- 1 Q. Please state your name, business address, and present position with
- 2 PacifiCorp dba Rocky Mountain Power Company ("the Company").
- 3 A. My name is Gregory N. Duvall. My business address is 825 NE Multnomah, Suite
- 4 600, Portland, Oregon 97232. My present position is Director, Net Power Costs.

5 Qualifications

- 6 Q. Please describe your education and business experience.
- 7 A. I received a degree in Mathematics from University of Washington in 1976 and a
- 8 Masters of Business Administration from University of Portland in 1979. I was
- 9 first employed by PacifiCorp in 1976 and have held various positions in resource
- and transmission planning, regulation, resource acquisitions and trading. From
- 11 1997 through 2000 I lived in Australia where I managed the Energy Trading
- Department for Powercor, a PacifiCorp subsidiary at that time. After returning to
- Portland, I was involved in direct access issues in Oregon and was responsible for
- directing the analytical effort for the Multi-State Process ("MSP"). Currently, I
- direct the work of the load forecasting group, the net power cost group, and the
- 16 renewable compliance area.

Purpose of Testimony

- 18 Q. What is the purpose of your testimony in this proceeding?
- 19 A. I present the Company's proposed net power costs ("NPC") for the 12-month
- 20 period ending May 31, 2013. Specifically, my testimony:
- Describes the primary drivers behind the increase in NPC as well as factors
- 22 that mitigate the increase;
- Describes changes the Company has made to the NPC study since the

24		Company's 2011 general rate case ("2011 GRC"), Docket No. UT 10-035-
25		124;
26		• Updates the hedging and wind integration costs included in the Company's
27		NPC; and
28		Proposes a process to update NPC during this and future general rate case
29		proceedings to improve the accuracy of the base NPC rate while
30		accommodating the needs of other parties to review and validate the NPC
31		updates.
32	Sum	mary of Net Power Costs in the Current Filing
33	Q.	What are the proposed system-wide NPC for the 12-month period ending
34		May 2013?
35	A.	The proposed NPC for the 12-months ending May 31, 2013, are \$1.500 billion on
36		a total Company basis, and \$645 million on a Utah allocated basis. The proposed
37		total Company NPC are approximately \$25 million higher than the \$1.475 billion
38		currently included in rates, and \$15.6 million on a Utah allocated basis.
39	Q.	Please generally describe the drivers of the Company's NPC in this filing.
40	A.	Table 1 below illustrates the change in total Company NPC by category from the
41		NPC baseline in the 2011 GRC Stipulation, which included a \$33 million
42		settlement adjustment. This adjustment is reflected in Table 1, and as will be
43		discussed, the Company has incorporated a number of adjustments in the current
44		filing that were proposed by parties in the 2011 GRC.

Table 1

Net Power Cost Reconciliation (\$millions)

2011 General Rate Case	1,475
Wholesale Sales	46
Purchased Power	(13)
Coal Generation	34
Gas Generation	(71)
Wheeling Hydro and Other	(5)
Total Increase/(Decrease)	(9)
Settlement Adjustment	33
2012 General Rate Case 1,500	

As shown in Table 1, the increase in NPC is driven largely by the decrease in wholesale sales revenue of \$46 million and an increase in coal costs of \$34 million. These increases in costs are offset by a decrease in purchased power expense of \$13 million, wheeling expense of \$5 million, and a decrease in the cost of gas generation of \$71 million. On a total Company basis the proposed NPC represents an increase of 1.7 percent from the amounts currently included in rates. The major factors driving the level of NPC proposed in this proceeding are an overall reduction in both electricity and natural gas prices and a reduction in the retail load forecast of 2,472 gigawatt-hours ("GWh") as compared to the 2011 GRC load forecast.¹

Q. On an energy basis, how has the operation of the Company's system changed since the 2011 GRC?

57 A. With regard to energy, the primary change to the Company's system is the

¹ The Company continues to forecast increases in loads over time, but at a lower rate of growth than was expected in the forecast used in the 2011 general rate case.

decrease in the retail load forecast of 2,472 GWh as noted above. Consistent with the lower forecast of retail load, wholesale sales increased by 1,303 GWh and purchased power volumes decreased by 1,249 GWh. With regard to the Company's thermal generation, gas generation increased by 1,257 GWh and coal generation decreased by 1,034 GWh. The changes in the dispatch of the Company's thermal generation fleet can be best explained by changes in electricity and natural gas prices relative to the 2011 GRC. With the continued decline in average market prices the decision to generate power in order to sell into the wholesale market is contingent on electricity prices and natural gas prices relative to the variable operating costs of the individual thermal units. This relationship of electricity prices, natural gas prices, and the operating costs of the thermal generation fleet will be discussed in more detail later in my testimony.

Discussion of Major Cost Drivers in NPC

- 71 Q. Please discuss the reduction in wholesale sales revenue in NPC in the test
 72 year.
- As shown in Table 1, on a total Company basis, wholesale sales revenues have declined by \$46 million, or 8 percent, since the 2011 GRC, even though the total volume of sales has increased by approximately ten percent (1,303 GWh).
- Q. Please explain why wholesale sales revenues declined, despite the increase in
 sales volumes related to lower retail loads.
- 78 A. The decline in wholesale sales revenues is driven by the reduction in wholesale sales prices. The increase in volume was not great enough to overcome the reduction in price. Had prices remained at the same level as the 2011 GRC, this

81		additional sales volume, net of fuel costs, would have yielded a \$9 million
82		reduction to NPC.
83	Q.	Has the Company also seen a decrease in purchased power expense and
84		volume?
85	A.	Yes. With the reduction in load and lower market prices, purchased power

- Yes. With the reduction in load and lower market prices, purchased power volumes declined by 1,249 GWh which resulted in an overall reduction in purchased power expense of \$13 million. The reduction in purchased power volumes was also driven by an increase in the amount of generation from the Company's natural gas plants, which are now more economic because gas prices have fallen more than power prices, as described in further detail below.
- 91 Q. Please discuss the changes in wholesale electricity prices and the changes in 92 natural gas prices since the 2011 GRC.
 - A. Wholesale electricity prices have declined by approximately 10 percent and natural gas prices have declined by approximately 24 percent since the 2011 GRC. In order to understand the impact these changes have on NPC it is important to look at it on a monthly basis, as well as by high load hours ("HLH") and low load hours ("LLH"). Table 2 shows the change in wholesale electricity prices (average market price at the Mid-Columbia ("Mid-C") and Palo Verde trading hubs) by month and by HLH and LLH. Table 3 shows the change in gas prices by month at the Opal trading hub, which is a source of gas for the gas plants located in Utah.

Table 2

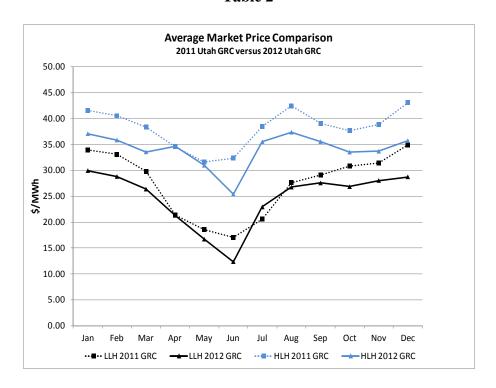
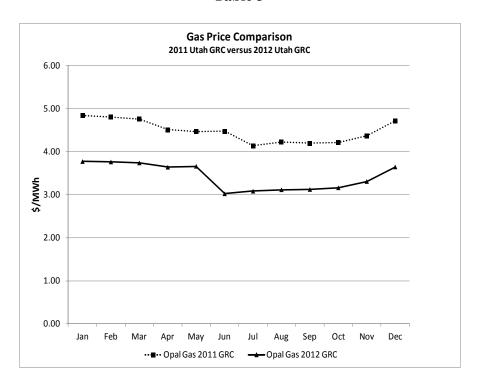


Table 3



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102 Q. How did the change in natural gas prices impact the operation of the 103 Company's natural gas resources?

A.

As shown in Tables 2 and 3, both wholesale electricity and natural gas prices decreased since the 2011 GRC. However, as noted above, the reduction in natural gas prices was greater than the reduction in electricity prices, meaning that the Company's gas resources became more economic to operate relative to purchased power prices, especially in LLH. Table 4 below shows the change in the operating costs of the Company's natural gas resources relative to average LLH market prices as compared to the 2011 GRC.

Table 4

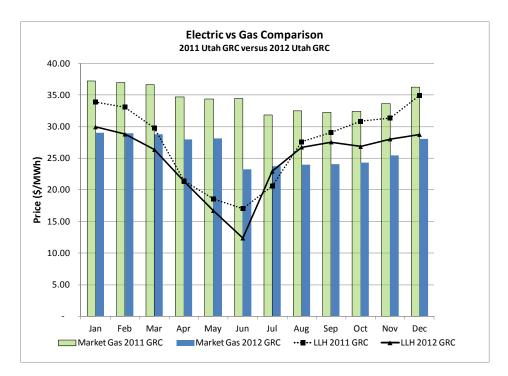


Table 4 shows that relative to market prices, natural gas generation is now more economic to operate than buying power in the wholesale markets during LLH for six months in the test period. Comparatively, in the 2011 GRC, gas generation was uneconomic as compared to LLH market prices in all months of the prior test

115 period. Intuitively this might imply that LLH market prices have increased, 116 however, that is not the case. As can be seen in Table 4, there was a more 117 significant reduction in natural gas prices relative to the decrease in electricity 118 prices, making the Company's gas generation more economic during LLH. 119 Indeed, the majority of the increase in gas generation occurred in LLH.

0. Please explain the increase in coal expenses in the current proceeding.

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- Approximately \$34 million of the system NPC increase in the current proceeding is attributable to coal costs. Price increases are reflected in both the costs of thirdparty coal supply and transportation agreements, and cost increases at the Company's captive mines. Coal generation has decreased because forecasted retail load is lower and because market prices are lower in the test period versus the 2011 GRC, resulting in less economic dispatch of the coal units. Details on coal price changes are provided in the direct testimony of Company witness Ms. Cindy A. Crane.
- Please further explain the reduction in coal generation in the current Q. proceeding.
- Coal generation fell by approximately 1,034 GWh from 44,082 GWh in the 2011 A. general rate case to 43,048 GWh in the current test period. Unlike gas generation 133 that increased as a result of changing market prices, coal generation declined as falling market prices reduced generation from coal. In certain hours, especially during periods of spring runoff and excess hydro generation, market purchases are 136 less expensive than the fuel cost of coal units, resulting in a reduction in the dispatch of coal units in those hours. When comparing coal generation during

- 138 HLH total generation is higher in the current proceeding than the 2011 GRC. 139 Are there any other factors that contribute to the reduction in coal 0. 140 generation? 141 Α. Yes. Reduced loads resulted in more times when the Company experienced 142 transmission constraints in Wyoming that limited its export capability of available 143 coal generation. 144 What caused the reduction in retail loads? 0. 145 The 2,472 GWh reduction in the retail load forecast in this case reflects the fact 146 that the actual retail sales in 2011 came in below the levels forecast in the 2011 147 GRC. In addition, a number of industrial customers with on-site generation are 148 expected to serve a portion of their requirements with their own generation and 149 several data centers have indicated that their expansion plans will not occur as 150 soon as they previously indicated. While the Company continues to forecast load 151 growth, it is expected to be slower than the October 2010 forecast that was used in 152 the 2011 GRC. For further details on the load forecast, please refer to the testimony of Company witness Dr. Peter C. Eelkema. 153 154 Q. Why has wheeling expense decreased? 155 Wheeling expense has decreased primarily as a result of the expiration of the A. 156 Centralia point-to-point wheeling contract on June 30, 2012. 157 Changes to the NPC Study since the 2010 GRC What changes has the Company made to the NPC study since the 2011 158 Q.
- 160 A. In response to issues raised by parties in the Company's 2011 GRC, the Company

GRC?

refined the following inputs to Generation and Regulation Initiative Decision model ("GRID"):

- Lewis River The Company now inputs normalized generation into the GRID model on a weekly basis to better reflect the Company's operation of its hydro facilities for generating and providing reserves. This addresses the Utah Office of Consumer Services ("OCS") proposed adjustment 8 from the 2011 GRC.
- Bear River The normalized capacity and generation now includes the impact of flood control years and reflects the Company's more recent operation of the Cutler and Oneida plants and their ability to provide an increased level of reserves through motoring of the units. This addresses OCS proposed adjustment 7 and the Utah Industrial Energy Consumers ("UIEC") proposed adjustment 14 from the 2011 GRC.
- <u>California Independent System Operator ("Cal ISO")</u> Transactions with the Cal ISO are now explicitly modeled in the GRID based on historical levels.
 This addresses the Division of Public Utilities ("DPU") proposed adjustment
 7, OCS proposed adjustment 10.1, and UIEC proposed adjustment 1 from the
 2011 GRC.
- DC Intertie The Company's rights to use the DC Intertie have now been added to the GRID topology. This allows GRID to purchase power at the Nevada Oregon Border ("NOB") market hub to serve load. This addresses OCS proposed adjustment 10.2 and UIEC proposed adjustment 8 from the 2011 GRC.

• <u>Gadsby Must-Run</u> – The Gadsby peaking units 4, 5 and 6 are no longer modeled as must-run units overnight. This addresses DPU proposed adjustment 2, OCS proposed adjustment 2.1, and UIEC proposed adjustment 3 from the 2011 GRC.

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- Non-Owned Wind Ancillary Service Revenues Company witness Mr. Steven R. McDougal proposes to extend the deferral of Schedule 3A ancillary service revenues from non-owned wind in the Energy Balancing Account ("EBA") without the application of the 30 percent sharing mechanism until the end of the test period May 31, 2013. This addresses DPU proposed adjustment 5 and part of OCS proposed adjustment 1 in the 2011 GRC.
- Morgan Stanley Call Options These contracts have expired and have been removed from GRID. This addresses DPU proposed adjustment 8 and UIEC proposed adjustment 4 from the 2011 GRC.
- <u>Centralia Point-to-Point Wheeling</u> This contract expires on June 30, 2012, and has been removed beyond that time. This addresses OCS proposed adjustment 10.3 and UIEC proposed adjustment 9 from the 2011 GRC.
- Hydro Outage Rates The Company has adopted UIEC's recommendation from the 2011 GRC, relating to the base period used to calculate hydro outages. This addresses UIEC proposed adjustment 10 from the 2011 GRC.
- <u>Bridger Coal Adjustment</u> The Company has systematically removed all fines and citations from coal costs. This addresses UIEC proposed adjustment 12 from the 2011 GRC.

206		• <u>BPA Transmission Rate Increase</u> – The rates for the Bonneville Power
207		Authority have been set and are no longer an estimate for the test period in
208		this case. This addresses OCS proposed adjustment 12.1 from the 2011 GRC.
209	Hedg	ing
210	Q.	Does the Company continue to include hedging costs from financial
211		transactions in NPC?
212	A.	Yes.
213	Q.	Has the Company entered into any financial hedging transactions since the
214		Company entered into a settlement agreement with all parties in the 2011
215		GRC on July 28, 2011?
216	A.	Yes. The test period includes six electricity swap transactions that were entered
217		into subsequent to July 28, 2011. The total impact of these electricity swaps on
218		NPC is a net gain of \$4,992. The test period does not include any gas swap
219		transactions entered into subsequent to July 28, 2011.
220	Wind	l Integration Costs
221	Q.	What wind integration costs are included in NPC?
222	A.	The costs of integrating wind generation in the Company's balancing authority
223		areas included in NPC are approximately \$3.44/MWh.
224	Q.	Does the Company continue to base its wind integration costs on the results
225		of the 2010 Wind Integration Study ("Wind Study") filed with this
226		Commission in both the 2011 GRC and the 2011 Integrated Resource Plan
227		dockets?
228	A.	Yes. The Company continues to believe that the level of reserves required to

229 integrate wind generation net of system load, as identified in the Wind	d Study, is
appropriate.	
Q. Has the Company made any changes to the reserve requirements	since the
232 2011 GRC?	
233 A. Yes. The reserve requirement from the Wind Study has been inc	creased to
234 integrate the additional wind capacity in the test period. The W	ind Study
calculated that an average of 533 MW of reserves were necessary to	o integrate
2,046 MW of wind capacity. This level of reserves was included in the	prior case.
The test period for this proceeding includes an average of 2,280 MV	V of wind
capacity, 234 MW more than in the Wind Study. To integrate this	additional
capacity, the Company increased the reserve requirement by 25 MW to	558 MW,
based on the relationship between the reserves required at the tw	o highest
penetration levels in the wind study.	
Q. Has the Company included the costs associated with integrating	the non-
owned wind generation in the Company's balancing authority areas	s?
244 A. Yes. As explained in the 2011 GRC, the Company is required by feder	eral law to
provide wind integration services to its wholesale customers of	n a non-
discriminatory basis. Therefore, the Company continues to beli	eve it is
247 appropriate to reflect these costs in rates as prudent and necessary costs	associated
248 with operating its system.	
Q. Has the Company filed its transmission rate case with FERC, and	l included
250 charges for ancillary services for non-owned wind facilities?	
251 A. Yes. The Company filed its transmission rate case on May 26, 2011, un	der docket

252		number ER11-3643. In that case, the Company proposed a new Schedule 3A that
253		will apply to all transmission customers delivering energy from generators in
254		PacifiCorp's balancing authority areas to other balancing authority areas. The
255		transmission rate case is ongoing with FERC.
256	Q.	Will the Company include these incremental revenues resulting from the
257		FERC transmission rate case in Utah rates once they are known and
258		measurable?
259	A.	Yes. As more fully explained in the direct testimony of Company witness Mr.
260		McDougal, since the exact amount of any increase are unknown at this time, the
261		Company proposes to defer any ancillary service revenues resulting from the
262		FERC transmission rate case through the end of the test period May 31, 2013.
263		This deferral will occur through the EBA without the application of the 30 percent
264		sharing mechanism. Utah's allocated share of these deferred revenues that are
265		incremental to revenues included in the Company's filing may then be passed
266		through to Utah customers as directed by the Commission.
267	Impro	oving NPC Accuracy
268	Q.	Does the Company propose to update NPC during the course of this
269		proceeding and in general rate cases in the future in order to improve the
270		accuracy of the NPC projections?
271	A.	Yes. The Commission authorized the Company to establish an EBA in which the
272		base NPC will be set in general rate cases. In order to achieve the most accurate
273		forecast of base NPC, and thus minimize the deferred NPC, the Company
274		proposes to update the following limited categories of NPC:

275		• The official forward price curve for electricity and natural gas;
276		• Coal costs;
277		• Wholesale sales and purchase contracts for electricity and natural gas, for both
278		physical and financial products;
279		• Transmission contracts to wheel generation to load centers; and
280		• Transportation contracts to deliver natural gas to generation facilities.
281	Q.	Did the Company propose to update NPC in the 2011 general rate case?
282	A.	Yes. In its rebuttal filing, the Company proposed to make several updates to NPC.
283		No party objected to the inclusion of updates and the updated NPC was the basis
284		for the NPC adopted in the settlement stipulation in that case. However, the
285		Commission order was silent on whether updates would be allowed in the future.
286	Q.	What is the Company proposing in this case?
287	A.	The Company is requesting that the Commission establish a fixed schedule of
288		when NPC updates will occur over the course of a rate case proceeding and what
289		particular NPC items will be updated. This will ensure that the update process is
290		applied consistently and that no party will selectively accept or reject updates only
291		on the basis that they increase or decrease NPC.
292	Q.	When does the Company propose to make these updates during this
293		proceeding and future general rate case proceedings?
294	A.	The Company proposes to update NPC for the limited categories prior to parties'
295		filing their direct testimony. In this proceeding, the Company proposes to file the
296		update one month prior to the date that other parties will file direct testimony. In
297		addition, prior to the update filing, the Company will periodically provide new

298		information in those categories that will be reflected in the update filing, either on
299		a monthly basis or when a significant amount of information has been
300		accumulated. The Company believes that this will allow adequate time for parties
301		to review the information prior to filing their direct testimony.
302	Q.	Why is it reasonable to update NPC during the course of a general rate case
303		proceeding?
304	A.	The Company's load and resource balance for any given period change with time,
305		as do market prices and contracts. As a result, the operation of the Company's
306		system continues to change during the course of the NPC proceeding. The
307		Company's proposal to update NPC will ensure that the NPC forecast for the rate
308		effective period is as accurate as possible.
309	Q.	Will such updates unreasonably impact other parties' abilities to review the
310		Company's NPC?
311	A.	No. The Company believes the review time is reasonable given the limited scope
312		of the update and the provision of new information in a timely fashion. These
313		updates are transparent, apply equally whether they increase or decrease NPC, can
314		be easily verified and are straightforward to model in GRID. In addition, the
315		Company will provide work papers to support these updates.
316	Q.	Do other commissions allow the Company to update its NPC inputs,
317		including the forward price curve after the initial filing?
318	A.	Yes. This has become the regular practice in Oregon and Washington with the
319		goal of improving the accuracy of the NPC in rates. For example, the Oregon
320		Commission authorizes the Company to update its forward price curve and new

021		information on contracts for electricity and natural gas after it has entered its final
322		order, but prior to the time rates go into effect. The Company made this same
323		proposal in its current Wyoming rate case that was filed on December 09, 2011.
324		The Wyoming Public Service Commission has included the NPC update in the
325		procedural schedule for that case. The Company made this proposal in Wyoming
326		for the same reasons it is making it in this case; to improve the accuracy of base
327		NPC in order to minimize the EBA true-ups.
328	Determination of NPC and Model Inputs and Outputs	
329	Q.	Please explain NPC.
330	A.	NPC are defined as the sum of fuel expenses, wholesale purchase power expenses
331		and wheeling expenses, less wholesale sales revenue.
332	Q.	Please explain how the Company calculates NPC.
333	A.	NPC are calculated for a future test period based on projected data using GRID.
334		GRID is a production cost model that simulates the operation of the Company's
335		power system on an hourly basis.
336	Q.	Is the Company's general approach to the calculation of NPC using the
337		GRID model the same in this case as in previous cases?
338	A.	Yes. The Company has used the GRID model to determine NPC in its Utah
339		filings for several years.
340	Q.	Is the Company using the same version of the GRID model as used in its 2011
341		general rate case?
342	A.	Yes.

343 Q. What inputs were updated for this filing?

All inputs have been updated since the 2011 general rate case, including system load, wholesale sales and purchase contracts for electricity, natural gas and wheeling, market prices for electricity and natural gas, fuel expenses, and the characteristics and availability of the Company's generation facilities. As noted previously, many issues raised by intervenors in the 2011 general rate case have also been addressed in this filing.

Q. Has the Company changed its GRID model topology?

351 A. Yes. There are two main changes to the GRID model topology. The first change 352 better reflects the wheeling contracts with Idaho Power Company and the impact 353 of the Populus to Terminal line. The second change better reflects the operational 354 constraints of the Company's wheeling contracts with the BPA after the 355 expiration of the BPA Peaking contract.

356 Q. What reports does the GRID model produce?

357 A. The major output from the GRID model is the NPC report. This is attached to my
358 testimony as Exhibit RMP__(GND-1). The GRID model also produces more
359 detailed reports in hourly, daily, monthly and annual formats by heavy-load hours
360 and light-load hours.

361 Q. Does this conclude your direct testimony?

362 A. Yes.