

1 **Q. Please state your name, business address and present position with Rocky**  
2 **Mountain Power (the “Company”), a division of PacifiCorp.**

3 A. My name is Gregory N. Duvall, my business address is 825 NE Multnomah St.,  
4 Suite 600, Portland, Oregon 97232, and my present title is Director, Long Range  
5 Planning and Net Power Costs.

6 **Qualifications**

7 **Q. Briefly describe your educational and professional background.**

8 A. I received a degree in Mathematics from University of Washington in 1976 and a  
9 Master of Business Administration degree from University of Portland in 1979. I  
10 was first employed by Pacific Power in 1976 and have held various positions in  
11 resource and transmission planning, regulation, resource acquisitions and trading.  
12 From 1997 through 2000 I lived in Australia where I managed the Energy Trading  
13 Department for Powercor, a PacifiCorp subsidiary at that time. After returning to  
14 Portland, I was involved in direct access issues in Oregon, was responsible for  
15 directing the analytical effort for the Multi-State Process (“MSP”), and currently  
16 direct the work of the integrated resource planning group, the load forecasting  
17 group, the market assessment group, and the net power cost group in the  
18 Company.

19 **Purpose of Testimony**

20 **Q. What is the purpose of your testimony?**

21 A. My testimony describes the Company’s proposed Energy Cost Adjustment  
22 Mechanism (“ECAM”), including the need for this kind of a mechanism, costs  
23 that would be recovered by the mechanism, and how the proposed mechanism

24 would be administered.

25 **Energy Cost Adjustment Mechanism**

26 **Q. Please briefly describe the proposed Energy Cost Adjustment Mechanism.**

27 A. The proposed ECAM is a rate mechanism designed to allow the Company to  
28 collect or credit the differences between the actual net power costs (“NPC”)  
29 incurred to serve customers in Utah and the amount collected from customers in  
30 Utah through rates set in general rate cases. On a monthly basis, the Company  
31 will compare the actual system net power costs (“Actual NPC”) to the net power  
32 costs embedded in rates from the most recent general rate case (“Base NPC”), and  
33 defer the differences in a balancing account. An ECAM rate will be calculated  
34 annually to collect from or credit to customers the accumulated balance over the  
35 subsequent year.

36 **Q. Why is the Company proposing an ECAM at this time?**

37 A. The Company’s NPC represent a large proportion of the Company’s total revenue  
38 requirement. They are subject to a high degree of volatility largely outside of the  
39 Company’s control. Some of the factors causing this volatility include changes in  
40 retail load, hydro conditions, wind generation, market prices, third party wheeling  
41 expenses, natural gas and coal fuel expenses. Because the Company depends on  
42 both the electricity and natural gas markets to balance its system and meet the  
43 load requirement, fluctuations in the markets invariably impact the Company’s  
44 NPC. Coal expenses, which were previously relatively stable, are affected by  
45 changes in commodity costs due to contract re-openers, and even the captive mine  
46 costs may change significantly in today’s environment due to the rapid changes in

47 the costs of mining equipment and supplies. An ECAM would provide safeguards  
48 to customers and give the Company an opportunity to recover the NPC that are  
49 prudently incurred to serve those customers.

50 **Q. Please describe the volatility of the wholesale power and natural gas**  
51 **markets?**

52 A. RMP Exhibit\_\_\_(GND-1) shows the historic natural gas prices at Henry Hub and  
53 Opal, along with the wholesale electricity prices for Mid-Columbia and Palo  
54 Verde separated by heavy and light load hours from January 1, 2005 through  
55 February 10, 2009. Over this period, gas prices have ranged from below  
56 \$1/mmbtu to over \$15/mmbtu. Over the last 12 months, gas prices at Henry Hub  
57 have gone from about \$5/mmbtu to \$13/mmbtu and back to less than \$5/mmbtu,  
58 while Opal has gone from less than \$1/mmbtu to over \$10/mmbtu and back to  
59 about \$3/mmbtu. Over the same time, electricity has varied widely from less than  
60 zero during light load hours to about \$150/MWh and back down.

61 **Q. Does the Company expect the volatility of NPC will continue?**

62 A. Yes, it certainly could, given the current economic conditions and uncertainties  
63 regarding environmental legislation. The volatility in fuel and wholesale electric  
64 prices is compounded by the variability in the Company's load – also caused by  
65 economic conditions. Small fluctuations in load, combined with fuel and  
66 wholesale power volatility, can lead to significant changes in NPC. In addition,  
67 the composition of the Company's resource portfolio is shifting to wind and  
68 natural gas fired generation, both of which increase the volatility of the NPC  
69 because of the high volatility of wholesale natural gas and power market prices

70 and the intermittent nature of wind resources.

71 **Q. Why are general rate cases no longer adequate to capture NPC?**

72 A. Although the Company's general rate cases in Utah utilize forecast test period  
73 under the Commission's rules and requirements, static test period data cannot  
74 accurately reflect the volatility in NPC that we are currently experiencing.

75 For example, in Docket 08-035-38, I explained in my direct testimony that  
76 the Company's system NPC at that time were increasing sharply at a rate of \$40  
77 to \$50 million every six months. The Company had not experienced rising NPC  
78 of the magnitude since the Western energy crisis. And since then, the market  
79 prices have plummeted due to significant changes in the world-wide economies.  
80 The reduction in NPC is equally unexpected. Referring to RMP  
81 Exhibit\_\_\_\_(GND-1), it can be seen that the rising trend continued through July  
82 2008. Then, in August 2008, natural gas and wholesale power prices began a  
83 precipitous drop. If the Company had a rate case with a test period ending June  
84 30, 2008, the wholesale power and natural gas costs in that period would not at all  
85 be representative of current costs – to the detriment of customers.

86 During a period of NPC volatility, establishing a fixed level of NPC in a  
87 rate case virtually ensures that customers will either over pay or under pay the  
88 cost of the energy they are using.

89 **Q. Is the Company proposing a symmetrical mechanism for NPC recovery?**

90 A. Yes. The Company wants to recover its prudent and reasonable NPC – nothing  
91 more or less. Thus, we are proposing an ECAM mechanism that is applied  
92 symmetrically to safeguard customers when the NPC that the Company actually

93 incurs are lower.

94 **Q. Does the ECAM shift the risk of NPC increases away from the Company and**  
95 **onto the customer?**

96 A. No. Based on the historic data presented in RMP Exhibit\_\_\_(GND-1), a  
97 symmetrical tracker is as much a safeguard for customers as it is for the  
98 Company. For example, a rate case where NPC are based on \$100-150/MWh  
99 prices for electricity would not serve customers well if actual prices turned out to  
100 be less than \$80/MWh. Or, if actual hydro generation were 500,000 megawatt-  
101 hours greater than the normalized amount included in rates and market prices  
102 were \$100/MWh, NPCs would be overstated by \$50 million total Company.

103 The proposed ECAM will recover from customers only actual NPC and  
104 will pass through to customers any Actual NPC reductions. While this creates  
105 symmetry, a desirable feature of an adjustment mechanism, it does not shift from  
106 the Company to customers the risks of prudent acquisition and reasonable pricing.  
107 The Company retains that risk. The Commission, Commission staff and parties  
108 will have the opportunity to assess the prudence and reasonableness of the NPC in  
109 the annual reconciliation filing on December 15 of each year and importantly as  
110 part of any general rate cases.

111 The critical focus here, however, is not about risk assignment, but one of  
112 fairness and balanced outcomes. The proposed ECAM will facilitate the long  
113 held regulatory principle of customers paying the prudently incurred cost of the  
114 service they receive.

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116 **Q. Does the Company have less of an incentive to make prudent resource**  
117 **acquisitions if an ECAM is in place?**

118 A. No. The Company has expressed in numerous settings its goal to minimize  
119 resource costs by acquiring existing resources such as the Chehalis plant, building  
120 new plants or making purchases in the open market. We believe that properly  
121 priced plant additions over time will be less volatile for customers than open  
122 market power purchases regardless of whether they are recovered through an  
123 ECAM or other mechanism. Customers obtain immediate benefit through an  
124 ECAM because net power cost savings will flow through immediately. In  
125 addition, Senate Bill 75, which just passed in the 2009 General Session of the  
126 Utah legislature (the “2009 Session”), will allow the Company to recover the  
127 capital costs of a major plant addition through a single item rate case. The  
128 approval of both of these mechanisms will provide the proper matching of both  
129 the fixed and variable cost and benefits of any new generation resource with the  
130 prices customers pay.

131 **Q. What types of costs would be included in the ECAM?**

132 A. The ECAM rate will be calculated using all components of NPC as traditionally  
133 defined in the Company’s general rate cases and modeled by the Company’s  
134 production dispatch model GRID. Specifically, Base NPC and Actual NPC will  
135 include amounts typically booked to the following FERC accounts:

136 Account 447 – Sales for resale, excluding on-system wholesale sales and  
137 other revenues that are not modeled in GRID  
138 Account 501 – Fuel, steam generation; excluding fuel handling, start up  
139 fuel/gas<sup>1</sup>, diesel fuel, residual disposal and other costs that

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<sup>1</sup> Start up fuel is accounted for separate from the primary fuel for steam power generation plants. Start up

140 are not modeled in GRID  
141 Account 503 – Steam from other sources  
142 Account 547 – Fuel, other generation  
143 Account 555 – Purchased power, excluding BPA residential exchange credit  
144 pass-through if applicable  
145 Account 565 – Transmission of electricity by others

146 The mechanism addresses power cost expenses and does not include any  
147 costs associated with fixed cost recovery (i.e., capital investment in rate base).  
148 However, as previously noted, Senate Bill 75 allows utilities to include in rates  
149 the revenue requirement of individual major plant additions. This will assure a  
150 better match between new resource fixed costs and net variable power costs. If  
151 NPC recovery is updated regularly but other fixed costs are not, a mismatch will  
152 be created between the variable and fixed costs associated with new resources.  
153 This mismatch is particularly significant for renewable resources since they have  
154 near-zero variable costs, are added with greater frequency than traditional  
155 generation investments, and are depreciated more rapidly than traditional  
156 generation investments.

157 **Q. How would Base NPC be calculated?**

158 A. Base NPC are computed using total company NPC from the most recent general  
159 rate case. Initially, Base NPC would be set based on the Company's next general  
160 rate case, anticipated to be filed later this year, including any adjustments  
161 ultimately approved by the Commission in that case. The total Company monthly  
162 NPC are divided by the monthly normalized MWh load used to determine the  
163 NPC to express the costs on a per unit basis.

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costs are not accounted for separately for natural gas plants, and therefore all fuel for natural gas plants is included in the determination of both Base NPC and Actual NPC.

164 **Q. Do Actual NPC include adjustments prior to the comparison with Base**  
165 **NPC?**

166 A. Yes. Adjustments will be made to NPC as booked to be consistent with the  
167 Company's production dispatch model, to remove prior period accounting entries,  
168 and to include applicable Commission-adopted adjustments reflected in the most  
169 recent general rate case. Actual NPC will not be adjusted for hydro conditions  
170 and forced outages because they give rise to the fluctuations in NPC that this  
171 mechanism is designed to capture. Actual NPC will be subject to review by the  
172 Commission and other parties annually when the Company files its applications  
173 for recovery of the deferred NPC.

174 **Q. Please explain the balancing account and the calculation of the ECAM rate.**

175 A. The balancing account and ECAM rate serve as a true-up mechanism to recover  
176 or credit the differences between Base NPC and Actual NPC. On a monthly  
177 basis, the Company will compare Actual NPC to Base NPC. Any differences in  
178 the system per-unit cost will be multiplied by actual Utah MWh load in that  
179 month and the product will be deferred in the balancing account. The monthly  
180 under- or -over-recovery will accumulate in the balancing account and earn  
181 interest at the Company's most recently approved rate of return on rate base in  
182 Utah.

183 On an annual basis the cumulative deferred balance in the balancing  
184 account will be converted to the Schedule 94 ECAM rate expressed on a cents per  
185 kilowatt-hour basis for projected Utah sales for the twelve months of the ECAM  
186 recovery period. An example of the monthly deferral calculation is provided as



187 RMP Exhibit\_\_\_\_(GND-2).

188 **Q. When will the Company reconcile the ECAM costs and recoveries and**  
189 **update the ECAM factors?**

190 A. The Company proposes to file annual ECAM reconciliations and updated factors  
191 on December 15 each year with a new ECAM rate effective February 15. The  
192 first application addressing a deferred amount in the balancing account would be  
193 made December 15, 2010.

194 **Q. Does this conclude your testimony?**

195 A. Yes.