

1 **Q. Please state your name.**

2 A. My name is Darrell T. Gerrard.

3 **Q. Are you the same Darrell T. Gerrard who filed direct testimony in this case?**

4 A. Yes.

5 **Q. What is the purpose of your testimony?**

6 A. The purpose of my rebuttal testimony is to address the direct testimony of Dr.  
7 Joni Zenger of the Utah Division of Public Utilities (“DPU”) and the direct  
8 testimony of Mr. Bela Vastag from the Utah Office of Consumer Services  
9 (“OCS”). No other party that intervened in this docket submitted direct testimony.

10 I also will provide a status update on the permitting of the Sigurd to Red Butte  
11 No. 2 – 345 kV transmission line (“Transmission Project” or “Project”), for which  
12 PacifiCorp (“Company”) is requesting a Certificate of Public Convenience and  
13 Necessity (“CPCN”).

14 **Q. Does Dr. Zenger support the Commission’s granting of a CPCN for the  
15 Project?**

16 A. Yes. Dr. Zenger concludes that “[the] Company’s requirement to service its  
17 current and future network customers, coupled with its requirement to meet  
18 stringent reliability standards for the electric transmission grid, supports the  
19 construction of the Project.”<sup>1</sup>

20 **Q. Do you agree with the findings and conclusions in Dr. Zenger’s direct  
21 testimony at lines 205 to 243?**

22 A. Yes.

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<sup>1</sup> Zenger, Direct Testimony p. 2, lines 33-36.

23 **Q. Does Mr. Vastag support the Commission’s granting of a CPCN for the**  
24 **Project?**

25 A. Yes. Mr. Vastag concludes “the Office does not oppose the granting of a CPCN in  
26 this case,”<sup>2</sup> and acknowledges the Company’s current need for the Project based  
27 on conformity with North American Electric Reliability Corporation (“NERC”)  
28 Standard TPL-002, stating “[with] the UAMPS loss of the NV Energy agreement  
29 and the lack of agreements to operate local generation during peak periods, the  
30 redundancy that the SRB No. 2 line will provide becomes evident.”<sup>3</sup> However,  
31 Mr. Vastag also suggests that “the combination of [local generation and a lower  
32 growth rate for UAMPS loads] can delay the need for SRB No. 2 well past  
33 2021.”<sup>4</sup> My testimony will clarify that the Project is needed immediately for  
34 compliance with the TPL standards and transmission service reliability for  
35 customers.

36 **Q. What is the basis for Mr. Vastag’s conclusion that “the Company has not**  
37 **adequately justified the timing of the need for the SRB No. 2 line”?**<sup>5</sup>

38 A. The basis for Mr. Vastag’s suggestion appears to be his flawed assumption, or  
39 misunderstanding, that the timing for the Project’s need is based on the point at  
40 which customer demand is forecasted to exceed capacity at Red Butte. As  
41 demonstrated in my direct testimony and further in this rebuttal testimony, this is  
42 not the case. There is a known lack of system redundancy today, which the  
43 Company has demonstrated and is building the Project to resolve in order to

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<sup>2</sup> Vastag, Direct Testimony p. 11, line 214.

<sup>3</sup> Vastag, Direct Testimony p. 9, lines 153-156.

<sup>4</sup> Vastag, Direct Testimony p. 6, lines 101-105.

<sup>5</sup> Vastag, Direct Testimony p. 9, lines 120-121.

44 maintain compliance with mandatory NERC and Western Electricity  
45 Coordinating Council (“WECC”) reliability and performance standards during  
46 normal system operations and during certain transmission system and generation  
47 plant outage conditions.

48 **Q. If you assume that the UAMPS’ load growth was three percent as opposed to**  
49 **its projected growth of 5.1 percent, as Mr. Vastag proposes, would a delay in**  
50 **the Project be justified?**

51 A. No. The line is needed to reliably meet today’s customer electrical demand and  
52 comply with mandatory NERC and WECC standards. The southwest Utah  
53 transmission system, including the existing Sigurd to Red Butte No. 1 – 345 kV  
54 transmission line and the system connecting Red Butte to Nevada, cannot  
55 currently provide adequate, reliable service under all expected operating  
56 conditions and under existing and expected future customer energy demands.  
57 Additionally, the existing 345 kV transmission line between the Sigurd and Red  
58 Butte substations represents the sole transmission connection between major  
59 southwest Utah load areas and generation sources expected to serve this customer  
60 load. Today, loss of this existing line exposes a population center of over 120,000,  
61 with over 425 megawatts of electrical demand, to loss of energy supply from  
62 designated network resources. The immediate need for the project is independent  
63 from the rate of load growth in Southwest Utah, as stated in my direct testimony.

64 **Q. If the 580 MW limit at the Red Butte substation is not exceeded until after**  
65 **2021, as Mr. Vastag estimates, could the Company delay the need for the**  
66 **Project until 2022, as Mr. Vastag concludes?**

67 A. No. Mr. Vastag's conclusion assumes that the 580 MW transmission system  
68 capacity from Nevada is the current transmission system limit for serving  
69 customer demand at Red Butte and this limit is not exceeded until after 2021. This  
70 is not the case, as this limit is not driving the timing for the Project. He incorrectly  
71 assumes that 580 MW of firm transmission and economical generation from  
72 Nevada is available to provide firm service to the load at Red Butte, which is also  
73 not the case. The generation resources assigned to serve the designated network  
74 customer load centers served from the Red Butte Substation are all located north  
75 of the Company's Sigurd and Red Butte Substations. If the transmission system  
76 does not have adequate capacity to reliably serve customer demand, or the  
77 existing Sigurd to Red Butte transmission line is out of service for any reason,  
78 these designated generation resources cannot be reliably delivered to customer  
79 load centers served from the Red Butte Substation.

80 **Q. Do you agree with Mr. Vastag's conclusion that the Project could be delayed**  
81 **until 2022?**

82 A. No. Mr. Vastag's suggested seven-year delay overlooks the fact that, today, there  
83 is a known lack of system redundancy, and PacifiCorp's compliance with  
84 mandatory NERC Transmission Planning Standard TPL 002 requires a timely  
85 solution to this condition. TPL 002 provides:

86 **R1.** The Planning Authority and Transmission Planner shall each  
87 demonstrate through valid assessment that its portion of the interconnected

88 transmission system is planned such that the Network can be operated to  
89 supply projected customer demands and projected Firm (nonrecallable  
90 reserved) Transmission Services, at all demand levels over the range of  
91 forecast system demands, under the contingency conditions as defined in  
92 Category B of Table I.

93 **R2.** When System simulations indicate an inability of the systems to  
94 respond as prescribed in Reliability Standard TPL-002-0\_R1, the Planning  
95 Authority and Transmission Planner shall each:

96 **R2.1.** Provide a written summary of its plans to achieve the  
97 required system performance as described above throughout the  
98 planning horizon:

99 **R2.1.1.** Including a schedule for implementation.

100 **R2.1.2.** Including a discussion of expected required in-service  
101 dates of facilities.

102 **R2.1.3.** Consider lead times necessary to implement plans.

103 The NERC and WECC standards and criteria require that transmission providers  
104 evaluate all expected customer demand levels and operating conditions and plan  
105 adequate redundancy in the system to meet minimum levels of system reliability  
106 and performance. The Project, as scheduled, is required to maintain compliance  
107 with mandatory reliability and performance standards, and to reliably serve  
108 customers in Utah, including those in areas of southwest Utah served from the  
109 Red Butte substation. Mr. Vastag's conclusion that the project could be delayed  
110 until 2022 is incorrect. As he acknowledges, the Project is needed for  
111 transmission service redundancy and the current electric supply for customers  
112 served from Red Butte substation is in jeopardy due to the lack of viable firm  
113 service from the NV Energy System.

114 **Q. Do you agree with Mr. Vastag that the combination of local generation and a**  
115 **lower growth rate for UAMPS' loads can delay the need for the Project "well**  
116 **past 2021"?"<sup>6</sup>**

117 A. No, as stated before, the need for redundancy and compliance with the TPL  
118 standards requires the Project to be built immediately. The need for the Project is  
119 not based on a future growth rate or local generation. The Project is needed today  
120 for the reasons explained above. Delaying the Project until "well past 2021" based  
121 on the rationale provided by Mr. Vastag would not be prudent, and would  
122 disregard the Company's obligation to meet mandatory NERC and WECC  
123 standards. To quote Dr. Joni Zenger on behalf of the Utah Division of Public  
124 Utilities:

125 *"In addition to load service, the Division reviewed the*  
126 *characteristics of the existing transmission infrastructure and the*  
127 *mandatory reliability requirements that require this Project to be*  
128 *built. The Project is needed because the existing transmission*  
129 *system is inadequate. The Company's transmission system must be*  
130 *designed to meet strict Western Electric[ity] Coordinating Council*  
131 *(WECC) reliability criteria and mandatory North American*  
132 *Electric Reliability Corporation (NERC) bulk electric standards*  
133 *that contain penalty provisions if not met. The Division reviewed*  
134 *the Company's annual reliability assessment report of NERC TPL*  
135 *standards, which strongly indicates that the Company's*  
136 *transmission system in southwest Utah is insufficient to continue to*  
137 *meet NERC standard TPL-002. This situation necessitates the*  
138 *construction of the SRB Line. The transmission facilities existing*  
139 *today cannot provide adequate and reliable service under all*  
140 *expected operating conditions and expected future customer*  
141 *demands."*<sup>7</sup>

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<sup>6</sup> Vastag, Direct Testimony p. 6, line 105.

<sup>7</sup> Zenger, Direct Testimony p. 7-8, lines 121-133.

142 **Q. Mr. Vastag raises the question of how the costs of the Project will be divided**  
143 **between the Company's wholesale and retail customers. Is cost allocation**  
144 **and cost recovery of the line at issue in this case?**

145 A. No. As Mr. Vastag acknowledges, a cost allocation determination is not included  
146 within the scope of this CPCN proceeding. The issues of cost allocation and cost  
147 recovery will be addressed in a future general rate case or other regulatory  
148 proceeding where cost recovery of the Project is requested.

149 **Status of the Project**

150 **Q. Please provide a brief overview of the Transmission Project.**

151 A. As stated previously in my direct testimony, the Project, projected to cost  
152 approximately \$380 million, consists of a new single circuit 345 kV transmission  
153 line, approximately 170 miles in length, from the existing Sigurd substation near  
154 Richfield, Utah, to the existing Red Butte substation in Washington County, Utah.  
155 The Project is designed to meet an in-service date of June 30, 2015. Construction  
156 of the Project will commence upon approval of the CPCN by the Commission,  
157 and is expected to require approximately 26 months for completion.

158 **Q. What is the current status of the federal permits required for the Project?**

159 A. On December 7, 2012, the BLM and USFS issued their Records of Decision  
160 (provided as Exhibit RMP\_\_(DTG-1R) and Exhibit RMP\_\_(DTG-2R),  
161 respectively), which approve rights-of-way for the Project across federal lands.  
162 The agencies' preferred route alternative locates the Project on approximately 69  
163 miles of land administered by the BLM, approximately 43 miles of land  
164 administered by the USFS, and approximately 58 miles on state and private land.

165 Please refer to Exhibit RMP\_\_\_\_(DTG-3R) for maps of the selected route  
166 alternative. The agencies' decision was based on the environmental impact  
167 statement ("EIS") prepared in accordance with the National Environmental Policy  
168 Act ("NEPA"). This process required, among other things, input by the public,  
169 state and federal land and resource agencies, the affected counties and other local  
170 jurisdictions. The Company has been actively engaged in the NEPA and  
171 permitting process for approximately four years.

172 **Q. What is the current status of other permits required for the Project?**

173 A. The Company has obtained all of the required consents, franchises, and  
174 conditional use permits from all local governmental entities having jurisdiction  
175 over the proposed routes for the Project. The contractor for the Project, discussed  
176 further below, will obtain the remaining miscellaneous permits and authorizations  
177 required by state and local entities, which are ordinary-course-of-business permits  
178 and authorizations required for actual construction of the line.

179 **Q. Has a contract been awarded for the construction of the Project?**

180 A. Yes. On November 20, 2012, the Company announced the selection of EC Source  
181 as the contractor to build the transmission line. This contract is the result of the  
182 Company's competitive bid process and is consistent with its Engineer, Procure,  
183 and Construct ("EPC") strategy used in effective delivery of transmission projects  
184 of this size and scope. The Company fully recognizes that its efforts in the EPC  
185 bidding process and subsequent award of the Project's construction contract is  
186 occurring on a parallel track with this CPCN proceeding. However, the timing of  
187 the contract award was necessary to preserve the design and construction



188 durations and timelines necessary to efficiently place the Project in-service by  
189 June 2015. In recognition of this timeline requirement, the Company has  
190 negotiated contract terms that allow it to terminate in the event the CPCN is not  
191 issued or the Notice-to-Proceed is not received from the BLM as lead agency in  
192 the NEPA process.

193 **Q. Does this conclude your testimony?**

194 A. Yes.