

1 **Q. Please state your name, business address, and present position with**
2 **PacifiCorp dba Rocky Mountain Power (“the Company”).**

3 A. My name is C. Craig Paice. My business address is 825 NE Multnomah Street,
4 Suite 2000, Portland, Oregon 97232. I am currently employed as a Regulatory
5 Consultant in the Regulation Department.

6 **Qualifications**

7 **Q. Please describe your education and business experience.**

8 A. I received a Bachelor of Science Degree in Business Management from Brigham
9 Young University in 1976. I have also attended various educational, professional
10 and electric industry seminars during my career with the Company. I have been
11 employed by PacifiCorp since the merger in 1989. Prior to that time, I was
12 employed with Utah Power & Light Company beginning in 1978 holding various
13 positions in the accounting, customer service, and regulatory areas.

14 **Q. Please describe your present duties.**

15 A. My primary responsibilities are to prepare, present, and explain the results of the
16 Company’s cost of service studies to regulators and interested parties in
17 jurisdictions where PacifiCorp provides retail electric service.

18 **Q. Have you been a witness in other regulatory proceedings?**

19 A. I have previously provided cost of service testimony in the states of Utah,
20 Wyoming, Idaho, Oregon, Washington, and California.

21 **Purpose of Testimony**

22 **Q. What is the purpose of your testimony?**

23 A. I will present the Company’s functionalized Class Cost of Service Study based on

24 the 12 month forecasted test period ending May 31, 2013.

25 **Summary of Results**

26 **Q. Please identify Exhibit RMP___(CCP-1) and explain what it shows.**

27 A. Exhibit RMP___(CCP-1) shows the summary of results from the embedded class
28 cost of service study for the State of Utah. It is based on the Company's revenue
29 requirement for the state of Utah as presented in the testimony and exhibits of Mr.
30 Steven R. McDougal. It summarizes, both by customer group and function, the
31 results of the class cost of service study for the 12 months ending May 31, 2013.
32 Page 1 of Exhibit RMP___(CCP-1) presents results at the Company's May 2013
33 rate of return assuming current rate levels. Page 2 shows results using the target
34 rate of return based on the requested \$172.3 million 2010 Protocol revenue
35 requirement increase.

36 **Q. Please identify Exhibit RMP___(CCP-2) and explain what it shows.**

37 A. Exhibit RMP___(CCP-2) shows the cost of service results in more detail by class
38 and by function. Page 1 summarizes the total cost of service summary by class
39 and pages 2 through 6 contain a summary by class for each major function.

40 **Changes in Cost of Service Study**

41 **Q. Are there any differences between this cost of service ("COS") study and the**
42 **study filed with the Utah Commission in Docket No. 10-035-124?**

43 A. Yes. The COS study filed in the previous docket employed the Revised Protocol
44 methodology. The COS study filed in this proceeding employs the same 2010
45 Protocol revenue requirement methodology used in the jurisdictional allocation
46 model ("JAM") presented by Mr. McDougal. It also eliminates the seasonal

47 weighting of generation and transmission fixed costs and the allocation of Net
48 Power Costs (“NPC”) on a monthly basis.

49 **Q. Why did the Company remove the seasonal weighting of generation and**
50 **transmission fixed costs and the allocation of NPC by month?**

51 A. The Company removed this methodology in the current COS study in order to be
52 more consistent with the JAM. The Commission clearly expressed its desire for
53 more consistency between jurisdictional and class allocations as indicated in the
54 Report and Order in Docket No. 97-035-01 and again in the Report and Order in
55 Docket No. 09-035-23. In fact, the order in Docket No. 09-035-23 recommended
56 that a work group be established for the express purpose of investigating and
57 resolving possible cost allocation inconsistencies between the JAM and the
58 embedded COS study. A report detailing the work group’s findings was filed with
59 the Commission on November 30, 2010. Additionally, COS study results based
60 on either the inclusion or exclusion of seasonally weighted peaks and monthly
61 NPC produce minimal cost allocation differences.

62 **Classification and Allocation of Wind Generation Costs**

63 **Q. How are wind generation costs classified and allocated in the COS study?**

64 A. Wind resources are separately identified within various accounts in the COS study
65 and allocated to customer classes employing the same system coincident peak
66 allocation factor (“F10”) used to allocate all demand-related generation resources
67 as directed by the Commission.

68 **Description of Procedures**

69 **Q. Please explain how the Cost of Service Study was developed.**

70 A. Based on the results from Mr. McDougal's Exhibit RMP____(SRM-3), the COS
71 study employs a three-step process referred to as functionalization, classification,
72 and allocation. These three steps recognize the way a utility provides electrical
73 service and assigns cost responsibility to the groups of customers for whom those
74 costs were incurred.

75 **Q. Please describe functionalization and how it is employed in the Cost of**
76 **Service Study.**

77 A. Functionalization is the process of separating expenses and rate base items
78 according to five utility functions - production, transmission, distribution, retail
79 and miscellaneous.

80 • The production function consists of the costs associated with power
81 generation, including coal mining, and wholesale purchases.

82 • The transmission function includes the costs associated with the high voltage
83 system utilized for the bulk transmission of power from the generation source
84 and interconnected utilities to the load centers.

85 • The distribution function includes the costs associated with all the facilities
86 that are necessary to connect individual customers to the transmission system.

87 This includes distribution substations, poles and wires, line transformers,
88 service drops and meters.

89 • The retail services function includes the costs of meter reading, billing,
90 collections and customer service.

91 • The miscellaneous function includes costs associated with Demand Side
92 Management, franchise taxes, regulatory expenses, and other miscellaneous
93 expenses.

94 **Q. Describe classification and explain how it is used by the Company in the COS**
95 **study.**

96 A. Classification identifies the component of utility service being provided. The
97 Company provides and customers purchase service that includes at least three
98 different components: demand-related, energy-related, and customer-related.
99 Demand-related costs are incurred by the Company to meet the maximum
100 demand imposed on generating units, transmission lines, and distribution
101 facilities. Energy-related costs vary with the output of a kWh of electricity.
102 Customer-related costs are driven by the number of customers served.

103 **Q. How does PacifiCorp determine cost responsibility between customer**
104 **groups?**

105 A. After the costs have been functionalized and classified, the next step is to allocate
106 them among the customer classes. This is achieved by the use of allocation factors
107 that specify each class' share of a particular cost driver such as system peak
108 demand, energy consumed, or number of customers. The appropriate allocation
109 factor is then applied to the respective cost element to determine each class' share
110 of cost. A detailed description of PacifiCorp's functionalization, classification and
111 allocation procedures and the supporting calculations for the allocation factors are
112 contained in my workpapers.

113 **Q. How are generation and transmission costs apportioned among customer**
114 **classes?**

115 A. The Company classifies production and transmission plant and non-fuel expenses
116 as 75 percent demand-related and 25 percent energy-related. The demand-related
117 portion is allocated using 12 monthly peaks coincident with the Company's total
118 system firm peak. The energy-related portion is allocated using annual class
119 MWhs adjusted for losses at the generation level.

120 **Q. How are distribution costs classified and allocated?**

121 A. Distribution costs are classified as either demand related or customer related. In
122 this study, only meters and services are considered as customer related with all
123 other costs considered demand related. Distribution substations and primary lines
124 are allocated using the weighted monthly coincident distribution peaks.
125 Distribution line transformers and secondary lines are allocated using the
126 weighted non-coincidental peak method. The meter allocation factor is developed
127 using the installed costs of new metering equipment for different types of
128 customers.

129 **Q. How are services costs allocated to customers?**

130 A. Services costs continue to be allocated to secondary voltage delivery customers
131 using an allocation factor based on the installed cost of new services for different
132 customer types. The cost of new services reflects the Company's current method
133 of allocating service costs assuming a single service drop per average customer
134 regardless of class. This methodology is used since Company records do not
135 contain data regarding the number of customers per service drop.

136 **Q. Have there been concerns with how the Company allocates service drop**
137 **costs?**

138 A. Yes. Due to concerns expressed by various parties in Docket No. 09-035-23, the
139 Commission's order directed the Division of Public Utilities ("Division") to
140 conduct a comprehensive analysis regarding the Company's current method of
141 allocating service drop costs and to recommend possible alternatives. In Docket
142 No. 10-035-124, the Division presented its analysis on this issue. Although the
143 Division made a recommendation for that case only, it acknowledged that it had
144 not come up with the proper estimate of the number of residential service drops.¹

145 Since Docket No. 10-035-124 was settled through a stipulated agreement,
146 the Division's analysis and subsequent recommendations regarding shared
147 services were unable to be thoroughly reviewed and analyzed by the parties, and
148 no Commission decision was issued. As such, it remains undetermined if the
149 Division's analysis and alternative recommendations would have satisfied the
150 Commission's request.

151 **Q. Please explain how customer accounting, customer service, and sales**
152 **expenses are allocated.**

153 A. Customer accounting expenses are allocated to classes using weighted customer
154 factors. The weightings reflect the resources required to perform such activities as
155 meter reading, billing, and collections for different types of customers. Customer
156 service expenses are allocated on the number of customers in each class.

¹ See the direct testimony of DPU witness Abdinasir Abdulle, lines 107 – 109, in Docket 10-035-124, filed June 2, 2011.

157 **Q. How are administrative & general expenses, general plant and intangible**
158 **plant allocated by PacifiCorp?**

159 A. Most general plant, intangible plant, and administrative and general expenses are
160 functionalized and allocated to classes based on generation, transmission, and
161 distribution plant. Costs that have been identified as supporting customer systems
162 are considered part of the retail services function and have been allocated using
163 customer factors. Coal mine plant costs are allocated using the energy factor.

164 **Q. How are costs and revenues associated with wholesale contracts and other**
165 **electric revenues treated in the Cost of Service Study?**

166 A. No costs are assigned to wholesale contracts and other electric revenues. The
167 revenues from these transactions are treated as revenue credits and are allocated to
168 customer groups using appropriate allocation factors. Revenue credits reduce the
169 revenue requirement that is to be collected from firm retail customers. This is
170 consistent with treatment of these revenues in the inter-jurisdictional results of
171 operations.

172 **Special Contracts**

173 **Q. Have you included cost of service results for the Utah special contracts?**

174 A. Yes. Consistent with the 2010 Protocol the loads and revenues associated with
175 service to special contract customers are included as part of the jurisdictional
176 allocation and included in the revenue requirement. The loads and revenues for
177 special contract customers are also included in the COS Study.

178 **Partial Requirements/Back-up/Electric Furnace Service**

179 **Q. Does the Cost of Service Study include results for partial requirements, back-**
180 **up service and electric furnace customers?**

181 A. No. Cost of service results were not calculated for these categories of customers,
182 which includes one special contract customer and those customers taking service
183 on Schedule 21 and Schedule 31.

184 **Q. Why are these customers removed from the Cost of Service Study?**

185 A. Partial requirements, back-up service and electric furnace customers are not
186 included in the embedded COS Study because they do not lend themselves well to
187 this type of analysis. These customers usually have very sporadic loads from year-
188 to-year producing volatile cost of service results depending on whether or not
189 service is required during the hour of monthly system peak. It is the Company's
190 practice to derive prices for partial requirements and back-up service from the
191 prices and costs for full requirements service.

192 **Workpapers**

193 **Q. Have you included your workpapers?**

194 A. Yes. Workpapers showing the complete functionalized results of operations and
195 embedded class cost of service detail are included as Exhibit RMP__(CCP-3).
196 Also included is a detailed narrative describing the Company's functionalization,
197 classification and allocation procedures.

198 **Q. Does this conclude your direct testimony?**

199 A. Yes, it does.