

1 **Q. Please state your name, business address, and position with PacifiCorp d/b/a**
2 **Rocky Mountain Power (the “Company”).**

3 A. My name is Henry E. Lay. My business address is 825 NE Multnomah Street,
4 Suite 1900, Portland, Oregon, 97232. I am employed by the Company as
5 corporate controller.

6 **Qualifications**

7 **Q. Briefly describe your education and professional experience.**

8 A. I have a Bachelor of Science degree in Accounting from the University of Utah. I
9 have worked for the Company for over 37 years, primarily in corporate
10 accounting management roles. The areas for which I have been responsible
11 include asset\plant accounting, corporate\general accounting, regulatory
12 accounting, and customer accounting. In the past, I have personally prepared
13 depreciation studies for the Company. I have also supervised the independent
14 experts the Company has retained to conduct the current and past depreciation
15 studies.

16 **Purpose of Testimony**

17 **Q. What is the purpose of your testimony?**

18 A. The purpose of my testimony is as follows:

- 19 • I summarize the Company’s proposal for new depreciation rates and the effect
20 on annual depreciation expense from applying the proposed depreciation rates
21 to depreciable plant balances. The proposed rates are contained in the
22 Depreciation Study based on projected December 31, 2013 balances
23 performed on behalf of the Company by Mr. John J. Spanos of Gannett

24 Fleming, Inc. (“Depreciation Study”). The Depreciation Study is provided as
25 Exhibit RMP____(JJS-2).

26 • I provide background information describing the development of the
27 Depreciation Study and explain why I believe the depreciation rates resulting
28 from the Depreciation Study are accurate and reasonable.

29 • I explain the impact of the Depreciation Study on Utah as a result of previous
30 regulatory actions.

31 • I identify and discuss the significant issues considered during the preparation
32 of the Depreciation Study. The disposition of these issues was reflected in the
33 data provided to Mr. Spanos and, in turn, this data formed the basis for the
34 Depreciation Study and the recommended changes in depreciation rates.

35 • I introduce the other Company witnesses who will testify in this proceeding
36 and provide a brief description of the subject matter on which they are
37 testifying.

38 • I briefly summarize the Company’s recommendations to the Public Service
39 Commission of Utah (“Commission”).

40 **Results of the Depreciation Study**

41 **Q. Please explain the depreciation rates for which the Company is seeking**
42 **Commission approval in this proceeding.**

43 A. The Company seeks Commission approval of the depreciation rates contained in
44 the Depreciation Study based on December 31, 2013 projected balances
45 performed by Mr. Spanos. As shown in the Appendix of the Depreciation Study
46 and as summarized in Mr. Spanos’ testimony, the Depreciation Study proposes a

47 system-wide increase of 0.37 percent (or 0.70 percent including the accelerated
48 depreciation associated with early retirement of the Carbon plant) to the current
49 composite depreciation rate of 2.54 percent for the Company's electric utility
50 plant, resulting in a new composite depreciation rate of 2.91 percent (or 3.24
51 percent including the Carbon plant). The specific depreciation rate changes
52 recommended for the components of the composite depreciation rate are set forth
53 in account detail in the Appendix to the Depreciation Study.

54 **Q. Please explain how the depreciation rates were developed.**

55 A. The Company instructed Mr. Spanos to use December 31, 2011, historical data as
56 the basis for his depreciation life study analysis, which was then used to develop
57 depreciation rates based on projected December 31, 2013 balances. This process
58 is further described in Mr. Spanos' testimony.

59 **Q. What is the effect on annual depreciation expense if the depreciation rates
60 recommended by Mr. Spanos are adopted?**

61 A. The effect of applying the recommended depreciation rates to the projected
62 December 31, 2013 depreciable plant balances is an increase in total Company
63 annual depreciation expense of approximately \$83.9 million (or \$160.8 million
64 including Carbon plant), compared with the level of annual depreciation expense
65 developed by application of the currently authorized depreciation rates to the
66 same plant balances. Annual depreciation expense by functional plant
67 classification is summarized in the Appendix to the Depreciation Study.

68 Adoption of the depreciation rates proposed in the Depreciation Study
69 results in an increase of approximately \$38.1 million (or \$70.5 million including

70 the Carbon Plant) in annual Utah jurisdiction depreciation expense, based on
71 projected December 31, 2013 depreciable plant balances. The calculation of the
72 Utah jurisdictional amount under the 2010 protocol methodology is described in
73 Exhibit RMP____(HEL-1).

74 **Q. What does the Company propose as the effective date for implementing the**
75 **new depreciation rates?**

76 A. The Company's accounting system maintains depreciation rates on a calendar
77 year basis. Therefore, the Company proposes that the new depreciation rates be
78 made effective January 1, 2014, which is the beginning of the next calendar year
79 following the anticipated approval of the study.

80 **Q. Based on an effective date of January 1, 2014, are there previously approved**
81 **orders which would result in any deferrals of the proposed increase resulting**
82 **from the proposed rates? If so, please describe.**

83 A. Yes. The Commission order dated September 19, 2012 in Docket Nos. 11-035-
84 200, 12-035-79 and 12-35-80 ("2012 GRC Order") approved a stipulation ("2012
85 GRC Stipulation") that contains an agreement on the treatment of the non-Carbon
86 plant related depreciation study increase effective January 1, 2014 and also
87 includes an agreement on the treatment of the Carbon plant accelerated
88 depreciation. I describe the impact of both of these items below.

89 **Q. Please describe the treatment of the non-Carbon Plant related depreciation**
90 **expense increases pursuant to the 2012 GRC Stipulation.**

91 A. The 2012 GRC Stipulation approved by the Commission describes the treatment

92 of the depreciation study in paragraphs 43 through 45. These paragraphs state the
93 following:

- 94 • The parties agree that the Commission approved depreciation rates should not
95 be reflected in customer rates in Utah until new base rates are implemented on
96 or after September 1, 2014.¹
- 97 • The Company will be allowed to defer and track for future recovery any
98 aggregate net increase in Utah allocated depreciation expense in excess of
99 \$2.0 million annually; or any aggregate net decrease, beginning on the latter
100 of January 1, 2014 or the effective date of the Commission order approving
101 the rate change, until the date that the new depreciation rates are reflected in
102 customer rates.²
- 103 • The Company should be allowed to recover or be required to refund the
104 deferred depreciation expense over a period not to extend beyond June 30,
105 2031, with no carrying charge. This does not apply to the accounting
106 treatment of the Carbon Plant.³

107 Because of the 2012 GRC Stipulation and Order, the Company is not seeking to
108 recover any changes related to the depreciation study at this time. The Company
109 will defer any depreciation rate changes per the terms of the stipulation with
110 recovery starting in the next general rate case.

¹ 2012 GRC stipulation, paragraph 43.

² 2012 GRC stipulation, paragraph 44.

³ 2012 GRC stipulation, paragraph 45.

111 **Q. Please describe the treatment of the Carbon Plant related depreciation**
112 **expense in the depreciation study and how the changes will be treated for**
113 **ratemaking pursuant to the 2012 GRC Stipulation.**

114 A. In the depreciation study, the Carbon Plant depreciation rate is increased to 67
115 percent to recover the entire remaining plant balance and estimated removal costs
116 prior to the projected plant closure in 2015. To eliminate the rate shock associated
117 with the decommissioning of the Carbon plant the Company filed for deferred
118 accounting associated with the plant closure, and addressed the issue as part of the
119 2012 GRC Stipulation. The Carbon plant depreciation issues are addressed in
120 paragraphs 46 through 50 of the 2012 GRC Stipulation.

121 The 2012 GRC stipulation splits the Carbon plant recovery as follows: 1)
122 recovery of the remaining plant balance; and 2) recovery of the removal costs
123 associated with the Carbon plant.

124 For the Carbon remaining plant balances, the 2012 GRC Stipulation states
125 “the difference between the depreciation rate effective in 2014 and the
126 depreciation rate based on the prior decommissioning date of 2020 will be
127 included in the Remaining Carbon Balances regulatory asset.” The Company will
128 continue to include depreciation expense in rates at the currently approved
129 depreciation rate of 4.18 percent as set in the last depreciation study and used for
130 setting rates in the last general rate case. Any difference between the current rate
131 of 4.18 percent and the new rate used by the Company for depreciation expense
132 (currently estimated at 67 percent) will be recorded as a regulatory asset with
133 recovery through 2020 per paragraph 47 and 48 of the 2012 GRC Stipulation.

134 The Carbon removal costs will also be excluded from the depreciation rate
135 and recorded as a regulatory asset. The removal costs will be included in the next
136 general rate case and the estimate will be updated based on the best available
137 removal cost projections at that time. The Company will request recovery of the
138 removal costs through 2020 in the next general rate case consistent with the
139 depreciation.

140 **Depreciation Study Background**

141 **Q. Please explain the concept of depreciation.**

142 A. There are many definitions of depreciation. The following definition was offered
143 by the American Institute of Certified Public Accountants in its Accounting
144 Research Bulletin #43:

145 Depreciation accounting is a system of accounting which aims to
146 distribute the cost or other basic value of tangible capital assets,
147 less salvage (if any), over the estimated useful life of the unit
148 (which may be a group of assets) in a systematic and rational
149 manner. It is a process of allocation, not of valuation.

150 The actual payment for an electric utility plant asset occurs in the period in
151 which it is acquired through purchase or construction. Depreciation accounting
152 spreads this cost over the useful life of the property. The fundamental reason for
153 recording depreciation is to provide for accurate measurement of a utility's results
154 of operations. Capital investments in the buildings, plant, and equipment
155 necessary to provide electric service are essentially a prepaid expense, and annual
156 depreciation is the part of that expense applicable to each successive accounting
157 period over the service life of the property. Annual depreciation is an important
158 and essential factor in informing investors and others of a company's periodic

159 income. If it is omitted or distorted, a company's periodic income statement is
160 distorted and would not meet required accounting and reporting standards.

161 **Q. Why is depreciation especially important to an electric utility?**

162 A. An electric utility is very capital intensive; that is, it requires a tremendous
163 investment in generation, transmission, and distribution equipment with long lives
164 in order to provide electric service to customers. Thus, the annual depreciation of
165 this equipment is a major item of expense to the utility. Regulated electric prices
166 are expected to allow the utility to fully recover its operating costs, earn a fair
167 return on its investment and equitably distribute the cost of the assets to the
168 customers using these facilities. If depreciation rates are established at an
169 unreasonably low or high level for ratemaking purposes, the utility will not
170 recover its operating costs in the appropriate period, which will shift either costs
171 or benefits from current customers to future customers.

172 **Q. Why was it necessary for the Company to conduct the Depreciation Study?**

173 A. It is sound accounting practice to periodically update depreciation rates to
174 recognize additions to investment in plant assets and to reflect changes in asset
175 characteristics, technology, salvage, removal costs, life span estimates, and other
176 factors that impact depreciation rate calculations. The Company conducts
177 depreciation studies as it deems appropriate or as mandated by the Commission.
178 The Company's last Depreciation Study was conducted approximately five years
179 ago. The Company's current depreciation rates in Utah were effective on January
180 1, 2008, based on a 2007 Depreciation Study. The Commission order approving

181 the stipulation on depreciation rates in Docket 07-035-13 required the Company
182 to file a new depreciation study by February 4, 2013.⁴

183 **Q. Was the Depreciation Study prepared under your direction?**

184 A. Yes. As corporate controller, I have responsibility for the Company's corporate
185 accounting departments and for ensuring compliance with Company accounting
186 policies and procedures. This includes periodic review and study of depreciation
187 rates.

188 **Q. Do you believe that the estimated plant depreciable lives and depreciation
189 rates developed in the Depreciation Study result in a fair level of depreciation
190 expense for customers to reimburse the Company for its investment in
191 electric utility plant and equipment?**

192 A. Yes, I believe that the Depreciation Study is well supported by the underlying
193 engineering and accounting data and that the resulting depreciation rates produce
194 an annual depreciation expense that is fair and reasonable for both financial
195 reporting and ratemaking purposes.

196 **Q. What is the basis for your conclusions about the Depreciation Study?**

197 A. I believe that a good depreciation study is the product of sound analytical
198 procedures applied to accurate, reliable accounting and engineering data. I have
199 reviewed Mr. Spanos' work in preparing the Depreciation Study and I concur
200 with his choice and application of analytical procedures as described in his
201 testimony. With respect to data inputs, the estimated generation plant economic
202 lives used in the study are those provided by the Company as explained in
203 Company Witness Mr. K. Ian Andrews' testimony. Depreciable life estimates for

⁴ Order adopting and approving stipulation on depreciation rate changes, Docket No. 07-035-13, page 7.

204 other types of plant and equipment are based on Mr. Spanos' actuarial analysis of
205 the data and reviewed for reasonableness by the Company. The accounting data
206 has also been carefully and consistently prepared. I recommend approval of the
207 rates contained in the Depreciation Study.

208 **Significant Issues**

209 **Q. Please summarize the significant issues you considered in your supervision of**
210 **the Depreciation Study.**

211 A. The most significant issue considered in the current study relates to the impact of
212 incremental capital additions on the Company's steam generating facilities. These
213 capital additions are the most significant factor creating the increase in
214 depreciation expense. Further explanation of this issue is included in Company
215 Witness Mr. Andrews' testimony.

216 **Q. Is this a new issue in relationship to the steam generating facilities?**

217 A. No, this issue was identified in the last depreciation study where the Company
218 proposed to include projected capital additions into depreciation rates to help
219 mitigate potential future depreciation step increases. The Commission's adoption
220 of depreciation rates arising out of that study did not allow any recognition of
221 additions occurring after the implementation of those rates.

222 **Q. Did the Company consider extending the depreciation lives of the steam**
223 **generating facilities to mitigate the increase in depreciation expense?**

224 A. Yes, but recognizing the uncertainty regarding the period in which steam
225 generating facilities will be allowed to continue to operate, the Company is
226 continuing to recommend retaining 61 years, as previously approved by the

227 Commission, as the depreciable terminal life of steam generating facilities where
228 the Company is not a minority owner.

229 **Q. What is the significant issue related to hydroelectric facilities you considered**
230 **in the Depreciation Study?**

231 A. The prior Depreciation Study based hydroelectric plant terminal lives primarily on
232 Federal Energy Regulatory Commission (“FERC”) hydroelectric plant license
233 termination dates. For this study, the Company has continued to use the FERC
234 hydroelectric plant license termination dates and has updated those lives where
235 new licenses have been issued.

236 **Q. What are the other issues related to hydroelectric facilities you considered in**
237 **this study?**

238 A. The prior 2007 Depreciation Study included removal cost for hydroelectric
239 facilities where the Company has entered into negotiations or settlements to
240 remove those facilities, as well as a decommissioning reserve for minor
241 hydroelectric facilities that may be removed within the next ten years. The
242 Company has updated the Depreciation Study to reflect the current projection for
243 small plants where the Company has estimated some probability of them being
244 decommissioned in the next ten-year period. This reserve is not intended to cover
245 the decommissioning or removal of any large facility.

246 **Q. What is the significant issue related to wind generation facilities in the**
247 **Depreciation Study?**

248 A. The Company has continued to add renewable resources to its generation
249 portfolio, in compliance with renewable portfolio standards in Utah and other

250 states. With the expansion of the Company's wind generation fleet, the Company
251 has gained more experience related to the operation and maintenance of wind
252 generation facilities. As part of the Depreciation Study, the Company is
253 recommending extending the terminal lives of wind generation facilities by five
254 years. This issue is discussed further in Mr. Andrews' testimony.

255 **Q. What is the significant issue related to gas generation facilities in the**
256 **Depreciation Study?**

257 A. Since the last Depreciation Study, the Company has experienced a number of
258 required overhauls on its gas generation facilities. This information has been
259 provided to Mr. Spanos and has been included in the Depreciation Study. This
260 experience has resulted in a significant increase in interim retirements, which
261 produced an increase in depreciation rates.

262 **Q. Were there any significant changes in the Depreciation Study related to**
263 **transmission and distribution plant assets?**

264 A. No. Mr. Spanos was provided the historical data for both transmission and
265 distribution assets including removal costs, salvage, and third party
266 accommodation payments related to removal cost to use in determining the
267 proposed depreciation lives and rates. There were no significant changes outside
268 of those which would normally result from updating the study.

269 **Q. What is the significant issue related to general plant facilities in this study?**

270 A. The Company has opted to apply FERC accounting release 15 to the remainder of
271 communication equipment not previously included. In accordance with this

272 accounting standard, the Company will apply a 24-year life, which is the
273 composite of the lives approved in the last study.

274 **Q. What is the significant issue related to mining facilities in this study?**

275 A. Since the last study, significant changes in underground mining safety
276 requirements coupled with additional geologic analysis have resulted in reduced
277 levels of economically recoverable reserves at the Company's Deer Creek mine.
278 The Company has updated the life of the mine based on its most current
279 information.

280 **Introduction of Witnesses**

281 **Q. Who will be testifying on behalf of the Company in support of the**
282 **Company's Application?**

283 A. Two other witnesses will testify on behalf of the Company: Mr. Spanos, Senior
284 Vice President of Gannett Fleming, Inc. and Mr. Andrews, manager engineering
285 and environmental for PacifiCorp Energy.

286 Mr. Spanos presents the Depreciation Study and the depreciation rates for
287 which the Company is seeking Commission approval. He describes how the
288 Depreciation Study was prepared and discusses the basis for the recommended
289 changes in depreciation rates.

290 Mr. Andrews describes the process used by Company engineers to
291 evaluate the current approved plant depreciable lives for steam generating
292 stations. He describes the procedure used to estimate the retirement date for the
293 Company's gas, wind and hydroelectric generating stations. He demonstrates that
294 the estimated retirement dates proposed by the Company for generation plants are

295 reasonable and prudent and are appropriate inputs for Mr. Spanos' depreciation
296 analysis. Mr. Andrews also explains why the rates the Company proposes to
297 include as terminal net salvage, or "decommissioning costs," in the calculation of
298 depreciation rates for generating plants are reasonable and prudent.

299 **Summary of Recommendations**

300 **Q. Please summarize your recommendations to the Commission.**

301 A. I recommend that the Commission find that the depreciation rates sponsored by
302 Mr. Spanos in the Depreciation Study based on projected December 31, 2013
303 balances are fair and reasonable depreciation rates for the Company. I further
304 recommend that the Commission order the Company to implement these
305 depreciation rates in its accounts and records effective January 1, 2014.

306 **Q. Does this conclude your direct testimony?**

307 A. Yes.