

1 **I. INTRODUCTION AND SUMMARY OF RECOMMENDATIONS**

2 **Q. Please state your name and business address.**

3 A. My name is Samuel C. Hadaway. My business address is FINANCO, Inc., 3520
4 Executive Center Drive, Austin, Texas 78731.

5 **Q. On whose behalf are you testifying?**

6 A. I am testifying on behalf of PacifiCorp ("PacifiCorp" or the "Company").

7 **Q. Please state your educational background and describe your professional**
8 **training and experience.**

9 A. I have an economics degree from Southern Methodist University and MBA and
10 Ph.D. degrees in Finance from the University of Texas at Austin (UT Austin). I
11 serve as an adjunct professor in the McCombs School of Business at UT Austin. I
12 have taught economics and finance courses and I have conducted research and
13 directed graduate students writing in these areas. I was previously Director of the
14 Economic Research Division at the Public Utility Commission of Texas where I
15 supervised the Commission's finance, economics, and accounting staff and served
16 as the Commission's chief financial witness in electric and telephone rate cases. I
17 have taught courses in various utility conferences on cost of capital, capital
18 structure, utility financial condition, and cost allocation and rate design issues. I
19 have made presentations before the New York Society of Security Analysts, the
20 National Rate of Return Analysts Forum, and various other professional and
21 legislative groups. I have served as a vice president and on the board of directors
22 of the Financial Management Association.

23 A list of my publications and testimony I have given before various
24 regulatory bodies and in state and federal courts is contained in my resume, which
25 is included as Appendix A.

26 **Q. What is the purpose of your testimony?**

27 A. The purpose of my testimony is to estimate PacifiCorp's required rate of return on
28 equity ("ROE").

29 **Q. Please outline and describe the testimony you will present.**

30 A. My testimony is divided into five sections. In Section I, I provide an introduction
31 and overview. In Section II, I compare PacifiCorp's financial and operating risks
32 with those of the reference group of companies demonstrating that there should be
33 an adder to the cost of equity capital for the reference group. In Section III, I
34 review various methods for estimating the cost of equity, including the discounted
35 cash flow ("DCF") model as well as risk premium methods and other approaches
36 often used to estimate the cost of equity capital. In Section IV, I review general
37 capital market costs and conditions and discuss recent developments in the
38 electric utility industry that affect the cost of capital. In Section V, I discuss the
39 details of my cost of equity studies and provide a summary table of my
40 ROE results.

41 **Q. Please summarize your cost of equity studies and the basis for your overall**
42 **rate of return recommendation.**

43 A. My recommendation is premised upon the fair rate of return principles established
44 by the U.S. Supreme Court in *Federal Power Commission v. Hope Natural Gas*
45 *Company* ("*Hope*"), 320 US 591, 603 (1944), and *Bluefield Water Works v. Public*

46 *Service Commission ("Bluefield")*, 262 US 679, 693 (1923). That is to say, the
47 return authorized a utility by a regulatory body, such as the Commission, should
48 be commensurate with returns on investments in other enterprises having
49 corresponding risks. The return should also be sufficient to assure confidence in
50 the financial integrity of the utility so as to maintain its credit and to attract capital
51 so that it is able to properly discharge its public duties. Given these well
52 recognized principles, I have used several methods to determine an appropriate
53 ROE and overall rate of return for PacifiCorp. These methods, and the underlying
54 economic models, are applied to a reference company group of other electric
55 utilities generally similar to PacifiCorp.

56 **Q. Please explain.**

57 A. My ROE estimate is based on alternative versions of the constant growth and
58 multistage growth DCF model and is confirmed by my risk premium analysis and
59 my review of economic conditions and interest rates expected to prevail during
60 the coming year. I apply the DCF model to a reference group of electric utility
61 companies covered by the *Value Line Investment Survey*. Value Line is a widely
62 followed, reputable source of financial data often used in this type of analysis. I
63 use the reference group approach because PacifiCorp's cost of equity cannot be
64 estimated directly from its own market data. Being a wholly-owned subsidiary of
65 ScottishPower, PacifiCorp does not have publicly traded common stock or other
66 independent market data that would be required for the DCF analysis. To be
67 included in my reference group, companies must have at least a single-A bond
68 rating; they must derive at least 70 percent of revenues from regulated utility

69 sales; and they must have consistent financial records not affected by recent
70 mergers or restructuring, and a consistent dividend record with no dividend cuts
71 within the past two years.

72 To test my DCF results, I conduct a risk-premium analysis based on ROEs
73 allowed by state regulators relative to the contemporaneous interest rates on utility
74 debt. In this analysis, I also include Standard & Poor's ("S&P") forecasted higher
75 interest rates for the coming year. S&P forecasts that long-term government and
76 corporate interest rates will increase from current levels by 80 to 90 basis points
77 (0.80%-0.90%) by the 1st Quarter of 2007. Under existing market and economic
78 conditions, the combination of DCF and risk premium models tempered by
79 consensus forecasts about future interest rates provides the best approach for
80 estimating PacifiCorp's fair cost of equity capital.

81 **Q. What ROE range is indicated by your DCF analysis?**

82 A. My reference group analysis indicates a DCF ROE range of 10.7 percent to 11.3
83 percent. I recommend the midpoint of this range at 11.0 percent as the base ROE
84 estimate for the reference company group. As I will explain in more detail later,
85 lower results from the traditional constant growth DCF model fail to meet basic
86 checks of reasonableness and, therefore, are not included in my recommended
87 range.

88 **Q. Please explain.**

89 A. Currently, the traditional constant growth DCF model does not reasonably reflect
90 the market cost of equity because that model, as typically applied, depends on
91 dividend yields and analysts' growth forecasts. As I will explain more fully later

92 in my testimony, current dividend yields are historically low and analysts' growth
93 forecasts are pessimistic. These near-term circumstances do not reasonably reflect
94 longer-term expectations for higher capital costs. My risk premium analysis,
95 which serves as a check of reasonableness for the DCF results, demonstrates this
96 fact. My basic risk premium analysis, based on allowed returns from other state
97 regulators, indicates that an ROE of 10.74 percent is appropriate, with other risk
98 premium approaches indicating ROEs as high as 11.4 percent.

99 Since recent historical data have a significant effect on the traditional
100 constant growth DCF format, and because recent data appear to represent historic
101 lows in the economic cycle, those data should not be the primary basis for setting
102 PacifiCorp's allowed rate of return.

103 **Q. What are your overall conclusions from your ROE analysis?**

104 A. Based on the combination of quantitative model results and my review of current
105 economic, market, and electric utility industry conditions, I estimate the reference
106 group companies' fair cost of equity at 11.0 percent. This estimate is consistent
107 with capital market trends and projections and is a reasonable estimate of capital
108 costs that will prevail during the period that the rates from this case are in effect.
109 To reflect the higher utility risk profile of PacifiCorp, I also recommend adding an
110 additional 40 basis points to the reference group ROE. With this increase,
111 PacifiCorp's requested cost of equity is 11.4 percent.

112

113 **II. PACIFICORP'S RELATIVE FINANCIAL AND OPERATING RISKS**

114 **Q. Why should PacifiCorp's allowed ROE be increased by 40 basis points**
115 **relative to the reference group estimated ROE?**

116 A. The reference group is an appropriate starting point for estimating PacifiCorp's
117 ROE. However, PacifiCorp's cost of equity is higher than the reference group
118 ROE because PacifiCorp faces higher financial and operating risks. In summary,
119 and as I will demonstrate within this testimony, PacifiCorp's construction program
120 and associated financing challenges are substantially greater than those of the
121 reference group companies and PacifiCorp's lack of a fuel and purchased power
122 adjustment clause is virtually unique as compared to the reference group
123 companies. These factors are further compounded by PacifiCorp's complex multi-
124 state cost recovery processes, which adds further to PacifiCorp's risk profile. As a
125 consequence of all these issues, a 40 basis point increment for PacifiCorp relative
126 to the reference company ROE produces a realistic estimate of PacifiCorp's fair
127 cost of equity capital.

128 **Q. What specific evidence demonstrates that PacifiCorp is more risky?**

129 A. A comparison of PacifiCorp's historical earned returns to the returns earned by the
130 reference group companies empirically illustrates the dilemma facing PacifiCorp's
131 investors. On Exhibit UP&L___(SCH-1), pages 1 and 2, I compare PacifiCorp's
132 earnings ratios for the past five years to the same ratios for the reference group
133 companies. This comparison shows that the Company has materially
134 underperformed in every year, both relative to the reference group and relative to

135 the overall operating company averages (except in its 2002 total capital return and
136 pretax interest coverage ratio).

137 **Q. Have investors commented on PacifiCorp's overall under earnings position?**

138 A. Yes. Several analysts have commented on PacifiCorp's weak performance. Some
139 of their comments are highlighted below:

140 **Lehman Brothers¹:**

141 We believe that confidence in the capacity of PPW to deliver
142 has been undermined to such an extent that the share's discount
143 to its closest peers, the sector and our valuation is unlikely to
144 unwind in the foreseeable future. We do not expect SPW to
145 reflect a fuller valuation for PPW until the unit is rehabilitated
146 and on course to deliver an ROE well in excess of 10%
147 (currently sub 9%). Despite the clear improvements in SPW's
148 other businesses – especially the UK division, we do not see
149 the UP&Lift as sufficient to offset the headwinds the company
150 is encountering at PPW.

151 **S&P²:**

152 Most importantly, Scottish Power is in the process of selling
153 PacifiCorp. As a result, PacifiCorp's ratings are on
154 CreditWatch with negative implications, reflecting PacifiCorp's
155 weak credit metrics, which would not support its current CCR
156 were it rated on a standalone basis.

157 **Q. Does PacifiCorp's current investment cycle exacerbate this issue?**

158 A. Yes. Analysts are concerned about PacifiCorp's ability to recover its required
159 investments in a timely fashion. Some examples of their concerns include:

160 **Merrill Lynch³:**

161 PacifiCorp is in the early stages of a major re-investment cycle
162 (SPW capex forecast £3bn to 2010). Given the way capex is

¹ Lehman Brothers, ScottishPower – PacifiCorp: Assessing the Future, November 19, 2004.

² Standard & Poor's, Credit FAQ: PacifiCorp's Rate Case Ruling, October 7, 2005.

³ Merrill Lynch, Comment – ScottishPower – Hard Labour in the US, November 17, 2004.

163 remunerated via periodic rate cases, there is considerable scope
164 for mismatch between capital deployment and revenue
165 recognition, so-called "regulatory lag". This is not new.
166 Increasing capital intensity merely exacerbates the problem.

167 **Citigroup⁴:**

168 Regulatory lag has been a significant issue for PacifiCorp. The
169 rate setting process over the last decade has required
170 PacifiCorp to file for rate increases after it has already incurred
171 expenditure. Once a general rate case is filed, it can then take
172 six to eight months for a decision. Overall, it can take 18-24
173 months before incurred capital expenditure can begin to earn a
174 return.

175 **During 2005, Morgan Stanley stated as follows⁵:**

176 Potential value destruction in the industry, as calculated by low
177 return on investment, is usually the result of regulatory
178 imperatives - e.g., building scrubbers on coal plants is required
179 by federal law but arguably may not add any value at all for a
180 \$300 mm investment. Western states, facing high power
181 prices, are frequently putting the burden on the companies, who
182 have little choice but to buy or build power plants, then hope
183 for reasonable treatment that, at best, retains current value.

184 **Morgan Stanley continues:**

185 In our view we are just entering a heavy investment cycle in
186 which it is prudent for investors to stand aside from the big
187 builders—who in effect may be entering a multi-year period of
188 value erosion.

189 The details of the Company's capital expenditure program underpinning these
190 comments are discussed more fully in the testimony of Company witnesses
191 Mr. Richard Walje, Mr. Ted Weston, Mr. Mark Tallman, and
192 Mr. Barry Cunningham.

⁴ Citigroup, Equity Research, ScottishPower – How Should We Value PacifiCorp, October 18, 2004.

⁵ Morgan Stanley, Electric Utilities – The Great Divide: Creating Vs. Eroding Value, March 8, 2005.

193 **Q. Relative to the ROE reference group, why are PacifiCorp's construction**
194 **requirements greater than its peers?**

195 A. While a portion of PacifiCorp's construction is for environmental investment and
196 replacement of transmission and distribution infrastructure, which are generic to
197 the industry, the Company also has to invest in the sizeable system-wide resource
198 additions outlined in the 2004 Integrated Resource Plan, which are required to
199 meet load growth and the replacement of competitive wholesale contracts that are
200 about to expire.

201 On Exhibit UP&L____(SCH-1), page 3, I compare PacifiCorp's capital
202 expenditures over the next six years as a percentage of current net plant to the
203 same statistics for the reference group companies. PacifiCorp's expenditures over
204 the next six years are expected to equal 79.7 percent of net plant. For the average
205 reference group company, capital spending for the next six years is expected to be
206 only about 52.9 percent of current net plant. PacifiCorp's larger construction
207 program increases its financing and regulatory risks, and these increased risks
208 should be reflected in a higher allowed rate of return.

209 **Q. Please explain what you mean by "increases financing and regulatory risks".**

210 A. As already illustrated in the prior analyst comments, investors are acutely aware of
211 the risks a utility faces as it enters, and is in, a build cycle. This would be the
212 situation for a financially healthy utility. It follows that if a utility is under
213 performing, and entering a build cycle, the risk levels are heightened since there is
214 less ability to absorb the cash flow impact of any lag, normalization or
215 disallowance. A combination of Exhibit UP&L____(SCH-1), pages 1 through 3,

216 highlights both the weak financial performance and the magnitude of the
217 construction program facing the Company. Investors, understanding both these
218 facts and their interrelationships, rightly should anticipate a premium to shield
219 them from the downside financing risks.

220 **Q. What other operational risks should be taken into account when setting an**
221 **appropriate cost of capital?**

222 A. There are at least two additional areas that should be considered:

- 223 • Power cost recovery mechanisms (PCAMs); and
- 224 • Regulatory recovery.

225 **Lack of PCAMs Risk**

226 The most frequently noted higher risk in all of PacifiCorp's state regulatory
227 jurisdictions is the general lack of fuel adjustment or purchased power cost
228 recovery mechanisms. In the company's PCAM filing (Docket No. 05-035-102),
229 for the period of 1990 to 2004, company witness Mr. Mark Widmer explained:
230 "...the net power costs exposure varied between a \$32 million gain and a \$738.5
231 million loss on a total Company basis, excluding recovery for the energy crisis. In
232 aggregate and including recovery for the energy crisis, losses exceeded gains by
233 \$1.1 billion total Company based on Utah authorized net power costs."

234 In Exhibit UP&L____(SCH-1), page 4, I list the status of fuel and
235 purchased power cost recovery mechanisms for each company in the reference
236 company group. This review shows that only two of the reference group
237 companies have no fuel or power cost recovery mechanisms. Additionally,
238 portions of both of these companies' operations are in the state of Missouri, which

239 previously did not allow power cost recovery mechanisms but which recently
240 passed legislation that will allow fuel and purchase power cost recovery
241 mechanisms in the future. For PacifiCorp to operate in the present-day volatile
242 market environment without full cost recovery for fuel and purchased power is a
243 very significant risk, which should be recognized directly in the Company's
244 allowed cost of capital.

245 PacifiCorp, due to the lack of a power cost adjustment mechanism, is
246 generally viewed as having a higher risk profile than its peers. As an example of
247 this sentiment, S&P indicated on September 22, 2004:⁶

248 The lack of a power or fuel cost adjustment mechanism in any
249 of the states that PacifiCorp serves, coUP&Le with reliance on
250 a fairly high level of wholesale purchase to meet loads, which
251 creates the potential for authorized rates to be insufficient to
252 meet actual costs.

253 **State Policy Risk**

254 Being served by a multi-state utility provides all of PacifiCorp's customers
255 benefits including being part of a diversified generation portfolio and the
256 associated economies of scale. The rates and level of service that customers
257 currently receive is testament to this fact. However, as the Company embarks on
258 its significant investment program across all its states, it faces continuing risks
259 with respect to full cost recovery.

260 PacifiCorp faces many philosophical and policy differences across its
261 states including pulverized coal versus clean coal, the need for transmission,

⁶ Standard & Poor's, Research: PacifiCorp, September 22, 2004.

262 climate change, and build versus buy. With many large investments having to be
263 made prospectively, it is difficult to build a compelling investment case for
264 shareholders in the situation that PacifiCorp faces, i.e., where a one size fits all
265 strategy relies on the good faith of all parties for support. This situation is
266 analogous with the dilemma that some transmission projects that span state
267 boundaries face. Under these circumstances, FERC has openly discussed the need
268 for ROE adders to encourage investment.

269 Investment analysts remain concerned about the level of return and risk
270 directly related to the Company's multi-state structure given the significant
271 investment program it faces. For example:

272 **Citigroup⁷:**

273 PacifiCorp operates across six separate states, each with
274 differing economies and energy policies. Where costs or
275 investments have straddled states, there has been disagreement
276 as to which state should fund those costs. As a result, the full
277 amount of capital expenditure incurred has not been reflected
278 in the rate base.

279 **Q. Please summarize your discussion of PacifiCorp's relative financial and**
280 **operating risks.**

281 A. PacifiCorp's financial and operating risks are higher than those of the reference
282 group. As shown on the various pages of Exhibit UP&L___(SCH-1), PacifiCorp
283 has consistently earned lower rates of return than the reference companies; its
284 construction program as a percentage of net plant is over 50 percent greater than
285 that of the average reference company; and the Company is virtually unique with

⁷ Citigroup, Equity Research, ScottishPower – How Should We Value PacifiCorp? October 18, 2004.

286 respect to its historical lack of a PCAM for fuel and purchased power cost
287 recovery. Additionally, the Company's dependence on multiple state rate recovery
288 issues cause further uncertainty. Considering all of this, to determine PacifiCorp's
289 fair cost of equity capital, I have adjusted the reference group ROE upward by 40
290 basis points to a rate of 11.4 percent.

291 **III. ESTIMATING THE COST OF EQUITY CAPITAL**

292 **Q. What is the purpose of this section of your testimony?**

293 A. The purpose of this section is to present a general definition of the cost of equity
294 and to compare the strengths and weaknesses of several of the most widely used
295 methods for estimating the cost of equity. Estimating the cost of equity is
296 fundamentally a matter of informed judgment. The various models provide a
297 concrete link to actual capital market data and assist with defining the various
298 relationships that underlie the ROE estimation process.

299 **Q. Please define the term "cost of equity capital" and provide an overview of
300 the cost estimation process.**

301 A. The cost of equity capital is the profit, or rate of return, that equity investors
302 expect to receive. In concept it is no different than the cost of debt or the cost of
303 preferred stock. The cost of equity is the rate of return that common stockholders
304 expect, just as interest on bonds and dividends on preferred stock are the returns
305 that investors in those securities expect. Equity investors expect a return on their
306 capital commensurate with the risks they take and consistent with returns that
307 might be available from other similar investments. Unlike returns from debt and
308 preferred stocks, however, the equity return is not directly observable in advance

309 and, therefore, it must be estimated or inferred from capital market data and
310 trading activity.

311 An example helps to illustrate the cost of equity concept. Assume that an
312 investor buys a share of common stock for \$20 per share. If the stock's expected
313 dividend is \$1.00, the expected dividend yield is 5.00 percent ($\$1.00 / \$20 = 5.00$
314 percent). If the stock price is also expected to increase to \$21.25 after one year,
315 this one dollar and twenty-five cent expected gain adds an additional 6.25 percent
316 to the expected total rate of return ($\$1.25 / \$20 = 6.25$ percent). Therefore, buying
317 the stock at \$20 per share, the investor expects a total return of 11.25 percent: 5.00
318 percent dividend yield, plus 6.25 percent price appreciation. In this example, the
319 total expected rate of return at 11.25 percent is the appropriate measure of the cost
320 of equity capital, because it is this rate of return that caused the investor to commit
321 the \$20 of equity capital in the first place. If the stock were riskier, or if expected
322 returns from other investments were higher, investors would have required a
323 higher rate of return from the stock, which would have resulted in a lower initial
324 purchase price in market trading.

325 Each day market rates of return and prices change to reflect new investor
326 expectations and requirements. For example, when interest rates on bonds and
327 savings accounts rise, utility stock prices usually fall. This is true, at least in part,
328 because higher interest rates on these alternative investments make utility stocks
329 relatively less attractive, which causes utility stock prices to decline in market
330 trading. This competitive market adjustment process is quick and continuous, so
331 that market prices generally reflect investor expectations and the relative

332 attractiveness of one investment versus another. In this context, to estimate the
333 cost of equity one must apply informed judgment about the relative risk of the
334 company in question and knowledge about the risk and expected rate of return
335 characteristics of other available investments as well.

336 **Q. How does the market account for risk differences among the various**
337 **investments?**

338 A. Risk-return tradeoffs among capital market investments have been the subject of
339 extensive financial research. Literally dozens of textbooks and hundreds of
340 academic articles have addressed the issue. Generally, such research confirms the
341 common sense conclusion that investors will take additional risks only if they
342 expect to receive a higher rate of return. Empirical tests consistently show that
343 returns from low risk securities, such as U.S. Treasury bills, are the lowest; that
344 returns from longer-term Treasury bonds and corporate bonds are increasingly
345 higher as risks increase; and generally, returns from common stocks and other
346 more risky investments are even higher. These observations provide a sound
347 theoretical foundation for both the DCF and risk premium methods for estimating
348 the cost of equity capital. These methods attempt to capture the well founded
349 risk-return principle and explicitly measure investors' rate of return requirements.

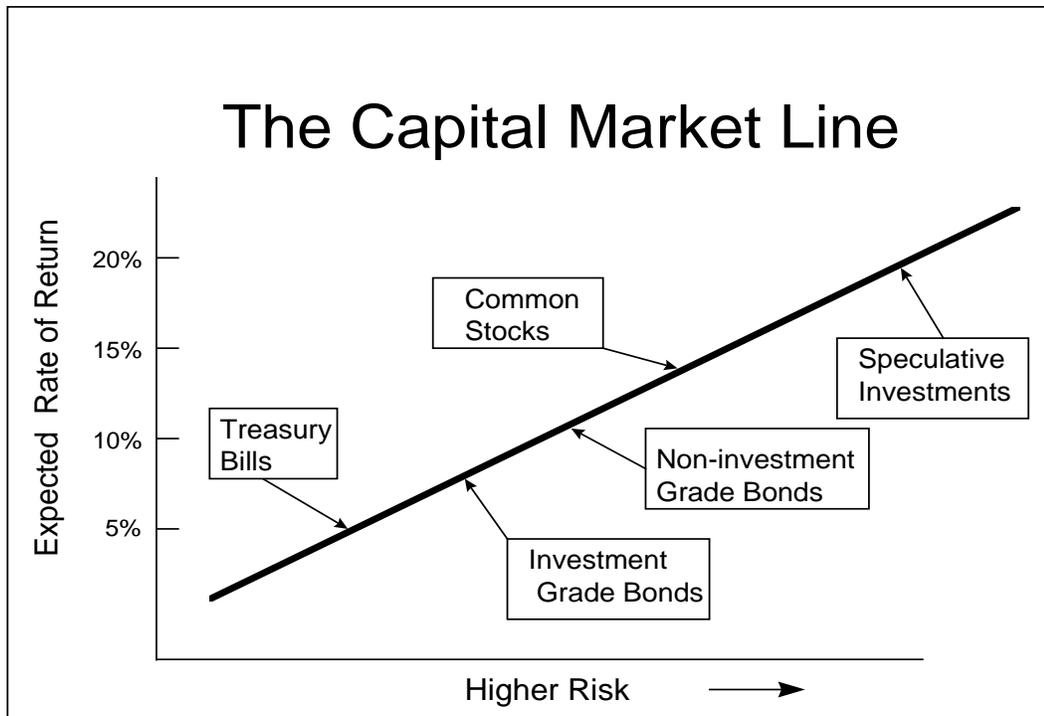
350 **Q. Can you illustrate the capital market risk-return principle that you just**
351 **described?**

352 A. Yes. The following graph depicts the risk-return relationship that has become
353 widely known as the Capital Market Line (CML). The CML offers a graphical
354 representation of the capital market risk-return principle. The graph is not meant

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to illustrate the actual expected rate of return for any particular investment, but merely to illustrate in a general way the risk-return relationship.

Risk-Return Tradeoffs



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As a continuum, the CML can be viewed as an available opportunity set for investors. Those investors with low risk tolerance or investment objectives that mandate a low risk profile should invest in assets depicted in the lower left-hand portion of the graph. Investments in this area, such as Treasury bills and short-maturity, high quality corporate commercial paper, offer a high degree of investor certainty. In nominal terms (before considering the potential effects of inflation), such assets are virtually risk-free.

364 Investment risks increase as one moves up and to the right along the CML.
365 A higher degree of uncertainty exists about the level of investment value at any
366 point in time and about the level of income payments that may be received.
367 Among these investments, long-term bonds and preferred stocks, which offer
368 priority claims to assets and income payments, are relatively low risk, but they are
369 not risk-free. The market value of long-term bonds, even those issued by the U.S.
370 Treasury, often fluctuates widely when government policies or other factors cause
371 interest rates to change.

372 Farther up the CML continuum, common stocks are exposed to even more
373 risk, depending on the nature of the underlying business and the financial strength
374 of the issuing corporation. Common stock risks include market-wide factors, such
375 as general changes in capital costs, as well as industry and company specific
376 elements that may add further to the volatility of a given company's performance.
377 As I will illustrate in my risk premium analysis, common stocks typically are
378 more volatile (have higher risk) than high quality bond investments and, therefore,
379 they reside above and to the right of bonds on the CML graph. Other more
380 speculative investments, such as stock options and commodity futures contracts,
381 offer even higher risks (and higher potential returns). The CML's depiction of the
382 risk-return tradeoffs available in the capital markets provides a useful perspective
383 for estimating investors' required rates of return.

384

385 **Q. How is the fair rate of return in the regulatory process related to the**
386 **estimated cost of equity capital?**

387 A. The regulatory process is guided by fair rate of return principles established in two
388 U.S. Supreme Court cases, *Bluefield* and *Hope*:

389 A public utility is entitled to such rates as will permit it to earn
390 a return on the value of the property which it employs for the
391 convenience of the public equal to that generally being made at
392 the same time and in the same general part of the country on
393 investments in other business undertakings which are attended
394 by corresponding risks and uncertainties; but it has no
395 constitutional right to profits such as are realized or anticipated
396 in highly profitable enterprises or speculative ventures.⁸

397 From the investor or company point of view, it is important
398 that there be enough revenue not only for operating expenses,
399 but also for the capital costs of the business. These include
400 service on the debt and dividends on the stock. By that
401 standard the return to the equity owner should be
402 commensurate with returns on investments in other enterprises
403 having corresponding risks. That return, moreover, should be
404 sufficient to assure confidence in the financial integrity of the
405 enterprise, so as to maintain its credit and to attract capital.⁹

406 Based on these principles, the fair rate of return should closely parallel investor
407 opportunity costs as discussed above. If a utility earns its market cost of equity,
408 neither its stockholders nor its customers should be disadvantaged.

409 **Q. What specific methods and capital market data are used to evaluate the cost**
410 **of equity?**

411 A. Techniques for estimating the cost of equity normally fall into three groups:
412 comparable earnings methods, risk premium methods, and DCF methods.

⁸ *Bluefield*, 262 U.S. at 692-693.

⁹ *Hope*, 320 U.S. at 603.

413 **Q. Please describe the first set of estimation techniques, the comparable**
414 **earnings methods.**

415 A. The comparable earnings methods have evolved over time. The original
416 comparable earnings methods were based on book accounting returns. This
417 approach developed ROE estimates by reviewing accounting returns for
418 unregulated companies thought to have risks similar to those of the regulated
419 company in question. These methods have generally been rejected because they
420 assume that the unregulated group is earning its actual cost of capital, and that its
421 equity book value is the same as its market value. In most situations these
422 assumptions are not valid, and, therefore, accounting-based methods do not
423 generally provide reliable cost of equity estimates.

424 More recent comparable earnings methods have been based on historical
425 stock market returns rather than book accounting returns. While this approach has
426 some merit, it too has been criticized because there can be no assurance that
427 historical returns actually reflect current or future market requirements. Also, in
428 practical application, earned market returns tend to fluctuate widely from year to
429 year. For these reasons, a current cost of equity estimate (based on the DCF
430 model or a risk premium analysis) is usually required.

431 **Q. Please describe the second set of estimation techniques, the risk premium**
432 **methods.**

433 A The risk premium methods begin with currently observable market returns, such
434 as yields on government or corporate bonds, and add an increment to account for
435 the additional equity risk. The capital asset pricing model (CAPM) and arbitrage

436 pricing theory (APT) model are more sophisticated risk premium approaches.
437 The CAPM and APT methods estimate the cost of equity directly by combining
438 the "risk-free" government bond rate with explicit risk measures to determine the
439 risk premium required by the market. Although these methods are widely used in
440 academic cost of capital research, their additional data requirements and their
441 potentially questionable underlying assumptions have detracted from their use in
442 most regulatory jurisdictions. The basic risk premium methods provide a useful
443 parallel approach with the DCF model and assure consistency with other capital
444 market data in the cost of equity cost estimation process.

445 **Q. Please describe the third set of estimation techniques, based on the DCF**
446 **model.**

447 A. The DCF model is the most widely used regulatory cost of equity estimation
448 method. Like the risk premium approach, the DCF model has a sound basis in
449 theory, and many argue that it has the additional advantage of simplicity. I will
450 describe the DCF model in detail below, but in essence its estimate of ROE is
451 simply the sum of the expected dividend yield and the expected long-term
452 dividend (or price) growth rate. While dividend yields are easy to obtain,
453 estimating long-term growth is more difficult. Because the constant growth DCF
454 model also requires very long-term growth estimates (technically to infinity),
455 some argue that its application is too speculative to provide reliable results,
456 resulting in the preference for the multistage growth DCF analysis.

457

458 **Q. Of the three estimation methods, which do you believe provides the most**
459 **reliable results?**

460 A. From my experience, a combination of discounted cash flow and risk premium
461 methods provides the most reliable approach. While the caveat about estimating
462 long-term growth must be observed, the DCF model's other inputs are readily
463 obtainable, and the model's results typically are consistent with capital market
464 behavior. The risk premium methods provide a good parallel approach to the
465 DCF model and further ensure that current market conditions are accurately
466 reflected in the cost of equity estimate.

467 **Q. Please explain the DCF model.**

468 A. The DCF model is predicated on the concept that stock prices represent the
469 present value or discounted value of all future dividends that investors expect to
470 receive. In the most general form, the DCF model is expressed in the following
471 formula:

$$472 \quad P_0 = D_1/(1+k) + D_2/(1+k)^2 + \dots + D_\infty/(1+k)^\infty \quad (1)$$

473 where P_0 is today's stock price; D_1 , D_2 , etc. are all future dividends and k is the
474 discount rate, or the investor's required rate of return on equity. Equation (1) is a
475 routine present value calculation based on the assumption that the stock's price is
476 the present value of all dividends expected to be paid in the future.

477 Under the additional assumption that dividends are expected to grow at a
478 constant rate "g" and that k is strictly greater than g , equation (1) can be solved for
479 k and rearranged into the simple form:

$$480 \quad k = D_1/P_0 + g \quad (2)$$

481 Equation (2) is the familiar constant growth DCF model for cost of equity
482 estimation, where D_1/P_0 is the expected dividend yield and g is the long-term
483 expected dividend growth rate.

484 **Q. Are there circumstances where the constant growth model may not give**
485 **reliable results?**

486 A. Yes. Under circumstances when growth rates are expected to fluctuate or when
487 future growth rates are highly uncertain, the constant growth model may not give
488 reliable results. Although the DCF model itself is still valid [equation (1) is
489 mathematically correct], under such circumstances the simplified form of the
490 model must be modified to capture market expectations accurately.

491 Recent events and current market conditions in the electric utility industry,
492 as discussed later, appear to challenge the constant growth assumption of the
493 simplified constant growth DCF model. Since the mid-1980s, dividend growth
494 expectations for many electric utilities have fluctuated widely. In fact, over one-
495 third of the electric utilities in the U.S. have reduced or eliminated their common
496 dividends over this time period. Some of these companies have reestablished
497 their dividends, producing exceptionally high growth rates. Under these
498 circumstances, long-term growth rate estimates may be highly uncertain, and
499 estimating a reliable "constant" growth rate for many companies is often difficult.

500 **Q. Can the DCF model be applied when the constant growth assumption is**
501 **violated?**

502 A. Yes. When growth expectations are uncertain, the more general version of the
503 model represented in equation (1) should be solved explicitly over a finite

504 "transition" period while uncertainty prevails. The constant growth version of the
505 model can then be applied after the transition period, under the assumption that
506 more stable conditions will prevail in the future. There are two alternatives for
507 dealing with the nonconstant growth transition period.

508 Under the "terminal price" nonconstant growth approach, equation (1) is
509 written in a slightly different form:

$$510 \quad P_0 = D_1/(1+k) + D_2/(1+k)^2 + \dots + P_T/(1+k)^T \quad (3)$$

511 where the variables are the same as in equation (1) except that P_T is the estimated
512 stock price at the end of the transition period T . Under the assumption that
513 normal growth resumes after the transition period, the price P_T is then expected to
514 be based on constant growth assumptions. With the terminal price approach, the
515 estimated cost of equity, k , is just the rate of return that investors would expect to
516 earn if they bought the stock at today's market price, held it and received
517 dividends through the transition period (until period T), and then sold it for price
518 P_T . In this approach, the analyst's task is to estimate the rate of return that
519 investors expect to receive given the current level of market prices they are
520 willing to pay.

521 **Q. What is the other alternative for dealing with the nonconstant growth**
522 **transition period?**

523 A. Under the "multistage" nonconstant growth approach, equation (1) is simply
524 expanded to incorporate two or more growth rate periods, with the assumption
525 that a permanent constant growth rate can be estimated for some point in the
526

527 future:

528
$$P_0 = D_0(1+g_1)/(1+k) + \dots + D_0(1+g_2)^n/(1+k)^n +$$

529
$$\dots + D_0(1+g_T)^{(T+1)}/(k-g_T) \quad (4)$$

530 where the variables are the same as in equation (1), but g_1 represents the growth
531 rate for the first period, g_2 for a second period, and g_T for the period from year T
532 (the end of the transition period) to infinity. The first two growth rates are simply
533 estimates for fluctuating growth over "n" years (typically 5 or 10 years) and g_T is a
534 constant growth rate assumed to prevail forever after year T. The difficult task for
535 analysts in the multistage approach is determining the various growth rates for
536 each period.

537 Although less convenient for exposition purposes, the nonconstant growth
538 models are based on the same valid capital market assumptions as the constant
539 growth version. The nonconstant growth approach simply requires more explicit
540 data inputs and more work to solve for the discount rate, k. Fortunately, the
541 required data are available from investment and economic forecasting services,
542 and computer algorithms can easily produce the required solutions. Both constant
543 and nonconstant growth DCF analyses are presented in the following section.

544 **Q. Please explain the risk premium methodology.**

545 A. Risk premium methods are based on the assumption that equity securities are
546 riskier than debt and, therefore, that equity investors require a higher rate of
547 return. This basic premise is well supported by legal and economic distinctions
548 between debt and equity securities, and it is widely accepted as a fundamental
549 capital market principle. For example, debt holders' claims to the earnings and

550 assets of the borrower have priority over all claims of equity investors. The
551 contractual interest on mortgage debt must be paid in full before any dividends
552 can be paid to shareholders, and secured mortgage claims must be fully satisfied
553 before any assets can be distributed to shareholders in bankruptcy. Also, the
554 guaranteed, fixed-income nature of interest payments makes year-to-year returns
555 from bonds typically more stable than capital gains and dividend payments on
556 stocks. All these factors demonstrate the more risky position of stockholders and
557 support the equity risk premium concept.

558 **Q. Are risk premium estimates of the cost of equity consistent with other**
559 **current capital market costs?**

560 A. Yes. The risk premium approach is especially useful because it is founded on
561 current market interest rates, which are directly observable. This feature assures
562 that risk premium estimates of the cost of equity begin with a sound basis, which
563 is tied directly to current capital market costs.

564 **Q. Is there similar consensus about how risk premium data should be**
565 **employed?**

566 A. No. In regulatory practice, there is often considerable debate about how risk
567 premium data should be interpreted and used. Since the analyst's basic task is to
568 gauge investors' required returns on long-term investments, some argue that the
569 estimated equity spread should be based on the longest possible time period.
570 Others argue that market relationships between debt and equity from several
571 decades ago are irrelevant and that only recent debt-equity observations should be
572 given any weight in estimating investor requirements. There is no consensus on

573 this issue. Since analysts cannot observe or measure investors' expectations
574 directly, it is not possible to know exactly how such expectations are formed or,
575 therefore, to know exactly what time period is most appropriate in a risk premium
576 analysis.

577 The important point is to answer the following question: "What rate of
578 return should equity investors reasonably expect relative to returns that are
579 currently available from long-term bonds?" The risk premium studies and
580 analyses I discuss later address this question. My risk premium recommendation
581 is based on an intermediate position that avoids some of the problems and
582 concerns that have been expressed about both very long and very short periods of
583 analysis with the risk premium model.

584 **Q. Please summarize your discussion of cost of equity estimation techniques.**

585 A. Estimating the cost of equity is one of the most controversial issues in utility
586 ratemaking. Because actual investor requirements are not directly observable,
587 several methods have been developed to assist in the estimation process. The
588 comparable earnings method is the oldest but perhaps least reliable. Its use of
589 accounting rates of return, or even historical market returns, may or may not
590 reflect current investor requirements. Differences in accounting methods among
591 companies and issues of comparability also detract from this approach.

592 The DCF and risk premium methods have become the most widely
593 accepted in regulatory practice. A combination of the DCF model and a review of
594 risk premium data provides the most reliable cost of equity estimate. While the
595 DCF model does require judgment about future growth rates, the dividend yield is

596 straightforward, and the model's results are generally consistent with actual capital
597 market behavior. For these reasons, I will rely on a combination of the DCF
598 model and a risk premium analysis in the cost of equity studies that follow.

599 **IV. FUNDAMENTAL FACTORS THAT AFFECT THE COST OF EQUITY**

600 **Q. What is the purpose of this section of your testimony?**

601 A. In this section, I review recent capital market conditions and industry and
602 company-specific factors that should be reflected in a cost of capital estimate.

603 **Q. What has been the recent experience in the U.S. capital markets?**

604 A. Exhibit UP&L___(SCH-2), page 1, provides a review of annual interest rates and
605 rates of inflation in the U.S. economy over the past ten years. During that time
606 period, inflation and capital market costs have declined and, generally, have been
607 lower than rates that prevailed in the previous decade. Inflation, as measured by
608 the Consumer Price Index, has remained at historically low levels not seen
609 consistently since the early 1960s. Until the first quarter of 2004, the uneven pace
610 of economic recovery kept consumer price increases in check and interest rates
611 declined to the lowest levels in four decades. With improving economic
612 conditions, since June of 2004, the Federal Reserve System has increased the
613 Federal Funds interest rate thirteen times, raising it from 1 percent to a present
614 level of 4.25 percent. Although recent long-term interest rates are only slightly
615 above their historical lows, estimates for the next 12 months are for continued
616 economic growth and further substantial interest rate increases.

617 Exhibit UP&L___(SCH-2), page 2, provides a summary of Moody's
618 Average Utility and Single-A Utility Bond Yields. For the most recent three

619 months through December 2005, Moody's Average Utility Rate was 5.86 percent
620 and the single-A rate was 5.86 percent.

621 Exhibit UP&L____(SCH-2), page 3, provides S&P's *Trends & Projections*
622 for January 19, 2006. The forecast data show clear expectations for continuing
623 economic growth, with growth in *real* Gross Domestic Product (GDP) for 2006
624 estimated at 3.5 percent and *nominal* GDP growth (real GDP plus inflation) at 6.1
625 percent. This projected real GDP growth rate of 3.5 percent compares to rates of
626 less than 2 percent in 2001, 2.4 percent for 2002, and 3 percent for 2003.
627 Consistent with sound economic conditions, S&P also forecasts that the
628 unemployment rate will drop to 4.8 percent and that interest rates will rise
629 significantly from current levels. The 10-year Treasury Note is projected to
630 increase from its current level of about 4.4 percent to 5.2 percent by the 1st
631 quarter of 2007. Long-term Treasury Bonds are projected to increase from current
632 levels of about 4.6 percent to 5.3 percent, and Corporate Bonds are projected to
633 increase from current levels of about 5.5 percent to 6.3 percent. These increasing
634 interest rate trends offer important perspective for judging the cost of capital in the
635 present case.

636 **Q. How have utility stocks performed during the past several years?**

637 A. The Dow Jones Utility Average has fluctuated widely. After reaching a level of
638 310 in April 2002, it dropped to below 180 by October 2002. Since 2002, the
639 Average has continued to fluctuate. Its current level over 400 is near a record
640 high, having increased from a level of 280 a little more than a year ago. Utility
641 stock prices generally have fluctuated much more widely in recent years than was

642 previously experienced. Rising prices for natural gas and other unexpected
643 disruptions of supply caused by extreme weather and two major hurricanes along
644 the Gulf Coast have created further unsettling conditions. These factors and
645 continuing concerns for the more competitive market environment for all utility
646 services will likely create further uncertainties and market volatility for utility
647 shares. In this environment, investors' return expectations and requirements for
648 providing capital to the utility industry remain high relative to the longer-term
649 traditional view of the utility industry.

650 **Q. What is the industry's current fundamental position?**

651 A. Although many electric utilities are attempting to return to their core businesses
652 and hope to see more stable financial results over the next several years,
653 expectations for utility stocks are negative based on projections for higher interest
654 rates and the present stock price levels for some utility companies. In a recent
655 edition covering electric utilities, Value Line reflected its concerns:

656 **Investment Advice**

657 Many of the utility stocks in this issue are trading at or near
658 their 52-week highs. But if Value Line's projection of rising
659 interest rates is on target, share prices of these equities may
660 decline. Too, the industry's Timeliness rank remains near the
661 bottom of all industries we follow. At this juncture, more
662 attractive investments are available elsewhere.¹⁰

663 More recently, in a feature story on utilities' investment potential, the Wall Street

664 Journal echoed Value Line's prior assessment:

665 _____

¹⁰ Value Line Investment Survey, April 1, 2005, p. 695.

666 **Sector Has Gleamed Recently, But Worries About Energy**
667 **Prices and Interest Rates Spur Concern**

668 In the past several trading sessions, however, the sector has
669 slipped amid worries that inflation and interest rates are headed
670 up, that the economy will slow and that energy prices have
671 peaked. ... Historically, interest-rate increases have pushed
672 utilities stocks down because such reliable dividend payers
673 long have been used as a bond substitute by income-seeking
674 investors. Rising rates make newly issued bonds with higher
675 yields more attractive than existing income-producing stocks
676 and bonds with lower payouts.¹¹

677 Expectations for rising interest rates also make it more difficult to estimate the
678 fair, on-going cost of capital. Analysts' near-term growth estimates for utilities
679 reflect the issues described by Value Line and the Wall Street Journal and current
680 three-to-five-year projections are extremely low. As I will discuss in more detail
681 later, this feature raises significant questions about using analysts' currently low
682 growth projections as proxies for long-term growth in the DCF model.

683 Over the past several years, the greatest consideration for utility investors
684 has been the industry's transition to competition. With the passage of the National
685 Energy Policy Act (NEPA) in 1992 and the Federal Energy Regulatory
686 Commission's (FERC) Order 888 in 1996, the stage was set for vastly increased
687 competition in the electric utility industry. NEPA's mandate for open access to
688 the transmission grid and FERC's implementation through Order 888 effectively
689 opened the market for wholesale electricity to competition. Previously protected
690 utility service territory and lack of transmission access in some parts of the
691 country had limited the availability of competitive bulk power prices. NEPA and

¹¹ Wall Street Journal, October 10, 2005, page C1.

692 Order 888 have essentially eliminated such constraints for incremental power
693 needs.

694 In addition to wholesale issues at the federal level, many states
695 implemented retail access and have opened their retail markets to competition.
696 Prior to the Western energy crisis, investors' concerns had focused principally on
697 appropriate transition mechanisms and the recovery of stranded costs. More
698 recently, however, provisions for dealing with power cost adjustments have
699 become a larger concern. The Western energy crisis refocused market concerns
700 and contributed significantly to increased market risk perceptions for companies
701 without power cost recovery provisions. As expected, the opening of previously
702 protected utility markets to competition, and the uncertainty created by the
703 removal of regulatory protection, have raised the level of uncertainty about
704 investment returns across the entire industry.

705 **Q. Is PacifiCorp affected by these same market uncertainties and increasing**
706 **utility capital costs?**

707 A. Yes. To some extent all electric utilities are being affected by the industry's
708 transition to competition. Although only a few customers have opted away from
709 PacifiCorp, this element creates further potential risk as it complicates load
710 planning activities. PacifiCorp power costs and other operating activities have
711 been significantly affected by transition and restructuring events around the
712 country. In fact, the uncertainty associated with the changes that are transforming
713 the utility industry as a whole, as viewed from the perspective of the investor,
714 remains a factor in assessing any utility's required ROE, including the ROE for

715 PacifiCorp operations in Utah. For PacifiCorp specifically, its large construction
716 program, its historical lack of a fuel adjustment and purchased power cost
717 recovery clause, its dependence on purchased power resources and its multi-state
718 regulatory policy issues all increase the Company's risk profile.

719 **Q. How do capital market concerns and financial risk perceptions affect the cost**
720 **of equity capital?**

721 A. As I discussed previously, equity investors respond to changing assessments of
722 risk and financial prospects by changing the price they are willing to pay for a
723 given security. When the risk perceptions increase or financial prospects decline,
724 investors refuse to pay the previously existing market price for a company's
725 securities and market supply and demand forces then establish a new lower price.
726 The lower market price typically translates into a higher cost of capital through a
727 higher dividend yield requirement as well as the potential for increased capital
728 gains if prospects improve. In addition to market losses for prior shareholders, the
729 higher cost of capital is transmitted directly to the company by the need to issue
730 more shares to raise any given amount of capital for future investment. The
731 additional shares also impose additional future dividend requirements and reduce
732 future earnings per share growth prospects.

733 **Q. How have regulatory commissions responded to these changing market and**
734 **industry conditions?**

735 A. On balance, allowed rates of return have changed less than interest rates over the
736 past five years. The following table summarizes electric utility ROEs allowed by
737 state regulatory commissions since 2001:

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739
740
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Authorized Electric Utility Equity Returns¹²

	2001	2002	2003	2004	2005
1 st Quarter	11.38%	10.87%	11.47%	11.00%	10.51%
2 nd Quarter	10.88%	11.41%	11.16%	10.54%	10.05%
3 rd Quarter	10.78%	11.06%	9.95%	10.33%	10.84%
4 th Quarter	11.50%	11.20%	11.09%	10.91%	10.75%
Full Year	11.09%	11.16%	10.97%	10.75%	10.54%
Average Utility					
Debt Cost	7.72%	7.53%	6.61%	6.20%	5.68%
Indicated Risk					
Premium	3.37%	3.63%	4.36%	4.55%	4.86%

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During 2005, interest rates declined to their lowest levels since the 1960's. Allowed equity returns followed the interest rate decline but declined by a smaller amount. Although utility interest rates have fluctuated by about 200 basis points over the past five years, average allowed ROEs generally have fluctuated less. Equity risk premiums (the difference between allowed equity returns and utility interest rates) have ranged from 3.37 percent to 4.86 percent. With recent allowed equity risk premiums, the indicated cost of equity based on projected single-A utility debt costs is 11.2 percent (6.3% projected single-A interest rate + 4.86% risk premium = 11.16%).

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763
764

V. COST OF EQUITY CAPITAL FOR PACIFICORP

Q. What is the purpose of this section of your testimony?

A. The purpose of this section is to present my quantitative studies of the cost of equity capital for PacifiCorp and to discuss the details and results of my analysis.

¹² *Regulatory Focus*, Regulatory Research Associates, Inc., Major Rate Case Decisions, January 2006.

765 **Q. How are your studies organized?**

766 A. In the first part of my analysis, I apply three versions of the DCF model to the 13-
767 company reference group of electric utilities based on the selection criteria
768 discussed previously. In the second part of my analysis, I apply various risk
769 premium models and review projected economic conditions and projected capital
770 costs for the coming year.

771 My DCF analysis is based on three versions of the DCF model. In the first
772 version of the DCF model, I use the constant growth format with long-term
773 expected growth estimated from an equally weighted, four-part average of
774 (1) Value Line and (2) Zacks earnings per share growth projections for the coming
775 three to five years, (3) a sustainable growth ("b" times "r") estimate based on
776 Value Line's projected retention rates and earned rates of return for the next three
777 to five years, and (4) a long-term estimate of nominal growth in GDP. In the
778 second version of the DCF model, for the estimated growth rate, I use only the
779 long-term estimated GDP growth rate. In the third version of the DCF model, I
780 use a two-stage growth approach, with stage one based on Value Line's three-to-
781 five-year dividend projections and stage two based on long-term projected growth
782 in GDP. The dividend yields in all three of the annual models are from Value
783 Line's projections of dividends for the coming year and stock prices are from the
784 three-month average for the months that correspond to the Value Line editions
785 from which the underlying financial data are taken.

786

787 **Q. Why do you believe the long-term GDP growth rate should be used to**
788 **estimate long-term growth expectations in the DCF model?**

789 A. Growth in nominal GDP (real GDP plus inflation) is the most general measure of
790 economic growth in the U.S. economy. For long time periods, such as those used
791 in the Ibbotson Associates rate of return data, GDP growth has averaged between
792 6 percent and 8 percent per year. From this observation, Professors Brigham,
793 Gapenski, and Ehrhardt offer the following observation concerning the
794 appropriate long-term growth rate in the DCF Model:

795 Expected growth rates vary from company to company, but
796 dividend growth on average is expected to continue in the
797 foreseeable future at about the same rate as that of the nominal
798 gross domestic product (real GDP plus inflation). On this
799 basis, one might expect the dividend of an average, or
800 "normal," company to grow at a rate of 6 to 8 percent a year.¹³

801 Other academic research on corporate growth rates offers similar conclusions
802 about GDP growth as well as concerns about the long-term adequacy of analysts'
803 forecasts:

804 Our estimated median growth rate is reasonable when
805 compared to the overall economy's growth rate. On average
806 over the sample period, the median growth rate over 10 years
807 for income before extraordinary items is about 10 percent for
808 all firms. ... After deducting the dividend yield (the median
809 yield is 2.5 percent per year), as well as inflation (which
810 averages 4 percent per year over the sample period), the growth
811 in real income before extraordinary items is roughly 3.5 percent
812 per year. This is consistent with the historical growth rate in
813 real gross domestic product, which has averaged about 3.4
814 percent per year over the period 1950-1998.¹⁴

¹³ Brigham, Gapenski, and Ehrhardt, *Financial Management*, 9th Ed., p. 335.

¹⁴ Louis K. C. Chan, Jason Karceski, and Josef Lakonishok, "The Level and Persistence of Growth Rates,"
The Journal of Finance, April 2003, p. 649.

815 IBES long-term growth estimates are associated with realized
816 growth in the immediate short-term future. Over long
817 horizons, however, there is little forecastability in earnings,
818 and analysts' estimates tend to be overly optimistic. ... On the
819 whole, the absence of predictability in growth fits in with the
820 economic intuition that competitive pressures ultimately work
821 to correct excessively high or excessively low profitability
822 growth.¹⁵

823 These findings support the notion that long-term growth
824 expectations are more closely predicted by broader measures of
825 economic growth than by near-term analysts' estimates.
826 Especially for the very long-term growth rate requirements of
827 the DCF model, the growth in nominal GDP should be
828 considered an important input.

829 **Q. How have analysts' three-to-five year growth projections changed over the**
830 **past five years?**

831 A. Current analysts' growth projections are much lower than they were in 2001. For
832 the comparable electric utilities as shown in Exhibit UP&L____(SCH-3), during
833 2001, Value Line's projected three-to-five year earnings growth rate was 6.9
834 percent per year. In the recent 2005 Value Line editions covering electric utilities,
835 the average projected earnings growth rate is only 4.4 percent, a drop of 2.5
836 percentage points relative to five years earlier. The "b times r" sustainable growth
837 rate based on Value Line's projected retention rates and earned ROEs shows a
838 similar decline. During 2001, for the comparable electric group the average
839 "b times r" growth rate was 5.1 percent per year. Currently, the "b times r" growth
840 rate from the three most recent Value Line editions is only 3.3 percent, a drop of
841 1.8 percentage points. This comparison further illustrates that analysts' growth

842 _____

¹⁵ Ibid, p. 683.

843 rate projections are more volatile than one would expect for perpetual growth rate
844 expectations and that current projections are very low as compared to analysts'
845 projections used just five years ago. These results strongly support using more
846 general long-term economic growth rates, such as GDP, in the DCF model.

847 **Q. How did you estimate the expected long-run GDP growth rate?**

848 A. I developed my long-term GDP growth forecast from nominal GDP data
849 contained in the St. Louis Federal Reserve Bank data base. That data for the
850 period 1947 through 2004 is summarized in my Exhibit UP&L__(SCH-4). As
851 shown at the bottom of that schedule, the overall average for the period was 7.1
852 percent. The data also show, however, that in the more recent years since 1980,
853 lower inflation has resulted in lower overall GDP growth. For this reason I gave
854 more weight to the more recent years in my GDP forecast. This approach is
855 consistent with the concept that more recent data should have a greater effect on
856 expectations and with generally lower near- and intermediate-term growth rate
857 forecasts that presently exist. Based on this approach, my overall forecast for
858 long-term GDP growth is 6.6 percent.

859 **Q. Please summarize the results of your electric utility DCF analyses.**

860 A. The DCF results for my comparable company group are presented in Exhibit
861 UP&L__(SCH-5). As shown in the first column of page 1 of that schedule, the
862 traditional constant growth model indicates an ROE range of only 9.3 percent to
863 9.5 percent. Because this result falls over 100 basis points or more below my risk
864 premium checks of reasonableness, it is excluded from my final DCF range. In
865 the second column of page 1, I recalculate the constant growth results with the

866 growth rate based on long-term forecasted growth in GDP. With the higher GDP
867 growth rate, the constant growth model indicates an ROE range of 11.2 percent to
868 11.3 percent. Finally, in the third column of page 1, I present the results from the
869 multistage DCF model. The multistage model indicates an ROE range of 10.7
870 percent to 10.8 percent. The electric utility results from the annual DCF model
871 indicate a reasonable ROE range of 10.7 percent to 11.3 percent, with a midpoint
872 estimate of 11.0 percent for the reference company group.

873 **Q. What are the results of your risk premium studies?**

874 A. The details and results of my risk premium studies are shown in my Exhibit
875 UP&L___(SCH-6). These studies and other risk premium data indicate an ROE
876 range of 10.74 percent to 11.43 percent.

877 **Q. How are your risk premium studies structured?**

878 A. My risk premium studies are divided into two parts. First, I compare electric
879 utility authorized ROEs for the period 1980 through 2005 to contemporaneous
880 long-term utility interest rates. The differences between the average authorized
881 ROEs and the average interest rate for the year is the indicated equity risk
882 premium. I then add the indicated equity risk premium to the forecasted single-A
883 utility bond interest rate to estimate ROE.¹⁶ Because there is a strong inverse

¹⁶The forecasted single-A utility bond rate (6.3%) is equal to S&P's projected long-term Treasury rate (5.3%) from Schedule Exhibit UP&L___(SCH-2), page 3, plus a current spread of 100 basis points for Moody's single-A utility bond rate over Treasuries. This is a very conservative estimate of the single-A rate relative to Treasuries because recent spreads have been at historically low levels. For example, for the most recent five years since 2001, the average annual single-A spread over long-term Treasuries has ranged between 101 basis points and 227 basis points.

884 relationship between risk premiums and interest rates (when interest rates are
885 high, risk premiums are low and vice versa), further analysis is required to
886 estimate the current risk premium level.

887 The inverse relationship between risk premiums and interest rate levels is
888 well documented in numerous, well-respected academic studies. These studies
889 typically use regression analysis or other statistical methods to predict or measure
890 the risk premium relationship under varying interest rate conditions. On page 2 of
891 Exhibit UP&L___(SCH-6), I provide regression analyses of the allowed annual
892 equity risk premiums relative to interest rate levels. The negative and statistically
893 significant regression coefficients confirm the inverse relationship between risk
894 premiums and interest rates. This means that when interest rates rise by one
895 percentage point, the cost of equity increases, but by a smaller amount. Similarly,
896 when interest rates decline by one percentage point, the cost of equity declines by
897 less than one percentage point. I use this negative interest rate change coefficient
898 in conjunction with current interest rates to establish the appropriate current equity
899 risk premium.

900 **Q. How do the results of your risk premium study compare to levels found in**
901 **other published risk premium studies?**

902 A. Based on my risk premium studies, I am conservatively recommending a lower
903 risk premium than is often found in other published risk premium studies. For
904 example, the most widely followed risk premium data are provided in studies
905 published annually by Ibbotson Associates. (Ibbotson Associates, Stocks, Bonds,
906 Bills and Inflation 2005 Yearbook.) These data, for the period 1926-2004,

907 indicate an arithmetic mean risk premium of 6.2 percent for common stocks
908 versus long-term corporate bonds. Under the assumption of geometric mean
909 compounding, Ibbotson's risk premium for common stocks versus corporate bonds
910 is 4.5 percent. Ibbotson argues extensively for the arithmetic mean approach as
911 the appropriate basis for estimating the cost of equity. Based on the more
912 conservative geometric mean risk premium, Ibbotson's data indicate a cost of
913 equity of 10.8 percent (6.3% forecasted debt cost + 4.5 % risk premium = 10.8%).
914 Based on the arithmetic risk premium, Ibbotson's data indicate a cost of equity of
915 12.5 percent (6.3% forecasted debt cost + 6.2% risk premium = 12.5%).

916 The Harris and Marston (H&M) study noted above also provides specific
917 equity risk premium estimates. Using analysts' growth estimates to estimate
918 equity returns, H&M found equity risk premiums of 6.47 percent relative to U.S.
919 Government bonds and 5.13 percent relative to yields on corporate debt. H&M's
920 equity risk premium relative to corporate debt also indicates a current cost of
921 equity of 11.4 percent (6.3% debt cost + 5.13% risk premium = 11.43%).
922 Although the Ibbotson and Harris and Marston results should not be extrapolated
923 directly as stand-alone estimates of the cost of equity for regulated utilities, their
924 results provide a reasonable long-term perspective on capital market expectations
925 for debt and equity rates of return.

926 **Q. Please summarize the results of your cost of equity analysis.**

927 A. The following table summarizes my results:

928	<u>Summary of Cost of Equity Estimates</u>	
929	<u>DCF Analysis</u>	<u>Indicated Cost</u>
930	Constant Growth (GDP Growth)	11.2%-11.3%
931	Multistage Growth Model	10.7%-10.8%
932	Reasonable DCF Range	<u>10.7%-11.3%</u>
933	<u>Risk Premium Analysis</u>	<u>Indicated Cost</u>
934	Utility Debt + Risk Premium	
935	Risk Premium (6.3% + 4.44%)	10.74%
936	Ibbotson Risk Premium Analysis	
937	Risk Premium (6.3% + 4.5%)	10.80%
938	Harris-Marston Risk Premium	
939	Risk Premium (6.3% + 5.13%)	11.43%
940		
941	Reference Group Cost of Equity Estimate	<u>11.0%</u>
942	Premium for Additional Financial and Operating Risk	<u>0.4%</u>
943	PacifiCorp Cost of Equity Capital	<u>11.4%</u>
944		
945	Q. How should these results be interpreted in setting the fair cost of equity for	
946	PacifiCorp?	
947	A. Caution should be exercised in interpreting the quantitative DCF and risk	
948	premium results, because they are significantly influenced by recent historically	
949	low points in the interest rate cycle. The interest rate risk associated with	
950	projections for significantly higher rates over the coming year should be	
951	considered explicitly. Additionally, use of a lower DCF range would fail to	
952	recognize the ongoing risks and uncertainties that exist in the electric utility	
953	industry as well as the company-specific risks and uncertainties that PacifiCorp is	
954	currently facing. These factors indicate that the Company's requested 11.4 percent	
955	ROE is a reasonable estimate of the fair cost of equity capital.	

956 **Q. Does this conclude your testimony?**

957 **A. Yes, it does.**