1	Q.	Please state your name and business address with Rocky Mountain Power
2		(the Company), a division of PacifiCorp.
3	A.	My name is Steven R. McDougal and my business address is 201 South Main,
4		Suite 2300, Salt Lake City, Utah, 84111.
5	Qual	ifications
6	Q.	What is your current position at the Company and what is your employment
7		history?
8	A.	I am currently employed as the director of revenue requirements for the
9		Company. I have been employed by Rocky Mountain Power or its predecessor
10		companies since 1983. My experience at Rocky Mountain Power includes various
11		positions within regulation, finance, resource planning, and internal audit.
12	Q.	What are your responsibilities as director of revenue requirements?
13	A.	My primary responsibilities include overseeing the calculation and reporting of
14		the Company's regulated earnings or revenue requirement, assuring that the inter-
15		jurisdictional cost allocation methodology is correctly applied, and the
16		explanation of those calculations to regulators in the jurisdictions in which the
17		Company operates.
18	Q.	What is your educational background?
19	A.	I received a Master of Accountancy from Brigham Young University with an
20		emphasis in Management Advisory Services in 1983 and a Bachelor of Science
21		degree in Accounting from Brigham Young University in 1982. In addition to my
22		formal education, I have also attended various educational, professional and
23		electric industry-related seminars.

Page 1 – Direct Testimony of Steven R. McDougal

24 Q. Have you testified in previous proceedings?

A. Yes. I have provided testimony before the Utah Public Service Commission, the
Washington Utilities and Transportation Commission, the California Public
Utilities Commission, the Idaho Public Utilities Commission, the Wyoming
Public Service Commission and the Utah State Tax Commission.

29 **Purpose of Testimony**

30 Q. What is the purpose of your direct testimony?

A. My direct testimony addresses the calculation of the Company's Utah-allocated
revenue requirement and the revenue increase requested in the Company's
application. In support of this calculation, I provide testimony on the following:

- A summary of the calculation of the \$1.592 billion dollar revenue
 requirement requested in this case. This represents a \$160.6 million rate
 increase over Rocky Mountain Power's current rates, before considering
 any rate changes related to Docket No. 07-035-93.
- The need for the twelve months ending June 30, 2009 test period proposed
 in this case (the "Test Period").
- The Utah-allocated adjusted results of operations for the Test Period demonstrating that the Company will earn an overall return on equity
 ("ROE") in Utah of 6.1 percent.
- 43 **Required Revenue Requirement**
- 44 Q. What revenue requirement is needed to achieve the requested ROE in this
 45 case?
- 46 A. Exhibit RMP__(SRM-1) provides a summary of the Company's Utah-allocated

Page 2 – Direct Testimony of Steven R. McDougal

47 results of operations for the Test Period, twelve months ending June 30, 2009. At 48 current rate levels Rocky Mountain Power will earn an overall ROE in Utah of 49 6.1 percent during the Test Period. This return is less than the 10.25 percent ROE 50 included in the stipulation in Docket No. 06-035-21 and is less than the 10.75 51 percent return requested by the Company in Docket No. 07-035-93 and 52 recommended by Dr. Samuel C. Hadaway in this case. A revenue requirement of 53 \$1.623 billion would be required to produce the 10.75 percent ROE requested by the Company in this proceeding to provide a fair and equitable return for the 54 55 Company's shareholders based on a Revised Protocol allocation methodology 56 before the price cap, which reduces the revenue requirement to \$1.592 billion. 57 The Company used the Revised Protocol allocation method, as approved by the 58 Commission in Docket No. 02-035-04 to calculate Utah's results of operations 59 and the associated ROE.

60 **Q.** Please explain

Please explain the Rate Mitigation Cap?

- 61 A. The Company has reflected the Rate Mitigation Cap as stipulated and approved
- 62 by the Utah PSC in Docket No. 02-035-04. The stipulation states:
- 63 "In order to mitigate potential rate impacts on Utah customers, any
 64 increase in the Utah revenue requirement as a result of the implementation
 65 of the Revised Protocol shall be capped at the Applicable Percentage of
 66 the Company's Utah Revenue Requirement calculated under the Rolled-In
 67 Allocation Method for the indicated effective periods as follows:
- a. 101.5 percent for the period from the effective date of the final PSCU
 order in the first general rate proceeding filed after the effective date of
 this Stipulation and the Revised Protocol, to March 31, 2007
- b. 101.25 percent for the period from April 1, 2007 to March 31, 2009."¹

¹ Stipulation in Docket No. 02-035-04, page 3.

72 "for the Company's fiscal years beginning April 1, 2009 through March 31, 2014, for all general rate proceedings, the Company's Utah revenue 73 74 requirement to be used for purposes of setting rates for Utah customers 75 will be the lesser of: (1) the Company's Utah revenue requirement 76 calculated under the Rolled-In Allocation Method multiplied by 101.00 77 percent; or (ii) the Company's Utah revenue requirement resulting from the Revised Protocol"² 78 79 For purposes of this case, the Rate Mitigation Cap is computed by taking nine 80 months of the 101.25 percent cap and three months of the 101.00 percent cap to 81 align the mitigation cap with the Test Period. This weighted average results in a 82 cap of 101.19 percent, and the adjustment reduces Utah's revenue requirement by 83 \$31.1 million. Consequently, the Company is requesting a revenue requirement of 84 \$1.592 billion as shown in my Exhibit RMP (SRM-1) page 1. 85 0. The Company filed this application prior to receiving a Commission order 86 resolving issues raised in the previous general rate case Docket No. 07-035-87 93. How does this current case incorporate issues raised in that docket? 88 A. This case incorporates all adjustments or methodologies agreed to on an ongoing 89 basis by the Company through the time of the hearings for Docket No. 07-035-93, 90 including adjustments made to revenue requirement in the Company's rebuttal 91 case and by any Company witness during the revenue requirement hearings that 92 are applicable to the Test Period in this case. However, no change in the retail 93 tariffs possibly resulting from that case has been assumed to be collected during 94 the Test Period. To the extent the Commission grants the Company rate relief in 95 Docket No. 07-035-93 additional retail revenue would need to be added to the 96 Test Period in this case, effectively reducing the requested price increase.

² Stipulation in Docket No. 02-035-04, page 4.

Page 4 – Direct Testimony of Steven R. McDougal

97 Q. Please explain why an additional price increase would be warranted in this 98 case if the Company is granted rate relief in Docket No. 07-035-93.

99 A. Similar to the general rate case filed in Docket No. 07-035-93, the Company 100 continues to incur cost increases to serve its customers in two main areas: new 101 plant investment and net power costs. When compared to the costs included in the 102 Company's last filed position in Docket No. 07-035-93, net electric plant in 103 service allocated to Utah (gross plant offset by accumulated depreciation, 104 amortization, and deferred income taxes) have increased over \$700 million. This 105 increase includes the effect of bringing new generating plants online by June 30, 106 2009, including over \$1.35 billion invested for various new wind projects and the 107 Chehalis combined cycle combustion turbine plant ("Chehalis"). Net power costs 108 allocated to Utah have increased over \$32 million as explained by Company 109 witness Mr. Gregory N. Duvall.

110 Test Period

111 Q. What test period did the Company use to determine revenue requirement in 112 this case?

- A. The Company based its request on the results of operations for the period of timebeginning July 1, 2008, and ending June 30, 2009.
- 115 Q. Why did the Company choose the year ending June 30, 2009, as the Test
 116 Period?
- A. The Company's proposed Test Period is a conservative choice that balances the
 need for adequate cost recovery with the need for transparency and risk sharing
 between the Company and its customers. The primary objective of determining a

Page 5 – Direct Testimony of Steven R. McDougal

120		test period is to develop normalized results of operations based on a period of
121		time that will best reflect the conditions during which time the new rates will be
122		in effect. Many factors must be considered to determine which test period best
123		reflects those expected conditions. This Commission previously identified eight
124		such factors ³ , including:
125 126 127 128 129 130 131 132		 (1) the general level of inflation; (2) changes in the utility's investment, revenues, or expenses; (3) changes in utility services; (4) availability and accuracy of data to the parties; (5) ability to synchronize the utility's investment, revenues, and expenses; (6) whether the utility is in a cost increasing or cost declining status; (7) incentives to efficient management and operation; and (8) the length of time the new rates are expected to be in effect.
133		In its Order dated February 14, 2008, the Commission also expressed its
134		desire to balance Company and ratepayer interests. The Company proposes the
135		Test Period in this case after consideration of the current regulatory environment,
136		state statutes governing test period development, and the business factors
137		identified above by the Commission.
138	Q.	Please describe how the Company considered the factors identified above in
139		choosing the Test Period in this rate case.
140	A.	Below is a brief discussion of the factors identified by the Commission and an
141		explanation of how the Company evaluated its proposed Test Period based on
142		these factors.
143		• Level of Inflation – The Company is facing inflationary pressure and needs to
144		adjust amounts in the case to account for inflation. Inflation is expected to
145		continue in the future as can be seen in the Global Insight non-labor inflation

³ Commission Orders, Docket No. 04-035-42 and Docket No. 07-035-93

Page 6 – Direct Testimony of Steven R. McDougal

146factors included on page 4.15 of Exhibit RMP___(SRM-2). The Company147also has price increases included in many of its union labor contracts. In148addition the Company is experiencing significant increases in net power costs149as discussed by Mr. Duvall.

- Changes in Utility Investment, Revenues, and Expenses As stated in Mr.
 A. Richard Walje's and Dr. Peter C. Eelkema's testimony, the Company expects a considerable amount of new load in the Utah service territory.
 Because of this load growth the Company will have to acquire new resources, impacting not only the level of investment needed to be included in rate base, but also retail revenues, net power costs and operation and maintenance costs.
- Changes in Utility Services The Company has included anticipated
 changes in utility services, such as changes in Utah related to the installation
 and reading of automated meters (AMR).
- Availability and Accuracy of Data to Parties The Company remains open and willing to share information with the parties involved in the case. The Company has provided answers to Master Data Request A concurrent with this filing. The Company is committed to responding to additional data requests from the parties in a timely manner.
- Ability to Synchronize the Utility's Investment, Revenues, and Expenses –
 It is important to synchronize the Company's investment, revenues and
 expenses with the level anticipated during the rate effective period. In order to
 synchronize all components of the revenue requirement with the rate effective
 period, it is essential that the Company be allowed to use forecast test periods



169

extending twenty months beyond the date of filing.

170 In this rate case, the Company is electing to use a test period less than 171 twelve months beyond the date of filing to alleviate some of the concerns 172 expressed in the test period hearings in Docket No. 07-035-93. The 173 Company's costs are increasing mainly in the capital investment and net 174 power cost area. To extent the forecast were to extend an additional 6 or 8 175 months, it would result in additional net power costs and retail revenues, and 176 potentially higher jurisdictional cost allocations, which would have a tendency 177 to be offsetting leaving increases in capital investment as the single largest 178 increase in costs that the Company needs to address. For this reason, the 179 Company has elected in this rate case to use a test period closer to the filing 180 date and in-line with the Commission's most recent decision, but to include an 181 adjustment to use end-of-period rate base to offset the cost pressures the 182 Company is facing from adding new capital. Although this does not give the 183 Company the full level of cost recovery we would be requesting in a forecast test period extending twenty months beyond the filing date that addressed 184 185 perfect matching, and does not fully synchronize the investment, revenues and 186 expenses with the anticipated rate effective period, it is an intermediary step 187 the Company is proposing in this rate case.

Whether the Utility is in a Cost Increasing or Cost Declining Status – As
 discussed in its direct testimony, the Company is in a time of increasing costs.
 The Company is experiencing significant increases in net power costs as well
 as increases in capital investments, which reflect the cost pressures facing the

Page 8 – Direct Testimony of Steven R. McDougal

192 Company. These increases are only partially offset by any increases in193 revenue associated with load growth.

- 194 Incentives to Efficient Management and Operation – The Company ٠ 195 management is continually looking for ways to increase the efficiency of the 196 Company. The Company has reduced many costs related to employees and the 197 overall number of employees; adjustments for these savings are included in 198 the proposed Test Period. The Company is adding investment to serve load 199 growth and improve reliability and needs the level of investment included in 200 the proposed Test Period. To not allow the proposed test period would be a 201 disincentive to the Company.
- Length of Time New Rates Are Expected To Be in Effect The Company
 has not made any decision on the length of time the new rates are expected to
 be in effect. Future rate cases will be filed based on Utah jurisdictional
 earnings and the Company's ability to get timely recovery of its costs.

Q. Is a future test period necessary to represent the conditions expected when
new rates are in effect?

A. Yes. In the current environment a future test period is the only adequate method to reflect the costs the Company will necessarily incur in the rate effective period to provide the level of service required by its customers. The Company expects a significant amount of new load in its Utah service territory and foresees continued load growth in other states that it serves. The need to serve growing load requires the Company to acquire new generating resources; the costs and benefits of some new generating resources are reflected in revenue requirement for the first time in

Page 9 – Direct Testimony of Steven R. McDougal

215 this case. Significant new investments in transmission and distribution systems 216 are required to integrate these new resources and ensure continued reliability. Net 217 power costs continue to escalate as a result of increasing fuel costs, purchased 218 power and load growth. Only a future test period can timely capture the rate-219 making impacts of growing customer load, the capital investment required to 220 serve it and the operation and maintenance costs required to maintain system 221 safety and reliability.

222 Q. What is the impact of "regulatory lag" on the Company?

A. "Regulatory lag" refers to the time difference between when costs are measured and approved for the Company's revenue requirement and when they are actually incurred in providing service to its customers. More than anything else, regulatory lag is the result of the rate-making process, including test period selection. If new rates do not reflect the costs being incurred at the time the rates are in effect, regulatory lag is created.

Regulatory lag is a serious problem for the Company when rates are based on a time period other than the anticipated rate effective period especially when the Company is experiencing a steady upward trend in investments and net power costs. Basing rates on a test period that doesn't reflect the true costs to serve customers during the rate effective period effectively denies the Company a reasonable opportunity to earn the return authorized by the Commission.

235 Q. When will a rate change likely become effective in this proceeding?

A. It is typical for orders in general rate cases to become effective near the end of the
statutory 240-day period provided under section 54-7-12(3) of the Utah utility

Page 10 – Direct Testimony of Steven R. McDougal

code. Based on the filing date of this case, the Company is requesting new rates tobecome effective in March, 2009.

240 Q. Is it important that the Test Period and the rate effective period be aligned?

241 Α. Yes. As explained by Mr. Walje, the Company faces a rapidly changing business 242 environment and significant inflation in the cost to serve our customers. During 243 this period of rapid expansion and rate base growth, a historical test period cannot 244 adequately capture the conditions that the Company will experience during the 245 rate effective period; rather, it constrains the utility to chronically under-recover 246 the true cost of service. The Company's proposed Test Period does not reach 247 forward to the full extent allowed by statute to match with the rate effective 248 period and extends to a period suggested by the Commission which we believe 249 satisfies concerns regarding uncertainty that any party may have.

Q. Has the Company made any adjustments to address regulatory lag in thiscase?

252 Yes. As mentioned previously, the Company proposes to include end-of-period A. 253 rate base, rather than using an average as it has done in previous cases. Because of 254 the Test Period selected, only capital additions going into service by June 30, 255 2009, are included in the calculation of revenue requirement. This date is less than 256 one year from the date of filing, reducing the exposure to movements in 257 projections of capital spending. Adjusting to an end-of-period rate base, which is 258 only twelve months beyond the date of filing and three months into the rate 259 effective period, provides more certainty while reducing the lag associated with 260 the Company's significant capital investment.

Page 11 – Direct Testimony of Steven R. McDougal

For purposes of this case, all rate base is first calculated using an average balance (thirteen month average for electric plant in service, beginning/ending average for other rate base accounts). Then in one adjustment, Adjustment 9.2 End-of-Period Rate Base, all rate base accounts are moved to the end of the test year (June 30, 2009).

266 Q. Did the Company consider any alternative test periods as it prepared this 267 case?

A. Yes. The Company also prepared normalized results of operations based on a test period ending December 31, 2009, six months later than the end of the requested Test Period. Using a test period ending December 31, 2009 would have resulted in a \$10.9 million higher rate increase request in this case, would have been within the twenty month time frame allowed for forecasted rate cases under Utah statute, and would have better aligned the test period with the rate effective period of this rate case.

Q. Is the test period in this case consistent with the test period ordered in Docket No. 07-035-93?

A. Yes. This case is consistent in that both cases use test periods extending approximately twelve months beyond the filing date. The Company prefers to use a test period extending twenty months beyond the filing date. However, in order to allow the Commission and other parties to become comfortable with using forecast test periods, we have decided that rather than going directly to using a twenty month forecast, we would abide by the Commission's most recent order and then make the transition in steps. Accordingly, the Company has also

Page 12 – Direct Testimony of Steven R. McDougal

included as an adjustment in this case a movement to end-of-period rate base which appropriately increases revenue requirement to a level closer to that expected during the rate effective period while using information for a test period closer to the time of filing.

288 Q. Please explain how the Company developed the revenue requirement for the 289 Test Period.

A. Revenue requirement preparation began with historical accounting information; in this case the Company used the twelve months ending December 31, 2007. Each of the revenue requirement components in that historical period was analyzed to determine if an adjustment is warranted to reflect normal operating conditions. The historical information was adjusted to recognize known, measurable and anticipated events and to include previously ordered Commission adjustments.

296 Q. What is the significance of Rocky Mountain Power's method of beginning 297 with historical information?

A. The Company begins with historical accounting information and makes discrete adjustments to arrive at the Test Period revenue requirement. Beginning with historical information provides a realistic foundation that is readily available for audit by all who wish to participate in the case. Individual adjustments are also available for review, and regulators and intervenors may determine each adjustment's relevance and accuracy.

304 Q. Please summarize the process used to adjust the historical accounting 305 information to reflect Test Period revenue and costs.

306 A. Historical retail revenue is first adjusted to reflect normal weather conditions and

Page 13 – Direct Testimony of Steven R. McDougal

307 remove other items that should not be included in regulated results. Revenue is 308 also adjusted for the effect of applying the current Commission-approved tariff 309 rates to the Test Period load projection. The testimony of Dr. Eelkema describes 310 the comprehensive approach used to project Test Period loads for this case. Net 311 power costs were developed using the Generation & Regulation Initiative 312 Decision ("GRID") model, which has been used extensively in prior general rate 313 cases and other regulatory proceedings in Utah. The calculation of Test Period net 314 power costs is described in the testimony of Company witness Mr. Duvall. 315 Historical operations and maintenance ("O&M") expenses, excluding net power 316 costs, were split into labor and non-labor components. Non-labor costs were 317 adjusted for inflation using nationally-recognized inflation indices provided by 318 Global Insight and for other discrete changes required to reflect conditions 319 expected during the Test Period. Historical labor costs were also adjusted for 320 expected increases through the end of the Test Period. Specific adjustments are 321 described in greater detail later in my testimony and exhibits where I explain the 322 development of the Utah results of operations.

323 Q. Does the Company rely solely on its own projections of future cost increases?

A. No. For example, the adjustment made to account for inflation between the historical period and the Test Period relies on inflation indices published by Global Insight which are developed specifically for electric utilities. In addition, the Company's projection of system load is informed by current and prospective customers as well as third-party economic studies and analyses.

Page 14 - Direct Testimony of Steven R. McDougal

329 Q. How has the Company addressed areas where cost increases were different 330 than inflation?

A. The Company's business units were asked to provide regulation with any areas where budgets were significantly different than historic amounts, adjusted for wage increases and inflation. In addition, the revenue requirement developed in the case was compared to the Company's budget on a high level.

335 When differences were identified that needed to be adjusted in the rate 336 case, the business units within the Company were asked to provide support for 337 changes in the number, or frequency, of activities. Examples of these types of 338 adjustments are the Utah AMR adjustment (Adjustment 8.10) which reflects 339 efficiencies from the automated meter reading project, and the Incremental 340 Generation O&M adjustment (Adjustment 4.13) which includes the cost of 341 operating and maintaining new plants. These adjustments are necessary because 342 inflation indices account for cost increases on existing units of production not 343 changes in volume or processes.

344 Q. Is it possible to devise a test year that is free from some element of345 prediction?

A. Of course not. The reality is that the Commission is charged with setting rates for a future, not a historic, period and that inevitably involves a certain amount of informed projections of the future for any test period that is used. In prior years, historic test periods with no out-of-period adjustments have been used in an effort to remove Company judgment and discretion from the calculation of the revenue requirement. However, given the dynamic nature of the world in general and the

Page 15 – Direct Testimony of Steven R. McDougal

electric industry in particular, it is unlikely that a pure historic test year will best reflect the conditions in the rate effective period at the present time; and, in fact, an unadjusted historic test year is not even an option that is available to the Commission under the current statute. All of the test year options require the Company to exercise informed judgment about how to best project future data or adjust historical data to reflect conditions in the rate effective period.

358 Q. Why is it important that the Company's process has been documented?

359 I believe that the care the Company has taken to document and explain its future Α. 360 test year along with its willingness to openly and voluntarily share information is 361 the clearest indication that its approach is reasonable. I have explained that the 362 Company has applied a rational, systematic and comprehensive approach to the 363 preparation of its Test Period revenue requirement. Based on the factors I have 364 previously described, I believe that the Test Period revenue requirement 365 developed and proposed by the Company is fair and reasonable and is most likely 366 to represent conditions in the rate effective period.

367 Q. Does using a future test year provide any benefit to customers?

A. When rates are matched with the true cost of providing service in the rate effective period, customers are presented an accurate price signal of the cost of electric service. This allows customers to make informed decisions about their energy consumption, usage patterns and conservation. To base utility rates in a high growth and rising cost period on outdated historical information will only result in the wrong price signal for customers and earnings erosion for the Company.

Page 16 – Direct Testimony of Steven R. McDougal

375 0. If rate relief is granted based on projected costs, how can the Commission be 376 assured that this additional funding will be used for the benefit of customers? 377 During this period of rapid system growth, the Company will have an ongoing A. 378 need to continue a high level of investment in the system in order to maintain and 379 increase service reliability. The Company is committed to filing Utah results of 380 operations semi-annually with the Commission, DPU and CCS, a report that gives 381 parties a chance to review the Company's earnings and verify that the Company is 382 not earning more than its allowed rate of return.

383 Q. Do you have any other general observations about the use of a future test
384 year?

385 The Commission is required by statute to choose the test year that best reflects the A. 386 conditions in the rate effective period. The Utah Legislature has explicitly made a 387 forecast test year option available to the Commission. The Company now finds 388 itself in a period where costs are increasing significantly to meet customer 389 demand for electricity. The Commission should require consumers to pay a price 390 today that matches the cost to serve that customer today. Any business that 391 charges prices today that reflect two-year-old costs will always under perform. A 392 rate base, rate of return regulated utility like Rocky Mountain Power must be given a reasonable opportunity to earn its cost of capital. I believe that the 393 394 Company's current circumstances are a perfect example of the need for a future 395 test period that was anticipated by the Legislature.

396

Page 17 - Direct Testimony of Steven R. McDougal

397 Utah Results of Operations

398 Q. Please describe Exhibit RMP__(SRM-2).

399 Exhibit RMP (SRM-2), which was prepared under my direction, is Rocky Α. 400 Mountain Power's Utah results of operations report (the "Report"). The starting 401 point for the Report is the twelve months ended December 31, 2007, which has 402 been normalized and is used to calculate the revenue requirement for the Test 403 Period, the twelve months ended June 30, 2009. The Report provides totals for 404 revenue, expenses, depreciation, net power costs, taxes, rate base and loads in the 405 Test Period. Electric plant in service, accumulated depreciation and amortization 406 reserve balances are initially calculated using a thirteen month average (matching 407 generation investment with maintenance and net power costs), but ultimately all 408 rate base is adjusted to be included based on the end-of-period balance. The 409 Report presents operating results for the period in terms of both return on rate 410 base and ROE.

411 Q. Please describe how Exhibit RMP__(SRM-2) is organized.

412 The Report is organized into sections marked with tabs. Tab 1 Summary contains A. 413 the Utah-allocated results according to the Revised Protocol allocation 414 methodology. Page 1.0 is the calculation of the Rate Mitigation Cap which 415 compares the revenue requirement from Rolled-In to Revised Protocol and caps 416 the increase at the lower of Revised Protocol or 101.19 percent of Rolled-In. Page 417 1.1, starting with the left-hand column 1 labeled Total Adjusted Results, is the 418 Utah results of operations for the Test Period. The Total Adjusted Results column 419 is carried forward from the results of operations summary, Page 2.2, and shows a

Page 18 - Direct Testimony of Steven R. McDougal

420 ROE for Utah of 6.1 percent. The capped revised protocol revenue requirement on 421 line (3) shows the revenue requirement of \$1.592 billion requested in this case. 422 The Price Change (column 2 of Tab 1, page 1.1) shows that an increase of \$191.6 423 million in revenues is required to increase the return on equity from 6.1 percent to 424 10.75 percent in Utah. Column 3 reflects the Utah adjusted revenue requirement 425 of \$1.623 billion with the \$191.6 million price increase included. Page 1.2 of Tab 426 1 supports the calculation of additional revenue-related uncollectible expense and 427 franchise taxes associated with the price change requested in column 2. Page 1.3 428 details the calculation of the net operating income percentage. Page 1.4 shows the 429 same details as page 1.1 under the Rolled-In rather than the Revised Protocol 430 allocation method. It is used in calculating the rate mitigation cap on page 1.0. 431 Pages 1.5 through 1.6 contain a summary of adjustments made to the actual 432 results to arrive at the Test Period.

433 Tab 2 details Total Company and Utah-allocated results based on the 434 Revised Protocol allocation methodology. Pages 2.3 through 2.39 contain Total 435 Company and Utah-allocated revenue, expenses and rate base detail by FERC 436 account. Supporting documentation for the data in Tab 2, along with the 437 normalizing adjustments required to reflect on-going costs of the Company, is 438 provided under Tabs 3 through 9. The calculation of these adjustments is 439 described later in my testimony. Tab 10 contains the calculation of the Revised 440 Protocol allocation factors. Tab 11 is Tab 2 restated with the Utah allocation 441 based on the Rolled-In allocation method.

442

443 Q. Is the Chehalis plant included in this rate case?

444 A. Yes. The net power costs, rate base, O&M and taxes associated with the Chehalis
445 plant are included in this case. However, due to confidentiality, the Chehalis
446 amounts are combined with other items. Confidential Exhibit RMP__(SRM-3)
447 indicates the pages in Exhibit RMP__(SRM-2) that include Chehalis amounts,
448 and gives a detailed breakout of these amounts.

449

Tab 3 – Revenue Adjustments

450 Q. Please describe the information contained behind Tab 3 Revenue 451 Adjustments.

452 Tab 3 begins with the Revenue Adjustment Summary which is an overview of A. 453 assumptions used to project retail revenue and a brief explanation of each 454 additional normalization adjustment to other revenue. The numerical summary 455 (pages 3.0.3 - 3.0.4) identifies each adjustment made to actual revenues and that 456 adjustment's impact on the case. Each column has a numerical reference to a 457 corresponding page in Exhibit RMP___(SRM-2), which contains a lead sheet 458 showing the affected FERC account(s), allocation factor, dollar amount and a 459 brief description of the adjustment.

460 **Q.** Please describe the adjustments made to revenue in Tab 3.

A. Temperature Normalization (page 3.1) – This adjustment recalculates Utah
revenue based on temperature normalized historical load. Revenue is adjusted to
reflect an appropriate level assuming average temperature patterns. This
adjustment also normalizes revenue for the Company's other jurisdictions for
modeling purposes.

Page 20 - Direct Testimony of Steven R. McDougal

466 **Revenue Normalization (page 3.2)** – Several items are included in actual booked 467 revenue that should not be included in regulatory results. These items include 468 merger credits, Blue Sky program revenue, Cool Keeper program revenue, 469 SMUD regulatory liability amortization, special contract pass-through revenue 470 and out-of-period revenue. Additionally, situs contract revenue and non-metered 471 lighting customer revenue are annualized in regulatory results. This adjustment 472 correctly reflects each of these items for regulatory purposes. This adjustment also 473 normalizes revenue in a similar manner for the Company's other jurisdictions for 474 modeling purposes.

Effective Price Change (page 3.3) – This adjustment annualizes price changes
occurring during calendar year 2007 as well as the effect of new rates for special
contracts becoming effective during calendar year 2008. This adjustment also
normalizes revenue for price changes in the Company's other jurisdictions for
modeling purposes. This adjustment does not include the impact of any rate
changes associated with docket 07-035-93 as these amounts are not known at this
time.

482 **Joint Use Revenues (page 3.4)** – During 2007 several entries related to joint use 483 revenue were booked to the incorrect FERC accounts and/or locations. This 484 adjustment corrects the accounting entries to reflect proper account assignment 485 and allocation factors.

486 Wheeling Revenues (page 3.5) – During 2007 there were various transactions 487 regarding wheeling revenue that the Company does not expect to occur in the 488 twelve months ended June 2009. These transactions relate to various prior period

Page 21 – Direct Testimony of Steven R. McDougal

adjustments and contract terminations. This adjustment normalizes wheeling
revenues to the anticipated level in the Test Period. This adjustment also includes
pro forma wheeling revenue for the twelve months ended June 2009, including an
adjustment to receive additional revenue for the Malin-Indian Springs contract.

493 Green Tag Revenues (page 3.6) – In order to help meet jurisdiction specific 494 renewable portfolio standards, a market for green tags or Renewable Energy 495 Credits ("REC") is developing where the tag or green traits of qualifying power 496 production facilities can be detached and sold separately from the power itself. 497 Generally, wind, solar, geothermal and some other resources qualify as renewable 498 resources, although each state may have a slightly different definition. California 499 and Oregon have renewable portfolio standards that limit the Company's ability to 500 sell green tags. Therefore, this adjustment reverses actual sales and allocates the 501 sales for the 12 months ended June 2009 to the remaining jurisdictions.

502 Clark Storage Revenues (page 3.7) – The Clark Storage & Integration 503 Agreement was terminated in December 2007. This adjustment removes the 504 revenue credit from the results of operations to reflect a normalized level of 505 ancillary service revenues.

506 **SO2 Emission Allowances (page 3.8)** – Over the years the Company's annual 507 revenue from the sale of emission allowances has been uneven. Consistent with 508 the Commission order in Docket No. 97-035-01, the Company has amortized 509 sales of emission allowances over a four-year period. In addition, this adjustment 510 includes projected sales through June 2009. This adjustment replaces the sales 511 from the historic period with the appropriate annual amortization.

Page 22 – Direct Testimony of Steven R. McDougal

512 Tab 4 – O&M Adjustments

513 Q. Please describe the information contained behind Tab 4 O&M Adjustments.

514 Tab 4 includes the O&M Summary followed by a numerical summary and the A. 515 specific adjustments. The O&M Summary begins on page 4.0.1 with a brief 516 overview of assumptions used to adjust operations, maintenance, administrative 517 and general expenses. The numerical summary (pages 4.0.4 - 4.0.6) identifies 518 each adjustment made to actual expenses and that adjustment's impact on the 519 case. Each column has a numerical reference to a corresponding page in Exhibit 520 RMP (SRM-2), which contains a lead sheet showing the affected FERC 521 account(s), allocation factor, dollar amount and a brief description of the 522 adjustment.

523 Q. Please describe the adjustments made to O&M expense in Tab 4.

A. Miscellaneous General Expense (page 4.1) – This adjustment removes certain miscellaneous expenses that should have been charged below the line to nonregulated expenses. Various items are included that were identified for removal in the Company's rebuttal testimony in Docket No. 07-035-93, such as advertising expenses and non-regulated cost of the Company plane.

529 Non Recurring Expense Adjustment (page 4.2) – Accounting entries were 530 made to expenses during 2007 that were non-recurring in nature or related to prior 531 periods. This adjustment removes these items reducing total Company operating 532 expense by \$2.5 million. Details on the specific items in the adjustment can be 533 found on page 4.2.1 of Exhibit RMP__(SRM-2).

534

535 Irrigation Load Control Program (page 4.3) – Incentive payments made to 536 Idaho customers participating in the irrigation load control program were initially 537 system allocated in unadjusted data. This adjustment corrects that allocation and 538 assigns these costs directly to Idaho consistent with other demand side 539 management ("DSM") programs.

540 **Blue Sky (page 4.4)** – This adjustment removes costs associated with the Blue 541 Sky program that were initially included in regulated results. The Blue Sky 542 program is designed to encourage voluntary participation in the acquisition and 543 development of renewable resources. To prevent non-participants from 544 subsidizing the program this adjustment removes administrative and other 545 expenses directly associated with the program.

546 K2 Risk Management System (page 4.5) – The K2 Risk Management system
547 was capitalized during calendar year 2006; however, the project was written-off in
548 March 2007 because it was deemed not used and useful. This adjustment removes
549 the O&M expenses of the project and also removes the loss on the disposition of
550 the asset in account 421.

Generation Overhaul (page 4.6) – Consistent with the Company's rebuttal position in Docket Number 07-035-93, this adjustment normalizes generation overhaul expenses using a four year average methodology. Overhaul expenses from 2004 - 2007 are escalated to 2007 dollars using Global Insight indices and then those escalated expenses are averaged. For new generating units Currant Creek and Lake Side, the four year average is comprised of the overhaul expense projected during the first four years these plants are operational. The adjustment is

Page 24 – Direct Testimony of Steven R. McDougal

calculated by subtracting the actual overhaul costs from the escalated four yearaverages.

560 **Upper Beaver Hydro Removal (page 4.7)** – On September 14, 2007, the 561 Company sold the Upper Beaver hydro facilities to the city of Beaver, Utah. This 562 adjustment removes the Upper Beaver O&M expenses and the loss on the sale of 563 the property. No adjustment to rate base is necessary because the asset was 564 removed from rate base prior to December 31, 2007.

Preliminary Coal Plant Expense (page 4.8) – The Company was planning to
build three coal units: IPP unit 3, Bridger unit 5 and Hunter unit 4. On December
6, 2007, the Company announced that it would not pursue these projects. The
preliminary expenses the Company incurred for these abandoned projects were
written off to account 557. This adjustment removes these write-offs from the
results of operations.

571 Rental Expense (page 4.9) – This adjustment removes rental expense of unused
572 office space booked during 2007. It also corrects the allocation of sub-lease
573 income and annualizes the sub-lease rental income for agreements entered into
574 during 2007.

575 **DSM Expenditure Removal (page 4.10)** – Utah allows for recovery of DSM 576 expenses through the system benefit charge ("SBC") tariff rider. This adjustment 577 removes DSM costs in order to prevent a double recovery through the revenue 578 requirement and the SBC.

579 Wage & Employee Benefit Adjustment (page 4.11) – This adjustment is used to
 580 compute labor-related costs for the Test Period. Later in my testimony I describe

Page 25 – Direct Testimony of Steven R. McDougal

581 the Company's approach for calculating labor costs included in the case.

582 **MEHC Transition Savings (page 4.12)** – This adjustment removes the costs 583 associated with employees leaving under the MEHC transition plan. It also 584 reflects into results the future labor savings of eliminating positions. The deferral 585 and amortization of MEHC transition costs were removed consistent with the 586 Commission's order in Docket No, 07-035-04 issued January 3, 2008.

Incremental Generation O&M (page 4.13) – This adjustment adds incremental
operation and maintenance expense for the Lake Side plant, Blundell bottoming
cycle, and the Marengo wind plant which were placed into service during 2007.
This adjustment also adds incremental O&M expenses for generating units that
were not in service during the 12 months ended December 2007 but will be in
service prior to the end of the Test Period.

This adjustment also includes the impact of funding provided by the Energy Trust of Oregon ("ETO") associated with the Goodnoe Hills wind plant in exchange for additional renewable energy credits allocated to Oregon customers after the first five years of operation. The amount of the funding included in the current case is \$2,473,254 on a total Company basis. If Utah elects to displace the ETO funding, as described by Mr. Mark Tallman in Docket No. 07-035-93, then this amount will need to be added to the test period revenue requirement.

600 MEHC Affiliate Management Fee Commitment (page 4.14) – This adjustment

- 601 complies with the MEHC acquisition commitment 38 which states:
- 602MEHC commits that the corporate charges to PacifiCorp from MEHC and603MEC will not exceed \$9 million annually for a period of five years after604the closing on the proposed transaction.

605 MEHC anticipates that the corporate charge to the Company will remain at \$9 606 million during the five year period. This adjustment removes the MEHC corporate 607 charge portion of the escalation shown on page 4.15 to keep the annual charges at 608 the commitment level.

609 Global Insight Escalation Indices (page 4.15) – This adjustment increases non-610 labor expenses for projected inflation through the Test Period. Increases are based 611 on indices produced by Global Insight, which provide a detailed assessment of the 612 electric market both historically and into the future. The Global Insight's indices 613 used are based on electric utility costs for materials and services only, which 614 exclude labor expense, according to the Uniform System of Accounts defined by 615 the FERC for major electric utilities and major natural gas pipeline companies. 616 Labor-related expenses were segregated from other non-labor-related expenses to 617 be escalated separately as described later in my testimony.

618 Global Insight's indices are prepared at the FERC functional subcategory 619 level and are denoted with their corresponding FERC account number. The 620 individual FERC account level indices are then combined into broader indices 621 representing operation, maintenance, or total operation and maintenance 622 expenses. The Global Insight study used to prepare this filing was the first quarter 2008 forecast, released April 17, 2008. Page 4.15.1 provides an overview of the 623 624 development and use of Global Insight indices. The Company has also relied on 625 Global Insight indices in rate cases in Oregon, California and Wyoming.

626 WECC Fees (page 4.16) – This adjustment includes an increase in fees for 627 membership in the Western Electric Coordinating Council ("WECC"). WECC

Page 27 – Direct Testimony of Steven R. McDougal

628 continues to be responsible for coordinating and promoting electric system 629 reliability in the Western Interconnection, and its role has expanded into the 630 compliance area, including enforcing auditing compliance standards, and 631 supporting power markets and non-discriminatory transmission access among 632 members.

- Insurance Expense (page 4.17) This adjustment normalizes injury and damage
 expenses to reflect a three-year average of gross expense minus insurance
 proceeds consistent with the Company's rebuttal position in Docket No. 07-035 93. This adjustment also normalizes property insurance expenses and captive
 property and liability insurance expenses.
- 638 **Compliance Department (page 4.18)** – As of June 18, 2007, the electric utility 639 industry has been operating under mandatory, enforceable reliability standards. 640 Utilities and other bulk power industry participants that violate any of the 641 standards will face enforcement actions including increased compliance 642 monitoring and testing requirements and/or possible monetary sanctions of up to 643 \$1 million per day. In order to comply with these enhanced reliability standards, 644 the Company anticipates the addition of 13 full-time employees as well as 645 increased program and information technology costs.
- Solar Photovoltaic Program (page 4.19) This adjustment reflects the
 estimated annual program costs associated with the pilot Solar Photovoltaic
 Utility Buy-Down Program co-sponsored by Utah Clean Energy and Rocky
 Mountain Power. This pilot solar photovoltaic project was implemented in
 September 2007 and is projected to operate at similar funding levels through

Page 28 – Direct Testimony of Steven R. McDougal

651 2011. The program will gather important information on the viability of a solar
652 program funded by participating customers, tax incentives and utility
653 contributions.

654 Q. Please describe how the Company computed labor costs for the Test Period.

655 The Company's adjustment to labor expense is found on Page 4.11, the Wage and A. 656 Employee Benefit Adjustment. Labor-related costs for the Test Period are 657 computed by adjusting salaries, incentives, benefits and costs associated with FAS 658 87 (pension), FAS 106 (post retirement benefits) and FAS 112 (post employment 659 benefits) for changes expected beyond the actual costs experienced in 2007. Page 660 4.11.2 is a numerical summary starting with actual labor costs in 2007 and summarizing the adjustments made to project costs forward to reflect the Test 661 662 Period level of expense. This summary is followed by the detailed worksheets 663 used to adjust the labor costs forward to the Test Period.

664 The first step to adjust labor is to annualize salary increases that occurred 665 during 2007. This was done by identifying actual wages by labor group by month along with the date each labor group received wage increases. Those increases 666 667 were then applied to wages that were paid prior to the effective date. The next 668 step is to apply the wage increases from 2008 through June 2009 to the annualized 669 2007 salaries to project the Test Period wages. The Company used union contract 670 agreements to escalate union labor group wages, while increases for non-union 671 and exempt employees were based on budgeted increases. This calculation is 672 detailed on pages 4.11.3 through 4.11.5.

673

Page 29 - Direct Testimony of Steven R. McDougal

674

Q. Was an adjustment made to the annual incentive plan payout?

A. Yes. An adjustment is made to increase total Company incentive compensation
from \$29.9 million in 2007 to \$30.9 million in the Test Period as shown on page
4.11.2. The Company utilizes an incentive compensation program as part of its
philosophy of delivering market competitive pay structured in a manner that
benefits customers with safe, adequate and reliable electric service at a reasonable
cost.

681 Q. Were employee pension and benefit costs adjusted in this section also?

A. Yes. Consistent with the aforementioned costs, pension expense and other
employee benefit costs were itemized starting with 2007 and walked forward to
the Test Period. Total pension costs decrease by \$27.9 million between 2007 and
the Test Period. These projections were provided by Mr. Erich D. Wilson and are
supported in his testimony.

687 Q. Were any other components of labor costs adjusted?

A. Yes. Payroll taxes were updated to capture the impact of the changes to employee
salaries. This was calculated by applying the FICA tax rates to the net change in
salaries and also to reflect the change in the social security cap for the Test
Period.

692 Q. Did the Company make an adjustment for changes in workforce levels?

A. The wage and employee benefit adjustment assumes a constant level of
workforce. However, other adjustments account for minor changes in workforce
levels such as: 1) the labor savings from the reduction in the number of employees
due to the MEHC transaction was reflected in the MEHC Transition Savings

Page 30 - Direct Testimony of Steven R. McDougal

adjustment (adjustment 4.12), 2) the additional costs from the addition in
compliance staffing as stated in the Compliance Department adjustment
(adjustment 4.18), and 3) the labor savings from the reduction in workforce as a
result of the Utah AMR included in adjustment 8.10.

701 **Tab 5 – Net Power Cost Adjustments**

702 Q. Please describe the information contained behind Tab 5 Net Power Cost 703 Adjustments.

- 704 Tab 5 includes the Net Power Cost Summary followed by a numerical summary A. 705 and the specific adjustments. The Net Power Cost Summary on page 5.0.1 is a 706 brief overview of assumptions used to adjust overall net power costs. The 707 numerical summary (page 5.0.2) identifies each adjustment made to actual 708 expenses and that adjustment's impact on the case. Each column has a numerical 709 reference to a corresponding page in Exhibit RMP___(SRM-2), which contains a 710 lead sheet showing the affected FERC account(s), allocation factor, dollar amount 711 and a brief description of the adjustment.
- 712 Q. Please describe the adjustments included in Tab 5.
- A. Net Power Cost Adjustment (page 5.1) The Net Power Cost adjustment
 normalizes steam and hydro power generation, fuel, purchased power, wheeling
 expense and sales for resale in a manner consistent with the contractual terms of
 the Company's sales and purchase agreements. It also normalizes hydro, weather
 conditions and plant availability as described in Mr. Duvall's testimony.
- Green Tags (page 5.2) This adjustment removes from regulatory results the
 cost of REC or green tag purchases made for the Blue Sky program.

Page 31 – Direct Testimony of Steven R. McDougal

West Valley Plant (page 5.3) – The Company terminated the lease for the West
Valley generating facility on May 31, 2008. This adjustment removes the
associated expense and rate base to align with net power costs which do not
include the West Valley plant. Amortization of the savings from the reduction of
the West Valley lease expense pursuant to MEHC transaction commitment U46
ends May 31, 2008; consequently, it has no effect on the Test Period.

726 James River Royalty Offset & Little Mountain (page 5.4) – On January 13, 727 1993, the Company executed a contract with James River Paper Company with 728 respect to the Camas mill, later acquired by Georgia Pacific. Under the 729 agreement, the Company built a steam turbine and is recovering the capital 730 investment over the twenty-year operational term of the agreement as an offset to 731 royalties paid to James River based on contract provisions. The contract costs of 732 energy for the Camas unit are included in the Company's net power costs as 733 purchased power expense, but GRID does not include an offsetting revenue credit 734 for the capital and maintenance cost recovery. This adjustment adds the royalty 735 offset to account 456, other electric revenue, for the Test Period.

This adjustment also normalizes the ongoing level of steam revenues related to the Little Mountain plant. Contractually, the steam revenues from Little Mountain are tied to natural gas prices. The Company's net power cost study includes the cost of running the Little Mountain plant but does not include the offsetting steam revenues. This adjustment aligns the steam revenues to the gas prices modeled in GRID.

742

743 Electric Lake Settlement (page 5.5) – Canyon Fuel Company ("CFC") owns the 744 Skyline mine located near Electric Lake. Electric Lake is a reservoir owned by the 745 Company and provides water storage for the Huntington generating plant. The 746 two companies have disputed the claim made by PacifiCorp that CFC's mining 747 operations caused the lake to leak water into the Skyline mine, thus making it 748 unavailable for use by the Huntington generating plant. The Company has 749 incurred capital costs and O&M costs to pump water from the breach back into 750 Electric Lake. The two companies negotiated a settlement of the claims made by 751 the Company. The settlement of costs includes reimbursement to the Company for 752 O&M and capital costs associated with the pumping. The value of the settlement 753 will be amortized over three years. This adjustment reduces rate base for the fixed 754 cost portion of the settlement and includes the first year of amortization for the 755 O&M portion of the settlement. This settlement also includes a new pumping 756 agreement

757 **Tab 6 – Depreciation and Amortization Expense Adjustments**

758 Q. Please describe the information contained behind Tab 6 Depreciation and 759 Amortization Adjustments.

A. Tab 6 includes the Depreciation and Amortization Summary followed by a numerical summary and the specific adjustments. The summary on page 6.0.1 is a brief overview of assumptions used to adjust overall depreciation and amortization expense and reserve. The numerical summary (page 6.0.2) identifies each adjustment made to actual results and that adjustment's impact on the case. Each column has a numerical reference to a corresponding page in Exhibit

Page 33 – Direct Testimony of Steven R. McDougal

RMP_(SRM-2), which contains a lead sheet showing the affected FERC
account(s), allocation factor, dollar amount and a brief description of the
adjustment.

769 Q. How are the Company's pro forma depreciation and amortization expense
770 for the Test Period developed in the Report?

A. The depreciation and amortization expense for the Test Period is calculated by
applying functional composite depreciation and amortization rates to projected
plant balances. Rates used are those approved by the Commission in Docket No.
07-035-13, effective January 1, 2008. Details are provided on pages 6.1 through
6.1.13.

776 Q. How are the accumulated depreciation and amortization balances included 777 in the filing calculated?

A. Accumulated depreciation and amortization balances for the Test Period are
calculated by applying pro forma depreciation and amortization expense and plant
retirements to the December 2007 balances. The reserve balances are calculated
on a monthly basis to walk the balances forward from December 31, 2007 to June
30, 2009. The reserve balance calculations are detailed on pages 6.2.2 to 6.2.11.
Consistent with electric plant in service being reflected at period-end balances,
accumulated depreciation and amortization also follow this same treatment.

785 **Q.** Please describe any additional depreciation adjustments included in the case.

A. Hydro Decommissioning (page 6.3) – Based on the Company's latest
depreciation study approved in Docket No. 07-035-13, an additional \$19.4 million
is required for the decommissioning of various hydro facilities. This adjustment

Page 34 – Direct Testimony of Steven R. McDougal

- includes an annual level of expense in results, and the associated adjustment to thedepreciation reserve is incorporated in adjustment 6.2.
- 791 Tab 7 Tax Adjustments

792 Q. Please describe the information contained behind Tab 7 Tax Adjustments.

793 Tab 7 includes the Tax Summary followed by a numerical summary and the A. 794 specific adjustments. The Tax Summary begins on page 7.0.1 with a brief 795 overview of assumptions used. The numerical summary identifies each 796 adjustment made to the various tax components and that adjustment's impact on 797 the case. Each column has a numerical reference to a corresponding page in 798 Exhibit RMP__(SRM-2), which contains a lead sheet showing the affected 799 FERC account(s), allocation factor, dollar amount and a brief description of the 800 adjustment.

801 Q. Please describe the adjustments included in Tab 7.

- A. Interest True-Up (page 7.1) This adjustment details the adjustment to interest
 expense required to synchronize the Test Period expense with rate base. This is
 done by multiplying normalized net rate base by the Company's weighted cost of
 debt in this case.
- Pro Forma Schedule M (page 7.2) The Schedule M items at December 31,
 2007 were updated for known and measurable adjustments through June 30, 2009.
 Non-utility items, separate tariff items and other non-recurring items were
 removed from the December 2007 historical period before updating. For example,
 Schedule M items related to the Grid West note receivable and West Valley Lease
 were removed. Normalizing adjustments such as pensions, benefits, and SO₂

Page 35 – Direct Testimony of Steven R. McDougal

emission allowances were then added. The Schedule M items were also adjusted
for the Electric Lake settlement and depletion. Depreciation differences on capital
additions were generated in order to bring the Schedules M items in line with the
Test Period. The Schedule M items were then used to develop deferred income
tax expenses and balances for the Test Period.

- **Deferred Income Taxes (page 7.3 & page 7.4)** The non-property-related Schedule M items were used to develop the deferred income tax expense. The property-related deferred income tax expense was generated using the capital additions and resulting book and tax depreciation. Normalizing adjustments were added consistent with the Schedule M items as described above. The deferred income tax expense was then used to develop the deferred tax balance for the Test Period.
- 824 Property Tax Expense (page 7.5) Property tax expense for the Test Period was
 825 computed by adjusting accruals through December 31, 2007, for known or
 826 anticipated changes in assessment levels through June 30, 2009.
- Renewable Energy Tax Credit (page 7.6) The Company is entitled to recognize a federal income tax credit as a result of placing wind generating plants in service. The tax credit is based on the generation of the plants, and the credit can be taken for ten years on qualifying property. Under the calculation required by Internal Revenue Service Code Sec. 45(b)(2), the most current renewable electricity production credit is 2.1 cents per kilowatt hour of the electricity produced from wind energy.

834

835 Q. How have current state and federal income tax expenses been calculated?

836 A. Current state and federal income tax expenses were calculated by applying the 837 applicable tax rates to the taxable income calculated in the Report. State income 838 tax expense was calculated using the state statutory rates applied to the 839 jurisdictional pre-tax income. The result of accumulating those state tax expense 840 calculations is then allocated among the jurisdictions using the Income Before 841 Tax ("IBT") factor. Federal income tax expense is calculated using the same 842 methodology that the Company uses in preparing its filed income tax returns. The 843 detail supporting this calculation is contained on pages 2.18 through 2.20.

844 Q. Is the Company proposing to move to full normalization of book basis 845 differences for taxes in this rate case?

846 A. No. The Company's deferred income taxes in this case are calculated using 40 847 percent normalization of the book basis differences consistent with prior treatment 848 of those items. However, the Company still believes that full normalization is the 849 better approach and should be adopted by this Commission for future treatment of 850 the book basis differences in subsequent rate filings. The Commission previously 851 accepted a transition to full normalization through a phase in approach with 20 852 percent adjustments in each rate case to arrive at full normalization. The current 853 level of book basis normalization is 40 percent due to the transition in two prior 854 rate cases.

855 Q. Please explain full normalization and why it better reflects tax costs.

A. Full normalization is the concept of providing deferred tax expense to completelyoffset all book and tax timing difference occurring in current tax expense. The

Page 37 – Direct Testimony of Steven R. McDougal

term "normalization" evolved with respect to utilities because income taxes
computed on the normalization basis caused reported net income to appear
"normal", as if the utility had not adopted a tax return method of calculating its
tax expense. Full normalization is more properly cost-based for ratemaking
purposes than flow-through, because it more equitably allocates tax costs over
time and treats customers fairly by not creating intergenerational inequities.

864 Q. What is flow-through?

A. Flow-through is the term used for passing through in the current period the impact
of book and tax timing differences to income, with no offset of deferred tax
expense.

868 Q. Do the Company's books reflect full normalization in Utah?

A. Presently, the only portion of timing difference that do not have 100 percent
deferred tax expense provided are the book basis differences related to
depreciable property. The book basis differences only have 40 percent of deferred
taxes normalized.

873 Q. Is the Company proposing moving to full normalization?

A. Yes. The Company believes that full normalization is the best method and should
be used by the state of Utah. To give parties time to thoroughly review the issues,
and to make a smooth transition, the Company is not making any changes in this
rate case, but proposes the Commission reaffirm the prior treatment allowing the
Company to move from 40 percent normalization to full normalization over time.
The Company proposes that the Commission allow the Company to move to 60
percent normalization with the effective date of its next rate case, and 20 percent

Page 38 – Direct Testimony of Steven R. McDougal

881

in each of the subsequent two rate cases on their effective dates.

882 Tab 8 – Rate Base Adjustments

883 Q. Please describe the information contained behind Tab 8 Rate Base 884 Adjustments.

885 Tab 8 includes the Rate Base Summary followed by a numerical summary and the A. 886 specific adjustments. The Rate Base Summary begins on page 8.0.1 with a brief 887 overview of assumptions used to adjust electric plant in service and other rate 888 base components. The numerical summary (pages 8.0.4 - 8.0.5) identifies each 889 adjustment made to actual rate base and that adjustment's impact on the case. 890 Each column has a numerical reference to a corresponding page in Exhibit 891 RMP__(SRM-2), which contains a lead sheet showing the affected FERC 892 account(s), allocation factor, dollar amount and a brief description of the 893 adjustment.

894 Q. Please describe each of the adjustments to the historical rate base balances.

895 A. **Cash Working Capital (page 8.1)** – This adjustment supports the calculation of 896 cash working capital included in rate base based on the normalized results of 897 operations for the Test Period. Total cash working capital is calculated by 898 multiplying jurisdictional net lag days by the average daily cost of service. Net lag days in this case are based on a lead lag study recently prepared by the Company 899 900 using calendar year 2007 information. A copy of this study is being provided in 901 this case along with the responses to the master data requests. Based on the results 902 of the 2007 lead lag study, the Company experiences 6.2 net lag days in Utah 903 requiring a cash working capital balance of \$25.4 million to be included in rate

Page 39 - Direct Testimony of Steven R. McDougal

904 base.

905 Goose Creek Transmission (page 8.2) – On April 1, 2008, the Company sold its 906 undivided interest in 13.85 miles of transmission line, running from the 907 Company's Goose Creek switching station and extending north to the Decker 230 908 kV substation near Decker, Montana. In addition to the radial transmission line, 909 the assets sold included structures and miscellaneous support equipment, 910 easements and rights-of-way associated with the transmission line. The sale of the 911 transmission line resulted in the Goose Creek switching station no longer being 912 needed or useful to the Company. In the summer of 2008, the Company plans to 913 remove the Goose Creek switching station including all equipment, structures, 914 slabs and other above ground facilities and level the site. After removal of the 915 switching station, the Company will build a short segment of 230 kV transmission 916 line to ensure continued operation of its Sheridan to Yellowtail 230 kV 917 transmission line. This adjustment amortizes the net gain associated with the sale 918 over three years, reduces rate base by the net book value of the assets sold and 919 adds the new Yellowtail line into rate base.

920 Environmental Settlement – PERCO (page 8.3) – In 1996, the Company
921 received an insurance settlement of \$33 million for environmental clean-up
922 projects. These funds were transferred to a subsidiary called PacifiCorp
923 Environmental Remediation Company ("PERCO"). This fund balance is
924 amortized or reduced as PERCO expends dollars on clean-up costs. PERCO
925 received an additional \$5 million of insurance proceeds plus associated liabilities
926 from Rocky Mountain Power in 1998. This adjustment includes the unspent

Page 40 – Direct Testimony of Steven R. McDougal

927 insurance proceeds in results of operations as a reduction to rate base.

928 **Customer Advances for Construction (page 8.4)** – Customer advances were 929 recorded in December 2007 unadjusted data to a corporate cost center location 930 rather than state-specific locations. This adjustment corrects the allocation of 931 customer advances.

- 932 Customer Service Deposits (page 8.5) Utah requires the Company to include
 933 customer service deposits as a reduction to rate base. This adjustment reflects the
 934 deposits in results as a rate base deduction and also includes the interest paid on
 935 the customer service deposits in expense. This treatment was stipulated in Utah
 936 Docket No. 97-035-01 and has been upheld in subsequent dockets.
- 937 Trapper Mine Rate Base (page 8.6) – The Company owns a 21.4 percent share 938 of the Trapper Mine, which provides coal to the Craig generating plant. This 939 investment is accounted for on the Company's books in account 123.1, investment 940 in subsidiary company, which is not included as a rate base account. The 941 normalized coal cost from Trapper Mine in net power costs includes O&M costs 942 but does not include a return on investment. This adjustment adds the Company's 943 portion of the Trapper Mine net plant investment to rate base in order for the 944 Company to earn a return on its investment.
- Jim Bridger Mine Rate Base (page 8.7) The Company owns a two-thirds
 interest in the Bridger Coal Company, which supplies coal to the Jim Bridger
 generating plant. The Company's investment in Bridger Coal Company is
 recorded on the books of Pacific Minerals, Inc. Because of this ownership
 arrangement, the coal mine investment is not included in electric plant in service.

Page 41 – Direct Testimony of Steven R. McDougal

950	This adjustment is necessary to properly reflect the Bridger Coal Company
951	investment in rate base in order for the Company to earn a return on its
952	investment. The normalized coal costs for Bridger Coal Company in net power
953	costs include the O&M costs of the mine but provide no return on investment.
954	Miscellaneous Rate Base (page 8.8) - This adjustment includes four parts as
955	described below:
956	• Cash is removed from rate base to avoid earning its rate of return on the
957	balance.
958	• An anticipated increase in fuel stock is added due to increases in the cost
959	of coal and the number of tons stored at each site.
960	• Regulatory assets and liabilities, including environmental assets, are
961	adjusted to their Test Period balances.
962	• The accumulated provision for electric plant acquisition adjustment is
963	adjusted to its Test Period balance.
964	Powerdale Hydro Removal (page 8.9) – Powerdale is a hydroelectric generating
965	facility located on the Hood River in Oregon. This facility was scheduled to be
966	decommissioned in 2010; however, in 2006 a flash flood washed out a major
967	section of the flow line. The Company determined that the cost to repair this
968	facility was not economical and determined it was in the ratepayers' best interest
969	to cease operation of the facility.
970	This adjustment reflects the treatment approved by the Commission in
971	Docket No. 07-035-14. During 2007, the net book value (including an offset for
972	insurance proceeds) of the assets to be retired was transferred to the unrecovered

Page 42 – Direct Testimony of Steven R. McDougal

973 plant regulatory asset. In addition, future decommissioning costs are deferred in a
974 regulatory asset, offset by a credit reflecting the amount not actually spent
975 through the Test Period.

976 Utah AMR (page 8.10) – The Company replaced approximately 600,000 meters
977 on the Wasatch Front with new radio equipped digital meters. This change will
978 allow the Company to reduce the number of meter reader positions by over 90 in
979 this same area, resulting in a projected cost savings of over \$3.4 million in the
980 Test Period. This adjustment captures the savings due to the new automated meter
981 reading program and reflects the associated asset retirements. The impact to
982 depreciation reserve is captured in adjustment 6.2.

983 **Pro Forma Plant Additions (page 8.11)** – To reasonably represent the cost of 984 system infrastructure required to serve our customers, the Company has identified 985 capital projects that will be completed by the end of the Test Period. Company 986 business units identified capital expenditures that will be used and useful prior to 987 the end of the Test Period. Additions by functional category are summarized on 988 separate sheets, indicating the in-service date and amount by project. Adjustment 989 8.13 is based on 13 month average balances, while adjustment 9.2 includes the 990 additional rate base required to reflect capital additions on a year-end basis. The 991 accumulated depreciation reserve was adjusted forward to match the depreciation 992 expense and retirements as described earlier in the depreciation section.

Plant Retirements (page 8.12) – The Company's retirement rates were applied to pro forma plant balances included in this filing. This adjustment reflects these retirements into results.

Page 43 – Direct Testimony of Steven R. McDougal

996 Tab 9 – Test Period Adjustments

997 Q. Please describe the information contained behind Tab 9 Test Period 998 Adjustments.

A. Tab 9 includes a summary of the miscellaneous test period adjustments followed
by a numerical summary and each specific adjustment. The summary is on page
9.0.1 with a brief overview of assumptions. The numerical summary (page 9.0.2)
identifies each adjustment and that its impact on the case. Each column has a
numerical reference to a corresponding page in Exhibit RMP___(SRM-2), which
contains a lead sheet showing the affected FERC account(s), allocation factor,
dollar amount and a brief description of the adjustment.

1006 **Q.** Please describe each of the adjustments in Tab 9.

- A. **Pro Forma Load Adjustment (page 9.1)** This adjustment reflects the impact of updating load from the year ended December 2007 to the year ended June 2009. Retail revenue is adjusted to account for new load and net power costs are updated to reflect the cost to serve that load. In addition, the jurisdictional load is updated in the JAM model to produce new allocation factors and adjust the allocation of all system-wide costs.
- 1013 End-of-Period Rate Base Adjustment (page 9.2) This adjustment moves all 1014 rate base accounts from an average to an end-of-period basis as previously 1015 described in my testimony. References to previous adjustments treating the 1016 various rate base components are provided in support of the calculation.

1017 Q. Please describe the rest of the Report.

1018 A. Tab 10 Allocation Factors summarizes the derivation of the jurisdictional

Page 44 – Direct Testimony of Steven R. McDougal

1019 allocation factors using the Revised Protocol allocation methodology. Two sets of 1020 factors are provided with this case: one set based on weather-normalized actual 1021 load from 2007 and actual account balances ("Historical Factors"), and one set 1022 based on the load forecast through June 2009 and pro forma account balances 1023 ("Pro Forma Factors"). Printed lead sheets for individual adjustments and the 1024 various numerical summaries quantifying the impact of each adjustment show the 1025 allocation using the Historical Factors. Adjustment 9.1 updates all system-1026 allocated costs based on the Pro Forma Factors.

1027Tab 11 Rolled-In recasts Tab 2 based on the Rolled-In allocation1028methodology. This information is being provided pursuant to the Commission1029order from the application of the Company for an investigation of inter-1030jurisdictional issues in Docket No. 02-035-04.

1031 **Q.** Does this conclude your direct testimony?

1032 A. Yes.