

1 **Q. PLEASE STATE YOUR NAME, BUSINESS ADDRESS, AND**
2 **OCCUPATION.**

3 A. My name is Steve W. Chriss. My business address is 2001 SE 10th St.,
4 Bentonville, AR 72716-0550. I am Senior Manager, Energy Regulatory
5 Analysis, for Wal-Mart Stores, Inc.

6 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS DOCKET?**

7 A. I am testifying on behalf of Wal-Mart Stores, Inc., and Sam's West, Inc.
8 (collectively "Walmart").

9 **Q. PLEASE DESCRIBE YOUR EDUCATION AND EXPERIENCE.**

10 A. In 2001, I completed a Master of Science in Agricultural Economics at
11 Louisiana State University. From 2001 to 2003, I was an Analyst and later
12 a Senior Analyst at the Houston office of Econ One Research, Inc., a Los
13 Angeles-based consulting firm. My duties included research and analysis
14 on domestic and international energy and regulatory issues. From 2003 to
15 2007, I was an Economist and later a Senior Utility Analyst at the Public
16 Utility Commission of Oregon in Salem, Oregon. My duties included
17 appearing as a witness for PUC Staff in electric, natural gas, and
18 telecommunications dockets. I joined the energy department at Walmart
19 in July 2007 as Manager, State Rate Proceedings, and was promoted to
20 my current position in June 2011. My Witness Qualifications Statement is
21 found on Exhibit SWC-1.

22

1 **Q. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE THE**
2 **UTAH PUBLIC SERVICE COMMISSION (“THE COMMISSION”)?**

3 A. Yes. I submitted testimony in dockets 07-035-93, 09-035-15, 09-035-23,
4 and 10-035-124.

5 **Q. HAVE YOU PREVIOUSLY SUBMITTED TESTIMONY BEFORE OTHER**
6 **STATE REGULATORY COMMISSIONS?**

7 A. Yes. I have submitted testimony in over 60 proceedings before 30 other
8 utility regulatory commissions and before the Missouri House Committee
9 on Utilities and the Missouri Senate Veterans' Affairs, Emerging Issues,
10 Pensions, and Urban Affairs Committee. My testimony has addressed
11 topics including cost of service and rate design, ratemaking policy,
12 qualifying facility rates, telecommunications deregulation, resource
13 certification, energy efficiency/demand side management, fuel cost
14 adjustment mechanisms, decoupling, and the collection of cash earnings
15 on construction work in progress.

16 **Q. HAVE YOU PREPARED EXHIBITS?**

17 A. Yes. I have prepared Exhibit SWC-1, consisting of eight pages, and
18 Exhibit SWC-2, consisting of one page.

19 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

20 A. The purpose of my testimony is to address the concern that Rocky
21 Mountain Power's ("RMP" or "the Company") proposed rate of return does
22 not appear to be adjusted to reflect the fact that, at the time the approved

1 rates in this docket go into effect in October, 2012, the Company will have
2 been relieved of a significant portion of the financial risk associated with
3 net power cost ("NPC") forecast error due to the approval of an energy
4 balancing account mechanism ("EBA") in Docket 12-035-67 ("the EBA
5 docket"). As such, customers would be harmed because they would be
6 compensating the Company for risk it no longer faces. Specifically, I
7 respond to the testimonies of Company witnesses Samuel C. Hadaway,
8 Bruce N. Williams, and A. Richard Walje.

9 My recommendation is that in deciding cost of capital issues in
10 this proceeding, specifically the appropriate return on equity ("ROE") for
11 RMP, the Commission should consider that implementation of the EBA
12 increases RMP's revenue assurance. Thus, the Company's revenue
13 variability, and ultimately its business risk, is reduced, improving their
14 bottom line. As a result, the Commission should make a downward
15 adjustment for that component in determining the appropriate ROE for the
16 Company.

17 The fact that an issue is not addressed should not be construed
18 as an endorsement of any filed position.

19 **Q. ON WHAT DATE DID THE COMPANY FILE ITS DIRECT TESTIMONY**
20 **IN THE INSTANT DOCKET?**

21 A. The Company filed its direct testimony in the instant docket on February
22 15, 2012.

1 **Q. TO YOUR KNOWLEDGE, DID EITHER DR. HADAWAY OR MR.**
2 **WILLIAMS INCORPORATE THE IMPLEMENTATION OF THE EBA IN**
3 **TO THEIR COST OF CAPITAL RECOMMENDATIONS?**

4 A. No, as indicated by a lack of discussion of an EBA in their testimonies. At
5 the time the Company filed their testimony in this docket, the Company
6 had not yet filed its application in the EBA docket. At present, the
7 Commission has not yet issued a final Report and Order in the EBA
8 docket.

9 **Q. WHAT ROE IS THE COMPANY PROPOSING IN THIS DOCKET?**

10 A. The Company is proposing an ROE of 10.2 percent. See Direct
11 Testimony of Samuel C. Hadaway, page 31, line 627.

12 **Q. DOES THE COMPANY'S PROPOSED ROE CONTRIBUTE TO THE**
13 **COMPANY'S PROPOSED REVENUE REQUIREMENT INCREASE?**

14 A. Yes. Increasing the Company's ROE from their current approved ROE of
15 10.0 percent to the proposed 10.2 percent would result in a revenue
16 requirement increase of \$9.7 million. See Direct Testimony of A. Richard
17 Walje, page 5, line 107 to line 110.

18 **Q. WHY IS THE EBA AN IMPORTANT FACTOR IN THE COST OF**
19 **CAPITAL PORTION OF THIS RATE CASE?**

20 A. Assuming the Company did not factor in the implementation of the EBA in
21 to their proposed cost of capital, the proposed increase in the ROE
22 reflects the Company's proposed test year operational circumstances,

1 which includes the risk that the Company will not fully, or in part, collect its
2 actual NPC due to forecast error. If the Commission approves the EBA as
3 proposed in the EBA docket, failure to adjust RMP's ROE – or approving
4 an increase in their approved ROE as the Company has proposed –
5 harms customers as they would be compensating the Company for risk it
6 no longer faces.

7 The Commission should note that, in Docket 09-035-15 (“the
8 ECAM docket”), numerous parties, including Walmart, the Utah Division of
9 Public Utilities, the Utah Office of Consumer Services, Utah Association of
10 Energy Users, Utah Industrial Energy Consumers, Western Resource
11 Advocates, Utah Clean Energy, and Nucor argued that the Energy Cost
12 Adjustment Mechanism (“ECAM”) – the predecessor to the EBA – reduces
13 Company shareholder risk and/or the Company should receive a lower
14 authorized ROE than would otherwise be approved by the Commission.
15 See Corrected Report and Order, Docket No. 09-035-15, March 3, 2011,
16 page 31.

17 **Q. DID THE COMPANY STATE IN THE ECAM DOCKET THAT HAVING A**
18 **MECHANISM FOR FUEL AND PURCHASED POWER COSTS WOULD**
19 **CONTROL THE COMPANY'S NPC RISK?**

20 A. Yes. As stated by RMP witness Mr. Williams in the ECAM docket, “having
21 the right type of fuel and purchased power adjustment mechanism would
22 go a long way in controlling the risk of volatility in net power costs,

1 earnings and resulting cash flow.” See Docket 09-035-15, Supplemental
2 Direct Testimony of Bruce N. Williams, page 5, lines 100 through 103.

3 **Q. DID THE COMMISSION DETERMINE WHETHER AN ROE**
4 **ADJUSTMENT SHOULD RESULT OR HOW MUCH THAT**
5 **ADJUSTMENT SHOULD BE?**

6 A. No. The Commission stated in its Corrected Report and Order in the
7 ECAM docket:

8 “We do not determine what, if any, adjustment to return on equity
9 should result from the implementation of the EBA. We invite parties
10 to present any recommendations on this issue in the Company’s
11 pending rate case.” See Corrected Report and Order, Docket No.
12 09-035-15, March 3, 2011, page 64.

13 **Q. HAS THE COMMISSION PREVIOUSLY STATED THAT A REDUCTION**
14 **IN THE VARIABILITY OF A UTILITY’S REVENUES AFFECTS ITS**
15 **BUSINESS RISK?**

16 A. Yes. In its June 27, 2008 Report and Order in the 2007 Questar general
17 rate case, the Commission stated:

18 “Economic and financial concepts hold a reduction in the variability
19 of a company’s revenues affects a company’s business risk.” See
20 Docket No. 07-057-13, Report and Order on Revenue
21 Requirement, June 27, 2008, page 14.

22 **Q. HAS THE COMMISSION RECOGNIZED THAT THE ECAM, AND NOW**
23 **OSTENSIBLY THE EBA, REMOVES A SIGNIFICANT AMOUNT OF**
24 **NPC RISK FROM THE COMPANY?**

25 A. Yes. In its Corrected Report and Order in the ECAM docket, the
26 Commission stated:

1 "Finally, if the ratemaking process can properly assign 100 percent
2 of the risk or benefit of net power cost deviations to the Company
3 between rate cases, as has been the case for decades, it can now
4 also properly assign 30 percent of such risk to the Company." See
5 Corrected Report and Order, Docket No. 09-035-15, March 3,
6 2011, page 71.

7 **Q. CAN YOU PROVIDE AN EXAMPLE OF THE POTENTIAL FINANCIAL**
8 **IMPACT TO THE COMPANY OF THE EBA PROPOSED IN DOCKET 12-**
9 **035-67?**

10 A. Yes. The Company's application in the EBA docket proposes to collect a
11 total of \$29.286 million from customers. This amount includes
12 approximately \$9.3 million of deferred costs from October 1, 2011, through
13 December 31, 2011, and \$20 million of previously deferred NPC. See
14 Docket 12-035-67, Application and Exhibit F. These are revenues that the
15 Company would not have otherwise realized but for the EBA, and as a
16 result of this revenue assurance, the Company's revenue variability, and
17 ultimately its business risk, is reduced, improving their bottom line. The
18 benefit of this risk reduction should be passed on to customers so that
19 customers will not be compensating the Company for risk it no longer
20 faces.

21 **Q. HOW DOES THIS RESULT COMPARE TO THE COMPANY'S**
22 **PROPOSED TEST YEAR OPERATING REVENUE FOR RETURN?**

23 A. The Company's proposed test year operating revenue for return is \$454.8
24 million, so the EBA revenues of \$29.286 million equal approximately 6.4

1 percent of the Company's proposed annual earnings, or approximately 51
2 basis points of return on rate base. See Exhibit SWC-2.

3 **Q. DID YOU PERFORM A SIMILAR ANALYSIS ON THE POTENTIAL**
4 **FINANCIAL IMPACT TO THE COMPANY IN THE LAST RMP RATE**
5 **CASE?**

6 A. Yes. In Docket 10-035-124, I performed a similar analysis and found that,
7 had the ECAM proposed in the ECAM docket been in place from 2003 to
8 2008, the Company would have been able to collect, on average,
9 additional revenues of \$36.7 million per year. See Docket 10-035-124,
10 Direct Testimony of Steve W. Chriss, page 7, line 19 to line 21 and Exhibit
11 SWC-2. In total, when looking at the current EBA or historical estimates of
12 the financial impact to the Company from the proposed ECAM, it is clear
13 that the ability to recover previously unrecoverable NPC provides revenue
14 assurance and risk reduction to the Company.

15 **Q. WHAT IS YOUR RECOMMENDATION TO THE COMMISSION ON THIS**
16 **ISSUE?**

17 A. In deciding cost of capital issues in this proceeding, specifically the
18 appropriate ROE for RMP, the Commission should consider that
19 implementation of the EBA increases RMP's revenue assurance. Thus,
20 the Company's revenue variability, and ultimately its business risk, is
21 reduced, improving their bottom line. As a result, the Commission should

1 make a downward adjustment for that component in determining the
2 appropriate ROE for the Company.

3 **Q. ARE YOU PROPOSING A SPECIFIC ADJUSTMENT TO THE**
4 **COMPANY'S PROPOSED ROE IN THIS DOCKET?**

5 A. Not at this time.

6 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

7 A. Yes.