- Q. Please state your name, business address and present position with
   PacifiCorp dba Utah Power & Light Company (the Company).
- A. My name is D. Douglas Larson. My business address is Suite 2300, 201 South
   Main Street, Salt Lake City, Utah, 84111. My present position is Vice President,
   Regulation.

#### 6 Qualifications

15

- 7 Q. Briefly describe your educational and professional background.
- A. I graduated from Brigham Young University with a Bachelor of Science Degree
  in Accounting. In addition, I have also attended various educational, professional
  and electric industry related seminars during my career. I am currently a member
  of the board of directors of the Intermountain Electric Association, President of
  the Utah Foundation, and I am a licensed CPA in the State of Utah. I joined the
  Company in 1981 in the Financial Accounting Department and have held various
  accounting and regulatory-related positions prior to assuming my current position.

# Q. What are your responsibilities as Vice President of Regulation?

I am responsible for the development and execution of the Company's regulatory policy across the six states in which the Company does business. This includes management of regulatory proceedings in each of the six states, including revenue requirement, cost-of-service, rate design and all other proposed changes to the Company's tariffs. In addition, I have responsibility for developing regulatory policy on issues that the commissions must address and making recommendations to management on policy decisions.

# **Purpose and Summary of Testimony**

23

24

35

36

37

38

39

40

41

42

43

44

45

### Q. What is the purpose of your testimony?

25 Α. I will describe the power cost adjustment mechanism ("PCAM") that is being 26 requested by PacifiCorp. If authorized by the Commission, the PCAM would 27 reflect in rates, a portion of the variations in net power costs experienced by the 28 Company. I will discuss the policy issues underlying this request and explain 29 how the PCAM appropriately balances risk between the Company and its 30 customers. I will further explain the reasons for the Company's request and 31 discuss how PacifiCorp's proposed mechanism will return the Company to a 32 reasonable level of earnings volatility and rebalance the overall interests of 33 ratepayers and shareholders. I will also introduce the other witnesses providing 34 direct testimony in this application.

## **Description of Proposed PCAM**

# Q. Please describe the PCAM being proposed by PacifiCorp.

A. Under the provisions of the PCAM, base net power costs will be established in a general rate case. Once the base has been established, each month the Company will calculate the difference between Adjusted Actual Net Power Costs and Base Net Power Costs. (These terms are defined in Mr. Widmer's testimony, where the operation of the PCAM is discussed in greater detail.) Utah's allocated share of the difference between these two amounts will be recorded as Deferred Net Power Costs. If the deferred amount is positive, the Company has collected more from customers than the actual costs incurred and the full amount of the net excess will be returned to customers over a 12-month period. If the deferral is negative, the

46		Company has collected less from customers than the actual costs incurred, and 90
47		percent of this shortfall will be recovered from customers over a 12-month period
48		The risk of a 10 percent under-recovery will provide PacifiCorp with an incentive
49		to keep total net power costs as low as possible. Rather than establishing a fixed
50		schedule for these filings, the Company proposes that a plus or minus \$20 million
51		accrued balance on a Utah basis be established as a trigger.
52	Q.	Has the Company's PCAM proposal previously been discussed with Utah
53		parties?
54	A.	Yes. In accordance with the terms of the Stipulation dated February 14, 2005 in
55		Docket No. 04-035-42, the Company, the Division of Public Utilities, the
56		Committee of Consumer Services, and other interested parties held a number of
57		meetings to discuss all aspects of power cost adjustment mechanisms. The
58		PCAM being filed at this time was discussed in general terms in the course of
59		those meetings.
60	Q.	Is the Company seeking to implement PCAMs in all of its state jurisdictions?
61	A.	Yes. PacifiCorp has already or will soon file PCAM applications in California,
62		Oregon, Washington and Wyoming. A PCAM will be sought in Idaho in
63		connection with the next general rate case there.
64	Q.	Has PacifiCorp made any commitments that affect the timing of the filing of
65		this PCAM proposal?
66	A.	Yes. The Stipulation in Docket No. 05-035-54, which was established for
67		approval of the sale of PacifiCorp to MidAmerican Energy Holding Company
68		(MEHC), the Company committed to file its PCAM application at least three

months prior to filing its next general rate case.

# **Reasons for Request**

69

70

71

82

83

- Q. Why is the Company seeking to implement a PCAM at this time?
- 72 Α. Since 1999 the level of market prices has increased substantially and wholesale 73 market prices have fluctuated tremendously, sometimes as much as five to ten 74 times. As a result, the Company's net power costs, which represent a large 75 proportion of the Company's total operating costs and are largely outside of the 76 Company's control, are subject to a high degree of volatility. Historically, the 77 possibility of under-recovering net power costs between general rate cases was a 78 risk that the Company could be reasonably expected to bear. The Company 79 believes net power costs will continue to fluctuate in the future and believes that it 80 is necessary to have a power cost recovery mechanism in order to allow changes 81 in net power costs to be reflected between general rate cases.
  - Q. How has the wholesale market price level and volatility changed the risk of under-recovering net power costs?
- 84 A. The actual net power costs incurred by PacifiCorp can change dramatically from 85 the net power costs recovered in rates for reasons beyond the Company's control. 86 For example, hydro and weather conditions, variations in loads, the timing of 87 forced outages, and wholesale market prices for gas and electricity are 88 uncontrollable. Historically, the Company has been able to absorb the risk of cost 89 increases resulting from fluctuations in these factors because the cost of 90 replacement power was relatively low. However, since the energy crisis, the 91 market price level and volatility have made the cost exposure related to lost

92		generation untenable for PacifiCorp. Replacement power that might have
93		averaged \$17/MWh prior to 2000 would have cost \$80/MWh in 2004, an increase
94		of nearly 500%.
95	Q.	Has the Company's exposure to wholesale gas price volatility also increased
96		significantly in recent years?
97	A.	Yes. Prior to 2000, the only gas-fueled generating plant in PacifiCorp's fleet was
98		Hermiston. In recent years gas plants have become a much more significant
99		component of the Company's resource portfolio. As a result, the continuing
100		instability of gas prices will only add to the overall volatility of net power costs.
101	Q.	You referred to uncertain hydro conditions as a major contributor to net
102		power cost volatility. Doesn't the MSP allocation method ensure that only a
103		relatively small portion of hydro-related costs impact Utah?
104	A.	The continuing drought in the Pacific Northwest has greatly reduced the
105		Company's low cost hydro generation which must be replaced with more
106		expensive market or thermal resources. While it is true that under the Revised
107		Protocol allocation method only a small percentage of those costs are allocated to
108		Utah, even a small share of a large reduction in what is virtually a zero-cost
109		resource results in a significant increase in net power costs.
110	Q.	Please describe the significance of net power costs relative to the Company's
111		total cost of service.
112	A.	In the Company's last general rate case (Docket 04-035-42), Utah-allocated net
113		power costs were approximately \$299 million or 24 percent of the Company's
114		total Utah revenue requirement. We expect this percentage to grow due to load

115		growth and the significant increase in wholesale energy prices. As net power	
116		costs become a larger portion of total revenue requirement, the fluctuation of	
117		these costs makes it increasingly important that we balance net power cost	
118		exposure between the Company and customers.	
119	Q.	Might the existence of a PCAM reduce Company management's incentive to	
120		optimally manage your portfolio?	
121	A.	No. The sharing applied to positive variances leaves a significant portion of risk	
122		with PacifiCorp and its shareholders. The Company and its management will	
123		have every incentive to continue to optimally manage our portfolio to avoid the	
124		risk associated with net power cost volatility. Furthermore, as testified to by Mr.	
125		Widmer, the collections under the PCAM will be subject to prudence review.	
126	Introduction of Witnesses		
127	Q.	Please name additional witnesses and provide a brief description of their	
128		testimony.	
129	A.	The Company witnesses filing direct testimony are:	
130		Mark T. Widmer, Director, Net Power Costs, will provide a detailed explanation	
131		of the Company's proposed PCAM and provide quantitative support for the	
132		Company's assertion of increased levels of risk.	
133		David L. Taylor, Manager, Regulatory Affairs - Utah, describes the allocation	
134		methodology utilized in the PCAM to apportion net power cost variances to the	
135		Company's Utah jurisdiction.	

- 136 Q. Does this conclude your testimony?
- 137 A. Yes.