

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE)	Docket No. 02-035-04
APPLICATION OF PACIFICORP)	
FOR AN INVESTIGATION OF)	SUPPLEMENTAL
INTER-JURISDICTIONAL)	TESTIMONY AND
ISSUES)	EXHIBITS

MAY 2004

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Docket No. 02-035-04

SUPPLEMENTAL TESTIMONY
OF ANDREA L. KELLY

MAY 2004

1 **Q. Ms. Kelly, did you previously file testimony in this proceeding?**

2 A. Yes. My Direct Testimony was part of the Company's original filing with the
3 Commission in September of 2003. The principal purpose of my Direct Testimony was to
4 describe the terms of a "Protocol" document to be ratified by the Commission. The
5 Protocol contained the terms of a proposed resolution of the PacifiCorp interjurisdictional
6 cost allocation issues that have been the subject of the Multi State Process ("MSP").

7 **Purpose**

8 **Q. What is the purpose of your Supplemental Testimony?**

9 A. The purpose of my Supplemental Testimony is to describe events that have occurred in
10 the MSP since our September filing and to present a revised version of the MSP Protocol
11 for Commission consideration.

12 Exhibit PP&L___(ALK-1S) is a copy of the Revised Protocol, including its
13 Appendix A, which sets forth various defined terms. Mr. Taylor sponsors Appendices B,
14 C, D and E to the Revised Protocol in his Supplemental Testimony. Mr. Duvall sponsors
15 Appendix F to the Revised Protocol in his Supplemental Testimony. As with my Direct
16 Testimony, when I use capitalized terms in my Supplemental Testimony they are
17 intended to have the same meaning set forth in Appendix A to the Revised Protocol.

18 **Events Since September, 2003 filing.**

19 **Q. What has occurred in the MSP since the Company's September, 2003 filing?**

20 A. Subsequent to the filing, procedural schedules were set in Utah, Oregon and Wyoming.
21 All of the schedules provided for discovery, prefiled testimony by other parties and
22 ultimately formal hearings this summer. However, Commissioners and other interested
23 parties in Utah and Oregon expressed a preference for a continued exchange of

1 information among the States and a continued attempt to achieve a consensus solution to
2 MSP issues. Therefore, the procedural schedules in Utah and Oregon also provided for a
3 number of technical conferences, public meetings and meetings among Commissioners
4 from different states – all aimed at achieving consensus among the parties. To further the
5 exchange of information and perspectives, representatives of the Oregon Commission
6 Staff and the Utah Division of Public Utilities participated in several meetings. In April,
7 2004, Commissioners in Oregon and Utah concluded that the process would benefit from
8 the further involvement of Robert Hanfling as a mediator. After Mr. Hanfling was
9 reengaged, he participated in a number of meetings with individual parties and groups
10 and presided over four multi-party meetings during late April.

11 **Q. Did these informal meetings afford the Company an opportunity to better**
12 **understand the parties’ reactions to its September, 2003 filing?**

13 A. Yes. We received a great deal of valuable feedback, much of which is reflected or
14 incorporated in the Revised Protocol.

15 **Q. Please summarize the major issues that were raised by parties in response to your**
16 **September filing.**

17 A. The major messages we received were as follows:

18 1. No party appeared supportive of the proposed form of “hydro endowment” and
19 corresponding “coal endowment”.

20 2. No party appeared supportive of the “coal opt-out” provision that was proposed
21 for Oregon.

22 3. Many parties were concerned that provisions of the Protocol related to Special
23 Contracts and Portfolio Resources could impinge on the right of each State to set rates

1 without being bound by the determinations of other Commissions.

2 4. Utah parties remained very concerned about including the Mid-Columbia
3 Contracts in a “hydro-endowment” to the former Pacific Power States. Oregon parties felt
4 strongly that they should be included.

5 5. Oregon parties were very concerned that it be understood that any Northwest
6 entitlement to Hydro-Electric Resources and Mid-Columbia Contracts would be
7 permanent. Correspondingly, Utah parties were concerned that if Northwest States
8 received the near-term benefits of Hydro-Electric Resources and Mid-Columbia
9 Contracts that they remain responsible for future costs of those Resources even if they
10 become uneconomic.

11 6. Oregon parties remained unconvinced that cost shifts were not flowing from
12 slower growing States to faster growing States under the Protocol. Utah parties
13 recognized that cost shifts arising from disparate State load growth was a legitimate
14 concern, but wished to assure that any “cure” be well understood and equitable for all
15 States.

16 7. Oregon parties pointed out that there was a flaw in the provisions of the Protocol
17 related to assigning the costs of New Resources to the loads of Direct Access Customers
18 who were no longer being planned for by the Company.

19 8. Utah and Oregon parties recognized that a principal goal of the Protocol was to
20 afford States the ability to craft their own energy policies and wished to make sure that
21 such policies did not burden customers in other States. In addition, Utah parties wished to
22 be assured that PacifiCorp would make locally based Company decision-makers available
23 to support the development and implementation of such State policy initiatives.

1 9. Many parties reiterated the view that any MSP solution be rooted in principle and
2 good analysis and not simply be crafted to reach a pre-conceived numeric outcome.

3 10. Many parties expressed a preference for an MSP solution that was as simple and
4 understandable as possible. Concern was regularly expressed that any changes from
5 existing practices be carefully studied so as to avoid unintended consequences.

6 Protocol Changes

7 **Classification**

8 **Q. Does the Revised Protocol make changes in the proposed classification of**
9 **Resources?**

10 A. Yes. The original Protocol proposed to classify the Fixed Costs of simple-cycle
11 combustion turbines as 100 percent Demand-Related. Not all parties were convinced that
12 there was a compelling case for classifying simple cycle combustion turbines differently
13 from other Resources. The Revised Protocol accepts this view and proposes a 75 percent
14 Demand-Related and 25 percent Energy-Related classification. The reasons for this
15 change are discussed in the Supplemental Testimony of David L. Taylor.

16 **Hydro-Endowment**

17 **Q. How does the Revised Protocol deal with the previously proposed form of hydro**
18 **endowment and corresponding “coal endowment”?**

19 A. The concept of a hydro endowment is preserved but implemented in a different form. The
20 coal endowment has been eliminated.

21 **Q. How is the hydro endowment implemented in the Revised Protocol?**

22 A. The Revised Protocol introduces a new concept of affording States value from their
23 allocated share of Hydro-Electric Resources and Mid-Columbia Contracts through a

1 “embedded cost differential” calculation. The Supplemental Testimony of Messrs. Taylor
2 and Duvall describe in detail how the calculation is made. However, generally speaking,
3 this method compares the total embedded cost of Hydro-Electric Resources and Mid-
4 Columbia Contracts on a dollar per MWh basis with the total embedded cost of the
5 Company’s other Resources (excluding the costs of Hydro-Electric Resources, Mid-
6 Columbia Contracts and Existing QF Contracts). The difference in cost is then multiplied
7 by the normalized output from the Hydro-Electric Resources and the Mid-Columbia
8 Contracts. If the difference is negative (the Hydro-Electric Resources and Mid-Columbia
9 Contracts costs are less expensive than other Resources), it is credited to the States with
10 the hydro endowment. If the difference is positive (the Hydro-Electric Resources and
11 Mid-Columbia Contracts costs are more expensive than other Resources), there is a
12 charge to the hydro endowment States.

13 **Q. Why are the costs of Existing QF Contracts excluded from the calculation of the**
14 **Company’s embedded cost of Resources when performing this calculation?**

15 A. Existing Qualifying Facilities are also subject to an “endowment” which I discuss later in
16 my testimony.

17 **Q. What issues have arisen regarding the inclusion of the Mid-Columbia Contracts in**
18 **the hydro endowment?**

19 A. Allocating the benefits of the Mid-Columbia Contracts has been one of the most
20 controversial subjects dealt with in the MSP. Parties in Oregon and Washington see little
21 distinction between Hydro-Electric Resources and the Mid-Columbia Contracts. They
22 observe that the original Mid-Columbia Contracts were structured in a way that affords
23 PacifiCorp rights and responsibilities similar to ownership of a share of the Mid-

1 Columbia projects. They also note that the social costs and cultural concerns associated
2 with the Mid-Columbia projects are of unique interest to Oregon and Washington. Utah
3 parties respond by pointing out that for most of the time since the Pacific Power/Utah
4 Power merger, the Mid-Columbia Contracts have been treated as System Resources with
5 all States supporting the costs of these contracts.

6 **Q. How does the Revised Protocol resolve these issues?**

7 A. The Revised Protocol seeks to balance the parties concerns. All States are afforded a
8 share of the costs and benefits of the Mid-Columbia Contracts. However, shares assigned
9 to Oregon and Washington are larger than would be the case if they were treated as
10 System Resources. Mr. Duvall's Supplemental Testimony provides specifics regarding
11 the calculation of each State's allocated share related to the Mid-Columbia Contracts.

12 **QF Contracts**

13 **Q. You previously mentioned that Existing QF Contracts are also subject to a unique**
14 **treatment. Please explain what is proposed.**

15 A. The embedded cost differential method is used to compare the average annual costs of
16 Existing QF Contracts located in each State with the average embedded cost of the
17 Company's other Resources (excluding the costs of Hydro-Electric Resources, Mid-
18 Columbia Contracts and Existing QF Contracts). The difference in cost is then multiplied
19 by the normalized output from the Existing QF Contracts. If the difference is positive (the
20 Existing QF Contracts are more expensive than other Resources), there is a charge to the
21 State in which the QF is located. If the difference is negative (the Existing QF Contracts
22 are less expensive than other Resources), the State receives a credit for the amount of the
23 difference.

1 **Q. Why is the adjustment for Existing QF Contracts being proposed?**

2 A. Existing QF Contracts have substantially different prices in different States, reflecting
3 different State policies that were in effect at the time they were entered into. These prices
4 do not necessarily reflect market derived prices and may differ substantially from the
5 costs of other resources. A consistent theme in the MSP discussions is that costs arising
6 from individual State policies should be borne by customers in the State making the
7 policy. Also, because Existing QF Contracts in Oregon have higher prices than those in
8 Utah, this adjustment tends to balance the revenue requirement impact of the Revised
9 Protocol. It appears that Oregon parties view this as reasonable, provided they can be
10 assured that Oregon's greater entitlement to Mid-Columbia Contract benefits is not
11 reduced in the future.

12 **Q. Why is the embedded cost differential charge/credit being applied only to Existing**
13 **QF Contracts and not to New QF Contracts?**

14 A. There are two primary reasons. First, an underlying provision of the Protocol is that all
15 States share in the cost of new Resources. If the costs of New QF Contracts are equal to
16 the costs of other new Resources, there is no negative impact on other States and no
17 reason to make a situs assignment of additional costs. Only if New QF Contracts are
18 more expensive than the costs of Comparable Resources is there an impact on other
19 States. Second, there was substantial concern that applying the embedded cost differential
20 approach in respect to New QF Contracts could distort the Company's new Resource
21 acquisition process and create an unfair bias against New QF Contracts.

22 **Q. Please explain why there could be such a bias.**

23 A. If the embedded cost differential method were applied to a New QF Contract (assuming

1 its cost is greater than the embedded cost of existing Resources), it would have a greater
2 impact on prices charged to customers in the State where the New QF Contract is located
3 than would a comparable, equally priced non-QF resource that was not subject to the
4 embedded cost differential method.

5 **Q. How are States protected from decisions by other States that cause excessive prices**
6 **to be paid for New QF Contracts?**

7 A. Paragraph III (C) (3) (b) of the Protocol provides that “[C]osts associated with any New
8 QF Contract which exceed the costs PacifiCorp would have otherwise incurred acquiring
9 Comparable Resources, will be assigned on a situs basis to the State approving such
10 contract”.

11 **Q. When and how will the determination be made that the price paid for a New QF**
12 **Contract was excessive and that there should be a situs assignment of costs?**

13 A. The MSP discussions did not resolve this issue. While parties seem to generally agree
14 with the principle expressed in the Protocol, there was considerable concern that it not
15 undermine each Commission’s prerogative to establish fair, just and reasonable rates and
16 to not be bound by the finding of another Commission. The Company is not especially
17 comfortable with the lack of detailed procedures in the Protocol regarding New QF
18 Contracts that exceed the cost of Comparable Resources. Hopefully, Commissions will
19 be mindful of the importance of not permitting additional expensive QF contracts to be
20 put in place and there will not be a need for situs cost assignment. If problems do arise,
21 the subject would be appropriate for prompt review by the MSP Standing Committee.

1 **Portfolio Resources**

2 **Q. What changes are made in the Revised Protocol in respect to Portfolio Resources?**

3 A. Under the terms of the original Portfolio, costs of Portfolio Resources that were
4 disallowed by other States were to be assigned to the State requiring the acquisition of the
5 Portfolio Resource. MSP parties were uncomfortable with this approach because it
6 appeared that another Commission's findings in regard to Portfolio Resources might
7 unreasonably shift costs to the State mandating the Portfolio Resource and limit that
8 State's rate setting prerogatives.

9 **Q. How were these issues resolved?**

10 A. The Revised Portfolio treats Portfolio Resources in the same manner as New QF
11 Contracts. It establishes the basic principle that costs of Portfolio Resources which
12 exceed the costs of Comparable Resources available to the Company will be assigned on
13 a situs basis. As with New QF Contracts, the Revised Protocol does not describe
14 procedures that will cause this to occur. Again, if Portfolio Resources become a
15 significant issue, the matter will have to be taken up by the MSP Standing Committee.

16 **Direct Access**

17 **Q. What changes were made in the Revised Protocol in respect to Direct Access**
18 **Programs?**

19 A. The original Protocol proposed that the costs of all Resources be allocated on the basis of
20 State load that included the load of Direct Access Customers. Oregon parties correctly
21 pointed out that the load of Direct Access Customers who had permanently left
22 PacifiCorp's system (and were no longer being planned for) should not be included in
23 Load-Based Dynamic Allocation Factors for New Resources. The Revised Protocol

1 recognizes this distinction. The Revised Protocol also recognizes that some customers
2 may make a permanent election to have some or all of their load served by the Company
3 based upon a market rate rather than a traditional cost-of-service rate derived from the
4 cost of the Company's Resources. The definition of "Direct Access Customers" in the
5 Revised Protocol is expanded to include customers who exercise such a permanent "opt-
6 out" so that their load is excluded from Load-Based Dynamic Allocation Factors for New
7 Resources.

8 **Sustainability**

9 **Q. What changes were made in the "sustainability" provisions of the Protocol?**

10 A. In the Revised Protocol, express provision is made for a "Standing Neutral" to be
11 appointed by the MSP Standing Committee. The Standing Neutral is to facilitate
12 discussions among States, monitor emerging issues and assist the MSP Standing
13 Committee, as required.

14 As I indicated previously, Oregon and Washington parties remain very concerned
15 about the prospect of relatively faster growing States causing a cost shift to relatively
16 slower growing States. In an effort to alleviate these concerns, the Revised Protocol
17 includes a commitment to analyze potential cost shifts related to faster-growing States in
18 concert with the current IRP planning cycle. In addition, a multi-state workgroup will
19 track key factors including actual relative growth rates, forecast relative growth rates,
20 costs of new Resources compared to costs of existing Resources and other factors
21 deemed relevant to this issue. The MSP Standing Committee – likely through a technical
22 workgroup – is charged with developing a mechanism that could be implemented in a
23 timely manner in the event that the studies show a material and sustained harm from the

1 implementation of the IRP to slower-growing States.

2 **Benefits of an Agreement**

3 **Q. Ms. Kelly, in your Direct Testimony, you described how the Protocol attempted to**
4 **recognize and balance the various principles that had been articulated by MSP**
5 **participants. Is that true as well of the Revised Protocol?**

6 A. Yes. Of the various principles articulated in my Direct Testimony, the concept of States
7 being afforded the ability to craft their own energy policies, while not shifting costs to
8 other States, figures somewhat more prominently in the Revised Protocol as reflected in
9 the treatment of QF Contracts and the provisions regarding Direct Access Programs.
10 With the elimination of the unique classification of Simple-Cycle Combustion Turbines
11 and the Oregon “coal opt-out” provision, the Revised Protocol furthers the principles of
12 simplicity and ease of administration.

13 **Q. Are there other benefits to the States of reaching a mutual agreement on the inter-**
14 **jurisdictional issues that have been the subject of the MSP?**

15 A. Yes. An agreement to the terms of the Revised Protocol by all States will benefit
16 customers through: (1) continued six-State integrated system planning, (2) improved
17 ability to implement the results of system planning efforts, (3) continued access to
18 financial and commercial trading markets by a healthy utility, (4) retention of the benefits
19 and efficiencies of the integrated system, (5) improved ability to work with State policy
20 makers and address differences in policies among our States, and (6) mitigation of the
21 impacts on other jurisdictions of a single State’s energy policies.

22 **Q. Has the Company attempted to quantify these benefits?**

23 A. Yes. Although it is difficult to provide a point estimate, there are ranges of impacts that

1 should be considered. For example Mr. Duvall’s analytic team produced divisional stand-
2 alone studies that estimated system integration benefits between \$200 and \$300 million
3 over the fourteen-year study period. Similarly, if PacifiCorp’s credit quality was
4 significantly impaired over time as a result of continued disagreement among the States,
5 the potential for increased costs of debt and equity could result. A 100 basis point
6 increase in the Company’s cost of equity is equal to an approximate \$55 to \$60 million
7 increase in total Company revenue requirement. On the commercial and trading side,
8 impairment of credit quality can negatively impact the Company’s attractiveness as a
9 counterparty, potentially leading to tighter restrictions or trading limits imposed by other
10 market participants. While we consider these to be extreme possibilities, we remain
11 gravely concerned that a breakdown in the MSP could result in risks and costs to our
12 customers that they would not face if the states are able to agree.

13 **Other Witnesses**

14 **Q. What other witnesses are offering Supplemental Testimony?**

15 A. Mr. Duvall’s Supplemental Testimony describes various analyses that have been
16 conducted since the original Protocol was filed. In particular, he focuses on:

- 17 • The greater understanding that has been gained of the “load growth” issue
18 and how it might be mitigated, and
- 19 • The development and calculation of the MC Factor for allocating Mid-
20 Columbia Contracts

21 Mr. Taylor’s Supplemental Testimony provides much of the technical support for the
22 classification and allocation provisions of the Revised Protocol, particularly:

- 1 • The details of the embedded cost differential adjustment calculation
2 related to Hydro-Electric Resources, Mid-Columbia Contracts and
3 Existing QF Contracts;
4 • Additional detail on the Treatment of Special Contracts; and
5 • The forecasted State-by-State revenue requirement impacts of the Revised
6 Protocol.

7 **Q. Does this conclude your Supplemental Testimony?**

8 A. Yes.

PacifiCorp
Exhibit UP&L__(ALK-1S)
Docket No. 02-035-04
Witness: Andrea L. Kelly

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Supplemental Testimony of Andrea L. Kelly

Protocol and Appendix A - Definition of Terms

May 2004

1 **I. Introduction**

2

3 This PacifiCorp Inter-Jurisdictional Cost Allocation Protocol is the result of
4 discussions that have occurred among representatives of PacifiCorp, Commission
5 staff members and other interested parties from Utah, Oregon, Wyoming, Idaho and
6 Washington regarding issues arising from the Company’s status as a multi-
7 jurisdictional utility.¹ These discussions were referred to as the “Multi-State
8 Process”, or “MSP”.

9 PacifiCorp will continue to plan and operate its generation and transmission
10 system on a six-State integrated basis in a manner that achieves a least cost/least risk
11 Resource portfolio for its customers.

12 It is in the public interest for PacifiCorp to be able to make long-term
13 Resource commitments with assurance that divergent State policies will not result in
14 it being denied an opportunity to recover its prudently incurred costs. The Protocol
15 describes regulatory policies, which if followed by all States on a long-term basis,
16 should afford PacifiCorp a reasonable opportunity to recover all of its prudently
17 incurred costs. The assignment or allocation of a particular cost to a State pursuant
18 to the Protocol is not intended to and should not prejudice the prudence of that cost.
19 Nothing in the Protocol shall abridge any State’s right and obligation to establish
20 fair, just and reasonable rates based upon the law of that State and the record
21 established in rate proceedings conducted by that State. It is the intent that the terms
22 of the Protocol be enduring. However, nothing in the Protocol will negate the

¹ Key staff in California monitored the proceedings and received relevant documents.

1 necessary flexibility of the regulatory process to deal with changed or unforeseen
2 circumstances.

3 The Protocol describes how the costs and wholesale revenues associated with
4 PacifiCorp's generation, transmission and distribution system will be assigned or
5 allocated among its six State jurisdictions for purposes of establishing its retail rates

6 Definitions of terms that are capitalized in the Protocol are set forth in
7 Appendix A.

8 A table identifying the allocation factor to be applied to each component of
9 PacifiCorp's revenue requirement calculation is included as Appendix B.

10 The algebraic derivation of each allocation factor is contained in Appendix C.

11 A description and numeric example of how Special Contract Ancillary
12 Service discounts will be reflected in rates is set forth in Appendix D.

13 A listing of FERC accounts relied upon in the definition of "Annual
14 Embedded Costs" is set forth in Appendix E.

15 Each State's allocated share of each Mid-Columbia Contract and the method
16 for calculating the shares is set forth in Appendix F.

17 **II. Proposed Effective Date**

18 The Protocol will apply to all PacifiCorp retail rate proceedings initiated
19 subsequent to June 1, 2004.

20
21 **III. Classification of Resource Costs**

22 All Resource Fixed Costs, Wholesale Contracts and Short-term Purchases
23 and Sales will be classified as 75 percent Demand-Related and 25 percent Energy-
24 Related. All costs associated with Non-Firm Purchases and Sales will be classified
25 as 100 Percent Energy-Related.

26

1 **IV. Allocation of Resource Costs and Wholesale Revenues**

2 Resources will be assigned to one of four categories for inter-jurisdictional
3 cost allocation purposes:

- 4 A. Seasonal Resources,
- 5 B. Regional Resources,
- 6 C. State Resources, or
- 7 D. System Resources.

8 There are three types of Seasonal Resources, one type of Regional Resources
9 and three types of State Resources. The remainder are System Resources which
10 constitute the substantial majority of PacifiCorp's Resources. Costs associated with
11 each category and type of Resource will be allocated on the following basis:

12 **A. Seasonal Resources**

13 Costs associated with the three types of Seasonal Resources will be
14 assigned and allocated as follows:

- 15 1. Simple-Cycle Combustion Turbines (SCCTs): All Fixed Costs
16 associated with SCCTs will be allocated based upon the
17 SSGCT (Seasonal System Generation Combustion Turbine)
18 Factor. All Variable Costs associated with SCCTs will be
19 allocated based upon the SSECT (Seasonal System Energy
20 Combustion Turbine) Factor.
- 21 2. Seasonal Contracts: All Costs associated with the Seasonal
22 Contracts will be allocated based upon the SSGP (Seasonal
23 System Generation Purchases) Factor.
- 24 3. Cholla IV/ APS: All Fixed Costs associated with the Cholla
25 Unit 4 and the seasonal exchange provided for in the APS
26 Contract will be allocated based upon the SSGCH (Seasonal

1 System Generation Cholla) Factor. All Variable Costs
2 associated with Cholla Unit 4 and the seasonal exchange
3 provided for in the APS Contract will be allocated based upon
4 the SSECH (Seasonal System Energy Cholla) Factor.
5 Following the expiration of the APS Contract, Cholla Unit 4
6 will be allocated as a System Resource and no longer allocated
7 as a Seasonal Resource.

8 **B. Regional Resources**

9 Costs associated with Regional Resources will be assigned and
10 allocated as follows:

11 1. Hydro-Endowment:

12 A. Owned Hydro Embedded Cost Differential
13 Adjustment. The Owned Hydro Embedded Cost Differential
14 Adjustment is calculated as the Annual Embedded Costs – Hydro-
15 Electric Resources, less the Annual Embedded Costs – All Other,
16 multiplied by the normalized MWh’s of output from the Hydro-
17 Electric Resources used to set rates (Hydro less All Other). The
18 Owned Hydro Embedded Cost Differential Adjustment will be
19 allocated on the DGP factor and the inverse amount will be allocated
20 on the SG factor.

21 B. Mid-Columbia Contract Embedded Cost Differential
22 Adjustment: The Mid-Columbia Contract Embedded Cost Differential
23 Adjustment is calculated as the Annual Mid-Columbia Contracts
24 Costs, less the Annual Embedded Costs – All Other, multiplied by the
25 normalized MWh’s of output from the Mid-Columbia Contracts
26 (Mid-C less All Other). The allocation of Mid-Columbia Contracts to

1 each State is established pursuant to Appendix F. The Mid-Columbia
2 Embedded Cost Differential Adjustment will be allocated on the MC
3 factor and the inverse amount will be allocated on the SG factor.

4 **C. State Resources**

5 Costs associated with the three types of State Resources will be
6 assigned as follows:

- 7 1. Demand-Side Management Programs: Costs associated with
8 Demand-Side Management Programs will be assigned on a
9 situs basis to the State in which the investment is made.
10 Benefits from these programs, in the form of reduced
11 consumption, will be reflected through time in the Load-Based
12 Dynamic Allocation Factors.
- 13 2. Portfolio Standards: Costs associated with Resources acquired
14 pursuant to a Portfolio Standard, which exceed the costs
15 PacifiCorp would have otherwise incurred acquiring
16 Comparable Resources, will be assigned on a situs basis to the
17 State adopting the standard.
- 18 3. Qualifying Facilities (QF) Contracts:
 - 19 a. Existing QF Contracts Embedded Cost Differential
20 Adjustment: The Existing QF Contracts Cost Differential
21 Adjustment is calculated as the Annual Existing QF
22 Contracts Costs for each State, less the Annual Embedded
23 Costs – All Other, multiplied by the normalized MWh’s of
24 output from the respective State’s Existing QF Contracts
25 (State QF less All Other). The Existing QF Contract
26 Embedded Cost Differential Adjustment will be allocated on

1 a situs basis and the inverse amount will be allocated on the
2 SG factor.

3 b. New QF Contracts: Costs associated with any New
4 QF Contract, which exceed the costs PacifiCorp would have
5 otherwise incurred acquiring Comparable Resources, will be
6 assigned on a situs basis to the State approving such contract.

7 **D. System Resources**

8 All Resources that are not Seasonal Resources or State Resources are
9 System Resources. Generally, all Fixed Costs associated with System
10 Resources and all cost incurred under Wholesale Contracts will be
11 allocated based upon the SG Factor. Generally, all Variable Costs
12 associated with System Resources will be allocated based upon the
13 SE Factor. Revenues received by the Company pursuant to Wholesale
14 Contracts will be allocated based upon the SG Factor. A complete
15 description of the allocation factors to be utilized is set forth in
16 Appendix B.

17 **E. Load Growth**

18 In concert with the current IRP cycle, the Company and parties will
19 analyze and quantify potential cost shifts related to faster-growing
20 States.² In addition, a multi-state workgroup will track key factors
21 including actual relative growth rates, forecast relative growth rates,
22 costs of new Resources compared to costs of existing Resources and

² This issue will be monitored through studies that compute the costs allocated to each State for two cases: (a) with currently projected load growth together with a least-cost, least-risk mix of Resource additions to meet that growth and (b) with the fastest-growing State growing at the average growth projected for the remaining States, again with a least-cost, least-risk mix of Resource additions.

1 other factors deemed relevant to this issue. The Company in
2 consultation with the Standing Committee and parties will file a
3 report with the Commissions regarding this issue, along with one or
4 more options for a structural protection mechanism, no later than nine
5 months after the 2004 IRP is filed.

6
7 The MSP Standing Committee is charged with developing one or
8 more mechanisms that could be implemented in a timely manner in
9 the event that the studies show a material and sustained net harm to
10 slower-growing States from the implementation of the IRP with
11 consideration of other mitigating factors such as the addition of
12 Resources to replace lost generation from Hydro-Electric Resources
13 and Mid-Columbia Contracts. Potential mechanisms to be studied
14 include tiered allocations, review of the definition of criteria for
15 Seasonal Resources, a structural separation of the Company,
16 temporary assignment of the costs of some new Resources to fast-
17 growing States, and the inclusion of measures of recent load growth
18 in the computation of allocation factors. In considering such
19 mechanisms, no State will unreasonably withhold its support.

20 **V. Refunctionalization and Allocation of Transmission Costs and Revenues**

21 If the Company is required to refunctionalize assets that are currently
22 functionalized as “transmission” to “distribution”, the cost responsibility for any
23 such refunctionalized assets will be assigned to the State where they are located.

24 Costs associated with transmission assets and firm wheeling expense and
25 revenues will be classified as 75 percent Demand-Related, 25 percent Energy-
26 Related and allocated among the States based upon the SG (System Generation)

1 factor. Non-firm wheeling expense and revenues will be allocated among the States
2 based upon the SE Factor.

3

4 **VI. Assignment of Distribution Costs**

5 All distribution-related costs that can be directly assigned will be directly
6 assigned to the state where they are located. Distribution costs that cannot be
7 directly assigned will be allocated among States consistent with the factors set forth
8 in Appendix B.

9

10 **VII. Allocation of Administrative and General Costs**

11 Administrative and general costs, costs of General Plant and costs of
12 Intangible Plant will be allocated among States consistent with the factors set forth in
13 Appendix B.

14

15 **VIII. Allocation of Special Contract Discounts**

16 Loads of Special Contract customers will be included in all Load-Based
17 Dynamic Allocation Factors. Revenues received from Special Contract customers,
18 before any discounts for Customer Ancillary Service Attributes of the Special
19 Contract, will be assigned to the State where the Special Contract customer is
20 located. Discounts from tariff prices provided for in Special Contracts that recognize
21 the Customer Ancillary Service Contract attributes of the Contract, and payments to
22 retail customers for Customer Ancillary Services will be allocated among States on
23 the same basis as System Resources. Costs associated with acquiring Customer
24 Ancillary Services which exceed the costs PacifiCorp would have otherwise incurred
25 acquiring Comparable Resources, will be assigned on a situs basis to the State

1 approving such contract. A numeric example of how Special Contract Ancillary
2 Service discounts will be reflected in rates is set forth in Appendix D.

3

4 **IX. Allocation of Gain or Loss from Sale of Resources or Transmission**

5 **Assets**

6 Any loss or gain from the sale of a Resource (other than a Freed-Up
7 Resource) or a transmission asset will be allocated among States based upon the
8 allocation factor used to allocate the Fixed Costs of the Resource or the transmission
9 asset at the time of its sale. Each Commission will determine the appropriate
10 allocation of loss or gain allocated to that State as between State customers and
11 PacifiCorp shareholders.

12

13 **X. Implementation of Direct Access Programs**

14 **A. Allocation of Costs and Benefits of Freed-Up Resources**

15 1. Loads lost to Direct Access – Where the Company is required to
16 continue to plan for the load of Direct Access Customers, such
17 load will be included in Load-Based Dynamic Allocation Factors
18 for all Resources. In the State adopting Direct Access, an
19 additional step will take place for ratemaking purposes to establish
20 a value or cost resulting from the departure of the departing load;
21 while other States do not implement the second step.

22 2. Loads of customers permanently choosing direct access or
23 permanently opting out of New Resources – Where the Company
24 is no longer required to plan for the load of customers who
25 permanently choose direct access or permanently opt out of New
26 Resources, such loads will be included in Load-Based Dynamic

1 Allocation Factors for all Existing Resources. The loads of
2 customers permanently choosing Direct Access or permanently
3 opting out of New Resources will not be included in Load-Based
4 Dynamic Allocation Factors for New Resources acquired after the
5 Customers' election to permanently choose Direct Access or opt
6 out. An effective date for this process will be established at such
7 time customers permanently choose Direct Access or opt out.

8 **B. Resource Sale Approval**

9 Any proposed sale of a Freed-Up Resource for purposes of
10 calculating transition charges or credits will be subject to applicable
11 regulatory review and approval based upon a "no-harm" standard.
12 States implementing Direct Access Programs that involve the sale of
13 Freed-Up Resources will endeavor to propose a method for allocating
14 the gain or loss on a sale among States in a manner that satisfies the
15 "no-harm" standard in respect to customers in the other States. No
16 Commission will require a sale of Freed-Up Resources to be
17 consummated if the proposed allocation of the gain or loss from the
18 sale among States would cause the Company to distribute more than
19 the total gain on a sale or recover less than the full amount of the total
20 loss on a sale.

21 **C. Allocation of Revenues and Costs from Direct Access Purchases**
22 **and Sales**

23 Revenues and costs from Direct Access Purchases and Sales will be
24 assigned situs to the State where the Direct Access Customers are
25 located and will not be included in Net Power Costs.

1 **XI. Loss or Increase in Load**

2 Any loss or increase in retail load occurring as a result of condemnation or
3 municipalization, sale or acquisition of new service territory which involves less than
4 five percent of system load, realignment of service territories, changes in economic
5 conditions or gain or loss of large customers will be reflected in changes in Load-
6 Based Dynamic Allocation Factors. The allocation of costs and benefits arising from
7 merger, sale and acquisition transactions proposed by the Company involving more
8 than five percent of system load will be dealt with on a case-by-case basis in the
9 course of Commission approval proceedings.

10

11 **XII. Commission Regulation of Resources**

12 PacifiCorp shall plan and acquire new Resources on a system-wide least cost,
13 least risk basis. Prudently incurred investments in Resources will be reflected in
14 rates consistent with the laws and regulations in each State.

15

16 **XIII. Sustainability of Protocol**

17 **A. Issues of Interpretation**

18 If questions of interpretation of the Protocol arise during rate proceedings
19 and/or audits of results of PacifiCorp's operations, parties will attempt to resolve
20 them with reference to the MSP Legislative History

21 **B. MSP Standing Committee**

22 1. An MSP Standing Committee will be organized consisting of one
23 member of each Commission. The chair of the MSP Standing
24 Committee will be elected each year by the members of the
25 Committee.

1 2. The MSP Standing Committee will appoint a Standing Neutral, at
2 the Company's expense, to facilitate discussions among States,
3 monitor issues and assist the MSP Standing Committee.

4 3. At least once during each calendar year, the Standing Neutral will
5 convene a meeting of the MSP Standing Committee and interested
6 parties from all States for the purpose of discussing and monitoring
7 emerging inter-jurisdictional issues facing the Company and its
8 customers. The meetings will be open to all interested parties.

9 4. The MSP Standing Committee will consider possible amendments
10 to the Protocol that would be equitable to PacifiCorp customers in all
11 States and to the Company. The MSP Standing Committee will have
12 discretion to determine how best to encourage consensual resolution
13 of issues arising under the Protocol. Its actions may include, but will
14 not be limited to: a) appointing a committee of interested parties to
15 study an issue and make recommendations, or b) retaining (at the
16 Company's expense) one or more disinterested parties to make
17 advisory findings on issues of fact arising under the Protocol.

18 **C. Protocol Amendments**

19 Proposed amendments to the Protocol will be submitted by PacifiCorp
20 to each Commission for ratification. The Protocol will only be
21 deemed to have been amended if each of the Commissions who have
22 previously ratified the Protocol ratifies the amendment. PacifiCorp
23 will not seek Commission ratification of any amendment to the
24 Protocol unless and until it has provided interested parties with at
25 least six months advance notice of its intent to do so and endeavored
26 to obtain consensus regarding its proposed amendment. A party's

1 initial support or acceptance of the Protocol will not bind or be used
2 against that party in the event that unforeseen or changed
3 circumstances cause that party to conclude that the Protocol no longer
4 produces just and reasonable results. Prior to departing from the terms
5 of the Protocol, consistent with their legal obligations, Commissions
6 and parties will endeavor to cause their concerns to be presented at
7 meetings of the MSP Standing Committee and interested parties from
8 all States in an attempt to achieve consensus on a proposed resolution
9 of those concerns.

Protocol - Appendix A

Defined Terms

For purposes of this Protocol, the following terms will have the following meanings:

“Annual Embedded Costs – All Other” means PacifiCorp’s total normalized annual production costs expressed in dollars per MWh (not including costs associated with Hydro-Electric Resources, Mid-Columbia Contracts and Existing QF Contracts) as recorded in the FERC Accounts listed in Appendix E to the Protocol.

“Annual Embedded Costs – Hydro-Electric Resources” means PacifiCorp’s total normalized annual production costs, expressed in dollars per MWh, associated with Hydro-Electric Resources as recorded in the FERC Accounts listed in Appendix E to the Protocol.

“Annual Mid-Columbia Contract Costs” means annual net costs incurred by PacifiCorp under the Mid-Columbia Contracts, expressed in dollars per MWh.

“APS Contract” means the Long-Term Power Transactions Agreement between PacifiCorp and Arizona Public Service Company dated September 21, 1990, as amended.

“Coincident Peak” means the hour each month that the combined demand of all PacifiCorp retail customers is greatest. In States using an historic test period, Coincident Peak is based upon actual, metered load data. In States using future test periods, Coincident Peak is based upon forecasted loads.

“Company” means PacifiCorp.

“Commission” means a utility regulatory commission in a State.

“Comparable Resource” means Resources with similar capacity factors, start-up costs, and other output and operating characteristics.

“Customer Ancillary Service Contracts” means contracts between the Company and a retail customer pursuant to which the Company pays the customer for the right to curtail service so as to lower the costs of operating the Company’s system.

“Demand-Related Costs” means capital and other Fixed Costs incurred by the Company in order to be prepared to meet the maximum demand imposed upon its system.

“Demand-Side Management Programs” means programs intended to improve the efficiency of electricity use by PacifiCorp’s retail customers.

“Direct Access Customers” means retail electricity consumers located in PacifiCorp’s service territory that either: a) purchase electricity directly from a supplier other than PacifiCorp pursuant to a Direct Access Program or b) elect to have all or a portion of the electricity they purchase from PacifiCorp priced based upon market prices rather than the Company’s traditional cost-of-service rate.

“Direct Access Program” means a law or regulation that permits retail consumers located in PacifiCorp’s service territory to purchase electricity directly from a supplier other than PacifiCorp.

“Direct Access Purchases and Sales” means Wholesale Contracts and Short-Term Purchases and Sales entered into by PacifiCorp either to supply customers who have become Direct Access Customers or to dispose of Freed-Up Resources.

“Energy-Related Costs” means costs, such as fuel costs that vary with the amount of energy delivered by the Company to its customers during any hour plus any portion of Fixed Costs that have been deemed to have been incurred by the Company in order to meet its energy requirements.

“Existing QF Contracts” means Qualifying Facility Contracts entered into prior to May 21, 2004, but not such contracts renewed or extended on or after May 21, 2004.

“Existing Resources” means Resources whose costs were committed to prior to Direct Access Customers making an election to permanently forego being served by the Company at a cost-of-service rate.

“Exchange Contracts” means Wholesale Contracts pursuant to which PacifiCorp accepts delivery of power at one place and/or point in time and delivers power at a different place and/or point in time.

“FERC” means the Federal Energy Regulatory Commission.

“Fixed Costs” means costs incurred by the Company that do not vary with the amount of energy delivered by the Company to its customers during any hour.

“Freed-Up Resources” means Resources made available to the Company as a result of its customers becoming Direct Access Customers.

“General Plant” means capital investment included in FERC accounts 389 through 399.

“Grant County” means Public Utility District No. 2 of Grant County, Washington

“Hydro-Electric Resources” means Company-owned hydro-electric plants located in Oregon, Washington or California.

“Intangible Plant” means capital investment included in FERC accounts 301 through 303.

“Load-Based Dynamic Allocation Factor” means an allocation factor that is calculated using States’ monthly energy usage and/or States’ contribution to monthly system Coincident Peak.

“Mid-Columbia Contracts” means the Power Sales Contract with Grant County dated May 22, 1956; the Power Sales Contract with Grant County dated June 22, 1959; the Priest Rapids Project Product Sales Contract with Grant County dated December 31, 2001; the Additional Products Sales Agreement with Grant County dated December 31, 2001; the Priest Rapids Project Reasonable Portion Power Sales Contract with Grant County dated December 31, 2001; the Power Sales Contract with Douglas County PUD dated September 18, 1963; the Power Sales Contract with Chelan County PUD dated November 14, 1957 and all successor contracts thereto.

“MSP Legislative History” means studies and analyses conducted during the MSP process, testimony offered during proceedings related to Commission ratification of the Protocol and Commission orders ratifying the Protocol.

“Net Power Costs” means PacifiCorp’s fuel and wheeling expenses and costs and revenues associated with Wholesale Contracts, Seasonal Contracts, Short-Term Purchases and Sales and Non-Firm Purchases and Sales.

“New QF Contracts” means Qualifying Facility Contracts that are not Existing QF Contracts.

“New Resources” means Resources that are not Existing Resources.

“Non-Firm Purchases and Sales” means transactions at wholesale that are not Wholesale Contracts, Seasonal Contracts, Short-term Purchases or Sales or Direct Access Purchases or Sales.

“Portfolio Standard” means a State law or regulation that requires PacifiCorp to acquire: (a) a particular type of Resource, (b) a particular quantity of Resources, (c) Resources in a prescribed manner or (d) Resources located in a particular geographic area.

“Protocol” means this PacifiCorp Inter-Jurisdictional Cost Allocation Protocol.

“Qualifying Facility Contracts” means contracts to purchase the output of small power production or cogeneration facilities developed under the Public Utility Regulatory Policies Act of 1978 (PURPA) and related State laws and regulations.

“Resources” means Company-owned and leased generating plants and mines, Wholesale Contracts, Seasonal Contracts, Short-Term Purchases and Sales and Non-firm Purchases and Sales.

“Short-Term Purchases and Sales” means physical or financial contracts pursuant to which PacifiCorp purchases, sells or exchanges firm power at wholesale and Customer Ancillary Service Contracts that are less than one year in duration.

“Simple-Cycle Combustion Turbines” or “SCCTs” means simple-cycle combustion turbine generating units.

“Seasonal Contract” means a Wholesale Contract pursuant to which the Company acquires power for five or less months during more than one year.

“Seasonal Resource” means: (a) a SCCT owned or leased by the Company, (b) any Seasonal Contract or c) Cholla Unit 4.

“Special Contract” means a contract entered between PacifiCorp’s and one of its retail customers with prices, term and conditions different from otherwise-applicable tariff rates. Special Contracts may provide for a discount to reflect Customer Ancillary Services Contract attributes.

“Special Contract Ancillary Service Discounts” means discounts from otherwise applicable rates provided for in Special Contracts.

“Standing Neutral” means an independent party, with experience in electric utility ratemaking, retained by the MSP Standing Committee to facilitate discussions among States, monitor issues and assist the MSP Standing Committee as required.

“State Resources” means Resources whose costs are assigned to a single State to accommodate State-specific policy preferences.

“System Resources” means Resources that are not Seasonal Resources, Regional Resources, State Resources or Direct Access Purchases and Sales and whose associated costs and revenues are allocated among all States on a dynamic basis.

“State” means Utah, Oregon, Wyoming, Idaho, Washington or California.

“Variable Costs” means costs incurred by the Company that vary with the amount of energy delivered by the Company to its customers during any hour.

“Wholesale Contracts” means physical or financial contracts pursuant to which PacifiCorp purchases, sells or exchanges firm power at wholesale and Customer Ancillary Service Contracts that have a term of one year or longer.

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE)	Docket No. 02-035-04
APPLICATION OF PACIFICORP)	
FOR AN INVESTIGATION OF)	SUPPLEMENTAL TESTIMONY
INTER-JURISDICTIONAL)	OF GREGORY N. DUVALL
ISSUES)	

MAY 2004

1 **Q. Mr. Duvall, did you previously file testimony in this proceeding?**

2 A. Yes. My Direct Testimony was part of the Company's original filing with the
3 Commission in September of 2003.

4 **Q. What is the purpose of your Supplemental Direct Testimony?**

5 A. The purpose of my Supplemental Direct Testimony is to describe various analyses
6 done by the Company since the September, 2003 Protocol filing, with particular
7 emphasis on studies related to the issue of whether relatively faster growing States
8 inappropriately shift costs to relatively slower growing States. I also sponsor
9 Exhibit UP&L__(GND-1S), which is Appendix F to the Revised Protocol. That
10 Appendix provides details on the calculation of the Mid-Columbia (MC)
11 allocation factor.

12 **Analyses**

13 **Q. Why did the Company continue to perform analyses of MSP issues**
14 **subsequent to the September, 2003 filing?**

15 A. As indicated by Ms. Kelly in her Supplemental Direct Testimony, it was evident
16 that few parties supported the Company's original Protocol proposal for a hydro
17 endowment matched with a "coal endowment". It was also evident that the hydro
18 endowment included in the Modified Accord, known as the fuel adjustment, was
19 no longer acceptable. This is discussed further in Mr. Taylor's Supplemental
20 Direct Testimony. Therefore, we needed to design and test an alternate means of
21 implementing a hydro endowment. The first such substitute tested was the "load
22 decrement method". Mr. Taylor's Supplemental Direct Testimony describes this
23 approach and explains why the Company's analyses of the load decrement

1 method indicated that it was not likely to be workable. The Company’s analysis of
2 the fuel adjustment approach and the load decrement approach led us to develop
3 and conduct analyses of the “embedded cost differential method”. These analyses
4 did not identify any apparent flaws in the embedded cost differential method and
5 it was, therefore, incorporated into the Revised Protocol.

6 **Q. In your Direct Testimony, you concluded that the “MSP Solution”,**
7 **incorporated in the original Protocol, did not result in a “material” subsidy**
8 **flowing from slower-growing States to faster growing States. Why did you**
9 **continue to study the load growth issue after the September, 2003 Protocol**
10 **filing?**

11 A. For two reasons. First, Oregon parties were not convinced that the analyses done
12 before the September filing were adequate to resolve the load growth issue.
13 Second, the concept of “materiality” is somewhat subjective. Oregon parties
14 pointed out that what appears to be an apparently “small” cost shift, when
15 expressed as a percentage of existing rates, can nonetheless translate into a
16 significant impact when expressed in dollars. Because our September filing did
17 not resolve the load growth issue, parties in Oregon and Utah submitted a number
18 of additional data requests which gave rise to a number of additional studies.

19 **Q. Please describe the nature of these studies.**

20 A. Most of the studies assumed either a one-time increase in Utah loads or a
21 continuing pattern of higher Utah load growth which were matched with different
22 types of Resource additions. Additional similar studies were done assuming
23 higher Oregon load growth and corresponding Resource additions. Furthermore,

1 a study was done which attempted to quantify the cumulative impact of faster
2 Utah load growth over a 14-year period. This study (made in response to DPU 7.3
3 and OPUC 59 and 60), estimates and compares two different cost streams -- one
4 corresponding to low Utah load growth (equal to the average of the other States'
5 projected load growth) and one corresponding to the higher rate of Utah load
6 growth that is currently forecasted. For purposes of this study, the difference
7 between these cost streams is predictive of the impact on other States of the costs
8 of Utah's additional relative load growth.

9 **Q. What quantitative assumptions underlie these studies?**

10 A. Major assumptions are as follows:

- 11 1. All studies use the Company's 2003 load forecast.
- 12 2. Additional Resources are layered on top of underlying load growth and
13 planned IRP Resource additions.
- 14 3. All studies assume an underlying system peak Resource deficiency in the
15 early years and the addition of Resources that closely match the Diversified
16 Portfolio I from the Company's 2003 Integrated Resource Plan with two long-
17 term purchased power contracts removed from the west control area to reflect the
18 lower loads forecast for the west in the Company's 2003 load forecast.
- 19 4. Most of the studies assume that future wholesale gas and electricity prices
20 will follow the Company's forward price curves. Some of the studies were done
21 with a high natural gas/electricity price assumption.

22 **Q. Please summarize the results of these studies.**

23 A. Under a rolled-in allocation method, a faster-growing State supports both its

1 allocated share of any new Resource additions and a larger share of the
2 Company's existing costs. Correspondingly, slower growing States support their
3 allocated share of the cost of the New Resource addition, but a smaller share of
4 the Company's existing costs. In our studies, the sum of these two State revenue
5 requirement impacts is compared to the total revenue requirement impact of the
6 new Resource additions. If the total revenue requirement increase experienced by
7 a faster-growing State is equal to or greater than the total revenue requirement
8 impact of a new Resource, the faster growing State is deemed to be "supporting
9 the cost of its load growth" and not causing a cost shift to slower growing States.

10 When considered from this perspective, our studies suggest that under the
11 various approaches, a rolled-in allocation method, as embodied in the Revised
12 Protocol, results in the growth State supporting between 86 percent and 127
13 percent of the cost of its load growth.

14 **Q. Why do the percentages differ from study to study?**

15 **A.** It appears that principal drivers of the study outcomes are:

- 16 1. The greater the rate of growth of one State compared to other States, the
17 greater is the potential for cost shifts to slower growing States.
- 18 2. The higher the cost of new Resource additions compared to existing
19 Resources, the greater is the potential for cost shifts to slower growing States.
- 20 3. The better New Resource additions are matched to load patterns through
21 an effective IRP process, the lower is the potential for cost shifts to slower
22 growing States.

1 **Q. Do these study results suggest that parties should ignore the potential for**
2 **faster growing States shifting costs to slower growing States?**

3 A. No. The studies indicate that there is a potential for some shifting of costs. As a
4 general proposition, MSP participants seem to favor eliminating any potential cost
5 shift, as long as that could be done in a relatively simple and understandable way
6 without giving rise to other, undesirable unintended consequences.

7 **Q. Are there other mitigating factors to consider?**

8 A. Yes. When a State loses load unexpectedly, other states are automatically
9 allocated a greater share of the fixed and variable costs of all Resources. This
10 helps to mitigate the impact on the remaining customers in the State that loses
11 load who would otherwise bear a larger share of the fixed and variable costs.

12 In addition, the impact of Utah load growth is mitigated by the expected
13 Resource loss in western States. One of the underlying tenets of the Revised
14 Protocol is that all States bear a rolled-in share of resources that are acquired to
15 replace existing Resources. Existing Resources that will require replacement over
16 the next several years include expiring long-term wholesale contracts (primarily
17 on the west side of the system), plant retirements and the lost generation from
18 Hydro-Electric Resources and Mid-Columbia Contracts as a result of relicensing
19 and contract renegotiation. For the States that are recipients of the Hydro
20 Endowment, this means that other States are paying a share of the costs of
21 replacing resources from which the Hydro Endowment states have benefited.

1 **Q. Has an acceptable method of eliminating any potential for cost shifts been**
2 **identified?**

3 A. No. However, as indicated by Ms. Kelly, the Company and other parties have
4 committed to further discussions and analysis of potential additional allocation
5 mechanisms or structural changes that would better address the issue.

6 **Development of the MC Factor**

7 **Q. What is contained in Exhibit UP&L__(GND-1S)?**

8 A. Exhibit UP&L__(GND-1S) is Appendix F to the Revised Protocol and contains a
9 description of the calculation of the MC factor as well as example calculations of
10 the factor. The MC factor is used in the Revised Protocol to allocate the Mid-
11 Columbia Adjustment among the States.

12 **Q. Why has the Company developed an MC factor?**

13 A. The Company performed an extensive review of the Mid-Columbia Contracts at
14 the request of the MSP participants. There are four contracts that were entered
15 into in the 1950's and 1960's, and three contracts that were entered into in 2001.
16 These latter three contracts are successor contracts to the two earlier contracts
17 with Grant County which provide the Company a share of the output of the Priest
18 Rapids and Wanapum dams. The Priest Rapids contract stated that the output was
19 for the benefit of Oregon customers and the Wanapum contract stated that the
20 output was for the benefit of Oregon and Washington customers. Based on this
21 language, the MC factor is developed as though the Priest Rapids energy is
22 assigned to Oregon and the Wanapum energy is assigned to Oregon and
23 Washington as described in Appendix F. The energy from the three successor

1 contracts is assigned to Oregon during the time subsequent to the expiration of the
2 Priest Rapids contract and prior to the expiration of the Wanapum contract. After
3 both contracts have expired, the energy from the successor contracts is split
4 between Oregon and Washington as described in Appendix F. In the MC factor,
5 the energy from the remaining two contracts, associated with the Rocky Reach
6 and Wells projects, is spread system-wide as these two contracts do not have
7 specific language identifying any particular State as the beneficiary of the output.
8 The MC factor is then calculated by dividing the energy assigned and allocated to
9 each State by the total energy from the Mid-Columbia Contracts. The Mid-
10 Columbia Adjustment is then made based on an allocated share of the costs of all
11 of the Mid-Columbia Contracts using the MC factor. This adjustment ensures
12 that no one State is burdened if the costs under one of the Mid-Columbia
13 Contracts diverge from the other contracts. This method ensures that all States
14 are afforded a share of the costs and benefits of the Mid-Columbia Contracts, with
15 Oregon and Washington receiving a larger share than would be the case of they
16 were treated as System Resources.

17 **Q. Does that conclude your Supplemental Direct Testimony?**

18 **A. Yes.**

PacifiCorp
Exhibit UP&L__(GND-1S)
Docket No. 03-035-04
Witness: Greg N. Duvall

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Supplemental Direct Testimony of Greg N. Duvall

Appendix F – Methodology for Determining Mid-C (MC) Factor

May 2004

**Protocol Appendix F
 Methodology for Determining Mid-C (MC) Factor**

Energy for each Mid-C contract is allocated as follows to determine the MC factor.

- Priest Rapids energy is assigned 100% to Oregon.
- Rocky Reach energy is allocated on the SG factor.
- Wanapum energy is assigned to Oregon and Washington based upon each state’s respective share of the SG factor.
 - Wanapum energy assigned to Oregon = Oregon SG / (total Oregon and Washington SG).
 - Wanapum energy assigned to Washington = Washington SG / (total Oregon and Washington SG).
- Wells energy is allocated on the SG factor.
- The Grant replacement contracts begin at the time the Priest Rapids contract terminates. The energy from these contracts is assigned to Oregon through October 31, 2009.
- Effective November 1, 2009, the date the Wanapum contract expires, the Grant replacement contract energy is divided into two pieces based on PacifiCorp’s share of the nameplate of Priest Rapids and Wanapum as shown in the following calculation:

	Nameplate Capacity Mw	PacifiCorp's Share - %	PacifiCorp's Share of Nameplate - Mw	PacifiCorp's % share of nameplate
Priest Rapids	789	13.9%	110	41.35%
Wanapum	831	18.7%	155	58.65%
	1,620		265	100.00%

- The Priest Rapids portion of the Grant County replacement contracts is 41.35%. The energy associated with the Grant County replacement contracts for Priest Rapids is assigned 100% to Oregon.
- The Wanapum portion of the Grant County replacement contracts is 58.65%. The energy associated with the Grant County replacement contracts for Wanapum is assigned to Washington based on the ratio of the Washington SG factor to the sum of the Oregon and Washington SG factors. The remaining energy from the Wanapum portion is assigned to Oregon.

After all of the energy from the Mid-Columbia Contracts has been assigned or allocated to each State, then the MC factor is created by dividing each State’s energy by the total energy associated with the Mid-Columbia Contracts. The MC factor is used to allocate the Mid-Columbia Contract embedded cost differential to each State.

Protocol Appendix F

		Factors Used to Allocate Mid C Energy to Jurisdictions					Calculation of Mid C Factor							
		2005					2005							
		Percent					MWH							
Mid C Contracts	Priest Rapids 1/	Rocky Reach 2/	Wanapum 3/	Wells 4/	Priest Grant Replacement 5/	Wanapum Grant Replacement 5/	Priest Rapids 1/	Rocky Reach 2/	Wanapum 3/	Wells 4/	Priest Grant Replacement 5/	Wanapum Grant Replacement 5/	Total Mid-C	MC Factor %
California	100.00%	1.80%	76.94%	1.80%	100.00%	76.94%	567,559	5,658	596,498	4,749	-	-	10,407	0.54%
Oregon		28.86%	23.06%	28.86%	100.00%	76.94%		90,829	178,772	76,238	-	-	1,331,125	69.27%
Washington		8.65%	23.06%	8.65%	0.00%	23.06%		27,222	110,783	22,849	-	-	228,842	11.91%
Utah		41.93%	23.06%	41.93%	0.00%	23.06%		131,984	110,783	110,783	-	-	242,767	12.63%
Idaho		5.85%	23.06%	5.85%	0.00%	23.06%		18,426	15,466	15,466	-	-	33,892	1.76%
Wyoming		12.91%	23.06%	12.91%	0.00%	23.06%		40,636	34,108	34,108	-	-	74,744	3.89%
		100.00%	100.00%	100.00%	100.00%	100.00%	567,559	314,754	775,270	264,193	-	-	1,921,777	100.00%
		2007					2007							
		Percent					MWH							
Mid C Contracts	Priest Rapids 1/	Rocky Reach 2/	Wanapum 3/	Wells 4/	Priest Grant Replacement 5/	Wanapum Grant Replacement 5/	Priest Rapids 1/	Rocky Reach 2/	Wanapum 3/	Wells 4/	Priest Grant Replacement 5/	Wanapum Grant Replacement 5/	Total Mid-C	MC Factor %
California	100.00%	1.73%	76.68%	1.73%	100.00%	76.68%	-	5,457	594,444	4,581	564,883	-	10,038	0.52%
Oregon		27.56%	23.32%	27.56%	100.00%	76.68%		86,746	180,826	72,811	-	-	1,318,684	68.72%
Washington		8.38%	23.32%	8.38%	0.00%	23.32%		26,388	116,587	22,149	-	-	229,363	11.95%
Utah		44.13%	23.32%	44.13%	0.00%	23.32%		138,899	14,758	14,758	-	-	255,486	13.31%
Idaho		5.59%	23.32%	5.59%	0.00%	23.32%		17,582	33,308	33,308	-	-	72,990	3.80%
Wyoming		12.61%	23.32%	12.61%	0.00%	23.32%		39,682	775,270	264,193	564,883	-	1,918,900	100.00%
		100.00%	100.00%	100.00%	100.00%	100.00%	-	314,754	775,270	264,193	564,883	-	1,918,900	100.00%
		2011					2011							
		Percent					MWH							
Mid C Contracts	Priest Rapids 1/	Rocky Reach 2/	Wanapum 3/	Wells 4/	Priest Grant Replacement 5/	Wanapum Grant Replacement 5/	Priest Rapids 1/	Rocky Reach 2/	Wanapum 3/	Wells 4/	Priest Grant Replacement 5/	Wanapum Grant Replacement 5/	Total Mid-C	MC Factor %
California	100.00%	1.65%	76.18%	1.65%	100.00%	76.18%	-	5,200	-	4,365	372,327	402,325	9,565	0.65%
Oregon		26.13%	23.82%	26.13%	100.00%	76.18%		82,231	-	69,021	-	-	925,904	62.59%
Washington		8.17%	23.82%	8.17%	0.00%	23.82%		25,708	-	21,579	-	-	173,064	11.70%
Utah		46.96%	23.82%	46.96%	0.00%	23.82%		147,810	-	124,066	-	-	271,876	18.38%
Idaho		5.20%	23.82%	5.20%	0.00%	23.82%		16,353	-	13,726	-	-	30,079	2.03%
Wyoming		11.90%	23.82%	11.90%	0.00%	23.82%		37,452	-	31,436	-	-	68,887	4.66%
		100.00%	100.00%	100.00%	100.00%	100.00%	-	314,754	-	264,193	372,327	528,101	1,479,375	100.00%

(1) Priest Rapids Power Sales Agreement with Grant County dated May 2, 1956
 (2) Rocky Reach Power Sales Agreement with Chelan County dated November 14, 1957
 (3) Wanapum Power Sales Agreement with Grant County dated June 22, 1959
 (4) Wells Power Sales Agreement with Douglas County dated September 18, 1963
 (5) Priest Rapids Project Product Sales Agreement with Grant County dated December 31, 2001
 The Additional Product Sales Agreement with Grant County dated December 31, 2001
 The Priest Rapids Reasonable Portion Power Sales Agreement with Grant County dated December 31, 2001

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE)	Docket No. 02-035-04
APPLICATION OF PACIFICORP)	
FOR AN INVESTIGATION OF)	SUPPLEMENTAL TESTIMONY
INTER-JURISDICTIONAL)	OF DAVID L. TAYLOR
ISSUES)	

MAY 2004

1 **Q. Are you the same David L. Taylor who offered Direct Testimony in this**
2 **proceeding?**

3 A. Yes.

4 **Purpose**

5 **Q. What is the purpose of your Supplemental Testimony in these proceedings?**

6 A. My Supplemental Testimony discusses and supports changes to the PacifiCorp
7 Inter-Jurisdictional Cost Allocation Protocol (“Protocol”) contained in Exhibit
8 UP&L__(ALK-1S). As in my Direct Testimony, when I capitalize terms in my
9 Supplemental Testimony, those terms have the same meaning as provided for in
10 Appendix A to the Revised Protocol contained in Exhibit UP&L__(ALK-1S).

11 Specifically, my Supplemental Testimony focuses on the following key
12 areas:

- 13 • Proposed changes to classification of SCCTs,
- 14 • Proposed changes to the allocation of Regional Resources,
- 15 • Proposed allocation of Existing QF Contracts,
- 16 • Proposed elimination of Protocol language related to the allocation of
17 transmission costs,
- 18 • Clarification and detail on the treatment of Special Contracts, and
- 19 • Estimates of the revised Protocol’s impact on the revenue requirements of
20 each State.

1 **Cost Allocation Appendices**

2 **Q. Have you prepared Exhibits that identify how all cost components of the**
3 **revenue requirement are allocated among States under the Revised Protocol?**

4 A. Yes. Exhibit UP&L__(DLT-1S), which is Appendix B of the Revised Protocol,
5 identifies the allocation factor applied to each component of the revenue
6 requirement calculation. Exhibit UP&L__(DLT-2S), which is Appendix C of the
7 Revised Protocol, gives a detailed explanation and the algebraic formula for each
8 allocation factor. Exhibit UP&L__(DLT-3S), which is Appendix D of the
9 Revised Protocol, provides a description and numerical examples of the proposed
10 treatment of Special Contracts. I will discuss this in detail later in my testimony.
11 Exhibit UP&L__(DLT-4S), which is Appendix E of the Revised Protocol,
12 provides the methodology for calculating the Annual Embedded Cost that I also
13 discuss later in my testimony.

14 **Classification of Simple-Cycle Combustion Turbine Fixed Costs**

15 **Q. In your direct testimony, PacifiCorp proposed to classify the fixed costs of**
16 **SCCTs differently from the remainder of the Company's Resources. Has the**
17 **Company reconsidered this proposal?**

18 A. Yes. The Company now proposes to classify the Fixed Costs of SCCTs on the
19 same basis as all other Resources. Although SCCTs are generally designed and
20 operated to run during peak-load periods, rather than to produce sustained, low
21 cost energy, we have been persuaded that there are valid reasons to continue past
22 allocation practices that classify the Fixed Costs of all Resources as 75 percent
23 Demand-Related and 25 percent Energy-Related.

1 **Q. What are those reasons?**

2 A. First, as discussed in my Direct Testimony, a wide range of demand and energy
3 classification methods could be supported on a technical basis. Given the
4 diversity of PacifiCorp's Resource portfolio, it has been argued that certain
5 Resources should be classified more heavily to Demand-Related and that certain
6 Resources should be classified more heavily to Energy-Related. The
7 classification of all Resources as 75 percent Demand-Related and 25 percent
8 Energy-Related appears to fairly recognize this balance. To single out one type of
9 Resource – SCCTs – for special treatment could upset the balance and lead to
10 unnecessary complexity and ambiguity for classification of all Resources.

11 Second, the proposed change recognizes that the operation of Resources
12 on a year-to-year basis varies due to load and market factors and may be different
13 from the expected operation when the Resources were acquired. Finally, the
14 Company agrees with several parties that, absent a compelling reason to change,
15 minimizing changes from current allocation practices will aid in implementation
16 of the Protocol and limit cost shifts among States.

17 **Q. Does the Company propose to eliminate the Seasonal Resource designation
18 for allocation of SCCTs and include them as part of System Resources?**

19 A. No. SCCTs will continue to be treated as Seasonal Resources with their costs
20 allocated using seasonal allocation factors as described in my Direct Testimony.

1 **Cost Allocation for Regional Resources**

2 **Q. What changes is the Company proposing to the allocation of Regional**
3 **Resources?**

4 A. As discussed in Ms. Kelly's testimony, the Company proposes to eliminate the
5 coal endowment and to eliminate the ability for Oregon to opt out of the First
6 Major New Coal Resource. In addition, the Company proposes a change to the
7 allocation of costs related to Hydro-Electric Resources, Mid-Columbia Contracts
8 and Existing QF Contracts.

9 **Hydro-Electric Resources and Mid-Columbia Contracts**

10 **Q. Please explain how the costs of Hydro-Electric Resources are assigned and**
11 **allocated under the Revised Protocol.**

12 A. In the Revised Protocol, the existing and future investment and operating costs of
13 Hydro-Electric Resources are, in the first instance, allocated on a system-wide
14 basis. Then, the total normalized costs of Hydro-Electric Resources are compared
15 against the normalized costs of the remaining generation portfolio on a \$/MWH
16 basis and an adjustment which reflects the cost difference is applied. This
17 adjustment is referred to as "The Owned-Hydro Embedded Cost Differential
18 Adjustment".

19 The Owned-Hydro Embedded Cost Differential Adjustment is calculated
20 as the Annual Embedded Costs – Hydro-Electric Resources, less the Annual
21 Embedded Costs – All Other, multiplied by the normalized MWh's of output
22 from the Hydro-Electric Resources used to set rates. The adjustment is then
23 allocated to former Pacific Power jurisdictions using the DGP factor and the

1 reciprocal amount (All Other less Hydro) will be allocated to all States using the
2 SG factor. Currently the adjustment is negative (the Hydro-Electric Resource
3 costs are less expensive than all other Resources), so it is a net credit to the former
4 Pacific Power jurisdictions and a cost to the other jurisdictions. In the future, the
5 adjustment is forecasted to become positive (the Hydro-Electric Resource costs
6 are more expensive than all other Resources). At that time the adjustment would
7 be a net cost to the former Pacific Power jurisdictions and a credit to the other
8 jurisdictions.

9 **Mid-Columbia Contracts and Existing QF Contracts**

10 **Q. Please explain how the costs of Mid-Columbia Contracts are assigned and**
11 **allocated under the Revised Protocol.**

12 A. Similar to Hydro-Electric Resources, the costs of Mid-Columbia Contracts are, in
13 the first instance, allocated on a system-wide basis. Then, the total normalized
14 costs of Mid-Columbia Contracts are compared against normalized costs of the
15 remaining generation portfolio on a \$/MWH basis and an adjustment which
16 reflects the cost difference is applied. This adjustment is referred to as the “Mid-
17 Columbia Contracts Cost Differential Adjustment”.

18 The Mid-Columbia Contracts Cost Differential Adjustment is calculated
19 as the Annual Mid-Columbia Contract Costs, less the Annual Embedded Costs –
20 All Other, multiplied by the normalized MWh’s of output from the Mid-Columbia
21 Contracts. The adjustment is then allocated to all States using the Mid-Columbia
22 (MC) factor and the reciprocal amount (All Other less Mid-C) is allocated to all
23 States using the SG factor.

1 The calculation of the MC factor is shown in Appendix F of the Revised
2 Protocol and described in detail in Mr. Duvall’s Supplemental Direct Testimony.

3 **Q. Please describe how the costs of Existing QF Contracts are assigned and**
4 **allocated under the Revised Protocol.**

5 A. Existing QF Contracts are treated similarly to the Hydro Resources and the Mid-
6 Columbia Contracts. Like Hydro-Electric Resources, the costs of Mid-Columbia
7 Contracts are, in the first instance, allocated on a system-wide basis. But then,
8 unlike the Hydro Electric Resource and Mid-Columbia Contract costs, which are
9 compared to other generation costs at an aggregate level, the Existing QF cost
10 difference is calculated separately for each State. The Existing QF Contract costs
11 in each State are compared against normalized costs of the remaining generation
12 portfolio on a \$/MWH basis and an adjustment which reflects the cost difference
13 is applied. This adjustment is referred to as “Existing QF Contracts Cost
14 Differential Adjustment”.

15 The Existing QF Contracts Cost Differential Adjustment is calculated as
16 the Annual Existing QF Contracts Costs for a specific State, less the Annual
17 Embedded Costs – All Other, multiplied by the normalized MWh’s of output
18 from that State’s Existing QF Contracts. This adjustment is situs assigned to that
19 State. The sum of this adjustment for all States is calculated and an adjustment
20 for the reciprocal amounts (All Other less Total System QF) is allocated to all
21 States using the SG factor.

22 **Q. How are the Company’s Annual Embedded Costs calculated?**

23 A. Annual Embedded Costs are calculated for Hydro-Electric Resources, Mid-

1 Columbia Contracts, Existing QF Contracts, and all other Resources. They are
2 based on fully normalized test period costs captured in the FERC accounts
3 identified in Appendix E to the Revised Protocol, Exhibit UP&L__(DLT-4S).

4 As shown on lines 1 through 11 of Appendix E, the Annual Embedded
5 Costs - Hydro-Electric Resources include the identified hydro-related operation
6 and maintenance, depreciation, and amortization expenses plus the identified
7 hydro- related rate base items times the pre-tax authorized (or requested) return on
8 rate base, \$70,969,571 in this example. This amount is divided by the annual
9 hydro MWh, from the GRID run used in the test period net power cost
10 calculation, 4,128,973 MWh, to arrive at the Annual Embedded Costs – Hydro-
11 Electric Resources of \$17.19 per MWh.

12 The Annual Costs, MWh, and corresponding cost per MWh are shown for
13 Mid-Columbia Contracts and total Existing QF Contracts on lines 12 and 13,
14 respectively.

15 The Annual Embedded Costs - All Other are shown on lines 14 through
16 44. This calculation is similar to the costs for Hydro-Electric Resources described
17 above and results in Annual Embedded Costs – All Other of \$32.00 per MWh.
18 This is the cost to which Annual Embedded Costs - Hydro-Electric, Annual Mid-
19 Columbia Contract Costs, and Annual Existing QF Costs are compared.

20 **Q. Did the Company evaluate alternatives to the Embedded Cost Differential as**
21 **a form of Hydro Endowment?**

22 A. Yes. The following three alternatives to the Embedded Cost Differential were
23 proposed and evaluated in the course of the MSP:

- 1 • Combining the Hydro Endowment with a Coal Endowment,
- 2 • Using or modifying the fuel adjustment mechanism, and
- 3 • Reinstating a load decrement approach.

4 I will discuss the reasons for the rejection of these approaches in favor of the
5 “embedded cost differential”.

6 **Q. Why did the Company abandon its proposal to combine the Hydro**
7 **Endowment with a Coal Endowment, as described in your direct testimony?**

8 A. It did not enjoy support from MSP participants.

9 **Q. Please describe the existing “fuel adjustment mechanism”.**

10 A. The fuel adjustment mechanism that is part of the Modified Accord allocation
11 methodology:

- 12 • Calculates the difference (on a \$/MWH basis) between the 5-year average
13 of the O&M Expenses of the Company’s Hydro-Electric Resources and
14 the O&M Expenses of the Company’s Thermal Resources;
- 15 • Multiplies the \$/MWH difference by the MWHs of generation from
16 Hydro-Electric Resources, and then allocates the difference as a credit to
17 the former Pacific Power jurisdictions and as a charge to all jurisdictions;
18 and
- 19 • Allocates the costs of post-1989 capital investments across the system
20 based on each State’s proportional load in a test period.

21 A corresponding calculation is also calculated for the former Utah Power Hydro-
22 Electric Resources.

1 **Q. Please discuss the drawbacks of the existing fuel adjustment mechanism.**

2 A. One primary drawback is that the mechanism compares only the operating
3 costs of thermal Resources and the operating costs of Hydro-Electric
4 Resources and therefore does not account for the Fixed Costs of either type of
5 Resource. Another problem is that it does not equitably match the distribution
6 of the benefits of Hydro-Electric Resources with the responsibility for the
7 expected substantial increase in capital costs for the relicensing and other
8 capital investments associated with Hydro-Electric Resources. That is to say,
9 under Modified Accord, all States bear a proportionate share of post
10 Utah/Pacific merger Hydro-Electric Resource capital costs, but only former
11 Pacific Power States receive the fuel cost advantage of Hydro-Electric
12 Resources.

13 **Q. Did parties consider options that would address these inequities?**

14 A. Yes. Parties evaluated a short-term fuel adjustment mechanism that phased
15 out as the revenue requirement of relicensing costs exceeded the fuel benefits.
16 However, this approach did not eliminate the inequities. This mechanism
17 incorporated a mismatch of costs in that it involved a comparison of both the
18 Fixed Costs and Variable Costs of Hydro-Electric Resources against only the
19 Variable Costs of thermal Resources. Again, some States received credits for
20 fuel benefits for the next several years but all States bore the risk of the costs
21 of relicensing. Additionally, this approach was rejected by some parties
22 because it was not permanent.

1 **Q. Please describe the “load decrement approach”.**

2 A. Under the load decrement approach, the costs of Hydro-Electric Resources are
3 assigned to and allocated among the former Pacific Power jurisdictions. At
4 the same time, the loads of the former Pacific Power jurisdictions are reduced
5 by the output of the Hydro-Electric Resources, prior to the development of
6 allocation factors for the remaining System Resources. This reduces the
7 Pacific Power jurisdictions’ allocated share of the cost of the remaining
8 System Resources. This type of approach was utilized under the Accord
9 Method from 1993 to 1997.

10 **Q. Why isn’t the Company proposing to reinstate the load decrement**
11 **approach?**

12 A. Our studies have revealed drawbacks to this mechanism. Most significantly,
13 the load growth studies revealed that the load decrement approach distorts the
14 allocation of costs associated with load growth to the States with decremented
15 loads. Not only are States with decremented loads allocated a smaller share of
16 existing remaining System Resources, they are also allocated a smaller share
17 of the cost of new System Resources. This is in conflict with the principle
18 that States should pay for the costs of their load growth to the maximum
19 extent possible.

20 **Transmission Costs**

21 **Q. How has the Company revised the Protocol in respect to the classification**
22 **and allocation of transmission costs?**

23 A. In its initial proposal, PacifiCorp included an allocation provision that would have

1 applied should Commissions approve its participation in a Regional Transmission
2 Organization (“RTO”). The proposal was simply to allocate charges from the
3 RTO among the States based upon the same billing determinants relied upon by
4 the FERC in setting the RTO’s rates. Several parties expressed concern that this
5 proposal was premature given the evolving regional RTO discussions and
6 requested that the provision be eliminated. The Company has complied with
7 those requests and removed that provision.

8 **Special Contracts**

9 **Q. Has the Company modified its proposal regarding the treatment of Special**
10 **Contracts?**

11 A. No. However Appendix D, Exhibit UP&L__(DLT-3S), has been added to the
12 Protocol for greater clarity. Appendix D identifies two general types of Special
13 Contracts: 1) Special Contracts without Customer Ancillary Service Contract
14 attributes and 2) Special Contracts with Customer Ancillary Service Contract
15 attributes. For both types of Special Contracts, the cost of serving contract
16 customer loads, and their State-approved retail service revenues, will be included
17 in the local State’s revenue requirement. However, the regulatory treatment of the
18 two types of Special Contracts is different. Let me explain the difference.

19 For allocation purposes Special Contracts without Customer Ancillary
20 Service Contract attributes are viewed as one transaction and the system benefits
21 and load reductions accruing from customer interruptions are treated very
22 similarly to DSM. Like DSM, the host jurisdiction benefits from the reduction in
23 system costs through smaller allocation of total system costs. Specifically, loads

1 of Special Contract customers will be included in all Load-Based Dynamic
2 Allocation Factors. When interruptions of a Special Contract customer's service
3 occur, the reduction in load will be reflected in the host jurisdiction's Load-Based
4 Dynamic Allocation Factors. Actual revenues received from a Special Contract
5 customer will be assigned to the State where the Special Contract customer is
6 located. A numeric example of the regulatory treatment of Special Contracts
7 without Ancillary Service Contract attributed is shown in Appendix D, Table 1.

8 For allocation purposes Special Contracts with Customer Ancillary
9 Service Contract attributes are viewed as two transactions. PacifiCorp sells the
10 customer electricity at the retail service rate and then buys the electricity back
11 during the interruption period at the ancillary service contract rate. Loads
12 associated with the retail service to the Special Contract customers will be
13 included in all Load-Based Dynamic Allocation Factors. The Customer Ancillary
14 Service Contract attributes of the Special Contract are viewed, not as a reduction
15 in load, but rather as the acquisition of Resources to meet Company load.
16 Therefore, when interruptions of a Special Contract customer's service occur, the
17 host jurisdiction's Load-Based Dynamic Allocation Factors and the retail service
18 revenue are calculated as though the interruption did not occur. Revenues
19 received from Special Contract customer, before any discounts for Customer
20 Ancillary Service Contract attributes of the Special Contract, will be assigned to
21 the State where the Special Contract customer is located. Because discounts from
22 tariff prices provided for in Special Contracts or payments to retail customers, that
23 recognize the Customer Ancillary Service Contract attributes of the Contract are

1 considered as payments for Resource acquisitions, they will be allocated among
2 States on the same basis as System Resources. A numeric example of the
3 regulatory treatment of Special Contracts with Customer Ancillary Service
4 Contract attributes is shown in Appendix D, Table 2.

5 When a buy-through option is provided with economic curtailment, the
6 load, costs and revenue associated with a customer buying through economic
7 curtailment will be excluded from the calculation of State revenue requirements.
8 The cost associated with the buy- through will be removed from the calculation of
9 net power costs, the Special Contract customer load associated with the buy-
10 through will be not be included in the calculation of Load-Based Dynamic
11 Allocation Factors, and the revenue associated with the buy- through will not be
12 included in State revenues.

13 **Revenue Requirement Impacts**

14 **Q. Have you prepared an exhibit showing the impact of the Revised Protocol on**
15 **revenue requirements?**

16 A. Yes. Exhibit UP&L__(DLT-5S), presents estimates of impacts on each State's
17 revenue requirement. Estimated revenue requirements for California, Oregon,
18 Washington, and Wyoming are compared to the Modified Accord methodology.
19 Estimated revenue requirements for Idaho and Utah are compared to the Rolled-In
20 methodology. A positive percent indicates the State's revenue requirement for a
21 given year under the MSP Solution is higher and a negative percent indicates the
22 revenue requirement under the MSP Solution is lower. The year-by-year revenue
23 requirement impacts are shown for the period 2005 through 2018 as well as the

1 Net Present Value of the difference in revenue requirements over the 14-year
2 period. For each State, the percent change in revenue requirement associated with
3 the effect of moving from Modified Accord to Rolled-In (if applicable), the
4 Hydro Endowment (both Company Owned and Mid-C components), Existing QF
5 Contracts and Seasonal Resources is shown first followed by the impact of the
6 full MSP Solution.

7 **Q. What are the important analytical assumptions underlying these**
8 **calculations?**

9 A. They include projections of Hydro-Electric Resource relicensing costs, expected
10 new Resources as reflected in the Company's 2003 IRP, clean air investments and
11 a carbon tax commencing in 2008.

12 **Q. What factors are not reflected in the calculations?**

13 A. The calculations do not include the potential State-by-State revenue requirement
14 impacts of New QF Contracts, Special Contracts and Portfolio Resources.

15 **Q. What do you conclude from Exhibit UP&L__(DLT-5S)?**

16 A. I conclude that the revenue requirement impacts are within an acceptable range.
17 While the Revised Protocol produces somewhat lower revenue requirements for
18 Oregon, Washington, and Wyoming in the early years, the trend reverses and
19 those States see larger revenue requirements in the later years. The higher
20 Revised Protocol revenue requirements seen by Utah and Idaho in the early years
21 are offset by lower revenue requirements in the later years.

22 **Q. Does this conclude your Supplemental Testimony?**

23 A. Yes.

PacifiCorp
Exhibit UP&L__(DLT-1S)
Docket No. 02-035-04
Witness: David L. Taylor

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Supplemental Testimony of David L. Taylor

Appendix B – Allocation Factor Applied to each Component of Revenue Requirement

May 2004

Protocol Appendix B

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
Sales to Ultimate Customers		
440	Residential Sales Direct assigned - Jurisdiction	S
442	Commercial & Industrial Sales Direct assigned - Jurisdiction	S
444	Public Street & Highway Lighting Direct assigned - Jurisdiction	S
445	Other Sales to Public Authority Direct assigned - Jurisdiction	S
448	Interdepartmental Direct assigned - Jurisdiction	S
447	Sales for Resale Direct assigned - Jurisdiction Non-Firm Firm	S SE SG
449	Provision for Rate Refund Direct assigned - Jurisdiction	S SG
Other Electric Operating Revenues		
450	Forfeited Discounts & Interest Direct assigned - Jurisdiction	S
451	Misc Electric Revenue Direct assigned - Jurisdiction Other - Common	S SO
454	Rent of Electric Property Direct assigned - Jurisdiction Common	S SG

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
456	Other Electric Revenue	
	Direct assigned - Jurisdiction	S
	Wheeling Non-firm, Other	SE
	Common	SO
	Wheeling - Firm, Other	SG
Miscellaneous Revenues		
41160	Gain on Sale of Utility Plant - CR	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General Office	SO
41170	Loss on Sale of Utility Plant	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General Office	SO
4118	Gain from Emission Allowances	
	SO2 Emission Allowance sales	SE
41181	Gain from Disposition of NOX Credits	
	NOX Emission Allowance sales	SE
421	(Gain) / Loss on Sale of Utility Plant	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General Office	SO
Miscellaneous Expenses		
4311	Interest on Customer Deposits	
	Utah Customer Service Deposits	CN

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
Steam Power Generation		
500, 502, 504-514	Operation Supervision & Engineering	
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
501	Fuel Related	
	Remaining steam plants	SE
	Peaking Plants	SSECT
	Cholla	SSECH
503	Steam From Other Sources	
	Steam Royalties	SE
Nuclear Power Generation		
517 - 532	Nuclear Power O&M	
	Nuclear Plants	SG
Hydraulic Power Generation		
535 - 545	Hydro O&M	
	Pacific Hydro	SG
	East Hydro	SG
Other Power Generation		
546, 548-554	Operation Super & Engineering	
	Other Production Plant	SG
547	Fuel	
	Other Fuel Expense	SE

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
Other Power Supply		
555	Purchased Power	
	Direct assigned - Jurisdiction	S
	Firm	SG
	Non-firm	SE
	100 MW Hydro Extension	SG
	Peaking Contracts	SSGC
556 - 557	System Control & Load Dispatch	
	Other Expenses	SG
	Embedded Cost Differential Endowments	
	Company Owned Hydro Embedded Cost Differential (Hydro less All Other)	DGP
	Company Owned Hydro Embedded Cost Differential (All Other less Hydro)	SG
	Mid-Columbia Contract Embedded Cost Differential (Mid C less All Other)	MC
	Mid-Columbia Contract Embedded Cost Differential (All Other less Mid C)	SG
	Existing QF Contracts Embedded Cost Differential (QF less- All Other)	S
	Existing QF Contracts Embedded Cost Differential (All Other less QF)	SG
TRANSMISSION EXPENSE		
560-564, 566-573	Transmission O&M	
	Transmission Plant	SG
565	Transmission of Electricity by Others	
	Firm Wheeling	SG
	Non-Firm Wheeling	SE
DISTRIBUTION EXPENSE		
580 - 598	Distribution O&M	
	Direct assigned - Jurisdiction	S
	Other Distribution	SNPD
CUSTOMER ACCOUNTS EXPENSE		
901 - 905	Customer Accounts O&M	
	Direct assigned - Jurisdiction	S
	Total System Customer Related	CN
CUSTOMER SERVICE EXPENSE		
907 - 910	Customer Service O&M	
	Direct assigned - Jurisdiction	S
	Total System Customer Related	CN
SALES EXPENSE		
911 - 916	Sales Expense O&M	
	Direct assigned - Jurisdiction	S
	Total System Customer Related	CN

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
ADMINISTRATIVE & GEN EXPENSE		
920-935	Administrative & General Expense	
	Direct assigned - Jurisdiction	S
	Customer Related	CN
	General	SO
	FERC Regulatory Expense	SG
DEPRECIATION EXPENSE		
403SP	Steam Depreciation	
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
403NP	Nuclear Depreciation	
	Nuclear Plant	SG
403HP	Hydro Depreciation	
	Pacific Hydro	SG
	East Hydro	SG
403OP	Other Production Depreciation	
	Other Production Plant	SG
403TP	Transmission Depreciation	
	Transmission Plant	SG
403	Distribution Depreciation Direct assigned - Jurisdiction	
	Land & Land Rights	S
	Structures	S
	Station Equipment	S
	Poles & Towers	S
	OH Conductors	S
	UG Conduit	S
	UG Conductor	S
	Line Trans	S
	Services	S
	Meters	S
	Inst Cust Prem	S
	Leased Property	S
	Street Lighting	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
403GP	General Depreciation	
	Distribution	S
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
	Pacific Hydro	SG
	East Hydro	SG
	Transmission	SG
	Customer Related	CN
	General SO	SO
403MP	Mining Depreciation	
	Remaining Mining Plant	SE
AMORTIZATION EXPENSE		
404GP	Amort of LT Plant - Capital Lease Gen	
	Direct assigned - Jurisdiction	S
	General	SO
	Customer Related	CN
404SP	Amort of LT Plant - Cap Lease Steam	
	Steam Production Plant	SG
404IP	Amort of LT Plant - Intangible Plant	
	Distribution	S
	Production, Transmission	SG
	General	SO
	Mining Plant	SE
	Customer Related	CN
404MP	Amort of LT Plant - Mining Plant	
	Mining Plant	SE
404HP	Amortization of Other Electric Plant	
	Pacific Hydro	SG
	East Hydro	SG
405	Amortization of Other Electric Plant	
	Direct assigned - Jurisdiction	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
406	Amortization of Plant Acquisition Adj	
	Direct assigned - Jurisdiction Production Plant	S SG
407	Amort of Prop Losses, Unrec Plant, etc	
	Direct assigned - Jurisdiction	S
	Production, Transmission Trojan	SG TROJP
Taxes Other Than Income		
408	Taxes Other Than Income	
	Direct assigned - Jurisdiction	S
	Property	GPS
	General Payroll Taxes	SO
	Misc Energy Misc Production	SE SG
DEFERRED ITC		
41140	Deferred Investment Tax Credit - Fed	
	ITC	DGU
41141	Deferred Investment Tax Credit - Idaho	
	ITC	DGU
Interest Expense		
427	Interest on Long-Term Debt	
	Direct assigned - Jurisdiction Interest Expense	S SNP
428	Amortization of Debt Disc & Exp	
	Interest Expense	SNP
429	Amortization of Premium on Debt	
	Interest Expense	SNP
431	Other Interest Expense	
	Interest Expense	SNP
432	AFUDC - Borrowed	
	AFUDC	SNP

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
Interest & Dividends		
419	Interest & Dividends	
	Interest & Dividends	SNP
DEFERRED INCOME TAXES		
41010	Deferred Income Tax - Federal-DR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJP
	Distribution	SNPD
	Mining Plant	SE
41011	Deferred Income Tax - State-DR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJP
	Distribution	SNPD
	Mining Plant	SE
41110	Deferred Income Tax - Federal-CR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJP
	Distribution	SNPD
	Mining Plant	SE

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
41111	Deferred Income Tax - State-CR	
	Direct assigned - Jurisdiction	S
	Electric Plant in Service	DITEXP
	Pacific Hydro	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Property Tax related	GPS
	Miscellaneous	SNP
	Trojan	TROJP
	Distribution	SNPD
	Mining Plant	SE
 SCHEDULE - M ADDITIONS		
SCHMAF	Additions - Flow Through	
	Direct assigned - Jurisdiction	S
SCHMAP	Additions - Permanent	
	Mining related	SE
	General	SO
SCHMAT	Additions - Temporary	
	Direct assigned - Jurisdiction	S
	Contributions in aid of construction	CIAC
	Miscellaneous	SNP
	Trojan	TROJP
	Pacific Hydro	SG
	Mining Plant	SE
	Production, Transmission	SG
	Property Tax	GPS
	General	SO
	Depreciation	SCHMDEXP

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
SCHEDULE - M DEDUCTIONS		
SCHMDF	Deductions - Flow Through	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Pacific Hydro	SG
SCHMDP	Deductions - Permanent	
	Direct assigned - Jurisdiction	S
	Mining Related	SE
	Miscellaneous	SNP
	General	SO
SCHMDT	Deductions - Temporary	
	Direct assigned - Jurisdiction	S
	Bad Debt	BADDEBT
	Miscellaneous	SNP
	Pacific Hydro	SG
	Mining related	SE
	Production, Transmission	SG
	Property Tax	GPS
	General	SO
	Depreciation	TAXDEPR
	Distribution	SNPD
State Income Taxes		
40911	State Income Taxes	
	Income Before Taxes	IBT
40910	FIT True-up	S
40910	Wyoming Wind Tax Credit	SG
Steam Production Plant		
310 - 316		
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
Nuclear Production Plant		
320-325		
	Nuclear Plant	SG

Allocation Factor Applied to each Component of Revenue Requirement

<u>FERC</u> <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION</u> <u>FACTOR</u>
Hydraulic Plant 330-336	Pacific Hydro East Hydro	SG SG
Other Production Plant 340-346	Other Production Plant	SG
TRANSMISSION PLANT 350-359	Transmission Plant	SG
DISTRIBUTION PLANT 360-373	Direct assigned - Jurisdiction	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>		<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
GENERAL PLANT			
389 - 398		Distribution	S
		Remaining Steam Plants	SG
		Peaking Plants	SSGCT
		Cholla	SSGCH
		Pacific Hydro	SG
		East Hydro	SG
		Transmission	SG
		Customer Related	CN
		General SO	SO
399	Coal Mine	Remaining Mining Plant	SE
399L	WIDCO Capital Lease	WIDCO Capital Lease	SE
1011390	General Capital Leases	Direct assigned - Jurisdiction	S
		General	SO
GP	Unclassified Gen Plant - Acct 300	Distribution	S
		Remaining Steam Plants	SG
		Peaking Plants	SSGCT
		Cholla	SSGCH
		Pacific Hydro	SG
		East Hydro	SG
		Transmission	SG
		Customer Related	CN
		General	SO

Allocation Factor Applied to each Component of Revenue Requirement

<u>FERC</u>			<u>ALLOCATION</u>
<u>ACCT</u>		<u>DESCRIPTION</u>	<u>FACTOR</u>
INTANGIBLE PLANT			
301	Organization	Direct assigned - Jurisdiction	S
302	Franchise & Consent	Direct assigned - Jurisdiction	S
		Production, Transmission	SG
303	Miscellaneous Intangible Plant	Distribution	S
		Remaining Steam Plants	SG
		Peaking Plants	SSGCT
		Cholla	SSGCH
		Pacific Hydro	SG
		East Hydro	SG
		Transmission	SG
		Customer Related	CN
		General	SO
303	Less Non-Utility Plant	Direct assigned - Jurisdiction	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
Rate Base Additions		
105	Plant Held For Future Use	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Mining Plant	SE
114	Electric Plant Acquisition Adjustments	
	Direct assigned - Jurisdiction	S
	Production Plant	SG
115	Accum Provision for Asset Acquisition Adjustments	
	Direct assigned - Jurisdiction	S
	Production Plant	SG
120	Nuclear Fuel	
	Nuclear Fuel	SE
124	Weatherization	
	Direct assigned - Jurisdiction	S
	General	SO
182W	Weatherization	
	Direct assigned - Jurisdiction	S
186W	Weatherization	
	Direct assigned - Jurisdiction	S
151	Fuel Stock	
	Steam Production Plant	SE
152	Fuel Stock - Undistributed	
	Steam Production Plant	SE
25316	DG&T Working Capital Deposit	
	Mining Plant	SE
25317	DG&T Working Capital Deposit	
	Mining Plant	SE
25319	Provo Working Capital Deposit	
	Mining Plant	SE

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
154	Materials and Supplies	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Mining	SE
	General	SO
	Production - Common	SNPPS
	Hydro	SNPPH
	Distribution	SNPD SG
163	Stores Expense Undistributed	
	General	SO
25318	Provo Working Capital Deposit	
	Provo Working Capital Deposit	SNPPS
165	Prepayments	
	Direct assigned - Jurisdiction	S
	Property Tax	GPS
	Production, Transmission	SG
	Mining	SE
	General	SO
182M	Misc Regulatory Assets	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	Cholla Transaction Costs	SSGCH
	Mining	SE
	General	SO
186M	Misc Deferred Debits	
	Direct assigned - Jurisdiction	S
	Production, Transmission	SG
	General	SO
	Mining	SE
	Production - Common	SNPPS

Allocation Factor Applied to each Component of Revenue Requirement

FERC ACCT	DESCRIPTION	ALLOCATION FACTOR
Working Capital		
CWC	Cash Working Capital	
	Direct assigned - Jurisdiction	S
OWC	Other Working Capital	
131	Cash	SNP
135	Working Funds	SG
143	Other Accounts Receivable	SO
232	Accounts Payable	SO
232	Accounts Payable	SE
253	Deferred Hedge	SE
25330	Other Deferred Credits - Misc	SE
Miscellaneous Rate Base		
18221	Unrec Plant & Reg Study Costs	
	Direct assigned - Jurisdiction	S
18222	Nuclear Plant - Trojan	
	Trojan Plant	TROJP
	Trojan Plant	TROJD
141	Impact Housing - Notes Receivable	
	Employee Loans - Hunter Plant	SG

Allocation Factor Applied to each Component of Revenue Requirement

<u>FERC</u>		<u>DESCRIPTION</u>	<u>ALLOCATION</u>
<u>ACCT</u>			<u>FACTOR</u>
Rate Base Deductions			
235	Customer Service Deposits	Direct assigned - Jurisdiction	S
2281	Prov for Property Insurance		SO
2282	Prov for Injuries & Damages		SO
2283	Prov for Pensions and Benefits		SO
22841	Accum Misc Oper Prov-Black Lung	Mining	SE
22842	Accum Misc Oper Prov-Trojan	Trojan Plant	TROJD
252	Customer Advances for Construction	Direct assigned - Jurisdiction	S
		Production, Transmission	SG
		Customer Related	CN
25399	Other Deferred Credits	Direct assigned - Jurisdiction	S
		Production, Transmission	SG
		Mining	SE
190	Accumulated Deferred Income Taxes	Direct assigned - Jurisdiction	S
		Bad Debt	BADDEBT
		Pacific Hydro	SG
		Production, Transmission	SG
		Customer Related	CN
		General	SO
		Miscellaneous	SNP
		Trojan	TROJP
281	Accumulated Deferred Income Taxes	Production, Transmission	SG

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
282	Accumulated Deferred Income Taxes	
	Direct assigned - Jurisdiction	S
	Depreciation	DITBAL
	Hydro Pacific	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Miscellaneous	SNP
	Trojan	TROJP
283	Accumulated Deferred Income Taxes	
	Direct assigned - Jurisdiction	S
	Depreciation	DITBAL
	Hydro Pacific	SG
	Production, Transmission	SG
	Customer Related	CN
	General	SO
	Miscellaneous	SNP
	Trojan	TROJP
255	Accumulated Investment Tax Credit	
	Direct assigned - Jurisdiction	S
	Investment Tax Credits	ITC84
	Investment Tax Credits	ITC85
	Investment Tax Credits	ITC86
	Investment Tax Credits	ITC88
	Investment Tax Credits	ITC89
	Investment Tax Credits	ITC90
	Investment Tax Credits	DGU

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
PRODUCTION PLANT ACCUM DEPRECIATION		
108SP	Steam Prod Plant Accumulated Depr	
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
108NP	Nuclear Prod Plant Accumulated Depr	
	Nuclear Plant	SG
108HP	Hydraulic Prod Plant Accum Depr	
	Pacific Hydro	SG
	East Hydro	SG
108OP	Other Production Plant - Accum Depr	
	Other Production Plant	SG
TRANS PLANT ACCUM DEPR		
108TP	Transmission Plant Accumulated Depr	
	Transmission Plant	SG
DISTRIBUTION PLANT ACCUM DEPR		
108360 - 108373	Distribution Plant Accumulated Depr	
	Direct assigned - Jurisdiction	S
108D00	Unclassified Dist Plant - Acct 300	
	Direct assigned - Jurisdiction	S
108DS	Unclassified Dist Sub Plant - Acct 300	
	Direct assigned - Jurisdiction	S
108DP	Unclassified Dist Sub Plant - Acct 300	
	Direct assigned - Jurisdiction	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
GENERAL PLANT ACCUM DEPR		
108GP	General Plant Accumulated Depr	
	Distribution	S
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
	Pacific Hydro	SG
	East Hydro	SG
	Transmission	SG
	Customer Related	CN
	General SO	SO
108MP	Mining Plant Accumulated Depr.	
	Mining Plant	SE
108MP	Less Centralia Situs Depreciation	
	Direct assigned - Jurisdiction	S
1081390	Accum Depr - Capital Lease	
	General	SO
1081399	Accum Depr - Capital Lease	
	Direct assigned - Jurisdiction	S

Allocation Factor Applied to each Component of Revenue Requirement

FERC <u>ACCT</u>	<u>DESCRIPTION</u>	<u>ALLOCATION FACTOR</u>
ACCUM PROVISION FOR AMORTIZATION		
111SP	Accum Prov for Amort-Steam	
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
111GP	Accum Prov for Amort-General	
	Distribution	S
	Remaining Steam Plants	SG
	Peaking Plants	SSGCT
	Cholla	SSGCH
	Pacific Hydro	SG
	East Hydro	SG
	Transmission	SG
	Customer Related	CN
	General SO	SO
111HP	Accum Prov for Amort-Hydro	
	Pacific Hydro	SG
	East Hydro	SG
111IP	Accum Prov for Amort-Intangible Plant	
	Distribution	S
	Pacific Hydro	SG
	Production, Transmission	SG
	General	SO
	Mining	SE
	Customer Related	CN
111IP	Less Non-Utility Plant	
	Direct assigned - Jurisdiction	S
111399	Accum Prov for Amort-Mining	
	Mining Plant	SE

PacifiCorp
Exhibit UP&L__(DLT-2S)
Docket No. 02-035-04
Witness: David L. Taylor

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Supplemental Testimony of David L. Taylor

Appendix C – Allocation Factor – Algebraic Definitions

May 2004

Protocol Appendix C
Allocation Factors
Algebraic Definitions
May 20, 2004

Allocation Factors

PacifiCorp serves eight jurisdictions. Jurisdictions are represented by the index i = California, Idaho, Oregon, Utah, Washington, Eastern Wyoming, Western Wyoming, & FERC.

The following assumptions are made in the factor definitions:

It is assumed that the 12CP (j=1 to 12) method is used in defining the System Capacity.

It is assumed that twelve months (j=1 to 12) method is used in defining the System Energy.

In defining the System Generation Factor, the weighting of 75% System Capacity, 25% System Energy is assumed to continue.

While it is agreed that the peak loads & input energy should be temperature adjusted, no decision has been made upon the methodology to do these adjustments.

System Capacity Factor (SC)

$$SC_i = \frac{\sum_{j=1}^{12} TAP_{ij}}{8 \sum_{i=1}^{12} \sum_{j=1}^{12} TAP_{ij}}$$

where:

- SC_i = System Capacity Factor for jurisdiction i.
- TAP_{ij} = Temperature Adjusted Peak Load of jurisdiction i in month j at the time of the System Peak.

System Energy Factor (SE)

$$SE_i = \frac{\sum_{j=1}^{12} TAE_{ij}}{8 \sum_{i=1}^{12} \sum_{j=1}^{12} TAE_{ij}}$$

where: SE_i = System Energy Factor for jurisdiction i.
 TAE_{ij} = Temperature Adjusted Input Energy of jurisdiction i in month j.

Division Energy - Pacific Factor (DEP)

$$DEP_i = \frac{SE_i^*}{\sum_{i=1}^{i=8} SE_i^*}$$

where: DEP_i = Division Energy - Pacific Factor for jurisdiction i.
 SE_i^* = SE_i if i is a Pacific jurisdiction, otherwise
 $SE_i^* = 0$.
 SE_i = System Energy for jurisdiction i.

Division Energy - Utah Factor (DEU)

$$DEU_i = \frac{SE_i^*}{\sum_{i=1}^{i=8} SE_i^*}$$

where:

DEU_i = **Division Energy - Utah Factor** for jurisdiction i.

SE_i^* = SE_i if i is a Utah jurisdiction, otherwise

$SE_i^* = 0$.

SE_i = System Energy for jurisdiction i.

System Generation Factor (SG)

$$SG_i = .75 * SC_i + .25 * SE_i$$

where:

SG_i = **System Generation Factor** for jurisdiction i.

SC_i = System Capacity for jurisdiction i.

SE_i = System Energy for jurisdiction i.

Seasonal System Generation Combustion Turbine (SSGCT)

$$SSGCT_i = \left(\frac{\sum_{j=1}^{12} WMO_{jct} * TAP_{ij}}{\sum_{i=1}^{12} \sum_{j=1}^{12} WMO_{jct} * TAP_{ij}} \right) * .75 + \left(\frac{\sum_{j=1}^{12} WMO_{jct} * TAE_{ij}}{\sum_{i=1}^{12} \sum_{j=1}^{12} WMO_{jct} * TAE_{ij}} \right) * .25$$

where:

SSGCT_i = **Seasonal System Generation Combustion Turbine Factor** for jurisdiction i.

$$WMO_{jct} = \frac{\sum_{ct=1}^n E_{jct}}{\sum_{j=1}^{12} \sum_{ct=1}^n E_{jct}}$$

Weighted monthly energy generation of combustion turbine

where:

E_{jct} = Monthly Energy generation of combustion turbine ct in month j.
 n = Number of combustion turbines

TAP_{ij} = Temperature Adjusted Peak Load of jurisdiction i in month j at the time of the System Peak.

TAE_{ij} = Temperature Adjusted Input Energy of jurisdiction i in month j.

Seasonal System Energy Combustion Turbine (SSECT)

$$SSECT_i = \frac{\sum_{j=1}^{12} WMO_{jct} * TAE_{ij}}{8 * \sum_{i=1}^{12} \sum_{j=1}^{12} WMO_{jct} * TAE_{ij}}$$

where: $SSECT_i$ = Seasonal System Energy Combustion Turbine Factor for jurisdiction i.

$$WMO_{jct} = \frac{\sum_{ct=1}^n E_{jct}}{\sum_{j=1}^{12} \sum_{ct=1}^n E_{jct}}$$

Weighted monthly energy generation of combustion turbine

where: E_{jct} = Monthly Energy generation of combustion turbine ct in month j.
 n = Number of combustion turbines

TAE_{ij} = Temperature Adjusted Input Energy of jurisdiction i in month j.

Seasonal System Generation Purchases (SSGP)

$$SSGPI = \left(\frac{\sum_{j=1}^{12} WMO_{j,sp} * TAP_{ij}}{8 \sum_{i=1}^{12} \sum_{j=1}^{12} WMO_{j,sp} * TAP_{ij}} \right) * .75 + \left(\frac{\sum_{j=1}^{12} WMO_{j,sp} * TAE_{ij}}{8 \sum_{i=1}^{12} \sum_{j=1}^{12} WMO_{j,sp} * TAE_{ij}} \right) * .25$$

where:

SSGPI = Seasonal System Generation Purchases Factor for jurisdiction i.

$$WMO_{j,sp} = \frac{\sum_{sp=1}^n E_{j,sp}}{\sum_{j=1}^{12} \sum_{sp=1}^n E_{j,sp}}$$

Weighted monthly energy from seasonal purchases

where:

$E_{j,sp}$ = Monthly Energy from seasonal purchases sp in month j.
 n = Number of seasonal purchases

TAP_{ij} = Temperature Adjusted Peak Load of jurisdiction i in month j at the time of the System Peak.

TAE_{ij} = Temperature Adjusted Input Energy of jurisdiction i in month j.

Seasonal System Generation Cholla (SSGCH)

$$SSGCH_i = \left(\frac{\sum_{j=1}^{12} WMO_{jch} * TAP_{ij}}{8} + \frac{\sum_{j=1}^{12} WMO_{jch} * TAE_{ij}}{8} \right) * .75 + \left(\frac{\sum_{i=1}^{12} WMO_{jch} * TAP_{ij}}{\sum_{i=1}^{12} \sum_{j=1}^{12} WMO_{jch} * TAE_{ij}} \right) * .25$$

where:

SSGCH_i = Seasonal System Generation Cholla Factor for jurisdiction i.

$$WMO_{jch} = \frac{E_{jch} + E_{jraps} - E_{jdaps}}{\sum_{j=1}^{12} E_{jch} + E_{jraps} - E_{jdaps}}$$

Weighted monthly energy generation of Cholla plus energy received from APS less energy delivered to APS

where:

E_{jch} = Monthly Energy generation of Cholla plant in month j.
 E_{jraps} = Monthly Energy received from APS in month j.
 E_{jdaps} = Monthly Energy delivered to APS in month j.

TAP_{ij} = Temperature Adjusted Peak Load of jurisdiction i in month j at the time of the System Peak.

TAE_{ij} = Temperature Adjusted Energy Output of jurisdiction i in month j.

Seasonal System Energy Cholla (SSECH)

$$SSECH_i = \frac{\sum_{j=1}^{12} WMO_{jch} * TAE_{ij}}{8 \sum_{i=1}^{12} \sum_{j=1}^{12} WMO_{jch} * TAE_{ij}}$$

where:

$SSECH_i$ = Seasonal System Energy Cholla Factor for jurisdiction i.

$$WMO_{jch} = \frac{E_{jch} + E_{jraps} - E_{jdaps}}{\sum_{j=1}^{12} E_{jch} + E_{jraps} - E_{jdaps}}$$

Weighted monthly energy generation of Cholla plus energy received from APS less energy delivered to APS

where:

E_{jch} = Monthly Energy generation of Cholla plant in month j.
 E_{jraps} = Monthly Energy received from APS in month j.
 E_{jdaps} = Monthly Energy delivered to APS in month j.

TAE_{ij} = Temperature Adjusted Energy Output of jurisdiction i in month j.

Mid-C (MC)

$$MC_i = \frac{WMCE_i}{\sum_{i=1}^{i=8} WMCE_i}$$

where: MC_i = Mid-C Factor for jurisdiction i.

$$WMCE_i = E_{ipr}^* + (E_{rr} * SG_i) + (E_{wa} * WWA_i) + (E_w * SG_i) \quad \text{Weighted Mid-C Contracts annual energy generation}$$

where:

$$E_{ipr}^* = E_{ipr} \quad \text{If i is Oregon, otherwise}$$

$$E_{ipr}^* = 0$$

$$E_{ipr} = \text{Annual Energy generation of Priest Rapids.}$$

$$E_{rr} = \text{Annual Energy generation of Rocky Reach.}$$

$$E_{wa} = \text{Annual Energy generation of Wanapum.}$$

$$E_w = \text{Annual Energy generation of Wells.}$$

$$WWA_i = \frac{SG_i^*}{\sum_{i=1}^{i=8} SG_i^*} \quad \text{Weighted Wanapum Energy}$$

where:

$$SG_i^* = SG_i \quad \text{if i is Washington or Oregon jurisdiction, otherwise}$$

$$SG_i^* = 0.$$

$$SG_i = \text{System Generation for jurisdiction i.}$$

Division Generation - Pacific Factor (DGP)

$$DGP_i = \frac{SG_i^*}{\sum_{i=1}^{i=8} SG_i^*}$$

where:

DGP_i = **Division Generation - Pacific Factor** for jurisdiction i.

SG_i^* = SG_i if i is a Pacific jurisdiction, otherwise

$SG_i^* = 0$.

SG_i = System Generation for jurisdiction i.

Division Generation - Utah Factor (DGU)

$$DGU_i = \frac{SG_i^*}{\sum_{i=1}^{i=8} SG_i^*}$$

where:

DGU_i = **Division Generation - Utah Factor** for jurisdiction i.

SG_i^* = SG_i if i is a Utah jurisdiction, otherwise

$SG_i^* = 0$.

SG_i = System Generation for jurisdiction i.

System Net Plant Production - Steam Factor (SNPPS)

$$SNPPS_i = \frac{SG_i * (PPSO - ADPPSO) + SSGCT_i * (PPSCT - ADPPSCT) + SSGCH_i * (PPSCH - ADPPSCH)}{(PPS - ADPPS)}$$

where:

- $SNPPS_i$ = **System Net Plant - Steam Factor** for jurisdiction i.
- SG_i = System Generation for jurisdiction i.
- $SSGCT_i$ = Seasonal System Generation Combustion Turbine Generation for jurisdiction i.
- $SSGCH_i$ = Seasonal System Generation Cholla for jurisdiction i.
- $PPSO$ = Steam Production Plant less Combustion Turbine and Cholla.
- $ADPPSO$ = Accumulated Depreciation Steam Production Plant less Combustion Turbine and Cholla.
- $PPSCT$ = Steam Production Plant – Combustion Turbine.
- $ADPPSCT$ = Accumulated Depreciation Steam Production Plant – Combustion Turbine.
- $PPSCH$ = Steam Production Plant – Cholla.
- $ADPPSCH$ = Accumulated Depreciation Steam Production Plant – Cholla.
- PPS = Steam Production Plant .
- $ADPPS$ = Accumulated Depreciation Steam Production Plant.

System Net Plant Production - Hydro Factor (SNPPH)

$$SNPPH_i = \frac{SG_i * (PPHE - ADPPHE) + SG_i * (PPHRP - ADPPHRP)}{(PPH - ADPPH)}$$

where:

- SNPPH_i = System Net Plant - Hydro Factor for jurisdiction i.
- SG_i = System Generation for jurisdiction i.
- PPHE = Hydro Production Plant – East.
- ADPPHE = Accumulated Depreciation & Amortization Hydro Production Plant - East.
- PPHRP = Hydro Production Plant - Pacific.
- ADPPHRP = Accumulated Depreciation & Amortization Hydro Production Plant - Pacific.
- PPH = Hydro Production Plant.
- ADPPH = Accumulated Depreciation & Amortization Hydro Production Plant.

System Net Plant - Distribution Factor (SNPD)

$$SNPD_i = \frac{PD_i - ADPD_i}{(PD - ADPD)}$$

where:

- SNPD_i = System Net Plant - Distribution Factor for jurisdiction i.
- PD_i = Distribution Plant - for jurisdiction i.
- ADPD_i = Accumulated Depreciation Distribution Plant - for jurisdiction i.
- PD = Distribution Plant.
- ADPD = Accumulated Depreciation Distribution Plant.

System Gross Plant - System Factor (GPS)

$$GPS_i = \frac{PP_i + PT_i + PD_i + PG_i + PI_i}{\sum_{i=1}^{i=8} (PP_i + PT_i + PD_i + PG_i + PI_i)}$$

- $GP-S_i$ = **Gross Plant - System Factor** for jurisdiction i.
- PP_i = Production Plant for jurisdiction i.
- PT_i = Transmission Plant for jurisdiction i.
- PD_i = Distribution Plant for jurisdiction i.
- PG_i = General Plant for jurisdiction i.
- PI_i = Intangible Plant for jurisdiction i.

System Net Plant Factor (SNP)

$$SNP_i = \frac{PP_i + PT_i + PD_i + PG_i + PI_i - ADPP_i - ADPT_i - ADPD_i - ADPG_i - ADPI_i}{\sum_{i=1}^{i=8} (PP_i + PT_i + PD_i + PG_i + PI_i - ADPP_i - ADPT_i - ADPD_i - ADPG_i - ADPI_i)}$$

- SNP_i = **System Net Plant Factor** for jurisdiction i.
- PP_i = Production Plant for jurisdiction i.
- PT_i = Transmission Plant for jurisdiction i.
- PD_i = Distribution Plant for jurisdiction i.
- PG_i = General Plant for jurisdiction i.
- PI_i = Intangible Plant for jurisdiction i.
- $ADPP_i$ = Accumulated Depreciation Production Plant for jurisdiction i.
- $ADPT_i$ = Accumulated Depreciation Transmission Plant for jurisdiction i.
- $ADPD_i$ = Accumulated Depreciation Distribution Plant for jurisdiction i.
- $ADPG_i$ = Accumulated Depreciation General Plant for jurisdiction i.
- $ADPI_i$ = Accumulated Depreciation Intangible Plant for jurisdiction i.

System Overhead - Gross Factor (SO)

$$SOG_i = \frac{PP_i + PT_i + PD_i + PG_i + PI_i - PP_{oi} - PT_{oi} - PD_{oi} - PG_{oi} - PI_{oi}}{\sum_{i=1}^{i=8} (PP_i + PT_i + PD_i + PG_i + PP_i - PP_{oi} - PT_{oi} - PD_{oi} - PG_{oi} - PI_{oi})}$$

- SOG_i = **System Overhead - Gross Factor** for jurisdiction i.
 PP_i = Gross Production Plant for jurisdiction i.
 PT_i = Gross Transmission Plant for jurisdiction i.
 PD_i = Gross Distribution Plant for jurisdiction i.
 PG_i = Gross General Plant for jurisdiction i.
 PI_i = Gross Intangible Plant for jurisdiction i.
 PP_{oi} = Gross Production Plant for jurisdiction i allocated on a SO factor.
 PT_{oi} = Gross Transmission Plant for jurisdiction i allocated on a SO factor.
 PD_{oi} = Gross Distribution Plant for jurisdiction i allocated on a SO factor.
 PG_{oi} = Gross General Plant for jurisdiction i allocated on a SO factor.
 PI_{oi} = Gross Intangible Plant for jurisdiction i allocated on a SO factor

Income Before Taxes Factor (IBT)

$$IBT_i = \frac{TIBT_i}{\sum_{i=1}^{i=8} TIBT_i}$$

- IBT_i = **Income before Taxes Factor** for jurisdiction i.
 $TIBT_i$ = Total Income before Taxes for jurisdiction i.

Bad Debt Expense Factor (BADDEBT)

$$BADDEBT_i = \frac{ACCT904_i}{\sum_{i=1}^{i=8} ACCT904_i}$$

$BADDEBT_i$ = Bad Debt Expense Factor for jurisdiction i.
 $ACCT904_i$ = Balance in Account 904 for jurisdiction i.

Customer Number Factor (CN)

$$CN_i = \frac{CUST_i}{\sum_{i=1}^{i=8} CUST_i}$$

where:
 CN_i = Customer Number Factor for jurisdiction i.
 $CUST_i$ = Total Electric Customers for jurisdiction i.

Contributions in Aid of Construction (CIAC)

$$CIAC_i = \frac{CIACNA_i}{\sum_{i=1}^{i=8} CIACNA_i}$$

where:
 $CIAC_i$ = Contributions in Aid of Construction for jurisdiction i.
 $CIACNA_i$ = Contributions in Aid of Construction – Net additions for jurisdiction i.

Schedule M - Deductions (SCHMD)

$$SCHMD_i = \frac{DEPRC_i}{\sum_{i=1}^{i=8} DEPRC_i}$$

where: $SCHMD_i$ = **Schedule M - Deductions (SCHMD) Factor** for jurisdiction i.
 $DEPRC_i$ = Depreciation in Accounts 403.1 - 403.9 for jurisdiction i.

Trojan Plant (TROJP)

$$TROJP_i = \frac{ACCT18222_i}{\sum_{i=1}^{i=8} ACCT18222_i}$$

where: $TROJP_i$ = **Trojan Plant (TROJP) Factor** for jurisdiction i.
 $ACCT18222_i$ = Allocated Adjusted Balance in Account 182.22 for jurisdiction i.

Trojan Decommissioning (TROJD)

$$TROJD_i = \frac{ACCT22842_i}{\sum_{i=1}^{i=8} ACCT22842_i}$$

where: $TROJD_i$ = **Trojan Decommissioning (TROJD) Factor** for jurisdiction i.
 $ACCT22842_i$ = Allocated Adjusted Balance in Account 228.42 for jurisdiction i.

Tax Depreciation (TAXDEPR)

$$TAXDEPR_i = \frac{TAXDEPRA_i}{\sum_{i=1}^{i=8} TAXDEPRA_i}$$

where:

$$\begin{aligned} TAXDEPR_i &= \text{Tax Depreciation (TAXDEPR) Factor for jurisdiction i.} \\ TAXDEPRA_i &= \text{Tax Depreciation allocated to jurisdiction i.} \end{aligned}$$

(Tax Depreciation is allocated based on functional pre merger and post merger splits of plant using Divisional and System allocations from above. Each jurisdiction's total allocated portion of Tax depreciation is determined by its total allocated ratio of these functional pre and post merger splits to the total Company Tax Depreciation.)

Deferred Tax Expense (DITEXP)

$$DITEXP_i = \frac{DITEXPA_i}{\sum_{i=1}^{i=8} DITEXPA_i}$$

where:

$$\begin{aligned} DITEXP_i &= \text{Deferred Tax Expense (DITEXP) Factor for jurisdiction i.} \\ DITEXPA_i &= \text{Deferred Tax Expense allocated to jurisdiction i.} \end{aligned}$$

(Deferred Tax Expense is allocated by a run of PowerTax based upon the above factors. PowerTax is a computer software package used to track Deferred Tax Expense & Deferred Tax Balances. PowerTax allocates Deferred Tax Expense and Deferred Tax Balances to the states based upon a computer run which uses as inputs the preceding factors. If the preceding factors change, the factors generated by PowerTax change.)

Deferred Tax Balance (DITBAL)

$$DITBAL_i = \frac{DITBAL_i}{\sum_{i=1}^{i=8} DITBAL_i}$$

where:

$DITBAL_i$ = **Deferred Tax Balance (DITBAL) Factor** for jurisdiction i.
 $DITBAL_i$ = Deferred Tax Balance allocated to jurisdiction i.

(Deferred Tax Balance is allocated by a run of PowerTax based upon the above factors. PowerTax is a computer software package used to track Deferred Tax Expense & Deferred Tax Balances. PowerTax allocates Deferred Tax Expense and Deferred Tax Balances to the states based upon a computer run which uses as inputs the preceding factors. If the preceding factors change, the factors generated by PowerTax change.)

PacifiCorp
Exhibit UP&L__(DLT-3S)
Docket No. 02-035-04
Witness: David L. Taylor

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Supplemental Testimony of David L. Taylor

Appendix D – Special Contracts

May 2004

Protocol Appendix D Special Contracts

Special Contracts without Ancillary Service Contract Attributes

For allocation purposes Special Contracts without identifiable Ancillary Service Contract attributes are viewed as one transaction.

Loads of Special Contract customers will be included in all Load-Based Dynamic Allocation Factors.

When interruptions of a Special Contract customer's service occur, the reduction in load will be reflected in the host jurisdiction's Load-Based Dynamic Allocation Factors.

Actual revenues received from Special Contract customer will be assigned to the State where the Special Contract customer is located.

See example in Table 1

Special Contracts with Ancillary Service Contract Attributes

For allocation purposes Special Contracts with Ancillary Service Contract attributes are viewed as two transactions. PacifiCorp sells the customer electricity at the retail service rate and then buys the electricity back during the interruption period at the Ancillary Service Contract rate.

Loads of Special Contract customers will be included in all Load-Based Dynamic Allocation Factors.

When interruptions of a Special Contract customer's service occur, the host jurisdiction's Load-Based Dynamic Allocation Factors and the retail service revenue are calculated as though the interruption did not occur.

Revenues received from Special Contract customer, before any discounts for Customer Ancillary Service attributes of the Special Contract, will be assigned to the State where the Special Contract customer is located.

Discounts from tariff prices provided for in Special Contracts that recognize the Customer Ancillary Service Contract attributes of the Contract, and payments to retail customers for Customer Ancillary Services will be allocated among States on the same basis as System Resources.

See example in Table 2

Buy-through of Economic Curtailment.

When a buy-through option is provided with economic curtailment, the load, costs and revenue associated with a customer buying through economic curtailment will be excluded from the calculation of State revenue requirements. The cost associated with the buy-through will be removed from the calculation of net power costs, the Special Contract customer load associated with the buy-through will not be included in the calculation of Load-Based Dynamic Allocation Factors, and the revenue associated with the buy-through will not be included in State revenues.

Protocol Appendix D - Table 1 Interruptible Contract Without Ancillary Service Contract Attributes Effect on Revenue Requirement

	<u>Factor</u>	<u>Total system</u>	<u>Jurisdiction 1</u>	<u>Jurisdiction 2</u>	<u>Jurisdiction 3</u>
1 Loads					
2	Jurisdictional Loads - No Interruptible Service				
3	Jurisdictional Sum of 12 monthly CP demand (MW)				
4		72,000	24,000	36,000	12,000
4		42,000,000	14,000,000	21,000,000	7,000,000
5					
6	Jurisdictional Loads - With Interruptible Service - Reflecting Actual Interruptions				
7	Jurisdictional Sum of 12 monthly CP demand (MW)				
8		71,700	24,000	35,700	12,000
8		41,962,500	14,000,000	20,962,500	7,000,000
9					
10	Special Contract Customer Revenue and Load - Non Interruptible Service				
11		\$ 20,000,000		\$ 20,000,000	
12		900	-	900	-
13		500,000	-	500,000	-
14					
15	Special Contract Customer Revenue and Load - With Interruptible Service (75 MW X 500 Hours of Interruption)				
16		\$ 16,000,000		\$ 16,000,000	
17				-	
18		\$ 16,000,000		\$ 16,000,000	
19		600	-	600	-
20		462,500	-	462,500	-
21					
22		\$4,000,000			
23					
24 Allocation Factors					
25	No Interruptible Service				
26	SE1	100.00%	33.33%	50.00%	16.67%
27	SC1	100.00%	33.33%	50.00%	16.67%
28	SG1	100.00%	33.33%	50.00%	16.67%
29					
30	With Interruptible Service (Reflecting Actual Physical Interruptions)				
31	SE2	100.00%	33.36%	49.96%	16.68%
32	SC2	100.00%	33.47%	49.79%	16.74%
33	SG2	100.00%	33.45%	49.83%	16.72%
34					
35					
36	No Interruptible Service				
37					
38 Cost of Service					
39	SE1	\$ 500,000,000	\$ 166,666,667	\$ 250,000,000	\$ 83,333,333
40	SG1	\$ 1,000,000,000	\$ 333,333,333	\$ 500,000,000	\$ 166,666,667
41		\$ 1,500,000,000	\$ 500,000,000	\$ 750,000,000	\$ 250,000,000
42					
43 Revenues					
44	Situs	\$ 20,000,000		\$ 20,000,000	
45	Situs	\$ 1,480,000,000	\$ 500,000,000	\$ 730,000,000	\$ 250,000,000
46					
47					
48	With Interruptible Service				
49					
50 Cost of Service					
51	SE2	\$ 498,000,000	\$ 166,148,347	\$ 248,777,480	\$ 83,074,173
52	SG2	\$ 998,000,000	\$ 334,058,577	\$ 496,912,134	\$ 167,029,289
53		\$ 1,496,000,000	\$ 500,206,924	\$ 745,689,614	\$ 250,103,462
54					
55 Revenues					
56	Situs	\$ 16,000,000		\$ 16,000,000	
57	Situs	\$ 1,480,000,000	\$ 500,206,924	\$ 729,689,614	\$ 250,103,462

Protocol Appendix D - Table 2 Interruptible Contract With Ancillary Service Contract Attributes Effect on Revenue Requirement

	<u>Factor</u>	<u>Total system</u>	<u>Jurisdiction 1</u>	<u>Jurisdiction 2</u>	<u>Jurisdiction 3</u>
1 Loads					
2 Jurisdictional Loads - No Interruptible Service					
3 Jurisdictional Sum of 12 monthly CP demand (MW)		72,000	24,000	36,000	12,000
4 Jurisdictional Annual Energy (MWh)		42,000,000	14,000,000	21,000,000	7,000,000
5					
6 Jurisdictional Loads - With Interruptible Service - Reflecting Actual Interruptions					
7 Jurisdictional Sum of 12 monthly CP demand (MW)		71,700	24,000	35,700	12,000
8 Jurisdictional Annual Energy (MWh)		41,962,500	14,000,000	20,962,500	7,000,000
9					
10 Special Contract Customer Revenue and Load - Non Interruptible Service					
11 Special Contract Customer Revenue		\$ 20,000,000		\$ 20,000,000	
12 Special Contract Customer Sum of 12 CPs (MW) (Included in line 2)		900	-	900	-
13 Special Contract Annual Energy (MWh) (Included in line 3)		500,000	-	500,000	-
14					
15 Special Contract Customer Revenue and Load - With Interruptible Service (75 MW X 500 Hours of Interruption)					
16 Tariff Equivalent Revenue		\$ 20,000,000		\$ 20,000,000	
17 Ancillary Service Discount for 75 MW X 500 Hours of Economic Curtailment				\$ (4,000,000)	
18 Net Cost to Special Contract Customer		\$ 16,000,000		\$ 16,000,000	
19 Special Contract Sum of 12 CP- Reflecting Actual Interruptions (MW) (Included in line 7)		600	-	600	-
20 Special Contract Annual Energy- Reflecting Actual Interruptions (MWh) (Included in line 8)		462,500	-	462,500	-
21					
22 System Cost Savings from Interruption		\$4,000,000			
23					
24 Allocation Factors					
25 No Interruptible Service					
26 SE factor (Calculated from line 4)	SE1	100.00%	33.33%	50.00%	16.67%
27 SC factor (Calculated from line 3)	SC1	100.00%	33.33%	50.00%	16.67%
28 SG factor (line 27*75% + line 26*25%)	SG1	100.00%	33.33%	50.00%	16.67%
29					
30 With Interruptible Service (Reflecting Actual Physical Interruptions)					
31 SE factor (Calculated from line 8)	SE2	100.00%	33.36%	49.96%	16.68%
32 SC factor (Calculated from line 7)	SC2	100.00%	33.47%	49.79%	16.74%
33 SG factor (line 32*75% + line 31*25%)	SG2	100.00%	33.45%	49.83%	16.72%
34					
35					
36					
37					
38 Cost of Service					
39 Energy Cost	SE1	\$ 500,000,000	\$ 166,666,667	\$ 250,000,000	\$ 83,333,333
40 Demand Related Costs	SG1	\$ 1,000,000,000	\$ 333,333,333	\$ 500,000,000	\$ 166,666,667
41 Sum of Cost		\$ 1,500,000,000	\$ 500,000,000	\$ 750,000,000	\$ 250,000,000
42					
43 Revenues					
44 Special Contract Revenue	Situs	\$ 20,000,000		\$ 20,000,000	
45 Revenues from all other customers	Situs	\$ 1,480,000,000	\$ 500,000,000	\$ 730,000,000	\$ 250,000,000
46					
47					
48					
49					
50 Cost of Service					
51 Energy Cost	SE1	\$ 498,000,000	\$ 166,000,000	\$ 249,000,000	\$ 83,000,000
52 Demand Related Costs	SG1	\$ 998,000,000	\$ 332,666,667	\$ 499,000,000	\$ 166,333,333
53 Ancillary Service Contract - Economic Curtailment (Demand)	SG1	\$ 2,000,000	\$ 666,667	\$ 1,000,000	\$ 333,333
54 Ancillary Service Contract - Economic Curtailment (Energy)	SE1	\$ 2,000,000	\$ 666,667	\$ 1,000,000	\$ 333,333
55 Sum of Cost		\$ 1,500,000,000	\$ 500,000,000	\$ 750,000,000	\$ 250,000,000
56					
57 Revenues					
58 Special Contract Revenue	Situs	\$ 20,000,000		\$ 20,000,000	
59 Revenues from all other customers	Situs	\$ 1,480,000,000	\$ 500,000,000	\$ 730,000,000	\$ 250,000,000

PacifiCorp
Exhibit UP&L__(DLT-4S)
Docket No. 02-035-04
Witness: David L. Taylor

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Supplemental Testimony of David L. Taylor

Appendix E – Annual Embedded Costs

May 2004

Protocol Appendix E Annual Embedded Costs Example Calculation

FERC Generation Accounts West				
Line No	Hydro	Description	Mwh	\$/Mwh
Operating Expenses				
1	535 - 545	Hydro Operation & Maintenance Expense	28,742,968	
2	403.330 - 403.336	Hydro Depreciation Expense	9,998,326	
3	404IP	Hydro Relicensing Amortization	-	
4		Total West Hydro Operating Expense	<u>38,741,294</u>	
West Hydro Rate Base				
5	330 - 336	Hydro Electric Plant in Service	374,018,924	
6	302	Hydro Relicensing	60,297,285	
7	108	Hydro Accumulated Depreciation Reserve	(166,680,229)	
8	154	Material & Supplies	33,115	
9		West Hydro Net Rate Base	<u>267,669,095</u>	
10		Pre-tax return	12.040%	
11		Rate Base Revenue Requirement	<u>32,228,277</u>	
Annual Embedded Costs				
12		Hydro-Electric Resources	<u>70,969,571</u>	4,128,973 17.19
Mid C Contracts				
13	555	Annual Mid-C Contracts Costs	17,395,759	1,942,173 8.96
Qualified Facilities				
14	555	Annual Qualified Facilities Costs	72,455,744	904,760 80.08
Generation Accounts (Excl. West Hydro, Mid C & QF)				
Operating Expenses				
15	500 - 514	Steam Operation & Maintenance Expense	688,364,976	
16	535 - 545	East Hydro Operation & Maintenance Expense	6,735,263	
17	546 - 554	Other Generation Operation & Maintenance Expense	100,437,128	
18	555	Other Purchased Power Contracts (No Mid-C or QF)	967,640,792	
19	4118	SO2 Emission Allowances	(4,567,668)	
20	403.310 - 403.316	Steam Depreciation Expense	125,299,749	
21	403.330 - 403.336	East Hydro Depreciation Expense	2,682,834	
22	403.340 - 403.346	Other Generation Depreciation Expense	8,246,911	
23	403.399	Mining	-	
24	406	Amortization of Plant Acquisition Costs	5,479,353	
25		Total Operating Expenses	<u>1,900,319,339</u>	
Rate Base				
26	310 - 316	Steam Electric Plant in Service	4,101,422,677	
27	330 - 336	East Hydro EPIS	97,419,645	
28	302	Hydro Relicensing	5,401,310	
29	340 - 346	Other Electric Plant in Service	244,590,200	
30	399	Mining	307,647,355	
31	108	Steam Accumulated Depreciation Reserve	(1,942,212,593)	
32	108	Other Accumulated Depreciation Reserve	(35,481,994)	
33	108	Mining	(163,138,588)	
34	108	East Hydro Accum Depreciation Reserve	(35,722,174)	
35	114	Electric Plant Acquisition Adjustment	157,193,780	
36	115	Accumulated Provision Acquisition Adjustment	(56,601,550)	
37	151	Fuel Stock	63,173,007	
38	253.16 - 253.19	Joint Owner WC Deposit	(4,310,538)	
39	253.99	SO2 Emission Allowances	(45,959,734)	
40	154	Material & Supplies		
41	154	East Hydro Material & Supplies	46,300,904	
42		Total Net Rate Base	<u>2,739,721,705</u>	
43		Pre-tax return	12.04%	
44	(Line 42 x Line 43)	Rate Base Revenue Requirement	<u>329,871,889</u>	
45	(Line 25 + Line 44)	Annual Embedded Costs - All Other \1	<u>2,230,191,228</u>	69,686,856 32.00
46	(Line 12 + Line 13 + Line 14 + Line 45)	Total Annual Embedded Costs	<u>2,391,012,302</u>	76,662,762 31.19

1. Generation Revenue Requirement less Hydro-Electric Resources, Mid Columbia Contracts and Existing QF Contracts

PacifiCorp
Exhibit UP&L__(DLT-5S)
Docket No. 02-035-04
Witness: David L. Taylor

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Supplemental Testimony of David L. Taylor
State by State Revenue Requirement Impact
% Change in Revenue Requirement

May 2004

PacifiCorp
State by State Revenue Requirement Impact
Percent Change in Revenue Requirement

	2005 NPV @ 8.823%	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
California (compared to Modified Accord)															
Modified Accord to Rolled In Adjustment	0.29%	0.91%	0.54%	0.29%	0.30%	0.22%	0.15%	0.12%	0.15%	0.24%	0.23%	0.15%	0.03%	-0.05%	0.37%
Company Owned Hydro	-0.06%	-1.28%	-1.08%	-1.50%	-1.08%	-0.67%	-0.18%	0.47%	0.69%	0.97%	0.97%	1.26%	1.19%	1.17%	1.12%
Total Mid C	0.57%	0.74%	0.73%	0.73%	0.73%	0.57%	0.53%	0.53%	0.46%	0.38%	0.38%	0.57%	0.35%	0.35%	0.34%
OFs	2.21%	2.05%	2.00%	2.00%	2.01%	1.98%	1.98%	2.03%	2.13%	2.44%	2.53%	2.58%	2.59%	2.62%	2.78%
Seasonal	-0.03%	0.00%	-0.01%	0.01%	0.01%	0.01%	-0.03%	-0.01%	-0.03%	-0.06%	-0.04%	-0.05%	-0.04%	-0.05%	-0.05%
TOTAL MSP Solution	2.89%	2.42%	1.98%	1.98%	2.05%	2.30%	2.60%	3.15%	3.41%	3.97%	4.37%	4.34%	4.15%	4.02%	4.56%
Oregon (compared to Modified Accord)															
Modified Accord to Rolled In Adjustment	0.41%	1.28%	0.77%	0.41%	0.43%	0.31%	0.21%	0.17%	0.22%	0.33%	0.32%	0.20%	0.04%	-0.05%	0.49%
Company Owned Hydro	-0.08%	-1.79%	-1.72%	-2.05%	-1.48%	-0.91%	-0.24%	0.65%	0.93%	1.30%	1.70%	1.74%	1.61%	1.57%	1.47%
Total Mid C	-1.71%	-2.08%	-2.06%	-2.15%	-2.22%	-2.21%	-1.92%	-1.64%	-1.47%	-1.22%	-1.21%	-1.21%	-1.15%	-1.10%	-1.12%
OFs	1.19%	2.16%	2.12%	1.92%	1.62%	1.59%	1.57%	1.55%	1.44%	0.99%	0.19%	0.11%	0.12%	0.12%	0.13%
Seasonal	-0.95%	-0.15%	-0.34%	-0.32%	-0.33%	-0.32%	-0.27%	-0.29%	-0.39%	-0.53%	-0.57%	-0.42%	-0.35%	-0.32%	-0.28%
TOTAL MSP Solution	-0.55%	-0.57%	-1.24%	-2.18%	-1.98%	-1.54%	-0.64%	0.44%	0.44%	-0.12%	0.34%	0.42%	0.27%	0.22%	0.68%
Washington (compared to Modified Accord)															
Modified Accord to Rolled In Adjustment	0.39%	1.28%	0.76%	0.40%	0.42%	0.30%	0.20%	0.16%	0.21%	0.32%	0.31%	0.20%	0.03%	-0.07%	0.47%
Company Owned Hydro	-0.06%	-1.81%	-1.74%	-2.08%	-1.49%	-0.91%	-0.24%	0.63%	0.94%	1.31%	1.71%	1.75%	1.62%	1.58%	1.43%
Total Mid C	-0.55%	-0.57%	-0.64%	-0.62%	-0.62%	-0.63%	-1.01%	-0.51%	-0.47%	-0.39%	-0.39%	-0.39%	-0.37%	-0.36%	-0.36%
OFs	-0.67%	-1.07%	-0.91%	-0.93%	-0.77%	-0.72%	-0.70%	-0.70%	-0.50%	-0.17%	-0.50%	-0.49%	-0.49%	-0.48%	-0.48%
Seasonal	0.06%	0.00%	0.00%	0.01%	0.05%	0.05%	0.04%	0.07%	0.10%	0.17%	0.15%	0.09%	0.08%	0.08%	0.06%
TOTAL MSP Solution	-0.82%	-2.16%	-2.52%	-3.21%	-2.40%	-1.92%	-1.71%	-0.36%	0.29%	1.24%	1.28%	1.16%	0.88%	0.76%	1.11%
Utah (compared to Rolled-In)															
Company Owned Hydro	0.04%	1.82%	1.69%	1.97%	1.39%	0.83%	0.22%	-0.57%	-0.81%	-1.12%	-1.45%	-1.47%	-1.36%	-1.31%	-1.17%
Total Mid C	0.78%	1.05%	1.02%	1.04%	1.05%	1.02%	0.93%	0.74%	0.65%	0.53%	0.52%	0.52%	0.49%	0.47%	0.45%
OFs	-0.37%	-0.74%	-0.78%	-0.70%	-0.58%	-0.56%	-0.53%	-0.51%	-0.37%	0.00%	0.02%	0.03%	0.02%	0.02%	0.03%
Seasonal	0.23%	0.10%	0.23%	0.22%	0.24%	0.22%	0.18%	0.19%	0.25%	0.40%	0.32%	0.26%	0.24%	0.21%	0.17%
TOTAL MSP Solution	0.66%	2.23%	2.16%	2.53%	2.10%	1.51%	0.79%	-0.15%	-0.28%	-0.18%	-0.53%	-0.66%	-0.61%	-0.61%	-0.51%
Idaho (compared to Rolled-In)															
Company Owned Hydro	0.19%	1.87%	1.71%	1.97%	1.39%	0.82%	0.21%	-0.55%	-0.79%	-1.09%	-1.40%	-1.43%	-1.31%	-1.25%	-1.12%
Total Mid C	0.79%	1.09%	1.03%	1.03%	1.04%	1.01%	0.92%	0.73%	0.63%	0.51%	0.52%	0.51%	0.47%	0.45%	0.44%
OFs	-0.41%	-0.83%	-0.67%	-0.89%	-0.49%	-0.53%	-0.57%	-0.56%	-0.43%	-0.07%	-0.04%	-0.03%	-0.05%	-0.07%	-0.11%
Seasonal	0.21%	0.45%	0.43%	0.36%	0.31%	0.30%	0.21%	0.18%	0.18%	0.28%	0.27%	0.12%	0.07%	0.04%	0.04%
TOTAL MSP Solution	0.80%	2.49%	2.49%	2.77%	2.24%	1.60%	0.77%	-0.21%	-0.41%	-0.36%	-0.66%	-0.83%	-0.82%	-0.83%	-0.75%
Wyoming (compared to Modified Accord)															
Modified Accord to Rolled In Adjustment	0.40%	1.00%	0.64%	0.39%	0.40%	0.32%	0.26%	0.24%	0.28%	0.36%	0.36%	0.27%	0.15%	0.06%	0.51%
Company Owned Hydro	0.03%	-1.24%	-1.21%	-1.47%	-1.07%	-0.66%	-0.18%	0.49%	0.74%	1.05%	1.37%	1.44%	1.40%	1.36%	1.24%
Total Mid C	0.81%	1.09%	1.06%	1.06%	1.08%	1.05%	0.95%	0.75%	0.65%	0.53%	0.54%	0.53%	0.49%	0.46%	0.46%
OFs	-1.06%	-1.88%	-1.67%	-1.42%	-1.25%	-1.19%	-1.16%	-1.16%	-0.94%	-0.54%	-0.50%	-0.50%	-0.50%	-0.49%	-0.49%
Seasonal	-0.26%	-0.08%	-0.20%	-0.23%	-0.27%	-0.26%	-0.19%	-0.22%	-0.29%	-0.47%	-0.44%	-0.36%	-0.30%	-0.27%	-0.22%
TOTAL MSP Solution	-0.09%	-1.10%	-1.39%	-1.67%	-1.11%	-0.74%	-0.33%	0.10%	0.44%	1.32%	1.32%	1.39%	1.24%	1.12%	1.49%

