1	Q.	Are you the same K. Ian Andrews that submitted direct testimony in this
2		proceeding?
3	A.	Yes.
4	Purp	ose of Testimony
5	Q.	What is the purpose of your rebuttal testimony in this proceeding?
6	A.	The purpose of my rebuttal testimony is to address testimony filed by the Utah
7		Division of Public Utilities ("DPU"), Utah Office of Consumer Services ("OCS") and
8		the Utah Association of Energy Users Intervention Group ("UAE") related to:
9		• Extending the life of the Craig coal-fired units 1 & 2,
10		• Extending the life of the Gadsby gas-fired steam units 1, 2 & 3,
11		• Extending the life of the James River Plant,
12		• Extending the life of certain hydro electric facilities,
13		• Extending the life of gas-fired combined cycle generation facilities,
14		• Estimated decommissioning costs of the Carbon Plant,
15		• Terminal net salvage of coal-fired steam generation facilities,
16		• Terminal net salvage of gas-fired combined cycle generation facilities,
17		and
18		• Terminal net salvage of wind generation.
19	Exter	nding the Life of Craig units 1 and 2
20	Q.	What did the DPU and UAE recommend regarding the stipulated life of the
21		Craig units 1 and 2?
22	A.	The DPU proposes that the retirement year of Craig units 1 and 2 be extended from
23		the current retirement year of 2034 to 2040, an increase of seven years from the

Page 1 – Rebuttal Testimony of K. Ian Andrews

24 currently stipulated life. The DPU proposes that by extending the life to 2040, the life 25 span of the two units will be 61 and 60 years, respectively. DPU states these lives are 26 more consistent with the other (coal-fired) steam plants in this case. The UAE 27 recommends that the retirement year of Craig units 1 and 2 be extended from the 28 current retirement year of 2034 to 2051, an increase of 17 years. The UAE did not 29 explicitly provide a basis for its recommendation, but the Company assumes it is 30 based on the study prepared by RW Beck for Tri-State Generation and Transmission 31 Association, the operator and one of the majority owners of the plant that was 32 provided in response to data request DPU 8.1.

# 33 Q. Do you agree that the stipulated life of the Craig units 1 and 2 should be 34 extended?

35 A. No. Even though it is accurate that the DPU's observation that extending the life of 36 Craig to 2040 would be more consistent with the lives of the other (coal-fired) steam 37 plants in this case, the Craig units are tied to other ancillary contracts and therefore 38 the Craig units should not be depreciated beyond 2034. If these factors cannot be 39 successfully resolved, there may be a need to accelerate the current established 40 retirement year of 2034. In order to minimize ratepayer impacts associated with an 41 accelerated retirement date, the Company recommends that the currently stipulated 42 retirement year of 2034 be retained and the retirement year of the Craig units not be 43 extended.

### Page 2 – Rebuttal Testimony of K. Ian Andrews

44 Extending the life of the Gadsby gas-fired steam units 1, 2 and 3

# 45 Q. What did the DPU recommend regarding the retirement year of the Gadsby gas46 fired steam units 1, 2 and 3?

A. The DPU proposes that the retirement year of Gadsby units 1, 2 and 3 be extended
from the proposed retirement year of 2022 to 2033, an increase of 16 years from the
currently stipulated life and 11 years greater than the retirement year that the
Company proposed in this case (2022). The basis for the DPU's position is that
Gadsby units 1, 2 and 3 are included in the most recent 2013 PacifiCorp Integrated
Resource Plan ("IRP") throughout the 20-year time planning horizon.

# 53 Q. Do you agree that the stipulated life of the Gadsby units 1, 2 and 3 should be 54 extended through 2032?

55 A. No. The IRP is a planning tool and the Gadsby steam units were kept throughout the 56 IRP planning horizon on the assumption that these units could continue to be operated 57 and maintained at historical operating and maintenance costs with minimal 58 investments required to keep them operational. It is also expected these units will continue to be operated both infrequently and at reduced load. Costly failures of 59 60 major equipment become more likely as these units continue to age. The Company 61 can support extending these units to 2022 given their current condition and intended 62 operating profile. In the event the lives of these units were extended beyond 2022, the 63 probability of a major event increases. If the cost to repair/replace the equipment 64 renders the resource uneconomic to continue to operate, it would be necessary to accelerate the retirement of that particular unit. 65

## Page 3 – Rebuttal Testimony of K. Ian Andrews

66

## Extending the Life of the James River Camas Co-generation Plant

# Q. What did the DPU recommend regarding the retirement year of the James River Camas Co-generation Plant?

A. The DPU proposes that the retirement year of the James River Camas Co-generation Plant (now owned by Georgia-Pacific instead of James River) is extended by 10 years. The basis for the DPU's position is that under the terms of the current lease agreement there are other options besides termination of the lease. As a result, DPU theorizes that an additional 10 years of life is achievable. No calculation for the 10-year increase was provided other than the 10 years "is the middle of the range of a 0-year additional life and 20-year additional life."

# Q. Do you agree that the stipulated life of the James River Camas Co-generation Plant should be extended?

78 No. On May 29, 2013, the Company sent notice to Georgia Pacific that the agreement A. 79 would be terminated at the end of the existing lease period and would not be 80 extended. Since the lease will not be extended, the lease will expire on December 30, 81 2015, per the terms of the lease agreement. Under the terms of the lease agreement in 82 the event the lease is not extended, the only available options are to sell the asset to 83 Georgia-Pacific under the definition of fair market value set forth in the lease 84 agreement, or in the event Georgia-Pacific chooses not to purchase the assets, the 85 Company is obligated to remove the generation facility. No values for fair market 86 value as defined in the lease agreement have been established at this time. It is 87 expected that this will be a protracted process. In any event, the stipulated life of the 88 Camas co-generation facility should not be extended beyond December 30, 2015. In Mr. Henry E. Lay's rebuttal testimony, Mr. Lay is proposing that the depreciation rate
be adjusted to align with this date.

91 Extending the life of certain hydro electric facilities

- 92 Q. What did the DPU recommend regarding extending the life of certain hydro
  93 electric facilities?
- A. The DPU recommended extending the lives of the Prospect 3, Bend, Paris, Santa
  Clara (which, includes the other hydro projects on the Santa Clara River, Veyo and
  Gunlock), Wallowa Falls and Weber hydro facilities by 30 years beyond the proposed
  retirement lives proposed by the Company.
- 98 Q. Do you concur with DPU's recommendation to extend the life of the Prospect 3,
  99 Wallowa Falls and Weber facilities?
- A. No. Of these facilities, the Prospect 3, Wallowa Falls and Weber facilities require
  licenses from Federal Energy Regulatory Commission ("FERC") to operate. The
  current FERC licenses for the Wallowa Falls, Prospect 3, and Weber facilities expire
  in 2016, 2018, and 2020, respectively.

# 104 Q. Is the DPU recommendation industry standard?

A. No. It is industry practice to match the depreciable life of a hydro project to the end of
 FERC license date. The DPU recommendation to extend the Wallowa, Prospect 3 and
 Weber facilities based on an assumption that they will be economically viable to re license those projects for an additional 30 years following their current license
 expiration dates is unjustified.

## Page 5 – Rebuttal Testimony of K. Ian Andrews

# 110 Q. Why is it industry standard to match the depreciable life of a hydro project to 111 the end FERC license date?

112 A. It is unknown whether accepting the conditions of a new license will be in the best 113 interests of customers. The economic viability of each project is determined on a 114 case-by-case basis. Requirements of a new license may include recreational facilities, 115 fish passage facilities, operational restrictions or other measures. The term of a new 116 license is partially determined by, among other things, the level of investment 117 required to implement the new license conditions.

# 118 Q. Do you agree with DPU's recommendation to extend the life of the Bend, Paris 119 and Santa Clara hydro facilities?

120 No. The Bend, Paris and Santa Clara hydro facilities are very small (3.88 megawatts A. 121 total) and aged facilities. Based on the Company's proposed life, each of these small 122 facilities will be over one hundred years old at the end of their depreciable life. Given 123 their size and age, it is unknown whether it will be cost effective to continue to 124 operate and maintain these facilities beyond the retirement dates proposed by the Company or if an unplanned event will occur in the interim to cause one of these 125 projects to no longer be economic. The assumption that it will be economic to operate 126 127 these facilities for an additional 30 years beyond the retirement date proposed by the 128 Company is not supportable.

## 129 Extending the life of gas-fired combined cycle generation facilities

# Q. What did the Office of Consumer Services ("OCS") recommend regarding extending the life of gas-fired combined cycle generation facilities?

132 A. The OCS recommends that the life of gas-fired combined cycles be extended from the

# Page 6 - Rebuttal Testimony of K. Ian Andrews

- Company's recommended life of 40 years to 45 years. OCS makes thisrecommendation based on the following:
- historically, the lives of other types of generating assets have been
  increased compared to their original estimated design lives,
- the higher efficiency and environmental characteristics of combined
  cycle plants relative to coal-fired resources will result in the concept
  which was summarized in testimony as follows: "maximization of
  capital intensive investments should be the guiding factor for the
  establishment of useful life,"
- the assumption there will be a demand to extend the lives of combined
  cycle resources since the Company is not proposing to extend the lives
  of its existing coal-fired resources, and
- 145

• some combined cycle plants have operated longer than 40 years.

# Q. Do you concur with OCS's recommendation that the lives of gas-fired combined cycle generation facilities should be extended?

148 No. The Company provided, through discovery, multiple documents indicating that A. 149 the design lives of both the plants themselves and the major equipment comprising 150 the combined cycle plants in the Company's fleet from 25 to 30 years. The Company 151 recognized that, historically, resource lives have been extended from their original 152 design lives to longer periods; this was a major consideration in increasing the 153 economic life to the current stipulated life of 40 years; this equates to a life 33 percent 154 longer than the design life. However, there is a limit as to how much historical life 155 extension for coal-fired plants designed in the 1950-1970s can be extrapolated to gas-

Page 7 – Rebuttal Testimony of K. Ian Andrews

156 fired combined cycle plants designed in the 2000-2010 time frame. The design 157 margins and engineering tools between these two time frames and the expected operating regimes are significantly different. The operating conditions of 158 159 state-of-the-art combustion turbines are significantly different than the operating 160 conditions of coal-fired furnaces which have remained principally unchanged. 161 Current combined cycle plants are operated in moderate to severe cycling service 162 which has a significant effect on equipment life. Coal-fired plants, on the other hand, 163 were designed and have been operated as baseload resources. Many years of 164 operating experience will be needed to determine if extending the life of a combined 165 cycle plant by 50 percent of its design life is warranted.

# 166 Q. How does the efficiency and environmental characteristics of a combined cycle 167 plant influence the estimated life?

A. Current natural gas-fired combined cycle plants are more efficient and have lower
criteria emissions than coal-fired resources. However, from a cost of energy basis,
due to the underlying cost of fuel, the cost of energy from coal-fired resources is
typically lower than from combined cycle plants. Therefore, the position advanced by
OCS that combined cycle resources are more efficient and thus more valuable does
not support a conclusion that a combined cycle resource should have an economic life
of 45 years.

175 Material improvements have been made and continue to be made in the 176 operating and emissions performance of gas-fired combined cycle resources. It is 177 reasonable to expect further advances in combined cycle performance and emissions 178 rates and that new gas-fueled technologies will continue to emerge and be developed.

Page 8 – Rebuttal Testimony of K. Ian Andrews

179 It is reasonable to expect that resources built in the 2040-2050 timeframe will be 180 more efficient and have less environmental impact than today's combined cycle 181 plants. Therefore it is unknown what the economic value will be of combined cycle 182 that are currently being built will be in the 2040-2050 time frame.

- Q. What is your position regarding the assumption there will be a demand to
  extend the lives of combined cycle resources since the Company is not proposing
  to extend the lives of its existing coal-fired resources?
- A. OCS states there will be a demand to extend the lives of combined cycle plants since the Company is not proposing to extend the lives of existing coal-fired resources. However, since the coal fired resources are expected to retire many years earlier than the combined cycle plants, it will first be necessary to replace the coal-fired resources with other resources, and there may be no impact on the lives of existing combined cycle resources.

# Q. What is your position regarding the "U.S. Energy Information Administration ("EIA") data that indicates that some combined cycle plants are still in operation after 40 years?

A. Combined cycle plants that were designed and built 40 years ago or more are not the same as the combined cycle plants built recently. The EIA data does not support a conclusion of widespread operation of combined cycle plants beyond 40 years. A resource reported as "not retired" in the EIA data does not mean that the plant is operating. According to EIA 860 data, 96 percent of the combined cycle plants that have been retired are 34 years or younger at the time of retirement. The mere incidence of longer lived assets that were designed and constructed more than 40

Page 9 – Rebuttal Testimony of K. Ian Andrews

202 vears ago says little or nothing about the lives of new combined cycle plants. The 203 Company's recent experience with its Little Mountain plant supports a 40-year life. 204 The Little Mountain Plant, a cogeneration plant consisting of a combustion turbine 205 and heat recovery steam generator and operated at high capacity factors, was retired 206 after a 40-year life (March 1971 to December 2011).

#### 207 **Estimated decommissioning costs of the Carbon Plant**

#### 208 0. What did the DPU and OCS recommend regarding the decommissioning costs to 209 use for the Carbon Plant?

210 A. DPU recommends that a decommissioning cost of \$40 per kilowatt be used for the 211 Carbon Plant. OCS recommends that a decommissioning cost of \$30 per kilowatt be 212 used for the Carbon Plant.

#### 213 Do you agree that a decommissioning cost of either \$30 or \$40 should be used for 0. 214 the Carbon Plant?

- 215 No. Many of the issues that DPU and OCS raise are valid; however, a detailed A. 216 discussion of each issue would not be constructive. Ultimately, the Company will seek to recover its prudently incurred costs associated with the decommissioning of 217 218 the Carbon Plant. To the extent practicable, earlier collection of the expected costs for 219 that decommissioning will reduce rate impacts at a later date.
- The underlying message from both DPU and OCS testimony on this issue is 220 221 that the Commission should not rely on the overall cost estimate based on the analysis 222 of the demolition cost estimate presented by the Company. By only focusing on the 223

# power plant demolition estimate, other major contributors of cost are ignored.

## Page 10 – Rebuttal Testimony of K. Ian Andrews

224 The Company has expressed on a number of occasions that the Carbon Plant 225 demolition estimate was preliminary and that the Company cost estimate will be 226 refined as the demolition planning and development process proceeds through 227 competitive bid pricing. This process is ongoing. Notably, both DPU and OCS 228 testimony focuses only on the demolition methodology, labor costs and estimated 229 salvage value; they do not address other major cost contributors such as removal of 230 all coal from the coal pile and remediation of the coal pile site. This coal pile is 231 immediately adjacent to Willow Creek that feeds into the Price River. The wastewater 232 retention ponds must be drained, filled and the site remediated. Significant quantities 233 of asbestos must be removed and abated. The water retention basin must be drained, 234 filled and remediated. The ash landfill must be re-contoured, capped and seeded. 235 These important and significant steps must be considered in determining the overall 236 cost of decommissioning the plant.

# Q. Are DPU's and OCS's remarks accurate regarding demolition of the boiler and steam turbine building?

A. In some respects. Both DPU and OCS propose that there are other demolition
methods currently used in the demolition industry. Furthermore, OCS indicates that
the Company scrap values are not current.

The Company acknowledges that when a contractor is finally selected to raze the Carbon Plant, the contractor may employ a different demolition approach than that assumed in the Company's third-party estimate. Also, different scrap values may reduce the cost of the demolition; as driven by then-current scrap market values.

# Page 11 - Rebuttal Testimony of K. Ian Andrews

246 Regarding demolition method, the Carbon Plant has unique physical 247 constraints. It is located in a canyon on an extremely constrained footprint. The 248 Carbon Plant is situated between a 120-foot high rock bluff and Utah State Highway 249 191; the state highway bifurcates the coal pile from the power plant. The plant is 250 immediately adjacent to a natural waterway, Willow Creek that feeds the Price River 251 which is approximately 300 feet away from the plant. The plant is further bounded by 252 the mainline of the Union Pacific Railroad between Denver and Salt Lake City. The 253 corner of the main turbine building is less than 50 feet from Utah State Highway 191. 254 The boiler stacks are made of steel and are cantilevered off the boiler structure. The 255 stacks are not made of brick or concrete; the typical characteristic of candidates for 256 explosive demolition. Site conditions will be a critical issue in determining which 257 demolition methods can be safely and effectively used at the Carbon Plant.

In addition, the two cooling towers are at the top of the bluff; the only access is via a narrow road. Access for heavy machinery and haul trucks is limited.

A site visit and thorough understanding of specific site conditions are critical to determining the appropriate demolition method that will allow the facilities to be efficiently demolished and removed while ensuring worker and public safety while maximizing salvage value. Both DPU and OCS identify a variety of alternative methods that are commonly used in demolition operation. However, they have not demonstrated that these methods can be used at this location with its physical constraints.

267 Q. What do you recommend?

A. In an attempt to address the concerns of DPU and OCS, the Company has completed

# Page 12 - Rebuttal Testimony of K. Ian Andrews

269		additional cost reviews since the Company's original testimony was filed. At the
270		current time, the estimated cost for demolition and site remediation of the Carbon
271		Plant is approximately \$117 per kilowatt. Major contributors to the revised cost
272		estimate include a reduction in the costs for demolition, a revised asbestos removal
273		estimate from Thermal West Industrial, Inc. and revisions to the project management
274		estimate. However, the actual costs will not be available until firm pricing is obtained
275		and the plant decommissioning is complete. The Company would expect recovery of
276		those costs prudently incurred in the decommissioning effort.
277	Term	ninal net salvage of coal-fired steam generation facilities
278	Q.	What does OCS recommend regarding the decommissioning costs for steam
279		generation?
280	A.	OCS recommends reducing the previously stipulated decommissioning cost from \$40
281		per kilowatt to \$30 per kilowatt.
282	Q.	What is the basis for OCS' recommendation?
283	A.	OCS arrives at the \$30 per kilowatt cost for decommissioning based on the
284		probability weighted cost/benefit of three outcomes. The probability and cost of each
285		outcome is as follows:
286		1. Eighty-nine percent probability of having to decommission the plant at
287		a cost of \$40 per kilowatt plus,
288		2. One percent probability of selling the asset with a net benefit of \$163
289		dollars per kilowatt; this benefit was derived from the proceeds of the
290		Centralia plant that was sold in June 2000; the two units were 29 and
291		30 years old, respectively when the plant was sold plus,

Page 13 – Rebuttal Testimony of K. Ian Andrews

2923.Ten percent probability of receiving a net benefit similar to the293decommissioning of the Hale Plant which received a positive net294salvage due to a sale of the underlying property.

## 295 Q. Is the proposed adjustment of the OCS methodology supportable?

A. In part. We support the use of the currently stipulated cost of \$40 per kilowatt fordecommissioning a steam plant.

298 However, the OCS adjustments based on a probabilistic outcome are not 299 supportable. The lives of the Company's steam plants will range in age from 54 to 68 300 years when they are retired and decommissioned. OCS' methodology assumes that 301 when these plants reach this retirement they can be: 1) sold, and, 2) sold at the same 302 price that a coal plant which was only 29-30 years old when it was sold to another 303 party who was going to operate the plant on coal for an extended period. First, the 304 probability that there will be a market for a coal-fired resource that is retired in the 305 2027-2046 timeframe is practically zero. The conditions that existed when the 306 Centralia Plant was sold in 2000 are materially different today. More and more 307 environmental regulations and standards have been and continue to be enacted that 308 result in utilities deciding that it is economically advantageous to either retire the 309 resource or convert to gas firing. It is estimated that 59 to 77 giga-watts of coal-fired generating capacity will be retired by 2020 (recent estimates from the Brattle Group<sup>1</sup> 310 311 and Black & Veatch<sup>2</sup>). In 2012, the United States Energy Information Administration 312 estimated that 27 giga-watts of coal-fired generating capacity will be retired by

<sup>&</sup>lt;sup>1</sup> Potential Coal Plant Retirements: 2012 Update, Martin Celebi et al, Brattle Group, October 2012.

<sup>&</sup>lt;sup>2</sup> "Black & Veatch slightly increases estimate of coal-fired power plant retirements," <u>Power Engineering</u>, February 11, 2013.

2016.<sup>3</sup> Announcements of additional coal plant closures will likely follow. Coal 313 314 plants will be operated as long as they bring value to customers. Once it has been 315 determined that continued operation is not economically viable, the resource will be 316 retired. There won't be a market for a coal plant and especially for one that has 317 reached the end of its economic life. Second, if conversion to gas-firing was viable, 318 the value, if any, would be very small indeed, due to any limited remaining life and 319 the value that would result from the low levels of gas-fired generation from a highly 320 inefficient process. In short, the sale scenario after plant retirement as conjectured by 321 OCS is implausible and should be ignored.

322 OCS further suggests that the Company will receive a net positive salvage 323 similar to that received from the Hale Plant decommissioning. OCS assigns a 10 324 percent probability to this outcome. The Hale Plant was located on a highly desirable 325 property at the mouth of Provo Canyon in a scenic area adjacent to a highly populated 326 area. The proceeds from this land sale exceeded the cost of demolition of the Hale 327 Plant. Any proceeds from future land value would offset costs of decommissioning. 328 However, there is no basis to assume the proceeds from steam plant property sales 329 would be similar to the Hale Plant experience such that a positive net benefit would 330 result. The Company's coal-fired steam resources are remotely located. They are not 331 adjacent to populated areas. Property values at these sites would be worth 332 significantly less than the Hale Plant property. Furthermore, in his rebuttal testimony, 333 Mr. John J. Spanos indicates that it is not appropriate to include the value of non-334 depreciable property in decommissioning costs.

<sup>&</sup>lt;sup>3</sup> "27 giga-watts of coal-fired capacity to retire over next five years," <u>Today in Energy – U.S. Energy</u> <u>Information Administration</u>, July 27, 2012.

335	In conclusion, OCS's adjustment mechanism to modify the currently
336	stipulated value for steam plant decommissioning from \$40 per kilowatt to \$30 per
337	kilowatt has no supportable basis.

## 338 Terminal net salvage of gas-fired combined cycle generation facilities

- 339 Q. What does OCS recommend regarding the decommissioning costs for gas-fired
   340 generation?
- A. OCS recommends reducing the previously stipulated decommissioning cost from \$20
  per kilowatt to \$8 per kilowatt.

## 343 Q. What is the basis for OCS' recommendation?

344 A. OCS indicates that it relied on the updated and corrected values to Black & Veatch's 345 analysis in Nevada as adopted by the Nevada Public Service Commission. Though 346 not provided expressly, it appears that the \$8 per kilowatt was determined by 347 applying a factor of 40 percent to the amount of \$20 per kilowatt proposed by the 348 Company. The 40 percent value was reported by OCS to be the percentage of the 349 actual cost for decommissioning projects to original estimates prepare by Black & 350 Veatch in from a study completed in 2004/2005. Further OCS testimony indicates 351 that the ratio of actual costs to the original Black & Veatch estimate was closer to 28 352 percent, however, how that value was applied for gas-fired combined cycle plants 353 cannot be determined. In any event the derivation of the \$8 per kilowatt was not 354 evident based on the testimony provided.

## 355 Q. Is the \$8 per kW value supportable?

## Page 16 - Rebuttal Testimony of K. Ian Andrews

A. No. Applying a historical ratio of an actual cost of a single demolition to an
individual engineering estimate and then applying that factor is not a valid basis for
providing a cost estimate.

359 Subsequent to the Black and Veatch study, URS Corporation was 360 commissioned by Nevada Power Company ("NPC") to perform an updated 361 demolition estimate. In this proceeding, the NPC approved costs, based on URS-362 Cleveland Wrecking Company estimates, for the demolition for the two Sunrise gas-363 fired units was \$5.13 million. The actual cost, net of salvage, was \$3.5 million. 364 Therefore, a more reasonable adjustment factor would be 68 percent, not 28 percent.

As part of the same docket, the Nevada Public Utilities Commission ("PSC") approved decommissioning costs for NPC's large combined cycle plants. These included a number of large combined cycle plants which are similar in size and configuration to those in the Company's fleet, the estimated costs ranged from \$9 to \$22.1 per kilowatt with a weighted average cost of \$15.1 per kilowatt, on a 2013 dollar basis.

To date no demolition projects have actually been performed for the type and size of combined cycle facility considered as part of this proceeding.

# 373 Q. What is your recommendation with regard to the demolition cost for gas-fired 374 combined cycle plants?

A. I recommend a demolition cost of \$20 per kilowatt be applied.

# 376 Terminal net salvage of wind generation

# 377 Q. What does OCS recommend regarding the decommissioning costs for wind378 generation?

- A. OCS recommends reducing the previously stipulated decommissioning cost from \$9
  per kilowatt to \$5 per kilowatt.
- 381 Q. What is the basis for OCS' recommendation?
- A. OCS does not provide any data to support the recommendation. OCS states they have
  demolition costs are "conservatively estimated \$5 per kW."
- 384 Q. Is the OCS' proposed decommissioning cost low?
- 385 A. Yes. OCS fails to recognize that the Company's estimate of \$9 per kilowatt is to
  386 decommission an *entire wind project*.
- 387 Q. What is the decommissioning scope associated with a wind project?
- 388 A. The scope to decommission a wind project includes removal of: the wind tower; the 389 wind turbine blades; the wind turbine generator major components (i.e., hub, gearbox, 390 generator); the nacelle and all its contents; the contents at the base of the wind tower; 391 removing all or a portion of the wind turbine generator foundations; removing access 392 roads; removing wind turbine generator transformers and pads; removing overhead 393 collector lines; removing underground collector lines that cannot be abandoned; 394 removing operation and maintenance facilities; removing the collector substation 395 (including the step-up transformer(s) breakers, metering, buss work, foundations and 396 grounding matt); removing meteorological towers; and removing the project-specific 397 transmission lines. In addition, decommissioning a wind project typically requires 398 that the site be reclaimed by re-grading and re-seeding the disturbed areas. Decommissioning a wind project cannot proceed until the necessary regulatory 399

# Page 18 – Rebuttal Testimony of K. Ian Andrews

400 approvals and permits are received. The Company's cost estimate of \$9.00 per401 kilowatt includes all of the above plus the cost to manage the project.

402Q.OCS also suggests a decommissioning cost, net of salvage, of zero may be403appropriate. Has the Company performed an analysis of decommissioning costs

- 404 **based on the specific volume of salvageable materials present at a wind project?**
- A. Yes. The Company utilized a decommissioning cost model provided by the Oregon
  Energy Facility Sitting Council ("OR EFSC") to calculate the net decommissioning
  cost of the Leaning Juniper I wind project for the purpose of determining the amount
  of a decommissioning bond required by the Leaning Juniper I permit. The OR EFSC
  model relies on the specific volume of materials, including salvageable materials,
  present at a wind project.

# 411 Q. What was the net decommissioning cost for the Leaning Juniper I wind project 412 based on the OR EFSC model?

A. The cost was \$2,443,624 for the entire 100.5 megawatt wind project or \$24.13 per
kilowatt. The Company's estimate of \$9.00 per kilowatt is significantly lower.

415 Q. What is your recommendation with respect to OCS wind project
416 decommissioning cost?

- A. OCS offers no evidence to contradict the Company's decommissioning cost estimate
  of \$9.00 per kilowatt to decommission an *entire wind project*. Indeed, the OR EFSC
  model, which relies on the specific volume of materials present at a wind project,
- 420 indicates that the Company's estimate of \$9.00 per kilowatt may be too low.

## 421 Q. Does this conclude your rebuttal testimony?

## Page 19 – Rebuttal Testimony of K. Ian Andrews

422 A. Yes.