## **BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH**

In the Matter of the Rocky Mountain Power Proposed Schedule 94, Energy	) ) DOCKET NO. 11-035-T10 ) Exhibit No. DPU 1.0 R )
Balancing Account (EBA) Pilot Program Tariff	<ul> <li>Rebuttal Testimony and Exhibits</li> <li>Charles E. Peterson</li> </ul>

### FOR THE DIVISION OF PUBLIC UTILITIES DEPARTMENT OF COMMERCE STATE OF UTAH

**Rebuttal Testimony of** 

**Charles E. Peterson** 

March 15, 2012

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# **Rebuttal Testimony of Charles E. Peterson**

2	I. INTRODUCTION AND SUMMARY
3	
4	Q. Please state your name, business address and title.
5	A. My name is Charles E. Peterson; my business address is 160 East 300 South, Salt Lake City,
6	Utah 84114; I am a Technical Consultant in the Utah Division of Public Utilities (Division,
7	or DPU).
8	
9	Q. On whose behalf are you testifying?
10	A. The Division.
11	
12	Q. Have you filed testimony previously in this docket?
13	A. Yes, I filed direct testimony in this docket on February 23, 2012.
14	
15	Q. What is the purpose of your testimony in this matter?
16	A. My rebuttal testimony is divided primarily into two sections to respond first to comments
17	made by UIEC's witness Maurice Brubaker, and second to Office of Consumer Services'
18	(Office) witness Daniel Gimble in their respective direct, pre-filed testimonies in this docket.
19	
20	In addition to my testimony, Matthew Croft will be filing rebuttal testimony that is also in
21	response to Mr. Brubaker's direct testimony.
22	

23	Q.	Are you responding at all to the UAE witness Kevin Higgins or to Rocky Mountain
24		Power's two witnesses?
25	A.	At this time, I am only commenting on the UAE and RMP witnesses incidental to my
26		responses to Messrs. Brubaker and Gimble.
27		
28		However, silence on issues raised by the UAE and RMP witnesses does not necessarily
29		constitute agreement or advocacy of any of their positions. Similarly, I do not comment on
30		all issues discussed by Messrs. Brubaker and Gimble; again, silence should not be
31		necessarily construed as agreement, or disagreement.
32		
33		
34 35		<u>II. COMMENTS ON MAURICE BRUBAKER'S DIRECT</u> <u>TESTIMONY</u>
35 36		
37	Q.	What are Mr. Brubaker's primary areas of concern?
38	A.	Mr. Brubaker identifies six areas that he is concerned with that he designates:
39		1. "Transparency"
40		2. Special Contracts
41		3. Deferral Formula
42		4. Allocation to rate schedules
43		5. Time for evaluation
44		6. Carrying charge <sup>1</sup>
45		
46	Q.	Please briefly outline what you understand each of these six topic areas to mean.

<sup>&</sup>lt;sup>1</sup> Prefiled Testimony of Maurice Brubaker, Docket No. 11-035-T10, p. 2, lines 17-20.

47	A. By "Transparency" Mr. Brubaker means the clear identification of costs and revenues in the
48	EBA tariff and process. "Special Contracts" refers to the treatment of retail contract
49	customers both in the tariff and in the EBA process generally. Under "Deferral Formula" Mr.
50	Brubaker discusses whether the proposed tariff correctly states the Commission's approved
51	formulae with additional discussion regarding the scalar derived in the Stipulation in the
52	settlement of the last general rate case, Docket No. 10-035-124. "Allocation to rate
53	schedules" is fairly self-explanatory; it refers to how the total Utah EBA balance gets
54	allocated among the various rate schedules. "Time for evaluation" refers to the time the
55	Division (and, potentially, other intervening parties) has to audit the EBA balances and make
56	a recommendation to the Commission. Finally, the "carrying charge" issue relates to how the
57	Company will calculate the carrying charge for the EBA. Mr. Brubaker argues, among other
58	things, that contract retail customers should be able to have their EBA payments trued-up
59	monthly, or even bi-weekly, and therefore should not have to pay (or receive) carrying
60	charges.
61	

### 62 Q. What issue does Mr. Brubaker initially discuss?

A. Mr. Brubaker initially argues that the EBA increases risks to customers (item #1, p.2, also
see his testimony on pp. 3-4, lines 65-85.).

65

#### 66 **Q. Do you have any comments on this issue?**

A. Whether or not the EBA increases customer risk is not an appropriate issue for this docket.

- 68 The issue of risk was discussed at length in the ECAM docket, Phases I and II. The
- 69 Commission ruled that an ECAM (now called the EBA) was in the public interest.

70	Furthermore, this is a tariff compliance filing and Mr. Brubaker fails to provide a clear nexus
71	between the level of risks and the compliance of the Company's proposed tariff with
72	previous Commission orders. In its March 3, 2011 EBA Order, the Commission references
73	the "risk" or "risks" more than 70 times and explicitly discusses the proposed risk mitigation
74	(the 70-30 percent sharing bands) on pages 38 to 43 and 69 to 71. In contrast, in its
75	Prehearing Order of January 20, 2012 in this docket, the Commission does not mention
76	"risk" at all. Therefore, arguments about the merits of the EBA from a risk perspective are far
77	outside of this tariff compliance docket and have been previously argued.
78	
79	Q. Please provide more detail regarding your understanding of Mr. Brubaker's
80	"Transparency" issue.
81	A. Mr. Brubaker raises the issue that there should be more specificity in the FERC account
82	details (items #2 & #3, p. 2. See also "Transparency" section, pp. 4-10, lines 86-217). Mr.
83	Brubaker recommends that any ambiguities be resolved in favor of customers (p. 7, lines
84	154-155). In addition, he claims that RMP should include a listing of the source documents
85	in the tariff (p. 7, lines 161-168) and he wants details of specific transactions to be part of the
86	EBA filing (p. 9, lines 21-215; see also Mr. Brubaker's Errata filing and the attachment to the
87	Errata filing.)
88	
89	Q. What are your comments regarding the "Transparency" issue?
90	A. The Division generally agrees that there should be additional account information as
91	discussed in detail in DPU witness Matthew Croft's direct testimony. However, any
92	ambiguities should be resolved by the Commission on a case by case basis where the

- 93 complexities and dependent facts can be presented and not by some blanket "rule" that94 customers automatically get the benefit of any and all doubts.
- 95

96	With regards to lists of source documents being included in the tariff, the Division does not
97	believe this to be necessary as the Company's annual March 15 <sup>th</sup> fillings and monthly filings
98	will provide the source documents as outlined in the Draft EBA Pilot Program Evaluation
99	Plan. The Division believes the issue of the transaction detail the Company should provide is
100	outside the scope of this docket. However, the Division believes its Draft EBA Pilot Program
101	Evaluation Plan adequately outlines the detailed information that should be provided with the
102	Company's monthly and annual EBA filings. Further detail may be requested as part of the
103	Division's audit.
104	
105	Q. What does Mr. Brubaker say about retail contract customers?
106	A. Mr. Brubaker believes that there should be no reference whatsoever to retail contract
106 107	A. Mr. Brubaker believes that there should be no reference whatsoever to retail contract customers <sup>2</sup> in the EBA tariff. He also claims that the language referring to retail contract
107	customers <sup>2</sup> in the EBA tariff. He also claims that the language referring to retail contract
107 108	customers <sup>2</sup> in the EBA tariff. He also claims that the language referring to retail contract customers is confusing (item #4, p. 2). If the language is confusing, the DPU would support
107 108 109	customers <sup>2</sup> in the EBA tariff. He also claims that the language referring to retail contract customers is confusing (item #4, p. 2). If the language is confusing, the DPU would support reasonable editing. However, the issue seems to be that Mr. Brubaker wants the tariff to be
107 108 109 110	customers <sup>2</sup> in the EBA tariff. He also claims that the language referring to retail contract customers is confusing (item #4, p. 2). If the language is confusing, the DPU would support reasonable editing. However, the issue seems to be that Mr. Brubaker wants the tariff to be completely silent on contract customers—even the mere existence of such contracts. I think
107 108 109 110 111	customers <sup>2</sup> in the EBA tariff. He also claims that the language referring to retail contract customers is confusing (item #4, p. 2). If the language is confusing, the DPU would support reasonable editing. However, the issue seems to be that Mr. Brubaker wants the tariff to be completely silent on contract customers—even the mere existence of such contracts. I think he raises a legal question as much as a factual one when he references UCA 54-7-
107 108 109 110 111 112	customers <sup>2</sup> in the EBA tariff. He also claims that the language referring to retail contract customers is confusing (item #4, p. 2). If the language is confusing, the DPU would support reasonable editing. However, the issue seems to be that Mr. Brubaker wants the tariff to be completely silent on contract customers—even the mere existence of such contracts. I think he raises a legal question as much as a factual one when he references UCA 54-7- 13.5(2)(f)—see line 227. My lay reading of that statute is that contract customers will be

<sup>&</sup>lt;sup>2</sup> "Retail contract customers" are primarily large customers that have special service contracts with the Company.

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116

117	Q.	What does Mr. Brubaker say about the scalar that was used in the settlement
118		stipulation in the last general rate case; Docket No. 10-035-124?
119	A.	Mr. Brubaker supports a dynamic scalar (item #5, p. 2). Mr. Brubaker agrees that the
120		Company has appropriately included the concept of the scalar from the settlement of the rate
121		case in the tariff (p. 12, lines 270-272). However, going forward he wants to separately
122		calculate the SE and SG factors for each month using actual data. He wants this done so that
123		monthly adjustments to rates can be made so that customers can get better price signals and
124		avoid paying carrying charges. (see pp. 12-13, lines 273-292)
125		
126	Q.	Does the Division agree with Mr. Brubaker in this regard?
127	A.	Generally, the DPU would agree with a dynamic scalar. As discussed in my direct testimony,
128		the monthly calculations are only used for determining the carrying charge or carrying credit,
129		and therefore the method applied wasn't too significant. The monthly true-ups and implicit
130		rate changes suggested by Mr. Brubaker are problematic in that it would add to the
131		complexity of the EBA including increasing the auditing problem, but it would not do away
132		with annual true-ups and ultimately determining final rates from the, now monthly (if I
133		understand correctly), interim rates.
134		
135		UIEC wants actual monthly calculations and monthly collections and refunds (item #6, p. 2,
136		see also item #5, above). As discussed at length in my direct testimony, only annual
137		allocation factors are available, so the monthly true-ups that Mr. Brubaker is requesting
138		would be estimates and require later auditing and vetting. Differences from the monthly

139		true-ups would still be subject to carrying charges or credits. This would add complexity. The
140		monthly true-ups would be an example of monthly allocations made to specific rate classes
141		(and customers) which is something the Commission has already ruled against in its EBA
142		Order. <sup>3</sup> Therefore, this discussion and recommendation by Mr. Brubaker is outside the
143		issues that should be considered in this tariff compliance filing docket, based upon my lay
144		understanding.
145		
146	Q.	Mr. Brubaker brings up issues regarding the carrying charge; please discuss your
147		understanding of these issues.
148	A.	Mr. Brubaker argues that the 6 percent interest rate ordered by the Commission (and largely
149		advocated by parties) is too high so that customers-but, primarily, only transmission level
150		customers—should have the opportunity to avoid the carrying charge (or, by implication,
151		avoid any carrying credit). As discussed above, this will be implemented by having monthly
152		EBA changes as soon as they can be reasonably estimated, with a later true-up and
153		adjustments (p. 15-16, lines 336-361).
154		
155		In conjunction with the monthly trued-up billings, Mr. Brubaker further argues that it is
156		important to bill monthly or even <i>twice</i> a month, so that customers can avoid the carrying
157		charge (pp. 17-18, lines 391-406). <sup>4</sup> If the Commission adopts Mr. Brubaker's suggestion, he
158		advocates incorporating a lead-lag factor into the calculation of the carrying charges. Mr.
159		Brubaker argues that because there is a delay between the time the Company incurs the
160		expense and the time it actually pays out the cash, the accrual of the carrying charge should

 <sup>&</sup>lt;sup>3</sup> EBA/ECAM Report and Order, Docket 09-035-15, pp. 76-77
 <sup>4</sup> Mr. Brubaker mischaracterizes the carrying charge to make it appear that the 6 percent and the monthly accrual are an "RMP proposal" rather than something already ordered by the Commission. See page 17, lines 391-394.

161		be delayed by 20 days. Mr. Brubaker seems to recognize that the lag is a one-time event. <sup>5</sup>
162		Again, as discussed above, anyone being billed for the EBA on a monthly true-up basis
163		would not have to pay (or, presumably receive a carrying credit) any carrying charge. (See
164		full discussion on pp.17-20, lines 390-450, and Exhibit UIEC_MEB-2).
165		
166	Q.	What is your response to the issue of monthly true-ups and the 6 percent carrying
167		charge?
168	A.	If the Company could provide actual monthly Utah NPC, the DPU might be in favor of its
169		incorporation, in some way, into the EBA tariff. The Division does not support monthly
170		collections and refunds unless it could be shown that rate stability would not be too affected
171		and that it would not increase the complexity of the Division's already complex auditing
172		program. The 20-day lag may, for practical purposes, be a one-time event, period: after the
173		initial 20-day lag, the EBA process would simply operate month to month.
174		
175		Finally, the 6 percent carrying charge has already been determined and ordered by the
176		Commission in its EBA Order. <sup>6</sup> The Division believes that carrying charge issues and the
177		new EBA design proposals by Mr. Brubaker are administrative details that the Commission
178		warned are not best discussed in this docket. <sup>7</sup> Therefore, the Division believes that these
179		issues are outside the issues appropriate to the proposed tariff compliance filing.
180		
181	Q.	What does Mr. Brubaker have to say about rate spread?

A. Mr. Brubaker recommends that the last GRC rate spread is followed (item #7, p. 2). 182

<sup>&</sup>lt;sup>5</sup> Pages 19-20, lines 438-441.
<sup>6</sup> EBA Order, Op. Cit., p. 75.
<sup>7</sup> Prehearing Order, Docket No. 11-035-T10, January 20, 2012, p. 2.

183		However, this agreement is just for this first EBA filing. Going forward on page 15, lines
184		327-335, he appears to want to implement what the Commission appears to have already
185		rejected, that is, that there be specific rate spreads within the EBA itself. <sup>8</sup>
186		
187	Q.	What is the Division's position on rate spread?
188	A.	The Division would agree that the most recent general rate case rate spread adopted by the
189		Commission, i.e. from Docket No.10-035-124, should be followed in the March 15, 2012
190		EBA filing. Similarly, the EBA should follow the new rate spread that will come out of the
191		current general rate case Docket No. 11-035-200.
192		
193	Q.	Is Mr. Brubaker concerned about the time the Division (and other parties) will have to
194		evaluate the Company's March 15 filings?
195	A.	Yes. Mr. Brubaker argues that the Division should have more than apparently 45 days to
195 196	А.	Yes. Mr. Brubaker argues that the Division should have more than apparently 45 days to evaluate the EBA filing; customers should have at least 30 days to evaluate the DPU's
	A.	
196	A.	evaluate the EBA filing; customers should have at least 30 days to evaluate the DPU's
196 197		evaluate the EBA filing; customers should have at least 30 days to evaluate the DPU's
196 197 198		evaluate the EBA filing; customers should have at least 30 days to evaluate the DPU's review (item #10, p. 3, also see Mr. Brubaker's discussion on pp. 16-17, lines 362-389).
196 197 198 199	Q.	evaluate the EBA filing; customers should have at least 30 days to evaluate the DPU's review (item #10, p. 3, also see Mr. Brubaker's discussion on pp. 16-17, lines 362-389). What is the Division's position regarding the time available to evaluate the Company's
196 197 198 199 200	Q.	evaluate the EBA filing; customers should have at least 30 days to evaluate the DPU's review (item #10, p. 3, also see Mr. Brubaker's discussion on pp. 16-17, lines 362-389). What is the Division's position regarding the time available to evaluate the Company's EBA filing?
196 197 198 199 200 201	Q.	<ul> <li>evaluate the EBA filing; customers should have at least 30 days to evaluate the DPU's</li> <li>review (item #10, p. 3, also see Mr. Brubaker's discussion on pp. 16-17, lines 362-389).</li> <li>What is the Division's position regarding the time available to evaluate the Company's</li> <li>EBA filing?</li> <li>The Division agrees that 45 days would be too short if the EBA rate changes were going to</li> </ul>

<sup>&</sup>lt;sup>8</sup> See EBA Order p. 76, wherein the Commission states that "[The Commission] will rely on our most recent general rate case revenue spread and rate design decisions for the spread of the deferred balance to rate schedules and to rate elements. For simplicity, we decline to adopt UIEC's proposal to account for the balance by rate schedule."

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205 this issue in his Rebuttal Testimony.

206

207

208		Division's response?
209	A.	Mr. Brubaker argues that if any costs are found to be imprudent, the customers will be
210		refunded those costs and any accrued carrying charge. He also argues that mark-to-market
211		calculations should not incur carrying charges (pp. 20-21, lines 451-470). This appears
212		reasonable to the Division. However, the Division notes that in the EBA Filing, there should
213		only be actual costs and not any mark-to-market non-cash accounting entries. The Division's
214		position is that actual costs, that are not found to be imprudent, should be subject to carrying
215		charges.
216		
217	Q.	The Division sent a data request to UIEC and Mr. Brubaker regarding lines 242-249 of
218		Mr. Brubaker's Direct Testimony. Does the Division have any comments regarding
219		these lines of testimony?
220	A.	In the response to the data request, UIEC/Mr. Brubaker stated that the only purpose of that
221		testimony was "to provide a high level explanation of why some type of scalar factor is
222		used." That being the case, the Division has no further comment on those lines of testimony.
223		
224		
225		
225		

Q. What does Mr. Brubaker say should be done with imprudent costs, and what is the

226

228	
229 230	<b>III. COMMENTS ON DANIEL GIMBLE'S DIRECT TESTIMONY</b>
231	Q. What does Mr. Gimble say are the primary issues and recommendations raised by the
232	Office?
233	Mr. Gimble's direct testimony addressed the following issues: <sup>9</sup>
234 235	• The appropriate allocation factors to apply in order to achieve a cost-based spread of EBA costs to rate schedules;
236 237	• Whether Utah's share of EBA costs should be calculated based on dynamic or static allocation;
238 239 240	• Whether the proposed tariff adequately details the types of costs that will be recorded in the EBA, consistent with the EBA Order and the September GRC Order; and
241 242 243	<ul> <li>Whether the proposed tariff is consistent with the EBA Order in the manner for which it provides for the finality of rates.</li> </ul>
244	The Office's recommendations include: <sup>10</sup>
245 246 247 248	• The "Composite NPC Allocator" should be used to spread EBA costs to rate schedules and special contracts beginning with the Company's March 2012 EBA filing. The "Composite NPC Allocator" better reflects cost causation than the Total Revenue Requirement Allocator for spreading EBA costs.
249 250 251 252	• The "Composite NPC Allocator" should be updated after each general rate case based on a Compliance NPC Study. The Commission should also establish a review process to verify the accuracy of the Compliance NPC Study and "Composite NPC Allocator."
253 254	• Dynamic allocation principles should guide the allocation of total EBA costs to Utah.
255 256 257	<ul> <li>Dynamic allocation alternatives at the class level should be evaluated over the EBA pilot period.</li> <li>Minimum filing requirements should be developed through a mlamaking.</li> </ul>
257 258	• Minimum filing requirements should be developed through a rulemaking procedure and applied to the Company's EBA filings to ensure the information

<sup>&</sup>lt;sup>9</sup> Direct Testimony of Daniel E. Gimble, Docket No. 11-035-T10, p. 2. <sup>10</sup> Ibid. p. 3.

259		submitted is complete, minimize discovery and increase the efficiency of the EBA
260		review process.
261 262		• An EBA Manual should be developed that relates to both the EBA Schedule 94 Tariff and EBA Filing Requirements.
263		<ul> <li>A party should have a minimum of 45 days from the time the Division submits its</li> </ul>
264		EBA audit report to prepare a filing that identifies any additional adjustments or
265		concerns. Final EBA rates should not be established until the Commission
266		conducts a hearing and takes evidence on the Division's EBA Report and any
267		other matter raised by the Division, Office or other interested party.
268		other mater russed by the Division, office of other interested puty.
269	Q.	What is your understanding of the term "Composite NPC Allocator"?
270	A.	Mr. Gimble uses the term "Composite NPC Allocator" (CNA) for the allocation factors that
271		are used in general rate cases to allocate NPC to Utah plus wheeling revenues. He argues that
272		the CNA is more appropriate than a "Total Revenue Requirement Allocator." Further, he
273		says, using the CNA is consistent with the allocation methods recently approved in MPA
274		cases (p. 4, lines 103-116). Mr. Gimble justifies the allowance of the Commission to bring up
275		this recommendation by quoting from page 5 of the Commission's Prehearing Order. The
276		CNA would have to be specified in each rate case.
277		
278	Q.	Does the Division have an opinion regarding the Office's proposed use of the CNA?
279	A.	Yes. The Division believes that his recommendation appears to be appropriate. The
280		energy/capacity split on the allocation is approximately 94 percent to 6 percent based on the
281		last GRC. The Division also believes that Mr. Gimble is correct that the CNA would more
282		closely match cost causation in the EBA than the general state allocation factor.
283		
284	Q.	The Office is recommending GRID compliance studies after each general rate case.
285		What is the Division's comment on this recommendation?

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286	A.	The Division understands that the Company will be filing annual general rate cases for the
287		foreseeable future. The Division interprets Mr. Gimble's suggestion as a call for the
288		Company to file new GRID runs immediately after the Commission has issued its decisions
289		at the end of a rate case. The purpose of these studies would be to show how the
290		Commission's GRC Order was being implemented with respect to net power costs. The
291		Division believes that this recommendation is appropriate and should be implemented at the
292		end of each general rate case.
293		
294	Q.	What is the Office's position regarding the issue of static versus dynamic allocators and
295		scalars?
296	A.	The Office supports the use of dynamic allocators for the actual NPC calculations (pp. 10-11,
297		lines 277-305). The Office appears to generally support the DPU's position.
298		
299	Q.	The Office wants the DPU to study the effects of monthly allocations to different classes
300		(pp. 11-12, lines 307-337). Does the Division have any comments on this
301		recommendation?
302	A.	In this case the Division currently believes that the monthly issue only affects the carrying
303		charges/credits. Furthermore, such a project would add to the Division's already heavy work
304		load; therefore, the Division declines to make this study.
305		
306	Q.	Mr. Gimble recommends that the Commission begin rule-making to establish the
307		Company's minimum filing requirements for its EBA filing. Does the Division have a
308		position on this recommendation?

309	A.	The DPU is not opposed to having the recommendations by the EBA Filing Requirements
310		work group be codified in a Rule. The Division would be opposed to having the rule-making
311		in effect be starting the recommendation process all over again. In other words, the rule
312		making process should begin with specific acceptance of, or acceptance of with specific
313		modifications to the work group report. The Division would also support a short time frame
314		to consider any additions or modifications to the work group report.
315		
316	Q.	Mr. Gimble also recommends that an EBA "Manual" be written (p. 13, lines 343-372).
317		What is the Division's position with respect to an EBA "Manual"?
318	A.	With regard to the "Manual," it is unclear exactly what its purpose would be, who would
319		write it, and how it would be maintained and updated. Indeed it appears to the DPU that this
320		"Manual" practically only could be a compilation of the tariff and Commission orders. As
321		such it appears to be duplicative and probably something that would not be very useful.
322		
323	Q.	Mr. Gimble argues that rates would only be final after: (1) the Division issues its audit
324		report; (2) recommendations and comments from parties on the Division's reports are
325		filed; and (3) parties had at least 45 days to review and comment on the Division's
326		report before the Commission holds a hearing on whether or not to make the EBA rates
327		final (p. 14). What is the Division's response to this recommendation?
328	A.	As indicated under the section addressing UIEC's comments, the DPU generally supports
329		this position.
330		

331	
332 333	IV. OTHER COMMENTS
334	Q. Do you have any comments with respect to the issue raised by Kevin Higgins, witness
335	for UAE, regarding the \$60 million deferred net power costs that were the subject of the
336	Stipulation in the last general rate case?
337	A. The Division supports that the rate spread be according to the Stipulation. However,
338	following the conclusion of the current rate case (Docket No. 11-035-200), the Division
339	supports basing the rate spread upon the Office's recommendation of using just the SE and
340	SG factors.
341	
342	Q. Does the Division have any comments on the direct testimony of the Company's
343	witnesses?
344	A. With the possible exception that the Company's proposed tariff adequately details the types
345	of costs <sup>11</sup> that will be recorded in the EBA, the Division generally does not disagree with the
346	Company's witnesses' comments.
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<sup>&</sup>lt;sup>11</sup> See the direct testimony of Mr. Croft.

353 354	V. CONCLUSIONS AND RECOMMENDATIONS
355	
356	Q. What are your principal conclusions and recommendations regarding the direct
357	testimonies of the Company witnesses and the witnesses for the intervenors?
358	A. The Division supports the following recommendations by the intervenors:
359	• Broadly, the Division supports "transparency" and in direct testimony has
360	recommended that more account detail be included in the proposed tariff.
361	• The Division supports the use of dynamic allocation factors and scalars with
362	respect to the actual NPC.
363	• The Division agrees that parties should have at least 30 days to review and
364	respond to the Division's audit report <sup>12</sup> and recommendations as to whether or not
365	to make interim rates final.
366	• The Division agrees with Mr. Brubaker's recommendation that costs found to be
367	imprudent be refunded to customers along with any related carrying charges.
368	• The Division supports the Office's rate spread proposal to allocate deferred EBA
369	balances based upon the SE and SG factors (i.e. formulae) used in the rate case to
370	establish Utah NPC costs.
371	• The Division supports the Office's proposal for GRID compliance studies.
372	• The Division is not opposed to rule making for the EBA filing requirements.
373	• The Division supports using the Office's proposed CNA for the deferred NPC
374	costs coming out of the Stipulation.
375	
376	Q. What are the primary recommendations by intervenors that the Division does not
377	support?
378	A. The Division does not support the following recommendations:

<sup>&</sup>lt;sup>12</sup> See Mr. Croft's rebuttal testimony for the distinction between the Audit Report, Review Report and Evaluation report.

379	• The Division believes that Mr. Brubaker's comments about risk were already
380	raised in the ECAM/EBA Docket No. 09-035-15, and are beyond the scope of this
381	tariff compliance docket.
382	• The Division disagrees with Mr. Brubaker's position that there should be no
383	mention of retail contract customers in the EBA tariff.
384	• The Division believes that the Commission has already rejected special
385	allocations to particular rate classes.
386	• The Division believes that Mr. Brubaker's comments and recommendations
387	regarding the 6 percent carrying charge relate to issues already raised and decided
388	by the Commission and are beyond the scope of this EBA tariff compliance
389	docket.
390	• At this time the Division does not support the development of an EBA Manual
391	since it is not well defined and appears to be duplicative of Commission orders,
392	rules, and Company tariffs.
393	• The Division does not support the study of monthly allocation factors since it
394	believes that this would not result in significant changes to the EBA process or the
395	deferred balances, primarily carrying charge deferrals.
396	
397	Q. Does this conclude your testimony?
398	A. Yes.