BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application) Docket No: of Rocky Mountain Power for 08-035-38)

Authority to Increase its Retail) Electric Utility Service Rates in Utah and for Approval of its Proposed Electric Service Schedules and Electric Service Regulations.

TRANSCRIPT OF HEARING PROCEEDINGS

TAKEN AT: Public Service Commission

160 East 300 South, Room 403

)

Salt Lake City, Utah

March 31, 2009 DATE:

2:08 p.m. TIME:

REPORTED BY: Kelly L. Wilburn, CSR, RPR

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- 1 MARCH 31, 2009 2:08 P.M.
- 2 PROCEEDINGS
- 3 CHAIRMAN BOYER: This is the time and place
- 4 duly noticed for the Hearing on the Motion For
- 5 Approval of Revenue Requirements Stipulation in
- 6 Docket No. 08-035-38.
- 7 Captioned: In the Matter of the Application
- 8 of Rocky Mountain Power for Authority to Increase Its
- 9 Retail Electric Utility Service Rates in Utah and For
- 10 Approval of Its Proposed Electric Service Schedules
- 11 and Electric Service Regulations.
- 12 So today we'll be hearing testimony on the
- 13 motion for approval of the stipulation. Our intent
- 14 will be to proceed first in hearing from those who are
- 15 proponents of the approval of the stipulation, and
- 16 those against. And then we'll let those -- the moving
- 17 parties have the last, the last word.
- 18 When we've completed that portion of the
- 19 hearing we'll be in recess until 4:30, at which time
- 20 we'll convene the public witness portion of this case.
- 21 Having said that, let's have, if we could,
- 22 Counsel make their appearances for us, beginning with
- 23 Rocky Mountain Power.
- Ms. Hogle?
- 25 MS. HOGLE: Yvonne Hogle with Rocky Mountain

- 1 Power. And I also have here with me Mark Moench, Vice
- 2 President and General Counsel of PacifiCorp.
- 3 CHAIRMAN BOYER: Thank you.
- 4 MR. GINSBERG: Michael Ginsberg for the
- 5 Division of Public Utilities.
- 6 MR. PROCTOR: Paul Proctor on behalf of the
- 7 Utah Committee of Consumer Services.
- 8 CHAIRMAN BOYER: Thank you, Mr. Proctor. Is
- 9 it still the Committee of Consumer Services? I guess
- 10 until the new bill becomes effective.
- 11 MR. PROCTOR: May 12th.
- 12 CHAIRMAN BOYER: May 12th, okay.
- Roger Ball?
- 14 MR. BALL: Roger Ball for the Utah Ratepayers
- 15 Association.
- MR. DODGE: Gary Dodge on behalf of the Utah
- 17 Association of Energy Users Intervention Group.
- 18 MR. REEDER: And I'm Robert Reeder on behalf
- 19 of a number of industrial customers who are identified
- 20 on this record as UIEC.
- 21 CHAIRMAN BOYER: Thank you, Mr. Reeder.
- I mentioned before we went on the record that
- 23 the stipulation suggests that we should put pre-filed
- 24 testimony in the, in the record and admit it into
- 25 evidence. Shall we proceed to do that at this point,

- 1 and then we'll hear from the proponents?
- 2 Let's do that. Let's begin with Rocky
- 3 Mountain Power.
- 4 MS. HOGLE: Rocky Mountain Power offers its
- 5 evidence and pre-admission of all of its pre-filed
- 6 testimony pertaining to the revenue requirement in
- 7 this docket, including all exhibits.
- 8 CHAIRMAN BOYER: Are there objections to the
- 9 admissions of the direct pre-filed testimony of Rocky
- 10 Mountain Power, together with exhibits?
- 11 Very well, they're admitted into evidence.
- 12 And I think our reporter has a copy of the complete
- 13 list, so we won't read through all three pages.
- 14 (Rocky Mountain Power testimony and exhibits
- were admitted.)
- 16 CHAIRMAN BOYER: Division of Public
- 17 Utilities?
- 18 MR. GINSBERG: We probably also don't want to
- 19 read all three pages, but we have exhibits, basically
- 20 from Exhibit 3 through Exhibit 9. And I've provided a
- 21 listing of all of the exhibits, some of which are
- 22 confidential, to the court reporter and all the
- 23 parties. And also a copy of all of the pre-filed
- 24 testimony has been provided.
- 25 CHAIRMAN BOYER: Thank you Mr. --

- 1 MR. GINSBERG: So with that I would ask for
- 2 the admission of the testimony and exhibits as
- 3 referenced on the three-page attachment of the exhibit
- 4 list.
- 5 CHAIRMAN BOYER: Thank you, Mr. Ginsberg.
- 6 Are there objections to the admission of the
- 7 pre-filed testimony, together with the exhibits of the
- 8 Division of Public Utilities, listed on a three-page
- 9 witness exhibit list?
- 10 Seeing none, they are admitted into evidence.
- 11 (Division of Public Utilities testimony and
- 12 exhibits were admitted.)
- 13 CHAIRMAN BOYER: Moving now to the Committee
- 14 of Consumer Services.
- 15 MR. PROCTOR: Thank you, Mr. Chairman. The
- 16 Committee has also prepared an exhibit list for each
- 17 of its three witnesses. You have a copy of that. And
- 18 the court reporter has been provided with a copy of
- 19 the testimony itself, together with the exhibits.
- 20 That would be the testimony of Cheryl Murray,
- 21 Randall Falkenberg, and Donna Ramas.
- 22 CHAIRMAN BOYER: Thank you.
- 23 Are there any objections to the admission of
- 24 the pre-filed testimony of the Committee of Consumer
- 25 Services, consisting of Ms. Murray, Ms. Ramas, and

- 1 Mr. Falkenberg?
- 2 Seeing none, they are admitted into evidence.
- 3 (Committee of Consumer Services testimony and
- 4 exhibits were admitted.)
- 5 CHAIRMAN BOYER: Mr. Dodge, have you any
- 6 proffer of evidence?
- 7 MR. DODGE: Yes, your Honor. I've provided
- 8 the court reporter a copy of the pre-filed direct
- 9 testimony of Kevin Higgins on revenue requirement.
- 10 We've marked it UAE-WM RR1. That's for the UAE
- 11 intervention group of Wal-Mart, Revenue Requirement
- 12 No. 1.
- 13 And attached to it is Exhib -- are
- 14 Exhibits 1.1 through 1.4. We'd move admission of
- 15 those exhibits.
- 16 CHAIRMAN BOYER: Thank you, Mr. Dodge.
- 17 Are there any objections to the admission of
- 18 those exhibits?
- 19 Seeing none, they're admitted into evidence.
- 20 (UAE Intervention Group testimony and exhibits
- 21 were admitted.)
- MR. DODGE: Mr. Chairman, may I also quickly,
- 23 may I ask in advance if I can be excused at about a
- 24 quarter to three? I'm afraid I've got a commitment I
- 25 have to leave for. I may be done by then, but if not,

- 1 I'll apologize for missing the fun.
- 2 CHAIRMAN BOYER: Certainly. Do you plan to
- 3 say anything in favor or against the stipulation?
- 4 MR. DODGE: UAE signed the stipulation and
- 5 supports its approval. We do not intend to call a
- 6 witness here today.
- 7 CHAIRMAN BOYER: Okay. Very well, thank you.
- 8 That will be fine. We'll, we'll understand when you
- 9 walk out.
- 10 MR. DODGE: Thank you.
- 11 CHAIRMAN BOYER: Mr. Reeder?
- MR. REEDER: I have no pre-filed testimony to
- 13 offer.
- 14 CHAIRMAN BOYER: Okay. And Mr. Ball?
- MR. BALL: The Association didn't file any
- 16 testimony previously, Chairman. Thank you.
- 17 CHAIRMAN BOYER: Thank you, Mr. Ball.
- Okay. Let's hear from proponents of the --
- 19 for approval of the stipulation, beginning with Rocky
- 20 Mountain Power. We'll move then to the Division, the
- 21 Committee, and go around the room in the usual
- 22 fashion.
- Ms. Hogle?
- MS. HOGLE: I call Mr. Dave Taylor, who I
- 25 believe has already been -- has already taken the

- 1 oath.
- DAVID L. TAYLOR,
- 3 called as a witness, having previously
- 4 been duly sworn,
- 5 was examined and testified as follows:
- 6 DIRECT EXAMINATION
- 7 BY MS. HOGLE:
- 8 Q. Please state your name and your position with
- 9 Rocky Mountain Power.
- 10 A. My name is David L. Taylor. I'm employed by
- 11 Rocky Mountain Power as the manager of regulatory
- 12 affairs for the State of Utah.
- 13 CHAIRMAN BOYER: Mr. Taylor, can you pull the
- 14 mic a little closer to you, please?
- 15 THE WITNESS: Sure.
- 16 CHAIRMAN BOYER: And make sure that it's on.
- 17 THE WITNESS: I think we're on. Is this
- 18 better?
- 19 CHAIRMAN BOYER: Perfect.
- Q. (By Ms. Hogle) What is the purpose of your
- 21 testimony here today?
- 22 A. I'll briefly review the history of key events
- 23 that led to the signing and negotiation of this
- 24 revenue requirement stipulation. And then I'll walk
- 25 through --

- 1 THE COURT REPORTER: Can you speak closer to
- 2 the microphone? Because I'm having trouble hearing
- 3 you.
- 4 THE WITNESS: Oh, I'm sorry. I'll briefly
- 5 review the history and the key elements of the revenue
- 6 requirement stipulation that's being presented here
- 7 today.
- 8 This stipulation was entered into by Rocky
- 9 Mountain Power, the Division of Public Utilities, the
- 10 Committee of Consumer Services, Utah Industrial Energy
- 11 Consumers, or UIEC, the UAE Intervention Group, or
- 12 UAE, the Kroger Company, and Wal-Mart Stores.
- 13 I'll also reconfirm Rocky Mountain Power's
- 14 support of the stipulation, and the Company's belief
- 15 that the stipulation is in the public interest.
- 16 CHAIRMAN BOYER: Thank you, Mr. Taylor. I
- 17 neglected to take the appearances of those on the
- 18 telephone. And I should do that at this point I
- 19 think.
- 20 Are there counsel on the telephone?
- 21 Apparently not, okay.
- 22 MS. SMITH: This is Holly Rachel Smith here
- 23 for Wal-Mart.
- 24 CHAIRMAN BOYER: Okay, very well.
- MS. SMITH: We weren't planning to put any

- 1 witnesses forward for the stipulation, but we have
- 2 signed the stipulation.
- 3 CHAIRMAN BOYER: Okay, thank you.
- 4 Okay. Pardon the interruption, Mr. Taylor.
- 5 Go ahead.
- 6 MS. HOGLE: I, I actually -- I believe that
- 7 there's another attorney on the phone.
- 8 MR. BOEHM: Yes. This is Kurt Boehm for
- 9 Kroger. We've also not presented any witnesses but we
- 10 have signed the stipulation.
- 11 CHAIRMAN BOYER: Thank you.
- 12 Q. (By Ms. Hogle) Mr. Taylor, can you recount
- 13 the events that led to the stipulation presented here
- 14 today?
- 15 A. Certainly. On July 17th of 2008 Rocky
- 16 Mountain Power filed an appligation -- application,
- 17 together with revenue requirement, cost of service,
- 18 rate spread and rate design testimony, requesting an
- 19 increase in electric rates in the State of Utah in the
- 20 amount of \$160.6 million over the then currently
- 21 effective rates.
- 22 On September 10, 2008, Rocky Mountain Power
- 23 filed supplemental testimony to reflect the
- 24 Commission's revenue requirement order in the just
- 25 completed Docket No. 07-035-93.

- 1 In that filing there were also adjustments
- 2 made to net power costs. And that filing also
- 3 included revisions to the cost of service study, and
- 4 an updated rate spread proposal based upon that new
- 5 revenue requirement that was filed.
- 6 On September -- on October 28, 2008, the
- 7 Commission held a hearing to determine the test year
- 8 in this case. And October 30th of 2008 the Commission
- 9 issued an order approving the test period be changed
- 10 to the 12 months ending December 2009, and
- 11 incorporated an average rate base.
- 12 On December 8th Rocky Mountain Power
- 13 subsequently filed additional supplemental testimony
- 14 reflecting the test period order. That also included
- 15 a revenue requirement increase revision at that time
- 16 to \$116.1 million.
- 17 On February 4th and February 9th of 2009,
- 18 several parties held settlement conferences to discuss
- 19 cost of capital issues. Those discussions led to an
- 20 unopposed stipulation that was filed on February 23rd
- 21 of 2009.
- This settlement resulted in a return on
- 23 equity of 10.61 percent, with a capital structure of
- 24 51 percent equity. That resulted in a weighted cost
- of capital of 8.358 percent.

- 1 The Commission held a hearing on March 12th
- of 2009, and approved the cost of capital stipulation
- 3 from the bench. The Commission indicated at that
- 4 time -- at the hearing that they would incorporate
- 5 written approval of that stipulation and include it in
- 6 the order on revenue requirement portion of this case.
- 7 That stipulated cost of capital is
- 8 incorporated into the revenue requirement stipulation
- 9 that I'll discuss a bit later.
- 10 On February 12, 2009, the Division, the
- 11 Committee, and UAE filed direct testimony on revenue
- 12 requirement in this case. And no other interveners
- 13 filed testimony.
- 14 On March 9, 2009, Rocky Mountain Power, the
- 15 Division, and the Committee each filed rebuttal
- 16 testimony on revenue requirement issues in this case.
- 17 On March 17th and 18th the parties had
- 18 settlement conferences to discuss revenue requirement
- 19 issues in the 2008 general rate case. All interveners
- 20 were invited to participate in those discussions.
- 21 On March 18th notice was provided to all
- 22 interveners advising the parties -- all parties
- 23 that -- who filed revenue requirement testimony and
- 24 others that the parties had reached an agreement in
- 25 principle and a draft stipulation would be circulated.

- 1 On March 19th a copy of that draft
- 2 stipulation was circulated to all interveners. And as
- 3 a result of the negotiations entered into in good
- 4 faith from the parties that I mentioned earlier, a
- 5 stipulation resolving revenue requirement matters was
- 6 filed with the Utah Commission on March 23, 2009.
- 7 I will note that not all of the interveners
- 8 in the case have signed the stipulation. However, of
- 9 those who have not signed, only the Utah Rate
- 10 Papers -- Ratepayers Association has informed us that
- 11 they oppose the stipulation.
- 12 MS. HOGLE: Can you describe the terms of the
- 13 stipulation?
- 14 THE WITNESS: Certainly. I'll, I'll walk
- 15 through the paragraphs that describe the specific
- 16 terms of this stipulation, beginning with
- 17 paragraph 10.
- 18 The parties agree that, under this
- 19 stipulation and upon Commission approval, that the
- 20 Company's Utah revenue requirement and Utah customer
- 21 rates will increase by \$45 million, or 3.34 percent of
- 22 tariff rates, on May 8, 2009.
- 23 And while the parties agreed on the general
- 24 categories of costs to be adjusted in arriving at that
- 25 agreed revenue requirement, there is no overall

- 1 agreement as to specific revenue requirement
- 2 adjustments.
- 3 There is a table in the stipulation that lays
- 4 out those general categories of adjustments and how
- 5 they arrived at the \$45 million.
- There is agreement, however, that the
- 7 adjustments as laid out in that table of the
- 8 stipulation will be incorporated into the Company's
- 9 revised cost of service study. And there's an
- 10 agreement that the company will file that revised cost
- 11 of service study within 30 days of today, assuming
- 12 that the stipulation is approved.
- Paragraph 11 discusses that the \$45 million
- 14 increase effective May 8th will be implemented through
- 15 a new tariff rider, Schedule 98. This rider will
- 16 replace the currently -- the current rider, Schedule
- 17 97. And this rider will equal 6.4 percent.
- 18 That 6.4 percent reflects this 3.34 percent
- 19 increase applied to the currently existing
- 20 2.96 percent increase. So multiplying those numbers
- 21 together you get to an increase of 6.4 percent that
- 22 will replace the existing rider.
- 23 That tariff rider will stay in effect until
- 24 the Commission issues a final order on the cost of
- 25 service and rate design phase of this case.

- 1 In the event that there's a resolution to the
- 2 cost of service and rate design phase of this case
- 3 prior to May 8, 2009, and that is approved by the
- 4 Commission, in that case there will be no need to
- 5 implement this, this tariff rider. But the results of
- 6 that resolution from the cost of service and rate
- 7 design will be implemented on May 8th.
- 8 Paragraph 12 talks about several new dockets
- 9 and task forces that the parties have agreed to, to
- 10 create. The parties agree that the issue resolving
- 11 normalization of the differences in deferred taxes
- 12 will be addressed in Docket 08-999-02, which the
- 13 Commission has established to address those issues.
- 14 CHAIRMAN BOYER: Excuse me for interrupting
- 15 you at this point, Mr. Taylor. Our staff brought to
- 16 our attention that that's a miscellaneous docket. And
- 17 that there is a docket addressing the deferred tax
- 18 normalization methodologies.
- 19 And it's Docket No. 09-035-03. And that
- 20 might be a more appropriate docket in which to deal
- 21 with normalization.
- 22 THE WITNESS: We will address them in that
- 23 docket.
- 24 Also, within ten days of this hearing on the
- 25 stipulation Rocky Mountain Power agrees to request

- 1 that the Commission open a docket addressing natural
- 2 gas price risk management, and issue a protective
- 3 order in that docket.
- 4 In addition, Rocky Mountain Power agrees to
- 5 request that the Commission promptly schedule a
- 6 technical conference that will allow interested
- 7 parties to pursue discovery and review the Company's
- 8 policies and procedures and other aspects of our
- 9 natural gas pricing risk.
- 10 Also, within ten days of this hearing Rocky
- 11 Mountain Power has agreed to schedule work group
- 12 meetings to discuss net power costs modeling issues
- 13 related to planned outages.
- 14 Paragraph 13 discusses Rolling Hills. The
- 15 wind, wind project Rolling Hills. And we -- the
- 16 parties have agreed that for purposes of that power
- 17 cost modeling that the annual average capacity factor
- 18 for Rolling Hills will be 33.8 percent until
- 19 December 31st of 2011.
- 20 Rocky Mountain Power agrees to provide wind
- 21 data from on-site monitoring during this period. And
- 22 if a party argues for a higher capacity factor based
- 23 upon that data in this place subsequent to 2011, then
- 24 Rocky Mountain Power is relieved of that obligation to
- 25 use the 33.8 percent capacity factor we've just

- 1 discussed.
- 2 If an Energy Cost Adjustment Mechanism is
- 3 established in Utah, as has been requested in a recent
- 4 docket, the parties agree that Rocky Mountain Power
- 5 will use 33.8 percent as the minimum capacity factor
- 6 for Rolling Hills for the calculations of actual net
- 7 power costs in that ECAM methodology, again until
- 8 December 31st of 2011.
- 9 Rocky Mountain Power acknowledges that
- 10 inclusion of Rolling Hills in rate base in this case
- 11 does not preclude any prudency challenges in any
- 12 future rate case. However, the parties have agreed
- 13 not to base any prudency challenge on Rolling Hills
- 14 that would be related to capacity factor issues prior
- 15 to that December 31, 2011, time period.
- 16 Paragraph 14 addresses Goodnoe Hills Energy
- 17 Trust of Oregon funding. We've agreed that the
- 18 overall revenue requirement of this stipulation does
- 19 not include any consideration for funds received by
- 20 Rocky Mountain Power from the Energy Trust of Oregon
- 21 pursuant to the project funding agreement on the
- 22 Company's Goodnoe Hills wind plant.
- 23 As a result of that, if this stipulation is
- 24 approved, Utah will retain its full share of any
- 25 renewable energy credits associated with Goodnoe

- 1 Hills.
- 2 Paragraph 15 describes, it's commitments that
- 3 Rocky Mountain has agreed to in filing requirements
- 4 for its next case. The Company agrees to provide
- 5 responses to what are known as Master Data Request A,
- 6 concurrent with the filing of its next general rate
- 7 case. And the responses to what's known as Master
- 8 Data Request B within 30 days of the filing of that
- 9 general rate case.
- 10 The Company also agrees to file notice of an
- 11 intent to file a rate case at least 30 days prior to
- 12 the expected date of such a filing.
- In conjunction with that notice, the Company
- 14 agrees that it will request -- or will file a motion
- 15 with the Commission requesting that the Commission
- 16 issue a protective order that will give the parties an
- 17 opportunity to receive confidential information
- 18 concurrent with the filing of that case.
- 19 Rocky Mountain Power also agrees to provide
- 20 access to its GRID model, its input database, and net
- 21 power costs reports, and other work papers at the time
- 22 of the filing of the rate case.
- 23 And we've also agreed to provide responses to
- 24 certain of the Master Data Request B questions earlier
- 25 than the 30 days as noted above. These questions

- 1 which we'll respond to earlier than 30 days are noted
- 2 in Attachment 1 to this stipulation. Also that's
- 3 assuming the Commission's issued the protective order
- 4 prior to the date of filing.
- 5 Paragraph 16 addresses rulemaking that the
- 6 Commission is directed to enter into under Senate
- 7 Bill 75 that was recently passed by the Utah State
- 8 Legislature.
- 9 The parties agree that we will request that
- 10 under this rulemaking the Commission also address
- 11 appropriate rules governing the introduction of
- 12 updates to filed positions during the general rate
- 13 case and the proceedings including, without
- 14 limitation, symmetry, timing, and fairness to all
- 15 parties.
- 16 And the parties will jointly ask the
- 17 Commission to issue rules on such issues.
- 18 Finally, paragraph 17 addresses a regulatory
- 19 liability associated with the Groose -- Goose Creek
- 20 transmission line sale. The parties have agreed that
- 21 upon the approval of this stipulation the Company may
- 22 write off the remaining portion of that regulatory
- 23 liability.
- I will note that a one-year's amortization of
- 25 that liability is reflected in the Company's filing in

- 1 this case. And while there's no specific presumption
- 2 of adjustments, the Company's case did include an --
- 3 assumed to include a one year's amortization of that
- 4 liability in this, in the stipulation.
- 5 But upon the conclusion of this case those --
- 6 that liability will no longer be reflected on, on the
- 7 Company's books for regulatory purposes.
- 8 Paragraph 18 just discusses that this
- 9 stipulation in no way alters the regulatory assets
- 10 that have previously been approved and deferred by the
- 11 Commission under FAS 71.
- 12 And then the remaining paragraphs of the
- 13 stipulation contain the general terms and conditions
- 14 which are associated with most stipulations presented
- 15 for this Commission.
- 16 They represent the obligations of the parties
- 17 to the stip -- to the stipulation, and to the other
- 18 parties who've signed it.
- 19 MS. HOGLE: Thank you, Mr. Taylor. Do you
- 20 have any final comments about the stipulation?
- 21 THE WITNESS: Yes. First of all I'd like to
- 22 thank all, all the parties in this case for their hard
- 23 work. Both in, in filing testimony, their review of
- 24 the case, and getting to the point where we are today.
- 25 And for working cooperatively together to reach an

- 1 agreement.
- 2 I restate the Company's support for the
- 3 stipulation. It was negotiated in good faith by the
- 4 parties who've signed it. I believe the stipulation
- 5 is in the public interest. And that all of its terms
- 6 and conditions, considered together as a whole, will
- 7 produce fair, just, and reasonable Utah electric
- 8 utility rates.
- 9 And I'd recommend the Commission approve the
- 10 stipulation as filed. Thank you. That concludes my
- 11 comments. And if you have questions, I'll do my best
- 12 to answer them.
- 13 CHAIRMAN BOYER: Thank you, Mr. Taylor.
- 14 Let's go around the room.
- Mr. Ginsberg, have you questions for
- 16 Mr. Taylor?
- 17 MR. GINSBERG: No, I don't.
- 18 CHAIRMAN BOYER: Mr. Proctor?
- MR. PROCTOR: No, thank you.
- 20 CHAIRMAN BOYER: Mr. Ball?
- 21 MR. BALL: I'd like to ask Mr. Taylor one
- 22 question please, Chairman.
- 23 CROSS EXAMINATION
- 24 BY MR. BALL:
- Q. Mr. Taylor, in paragraph 15, and I'm looking

- 1 particularly at subparagraph D of the stipulation, it
- 2 talks about Rocky Mountain Power agreeing to provide
- 3 access to a model, a database, and certain reports and
- 4 work papers to interveners who have signed a
- 5 protective order at the time of filing of the rate
- 6 case.
- 7 In the current case, in my own right rather
- 8 than on behalf of the Ratepayers Association, as soon
- 9 as I learned that PacifiCorp was going to -- was
- 10 planning to file a rate case I asked to be allowed to
- 11 intervene. And that was denied on the grounds that
- 12 until the application was actually filed there was
- 13 no -- there was no docket.
- 14 My question, or rather it's a request, is
- 15 will PacifiCorp undertake to provide to the Utah
- 16 Ratepayers Association, as an intervener in this
- 17 docket, a copy of its application in its next general
- 18 rate case at the same time that it provides it to the
- 19 Commission and to other parties?
- 20 A. We'd have no problem doing that.
- 21 MR. BALL: Thank you very much.
- Thank you, Chairman.
- 23 CHAIRMAN BOYER: Mr. Ball.
- Mr. Dodge?
- MR. DODGE: No questions.

- 1 CHAIRMAN BOYER: Mr. Reeder?
- 2 MR. REEDER: No questions.
- 3 CHAIRMAN BOYER: Do any of the folks on the
- 4 telephone have any questions for Mr. Taylor?
- 5 I hear none.
- 6 MS. SMITH: No questions, your Honor.
- 7 CHAIRMAN BOYER: Okay, thank you.
- 8 MR. BOEHM: No questions, your Honor.
- 9 CHAIRMAN BOYER: Thank you so much.
- 10 Okay. Let's see if the Commission has
- 11 questions at this point too. Commissioner Allen?
- 12 Commissioner Campbell?
- 13 COMMISSIONER CAMPBELL: Just one question.
- 14 Is it your testimony, Mr. Taylor, that under the
- 15 stipulation the Company has a reasonable opportunity
- 16 to earn its rate of return?
- 17 THE WITNESS: The Company has a reasonable
- 18 opportunity to earn its rate of return. Obviously
- 19 there's never a guarantee that the Company will earn
- 20 its rate of return.
- 21 But absent significant changes in cost
- 22 structure from what is projected in this case,
- 23 particularly changes in net power costs, the Company
- 24 believes it has a reasonable opportunity to earn its
- 25 rate of return. Under the parameters, limited

- 1 parameters of the MSP cap, of course.
- CHAIRMAN BOYER: Okay. Thank you,
- 3 Mr. Taylor.
- 4 Mr. Ginsberg?
- 5 MR. GINSBERG: The Division's witness is
- 6 Dr. William Powell, who has not been sworn.
- 7 (Dr. Powell was sworn.)
- 8 DR. WILLIAM POWELL,
- 9 called as a witness, having been duly sworn,
- 10 was examined and testified as follows:
- 11 DIRECT EXAMINATION
- 12 BY MR. GINSBERG:
- 13 Q. Would you state your name and position for
- 14 the record?
- 15 A. My name is Dr. William, or Arty, Powell. I'm
- 16 the manager of the energy section within the Division
- 17 of Public Utilities.
- 18 Q. You also were -- are a witness in this
- 19 proceeding and filed direct rebuttal testimony?
- 20 A. Yes, I did.
- 21 Q. And can you describe your role with respect
- 22 to the development of the stipulation?
- 23 A. I've -- as the manager of the energy section
- 24 I followed closely the Division's investigation in the
- 25 rate case and participated in almost all of the

- 1 negotiations. I did miss one meeting towards the end
- 2 where people were arguing over which "i's" and which
- 3 "t's" to dot and cross.
- 4 Q. And can you provide your comments with
- 5 respect to the Division's support of the stipulation?
- 6 A. Yes, I will. Good afternoon. I want to
- 7 thank the Commission for the opportunity to speak on
- 8 behalf of the Division in support of the revenue
- 9 requirement stipulation in this docket.
- 10 I was gonna go through some history leading
- 11 up to the stipulation, but Mr. Taylor for the Company
- 12 has already gone through quite an extensive history of
- 13 the various filings in the case. Let me just point
- 14 out several things that I think are important for the
- 15 Commissioners to keep in mind as I present our
- 16 position on the stipulation.
- 17 The Company filed their initial filing back
- in July of 2008 for approximately \$161 million
- 19 increase. They modified that in September to
- 20 \$114 million.
- 21 And then again, as Mr. Taylor indicated, in
- 22 response to the Com -- the Commission's decision on
- 23 test year filed another modification in December for
- 24 \$116 million.
- 25 And then the cost of capital stipulation or

- 1 settlement in this case further reduced the Company's
- 2 request down to approximately \$93 million.
- 3 The Com -- the Division and other parties
- 4 filed rebuttal and direct testimony, as indicated by
- 5 Mr. Taylor.
- 6 Let me just summarize the Division's position
- 7 in this, in this way. In its rebuttal testimony,
- 8 based on what the Division believes to be appropriate
- 9 adjustments in net power costs, O&M expenses, property
- 10 taxes, and rate base items, the Division recommended
- 11 an increase of approximately \$46 million.
- 12 In support of this position I note that the
- 13 Division auditors and other staff have logged numerous
- 14 hours reviewing and investigating the Company's
- 15 filings. And submitted over 80 sets of data requests,
- 16 consisting of approximately 500 questions to the
- 17 Company.
- 18 Additionally, to assist the Division in
- 19 auditing the Company's books and records the Division
- 20 acquired the services of an independent consultant,
- 21 who logged over 600 hours on this case.
- 22 As Mr. Taylor pointed out, the stipulation
- 23 doesn't necessarily resolve every individual issue in
- 24 this case. However, the Division's rebuttal position
- of \$46 million is not significantly different from the

- 1 \$45 million that the parties are recommending in the
- 2 stipulation.
- 3 Therefore, the Division finds the revenue
- 4 requirement stipulation to be a just and reasonable
- 5 resolution of the revenue requirement increase in this
- 6 case. And, given other terms and conditions of the
- 7 stipulation, finds the stipulation to be in the public
- 8 interest.
- 9 Mr. Taylor also went through paragraph by
- 10 paragraph on some of these other conditions, but let
- 11 me just highlight several that are of particular
- 12 interest to the Division.
- 13 Paragraph 10 outlines the 45
- 14 million dollars -- million dollar settlement.
- 15 Starting with the Company's filed rebuttal position of
- 16 \$57 million, one arrives at the \$45 million by
- 17 subtracting various amounts from net power costs, O&M
- 18 expenses, rate base, and property taxes.
- 19 As I indicated, the Division also made
- 20 adjustments in its testimony in these same categories.
- 21 However, the Division's starting position for making
- 22 its adjustments was the Company's December 2008 filed
- 23 position of \$116 million.
- 24 Although the, the adjustments differ -- as
- 25 Mr. Taylor indicated, nobody has agreed on what

- 1 specific dollar amounts are being adjusted to what
- 2 issue -- each of these categories represent the
- 3 adjustments that the Division made in arriving at its
- 4 filed rebuttal position.
- 5 Paragraph 12 requests that the Commission
- 6 move three issues to separate dockets or work groups
- 7 for investigation. Mr. Taylor went over these: Tax
- 8 normalization, natural gas price risk management, and
- 9 planned outages.
- 10 Moving these issues out of this case will
- 11 afford interveners adequate time to thoroughly
- 12 investigate these issues and make recommendations in
- 13 the applicable proceedings.
- 14 On gas walks specifically, the current case
- 15 demonstrates that very large swings in net power cost,
- 16 both to the detriment or the benefit of ratepayers,
- 17 are involved with the Company's hedging strategies.
- 18 The Division and other parties have expressed
- 19 a desire to better understand the Company's hedging
- 20 practices. And may request that the Commission offer
- 21 guidance on appropriate hedging practices that best
- 22 protect ratepayers.
- 23 Consistent with the Division's filed
- 24 recommendation, the Company agrees in this paragraph
- 25 to petition the Commission within ten days of approval

- 1 of the stipulation for just such a docket. Also, with
- 2 respect to the tax normalization, the Division notes
- 3 that it has already hired a consultant. And is
- 4 prepared to move forward under Docket No. -- and if I
- 5 got the docket number correctly -- 09-035-03.
- 6 The Division had previously filed a memo
- 7 stating its intent to investigate the tax
- 8 normalization issue, and I believe that may have been
- 9 what gave rise to the generic docket.
- 10 Paragraph 13 of the stipulation specifies
- 11 that for purposes of modeling net power costs the
- 12 annual average capacity factor for Rolling Hills will
- 13 be 33.8 percent for the next three years.
- In the course of filing testimony in this
- 15 docket several interveners, including the Division,
- 16 questioned the Company's model of -- modeling of
- 17 Rolling Hills using a lower capacity factor.
- 18 Interveners cited, among other factors, the lack of
- 19 data and support for the project.
- 20 The agreement on Rolling Hills in this
- 21 paragraph will allow time for the Company to gather
- 22 more on-site net data, while protecting ratepayers
- 23 through a guaranteed level of protection. Also, this
- 24 paragraph reserves the right of interveners to
- 25 challenge the prudence of the plan, if needed, at some

- 1 future date.
- 2 Paragraph 14 settles the issue of allocation
- 3 of renewable energy credits from the Goodnoe Hills
- 4 wind plant. As Mr. Taylor indicated, the Energy Trust
- 5 of Oregon paid PacifiCorp an amount of money to offset
- 6 costs of the plant in consideration of additional
- 7 allocation of renewable credits to Oregon in the
- 8 future.
- 9 In this case, as well as in the previous rate
- 10 case, PacifiCorp has requested that Utah -- that the
- 11 Utah Commission allow in rates an amount to offset
- 12 partially the energy trust payment.
- 13 In both cases the Division has opposed the
- 14 Company's adjustment. And in this paragraph the
- 15 Company stipulates that Utah will continue to receive
- 16 from Goodnoe -- from the Goodnoe Hills plant its full
- 17 allocated share of renewable energy credits, without
- 18 making offsetting payments as requested in this case
- 19 by the Company.
- 20 I would note, however, that this stipulation
- 21 does not resolve the general issue of how to allocate
- 22 energy credits among PacifiCorp states, or among the
- 23 states that PacifiCorp operates in. This is an
- 24 ongoing topic of debate and investigation in the MSP
- 25 resource choice work group. And I imagine it will be

- 1 an ongoing topic for some time.
- 2 Paragraph 16 specifies that parties to this
- 3 stipulation agree -- and the stipulation is really a
- 4 request -- that the Commission include, as part of the
- 5 rulemaking under the recently-enacted Senate Bill 75,
- 6 a discussion on appropriate rules governing the
- 7 introduction of updates to filed positions during rate
- 8 case proceedings.
- 9 The Division believes that such rules will
- 10 improve the efficiency of future rate case proceedings
- 11 by providing valuable guidance to parties on
- 12 appropriate changes to key drivers throughout the
- 13 case, thus reducing the number of procedural disputes
- 14 that take place.
- 15 In conclusion, given the Division's
- 16 investigation and the filed rebuttal position in this
- 17 case, and the other terms and conditions of the
- 18 stipulation as I've discussed, the Division believes
- 19 the stipulation is in the public interest and
- 20 recommends its approval.
- That concludes my summary remarks, thank you.
- MR. GINSBERG: That's all the testimony the
- 23 Division had to present.
- 24 CHAIRMAN BOYER: Thank you, Mr. Ginsberg and
- 25 Dr. Powell.

- 1 Does the Company have questions of
- 2 Dr. Powell?
- 3 MS. HOGLE: None.
- 4 CHAIRMAN BOYER: Mr. Proctor?
- 5 MR. PROCTOR: No, thank you.
- 6 CHAIRMAN BOYER: Mr. Ball, have you questions
- 7 of Dr. Powell?
- 8 MR. BALL: No thank you, Chairman.
- 9 MR. DODGE: No thank you.
- 10 CHAIRMAN BOYER: Mr. Dodge.
- MR. REEDER: No questions.
- 12 CHAIRMAN BOYER: Mr. Reeder, okay.
- 13 How about the counsel on the telephone, do
- 14 you have questions of Dr. Powell?
- MS. SMITH: This is Holly Smith on behalf of
- 16 Wal-Mart, and we have no questions.
- 17 CHAIRMAN BOYER: Thank you.
- 18 MR. BOEHM: I have no questions, your Honor.
- 19 CHAIRMAN BOYER: Thank you.
- 20 Commissioner Allen has no questions.
- 21 Commissioner Campbell does have one.
- 22 COMMISSIONER CAMPBELL: Just one, Dr. Powell.
- 23 I was interested to hear the number of hours your
- 24 independent consultant spent on the case, and I think
- 25 you said it was 600.

- 1 THE WITNESS: About 600, yes, sir.
- 2 COMMISSIONER CAMPBELL: Do you have any --
- 3 have you calculated the amount of hours of audit time
- 4 and analysis that the expert witnesses on your staff
- 5 have put into this case?
- 6 THE WITNESS: The consultants hours -- can I
- 7 ask one question of staff?
- 8 (Pause.)
- 9 THE WITNESS: The consultant was the Geary
- 10 Group, and there were actually three individuals that
- 11 worked on the case. The Division had approximately 11
- 12 or 12, so our hours spent on the case would have been
- 13 far greater than the 600 hours spent by the
- 14 consultant.
- 15 I don't have an exact figure, but my guess is
- 16 at least twice that much.
- 17 COMMISSIONER CAMPBELL: Thank you.
- 18 CHAIRMAN BOYER: Okay. Thank you,
- 19 Dr. Powell.
- 20 Let's turn now to the Committee of Consumer
- 21 Services.
- 22 MR. PROCTOR: Thank you, Mr. Chairman. The
- 23 Committee's representative in this hearing, Cheryl
- 24 Murray, has been sworn prior -- in the prior matter in
- 25 this docket.

- 1 CHERYL MURRAY,
- 2 called as a witness, having previously
- 3 been duly sworn,
- 4 was examined and testified as follows:
- 5 DIRECT EXAMINATION
- 6 BY MR. PROCTOR:
- 7 Q. Ms. Murray, if you could state your name, of
- 8 course, and the position that you hold with the Utah
- 9 Committee of Consumer Services.
- 10 A. Cheryl Murray. I'm a utility analyst with
- 11 the Committee.
- 12 Q. Could you describe briefly your involvement
- 13 with this particular docket and the work that you did?
- 14 A. I was the -- am the project manager for the
- 15 case. And I oversaw the work of the consultants,
- 16 including the -- all the data requests, testimony. I
- 17 was also involved in the settlement discussions that
- 18 went on regarding the revenue requirement portion of
- 19 the case.
- Q. You are, of course, familiar with your own
- 21 testimony. Are you also familiar with the testimony
- 22 filed by Mr. Falkenberg and Ms. Ramas?
- 23 A. Yes, I am.
- Q. Have you prepared a statement of the
- 25 Committee's position in this matter?

- 1 A. I have.
- Q. Could you provide that, please?
- 3 A. Yes. The Committee is charged with
- 4 representing the interests of residential, small
- 5 commercial, and irrigation customers. It is our view
- 6 that those interests encompass not only reasonable
- 7 rates, but safe, adequate, and reliable service from
- 8 their utilities.
- 9 Therefore, in assessing the settlement
- 10 agreement we considered the rate impact on Rocky
- 11 Mountain Power customers -- on average 3.34 percent --
- 12 as well as providing necessary funds for Rocky
- 13 Mountain Power to maintain and improve its service to
- 14 those customers.
- 15 The Committee office and team of experts in
- 16 the fields of net power costs and accounting assessed,
- 17 assessed and analyzed the various costs included in
- 18 the Company's rate case filing. Based on the
- 19 analysis, we filed direct testimony.
- 20 Our investigation continued as we acquired
- 21 additional information through responses to data
- 22 requests, and the rebuttal testimony of the Company
- 23 and other parties that was submitted on March 9th.
- 24 Following a number of settlement meetings, to
- 25 which parties to the case were invited, several

- 1 parties, including those who had performed analyses
- 2 and provided testimony in the case, reached agreement.
- 3 It was important to the Committee that
- 4 parties not enter into a black box settlement. And
- 5 although the reductions from the Company's filing for
- 6 discrete item adjustments were not necessarily agreed
- 7 upon, there was agreement to the overall revenue
- 8 requirement and reductions for specific categories of
- 9 costs and expenses, as outlined in the stipulation.
- 10 The stipulation sets Rocky Mountain Power's
- 11 revenue requirement at a reasonable rate and it
- 12 addresses issues of interest to the parties. Such as
- 13 the establishment of new dockets, task forces, and
- 14 work groups.
- 15 It provides a time period to gather better
- 16 data on the Rolling Hills wind farm, while protecting
- 17 customers by assigning a capacity factor to the
- 18 resource through 2011. This is an important element
- 19 for the Committee because it is our view that
- 20 inadequate data was available when the decision on
- 21 Rolling Hills was made.
- 22 Parties to the stipulation are still free to
- 23 challenge the prudence of the acquisition after 2011
- 24 if they desire. It establishes filing requirements
- 25 for the next general rate case, which the Company has

- 1 indicated will be filed in June 2009.
- 2 It also addresses certain issues with the
- 3 GRID model that should facilitate more timely access
- 4 to the model and receipt of critical data. This is a
- 5 significant issue for the Committee, as it will allow
- 6 our consultants to begin their analysis in a more
- 7 timely manner than they have in this case and the case
- 8 just prior to this.
- 9 As part of the rulemaking under Senate
- 10 Bill 75, parties have agreed to include a discussion
- 11 of appropriate rules governing the introduction of
- 12 uptakes -- updates during a general rate case
- 13 proceeding.
- 14 And this would go to both the type of
- 15 adjustment as well as the timing. Then after the
- 16 discussion it may be that the Commission would be
- 17 asked to accept those as part of the rules of Senate
- 18 Bill 75.
- 19 There will be a work group to discuss the
- 20 appropriate way to model planned outages. Our goal is
- 21 to eliminate some of the issues that have proven
- 22 contentious in this and previous cases by parties
- 23 developing a better understanding of these issues
- 24 outside of a general rate case. Where there is a
- 25 better chance to discuss the issues and try to come to

- 1 some agreement on what is the appropriate modeling
- 2 procedure.
- 3 As noted at 25 of the stipulation, the
- 4 parties agree that this stipulation is in the public
- 5 interest. And all of the terms and conditions,
- 6 considered together as a whole, will produce fair,
- 7 just, and reasonable Utah retail electric utility
- 8 rates.
- 9 It is the Committee's assessment, based on
- 10 our expert consultant's initial and ongoing review of
- 11 the case, that this stipulation does provide just and
- 12 reasonable rates. And we recommend that it be
- 13 approved by the Commission. That concludes my
- 14 statement.
- 15 CHAIRMAN BOYER: Thank you, Ms. Murray.
- 16 MR. PROCTOR: The Committee has nothing
- 17 further.
- 18 CHAIRMAN BOYER: Very well.
- 19 Ms. Hogle, have you questions for Ms. Murray?
- MS. HOGLE: I have no questions, thank you.
- 21 CHAIRMAN BOYER: Mr. Ginsberg?
- MR. GINSBERG: No, sir.
- 23 CHAIRMAN BOYER: Mr. Ball, have you questions
- 24 for Ms. Murray?
- MR. BALL: I have one or two, Chairman,

- 1 please.
- 2 CROSS EXAMINATION
- 3 BY MR. BALL:
- 4 Q. Ms. Murray, I take it that the stipulation
- 5 was approved by the Committee of Consumer Services?
- 6 A. The stipulation -- the precise language of
- 7 the stipulation was not approved. They did approve
- 8 the parameters -- certain guidelines to settle the
- 9 case.
- 10 Q. And when did they do that, please?
- 11 A. Not the last one, the meeting before that.
- 12 It was in --
- MR. PROCTOR: Just hold on a sec.
- 14 THE WITNESS: Well, just one second.
- 15 (Pause.)
- 16 THE WITNESS: It was on Wednesday. Anybody
- 17 have a calendar? Sorry.
- 18 March 18th.
- 19 Q. (By Mr. Ball) Thank you. Are you able to
- 20 tell us, please, which members of the Committee voted
- 21 on that occasion?
- 22 MR. PROCTOR: Mr. Chairman, I would object on
- 23 the grounds of relevance. The internal workings of
- 24 the Committee are not what's before this Commission.
- 25 Rather it's whether or not the rates that follow

- 1 during the rate effective period from this stipulation
- 2 would be or are not just and reasonable.
- 3 MR. BALL: The, the problem that we have,
- 4 Chairman, is that the Committee of Consumer Services
- 5 is statutorily mandated to represent the interests of
- 6 residential and small business ratepayers in these
- 7 matters.
- 8 Unfortunately, because of the short time
- 9 that's elapsed between the 18th of March and now,
- 10 there are no minutes of that meeting available on the
- 11 Committee's Web site yet. Nor is there a recording of
- 12 the public parts of the meeting.
- And so we had no way to establish this
- 14 information prior to the meeting -- prior to this
- 15 hearing. So I'm simply seeking information from
- 16 Ms. Murray, please.
- 17 MR. PROCTOR: If I may, Mr. Chairman. I
- 18 cannot think of a reason for asking such a question,
- 19 except to argue to you that the entry of the -- into
- 20 the stipulation would be ultra vires to the
- 21 authority -- statutory authority or direction given to
- 22 the Committee of Consumer Services.
- 23 Without getting involved in a discussion as
- 24 to what would and would not be ultra vires, or to
- 25 whether or not that concept even applies to the

- 1 Committee as it is presently constructed, it would
- 2 nevertheless be extraordinarily irrelevant to the
- 3 matter before this Commission.
- 4 And if there is, in fact, a claim such as
- 5 Mr. Ball appears to be headed to making, or a
- 6 complaint about the nature of the administrative
- 7 process engage -- that the Committee engaged in in
- 8 order to reach this decision, that would be presented
- 9 before a forum not this one.
- 10 CHAIRMAN BOYER: Let me ask a clarifying
- 11 question. Does the current statute, prior to the
- 12 effective date of the new 214 -- Senate Bill 214, does
- 13 the current law require a unanimous vote by members of
- 14 the Committee on policy issues such as this? Or a
- 15 majority?
- MR. PROCTOR: The statute -- well, again, I
- 17 don't want to get too far in discussing my own
- 18 interpretation of the statute or how it's been
- 19 practically applied over the last few years. But no,
- 20 it does not require a vote of the -- a unanimous vote.
- 21 One could argue that it requires merely the
- 22 Committee direction. The only majority or percentage
- 23 that is required is that of a quorum, and calling a
- 24 meeting.
- 25 CHAIRMAN BOYER: Okay. Well, I'm gonna

- 1 sustain the objection, Mr. Ball. But you're free to
- 2 ask if they met that requirement that Mr. Proctor just
- 3 referred to.
- 4 MR. BALL: Well, Chairman, it will become
- 5 apparent later in this proceeding. I, I need to know
- 6 which members of the Committee voted on that occasion,
- 7 please.
- 8 The information is simply not available
- 9 elsewhere, and it's highly relevant to the case I wish
- 10 to make.
- 11 CHAIRMAN BOYER: Well, I'm gonna sustain the
- 12 objection. I don't see the relevancy to the -- to
- 13 this particular proceeding on the motion to approve
- 14 the stipulation.
- We have representations that the Committee
- 16 did approve parameters within which the stipulation
- 17 fell, and that's sufficient for our record at this
- 18 point. Do you have other questions?
- MR. BALL: Yes.
- Q. (By Mr. Ball) Ms. Murray are you able to
- 21 tell us, please, what the vote was? How many voted in
- 22 favor of approving, and how many voted against?
- 23 A. No one voted against.
- Q. Are you able to tell us how many voted in
- 25 favor?

- 1 A. I actually don't recall exactly how many were
- 2 there. I could -- but there was a quorum.
- 3 MR. BALL: Thank you very much, Chairman.
- 4 CHAIRMAN BOYER: Thank you.
- 5 Mr. Reeder, any questions for Ms. Murray?
- 6 MR. REEDER: No questions, thank you.
- 7 CHAIRMAN BOYER: Counsel on the telephone,
- 8 have you any questions of Ms. Murray from the
- 9 Committee of consumer services?
- 10 MS. SMITH: No questions, your Honor.
- MR. BOEHM: No questions, your Honor.
- 12 CHAIRMAN BOYER: Thank you.
- 13 Commissioner Allen? Commissioner Campbell?
- 14 And I have no questions.
- Thank you, Ms. Murray.
- Are there other parties who wish to speak in
- 17 favor of approval of the motion to approve the
- 18 stipulation?
- 19 I think we've heard that no one else intended
- 20 to proffer any evidence on this. So let's turn now to
- 21 those opposed. And to my knowledge, Mr. Ball and your
- 22 organization is the, is the sole party opposing
- 23 approval of the motion.
- MR. BALL: Thank you, Chairman. I'd like to
- 25 distribute an exhibit, please.

- 1 (Pause.)
- 2 MR. BALL: Good afternoon. Once again
- 3 Mr. Chairman and Commissioners, my name is Roger J.
- 4 Ball. And my address is 1375 Vintry Lane, Salt Lake
- 5 City, Utah 84121. My purpose in --
- 6 Oh. Mr. Chairman, I'm sorry, I've not been
- 7 sworn in this proceeding.
- 8 CHAIRMAN BOYER: Okay. So you're, you're
- 9 going to be a witness at this point, then?
- MR. BALL: Yes, sir.
- 11 CHAIRMAN BOYER: Please stand and raise your
- 12 right hand.
- 13 (Mr. Ball was sworn.)
- 14 MR. BALL: Thank you. My purpose in taking
- 15 the stand is to offer both policy and expert testimony
- on the matter before the Commission this afternoon.
- 17 I'm the Association's chancellor and moderator of its
- 18 council of governors.
- 19 By virtue of those offices I am the only
- 20 person authorized to speak on behalf of both the
- 21 Association and the council at any time and on any
- 22 matter.
- I've distributed copies of my statement of
- 24 qualifications and experience. I testified on House
- 25 Bill 320 before a House Founding Committee, and

- 1 participated in every meeting of the Interim Committee
- 2 and of the working groups on the bill in 2000. And
- 3 lobbied the house speaker, majority leader, and
- 4 relevant Committee members extensively.
- 5 I testified on Senate Bill 61 before a Senate
- 6 Standing Committee in 2003. Have observed its effect
- 7 on the settlement of subsequent PacifiCorp rate cases.
- 8 And the effect of settlement on the percentage of the
- 9 Company's requests that have been agreed and approved.
- 10 And am well informed on the language of the
- 11 revised statute and its effects on requested revenue
- 12 requirements.
- 13 I also testified on Senate Bill 214 before a
- 14 Senate Standing Committee last month, and am well
- 15 informed on the language both of the original and the
- 16 enrolled bill. I've learned a great deal about Utah
- 17 Power & Light prior to its takeover by PacifiCorp.
- 18 I am well informed about PacifiCorp's
- 19 policies and decisions from that time until the
- 20 Scottish Power takeover and their effect on Utah
- 21 ratepayers, having been actively involved at a
- 22 strategic level in Commission proceedings for the past
- 23 11 years. Including the inter-jurisdictional
- 24 allocations and MSP cases.
- 25 And I've closely observed the purchase by

- 1 MidAmerican Energy Holdings, MEHC, on behalf of
- 2 Berkshire Hathaway, BH, of PacifiCorp from Scottish
- 3 Power, and subsequent behavior of the utility.
- 4 I request that my statement of qualifications
- 5 and experience should be admitted as URA Exhibit 1.0,
- 6 and that I be permitted to offer policy and expert
- 7 testimony.
- 8 CHAIRMAN BOYER: Are there objections to the
- 9 admission of URA Exhibit 1, containing Mr. Ball's
- 10 qualifications and experience?
- 11 Seeing none is it -- it's admitted into
- 12 evidence.
- 13 (Exhibit No. URA 1.0 was admitted.)
- 14 MR. BALL: Thank you, Chairman. It has long
- 15 been the position of the Utah Ratepayers Association
- 16 that settlements are a bad public policy and harm
- 17 ratepayers, who have insufficient independent and well
- 18 resourced representation in the regulatory process.
- More than --
- 20 MR. PROCTOR: Excuse me, Mr. Chairman.
- 21 CHAIRMAN BOYER: I think we have an objection
- 22 here to this line of testimony.
- 23 MR. PROCTOR: Well, I do believe so. And on
- 24 behalf of the Committee, I would object. Mr. Ball's
- 25 motion was that Exhibit 1 be admitted, and that he

- 1 permit -- be permitted to provide testimony with
- 2 respect to policy. And he'd earlier described it as
- 3 expert testimony.
- 4 I would object to it first on the grounds
- 5 that it is not timely, since this Commission
- 6 established many months ago a particular schedule for
- 7 the filing of testimony and the phases of testimony in
- 8 this proceeding.
- 9 Mr. Ball has been a party to this matter
- 10 since the month of its filing, July of 2008. And has
- 11 been -- has known of the schedule. And so to come
- 12 here today and provide sworn testimony, expert
- 13 testimony, I believe violates the terms of your order.
- 14 But in addition it places the parties in a
- 15 position of having to deal with surprise testimony.
- 16 And as an administrative body, that's one of the, the
- 17 things that all of your rules pertaining to the filing
- 18 of exhibits, the preparation, prefiled testimony, is
- 19 intended to prevent.
- 20 In matters of this complexity and this scope
- 21 it's needed by the parties and by the Commission to
- 22 have testimony and have responses to it in order to
- 23 reach a proper result. So the Committee of Consumer
- 24 Services would object to this testimony on these
- 25 grounds.

- 1 MR. BALL: Chairman, the purpose of my
- 2 testimony is to address the motion for approval of the
- 3 stipulation on rate of return in this matter. That
- 4 stipulation and the motion were not filed until a week
- 5 ago yesterday.
- 6 Patently what Mr. Proctor is talking about is
- 7 testimony in a, in a much earlier schedule issued by
- 8 the Commission, which did not contemplate the filing
- 9 of either a stipulation or a motion for its approval.
- 10 My testimony, both my policy testimony and my
- 11 expert testimony, is addressed to the stipulation and
- 12 to the motion for its approval. Not to matters which
- 13 should properly have been -- should not properly have
- 14 had testimony filed in previously.
- 15 I would point out as well that the testimony
- 16 offered by the proponents of the stipulation today has
- 17 been offered into evidence today and not previously.
- 18 And so it's perfectly appropriate that the Association
- 19 be allowed to respond to that.
- 20 MR. PROCTOR: If I may, Mr. Chairman.
- 21 Summaries are particularly called out as being
- 22 appropriate, which was what was given today.
- 23 Summaries of testimony that was previously admitted by
- 24 this body.
- 25 If in fact Mr. Ball is limited to his

- 1 statements pertaining to the stipulation and the
- 2 motion to approve the stipulation, then my objection
- 3 is perhaps not well taken. But it would be only if it
- 4 is in fact limited to that. Thank you.
- 5 CHAIRMAN BOYER: Thank you, Mr. Proctor.
- 6 The, the motion that was made that we conduct this
- 7 hearing to approve or not approve the stipulation
- 8 stated that the moving party wished that the parties
- 9 opposing the stipulation give notice at least five
- 10 days prior to the hearing.
- 11 And I think you did do that by e-mail, did
- 12 you not.
- MR. BALL: Yes.
- 14 CHAIRMAN BOYER: But you didn't file any
- 15 testimony and the order doesn't require that. But why
- 16 don't we -- to -- in the interest of time here why
- 17 don't you provide us with a summary of what you --
- 18 what your testimony will be. And then we'll rule on
- 19 the motion at that point in time.
- 20 For example, your comments on stipulations
- 21 being against the public interest is -- we have to
- 22 take judicial notice and administrative notice that
- 23 the statute under which we operate indeed favors
- 24 stipulations. And encourages stipulations among the
- 25 parties.

- 1 But having said that, what is your intention?
- 2 Where do you do wish to go with your testimony?
- 3 MR. BALL: My intention is to address the
- 4 stipulation and the motion for its approval. Which
- 5 was filed a week ago yesterday.
- 6 (Pause.)
- 7 MS. HOGLE: Your Honor? The Company --
- 8 CHAIRMAN BOYER: Ms. Hogle?
- 9 MS. HOGLE: Yes. The Company objects,
- 10 because Mr. Ball has no firsthand knowledge of the --
- of what went on with respect to the stipulation, and
- 12 therefore he can't speak to that.
- 13 MR. BALL: Chairman, with, with great respect
- 14 to Ms. Hogle, that, that objection is really a bit, a
- 15 bit fatuous. Because all of those who were present
- 16 during the stipulation negotiations, if they were
- 17 anything remotely like earlier stipulation
- 18 negotiations with PacifiCorp that I have been present
- 19 for, were -- it was made very clear to all of them
- 20 that everything that took place within the negotiating
- 21 room was to be kept confidential.
- 22 So her position is a heads-they-win-tails-I-
- 23 lose kind of a situation. If I'm in there, I'm not
- 24 allowed to talk about it. If I'm not in there, I
- 25 don't know anything about it. Beside the point. I'm

- 1 not here to comment on what happened in the
- 2 negotiating room.
- 3 I'm here to comment on the stipulation, which
- 4 is now a public document. And on the motion for
- 5 approval of the stipulation, which is also a public
- 6 document.
- 7 (Pause.)
- 8 CHAIRMAN BOYER: I'm gonna reserve ruling on
- 9 the motion for the moment and we'll let you proceed
- 10 for a time. But the issue before us is whether or not
- 11 a revenue requirement of \$45 million is just,
- 12 reasonable, and in the public interest, together with
- 13 the other terms of the stipulation.
- 14 And if you could sort of confine your
- 15 comments to those issues it would be most helpful to
- 16 us.
- MR. BALL: Let's take a shot at it and see
- 18 where we get to.
- 19 More than a year ago the Association reported
- 20 on its Web site the effects of three PacifiCorp rate
- 21 demands that had been resolved in settlements with
- 22 consortia of industrial and large commercial
- 23 consumers, the Division of Public Utilities, and the
- 24 Committee of Consumer Services, which were then
- 25 approved by this Commission.

- 1 The Association calculated then that those
- 2 settlements might cost ratepayers \$300 million more
- 3 than they would otherwise -- than they would have paid
- 4 if the cases had been closely scrutinized and more
- 5 fully litigated through to --
- 6 CHAIRMAN BOYER: Mr. Ball --
- 7 MR. GINSBERG: Commissioner --
- 8 CHAIRMAN BOYER: Mr. Ball, I'm gonna
- 9 interrupt at this point. We've read your article in
- 10 the newspaper and have taken notice of that.
- 11 Unfortunately, we're not empowered to make decisions
- 12 on rate cases based on percentages awarded or what
- 13 happened in prior cases, but rather the facts of the
- 14 specific case.
- And that's what we're here to deal with
- 16 today.
- 17 MR. BALL: Mr. Chairman --
- 18 MR. GINSBERG: Commissioner, also, if you
- 19 need an objection as to relevance and --
- 20 CHAIRMAN BOYER: I think I just made my own,
- 21 but go ahead Mr. Ginsberg.
- 22 MR. GINSBERG: I just want to help support
- 23 your objection. I think that the -- assuming that
- 24 where it's leading is the articles that did appear in
- 25 the paper that the percentages and -- between the

- 1 settled cases and the non-settled cases in the past,
- 2 and resulting in a view that this settlement is
- 3 unreasonable, I believe that type of testimony is not
- 4 relevant and not probative of all of the issues that
- 5 are before the Commission.
- 6 Which is for 2009 and all of the evidence
- 7 that was presented, are the rates -- is the settlement
- 8 producing just and reasonable rates. Not -- whether
- 9 or not some past settlements and litigated cases are
- 10 irrelevant to that decision that's before you today.
- 11 And so I believe that kind of testimony is,
- 12 is not appropriate. All of that information is of
- 13 public record. And at the most, it's argument. But
- 14 it has no evidentiary value.
- 15 CHAIRMAN BOYER: Okay. Well, I'll sustain
- 16 your motion as well as my own motion I guess on that,
- 17 Mr. Ginsberg.
- 18 Do you have any evidence that the revenue
- 19 requirement proposed in the stipulation is unjust or
- 20 unfair in any respect? Or are you basing it on what
- 21 happened in prior cases, and percentages, and those
- 22 sorts of things?
- Is it -- we're -- if this case were fully
- 24 litigated we would be dealing with specific issues,
- 25 specific adjustments to the revenue requirement. And

- 1 we would listen to the testimony of parties on all
- 2 sides. And we would determine which evidence is most
- 3 probative, issue by issue.
- And we don't -- we haven't and we don't
- 5 intend to, in the future, decide rate cases based on a
- 6 percentage of what is asked for by the Company, or a
- 7 percentage that has been granted in prior cases and
- 8 that sort of thing.
- 9 I mean, you understand how the process goes.
- 10 You've been very involved in many cases over the
- 11 years.
- 12 MR. BALL: Chairman, I think I understand
- 13 what you're saying. The, the problem that I have with
- 14 it is that the motion before the Commission today is
- 15 to approve a settlement stipulation.
- As part of that, in essence, the parties have
- 17 agreed between them that none of the -- the parties to
- 18 the stipulation, that is, have agreed that -- between
- 19 them that none of them will do anything other than
- 20 explain and support the stipulation.
- 21 That's despite the fact that the Division of
- 22 Public Utilities has a statutory duty to provide
- 23 comprehensive information to the Commission. That
- 24 will not be happening here today. It's despite the
- 25 fact that the Committee of Consumer Services is

- 1 supposed to determine what positions will be advanced
- 2 on its behalf.
- 3 And it's despite the fact that the terms of
- 4 office of three of the members, half the members of
- 5 the Committee of Consumer Services, expired at the
- 6 30th of June of 2008. So it's highly questionable
- 7 that the Committee of Consumer Services can even
- 8 legitimately convene a meeting, much less take a vote
- 9 to support a stipulation of this kind.
- 10 It ignores the fact that PacifiCorp filed
- 11 this rate case in July of 2008, weeks if not months
- 12 before it knew the outcome of its previous rate case,
- 13 thereby straining the resources both of the Division
- 14 and of the Committee.
- 15 And at a time when the consortia of
- 16 industrial and large commercial consumers, because of
- 17 the economic, economic circumstances affecting not
- 18 just this nation but the world, made it virtually
- 19 impossible for its member companies to come up with
- 20 the same kind of resources to mount a case of their
- 21 own in this proceeding, as they did last year in the
- 22 preceding proceeding.
- Now once again the Commission is being asked
- 24 to approve or not a settlement stipulation. Questar
- 25 has come forward in the last ten years with seven rate

- 1 increase requests. Three of them were settled. Three
- 2 of them were highly litigated.
- 3 MS. HOGLE: Objection. What is the relevance
- 4 of Questar's --
- 5 MR. BALL: Did I say Questar?
- 6 MS. HOGLE: You did.
- 7 MR. BALL: I beg your pardon. I meant, of
- 8 course, PacifiCorp.
- 9 MS. HOGLE: And what would the relevance be
- 10 of that? It's irrelevant.
- 11 MR. BALL: Well, you -- Ms. Hogle may think
- 12 that, Chairman. I happen to think it's highly
- 13 relevant in trying to address the point that you tried
- 14 to make to me before.
- The issue here is whether or not the
- 16 Commis -- Commission can reasonably find that this
- 17 stipulation would result in just and reasonable rates,
- 18 based upon the applic -- the stipulation itself in the
- 19 motion, and the testimony of the parties to the
- 20 stipulation that has been entered today.
- 21 That the argument of the Utah Ratepayers
- 22 Association is that the Commission cannot reasonably
- 23 find that such rates would be just and reasonable.
- 24 And a large part of the Com -- of the Association's
- 25 argument is based upon the enormous disparity and the

- 1 consistent disparity in outcomes between cases that
- 2 have been largely litigated and those that have been
- 3 settled.
- 4 The Association should be reasonably
- 5 permitted to enter that argument into evidence here
- 6 today.
- 7 CHAIRMAN BOYER: Well, it, it is simply not
- 8 useful to us, Mr. Ball, to have that testimony in the
- 9 record. The statute under which we operate favors
- 10 settlement. We've had testimony from parties who
- 11 actually did participate in the settlement
- 12 negotiations.
- 13 We've had testimony from Dr. Powell as to the
- 14 hundreds and hundreds of hours expended by his agency
- 15 and their consultants. And I assume the Committee has
- 16 spent a similar amount of time on that due diligence
- 17 and analysis. And they've presented their testimony
- 18 here.
- 19 You, you were not party to those settlement
- 20 negotiations, as I understand it. I was not either.
- 21 And so it seems highly improper for you to cast
- 22 aspersions as to the work that was done in those
- 23 things without having any firsthand knowledge of it.
- You're just, you're just guessing. And
- 25 you're basing your objection on this particular motion

- 1 on what has happened in other cases and percentages
- 2 that have been recovered in other cases, which are
- 3 simply not relevant to this issue.
- 4 This is a case that stands alone. And will
- 5 be determined based on the facts applied to the law
- 6 that exists and under which we operate at this point
- 7 in time. So that's, that's just not helpful to us.
- 8 Do, do you have any testimony or any evidence
- 9 to indicate that the terms of the stipulation
- 10 itself -- the amounts, the additional terms, the
- 11 creation of the additional dockets to study such
- 12 things as tax normalization and so on -- are unfair or
- 13 unjust?
- MR. BALL: What is unjust, Chairman, or
- 15 potentially unjust, is the consistence with which, in
- 16 six cases that have been determined by this Commission
- 17 in the past decade, PacifiCorp has regularly asked for
- 18 twice as much as it has been prepared subsequently to
- 19 settle for.
- 20 That it has consistently asked for four times
- 21 as much as the Commission has ordered in cases that
- 22 have been closely scrutinized and highly litigated.
- 23 And that it has typically settled for twice as much,
- 24 twice as large a proportion of its original request as
- 25 it has been awarded in litigated cases.

- 1 The inevitable conclusion from that is that
- 2 \$45 million is at least twice as much, ranging up
- 3 perhaps to -- in other words, the number should be
- 4 more like 22.5 million, ranging up perhaps to around
- 5 29 million.
- Now, that's not an unreasonable thing to
- 7 point out to the Commission, because it is so con --
- 8 the numbers are so consistent. The other thing that's
- 9 reasonable to point out to the Commission is that the
- 10 Commission runs a risk, if it approves this
- 11 settlement, that it will again be awarding PacifiCorp
- 12 significantly more dollars in terms of a revenue
- 13 requirement increase than is truly justified.
- MS. HOGLE: Objection --
- MR. BALL: That the Commission --
- MS. HOGLE: -- argumentative.
- 17 MR. BALL: Pardon?
- 18 MS. HOGLE: I object. We object, because
- 19 what you are saying is argumentative.
- 20 CHAIRMAN BOYER: Well --
- 21 MR. BALL: Chairman, I'm fulfilling two roles
- 22 here. Not only the role of witness, but also the role
- 23 of representative. A representative is surely
- 24 entitled to argue in response to the kind of
- 25 procedural stuff that's going on here.

- 1 I apologize if I'm conflating the two, but
- 2 it's kind of difficult to divide my brain into two
- 3 separate parts. I believe that if, if Ms. Hogle is
- 4 indeed right and some of what I'm saying is
- 5 argumentative, I believe I'm entitled to argue.
- I also believe I'm entitled, on behalf of the
- 7 Association I represent, to enter evidence. The
- 8 Commission and the parties to the stipulation seem to
- 9 want to bar that from happening.
- 10 CHAIRMAN BOYER: Well, you, you --
- MR. BALL: I find that disturbing.
- 12 CHAIRMAN BOYER: Well, Mr. Ball, you've
- 13 abundantly made your point. We understand it. Have
- 14 you anything further?
- MR. BALL: Would you give me a moment,
- 16 please?
- 17 (Pause.)
- MR. BALL: Yes. I have two more, two more
- 19 points I should like to make, please. One of them is
- 20 that Senate Bill 214 shared the same intimidatory
- 21 spirit of House Bill 320 and Senate Bill 61 in earlier
- 22 years.
- 23 They were all well-timed swipes at
- 24 regulators --
- 25 CHAIRMAN BOYER: Well, Mr. Ball, that's

- 1 totally irrelevant.
- 2 MR. BALL: I disagree, Chairman.
- 3 CHAIRMAN BOYER: The legislative process is
- 4 what it is. And what happened, happened.
- 5 MR. BALL: There, there is a very clear
- 6 connection in terms of the timeline on all of this.
- 7 Senate Bill 214, much amended in the wake of public
- 8 protest, passed house and senate on the last night of
- 9 the session, the 12th of March.
- 10 PacifiCorp brought the parties to the
- 11 stipulation together on the 17th of March. They filed
- 12 it on the 23rd. And later that same day the
- 13 Commission scheduled this hearing. That's the first
- 14 point.
- MR. PROCTOR: Mr. Chairman, if I might. On
- 16 behalf of my client, the Committee of Consumer
- 17 Services, that was the subject of 214. But I believe
- 18 at this point I also have an obligation as an
- 19 Assistant Attorney General.
- 20 Consistent with the remarks of the Committee
- 21 for whom Mr. Ball appeared, and on behalf of the
- 22 Attorney General, I believe that the statements that
- 23 Mr. Ball is now making are certainly defamatory.
- Now, this forum, like a courtroom, has a
- 25 certain umbrella of privilege to -- and immunity from

- 1 defamation. But the Rules of Evidence certainly
- 2 restrict a witness's ability, or counsel's ability, or
- 3 a person who appears in place of counsel to make the
- 4 type of statements that Mr. Ball has made, is again
- 5 making.
- 6 And that is alleging/implying that there is
- 7 impropriety and perhaps even criminal behavior between
- 8 the Company, the Utility, the regulatory authorities,
- 9 and the Legislature. It's totally inappropriate. And
- 10 Mr. Ball should be sanctioned if he continues to
- 11 attempt to present such testimony.
- 12 CHAIRMAN BOYER: Well, the, the passage of
- 13 214 and the steps that led up to that are not before
- 14 us, nor do we have any jurisdiction over it, Mr. Ball.
- 15 If you have issues with that I think you should take
- 16 them to the Legislature. What is your last point?
- 17 MR. BALL: Thank you, Chairman. Today's
- 18 hearings are the result of the motion for approval of
- 19 the stipulation filed by PacifiCorp, presumably on
- 20 behalf of the parties to the stipulation.
- 21 Their request that the hearings be scheduled
- 22 for today were unduly hasty. And the hearings were
- 23 inadequately noticed to the nearly 800,000 homes and
- 24 businesses that stand to be affected by this
- 25 stipulation.

- 1 No arrangements have been made for concerned
- 2 ratepayers who may live in distant parts of Utah, or
- 3 may be disabled, or elderly, or otherwise unable to
- 4 attend the public witness hearing in person to be
- 5 heard.
- 6 Commission staff have been turning away
- 7 ratepayers who lack the ability to e-mail or fax their
- 8 views and who have asked to register their comments
- 9 over the telephone. Asking them instead to write
- 10 letters.
- 11 That in a time scale that makes it
- 12 practically impossible, impossible from a practical
- 13 perspective, for those letters to be before the
- 14 Commission before today is over.
- 15 It's the position of the Association that
- 16 ratepayers at large have received a wholly inadequate
- 17 opportunity to respond to the filing of the motion to
- 18 approve this stipulation. That any comment the
- 19 Commission may have received or may yet receive is
- 20 only a small fraction of the actual public opinion.
- 21 And that the Commission should therefore deny
- 22 the motion, at least in terms of approving the
- 23 stipulation at this point in time. Thank you very
- 24 much, Chairman.
- 25 CHAIRMAN BOYER: Thank you, Mr. Ball.

- 1 Rocky Mountain Power, have you any questions
- 2 of Mr. Ball?
- 3 MS. HOGLE: We have none.
- 4 CHAIRMAN BOYER: Mr. Ginsberg?
- 5 MR. GINSBERG: No.
- 6 CHAIRMAN BOYER: Mr. Proctor?
- 7 MR. PROCTOR: No, thank you.
- 8 CHAIRMAN BOYER: Mr. Reeder?
- 9 MR. REEDER: You're not gonna tempt me.
- 10 CHAIRMAN BOYER: The parties on the
- 11 telephone, have you any questions of Mr. Ball?
- MS. SMITH: We have no questions, your Honor.
- MR. BOEHM: No questions, your Honor.
- 14 CHAIRMAN BOYER: Thank you.
- 15 Commissioner Allen? Commissioner Campbell?
- 16 Nor I.
- 17 Are there other parties who have intervened
- 18 that wish to speak against the approval of the motion
- 19 to approve this stipulation? I think we've heard none
- 20 up to this point.
- 21 Okay. In fairness, we're going to let the
- 22 proponents have the last word. Do you have anything
- 23 further, Ms. Hogle?
- MS. HOGLE: Just a few comments. As
- 25 indicated earlier by Dr. Powell, the Division, the

- 1 Committee, and other parties have performed a very
- 2 thorough review of the Company's case. There was a
- 3 very substantial exchange of information.
- 4 After such a thorough review, and a great
- 5 deal of analysis and time and resources that were put
- 6 into the case by lawyers, consultants, and experts,
- 7 the parties concluded that the stipulation is in the
- 8 best interest of the ratepayers and of everybody
- 9 involved.
- The lone opposition is from a party who,
- 11 although it had every opportunity to participate in
- 12 the proceedings, was given notice of the settlement
- 13 discussions, was an intervener in the case, did not
- 14 make any effort to participate in the proceeding. And
- 15 therefore he has absolutely no basis for opposing the
- 16 stipulation.
- 17 Rocky Mountain Power and the parties before
- 18 you deem that the stipulation is in the public
- 19 interest.
- 20 CHAIRMAN BOYER: Thank you, Ms. Hogle.
- 21 Mr. Ginsberg, anything further?
- 22 Mr. Ginsberg: No, I have no additional
- 23 comments.
- 24 CHAIRMAN BOYER: Thank you.
- Mr. Proctor?

- 1 MR. PROCTOR: Briefly. You have before you
- 2 now comprehensive testimony filed over the last
- 3 several months, beginning in July, that establishes
- 4 the depth to which the parties analyzed Rocky Mountain
- 5 Power's initial application.
- 6 This Commission is aware, as is everyone who
- 7 participated, with the hard fought and very competent
- 8 challenges that were laid, not only to the initial
- 9 filing but then to the test period. And this
- 10 Commission's orders that refined this case to the
- 11 point where we began to examine it at its core.
- 12 The Division did. The industrial parties
- 13 did. The Committee certainly did through its expert
- 14 witnesses. Who, as the Commission and everyone else
- 15 is very well aware, are, are skilled and knowledgeable
- 16 about Rocky Mountain Power and its operations.
- 17 Under the circumstances it's upon the basis
- 18 of that evidence that the Committee of Consumer
- 19 Services considered that range. What would, in fact,
- 20 result in just and reasonable rates for the rate
- 21 effective period for small business consumers and
- 22 residential consumers within the State of Utah.
- 23 And based upon that, the Committee reached
- 24 this, this settlement, and agrees that it should be
- 25 approved by this Commission. It not only results in a

- 1 just and reasonable rate, but it, like other
- 2 settlement stipulations, concludes some issues that
- 3 give some certainty and finality to the consumer.
- 4 One example is the, the wind project. Where
- 5 there is a presumed capacity that is, is high compared
- 6 to its believed capacity for a period of three years.
- 7 Giving that -- the ratepayers certainty of a certain
- 8 level of revenues and a certain supply of energy.
- 9 So that we're not subject to the up and down
- 10 of the wind -- of a wind project generally, but also
- 11 time to gather accurate information in order to
- 12 accurately set its capacity level.
- 13 And at the same time the renewable energy
- 14 credits are determined and retained by the ratepayers
- 15 of the State of Utah. That is a great benefit. So
- 16 under the circumstances the Committee believes that
- 17 indeed this should be approved, as it is a just and
- 18 reasonable settlement and it is in the public
- 19 interest.
- 20 CHAIRMAN BOYER: Thank you, Mr. Proctor.
- 21 Any final words, Mr. Reeder?
- MR. REEDER: We conducted our own
- 23 investigation. We conducted a very thorough
- 24 investigation, we think, probably to the dismay of
- 25 PacifiCorp and Rocky Mountain.

- 1 We came to this conclusion that the Committee
- 2 and the Division were conducting a thorough
- 3 investigation, and we should rely on them, and did not
- 4 file any testimony. So it is not true we did not
- 5 investigate and look deeply into the matter.
- 6 We participated in the settlement
- 7 negotiations. And with the issues resolved -- there
- 8 were some unresolved issues and there may be issues
- 9 that are yet to be resolved.
- 10 With those issues yet to be resolved we think
- 11 the result is a reasonable settlement, and will result
- 12 in just and reasonable rates.
- 13 We think it's significant, Commissioner
- 14 Campbell, that the Company has agreed that the result
- 15 will produce just and reasonable rates. And that they
- 16 have agreed to support the Commission's order
- 17 approving the stipulation.
- 18 The Company has taken extra steps to assure
- 19 you that if you approve the stipulation that they will
- 20 be on board.
- 21 To the point of Mr. Ball. I find it
- 22 difficult to find a way to connect the dots between
- 23 percentages of old cases filed and reasonable
- 24 outcomes. I lose the thread. Now, my Ph.D. is not in
- 25 economics, but I can't follow that thought.

- 1 And I don't encourage you to follow that
- 2 thought and let that thought deter you from reaching
- 3 the conclusion that this is a reasonable result. And
- 4 I would note that Mr. Ball argues that we should
- 5 litigate the case, but he has not prepared himself to
- 6 litigate the case by filing testimony.
- 7 So I think he's in no position to urge the
- 8 case to go, to go on, when those of us who have
- 9 investigated the case, and spent time -- considerable
- 10 time and effort to investigate the case, concluded
- 11 that a good settlement is better than a bad
- 12 litigation.
- 13 That's all I have.
- 14 CHAIRMAN BOYER: Thank you, Mr. Reeder.
- Both Kroger and Wal-Mart, through counsel,
- 16 have supported the stipulation. Do either of you have
- 17 any final comments you wish to make?
- MS. SMITH: I have no comments, other than
- 19 Wal-Mart supports the approval of the stipulation in
- 20 the docket.
- 21 CHAIRMAN BOYER: Thank you.
- MR. BOEHM: I have no comments either, your
- 23 Honor.
- 24 CHAIRMAN BOYER: Thank you.
- Okay. Thank you all for your participation.

- 1 MR. BALL: Chairman, if I may?
- 2 CHAIRMAN BOYER: Mr. Ball?
- 3 MR. BALL: Since you happened to mention that
- 4 you have seen the opinion editorial pieces that were
- 5 published in The Tribune, the Deseret Morning News,
- 6 and the Ogden Standard Examiner on Sunday, may I ask
- 7 that they be admitted into evidence, please?
- 8 CHAIRMAN BOYER: We can take notice of them,
- 9 sure.
- 10 MR. BALL: Thank you. I'll provide copies in
- 11 due course.
- 12 CHAIRMAN BOYER: If you would, and to the
- 13 reporter as well?
- MR. BALL: Yes.
- 15 CHAIRMAN BOYER: Okay, thank you.
- Okay, with that we'll be in recess until 4:30
- 17 this afternoon, when we'll hear from members of the
- 18 public. Thank you all for your participation.
- 19 (A recess was taken from 3:34 to 4:32 p.m.)
- 20 CHAIRMAN BOYER: Welcome everyone this
- 21 afternoon. It looks like it is 4:30, the time and
- 22 state and place duly noticed for the hearing of public
- witnesses in Docket No. 08-035-38.
- 24 Before us today is a motion for approval of a
- 25 revenue requirement stipulation in a case captioned:

- 1 In the Matter of the Application of Rocky Mountain
- 2 Power For Authority to Increase Its Retail Electric
- 3 Utility Service Rates in Utah and For Approval of Its
- 4 Proposed Electric Service Schedules and Electric
- 5 Service Regulations.
- 6 So we welcome members of the public to this
- 7 hearing this afternoon. Ms. Murray, who is standing
- 8 over here to your right -- my left -- is preparing a
- 9 list of those of you who wish to give testimony this
- 10 afternoon.
- 11 And we'll go down through those -- through
- 12 you -- give everyone an opportunity, one by one, as we
- 13 go forward.
- 14 Before you came we heard testimony from the
- 15 Rocky Mountain Power witnesses. Also from a witness
- 16 from the Division of Public Utilities, who's tasked
- 17 with helping us, in fact, and working on their own in
- 18 regulating utility and making sure that rates are just
- 19 and reasonable and in the public interest.
- 20 Also we heard from a witness from the
- 21 Committee of Consumer Services, which is an agency of
- 22 the State of Utah charged with representing and
- 23 advocating before us on behalf of residential
- 24 ratepayers, all businesses, farmers who irrigate, and
- 25 so on. And we had other people participating by phone

- 1 and here in person.
- What we'll do, when I call your name please
- 3 step forward here to the witness box. You may either
- 4 give sworn testimony or unsworn testimony. The
- 5 consequences of that are if you wish your comments to
- 6 be relied upon by us in entering our order on the
- 7 merits in this case the testimony has to be sworn
- 8 testimony.
- 9 On the other hand, the downside of giving
- 10 sworn testimony is you subject yourself to cross
- 11 examination by the attorneys in the room, if you want
- 12 the negative to that. So we'll, we'll ask you as you
- 13 present yourself whether you wish to give sworn or
- 14 unsworn testimony.
- 15 And with that, Ms. Murray, do you have a list
- 16 for us?
- 17 Okay, thank you. The first person on our
- 18 list is a familiar face, Claire Geddes. Would you
- 19 like to step forward, please?
- 20 Ms. Geddes, do you wish to give sworn or
- 21 unsworn.
- MS. GEDDES: Yes.
- 23 CHAIRMAN BOYER: You want to give sworn
- 24 testimony?
- 25 (Ms. Geddes was sworn.)

- 1 CHAIRMAN BOYER: Please be seated. You may
- 2 proceed when you're ready.
- 3 MS. GEDDES: My name is Claire Geddes. Oh.
- 4 CHAIRMAN BOYER: Yes, speak into the
- 5 microphone, please.
- 6 MS. GEDDES: I usually talk so loud I don't
- 7 need one of these, as everybody knows. My name is
- 8 Claire Geddes. Oh, it's not on?
- 9 Now it is, isn't it.
- 10 CHAIRMAN BOYER: Yes.
- 11 THE WITNESS: Okay. My name is Claire
- 12 Geddes. I've participated in many hearings at the
- 13 Public Service Commission. I -- under two different
- 14 organizations. First Utah Legisla -- first United We
- 15 Stand, and then Utah Legislative Watch.
- I am now a -- and I want to make this clear,
- 17 I'm speaking on behalf of myself. But I am a board
- 18 member of the Utah Ratepayers Association, the group
- 19 that has taken a position in this case. And I have
- 20 some real concerns about that.
- 21 First I want to comment, I'm not going to
- 22 take a position for or against this stipulation.
- 23 Although I am -- feel much better after listening to
- 24 the last two hours. It sounds like that it's been
- 25 very well litigated, even though it didn't go through

- 1 a hearing.
- 2 That there's been lots of testimony and many,
- 3 many hours, so. And I have faith in the Committee and
- 4 believe that they've done a good job on this. But I'm
- 5 not gonna say that I'm gonna support or deny it,
- 6 because in the past we've had concerns about
- 7 stipulations. That has been a, an issue.
- 8 Although in -- I guess I would disagree
- 9 100 percent with Roger Ball's testimony that basically
- 10 says that we should look at this in light of others.
- 11 I think that's -- just can't do that. I mean, there's
- 12 been lots of cases. And it depends on who negotiated
- 13 them.
- I know a couple of those cases were
- 15 negotiated by Roger Ball. And they used stipulations
- 16 when he was there. So, you know, I can't quite
- 17 understand why we're taking such a firm stand -- or he
- 18 is against this just on those issues.
- I believe that you have to be a party to the
- 20 case, too. That's one of the reasons I wouldn't have
- 21 really supported or not supported this. I haven't
- 22 been in on the testimony. But I have listened to what
- 23 I heard today, and it made me much more confident.
- I let Roger Ball know of my concerns after I
- 25 read his article. I didn't realize the organization

- 1 had taken a position until I opened the paper on
- 2 Sunday morning. And I called Roger to give him my
- 3 concerns about his analysis of that.
- I think it's fine to come in and say you
- 5 don't want to do a -- you don't want to support a
- 6 stipulation because you have a problem with that. But
- 7 I think you've got to do it on those terms and not
- 8 because of what happened in a previous case. Because
- 9 those were all negotiated by different people under
- 10 different times.
- I know there's one other board member who
- 12 feels the way I do. And I'm not sure there was a vote
- 13 taken on this. I asked Roger if there had been and he
- 14 declined to -- his answer to me was he declined to
- 15 answer the question. And that concerned me.
- I will be honest, I haven't been real active
- 17 because my husband's been sick for about three
- 18 years -- or longer than that, and I had to be at home
- 19 all the time. I have done some work with Roger,
- 20 though, in the past and we -- up at the Legislature.
- 21 So I just wanted to put that out because I
- 22 think it's, you know, I -- and I have probably been
- 23 harder on the utility companies and the regulatory
- 24 bodies than just about anybody, as everyone knows,
- 25 over the years. I'm not a shrinking violet who will

- 1 go quietly in the night.
- 2 But I think also that we have to look at -- I
- 3 know there's things that are happening right now that
- 4 there are costs when you are building and you're
- 5 having growth. And I just want to be fair and
- 6 reasonable.
- 7 If I think there is something wrong with the
- 8 situation, then I will definitely speak out. And I've
- 9 spoke out against many things that have happened down
- 10 here. But I want to do it on a basis that I can -- it
- 11 can be given great credibility.
- 12 So I just wanted to put that through and my
- 13 concerns, because I am a member of his organization
- 14 and I do have concerns about the position they have
- 15 taken. Or that Roger Ball has taken.
- 16 CHAIRMAN BOYER: Thank you, Ms. Geddes.
- 17 For the record, Ms. Geddes' name is spelled
- 18 C-l-a-i-r-e, G-e-d-d-e-s. And I'm sorry I didn't ask
- 19 you to spell it for the record.
- 20 MS. GEDDES: Oh, I'm sorry. I should have
- 21 done that.
- 22 CHAIRMAN BOYER: That was my oversight.
- 23 MS. GEDDES: I've haven't been here in a long
- 24 time.
- 25 CHAIRMAN BOYER: Since you were sworn,

- 1 Ms. Geddes, let's see if the attorneys have any
- 2 questions for you.
- 3 Ms. Hogle?
- 4 MS. HOGLE: I have no questions.
- 5 CHAIRMAN BOYER: No questions?
- 6 MS. HOGLE: No.
- 7 CHAIRMAN BOYER: Mr. Ginsberg, have you any
- 8 questions for Ms. Geddes?
- 9 MR. GINSBERG: Can you explain a little more
- 10 about how the Utah Ratepayer Alliance is organized?
- 11 MS. GEDDES: You know, I, I went to the first
- 12 beginning organization meetings. And they do have a
- 13 board, though I'm concerned if we don't have any power
- 14 what we're there for. Basically it was set up as a
- 15 utility organization to watchdog utilities.
- 16 And the -- I know that Roger, during the
- 17 testimony earlier, stated very succinctly that only he
- 18 can speak to the organization. That's -- I know
- 19 that's part of the bylaws.
- 20 I also have been recently told that there is
- 21 a portion of it that says there should be a
- 22 majority -- and I'm just quoting from what someone
- 23 told me, so I'm not succinct.
- 24 That there should be a vote. But it can be
- 25 taken over the phone, or -- because things come up

- 1 fast. Where a majority of the people -- of the
- 2 governors, board of governors, have taken a vote.
- Now, whether that's the only portion of the
- 4 bylaws that says that, I'm not absolutely sure.
- 5 MR. GINSBERG: How many members are there on
- 6 the board of governors, do you know?
- 7 MS. GEDDES: Do you know, you'd have to ask
- 8 Roger, because I'm not absolutely sure. I know --
- 9 MR. GINSBERG: Okay, thank you.
- 10 MS. GEDDES: -- of one other one that -- I
- 11 think there were probably, I'm guessing maybe ten.
- 12 Maybe not that many.
- 13 MR. GINSBERG: Does it meet periodically, or
- 14 just over the phone, or how does --
- 15 MS. GEDDES, no I think they meet every couple
- of months.
- 17 MR. GINSBERG: There was no meeting though
- 18 with respect to this proceeding?
- 19 MS. GEDDES: Not to my knowledge. And in
- 20 fact there will be a meeting on April 17th, I believe.
- 21 At least Roger Ball didn't confer that to me. I asked
- 22 him.
- MR. GINSBERG: Thank you.
- 24 CHAIRMAN BOYER: Thank you, Mr. Ginsberg.
- 25 Mr. Proctor, any questions for Ms. Geddes?

- 1 MR. PROCTOR: No questions, thank you.
- 2 CHAIRMAN BOYER: Okay. Are there people on
- 3 the phone still, or have they?
- 4 We'll ask Mr. Ball if he has questions while
- 5 you're checking that.
- 6 Mr. Ball, have you questions for Ms. Geddes?
- 7 MR. BALL: No thank you, Chairman.
- 8 CHAIRMAN BOYER: Okay. I think there's no
- 9 one on the phone, so thank you very much for
- 10 participating, Ms. Geddes. Thank you.
- 11 The next person -- excuse me. The next
- 12 person on the list -- and I'm not sure if I'm reading
- 13 this correctly -- but is it Kennelly or Kennedy?
- MR. KENNELLY: My name is Kennelly.
- 15 CHAIRMAN BOYER: Kennelly. Well, that's why
- 16 I mispronounced it. Please step forward,
- 17 Mr. Kennelly.
- 18 Do you wish to give sworn testimony or
- 19 unsworn?
- MR. KENNELLY: Yes.
- 21 CHAIRMAN BOYER: Okay.
- 22 (Mr. Kennelly was sworn.)
- 23 CHAIRMAN BOYER: Thank you, Mr. Kennelly.
- 24 Would you please spell your name for the record for
- 25 the reporter's?

- 1 MR. KENNELLY: K-e-n-n-e-l-l-y.
- 2 CHAIRMAN BOYER: You may proceed,
- 3 Mr. Kennelly. Kennelly.
- 4 MR. KENNELLY: Okay. I've been before the
- 5 Commission three or four times before, and so on. And
- 6 objected to some of the proceedings for the gas
- 7 Company and also, but this is the first time for the
- 8 power company.
- 9 And the thing I object to is the number of
- 10 times that they have come and asked for rate increases
- 11 and special conditions for different things. My
- 12 personal feeling is that this Board, even though I
- 13 understand does not have any power to make any
- 14 decisions except advisory now, that we had a
- 15 legislator who pushed through a deal so that these
- 16 people here are more or less spinning their wheels
- 17 because they carry no weight.
- 18 Which I think is entirely wrong. And I think
- 19 the public has been -- a disservice given to them.
- 20 And I think it's ridiculous that a private company can
- 21 control what the ratepayers and citizens of this state
- 22 pay for their utilities.
- Now, the thing of it is, it's been proven
- 24 that the gas company, Mountain Fuel Supply or whatever
- 25 their name is now, it's been changed three or four

- 1 times for the sole purpose of making it so much of a
- 2 problem to determine how much they make, how much they
- 3 spend, and where does the money go.
- I have been personally so upset about the CEO
- 5 of the gas company getting a million dollar bonus,
- 6 it's just absolutely ridiculous. And I think the, the
- 7 Board here, the people have got backwards. This Board
- 8 by the State should have the control over the whole
- 9 thing. And it should be with their permission when
- 10 the company gets a rate increase or whatever.
- 11 The gas company has been dealt -- very unfair
- 12 and untrue, because they have consistently tried to
- 13 get rate increases which were unjustified and
- 14 unreasonable.
- The power company hasn't too much yet. But
- 16 since the new ownership took over the power company
- 17 and so on, the request for rate increases has been
- 18 made and so on. It seems to me that when a buyer buys
- 19 a business, he knows what the income and expenses are
- 20 before he would ever be dumb enough to buy a business.
- 21 And if the business wasn't profitable, he
- 22 wasn't gonna make some money out of it, he wouldn't
- 23 buy the business. This idea that you can buy the
- 24 business and then go back and get rate increases so
- 25 you get your profits after you've bought the business

- 1 doesn't hardly seem fair to me.
- 2 If everything was negotiated when they bought
- 3 the business and so on, that would be a different
- 4 story. But that was not the case. So it just doesn't
- 5 seem fair to the people of this state to have this.
- 6 And the slap in the face from the Legislature of this
- 7 state is just absolutely ridiculous.
- 8 And like I say, personally I think this Board
- 9 should have the control and be able to say yes or no
- 10 when the utilities ask for a rate increase. And they
- 11 should have to justify it and make it reasonable.
- 12 That's my opinion.
- 13 CHAIRMAN BOYER: Thank you, Mr. Kennelly.
- 14 There may be --
- MR. KENNELLY: Oh.
- 16 CHAIRMAN BOYER: -- some, some misinformation
- 17 here going on. But the Commission, the Public Service
- 18 Commission, which consists of myself and my two
- 19 colleagues here, we still do have the, the exclusive
- 20 responsibility for determining whether or not rates
- 21 are increased or not.
- 22 So there's nothing happening in the
- 23 Legislature that diminished our authority.
- MR. KENNELLY: Oh, there wasn't?
- 25 CHAIRMAN BOYER: No.

- 1 MR. KENNELLY: Oh, well I was misinformed
- 2 then. Because my understanding was that the
- 3 Legislature would make the decision now instead of
- 4 you -- the Board here.
- 5 CHAIRMAN BOYER: No, they, they haven't done
- 6 that yet. They could sometime in the future, but they
- 7 haven't yet.
- 8 MR. KENNELLY: Well, I don't -- personally I
- 9 don't think that's a place for them to be making
- 10 decisions.
- 11 CHAIRMAN BOYER: They've delegated that
- 12 responsibility to us.
- MR. KENNELLY: Yes.
- 14 CHAIRMAN BOYER: Let's see if any of the
- 15 attorneys have questions for you, Mr. Kennelly.
- Ms. Hogle?
- MS. HOGLE: I have none.
- 18 CHAIRMAN BOYER: Mr. Ginsberg?
- MR. GINSBERG: No questions.
- 20 CHAIRMAN BOYER: Mr. Proctor?
- MR. PROCTOR: No, thank you.
- 22 CHAIRMAN BOYER: Mr. Ball?
- MR. BALL: No, thank you, Chairman.
- 24 CHAIRMAN BOYER: Thank you, Mr. Kennelly, for
- 25 your participation. You may step down.

- 1 MR. KENNELLY: Thank you.
- 2 CHAIRMAN BOYER: Thank you for coming.
- 3 The next person is Raye Nielsen.
- 4 Yes, ma'am?
- 5 UNKNOWN SPEAKER: Can you define who these
- 6 attorneys are and who they represent as they are
- 7 announced?
- 8 CHAIRMAN BOYER: Surely. Ms. Hogle, sitting
- 9 here in front of me, is the attorney for Rocky
- 10 Mountain Power. Mr. Ginsberg is counsel -- he works
- 11 for the Attorney General's Office, and he is
- 12 representing the Division of Public Utilities.
- 13 And Mr. Proctor here in the corner is also
- 14 with the attorney -- Office the Attorney General, and
- 15 he represents the Committee of Consumer Services. And
- 16 we had other attorneys participating earlier today,
- 17 but they have, have other commitments and have gone
- 18 away.
- 19 Ms. Nielsen, would you like to give sworn or
- 20 unsworn testimony?
- MS. NIELSEN: Sworn.
- 22 (Ms. Nielsen was sworn.)
- 23 CHAIRMAN BOYER: Thank you, please be seated.
- 24 You may begin whenever you're ready.
- MS. NIELSEN: Well, my name is Raye Nielsen.

- 1 I would like to say first of all since I've been
- 2 sitting here for a few minutes I've heard a couple of
- 3 things that I feel are very positive.
- 4 First of all, the point of being here from
- 5 our chairman speaking is for us to have fair and
- 6 reasonable rates. That caused me to feel rather
- 7 positive about being here.
- 8 Also, the second thing that was pleasing to
- 9 me was just clarified a couple of minutes ago. That
- 10 the power to raise rates and our negotiation strength
- 11 still remains within our Public Utilities Commission.
- 12 And I had been under the impression that this
- 13 was about to change or had already changed. This
- 14 gives me a great deal of confidence. Because for
- 15 years I've been aware that in each state the governor
- 16 chooses public utility commissioners to watch over and
- 17 take care of the consumers needs and problems and so
- 18 forth, and at the same time still give reasonable
- 19 consideration to the reason for any rates to be
- 20 raised.
- 21 So I feel pretty good about having started --
- 22 hearing positive input from various people. I want to
- 23 say right from the beginning, I have always loved my
- 24 electrical power company better than any other utility
- 25 because of its, its -- it has a wide impact in our

- 1 daily life.
- 2 And having been raised many years during the
- 3 period of time of the Depression, I value these things
- 4 of comfort. And I would like to just mention here
- 5 that even our, our furnace downstairs in the basement
- 6 spreads out the heat because it has an electrical fan
- 7 on it.
- 8 But I have felt really very good -- honestly,
- 9 I'm not bluffing. I've always felt very good about
- 10 the power company and the services they give. And I
- 11 felt until recently the rates have been very
- 12 considerate. So I wanted to establish that.
- 13 And then also I want to say, I have noticed
- 14 many changes in our world. And one of the things that
- 15 causes me a great deal of concern in our culture, in
- 16 our society, is rampant greed.
- Now, everybody has a right to make a profit.
- 18 They work hard. They do things to give service. And
- 19 I feel like a profit is, is not only necessary, but
- 20 important and certainly just due to the people, to the
- 21 companies involved.
- 22 But rampant greed has been just swallowing up
- our world. And I don't think I need to go there and
- 24 tell you where I'm referring to. But it is breaking
- 25 down our society.

- 1 So I would appeal unto our utilities
- 2 Commission to please consider these things in behalf
- 3 of the consumer. Not only do we love our utilities
- 4 and what they do for us -- and for me especially the
- 5 electrical power -- but I have to say, consider the
- 6 fact that the power companies gain strength and should
- 7 love their customers as well.
- 8 It's a, it's a reciprocal relationship. So
- 9 that's what I'm saying today. Be considerate of us
- 10 too. Because we love you. We are dependent upon the
- 11 comforts that are offered. Love us for the strength
- 12 we provide also.
- 13 CHAIRMAN BOYER: Thank you, Ms. Nielsen.
- 14 Very well said.
- 15 Are there any questions for Ms. Nielsen?
- 16 Ms. Hogle?
- MS. HOGLE: I have none.
- 18 CHAIRMAN BOYER: Mr. Ginsberg? Mr. Proctor?
- MR. PROCTOR: No, thank you.
- 20 CHAIRMAN BOYER: And Mr. Ball?
- MR. BALL: No, thank you, Chairman.
- 22 CHAIRMAN BOYER: Thank you so much for
- 23 participating today, Ms. Nielsen. Thank you.
- 24 THE COURT REPORTER: Can I get the spelling?
- 25 CHAIRMAN BOYER: Oh, yes. I didn't ask you

- 1 how to spell your name. And correct me if I'm --
- MS. NIELSEN: N-i-e-l-s-e-n.
- 3 CHAIRMAN BOYER: N-i-e-l-s-e-n. And her
- 4 first name is R-a-y-e.
- 5 MS. NIELSEN: R-a-y-e.
- 6 CHAIRMAN BOYER: Thank you.
- 7 Ms. Murray, are there other parties who wish
- 8 to be heard?
- 9 Yes, sir.
- 10 MR. FUNK: I didn't put my name on there, but
- 11 I think I should speak.
- 12 CHAIRMAN BOYER: Sure. Come on forward. Do
- 13 you wish to give sworn or unsworn testimony?
- MR. FUNK: Sworn, please.
- 15 (Mr. Funk was sworn.)
- 16 CHAIRMAN BOYER: Please be seated. Would you
- 17 state your name and spell your name for the record,
- 18 please.
- 19 MR. FUNK: My name is -- am I on? Can you
- 20 hear me? Okay. My name is Tim Funk, F-u-n-k. I work
- 21 for Crossroads Urban Center. And you may know
- 22 Crossroads.
- We have an emergency food pantry. We do
- 24 advocacy work. And in times long past we were active
- 25 interveners in rate cases before the Commission. But

- 1 that's kind of a tough thing to do all you need to do.
- I'm here today to speak as a former employee
- 3 of the Committee of Consumer Services. And I worked
- 4 for them from about 1985 through the first part of
- 5 1990. And I think I'm very familiar with the process
- 6 and with the quality of work that's done by the
- 7 Committee. And the quality of rulings brought down by
- 8 the Commission.
- 9 I don't think we've always agreed with the
- 10 companies. In fact, we think the companies could be
- 11 spanked a lot harder than they are being spanked. And
- 12 we think that what we'd like to talk about today is
- 13 that the poor people that we serve through the, the,
- 14 the Crossroads Urban Center programs and the people we
- 15 advocate for at the State Legislature are people who
- 16 are very poor.
- 17 And they're in worse shape right now than
- 18 they have been in 25 years. And maybe for a lot of
- 19 them as an income group are in worse shape than they
- 20 have been since the Great Depression.
- 21 We've seen more people in our food pantry
- 22 than we've ever seen before. And we see them in a
- 23 magnitude we, we feel that our, our food pantry has
- 24 always been the busiest emergency food pantry in the
- 25 state. And it's -- our, our use is up 35 percent in

- 1 the last 18 months.
- 2 And that's, that's saying a lot for us to
- 3 come and tell you that, that poverty is that much more
- 4 severe. But it is. So to say that we agree with
- 5 anything that would increase the cost of a person's
- 6 life, especially the basic fundamental cost of
- 7 electricity -- of any of the basic utilities, for --
- 8 especially for heat or for lights, we don't, we don't
- 9 support that.
- 10 And we think that you should fight, that this
- 11 Committee should fight and this Division should fight
- 12 and have a full-blown rate case. We don't like
- 13 stipulations. I didn't like stipulations when I
- 14 worked for the Committee.
- 15 And I think the Committee was more resolute
- 16 then about that sort of thing. It wasn't that we
- 17 never, you know, didn't see the practicality of having
- 18 a shortened hearing process and getting on with
- 19 things. And stipulations sometimes made sense.
- 20 But at this point, with this economy, and the
- 21 needs that people are feeling, and the hard choices
- 22 people are having to make between what they're going
- 23 to pay for -- their rent, their utilities, their food,
- 24 putting their children into school with basic costs --
- 25 we really see that.

- 1 We see that every day. And we see more and
- 2 more homeless people every day. So if you raise
- 3 rates, remember what you're doing to the poorest of
- 4 the poor. You're causing them a new distress in their
- 5 life.
- 6 And I don't care if it's, if it's just a
- 7 partial rate increase. It's always a partial rate
- 8 increase. But, you know, the, the people are feeling
- 9 great about the stimulus package. And it's going to
- 10 bring more money for people with the, the LIHEAP
- 11 program. The paying for your utility bills.
- But remember, about 40 percent of the people
- 13 who are eligible for that get it. And a lot of people
- 14 in this state -- and if you've run programs like we
- 15 have over time you'll find that probably about
- 16 50 percent of the people who are eligible for food
- 17 stamps, for instance, about 60 percent of the people
- 18 who are eligible for the heat assistance program,
- 19 won't come for that. Out of pride. Some of them
- 20 don't know about it. Some of them just don't want to
- 21 be put into the process of having their name on a
- 22 list.
- 23 And so as you deal with this as a Public
- 24 Service Commission, and you as companies, my God, and
- 25 you as, as people as -- who are supposed to be

- 1 representing us, don't give up. And don't stipulate.
- 2 We don't agree with a lot of the nonsense
- 3 that goes on in terms of people who say they advocate
- 4 or don't advocate. I've always thought that the
- 5 Committee did a pretty good job. And we've said that.
- 6 We said that in the State Legislature, and we still
- 7 believe that.
- But we don't feel good. My organization,
- 9 which is a 50-year-old organization, and has dealt
- 10 with every poverty problem in this state over those
- 11 50 years. Every poverty problem we have dealt with in
- 12 one way or another. We know that you can fight
- 13 better.
- 14 And I think that this Committee could fight
- 15 better and the Division could fight better and could
- 16 better represent us. That's what I have to say.
- 17 CHAIRMAN BOYER: Thank you, Mr. Funk.
- 18 Are there questions for Mr. Funk? Ms. Hogle,
- 19 have you questions for Mr. Funk?
- 20 MS. HOGLE: Well, I, I don't know if it's a
- 21 question. More of a comment.
- Mr. Funk, I just wanted to make you aware of
- 23 Senate Bill 75, which Rocky Mountain Power, along with
- 24 the Committee of Consumer Services, the Division of
- 25 Public Utilities, and other stakeholders in the state.

- 1 Part of this -- of the bill that passed, actually, has
- 2 expanded the group of people who are eligible for
- 3 low-income assistance.
- 4 And I just wanted to make you aware of that.
- 5 And perhaps look into that to avail yourself and your
- 6 organization --
- 7 MR. FUNK: We, we know of the good work
- 8 that you do. We also know, as I just mentioned, that
- 9 there, there are probably two or three to one the
- 10 people who are eligible for those programs who won't
- 11 use them.
- 12 And a lot of that has to do with the basic
- 13 ethnic and basic ethical things that people are taught
- 14 in this state. This state is primarily LDS. And the
- 15 people who are LDS don't believe, frankly, in, in
- 16 those programs.
- 17 And we, we find that people change their mind
- 18 all the time and they participate in that. But I
- 19 think you -- if you came into our food pantry and
- 20 interviewed people -- we do this on a regular basis.
- 21 And you talk to them about why they participate in
- 22 programs or not, they do it out of pride.
- Not out of lack of need. But I don't want to
- 24 go there, because my upbringing tells me that taking
- 25 something -- you know. They'll come in for food

- 1 anonymously, but they don't want to go on a list.
- 2 They don't want to go through the interviewing or
- 3 the -- they don't want to do it with a company.
- 4 They, they find that they want to pay their
- 5 bill. That's what they want to do. They want to have
- 6 enough to pay their bill. And they don't have enough.
- 7 And I can't overemphasize, for everyone in this room
- 8 who is now doing something that really impacts
- 9 people's lives, I can't emphasize for you more than I,
- 10 than I am that they are having a hard time.
- 11 And so, good. You -- I'm not even sure what
- 12 your legislation did. I'm sure that you're trying to
- 13 do the right thing. But doing the right thing and
- 14 doing enough aren't the same thing. And there, there
- 15 isn't enough. And people are suffering.
- People are suffering. This is the worst time
- 17 any of us -- I'm 63 years old. This is the worst
- 18 economic time that, that as a person I can ever
- 19 remember. I can ever remember. And it, it impacts
- 20 everything in the lives of the people that I
- 21 represent. That I work for and work with.
- 22 And so for you to tell me that you went up
- 23 and did some, some well-thought-out legislation,
- 24 wonderful. But for, for me to hear that the Committee
- 25 or that the Division is capitulating. That they've

- 1 agreed.
- 2 And now what we're talking about here is sort
- 3 of on a scale of how you're gonna increase it. Is it
- 4 gonna be 40 percent, is it gonna be 50 percent. Will
- 5 it, you know. Will it impact, people? Sure. And
- 6 does this Company have low rates? Sure, it does.
- 7 And we're glad you do. And the lower the
- 8 better. Just, you know, just and reasonable. We've
- 9 always had low rates in Utah. There's nothing wrong
- 10 with that.
- 11 But I'm here to tell you, in full, plain
- 12 language, that people are suffering. And your
- 13 Company, along with anybody else that takes a dollar
- 14 out of their lives, causes them to suffer. They are
- 15 suffering because they don't have enough. Because
- 16 their incomes have been frozen. Or, or actually in
- 17 retrograde for 11 and 12 years.
- 18 People aren't doing better. The people we
- 19 work with aren't doing better. They're doing worse.
- 20 And some of them are becoming homeless every day.
- 21 More, more homeless people. More poor people. More
- 22 people without.
- 23 And we're a long way from recovery. We're a
- 24 long -- probably five years from being out of this
- 25 trench. So whatever happens here happens to them.

- 1 Happens to them.
- 2 It's not an easy thing. I don't come to make
- 3 things better. I don't say -- I don't have any good
- 4 news here. I don't have any good news for you. And
- 5 so, good. I'm glad you did something legislatively.
- 6 Let's do more.
- 7 CHAIRMAN BOYER: Mr. Ginsberg, any questions
- 8 for Mr. Funk?
- 9 Mr. Proctor?
- 10 MR. PROCTOR: Give me a moment, please.
- 11 CHAIRMAN BOYER: Sure.
- 12 (Pause.)
- MR. PROCTOR: I have no questions.
- 14 CHAIRMAN BOYER: Okay, thank you.
- 15 Mr. Ball, have you questions for Mr. Funk?
- 16 MR. BALL: Just one if I may, Chairman.
- 17 Mr. Funk, could you help me understand more
- 18 clearly. I think you're saying that low-income
- 19 assistance programs are good. But because half to
- 20 two -- half to three-quarters of people who would
- 21 qualify are reluctant to apply for that assistance,
- 22 the lower normal rates are, the better it would be for
- 23 the poorest in our society.
- 24 Do I have that correct?
- MR. FUNK: I, I think that's absolutely true.

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- 1 I mean, it's just -- the way rates are structured,
- 2 unless you qualify, or qualify yourself for some of
- 3 the special programs. And you, you make that choice.
- 4 You're one of the, the 50 to say 65 percent
- 5 of people who don't want to participate in the special
- 6 programs. Don't want to take the care. Don't want to
- 7 take advantage. Or don't apply, or are ineligible.
- 8 They're low income, but they're ineligible for say the
- 9 LIHEAP program.
- 10 They're -- the lower the rate, the better.
- 11 Because the rate is applied to us as a general rate.
- 12 It's that simple.
- MR. BALL: Thank you very much, Mr. Funk.
- 14 Thank you, Chairman.
- 15 CHAIRMAN BOYER: Thank you, Mr. Ball.
- And thank you, Mr. Funk, for participating
- 17 today.
- 18 Are there other folks from the public who
- 19 would like to speak?
- 20 Okay. I see, I see none. We did not specify
- 21 an end date for this hearing. We anticipated going
- 22 until everyone had had an opportunity to speak. And I
- 23 think that has now occurred, so that will conclude
- 24 this hearing.
- 25 We will take the matter under advisement and

1	get	an	orde	r out	at	our	earliest	con	venie:	nce.	Thank
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1	CERTIFICATE								
2	STATE OF UTAH)								
3) ss.								
4	COUNTY OF SALT LAKE)								
5	This is to certify that the foregoing proceedings were taken before me, KELLY L. WILBURN, a Certified								
6	Shorthand Reporter and Registered Professional Reporter in and for the State of Utah.								
7									
8	That the proceedings were reported by me in stenotype and thereafter caused by me to be transcribed into typewriting. And that a full, true,								
9	and correct transcription of said proceedings so taken and transcribed is set forth in the foregoing pages,								
10	numbered 1 through 102, inclusive.								
11	I further certify that I am not of kin or otherwise associated with any of the parties to said								
12	cause of action, and that I am not interested in the event thereof.								
13	SIGNED ON THIS 11th DAY OF April, 2009.								
14	SIGNED ON THIS TIEN BIT OF TIPITITY 2007.								
15	Kelly L. Wilburn, CSR, RPR								
16	Utah CSR No. 109582-7801								
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