1	Q.	Please state your name, business address and present position with Rocky
2		Mountain Power (the Company).
3	A.	My name is Mark R. Tallman. My business address is PacifiCorp, 825 NE
4		Multnomah, Suite 2000, Portland, Oregon 97232, and my present position is Vice
5		President, Renewable Resource Development. My position reports to the
6		President of PacifiCorp Energy. Both Rocky Mountain Power and PacifiCorp
7		Energy are divisions of PacifiCorp (the "Company").
8	Qual	ifications
9	Q.	Mr. Tallman, please briefly describe your education and business experience.
10	A.	I have a Bachelor of Science Degree in Electrical Engineering from Oregon State
11		University and a Masters of Business Administration from City University. I am
12		also a Registered Professional Engineer in the states of Oregon and Washington.
13		I have been the Vice President of Renewable Resource Acquisition since
14		December 2007. Prior to that, I was Managing Director of Renewable Resource
15		Acquisition from April 2006 to December 2007. I have worked at the Company
16		for more than 22 years in a variety of positions of increasing responsibility,
17		including the commercial and trading organization; the Company's engineering
18		organization; the retail distribution organization; and five years as a District
19		Manager.
20	Q.	Please describe your present duties.
21	А.	My present duties include the acquisition of renewable resource assets from third
22		parties, the acquisition of major equipment purchases (such as wind turbines) and
23		a variety of other duties intended to ensure that the Company successfully adds

24		renewable resources to its portfolio, meets its renewable resource commitments,
25		and meets its compliance obligation with respect to renewable portfolio standards
26		(RPS).
27	Purp	ose of Testimony
28	Q.	What is the purpose of your rebuttal testimony?
29	A.	My testimony rebuts the testimony by Ms. Donna DeRonne on behalf of the Utah
30		Committee of Consumer Services (CCS) with respect to operation and
31		maintenance (O&M) costs for the Leaning Juniper 1 wind plant and testimony
32		submitted by Mr. Kevin Higgins on behalf of the Utah Association of Energy
33		Users (UAE) Intervention Group and Wal-Mart Stores Inc. with respect to O&M
34		costs for the Marengo and Marengo II wind plants. In addition, my testimony
35		rebuts the testimony of Mr. Maurice Brubaker for the Utah Industrial Energy
36		Consumers (UIEC) with respect to: (1) wind project capacity factors; (2)
37		production tax credits (PTCs); and (3) renewable energy credits (RECs)
38		associated with the Goodnoe Hills wind project. Finally, I rebut the testimony of
39		Mr. Randall Falkenberg on behalf of the CCS with respect to wind resource
40		integration costs.
41	0&N	1 – Leaning Juniper 1
42	Q.	What is the adjustment Ms. DeRonne is proposing to the Leaning Juniper 1
43		Wind Plant O&M expense?
44	A.	Ms. DeRonne proposes an adjustment to remove a portion of the Leaning Juniper
45		1 expense associated with a two-year warranty agreement that was included in
46		Leaning Juniper 1's O&M expense. Since the warranty agreement expires in

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47		September 2008, Ms. DeRonne proposes to remove 25 percent (3 months) worth
48		of costs. This results in a total Company reduction of \$217,750 and reduces
49		revenue requirement in Utah by \$92,276.
50	Q.	Does the Company agree with Ms. DeRonne's adjustment?
51	A.	No.
52	Q.	When the warranty agreement expires in September 2008 does the Company
53		expect to continue incurring similar costs on the Leaning Juniper 1 Plant?
54	А.	Yes. While the warranty agreement ends in September, the costs that are
55		currently covered by the warranty expense will not. Based on the operational
56		history of the units, the Company believes it can expect to incur a similar rate of
57		costs. Since there will no longer be a warranty agreement in place, the Company
58		expects that a similar level of costs will be incurred due to unscheduled
59		maintenance costs incurred on a post-warranty basis. Instead of having the
60		warranty cost, the Company will incur the direct cost associated with replacing or
61		repairing defective equipment and performing unscheduled maintenance on the
62		turbines. Such work includes providing any necessary manpower, tools and
63		equipment.
64		Ms. DeRonne fails to recognize that the Company will continue to have a
65		need to repair or replace equipment at the Leaning Juniper 1 wind plant. As an
66		expense that is validly expected to be incurred to cover the costs of replacing or
67		repairing defective equipment in the future (similar to what the warranty expense
68		covered), the Company does not agree with Ms. DeRonne's adjustment and
69		recommends that the Commission reject it as invalid.

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#### 70 Wind O&M – Marengo

## 71 Q. Please explain the adjustment Mr. Higgins is proposing to the Marengo II 72 O&M expense.

A. Mr. Higgins proposes an adjustment to remove \$621,607 total Company from the
Marengo II operation and maintenance expense. This would reduce revenue
requirement in Utah by \$263,418. Mr. Higgins proposes this adjustment as he
does not feel that the reduced period of operation of the Marengo II project is
reflected in the December 2008 test period.

78 Q. How does Mr. Higgins arrive at the \$621,607 total Company adjustment?

- A. In this adjustment Mr. Higgins starts with the June 2009 Marengo/Marengo II
- operation and maintenance expense. He then estimates what portion should be
  attributable to Marengo and Marengo II, removes six months of inflation and then
  estimates the O&M expense based on the months in service in 2008. Mr. Higgins
  makes his adjustment on the basis of megawatt (MW) proration.
- 84 **O.** Does the Company agree with this adjustment?
- 85 A. No.

86 Q. Is the reduced period of operation of the Marengo II project reflected in the
 87 December 2008 O&M expense?

- A. Yes, the reduced period of operation of the Marengo II project is reflected in the
  December 2008 figure.
- 90 Q. What are the components that make up the \$5,540,118 figure that is in the
  91 December 2008 test period?
- A. As stated in Data Request Response DPU 38.3, the portion of O&M expense

attributable to Marengo II is \$1,053,572. The portion attributable to Marengo I is
\$4,486,546.

95 Is Mr. Higgins' adjustment warranted? 0. 96 Α. No. There is no reason for Mr. Higgins to arbitrarily proportion the 97 Marengo/Marengo II O&M expense based on MW as shown in UAE Adjustment 98 1.4. In response to DPU 38.3, the Company provided the portion of expenses that 99 relate to the Marengo II project. The Company's forecast takes into account many 100 components such as account service & maintenance agreements, substation & 101 relay maintenance, environmental compliance costs, road maintenance & snow 102 removal, weed control costs, and materials and facilities costs. Furthermore, 103 many of these forecasted costs are based on contractual obligations. As stated in 104 Data Request Response DPU 38.3, the portion of O&M expense attributable to 105 Marengo II is \$1,053,572. The portion attributable to Marengo I is \$4,486,546. 106 **Q**. What is the flaw with the way Mr. Higgins prorates the Marengo O&M 107 expense? 108 A. Mr. Higgins prorates the Marengo operation and maintenance expense between 109 the Marengo and Marengo II plant solely using MW. His calculation does not 110 take into account any other factors that may affect the forecasted O&M expense. 111 For example, the Marengo service and maintenance agreement has a cost that is 112 higher on a per turbine per year basis than that of Marengo II. In addition, the 113 Company negotiated that the lower cost applicable to Marengo II will also apply 114 to Marengo when the Marengo II plant is operational. The costs per turbine per

115 year for the Marengo and Marengo II projects are shown in confidential Exhibit

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116		RMP(MRT-1R-RR). In the Company's O&M expense forecast, the
117		contractually obligated service and maintenance agreement costs represents
118		approximately seventy five percent of the projected Marengo/Marengo II O&M
119		expenses in the December 2008 test period. Therefore, it is inappropriate to
120		prorate the Marengo/Marengo II O&M expense costs based solely on MW. To
121		capture the impact of Marengo II coming on line midway through the test year,
122		actual cost projections are required.
123	Q.	What does the Company recommend to the Commission with respect to the
124		adjustment proposed by Mr. Higgins?
125	А.	Since Mr. Higgins attempts to prorate the Marengo/Marengo II O&M costs based
126		on MW, and ignores the contractually obligated service and maintenance
127		agreements which the Company has used to align the O&M expense to the test
128		period, the Company recommends that the Commission reject the proposed
129		adjustment.
130	Wind	l Capacity Factors
131	Q.	What recommendation does UIEC's witness (Mr. Maurice Brubaker) make
132		with respect to actual generation from wind projects?
133	A.	Mr. Brubaker recommends that the Company be required to track, and file
134		periodically with the Commission, with appropriate access for the Committee and
135		customers, the actual generation from each wind project.
136	Q.	Does Mr. Brubaker recommend a revenue requirement adjustment?
137	A.	No.
138		

139	Q.	Does the Company agree with Mr. Brubaker's reporting recommendation?
140	A.	No. The Company currently files semi-annual results of operation reports with
141		the Committee, Division and the Commission. This process provides ample
142		opportunity for parties to have reasonable access to actual generation information
143		and there is no reason for the Commission to place additional reporting burdens
144		on the Company.
145	Q.	What reason does Mr. Brubaker's testimony give as being the need for such
146		actual wind project generation?
147	A.	Mr. Brubaker contends that such information will enable the Commission to
148		determine in the future if a revenue requirement adjustment is warranted based on
149		actual generation versus the generation estimated at the time the decision to
150		pursue the project was made. Specifically, Mr. Brubaker suggests that the
151		Commission may want to impute additional generation if the actual generation is
152		below expected.
153	Q.	Does Mr. Brubaker recommend that the Commission impute less generation
154		if the actual generation is above expected?
155	A.	No. Mr. Brubaker's recommendation is not symmetrical. It only envisions
156		penalizing the Company and not rewarding the Company.
157	Q.	How does generation from wind projects get included in proceedings
158		involving net power cost?
159	A.	The Company includes a production profile in the GRID model for each wind
160		resource.
161		

162	Q.	What is the basis for the production profile?
163	A.	The Company utilizes the best information available to it at the time. This
164		typically includes the results of previous wind studies and/or, if the resource is in
165		service, historical actual generation data.
166	Q.	Is the historical actual generation level of each resource provided to each
167		party applicable in the proceedings?
168	A.	Yes. If requested, the Company provides the historical actual production of each
169		resource contained in the GRID model, including wind resources.
170	Q.	Is it typical for the Company to receive a data request for historical actual
171		generation levels?
172	A.	Yes. Such a request is common.
173	Q.	Is the output from wind projects dependent on the weather?
174	A.	Yes. Weather patterns play a large role in determining the actual production of a
175		wind project during any given year or twelve month period.
176	Q.	Will the output from wind projects vary from year to year?
177	A.	Yes. The studies performed by the Company's consultants recognize that the
178		projected annual energy production for a wind project will vary from year to year.
179		For this reason, it is common for wind project production to be estimated over
180		long periods of time, thus taking into account annual variations.
181	Q.	What other weather dependent resources are similarly placed in the GRID
182		model using an assumed profile?
183	A.	Stream flows for hydro resources are normalized in the GRID model. Similar to
184		wind resources, hydro resources are dependent on the weather during a given year

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185		to determine their actual generation output. Because of the variability in both
186		wind and stream flows from year to year, the GRID model calculates net power
187		costs using normalized inputs for both wind and hydro resources.
188	Q.	Does the Company agree with Mr. Brubaker's imputation theory?
189	A.	No. The Company believes Mr. Brubaker is essentially recommending that the
190		Commission revisit the prudence of the Company's decision to pursue the
191		resource during a future rate proceeding. This is inappropriate and does not
192		recognize that the Company is asking the Commission to determine prudence in
193		this docket with respect to the subject wind resources.
194	Q.	Does Mr. Brubaker question the prudence of the Company's renewable
195		resource decisions.
196	A.	No. Mr. Brubaker does not question the prudence of the Company's renewable
197		resource decisions in this Docket.
198	Q.	When the Company makes a decision to construct a wind project, is it using
199		the best information available to it at the time with respect to estimated
200		energy production?
201	A.	Yes.
202	Q.	Is there a broader implication to Mr. Brubaker's recommendation to the
203		Commission?
204	A.	Yes. While Mr. Brubaker does not question the prudence of the Company's
205		decisions, his testimony is in effect saying that he believes the Commission
206		should revisit each such decision in the future and impute a penalty upon the
207		Company if the actual performance of the asset is different than expected when

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208		the decision was taken (based on information the Company knew at the time).
209		Mr. Brubaker's recommendation has far reaching implications. First, aside from
210		the fact that his suggestion lacks symmetry, Mr. Brubaker's suggested policy
211		fundamentally alters the premise that decisions by the Company shall be judged
212		by the Commission on the basis of what the Company knew at the time. Mr.
213		Brubaker's recommendation is in effect a new form of regulation for which there
214		is no sound basis. Finally, there is no reason to believe that parties to a future rate
215		proceeding would limit themselves to challenging only wind resource capacity
216		factor. Mr. Brubaker's recommendation opens the door for every past decision to
217		be re-assessed (i.e., not just resource decisions but transmission, distribution, or
218		any other decision impacting rates) and, as Mr. Brubaker suggests, subject the
219		Company to imputed penalties if a future Commission is not in agreement with a
220		prudence ruling by a previous Commission.
221	Q.	What does the Company recommend to the Commission with respect to Mr.
222		Brubaker's imputation recommendation?
223	A.	The Company recommends that the Commission reject Mr. Brubaker's
224		recommendation. It is an inappropriate adjustment that has no sound foundation
225		as an established or reasonable regulatory principle, it is not symmetrical, and it
226		would significantly increase the Company's risk profile related to rate base
227		investments and/or other decisions including, but not limited to, non rate base
228		resource acquisition decisions.
229		

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#### 230 Wind Project Production Tax Credits

## Q. What recommendation does Mr. Brubaker make with respect to the inservice date for wind projects?

- A. Mr. Brubaker contends that federal Production Tax Credits (PTC) are absolutely
- critical to making a wind project economical and beneficial to customers. Mr.
- Brubaker then recommends that the Commission impute PTC benefit into the
- revenue requirement impacts for any wind project that is not in-service by the endof the 2008 calendar year.

#### 238 Q. Does the Company agree with Mr. Brubaker's recommendation?

- A. No. Mr. Brubaker's recommendation violates fundamental rate making principles
- 240 on two levels. First, Mr. Brubaker recommends that the Commission implement
- 241 retroactive rate making by, in the future, looking back to determine if a wind
- 242 project does not achieve commercial operation during 2008 and, if so, implement
- 243 a retroactive rate making decision. Second, Mr. Brubaker's recommendation
- violates the principal of generation costs going into rates at cost.
- 245 Q. What reason does Mr. Brubaker give for such actions on the part of the
- 246 Commission?

# A. Mr. Brubaker contends that it is the Company who is exclusively in charge of and responsible for each project, its construction, and its timely completion. As such, Mr. Brubaker contends that the Company should bear the burden for any failure to meet the criteria required to achieve PTCs for a project.

251

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252	Q.	Is the Company entirely in control of when each component of a wind project
253		becomes used and useful?
254	A.	No. There are a number of factors beyond the Company's control that can impact
255		construction schedules. Factors which may include: delays due to weather or
256		transportation; equipment breakage; or other events where contractors or suppliers
257		either fail to perform or otherwise claim Force Majeure.
258	Q.	Mr. Brubaker contends that each wind project must be placed in service by
259		the end of 2008 to qualify for PTCs. Is this correct?
260	А.	No. Each wind turbine is declared eligible for PTCs when that individual wind
261		turbine is placed in service.
262	Q.	Is it reasonable that the Company entirely bear these risks?
263	A.	No. The Company is pursuing these wind projects with the specific intent of
264		meeting our renewable resource commitments and for the long-term benefit of
265		customers. Acceptance of Mr. Brubaker's recommendation by the Commission
266		would have a chilling effect upon the Company's renewable resource acquisition
267		activities and essentially result in little or no renewable acquisition activity unless
268		Congress guaranteed the PTC to be in place for several years at a time. History
269		has shown that Congress is unlikely to take such multi-year actions.
270	Q.	How do third parties account for such risks?
271	A.	Third parties are able to charge whatever the market will bear and, as such, are
272		able to hedge their risk by charging a premium.
273		

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296	Q.	At the time the Company decided to pursue each wind project, based on
297		what the Company knew at the time, did the Company have a reasonable
298		expectation that each wind project would reach commercial operation during
299		2008?
300	A.	Yes.
301	Q.	Is the Company still predicting that each wind project will achieve
302		commercial operation during 2008?
303	A.	Yes; current project schedules indicate that commercial operation will be
304		achieved during 2008.
305	Q.	Is it possible PTCs will be applicable to wind turbines that are placed in
306		service during 2009?
307	A.	Yes; both the House and Senate have passed versions of legislation that would
308		extend PTCs to wind turbines placed in service during 2009.
309	Q.	Is it likely that the federal government will impose a renewable portfolio
310		standard applicable to the Company's load service obligation in Utah?
311	A.	Yes. As referenced later in my testimony, the House of Representatives passed
312		legislation during 2007 that would implement such a RPS requirement. This
313		legislation did not become law during 2007 but it is reasonable to expect that
314		federal RPS legislation will indeed become law within the foreseeable future.
315	Q.	What effect could federal RPS law have upon the market for renewable
316		resources?
317	A.	Such federal RPS law would extend the amount of load across the nation subject
318		to RPS requirements, increase the demand for renewable resources and, therefore,

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319 increase the cost of renewable resources.

- 320 Q. How many states have RPS laws?
- A. At present, there are twenty seven (27) states in the United States with RPS laws,
- 322 eight (8) states in the Western Electricity Coordinating Council (WECC) with
- 323 RPS laws, and three (3) jurisdictions that regulate retail electric service by the
- 324 Company with RPS laws. In addition, Utah has passed a carbon reduction
- 325 initiative law (SB-202). The Company's two electric control areas reside in the
- 326 WECC.
- 327 Q. What is the market price referent in California?
- 328 A. The state of California has an RPS law and the California Public Utility
- 329 Commission has set a market price referent wherein cost recovery is assured if
- renewable resources are acquired at or below the referent price. The current
- referent price is nearly \$100/MWh.
- 332 Q. For the resources that Mr. Brubaker recommends that the Company bear
  333 asymmetrical PTC risk for, what is the cost of these resources without the
  334 PTC?
- 335 A. It varies by resource, but in each instance the levelized expected net delivered cost
  336 is less than \$100/MWh.
- 337 RECs associated with the Goodnoe Hills wind project
- **Q.** What recommendation does Mr. Brubaker make with respect to RECs
- associated with the Goodnoe Hills wind project?
- A. Mr. Brubaker makes a recommendation that the Company's revenue requirementshould be reduced by \$290,000.

342	Q.	What is Mr. Brubaker's revenue requirement reduction based on?
343	A.	The \$290,000 reduction is based on Mr. Brubaker's assessment that the Goodnoe
344		Hills RECs should be carved out from the RECs in the case from other renewable
345		resources and separately assigned a value of \$6.05/MWh. The value for all RECs
346		included in the case is \$3.50/MWh for 75 percent of the RECs allocated to Utah.
347	Q.	Did the Company assume that RECs from the Goodnoe Hills project are
348		worth \$6.05/MWh?
349	A.	No. The Company determined that the differential present value revenue
350		requirement for the project was \$0 on a total project basis (inclusive of avoided
351		market purchases) if the value of green tags or the cost of compliance with
352		renewable portfolio standards rise to approximately \$6.37/MWh during each year
353		of the project's life. The \$6.37/MWh represents a nominal levelized amount
354		during the life of the project and is not intended to represent the exact value of
355		RECs from the Goodnoe Hills project to customers over the life of the project or
356		in a given year.
357	Q.	Is it reasonable to expect that the value of RECs to customers will fluctuate
358		over the life of the Goodnoe Hills project and that the cost of compliance with
359		current or future RPS is or will be above \$6.37/MWh?
360	A.	Yes.
361	Q.	What could influence the value of RECs from the Goodnoe Hills as allocated
362		to Utah customers?
363	A.	The overall market value of RECs from new wind projects could certainly
364		influence the value of RECs from the Goodnoe Hills project. In addition, a

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- 365formalized agreement under the multi-state process (MSP) for inter-jurisdictional366allocation of RECs could have a direct impact of REC value for Utah customers
- as well as the enactment of a RPS by the federal government.
- 368 Q. Is it reasonable to expect that a RPS law enacted by the federal government
- 369 will have a non-compliance cost above \$6.37/MWh?
- A. Yes. The Company believes the cost for non-compliance under a federal RPS
- 371 could easily be \$20/MWh. While the cost of non-compliance is \$50.00/MWh in
- 372 some states, the \$20.00/MWh level is conservative relative to federal legislation
- 373 passed by the U.S. House of Representatives.<sup>1</sup>

#### **Q.** Will the Company sell all RECs at a price of \$3.50/MWh?

- A. No, Some RECs will be sold above that price, and some will be sold below that
- 376 price. Also included in the portfolio of RECs available for sale are RECs from
- 377 the Foote Creek, Rock River, Glenrock, Leaning Juniper 1, Seven Mile Hill, and
- 378 Marengo wind projects. RECs from Goodnoe Hills represent about 15 percent of

SEC. 610. FEDERAL RENEWABLE PORTFOLIO STANDARD.

(j) Enforcement- A retail electric supplier that does not comply with subsection (b) shall be liable for the payment of a civil penalty. That penalty shall be calculated on the basis of the number of kilowatt-hours represented by the retail electric supplier's failure to comply with subsection (b), multiplied by the lesser of 4.5 cents (adjusted for inflation for such calendar year, based on the Gross Domestic Product Implicit Price Deflator) or 300 percent of the average market value of Federal renewable energy credits and energy efficiency credits for the compliance period. Any such penalty shall be due and payable without demand to the Secretary as provided in the regulations issued under subsection (e).

(k) Alternative Compliance Payments- The Secretary shall accept payment equal to 200 percent of the average market value of Federal renewable energy credits and Federal energy efficiency credits for the applicable compliance period or 3.0 cents per kilowatt hour adjusted on January 1 of each year following calendar year 2006 based on the Gross Domestic Product Implicit Price Deflator, as a means of compliance under subsection (b)(4).

<sup>&</sup>lt;sup>1</sup> See H.R. 3221. This legislation did not become law during 2007. **H.R. 3221 (2007)**, Subtitle H--Federal Renewable Portfolio Standard, Section. 9611. Federal Renewable Portfolio Standard, (a) In General-Title VI of the Public Utility Regulatory Policies Act of 1978 is amended by adding at the end the following:

379		the total RECs included in the Company's filing. Therefore, isolating just the
380		Goodnoe Hills RECs should not be done unless there is a specific reason to do so.
381		The Company currently markets its REC portfolio on both a bundled and
382		unbundled basis to obtain maximum value, not on a project priority basis.
383	Q.	Does Mr. Brubaker recommend to the Commission that the Company retain
384		all REC revenues from Goodnoe Hills sold at higher than his referenced
385		\$6.05/MWh during the life of the Goodnoe Hills project?
386	A.	No. Mr. Brubaker only recommends that the Company bear the downside risk of
387		his proposed revenue imputation with no symmetrical upside adjustment proposal.
388		Mr. Brubaker's recommendation neglects to recognize that the value of RECs
389		from the project can reasonably be expected to rise over the life of the project.
390	Q.	What is the cost for non-compliance under the RPS laws in the Company's
390 391	Q.	What is the cost for non-compliance under the RPS laws in the Company's service area?
390 391 392	<b>Q.</b> A.	What is the cost for non-compliance under the RPS laws in the Company'sservice area?In Washington, the penalty is \$50.00 for each MWh the Company fails to not
<ol> <li>390</li> <li>391</li> <li>392</li> <li>393</li> </ol>	<b>Q.</b> A.	What is the cost for non-compliance under the RPS laws in the Company'sservice area?In Washington, the penalty is \$50.00 for each MWh the Company fails to notinclude as an adequate level of energy from renewable resources in its portfolio.
<ul> <li>390</li> <li>391</li> <li>392</li> <li>393</li> <li>394</li> </ul>	<b>Q.</b> A.	What is the cost for non-compliance under the RPS laws in the Company'sservice area?In Washington, the penalty is \$50.00 for each MWh the Company fails to notinclude as an adequate level of energy from renewable resources in its portfolio.In California, the penalty is five (5) cents per KWh (or \$50 per MWh), up to \$25
<ul> <li>390</li> <li>391</li> <li>392</li> <li>393</li> <li>394</li> <li>395</li> </ul>	<b>Q.</b> A.	What is the cost for non-compliance under the RPS laws in the Company'sservice area?In Washington, the penalty is \$50.00 for each MWh the Company fails to notinclude as an adequate level of energy from renewable resources in its portfolio.In California, the penalty is five (5) cents per KWh (or \$50 per MWh), up to \$25million per year, if the Company fails to meet procurement targets for
<ul> <li>390</li> <li>391</li> <li>392</li> <li>393</li> <li>394</li> <li>395</li> <li>396</li> </ul>	<b>Q.</b> A.	What is the cost for non-compliance under the RPS laws in the Company'sservice area?In Washington, the penalty is \$50.00 for each MWh the Company fails to notinclude as an adequate level of energy from renewable resources in its portfolio.In California, the penalty is five (5) cents per KWh (or \$50 per MWh), up to \$25million per year, if the Company fails to meet procurement targets forrenewable energy. In Oregon, the penalty is not defined by the law; Senate Bill
<ul> <li>390</li> <li>391</li> <li>392</li> <li>393</li> <li>394</li> <li>395</li> <li>396</li> <li>397</li> </ul>	<b>Q.</b> A.	What is the cost for non-compliance under the RPS laws in the Company'sservice area?In Washington, the penalty is \$50.00 for each MWh the Company fails to notinclude as an adequate level of energy from renewable resources in its portfolio.In California, the penalty is five (5) cents per KWh (or \$50 per MWh), up to \$25million per year, if the Company fails to meet procurement targets forrenewable energy. In Oregon, the penalty is not defined by the law; Senate Bill838 states that the Commission may impose a penalty against the Company in an
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400

401 **Q.** 

#### What Utah allocation of RECs from the Goodnoe Hills Project is the

#### 402 **Company proposing in this case?**

- 403 A. The Company has included RECs at a level based on Utah's allocated share based
  404 on the "Revised Protocol." This is 42.377 percent under the "SG" factor.
- 405 Q. Did the Energy Trust of Oregon Inc., an Oregon non profit corporation, (the

#### 406 "Trust") fund any portion of the Goodnoe Hills Project?

407 A. Yes. The Trust funded \$4.5 million toward the project pursuant to the agreement
408 contained in confidential Exhibit RMP (MRT-2R-RR).

#### 409 **Q.** What is the purpose of the Trust agreement?

410 A. The purpose of the agreement is for the Trust to invest in a utility scale wind

411 project for the benefit of Oregon customers. In return for its investment, the Trust

- 412 expects that the Company will allocate RECs for the benefit of Oregon customers
- 413 (as outlined in the Trust agreement) and maximize the value of Oregon's allocated
- 414 RECs based on the then-current status of compliance with Oregon's RPS.

## 415 Q. Does the Trust agreement reflect that other jurisdictions may wish to make a 416 similar investment?

- 417 A. Yes. The Trust funding agreement recognizes that each jurisdiction should be
- 418 offered the opportunity to implement a funding mechanism that effectively
- 419 displaces a portion of the Trust's funding. For example, Utah has the opportunity
- 420 to provide up to 42.377 percent (per the SG factor) of the \$4.5 million
- 421 (\$1,906,965) in funding via some mechanism which could include the outcome

422 from this Docket.

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423	Q.	What distinct time periods does the Trust agreement contain with respect to
424		the allocation of RECs to each jurisdiction?
425	A.	Under the agreement, the allocation of RECs for 5-years after the date of
426		commercial operation for Goodnoe Hills is done pursuant to the methodology
427		contained in the Trust agreement which is based on system-wide REC allocation.
428		After the 5-year period, the REC allocation is determined by additionally
429		examining the level that each jurisdiction chooses to displace a portion of the \$4.5
430		million Trust grant. The intent is that no jurisdiction would have the opportunity
431		to fund more than their Revised Protocol share.
432	Q.	What happens to Oregon's allocated RECs if all jurisdictions elect to fund a
433		share of the \$4.5 million based on the Revised Protocol percentages.
434	A.	In this instance, Oregon's allocated share would remain at a level very near
435		Oregon's Revised Protocol percentage, after taking into account the effects of the
436		Bonneville Power Administration (BPA) Conservation Rate Credit (CRC)
437		program for jurisdictions in the Pacific Northwest. Under the example contained
438		in the Trust Agreement, Oregon's share of RECs would be 33.6 percent.
439	Q.	What happens to Oregon's allocated RECs if no jurisdictions elect to fund a
440		share of the \$4.5 million based on the Revised Protocol percentages.
441	A.	In that instance, Oregon's allocated share of RECs would be higher than what
442		Oregon would otherwise receive if all jurisdictions opt to fund a portion of the
443		\$4.5 million amount. Under the example contained in the Trust Agreement,
444		Oregon's share of RECs would increase to 57.2 percent.

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445 Q. Under the Trust agreement, what factors go into determining the allocation
446 of RECs to each jurisdiction?

447 A. Key factors include the Revised Protocol percentages and other factors including
448 actual project cost, the level of BPA CRC received and contributions from other
449 jurisdictions to displace a portion of the Trust funding. These factors would apply
450 to determining REC allocations applicable to the time period after the project has
451 been in commercial operation for 5 years.

452 Q. In this case, Docket No. 07-035-93, has the Company accounted for the

- 453 funding provided by the Trust for the Goodnoe Hills wind plant?
- 454 A. Yes.

455 Q. How has the Company accounted for this funding in the rate case?

- 456 A. The funding was included as a reduction to operating expense in the O&M section
- of the rate case. The funding has been factored into the Incremental Generation
  Operation and Maintenance adjustment 4.12 in Exhibit RMP\_\_\_(SRM-1S). In
  this adjustment, the funding has been netted against the administrative line. On
- 460 back-up page 4.12.1 a bullet note revealed that all credits were included in the461 administrative line of the adjustment.
- 462 **Q.** What was the amount of funding included in the current case?

A. The amount of funding included in the current case and netted against the

- administrative line is \$846,779 total company, or \$358,840 on a Utah basis.
- 465 Please see Mr. McDougal's rebuttal testimony Exhibit RMP\_(SRM-1R-RR)
- 466 page 11.2.1 which includes the backup for this adjustment. If Utah elects to
- 467 displace the Trust's funding associated with the test period, then \$358,840 will

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468		need to be added to the revenue requirement in this case.
469	Q.	Is there a reason the Company accounted for this funding in the O&M
470		portion of the case and, if so, why?
471	A.	Yes. When this funding is received from the Trust, the Company will apply the
472		funding against the Goodnoe Hills wind plant O&M expense as allowed pursuant
473		to the Project Funding Agreement.
474	Q.	What does the Company recommend to the Commission with respect to Mr.
475		Brubaker's \$290,000 revenue requirement reduction?
476	A.	The Company recommends that the Commission reject Mr. Brubaker's
477		recommendation. To do otherwise establishes a precedent that the Commission
478		would rather take the risk that future REC values are lower than \$6.37/MWh over
479		the life of the Goodnoe Hills project. Should that be the case, then the Company
480		should be free to sell RECs from the Goodnoe Hills project during its life, keep
481		the revenues, and buy RECs from a future then-current market for allocation to
482		Utah at cost.
483	Q.	What does the Company recommend to the Commission with respect to the
484		Trust's \$4.5 million in funding?
485	A.	The Company recommends that the Commission affirmatively declare that it
486		wishes to displace a portion of the Trust's \$4.5 million in funding towards the
487		Goodnoe Hills project and that the Company's revenue requirement in this docket
488		be increased by \$358,840.
489		

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490	Wind Resource Integration Cost	
491	Q.	What adjustment does Mr. Falkenberg make with respect to wind
492		integration costs?
493	A.	Mr. Falkenberg recommends that net power costs be reduced by approximately
494		\$1.7 million on the basis that, as Mr. Falkenberg contends, the Company will
495		have far less than 1,000 MW of wind capacity installed during the test year. Mr.
496		Falkenberg believes, on this basis, that the \$1.14/MWh rate used by the Company
497		for integration costs, which is based on the 2007 Integrated Resource Plan (IRP),
498		is overstated since the Company has yet to reach the level of 2,000 MW of
499		installed wind capacity targeted in the 2007 IRP.
500	Q.	How many MW of installed wind capacity will be in the Company's system
501		during the test year?
502	A.	Approximately 1,200 MW. This includes wind projects for which the Company
503		provides integration, storage, and return services, as well as qualifying facility
504		contracts from wind projects.
505	Q.	What conceptual problem is there with Mr. Falkenberg's reasoning?
506	A.	The \$1.14/MWh from Appendix J of the 2007 IRP was developed to support a
507		2,000 megawatt portfolio of wind resources. It was never designed to be parsed
508		out to individual projects as Mr. Falkenberg has attempted to do in his testimony.
509		The Company has used, and continues to use, integration cost assumptions that
510		are consistent with the then-current IRP. Using Mr. Falkenberg's method leads to
511		unrealistic results. For example, the first half of the 2,000 megawatt portfolio
512		would be assessed a one percent increase in their spinning reserve requirement

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513 whereas the second half of the portfolio would be assessed a three percent 514 increase in their spinning reserve requirement for exactly the same service. When 515 the portfolio is completely in place by 2013, then, under Mr. Falkenberg's 516 reasoning, half of the wind plants would require reserves of six percent, while the 517 other half would require reserves of eight percent. This is non-sensical, does not 518 represent the way the Company actually operates its system, and should be seen 519 as an ill-founded proposal by Mr. Falkenberg to shift legitimate costs out of the 520 test period to some future time.

521 Q. If wind integration costs are to be revisited at this point in the general rate
522 case, what other considerations should the Commission take into
523 consideration?

consideration.

524 A. It should be noted that the Bonneville Power Administration (BPA) has recently 525 added a wind integration charge of \$0.68 per kilowatt month for interconnected 526 wind projects. This represents approximately \$2.82/MWh for a wind plant with a 527 capacity factor of thirty three (33) percent; more than double the Company's assumed rate of \$1.14/MWh. This new charge by BPA will increase net power 528 529 costs for the Company in 2008 by \$396,780. This cost is not included in the case, 530 but if wind integration costs are to be revisited at this point of the general rate 531 case, then these new charges from BPA should be included. In addition, the 532 Company failed to include integration costs associated with the Rock River, 533 Combine Hills, Wolverine Creek, Mountain Wind I, and Mountain Wind II wind 534 resources.

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535	Q.	If the BPA tariff increase and the integration costs associated with the above
536		mentioned wind plants is added, what would be the resulting integration
537		cost?
538	A.	Assuming that the five wind plants produce at an annual capacity factor of at least
539		30 percent, approximately \$885,000 for integration costs associated with the five
540		mentioned wind plants and an additional \$396,780 for the BPA tariff increase;
541		increasing the Company filed cost for integration from \$1.9 million to
542		approximately \$3.2 million in integration costs.
543	Q.	In addition to the conceptual flaws mentioned above, are there
544		computational errors in Mr. Falkenberg's wind reserve adjustment?
545	A.	Yes. There are two problems with Mr. Falkenberg's calculations. First, he
546		calculates 42 MW as being about two percent of 2,000 MW of nameplate wind
547		capability and then assumes that one percent of nameplate rating is the same as
548		one percent for purposes of calculating spinning reserves. This is incorrect since
549		reserves are calculated on the amount of plant running during each hour, which is
550		about a third of nameplate for wind. Thus, the conversion is not one for one;
551		rather it is over three to one. Second, he incorrectly assumes that the additional
552		reserve is half spinning and half non-spinning. The correct assumption is that it is
553		all spinning.
554	Q.	What integration cost did the Company include in the rate case and how does
555		it compare to what Mr. Falkenberg is recommending?
556	A.	Based on the 2007 IRP, the Company included approximately \$1.9 million in
557		integration costs. Mr. Falkenberg's adjustment results in integration costs of

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558		approximately \$200,000 or just 10.5 percent of that included by the Company.
559		This fact alone demonstrates that Mr. Falkenberg's methodology is fundamentally
560		flawed.
561	Q.	What should the Commission do with Mr. Falkenberg's adjustment to the
562		wind integration costs?
563	A.	The Commission should reject Mr. Falkenberg's adjustment. As described above,
564		it is both conceptually and computationally flawed.
565	Q.	Does this conclude your testimony?

566 A. Yes.