

**Exhibit A – Utah MSP Stipulation  
Revised Protocol  
June 25, 2004**

1 **I. Introduction**

2 This PacifiCorp Inter-Jurisdictional Cost Allocation Protocol is the result of  
3 extensive discussions that have occurred among representatives of PacifiCorp,  
4 Commission staff members and other interested parties from Utah, Oregon,  
5 Wyoming, Idaho and Washington regarding issues arising from the Company's  
6 status as a multi-jurisdictional utility.<sup>1</sup> These discussions were referred to as the  
7 Multi-State Process, or MSP.

8 PacifiCorp commits that it will continue to plan and operate its generation  
9 and transmission system on a six-State integrated basis in a manner that achieves a  
10 least cost/least risk Resource portfolio for its customers.

11 The Protocol describes regulatory policies, which, if followed by all States on  
12 a long-term basis, should afford PacifiCorp a reasonable opportunity to recover all of  
13 its prudently incurred expenses and investments and earn its authorized rate of  
14 return. The assignment of a particular expense or investment, or allocation of a share  
15 of an expense or investment, to a State pursuant to the Protocol is not intended to,  
16 and should not, prejudice the prudence of those costs. Nothing in the Protocol shall  
17 abridge any State's right and/or obligation to establish fair, just and reasonable rates  
18 based upon the law of that State and the record established in rate proceedings  
19 conducted by that State. It is the intent that the terms of the Protocol be enduring.  
20 Parties who have supported the ratification of the Protocol do so in the belief that it  
21 will achieve a solution to MSP issues that is in the public interest. However, a party's

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<sup>1</sup> Key staff in California monitored the proceedings and received relevant documents.

1 support of the Protocol is not intended in any manner to negate the necessary  
2 flexibility of the regulatory process to deal with changed or unforeseen  
3 circumstances, and a party's support of the Protocol will not bind or be used against  
4 that party in the event that unforeseen or changed circumstances cause that party to  
5 conclude, in good faith, that the Protocol no longer produces results that are just,  
6 reasonable and in the public interest. Support of the Protocol shall not be deemed to  
7 constitute an acknowledgement by any party of the validity or invalidity of any  
8 particular method, theory or principle of regulation, cost recovery, cost of service or  
9 rate design and no party shall be deemed to have agreed that any particular method,  
10 theory or principle of regulation, cost recovery, cost of service or rate design  
11 employed in the Protocol is appropriate for resolving any other issues.

12 The Protocol describes how the costs and wholesale revenues associated with  
13 PacifiCorp's generation, transmission and distribution system will be assigned or  
14 allocated among its six State jurisdictions for purposes of establishing its retail rates.

15 Definitions of terms that are capitalized in the Protocol are set forth in  
16 Appendix A.

17 A table identifying the allocation factor to be applied to each component of  
18 PacifiCorp's revenue requirement calculation is included as Appendix B.

19 The algebraic derivation of each allocation factor is contained in Appendix C.

20 A description and numeric example of how Special Contracts and related  
21 discounts will be reflected in rates is set forth in Appendix D.

22 A listing of FERC accounts relied upon in the definition of "Annual  
23 Embedded Costs" is set forth in Appendix E.

1 Each State's allocated share of each Mid-Columbia Contract and the method  
2 for calculating the shares is set forth in Appendix F.

3

4 **II. Proposed Effective Date**

5 The Protocol will be effective and apply to all PacifiCorp retail general rate  
6 proceedings initiated subsequent to June 1, 2004.

7

8 **III. Classification of Resource Costs**

9 All Resource Fixed Costs, Wholesale Contracts and Short-term Purchases  
10 and Sales will be classified as 75 percent Demand-Related and 25 percent Energy-  
11 Related. All costs associated with Non-Firm Purchases and Sales will be classified  
12 as 100 Percent Energy-Related.

13

14 **IV. Allocation of Resource Costs and Wholesale Revenues**

15 Resources will be assigned to one of four categories for inter-jurisdictional  
16 cost allocation purposes:

- 17 A. Seasonal Resources,
- 18 B. Regional Resources,
- 19 C. State Resources, or
- 20 D. System Resources.

21 There are three types of Seasonal Resources, one type of Regional Resource  
22 and three types of State Resources. The remainder are System Resources which  
23 constitute the substantial majority of PacifiCorp's Resources. Costs associated with  
24 each category and type of Resource will be allocated on the following basis:

25 **A. Seasonal Resources**

1 Costs associated with the following three types of Seasonal Resources  
2 will be allocated as follows:

- 3 1. Simple-Cycle Combustion Turbines (SCCTs): All Fixed Costs  
4 associated with SCCTs will be allocated based upon the  
5 SSGCT (Seasonal System Generation Combustion Turbine)  
6 Factor. All Variable Costs associated with SCCTs will be  
7 allocated based upon the SSECT (Seasonal System Energy  
8 Combustion Turbine) Factor.
- 9 2. Seasonal Contracts: All Costs associated with the Seasonal  
10 Contracts will be allocated based upon the SSGP (Seasonal  
11 System Generation Purchases) Factor.
- 12 3. Cholla IV/ APS: All Fixed Costs associated with the Cholla  
13 Unit 4 and the seasonal exchange provided for in the APS  
14 Contract will be allocated based upon the SSGCH (Seasonal  
15 System Generation Cholla) Factor. All Variable Costs  
16 associated with Cholla Unit 4 and the seasonal exchange  
17 provided for in the APS Contract will be allocated based upon  
18 the SSECH (Seasonal System Energy Cholla) Factor.  
19 Following the expiration of the APS Contract, Cholla Unit 4  
20 will be allocated as a System Resource and no longer allocated  
21 as a Seasonal Resource.

22 The MSP Standing Committee will review Seasonal Resources  
23 criteria and allocation. Items to be considered include the seasonal  
24 patterns of Resource operation to determine seasonality, the treatment  
25 of associated off-system sales, the value of operating reserves  
26 provided from Seasonal Resources, criteria to define seasonal

1 Exchange Contracts and methods for allocating the costs of seasonal  
2 exchange returns.

3 **B. Regional Resources**

4 Costs associated with Regional Resources will be assigned and  
5 allocated as follows:

6 1. Hydro-Endowment:

7 a. Owned Hydro Embedded Cost Differential

8 Adjustment. The Owned Hydro Embedded Cost Differential  
9 Adjustment is calculated as the Annual Embedded Costs – Hydro-  
10 Electric Resources, less the Annual Embedded Costs – All Other,  
11 multiplied by the normalized MWh’s of output from the Hydro-  
12 Electric Resources used to set rates (Hydro less All Other). The  
13 Owned Hydro Embedded Cost Differential Adjustment will be  
14 allocated on the DGP factor and the inverse amount will be allocated  
15 on the SG factor.

16 b. Mid-Columbia Contract Embedded Cost Differential

17 Adjustment: The Mid-Columbia Contract Embedded Cost Differential  
18 Adjustment is calculated as the Annual Mid-Columbia Contracts  
19 Costs, less the Annual Embedded Costs – All Other, multiplied by the  
20 normalized MWh’s of output from the Mid-Columbia Contracts  
21 (Mid-C less All Other). The allocation of Mid-Columbia Contracts to  
22 each State is established pursuant to Appendix F. The Mid-Columbia  
23 Embedded Cost Differential Adjustment will be allocated on the MC  
24 factor and the inverse amount will be allocated on the SG factor.

25 c. Unless otherwise recommended by the MSP Standing  
26 Committee, as long as the Oregon parties that originally supported

1 ratification of the Protocol continue to support the use of the Protocol  
2 for purposes of establishing the Company's Oregon revenue  
3 requirement, PacifiCorp will not propose or advocate any material  
4 change in the Protocol provisions related to Hydro-Electric  
5 Resources, Mid-Columbia Contracts and Existing QF Contracts.  
6 Provided, however, the foregoing provision shall not prevent the  
7 Company from complying with any Commission order.

8 **C. State Resources**

9 Costs associated with the three types of State Resources will be  
10 assigned as follows:

- 11 1. Demand-Side Management Programs: Costs associated with  
12 Demand-Side Management Programs will be assigned on a  
13 situs basis to the State in which the investment is made.  
14 Benefits from these programs, in the form of reduced  
15 consumption, will be reflected through time in the Load-Based  
16 Dynamic Allocation Factors.
- 17 2. Portfolio Standards: Costs associated with Resources acquired  
18 pursuant to a State Portfolio Standard, which exceed the costs  
19 PacifiCorp would have otherwise incurred acquiring  
20 Comparable Resources, will be assigned on a situs basis to the  
21 State adopting the standard.
- 22 3. Qualifying Facilities (QF) Contracts:
  - 23 a. Existing QF Contracts Embedded Cost Differential  
24 Adjustment: The Existing QF Contracts Cost Differential  
25 Adjustment is calculated as the Annual Existing QF  
26 Contracts Costs for each State, less the Annual Embedded

1 Costs – All Other, multiplied by the normalized MWh’s of  
2 output from the respective State’s Existing QF Contracts  
3 (State QF less All Other). The Existing QF Contract  
4 Embedded Cost Differential Adjustment will be allocated on  
5 a situs basis and the inverse amount will be allocated on the  
6 SG factor.

7 b. New QF Contracts: Costs associated with any New  
8 QF Contract, which exceed the costs PacifiCorp would have  
9 otherwise incurred acquiring Comparable Resources, will be  
10 assigned on a situs basis to the State approving such contract.

11 **D. System Resources**

12 All Resources that are not Seasonal Resources, Regional Resources or  
13 State Resources are System Resources. Generally, all Fixed Costs  
14 associated with System Resources and all costs incurred under  
15 Wholesale Contracts will be allocated based upon the SG Factor.  
16 Generally, all Variable Costs associated with System Resources will  
17 be allocated based upon the SE Factor. Revenues received by the  
18 Company pursuant to Wholesale Contracts will be allocated based  
19 upon the SG Factor. A complete description of the allocation factors  
20 to be utilized is set forth in Appendix B.

21 **E. Load Growth**

22 In concert with the 2004 IRP cycle, the Company and parties will  
23 analyze and quantify potential cost shifts related to faster-growing  
24 States.<sup>2</sup> In addition, a multi-state workgroup will track key factors

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<sup>2</sup> This issue will be monitored through studies that compute the costs allocated to each State for two cases: (a) with currently projected load growth (continued...)



1 including actual relative growth rates, forecast relative growth rates,  
2 costs of new Resources compared to costs of existing Resources, and  
3 other factors deemed relevant to this issue. No later than nine months  
4 after filing the 2004 IRP, the Company, in consultation with the MSP  
5 Standing Committee and other parties, will file a report with the  
6 Commissions regarding this issue. Included in this report will be a  
7 description of one or more options for a structural protection  
8 mechanism, detailed with sufficient specificity to allow timely  
9 implementation in the event that the studies show a material and  
10 sustained net harm to customers in any jurisdiction.

11  
12 The MSP Standing Committee is charged with developing one or  
13 more ameliorative mechanisms that could be implemented in a timely  
14 manner in the event that the studies show a material and sustained net  
15 harm to particular States from the implementation of the IRP. The  
16 MSP Standing Committee should consider the impact of load growth  
17 in light of all other relevant factors. Potential mechanisms to be  
18 studied include tiered allocations, treatment of Seasonal Resources, a  
19 structural separation of the Company, temporary assignment of the  
20 costs of some new Resources to fast-growing States, and the inclusion  
21 of measures of recent load growth in the computation of allocation  
22 factors.

23

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(...continued)  
together with a least-cost, least-risk mix of Resource additions to meet that growth  
and (b) with the fastest-growing State growing at the average growth projected for  
the remaining States, again with a least-cost, least-risk mix of Resource additions.

1 **V. Refunctionalization and Allocation of Transmission Costs and Revenues**

2 If the Company is required to refunctionalize assets that are currently  
3 functionalized as “transmission” to “distribution”, the cost responsibility for any  
4 such refunctionalized assets will be assigned to the State where they are located. Any  
5 refunctionalization will be implemented under the guidance of the MSP Standing  
6 Committee.

7 Costs associated with transmission assets, and firm wheeling expenses and  
8 revenues, will be classified as 75 percent Demand-Related, 25 percent Energy-  
9 Related and allocated among the States based upon the SG (System Generation)  
10 factor. Non-firm wheeling expenses and revenues will be allocated among the States  
11 based upon the SE Factor.

12

13 **VI. Assignment of Distribution Costs**

14 All distribution-related expenses and investment that can be directly assigned  
15 will be directly assigned to the state where they are located. Those costs that cannot  
16 be directly assigned will be allocated among States consistent with the factors set  
17 forth in Appendix B.

18

19 **VII. Allocation of Administrative and General Costs**

20 Administrative and general costs, costs of General Plant and costs of  
21 Intangible Plant will be allocated among States consistent with the factors set forth in  
22 Appendix B.

23

24 **VIII. Allocation of Special Contracts**

25 Revenues associated with Special Contracts will be included in State  
26 revenues and loads of Special Contract customers will be included in all Load-Based

1 Dynamic Allocation Factors. Special Contracts may or may not include Customer  
2 Ancillary Service Contract attributes. In recognition that Special Contracts may take  
3 different forms, Appendix D provides a written description and numeric example of  
4 the regulatory treatment of Special Contracts and associated discounts.

5

6 **IX. Allocation of Gain or Loss from Sale of Resources or Transmission**

7 **Assets**

8 Any loss or gain from the sale of a Resource (other than a Freed-Up  
9 Resource) or a transmission asset will be allocated among States based upon the  
10 allocation factor used to allocate the Fixed Costs of the Resource or the transmission  
11 asset at the time of its sale. Each Commission will determine the appropriate  
12 allocation of loss or gain allocated to that State as between State customers and  
13 PacifiCorp shareholders.

14

15 **X. Implementation of Direct Access Programs**

16 **A. Allocation of Costs and Benefits of Freed-Up Resources**

17 1. Loads lost to Direct Access – Where the Company is required to  
18 continue to plan for the load of Direct Access Customers, such  
19 load will be included in Load-Based Dynamic Allocation Factors  
20 for all Resources.

21 2. Loads of customers permanently choosing Direct Access or  
22 permanently opting out of New Resources – Where the Company  
23 is no longer required to plan for the load of customers who  
24 permanently choose direct access or permanently opt out of New  
25 Resources, such loads will be included in Load-Based Dynamic  
26 Allocation Factors for all Existing Resources but will not be

1 included in Load-Based Dynamic Allocation Factors for New  
2 Resources acquired after the election to permanently choose  
3 Direct Access or opt out of New Resources. An effective date for  
4 this process will be established at such time as customers  
5 permanently choose Direct Access or opt out, and this process will  
6 be implemented under the guidance of the MSP Standing  
7 Committee.

8 3. In each State with Direct Access Customers, an additional step  
9 will take place for ratemaking purposes to establish a value or cost  
10 (which could include a transfer of Freed-Up Resources between  
11 customer classes within a State) resulting from the departure of  
12 the departing load; other States do not implement the second step.

13 **B. Freed-Up Resource Sale Approval**

14 Any proposed sale of a Freed-Up Resource for purposes of  
15 calculating transition charges or credits will be subject to applicable  
16 regulatory review and approval based upon a “no-harm” standard.  
17 States implementing Direct Access Programs that involve the sale of  
18 Freed-Up Resources will endeavor to propose a method for allocating  
19 the gain or loss on a sale to Direct Access Customers in a manner that  
20 satisfies the “no-harm” standard in respect to customers in the other  
21 States. The parties agree that they will not advocate a sale of Freed-  
22 Up Resources to be consummated if the proposed allocation of the  
23 gain or loss from the sale would cause the Company to distribute  
24 more than the total gain on a sale or recover less than the full amount  
25 of the total loss on a sale.

1           **C.      Allocation of Revenues and Costs from Direct Access Purchases**  
2                                   **and Sales**

3                   Revenues and costs from Direct Access Purchases and Sales will be  
4                   assigned situs to the State where the Direct Access Customers are  
5                   located and will not be included in Net Power Costs.

6  
7           **XI.    Loss or Increase in Load**

8                   Any loss or increase in retail load occurring as a result of condemnation or  
9                   municipalization, sale or acquisition of new service territory which involves less than  
10                  five percent of system load, realignment of service territories, changes in economic  
11                  conditions or gain or loss of large customers will be reflected in changes in Load-  
12                  Based Dynamic Allocation Factors. The allocation of costs and benefits arising from  
13                  merger, sale and acquisition transactions proposed by the Company involving more  
14                  than five percent of system load will be dealt with on a case-by-case basis in the  
15                  course of Commission approval proceedings.

16  
17           **XII.   Commission Regulation of Resources**

18                  PacifiCorp shall plan and acquire new Resources on a system-wide least cost,  
19                  least risk basis. Prudently incurred investments in Resources will be reflected in  
20                  rates consistent with the laws and regulations in each State.

21  
22           **XIII.   Sustainability of Protocol**

23                   **A.      Issues of Interpretation**

24                  If questions of interpretation of the Protocol arise during rate proceedings  
25                  and/or audits of results of PacifiCorp's operations, parties will attempt to resolve

1 them with reference to the intent of the parties who have supported the ratification of  
2 the Protocol.

3 **B. MSP Standing Committee**

4 1. An MSP Standing Committee will be organized consisting of one  
5 member or delegate of each Commission. The chair of the MSP  
6 Standing Committee will be elected each year by the members of the  
7 Committee.

8 2. The MSP Standing Committee will appoint a Standing Neutral, at  
9 the Company's expense, to facilitate discussions among States,  
10 monitor issues and assist the MSP Standing Committee.

11 3. At least once during each calendar year, the Standing Neutral will  
12 convene a meeting of the MSP Standing Committee and interested  
13 parties from all States for the purpose of discussing and monitoring  
14 emerging inter-jurisdictional issues facing the Company and its  
15 customers. The meetings will be open to all interested parties.

16 4. The MSP Standing Committee will consider possible amendments  
17 to the Protocol that would be equitable to PacifiCorp customers in all  
18 States and to the Company. The MSP Standing Committee will have  
19 discretion to determine how best to encourage consensual resolution  
20 of issues arising under the Protocol. Its actions may include, but will  
21 not be limited to: a) appointing a committee of interested parties to  
22 study an issue and make recommendations, or b) retaining (at the  
23 Company's expense) one or more disinterested parties to make  
24 advisory findings on issues of fact arising under the Protocol.

25 5. The MSP Standing Committee has the immediate assignments of:  
26 (a) developing one or more mechanisms that could be implemented in

1 a timely manner in the event that load growth studies show a material  
2 and sustained net harm to particular States from the implementation  
3 of the IRP; and (b) reviewing Seasonal Resources criteria and  
4 allocation, including seasonal patterns of Resource operation to  
5 determine seasonality, treatment of associated off-system sales, the  
6 value of operating reserves provided from Seasonal Resources,  
7 criteria to define seasonal Exchange Contracts and methods for  
8 allocating the costs of seasonal exchange returns.

9 6. The work of the MSP Standing Committee will be supported by  
10 sound technical analysis. A party supporting ratification of the  
11 Protocol will work in good faith to address issues being considered by  
12 the MSP Standing Committee.

13 **C. Protocol Amendments**

14 Proposed amendments to the Protocol will be submitted by PacifiCorp  
15 to each Commission for ratification. The Protocol will only be  
16 deemed to have been amended if each of the Commissions who have  
17 previously ratified the Protocol ratifies the amendment. PacifiCorp  
18 will not seek Commission ratification of any amendment to the  
19 Protocol unless and until it has provided interested parties with at  
20 least six months advance notice of its intent to do so and endeavored  
21 to obtain consensus regarding its proposed amendment. A party's  
22 initial support or acceptance of the Protocol will not bind or be used  
23 against that party in the event that unforeseen or changed  
24 circumstances cause that party to conclude that the Protocol no longer  
25 produces just and reasonable results. Prior to departing from the terms  
26 of the Protocol, consistent with their legal obligations, Commissions

1 and parties will endeavor to cause their concerns to be presented at  
2 meetings of the MSP Standing Committee and interested parties from  
3 all States in an attempt to achieve consensus on a proposed resolution  
4 of those concerns.

5 **D. Interdependency among Commission Approvals**

6 The Protocol has been developed by the parties as an integrated, inter-  
7 dependent, organic whole. Therefore, final ratification of the Protocol  
8 by any of the Commissions of Oregon, Utah, Wyoming and Idaho, is  
9 expressly conditioned upon similar ratification of the Protocol by the  
10 other mentioned Commissions, without any deletion or alteration of a  
11 material term, or the addition of other material terms or conditions.  
12 Upon any rejection of the Protocol, or any material deletion,  
13 alteration, or addition to its terms, by any one or more of the four  
14 Commissions, the Commissions who have previously conditionally  
15 adopted the Protocol shall initiate proceedings to determine whether  
16 they should reaffirm their prior ratification of the Protocol,  
17 notwithstanding the action of the other Commission or Commissions.  
18 The Protocol shall only be in effect for a State upon final ratification  
19 by its Commission. The Company will continue to bear the risk of  
20 inconsistent allocation methods among the State