

1 **Q. Please state your name, business address, and present position.**

2 A. My name is Darrell T. Gerrard. My business address is 825 NE Multnomah
3 Street, Suite 1600, Portland, Oregon 97232. I am currently employed as Vice
4 President – Transmission System Planning for PacifiCorp. I have held my present
5 position since May 2007. The primary duties of my present position include
6 management and oversight of all Main Grid Transmission System Planning
7 requirements for both Rocky Mountain Power and Pacific Power, which are
8 operating units of PacifiCorp (collectively referred to as the “Company”).

9 **Q. Please describe your education and business experience.**

10 A. I have a Bachelor of Science degree in Electrical Engineering from the University
11 of Utah. My experience spans more than 30 years in the electric utility business
12 and electric industry in general. I have experience and have been responsible for a
13 number of functional organizations at the Company including: Area Engineering,
14 Area Planning, Region Engineering, T&D Facilities Management, Transmission,
15 Substation and Distribution Engineering, System Protection and Control, T&D
16 Project Management and Delivery, Asset Management, Electronic
17 Communications, Hydro System Engineering, Transmission Grid Operations, and
18 most recently Transmission System Planning. Currently my responsibility is to
19 ensure that proper planning activities are performed as necessary for the
20 Company’s bulk transmission system. I am also responsible for the conceptual
21 design and ongoing electrical transmission system planning required to support
22 the Company’s Energy Gateway Program.

23 **Q. What is the purpose of your testimony?**

24 A. The purpose of my testimony is to describe the purpose and need for the Sigurd to
25 Red Butte No. 2 - 345 kV transmission line (the “Transmission Project” or the
26 “Project”) in support of the Company’s request for a Certificate of Public
27 Convenience and Necessity (“CPCN”).

28 **Q. Please summarize your testimony.**

29 A. In summary, the Transmission Project is necessary to first, improve the overall
30 reliability of the Company’s existing transmission system and second it is
31 necessary to meet both short and long term customer demands for energy. The
32 southwest Utah transmission system, including the existing Sigurd to Three Peaks
33 to Red Butte No. 1 – 345 kV transmission line and the Red Butte to Harry Allen
34 345kV line cannot currently provide adequate and reliable service under all
35 expected operating conditions and expected future customer demands.
36 Additionally, the existing 345kV transmission line between Sigurd and Red Butte
37 substations represents the sole transmission connection between major southwest
38 Utah load area, and generation sources expected to serve this customer load.
39 Today loss of this existing line exposes over 120,000 electric customers and over
40 425 megawatts of demand to loss of supply line outage events. Load growth in
41 southwestern Utah has increased significantly over time and is forecasted to
42 continue to increase beyond the current recession period, further surpassing the
43 capabilities of the existing transmission system. New transmission facilities must
44 be constructed to provide reliable capacity for load service. Without the Project,
45 peak load in southwestern Utah cannot be reliably served during transmission line

46 outages or major substation equipment contingencies. The Project will not only
47 improve reliability and support future electrical load growth in southwestern
48 Utah, but will also improve the ability of Rocky Mountain Power’s transmission
49 system to transport energy into southwest and central Utah, and on to high growth
50 urban areas in and around Salt Lake City and along the Wasatch Front and to
51 Company’s eastern control balancing area in general. Due to the interconnected
52 nature of the Company’s transmission system, this Project will benefit
53 PacifiCorp’s system in a regional context. Utah is currently one of the fastest
54 growing states and projections indicate that it will continue to grow rapidly for
55 decades. Staying ahead of expected future energy demand is therefore critical.
56 Finally, in addition to meeting our customers’ future energy requirements, this
57 Project is key to maintaining the Company’s compliance with mandated North
58 American Electric Reliability Corporation (“NERC”) and Western Electricity
59 Coordinating Council (“WECC”) reliability and performance standards during
60 normal system operations and during certain transmission system and generation
61 plant outage conditions.

62 **GENERAL DESCRIPTION OF PROJECT**

63 **Q. Please describe the Transmission Project.**

64 A. The Project is a component of the Company’s long range transmission plan and
65 consists of a new single circuit 345 kV transmission line that will be built between
66 the existing Sigurd substation in Sevier County located approximately six miles
67 northeast of the town of Richfield, Utah, to the Red Butte substation west of State
68 Route 18 and the town of Central in Washington County, Utah. The total length of

69 the Project will be approximately 160 miles in length, depending on the
70 alternative alignment selected. The precise alignment for the Project has not yet
71 been determined. Because much of the Project will be located on federal land
72 managed by the U.S. Bureau of Land Management of the U.S. Department of
73 Interior (“BLM”) as well as the U.S. Forest Service of the U.S. Department of
74 Agriculture (the “USFS”), the ultimate line route decision will be made by the
75 BLM, which has been designated as the lead agency in the federal environmental
76 review process. This decision will be based on an environmental impact statement
77 (“EIS”) currently being prepared in accordance with the National Environmental
78 Policy Act (“NEPA”). This process requires, among other things, input by the
79 public, state and federal land and resource agencies, the affected counties and
80 other local jurisdictions. A map showing the EIS study area for the Project is
81 attached hereto as Exhibit RMP___(DTG-1). The Company has been prudent by
82 very actively engaging in the NEPA and permitting process for four years and
83 nine months in order to anticipate the Projects needed in-service date.

84 Construction of the Project will commence upon approval of the CPCN by
85 the Commission, and issuance of Records of Decision by the BLM and USFS.
86 The duration of construction activities will depend, in part, on the timing of
87 Project authorizations, but in general, the entire Project is expected to require
88 approximately 26 months to complete, with a minimum of 16 months required for
89 heavy construction activities. The Project is designed to meet an in-service date of
90 June 30, 2015.

91 **BACKGROUND**

92 **Q. What is your general understanding of the standard for the Commission’s**
93 **decision in this case?**

94 A. I am not an attorney but have relied on legal counsel for this response. In *Mulcahy*
95 *v. Public Service Commission*, 117 P.2d 298 (Utah 1941), the court stated:

96 The “convenience” and “necessity” required to support an application for
97 a certificate **are those of the public**, not those of individuals. . . .
98 “Necessity” and “convenience” are not to be construed as synonymous.
99 Convenience is much broader and more inclusive than necessity, but effect
100 must be given to both. **Necessity means reasonably necessary** and not
101 absolutely imperative. . . . It does not mean "necessary" in the ordinary
102 sense of the term. The convenience of the public must not be
103 circumscribed by holding the term "necessity" to mean an essential
104 requisite.
105 . . .

106 [I]n determining whether or not the convenience and necessity of the
107 public will be best subserved by the proposed service, the needs and
108 welfare of the people **of the territory or community affected should be**
109 **considered as a whole.** (117 P.2d at 300, 301; emphasis added)

110 **Q. Has the Commission provided any further guidance in the issuance of a**
111 **CPCN?**

112 A. Yes. In the Scheduling Order issued in May 2008 that granted a certificate of
113 public convenience and necessity for the Populus – Terminal transmission line
114 project, the Commission was clear that siting of a transmission line is not within
115 the issuance criteria of this type of docket:

116 The Commission desires to clarify the purpose of this proceeding. This
117 proceeding is not about the location or siting of the Transmission Line if it
118 is built. The Commission does not have jurisdiction over the siting of
119 transmission lines. **This proceeding is to determine if present or future**
120 **public convenience and necessity does or will require construction of a**
121 **transmission line.** (Scheduling Order at page 1; emphasis added).

122 In its final order in that docket, the Commission reaffirmed that “the Commission
123 does not have jurisdiction over the siting of transmission lines generally nor of
124 this particular facility. . . . Our proceedings are to determine if present or future
125 public convenience and necessity does, or will, require construction of a
126 transmission line.” (Report and Order Granting Certificate and Certificate of
127 Public Need and Necessity, Docket No. 08-035-42, September 4, 2008, at page 2).
128 It is also my understanding that granting of a certificate does not constitute
129 determination of prudence by the Commission.

130 **Q. Recognizing that siting is not an issue here, it may nonetheless be helpful as**
131 **general background for the Commission to be aware of the proposed route**
132 **for the Transmission Project. What is the current proposed route for the**
133 **transmission portion of the Project?**

134 A. A map showing the Company’s proposed route of the Transmission Project is
135 attached as Exhibit RMP____(DTG-2), which, of course, is subject to adjustment
136 based on the outcome of the Final EIS and the Records of Decision from the BLM
137 and USFS. Further, as with any project of this nature, it is also subject to minor
138 route adjustments that may occur during final engineering and design, and
139 working directly with landowners along the transmission line route. The existing
140 Sigurd and Red Butte substations will be upgraded to accommodate the new
141 transmission lines, equipment and termination points.

142 **Q. What is the projected cost of the Project?**

143 A. The projected cost of the Project is approximately \$380 million.

144 **STATUS OF ENVIRONMENTAL APPROVAL**

145 **Q. What is the current status of the Environmental Impact Statement and**
146 **approval?**

147 A. The Company filed a right of way permit application with the BLM and the USFS
148 in December 2008, which triggered the need to prepare an EIS in accordance with
149 the requirements of NEPA. The draft EIS was released for public comment in
150 May 2011, with the final EIS scheduled for publication in October 2012. The
151 Company anticipates that the BLM and USFS will issue their respective Records
152 of Decision in December 2012. As noted previously, the BLM has been
153 designated as the lead agency in the EIS process. The Company believes the
154 BLM's decision will result in the issuance of the rights-of-way and authorizations
155 necessary for the Company to begin construction on federally-administered lands.
156 We will, of course, inform the Commission when the environmental approval has
157 been granted, and of any changes to the Company's proposals that may result
158 from that approval process.

159 **Q. What is the current status of the Environmental Assessment and approval?**

160 A. The Company conducted geotechnical soil sampling investigations to identify the
161 geotechnical conditions along each of the alternative routes, to assist in
162 foundation designs, and to facilitate the development of more accurate
163 construction costs. In order to obtain the necessary authorization from the BLM
164 and USFS to conduct these geotechnical investigations, including borehole
165 drilling, an Environmental Assessment ("EA") was required to analyze potential
166 impacts on natural, human and cultural resources along each alternative route as a

167 result of these activities. The BLM, in cooperation with the USFS, state, county
168 and municipal agencies, has completed the EA and issued a Finding of No
169 Significant Impact (“FONSI”). Following the BLM’s decision, the Company
170 commenced the geotechnical studies, including borehole drilling activities, in
171 September 2010.

172 **THE PROJECT DECISION—RELIABILITY AND LOAD SERVICE**

173 **Q. Customer load growth information is an important factor in determining the**
174 **need and the timing of transmission projects. What load information was**
175 **used to determine the Project is needed now?**

176 A. PacifiCorp’s Open Access Transmission Tariff (“OATT”),¹ approved by the
177 Federal Energy Regulatory Commission (“FERC”), details the Company’s
178 requirements and obligations to provide transmission service. Section 28.2 defines
179 PacifiCorp’s responsibilities, which include the requirement to “plan, construct,
180 operate and maintain the system in accordance with good utility practice.” Section
181 31.6 defines the requirement for all network customers to supply annual load and
182 resource updates for inclusion in planning studies. The Company solicits this data
183 annually in order to determine future load and resource requirements for all
184 transmission network customers. The Company’s retail loads comprise the bulk of
185 the transmission network customer need in Utah with the exception of southwest
186 Utah where the company provides network transmission service to other utilities
187 who are the major electric service providers in the area. Details regarding those
188 other utilities who are dependent on the Company’s transmission system is
189 provided later in my testimony. Section 28.3 states the requirement for PacifiCorp

¹ http://www.oasis.pacificorp.com/oasis/ppw/OATTVol11Baseline_20100908.pdf.

190 to provide “firm service over the system so that designated resources can be
191 delivered to designated loads.” The Project is necessary to meet these
192 requirements and to meet expected and forecasted customer energy demand.
193 Under the Company’s OATT it is required to provide adequate and non-
194 discriminatory service to all network customers.

195 **Q. What specific reliability standards and criteria require the Project and its**
196 **timing to completion?**

197 A. PacifiCorp plans, designs, and operates its transmission system to meet or exceed
198 NERC Standards for Bulk Electric Systems and WECC Regional standards and
199 criteria. The NERC standards are federal law stated in 18 CFR Part 40
200 (Mandatory Reliability Standards for Bulk-Power Systems). The WECC
201 standards and criteria are deemed necessary for the WECC Region to meet or
202 exceed NERC standards. There are currently more than 100 approved NERC
203 standards with which the Company must comply. The Project and its respective
204 in-service date timing are required to maintain compliance with the following:

- 205 • NERC TPL-001 [System Performance Under Normal Conditions](#)²
- 206 • NERC TPL-002 [System Performance Following Loss of a Single](#)
207 [BES Element](#)³
- 208 • NERC TPL-003 [System Performance Following Loss of Two or](#)
209 [More BES Elements](#)⁴
- 210 • NERC TPL-004 [System Performance Following Extreme BES](#)
211 [Events](#)⁵

² NERC TPL-001 can be found at: <http://www.nerc.com/files/TPL-001-0.pdf>.

³ NERC TPL-002 can be found at: <http://www.nerc.com/files/TPL-002-0.pdf>.

⁴ NERC TPL-003 can be found at: <http://www.nerc.com/files/TPL-003-0.pdf>.

- 212 • TPL 001-WECC-1-CR System Performance Criteria Normal Conditions⁶
- 213 • TPL 002-WECC-1-CR System Performance Criteria Following Loss of a
- 214 Single BES Element
- 215 • TPL 003-WECC-1-CR System Performance Criteria Following Loss of
- 216 Two or More BES
- 217 • TPL 003-WECC-1-CR System Performance Criteria Following Extreme
- 218 BES Events
- 219 • NERC TOP-002 [Normal Operations Planning](#)⁷
- 220 • NERC TOP-004 [Transmission Operations](#)⁸
- 221 • NERC TOP-007 [Reporting SOL and IROL Violations](#)⁹

222 The above-referenced standards dictate the minimum levels of transmission
223 system reliability, redundancy, and performance required for transmission
224 facilities. The Company must have adequate transmission system capacity to
225 serve customers in advance of the expected demand and must be proactive in
226 doing so.

227 **Q. Please discuss further how these standards and criteria influence the timing**
228 **of the Project.**

229 A. These mandatory standards require the Company to have a forward-looking
230 transmission plan of action to reliably serve current and anticipated customer
231 demands under all expected operating conditions, including normal system

⁵ NERC TPL-004 can be found at: <http://www.nerc.com/files/TPL-004-0.pdf>.

⁶ TPL 001-WECC-1-CR – TPL 004-WECC -1-CR can be found at:
<http://www.wecc.biz/Standards/WECC%20Criteria/TPL-001%20thru%20004-WECC-1-CR%20-%20System%20Performance%20Criteria.pdf>.

⁷ NERC TPL-002 can be found at: <http://www.nerc.com/files/TPL-002-0.pdf>.

⁸ NERC TPL-004 can be found at: <http://www.nerc.com/files/TPL-004-0.pdf>.

⁹ NERC TOP-007 can be found at: <http://www.nerc.com/files/TOP-007-0.pdf>.

232 operations (all system elements in service) and during system contingencies
233 (where elements of the transmission system are out of service), both planned or
234 otherwise. NERC Transmission Planning Standard TPL 002 states:

235 **A. Introduction**

236 **Purpose:** System simulations and associated assessments are needed
237 periodically to ensure that reliable systems are developed that *meet*
238 *specified performance requirements with sufficient lead time*, and continue
239 to be modified or upgraded as *necessary to meet present and future system*
240 *needs.*

241 **B. Requirements**

242 **R1.** The Planning Authority and Transmission Planner shall each
243 demonstrate through valid assessment that its portion of the interconnected
244 *transmission system is planned such that the Network can be operated to*
245 *supply projected customer demands and projected Firm (nonrecallable*
246 *reserved) Transmission Services, at all demand levels over the range of*
247 *forecast system demands, under the contingency conditions as defined in*
248 *Category B of Table I. To be valid, the Planning Authority and*
249 *Transmission Planner assessments shall:*

250 **R1.1.** Be made annually.

251 **R1.2.** Be conducted for near-term (years one through five) and
252 longer-term (years six through ten) planning horizons.

253 **R2.** When System simulations indicate an *inability of the systems to*
254 *respond as prescribed in Reliability Standard TPL-002-0_R1*, the
255 Planning Authority and Transmission Planner shall each:

256 **R2.1.** Provide a written summary of its plans to achieve the
257 required system performance as described above throughout the
258 planning horizon:

259 **R2.1.1.** *Including a schedule for implementation.*

260 **R2.1.2.** *Including a discussion of expected required in-service*
261 *dates of facilities.*

262 **R2.1.3.** *Consider lead times necessary to implement plans.*

263 (Emphasis added)

264 The Company is required to have both short-term and long-term transmission
265 plans to reliably meet all expected current and forecasted customer electrical
266 demands. The requirement to have such plans and prudently meet current and

267 forecasted customer demand is not optional for the Company. Projects of this size
268 require multi-year planning, permitting and construction processes, and the
269 Company must anticipate the need for adequate lead times and schedules for
270 implementation of the Project.

271 **Q. Is the Transmission Project included in the Company's IRP plans currently**
272 **under development and scheduled for release in early 2013?**

273 A. Yes: The timing of the Project CPCN and timeline for the Company to enter into
274 a contract for construction are key in the Company's decision to include the
275 Project in its current IRP planning cycle analysis for 2013. Utah Report and Order
276 under Docket No. 11-2035-01 issued March 22, 2012 page 10, the Commission
277 stated the Company's "*existing system should represent only facilities which have*
278 *already received a certificate of convenience and necessity (if required) or for*
279 *which the Company has a binding contract in place. All other facilities should be*
280 *included in core or sensitivity cases as options.*" The Project is necessary to
281 reliably deliver existing and future network resources to existing and future
282 network loads. In addition, the Company anticipates this regulatory proceeding to
283 approve a CPCN for the Project will be concluded before the Company publishes
284 its final 2013 IRP.

285 **Q. Has the Company entered into a binding contract for design and**
286 **construction of the Project?**

287 A. The Company has competitively bid the Project as a part of its Engineer, Procure,
288 and Construct ("EPC") strategy used in effective delivery of transmission projects
289 of this size and scope. The Company expects to complete bid evaluations and to

290 award contracts for the Project in November, 2012. The Company fully
291 recognizes that its efforts in the EPC bidding process and subsequent award of
292 construction contracts necessary for the Project is occurring in a parallel track
293 with this CPCN proceeding however, the contract timing and award is necessary
294 in order to preserve the design and construction durations and timelines necessary
295 to efficiently place the Project in-service by June 2015. In recognition of this
296 timeline requirement, the Company has structured and negotiated contract terms
297 that allow termination of these contracts, by the Company, in the event the CPCN
298 is not issued or in the event the Record of Decision and Notice-to-Proceed are not
299 received from the BLM as lead agency in the NEPA process.

300 **Q. Has the Transmission Project been included in previous IRP modeling and**
301 **analysis?**

302 A. Yes. The 2008 Integrated Resource Plan (“IRP”), updated March 31, 2010, and
303 2008 IRP Update Errata dated June 16, 2010, include the Project as part of the
304 modeled transmission topology for the purpose of selecting the Company’s
305 preferred portfolio of future supply-side and demand-side resources. The 2008
306 IRP describes what the Company calls the “Energy Gateway Transmission
307 Expansion.” (2008 IRP, at pages 60-66). The Sigurd to Red Butte Transmission
308 Project is an integral part of the Energy Gateway Transmission Expansion.
309 Energy Gateway is designed to use “a ‘hub and spoke’ concept to most efficiently
310 integrate transmission lines and collection points with resources and loads centers
311 aimed at serving the Company’s customers while keeping in sight Regional and
312 Sub Regional needs.” (2008 IRP, at page 61). The “2008 IRP Action Plan

313 Update” consisted of 21 Action Items, one of which was to “Permit and construct
314 a 345 kV line between Sigurd and Red Butte.” (2008 IRP, Table 6.1, at pages 56
315 thru 66; the Sigurd to Red Butte project is identified as item 12 on page 64).

316 The Populus to Terminal transmission project (CPCN approved in Report
317 and Order, Docket No. 08-035-42, September 4, 2008) and the approved Mona to
318 Oquirrh transmission project (CPCN approved in Report and Order, Docket No.
319 09-035-54, July 16, 2010) are also part of the Energy Gateway Transmission
320 Expansion. The Company’s success in providing low-cost energy depends on its
321 ability to reliably acquire and transmit power from numerous sources to load
322 centers. In addition, these coordinated projects represent a long-term effort by the
323 Company to deliver network resources to loads, to support retail load growth, and
324 improve reliability of the power grid, all of which is beneficial to the Company’s
325 customers as a whole.

326 Further the Project was incorporated as part of a transmission expansion
327 option included in the 2007 IRP capacity expansion optimization model. This
328 analysis helped support the decision to include the Project as part of the
329 Company’s preferred portfolio. (2007 IRP, pg. 231)

330 **Q. How does this Project meet the requirements of the current IRP in light of**
331 **the current recession?**

332 A. The 2011 IRP recognizes that, at least in the near term, load growth will not be as
333 vibrant as had been forecast in the 2007 IRP, an issue I discuss further below.

334 For many years, Utah has been a high-growth state. Indeed, based on the
335 recently released 2010 census, Utah’s population increased by 23.8 percent over

336 the last decade, the third highest growth rate in the country.¹⁰ The Company is
337 unaware of any data or other projections that suggest that this will change in any
338 substantial way (particularly given Utah’s natural population growth, which I
339 discuss in detail below). When the recession ends, Utah will continue to be
340 attractive to business and industrial growth and electricity will be essential to
341 meet Utah’s above-average population growth.

342 With respect to Washington County, according to U.S. Census Bureau
343 information there were 90,345 residents in 2000 and the 2007 projected
344 population was 133,447, resulting in a 47.7 percent increase from 2000 to 2007.
345 This growth translated into significant increases in electrical demand in the area
346 of the Washington County, consistently maintaining growth rates from 10 – 20
347 percent annually from 2001 to 2007. Since 2007, the estimated population growth
348 was drastically reduced through 2011 but is beginning to increase. This was
349 confirmed with the 2010 census which reported a total population of 138,115.
350 Census estimates for future population growth in Washington County is expected
351 to reach 141,666 in 2011 and will continue at the current modest growth levels.¹¹

352 Utah has not been as hard hit by the recession as other states and the
353 country as a whole. The seasonally adjusted national unemployment rate for
354 November 2010, according the Bureau of Labor Statistics (“BLS”), was 9.8
355 percent.¹² The BLS reported that Utah’s unemployment rate for the same period

¹⁰ See <http://2010.census.gov/2010census/data/apportionment-pop-text.php>.

¹¹ <http://quickfacts.census.gov/qfd/states/49/49053.html>.

¹²

http://data.bls.gov/PDQ/servlet/SurveyOutputServlet?data_tool=latest_numbers&series_id=LNS1400000

356 was 7.5 percent,¹³ the sixteenth lowest unemployment rate of the fifty states.¹⁴

357 Of course, the long-range planning represented by the IRP requires the
358 Company to look far beyond the current recession to assure that the electricity
359 needs of Utah are met on a much longer time line. Thus, while demand has been
360 affected by the recession and the 2011 IRP Update dated March 30, 2012 has
361 scaled-back its estimate of future customer peak load demand, the Company's
362 network load obligation in Utah is still expected to grow during the next ten years
363 at an average annual energy demand growth rate of about 2.5 percent. (2011 IRP
364 Update, at page 28 Table 3.2) The Company must ensure that, not only are there
365 adequate supplies of electricity to meet ongoing customer demands for energy,
366 but also that the transmission system has the capacity and reliability to deliver this
367 increased demand for electricity to customers. At the same time, adequate
368 transmission capability is essential for the Company to maintain its obligation to
369 provide reliable and safe electricity to all of its customers. Without increased
370 reliability and new capacity gained by the Project, the Company will not be able
371 to reliably meet customer energy needs.

372 **UTAH POPULATION GROWTH**

373 **Q. Are the energy demand growth estimates in the Company's 2011 IRP and**
374 **estimates from other Network customers served by the Company consistent**
375 **with other data sources?**

376 **A.** Yes. While I am not an expert on population growth drivers in our service areas, I
377 reviewed a new state study of Utah's economy, the 2010 Economic Report to the

¹³ <http://www.bls.gov/eag/eag.ut.htm>.

¹⁴ <http://www.bls.gov/web/laumstrk.htm>.

378 Governor (“2010 Report”).¹⁵ I have attached a portion of the “Demographics”
379 section of the Report as Exhibit RMP____(DTG-3).

380 Population growth is a combination of two factors: (1) natural growth
381 (births minus deaths) and (2) net migration (the number of people moving into the
382 state minus people moving out of the state). Based on the 2010 Report, in both
383 factors, growth in Utah is vibrant. Utah has one of the highest fertility rates in the
384 country (the fertility rate in the United States is 2.06, while the rate in Utah is
385 2.47). (See page 49, Table 15 of Exhibit RMP____(DTG-3)). At the same time,

386 “Utah’s life expectancy has been consistently higher than the national
387 average. Life expectancy in Utah rose from 77.7 years in 1990 to 78.6
388 years in 2000. Nationally, life expectancy rose from 75.4 years in 1990 to
389 77.0 years in 2000.” (Exhibit RMP____(DTG-3), at page 41).

390 In combination, a high birth rate and a higher than average life expectancy
391 produces a strong rate of natural growth. In terms of net migration, Utah has
392 consistently experienced positive net in-migration for nearly two decades (and
393 with the economic problems experienced by California and Nevada one can
394 reasonably expect this to continue). The year 2009 “marked the 19th consecutive
395 year with net in-migration” to Utah (Exhibit RMP____(DTG-3), at page 44). The
396 combination of these factors, and a stronger than average economy, produces
397 strong and continued population growth. In the last decade of the twentieth
398 century, Utah added about 510,000 new residents. (Exhibit RMP____(DTG-3), see
399 Figure 29). Through 2009, Utah has added nearly 554,000 more residents since
400 2000.

¹⁵ The 2010 Report is available online at <http://www.governor.utah.gov/dea/ERG/2010ERG.pdf>.

401 In summary, the 2010 Report projects strong population growth for Utah: The
402 State’s population “was projected to be 2.9 million in 2010, 3.7 million in 2020,
403 4.4 million in 2030, 5.2 million in 2040, 6.0 million in 2050, and 6.8 million in
404 2060.” (See Exhibit RMP____(DTG-3), at page 25).

405 This increase in population will result in additional residential, municipal,
406 and industrial electrical demands to accommodate the increased population’s
407 needs. Despite conservation efforts by the Company and the public, it is clear that
408 additional transmission capacity is necessary for the Company to meet reliability
409 and customer demand growth over the foreseeable future.

410 **CURRENT TRANSMISSION SITUATION IN SOUTHWEST UTAH**

411 **Q. Please describe the current situation of the southwest Utah transmission**
412 **system and how the Sigurd to Red Butte Transmission Project fits into that**
413 **situation.**

414 A. The existing transmission system serves customer loads in southwestern Utah and
415 additionally it provides transmission capacity necessary for firm point to point
416 energy transfers to and from Utah and Nevada through the Company’s WECC
417 rated transmission Path TOT2C. This system is currently comprised of one 111
418 mile long 345kV transmission line connected between the Sigurd and Red Butte
419 substations and one 148 mile long 345kv line from Red Butte Substation to Harry
420 Allen substation in Nevada. Rocky Mountain Power must increase the capacity of
421 the system consisting of one extra high voltage transmission path between the
422 existing Sigurd and Red Butte substations. This will be accomplished by
423 construction of the Company’s Sigurd to Red Butte Transmission Project.

424 This single existing transmission line between Sigurd and Red Butte
425 substation does not have the available capacity or reliably to serve current and
426 expected future customer demand. Exhibit RMP___(DTG-4) shows the existing
427 system serving southwest Utah today. The Project, when completed, will add a
428 second transmission line between Sigurd and Red Butte substations improving
429 reliability and increasing the existing transmission system's capacity to meet the
430 current and projected customer demands in southwest Utah and meet Point to
431 Point energy transfers across TOT 2C. The Project will also provide an increased
432 level of system redundancy as required by mandatory reliability standards
433 substantially improving the Company's ability to provide reliable electrical
434 service to its customers for many years. Exhibit RMP___(DTG-5) shows the
435 system configuration after completion of the Project.

436 Under its Open Access Transmission Tariff, the Company has to maintain
437 transmission service contract obligations for firm point to point transmission
438 service into and out of southwestern Utah. In addition to meeting customer
439 demand, another secondary benefit of this Project is the capacity of the WECC
440 Path TOT2C capacity in the southbound direction will to increase incrementally
441 by 200MW above today's capacity for a total system planned capacity of 600MW.
442 This new transmission capacity can be used by the Company to make off-system
443 sales during periods of surplus energy or to import energy during emergency
444 conditions during to transmission or generation contingencies. In addition, under
445 its OATT, the Company's ability to offer additional firm transmission services to
446 third parties in Region will be increased by the Project. All of the above provide

447 benefits to all of the Company's customers, including those in Utah by reducing
448 their overall energy costs.

449 Furthermore, the Project provides improved access to existing and new
450 generation sources, and would provide options to access other energy resources,
451 including renewable resources. While the proposed Project is needed independent
452 of, and would be built regardless of, any new generation project or other proposed
453 transmission lines known in the area, the resulting increase in capacity added to
454 the existing transmission system allows flexibility to use future generation and
455 interconnected transmission facilities.

456 **Q. What analysis or studies did the Company perform to determine the Project**
457 **is needed and the timeline for the Project?**

458 A. The Company performs annual reliability assessments, required under mandatory
459 reliability planning standard TPL 002 section B. Requirement (R1.), to determine
460 that its transmission system complies with minimum mandatory system
461 performance standards. This performance standard requires that during loss of any
462 single transmission system element ("N-1 single contingencies") that firm service
463 is maintained, no system overloads exist and there is no loss of customer demand.
464 As part of this assessment the Company conducts a review of the forecasted peak
465 energy demands in the area. Exhibit RMP____(DTG-6), Southwest Utah Customer
466 Demand Forecast, is a histogram of forecasted peak customer demand served
467 from the Company's Red Butte substation connected to the Company's only
468 345kV extra high voltage transmission source servicing the area. The exhibit
469 depicts very significant increases with customer energy demand over the next ten

470 years. Exhibit RMP____(DTG-6) shows the limit on the existing system serving
471 the area based on the two most severe system outages the Company must
472 consider. The first limit is the outage of the existing Sigurd of Red Butte 345kV
473 line (580MW) and the second is the loss of Red Butte Substation voltage support
474 equipment.

475 **Q. What is the Company’s plan to address customer demand in excess of the**
476 **system limits until such time the Project can be completed and placed in**
477 **service?**

478 A. The Company has worked jointly with other interconnected transmission
479 providers and load serving entities in the area to develop temporary emergency
480 system operating procedures in the event customer demand exceeds system
481 capabilities. These procedures include dispatching local “non-firm” generation if
482 it is available or demand reduction by customer load shedding, or both actions if
483 necessary. These procedures are intended only to provide temporary system relief
484 during periods of excess demand and will remain in place until the Project can be
485 completed and placed in service.

486 **Q What are the impacts to the system and the Company if the Project is not**
487 **completed?**

488 A. If the Project is not completed, customer energy demand will push the system
489 over its established reliability limits and customer demand will be interrupted.
490 The Company is subject to inquiry or investigation and exposed to fines and
491 sanctions that may be imposed by FERC, NERC and/or WECC for any
492 noncompliance. WECC, in conjunction with NERC, has established minimum

493 reliability standards and criteria for the Bulk Electric System. The Company must
494 meet all NERC and WECC transmission system reliability standards and
495 performance criteria. These criteria require the Company to have a forward
496 looking plan to reliably serve current and anticipated future customer demand
497 under normal conditions and during system contingencies where elements of the
498 transmission system are out of service, planned or otherwise.

499 The WECC and NERC mandatory standards and criteria establish the
500 minimum requirements for System Planning, Operation, and Maintenance with
501 which all transmission providers in the United States must comply. These
502 standards and criteria require that transmission providers evaluate all expected
503 customer demand levels and operating conditions and plan adequate redundancy
504 in the system to meet minimum levels of system reliability and performance. It is
505 the Company's responsibility as a transmission provider, based on operational
506 history and experience, to plan, design, site and construct transmission projects to
507 meet system performance requirements and manage reliability, risks and costs.
508 The Project is required to reliably serve customers in Utah including those in
509 areas of southwest Utah served from the Red Butte substation.

510 **Q. What are the impacts to customers if the Project is not constructed or it is**
511 **delayed for any reason?**

512 A. Without the Project existing and future forecasted customer energy demand in
513 southwestern Utah cannot be reliably served and the Company's firm point-to-
514 point transmission service contract obligations may not be met. In addition, the
515 Company would not be in compliance with the requirement to meet customer

516 energy demand under the requirements of its OATT section 28 and 31 which I
517 discussed earlier in my testimony. The generation resources assigned to serve the
518 designated network customer load centers served from the Red Butte Substation
519 are all located north of the Company's Sigurd and Red Butte Substations. If the
520 transmission system does not have adequate capacity or reliability to serve
521 customer demand or the existing Sigurd to Red Butte transmission line is out of
522 service, for any reason, these designated generation resources cannot be reliability
523 delivered to customer load centers served from Red Butte Substation.

524 **Q. What is the result if the existing transmission system is out of service for**
525 **some reason?**

526 A. When the single 345kV transmission line existing today between Sigurd and Red
527 Butte is out of service, planned or otherwise, the entire southwest Utah load (more
528 than 120,000 customers) is subject to being served exclusively from Nevada
529 Energy's system via as single transmission line connected from the Company's
530 Red Butte Substation to Nevada Energy's 345kV Harry Allen substation. Nevada
531 Energy and their interconnected system are under no obligation to meet customer
532 demand or to supply energy to southwest Utah customers in the event of
533 inadequate system capacity or during outages of the Company's existing Sigurd to
534 Red Butte line. An adequate supply of energy, along with available firm
535 transmission service from Nevada to deliver energy to southwest Utah is currently
536 not available or economical under all current and future expected levels of
537 customer demand.

538 In summary, the Project provides new incremental transmission capacity
539 that is required in the short term and long-term to deliver network generation to
540 network load centers in southwest Utah. The Project also provides increased
541 transmission capacity allowing the Company to meet its current and future load
542 service requirements, as well as require the Company to comply with mandatory
543 WECC and NERC reliability performance standards and requirements therein.

544 **Q. What is the estimated cost to obtain backup supply from Nevada Energy in**
545 **order to mitigate risk and potential the impacts to southwest Utah customers**
546 **during outages of the Company's existing Sigurd to Red Butte line?**

547 A. The Company has estimated, based on the limited capacity of the transmission
548 system between Harry Allen and Red Butte Substations, that cost of obtaining
549 580MW of firm transmission wheeling services from Nevada Energy would
550 amount to a NPV cost of \$104 million over twenty years. The cost of this
551 transmission service is expected to increase substantially as Nevada Energy has
552 some significant transmission investments currently under construction and is
553 planning to consolidate from two, into one balancing area. The Company
554 estimates the NPV cost of securing firm energy option at Mead Hub over the
555 same period would cost \$465 million dollars over the same 20 year period. A 20
556 year timeframe was used as the Company anticipates a third Sigurd to Red Butte
557 transmission line will be needed in addition to the Project within the next 20 to 25
558 years.

559 **Q. Does the Project, when constructed, eliminate the higher cost to customers**
560 **than to purchase of firm back up firm transmission service and firm energy**
561 **from Nevada?**

562 A. Yes. The project provides a second transmission path from the customers'
563 designated generation resources to customer network load centers served at Red
564 Butte substation and, therefore is a lower cost alternative than reliance on
565 transmission service and energy supply from Nevada.

566 **Q. Are there other reliability benefits that result from the Project in addition to**
567 **eliminating backup service from Nevada?**

568 A. Yes. The project provides improved reliability to customers during normal system
569 operation and during system outages, both planned and unplanned. The Company
570 conducted an analysis of these system operational and reliability benefits and
571 estimated the NPV of having the second line in-service was \$65.2 million over the
572 same 20 year period.

573 **Q. Have there been instances where the Company's only existing transmission**
574 **Sigurd to Red Butte line was out of service and customer demand was**
575 **interrupted?**

576 A. Yes. As recent as May 31, 2011, the single 345kV line from Red Butte substation
577 to Nevada Energy's Harry Allen substation was taken out of service to facilitate
578 construction at Harry Allen. At approximately 9 a.m., a system fault occurred on
579 the only remaining transmission line serving Red Butte substation resulting in that
580 substation and all customers in southwest Utah being disconnected from the
581 generation supply. The customer demand in the area was low that particular day,

582 at approximately 120 megawatts (28 percent of the peak customer demand in
583 2012). The transmission system outage lasted approximately nine minutes before
584 the faulted line was restored. More than 120,000 customers were impacted, with
585 some taking 2.5 hours or more to recover from the event.

586 **Q. Would the Project, if it had been in-service at the time, have prevented such**
587 **a widespread outage in the area and reduced impacts to customers?**

588 A. Yes. The Project would have provided increased capacity and reliability to Red
589 Butte substation as it is a second transmission line to the Red Butte substation
590 connecting to generation sources connected to Sigurd substation. Consequently
591 customers would not have experienced loss of electrical supply during the event.

592 **ALTERNATIVES AND RATIONALE FOR THE PROJECT**

593 **Q. Were alternatives to the Project considered?**

594 A. Yes. Long term alternatives to constructing a new transmission line are limited.
595 Nonetheless, alternatives to constructing a new transmission line were given
596 serious consideration by the Company, but none fully met the purpose and need of
597 the Project long-term. The alternatives considered by the Company included: (1)
598 electric load and demand-side management and energy conservation, (2) new
599 generation facilities, both of which are part of the Company's IRP process, and
600 (3) obtaining additional capacity from the existing transmission system upgrades
601 and alternative transmission technologies. As a result of the resource portfolio
602 modeling conducted for the and 2011 IRP Update and based on the load and
603 resource data provide by other network customers the Company concluded that
604 additional transmission capability in Utah was the best option.

605 **Q. What other actions has the Company taken to provide the needed system**
606 **reliability and capacity before proceeding with this Project?**

607 A. As I discussed in alternative (3) above, the Company has completed projects to
608 add major equipment to the existing Three Peaks substation in 2009 to help
609 improve the 345 kV system operation and reliability for serving the general area.
610 In 2011 the Company completed an additional project adding major equipment to
611 the existing Red Butte substation in 2009 and 2010 that improved voltage support
612 and overall reliability of the system in the general area. In 2011 additional
613 facilities were added to the Harry Allen substation. These projects, along with the
614 special transmission emergency operating procedures which I discussed earlier in
615 my testimony, are required in order to serve customers and delay this project until
616 the summer of 2015.

617 **Q. Please describe further why the Project was selected?**

618 A. The Project was selected based on several factors:

- 619 • The Project is needed to transport energy produced from network
620 designated generation resources, both the company's and third party,
621 which are remote from the network load centers served from the Red
622 Butte substation.
- 623 • The Project is necessary for the Company to maintain its contract
624 obligations to continue to provide reliable firm transmission services both
625 native load services and point-to-point services.
- 626 • As stated previously, reliability benefits are provided by developing
627 redundant transmission paths between the Sigurd and Red Butte

628 substations in the event of unscheduled or planned outages. The Project
629 satisfies not only the immediate need to serve customers but also the long
630 term load growth requirement in addition to improving the reliability of
631 the system for the Company's customers generally.

632 • Strengthening the transmission system between the Sigurd and Red Butte
633 substations allows the Company greater opportunity to take advantage of
634 economic power transfers, sales, and purchases between Utah and
635 Nevada.

636 • Currently transmission line and station maintenance windows are limited
637 because the system is highly utilized. When completed, this Project will
638 improve the Company's ability to perform required maintenance without
639 significant operational impacts to the system, and it will reduce impacts to
640 customers during planned and forced system outages.

641 • The Project provides an opportunity for developing southwest
642 municipalities to incorporate both short- and long-term transmission
643 infrastructure needs into their planning processes.

644 **Q. Describe how the Project will benefit the Company's customers.**

645 A. The Transmission Project will provide a reliable and adequate supply of
646 electricity to meet existing and future customer energy demands. Without the
647 increased transmission capacity provided by the Project, the Company would be
648 faced with an increased and unacceptable risk of not being able to meet its load
649 service obligations current and future. The Project will enhance the Company's
650 ability to provide safe, reliable and efficient service to all customers including

651 those in southwest Utah. Further, in order to provide low-cost energy, the
652 Company must have the ability to acquire power from numerous generation
653 sources in order to negotiate the most competitive pricing. By adding transmission
654 capacity the Company has increased its ability and options to obtain additional
655 generation sources at competitive pricing. The Project will result in a stronger
656 interconnection with other parts of the system providing better transmission
657 system access to the other sources of generation. The Project, especially when
658 complemented with other projects, such as the Populus to Terminal project and
659 the Mona to Oquirrh transmission project which is now under construction and is
660 anticipated to be complete by May 2013, will greatly strengthen the Company's
661 transmission capacity and flexibility. Generally, the addition of the Project is
662 integral in strengthening the Western grid's transmission infrastructure, which is
663 necessary based upon the Company's customers' near-term and long-term load
664 growth projections, and the contingencies and restrictions occurring on the system
665 during outage conditions. The Project has undergone WECC's Three Phase
666 Ratings Process, and has been approved by WECC for Phase 3-"Construction
667 Phase" status as part of the overall Energy Gateway Transmission Expansion
668 Project. This WECC approval is necessary as it allows the company to
669 interconnect the Project to the wider transmission system in the area and to
670 reliably operate the Project at its approved ratings. The Project is widely regarded
671 as a necessary interconnection point to support the long-term transmission
672 expansion planning established in the WECC Region plans¹⁶ and in the most

¹⁶ <http://www.wecc.biz/committees/BOD/TEPPC/SCG/Shared%20Documents/Forms/AllItems.aspx>.

673 recent Northern Tier Transmission Group sub-regional plan.

674 http://nttg.biz/site/index.php?option=com_docman&task=cat_view&gid=308&Itemid=31

675 [mid=31](http://nttg.biz/site/index.php?option=com_docman&task=cat_view&gid=308&Itemid=31)

676 **OTHER BENEFITS**

677 **Q. Will the Transmission Project provide increased transmission system**
678 **capacity and improved reliability for the Company’s wholesale transmission**
679 **customers?**

680 A. Yes. Utah Associated Municipal Power Systems (“UAMPS”), Utah Municipal
681 Power Agency (“UMPA”), and Desert Generation & Transmission (“DG&T”)
682 rely on Utah-based generation and are transmission dependent utilities that
683 depend the Company’s transmission system to serve loads throughout the state
684 including those in southwest Utah. The Project and the Energy Gateway Project
685 overall will enable the Company to continue to meet these requirements as well as
686 its contractual OATT service obligations to PacifiCorp Energy, UAMPS, UMPA,
687 and DG&T. The Project’s added transfer capacity is essential to the future reliable
688 electrical service to these entities. The customer demand served by the project for
689 each of those respective entities is depicted in Exhibit RMP___(DTG-6).

690 **Q. Will the Transmission Project provide other benefits to customers and the**
691 **public overall?**

692 A. Yes. As has been seen in the West and other parts of the country, the transmission
693 grid can be affected in its entirety by what happens on an individual transmission
694 line or path. For example, the transmission system between southern and northern
695 Utah is comprised of several individual transmission lines or line segments. A

696 single outage on any of the individual lines or line segments due to storm, fire, or
697 other external human interference can and does cause significant reductions in
698 transmission capacity and can negatively impact the Company's ability to serve
699 customers. In the event of a line outage, the redundancy provided by the Project
700 will allow the Company to continue to meet native load service obligations and
701 continue to meet other contractual obligations to third parties. Strengthening this
702 path and increasing system redundancy with the new transmission line will
703 benefit all customers due to these factors.

704 **Q. Are there other benefits you see from this Project?**

705 A. Yes. While this Project provides the next necessary increment of transmission
706 capacity in the area, it also supports and complements other future transmission
707 investments that are currently proposed by the Company and other utilities in the
708 region. The Energy Gateway Project, which includes this Project, positions the
709 Company to be strongly interconnected to other regional projects currently being
710 planned and provides options for access to additional resources.

711 **Q. Would the Company still proceed with this Project even if other segments of
712 Energy Gateway are delayed or not completed?**

713 A. Yes. The Project is required to reliably serve existing and future customer demand
714 and must be constructed even if other Energy Gateway segments are not
715 completed. Further the benefits I have stated above related to the project are
716 independent of benefits provided by other Energy Gateway Segments.

717 **Q. Please explain why a CPCN is necessary now for a project that is not**
718 **scheduled for completion until June 2015.**

719 A. Because of the economics of building transmission lines, additional transmission
720 facilities typically come in large blocks rather than small increments. The
721 Company is an essential service provider and as such develops its long-range
722 plans to meet customer service requirements. The Company is required by NERC
723 and WECC to plan in advance of our growing customers' demand for electrical
724 energy. As part of this process, the Company plans segments of transmission
725 projects, such as the Sigurd to Red Butte 345 kV Project, in increments which are
726 standard in the industry and because large infrastructure additions like the Project
727 require long lead times in order to meet anticipated energy demands. These large
728 additions are complex and require long range project planning to incorporate
729 siting, permitting, the NEPA process, design, material ordering, and logistics, and
730 because of the physical length of the Project and related environmental and terrain
731 considerations, construction will require multiple years. Scheduling and planning
732 and constructing infrastructure projects in this manner helps reduce overall project
733 costs and thus costs to our customers.

734 **STATUS OF PERMITS FROM LOCAL GOVERNMENT ENTITIES**

735 **Q. What is the current status with regard to obtaining the necessary permits**
736 **from local government entities?**

737 A. The Company has filed a right-of-way permit application with the BLM and
738 USFS. As noted, these filings triggered the need to conduct the EIS as part of the
739 federal process. The draft EIS was published for public review and comment in

740 May, 2011, with the issuance of a final EIS scheduled in October 2012 It is
741 anticipated that the Records of Decision for the Project will be issued by both the
742 BLM and USFS in late December 2012. The Company believes the BLM's
743 decision (as the lead agency in the EIS process) will result in the issuance of
744 rights-of-way and authorizations necessary for the Company to begin construction
745 on federally-administered lands located along the transmission route. The
746 Company has or will receive the required consents, franchises, and permits from
747 all of the local governmental entities having jurisdiction over the proposed
748 alignments for the Project. The Company has obtained conditional use permits
749 from the following local governmental entities: Beaver County, Iron County,
750 Millard County, Sevier County, Washington County, and Richfield.

751 In addition to the conditional use permits, the Company is in the process
752 of obtaining the required consents and permits from the State of Utah which will
753 be obtained once the final transmission line alignment has been identified.
754 Additionally, any permits and approvals required from State agencies for actual
755 construction and operation of the Project will be obtained in the ordinary course
756 of development. These required consents and permits may include, but may not be
757 limited to, stream alternation permits from the Utah Department of Natural
758 Resources, highway encroachment permits from the Utah Department of
759 Transportation, storm water permits from the Utah Department of Environmental
760 Quality, right of way grants from the Utah School and Institutional Trust Lands
761 Administration, and approvals from the State Historic Preservation Office of
762 Utah.

763 Based on the current routing plan, these are the only permits, franchises
764 and consents required for the Project. Should a routing change resulting from the
765 environmental approval process require any additional local consents, franchises,
766 or permits, the Company will immediately seek such approval. As required by
767 Utah Code Ann. 54-4-25(4)(a), the Company will provide notice to the
768 Commission in such event.

769 **RATE TREATMENT AND PRUDENCE REVIEW**

770 **Q. Is the Company seeking a prudence finding or a determination of rate**
771 **treatment for the cost of the Transmission Project at this time?**

772 A. No, not at this time. A request for cost recovery will be made in a future general
773 rate case or major plant addition filing. The appropriate prudence review will be
774 made in that proceeding.

775 **Q. How does the Company plan to recover the cost of the Project when it is**
776 **completed?**

777 A. The Company plans to include the total Project cost as part of its FERC
778 transmission rate base with rates established under a formula approved by the
779 FERC. Under this rate all network customers are charged for use of PacifiCorp's
780 total transmission system based on each network customers respective energy
781 demand on the system.

782 **CONCLUSION AND RECOMMENDATION**

783 **Q. What do you recommend?**

784 A. I recommend that the Commission find and conclude that the Project is needed in
785 order for the Company to provide efficient and reliable service to its customers in

786 southwest Utah and throughout the state, and that the Project is in the public
787 interest. Based on those findings and conclusions, I recommend that the
788 Commission grant the Company a CPCN for the Project.

789 **Q. Does this conclude your direct testimony?**

790 A. Yes.