## BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

	) DOCKET NO. 06-035-21
In the Matter of the Application	) PRE-FILED DIRECT
Of PacifiCorp for Approval of	) REVENUE REQUIREMENT
Its Proposed Electric Service	) STIPULATION TESTIMONY OF
Schedules and Electric	) DONNA DERONNE
Service Regulations	) FOR THE COMMITTEE OF
•	) CONSUMER SERVICES
	,

August 17, 2006

1	Q.	WHAT IS YOUR NAME, OCCUPATION AND BUSINESS ADDRESS?
2	A.	My name is Donna DeRonne. I am a Certified Public Accountant licensed
3		in the State of Michigan and a senior regulatory analyst at Larkin &
4		Associates, PLLC, Certified Public Accountants, with offices at 15728
5		Farmington Road, Livonia, Michigan 48154.
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7	Q.	ARE YOU THE SAME DONNA DERONNE THAT PREVIOUSLY FILED
8		DIRECT TEST YEAR TESTIMONY IN THIS PROCEEDING?
9	A.	Yes, I am.
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11	Q.	HAVE YOU PREPARED AN EXHIBIT DESCRIBING YOUR
12		QUALIFICATIONS AND EXPERIENCE?
13	A.	Appendix I to my direct testimony on Test Year, previously filed in this
14		case on June 9, 2006, consists of a summary of my regulatory experience
15		and qualifications.
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17	Q.	ON WHOSE BEHALF ARE YOU APPEARING?
18	A.	I am appearing on behalf of the Committee of Consumer Services
19		(Committee).
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21	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
22	A.	My testimony addresses the Revenue Requirement and Rate Spread
23		Stipulation (Stipulation), dated July 21, 2006, of which the Committee is a

24		signatory. Specifically, I provide the Committee's position on several
25		aspects of the Stipulation and discuss the Committee's evaluation of
26		PacifiCorp's request for an increase in rates.
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28	Q.	IN YOUR OPINION, DOES THE STIPULATION RESULT IN A FAIR AND
29		REASONABLE OUTCOME FOR RESIDENTIAL, SMALL BUSINESS
30		AND IRRIGATION CUSTOMERS?
31	A.	Yes. Taken as a package, the Stipulation produces a reasonable
32		outcome for Utah customers. The Stipulation results in fair and
33		reasonable rates for Utah customers; allows for necessary new capital
34		investment in generation, transmission, and distribution projects; provides
35		rate stability through at least August 7, 2008; and requires PacifiCorp to
36		withdraw its Power Cost Adjustment Mechanism (PCAM) filing.
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38	Q.	HOW DOES THE RATE INCREASE AGREED TO IN THE
39		STIPULATION COMPARE TO THE RATE INCREASE REQUESTED BY
40		PACIFICORP IN ITS INITIAL FILING IN THIS CASE?
41	A.	In its application, filed on March 7, 2006, PacifiCorp requested an increase
42		in rates of \$197.2 million. In its supplemental testimony filed on April 5,
43		2006 in compliance with the provisions of Commitment U23 of Appendix A
44		to the Stipulation in Docket No. 05-035-54, PacifiCorp reduced its
45		requested increase by \$3.1 million to \$194.1 million.
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The Stipulation calls for a two-step increase in rates: an initial increase in rates of \$85 million effective December 11, 2006; and a subsequent increase in rates of \$30 million effective June 1, 2007. The overall increase in rates after the second phase of the increase takes effect is \$115 million.

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## Q. WHY DOES THE COMMITTEE SUPPORT A TWO-PHASE INCREASE IN RATES IN THIS PROCEEDING?

A. As previously discussed in my Pre-filed Direct Test Year Testimony in this docket, the Committee supports using a future test year ending September 30, 2007 based on the unique facts and circumstances inherent in this rate case. This support for the use of a future test year is largely based on the need for new capital investment and increased maintenance expenditures to address both the sustained load growth in Utah and concerns raised by the Committee in other forums regarding the

reliability of PacifiCorp's sub-transmission and distribution network.

In supporting the use of a future test year in this rate case, my testimony also indicated that such support was conditional on appropriate safeguards being put into place to better assure that the Company's forecasted costs are consistent with what actually occurs in the rate effective period. One of the potential safeguards identified in my Pre-Filed

Test Year Testimony was the phasing-in of rate recovery of costs ascribed to particular major projects or initiatives.

One of the large capital projects projected to be placed into service during the future test year is the Lake Side generation plant, which is currently anticipated to be operational in May 2007. Additionally, many of the projected transmission and distribution system upgrades are anticipated to occur in the latter half of the future test year. Thus, the Committee supports phasing these new plant additions into rates when they become used and useful, which results in a second rate increase taking effect on June 1, 2007.

- Q. THE RATE INCREASE AGREED TO BY THE PARTIES IN THE
  STIPULATION IS HIGHER THAN RATE INCREASES RESULTING
  FROM THE LAST SEVERAL PACIFICORP RATE CASE
  PROCEEDINGS. WHY IS THE COMMITTEE SUPPORTIVE OF AN
  INCREASE OF THIS MAGNITUDE?
- A. In several forums, the Committee has raised concerns with the reliability of service in Utah. Included within PacifiCorp's rate case filing were significant levels of expenditures for new generation plant, replacement and upgrade of transmission and distribution assets, and increases in annual maintenance expenditures for generation, transmission and distribution assets. Additional levels of prudent expenditures in these

areas should result in future improvements in reliability and quality of service for Utah customers. The overall goal should be to balance the costs incurred by customers to maintain the system with a reasonable level of reliability and quality of service. The Direct Testimony of PacifiCorp witness Richard Walje, filed in March 2006, indicated on page 10 that "... Utah Power has seen improvements in both SAIDI and SAIFI performance and is on track to achieving its goal of a 6 percent improvement in these measures by March 2008." The projected costs associated with achieving the improvement in these key reliability indicators are incorporated within PacifiCorp's filing.

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Q. SINCE THE AMOUNT OF RATE INCREASE CONTAINED WITHIN THE STIPULATION IS LOWER THAN THE AMOUNT OF INCREASE REQUESTED BY PACIFICORP, WILL PACIFICORP BE ABLE TO INCREASE ITS SPENDING IN AREAS THAT WOULD IMPROVE SYSTEM RELIABILITY?

108 Yes. In evaluating PacifiCorp's filing and determining what the Committee Α. 109 110 111 112 113

viewed to be a fair and reasonable amount of rate increase, the Committee did not substantially adjust downward the level of capital investment and maintenance expenditures. The total \$115 million rate increase allows for a significant increase in capital and maintenance expenditures. The Committee believes that the amount of increase allowed for in the Stipulation should provide adequate funds to

115		management for purposes of improving reliability and quality of service in
116		Utah.
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118	Q.	WITH REGARDS TO ACCOUNTABILITY, IS THE COMMITTEE
119		CONCERNED THAT THE COMPANY WILL NOT SPEND THE MONEY
120		ON PROJECTS OR INITIATIVES RELATED TO IMPROVING
121		RELIABILITY AS SET FORTH IN THEIR FILING?
122	A.	As pointed out in my Pre-filed Direct Test Year Testimony, the
123		Committee's support of the future test year was contingent on appropriate
124		safeguards being put into place to ensure that the Company's forecasted
125		costs are consistent with what actually occurs in the rate effective period.
126		A potential safeguard addressed in that testimony was the establishment
127		of a deferral mechanism to ensure that amounts included in rates to
128		improve reliability are actually spent. Such a provision would hold
129		PacifiCorp accountable for a portion of expenditures pertaining to
130		reliability.
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132		Paragraph 15 of the Stipulation provides an "accountability" safeguard and
133		specifically addresses system maintenance and capital expenditures in
134		Utah. In paragraph 15 of the Stipulation, PacifiCorp agreed to the
135		following provisions:
136 137 138 139		a. During the period from October 2006 to September 2007, PacifiCorp's expenditures for distribution maintenance set forth in Federal Regulatory Commission ("FERC") accounts 590 through 598 will be not less than 93% of \$67.5 million;

140 141 142 143		PacifiCorp's capital costs for distribution pole replacements will be not less than \$5.1 million.
144		PacifiCorp agreed in paragraph 15 of the Stipulation that the net revenue
145		requirement impact of expenditures below those agreed to in the above
146		paragraphs would be deferred for treatment in a future rate case. This
147		requirement provides an additional incentive to PacifiCorp to ensure that
148		needed expenditures are made to upgrade the reliability of the Utah
149		system.
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151	Q.	WOULD YOU PLEASE ELABORATE ON THE ANALYSIS
152		CONDUCTED BY THE COMMITTEE IN EVALUATING THE RATE
153		INCREASE REQUESTED BY PACIFICORP IN THIS CASE?
154	A.	Yes. While the Stipulation was reached in this case prior to the
155		Committee submitting direct testimony on revenue requirement issues,
156		Committee experts and staff conducted a thorough analysis of
157		PacifiCorp's filing. This included a detailed review of the Company's
158		testimony and supporting exhibits, the issuance of discovery requests and
159		a review of responses, as well as an on-site audit of Company documents
160		and discussions with various PacifiCorp personnel.
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162		Prior to entering into settlement negotiations, we determined that various
163		adjustments to PacifiCorp's request were warranted. These included
164		adjustments in the areas of net power costs, cost of capital, projected

plant additions, miscellaneous rate base items, employee-related costs and other O&M/A&G (OMAG) expenses. Also factored into the Committee's analysis was the reduction in employees occurring after the completion of the merger with MidAmerican Energy Holdings Company that had not been fully considered in PacifiCorp's filing. We also reviewed the adjustments to PacifiCorp's request that were sponsored by other parties to the Stipulation and discussed the adjustments with those parties.

As indicated in Paragraph 7 of the Stipulation, there was not an overall agreement as to the test period utilized or on the revenue requirement adjustments which led to the stipulated revenue requirement increase. Different parties relied upon different test periods and adjustments in supporting the overall \$115 million rate increase.

## Q. ARE THERE ADDITIONAL ASPECTS TO THE STIPULATION THAT YOU WISH TO ADDRESS?

182 A. Yes. As part of the current docket, the parties entered into a Stipulation
183 on Filing Requirements, Discovery and Timing of Test Period Hearing
184 ("Filing Requirements Stipulation"), which was approved by the
185 Commission on February 22, 2006. Within the Filing Requirements
186 Stipulation, PacifiCorp agreed (for the current docket only) to provide
187 additional revenue requirement filing information, cost of service filing

information and responses to master data requests. The additional filing requirements and master data requests were derived from the work of several task forces in which many of the parties, including the Committee, participated extensively during 2005. In Paragraph 13 of the Stipulation, the parties have agreed to hold discussions regarding additional filing requirements and master data requests for PacifiCorp's next general rate case. If PacifiCorp and the parties in such discussions can not reach agreement on the new information filing requirements, then PacifiCorp has agreed, at a minimum, to provide the additional information and master data request responses agreed to in the Filing Requirements Stipulation. The Committee views the additional information resulting from the Filing Requirements Stipulation to be greatly beneficial in the evaluation of a general rate case filing and is pleased that this provision was included within the Stipulation.

## Q. COULD YOU PLEASE ELABORATE ON THE RATE STABILITY BENEFITS THAT ARE ACHIEVED BY THE STIPULATION?

A. In Paragraph 12 of the Stipulation, PacifiCorp has agreed that it will not file another Utah general rate case before December 11, 2007. This means that after the \$30 million "second phase" increase is implemented on June 1, 2007, base rates are not expected to change prior to August 7, 2008, which is a period of 14 months. Absent this rate stability provision,

210		PacifiCorp could potentially file an application requesting an additional
211		increase in rates shortly after the rates from this case take effect.
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213		Additionally, in Paragraph 13 of the Stipulation, PacifiCorp agreed to
214		withdraw its Application in Docket No. 05-035-102 in which PacifiCorp
215		requested that its proposed PCAM be approved and implemented. As
216		part of this provision, PacifiCorp has agreed that it will not file another
217		application requesting the approval of any form of a PCAM prior to
218		December 11, 2007.
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220		Thus, these two provisions guarantee rate certainty and stability for Utah
221		customers through at least August 7, 2008.
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223	Q.	DO YOU HAVE ANY CONCLUDING REMARKS?
224	A.	Yes. The Committee believes that the phased \$115 million rate increase
225		set forth in the Stipulation, coupled with the stay-out provision, the utility's
226		withdrawal of its PCAM request, and the accountability measures
227		incorporated within the Stipulation, achieve fair and reasonable results for
228		Utah customers.
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230	Q.	DOES THIS COMPLETE YOUR PREFILED TESTIMONY ON THE
231		REVENUE REQUIREMENT AND RATE SPREAD STIPULATION?
232	A.	Yes.