

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

---

In the Matter of the Application of )  
Rocky Mountain Power for Authority )  
to Increase Its Retail Electric Service )  
Rate in Utah and for Approval of Its )  
Proposed Electric Service Schedules )  
And Electric Service Regulations )

Docket No. 10-035-124  
Surrebuttal Testimony  
Paul Wielgus  
For the Utah Office of  
Consumer Services

---

July 19, 2011

1 **Q. PLEASE STATE YOUR NAME.**

2 A. My name is Paul J. Wielgus. I am a Managing Director with GDS  
3 Associates, Inc. ("GDS"). My business address is 1850 Parkway Place,  
4 Marietta, GA, 30067. I am testifying on behalf of the Office of Consumer  
5 Services ("OCS").

6

7 **Q. HAVE YOU PREVIOUSLY FILED TESTIMONY IN THIS CASE?**

8 A. Yes, I filed direct testimony.

9

10 **Q. WHAT IS THE PURPOSE OF YOUR SURREBUTTAL TESTIMONY?**

11 A. To respond to the rebuttal testimony comments of: John A. Apperson,  
12 Gregory N. Duvall, and Frank C. Graves, all on behalf of Rocky Mountain  
13 Power ("the Company"), regarding the results of the Company's test year  
14 natural gas and power trading activities.

15

16 **Q. WHAT COMMENTS BY MR. APPERSON DO YOU WISH TO**  
17 **ADDRESS?**

18 A. Mr. Apperson's criticism of Exhibit OCS 6.1 included in my direct  
19 testimony, Mr. Apperson's comments on my experience regarding the  
20 unwillingness of customers to pay premiums above a certain amount for  
21 price certainty, and Mr. Apperson's comments that price hedging does not  
22 result in increased administrative costs.

23

24 **Q. WHAT CRITICISM DID MR. APPERSON MAKE REGARDING YOUR**  
25 **EXHIBIT OCS 6.1?**

26 A. That it focuses on one year, the test year.

27

28 **Q. HAS THE COMPANY PREVIOUSLY TESTIFIED ON HOW THE**  
29 **CONDITIONS THE COMPANY WILL EXPERIENCE DURING THE**  
30 **RATE-EFFECTIVE PERIOD IN THIS CASE ARE REFLECTED IN THE**  
31 **TEST YEAR?**

32 A. Yes. Per the test year rebuttal testimony of David L. Taylor, on behalf of  
33 the Company, Mr. Taylor in lines 16 and 17 stated that the test year better  
34 reflects the conditions the Company will experience during the rate-  
35 effective period in this case. In that testimony, Mr. Taylor goes on further  
36 to say in lines 19 and 20 that the Company's proposed test year, which  
37 turned out to be the test year accepted by the Commission, best aligns  
38 with the rate-effective period.

39

40 **Q. WHAT COMMENTS DID MR. APPERSON MAKE REGARDING YOUR**  
41 **EXPERIENCE ON THE UNWILLINGNESS OF CUSTOMERS TO PAY**  
42 **PREMIUMS ABOVE A CERTAIN AMOUNT FOR PRICE CERTAINTY?**

43 A. That this experience is evidence of the unreasonableness of the OCS'  
44 position regarding the use of options as part of the Company's hedging  
45 strategy.

46

47 **Q. DO YOU AGREE WITH MR. APPERSON'S COMMENTS?**

48 A. No. The unwillingness of customers to overpay for price certainty in  
49 instances like this is a very prudent decision. Customers are effectively  
50 balancing the cost of price certainty against the potential benefit as  
51 discussed further just below. The Company argues that price hedging  
52 through swaps reduces risk. But this is only part of the equation.  
53 Additional questions that must be asked include: what risk does it reduce  
54 if any, does the Company's hedging create new risks, and are there costs  
55 associated with these new risks.

56

57 **Q. WHAT RISKS DOES THE COMPANY CLAIM THEIR HEDGING**  
58 **REDUCES?**

59 A. The volatility of Net Power Costs ("NPC").

60

61 **Q. HAS THIS RISK BEEN REDUCED?**

62 A. No, as shown in Exhibit OCS 6.1.

63

64 **Q. DOES HEDGING LIKE THE COMPANY DOES CREATE NEW RISKS?**

65 A. Yes, as confirmed by the supplemental direct testimony of Frank C.  
66 Graves on behalf of the Company in Docket No. 09-035-15. According to  
67 Mr. Graves in line 193, hedging one risk often creates another or different  
68 risk. In this case regarding hedging, two of these other risks, according to

69 lines 194 and 195 of Mr. Graves' testimony, include new credit and  
70 collateral risks. Falling market prices are another added risk.

71

72 **Q. ARE THERE COSTS ASSOCIATED WITH THESE OTHER RISKS?**

73 A. Yes, also according to Mr. Graves' testimony noted above, in lines 188  
74 and 189, hedging is a time, money, and human resource consuming  
75 activity. According to Mr. Graves in line 189, this resource consuming  
76 activity must be balanced against other uses of assets and capabilities.

77

78 **Q. DOES MR. GRAVES TESTIMONY MENTIONED CONCUR WITH MR.  
79 APPERSON'S POSITION THAT PRICE HEDGING DOES NOT  
80 INCREASE ADMINISTRATIVE COSTS?**

81 A. No, Mr. Graves's testimony states just the opposite. Mr. Graves's  
82 testimony is in agreement with my direct testimony that hedging  
83 transaction costs can include added administrative and organizational  
84 functions along with increased cost of credit.

85

86 **Q. WHAT COMMENTS BY MR. DUVALL DO YOU WISH TO ADDRESS?**

87 A. Mr. Duvall's, like Mr. Apperson's, criticism of Exhibit OCS 6.1. Like Mr.  
88 Apperson, Mr. Duvall states that Exhibit OCS 6.1 demonstrates only  
89 changes in the test year.

90

91 **Q. WHAT IS YOUR RESPONSE TO MR. DUVALL'S COMMENTS**  
92 **REGARDING EXHIBIT OCS 6.1?**

93 A. The same as my response to Mr. Apperson's criticism.

94

95 **Q. WHAT COMMENTS BY MR. GRAVES DO YOU WISH TO ADDRESS?**

96 A. Two comments by Mr. Graves. One that options are more complex to  
97 understand than swaps and are often not well understood, and two, the  
98 formation of a collaborative approach to hedging by the Company that  
99 involves the Company and other stakeholders.

100

101 **Q. ARE OPTIONS MORE COMPLEX THAN SWAPS?**

102 A. Not at all. They are fairly simple and easy to understand. Buying call  
103 options simply caps the price of the energy commodity hedged. The  
104 buyer of the option pays the premium up front, and for the term of the  
105 option, the buyer will never pay more for the energy commodity than the  
106 cap price set by the option. If the market price is below the cap, the buyer  
107 pays that lower price. If the price is above the cap, the buyer pays the cap  
108 price. It's as simple as that.

109

110 **Q. DO YOU AGREE WITH MR. GRAVES THAT A COLLABORATIVE**  
111 **APPROACH REGARDING HEDGING COULD BE USED GOING**  
112 **FORWARD?**

113 A. Yes, a collaborative approach to the Company's energy hedging going  
114 forward that includes the Company along with ratepayers and other  
115 affected stakeholders, all having input into the process, should be  
116 developed.

117

118 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

119 A. Yes.