

1 **Q. Please state your name and business address with Rocky Mountain Power**
2 **Company (the Company), a division of PacifiCorp.**

3 A. My name is Steven R. McDougal and my business address is 201 South Main,
4 Suite 2300, Salt Lake City, Utah, 84111.

5 **QUALIFICATIONS**

6 **Q. What is your current position at Rocky Mountain Power (the “Company”)**
7 **and your employment history?**

8 A. I am currently employed as the Director of Revenue Requirements for Rocky
9 Mountain Power. I have been employed by Rocky Mountain Power or its
10 predecessor companies since 1983. My experience at the Company includes
11 various positions within regulation, finance, resource planning and internal audit.

12 **Q. What are your responsibilities as Director of Revenue Requirements?**

13 A. My primary responsibilities include overseeing the calculation and reporting of
14 the Company’s regulated earnings or revenue requirement, assuring that the inter-
15 jurisdictional cost allocation methodology is correctly applied, and the
16 explanation of those calculations to regulators in the jurisdictions in which the
17 Company operates.

18 **Q. What is your educational background?**

19 A. I received a Master of Accountancy from Brigham Young University with an
20 emphasis in Management Advisory Services in 1983 and a Bachelor of Science
21 degree in Accounting from Brigham Young University in 1982. In addition to my
22 formal education, I have also attended various educational, professional and
23 electric industry-related seminars.

24 **Q. Have you testified in previous proceedings?**

25 A. Yes. I have provided testimony before the Washington Utilities and
26 Transportation Commission, the California Public Utilities Commission, the
27 Idaho Public Utilities Commission, the Wyoming Public Service Commission and
28 the Utah State Tax Commission.

29 **PURPOSE OF TESTIMONY**

30 **Q. What is the purpose of your direct testimony?**

31 A. My direct testimony addresses the calculation and need for the \$161.2 million
32 increase requested in the Company's application. In support of this calculation, I
33 address the following issues:

- 34 • A summary of the calculation of the \$161.2 million requested rate
35 increase.
- 36 • The need for the forecast test period which is proposed in this case (twelve
37 months ending June 30, 2009 – the “Test Period”).
- 38 • Forecasted results of operations for the Test Period demonstrating that the
39 Company will earn an overall return on equity (“ROE”) in Utah of 5.8
40 percent.
- 41 • Results of Operations for the “Base Period” (twelve months ended June
42 30, 2007 with known and measurable changes through June 30, 2008) and
43 the “Mid Period” (twelve months ending June 30, 2008).

44

45 **REQUIRED RATE INCREASE**

46 **Q. What price increase is required to achieve the requested return on equity in**
47 **this case?**

48 A. Presented as an exhibit to my testimony is the Company's Utah Results of
49 Operations for the twelve months ending June 30, 2009 labeled as Exhibit
50 RMP___(SRM-1). My testimony presents evidence that, based on its results of
51 operations for this test period, at current rate levels Rocky Mountain Power will
52 earn an overall ROE in Utah of 5.8 percent for the twelve-months ending June 30,
53 2009. This return is less than the 10.25 percent ROE included in the stipulation in
54 Docket No. 06-035-21 and is less than the 10.75 percent return recommended in
55 Dr. Samuel C. Hadaway's testimony to provide a fair and equitable return for the
56 Company's shareholders. An overall price increase of \$183.4 million is required
57 to produce the 10.75 percent ROE requested by the Company in this proceeding.

58 **Q. What allocation methodology was used in the calculation of the Utah Results**
59 **of Operations?**

60 A. The Company has used the Revised Protocol allocation method, as approved by
61 the Commission in Docket No. 02-035-04 to calculate Utah's Results of
62 Operations and the associated ROE. The use of Revised Protocol resulted in a
63 Utah ROE of 5.8 percent and a required rate increase of \$183.4 million to earn a
64 10.75 percent ROE.

65 **Q. Is the Company requesting the full \$183.4 million required to earn a 10.75**
66 **percent ROE?**

67 A. No. The Company has reflected the Rate Mitigation Cap as stipulated and

68 approved by the Utah PSC in Docket No. 02-035-04. The stipulation states:

69 “In order to mitigate potential rate impacts on Utah customers, any
70 increase in the Utah revenue requirement as a result of the implementation
71 of the Revised Protocol shall be capped at the Applicable Percentage of
72 the Company’s Utah Revenue Requirement calculated under the Rolled-In
73 Allocation Method for the indicated effective periods as follows:

74 a. 101.5 percent for the period from the effective date of the final PSCU
75 order in the first general rate proceeding filed after the effective date of
76 this Stipulation and the Revised Protocol, to March 31, 2007

77 b. 101.25 percent for the period from April 1, 2007 to March 31, 2009.”¹

78 “for the Company’s fiscal years beginning April 1, 2009 through March
79 31, 2014, for all general rate proceedings, the Company’s Utah revenue
80 requirement to be used for purposes of setting rates for Utah customers
81 will be the lesser of: (1) the Company’s Utah revenue requirement
82 calculated under the Rolled-In Allocation Method multiplied by 101.00
83 percent; or (ii) the Company’s Utah revenue requirement resulting from
84 the Revised Protocol”²

85 For purposes of this case, the Rate Mitigation Cap is computed by taking nine
86 months of the 101.25 percent cap, and three months of the 101.00 percent cap to
87 align the mitigation cap with the test period. This adjustment reduces the rate
88 request by \$22.2 million to \$161.2 million as shown in my Exhibit
89 RMP____(SRM-1) on page 1.0 of Tab 1 Summary.

90 **Q. Please describe some of the key areas where the Company has experienced**
91 **cost increases that support the \$161.2 million requested price increase.**

92 A. Since the 2006 Utah general rate case, the Company has incurred cost increases to
93 service its customers in two main areas: new plant investment and net power
94 costs.

¹ Stipulation in Docket No. 02-035-04, page 3.

² Stipulation in Docket No. 02-035-04, page 4.

- 95 • The Company continues to make significant investment to serve its
96 customers. Utah allocated net rate base has increased by over \$835
97 million from the September 2007 test period amount included in the
98 Company's last Utah rate case filing. Significant new generating plant
99 investments which were either not included or not fully included in the
100 prior rate case include the Blundell bottoming cycle, Huntington 2
101 scrubber, Leaning Juniper Wind plant, Marengo Wind plant, Marengo II
102 Wind Expansion, Lake Side plant, Cholla 4 environmental upgrade,
103 Glenrock Wind plant, Seven Mile Hill Wind plant and the Goodnoe Hills
104 Wind plant as described in the direct testimony of A. Robert Lasich.
- 105 • The Company is continuing to see significant increases in Transmission
106 and Distribution plant in service. This case includes \$344 million in
107 transmission plant additions and \$588 million in distribution plant
108 additions between July 1, 2007 and June 30, 2009. Over half of the
109 distribution plant additions are in the state of Utah.
- 110 • Net power costs, as addressed by Mr. Mark T. Widmer, are projected to
111 increase. Net power costs are projected to increase \$279 million on a total
112 company basis as compared to the September 2007 projection included in
113 the Company's last Utah rate case.

114 **Q. How are the outstanding rate-related Utah dockets treated in this rate case?**

115 A. The Company has four unresolved rate-related dockets filed with the Utah
116 Commission: 1) Docket No. 07-035-04 requesting deferral of MEHC transition
117 costs; 2) Docket No. 06-035-163 requesting deferral of the Grid West Loan; 3)

118 Docket No. 07-035-14 requesting an accounting order on the Powerdale Hydro
119 plant; and 4) Docket No. 07-035-13 requesting authority to change depreciation
120 rates effective January 1, 2008. The impact of each of these open dockets is
121 included in this rate case based on the Company's filed position. The Company
122 will let parties to the rate case know the impact on the rate case of the
123 Commission orders after final orders are received. The impact of the final orders
124 will be included in the Company's rebuttal filing in this case.

125 **RATE CASE FORECAST TEST PERIOD**

126 **Q. Please provide an overview of your testimony on the test period in this case.**

127 A. Consistent with Utah statutes, the Company has proposed a forecast test year in
128 this case that begins on July 1, 2008 and ends on June 30, 2009. The purpose of
129 this portion of my testimony is to explain why this test period best reflects the
130 conditions the Company expects to experience in the rate effective period. In so
131 doing, I will discuss how matching principles and regulatory lag affect the choice
132 of test year and review the process of developing the Company's test year forecast
133 and explain why the result is reasonable.

134 **Matching Principle**

135 **Q. When will a rate change likely become effective in this case?**

136 A. Given their complexity, it is typical for orders in general rate cases to become
137 effective near the end of the statutory 240-day period provided under section 54-
138 7-12(3) of the Utah utility code. Thus, the commencement of the rate-effective
139 period (August 2008) and the commencement of the test period (July 2008) will
140 closely match each other in this case.

141 **Q. Why is it important that the test period and the rate effective period closely**
142 **match each other?**

143 A. One of the important underlying principles of fair utility rate-making is to match
144 capital investment, prudent expenses and revenues with the conditions that the
145 utility will actually experience when the new rates are in effect. The capital
146 investment, prudent expenses and revenues that are used to determine the utility
147 revenue requirement come from a “test period.” The time period when the new
148 rates are in effect is referred to as the “rate-effective period.” To the extent
149 possible, the rate-effective period and the test period should closely match each
150 other. In other words, the new rates should take effect on the commencement of
151 the test period. Traditional historical test periods will never match the rate-
152 effective period and, as I discuss later in my testimony, will result in the utility
153 chronically under-recovering its cost of service when the utility is experiencing
154 rapid expansion and rate base growth. The use of a forecast test period is
155 necessary and essential to the Company if it is to have a reasonable opportunity to
156 earn its cost of capital.

157 A rate base, rate of return regulated utility like Rocky Mountain Power must be
158 given a reasonable opportunity to earn its cost of capital. In fact, by creating a
159 statutory mandate that the type of forecast test period proposed by the Company
160 in this case be given serious consideration, the Utah Legislature has expressed its
161 clear intent that Utah utilities will be given a reasonable opportunity to earn their
162 authorized return.

163 **Q. Why is the Company advocating the use of a forecast test period in this**
164 **proceeding?**

165 A. As discussed in both Mr. A. Richard Walje's and Dr. G. Michael Rife's
166 testimony, the Company has experienced and continues experiencing
167 unprecedented load growth and we expect this trend to continue into the future.
168 The Company expects a significant amount of new load in the Utah service
169 territory. In addition, the Company foresees continued load growth in the other
170 states that it serves. The need to serve growing load requires the Company to
171 acquire new generating resources; the costs and benefits of some new resources
172 are reflected in rates for the first time in this case. This filing includes the full
173 impact of the Lake Side facility which adds 548 MW of generating capacity, as
174 well as various new wind projects adding over 500 MW of capacity. Significant
175 new investments in transmission and distribution systems are required to integrate
176 these new resources and ensure continued reliability. Net power costs continue to
177 escalate as a result of increasing fuel costs, purchased power and load growth.
178 Only a forecast test period can fully capture the rate-making impacts of growing
179 customer load, the capital investment required to serve it, and the operation and
180 maintenance costs required to maintain system safety and reliability. The use of a
181 forecast test period is the only proper method to reflect for rate-setting purposes
182 the costs the Company will incur in the rate-effective period to provide the level
183 of service required by its customers.

184

185 **Regulatory Lag**

186 **Q. Please explain what is meant by the term “Regulatory Lag.”**

187 A. The phrase “regulatory lag” refers to the time difference between when costs are
188 measured for the Company’s revenue requirement and when costs are actually
189 incurred in providing service to its customers. More than anything else,
190 regulatory lag is the result of the rate-making process, test period selection, and
191 the time that it takes to set customer rates. If new rates do not reflect the costs
192 being incurred at the time the rates are in effect, regulatory lag is created.

193 **Q. Please explain Exhibit RMP___(SRM-3).**

194 A. Exhibit RMP___(SRM-3) is a graphical representation of the problem with
195 regulatory lag. This Exhibit compares a historical base period, July 1, 2006
196 through June 30, 2007, and the forecast test period proposed in this case, July 1,
197 2008 through June 30, 2009, to the rate-effective period beginning in mid-August,
198 2008. This exhibit highlights the mismatch in investments, operating costs,
199 revenues and loads between the two example test periods and the rate-effective
200 period. Exhibit RMP___(SRM-3) shows that regulatory lag ranges from 19.5
201 months based on the purely historical base period, to 13.5 months based on the
202 mid period, and down to less than two months in the forecast period where the
203 revenues and loads are matched with the forecast cost to serve.

204 **Q. Why is regulatory lag a problem?**

205 A. Regulatory lag is a serious problem when a utility is only authorized to charge
206 rates based on historical (backward-looking) costs while it incurs a steady upward
207 trend in investments and expenses for the foreseeable future. As Exhibit

208 RMP___(SRM-3) shows, there is an obvious disparity between costs in the
209 historic base period and the higher costs that the Company will incur in the rate-
210 effective period. The Company is in a period of increasing energy-related costs
211 that are coupled with substantial new investments being made by the Company to
212 serve customer loads. As a result, basing rates on a test period that doesn't reflect
213 the costs to serve customers during the rate-effective period effectively denies the
214 Company a reasonable opportunity to earn the return authorized by the
215 Commission and recover the costs it incurs in serving customers.

216 **Q. If you receive rate increases based on forecasted costs, how can the**
217 **Commission be assured that this additional funding will be used for the**
218 **benefit of customers?**

219 A. During this period of rapid system growth, the Company will have an ongoing
220 need to continue a high level of investment in the system in order to maintain and
221 increase service reliability. The Company is committed to filing Utah Results of
222 Operations semi-annually with the Commission, DPU and CCS, that give parties
223 a chance to review the Company's earnings to verify that the Company is not
224 over-earning its allowed rate of return.

225 **Q. Would a test year other than the Company's forecast test year adequately**
226 **capture the costs the Company will experience in servings its customers**
227 **during the rate effective period?**

228 A. No. Other test year options simply do not provide the Company with a reasonable
229 opportunity to fully recover its cost of service. I have previously described the
230 types of expected cost increases that necessitate the use of a forecast test year. It

231 is important to recognize two additional facts about the Company's test year
232 proposal. First, capital additions between July 1, 2007 and June 30, 2008 will not
233 be fully included in revenue requirement unless a forecast test period is used,
234 despite the fact that the projects are scheduled to be completed prior to the
235 anticipated order in this case. It is anticipated that the company will have almost
236 \$1.9 billion of capital additions between July 1, 2007 and June 30, 2008 including
237 the Lake Side Power Plant, Blundell Bottoming Cycle, Cholla 4 environmental
238 upgrade, and the Marengo and Goodnoe Hills wind projects. Second, the
239 Company expects an additional \$1.4 billion in plant additions during the test year
240 (July 1, 2008 through June 30, 2009). This includes three additional wind
241 projects at a capital cost of approximately \$550 million adding an additional 268
242 MW of capacity. These additions are included in the test period based on the
243 number of months they will be in-service, consistent with their inclusion in the net
244 power cost study.

245 **Development of Test Period Forecast**

246 **Q. Is Rocky Mountain Power's forecast for its proposed test period reasonable?**

247 A. Yes. Rocky Mountain Power's forecast is: 1) grounded in actual data; 2)
248 reflective of realistic and systematic cost and revenue projections; 3) developed
249 and supported at the operating level; 4) consistent with actual performance; and 5)
250 readily accessible for external review and analysis.

251 **Q. Please explain how Rocky Mountain Power's test period forecast is grounded**
252 **in actual data.**

253 A. The test period was forecasted using the historical twelve months ending June 30,

254 2007 (“Base Period”) as the starting point. From that Base Period, each of the
255 revenue requirement components was normalized or adjusted to remove any non-
256 recurring items. The forecast test period is then further adjusted to recognize
257 known and measurable events, to include previously ordered Commission
258 adjustments and to properly match projections of revenues, expenses and
259 investment conditions in the rate-effective period. The specific forecasting
260 methods used for each revenue requirement component will be more fully
261 discussed later in my testimony.

262 **Q. Please describe the process used to project test period costs and revenues.**

263 A. Retail revenues were forecasted by applying the current Commission-approved
264 tariff rates to the test period load forecasts. The testimony of Dr. Rife describes
265 the comprehensive approach used to forecast loads for this case. Wholesale sales
266 forecasts (as well as all other components of net power costs) were developed
267 using the Generation & Regulation Initiative Decision (“GRID”) model, which
268 has been used extensively in prior general rate cases and other regulatory
269 proceedings in Utah. Normalized base-year operations and maintenance
270 expenses, excluding net power costs, (“O&M”) were split into labor and non-
271 labor components. Non-labor costs were escalated using well-established,
272 nationally recognized inflation indices provided by Global Insight. The escalated
273 amounts were compared to Company budgets, and if any significant differences
274 existed, the escalated amounts were adjusted to reflect expected test period
275 conditions. Labor costs were adjusted for expected increases through the end of
276 the test period. These forecasting procedures are explained in greater detail later

277 in my testimony and exhibits, where I explain the development of the Utah
278 revenue requirement.

279 **Q. How does the forecast capture costs that are projected to increase**
280 **significantly different than the cost indices?**

281 A. Cost indices are effective for projecting the future only to the extent that all future
282 cost components are included in the Base Period. Since the Company will be
283 placing many new generating resources into service and increasing O&M
284 expenses above historic levels, a forecast based entirely on indexed inflation
285 changes would not capture all conditions expected during the rate-effective
286 period. The Company does a high level comparison of the budget and the
287 forecast test period to capture additional adjustments necessary in the forecast test
288 period.

289 **Q. Does the Company have a rigorous budgeting process that is capable of**
290 **supporting a forecast test period?**

291 A. Yes. The Company's operating and capital budgets are reviewed and approved by
292 the Company's senior management and the management of its parent company,
293 MidAmerican Energy Holdings Company ("MEHC").

294 **Q. Please summarize the budgeting process that supports the test period**
295 **forecast.**

296 A. Because new resource additions are a significant component of this case, my
297 explanation will focus on the capital budget, although operating budgets follow a
298 similar procedure. Initially, a long-term view of the Company's projected capital
299 expenditures is developed by managers at the operating level. This long-term

300 view is refined annually during the budget process to reflect the current needs of
301 customers and the operating plans of the Company. Capital investment is then
302 allocated into discrete investment categories, not specific projects.

303 **Q. Have the cost assumptions underlying the test period forecast been reviewed**
304 **and supported by the Company managers who are responsible for actually**
305 **constructing capital projects and operating and maintaining the system?**

306 A. Yes, the Company's managers are the source of the costs that are included in the
307 forecast and are prepared to support these forecasts.

308 **Q. What is the process for validating test period forecasts at the operating level?**

309 A. To the extent budget data is relied on in developing the rate case forecast, it is
310 developed and reviewed at the operating level. The preparation of the test period
311 forecast follows a similar approach to the budgeting process. During the
312 preparation of the rate case, meetings are held with operating managers to review
313 labor forecasts, escalation of non-labor costs, forecast capital additions, and all
314 other components of test period costs. The overall test period forecast is not
315 finalized until all of the costs have been approved at the operating level. This
316 operating level review provides additional assurance that the test period amounts
317 are in line with the Company's business plan.

318 The Company has developed a well-documented forecast test period that
319 reflects the costs that the Company will incur in serving its customers when new
320 rates go into effect. The forecast properly matches all of the components of the
321 revenue requirement and is appropriate for setting rates in this case.

322 **Rate Effective Period**

323 **Q. Do you believe the appropriate test year should be based on the best evidence**
324 **of the conditions in the rate-effective period?**

325 A. Yes. The Commission's statutory charge is to select the test period that, in the
326 exercise of its judgment based on the evidence, will best reflect the conditions in
327 the rate effective period. In its analysis of what is fair for the Company and its
328 customers, the Commission should select the test year that reflects the unique
329 costs and circumstances of the rate effective period.

330 **Q. What evidence can you offer the Commission that the test year proposed by**
331 **the Company in this case, the twelve months ending June 30, 2009, best**
332 **reflects the conditions expected in the rate effective period?**

333 A. It may be helpful to begin by examining the alternatives for selecting a test year
334 that matches the rate effective period. A completely historic test year is not an
335 option available under current statute. A historic test year with known and
336 measurable adjustments creates serious mismatches between revenues and
337 expenses within the test period. Likewise, a historic test period with known and
338 measurable adjustments and a mid-period forecast offer no link to the rate
339 effective period and do not adequately reflect the anticipated cost levels in the rate
340 effective period. Only a forecast that most closely matches the rate effective
341 period will adequately reflect the costs and circumstances that the Company will
342 experience during that period.

343 **Q. What is the advantage of the test period proposed by the Company?**

344 A. The Company's proposed test year has the advantage of close proximity to the

345 expected rate effective period on an actual calendar basis. The Company's test
346 year forecast reflects the conditions that the Company expects to experience when
347 the new rates are in effect. The use of any other test period requires the
348 assumption that the revenues and expenses developed for the test year will not
349 change for an extended period of time until the rates become effective. Since this
350 assumed stability creates a greater risk of mismatch with the rate effective period,
351 the Company's forecast period is the most logical choice because it most closely
352 matches the rate effective period.

353 **Consistent With Actual Performance**

354 **Q. How have previous Utah test year forecasts compared to actual results for**
355 **the same period?**

356 A. In Docket No. 06-035-21 the Company filed a forecast test period for the twelve
357 months ending September 2007. A comparison of the forecast test period with
358 actual results shows that the Company's forecast was conservative in almost all
359 areas. While the forecast test period did not exactly match actual results for the
360 rate effective period it was much closer than the Base-period or Mid-Period
361 amounts, and best reflected the conditions in the rate effective period.

362 An example is electric plant in service, one of the main cost drivers in
363 Docket No 06-035-21. The Company forecasted an average electric plant in
364 service balance of \$15.6 billion, actual results were \$15.7 billion. The historical
365 amount on Docket No. 06-035-21 was \$13.8 billion and Mid-Period amount was
366 \$14.6 billion. Also, the forecast total net rate base and the actual net rate base for
367 September 2007 were both \$8.3 billion compared to the base period of \$7.2

368 billion.

369 **Q. Does the manner in which the Company has calculated its forecast capital**
370 **additions constitute a prepayment?**

371 A. No. The Company has used the 13-month average method of calculating rate base
372 in this case. Under this approach, asset additions are not included in rate base
373 until the month in which they are actually placed in service. For example, the
374 Glenrock Wind plant will be completed in December 2008. Therefore, for the
375 forecast test year July 1, 2008 to June 30, 2009, there will be no Glenrock Wind
376 costs in rate base during the months of June 2008 through November 2008. The
377 investment will not be added until December 2008. Since the new rates will be
378 based on the Company's 13-month average rate base, rates only reflect a partial
379 recovery of the new plant investment. In other words, the revenue requirement
380 will reflect nothing for the Glenrock Wind plant until December 2008 and will
381 reflect the full cost of the new plant only them from December 2008 through June
382 2009. This is consistent with the net power cost benefits of the plant. The net
383 power cost study includes the plant for these same months, and the customers are
384 getting the benefit of the zero net power cost resource for these months.

385 **Q. Do you believe that the approach used by the Company to forecast test year**
386 **rate base is conservative and beneficial to customers?**

387 A. Yes. During the first year the new rates are in effect, customers will bear the cost
388 of new assets only for the period of time they are projected to be in service during
389 that period. After the first year, these assets will be fully in service, but cost
390 recovery will continue to be based on their partial inclusion in the test year.

391 Customers will continue to pay less than a full annual return on this investment
392 until new tariff prices are established in a new rate case.

393 **Q. Based on the preceding discussion is it your conclusion that the Company's**
394 **forecast capital additions are consistent with proper ratemaking principles?**

395 A. Yes. Under the Company's forecasting approach, customers bear only the cost of
396 new plant for the period it is projected to serve them.

397 **Q. Why is it important that the Company's forecast has been documented?**

398 A. I believe that the care that the Company has taken to document and explain its
399 forecast along with its willingness to openly and voluntarily share information is
400 the clearest indication that its approach to forecasting is reasonable. I have
401 explained that the Company has applied a rational, systematic and comprehensive
402 approach to the preparation of its forecasted test year revenue requirement. Based
403 on the factors I have previously described, I believe that the forecast test year
404 revenue requirement developed and proposed by the Company is fair and
405 reasonable and is most likely to match the conditions in the rate effective period.

406 **Q. Is it possible to devise a test period that is free from some element of**
407 **prediction?**

408 A. Of course not. The reality is that the Commission is charged with setting rates for
409 a future, not a historic, period and that inevitably involves a certain amount of
410 informed projections of the future for any test period that is used. In prior years,
411 historic test periods with no out-of-period adjustments have been used in an effort
412 to remove Company judgment and discretion from the calculation of the revenue
413 requirement. However, given the dynamic nature of the world in general and the

414 electric industry in particular, it is unlikely that a pure historic test year will “best
415 reflect” the conditions in the rate-effective period at the present time; and, in fact,
416 an unadjusted historic test year is not even an option that is available to the
417 Commission under the current statute. All of the test year options require the
418 Company to exercise informed judgment about how to best project future data or
419 adjust historical data to reflect conditions in the rate effective period.

420 **Q. Do you have any other general observations about the use of a forecast test**
421 **year?**

422 A. The Commission is required by statute to choose the test period that best reflects
423 the conditions in the rate effective period. The Utah Legislature has explicitly
424 made a forecast test year option available to the Commission. The Company now
425 finds itself in a period where both capital and O&M costs are increasing
426 significantly to meet growing customer demand for electricity and rising cost
427 pressures. The Commission should require customers to pay a price today that
428 matches the cost to serve that customer today. Any business that charges prices
429 today that reflect two year old costs will always under-perform. I do not believe
430 that the legislature would have authorized the use of a forecast test year if it were
431 not convinced that this option might be necessary to best reflect the conditions in
432 the rate-effective period. In fact, I believe that the Company’s current
433 circumstances are a perfect example of the need for a forecast test year that was
434 anticipated by the Legislature.

435 **Test Period Summary**

436 **Q. Please summarize your conclusions about the appropriate test year to be**
437 **used by the Company in this proceeding.**

438 A. The test period used in this proceeding must satisfy two objectives. First, it must
439 best reflect the conditions in the rate-effective period as required by statute, and
440 secondly it must provide the Company with a reasonable chance of fully
441 recovering the escalating costs of serving the growing electrical needs of its Utah
442 customers. There is simply no way that a historical test year, even with selected
443 adjustments, can recover the increased net power costs, O&M expense and capital
444 required to serve this growing load. These costs are only exacerbated by the fact
445 that the load is growing faster on peak than it is overall. The fact is that in order
446 to have an opportunity to recover its full cost of service and earn its authorized
447 return on equity, the Company must employ a test year that is properly matched
448 with the rate-effective period. My testimony has demonstrated that the Company
449 has applied a rational, systematic, and comprehensive approach in forecasting its
450 test year revenue requirement. I have explained that the resulting revenues and
451 costs are fair and reasonable and are most likely to match the conditions in the
452 rate effective period. Therefore, the Commission should approve for purposes of
453 this proceeding, a forecast test year beginning July 1, 2008 and ending June 30,
454 2009.

455

456 **Utah Test Period Results of Operations**

457 **Q. Please explain the process used to calculate the results of operations for the**
458 **Test Period in this application.**

459 A. The Test Period in this case was developed in four steps.

460 First, the Company started with the historical results of operations for the
461 twelve months ended June 30, 2007 (“Actual Period”).

462 Second, the actual period was normalized to remove any non-recurring
463 items, unusual weather or hydro conditions. Known and measurable adjustments
464 through June 30, 2008 were then added to come up with the “Base Period”, a
465 historical rate case with known and measurable adjustments. These normalized
466 Results of Operations are summarized as the “Base Period” in Exhibit
467 RMP___(SRM-2).

468 Third, the “Mid Period” was developed, which represents forecasted
469 results of operations for the twelve months ending June 30, 2008. The Mid Period
470 utilized the load forecast as discussed in the testimony of Dr. Rife. Retail
471 revenues were forecasted by applying the current tariffs to the Mid Period load
472 forecasts. Net power costs, which were developed using the Generation &
473 Regulation Initiative Decision (“GRID”) model, utilized the same load forecast.

474 The normalized Base Period O&M expenses were split between labor
475 related and non-labor costs. The non-labor costs were escalated by utilizing
476 functional specific (i.e. production, transmission, distribution, etc.) inflation
477 indices prepared by Global Insight’s Utility Cost of Service. These results were
478 then compared to the budget for the corresponding period. In limited areas where

479 the budget differed significantly from the escalated amounts, the known cost
480 drivers were identified and the differences added to the escalated amounts to
481 better reflect the expected Mid Period operating conditions.

482 Labor costs were adjusted to capture wage and employee benefit increases
483 through the end of the Mid Period. The labor and non-labor costs were then
484 combined.

485 The fourth and final step was to segue from the Mid Period to the Test
486 Period Results of Operations. The same process used to walk the Base Period to
487 the Mid Period was employed. The load forecast for the twelve-months ending
488 June 30, 2009 was the basis for developing the Revised Protocol allocation
489 factors, the general business revenues and the net power costs. Non-labor O&M
490 was escalated to capture another year of inflation and labor related expenditures
491 were adjusted for increases to wage and benefits. Electric plant in service was
492 developed from the Company's capital budgets based on project spend and
493 completion dates.

494 The development of the Test Period results is summarized in six tabs in
495 Exhibit RMP____(SRM-1), the "Report". Revenues are summarized in Tab 3 –
496 Revenue Summary. The O&M forecast is summarized in Tab 4 – O&M
497 Summary. The net power cost forecast was produced using the GRID model and
498 is summarized under Tab 5 – Net Power Cost Summary. Annual depreciation
499 expense was developed by applying the Company's composite functional
500 depreciation rates based on the Company's August 31, 2007 application for
501 authority to change depreciation rates effective January 1, 2008 to the forecasted

502 plant balances as summarized in Tab 6 – Depreciation and Amortization
503 Summary. Tab 7 is the Tax Summary. Tab 8 contains the Rate Base Summary.

504 There are two additional tabs; Tab 9 – Rolled-In Methodology restates the
505 results summarized in Tab 2 utilizing the Rolled-In allocation in compliance with
506 the Revised Protocol approval order. Tab 10 – Allocation Factors, shows the
507 derivation of the Revised Protocol Allocation Method (“Revised Protocol”)
508 factors.

509 I will discuss the calculation of each of these components in more detail
510 later in my testimony.

511 **Q. Please explain how inflation escalators were used in your forecast.**

512 A. Inflation indices were applied to most of the O&M non-labor costs. Inflation
513 increases the Company’s cost of goods necessary to provide service. After non-
514 labor costs were isolated from labor costs, utility index inflation indices were
515 applied to escalate the Base Period costs other than net power costs to the Test
516 Period. The advantage of using inflation indices to produce a forecast is that the
517 resulting calculations are easily understood and readily verifiable. However, a
518 forecast based solely on applying inflation indices to a historic Base Period
519 assumes that all future cost increases will track the general rate of inflation.

520 **Q. Are there additional areas where future cost increases will not track the**
521 **general rate of inflation?**

522 A. Yes. In order to rely solely on inflation indices, all the cost components that the
523 Company will incur in the Test Period need to be in the Base Period. For
524 example, in order to serve growing system loads the Company will be making

525 substantial capital investments over the historic levels in the Base Period.
526 Because of the new generation resources and growth in specific cost categories, a
527 forecast test period based entirely on indexed inflation changes would not capture
528 the new investments or the associated operating costs in the rate-effective period.

529 **Q. Who provides the utility indices used by the Company to forecast O&M**
530 **costs?**

531 A. The indices are developed by Global Insight. The Company has relied on Global
532 Insight's indices in forecast test period rate cases in Oregon, California, Wyoming
533 and Utah. The Company also used these factors in the future test period (ending
534 September 30, 2007) proposed in the last Utah rate case.

535 **Q. Why does the Company use Global Insight's inflation indices?**

536 A. Global Insight provides a detailed assessment of the electric market and is a utility
537 cost index with the most granular level of detail available. There are many high-
538 level indices that are both historical and forward-looking. One of the most
539 recognized and generally accepted indices is the Consumer Price Index ("CPI").
540 CPI contains a select basket of goods which include food, housing, utility costs,
541 apparel, transportation, recreation, education, and other goods and services. In
542 contrast, Global Insight's index is based on electric utility costs according to the
543 Uniform System of Accounts defined by the Federal Energy Regulatory
544 Commission ("FERC") for major electric utilities and major natural gas pipeline
545 companies. The Global Insight study used to prepare this filing was Global
546 Insight's Utility Costs of Service, release dated October 8, 2007. A summary of
547 these indices is included on page 4.16 in Exhibit RMP____(SRM-1).

548 **Q. At what level of detail are Global Insight’s indices prepared?**

549 A. Global Insight’s indices are prepared at the FERC functional subcategory level
550 and are denoted with their corresponding FERC account number. The individual
551 FERC account level indices are then combined into broader indices representing
552 operation, maintenance, or total operation and maintenance expenses.

553 **Q. Is labor expense included in these Global Insight cost indexes?**

554 A. No. Global Insight provides an O&M cost index forecast excluding labor expense
555 (materials and services only). These factors are denoted by the “MS” at the end
556 of each factor on page 4.16. The Company uses these non-labor factors to
557 escalate the non-labor O&M costs, and relies on Company projections and union
558 contracts to escalate labor costs.

559 **Q. How has the Company addressed areas where cost increases were different
560 than inflation?**

561 A. After O&M was calculated, it was compared to the Company’s budget. In areas
562 where there were large discrepancies, the appropriate business unit within the
563 Company was asked to provide support for the differences. In most cases, these
564 differences were attributed to changes in the number, or frequency, of activities.
565 Inflation indices capture cost increases on existing units of production; they don’t
566 capture changes in volume. Examples of these types of adjustments are the
567 Automated Meter Reading Savings (Adjustment 4.15) which reflects planned
568 efficiencies from the automated meter reading project, and the Incremental
569 Generation O&M adjustment for new plants (Adjustment 4.12).

570

571 **Q. Please describe Exhibit RMP___(SRM-1).**

572 A. Exhibit RMP___(SRM-1), which was prepared under my direction, is Rocky
573 Mountain Power's Utah Results of Operations Report (the "Report"). As
574 discussed above, the Base Period for the Report is the twelve months ended June
575 30, 2007, which has been normalized and is used to calculate the Test Period
576 revenue requirement. The Report provides totals for forecasted revenues,
577 expenses, depreciation, net power costs, taxes, rate base and loads in the Test
578 Period. Electric plant in service, accumulated depreciation and amortization
579 reserves are thirteen month averages. The Company has used a thirteen month
580 average to better match new generation investment with maintenance and net
581 power costs. The thirteen month average uses the month-end rate base for the
582 thirteen months starting with June 30, 2008 and ending with June 30, 2009. All
583 other rate base balances are an average of the beginning and ending amounts
584 during the Test Period. The Report presents operating results for the period in
585 terms of both return on rate base and ROE.

586 **Q. Please describe how Exhibit RMP___(SRM-1) is organized.**

587 A. Starting with Tab 1 – Summary, is the Utah allocated results based on the Revised
588 Protocol allocation methodology. Page 1.0 is the calculation of the rate mitigation
589 cap which compares the revenue requirement from Rolled-In allocation to
590 Revised Protocol and caps the increase at the lower of Revised Protocol or 101.19
591 percent of Rolled-In. The 101.19 percent cap is calculated as the weighted
592 average of a 101.25 percent cap for nine months and a 101.00 percent cap for
593 three months. Page 1.1, starting with the left-hand column (1), labeled Total

594 Adjusted Results is the Utah results of operations for the Test Period. The Total
595 Adjusted Results column is carried forward from the results of operations
596 summary, Page 2.2, and shows a forecasted ROE for Utah of 5.8 percent. The
597 Price Change (column 2 of Tab 1, page 1.1) shows that an increase of \$183.4
598 million in revenues is required to increase the return on equity from 5.8 percent to
599 10.75 percent in Utah. Column 3 reflects the Utah adjusted revenue requirement
600 with the \$183.4 million price increase included. Page 1.2, of Tab 1, supports the
601 calculation of additional revenue-related uncollectible expense and franchise taxes
602 associated with the price change requested in column 2. Page 1.3 details the
603 calculation of the net operating income percentage. Page 1.4 shows the same
604 details as page 1.1 under the Rolled-In rather than the Revised Protocol allocation
605 method. It is used in calculating the rate mitigation cap on page 1.0.

606 Tab 2 details Total Company and Utah allocated results based on the
607 Revised Protocol allocation methodology. Pages 2.3 through 2.39 contain Total
608 Company and Utah allocated revenues, expenses and rate base detail by FERC
609 Account. Supporting documentation for the data in Tab 2, along with the
610 normalizing adjustments made to the Base Period data to reflect on-going costs of
611 the Company, is provided under Tabs 3 through 8. The calculation of these
612 amounts is described later in my testimony. Tab 9 is Tab 2 restated with the Utah
613 allocation based on the Rolled-In allocation method. Tab 10 contains the
614 calculation of the Revised Protocol allocation factors. The load forecast used for
615 these factor calculations and to calculate the revenue and net power costs is
616 explained further in testimony sponsored by Company witness Dr. Rife.

617 **Tab 3 – Revenue Adjustments**

618 **Q. Please describe the procedures used to forecast the Company’s Test Period**
619 **revenues and explain the entries behind Tab 3, Revenue Adjustments.**

620 A. The revenue forecast and adjustments are contained in Tab 3, which begins with
621 an overview of assumptions used to forecast retail revenues and a brief
622 explanation of each additional normalization adjustment made to other revenues.
623 This is followed by a numerical summary (pages 3.0.2 – 3.0.10) by FERC account
624 and allocation factor starting with actual revenue and summarizing each
625 adjustment to get from the actual data to the Test Period. Pages 3.0.2 through
626 3.0.4 start with June 30, 2007 actual data and show the normalization adjustments
627 necessary to calculate June 30, 2007 normalized revenues. Pages 3.0.5 through
628 3.0.7 start with June 30, 2007 normalized revenues and show the adjustments and
629 changes necessary to calculate June 30, 2008 revenues. Likewise, pages 3.0.8
630 through 3.0.10 start with June 30, 2008 revenues and show the adjustments
631 necessary to calculate the Test Period revenues for the twelve months ending June
632 30, 2009.

633 **Revenue Normalization & Forecasts (page 3.1)** – This tab has the incremental
634 changes to walk from historical revenues to the Test Period forecasted revenues
635 shown on page 3.1.6. It also includes the load forecasts for those periods for all
636 states.

637 **SO2 Emission Allowances (page 3.2)** – Over the years, the Company’s annual
638 revenues from the sale of emission allowances have been uneven. Consistent
639 with the Commission order in docket No. 97-035-01, the Company has amortized

640 all sales of emission allowances over a four-year period. In addition, this
641 adjustment includes forecasted sales through the end of the Test Period.

642 **Revenue Correcting Adjustment (page 3.3)** – In reviewing the historic data for
643 the Base Period, the Company discovered two adjustments that needed to be
644 made:

645 • The general business revenues in unadjusted results during calendar year
646 2006 are allocated by profit centers. The Company has profit centers in
647 California, Oregon and Washington that cross state boundaries. This
648 adjustment correctly assigns allocation factors based on the location of the
649 revenues rather than profit centers for the affected jurisdictions.

650 • A review of FERC account 456, other electric revenues, was completed to
651 verify that all of the revenues were correctly recorded in the Base Period.
652 This adjustment corrects the allocation factor on several transactions
653 where other electric revenues were assigned incorrect allocation factors in
654 unadjusted results.

655 **Wheeling Revenues (page 3.4)** – During the Base Period various wheeling
656 transactions took place which the Company does not expect to continue in the
657 Test Period. These relate to prior period adjustments and contract terminations.
658 This adjustment normalizes wheeling revenues to the anticipated level in the Test
659 Period. The adjustment also includes proforma wheeling revenues for the twelve
660 months ended June 2007, June 2008 and June 2009, including an adjustment for
661 additional revenues associated with the Malin – Indian Springs transmission line.

662 **Green Tag Revenues (page 3.5)** – A market for green tags or Renewable Energy

663 Credits is developing where the tag or “Green” traits of qualifying power
664 production facilities can be detached and sold separately from the power itself.
665 This adjustment increases the revenues associated with green tag sales in the Mid
666 and Test Period to account for the additional wind production MWh included in
667 the GRID runs.

668 **Q. Are there additional adjustments to revenue that are included in other**
669 **portions of the Exhibit?**

670 A. Yes. The following adjustments from other portions of my exhibits impact the
671 revenue forecast:

672 K2 Risk Management System Removal (page 4.5)
673 Accounting Correction (page 4.7)
674 Net Power Cost Adjustment (page 5.1)
675 James River Royalty and Little Mountain Steam (page 5.5)
676 Upper Beaver Hydro Sale (Page 8.10)

677 These adjustments are described under the Tab in which they are located.

678 **Tab 4 – Operation & Maintenance (“O&M”) Expenses**

679 **Q. How is Tab 4 organized?**

680 A. Tab 4 includes the O&M summary followed by the adjustments themselves.

681 **Q. What is the O&M Summary and what is its purpose?**

682 A. The O&M Summary is an overview that provides assumptions and itemizes the
683 adjustments made to adjust O&M costs forward from the Base Period to the Test
684 Period. It is the bridge between the O&M section in the results of operations (Tab
685 2) and the detail supporting the Company’s Test Period O&M projections (Tab 4).

686 The O&M Summary begins on page 4.0 with a brief overview of
687 assumptions used to forecast O&M. It is organized by FERC account and
688 allocation factor starting with unadjusted data from the Base Period. Labor costs

689 are adjusted separately so the second column subtracts the Base Period labor
690 costs, leaving non-labor O&M. Each following column has a numerical reference
691 to a corresponding page in Exhibit RMP____(SRM-1), which contains a lead sheet.
692 This lead sheet shows the FERC account affected by the adjustment, allocation
693 factor, dollar amount and a brief description of the adjustment.

694 **Q. Please describe the O&M numerical summary.**

695 A. The numerical summary is found on page 4.0.1 through page 4.0.15. The detail in
696 this tab supports pages 2.5 through 2.14. Each adjustment is listed in a separate
697 column. These columns are totaled to produce the Base Period normalized O&M
698 shown in the column on the right-hand side of the page, titled June 2007 Adjusted
699 O&M on pages 4.0.1 through 4.0.4.

700 To walk O&M expenses forward from the Base Period to the Mid Period,
701 the process is repeated as shown on pages 4.0.5 through 4.0.10. The Base Period
702 labor costs were removed, leaving non-labor O&M. These costs are then
703 escalated to Mid Period levels using Global Insight's indices for each FERC
704 function, the result is then adjusted for items that weren't escalated based on an
705 index such as incremental O&M and net power costs. The Mid Period labor costs
706 were added back in with the other normalizing adjustments to produce the Mid
707 Period (June 2008) O&M expense.

708 Finally, the process is repeated one more time to walk forward the Mid
709 Period O&M to the Test Period, summarized on pages 4.0.11 through 4.0.15.

710

711 **Q. Please describe the adjustments made to the Base Period non-labor O&M**
712 **expense in Tab 4.**

713 **A. Miscellaneous General Expense (page 4.1)** – This adjustment removes from
714 results of operations certain miscellaneous expenses that should have been
715 charged below the line to non-regulated expenses.

716 **Non Recurring Expense Adjustment (page 4.2)** – Accounting adjustments were
717 made to expenses that were non-recurring in nature or related to prior periods.
718 This adjustment removes these non-recurring items from the Base Period reducing
719 total company operating expense by \$9.7 million. Details on the specific
720 adjustments can be found on page 4.2.1 of Exhibit RMP____(SRM-1).

721 **Irrigation Load Control Program (page 4.3)** – Incentive payments made to
722 Idaho customers participating in the Schedule 72 irrigation load control program
723 were initially booked as system allocated in unadjusted data. This adjustment
724 corrects that allocation assigning these costs situs to Idaho consistent with the
725 situs assignment of other Demand Side Management (“DSM”) programs.

726 **Blue Sky (page 4.4)** – This adjustment removes costs associated with the Blue
727 Sky program. The Blue Sky program is designed to encourage voluntary
728 participation in the acquisition and development of renewable resources. To
729 prevent non-participants from subsidizing the program, this adjustment removes
730 administrative and other expenses directly associated with the program.

731 **K2 Risk Management System (page 4.5)** – This adjustment removes the effect
732 of the K2 Risk Management system from results of operations. This project was
733 capitalized during calendar year 2006. However, the project was written-

734 off/retired during March 2007 as the project has been deemed not used and useful.
735 This adjustment removed the expenses of the project which are included in the
736 O&M template, and also removed the loss on the disposition of the asset in
737 account 421 included in the revenue template in tab 3.

738 **DSM Expenditure Removal (page 4.6)** – Utah allows for recovery of Demand
739 Side Management expenses through the system benefit charge (SBC) tariff rider.
740 This adjustment removes Utah DSM costs in order to prevent a double recovery
741 through the revenue requirement and the SBC tariff rider.

742 **Accounting Correction (page 4.7)** – In late 2006 it was discovered that in some
743 cases offsetting entries in the labor pool were being charged to different accounts
744 and/or locations. An entry in December 2006 corrected this for all of calendar
745 year 2006. This entry removes the portion of the correction that relates to January
746 – June 2006 which is out of period for this filing. An entry in September 2007
747 made similar corrections for January – June 2007. This adjustment is done in four
748 parts on pages 4.7 through 4.7.3, which are summarized on page 4.7.3.

749 **Cove Hydro Decommissioning (page 4.8)** – The Cove Hydro electric plant was
750 decommissioned in the fall of 2006. This adjustment removes the Cove operation
751 and maintenance expense from results.

752 **Postage Increase (page 4.9)** - Effective May 14, 2007, the U.S Postal Service
753 increased its rates by \$0.02 from \$0.29 to \$0.31 for utility mailings. This
754 adjustment reflects that additional cost by applying the two-cent increase to the
755 average number of retail customers during the Base Period. This adjustment also
756 includes the increased number of customers based on the company load forecast.

757 **Wage & Employee Benefit Adjustment (page 4.10)** – This adjustment is
758 described later in my testimony.

759 **MEHC Transition Savings (page 4.11)** – After completion of the MEHC
760 acquisition of the Company, certain cost saving programs were implemented.
761 The major focus was to reduce the amount of corporate overhead by reducing the
762 number of employees. Those employees whose positions were eliminated
763 qualified for a change-in-control (“CIC”) severance payout based on years of
764 service and salary. This adjustment removes the salary and severance paid to
765 these former employees. The adjustment also adds back amortization expense
766 over a three year period consistent with the Company’s application in Docket No.
767 07-035-04. This adjustment will be revised to comply with the Commission
768 decision in the above referenced Docket after an order is received.

769 **Incremental Generation O&M (page 4.12)** – This adjustment annualizes the
770 O&M expense associated with the Leaning Juniper Wind plant which was placed
771 in service September 14, 2006. This adjustment also adds incremental operation
772 and maintenance expenses for generating units that were not in service during the
773 twelve months ended June 30, 2007 but will be in service during the twelve
774 months ending June 30, 2009. The net power cost benefits associated with these
775 additional resources are included in the net power costs in Tab 5.

776 **MEHC Affiliate Management Fee Commitment (page 4.13)** – This adjustment
777 complies with the MEHC acquisition commitment 38 which states:

778 MEHC commits that the corporate charges to PacifiCorp from MEHC and
779 MEC will not exceed \$9 million annually for a period of five years after
780 the closing on the proposed transaction.

781 MEHC anticipates that the corporate charge to the Company will remain at \$9
782 million during the five year period. This adjustment removes escalation to keep
783 the cap at the commitment level.

784 **Solar Photovoltaic Program Adjustment (page 4.14)** – This adjustment reflects
785 the estimated annual program costs associated with the pilot Solar Photovoltaic
786 Utility Buy-Down Program co-sponsored by Utah Clean Energy and Rocky
787 Mountain Power. This pilot photovoltaic project was implemented in September
788 2007 and is projected to operate at similar funding levels through 2011. The
789 program will gather important information on the viability of a solar program
790 funded by participating customers, tax incentives and a utility contribution.

791 **Automated Meter Reading Savings (page 4.15)** – The Company is
792 replacing approximately 600,000 meters on the Wasatch Front with new
793 radio equipped digital meters. This change will allow the Company to
794 reduce over 90 meter readers. The Company is forecasting this investment will
795 reduce Utah meter reading expense over \$4 million for the test period, June 30,
796 2008 through June 30, 2009. The savings are attributed to reduced manpower,
797 vehicles, and associated fuel.

798 **Global Insight's Indices (page 4.16)** – This page contains the second quarter
799 2007 forecast, released October 8, 2007. The indices for calendar year 2006
800 through 2009 and the percentage change from each year are shown. To better
801 align these indices with the Company's test period we have averaged calendar
802 years 2007 – 2008 to get June 2008 and calendar years 2008 – 2009 for June
803 2009. Page 4.16.1 provides an overview of the development and use of Global

804 Insight indices.

805 **Q. Please describe how the Company forecasted labor costs for the Test Period.**

806 A. Labor is adjusted on Page 4.10. The Company forecasts labor and labor-related
807 costs by adjusting salaries, incentives, benefits, and costs associated with FAS 87
808 (Pension), FAS 106 (Post Retirement Benefits), and FAS 112 (Long Term
809 Disability). These labor-related expenses were segregated from non-labor-related
810 O&M costs so they could be escalated separately. Page 4.10.2 is a numerical
811 summary starting with Base Period labor costs and adjusting them forward to
812 reflect the Mid Period and Test Period level of expense, with the corresponding
813 adjustment amount for each labor cost component. These summaries are followed
814 by the detailed worksheets used to adjust the labor costs forward to the Test
815 Period.

816 The first step was to annualize salary increases that occurred during the
817 Base Period. This was done by identifying actual wages by labor group by month
818 and when each labor group received wage increases. Those increases were then
819 applied to wages that were paid prior to the effective date to annualize salary
820 expense. The next step was to repeat that process by applying the wage increases
821 for 2007 through 2009 to the annualized Base Period salaries to forecast the Mid
822 Period and Test Period wages. The Company used union contract agreements to
823 escalate union labor group wages, while increases for non-union and exempt
824 employees were based on budgeted increases. This calculation was performed on
825 pages 4.10.3 through 4.10.5.

826

827 **Q. Was an adjustment made to the annual incentive plan payout?**

828 A. Yes. As part of the Company's philosophy of delivering market competitive pay
829 structured in a manner that benefits our customers with safe, adequate and reliable
830 electric service at a reasonable cost the Company utilizes an incentive program.
831 The incentive plan is described in the testimony of Company witness Mr. Erich D.
832 Wilson. The net impact of this adjustment was a reduction in total company
833 incentive compensation from \$32.1 million in the twelve months ended June 30,
834 2007 to \$28.9 million in the Test Period as shown on page 4.10.2.

835 **Q. Were employee pension and benefit costs adjusted in this section also?**

836 A. Yes. Consistent with all other costs, pension and other employee benefit costs
837 were itemized starting with the Base Period and walked forward to the Test
838 Period. Total pension costs decrease by \$29 million between actual data for June
839 2007 and the test period. These forecasts were provided by Mr. Wilson and
840 supported in his testimony.

841 **Q. Does Tab 4 cover any other items?**

842 A. Yes. Payroll taxes were updated to capture the impact of the changes to employee
843 salaries. This was calculated by applying the FICA tax rates to the net change in
844 salaries and also to reflect the change in the social security cap for the Test
845 Period.

846 **Q. How were these changes incorporated into the O&M Summary?**

847 A. The actual labor costs from page 4.10.11 through 4.10.13 were subtracted from
848 the June 2007 unadjusted O&M on pages 4.0.1 through 4.0.4. After adjusting
849 employee salaries and benefits to match the Base, Mid and Test Period, these

850 costs were spread back to FERC accounts based on the same percentage that
851 existed in the Base Period.

852 **Q. Does the Wage adjustment include any adjustment for changes in workforce**
853 **levels?**

854 A. No. The wage and employee benefit adjustment assumes a constant level of
855 workforce. The labor savings from the reduction in the number of employees due
856 to the MEHC transaction was reflected in the MEHC Transition Savings
857 adjustment discussed earlier in my testimony.

858 **Tab 5 – Net Power Cost Adjustments**

859 **Q. How was the Net Power Cost adjustment calculated?**

860 A. The Net Power Cost adjustment normalizes revenues and expenses in a manner
861 consistent with normalized operation of production facilities. Page 5.1.0 is an
862 overview of the \$1,092 million in total Company net power costs included in the
863 filing. The normalized Net Power Costs for Base, Mid and Test Periods
864 contained in tab 5 are explained in Mr. Widmer's testimony.

865 **Q. Please describe the Net Power Cost adjustments included in Tab 5.**

866 A. **Net Power Cost Adjustment (page 5.1)** – Page 5.0 is an overview of the power
867 costs for the Base, Mid and Test Periods. Page 5.1.0 of the Report is a numerical
868 summary of the same comparing the normalized Net Power Costs for the Base,
869 Mid and Test Periods developed by Mr. Widmer to the actual Base Period
870 amounts to determine the amount of the adjustment. This is followed by the
871 FERC account and allocation summary and the GRID reports for each period on
872 pages 5.1.1 through 5.1.30.

873 The Net Power Cost adjustment normalizes steam and hydro power generation,
874 fuel, purchased power, wheeling expense, and sales for resale in a manner
875 consistent with the contractual terms of the Company's sales and purchase
876 agreements. It also normalizes hydro, weather conditions and plant availability as
877 described in Mr. Widmer's testimony. The revenue amounts from this adjustment
878 flow to pages 3.0.2 through 3.0.10, and the expense amounts flow to 4.0.1 through
879 4.0.15.

880 **BPA Exchange (page 5.2)** – The Company receives a monthly BPA purchase
881 power credit from BPA. This credit is treated as a 100 percent pass-through to
882 eligible customers. Both a revenue credit and a purchase power expense credit
883 are posted to unadjusted results. The revenues are reversed as part of the revenue
884 normalization adjustment. This adjustment reverses the BPA purchase power
885 expense credit recorded during the test period.

886 **Green Tags (page 5.3)** – This adjustment removes green tag purchase costs.
887 These green tag purchases were related to the Blue Sky program and should be
888 recorded below the line.

889 **West Valley Plant (page 5.4)** – The Company has informed PPM Energy, the
890 owner of the West Valley plant, of its intent to terminate the West Valley lease on
891 May 31, 2008. As a result, the lease payment, operation and maintenance
892 expenses, electric plant in service balances, and accumulated reserve associated
893 with this contract have been adjusted in the Base and Mid Periods, and all costs
894 associated this plant have been completely removed from the test period. This
895 treatment is consistent with the modeling of net power costs.

896 After the MEHC transaction closed on March 21, 2006, the West Valley
897 lease expense was reduced by \$417,000 per month. In Docket No. 06-035-21 the
898 Company deferred the savings associated with this reduction prior to the
899 reduction being reflected in Utah rates. Subsequent to the inclusion of this
900 reduction in rates the Company began amortizing this deferral through May 31,
901 2008, the remaining portion of the contract. This amortization is included in the
902 Base and Mid Periods.

903 **James River Royalty Offset & Little Mountain (page 5.5)** – On January 13,
904 1993, the Company executed a contract with James River Paper Company with
905 respect to the Camas mill, later acquired by Georgia Pacific. Under the
906 agreement, the Company built a steam turbine and is recovering the capital
907 investment over the twenty-year operational term of the agreement as a royalty
908 offset. The agreement also includes payment of royalties from the Company to
909 James River based on contract provisions. Included in Rocky Mountain Power’s
910 net power costs as purchased power expense are the contract costs of energy for
911 the Camas unit, but GRID does not include an offsetting revenue credit for the
912 capital cost recovery and maintenance cost recovery amounts. Adjustment 5.5
913 adds this royalty offset to account 456, Other Electric Revenue, for the Test
914 Period.

915 This adjustment also normalizes the ongoing level of steam revenues
916 related to Little Mountain. Contractually, the steam revenues from the Little
917 Mountain plant are tied to natural gas prices. GRID models the cost of running
918 the Little Mountain plant but does not include the offsetting steam revenues. This

919 adjustment aligns the steam revenues to the gas prices modeled in GRID.

920 **Tab 6 – Depreciation and Amortization Expense Adjustments**

921 **Q. How are the Company’s forecasted depreciation and amortization expense**
922 **for the Test Period developed in the Report?**

923 A. Detailed worksheets supporting the calculation of the Test Period depreciation
924 and amortization expense contained in Tab 2 are provided in Tab 6. The
925 depreciation and amortization expense amounts included in the Test Period are
926 summarized on pages 6.1 and 6.1.1. Depreciation and amortization expense is
927 calculated by applying functional composite depreciation and amortization rates
928 to forecast plant balances. Forecast plant balances are developed as described in
929 Tab 8. A description detailing the depreciation and amortization expense
930 calculation can be found on page 6.0.

931 The methodology of applying composite rates to forecast plant balances
932 results in a Test Period depreciation expense of \$456.1 million and amortization
933 expense of \$49.3 million. The calculation of these amounts is detailed on pages
934 6.1.2 to 6.1.17. The \$456.1 million of depreciation expense reflects the
935 depreciation rates proposed by the Company on August 31, 2007 in Docket No.
936 07-035-13. Test Period depreciation expense does not reflect any changes made
937 to depreciation rates subsequent to the August 31, 2007 filing.

938 Included in Test Period depreciation and amortization expense are items in
939 addition to the amount calculated as described above. Adjustment 6.3 Hydro
940 Decommissioning adds \$3.6 million to depreciation expense, resulting in a Test
941 Period depreciation expense of \$459.6 million. Adjustment 8.6 Grid West Loan

942 and adjustment 8.11 Powerdale Decommissioning contain amortization items
943 which are included in the Test Period amortization expense. Amortization of the
944 plant acquisition adjustment in account 406 is held constant at its Base Period
945 amount. Account 407, amortization of unrecovered plant, is adjusted to remove a
946 partial year amortization of the Powerdale unrecovered plant deferral, which is
947 stated at an annual Test Period amount in adjustment 8.11 Powerdale Hydro
948 Electric Facility. Reflecting these additional items increases Test Period
949 amortization expense to \$58.4 million.

950 **Q. How are the accumulated depreciation and amortization balances included**
951 **in the filing calculated?**

952 A. Accumulated depreciation and amortization balances for the Test Period are
953 calculated by applying depreciation and amortization expense and plant
954 retirements to the June 2007 balances. The reserve balances are calculated on a
955 monthly basis to walk the balances forward from June 30, 2007 to June 30, 2009.
956 The monthly balances from June 2008 through June 2009 are used to calculate the
957 13 month average reserve balance in the Test Period. This averaging
958 methodology is used to align the treatment of the reserve balances with the
959 treatment of the EPIS balances explained on page 8.0. The reserve balance
960 calculations are detailed on pages 6.2.2 to 6.2.11.

961 **Q. Will this adjustment be updated when new rates are approved by the**
962 **Commission?**

963 A. Yes. The depreciation and amortization expense and balances will be updated for
964 the depreciation rates approved by the Commission in Docket No. 07-035-13.

965 **Q. Please describe any additional depreciation adjustments included in the case.**

966 A. The following adjustments were made to depreciation and amortization expense.

967 **Depreciation/Amortization Reserve (page 6.2)** – This adjusts the depreciation
968 and amortization reserve for the additional depreciation and amortization expense
969 from the plant additions added to rate base in adjustment 8.7. This adjustment
970 also reflects plant retirements calculated in adjustment 8.13.

971 **Hydro Decommissioning (page 6.3)** – Based on the August 31, 2007
972 depreciation study filing in Docket No. 07-035-13 an additional \$19.4 million is
973 required for decommissioning of various hydro facilities. The proposed rates are
974 scheduled to become effective January 2008. This adjustment includes the
975 proposed change in the Mid and Test Period. This adjustment will be updated for
976 any changes in the final depreciation case order.

977 **Tab 7 – Tax Adjustments**

978 **Q. Please describe the process of forecasting Test Period taxes for use in the**
979 **results of operations report.**

980 A. An explanation of the Company's method for projecting the Test Period tax
981 expense is provided on page 7.0 of that tab. For purposes of this discussion, tax
982 expense is separated into the following categories: Schedule M items, Deferred
983 Income Tax Expense, Taxes other than Income Taxes, Renewable Energy Tax
984 Credit and Utah Gross Receipts Tax removal. Detail supporting the forecast of
985 the Test Period tax expense is provided in Tab 7. For purposes of calculating
986 deferred income taxes on capital additions in the case the Company has
987 implemented full normalization of basis differences on a prospective basis.

988 **Schedule M Items (page 7.1)** – The Schedule M items at June 30, 2007 were
989 used to forecast June 2009. Non-utility items, items that are recovered under
990 separate tariff, and other non-recurring items were removed from the June 2007
991 base period before forecasting. For example, Schedule M items related to the
992 Grid West Note Receivable, FAS 87/88 Write-off and Glenrock Mine
993 Reclamation were removed. Normalizing adjustments were then added, such as
994 adjustments to Pension & Benefits and SO2 Emission Allowances. The Schedule
995 Ms were also adjusted for Pollution Control property amortization and the
996 Production Activity Deduction. Depreciation differences on capital additions
997 were generated in order to bring the Schedules Ms in line with the June 2009 test
998 period. The Schedule Ms were then used to develop deferred income tax
999 expenses and balances for June 2009.

1000 **Deferred Income Tax Expense (page 7.2)** – The non-property-related Schedule
1001 M items were used to develop the deferred income tax expense. The property-
1002 related deferred income tax expense was generated using the capital additions and
1003 resulting book and tax depreciation. Normalizing adjustments were added
1004 consistent with the Schedule M items. The deferred income tax expense was then
1005 used to develop the deferred tax balances for June 2008 and June 2009.

1006 **Renewable Energy Tax Credit (page 7.3)** – The Company is eligible for a
1007 federal income tax credit as a result of placing wind generating plants in service.
1008 The tax credit is based on the generation of the plants, and the credit can be taken
1009 for ten years on qualifying property. Under the calculation prescribed by IRC
1010 Code Sec. 45(b)(2), the most current renewable electricity production credit is 2.0

1011 cents per kilowatt hour of the electricity produced from wind energy.
1012 **Taxes Other Than Income Taxes (page 7.3)** – Property tax expense for test
1013 period June 2009 was forecasted by adjusting year to date accruals through June
1014 30, 2007 for known or anticipated changes in assessment levels through June
1015 2009. Payroll tax for the test period June 2009 is included in O&M as part of the
1016 Labor costs. The payroll taxes were developed from the calculation of labor for
1017 the test period ended June 2009 as discussed in the O&M Tab. The remaining
1018 miscellaneous taxes other than income were developed using fiscal year June
1019 2007 accruals and adjusting for known or anticipated changes through test period
1020 June 2009. The net-to-gross calculation incorporates some of the miscellaneous
1021 other taxes to add an incremental cost to the incremental revenue requirement.

1022 **Utah Gross Receipts Tax Adjustment (page 7.5)** – In 2006 the governor of
1023 Utah approved Utah House Bill 34 which repealed the gross receipts tax. The
1024 Company has removed this expense from its results.

1025 **Q. How have current state and federal income tax expenses been calculated?**

1026 A. Both current state and federal income tax expenses were calculated by applying
1027 the applicable tax rates to the taxable income. The state income tax expense was
1028 calculated using the state statutory rates applied to the jurisdictional pre-tax
1029 income of the jurisdictions with state income taxes. The result of accumulating
1030 those state tax expense calculations is then allocated among the jurisdictions using
1031 the Income Before Tax (“IBT”) factor. Federal income tax expense for
1032 ratemaking is calculated using the same methodology that the Company uses in
1033 preparing its filed income tax returns. The detail supporting this calculation is

1034 contained on pages 2.18 through 2.20.

1035 **Tab 8 – Rate Base**

1036 **Q. Please describe how the Company developed the rate base projections used**
1037 **in the Test Period.**

1038 A. The detail for rate base for the Test Period is described in Tab 8. The key
1039 assumptions used in forecasting the Test Period rate base are summarized on page
1040 8.0. The June 30, 2007 unadjusted balances, by FERC account, are included in
1041 the left-hand column of Pages 8.0.1 through 8.0.22. These pages summarize the
1042 incremental changes to walk rate base forward from June 30, 2007 to June 30,
1043 2008 and June 30, 2009, and show the rate base amounts included in the Mid and
1044 Test Periods. The column “Test Period Jun 08 – Jun 09’ is the average rate base
1045 summarized on pages 2.21 through 2.39 of Tab 2 - Results of Operations. Pages
1046 8.0.23 through 8.0.132 detail each normalization adjustment made to rate base
1047 between the June 30, 2007 and June 30, 2009 by year.

1048 **Q. Please describe each of the adjustments to the Base Period rate base**
1049 **balances.**

1050 A. **Cash Working Capital (page 8.1)** – This adjustment is necessary to true-up the
1051 cash working capital for the normalizing adjustments made in this filing.

1052 **Trapper Mine (page 8.2)** – The Company owns a 21.4 percent share of the
1053 Trapper Mine, which provides coal to the Craig generating plant. This investment
1054 is accounted for on the Company's books in account 123.1, Investment in
1055 Subsidiary Company, which is not included as a rate base account. This
1056 adjustment adds the Company’s portion of the Trapper Mine net plant investment

1057 to rate base in order for the Company to earn a rate of return on its investment.
1058 The normalized coal cost from Trapper Mine in net power costs include O&M
1059 costs but does not include a return on investment.

1060 **Jim Bridger Mine (page 8.3)** – The Company owns a two-thirds interest in the
1061 Bridger Coal Company, which supplies coal to the Jim Bridger generating plant.
1062 The Company’s investment in Bridger Coal Company is recorded on the books of
1063 Pacific Minerals, Inc. (PMI). Because of this ownership arrangement, the coal
1064 mine investment is not included in electric plant in service. This adjustment is
1065 necessary to properly reflect the Bridger Coal Company investment in rate base in
1066 order for the Company to earn a rate of return on its investment. The normalized
1067 coal costs for Bridger Coal Company in net power costs include the O&M costs
1068 of the mine, but provide no return on investment.

1069 **Environmental Settlement – PERCO (page 8.4)** – In 1996, Rocky Mountain
1070 Power received an insurance settlement of \$33 million for environmental clean-up
1071 projects. These funds were transferred to a subsidiary called PacifiCorp
1072 Environmental Remediation Company (“PERCO”). This fund balance is
1073 amortized or reduced as PERCO expends dollars on clean-up costs. PERCO
1074 received an additional \$5 million of insurance proceeds plus associated liabilities
1075 from Rocky Mountain Power in 1998. This adjustment includes the unspent
1076 insurance proceeds in Electric Operations as a reduction to rate base.

1077 **Customer Advances for Construction (page 8.5)** – Customer advances were
1078 recorded in June 2007 unadjusted data to a corporate cost center location rather
1079 than state-specific locations. This adjustment corrects the allocation of customer

1080 advances.

1081 **GRID West Loan (page 8.6)** – In docket No. 06-035-163 the Company filed an
1082 accounting application on August 8, 2007 requesting approval to defer GRID
1083 West costs and amortize them over three years. At this time, the Commission has
1084 had a hearing on the docket but has not yet issued an order. The Company is
1085 treating this consistent with the application and will update this adjustment when
1086 an order is received.

1087 **Plant Additions (page 8.7)** – To provide a better match between the system
1088 infrastructure investment requirements and the load required to serve our
1089 customers, the Company has identified capital projects that will be completed by
1090 the end of the Test Period. This information was provided by Company business
1091 units, which were asked to identify capital expenditures that will be used and
1092 useful prior to the end of the Test Period. Additions by functional category are
1093 summarized, indicating the in-service date and amount by project. The
1094 accumulated depreciation reserve was adjusted forward to match the depreciation
1095 expense and retirements as described in the depreciation section described earlier.

1096 **Miscellaneous Rate Base (page 8.8)** – This adjustment includes four parts as
1097 described below:

- 1098 • The Company is removing its cash balance from rate base to avoid earning
1099 its rate of return on the Company's cash balance.
- 1100 • The projected balance of the Company's coal plant fuel stock is increasing
1101 due to increases in the cost of coal and the number of tons stored at each
1102 site. This adjustment adds the anticipated increases in fuel stock.

- 1103 • Regulatory assets and liabilities are adjusted to their Mid and Test Period
1104 forecast levels.
- 1105 • The accumulated provision for Electric Plant Acquisition Adjustment is
1106 adjusted to its Mid and Test period balances.

1107 **American Fork Hydro Decommissioning (page 8.9)** – The American Fork
1108 hydro electric plant is currently being decommissioned, with completion expected
1109 by the end of 2007. As of June 2007 only \$569,500 had been collected for
1110 decommissioning. It is expected to cost \$3,750,000 to decommission the plant.
1111 This adjustment adds the decommissioning difference into the accumulated
1112 depreciation reserve and removes the net American Fork assets from results and
1113 also removes the associated O&M. Since Test Period depreciation expense is
1114 calculated on adjusted plant balances, which reflect this adjustment, depreciation
1115 expense related to this plant is also eliminated from the test period.

1116 **Upper Beaver Hydro Sale (page 8.10)** – The Company entered into an
1117 agreement to sell the Upper Beaver hydro facilities to the city of Beaver, Utah.
1118 The sale closed on September 14, 2007. This adjustment removes the net
1119 investment and operating costs associated with the Upper Beaver plant from
1120 results.

1121 **Powerdale Hydroelectric Facility (page 8.11)** – Powerdale is a hydroelectric
1122 generating facility located on the Hood River in Oregon. This facility was
1123 scheduled to be decommissioned in 2010; however, in 2006 a flash flood washed
1124 out a major section of the flow line. The Company determined that the cost to
1125 repair this facility was not economical and determined it was in our customers

1126 best interest to cease operation of the facility.

1127 The Company has applied with the Commission in Docket No. 07-035-14
1128 for an order (A) authorizing the Company to transfer its undepreciated net
1129 investment in the Powerdale Plant from FERC account 101 (Electric Plant in
1130 Service) to FERC account 182.2 (unrecovered Plant and Regulatory study costs),
1131 (B) permitting the Company to record decommissioning costs in FERC account
1132 182.2, and (C) authorizing the Company to establish amortization periods for
1133 these amounts. This adjustment is consistent with the Company's filings in this
1134 Docket. This adjustment will be updated once a final decision in this docket is
1135 received.

1136 **Customer Service Deposits (page 8.12)** – Utah requires the Company to include
1137 customer service deposits as a reduction to rate base. This adjustment reflects the
1138 deposits in results as a rate base deduction and also includes the interest paid on
1139 the customer service deposits. This treatment was stipulated in Utah Docket No.
1140 97-035-01 and has been upheld in subsequent dockets.

1141 **Retirements (page 8.13)** – Retirement rates used in this filing were calculated
1142 using a five-year historical average of retirements. These rates are applied to the
1143 monthly forecast plant balances to calculate plant retirements through the Test
1144 Period. The retirements reduce electric plant in service each month between the
1145 Base Period and the Test Period.

1146 **Q. Does this describe all of the adjustments to rate base for the test year?**

1147 A. Yes.

1148

1149 **Q. Please describe the rest of the Report.**

1150 A. **Tab 9, Rolled-In**, is a re-cast of Tab 2 based on the Rolled-In allocation
1151 methodology. This information is being provided pursuant to Commission order
1152 from the application of the Company for an investigation of inter-jurisdictional
1153 issues in Docket No. 02-035-04.

1154 **Tab 10, Allocation Factors**, summarizes the derivation of the jurisdictional
1155 allocation factors using the MSP Revised Protocol allocation methodology.
1156 These factors are based on the loads provided by Mr. Klein, summarized in Tab
1157 10.2 and the plant balances contained in this Report.

1158 **Q. Would you describe the purpose of Exhibit RMP___(SRM-2)?**

1159 A. Yes. To comply with the filing requirement the Company has provided three
1160 additional Results of Operation reports. They are the Company's Unadjusted
1161 results of operation for twelve-months ending June 30, 2007 with both total
1162 Company and Utah allocated amounts. The Base Period, which is the normalized
1163 results of operation for that same period, again with total Company and Utah
1164 allocated. Finally the Mid Period results of operation for the twelve-months
1165 ending June 30, 2008.

1166 **Q. How is this Exhibit organized?**

1167 A. Each period has six tabs, with the exception of the tab identifying the period the
1168 other five tabs are titled the same. They are; Tab 1 Summary, Tab 2 Results of
1169 Operation, Tab 9 Rolled-In Methodology, Tab 10.1 Allocation Code Factors and
1170 Tab 10.2 Demand and Energy Loads. This numbering scheme and the content are
1171 consistent with that used in Exhibit RMP___(SRM-1). The individual tabs for the

1172 Unadjusted, Base and Mid Period data are comparisons on a Total Company and
1173 Utah allocated basis of those periods to the Test Period results of operation. Tab
1174 1 contains the calculation of the Revised Protocol cap and the Utah allocated
1175 results for that period for Revised Protocol and Rolled-In. Tab 2 has the results of
1176 operation summary by function and FERC account detail for Total Company and
1177 Utah allocated. Tab 9 is Tab 2 restated based on Rolled-In allocation factors.
1178 Tab 10.1 includes the Revised Protocol allocation factors and support for their
1179 calculation. Tab 10.2 summarizes the demand and energy for each period which
1180 was used for calculation of the factors.

1181 **Q. From your analysis what do you conclude about the overall reasonableness of**
1182 **the Company's forecasted test year in this proceeding?**

1183 A. The Test Period that the Company has presented in this case best reflects the
1184 conditions in the rate-effective period. Based on this Report, the Company will
1185 need this requested rate increase to recover its cost of serving Utah customers and
1186 provide a fair and equitable return for shareholders.

1187 **Q. Does this conclude your direct testimony?**

1188 A. Yes.