1	Q.	Please state your name, business address and present position with
2		PacifiCorp, dba Rocky Mountain Power ("Company").
3	A.	My name is Steven R. McDougal, and my business address is 201 South Main,
4		Suite 2300, Salt Lake City, Utah, 84111.
5	Qual	ifications
6	Q.	What is your current position at the Company, and what is your employment
7		history?
8	A.	I am currently employed as the director of revenue requirements for the
9		Company. I have been employed by Rocky Mountain Power or its predecessor
10		companies since 1983. My experience at Rocky Mountain Power includes various
11		positions within regulation, finance, resource planning, and internal audit.
12	Q.	What are your responsibilities as director of revenue requirements?
13	A.	My primary responsibilities include overseeing the calculation and reporting of
14		the Company's regulated earnings or revenue requirement, assuring that the inter-
15		jurisdictional cost allocation methodology is correctly applied, and explaining
16		those calculations to regulators in the jurisdictions in which the Company
17		operates.
18	Q.	What is your educational background?
19	A.	I received a Master of Accountancy from Brigham Young University with an
20		emphasis in Management Advisory Services in 1983 and a Bachelor of Science
21		degree in Accounting from Brigham Young University in 1982. In addition to my
22		formal education, I have also attended various educational, professional, and
23		electric industry-related seminars.

Page 1 – Direct Testimony of Steven R. McDougal

24 Q. Have you testified in previous proceedings?

A. Yes. I have provided testimony before the Utah Public Service Commission, the
Washington Utilities and Transportation Commission, the California Public
Utilities Commission, the Idaho Public Utilities Commission, the Oregon Public
Utility Commission, the Wyoming Public Service Commission, and the Utah
State Tax Commission.

30 Purpose of Testimony

31 Q. What is the purpose of your direct testimony?

- A. My direct testimony addresses the calculation of the Company's Utah-allocated
 revenue requirement and the revenue increase requested in the Company's
 application. In support of this calculation, I provide testimony on the following:
- 35

• Calculation of the \$232.4 million requested rate increase.

- The test period utilized in this case, the 12 months ending June 30, 2012
 ("Test Period").
- The inter-jurisdictional allocation methodology utilized to compute the
 requested price increase and the procedure that is currently ongoing before
 the Utah Public Service Commission ("the Commission") addressing
 inter-jurisdictional allocations.
- Support for the ongoing accounting for property and liability insurance
 expense and charges from MidAmerican Energy Holdings Company
 ("MEHC") for administrative services, two items addressed in MEHC
 merger commitments that are set to expire prior to the end of the Test
 Period.

- The Company's process for compiling the Test Period revenue
 requirement and a detailed explanation of the normalizing adjustments
 included in the case.
- 50

Revenue Requirement Summary

51 Q. What price increase is required to achieve the requested Return on Equity 52 ("ROE") in this case?

53 A. Exhibit RMP (SRM-1) provides a summary of the Company's Utah-allocated 54 results of operations for the Test Period, the 12 months ending June 30, 2012. At 55 current rate levels Rocky Mountain Power will earn an overall ROE in Utah of 56 5.5 percent during the Test Period. This return is less than the 10.5 percent return 57 recommended by Dr. Samuel C. Hadaway in this case. An overall price increase 58 of \$228.8 million would be required to produce the 10.5 percent ROE under the 59 Revised Protocol allocation method. However, according to the stipulation 60 approved by the Commission in Docket No. 02-035-04, a Rate Mitigation 61 Premium applies in this case adding \$3.6 million to the price change, for a total 62 requested increase of \$232.4 million.

63 Q. Please explain the Rate Mitigation Premium.

A. The Company's calculation of its Utah results of operations for the Test Period is
based on the Revised Protocol allocation method as approved by the Commission
in Docket No. 02-035-04. The stipulation approved by the Commission in that
docket prescribes the method of calculating revenue requirement for setting rates
along with certain rate mitigation measures. The stipulation states:

Page 3 - Direct Testimony of Steven R. McDougal

69 70 71 72 73 74		3. <u>Rate Mitigation Premium</u> Subject to the conditions of Paragraph 4b, below, for the period from April 1, 2009 to March 31, 2012, the Company may collect a Rate Mitigation Premium as follows: the Company's Utah revenue requirement as calculated pursuant to the Revised Protocol multiplied by 100.25 percent. ¹
75 76 77 78 79 80 81 82 83 84		4b. Unless and until any amendments to the Revised Protocol are ratified by the PSCU, for the Company's fiscal years beginning April 1, 2009 through March 31, 2014, for all general rate proceedings, the Company's Utah revenue requirement to be used for purposes of setting rates for Utah customers will be the lesser of: (i) the Company's Utah revenue requirement calculated under the Rolled-In Allocation Method multiplied by 101.00 percent; or (ii) the Company's Utah revenue requirement resulting from the Revised Protocol, plus the Rate Mitigation Premium referenced in Paragraph 3, if applicable. ²
85		In this case the Rate Mitigation Premium applies. As shown on page 1 of my
86		Exhibit RMP(SRM-1), Revised Protocol plus the Rate Mitigation Premium is
87		the lesser of (i) and (ii) above. For purposes of this case the Company prorated the
88		Rate Mitigation Premium of 100.25 percent to apply to nine months of the Test
89		Period which ends June 30, 2012.
90	Test I	Period and Revenue Requirement Preparation
91	Q.	What test period did the Company use to determine revenue requirement in
92		this case?
93	A.	The Company projected results of operations for the period of time beginning July
94		1, 2011, and ending June 30, 2012. The Test Period utilizes an average (13
95		month) rate base with a historical base period of the year ended June 30, 2010.

¹ Stipulation in Docket No. 02-035-04, page 3.

² Stipulation in Docket No. 02-035-04, page 4.

96 0. Why did the Company use the year ending June 30, 2012, as the Test Period? 97 A. The Company's primary objective in determining a test period is to develop 98 normalized results of operations based on a period of time that will best reflect the 99 conditions during which the new rates will be in effect. Beyond satisfying this 100 fundamental ratemaking principle, the Company also considered the Utah 101 statutory constraints, issues addressed in previous regulatory proceedings, the 102 current regulatory environment, and the need for transparency with customers and 103 regulators. The Company's proposed test period in this case balances the need for 104 adequate recovery of prudent costs with these other considerations.

105 Q. What business factors influenced the Company's choice of test period in this 106 case?

107 A. Two main drivers are causing the need for a revenue increase in this case: net
108 power costs and capital investment. As a regulated utility we must continue to
109 incur these increased costs to meet our customers' growing demand for electricity
110 and to improve service reliability.

111 Rocky Mountain Power is building new generation facilities, improving 112 the efficiency and reducing the environmental footprint of existing generating 113 plants, increasing the capacity of its transmission system, and building new 114 distribution lines and substations. New facilities are significantly more expensive 115 than similar facilities currently included in rates. The test period includes \$2.2 116 billion more electric plant in service on a total Company basis and \$1.2 billion 117 more on a Utah-allocated basis than the previous case, adjusted for the major 118 plant addition cases completed during 2010. On a Utah-allocated basis, total rate

Page 5 – Direct Testimony of Steven R. McDougal

base in this case is over \$340 million higher. Company witnesses Mr. Darrell T.
Gerrard, Mr. Douglas N. Bennion, and Mr. Chad A. Teply provide support for
investments in new facilities required to serve customers. As explained by
Company witness Mr. Gregory N. Duvall, total Company net power costs are
expected to rise from the \$994.2 million set in the Docket No. 10-035-89
settlement to \$1.521 billion in the Test Period.

125 Q. Has the Company been able to manage other costs of doing business that are 126 within its control?

A. Yes. It is important to note that, on a per-unit basis, Utah-allocated non-net power
cost operations, maintenance, administrative and general costs are lower than
included in the 2009 general rate case.

Q. Why is the Company's Test Period necessary to represent the conditions when new rates from this case are in effect?

132 A. As described above, the Company is in an environment of rapidly increasing costs 133 related to capital investment and changes in net power costs which emphasizes the 134 need for rates to be set based on a test period that is closely synchronized with the 135 rate effective period to adequately reflect conditions expected during the time 136 rates will be in effect. Only a test period strongly aligned with the rate effective period can sufficiently capture the rate-making impacts of growing customer load, 137 138 the capital investment required to serve it, and the operation and maintenance 139 ("O&M") costs required to maintain system safety and reliability. If the rates in 140 this case were set based upon outdated historical investment levels and costs, the 141 Company would have no chance of being compensated properly for the service

Page 6 – Direct Testimony of Steven R. McDougal

provided to customers and would not have a reasonable opportunity to earn thereturn authorized by the Commission.

Prices paid by consumers should be set at a level that matches contemporaneously the cost to provide service. A rate base, rate of return regulated utility like Rocky Mountain Power must be given a reasonable opportunity to recover its cost of service, and I believe that the Company's current circumstances are a perfect example of the need for the Test Period in this case.

149 **Q.** Why is a forward-looking test period necessary?

A. Robert Hahne, in his book *Accounting for Public Utilities*, states that "[T]he test period, by nature and by design, is a surrogate for conditions of the period of rate use and, to repeat, is presumed to be representative of future conditions." (7-11, Section 7.06.) This objective is captured in Section 54-4-4(3)(a) of the Utah Code

154 which states:

155 If in the commission's determination of just and reasonable rates 156 the commission uses a test period, the commission shall select a 157 test period that, on the basis of evidence, best reflects the 158 conditions that a public utility will encounter during the period 159 when the rates determined by the commission will be in effect.

Ordered rate changes in general rate cases become effective at the end of the statutory 240-day period provided under section 54-7-12(3) of the Utah Code. Based on the anticipated filing date of the full revenue requirement in this case, January 24, 2011, new rates will become effective on or before September 21, 2011. A forecast test period allows for better matching of costs with revenues during the rate-effective period. In order for rates to be based on costs to support the financial integrity of the Company, it is essential to have rates set on costs that

Page 7 – Direct Testimony of Steven R. McDougal

167

reflect the time period that the rates will be in effect.

168 A forecast test period is fundamental during a period of major construction 169 and/or rising expenses. In the current environment, a future test period best 170 reflects the costs the Company will necessarily incur in the rate-effective period to 171 provide the level of service required by its customers. The Company expects load 172 growth to continue to be an issue in the Utah service territory over the long term. 173 Planning to serve growing load requires the Company to acquire new generating 174 resources. Significant new investments in transmission and distribution systems 175 are required to integrate these new resources, connect new customers and ensure 176 continued reliability. During this period of increased capital investment and rate base growth, a historical or near term forecast test period cannot adequately 177 178 capture the conditions that the Company will experience during the rate-effective 179 period; rather, use of a historical test period or a near term forecast test period 180 would understate the true cost of service.

181 **Q.** What is the impact of "regulatory lag" on the Company?

A. "Regulatory lag" refers to the time difference between when costs are incurred
and when they are included in rates. More than anything else, regulatory lag can
be the result of the rate-making process, including test period selection. If new
rates do not reflect the costs being incurred at the time the rates are in effect,
regulatory lag is created.

187 Regulatory lag is a serious problem for the Company when rates are based 188 on a time period other than the anticipated rate-effective period, especially when 189 the Company is experiencing a steady upward trend in investments. Basing rates

Page 8 – Direct Testimony of Steven R. McDougal

190		on a test period that doesn't reflect the true costs to serve customers during the
191		rate-effective period gives poor price signals to customers while also effectively
192		denying the Company a reasonable opportunity to recover the costs of providing
193		service, including the opportunity to earn the return on investment authorized by
194		the Commission.
195	Q.	Why did the Company choose the year ending June 30, 2012, as the Test
196		Period?
197	A.	As previously discussed and as allowed by statute, the primary objective of
198		determining a test period is to develop normalized results of operations based on a
199		period of time that will best reflect the conditions during which time the new rates
200		will be in effect. Many factors must be considered to determine which test period
201		best reflects those expected conditions. This Commission previously identified
202		eight such factors, ³ including:
203 204 205 206 207 208 209 210		 (1) the general level of inflation; (2) changes in the utility's investment, revenues, or expenses; (3) changes in utility services; (4) availability and accuracy of data to the parties; (5) ability to synchronize the utility's investment, revenues, and expenses; (6) whether the utility is in a cost increasing or cost declining status; (7) incentives to efficient management and operation; and (8) the length of time the new rates are expected to be in effect.
211		In its Order on Test Period issued February 14, 2008 in Docket No. 07-
212		035-93, the Commission also expressed its desire to balance Company and
213		ratepayer interests. The Company is proposing the Test Period in this case after
214		consideration of the current regulatory environment, Utah statutes governing test
215		period development, and the factors identified above by the Commission.

³ Order Approving Test Period Stipulation, Docket No. 04-035-42 (October 20, 2004); Order on Test Period, Docket No. 07-035-93 (February 14, 2008).

216 Q. Please describe how the Company considered the factors identified above in
217 choosing the Test Period in this rate case.

A. Below is a brief discussion of the factors identified by the Commission and an
explanation of how the Company evaluated its proposed Test Period based on
these factors.

Level of Inflation – While inflation is not one of the major drivers of this rate
 case, inflationary pressures still remain and must be reflected in test period
 cost projections. The Company is striving to absorb cost increases as much as
 possible, and has managed to keep non-NPC O&M expenses flat compared to
 the last Utah general rate case on a \$/MWh basis. However, the Company will
 still experience inflationary cost increases along with other increases such as
 labor costs due to negotiated increases in many of its union labor contracts.

228 • Changes in Utility Investment, Revenues, and Expenses – The Utah service 229 territory continues to grow and long term load growth is expected to continue. 230 Because of past, current, and future load growth, the Company will have to 231 acquire new resources, impacting not only the level of investment needed to 232 be included in rate base, but also retail revenues, net power costs and 233 operation and maintenance costs. The impact of the Company's capital 234 expenditure program will continue to put pressure on the Company's earnings 235 even with the use of forecasted test periods.

This case includes Utah's portion of approximately three billion dollars in new plant investments the Company has made or will make between the July 1, 2010 and June 30, 2012, the end of the Test Year. In addition,

Page 10 – Direct Testimony of Steven R. McDougal

239 because of the use of June 30, 2010 average rate base in the last general rate 240 case, the Company has not included all of the capital investments from July 1, 241 2009 through June 30, 2010 in Utah rates. In addition, although the Company 242 was allowed to add the Dave Johnston Unit 3 Scrubber, Dunlap I wind plant 243 and the Populus to Terminal transmission line in rates as major plant 244 additions, the Company has made a significant amount of smaller capital 245 additions since July 1, 2010 that are not included in customer rates. The 246 failure to include these investments in rates understates the cost of serving 247 customers and puts significant financial pressure on Rocky Mountain Power. I 248 will provide a more detailed description of the current and projected major 249 capital projects later in my testimony.

- Changes in Utility Services No change in service levels is anticipated,
 however the Company continues to fund maintenance to allow for the
 provision of safe and reliable electric service and meet our merger
 commitments.
- Availability and Accuracy of Data to Parties The Company remains open and willing to share information with the parties involved in the case. The Company has provided a significant amount of information along with this filing as part of the Commission's filing rules. During this general rate case the Company is committed to responding to additional data requests from the parties in a timely manner.

260 Other parties have suggested in prior cases that the most important 261 criteria for test period selection is the accuracy of the data or forecasts during

Page 11 – Direct Testimony of Steven R. McDougal

- 262 the test period. If this suggestion is taken to its logical extreme, it would 263 always require the use of a historic test period because data from a historic test 264 period is always going to be more accurate than data from a forecast test 265 period. However, such a conclusion misses the point. As Dr. Alfred Kahn 266 noted years ago,
- 267The fact is ... regulatory commissions have always been in the business of268projecting, whether they knew it or not. When they used historic test year269statistics, fully verifiable and verified, graven in stone, as the basis of270future rates, they were in fact projecting. They were assuming that the271future would be similar to the past. It is no more speculative, then, to make272the best possible estimate of future costs when setting future rates; and273honesty compels it.4
- The issue is not that data for a historic test period may be audited or may be certain. The issue is whether the data for the historic test period is a better predictor of the rate-effective period than a forecast for that period.
- 277 Ability to Synchronize the Utility's Investment, Revenues, and Expenses • 278 The synchronization or "matching" of a utility's revenues, expenses and 279 investments in setting rates is a traditional rate making concept; however, it is 280 one that cannot be viewed in isolation without taking into consideration the 281 rate-effective period. The goal in setting rates should be to set rates that 282 properly reflect the costs that will be incurred by a utility during the period 283 that the rates will be in effect. If the rate-effective period is not considered, 284 then the process of matching revenues, expense and investments may capture 285 interdependent impacts, but the result may not reflect the costs to be incurred 286 during the rate-effective period. For example, a test period based on purely

⁴ A. Kahn, "Between Theory and Practice: Reflections of a Neophyte Public Utility Regulator," *Public Utilities Fornighty* 29 (Jan. 2, 1975).

287 historical information may be properly synchronized between the revenues, 288 expenses and investments included in the test period, but may have very little 289 to do with the costs that will be incurred when new rates go into effect. When 290 the test period does not properly match the rate-effective period, other 291 regulatory tools have been used to adjust the test period to reflect the proper 292 level of costs to be considered in new rates, including, year-end rate base, 293 known and measurable adjustments (often one-sided, non-matching 294 adjustments), and budget levels.

The Company is using a 13 month average rate base for the test period. The Company believes this is appropriate in this case because the test period corresponds quite closely with the first year of the rate-effective period. The rate-effective period is likely to start about 80 days after the start of the test period.

300 The important synchronization under the statute is synchronization 301 between the revenue requirement determined for the test period and the costs 302 that will be incurred during the rate-effective period. Notably, section 54-4-303 4(3)(a) requires the Commission to select a test period that best reflects the 304 conditions that a utility will encounter during the rate-effective period. The 305 purpose of using a test period is simply to attempt to predict the costs that the 306 utility will incur during the rate-effective period. Synchronization of revenues, 307 expense and rate base is only helpful if it achieves that end.

308As previously mentioned, the most important element of matching is309that the test period should reflect the costs that the Company expects to incur

Page 13 – Direct Testimony of Steven R. McDougal

310during the rate-effective period. As stated in Accounting for Public Utilities by311Robert L. Hahne "If the period forecasted coincides with the period in which312the new rates will be in effect, the matching of investment levels to operating313results should produce the earnings levels authorized". (Hahne 7-5, Section3147.04).

- Whether the Utility is in a Cost Increasing or Cost Declining Status As
 discussed above, while there is minimal pressure associated with increasing
 O&M costs, as a result of its capital investment program and changes in net
 power costs the Company is in a rising cost environment. This is discussed in
 greater detail later in my testimony and in the testimony of Mr. Duvall.
- Incentives to Efficient Management and Operation The Company
 management is continually looking for ways to increase the efficiency of the
 Company. The Company is adding investment to serve load growth and
 improve reliability and needs the level of investment included in the proposed
 Test Period. To not allow the proposed Test Period would be a disincentive to
 the Company in these efforts.

Some parties have argued that regulatory lag provides an incentive for management efficiency because it forces management to cut costs in order to have the opportunity of recovering the Company's true costs of providing service to customers when rates are based on a period prior to the rateeffective period. The circular logic of this argument is dubious in any circumstances, but is particularly dubious in the context of a case in which the rate increase is sought to recover the costs of new investments which are

Page 14 – Direct Testimony of Steven R. McDougal

necessary to provide reliable service to customers. The incurrence of prudentcosts of major capital resources cannot be reduced by management efficiency.

Length of Time New Rates Are Expected To Be in Effect – The Company
 has not made any decision on the length of time the new rates are expected to
 be in effect. Future rate cases will be filed based on Utah jurisdictional
 earnings and the Company's ability to get timely recovery of its costs. This
 factor is best satisfied by setting rates that are expected to recover the true
 costs of providing service during the first full year that new rates are in effect.

341 Q. Should each of these factors be given equal weight by the Commission?

- A. No. Certain factors will be more important at a given point in time than other
 factors. In this case, changes in utility investments should be given predominant
 weight
- 345 Q. What are the primary drivers of this case?
- A. The main drivers for this general rate case are the significant level of capital
 investment the Company is making on behalf of our customers and increases in
 the Company's net power costs. As mentioned earlier in my testimony, Company
 witnesses Mr. Gerrard, Mr. Bennion, and Mr. Teply provide support for
 investments in new facilities required to serve customers, and Mr. Duvall
 provides testimony on net power costs

352 Q. Given the level of capital investments, what would be the impact of choosing 353 a test period that ends earlier than the Test Period proposed by the Company 354 in this case?

A. Using a test period that ends earlier than June 2012 would assure that customers

Page 15 – Direct Testimony of Steven R. McDougal

will not pay and that the Company will not recover its actual costs of providing
service during the rate-effective period. As I have previously testified, one of the
drivers for this rate case is the capital investments the Company has made and
will be making through June 30, 2012.

360 Q. What is the most appropriate test period to use in this case?

361 The Company's proposed 12 months ending June 30, 2012 test period is the Test A. 362 Period that is most likely to represent conditions during the period the rates set in 363 this case will be in effect. The major driver of the Company's need for a rate 364 increase is the capital investments the Company has made and will make through 365 June 2012 and changes in net power costs required to serve our customers. These increases must be included in rates if the Company is to have a reasonable 366 367 opportunity to recover its costs of providing service to customers including a 368 reasonable return on its investments.

369 Q. Did the Company prepare the Alternative Period as required in Utah Rule 370 R746-700-10.A.2?

A. Yes. In compliance with that rule, the Company has provided normalized results
of operations for the 12 months ending June 30, 2011 ("Alternative Period"),
which is the closest of June or December following the filing date of this
application.

375 Q. Should the Alternative Period be relied on to set rates in this case?

A. No. The alternative period will be concluded over two months prior to the
implementation of any rate changes related to this case. Therefore, the use of the
alternative period would result in the use of historical information at the time rates

Page 16 – Direct Testimony of Steven R. McDougal

379

are updated, and would reflect a step backwards in setting Utah rates.

380 On January 1, 2011 rates were changed in Utah in Docket No. 10-035-89 for the major plant additions made by the Company for the Populus to Ben 381 382 Lomond Transmission Line and the Dunlap I Wind Project. However, in the July 383 1, 2010 to June 30, 2011 Alternative Period neither of these investments is 384 completely included due to the use of average rate base. These two major plant 385 additions are in-service, providing benefits to Utah customers, and are already 386 included in Utah rates. It would be illogical and contrary to the intent of the major 387 plant addition statute to use a test period that partially removes from rate base 388 major plant additions that are already in-service and included in rates.

389 Q. Please explain how the Company developed the revenue requirement for the 390 Test Period.

391 Revenue requirement preparation began with historical accounting information; in A. 392 this case the Company used the 12 months ended June 30, 2010. Each of the 393 revenue requirement components in that historical period was analyzed to 394 determine if an adjustment would be warranted to reflect normal operating 395 conditions. The historical information was adjusted to recognize known, 396 measurable, and anticipated events and to include previously ordered Commission adjustments. Exhibit RMP___(SRM-2) provides a summary index identifying 397 each normalizing adjustment and where each adjustment is addressed in the 398 Company's filing.⁵ 399

⁵ In conformance with filing requirement R746-700-10.A.1.c.

400 Q. Is the development of the Test Period in this case consistent with that of the
401 Company's previous general rate cases in Utah?

402 A. Yes.

403 Q. What is the significance of Rocky Mountain Power's method of beginning 404 with historical information?

A. The Company begins with historical accounting information and makes discrete
adjustments to arrive at the Test Period revenue requirement. Beginning with
historical information provides a realistic foundation that is readily available for
audit by all participants involved in the case. Individual adjustments are also
available for review, and regulators and intervenors may determine each
adjustment's relevance and accuracy.

411 Q. Please summarize the process used to adjust the historical accounting 412 information to reflect Test Period results of operations.

413 Historical retail revenue is first adjusted to reflect normal weather conditions and A. 414 remove items that should not be included in regulated results. Revenue is also 415 adjusted for the effect of applying the current Commission-approved tariff rates to the Test Period load projection. The testimony of Dr. Peter C. Eelkema describes 416 417 the comprehensive approach used to project Test Period loads for this case. Net 418 power costs were developed using the Generation & Regulation Initiative 419 Decision ("GRID") model, which has been used extensively in prior general rate 420 cases and other regulatory proceedings in Utah. The calculation of Test Period net 421 power costs is described in the testimony of Company witness Mr. Duvall. 422 Historical operations and maintenance ("O&M") expenses, excluding net power

Page 18 – Direct Testimony of Steven R. McDougal

423 costs, were split into labor and non-labor components. Non-labor costs were 424 adjusted for projected price changes using nationally-recognized inflation indices 425 provided by IHS Global Insight and for other discrete changes required to reflect 426 conditions expected during the Test Period. Historical labor costs were also 427 adjusted for expected increases through the end of the Test Period. Rate base was 428 adjusted to capture planned additions to electric plant in service and known 429 changes to other rate base items. In addition, asset retirements and accumulated 430 depreciation were walked forward through the end of the Test Period based on 431 composite retirement and depreciation rates by plant function. Specific 432 adjustments are described in greater detail later in my testimony and exhibits 433 where I explain the development of the Utah results of operations.

434 Q. How has the Company addressed areas where the expected change in O&M 435 is different than the price changes projected by IHS Global Insight?

436 The Company's business units provided regulation with insight into costs that A. 437 may be changing in the future due to causes other than inflation and also provided 438 support for specific changes in the number or frequency of activities which would 439 drive changes in costs. Examples of these types of adjustments are the Utah 440 Automated Meter Reading ("AMR") Program adjustment (Adjustment 4.13) 441 which reflects efficiencies from automated meter reading projects, and the 442 Incremental Generation and Transmission O&M adjustment (Adjustment 4.15) 443 which includes the cost of operating and maintaining new plants as well as 444 changes in costs at some existing facilities. These adjustments are necessary 445 because inflation indices are applied to costs for existing units of production

Page 19 – Direct Testimony of Steven R. McDougal

446

which will not capture changes in volume or processes.

447 Inter-Jurisdictional Allocations

448 Q. What methodology did the Company use to calculate the Utah-allocated 449 revenue requirement in this case?

450 The Company's requested price increase is calculated using the Revised Protocol A. 451 allocation method as approved by the Commission in Docket No. 02-035-04. 452 According to the terms of the stipulation approved previously in that Docket, 453 "PacifiCorp agrees that, until such time as the Revised Protocol is amended in 454 accordance with its terms, all general rate case filings made by it in Utah, 455 subsequent to PSCU ratification of the Revised Protocol, will be based upon the provisions of the Revised Protocol."⁶ The Company recently proposed 456 457 modifications to the Revised Protocol in an application filed with the Commission 458 also under Docket No. 02-035-04; the revised methodology is called the '2010 459 The 2010 Protocol contains proposed amendments to the Revised Protocol.' 460 Protocol based on collaboration with multiple stakeholders through the multi-state 461 process ("MSP") Standing Committee, the group tasked with evaluating the 462 continued use of the Revised Protocol for setting rates. For comparison purposes 463 the Test Period results for this case in Exhibit RMP (SRM-3) are provided 464 using Revised Protocol, 2010 Protocol, and Rolled-In.

465 Q. What is the status of the Company's application in Docket No. 02-035-04?

466 A. The Company's application was filed with the Commission on September 15,467 2010, and is currently pending before the Commission. Interested parties are

⁶ Stipulation in Docket No. 02-035-04, page 2.

468

469

working toward a possible settlement agreement, and testimony is scheduled to be filed on February 23, 2010, if a settlement is reached.

470 Q. What are the direct impacts on this case related to the 2010 Protocol?

471 Α. Compared to the Revised Protocol there are three main impacts in this case. First, 472 the scope of the Embedded Cost Differential ("ECD") is reduced and is now a 473 fixed amount rather than allowed to change with each set of results. Second, 474 seasonal allocation of certain resources is eliminated. Third, state income taxes 475 are calculated for each jurisdiction using the weighted statutory state tax rate 476 rather than allocated using the Income Before Tax ("IBT") allocation factor. 477 Overall, using the 2010 Protocol reduces Utah-allocated revenue requirement in 478 the Test Period when compared to the Revised Protocol. Tab 10 of Exhibit 479 RMP (SRM-3) provides the test period results using the 2010 Protocol 480 allocation methodology for comparison purposes.

481 Q. Does the Company intend to reflect the outcome of its application in Docket 482 No. 02-035-04 in this case?

483 A. Yes. The Company intends to include in this case any Test Period impacts related
484 to any Commission-approved outcome in that Docket.

485 Q. Are there any other allocation related issues that have been raised outside of 486 the Company's 2010 Protocol filing?

487 A. Yes. The Company also has a general rate case under way in Idaho and is
488 anticipating a final order in February. Parties to that case have raised the issue of
489 system allocating the costs and benefits related to Idaho's Irrigation Load Control
490 program, currently classified as a class 1 demand-side management ("DSM")

491 program. The Idaho irrigation program provides the Company with over 200 MW 492 of irrigation load curtailment during June, July, and August. In Utah, the Cool 493 Keeper DSM program provides the Company with approximately 100 MW of air 494 conditioning load curtailment during the summer months. These programs and 495 other smaller programs are currently classified as DSM for allocation purposes, 496 meaning the load reductions are reflected in jurisdictional loads for allocation and 497 the program costs are situs assigned to the individual state. Parties to the Idaho 498 case have recommended that the Idaho Irrigation Load Control Program be 499 system allocated rather than situs assigned. The Company will continue to work 500 with those parties, as well as interested parties in Utah, to ensure resolution of the 501 issue that is acceptable to all states. The Company's filing in this Docket 502 continues to assign these DSM programs on a situs basis, but an adjustment may 503 be required in this case to reflect any accepted changes.

504 **Insurance Expense**

505 Q. Please explain the Company's proposed treatment of property and liability 506 insurance.

A. In this case the Company is proposing to replace its current captive insurance policy with self insurance coverage for third-party liability, transmission and distribution ("T&D") property, and non-T&D property. The Company's proposal eliminates the expense for captive insurance premiums and instead provides an accrual to self-insurance reserves. These self insurance reserves will cover O&M related damages. Capital related damages will be recovered as projects are added to rate base, consistent with other capital investments.

Page 22 – Direct Testimony of Steven R. McDougal

514 Q. How has insurance coverage for these three categories been provided since 515 the acquisition of PacifiCorp by MEHC?

- A. Since the MEHC acquisition the Company has utilized a captive insurance company to provide property and liability insurance. Commitments specific to states other than Utah limited premiums paid to the captive insurance company to \$7.4 million annually, on a total Company basis, and the Company has limited the captive insurance premiums in rates at that level. In March 2010 the captive insurance policy was renewed for one additional year, but the commitment to utilize a captive insurance company with limited premiums expired December 31,
- 523 2010.

524 Q. What level of coverage was provided by the captive insurance?

- 525 A. The coverage under the captive varies by category:
- Excess liability insurance provides indemnity for amounts the Company is
 legally obligated to pay for damages due to bodily injury, personal injury
 or property damage. The captive covers \$750,000 per occurrence, in
 excess of a \$250,000 deductible. Commercial insurance covers \$175.0
 million per occurrence after a deductible of \$1 million.
- T&D property damage insurance covers property damage to overhead transmission and distribution lines related to both O&M and capital events. The first \$25,000 damages per event are defined as a deductible and are allocated to O&M and capital. The captive then covers \$10.0 million annually in excess of an annual \$5.0 million aggregate deductible (over and above the \$25,000 per-event deductible). There is no

537 commercial insurance for T&D property damage.

- Non-T&D property damage covers all risks of direct physical loss or damage including boiler explosion, machinery and electrical breakdown, flood and earthquake. The captive covers \$6.0 million per occurrence, in excess of a \$1.5 million deductible. Commercial insurance covers \$400 million per occurrence after a deductible of \$7.5 million.
- 543 Q. When will the policy change from captive insurance coverage to self544 insurance be implemented?
- A. The Company's proposed treatment would take effect after the current captive coverage expires on March 21, 2011. Coverage currently provided by commercial carriers will continue, and the related premiums are included in this case at actual levels. The Test Period in this case includes a full year of the new accounting for self insurance accruals.
- 550 **Q.** What will be the new level of coverage?
- A. The initial deductible for each storm or casualty O&M event damaging distribution property will be raised from the current level of \$25,000 to \$250,000. The deductible for O&M transmission and non-T&D property damages will be \$1 million per event. O&M related damages for all costs up to these deductible limits will be charged to the proper functional O&M FERC account. Amounts exceeding these deductible limits will be charged to the accumulated insurance reserve. There will be no deductible amounts applied to capital projects.

558 Q. Please describe the Test Period treatment of third-party liability insurance.

559 A. As shown on page 4.11.2 of Exhibit RMP_(SRM-3), captive insurance

Page 24 – Direct Testimony of Steven R. McDougal

560 premiums and coverage are assumed only through March 21, 2011. For the Test 561 Period self-insurance accruals replace the captive premiums. The level of the self-562 insurance accrual is a three-year average of liability claim payments by MEHC 563 captive insurance from July 2007 through June 2010. Utah's allocated portion of 564 the test period amount is based on the System Overhead ("SO") factor. The 565 injuries and damages expense the Company incurs in addition to the amount 566 currently covered by the captive are included based on a three-year average of the 567 cash paid net of insurance reimbursements, consistent with the Company's 568 previous general rate cases in Docket Nos. 08-035-38 and 09-035-23.

569 Q. Please describe the treatment of property insurance in the Test Period.

570 As shown on page 4.11.3 of Exhibit RMP_(SRM-3), captive insurance A. 571 premiums and coverage for T&D and non-T&D property are assumed to be in 572 place only through March 21, 2011. For the Test Period, self insurance accruals 573 are included using a three-year average of actual damages from April 2007 574 through March 2010. Damages are included only to the extent they exceed the revised deductibles by category. The allocation of accruals and actual storm or 575 576 casualty costs will be consistent with the allocation of similar types of electric 577 plant in service (i.e. distribution is situs assigned and transmission and non-T&D 578 are allocated on the SG factor).

579 Due to the increase in deductible limits, expenses for property damages 580 that are currently classified as insurance expense are effectively being transferred 581 to O&M. Page 4.11.4 shows that the increase in deductible limits reduces the 582 amount of storm or casualty events that would be covered by the insurance

Page 25 – Direct Testimony of Steven R. McDougal

reserve. Costs not covered by the insurance reserve would need to be covered by the Company's ongoing O&M. The Company has included the effect of this transfer as an O&M expense of \$4.5 million in the Test Period in order to set rates at a level that will adequately cover expected storm and casualty damage.

587 Q. Please describe the accounting entries that will be booked once self insurance 588 coverage begins.

589 A. Page 4.11.5 of Exhibit RMP (SRM-3) shows an example of the accounting 590 entries to be made in the future based on the Company's proposal in this filing. 591 Each month, debits will be made to FERC accounts 924 – Property Insurance and 592 925 – Liability Insurance, with the corresponding credits booked to insurance 593 reserves in FERC account 228. Separate internal accounting orders will be used 594 for the reserve balances to track the state-specific amounts associated with the 595 liability and property balances. When the Company experiences an insurance 596 event, the reserve balance will be debited and cash or accounts payable will be 597 credited to pay for the damages incurred allocated to Utah using then-current 598 allocation factors. If the Company experiences events in excess of the 599 accumulated reserve balance, or anticipated reserve balance through the 600 remaining portion of each calendar year, the Company will accumulate these 601 amounts as a regulatory asset until such time as the allowed annual accrual amount covers such losses or specific recovery for an event is requested and 602 603 approved.

Page 26 - Direct Testimony of Steven R. McDougal

604 Q. What is the impact of the Company's proposal on Utah customers in this605 case?

- A. Overall the Company's proposal results in an increase in costs allocated to Utah
 compared to the actual costs in the year ended June 2010. Page 4.11 of Exhibit
 RMP___(SRM-3) shows the Utah-allocated impact of the adjustments for both
 liability and property insurance. The net expense for Utah-allocated liability
 insurance increases approximately \$290,535. Utah-allocated property insurance
 expense is reduced by over \$3.5 million, but is offset by O&M expense of
 approximately \$4.5 million.
- 613 MEHC Administrative Services

614 Q. Please explain the Company's proposed treatment of charges for MEHC 615 administrative services.

- 616 A. Since the MEHC acquisition, the corporate management fee billed to PacifiCorp
- has been capped in accordance with commitment 38, which states:
- 618MEHC commits that the corporate charges to PacifiCorp from619MEHC and MEC will not exceed \$9 million annually for a period620of five years after the closing on the proposed transaction.
- 621 This commitment expires March 21, 2011, prior to the Test Period in this case.
- 622 Charges for the Test Period are based on the actual amount booked in the year
- 623 ended June 30, 2010, after adjusting for amounts that should have been booked
- 624 below the line.

625 Q. What is the result of the Company's proposed treatment?

A. The net impact of the Company's adjustment is to reduce the expense for MEHCadministrative services in this case to approximately \$7.0 million, or about

\$500,000 less than the amount included in regulated expenses in the year ended
June 30, 2010. Page 4.4.1 of Exhibit RMP___(SRM-3) provides additional details
regarding the charges included in results.

631 Q. Is there an agreement filed with the Commission that governs the terms and
632 conditions for MEHC administrative services to PacifiCorp?

A. Yes. The MEHC inter-company affiliated services agreement ("IASA") governs
these services. In merger commitment 13 the Company agreed to file the IASA
with the Commission. The Company made this filing on March 31, 2006, and it
was approved by the Commission in October, 2006.

637 Q. Please describe the types of charges for MEHC administrative services 638 governed by the IASA.

A. There are two kinds of charges assigned for MEHC administrative services, directcharges and allocated costs.

641Direct charges are those costs where the employee performing the service642is working directly for or on behalf of the Company. Examples of these types of643charges would include, among other things, participation in Company specific644meetings, negotiations on behalf of the Company or performing individual tasks645related solely to the Company. The party receiving the benefit of the services646provided is charged for the operating costs incurred by the party providing the647service.

Allocated charges are for costs incurred for the general benefit of the
entire corporate group or multiple segments including the Company for which
direct charging is not practical. These include costs where the Company is

Page 28 - Direct Testimony of Steven R. McDougal

receiving benefits through joint participation in the larger group. Examples
include, among other things, senior management oversight of common functions
such as human resources, environmental, information technology and finance. An
allocation methodology is established to assign these charges fairly and is used
consistently from year to year.

656 Q. Does MEHC charge out all of it costs?

A. No. For example, in the year ended June 30, 2010 MEHC charged out only 46
percent of its labor costs. Of this amount, the Company received 35 percent. In
other words, the Company only received approximately 16 percent of the total
labor charges at MEHC.

661 Q. Have the services provided to the Company under the IASA permitted the 662 Company to substantially reduce its administrative and general costs?

A. Yes. Prior to the IASA, for the 12 months ended March 31, 2006, administrative
and general costs totaled \$248 million on a total company basis. For the Test
Period in this case administrative and general costs total \$161 million including
the IASA charges.

667 Q. Please describe how the Company uses its participation in the IASA to the 668 benefit of its customers.

A. The IASA provides the Company with a range of services, including executive
leadership, strategic management and planning, financial planning and analysis,
insurance, environmental compliance, financial reporting, human resources, legal,
accounting and other administrative services, at a fraction of the cost it would
otherwise incur for such services. Because of the IASA, there are several major

Page 29 – Direct Testimony of Steven R. McDougal

PacifiCorp business departments where the highest ranking employee is at the director level, including information technology, human resources, and environmental services. These directors report to MEHC management and, in turn, PacifiCorp is charged only a fraction of the total costs for these senior MEHC management positions. The Company believes that this is an efficient and effective way to manage the business and help control costs.

680 Q. How does the Company benefit from using other MEHC subsidiary 681 employees to provide some services to the Company versus using outside 682 contractors?

683 MEHC and its subsidiaries' staff are very experienced in dealing with the A. 684 Company's business needs given their extensive background in working with U.S. 685 regulated businesses. For example, MEHC corporate staff is well versed in 686 dealing with Federal Energy Regulatory Commission, North American Electric 687 Reliability Corporation, and U.S. Securities and Exchange Commission matters. 688 In addition, MEHC has a consistent program of establishing salaries for employees across all of its platforms and a consistent overarching employee 689 690 business expense policy. This consistency provides assurance that when 691 employees from other platforms provide services under the IASA, the Company is 692 obtaining the same benefit as if the work was performed by one of its employees. 693 This allows PacifiCorp to have access to a broader population of expertise when 694 dealing with specific issues on a direct cost basis.

Page 30 - Direct Testimony of Steven R. McDougal

695 Q. Please provide examples of where the Company has received benefits from 696 belonging to the larger MEHC organization.

A. The MEHC corporate management style emphasizes prudent cost management.
This has resulted in direct savings to the Company's customers both through
lower costs and higher benefits. For example, the Company's audit fees are lower
since the MEHC transaction. The current hourly rate is \$162 per hour, as
compared to a rate of over \$216 per hour prior to the transaction.

702 Settlement Fees

703 Q. Please describe your Exhibit RMP__(SRM-6).

704 A. In the revenue requirement Order in Docket No. 09-035-23, page 87, the 705 Commission directed the Company to provide a summary exhibit detailing actual 706 settlement fees for the past five years and proposed test year settlement fees. In compliance with that order, Exhibit RMP___(SRM-6) contains a five-year history 707 708 of settlement fees, by FERC account and allocation factor, for the 12 months 709 ended June 30, 2006 through June 30, 2010. This exhibit also includes details of 710 the settlement fees included in the June 2012 test year, which are the June 30, 711 2010 settlement fees escalated for inflation through June 30, 2012, resulting in 712 \$129,144 on a total Company basis in the Test Period.

713 **Q.** Please describe the process by which this exhibit was prepared

A. Exhibit RMP___(SRM-6) was prepared by summarizing on a mid-year basis all transactions posted to the Company's settlement fees accounts 545500 and 545501 over a period of five years, from July 1, 2005 to June 30, 2010. The related FERC account assignments are derived by the location and cost center

Page 31 – Direct Testimony of Steven R. McDougal

charging the cost. Figures for all mid-years are reflected at an unadjusted Total
Company level. Test Year June 2012 results are also reflected on a total company
level including escalation. This exhibit excludes settlement fees that have been
charged to accounts below the line that are not included in this filing, as well as
those charged to capital. Additionally, it omits any Injuries and Damages
settlements, as these are normalized to a three year average in Adjustment 4.11 –
Insurance Expense in Exhibit RMP__(SRM-3).

725 Q. Were there adjustments made to the unadjusted data summarized in Exhibit 726 RMP (SRM-6)?

727 Yes, the 'Adjustments' section within RMP Exhibit (SRM-6) is broken up into A. 728 two sections. Section I outlines adjustments made to the base year in Adjustment 729 4.3 of Exhibit RMP (SRM-3). Net of adjustments and including escalation, the 730 total settlement fee balance for test year ending June 2012 is \$129,114. Section II 731 provides a summary of prior year adjustments made in prior Utah filings 732 including general rate cases or Semi-Annual Results of Operations reports. These 733 adjustments are shown as a measure of providing a more leveled depiction of 734 settlement fees.

735 Uncollectible Expense

Q. Please explain how the Company calculated the amount of uncollectible expense included in this request.

A. As shown in my Exhibit RMP__(SRM-3) in Adjustment 4.17, the Company first
calculated the test period uncollectible rate of 0.315% by dividing Utah's June
2010 unadjusted uncollectible expense (FERC 904) by Utah's June 2010

Page 32 – Direct Testimony of Steven R. McDougal

unadjusted general business revenues. This unadjusted uncollectible rate was then
applied to the June 2012 normalized general business revenues, resulting in a total
uncollectible expense for the 12 months ending June 30, 2012 of approximately
\$5.4 million. The Company's request includes an increase in uncollectible
expense of approximately \$646k to account for the incremental uncollectible
expense the Company anticipates during the test period as a result of the
additional revenue requested in this docket.

748 Q. How does this compare to the methodology used by the Commission in its 749 order in Docket No. 09-035-23?

A. In the last general rate case Docket No. 09-035-23 the Commission accepted the Division's proposal to apply a 3-year historical average of the uncollectible rate to the test year general business revenues to arrive at the amount of uncollectible expense to be included in rates.

Q. Why does the Company believe that the averaging methodology used in the
order in Docket No. 09-035-23 is not appropriate for this general rate case?

A. In that docket, the Commission determined that the uncollectible expense in the base period was abnormal and used a 3-year historical average as a "general approach to normalize abnormal amounts." ⁷ However, the order explicitly states that they would require additional evidence to establish a consistent policy for calculating test period uncollectible expense. The chart below compares the uncollectible rate in this general rate case to the prior two historical periods and the 3-year average of those periods.

⁷ Docket No. 09-035-23, Commission Order, Page 86.



763 In this case, the base year level of uncollectible expense appears to be well within 764 normal levels and applying a historical averaging methodology would further increase the uncollectible expense over the Company's request. The Company 765 766 continues to manage its uncollectible expense levels and feels that the unadjusted 767 uncollectible rate included in its request represents a reasonable and ongoing ratio 768 of uncollectible expense to general business revenues. Consequently, the 769 Company requests that the uncollectible expense be increased only to account for 770 the additional revenue it anticipates in the 12 months ending June 30, 2012.

771 Pension Administration

Q. What directives did the order in Docket No. 09-035-23 include regarding
pension administration costs?

A. In that order the Commission requested that future filings include analysis on
pension administration costs in order to determine if those costs should be
averaged over a period of several years.

Page 34 - Direct Testimony of Steven R. McDougal

Q. In preparation for this general rate case, did the Company examine the base period pension administration costs in a historical context?

A. Yes. The pension administration expense was approximately \$310k in the 12
months ended June 30, 2010. By comparison, the pension administration expense
was \$623k and \$535k in the 12 months ended June 2008 and June 2009,
respectively. Applying an average would increase the pension expense by \$178k
or 58 percent. Therefore, the Company recommends that the test period level of
pension administration expense be held constant at the base period level.

- 785 Utah Results of Operations
- 786 Q. Please describe Exhibit RMP__(SRM-3).

787 Exhibit RMP___(SRM-3), which was prepared under my direction, is Rocky A. 788 Mountain Power's Utah results of operations report (the "Report"). The historical 789 starting point for the Report is the 12 months ended June 30, 2010, which was 790 normalized and used to calculate the revenue requirement for the Test Period, the 791 12 months ending June 30, 2012. The Report provides totals for revenue, 792 expenses, depreciation, net power costs, taxes, rate base, and loads in the Test 793 Period. Electric plant in service, accumulated depreciation, and amortization 794 reserve balances are calculated using a thirteen month average. All other rate base items use a June 2010 historical average starting point and if applicable are 795 796 forecasted out to a June 2011 and June 2012 average amount. The Report presents 797 operating results for the period in terms of both return on rate base and ROE.

798 Q. Please describe how Exhibit RMP__(SRM-3) is organized.

A. The Report is organized into sections marked with tabs. Tab 1 Summary contains

Page 35 – Direct Testimony of Steven R. McDougal

800 the Utah-allocated results according to the Revised Protocol allocation 801 methodology. Page 1.0 is the calculation of the Revised Protocol price change 802 (plus the Rate Mitigation Premium) of \$232.4 million. It details the calculation of 803 the Rate Mitigation Premium along with the Rate Mitigation Cap and compares 804 the results to determine the lesser of the two. Page 1.1, starting with the left-hand 805 column 1 labeled Total Adjusted Results, displays the Utah results of operations 806 for the Test Period. The Total Adjusted Results column is carried forward from 807 the results of operations summary, page 2.2, and shows a ROE for Utah of 5.5 808 percent. The Price Change (column 2 of Tab 1, page 1.1) shows that an increase 809 of \$228.8 million in revenue is required to increase the return on equity from 5.5 810 percent to 10.5 percent in Utah. Column 3 reflects the Utah adjusted revenue 811 requirement of \$1.93 billion with the \$228.8 million price increase included. Page 812 1.2 of Tab 1 supports the calculation of additional revenue-related uncollectible 813 expense and franchise taxes associated with the price change requested in column 814 2. Page 1.3 details the calculation of the net operating income percentage. Page 815 1.4 shows the same details as page 1.1 under the Rolled-In rather than the Revised 816 Protocol allocation method. It is used in calculating the Rate Mitigation Cap on 817 page 1.0. Pages 1.5 through 1.6 contain a summary of adjustments made to the 818 actual results to arrive at the Test Period. 819 Tab 2 details Total Company and Utah-allocated results based on the

Revised Protocol allocation methodology. Pages 2.3 through 2.39 contain Total Company and Utah-allocated revenue, expenses and rate base detail by FERC account. Unadjusted results of operations are supplied side-by-side with the Test

Page 36 - Direct Testimony of Steven R. McDougal
Period results, on both a total Company and Utah-allocated basis.⁸ Supporting 823 824 documentation for the data in Tab 2, along with the normalizing adjustments 825 required to reflect on-going costs of the Company, is provided under Tabs 3 826 through 8. The calculation of these adjustments is described later in my testimony. 827 Tab 9 is Tab 2 restated with the Utah allocation based on the Rolled-In allocation method and Tab 10 is Tab 2 restated with the Utah allocation based on the 828 829 Company's proposed 2010 Protocol allocation method. Tab 11 contains the 830 calculation of the Revised Protocol allocation factors.

831 '

Tab 3 – Revenue Adjustments

832 Q. Please describe the information contained behind Tab 3 Revenue 833 Adjustments.

A. Tab 3 begins with the Revenue Adjustment Index (page 3.0.1) followed by a numerical summary and the specific adjustments. The numerical summary (page 3.0.2) identifies each adjustment made to actual revenues, and the adjustment's impact on the case. Each column has a numerical reference to a corresponding page in Exhibit RMP__(SRM-3), which contains a lead sheet showing the affected FERC account(s), allocation factor, dollar amount and a brief description of the adjustment.

841 Q. Please describe the adjustments made to revenue in Tab 3.

A. Proforma Revenue (page 3.1) – This adjustment begins with June 2010 general
business revenues and adjusts to the pro forma level for the 12 months ending
June 2012 based on forecasted loads. Revenue for the Company's other
jurisdictions during the Test Period is also computed. Several items are removed

Page 37 - Direct Testimony of Steven R. McDougal

⁸ In conformance with filing requirement R746-700-22.B.1.

from actual booked revenue that should not be included in regulatory results,
including SMUD regulatory liability amortization and out-of-period revenue. Test
Period revenue reflects price changes effective January 1, 2011, from the
Company's recent major plant addition filings as approved by the Commission in
Docket No. 10-035-89.

- Wheeling Revenue (page 3.2) This adjustment reflects the level of wheeling revenues the Company expects in the 12 months ending June 30, 2012 by adjusting the actual revenues for normalizing, annualizing, and pro forma changes.
- 855 **SO2 Emission Allowances (page 3.3)** – The Environmental Protection Agency 856 ("EPA") has established guidelines that govern the volume of sulfur dioxide 857 ("S02") that can be emitted from power plants and granted the issuance of S02 858 emission allowances to cover each ton emitted. Plants that are not in compliance 859 with EPA guidelines may purchase emission allowances from other companies 860 that have excess allowances. Consistent with the Commission order in Docket No. 861 97-035-01, the Company has amortized sales of emission allowances over a four-862 year period. This adjustment replaces the sales from the historical period with the 863 appropriate annual amortization, taking into account projected sales through the 864 Test Period.

REC Revenue (page 3.4) – A market for green tags or Renewable Energy Credits ("REC") has developed where the green traits of qualifying power production facilities can be sold. These RECs may be used to meet renewable portfolio standards in various states. To comply with current or future year renewable

Page 38 – Direct Testimony of Steven R. McDougal

portfolio requirements in California, Oregon, and Washington, during the Test
Period the Company will not sell the portion of eligible RECs allocated to those
states. This adjustment ensures Test Period REC revenue is correctly allocated
among the Company's jurisdictions after considering the banking of eligible
RECs. Company witness Mr. Stefan A. Bird supports the development of the total
Company REC revenue forecast for the Test Period.

Joint Use Revenue (page 3.5) – This adjustment reflects the impact of the
Company's proposed change to Electric Service Schedule No. 4 – Pole
Attachments. The Company's proposal includes an increase in the per-pole
attachment rate from \$7.02 to \$8.10. Company witness Mr. Jeffrey M. Kent
provides the details of the Company's proposed changes to Schedule No. 4.

Ancillary Revenue (page 3.6) – An existing ancillary revenue contract will
terminate December 31, 2011. This adjustment reduces ancillary revenue booked
for this contract as of June 30, 2010 by 50 percent to reflect an expected level
through the Test Period.

884 Tab 4 – O&M Adjustments

885 Q. Please describe the information contained behind Tab 4 O&M Adjustments.

A. Tab 4 includes the O&M Index (page 4.0.1) followed by a numerical summary and the specific adjustments. The numerical summary (pages 4.0.2 – 4.0.4) identifies each adjustment made to actual operations, maintenance, administrative, and general expenses and that adjustment's impact on the case. Each column has a numerical reference to a corresponding page in Exhibit RMP__(SRM-3), which contains a lead sheet showing the affected FERC account(s), allocation factor,

Page 39 – Direct Testimony of Steven R. McDougal

892

dollar amount, and a brief description of the adjustment.

893 Q. Please describe the adjustments made to O&M expense in Tab 4.

Miscellaneous General Expense (page 4.1) – This adjustment removes certain
 miscellaneous expenses that should have been charged below-the-line to non regulated expenses.

897 As part of this adjustment the Company is including in results the cost of 898 subsidized sub-leases provided by the Company to the Economic Development 899 Corporation of Utah ("EDCU") and Utah Sports Authority for office space in the 900 One Utah Center. The Company sub-lets the office space for \$1 per month rent 901 plus operating expenses. These leases are provided by the Company as challenge 902 grants, and the expense is situs assigned to Utah in FERC account 930. The 903 Commission did not allow recovery of these costs in the Company's 09-035-23 904 general rate case due in part because the Company agreed to adjustments for 905 vacant office space in prior cases which also removed these costs. The Company 906 does not believe these costs should be removed because these costs are prudent 907 and in the customers best interest and are costs that benefit our Utah customers 908 and the state as a whole. The Company has worked with economic development 909 organizations throughout the service territory in an effort to: 1) provide accurate 910 and timely information to companies considering expansion or relocation to the 911 Company's service territory; 2) help direct companies to locations where 912 sufficient capacity exists to meet their needs at an acceptable cost; and 3) 913 influence economic development policies that impact the overall cost of energy to existing electric customers. Making contributions to EDCU and other entities by 914

Page 40 – Direct Testimony of Steven R. McDougal

absorbing these lease expenses is a key element to partnering with economic
development organizations that, in effect, become an industrial customers first
point of contact in the state. If these expenses are not allowed to be recovered in
rates the Company may be forced to cancel or renegotiate these contracts.

919Irrigation Load Control Program (page 4.2) – Incentive payments made to920Idaho customers participating in the irrigation load control program are initially921system allocated in unadjusted data. This adjustment assigns these costs directly922to Idaho consistent with other demand side management programs. As discussed923earlier, some Idaho parties filed testimony in the current Idaho general rate case924requesting that the Idaho Irrigation Load Program be treated as a system cost, and925discussions are ongoing at the MSP standing committee on this issue.

Non-Recurring Entries (page 4.3) – A few accounting entries were made to
expense accounts during the 12 months ended June 2010 that are non-recurring in
nature or relate to a prior period. These transactions are removed from results of
operations to normalize the Test Period results. Details on the specific items in the
adjustment can be found on page 4.3.1 of Exhibit RMP__(SRM-3).

MEHC Cross Charge (page 4.4) – As explained earlier in my testimony the
commitment limiting the amount of charges to PacifiCorp from MEHC expires
March 21, 2011. In this case the Company is including amounts actually booked
in the year ended June 30, 2010, after removing an amount that should have been
booked below the line.

936 DSM Expense and Revenue Removal (page 4.5) – This adjustment removes
 937 from regulated results revenues and expenses related to demand-side management

938 ("DSM") programs in various states because the costs are recovered via separate
939 surcharges and are not included in base rates. As ordered in Decision No. 09-038940 T08, a \$10.85 million write-off related to the SMUD liability was made through
941 the Utah DSM account in February 2010. An offsetting amount was booked to
942 retail revenue and is removed in Adjustment 3.1.

Generation Overhaul Expense (page 4.6) – This adjustment normalizes 943 944 generation overhaul expenses using a four year average methodology. Overhaul 945 expenses from the years ended June 2007 through June 2010 are averaged. For 946 new generating units (Currant Creek, Lake Side, and Chehalis) where a four year history is not available, the four year average is comprised of the overhaul 947 948 expense planned for the first four full years these plants are operational. The 949 actual overhaul costs for the year ended June 2010 are subtracted from the four 950 year average to arrive at this adjustment.

951 The Company's use of a four-year historical average was approved by the 952 Commission in Docket No. 07-035-93, as was the use of a four-year average of 953 planned expenses for the Company's new gas plants. This treatment, including 954 escalation of the historical components of the average, was utilized in the 955 Company's filings in Docket Nos. 08-035-38 and 09-035-23, but the Commission 956 did not allow escalation to be applied in its final order in Docket No. 09-035-23. 957 The Company continues to believe that the purpose of averaging is to adjust for 958 uneven costs, not to adjust for inflation and that without escalation overhaul 959 expenses will be systematically understated. However, consistent with the

Page 42 – Direct Testimony of Steven R. McDougal

960 Commission order, the Company has not applied escalation prior to averaging in961 this case.

MEHC Transition Savings (page 4.7) – This adjustment removes from the
 historical results an entry crediting expense to establish an Oregon MEHC
 change-in-control severance regulatory asset.

965 Cool Keeper Call Center Labor (page 4.8) – Starting in January 2010, contact
 966 center labor costs associated with maintaining participant agreements, removals,
 967 customer data reconciliation, and various other administrative tasks for the Cool
 968 Keeper air conditioning load control program in Utah are charged directly to the
 969 program and recovered through Utah's system benefit charge. This adjustment
 970 removes Cool Keeper related call center labor expenses incurred prior to the
 971 accounting change.

972 Solar Photovoltaic Program (page 4.9) – This adjustment reflects the contracted 973 annual program costs associated with the pilot Solar Photovoltaic Utility Buy-974 down Program which is co-sponsored by Utah Clean Energy and Rocky Mountain 975 Power. This pilot solar photovoltaic project was implemented in September 2007 976 and is projected to operate at similar funding levels through 2011. The project 977 gathered important information on the viability of a solar program funded by 978 participating customers, tax incentives and a utility contribution. The project also 979 provided technical information on the integration of distributed solar resources 980 into the Rocky Mountain Power system. This adjustment removes the O&M 981 expenses incurred in the year ended June 2010 and includes \$73,635 to reflect the 982 balance of the program uncollected costs to be recovered after new rates become

Page 43 – Direct Testimony of Steven R. McDougal

983 effective in 2011. A pro rata share of the annual \$20,000 internal administrative984 expenses allowed are also assigned to this project and situs assigned to Utah.

985 Advertising Expense (page 4.10) – This adjustment removes general rate case 986 advertising that was system allocated and assigns the costs directly to the 987 jurisdiction the advertising was for. The Company agreed to this adjustment as 988 part of the settlement reached in Docket No. 08-035-38. As of January 1, 2010, 989 these costs are situs assigned in unadjusted results. The adjustment also removes 990 promotional and institutional advertising costs deemed non-recoverable per Utah 991 Rule R746-406 as well as costs for advertising ordered by the Wyoming Public 992 Service Commission that should not be allocated to Utah.

Insurance Expense (page 4.11) – This adjustment normalizes injury and damage
 expenses to reflect a three year average using the cash method, consistent with the
 Utah Commission ruling in Docket No. 07-035-93. This adjustment also
 normalizes property and liability insurance expenses to reflect the elimination of
 the current captive insurance company replaced with self-insurance accruals as
 described earlier in my testimony.

999O&M Expense Escalation (page 4.12) – This adjustment revises non-labor1000expenses for projected price changes through the Test Period. Changes are based1001on indices produced by IHS Global Insight, which provides a detailed assessment1002of the electric market both historically and into the future. The Company applies1003the IHS Global Insight indices to costs for materials and services only. Labor-1004related expenses are segregated from non-labor-related expenses and are escalated1005separately as described earlier in my testimony.

Page 44 – Direct Testimony of Steven R. McDougal

1006IHS Global Insight's indices are prepared at the FERC functional1007subcategory level and are denoted with their corresponding FERC account1008number. The individual FERC account level indices are then combined into1009broader indices representing operation, maintenance, or total operation and1010maintenance expenses. The IHS Global Insight data is proprietary and subject to1011copyright protection. The indices utilized in the Company's filing are provided in1012Confidential Exhibit RMP__(SRM-4).

1013 **Utah Automated Meter Reading ("AMR") Program (page 4.13)** – Two new 1014 automated meter reader programs were launched in Utah between July 2009 and 1015 June 2010 for the Tremonton, Laketown, Cedar City and Smithfield areas. The 1016 meters enable the Company to remotely obtain energy usage information and 1017 allow the Company to take advantage of a proven technology to increase 1018 effectiveness and efficiency, improve customer satisfaction and reduce safety 1019 exposures for employees. Starting in November 2009, the Company completed 1020 approximately 9,452 new meter installations in the Tremonton and Laketown 1021 districts. In addition, the Company reduced its workforce by two meter readers. 1022 Starting in March 2010, the Company began the installation of approximately 1023 29,327 automated readers in the Cedar City and Smithfield districts. As a result, it 1024 reduced its workforce by six meter readers. This adjustment reflects the reduction 1025 in meter reading expense the Company anticipates as a result of the program 1026 through June 2012. The associated meter additions and retirements are reflected in 1027 Adjustment 8.8.

1028 Pension Curtailment and Date Change (page 4.14) – The Commission's order

1029 in Docket No. 08-035-93 approved a stipulation permitting deferral and 1030 amortization of the pension curtailment gain resulting from employee 1031 participation in the 401(k) retirement plan option and for deferral and 1032 amortization of the increase in the pension and other postretirement welfare 1033 expense caused by the change in the annual measurement date mandated by FAS 1034 158. Amortization of the measurement date change began on the books effective 1035 January 1, 2008. Amortization of the curtailment began on the books effective 1036 January 1, 2009. This adjustment removes the base period amortization and 1037 replaces it with the Test Period amortization.

1038 Incremental Generation and Transmission O&M (page 4.15) - This 1039 adjustment annualizes incremental O&M from new plant in service, 1040 improvements to plants, and transmission projects that were placed into service 1041 during the 12 months ended June 2010. It also includes projected O&M for 1042 projects placed into service prior to the end of the Test Period. The adjustment 1043 also captures changes in costs at three existing facilities: first, in the second half 1044 of 2010 the cost of chemicals used at the Cholla IV scrubber will increase due to a 1045 change in the fuel source that will require increased pollution control; second, 1046 expenses are reduced because the Company plans to retire the Little Mountain 1047 plant in March 2012 after the current steam sale contract expires; and third, the 1048 Company recently amended the Lake Side plant's managed long term gas turbine 1049 parts and service contract with Siemens which will cause an increase in O&M 1050 during the Test Period.

1051 Wage & Employee Benefits (page 4.16) – Labor-related costs for the Test

Page 46 – Direct Testimony of Steven R. McDougal

Period are computed by adjusting salaries, incentives, benefits, and costs 1052 1053 associated with FAS 87 (pension), FAS 106 (post retirement benefits) and FAS 1054 112 (post employment benefits) for changes expected beyond the actual costs 1055 experienced in the year ended June 2010. Union contract agreements and planned 1056 rates are used to escalate union labor group wages, while increases for non-union 1057 and exempt employees were based on planned increases. Incentive compensation, 1058 used by the Company to deliver market competitive pay structured in a manner 1059 that benefits customers with safe, adequate, and reliable electric service at a 1060 reasonable cost, is included at the target level for the Test Period. Pension 1061 expense and other employee benefit costs were also itemized starting with the 1062 year ended June 2010 and adjusted to the planned expense for the Test Period. 1063 This adjustment is further supported by the testimony of Company witness Mr. 1064 Erich Wilson.

Page 4.16.1 provides further description of the procedure used to compute Test Period labor costs. Page 4.16.2 of Exhibit RMP___(SRM-3) starts with a numerical summary of actual labor costs and summarizes the adjustments made to project costs to reflect the Test Period expense. This summary is followed by the detailed worksheets on pages 4.16.3 through 4.16.12 used to adjust the labor costs forward to the Test Period.

1071 Tab 5 – Net Power Cost Adjustments

1072 Q. Please describe the information contained behind Tab 5 Net Power Cost 1073 Adjustments.

1074 A. Tab 5 includes the Net Power Cost Index (page 5.0.1) followed by a numerical

Page 47 – Direct Testimony of Steven R. McDougal

1075 summary and the specific adjustments. The numerical summary (page 5.0.2) 1076 identifies each adjustment made to actual expenses and that adjustment's impact 1077 on the case. Each column has a numerical reference to a corresponding page in 1078 Exhibit RMP___(SRM-3), which contains a lead sheet showing the affected 1079 FERC account(s), allocation factor, dollar amount, and a brief description of the 1080 adjustment.

1081 Q. Please describe the adjustments included in Tab 5.

A. Net Power Cost Study (page 5.1) – The net power cost adjustment normalizes steam and hydro power generation, fuel, purchased power, wheeling expense, and sales for resale in a manner consistent with the contractual terms of the Company's sales and purchase agreements. It also normalizes hydro, weather conditions, and plant availability as described in Mr. Duvall's testimony.

1087 James River Royalty Offset & Little Mountain (page 5.2) – On January 13, 1088 1993, the Company executed a contract with James River Paper Company with 1089 respect to the Camas mill, later acquired by Georgia Pacific. Under the 1090 agreement, the Company built a steam turbine and is recovering the capital 1091 investment over the 20-year operational term of the agreement as an offset to 1092 royalties paid to James River based on contract provisions. The contract costs of 1093 energy for the Camas unit are included in the Company's net power costs as 1094 purchased power expense, but GRID does not include an offsetting revenue credit 1095 for the capital and maintenance cost recovery. This adjustment adds the royalty offset to FERC Account 456, other electric revenue, for the Test Period. 1096

1097 This adjustment also normalizes the level of steam revenue related to the

Page 48 – Direct Testimony of Steven R. McDougal

1098 Little Mountain plant. Contractually, steam revenue from Little Mountain is tied 1099 to natural gas prices. The Company's net power cost study includes the cost of 1100 running the Little Mountain plant but does not include the offsetting steam 1101 revenue. This adjustment aligns the steam revenue to the gas prices modeled in 1102 GRID and reflects the termination of the sales agreement effective February 2012. 1103 Electric Lake Settlement (page 5.3) – Canyon Fuel Company ("CFC") owns the 1104 Skyline mine located near Electric Lake, a reservoir owned by the Company 1105 which provides water storage for the Huntington generating plant. The two 1106 companies disputed the claim made by PacifiCorp that CFC's mining operations 1107 caused the lake to leak water into the Skyline mine, thus making it unavailable for 1108 use by the Huntington generating plant. The Company incurred capital costs and 1109 O&M costs to pump water from the breach back into Electric Lake. The two 1110 companies negotiated a settlement of the claims which included reimbursement to 1111 the Company for O&M and capital costs associated with the pumping. The three 1112 year amortization of this settlement ended in December 2010. Therefore, this 1113 adjustment removes amounts included in historical results in order to properly 1114 reflect the Test Period in this case.

1115 Tab 6 – Depreciation and Amortization Expense Adjustments

1116 Q. Please describe the information contained behind Tab 6 Depreciation and
1117 Amortization Adjustments.

A. Tab 6 includes the Depreciation and Amortization Index (page 6.0.1) followed by
a numerical summary and the specific adjustments. The numerical summary (page
6.0.2) identifies each adjustment made to actual results and that adjustment's

Page 49 - Direct Testimony of Steven R. McDougal

impact on the case. Each column has a numerical reference to a corresponding
page in Exhibit RMP__(SRM-3), which contains a lead sheet showing the
affected FERC account(s), allocation factor, dollar amount, and a brief description
of the adjustment.

1125 Q. How are the Company's pro forma depreciation and amortization expense
1126 for the Test Period developed in the Report?

A. The depreciation and amortization expense for the Test Period is calculated by applying functional composite depreciation and amortization rates to projected plant balances. Rates used are those approved by the Commission in Docket No. 07-035-13, effective January 1, 2008. Depreciation expense also includes the accrual for hydro decommissioning as approved in Docket No. 07-035-13. Details are provided on pages 6.1.2 through 6.1.17.

1133 Q. How are the accumulated depreciation and amortization balances included 1134 in the filing calculated?

1135 A. Accumulated depreciation and amortization balances for the Test Period are 1136 calculated by applying pro forma depreciation and amortization expense and plant 1137 retirements to the actual June 2010 balances. Accruals and planned spending for 1138 hydro decommissioning are also included in the adjusted depreciation reserve 1139 balance. The reserve balances are calculated on a monthly basis to walk the 1140 balances forward from June 30, 2010, through June 30, 2012. The 13-month 1141 average reserve balance is included in rate base. Calculations are detailed on 1142 pages 6.2.2 to 6.2.13.

Page 50 – Direct Testimony of Steven R. McDougal

1143 Tab 7 – Tax Adjustments

1144 Q. Please describe the information contained behind Tab 7 Tax Adjustments.

- A. Tab 7 includes the Tax Adjustment Index (page 7.0.1) followed by a numerical summary and the specific adjustments. The numerical summary (pages 7.0.2 – 7.0.3) identifies each adjustment made to the various tax components and that adjustment's impact on the case. Each column has a numerical reference to a corresponding page in Exhibit RMP__(SRM-3), which contains a lead sheet showing the affected FERC account(s), allocation factor, dollar amount, and a brief description of the adjustment.
- 1152 Q. Please describe the adjustments included in Tab 7.
- A. Interest True-Up (page 7.1) This adjustment details the adjustment to interest
 expense required to synchronize the Test Period expense with rate base. This is
 done by multiplying normalized net rate base by the Company's weighted cost of
 debt in this case.
- 1157 Renewable Energy Tax Credit (page 7.2) – The Company is entitled to 1158 recognize certain tax credits as a result of placing qualifying renewable generating plants into service. The federal tax credit is based on the generation of the plant, 1159 1160 and the credit can be taken for ten years on qualifying property. Under the 1161 calculation required by Internal Revenue Service Code Sec. 45(b)(2), the current 1162 renewable electricity production credit is 2.2 cents per kilowatt hour. The Utah 1163 state tax credit is based on the generation of the Blundell bottoming cycle, and the 1164 credit can be taken for four years. In addition to the Utah tax credit, the Company 1165 is able to recognize the Oregon Business Energy Tax Credit which is based on

investment in specific plants and is taken over a five year period on qualifyingproperty.

1168Allowance for Funds Used During Construction ("AFUDC") Equity (page11697.3) – This adjustment aligns the amount of AFUDC equity in regulatory income1170with the related tax Schedule M item. Consistent with the stipulation approved by1171the Commission in Docket No. 09-035-03, AFUDC equity is treated on a flow1172through basis rather than normalized for tax purposes.

Accumulated Deferred Income Tax ("ADIT") Corrections (page 7.4) – This
adjustment corrects allocation factors assigned to certain accumulated deferred
income tax balances.

1176 **Property Tax Expense (page 7.5)** – Property tax expense for the Test Period was 1177 computed by adjusting actual property tax expense for known or anticipated 1178 changes in assessment levels through June 30, 2012. The property tax costs in this 1179 case were estimated using methods similar to those employed by the Company 1180 when estimating property tax costs in Docket Nos. 07-035-93, 08-035-38, and 09-1181 035-23. These methods give necessary consideration to the effect that changes in 1182 the level of operating property and net operating income may have on state-by-1183 state assessed values. Confidential Exhibit RMP (SRM-5) provides a comprehensive description of the Company's property tax estimation procedures 1184 1185 along with a detailed calculation of Test Period property taxes.

1186Non-Deductible Post-Retirement Benefits (page 7.6) – As established in1187Docket No. 10-035-38, this adjustment recognizes the amortization of the1188regulatory asset related to the Medicare tax deferral for the 12-months ending

Page 52 – Direct Testimony of Steven R. McDougal

1189 June 2012.

1190Pro Forma Deferred Tax Expense (page 7.7) – Non-property-related Schedule1191M items in the Test Period were used to develop the deferred income tax expense.1192Property-related deferred income tax expense was generated using the capital1193additions and resulting book and tax depreciation. Normalizing adjustments were1194added consistent with the Schedule M items.

Pro Forma Deferred Tax Balance (page 7.8) – The deferred income tax expense was used to develop the deferred tax balance for the Test Period. This adjustment normalizes the accumulated deferred income tax balances to the estimated proforma level of beginning/ending average rate base balance for the Test Period. The allocation of property-related deferred income tax balances is also updated consistent with the Company's Power Tax model.

Recently, Congress has reinstated bonus depreciation for the calendar years 2010, 2011, and 2012. For qualified property placed in service on or after September 9, 2010, through December 31, 2011, 100 percent of the tax basis is deductible as bonus depreciation. For qualified property placed in 2010 through 2012, but before or after this period, 50 percent of the tax basis is deductible as bonus depreciation. The deferred tax balances in this general rate case include the tax benefits of the recently reinstated bonus depreciation.

Pro Forma Schedule M's (page 7.9) – The Schedule M items at June 31, 2010
were updated for known and measurable adjustments through June 30, 2012.
Non-utility items, separate tariff items and other non-recurring items were
removed from the June 30, 2010, historical period before updating. The Schedule

Page 53 – Direct Testimony of Steven R. McDougal

M items were then used to develop deferred income tax expenses and balances forJune 30, 2012.

1214 Q. How have current state and federal income tax expenses been calculated?

1215 A. Current state and federal income tax expenses were calculated by applying the 1216 applicable tax rates to the taxable income calculated in the Report. Federal 1217 income tax expense is calculated using the same methodology that the Company 1218 uses in preparing its filed income tax returns. Under the Revised Protocol state 1219 income tax expense is calculated using the state statutory rates applied to the 1220 jurisdictional pre-tax income. The result of accumulating those state tax expense 1221 calculations is allocated among the jurisdictions using the Income Before Tax 1222 ("IBT") factor. The detail supporting these calculations is contained on pages 2.18 1223 through 2.20.

1224 Under the Rolled In methodology state income tax expense is calculated 1225 the same way described above for Revised Protocol. However, under the 1226 Company's proposed 2010 Protocol allocation methodology, state income tax 1227 expense is calculated using the Company's weighted statutory state tax rate of 1228 4.54 percent applied to each jurisdiction's pre-tax income. The Company 1229 proposed this calculation because it is consistent with the way the Company 1230 calculates tax impacts for its accounting books and it avoids swings in the IBT 1231 factor that are caused more by modeling assumptions than actual changes in 1232 underlying jurisdictional income before taxes.

Page 54 – Direct Testimony of Steven R. McDougal

- Q. Docket No. 09-035-03 recently addressed deferred tax normalization as it
 relates to the Company's Utah results of operations. Does the revenue
 requirement in this case reflect the outcome of that Docket?
- A. Yes. The settlement agreement reached in Docket No. 09-035-03 was
 incorporated into the Company's rebuttal filing in its last general rate case,
 Docket No. 09-035-23, and was approved in the Commission's final order. The
 Test Period in this case is consistent with that stipulation.
- 1240 Tab 8 Rate Base Adjustments

1241 Q. Please describe the information contained behind Tab 8 Rate Base 1242 Adjustments.

A. Tab 8 includes the Rate Base Adjustment Index (page 8.0.1) followed by a numerical summary and the specific adjustments. The numerical summary (pages 8.0.2 – 8.0.3) identifies each adjustment made to actual rate base and that adjustment's impact on the case. Each column has a numerical reference to a corresponding page in Exhibit RMP__(SRM-3), which contains a lead sheet showing the affected FERC account(s), allocation factor, dollar amount, and a brief description of the adjustment.

1250 **Q.** Please describe each of the adjustments to the historical rate base balances.

A. **Cash Working Capital (page 8.1)** – This adjustment supports the calculation of cash working capital included in rate base using the normalized results of operations for the Test Period. Total cash working capital is calculated by multiplying jurisdictional net lag days by the average daily cost of service. Net lag days in this case are based on the lead lag study recently prepared by the

Page 55 – Direct Testimony of Steven R. McDougal

Company using calendar year 2007 information. Based on the results of the 2007 lead lag study and subsequent revisions proposed by the DPU in Docket No. 08-035-38 the Company experiences 5.6 net lag days in Utah requiring a cash working capital balance of \$19.2 million to be included in rate base.

1260 Trapper Mine Rate Base (page 8.2) – The Company owns a 21.4 percent share 1261 of the Trapper Mine, which provides coal to the Craig generating plant. This 1262 investment is accounted for on the Company's books in FERC Account 123.1, 1263 investment in subsidiary company, which is not included as a rate base account. 1264 The normalized coal cost from Trapper Mine in net power costs includes O&M 1265 costs but does not include a return on investment. This adjustment adds the 1266 Company's portion of the Trapper Mine net plant investment to rate base in order 1267 for the Company to earn a return on its investment. This treatment is consistent 1268 with Docket No. 99-035-10 and the Company's general rate cases since that time.

1269 Jim Bridger Mine Rate Base (page 8.3) – The Company owns a two-thirds 1270 interest in the Bridger Coal Company, which supplies coal to the Jim Bridger 1271 generating plant. The Company's investment in Bridger Coal Company is not 1272 included in electric plant in service. This adjustment is necessary to properly 1273 reflect the Bridger Coal Company investment in rate base in order for the 1274 Company to earn a return on its investment. The normalized coal costs for Bridger 1275 Coal Company in net power costs include the O&M costs of the mine but provide 1276 no return on investment. This treatment is consistent with Docket No. 97-035-01 1277 and the Company's general rate cases since that time.

1278 Environmental Settlement (PERCO) (page 8.4) – In 1996, the Company

Page 56 – Direct Testimony of Steven R. McDougal

received an insurance settlement of \$33 million for environmental clean-up projects. These funds were transferred to a subsidiary called PacifiCorp Environmental Remediation Company ("PERCO"). This fund balance is amortized or reduced as PERCO expends dollars on clean-up costs. PERCO received an additional \$5 million of insurance proceeds plus associated liabilities from Rocky Mountain Power in 1998. This adjustment includes the unspent insurance proceeds in results of operations as a reduction to rate base.

1286 **Customer Advances for Construction (page 8.5)** – Customer advances for 1287 construction are booked into FERC Account 252. When they are booked, the 1288 entries do not reflect the proper allocation. This adjustment corrects the allocation 1289 of customer advances for construction in account 252.

1290 Goose Creek Transmission (page 8.6) – On April 1, 2008, the Company sold its 1291 undivided interest in 13.85 miles of transmission line, running from the 1292 Company's Goose Creek switching station and extending north to the Decker 230 1293 kV substation near Decker, Montana. The assets sold included structures, 1294 miscellaneous support equipment, easements, and rights-of-way associated with 1295 the transmission line. The sale of the transmission line resulted in the Goose 1296 Creek switching station no longer being needed or useful to the Company. The 1297 Company plans to remove the Goose Creek switching station including all above 1298 ground facilities. This adjustment reduces rate base by the net book value of the 1299 switching station assets. Depreciation expense booked in the 12 months ended 1300 June 30, 2010, is removed in Adjustment 6.1.

1301 **Customer Service Deposits (page 8.7)** – Utah requires the Company to include

Page 57 – Direct Testimony of Steven R. McDougal

customer service deposits as a reduction to rate base. This adjustment reflects the
deposits in results as a rate base deduction and also includes the interest paid on
the customer service deposits in expense. This treatment was stipulated in Utah
Docket No. 97-035-01 and has been upheld in subsequent dockets.

1306 Pro Forma Plant Additions and Retirements (page 8.8) - To reasonably 1307 represent the cost of system infrastructure required to serve customers the 1308 Company has identified capital projects that will be completed by the end of the 1309 Test Period. Company business units identified capital expenditures that will be 1310 used and useful prior to the end of the Test Period. Additions by functional 1311 category are summarized on separate sheets, indicating the in-service date and 1312 amount by project. The accumulated depreciation reserve was adjusted forward to 1313 match the depreciation expense and retirements as described earlier in the 1314 depreciation section.

Composite plant retirement rates were applied to pro forma plant balances included in this filing to reflect ongoing asset retirements through the Test Period. This adjustment reflects these retirements into results for the gross electric plant in service. A corresponding entry to accumulated depreciation and amortization is included in the calculation of Test Period reserve balances in Adjustment 6.2.

Miscellaneous Rate Base (page 8.9) – This adjustment walks forward into the
Test Period the balances in fuel stock and prepaid overhauls. The cost of the
Company's coal plant fuel stock is increasing due to increases in the cost of coal.
In order to avoid earning a double return on rate base, balances for prepaid
overhauls at the Lake Side, Chehalis and Currant Creek gas plants are walked

Page 58 – Direct Testimony of Steven R. McDougal

forward to reflect payments and transfers of capital to electric plant in serviceduring the 12 months ending June 2012.

Powerdale Hydro Removal (page 8.10) – Powerdale is a hydroelectric generating facility located on the Hood River in Oregon. This facility was scheduled to be decommissioned in 2010; however, in 2006 a flash flood washed out a major section of the flow line. The Company determined that the cost to repair this facility was not economical and determined it was in the ratepayers' best interest to cease operation of the facility.

1333 In Docket No. 07-035-14, the Company requested permission to transfer 1334 the net book value, including an offset for insurance proceeds, of the assets to an 1335 unrecovered plant regulatory asset and asked the Commission to establish an 1336 amortization period for the asset. In that Docket, the Commission approved the 1337 Company's request regarding the unrecovered plant and also allowed the 1338 Company to defer future decommissioning costs to a regulatory asset. In the order 1339 for Docket No. 07-035-93, the Commission further specified that the regulatory 1340 asset for the decommissioning costs could be amortized over three years beginning January 1, 2008. This adjustment reflects the plant balances and 1341 1342 amortization expense in the Test Period consistent with the previous Commission 1343 orders.

Regulatory Assets (page 8.11) – This adjustment incorporates known and
measurable changes to regulatory assets not addressed elsewhere in results.
Amortization expense is reflected at the level expected in the test period and rate
base is walked forward to its average balance over the test period. Assets

Page 59 – Direct Testimony of Steven R. McDougal

impacted include Trojan unrecovered plant and decommissioning costs, Glenrock
mine closure costs, and Cholla transaction costs. Balances in the electric plant
acquisition adjustment and weatherization related assets are also walked forward
through the Test Period.

1352 Klamath Hydroelectric Settlement Agreement (page 8.12) – During FERC 1353 relicensing proceedings, settlement discussions occurred among PacifiCorp and 1354 other stakeholders to remove the Klamath Project. Company witness Mr. Dean S. 1355 Brockbank describes the relicensing and settlement process and the resulting settlement agreement, the Klamath Hydroelectric Settlement Agreement 1356 1357 ("KHSA"). This adjustment adds the Klamath Project relicensing and settlement 1358 process costs into rate base and ongoing operation and maintenance expense 1359 associated with the Klamath Project is adjusted to the June 2012 level. Also, 1360 consistent with the KHSA, depreciation of all Klamath Project facilities (existing 1361 assets, relicensing and settlement process costs, and future capital additions) is set 1362 at a level that will fully depreciate the assets by December 31, 2019. Depreciation associated with the existing Klamath Project facilities is accelerated from current 1363 1364 rates starting January 1, 2011. The Company will monitor the depreciation 1365 expense booked in the future to ensure assets reach a zero net book value by 1366 December 31, 2019.

1367

Q. Please describe the remaining sections of the Report.

A. Tab 9 Rolled-In recasts Tab 2 based on the Rolled-In allocation methodology.
This information is being provided pursuant to the Commission order from the
application of the Company for an investigation of inter-jurisdictional issues in

1371 Docket No. 02-035-04. Tab 10 2010 Protocol recasts Tab 2 based on the

1372 Company's proposed 2010 Protocol allocation methodology. Tab 11 Allocation

- 1373 Factors contains the detailed derivation of the jurisdictional allocation factors
- applied to Test Period results using the Revised Protocol allocation methodology.
- 1375 **Q.** Does this conclude your direct testimony?
- 1376 A. Yes.