1	Q.	Please state your name, business address and present position with Rocky
2		Mountain Power (the Company), a division of PacifiCorp.
3	A.	My name is A. Robert Lasich. My business address is 1407 West North Temple,
4		Suite 320, Salt Lake City, Utah. My position is president of PacifiCorp Energy.
5	Q.	Did you submit direct and second supplemental direct testimony in this
6		proceeding?
7	A.	Yes.
8	Q.	Do you have any corrections or updates to your direct and second
9		supplemental testimony?
10	A.	Yes. In my direct testimony, I inadvertently stated that there were land royalty
11		payments associated with Glenrock III. In fact there are none because the
12		Company owns that land. With respect to my second supplemental testimony, I
13		have updated the in-service dates for Glenrock III and Rolling Hills. The table
14		below that shows the major supply-side resource additions and the planned
15		increases to generation related operation and maintenance (O&M) expenses to the
16		test year ending December 31, 2009, includes these updates.

Resource Name	Location	In-Service Date	Capital Cost	O&M
				Included in
				GRC
Glenrock III	Converse County,	January 17,	\$87.2	\$0.93 Million
	Wyoming	2009	Million	
Rolling Hills	Converse County,	January 17,	\$206.5	\$1.97 Million
	Wyoming	2009	Million	
Seven Mile Hill II	Carbon County,	December 31,	\$45.7	\$0.62 Million
	Wyoming	2008	Million	
High Plains	Albany County and	November 1,	\$245.5	\$0.37 Million
	Carbon County,	2009	Million	
	Wyoming			
Chehalis	Lewis County,	September 15,	\$310.8	\$8.05
	Washington	2008	Million	Million*

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#### 17 **Purpose of Testimony**

18 **Q.** What is the purpose of your testimony?

19 The purpose of my testimony is to rebut the testimony of the following witnesses: Α. 20 Dr. William A. Powell and Mr. James B. Dalton who are appearing in this 21 proceeding on behalf of the Utah Division of Public Utilities ("DPU"); Mr. 22 Randall J. Falkenburg who is appearing in this proceeding on behalf of the Utah 23 Committee of Consumer Services ("CCS") and Mr. Kevin Higgins who is 24 appearing in this proceeding on behalf of the UAE Intervention Group and Wal-25 Mart (collectively "UAE"). I also provide the Commission with the most recent 26 capacity factor estimates for each wind-powered generation resource in the 27 proceeding.

28 **Q.** 

#### . Please summarize your rebuttal testimony.

A. My rebuttal testimony demonstrates that the decision to acquire the Rolling Hills
wind-powered generation resource was objectively reasonable and prudent. My
testimony disputes CCS's premise that Rolling Hills should be excluded from
rates because of its capacity factor, notwithstanding Rolling Hills' overall costeffectiveness. I also rebut the contentions of CCS, DPU and UAE that if Rolling
Hills is allowed in rates the Commission should impute a greater capacity factor.

I explain the limited applicability of the Oregon Public Utility Commission decision on Rolling Hills to the issues in this case and address the specific issues of concern raised in that decision. I also address CCS's contention that Rolling Hills should be excluded from rates because the Company's due diligence was inadequate, even though the Company's decision-making

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40		admittedly produced a good outcome. Additionally, I respond to CCS's proposal
41		to impute a higher but undefined capacity factor to the Glenrock resource to
42		account for the alleged degradation of that project by Rolling Hills. I also clarify
43		how the Company would implement a Commission ruling in favor of CCS's
44		recommendation. Finally, I respond to DPU's position regarding the Goodnoe
45		Hills ETO Funding and UAE's challenge to the Marengo II capacity factor.
46	Q.	Does any party to this proceeding question or otherwise oppose the prudence
47		of the Seven Mile Hill II, Glenrock III or High Plains wind-powered
48		generation resources, or of the Chehalis combined cycle combustion turbine
49		(CCCT) resource?
50	A.	No.
51	Q.	In the Company's 2007 rate case, did any party to this proceeding question
52		or otherwise oppose the prudence of the Seven Mile Hill or Glenrock wind-
53		powered generation resources?
54	A.	No.
55	Q.	Did the Company perform the same general analysis and due diligence in
56		assessing the acquisition of Rolling Hills as it applied to the other new
57		resources in this case and the new resources in the 2007 case?
58	A.	Yes. The need for each of the resources was supported by the results of the
59		Company's most recent integrated resource plan. In each case, the Company
60		assessed the resource looking at all relevant factors over the initial full life of the
61		resource. The Company made the decision to acquire each resource only after the
62		results of the Company's economic analysis demonstrated that the resource was

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63		cost-effective. Because the decision-making process was the same in each case,
64		there is no principled basis for the allegation that the process was flawed with
65		respect to the Rolling Hills resource, but prudent with respect to all other new
66		resources in this case and the 2007 case.
67	Upda	ate for Most Recent Capacity Factor Projections
68	Q.	In completing the construction process, did the Company receive third-party
69		technical studies updating the capacity factor estimates for the wind-powered
70		generation resources in this and the previous proceeding?
71	A.	Yes. Confidential Exhibits RMP(ARL-1R), RMP(ARL-2R),
72		RMP(ARL-3R), RMP(ARL-4R), and RMP(ARL-5R) are the final
73		build design energy projections for the Seven Mile Hill, Glenrock, Rolling Hills,
74		Seven Mile Hill II and Glenrock III resources, respectively.
75	Q.	Please summarize the final build design energy projections for these
76		resources.
77	A.	The table below provides a summary of the final build design energy projection
78		estimate (FBDE) as well as the projection at the time the decision was made to
79		acquire the resource. The summary shows capacity factor (CF), megawatts (MW)
80		and megawatt-hours (MWh):

Demonstra	Acquisition Decision	Acquisition Decision	Acquisition Decision	FBDE	FBDE	FBDE
Resource	$(\mathbf{W}\mathbf{W})$	(CF)	(NIWN)	$(\mathbf{W} \mathbf{W})$	(CF)	(MW)
Seven Mile Hill	99.0	41.3%	358,170	99.0	40.3%	349,948
Glenrock	99.0	38.6%	334,755	99.0	37.4%	324,348
Rolling Hills	99.0	31.0%	268,844	99.0	33.8%	293,127
Seven Mile Hill II	19.5	39.3%	67,132	19.5	40.3%	68,840
Glenrock III	39.0	31.0%	105,908	39.0	36.4%	124,357
Total MW/MWh	355.5		1,134,810	355.5		1,160,170
Average CF		36.2%			37.6%	

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81 Q. Base

82

### Based on the final build design estimates, is the amount of energy projected from these five resources higher or lower than originally anticipated?

- A. The energy production for the combination of the five resources is expected to be approximately 25,360 MWhs per year higher than originally anticipated. This is equivalent to approximately 8.3 MW of additional wind-powered generation operating at an annual average capacity factor of 35 percent. This amount of energy also represents 634,005 MWh over the initial expected 25-year resource lives or, taking a conservative value for energy at \$55.00 per MWh, an incremental nominal value of approximately \$35 million to customers.
- 90Q.DPU asserts that the fact these capacity factors were updated—and thus91differ from the capacity factors previously determined by the Company—92reflects a level of uncertainty that causes DPU discomfort. Is it unusual for93capacity factor determinations to vary over time as the construction of wind94facilities progress?
- 95 A. No. As more information is acquired, it is not unusual for capacity factor96 estimates to change.
- 97 Q. Why did the estimated capacity factors of these resources change?
- A. The change in estimated capacity factor reflects normal changes that resulted in
  the final construction design of the resources, as well as additional information on
  wind climatology for the sites.

101

#### Page 5 - Rebuttal Testimony of A. Robert Lasich

- 102Q.Is the average capacity factor of the Company's new Wyoming wind103resources in line with the average capacity factors for other Wyoming wind104resources?
- A. Yes. The average capacity factor for the Company's owned Wyoming wind resources and contracts with wind resources in Wyoming is 35 percent if the Seven Mile Hill, Glenrock, Rolling Hills, Seven Mile Hill II and Glenrock III resources are excluded. If the wind resources in this case and the preceding case are included, the average capacity factor increases to 35.4 percent, based on the capacity factor estimates used for project approval of the new resources, or 36 percent, based upon the final build design estimates.
- 112 Q. What is the estimated capacity factor for High Plains and how does that
  113 impact these averages?
- A. The estimated capacity factor is 35.7 percent. Because High Plains' capacity
  factor is at the average, it does not materially impact the average capacity factor
  for Wyoming wind resources.
- 117 Q. Is the average capacity factor of the Company's new Wyoming resources in
  118 line with the proxy capacity factor assumed for Wyoming wind resources in
  119 the Company's 2007 Integrated Resource Plan (IRP)?
- A. Yes. The Company's 2007 IRP used a 35 percent capacity factor to model proxy
  Wyoming wind projects for building the Company's portfolio of renewable
  energy resources. In reality, some renewable resources will have capacity factors
  above 35 percent and others will be lower than 35 percent.

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### 124 Q. Does the Company currently have wind resources or contracts with wind 125 resources in its portfolio with capacity factors below 35 percent?

A. Yes. Excluding Rolling Hills, the Company currently has 17 such resources with projected annual capacity factors below 35 percent. Of these, four are located in Wyoming and, in fact, one of these Wyoming wind resources has a projected capacity factor of 32.6 percent and two of the contracted Wyoming wind resources recently delivered notices to the Company indicating capacity factors of 28.1 percent and 26.3 percent respectively.

Q. CCS raises a concern regarding the validity of the updated 33.8 percent
capacity factor for Rolling Hills. Can you respond?

- 134 The Company believes that the 33.8 percent capacity factor is the most accurate A. 135 projection now available for Rolling Hills. CCS's only objection is that the final 136 build design estimate is informed by less than six months of data. In fact, as evidenced in Page 6 (Exhibit 3) of Confidential Exhibit RMP (ARL-3R), the 137 138 updated projection was based upon data collected over a period ranging from nearly 6 months to more than 21 months. Additionally, the most recent data was 139 140 collected during the most critical winter time period when monthly capacity 141 factors are at their highest. Please refer to Confidential Exhibit RMP (ARL-142 6R). 143 **O**. Has the Company already updated the capacity factors for wind resources 144 based on their most recent forecast, including updating Rolling Hills to an
- 145annual capacity factor of 33.8 percent?

146 A. Yes. The Company included these updates in the net power cost study sponsored

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147		in the Second Supplemental Direct Testimony of Mr. Gregory Duvall.
148	Rolli	ng Hills Prudence/Cost Effectiveness
149	Q.	Do CCS and UAE assert that Rolling Hills was imprudent?
150	A.	Yes.
151	Q.	Does DPU assert that Rolling Hills was imprudent?
152	A.	No, although it reserves the right to make a prudence determination in the future.
153	Q.	Does CCS assert that Rolling Hills is not cost-effective?
154	A.	No. CCS concedes that: "the Rolling Hills project would have a positive net
155		after-tax cash flow over the life of the facility based on the Company's capacity
156		factor assumptions." <sup>1</sup> CCS 4D Falkenberg at 82 (confidential).
157	Q.	Does UAE assert that Rolling Hills is not cost-effective?
158	A.	No. UAE does not directly address this issue in its testimony.
159	Q.	What is the basis for CCS and UAE to claim that Rolling Hills is imprudent?
160	A.	CCS and UAE focus on one issue exclusively, which is the projected capacity
161		factor of Rolling Hills. DPU-although not directly challenging the prudence of
162		Rolling Hills-also expresses a concern that the capacity factor used by the
163		Company in its decision to acquire the resource is lower than other comparable
164		wind projects in Wyoming.
165	Q.	In your opinion, should the Commission limit its prudence review to the
166		single issue of Rolling Hills' capacity factor?
167	A.	No. In a Commission review of prudence, I understand that the Commission
168		reviews the objective reasonableness of the Company's business decision to

<sup>&</sup>lt;sup>1</sup> While the Company is quoting CCS confidential testimony, the testimony does not actually contain confidential Company information on Rolling Hills, thus the Company is not treating the quotation as confidential.

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169		acquire the new resource. Specifically, I understand that the Commission follows
170		Utah Code Annotated § 54-4-4 which states:
171 172 173 174 175 176		(4)(a) If, in the commission's determination of just, reasonable, or sufficient rates, the commission considers the prudence of an action taken by a public utility or an expense incurred by a public utility, the commission shall apply the following standards in making its prudence determination:
177 178		(i) ensure just and reasonable rates for the retail ratepayers of the public utility in this state;
179 180 181		(ii) focus on the reasonableness of the expense resulting from the action of the public utility judged as of the time the action was taken;
182 183 184 185 186 187		(iii) determine whether a reasonable utility, knowing what the utility knew or reasonably should have known at the time of the action, would reasonably have incurred all or some portion of the expense, in taking the same or some other prudent action; and
188 189 190		(iv) apply other factors determined by the commission to be relevant, consistent with the standards specified in this section.
191		The Company's decision to acquire Rolling Hills was based upon the overall
192		economics of the resource. While capacity factor is one input to determining the
193		overall cost-effectiveness of a resource, it is not the sole determinant. It is
194		possible for a resource to have a capacity factor lower than other resources and be
195		cost effective, just as it is possible for a resource with a capacity factor higher
196		than other resources to not be cost effective.
197	Q.	How do CCS, UAE, and DPU justify their single-issue challenge to Rolling
198		Hills?
199	A.	CCS, UAE, and DPU cite last year's decision of the Public Utility Commission of

200 Oregon ("OPUC") excluding Rolling Hills from PacifiCorp's Oregon Renewable 201 Adjustment Clause as precedent. CCS claims that the OPUC essentially accepted 202 the argument that Rolling Hills was imprudent because its capacity factor was 203 relatively low compared to other Wyoming resources—notwithstanding evidence 204 that Rolling Hills' capacity factor compared favorably to other wind projects in 205 the Company's portfolio and that it was cost-effective on an overall basis. CCS 206 also claims that Rolling Hills should be excluded from Utah rates because the 207 Company's decision to proceed with the project was poorly informed, even 208 though it ultimately produced a better outcome than projected. In the alternative, 209 CCS argues that the Commission should impute a higher capacity factor if the 210 resource remains in rates. DPU and UAE also request that the Commission 211 impute a greater capacity factor for Rolling Hills.

## Q. As a practical matter, does CCS's proposal to exclude Rolling Hills from Utah rates make sense for customers?

A. No. If a resource is cost-effective, customers are better off with the resource in
rate base. CCS's proposal to exclude the resource from Utah rates will ultimately
result in higher rates for customers.

#### 217 Q. Did the separate opinions of the OPUC Commissioners in the OPUC Order

218

#### make essentially this same point?

- 219 A. Yes. In his separate opinion, Commission Chair Beyer noted that:
- "Staff acknowledged, except for capacity factor, that the Company
  developed Rolling Hills in a prudent manner. With respect to
  Rolling Hills' capacity factor, at a projected 31 percent, the
  project's capacity factor is reasonably close to the 35 percent
  capacity average capacity factor used in Pacific Power's recently
  acknowledged Integrated Resource Plan. Likewise, it is similar to

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226or higher than other wind projects that have been accepted by the227Commission for inclusion in rates elsewhere in the region, both by228Pacific Power and Portland General Electric Company." Order229No. 08-548 at 25.

- 230 The separate opinion of Commissioner Savage dissented from the removal of the
- 231 Rolling Hills resource from rates, noting that:

232 "It is very likely, over the longer run, that Oregon customers will be made worse off by this remedy. Removing Rolling Hills output 233 234 from power cost runs and replacing it with additional market 235 purchases or reduced market sales may result in increased net 236 variable power costs. In the near term, the reduced capital cost 237 estimates will probably exceed the higher net variable power costs. 238 For the longer term, (and factoring in REC values), the net result 239 will probably harm Oregon customers." Order No. 08-548 at 26.

240 Q. Is the OPUC's order on Rolling Hills precedent for finding the resource

241 imprudent based upon its capacity factor?

242 A. No. The litigation in Oregon focused primarily on compliance with the 243 Commission's request for proposals (RFP) guidelines. For this reason, the record 244 in the Oregon case was only partially developed on the issue of prudence. The 245 OPUC did not find that the Company violated the RFP guidelines, instead ruling 246 that the Company had not met its burden of proving prudence, based upon an 247 inadequate evidentiary showing on four issues: (1) whether the specifications of 248 the Rolling Hills project were inferior to other projects; (2) whether the Company 249 could have sold or stored the turbines it used for Rolling Hills; (3) whether other 250 project sites were available; and (4) whether the Company's decision was in part 251 justified by the then-imminent expiration of the federal production tax credit 252 (PTC) or the Company's need to meet RPS targets or other commitments. The Commission made clear that it was open to including Rolling Hills in rates in a 253

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future case if the Company satisfied its evidentiary burden on these issues.

255 My testimony in this case provides evidence addressing each of these 256 issues. I also address the contention that the Company's decision-making for 257 Rolling Hills was poorly informed, an allegation undermined by CCS's own 258 admission that the Company's decision-making produced a good outcome.

#### 259 Rolling Hills' Project Specifications Compared to Market

## 260 Q. Are the Rolling Hills' project specifications inferior to those of other 261 comparable projects?

A. No. The project compares favorably to market and to other projects.

#### 263 Q. How does the cost of Rolling Hills compare to market?

264 A. In making its decision to acquire the Rolling Hills resource, the Company utilized 265 its next highest alternative cost for compliance (ACC) analysis methodology for 266 renewable resources. The result is a resource-specific analysis that allows the 267 Company to compare the resource against the potential next highest alternative 268 cost for renewable resource compliance. In essence, the result of the ACC analysis yields how the resource compares to the undifferentiated (non-269 270 renewable) power market. A negative ACC is below the undifferentiated market 271 whereas a positive ACC would be above.

272 Q. What is the ACC for Rolling Hills?

A. Based upon the capacity factor used for project approval (31 percent), the ACC
for the Rolling Hills resource is \$4.53 per MWh on a nominal-levelized basis.
This is less than the ACC of another resource in this case for which no party
challenges the prudence of, Glenrock III, which has a nominal levelized ACC of

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277		\$6.26 per MWh. In fact, no party in this case has challenged the prudence of
278		Glenrock III on any basis, including the fact that it was projected to have a 31
279		percent capacity factor at the time the acquisition was made.
280	Q.	Please explain further.
281	А.	Both Rolling Hills and Glenrock III were forecasted to have the same capacity
282		factor (31 percent) at the time the decision to acquire was made. However, CCS
283		and UAE only challenge the prudence of Rolling Hills and not Glenrock III,
284	Q.	What are the final build design estimates for Rolling Hills and Glenrock III?
285	А.	The final build design estimate for Rolling Hills is 33.8 percent whereas the final
286		build design estimate for Glenrock III is 36.4 percent.
287	Q.	How do the overall resource economics for Rolling Hills change using the
288		most recently projected capacity factor of 33.8 percent?
289	A.	Using an estimate of 33.8 percent yields a projected resource cost as shown in
290		Confidential Exhibit RMP(ARL-7R) on a real-levelized basis. The nominal-
291		levelized ACC is negative \$2.91 per MWh which can be compared to the
292		nominal-levelized ACC of positive \$4.53/MWh using the initially conservative
293		estimate of 31 percent. The result is a beneficial movement of \$7.44 per MWh on
294		a nominal-levelized basis, demonstrating that the projected resource economics
295		are well below market.
296	Q.	How do the overall resource economics for Glenrock III change using the
297		most recently projected capacity factor of 36.4 percent?
298	A.	Using an estimate of 36.4 percent yields a nominal-levelized ACC of negative
299		\$10.66 per MWh which can be compared to the nominal-levelized ACC of

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positive \$6.26/MWh using the initially conservative estimate of 31 percent. The
result is a beneficial movement of \$16.71 per MWh on a nominal-levelized basis,
demonstrating that both the Rolling Hills and Glenrock III projected resource
economics are well below market.

- 304Q.What can you conclude based on the fact that CCS and UAE challenge the305prudence of Rolling Hills, but not Glenrock III, when Rolling Hills was306projected to be more economic at the time the acquisition decision was307made?
- 308 A. I conclude that CCS and UAE are basing their prudence challenge on the capacity
  309 factor outcome of a wind resource rather than the objective reasonableness of the
  310 Company's decision to acquire the resource or the overall project economics.

### 311 Q. Are there other factors that contribute to Rolling Hills being economically 312 favorable?

313 Yes. For example, one factor that makes Rolling Hills a desirable resource is the A. 314 Company's ability to avoid leasing costs related to the resource. Because the 315 Company owns the land on which Rolling Hills is located, third party leasing 316 costs will be avoided. These savings are conservatively \$12.2 million over the 317 initial 25-year life of the project. Indeed, this cost avoidance is in perpetuity, 318 which means the Company will successfully avoid more than seven times this 319 amount over the next 100-years (more than \$90 million). Similarly, the Company will enjoy the terminal value of the Rolling Hills resource because of its 320 321 ownership of the project.

322

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#### 323 Q. What is terminal value?

A. Terminal value is the value associated with the right to re-power a resource at cost when the asset reaches the end of its initial economic life. Terminal value includes all aspects of the resource, including its location, favorable land rights, the existence of or favorable location to infrastructure or other beneficial attributes.

# Q. What is the effect of economic factors that the Company considered when evaluating Rolling Hills, but did not explicitly include in the Rolling Hills acquisition analysis, that will provide benefit to customers?

331 A. There are a number of factors that the Company conservatively excluded from its 332 Rolling Hills acquisition analysis and will provide benefit to customers. These 333 include: avoided lease payments; avoided storage expense; avoided allowance for 334 funds used during construction ("AFUDC") due to storage; and terminal value. 335 Together these factors reduce the cost of Rolling Hills by \$6.47/MWh. This is 336 equivalent to Rolling Hills being a 34.5 percent resource if it were absent of these 337 benefits—meaning that Rolling Hills is as cost effective as a resource that does 338 not have the attributes I described above but has a capacity factor of 34.5 percent. 339 See Confidential Exhibit RMP\_\_\_(ARL-8R). In addition, the Company's analysis 340 of Rolling Hills did not include the possibility that the capacity factor would 341 increase due to the lack of turbulence and instead used a more conservative 342 capacity factor. The actual capacity factor is in fact higher than the conservative 343 estimate the Company used in its acquisition analysis. Combined with the other 344 factors described in this answer, this reduces the cost of Rolling Hills by 345 \$11.31/MWh. This is equivalent to Rolling Hills being a 37.6 percent resource if

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346

it did not have these benefits. See Confidential Exhibit RMP\_\_\_(ARL-8R).

### 347 Q. Are there qualitative factors associated with the Rolling Hills resource that 348 an alternative resource could not provide?

A. Yes. The Rolling Hills resource is located adjacent to the Glenrock resource and,
as such, the Company is able to better utilize certain infrastructure that was
necessary for the Glenrock resource. This infrastructure includes the Windstar
transmission interconnection substation, the Glenrock to Windstar 230 kV
transmission line, an operations and maintenance building and land owned by the
Company previously used to support coal mining activities.

### 355 Q. What benefit will the Windstar interconnection substation have for further 356 generation and transmission construction in Wyoming?

A. In constructing the Windstar substation, the Company was able to establish a key point of interconnection that can be used for numerous other interconnection requests for future generation. In addition, the Windstar substation now represents the key starting point in Wyoming for the Company's multibillion dollar Energy Gateway transmission project that will, among other things, facilitate further integration of wind-powered generation resources. Please see Exhibit RMP (ARL-9R).

### 364 Q. You mentioned land owned by the Company previously used to support coal 365 mining activities. Would you please elaborate?

A. The Glenrock, Rolling Hills and Glenrock III resources are all located on property
 owned by the Company that includes the location of the Company's now
 reclaimed Dave Johnston coal mine. Mining operations took place from

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approximately 1958 through September of 2000. After mining operations ceased,
the Company reclaimed the land pursuant to its Wyoming administered Federal
mining permit. The siting of these renewable resources at this location serves as a
testimonial to environmental stewardship and continued asset utilization for the
benefit of customers. This is the only instance I am aware of in the western United
States that wind projects have been located at the site of a reclaimed coal mine.

#### 375 Rolling Hills Project Specifications Compared to Other Projects/IRP Benchmarks

#### 376 Q. Does Rolling Hills compare favorably to other similar wind projects?

377 A. Yes. The Company has recently completed a renewable resource RFP. The 378 Company issued an RFP on January 31, 2008 for long-term renewable resources 379 less than 100 MW in generating capability, or alternatively for a term less than 380 five years if greater than 100 MW in generating capability, that would be in 381 operation prior to December 31, 2009. The Company termed this RFP as 382 "2008R". Developers could submit proposals in the form of a power purchase 383 agreement (PPA) or build-own-transfer agreement (BOT). As a result of RFP 384 2008R, the Company executed a PPA for the output from a 99 MW wind project 385 with Three Buttes Windpower LLC (Three Buttes), an entity owned by Duke 386 Energy Corp.

#### **387 Q. How does Rolling Hills compare to the Three Buttes PPA?**

A. Confidential Exhibit RMP\_\_(ARL-10R) shows a comparison of the two
resources. As can be seen, the resources are comparable in cost.

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391	Q.	In Confidential Exhibit RMP(ARL-10R), does the Rolling Hills analysis
392		include terminal value?
393	A.	The 31 percent and 33.8 percent analyses do not. However, the 37.6 percent
394		analysis does. The 37.6 percent analysis is the analysis shown in Confidential
395		Exhibit RMP(ARL-10R).
396	Q.	In Confidential Exhibit RMP(ARL-10R), does the PPA provide the
397		Company with terminal value?
398	A.	No, the Company would be required to purchase the project at the Fair Market
399		Value at the time, not on a cost basis.
400	Q.	CCS takes the position that, should the Company demonstrate at a later time
401		that Rolling Hills is an economic resource (based on competitive bidding or
402		actual wind data) it could re-apply for inclusion in rates at that time. How
403		does the Company respond?
404	A.	The Company has indeed met CCS's criteria and demonstrated that Rolling Hills
405		is an economic resource based on competitive bidding. See Confidential Exhibit
406		RMP(ARL-10R).
407	Q.	Are there other Company wind resources now in Utah rates with capacity
408		factors in the low thirty percent range?
409	A.	Yes. Marengo and Marengo II wind resources are in Utah rates and have
410		estimated capacity factors of 32 percent and 30.5 percent, respectively.
411	Q.	Did CCS, UAE, DPU, or any other party claim that these resources were
412		imprudent on the basis of capacity factor or otherwise?
413	A.	No. UAE raises a question regarding the correct capacity factor of Marengo II,

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414 which I address below.

# 415 Q. Looking at another benchmark, is Rolling Hills below the Company's 2007 416 IRP proxy cost assumption?

A. Yes. The 2007 IRP provided a proxy cost estimate of \$2,011 per kilowatt (kW) in
2006 dollars. An accurate comparison to 2008 resource costs requires escalation
of the IRP proxy estimate. During the 2006 to 2008 timeframe, the wind resource
market escalated at rates higher than inflation. A wind resource cost escalation
rate of between 10 percent and 20 percent or more per year is a reasonable
assumption. On this basis, the IRP projected costs range as follows:

IRP Proxy (2006\$)	Wind Resource Cost Inflation	IRP Proxy (2007\$)	IRP Proxy (2008\$)
\$2,011/kW	10%	\$2,212/kW	\$2,433/kW
\$2,011/kW	15%	\$2,313/kW	\$2,660/kW
\$2,011/kW	20%	\$2,413/kW	\$2,896/kW

423 The Rolling Hills resource is expected to cost approximately \$2,086 per kW, 424 which is well below the adjusted IRP amounts above.

425 Q. How does the all-in life of project net cost for Rolling Hills compare to the
426 IRP Proxy?

- 427 A. Confidential Exhibit RMP\_\_(ARL-11R) demonstrates that the projected cost of
- 428 the Rolling Hills resource is well below<sup>2</sup> a conservatively escalated IRP proxy.

429 Q. CCS represents the cost of the Rolling Hills during the test year. Is this an

- 430 **appropriate economic reference for prudence review?**
- 431 A. No. When the prudence of a resource is in question, all economic references

<sup>&</sup>lt;sup>2</sup> The comparison in Confidential Exhibit RMP\_\_\_(ARL-11R) is understated since the Company conservatively escalated the 2007 IRP proxy, which is in 2006 dollars, by 2% instead of at an annual rate in line with what the wind industry experienced.

432 should be made on a life-of-resource basis. Otherwise, there is a risk of a skewed 433 representation. This is especially true with a wind resource, because the capital 434 intensive nature of the resource results in more expensive early years and less 435 expensive out years. Viewed in the correct manner, the projected costs of Rolling 436 Hills is much lower than CCS's representation. For example, CCS overstates the 437 cost of the Rolling Hills resource by as much as \$33.61 per MWh by representing 438 the information only on a test year basis instead of more correctly over the life of the resource. See Confidential Exhibit RMP (ARL-12R). 439

440 **Reselling or Storing Turbines** 

### 441 Q. Did the Company pursue the Rolling Hills project to utilize turbines that had 442 previously been made available to the Company?

443 A. Yes. The Company originally procured the wind turbines used at Rolling Hills
444 for another project located in another state. The Company abandoned the initial
445 alternative project site on the basis of economics, but the Company had already
446 entered into a turbine supply agreement and was obligated to accept delivery of
447 the turbines in 2008. The Company determined that Rolling Hills was the best
448 project in which to utilize the turbines.

### 449 Q. Did the Company consider reselling the turbines as an alternative to 450 acquiring Rolling Hills?

451 A. The Company determined that it would not have been prudent to resell the 452 turbines. First, it was not clear whether the Company could legally resell the 453 turbines. The Company did not have the outright contractual right to resell the 454 turbines and the Company's assignment of the turbine supply agreement required

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455 consent of the turbine supplier. Second, even if it were legally possible to resell 456 the turbines or assign the agreement, the Company expected to recover little or no 457 benefit from the resale. In the face of economic analysis demonstrating that the 458 Company could cost-effectively use the turbines at Rolling Hills for the benefit of customers, it would not have been reasonable for the Company to sell the turbines 459 460 and forego this opportunity for customers. This is especially true because 461 turbines were in short supply at the time and it could have been difficult for the 462 Company to cost-effectively obtain turbines for an alternative project or even 463 obtain turbines at all.

### 464 Q. Did the Company consider storing the turbines as an alternative to Rolling 465 Hills?

466 A. The Company considered storing the turbines but determined that the Company 467 would incur unnecessary costs. Storage of the wind turbines during that time 468 would have caused the Company to incur incremental AFUDC, estimated at the 469 time to be approximately \$9.9 million for one year. The delay would also have 470 exposed the Company to the risk of cost increases for construction and other 471 materials, which could easily have been 10 percent or more per year. This is 472 equivalent to more than \$5 million per year of delay for Rolling Hills. In 473 addition, the Company would have incurred increased risk related to double 474 handling, increased transportation costs or the increased risk associated with 475 construction contracting, permitting risk, third party risk, and interconnection risk. 476 Given the significant competition for economic wind sites, the Company knew it 477 would be challenging to find a permitted, interconnection-ready, and ready-to-

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478 build site in time to have a new resource on line before the end of 2008. Based on
479 these risks, it was evident that turbine storage and project delay would not be
480 prudent.

481 **Exploration of Alternative Sites** 

### 482 Q. Was the Company aware of other readily available sites in Wyoming with a

483 higher capacity factor when it was considering the Rolling Hills acquisition?

A. No. The Company was the first entity to be issued a wind project permit by the
Wyoming Industrial Siting Council (ISC) since 2003 and the Company was
already pursuing those other Wyoming wind projects under development and with
the ability to interconnect during 2008 (for example, the Mountain Wind PPAs).
The fact that no entity had an ISC permitted site and there was no active LGIA
application with an in-service date of 2008 demonstrated that the Company did
not have a viable alternative site in Wyoming for placement of 66 turbines.

#### 491 Q. Did the Company consider alternative sites outside of Wyoming?

492 A. Yes. The Company evaluated an alternative site in the state of Washington. The 493 Company did not pursue the site for economic reasons. The cost to acquire the 494 site rights and construct with Company-supplied wind turbines was approximately 495 \$35 million higher than that for Rolling Hills. In addition, the site required third 496 party transmission wheeling to reach the Company's system whereas Rolling 497 Hills does not. Finally, the site resided on leased land, requiring an up-front 498 construction payment and ongoing royalty payments. Rolling Hills does not have 499 these costs. These factors combined for a materially more expensive alternative 500 despite a somewhat higher projected capacity factor. See Confidential Exhibit

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501 RMP\_\_(ARL-13R).

502 Expiration of the Production Tax Credit/Meeting Acquisition Targets

503 Q. Was the Company's decision to acquire Rolling Hills motivated by the fact 504 that the resource could be in-service before the then-scheduled expiration 505 date of the PTC?

506 Yes. A significant factor in the Company's analysis of Rolling Hills was the A. 507 value of the PTC to customers. When the Company was evaluating Rolling Hills, 508 the PTC was set to expire at the end of 2008. The Company expressly considered 509 the PTC in its economic analysis of Rolling Hills and determined that the value of 510 the PTC to customers would be approximately \$64 million on a present value 511 basis. At the time, in order to take advantage of this value, the Company needed 512 to act quickly so as to place the resource in service by the end of 2008. Although 513 Congress has since extended the PTC, the Company could not have known 514 Congress would do so when it was evaluating Rolling Hills. Therefore, the 515 Company had a short window in which to act.

# 516 Q. Did the Company previously present evidence to the Wyoming Commission 517 regarding the impact of the PTC on the Company's evaluation of Rolling 518 Hills?

A. Yes. In support of the Company's application for a CPCN to construct Rolling Hills in Docket No. 20000-309-EA-07, the Company filed confidential cost estimates that included the benefit associated with the PTC. See Confidential Exhibit RMP\_\_(ARL-14R). Also, at the open meeting for final approval of the application, the Company presented testimony that the Company planned to have

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Rolling Hills complete in time to take advantage of the PTC before it expired atthe end of 2008.

# 526 Q. Did the Wyoming Commission take note of the Company's plan to have the 527 resource on line before the PTC expiration date when it approved the Rolling 528 Hills CPCN?

- A. Yes. In its order approving the CPCN on March 31, 2008, the Wyoming
  Commission specifically noted the Company's testimony that the Company
  planned to have Rolling Hills complete in time to take advantage of the PTC.
- Q. Was the Company's decision to acquire Rolling Hills also influenced by
  rapidly rising costs and the intensely competitive environment for windpowered generation resources in 2007-08?
- 535 A. Yes. As explained in my direct testimony, the Company is operating under 536 ambitious renewable energy acquisition targets, set by state RPS, the Company's 537 merger commitments, and the Company's IRP. In 2007-08, the market for 538 quality renewables was a sellers' market, with intense competition for sites, 539 equipment and contractors. This was in part due to the fact that the PTC was set to expire at the end of 2008 and it was not extended until near the end of that year. 540 541 In order to stay on track to meet its acquisition targets, capture the most cost-542 effective projects, and stay ahead of rapidly increasing project costs, the Company 543 needed to move quickly to develop all available projects. Rolling Hills was very 544 attractive in this regard, because of the project's many attributes, including that it 545 could be completed in the 2008 timeframe.

546

#### 547 Adequacy of Company's Rolling Hills Due Diligence

548Q.Citing the third-party technical study for Rolling Hills, CCS and DPU549declare that the projected capacity factor information available to the550Company for Rolling Hills was inadequate. Is this a fair reading of the wind551study?

552 No. The study referenced by CCS and DPU is the November 30, 2007 capacity A. 553 factor study that the Company relied upon when making its decision to move 554 forward with Rolling Hills resource. The study is included as Confidential Exhibit 555 RMP (ARL-15R). The study projected a 31 percent capacity factor for the 556 Rolling Hills resource. Contrary to CCS's allegations, the resource was indeed supported by long-term on-site data and selectively quoting from the wind study 557 558 does not change this fact. Fairly read, the reference in the report to "best guess" 559 was nothing more than another way of the consultant saying "based on the information available." In addition, CCS takes great liberty in referencing the 560 561 study's use of the term "non-standard industry practice". In the context of the 562 study document, it would have been non-standard to rely solely on the ridge data 563 without taking other information into account. The Company's consultant did not 564 rely solely on the ridge data and indeed took other factors into account when reporting its conclusions. Finally, the Company's consultant recommended 565 additional on-site data collection to supplement the data set. The Company 566 567 followed the consultant's recommendation, installed four additional on-site 568 meteorological towers during December 2007 and collected supplementary data. 569 This is evidenced on pages 5 and 6 of the most recent final build design estimate

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570 prepared by the Company's consultant. See Confidential Exhibit RMP\_\_(ARL-571 3R).

### 572 Q. Did the Company have adequate information on estimated capacity factor at 573 the time it made its decision to advance the Rolling Hills resource?

- 574 Yes. While the on-site data was ultimately supplemented, the information A. 575 available to the Company was sufficient at the time to make an intelligent "go/no 576 go" decision. CCS's allegation of insufficient data is erroneous. Page 3 (Exhibit 2) in Confidential Exhibit RMP (ARL-15R) clearly shows that the Company's 577 578 consultants had access to more than 21 years of data from the Company's Dave 579 Johnston mine mast and nearly one year of data from two other meteorological 580 towers. The consultant "assigned" wind turbine generator locations between these 581 two reference points. Data recovery was high from all three sources.
- Q. CCS characterizes the 10 meter height of the Company's Dave Johnston
  mine mast as disadvantageous to the estimation of Rolling Hills capacity
  factor. Does the Company agree?
- A. No. CCS fails to recognize that all capacity factor estimates typically utilize a long-term reference point and, in the absence of a better alternative, that reference point is typically from airport meteorological towers. Airport meteorological towers are typically 10 meters tall, the same height as the Company's long-term tower. Having access to a long-term data set at the project site advantages the analysis by reducing off-site correlation error.

#### 591 Q. Please discuss how wind turbulence impacted the site.

592 A. The Company's consultants were concerned about potential turbulence for the

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Rolling Hills turbines. To help quantify this concern, the Company authorized itsconsultant to take spot measurements.

595 **Q.** Was the data collection a success?

A. Yes. Significant results were obtained. In short, the observations led to three key
assumptions that the consultant then incorporated into the November 30, 2007
capacity factor study. Confidential Exhibit RMP\_\_(ARL-15R).

#### 599 **Q.** What were these three assumptions?

A. First, due to concerns about high levels of turbulence, the consultant utilized a
lower availability factor assumption for the turbines. Second, a conservative
turbine efficiency factor was used to compensate for higher turbulence and, third,
the consultant used a high turbulence power curve. Each of these assumptions had
the effect of lowering the estimated capacity factor, resulting in the 31 percent
projection on which the Company based its decision.

#### 606 Q. Is turbulence currently a concern for the Rolling Hills resource?

A. No. The final build design estimate (Confidential Exhibit RMP\_\_(ARL-3R)) no longer assumes lower availability or lower efficiency due to turbulence and utilizes a low turbulence intensity power curve. While the concern over turbulence turned out to be unwarranted, the Company nonetheless prudently assessed the potential for turbulence-related performance risk at the time it made the decision to acquire the Rolling Hills resource.

613

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- 614 Q. CCS contends that previous information provided by the Company's
  615 consultant concludes the estimated capacity factor of the Rolling Hills
  616 resource was 28 percent and not 31 percent. Is this an accurate
  617 representation by CCS?
- A. No. Any information provided in advance of the November 30, 2007 study was
  not conclusive as to estimating capacity factor and indeed pre-dates the study that
  the Company relied on to make its decision. Such preliminary information merely
  informed the November 30, 2007 study and does not displace it.

622 Q. CCS claims that the Company usurped its "ordinary process" used to project
623 wind resource capacity factors. Is CCS correct?

A. No. As noted above, the Company followed the same general business process
with respect to each of the investment decisions in this case. In any event, it is
not clear what "ordinary process" CCS is describing since wind resource
development remains relatively new and historically non-routine.

Q. DPU expresses concern that the November 30, 2007 study and the subsequent
August 14, 2008, study contain discrepancies that call into question their
reliability. Do you agree with DPU's assertion?

A. No. Each study was performed in a manner consistent with industry standards.
The so-called "discrepancies" between the two studies merely reflect the fact that
the second study was performed at a later date when the project was nearer
completion. The second study also had access to more detailed information.

635

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## 636 Q. CCS claims that the Company did not meet the "reasonable person" 637 prudence standard. Does the Company agree?

- A. No. The Company does meet the prudence standard because, based on the
  information available to it, an expectation of a 31 percent capacity factor was
  reasonable. Furthermore, as I showed previously in my testimony, the Company's
  economic analysis was conservative as it did not factor in attributes such as
  terminal value; avoided lease costs; avoided storage costs; avoided AFUDC costs,
  or the possibility (now borne out) that the estimated capacity factor would
  increase due to the lack of turbulence.
- 645 Q. When did the Company make its decision to acquire Rolling Hills?
- 646 A. December 20, 2007.
- 647 Q. When did the Company make its decision to acquire Glenrock?
- 648 A. May 31, 2007.
- 649 Q. CCS speculates that, at the time the decision to acquire Glenrock was made,
  650 the Company had already decided to acquire Rolling Hills. Is this a correct
  651 speculation on CCS's part?
- A. No. As Company witness Mark Tallman testified in the Glenrock CPCN
  proceeding before the Wyoming Commission:
- 654 *"Q. Does the Glenrock site have future expansion possibilities?*
- 655A.Yes, the Company believes the Glenrock site has the potential to add656additional wind facilities.
- 657 *Q.* What are the Company's plans with regard to expansion at Glenrock?
- A. The Company is currently collecting data to determine where additional
  facilities can most economically be located. The construction experience

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- 660 gained from this initial project at the Glenrock site will heavily inform
  661 the decision to pursue another project at the Glenrock site.
- 662 *Q.* What is the timing of a possible expansion at the Glenrock wind site?
- 663A.The Company does not have any current specific plans to develop the site664beyond that as contemplated in this application. Any additional project665or projects at or near the Glenrock wind site would be developed and666constructed on a project-specific basis based on information then-667available to the Company." (Emphasis added)
- 668 Any attempt by CCS to claim otherwise is simply applying hindsight based on the 669 outcome and not what the Company knew at the time.
- 670 Alleged Avoidance of Utah Procurement Law
- Q. CCS alleges that the Company avoided Utah's resource procurement law
  when it specifically sized several wind projects to fall below the competitive
  bidding threshold. UAE also points to this issue as a part of its prudence
  challenge. Did the Company fail to comply with Utah's resource
  procurement law?
- 676 No. As outlined above, all wind projects-including Rolling Hills, Glenrock, and A. 677 Seven Mile Hill—were reasonable and prudent investments. Also, as outlined 678 above, the Company did not artificially or arbitrarily delineate projects such that 679 each fell below the 100 MW threshold. Each project was developed independently 680 as a 99 MW wind project. These projects were conceived of separately, acquired 681 separately, and contracted separately. Moreover, in May 2008, well before any of 682 these projects came in service, the procurement law changed so that competitive 683 bidding was required only for projects exceeding 300 MW.

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Q. CCS specifically references the construction of Glenrock and Seven Mile Hill
in support of its contention that the Company avoided procurement laws. In
the 2007 rate case—in which Glenrock and Seven Mile Hill were brought
into rates—did CCS or any other party challenge either the prudence of
these resources or the sizing?

- A. No. As stated above, no party challenged the prudence of these resources.
  Moreover, no party alleged that the sizing of these resources was an attempt by
  the Company to avoid Utah's procurement laws.
- 692 Alleged Degradation of Glenrock Capacity Factor
- 693 Q. Does CCS recommend that the Commission impute an increase to the
  694 Glenrock project's capacity factor?
- A. Yes, although CCS does not specify the exact level of imputation.
- 696 Q. What is the basis for this recommendation?
- A. CCS claims that Rolling Hills is expected to degrade Glenrock's capacity factor.
  Because CCS asserts that Rolling Hills should not have been developed, it
  proposes to offset the alleged degradation by imputing a higher capacity factor
  upon Glenrock.
- 701 Q. CCS contends that Rolling Hills' turbine locations were changed to the
  702 detriment of Glenrock. Is this accurate?
- A. No. Only one turbine location was constructed as part of the Rolling Hills
  resource that was previously planned for the Glenrock resource.
- 705 Q. Is CCS's proposal reasonable?
- 706 A. No. My testimony demonstrates that the development of Rolling Hills was

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prudent. In any event, adjustments related to Rolling Hills should not be made toGlenrock, especially because no party has challenged the prudence of Glenrock.

709 Company Position Regarding CCS's Recommendation

- 710 **Q.** How would the Company implement a Commission decision that rejected the
- 711 **Rolling Hills resource?**
- A. The Company would exclude all costs and benefits of the resource from the Utah revenue requirement and would exclude the resource from the dispatch stack in its net power cost models. Similarly, any RECs from the resource would not be assigned to Utah. In effect, the resource would be displaced by other Company resources, renewable resources acquired in the future, and/or undifferentiated market purchases.
- 718 Q. Has the Company ever made such an adjustment?
- A. Yes. In 1984, the Washington Utilities and Transportation Commission ordered
  the Company to exclude from Washington rates the investment in Colstrip 3.
  Since that time, the Company has implemented an identical approach to that
  described above and will continue to do so over the life of the asset.
- Q. Is the process you describe similar to how the Company plans to implement
  the OPUC decision on Rolling Hills?
- 725 A. Yes.
- 726

Q. CCS infers that a decision by the Commission to reject Rolling Hills as a
result of this proceeding would or could result in the Company seeking for
inclusion of Rolling Hills in Utah rates during a future proceeding. Is it likely
that the Company would make such a subsequent request?

A. No. The Company is asking the Commission to include all of Rolling Hills' costs
and benefits into rates, not a portion of the costs or a portion of the benefits for a
portion of the resource's life. If rejected by the Commission, the Company is
likely to seek to monetize its investment in Rolling Hills via other avenues and for
the long-term.

#### 736 Q. What is your conclusion with respect to the Rolling Hills resource?

A. Because the Company has met the burden of showing that the costs and cost
effectiveness of Rolling Hills are beneficial to customers, and because the
resource was prudently acquired, the Commission should include Rolling Hills in
Utah rates with no capacity factor imputation.

#### 741 Goodnoe Hills ETO Funding

742 **Q. DPU** advocates for an adjustment to the above market costs for the Goodnoe

#### 743 Hills wind resource. Do you agree with DPU's proposed adjustment?

A. No. DPU is asking the Commission to exclude all above market costs associated with the Goodnoe Hills resource from rates. DPU approximated the above market costs to be \$12 million. Goodnoe Hills, however, came into the Company's rate base in the last rate case. At that time the Company included the entire above market costs in rates. DPU did not object to this inclusion in that case. Thus, DPU is asking for a prudence review of the resource after it has already been included

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in rates. Once the Commission determines a resource was acquired in a prudent
manner parties cannot later revisit that determination in every subsequent rate
case.

## 753 Q. What does "above market" mean in the context of the Goodnoe Hills754 resource?

A. For each renewable resource in this proceeding and the Company's last rate case,
to the extent the Company determines costs to be "above market", the Company is
referring to that portion of the resource's cost that is above the undifferentiated
(non-renewable) power market.

### 759 Q. Is the DPU's inference of \$12 million as the above market costs of Goodnoe 760 Hills accurate?

A. No. The DPU bases its calculation on ETO Board minutes referencing the ETO's proprietary determination of above market costs. The Company was not privy to
the ETO's analysis. In any event, there is no need to infer how far above market
the Goodnoe Hills project was at the time the acquisition was made. It was \$6.37
per MWh above market on a nominal levelized basis.

#### 766 Q. Is there any portion of the above market costs at issue in this rate case?

A. Yes. As testified to previously by Mark Tallman in the 2007 rate case, the Energy Trust of Oregon ("ETO") contributed \$4.5 million to the above market costs for the project. The purpose of this contribution was to secure a greater share of the future RECs from the project for Oregon rate payers. However, the agreement between the Company and the ETO allowed for other jurisdictions to essentially offset a pro-rata portion of the ETO's \$4.5 million contribution to the project. It

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is these funds that are now at issue in this case. So, contrary to DPU's testimony,
the only funds at issue is an amount equal to Utah's allocation factor as applied to
calendar year 2009's portion of the \$4.5 million ETO contribution and not the
entire above market costs for Goodnoe Hills. Company witness Mr. Steven
McDougal testifies as to the exact amount in this proceeding and the Company's
proposal with respect to recovery.

### 779 Q. Do you agree with DPU's proposed adjustment to exclude the above market 780 costs from rate base?

781 A. No. As outlined above, the only issue is the ETO contribution, not the entire 782 above market costs. Moreover, the ETO funds are not a part of the Company's 783 rate base because the Company did not include them in the Company's rate base 784 in this case. If the state of Utah chooses to participate in the ETO funding, there 785 would be a reduction to the operating expenses in the O&M section of the rate 786 case. This allocation of the funds to O&M expenses would be made pursuant to 787 the agreement between the Company and ETO. Irrespective of the Commission's 788 decision, there should not be a reduction to the Company's rate base because the ETO funding is not a rate base item. Rather, the amount at issue should be dealt 789 790 with in the context of O&M expenses. The Company does not agree with Mr. 791 Powell's proposal of reducing the Company's revenue requirement by 792 approximately \$1.1 million, because the Commission has not yet made a decision 793 that the state of Utah will participate in the ETO funding. When, and only if, the 794 state of Utah participates should Utah customers receive the benefits of that 795 participation.

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#### 796 Marengo II Capacity Factor

### 797 Q. Do you agree with UAE's recommendation that the Commission impute a 798 higher capacity factor for the Marengo II wind facility?

- 799 A. No. UAE asserts that in the 2007 rate case, the Company used a capacity factor 800 of 32.5 percent but has since reduced the capacity factor to 30.5 in this case. 801 UAE asks that the Commission impute a higher capacity factor—matching the 802 previous one at 32.5 percent—simply because it is concerned that the capacity 803 factor decreased after the resource was allowed in rates. The most recent capacity 804 factor estimate—30.5 percent—is based upon the wind study the Company relied 805 on when making the decision to acquire the resource. This value is the most 806 recent and most accurate estimate of the resource's capacity factor. In setting just 807 and reasonable rates the Commission should use the most up-to-date and accurate 808 estimates.
- 809 Q. Is it uncommon for a capacity factor to change from the time the Company
- 810 chooses to acquire a resource to the time the resource comes on-line?

811 A. As my testimony above illustrates, this is not uncommon at all.

812 Q. Does UAE express a concern for instances where capacity factor estimates
813 increase?

A. No. UAE does not express a concern under those circumstances.

815 Q. When the Company made the decision to acquire the Marengo II resource,
816 what capacity factor was used in making that decision?

A. The capacity factor used was 30.5 percent—the same value used in this case. This
was documented in the project approval document provided to Company

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819 management that was provided in response to UIEC data request 2.3 in the last 820 rate case. When the Company chose to acquire the resource UAE did not 821 challenge the capacity factor and the Commission found the project to be 822 reasonable and prudent based upon that capacity factor. Now, however, UAE is 823 essentially trying to challenge retroactively the prudence through a capacity factor 824 imputation.

825 Q. What is the appropriate capacity factor estimate for prudence review and 826 what is the appropriate capacity factor estimate for setting just and 827 reasonable rates?

828 The appropriate capacity factor estimate for prudence review is the estimate that A. 829 the Company used in assessing economics when making its acquisition decision. 830 However, for setting just and reasonable rates, the most recent capacity factor 831 estimate should be used since it represents the most recently available 832 information. While, in the case of Marengo II, it turns out that there has been no 833 more recent estimate than the 30.5 percent estimate used at the time the 834 acquisition decision was made, it is not uncommon for subsequent capacity 835 factors estimates to be different than the estimate at the time of decision. Once the 836 initial prudence determination has been made on a resource, such subsequent 837 production estimates should be included in rates; regardless if they are higher or 838 lower than the estimate at the time of acquisition decision.

839 Q. Does this conclude your testimony?

840 A. Yes.

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