

1 **I. INTRODUCTION AND SUMMARY OF RECOMMENDATIONS**

2 **Q. Please state your name and business address.**

3 A. My name is Samuel C. Hadaway. My business address is FINANCO, Inc., 3520  
4 Executive Center Drive, Austin, Texas 78731.

5 **Q. On whose behalf are you testifying?**

6 A. I am testifying on behalf of PacifiCorp ("PacifiCorp" or the "Company").

7 **Q. Please state your educational background and describe your professional**  
8 **training and experience.**

9 A. I have an economics degree from Southern Methodist University and MBA and  
10 Ph.D. degrees in Finance from the University of Texas at Austin (UT Austin). I  
11 serve as an adjunct professor in the McCombs School of Business at UT Austin. I  
12 have taught economics and finance courses and I have conducted research and  
13 directed graduate students writing in these areas. I was previously Director of the  
14 Economic Research Division at the Public Utility Commission of Texas where I  
15 supervised the Commission's finance, economics, and accounting staff and served  
16 as the Commission's chief financial witness in electric and telephone rate cases. I  
17 have taught courses in various utility conferences on cost of capital, capital  
18 structure, utility financial condition, and cost allocation and rate design issues. I  
19 have made presentations before the New York Society of Security Analysts, the  
20 National Rate of Return Analysts Forum, and various other professional and  
21 legislative groups. I have served as a vice president and on the board of directors  
22 of the Financial Management Association.

23 A list of my publications and testimony I have given before various  
24 regulatory bodies and in state and federal courts is contained in my resume, which  
25 is included as Appendix A.

26 **Q. What is the purpose of your testimony?**

27 A. The purpose of my testimony is to estimate PacifiCorp's required rate of return on  
28 equity ("ROE").

29 **Q. Please outline and describe the testimony you will present.**

30 A. My testimony is divided into five sections. In Section I, I provide an introduction  
31 and overview. In Section II, I compare PacifiCorp's financial and operating risks  
32 with those of the reference group of companies demonstrating that there should be  
33 an adder to the cost of equity capital for the reference group. In Section III, I  
34 review various methods for estimating the cost of equity, including the discounted  
35 cash flow ("DCF") model as well as risk premium methods and other approaches  
36 often used to estimate the cost of equity capital. In Section IV, I review general  
37 capital market costs and conditions and discuss recent developments in the  
38 electric utility industry that affect the cost of capital. In Section V, I discuss the  
39 details of my cost of equity studies and provide a summary table of my  
40 ROE results.

41 **Q. Please summarize your cost of equity studies and the basis for your overall  
42 rate of return recommendation.**

43 A. My recommendation is premised upon the fair rate of return principles established  
44 by the U.S. Supreme Court in *Federal Power Commission v. Hope Natural Gas  
45 Company* ("*Hope*"), 320 US 591, 603 (1944), and *Bluefield Water Works v. Public*

46 *Service Commission ("Bluefield")*, 262 US 679, 693 (1923). That is to say, the  
47 return authorized a utility by a regulatory body, such as the Commission, should  
48 be commensurate with returns on investments in other enterprises having  
49 corresponding risks. The return should also be sufficient to assure confidence in  
50 the financial integrity of the utility so as to maintain its credit and to attract capital  
51 so that it is able to properly discharge its public duties. Given these well  
52 recognized principles, I have used several methods to determine an appropriate  
53 ROE and overall rate of return for PacifiCorp. These methods, and the underlying  
54 economic models, are applied to a reference company group of other electric  
55 utilities generally similar to PacifiCorp.

56 **Q. Please explain.**

57 A. My ROE estimate is based on alternative versions of the constant growth and  
58 multistage growth DCF model and is confirmed by my risk premium analysis and  
59 my review of economic conditions and interest rates expected to prevail during  
60 the coming year. I apply the DCF model to a reference group of electric utility  
61 companies covered by the *Value Line Investment Survey*. Value Line is a widely  
62 followed, reputable source of financial data often used in this type of analysis. I  
63 use the reference group approach because PacifiCorp's cost of equity cannot be  
64 estimated directly from its own market data. Being a wholly-owned subsidiary of  
65 ScottishPower, PacifiCorp does not have publicly traded common stock or other  
66 independent market data that would be required for the DCF analysis. To be  
67 included in my reference group, companies must have at least a single-A bond  
68 rating; they must derive at least 70 percent of revenues from regulated utility

69 sales; and they must have consistent financial records not affected by recent  
70 mergers or restructuring, and a consistent dividend record with no dividend cuts  
71 within the past two years.

72 To test my DCF results, I conduct a risk-premium analysis based on ROEs  
73 allowed by state regulators relative to the contemporaneous interest rates on utility  
74 debt. In this analysis, I also include Standard & Poor's ("S&P") forecasted higher  
75 interest rates for the coming year. S&P forecasts that long-term government and  
76 corporate interest rates will increase from current levels by 80 to 90 basis points  
77 (0.80%-0.90%) by the 1st Quarter of 2007. Under existing market and economic  
78 conditions, the combination of DCF and risk premium models tempered by  
79 consensus forecasts about future interest rates provides the best approach for  
80 estimating PacifiCorp's fair cost of equity capital.

81 **Q. What ROE range is indicated by your DCF analysis?**

82 A. My reference group analysis indicates a DCF ROE range of 10.7 percent to 11.3  
83 percent. I recommend the midpoint of this range at 11.0 percent as the base ROE  
84 estimate for the reference company group. As I will explain in more detail later,  
85 lower results from the traditional constant growth DCF model fail to meet basic  
86 checks of reasonableness and, therefore, are not included in my recommended  
87 range.

88 **Q. Please explain.**

89 A. Currently, the traditional constant growth DCF model does not reasonably reflect  
90 the market cost of equity because that model, as typically applied, depends on  
91 dividend yields and analysts' growth forecasts. As I will explain more fully later

92 in my testimony, current dividend yields are historically low and analysts' growth  
93 forecasts are pessimistic. These near-term circumstances do not reasonably reflect  
94 longer-term expectations for higher capital costs. My risk premium analysis,  
95 which serves as a check of reasonableness for the DCF results, demonstrates this  
96 fact. My basic risk premium analysis, based on allowed returns from other state  
97 regulators, indicates that an ROE of 10.74 percent is appropriate, with other risk  
98 premium approaches indicating ROEs as high as 11.4 percent.

99 Since recent historical data have a significant effect on the traditional  
100 constant growth DCF format, and because recent data appear to represent historic  
101 lows in the economic cycle, those data should not be the primary basis for setting  
102 PacifiCorp's allowed rate of return.

103 **Q. What are your overall conclusions from your ROE analysis?**

104 A. Based on the combination of quantitative model results and my review of current  
105 economic, market, and electric utility industry conditions, I estimate the reference  
106 group companies' fair cost of equity at 11.0 percent. This estimate is consistent  
107 with capital market trends and projections and is a reasonable estimate of capital  
108 costs that will prevail during the period that the rates from this case are in effect.  
109 To reflect the higher utility risk profile of PacifiCorp, I also recommend adding an  
110 additional 40 basis points to the reference group ROE. With this increase,  
111 PacifiCorp's requested cost of equity is 11.4 percent.

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113 **II. PACIFICORP'S RELATIVE FINANCIAL AND OPERATING RISKS**

114 **Q. Why should PacifiCorp's allowed ROE be increased by 40 basis points**  
115 **relative to the reference group estimated ROE?**

116 A. The reference group is an appropriate starting point for estimating PacifiCorp's  
117 ROE. However, PacifiCorp's cost of equity is higher than the reference group  
118 ROE because PacifiCorp faces higher financial and operating risks. In summary,  
119 and as I will demonstrate within this testimony, PacifiCorp's construction program  
120 and associated financing challenges are substantially greater than those of the  
121 reference group companies and PacifiCorp's lack of a fuel and purchased power  
122 adjustment clause is virtually unique as compared to the reference group  
123 companies. These factors are further compounded by PacifiCorp's complex multi-  
124 state cost recovery processes, which adds further to PacifiCorp's risk profile. As a  
125 consequence of all these issues, a 40 basis point increment for PacifiCorp relative  
126 to the reference company ROE produces a realistic estimate of PacifiCorp's fair  
127 cost of equity capital.

128 **Q. What specific evidence demonstrates that PacifiCorp is more risky?**

129 A. A comparison of PacifiCorp's historical earned returns to the returns earned by the  
130 reference group companies empirically illustrates the dilemma facing PacifiCorp's  
131 investors. On Exhibit UP&L\_\_\_(SCH-1), pages 1 and 2, I compare PacifiCorp's  
132 earnings ratios for the past five years to the same ratios for the reference group  
133 companies. This comparison shows that the Company has materially  
134 underperformed in every year, both relative to the reference group and relative to

135 the overall operating company averages (except in its 2002 total capital return and  
136 pretax interest coverage ratio).

137 **Q. Have investors commented on PacifiCorp's overall under earnings position?**

138 A. Yes. Several analysts have commented on PacifiCorp's weak performance. Some  
139 of their comments are highlighted below:

140 **Lehman Brothers<sup>1</sup>:**

141 We believe that confidence in the capacity of PPW to deliver  
142 has been undermined to such an extent that the share's discount  
143 to its closest peers, the sector and our valuation is unlikely to  
144 unwind in the foreseeable future. We do not expect SPW to  
145 reflect a fuller valuation for PPW until the unit is rehabilitated  
146 and on course to deliver an ROE well in excess of 10%  
147 (currently sub 9%). Despite the clear improvements in SPW's  
148 other businesses – especially the UK division, we do not see  
149 the UP&Lift as sufficient to offset the headwinds the company  
150 is encountering at PPW.

151 **S&P<sup>2</sup>:**

152 Most importantly, Scottish Power is in the process of selling  
153 PacifiCorp. As a result, PacifiCorp's ratings are on  
154 CreditWatch with negative implications, reflecting PacifiCorp's  
155 weak credit metrics, which would not support its current CCR  
156 were it rated on a standalone basis.

157 **Q. Does PacifiCorp's current investment cycle exacerbate this issue?**

158 A. Yes. Analysts are concerned about PacifiCorp's ability to recover its required  
159 investments in a timely fashion. Some examples of their concerns include:

160 **Merrill Lynch<sup>3</sup>:**

161 PacifiCorp is in the early stages of a major re-investment cycle  
162 (SPW capex forecast £3bn to 2010). Given the way capex is

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<sup>1</sup> Lehman Brothers, ScottishPower – PacifiCorp: Assessing the Future, November 19, 2004.

<sup>2</sup> Standard & Poor's, Credit FAQ: PacifiCorp's Rate Case Ruling, October 7, 2005.

<sup>3</sup> Merrill Lynch, Comment – ScottishPower – Hard Labour in the US, November 17, 2004.

163 remunerated via periodic rate cases, there is considerable scope  
164 for mismatch between capital deployment and revenue  
165 recognition, so-called "regulatory lag". This is not new.  
166 Increasing capital intensity merely exacerbates the problem.

167 **Citigroup<sup>4</sup>:**

168 Regulatory lag has been a significant issue for PacifiCorp. The  
169 rate setting process over the last decade has required  
170 PacifiCorp to file for rate increases after it has already incurred  
171 expenditure. Once a general rate case is filed, it can then take  
172 six to eight months for a decision. Overall, it can take 18-24  
173 months before incurred capital expenditure can begin to earn a  
174 return.

175 **During 2005, Morgan Stanley stated as follows<sup>5</sup>:**

176 Potential value destruction in the industry, as calculated by low  
177 return on investment, is usually the result of regulatory  
178 imperatives - e.g., building scrubbers on coal plants is required  
179 by federal law but arguably may not add any value at all for a  
180 \$300 mm investment. Western states, facing high power  
181 prices, are frequently putting the burden on the companies, who  
182 have little choice but to buy or build power plants, then hope  
183 for reasonable treatment that, at best, retains current value.

184 **Morgan Stanley continues:**

185 In our view we are just entering a heavy investment cycle in  
186 which it is prudent for investors to stand aside from the big  
187 builders—who in effect may be entering a multi-year period of  
188 value erosion.

189 The details of the Company's capital expenditure program underpinning these  
190 comments are discussed more fully in the testimony of Company witnesses  
191 Mr. Richard Walje, Mr. Ted Weston, Mr. Mark Tallman, and  
192 Mr. Barry Cunningham.

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<sup>4</sup> Citigroup, Equity Research, ScottishPower – How Should We Value PacifiCorp, October 18, 2004.

<sup>5</sup> Morgan Stanley, Electric Utilities – The Great Divide: Creating Vs. Eroding Value, March 8, 2005.

193 **Q. Relative to the ROE reference group, why are PacifiCorp's construction**  
194 **requirements greater than its peers?**

195 A. While a portion of PacifiCorp's construction is for environmental investment and  
196 replacement of transmission and distribution infrastructure, which are generic to  
197 the industry, the Company also has to invest in the sizeable system-wide resource  
198 additions outlined in the 2004 Integrated Resource Plan, which are required to  
199 meet load growth and the replacement of competitive wholesale contracts that are  
200 about to expire.

201 On Exhibit UP&L\_\_\_\_(SCH-1), page 3, I compare PacifiCorp's capital  
202 expenditures over the next six years as a percentage of current net plant to the  
203 same statistics for the reference group companies. PacifiCorp's expenditures over  
204 the next six years are expected to equal 79.7 percent of net plant. For the average  
205 reference group company, capital spending for the next six years is expected to be  
206 only about 52.9 percent of current net plant. PacifiCorp's larger construction  
207 program increases its financing and regulatory risks, and these increased risks  
208 should be reflected in a higher allowed rate of return.

209 **Q. Please explain what you mean by "increases financing and regulatory risks".**

210 A. As already illustrated in the prior analyst comments, investors are acutely aware of  
211 the risks a utility faces as it enters, and is in, a build cycle. This would be the  
212 situation for a financially healthy utility. It follows that if a utility is under  
213 performing, and entering a build cycle, the risk levels are heightened since there is  
214 less ability to absorb the cash flow impact of any lag, normalization or  
215 disallowance. A combination of Exhibit UP&L\_\_\_\_(SCH-1), pages 1 through 3,

216 highlights both the weak financial performance and the magnitude of the  
217 construction program facing the Company. Investors, understanding both these  
218 facts and their interrelationships, rightly should anticipate a premium to shield  
219 them from the downside financing risks.

220 **Q. What other operational risks should be taken into account when setting an**  
221 **appropriate cost of capital?**

222 A. There are at least two additional areas that should be considered:

- 223 • Power cost recovery mechanisms (PCAMs); and
- 224 • Regulatory recovery.

225 **Lack of PCAMs Risk**

226 The most frequently noted higher risk in all of PacifiCorp's state regulatory  
227 jurisdictions is the general lack of fuel adjustment or purchased power cost  
228 recovery mechanisms. In the company's PCAM filing (Docket No. 05-035-102),  
229 for the period of 1990 to 2004, company witness Mr. Mark Widmer explained:  
230 "...the net power costs exposure varied between a \$32 million gain and a \$738.5  
231 million loss on a total Company basis, excluding recovery for the energy crisis. In  
232 aggregate and including recovery for the energy crisis, losses exceeded gains by  
233 \$1.1 billion total Company based on Utah authorized net power costs."

234 In Exhibit UP&L\_\_\_\_(SCH-1), page 4, I list the status of fuel and  
235 purchased power cost recovery mechanisms for each company in the reference  
236 company group. This review shows that only two of the reference group  
237 companies have no fuel or power cost recovery mechanisms. Additionally,  
238 portions of both of these companies' operations are in the state of Missouri, which

239 previously did not allow power cost recovery mechanisms but which recently  
240 passed legislation that will allow fuel and purchase power cost recovery  
241 mechanisms in the future. For PacifiCorp to operate in the present-day volatile  
242 market environment without full cost recovery for fuel and purchased power is a  
243 very significant risk, which should be recognized directly in the Company's  
244 allowed cost of capital.

245 PacifiCorp, due to the lack of a power cost adjustment mechanism, is  
246 generally viewed as having a higher risk profile than its peers. As an example of  
247 this sentiment, S&P indicated on September 22, 2004:<sup>6</sup>

248 The lack of a power or fuel cost adjustment mechanism in any  
249 of the states that PacifiCorp serves, coUP&Le with reliance on  
250 a fairly high level of wholesale purchase to meet loads, which  
251 creates the potential for authorized rates to be insufficient to  
252 meet actual costs.

### 253 **State Policy Risk**

254 Being served by a multi-state utility provides all of PacifiCorp's customers  
255 benefits including being part of a diversified generation portfolio and the  
256 associated economies of scale. The rates and level of service that customers  
257 currently receive is testament to this fact. However, as the Company embarks on  
258 its significant investment program across all its states, it faces continuing risks  
259 with respect to full cost recovery.

260 PacifiCorp faces many philosophical and policy differences across its  
261 states including pulverized coal versus clean coal, the need for transmission,

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<sup>6</sup> Standard & Poor's, Research: PacifiCorp, September 22, 2004.

262 climate change, and build versus buy. With many large investments having to be  
263 made prospectively, it is difficult to build a compelling investment case for  
264 shareholders in the situation that PacifiCorp faces, i.e., where a one size fits all  
265 strategy relies on the good faith of all parties for support. This situation is  
266 analogous with the dilemma that some transmission projects that span state  
267 boundaries face. Under these circumstances, FERC has openly discussed the need  
268 for ROE adders to encourage investment.

269 Investment analysts remain concerned about the level of return and risk  
270 directly related to the Company's multi-state structure given the significant  
271 investment program it faces. For example:

272 **Citigroup<sup>7</sup>:**

273 PacifiCorp operates across six separate states, each with  
274 differing economies and energy policies. Where costs or  
275 investments have straddled states, there has been disagreement  
276 as to which state should fund those costs. As a result, the full  
277 amount of capital expenditure incurred has not been reflected  
278 in the rate base.

279 **Q. Please summarize your discussion of PacifiCorp's relative financial and**  
280 **operating risks.**

281 A. PacifiCorp's financial and operating risks are higher than those of the reference  
282 group. As shown on the various pages of Exhibit UP&L\_\_\_(SCH-1), PacifiCorp  
283 has consistently earned lower rates of return than the reference companies; its  
284 construction program as a percentage of net plant is over 50 percent greater than  
285 that of the average reference company; and the Company is virtually unique with

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<sup>7</sup> Citigroup, Equity Research, ScottishPower – How Should We Value PacifiCorp? October 18, 2004.

286 respect to its historical lack of a PCAM for fuel and purchased power cost  
287 recovery. Additionally, the Company's dependence on multiple state rate recovery  
288 issues cause further uncertainty. Considering all of this, to determine PacifiCorp's  
289 fair cost of equity capital, I have adjusted the reference group ROE upward by 40  
290 basis points to a rate of 11.4 percent.

291 **III. ESTIMATING THE COST OF EQUITY CAPITAL**

292 **Q. What is the purpose of this section of your testimony?**

293 A. The purpose of this section is to present a general definition of the cost of equity  
294 and to compare the strengths and weaknesses of several of the most widely used  
295 methods for estimating the cost of equity. Estimating the cost of equity is  
296 fundamentally a matter of informed judgment. The various models provide a  
297 concrete link to actual capital market data and assist with defining the various  
298 relationships that underlie the ROE estimation process.

299 **Q. Please define the term "cost of equity capital" and provide an overview of  
300 the cost estimation process.**

301 A. The cost of equity capital is the profit, or rate of return, that equity investors  
302 expect to receive. In concept it is no different than the cost of debt or the cost of  
303 preferred stock. The cost of equity is the rate of return that common stockholders  
304 expect, just as interest on bonds and dividends on preferred stock are the returns  
305 that investors in those securities expect. Equity investors expect a return on their  
306 capital commensurate with the risks they take and consistent with returns that  
307 might be available from other similar investments. Unlike returns from debt and  
308 preferred stocks, however, the equity return is not directly observable in advance

309 and, therefore, it must be estimated or inferred from capital market data and  
310 trading activity.

311 An example helps to illustrate the cost of equity concept. Assume that an  
312 investor buys a share of common stock for \$20 per share. If the stock's expected  
313 dividend is \$1.00, the expected dividend yield is 5.00 percent ( $\$1.00 / \$20 = 5.00$   
314 percent). If the stock price is also expected to increase to \$21.25 after one year,  
315 this one dollar and twenty-five cent expected gain adds an additional 6.25 percent  
316 to the expected total rate of return ( $\$1.25 / \$20 = 6.25$  percent). Therefore, buying  
317 the stock at \$20 per share, the investor expects a total return of 11.25 percent: 5.00  
318 percent dividend yield, plus 6.25 percent price appreciation. In this example, the  
319 total expected rate of return at 11.25 percent is the appropriate measure of the cost  
320 of equity capital, because it is this rate of return that caused the investor to commit  
321 the \$20 of equity capital in the first place. If the stock were riskier, or if expected  
322 returns from other investments were higher, investors would have required a  
323 higher rate of return from the stock, which would have resulted in a lower initial  
324 purchase price in market trading.

325 Each day market rates of return and prices change to reflect new investor  
326 expectations and requirements. For example, when interest rates on bonds and  
327 savings accounts rise, utility stock prices usually fall. This is true, at least in part,  
328 because higher interest rates on these alternative investments make utility stocks  
329 relatively less attractive, which causes utility stock prices to decline in market  
330 trading. This competitive market adjustment process is quick and continuous, so  
331 that market prices generally reflect investor expectations and the relative

332 attractiveness of one investment versus another. In this context, to estimate the  
333 cost of equity one must apply informed judgment about the relative risk of the  
334 company in question and knowledge about the risk and expected rate of return  
335 characteristics of other available investments as well.

336 **Q. How does the market account for risk differences among the various**  
337 **investments?**

338 A. Risk-return tradeoffs among capital market investments have been the subject of  
339 extensive financial research. Literally dozens of textbooks and hundreds of  
340 academic articles have addressed the issue. Generally, such research confirms the  
341 common sense conclusion that investors will take additional risks only if they  
342 expect to receive a higher rate of return. Empirical tests consistently show that  
343 returns from low risk securities, such as U.S. Treasury bills, are the lowest; that  
344 returns from longer-term Treasury bonds and corporate bonds are increasingly  
345 higher as risks increase; and generally, returns from common stocks and other  
346 more risky investments are even higher. These observations provide a sound  
347 theoretical foundation for both the DCF and risk premium methods for estimating  
348 the cost of equity capital. These methods attempt to capture the well founded  
349 risk-return principle and explicitly measure investors' rate of return requirements.

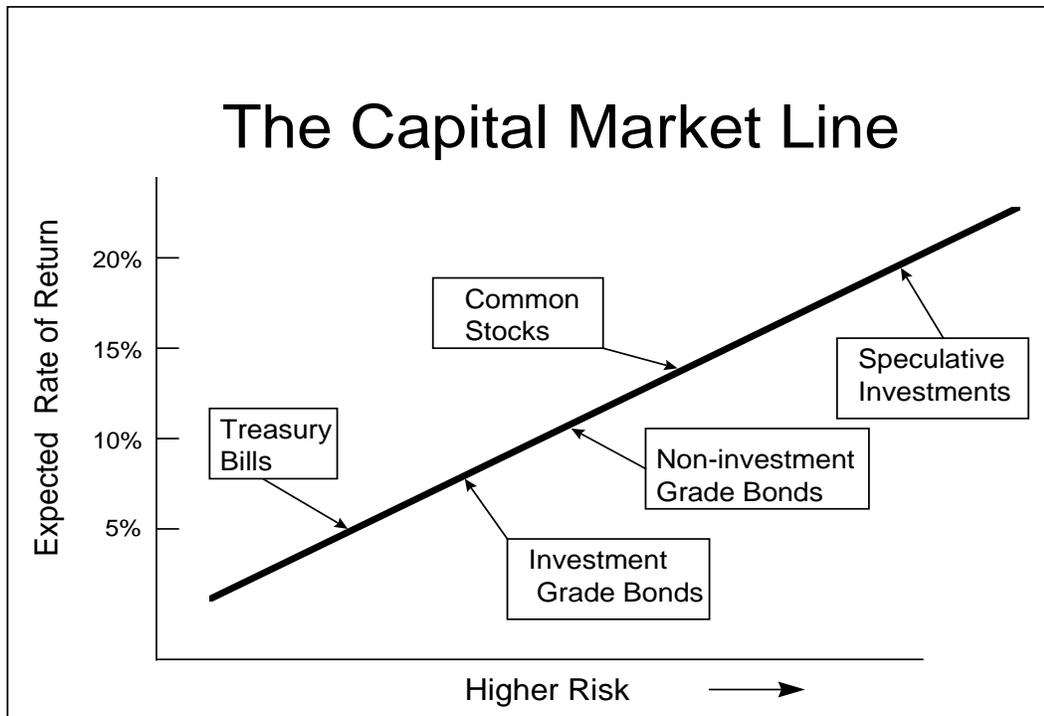
350 **Q. Can you illustrate the capital market risk-return principle that you just**  
351 **described?**

352 A. Yes. The following graph depicts the risk-return relationship that has become  
353 widely known as the Capital Market Line (CML). The CML offers a graphical  
354 representation of the capital market risk-return principle. The graph is not meant

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to illustrate the actual expected rate of return for any particular investment, but merely to illustrate in a general way the risk-return relationship.

## Risk-Return Tradeoffs



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As a continuum, the CML can be viewed as an available opportunity set for investors. Those investors with low risk tolerance or investment objectives that mandate a low risk profile should invest in assets depicted in the lower left-hand portion of the graph. Investments in this area, such as Treasury bills and short-maturity, high quality corporate commercial paper, offer a high degree of investor certainty. In nominal terms (before considering the potential effects of inflation), such assets are virtually risk-free.

364 Investment risks increase as one moves up and to the right along the CML.  
365 A higher degree of uncertainty exists about the level of investment value at any  
366 point in time and about the level of income payments that may be received.  
367 Among these investments, long-term bonds and preferred stocks, which offer  
368 priority claims to assets and income payments, are relatively low risk, but they are  
369 not risk-free. The market value of long-term bonds, even those issued by the U.S.  
370 Treasury, often fluctuates widely when government policies or other factors cause  
371 interest rates to change.

372 Farther up the CML continuum, common stocks are exposed to even more  
373 risk, depending on the nature of the underlying business and the financial strength  
374 of the issuing corporation. Common stock risks include market-wide factors, such  
375 as general changes in capital costs, as well as industry and company specific  
376 elements that may add further to the volatility of a given company's performance.  
377 As I will illustrate in my risk premium analysis, common stocks typically are  
378 more volatile (have higher risk) than high quality bond investments and, therefore,  
379 they reside above and to the right of bonds on the CML graph. Other more  
380 speculative investments, such as stock options and commodity futures contracts,  
381 offer even higher risks (and higher potential returns). The CML's depiction of the  
382 risk-return tradeoffs available in the capital markets provides a useful perspective  
383 for estimating investors' required rates of return.

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385 **Q. How is the fair rate of return in the regulatory process related to the**  
386 **estimated cost of equity capital?**

387 A. The regulatory process is guided by fair rate of return principles established in two  
388 U.S. Supreme Court cases, *Bluefield* and *Hope*:

389 A public utility is entitled to such rates as will permit it to earn  
390 a return on the value of the property which it employs for the  
391 convenience of the public equal to that generally being made at  
392 the same time and in the same general part of the country on  
393 investments in other business undertakings which are attended  
394 by corresponding risks and uncertainties; but it has no  
395 constitutional right to profits such as are realized or anticipated  
396 in highly profitable enterprises or speculative ventures.<sup>8</sup>

397 From the investor or company point of view, it is important  
398 that there be enough revenue not only for operating expenses,  
399 but also for the capital costs of the business. These include  
400 service on the debt and dividends on the stock. By that  
401 standard the return to the equity owner should be  
402 commensurate with returns on investments in other enterprises  
403 having corresponding risks. That return, moreover, should be  
404 sufficient to assure confidence in the financial integrity of the  
405 enterprise, so as to maintain its credit and to attract capital.<sup>9</sup>

406 Based on these principles, the fair rate of return should closely parallel investor  
407 opportunity costs as discussed above. If a utility earns its market cost of equity,  
408 neither its stockholders nor its customers should be disadvantaged.

409 **Q. What specific methods and capital market data are used to evaluate the cost**  
410 **of equity?**

411 A. Techniques for estimating the cost of equity normally fall into three groups:  
412 comparable earnings methods, risk premium methods, and DCF methods.

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<sup>8</sup> *Bluefield*, 262 U.S. at 692-693.

<sup>9</sup> *Hope*, 320 U.S. at 603.

413 **Q. Please describe the first set of estimation techniques, the comparable**  
414 **earnings methods.**

415 A. The comparable earnings methods have evolved over time. The original  
416 comparable earnings methods were based on book accounting returns. This  
417 approach developed ROE estimates by reviewing accounting returns for  
418 unregulated companies thought to have risks similar to those of the regulated  
419 company in question. These methods have generally been rejected because they  
420 assume that the unregulated group is earning its actual cost of capital, and that its  
421 equity book value is the same as its market value. In most situations these  
422 assumptions are not valid, and, therefore, accounting-based methods do not  
423 generally provide reliable cost of equity estimates.

424 More recent comparable earnings methods have been based on historical  
425 stock market returns rather than book accounting returns. While this approach has  
426 some merit, it too has been criticized because there can be no assurance that  
427 historical returns actually reflect current or future market requirements. Also, in  
428 practical application, earned market returns tend to fluctuate widely from year to  
429 year. For these reasons, a current cost of equity estimate (based on the DCF  
430 model or a risk premium analysis) is usually required.

431 **Q. Please describe the second set of estimation techniques, the risk premium**  
432 **methods.**

433 A The risk premium methods begin with currently observable market returns, such  
434 as yields on government or corporate bonds, and add an increment to account for  
435 the additional equity risk. The capital asset pricing model (CAPM) and arbitrage

436 pricing theory (APT) model are more sophisticated risk premium approaches.  
437 The CAPM and APT methods estimate the cost of equity directly by combining  
438 the "risk-free" government bond rate with explicit risk measures to determine the  
439 risk premium required by the market. Although these methods are widely used in  
440 academic cost of capital research, their additional data requirements and their  
441 potentially questionable underlying assumptions have detracted from their use in  
442 most regulatory jurisdictions. The basic risk premium methods provide a useful  
443 parallel approach with the DCF model and assure consistency with other capital  
444 market data in the cost of equity cost estimation process.

445 **Q. Please describe the third set of estimation techniques, based on the DCF**  
446 **model.**

447 A. The DCF model is the most widely used regulatory cost of equity estimation  
448 method. Like the risk premium approach, the DCF model has a sound basis in  
449 theory, and many argue that it has the additional advantage of simplicity. I will  
450 describe the DCF model in detail below, but in essence its estimate of ROE is  
451 simply the sum of the expected dividend yield and the expected long-term  
452 dividend (or price) growth rate. While dividend yields are easy to obtain,  
453 estimating long-term growth is more difficult. Because the constant growth DCF  
454 model also requires very long-term growth estimates (technically to infinity),  
455 some argue that its application is too speculative to provide reliable results,  
456 resulting in the preference for the multistage growth DCF analysis.

457

458 **Q. Of the three estimation methods, which do you believe provides the most**  
459 **reliable results?**

460 A. From my experience, a combination of discounted cash flow and risk premium  
461 methods provides the most reliable approach. While the caveat about estimating  
462 long-term growth must be observed, the DCF model's other inputs are readily  
463 obtainable, and the model's results typically are consistent with capital market  
464 behavior. The risk premium methods provide a good parallel approach to the  
465 DCF model and further ensure that current market conditions are accurately  
466 reflected in the cost of equity estimate.

467 **Q. Please explain the DCF model.**

468 A. The DCF model is predicated on the concept that stock prices represent the  
469 present value or discounted value of all future dividends that investors expect to  
470 receive. In the most general form, the DCF model is expressed in the following  
471 formula:

$$472 \quad P_0 = D_1/(1+k) + D_2/(1+k)^2 + \dots + D_\infty/(1+k)^\infty \quad (1)$$

473 where  $P_0$  is today's stock price;  $D_1$ ,  $D_2$ , etc. are all future dividends and  $k$  is the  
474 discount rate, or the investor's required rate of return on equity. Equation (1) is a  
475 routine present value calculation based on the assumption that the stock's price is  
476 the present value of all dividends expected to be paid in the future.

477 Under the additional assumption that dividends are expected to grow at a  
478 constant rate "g" and that  $k$  is strictly greater than  $g$ , equation (1) can be solved for  
479  $k$  and rearranged into the simple form:

$$480 \quad k = D_1/P_0 + g \quad (2)$$

481 Equation (2) is the familiar constant growth DCF model for cost of equity  
482 estimation, where  $D_1/P_0$  is the expected dividend yield and  $g$  is the long-term  
483 expected dividend growth rate.

484 **Q. Are there circumstances where the constant growth model may not give**  
485 **reliable results?**

486 A. Yes. Under circumstances when growth rates are expected to fluctuate or when  
487 future growth rates are highly uncertain, the constant growth model may not give  
488 reliable results. Although the DCF model itself is still valid [equation (1) is  
489 mathematically correct], under such circumstances the simplified form of the  
490 model must be modified to capture market expectations accurately.

491 Recent events and current market conditions in the electric utility industry,  
492 as discussed later, appear to challenge the constant growth assumption of the  
493 simplified constant growth DCF model. Since the mid-1980s, dividend growth  
494 expectations for many electric utilities have fluctuated widely. In fact, over one-  
495 third of the electric utilities in the U.S. have reduced or eliminated their common  
496 dividends over this time period. Some of these companies have reestablished  
497 their dividends, producing exceptionally high growth rates. Under these  
498 circumstances, long-term growth rate estimates may be highly uncertain, and  
499 estimating a reliable "constant" growth rate for many companies is often difficult.

500 **Q. Can the DCF model be applied when the constant growth assumption is**  
501 **violated?**

502 A. Yes. When growth expectations are uncertain, the more general version of the  
503 model represented in equation (1) should be solved explicitly over a finite

504 "transition" period while uncertainty prevails. The constant growth version of the  
505 model can then be applied after the transition period, under the assumption that  
506 more stable conditions will prevail in the future. There are two alternatives for  
507 dealing with the nonconstant growth transition period.

508 Under the "terminal price" nonconstant growth approach, equation (1) is  
509 written in a slightly different form:

$$510 \quad P_0 = D_1/(1+k) + D_2/(1+k)^2 + \dots + P_T/(1+k)^T \quad (3)$$

511 where the variables are the same as in equation (1) except that  $P_T$  is the estimated  
512 stock price at the end of the transition period  $T$ . Under the assumption that  
513 normal growth resumes after the transition period, the price  $P_T$  is then expected to  
514 be based on constant growth assumptions. With the terminal price approach, the  
515 estimated cost of equity,  $k$ , is just the rate of return that investors would expect to  
516 earn if they bought the stock at today's market price, held it and received  
517 dividends through the transition period (until period  $T$ ), and then sold it for price  
518  $P_T$ . In this approach, the analyst's task is to estimate the rate of return that  
519 investors expect to receive given the current level of market prices they are  
520 willing to pay.

521 **Q. What is the other alternative for dealing with the nonconstant growth**  
522 **transition period?**

523 A. Under the "multistage" nonconstant growth approach, equation (1) is simply  
524 expanded to incorporate two or more growth rate periods, with the assumption  
525 that a permanent constant growth rate can be estimated for some point in the  
526

527 future:

528 
$$P_0 = D_0(1+g_1)/(1+k) + \dots + D_0(1+g_2)^n/(1+k)^n +$$
  
529 
$$\dots + D_0(1+g_T)^{(T+1)}/(k-g_T) \quad (4)$$

530 where the variables are the same as in equation (1), but  $g_1$  represents the growth  
531 rate for the first period,  $g_2$  for a second period, and  $g_T$  for the period from year T  
532 (the end of the transition period) to infinity. The first two growth rates are simply  
533 estimates for fluctuating growth over "n" years (typically 5 or 10 years) and  $g_T$  is a  
534 constant growth rate assumed to prevail forever after year T. The difficult task for  
535 analysts in the multistage approach is determining the various growth rates for  
536 each period.

537 Although less convenient for exposition purposes, the nonconstant growth  
538 models are based on the same valid capital market assumptions as the constant  
539 growth version. The nonconstant growth approach simply requires more explicit  
540 data inputs and more work to solve for the discount rate, k. Fortunately, the  
541 required data are available from investment and economic forecasting services,  
542 and computer algorithms can easily produce the required solutions. Both constant  
543 and nonconstant growth DCF analyses are presented in the following section.

544 **Q. Please explain the risk premium methodology.**

545 A. Risk premium methods are based on the assumption that equity securities are  
546 riskier than debt and, therefore, that equity investors require a higher rate of  
547 return. This basic premise is well supported by legal and economic distinctions  
548 between debt and equity securities, and it is widely accepted as a fundamental  
549 capital market principle. For example, debt holders' claims to the earnings and

550 assets of the borrower have priority over all claims of equity investors. The  
551 contractual interest on mortgage debt must be paid in full before any dividends  
552 can be paid to shareholders, and secured mortgage claims must be fully satisfied  
553 before any assets can be distributed to shareholders in bankruptcy. Also, the  
554 guaranteed, fixed-income nature of interest payments makes year-to-year returns  
555 from bonds typically more stable than capital gains and dividend payments on  
556 stocks. All these factors demonstrate the more risky position of stockholders and  
557 support the equity risk premium concept.

558 **Q. Are risk premium estimates of the cost of equity consistent with other**  
559 **current capital market costs?**

560 A. Yes. The risk premium approach is especially useful because it is founded on  
561 current market interest rates, which are directly observable. This feature assures  
562 that risk premium estimates of the cost of equity begin with a sound basis, which  
563 is tied directly to current capital market costs.

564 **Q. Is there similar consensus about how risk premium data should be**  
565 **employed?**

566 A. No. In regulatory practice, there is often considerable debate about how risk  
567 premium data should be interpreted and used. Since the analyst's basic task is to  
568 gauge investors' required returns on long-term investments, some argue that the  
569 estimated equity spread should be based on the longest possible time period.  
570 Others argue that market relationships between debt and equity from several  
571 decades ago are irrelevant and that only recent debt-equity observations should be  
572 given any weight in estimating investor requirements. There is no consensus on

573 this issue. Since analysts cannot observe or measure investors' expectations  
574 directly, it is not possible to know exactly how such expectations are formed or,  
575 therefore, to know exactly what time period is most appropriate in a risk premium  
576 analysis.

577 The important point is to answer the following question: "What rate of  
578 return should equity investors reasonably expect relative to returns that are  
579 currently available from long-term bonds?" The risk premium studies and  
580 analyses I discuss later address this question. My risk premium recommendation  
581 is based on an intermediate position that avoids some of the problems and  
582 concerns that have been expressed about both very long and very short periods of  
583 analysis with the risk premium model.

584 **Q. Please summarize your discussion of cost of equity estimation techniques.**

585 A. Estimating the cost of equity is one of the most controversial issues in utility  
586 ratemaking. Because actual investor requirements are not directly observable,  
587 several methods have been developed to assist in the estimation process. The  
588 comparable earnings method is the oldest but perhaps least reliable. Its use of  
589 accounting rates of return, or even historical market returns, may or may not  
590 reflect current investor requirements. Differences in accounting methods among  
591 companies and issues of comparability also detract from this approach.

592 The DCF and risk premium methods have become the most widely  
593 accepted in regulatory practice. A combination of the DCF model and a review of  
594 risk premium data provides the most reliable cost of equity estimate. While the  
595 DCF model does require judgment about future growth rates, the dividend yield is

596 straightforward, and the model's results are generally consistent with actual capital  
597 market behavior. For these reasons, I will rely on a combination of the DCF  
598 model and a risk premium analysis in the cost of equity studies that follow.

599 **IV. FUNDAMENTAL FACTORS THAT AFFECT THE COST OF EQUITY**

600 **Q. What is the purpose of this section of your testimony?**

601 A. In this section, I review recent capital market conditions and industry and  
602 company-specific factors that should be reflected in a cost of capital estimate.

603 **Q. What has been the recent experience in the U.S. capital markets?**

604 A. Exhibit UP&L\_\_\_(SCH-2), page 1, provides a review of annual interest rates and  
605 rates of inflation in the U.S. economy over the past ten years. During that time  
606 period, inflation and capital market costs have declined and, generally, have been  
607 lower than rates that prevailed in the previous decade. Inflation, as measured by  
608 the Consumer Price Index, has remained at historically low levels not seen  
609 consistently since the early 1960s. Until the first quarter of 2004, the uneven pace  
610 of economic recovery kept consumer price increases in check and interest rates  
611 declined to the lowest levels in four decades. With improving economic  
612 conditions, since June of 2004, the Federal Reserve System has increased the  
613 Federal Funds interest rate thirteen times, raising it from 1 percent to a present  
614 level of 4.25 percent. Although recent long-term interest rates are only slightly  
615 above their historical lows, estimates for the next 12 months are for continued  
616 economic growth and further substantial interest rate increases.

617 Exhibit UP&L\_\_\_(SCH-2), page 2, provides a summary of Moody's  
618 Average Utility and Single-A Utility Bond Yields. For the most recent three

619 months through December 2005, Moody's Average Utility Rate was 5.86 percent  
620 and the single-A rate was 5.86 percent.

621 Exhibit UP&L\_\_\_\_(SCH-2), page 3, provides S&P's *Trends & Projections*  
622 for January 19, 2006. The forecast data show clear expectations for continuing  
623 economic growth, with growth in *real* Gross Domestic Product (GDP) for 2006  
624 estimated at 3.5 percent and *nominal* GDP growth (real GDP plus inflation) at 6.1  
625 percent. This projected real GDP growth rate of 3.5 percent compares to rates of  
626 less than 2 percent in 2001, 2.4 percent for 2002, and 3 percent for 2003.  
627 Consistent with sound economic conditions, S&P also forecasts that the  
628 unemployment rate will drop to 4.8 percent and that interest rates will rise  
629 significantly from current levels. The 10-year Treasury Note is projected to  
630 increase from its current level of about 4.4 percent to 5.2 percent by the 1st  
631 quarter of 2007. Long-term Treasury Bonds are projected to increase from current  
632 levels of about 4.6 percent to 5.3 percent, and Corporate Bonds are projected to  
633 increase from current levels of about 5.5 percent to 6.3 percent. These increasing  
634 interest rate trends offer important perspective for judging the cost of capital in the  
635 present case.

636 **Q. How have utility stocks performed during the past several years?**

637 A. The Dow Jones Utility Average has fluctuated widely. After reaching a level of  
638 310 in April 2002, it dropped to below 180 by October 2002. Since 2002, the  
639 Average has continued to fluctuate. Its current level over 400 is near a record  
640 high, having increased from a level of 280 a little more than a year ago. Utility  
641 stock prices generally have fluctuated much more widely in recent years than was

642 previously experienced. Rising prices for natural gas and other unexpected  
643 disruptions of supply caused by extreme weather and two major hurricanes along  
644 the Gulf Coast have created further unsettling conditions. These factors and  
645 continuing concerns for the more competitive market environment for all utility  
646 services will likely create further uncertainties and market volatility for utility  
647 shares. In this environment, investors' return expectations and requirements for  
648 providing capital to the utility industry remain high relative to the longer-term  
649 traditional view of the utility industry.

650 **Q. What is the industry's current fundamental position?**

651 A. Although many electric utilities are attempting to return to their core businesses  
652 and hope to see more stable financial results over the next several years,  
653 expectations for utility stocks are negative based on projections for higher interest  
654 rates and the present stock price levels for some utility companies. In a recent  
655 edition covering electric utilities, Value Line reflected its concerns:

656 **Investment Advice**

657 Many of the utility stocks in this issue are trading at or near  
658 their 52-week highs. But if Value Line's projection of rising  
659 interest rates is on target, share prices of these equities may  
660 decline. Too, the industry's Timeliness rank remains near the  
661 bottom of all industries we follow. At this juncture, more  
662 attractive investments are available elsewhere.<sup>10</sup>

663 More recently, in a feature story on utilities' investment potential, the Wall Street

664 Journal echoed Value Line's prior assessment:

665 \_\_\_\_\_

<sup>10</sup> Value Line Investment Survey, April 1, 2005, p. 695.

666 **Sector Has Gleamed Recently, But Worries About Energy**  
667 **Prices and Interest Rates Spur Concern**

668 In the past several trading sessions, however, the sector has  
669 slipped amid worries that inflation and interest rates are headed  
670 up, that the economy will slow and that energy prices have  
671 peaked. ... Historically, interest-rate increases have pushed  
672 utilities stocks down because such reliable dividend payers  
673 long have been used as a bond substitute by income-seeking  
674 investors. Rising rates make newly issued bonds with higher  
675 yields more attractive than existing income-producing stocks  
676 and bonds with lower payouts.<sup>11</sup>

677 Expectations for rising interest rates also make it more difficult to estimate the  
678 fair, on-going cost of capital. Analysts' near-term growth estimates for utilities  
679 reflect the issues described by Value Line and the Wall Street Journal and current  
680 three-to-five-year projections are extremely low. As I will discuss in more detail  
681 later, this feature raises significant questions about using analysts' currently low  
682 growth projections as proxies for long-term growth in the DCF model.

683 Over the past several years, the greatest consideration for utility investors  
684 has been the industry's transition to competition. With the passage of the National  
685 Energy Policy Act (NEPA) in 1992 and the Federal Energy Regulatory  
686 Commission's (FERC) Order 888 in 1996, the stage was set for vastly increased  
687 competition in the electric utility industry. NEPA's mandate for open access to  
688 the transmission grid and FERC's implementation through Order 888 effectively  
689 opened the market for wholesale electricity to competition. Previously protected  
690 utility service territory and lack of transmission access in some parts of the  
691 country had limited the availability of competitive bulk power prices. NEPA and

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<sup>11</sup> Wall Street Journal, October 10, 2005, page C1.

692 Order 888 have essentially eliminated such constraints for incremental power  
693 needs.

694 In addition to wholesale issues at the federal level, many states  
695 implemented retail access and have opened their retail markets to competition.  
696 Prior to the Western energy crisis, investors' concerns had focused principally on  
697 appropriate transition mechanisms and the recovery of stranded costs. More  
698 recently, however, provisions for dealing with power cost adjustments have  
699 become a larger concern. The Western energy crisis refocused market concerns  
700 and contributed significantly to increased market risk perceptions for companies  
701 without power cost recovery provisions. As expected, the opening of previously  
702 protected utility markets to competition, and the uncertainty created by the  
703 removal of regulatory protection, have raised the level of uncertainty about  
704 investment returns across the entire industry.

705 **Q. Is PacifiCorp affected by these same market uncertainties and increasing**  
706 **utility capital costs?**

707 A. Yes. To some extent all electric utilities are being affected by the industry's  
708 transition to competition. Although only a few customers have opted away from  
709 PacifiCorp, this element creates further potential risk as it complicates load  
710 planning activities. PacifiCorp power costs and other operating activities have  
711 been significantly affected by transition and restructuring events around the  
712 country. In fact, the uncertainty associated with the changes that are transforming  
713 the utility industry as a whole, as viewed from the perspective of the investor,  
714 remains a factor in assessing any utility's required ROE, including the ROE for

715 PacifiCorp operations in Utah. For PacifiCorp specifically, its large construction  
716 program, its historical lack of a fuel adjustment and purchased power cost  
717 recovery clause, its dependence on purchased power resources and its multi-state  
718 regulatory policy issues all increase the Company's risk profile.

719 **Q. How do capital market concerns and financial risk perceptions affect the cost**  
720 **of equity capital?**

721 A. As I discussed previously, equity investors respond to changing assessments of  
722 risk and financial prospects by changing the price they are willing to pay for a  
723 given security. When the risk perceptions increase or financial prospects decline,  
724 investors refuse to pay the previously existing market price for a company's  
725 securities and market supply and demand forces then establish a new lower price.  
726 The lower market price typically translates into a higher cost of capital through a  
727 higher dividend yield requirement as well as the potential for increased capital  
728 gains if prospects improve. In addition to market losses for prior shareholders, the  
729 higher cost of capital is transmitted directly to the company by the need to issue  
730 more shares to raise any given amount of capital for future investment. The  
731 additional shares also impose additional future dividend requirements and reduce  
732 future earnings per share growth prospects.

733 **Q. How have regulatory commissions responded to these changing market and**  
734 **industry conditions?**

735 A. On balance, allowed rates of return have changed less than interest rates over the  
736 past five years. The following table summarizes electric utility ROEs allowed by  
737 state regulatory commissions since 2001:

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**Authorized Electric Utility Equity Returns<sup>12</sup>**

	2001	2002	2003	2004	2005
1 <sup>st</sup> Quarter	11.38%	10.87%	11.47%	11.00%	10.51%
2 <sup>nd</sup> Quarter	10.88%	11.41%	11.16%	10.54%	10.05%
3 <sup>rd</sup> Quarter	10.78%	11.06%	9.95%	10.33%	10.84%
4 <sup>th</sup> Quarter	11.50%	11.20%	11.09%	10.91%	10.75%
Full Year	11.09%	11.16%	10.97%	10.75%	10.54%
Average Utility					
Debt Cost	7.72%	7.53%	6.61%	6.20%	5.68%
Indicated Risk					
Premium	3.37%	3.63%	4.36%	4.55%	4.86%

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During 2005, interest rates declined to their lowest levels since the 1960's. Allowed equity returns followed the interest rate decline but declined by a smaller amount. Although utility interest rates have fluctuated by about 200 basis points over the past five years, average allowed ROEs generally have fluctuated less. Equity risk premiums (the difference between allowed equity returns and utility interest rates) have ranged from 3.37 percent to 4.86 percent. With recent allowed equity risk premiums, the indicated cost of equity based on projected single-A utility debt costs is 11.2 percent (6.3% projected single-A interest rate + 4.86% risk premium = 11.16%).

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**V. COST OF EQUITY CAPITAL FOR PACIFICORP**

**Q. What is the purpose of this section of your testimony?**

A. The purpose of this section is to present my quantitative studies of the cost of equity capital for PacifiCorp and to discuss the details and results of my analysis.

<sup>12</sup> *Regulatory Focus*, Regulatory Research Associates, Inc., Major Rate Case Decisions, January 2006.

765 **Q. How are your studies organized?**

766 A. In the first part of my analysis, I apply three versions of the DCF model to the 13-  
767 company reference group of electric utilities based on the selection criteria  
768 discussed previously. In the second part of my analysis, I apply various risk  
769 premium models and review projected economic conditions and projected capital  
770 costs for the coming year.

771 My DCF analysis is based on three versions of the DCF model. In the first  
772 version of the DCF model, I use the constant growth format with long-term  
773 expected growth estimated from an equally weighted, four-part average of  
774 (1) Value Line and (2) Zacks earnings per share growth projections for the coming  
775 three to five years, (3) a sustainable growth ("b" times "r") estimate based on  
776 Value Line's projected retention rates and earned rates of return for the next three  
777 to five years, and (4) a long-term estimate of nominal growth in GDP. In the  
778 second version of the DCF model, for the estimated growth rate, I use only the  
779 long-term estimated GDP growth rate. In the third version of the DCF model, I  
780 use a two-stage growth approach, with stage one based on Value Line's three-to-  
781 five-year dividend projections and stage two based on long-term projected growth  
782 in GDP. The dividend yields in all three of the annual models are from Value  
783 Line's projections of dividends for the coming year and stock prices are from the  
784 three-month average for the months that correspond to the Value Line editions  
785 from which the underlying financial data are taken.

786

787 **Q. Why do you believe the long-term GDP growth rate should be used to**  
788 **estimate long-term growth expectations in the DCF model?**

789 A. Growth in nominal GDP (real GDP plus inflation) is the most general measure of  
790 economic growth in the U.S. economy. For long time periods, such as those used  
791 in the Ibbotson Associates rate of return data, GDP growth has averaged between  
792 6 percent and 8 percent per year. From this observation, Professors Brigham,  
793 Gapenski, and Ehrhardt offer the following observation concerning the  
794 appropriate long-term growth rate in the DCF Model:

795           Expected growth rates vary from company to company, but  
796           dividend growth on average is expected to continue in the  
797           foreseeable future at about the same rate as that of the nominal  
798           gross domestic product (real GDP plus inflation). On this  
799           basis, one might expect the dividend of an average, or  
800           "normal," company to grow at a rate of 6 to 8 percent a year.<sup>13</sup>

801           Other academic research on corporate growth rates offers similar conclusions  
802           about GDP growth as well as concerns about the long-term adequacy of analysts'  
803           forecasts:

804           Our estimated median growth rate is reasonable when  
805           compared to the overall economy's growth rate. On average  
806           over the sample period, the median growth rate over 10 years  
807           for income before extraordinary items is about 10 percent for  
808           all firms. ... After deducting the dividend yield (the median  
809           yield is 2.5 percent per year), as well as inflation (which  
810           averages 4 percent per year over the sample period), the growth  
811           in real income before extraordinary items is roughly 3.5 percent  
812           per year. This is consistent with the historical growth rate in  
813           real gross domestic product, which has averaged about 3.4  
814           percent per year over the period 1950-1998.<sup>14</sup>

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<sup>13</sup> Brigham, Gapenski, and Ehrhardt, *Financial Management*, 9th Ed., p. 335.

<sup>14</sup> Louis K. C. Chan, Jason Karceski, and Josef Lakonishok, "The Level and Persistence of Growth Rates,"  
The Journal of Finance, April 2003, p. 649.

815 IBES long-term growth estimates are associated with realized  
816 growth in the immediate short-term future. Over long  
817 horizons, however, there is little forecastability in earnings,  
818 and analysts' estimates tend to be overly optimistic. ... On the  
819 whole, the absence of predictability in growth fits in with the  
820 economic intuition that competitive pressures ultimately work  
821 to correct excessively high or excessively low profitability  
822 growth.<sup>15</sup>

823 These findings support the notion that long-term growth  
824 expectations are more closely predicted by broader measures of  
825 economic growth than by near-term analysts' estimates.  
826 Especially for the very long-term growth rate requirements of  
827 the DCF model, the growth in nominal GDP should be  
828 considered an important input.

829 **Q. How have analysts' three-to-five year growth projections changed over the**  
830 **past five years?**

831 A. Current analysts' growth projections are much lower than they were in 2001. For  
832 the comparable electric utilities as shown in Exhibit UP&L\_\_\_\_(SCH-3), during  
833 2001, Value Line's projected three-to-five year earnings growth rate was 6.9  
834 percent per year. In the recent 2005 Value Line editions covering electric utilities,  
835 the average projected earnings growth rate is only 4.4 percent, a drop of 2.5  
836 percentage points relative to five years earlier. The "b times r" sustainable growth  
837 rate based on Value Line's projected retention rates and earned ROEs shows a  
838 similar decline. During 2001, for the comparable electric group the average  
839 "b times r" growth rate was 5.1 percent per year. Currently, the "b times r" growth  
840 rate from the three most recent Value Line editions is only 3.3 percent, a drop of  
841 1.8 percentage points. This comparison further illustrates that analysts' growth

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<sup>15</sup> Ibid, p. 683.

843 rate projections are more volatile than one would expect for perpetual growth rate  
844 expectations and that current projections are very low as compared to analysts'  
845 projections used just five years ago. These results strongly support using more  
846 general long-term economic growth rates, such as GDP, in the DCF model.

847 **Q. How did you estimate the expected long-run GDP growth rate?**

848 A. I developed my long-term GDP growth forecast from nominal GDP data  
849 contained in the St. Louis Federal Reserve Bank data base. That data for the  
850 period 1947 through 2004 is summarized in my Exhibit UP&L\_\_(SCH-4). As  
851 shown at the bottom of that schedule, the overall average for the period was 7.1  
852 percent. The data also show, however, that in the more recent years since 1980,  
853 lower inflation has resulted in lower overall GDP growth. For this reason I gave  
854 more weight to the more recent years in my GDP forecast. This approach is  
855 consistent with the concept that more recent data should have a greater effect on  
856 expectations and with generally lower near- and intermediate-term growth rate  
857 forecasts that presently exist. Based on this approach, my overall forecast for  
858 long-term GDP growth is 6.6 percent.

859 **Q. Please summarize the results of your electric utility DCF analyses.**

860 A. The DCF results for my comparable company group are presented in Exhibit  
861 UP&L\_\_(SCH-5). As shown in the first column of page 1 of that schedule, the  
862 traditional constant growth model indicates an ROE range of only 9.3 percent to  
863 9.5 percent. Because this result falls over 100 basis points or more below my risk  
864 premium checks of reasonableness, it is excluded from my final DCF range. In  
865 the second column of page 1, I recalculate the constant growth results with the

866 growth rate based on long-term forecasted growth in GDP. With the higher GDP  
867 growth rate, the constant growth model indicates an ROE range of 11.2 percent to  
868 11.3 percent. Finally, in the third column of page 1, I present the results from the  
869 multistage DCF model. The multistage model indicates an ROE range of 10.7  
870 percent to 10.8 percent. The electric utility results from the annual DCF model  
871 indicate a reasonable ROE range of 10.7 percent to 11.3 percent, with a midpoint  
872 estimate of 11.0 percent for the reference company group.

873 **Q. What are the results of your risk premium studies?**

874 A. The details and results of my risk premium studies are shown in my Exhibit  
875 UP&L\_\_\_\_(SCH-6). These studies and other risk premium data indicate an ROE  
876 range of 10.74 percent to 11.43 percent.

877 **Q. How are your risk premium studies structured?**

878 A. My risk premium studies are divided into two parts. First, I compare electric  
879 utility authorized ROEs for the period 1980 through 2005 to contemporaneous  
880 long-term utility interest rates. The differences between the average authorized  
881 ROEs and the average interest rate for the year is the indicated equity risk  
882 premium. I then add the indicated equity risk premium to the forecasted single-A  
883 utility bond interest rate to estimate ROE.<sup>16</sup> Because there is a strong inverse

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<sup>16</sup>The forecasted single-A utility bond rate (6.3%) is equal to S&P's projected long-term Treasury rate (5.3%) from Schedule Exhibit UP&L\_\_\_\_(SCH-2), page 3, plus a current spread of 100 basis points for Moody's single-A utility bond rate over Treasuries. This is a very conservative estimate of the single-A rate relative to Treasuries because recent spreads have been at historically low levels. For example, for the most recent five years since 2001, the average annual single-A spread over long-term Treasuries has ranged between 101 basis points and 227 basis points.

884 relationship between risk premiums and interest rates (when interest rates are  
885 high, risk premiums are low and vice versa), further analysis is required to  
886 estimate the current risk premium level.

887 The inverse relationship between risk premiums and interest rate levels is  
888 well documented in numerous, well-respected academic studies. These studies  
889 typically use regression analysis or other statistical methods to predict or measure  
890 the risk premium relationship under varying interest rate conditions. On page 2 of  
891 Exhibit UP&L\_\_\_(SCH-6), I provide regression analyses of the allowed annual  
892 equity risk premiums relative to interest rate levels. The negative and statistically  
893 significant regression coefficients confirm the inverse relationship between risk  
894 premiums and interest rates. This means that when interest rates rise by one  
895 percentage point, the cost of equity increases, but by a smaller amount. Similarly,  
896 when interest rates decline by one percentage point, the cost of equity declines by  
897 less than one percentage point. I use this negative interest rate change coefficient  
898 in conjunction with current interest rates to establish the appropriate current equity  
899 risk premium.

900 **Q. How do the results of your risk premium study compare to levels found in**  
901 **other published risk premium studies?**

902 A. Based on my risk premium studies, I am conservatively recommending a lower  
903 risk premium than is often found in other published risk premium studies. For  
904 example, the most widely followed risk premium data are provided in studies  
905 published annually by Ibbotson Associates. (Ibbotson Associates, Stocks, Bonds,  
906 Bills and Inflation 2005 Yearbook.) These data, for the period 1926-2004,

907 indicate an arithmetic mean risk premium of 6.2 percent for common stocks  
908 versus long-term corporate bonds. Under the assumption of geometric mean  
909 compounding, Ibbotson's risk premium for common stocks versus corporate bonds  
910 is 4.5 percent. Ibbotson argues extensively for the arithmetic mean approach as  
911 the appropriate basis for estimating the cost of equity. Based on the more  
912 conservative geometric mean risk premium, Ibbotson's data indicate a cost of  
913 equity of 10.8 percent (6.3% forecasted debt cost + 4.5 % risk premium = 10.8%).  
914 Based on the arithmetic risk premium, Ibbotson's data indicate a cost of equity of  
915 12.5 percent (6.3% forecasted debt cost + 6.2% risk premium = 12.5%).

916 The Harris and Marston (H&M) study noted above also provides specific  
917 equity risk premium estimates. Using analysts' growth estimates to estimate  
918 equity returns, H&M found equity risk premiums of 6.47 percent relative to U.S.  
919 Government bonds and 5.13 percent relative to yields on corporate debt. H&M's  
920 equity risk premium relative to corporate debt also indicates a current cost of  
921 equity of 11.4 percent (6.3% debt cost + 5.13% risk premium = 11.43%).  
922 Although the Ibbotson and Harris and Marston results should not be extrapolated  
923 directly as stand-alone estimates of the cost of equity for regulated utilities, their  
924 results provide a reasonable long-term perspective on capital market expectations  
925 for debt and equity rates of return.

926 **Q. Please summarize the results of your cost of equity analysis.**

927 A. The following table summarizes my results:

928	<b><u>Summary of Cost of Equity Estimates</u></b>	
929	<u>DCF Analysis</u>	<u>Indicated Cost</u>
930	Constant Growth (GDP Growth)	11.2%-11.3%
931	Multistage Growth Model	10.7%-10.8%
932	Reasonable DCF Range	<u>10.7%-11.3%</u>
933	<u>Risk Premium Analysis</u>	<u>Indicated Cost</u>
934	Utility Debt + Risk Premium	
935	Risk Premium (6.3% + 4.44%)	10.74%
936	Ibbotson Risk Premium Analysis	
937	Risk Premium (6.3% + 4.5%)	10.80%
938	Harris-Marston Risk Premium	
939	Risk Premium (6.3% + 5.13%)	11.43%
940		
941	Reference Group Cost of Equity Estimate	<u>11.0%</u>
942	Premium for Additional Financial and Operating Risk	<u>0.4%</u>
943	PacifiCorp Cost of Equity Capital	<u>11.4%</u>
944		
945	<b>Q. How should these results be interpreted in setting the fair cost of equity for</b>	
946	<b>PacifiCorp?</b>	
947	A. Caution should be exercised in interpreting the quantitative DCF and risk	
948	premium results, because they are significantly influenced by recent historically	
949	low points in the interest rate cycle. The interest rate risk associated with	
950	projections for significantly higher rates over the coming year should be	
951	considered explicitly. Additionally, use of a lower DCF range would fail to	
952	recognize the ongoing risks and uncertainties that exist in the electric utility	
953	industry as well as the company-specific risks and uncertainties that PacifiCorp is	
954	currently facing. These factors indicate that the Company's requested 11.4 percent	
955	ROE is a reasonable estimate of the fair cost of equity capital.	

956 **Q. Does this conclude your testimony?**

957 **A. Yes, it does.**