

1 **Q. Please state your name, business address, and position with PacifiCorp d/b/a**
2 **Rocky Mountain Power (the “Company”).**

3 A. My name is K. Ian Andrews. My business address is 1407 West North Temple,
4 Suite 210, Salt Lake City, Utah 84108. I am the Manager of Resource
5 Development in the Resource Development and Construction department at
6 PacifiCorp Energy, a division of the Company.

7 **Qualifications**

8 **Q. Briefly describe your education and professional experience.**

9 A. I have a Bachelor of Science degree in chemical engineering from the University
10 of Utah and a Masters degree in Business Administration from Brigham Young
11 University. Since joining the Company in September 1978, I have had multiple
12 roles including power plant training, project management, customer technical
13 services, resource planning, managing due diligence of asset acquisitions, power
14 plant performance improvement, emissions controls strategy development and
15 implementation, and most recently, manager of the resource development group
16 since August 2004. I am a registered professional engineer in the state of Utah. I
17 also represent the Company on a number of boards related to energy at the
18 University of Utah.

19 **Q. Please explain your responsibilities as Manager of Resource Development.**

20 A. The resource development group is responsible for developing Company-owned
21 generation resource options that the Company could potentially implement, if
22 those resources are determined to be least cost on a risk-adjusted basis. The
23 resource development group is responsible for developing and providing

24 performance and cost information related to future resource options used in the
25 Company's integrated resource planning process, and maintains data on existing
26 resource capacities and performance. The resource development group also
27 provides cost and performance information on current and emerging
28 environmental regulations that may affect the operation of the Company's thermal
29 generating assets.

30 **Purpose of Testimony**

31 **Q. What is the purpose of your testimony?**

32 A. The purpose of my testimony is as follows:

- 33 • I provide an overview of the Company's current recommended depreciable
34 lives of the Company's generating resources. The Company reviewed its
35 hydro, thermal, and wind-based generating assets and performed an evaluation
36 of depreciable lives in support of this filing. Based on this assessment, the
37 Company proposes certain changes to currently ordered depreciable lives.
- 38 • I describe the process used by PacifiCorp to develop estimated plant economic
39 lives for the Company's thermal, wind and hydro generation resources that are
40 incorporated into the Company's new depreciation study submitted as Exhibit
41 RMP___(JJS-2)¹ (the "Depreciation Study") in this filing. My testimony also
42 provides a summary of the proposed changes in depreciable plant lives and the
43 basis for those changes.
- 44 • I present the Company's recommendations regarding decommissioning costs
45 and the need to further evaluate decommissioning costs as the Company gains

¹ Exhibit of Company Witness John J. Spanos of Gannet Fleming.

46 more knowledge about the costs of plant demolition and removal based on its
47 own experience and that of others in the industry.

48 **Background on the Development of Depreciable Plant Life**

49 **Q. Why is it necessary to estimate the economic life of a generation asset for**
50 **purposes of developing depreciation rates?**

51 A. One major component of PacifiCorp's cost of service is the recovery of capital
52 investment. This recovery is accomplished through depreciation expense over the
53 life of each resource. From the standpoint of setting depreciation rates, it is
54 necessary to have a reasonable estimate of the economic life of a resource at the
55 time it is placed into service in order to calculate the depreciation expense. The
56 estimated plant economic life of a generation asset is the period of time that
57 begins when the asset is placed in service and starts generating electricity and
58 ends when the asset is removed from service. In other words, it is the period of
59 time during which customers benefit from the asset.

60 **Q. Is a plant's estimated economic life permanently set when the plant is placed**
61 **into service?**

62 A. No. For depreciation purposes, all generation asset economic lives are estimates
63 that may be adjusted over time as circumstances warrant. The Company
64 reevaluates its economic life calculations each time it performs a depreciation
65 study. In this case, the Company calculated generation plant depreciable lives and
66 provided that information to Mr. John J. Spanos of Gannet Fleming, Inc. for his
67 use in preparing the Depreciation Study.

68 **Q. Have you provided the Company's estimated plant economic lives for its**
69 **generation assets?**

70 A. Yes. Exhibit RMP___(KIA-1) accompanying my testimony contains a complete
71 list of PacifiCorp's generation plants and their recommended depreciable lives.

72 **Depreciable Lives for Thermal Generation Resources**

73 **Q. Please describe the process the Company used to assess the depreciable lives**
74 **of its thermal generation assets.**

75 A. The Company began with the estimated retirement years from the 2007
76 depreciation study and considered whether to recommend modifications. The
77 Company considered modifying its current practice of using a single retirement
78 year for a plant, rather than using separate retirement years for each unit at each
79 plant. As part of this process, the Company considered the impact of significant
80 events, defined as those resulting in major capital expenditures and/or ongoing
81 operating and maintenance expenses, on depreciable lives. Significant events are
82 typically caused by one of the following three major factors: (1) major equipment
83 condition; (2) fuel availability; and (3) certain environmental compliance
84 obligations. Given the uncertainty associated with existing and potential
85 environmental regulations, however, the Company decided against making
86 changes to the asset lives of its coal-fired generation plants at this time.

87 **Q. Please explain how major equipment condition can affect the depreciable life**
88 **of a thermal generation asset.**

89 A. Major equipment condition is influenced by the planned outage schedule.
90 Thermal resources, including the coal-fired, gas-fired, and geothermal resources

91 involving the production and transport of steam, normally undergo overhauls on
92 four-year cycle, eight-year cycle or 12-year cycles. For coal-fired resources,
93 outage schedules have been established by Company and industry operating
94 experience. For gas-fired combustion turbine based resources, overhaul schedules
95 are established based on the number of operating hours and starts of the units and
96 the recommendations of the original equipment manufacturer. It is at these
97 overhaul milestones that other major replacements may be required, such as
98 replacing cooling towers, condenser re-tubing, re-winding generators, or replacing
99 steam generator components. These periodic milestone replacements are
100 significant and if capital investment is required, the resource may no longer be
101 economic to operate, depending on the level of investment and expected
102 remaining life.

103 **Q. Please explain how fuel availability can affect the depreciable life of a**
104 **thermal generation asset.**

105 A. Fuel availability and, to an extent, its quality, are factors that can influence the
106 economic life of a resource. In the event there is significant change in the
107 availability of fuel from the resource's original design fuel, it may be necessary to
108 switch to a different source of fuel. The use of this alternate fuel may require a
109 major capital expenditure that could make the resource uneconomic to operate.

110 **Q. Please explain how environmental regulations can affect the depreciable life**
111 **of a thermal generation asset.**

112 A. Environmental regulations which include both existing and emerging changes in
113 air emissions standards, water intake and effluent discharge standards, and solid

114 waste regulations may have a major impact on the economics of operating an
115 asset. New regulations or changes to existing air, water or solid waste regulations
116 influence the timing of major capital expenditures and the subsequent operating
117 and maintenance costs for compliance. Major capital expenditures include air
118 pollution controls, water intake infrastructure modifications, discharge constraints
119 and cooling system changes, and new or upgraded coal combustion waste stream
120 infrastructure to transport and store bottom ash, fly ash, and scrubber waste.
121 Capital expenditures, once made, must be recovered over the remaining life of the
122 asset. If a major capital investment is required to meet a new environmental
123 standard and the investment is not feasible or economic over the remaining life of
124 the asset, this could precipitate the early retirement of the resource.

125 **Q. Do any capital additions for environmental controls actually extend plant**
126 **lives or do they just allow a plant or unit to operate through its existing life?**

127 A. The Company has made capital additions on a number of its coal-fired generating
128 assets in order to comply with environmental regulations. In justifying the
129 prudence of these investments, the Company has assumed that the plant life
130 would not be extended inasmuch as other material investments, but currently
131 unknown, may be required to extend the plant life.

132 **Q. Have any new significant environmental regulations emerged since the**
133 **Company's last depreciation study that could affect depreciable plant lives?**

134 A. Yes, two sets of environmental regulations have emerged since the previous
135 depreciation study was performed in 2007. First, the United States Environmental
136 Protection Agency ("EPA") promulgated the Mercury Air Toxic Standards

137 (“MATS”) regulations. These rules regulate mercury and other hazardous air
138 pollutants from stack emissions.

139 Second, proposed Coal Combustion Residual regulations as part of the
140 Resource Conservation and Reclamation Act have emerged in draft form. These
141 regulations, while not finalized, are expected to require utilities with coal-fired
142 generation facilities to meet certain compliance obligations for ash and coal
143 residue handling, infrastructure, and storage facilities by the 2019-2020
144 timeframe, depending on timing of the final ruling. The EPA is still reviewing
145 public comments related to these rules and a final decision on them is currently
146 not expected until 2014.

147 In addition, the EPA has partially approved and partially dis-approved
148 various components of the Regional Haze State Implementation Plans of Arizona,
149 Utah and Wyoming, which affect Company wholly-owned or partially-owned
150 generation resources. Furthermore, both the states of Utah and Wyoming have
151 issued state implementation plans that require that certain additional air pollution
152 control projects be installed at specific coal-fired generating units.

153 **Q. Based on these considerations, what major changes did the Company**
154 **propose with regard to the depreciable lives of its thermal resources?**

155 **A.** The Company has proposed several changes based on its analysis of the
156 depreciable lives of its thermal resources.

157 First, the Company recommends accelerating the retirement date of the
158 Carbon plant from 2020 to 2015. This change responds to the need to comply
159 with EPA’s MATS and other environmental regulations. The Company has

160 assessed the feasibility and economics of various options for compliance and
161 concluded that retiring the Carbon plant in 2015 is currently the least-cost
162 alternative, accounting for risk and uncertainty. Carbon units 1 and 2 will be 61
163 and 58 years old, respectively, in 2015.

164 The second major change is the recommendation to extend the retirement
165 date of the Gadsby gas-fired steam generating units from 2017 to 2022. The
166 Company extended Gadsby's plant life after determining that it could
167 economically operate the plant for another five years.

168 The third major change is a recommendation to extend the economic life
169 of the Blundell Unit 2 bottoming cycle from 26 years to 30 years based on a
170 determination of that unit's design life of 30 years; the new retirement date is
171 2033.

172 The fourth change is to note that the Company's Little Mountain gas-fired
173 plant was retired in 2011, consistent with its planned retirement date of 2011 after
174 40 years of service.

175 For the remaining coal-fired generating units, the Company maintained the
176 current depreciable lives consistent with prior depreciation studies. The
177 Company's recommends that the existing depreciable lives be maintained. There
178 is sufficient uncertainty regarding the environmental regulations described above
179 that extending the current depreciable lives is not warranted at this time.

180 **Q. Has the Company changed the depreciable lives for its gas-fired simple cycle**
181 **combustion turbine resources?**

182 A. No. The Company is not recommending any change to the depreciable lives of its

183 simple cycle gas combustion turbines. The simple cycle combustion turbines in
184 the Company's fleet are aero-derivative combustion turbines and operate when
185 economic and/or when required for system reliability purposes. Operating hours
186 related to outage schedule assumptions around these units have not changed.
187 Moreover, fuel availability and technology viability of the simple cycle gas
188 combustion turbine units have not changed. The original equipment
189 manufacturer's 30-year useful life recommendation has not changed and remains
190 consistent with the 2007 depreciation study.

191 **Q. Has the Company changed the depreciable lives for its gas-fired combined**
192 **cycle combustion turbine resources?**

193 A. No. The Company did not change the depreciable lives for the combined cycle
194 gas combustion turbines because the original equipment manufacturer useful life
195 recommendation has not changed from the recommended 40-year life since the
196 2007 study. Likewise, these plants operate when economic and/or when required
197 for system reliability purposes. Since the 2007 study, these units continue to
198 operate with net capacity factors between 20 and 80 percent. As such, the
199 operating hours pertaining to the outage schedule assumptions around these units
200 have not changed. Moreover fuel availability and technology viability of the
201 combined cycle gas combustion turbine resources have not changed.

202 **Depreciable Lives for Hydroelectric Generation Resources**

203 **Q. What event did the Company consider in developing depreciable lives of**
204 **hydro facilities?**

205 A. As discussed in the testimony of Company Witness Mr. Henry E. Lay, the 2007

206 depreciation study based the hydroelectric plant terminal lives primarily on
207 Federal Energy Regulatory Commission (“FERC”) hydroelectric plant license
208 expiration dates. The Company made an assessment of major FERC licensed
209 hydro facilities and determined any changes necessitated by new licensing
210 information.

211 **Q. What major changes did the Company make with regard to the depreciable**
212 **lives of its hydro resources?**

213 A. The major change resulted from changes to license expiration dates for the
214 Merwin, Swift Yale, Lemolo, Toketee, and Prospect plants. Exhibit
215 RMP___(KIA-1), “PacifiCorp Estimated Plant Retirement, Lives – Hydro” lists
216 both the estimated retirement dates of the Company’s hydro assets and the
217 proposed changes.

218 **Q. Did the Company reduce the depreciable life of any of its major hydro**
219 **facilities?**

220 A. Yes. The depreciable lives of the two major projects on the Klamath River, J.C.
221 Boyle and Iron Gate, were reduced by 26 years. Consistent with the Klamath
222 Hydroelectric Settlement Agreement, these facilities are scheduled for
223 decommissioning no earlier than 2022.

224 **Q. Could environmental issues affect the estimated plant economic life of hydro**
225 **resources in the future?**

226 A. Yes. While no new significant environmental compliance issues have emerged
227 since the last depreciation study, the dynamic nature of evolving environmental
228 stewardship requirements coupled with asset specific attributes will continue to

229 impact the Company's ability to economically achieve license extensions. For
230 instance, assets located on United States Forest Service land, such as the North
231 Umpqua hydro project, may be subject to different environmental stewardship
232 requirements than a hydro project located on non-federal lands. On the other
233 hand, long-term investments the Company is making to comply with its current
234 licenses may positively influence future efforts to relicense these facilities. When
235 hydro assets are successfully relicensed in the future, the depreciable lives of
236 those assets will be adjusted accordingly.

237 **Depreciable Lives for Wind Generating Resources**

238 **Q. Please describe the process the Company used to assess the depreciable lives**
239 **of its wind resources.**

240 A. In the 2007 depreciation study, the Company proposed using a 20-year life for
241 wind resources based on a life-span technique. The life-span technique assumed
242 that any existing investment in property units plus any new property unit additions
243 will all be retired no later than a specific time from original installation of the
244 project. For example, if a wind-powered generation resource was constructed in
245 2007, it was anticipated that all investment in property units would be fully
246 depreciated and retired by no later than 2027. In the dockets to establish
247 depreciation rates based on the 2007 depreciation study, some intervening parties
248 proposed using a longer depreciable life, pointing to wind purchased power
249 agreements with a term of 25 years or more. In response, the Company agreed to
250 extend the lives for its wind-powered generation resource property units to 25
251 years. Review of the operating history of the units installed over the last few years

252 and the expectations for future requirements has led the Company to propose to
253 extend the lives of its wind-powered generation resources to 30 years.

254 **Q. What specific changes is the Company proposing with regard to the**
255 **depreciable lives of its wind resources?**

256 A. The Company recommends extending the depreciable lives of wind turbines to a
257 maximum of 30 years from the previous estimate of 20 years due to the operating
258 history of the units installed over that last few years and the expectations for
259 future maintenance requirements. Additionally, the Company will apply an Iowa-
260 type curve adjustment to the maximum 30-year life for interim wind turbine
261 property retirements. Mr. Spanos' testimony explains what an Iowa-type curve is
262 and how the curve is used to adjust the service life of certain assets.

263 **Q. Did the Company consider its ability to secure land rights for 30 years or**
264 **more when it increased the depreciable lives of wind resources?**

265 A. Yes. Several of the Company's wind-powered resource projects are located on
266 land owned by third parties (including governmental lands) under long-term
267 leases with varying terms. Most of these leases are for terms of 30 years or more,
268 but in some cases the initial term is limited to 25 years. The Company will seek to
269 prudently extend lease terms beyond the initial period, as required, to support the
270 longer depreciable lives of its wind resources.

271 **Terminal Net Salvage/Decommissioning Costs**

272 **Q. What level of decommissioning costs has the Company included in the**
273 **Depreciation Study for its thermal generation plants?**

274 A. The Company proposes to continue to use current decommissioning costs of \$40

275 per kilowatt, with the exception of the Carbon plant. This rate is based on the cost
276 of decommissioning the Company's Hale Plant in the 1993 to 1995 time period.
277 Based on recent studies, the current estimate of the complete decommissioning
278 cost for the Carbon plant is \$56.8 million, or \$330 per kilowatt. This includes
279 demolition, ash pile and ash pond abatement, asbestos and other hazardous
280 materials abatement and final site cleanup and mitigation.

281 **Q. Do the decommissioning costs estimated for the Carbon plant suggest the**
282 **need to evaluate the Company's current level of decommissioning costs for**
283 **use in future depreciation studies?**

284 A. Yes. Recent estimates performed for the Carbon plant indicate that the actual
285 costs for future decommissioning of individual units and/or plant sites may be
286 significantly higher than the current rate of \$40 per kilowatt. It is the Company's
287 position that the current rate of \$40 per kilowatt reflects an absolute minimum
288 decommissioning cost but will continue to apply this rate as conservative
289 approach until a broader, up to date, base is established. As a result of the estimate
290 performed for the Carbon plant, the Company intends to perform and/or update
291 decommissioning cost studies on a selection of its resources to determine if the
292 current rate needs to be modified in future depreciation studies. The Company
293 also plans to review available industry data on decommissioning costs to inform
294 its analysis.

295 **Q. Does this conclude your direct testimony?**

296 A. Yes.