

1 **Q. Are you the same Douglas K. Stuver who submitted direct testimony in this**
2 **proceeding on behalf of PacifiCorp dba Rocky Mountain Power (“the**
3 **Company”)?**

4 A. Yes.

5 **Q. What is the purpose of your rebuttal testimony?**

6 A. The purpose of my rebuttal testimony is to respond to and rebut certain issues raised
7 and recommendations made by Division of Public Utilities (“DPU”) witness Dr.
8 Artie Powell, Office of Consumer Services (“OCS”) witness Ms. Donna Ramas,
9 and UAE Intervention Group (“UAE”) witness Mr. Kevin Higgins regarding the
10 Company’s request to include its net prepaid pension asset in rate base.

11 **Q. Please summarize your rebuttal testimony.**

12 A. I first provide an overview of my responses to the witnesses' broad concerns and
13 recommendations. I then supplement my original testimony explaining how a
14 prepaid pension asset or accrued pension liability arises and why it is appropriate
15 that it be included in rate base. Following these overviews, I summarize the
16 Company’s position on and respond to broad concerns raised by two or more of the
17 witnesses and their recommendations. I then respond to more detailed concerns
18 raised by the individual witnesses in their testimony.

19 **Overview of Responses to Witnesses' Broad Concerns and Recommendations**

20 **Q. Please summarize your responses to broad concerns raised by the witnesses.**

21 A. I first explain in my rebuttal testimony that the Company identified the omission of
22 prepaid pensions from rate base in connection with the Fall 2011 business plan
23 process and when reviewing a neighboring utility’s rate case that sought recovery
24 for this item. The Company is requesting prospective recovery of its financing costs

25 on the net prepaid pension asset through inclusion in rate base, as including the
26 cumulative effect of prior financing costs associated with prepaid pension and
27 accrued pension balances would seem to reopen the outcomes of past rate cases.
28 This cumulative effect for prior years is a one-time revenue requirement reduction
29 of \$4.2 million, which partially offsets the \$7.5 million on-going revenue
30 requirement requested in this case.

31 I also explain in my rebuttal testimony that the Company's long-term debt
32 and equity investors funded the contributions in excess of expense. Customers
33 historically have provided recovery for pension expense and therefore did not and
34 could not have funded the contributions in excess of pension expense.

35 I also explain that the lack of annual rate resets for some historical periods
36 or that actual expenses may have differed from the pension expense established in
37 rate cases is not a basis for adjusting the prepaid pension asset, as no balancing
38 account was established for historical periods to capture such differences.

39 I also explain that customers benefit from earnings on the pension assets
40 because these earnings are a component of pension expense.

41 **Q. Please summarize your responses to the witnesses' recommendations.**

42 A. In response to the witnesses recommendations, I explain that the Company would
43 be harmed by the exclusion of the net prepaid pension asset from rate base because
44 the Company has raised funds from its long-term debt and equity investors to fund
45 cumulative contributions in excess of expense, and the associated financing costs,
46 which are significant, are currently going unreimbursed.

47 I also explain that the Company would be harmed by Ms. Ramas' and Mr.
48 Higgins' recommendation to include only the prospective prepaid asset or accrued
49 liability positions in rate base because this ignores the debt and equity financing
50 that already exists to fund the current prepaid pension asset and that over the life of
51 the plan pension expense will equal pension contributions. The approach proposed
52 by Ms. Ramas and Mr. Higgins would result in the Company providing a financing
53 benefit to customers that customers have not funded.

54 I also explain that because the contributions in excess of pension expense
55 were financed with long-term debt and equity, it would be inappropriate to limit the
56 return on the net prepaid pension asset to anything less than the Company's
57 weighted average cost of capital.

58 **Supplementary Overview of the Company's Request**

59 **Q. What is the basis for the Company's request to include its net prepaid pension**
60 **asset in rate base and why should the Commission approve it?**

61 A. As described in my direct testimony, the Company's net prepaid pension asset
62 should be included in rate base to facilitate recovery of the Company's prospective
63 financing costs associated with the net excess of contributions made to the plans'
64 trusts over expense recovered from customers. The Company's "net prepaid
65 pension asset" represents the prepaid asset position in its pension plan and accrued
66 liability position in its other postretirement plan net of associated accumulated
67 deferred income taxes. As described later in my rebuttal testimony, a prepaid
68 pension asset is no different than any other prepaid asset eligible for inclusion in

69 rate base. Likewise, an accrued pension liability is no different than any other
70 liability eligible for rate base treatment.

71 A prepaid pension asset arises when cumulative amounts contributed to the
72 pension plan trust exceed cumulative pension expense. To the extent cumulative
73 pension expense exceeds cumulative contributions, an accrued pension liability
74 arises. When recovery is based on pension expense, any contributions made in
75 excess of expense are funded by shareholders and any expense recognized in excess
76 of contributions has been funded by customers. For these reasons, whether in a
77 prepaid pension asset or an accrued pension liability position, the cumulative
78 difference between contributions and expense should be included in rate base net
79 of accumulated deferred income taxes in order to facilitate either a company's
80 shareholders or its customers being reimbursed for financing costs.

81 Over the life of the pension plan, contributions and pension expense will
82 equal. However, due to pension expense being determined under generally accepted
83 accounting principles ("GAAP") and contributions being determined under the
84 provisions of the Employee Retirement Income Security Act of 1974 ("ERISA")
85 and the Pension Protection Act of 2006, a timing difference exists. Under GAAP,
86 expense is generally recognized over the period of service provided by the
87 employee with actuarial gains and losses and impacts of plan changes spread over
88 a long period of time to minimize volatility in expense. Under ERISA and the
89 Pension Protection Act of 2006, more volatility occurs with contributions from
90 period to period due to the general requirement to fund shortfalls over a relatively
91 short time frame.

92 Funding requirements for other postretirement plans differ such that there
93 is not generally as much disparity between cumulative contributions and expense
94 as there is for pension plans. However, the same concepts as those described above
95 for pension plans apply. My testimony will generally refer to pension expense and
96 contributions since it is the key driver of the net prepaid pension asset.

97 **Response to DPU, OCS and UAE Broad Concerns**

98 **Q. DPU, OCS and UAE witnesses each questioned the Company's decision to seek**
99 **inclusion of the net prepaid pension asset in rate base for the first time in the**
100 **current proceeding although the prepaid pension asset has existed since 2006**
101 **and prior to that time was in an accrued liability position. Please respond to**
102 **these concerns.**

103 A. I first became aware of the exclusion of prepaid pensions from rate base in
104 approximately Fall 2011 during the business plan preparation process as we were
105 seeking to understand causes for the company's financial return on equity being
106 lower than its regulatory return on equity. This analysis identified construction
107 work in progress and prepaid pensions as the most significant items that are
108 included in the Company's net assets but excluded from rate base (with
109 construction work in progress receiving a return through allowance for funds used
110 during construction but prepaid pensions receiving no return). I then learned in
111 2012 that a neighboring utility, Northwest Natural, sought to recover prepaid
112 pensions in rate base in its 2012 general rate case. Upon further researching that
113 item, we made the connection that PacifiCorp is under-earning in part due to this

114 exclusion of prepaid pensions from rate base, and undertook to remedy that in
115 future rate case filings for each of PacifiCorp's jurisdictions.

116 PacifiCorp did not seek to catch-up for the non-inclusion of prepaid
117 pensions or accrued pensions in rate base for prior periods, as this would have the
118 effect of reopening past rate case outcomes and could be considered retro-active
119 ratemaking. The Company prepared an analysis at the DPU's request to quantify
120 what the cumulative catch-up adjustment would be for prior periods if this were to
121 occur. In nominal dollars, the Company under-recovered by \$3.3 million for prior
122 periods (as shown in Exhibit RMP____(DKS-1R)) as a result of the impacts of the
123 net prepaid pension asset in recent years outweighing the impacts of the years in
124 which a net accrued pension liability existed. Measured in 2015 dollars, customers
125 would be entitled to a \$4.2 million credit. If the Commission believes a historical
126 true-up is warranted, I believe the true-up adjustment should be measured in 2015
127 dollars and recommend the \$4.2 million be treated as a one-time sur-credit to
128 customers over a period of one year, along with allowing the \$7.5 million revenue
129 requirement requested in this general rate case as a base rate adjustment.

130 **Q. Please address the witnesses' concerns regarding whether it would be**
131 **equitable to allow the Company to recover prospective financing costs while**

132 **historically customers were not made whole for costs they funded in excess of**
133 **contributions while the Company was in an accrued liability position.**

134 A. The company acknowledges that from 1993 to 2005, cumulative pension expense
135 exceeded cumulative contributions and customers were not made whole for the
136 financing benefits the Company received over those periods. Likewise, the
137 Company was not made whole when contributions exceeded pension expense.
138 However, this was an oversight. It was not an intentional act on the Company's
139 part, contrary to Mr. Higgins' assertion that the Company's proposal is an example
140 of "adverse selection." Second, decisions should be made based on whether it is the
141 right thing to do, subject to the sufficiency of the evidence to support those
142 decisions, and not on whether customers or the Company benefit from the
143 decisions. Third, had PacifiCorp applied this principle in historical periods,
144 customers would have realized a net benefit of some \$4.2 million (in 2015 dollars),
145 as stated in Dr. Powell's testimony. If the Commission decides that customers
146 should be made whole and should, therefore, realize the net benefit, the Company
147 will adhere to that decision.

148 **Q. Please respond to witnesses' skepticism over whether the Company's**
149 **shareholder truly funded the contributions in excess of expense.**

150 A. The Company's long-term debt and equity investors have provided the financing to
151 allow the Company to fund contributions in excess of pension expense; customers
152 have funded pension expense over time and have not provided the additional funds
153 to cover contributions in excess of expense.

154 In general, the source of funding for contributions in excess of expense
155 depends on the basis for recovery of pension costs. If pension costs are recovered
156 based on pension contributions, then customers are the source for funding
157 contributions in excess of expense. If pension costs are recovered based on pension
158 expense, then customers are **not** the source of funding for contributions in excess
159 of expense (since customers' contributions were limited to expense, and
160 contributions exceed expense).

161 Over the period in which the prepaid pension balance accumulated, the
162 Company had two different methods of rate recovery for pension costs. Prior to
163 Docket No. 00-035-10, the Company recovered pension costs based on
164 contributions. Beginning in 1987 with the adoption of FAS 87, the Company
165 deferred as a regulatory asset any difference between the amount of pension
166 contributions and pension expense as calculated by FAS 87. In Docket
167 No. 00-035-10, the Company switched to recovery of pension costs based on
168 expense, including a transition adjustment that granted recovery over five years of
169 the cumulative excess of expenses over contributions that existed at that time. By
170 virtue of this transition adjustment, PacifiCorp effectively has recovered pension
171 costs based on pension expense over the period the prepaid pension balance has
172 accumulated. Therefore, it is fair to say that this excess of pension contributions
173 over expense has not been funded by customers.

174 The Company's debt and equity investors are the source of financing for
175 contributions in excess of expense. Other sources of funds, such as short-term debt,
176 accounts payable and accruals, and deferred tax liabilities are already dealt with

177 separately for ratemaking purposes and therefore cannot double as a source of
178 financing for prepaid pensions. Short-term debt is a dedicated source of financing
179 for construction work in progress, and the Company is reimbursed for this financing
180 cost through the allowance for funds used during construction calculation.
181 Accounts payable and accruals are part of the lead-lag study and are already
182 included in rate base. Deferred tax liabilities likewise are included as a rate base
183 reduction and therefore cannot simultaneously serve as a source of financing for
184 prepaid pensions.

185 **Q. Ms. Ramas contends that measuring the prepaid pension asset based on actual**
186 **expenses does not demonstrate that the amount was funded by shareholders**
187 **because in the past, rates were not reset annually and actual expenses differed**
188 **from the amounts established in rate cases. Do you agree with that logic?**

189 A. I do not agree with that logic. This approach is the equivalent of establishing a
190 balancing account that captures all differences between pension expense
191 established in the rate case and actual pension expense, with the cumulative balance
192 included as part of the prepaid pension balance. No such true-up account has been
193 established in prior rate cases nor has one been proposed by any party in this case.
194 Further, the revenue requirement associated with the return on other rate base items,
195 including coal inventory, materials and supplies inventory and property, plant and
196 equipment, is established without adjusting actual balances on the Company's
197 books since the previous rate case. There is no meaningful difference between these
198 rate base items and the net prepaid pension asset that warrants different treatment.

199 **Q. Dr. Powell specifically has concerns whether the income generated from**
200 **pension assets reduced the Company's pension expense for those years**
201 **included in the Company's current cumulative prepaid pension asset. Did this**
202 **income in fact reduce pension expense over these years?**

203 A. Yes. Pension expense is reduced by income generated from pension assets. The
204 accounting rules require that the expected return on pension assets be included as a
205 reduction to pension expense, and the difference between expected and actual
206 returns on pension assets are deferred and amortized into pension expense generally
207 over the average remaining service period of employees expected to receive
208 benefits. This rule has been in effect for the entire period over which the cumulative
209 prepaid pension asset occurred. As shown in Exhibit RMP____(DKS-2R), since
210 1998, customers have received \$1.291 billion in benefits from the expected return
211 on pension assets.

212 **Q. Please respond to witnesses' concerns regarding whether including the**
213 **existing net prepaid pension asset in rate base today is appropriate given that**
214 **it accumulated over time.**

215 A. The prepaid pension asset is no different in character than any other rate base item.
216 It represents the cumulative cash outlays of the Company less cumulative amounts
217 charged to expense. This is true of property, plant, and equipment, in which the
218 Company capitalizes its cash outlays and then reduces this balance by depreciation
219 expense. It is true of materials and supplies, where the Company expends cash to
220 acquire assets and relieves this balance as materials and supplies are consumed for
221 operations. It is true of prepaid pensions, where the Company capitalizes its cash

222 contributions to the pension trust and reduces the prepaid balance as pension
223 expense is recognized. The primary difference for prepaid pensions compared to
224 these other items is that this rate base item has mistakenly been overlooked in past
225 rate cases. By including the existing net prepaid pension asset in rate base today,
226 only prospective financing costs will be recovered.

227 **Witnesses' Recommendations**

228 **Q. DPU, OCS and UAE witnesses have argued that the net prepaid pension asset**
229 **not be allowed in rate base. What are the consequences of these**
230 **recommendations?**

231 A. The Company will continue to incur significant financing costs associated with the
232 cumulative contributions in excess of cumulative expense recognized to date. As
233 the net prepaid pension asset will exist for a long period of time, the Company will
234 continue to incur these financing costs. To the extent the net prepaid pension asset
235 is not allowed in rate base, the Company will not be made whole for the costs to
236 provide pension and other postretirement benefits to its employees.

237 **Q. How do you respond to Dr. Powell's recommendation that if the prepaid**
238 **pension asset is included in rates, an adjustment should be made to account**
239 **for periods when there was an accrued pension liability that was not included**
240 **in rate base?**

241 A. Should the Commission believe an adjustment for historical treatment is warranted,
242 the Company believes a one-time sur-credit for \$4.2 million, as noted in Dr.
243 Powell's testimony, could be provided to Utah customers while increasing base
244 rates on an on-going basis by \$7.5 million. This would effectively put customers in

245 the same position they would have been had the Company recognized from the
246 beginning the costs customers funded in excess of their contributions.

247 **Q. In the event the Commission allows the inclusion of the net prepaid pension**
248 **asset in rate base, both Ms. Ramas and Mr. Higgins recommend it should do**
249 **so on a prospective basis only. Do you agree with this recommendation?**

250 A. No. Over the life of the pension plan, pension contributions and expense will equal.
251 The current prepaid balance exists because cumulative contributions have exceeded
252 expense. This also means that future expenses over the remaining life of the plan
253 will exceed contributions by an equal and offsetting amount. Those expenses in
254 excess of contributions will reduce the prepaid balance. However, if the prepaid
255 balance is reset to zero and only accumulates prospectively based on the difference
256 between contributions and expense, customers will receive a rate base reduction
257 that results in providing a financing benefit to customers that they have not funded.
258 This would also be analogous to disallowing a property, plant, and equipment
259 investment yet expecting depreciation expense on the disallowed investment
260 balance to continue to accumulate in isolation as a rate base reduction. This would
261 be an unfair outcome for customers, just like it would be unfair to adopt Ms. Ramas'
262 and Mr. Higgins' recommendation to allow inclusion of the net prepaid pension
263 asset in rate base on a prospective basis only.

264 **Q. In the event the Commission allows the inclusion of the net prepaid pension**
265 **asset in rate base, Mr. Higgins recommends that the return on the net prepaid**
266 **pension asset be capped at the long-term rate of return on pension plan assets**
267 **used in determining pension expense (currently 7.5 percent) while Dr. Powell**

268 **recommends the use of the long-term debt rate. Please respond to these**
269 **recommendations.**

270 A. The Company disagrees with these recommendations. This asset is financed by a
271 combination of long-term debt and equity, consistent with the Company's capital
272 structure. No specific long-term debt financing exists that is directly associated with
273 this asset. To the extent a long-term debt rate is deemed to be the appropriate
274 financing cost, an equal amount of long-term debt should be removed from the
275 Company's capital structure when determining the rate of return applicable to all
276 remaining rate base items. The higher revenue requirement that results from this
277 higher rate of return on all remaining rate base items, when combined with
278 application of a long-term debt return to prepaid pensions, results in the same
279 revenue requirement as if the prepaid pension balance is simply included in rate
280 base at the allowed rate of return.

281 Use of the 7.5 percent expected rate of return on plan assets is also an
282 artificial measurement that is not representative of the Company's true financing
283 costs. The purpose of including prepaid assets of any type in rate base is to
284 reimburse the Company for its financing costs. The fact that a component of
285 pension expense is a 7.5 percent expected return on plan assets, which actually
286 **reduces** pension expense and therefore **reduces** costs to customers under the
287 current pension cost recovery method, is totally disconnected from the financing
288 costs the Company incurs to fund pension contributions in excess of pension
289 expense. It is the Company's financing costs that should be the basis for the return.
290 This principle is true for any prepaid asset or other rate base item. There is no

291 comparable 7.5 percent expected return element on other prepaid asset or other rate
292 base items, yet they receive the allowed rate of return as the basis for recovery.
293 There is no foundation to treat this rate base item in a different manner.

294 The recommendation to reduce the allowed rate of return on the prepaid
295 pension asset is in part based on concerns with the expected duration of the net
296 prepaid pension asset. I believe this long duration further supports, rather than
297 deters, the appropriateness of rate base treatment. As long as a prepaid position
298 exists, the Company continues to incur financing costs. Due to the relative
299 magnitude of the prepaid pension asset and the current expectation that it will
300 continue for many years, it is necessary and appropriate for these financing costs to
301 be recovered.

302 Mr. Higgins also supports his recommendation of a lower return than the
303 weighted cost of capital based on his view that net prepaid pension asset is a cash
304 flow issue more than a traditional or typical investment that in essence acts more
305 like a balancing account than an investment in a tangible asset. This asset is no
306 more of a balancing account or cash flow issue than any other rate base item. All
307 rate base items represent differences between the timing of cash outlays (or receipts,
308 in the case of deferred income tax liabilities) and recognition of the associated
309 expense in rates. This timing difference results in financing costs (or benefits, in
310 the case of deferred income tax liabilities) that are appropriately reimbursed
311 through inclusion in rate base of the difference between cumulative cash outlays
312 and cumulative amounts expensed, with the Company's allowed rate of return
313 applied to this rate base amount.

314 **Q. Please respond to Ms. Ramas' suggestion that the Company's inclusion of**
315 **amounts related to its mining operations and joint owners in its net prepaid**
316 **pension asset is improper.**

317 A. The Company has appropriately included the mining portion of pension and other
318 postretirement expense in its prepaid pension asset as the mining portion of expense
319 is included in revenue requirement based on fuel costs and recovered from
320 customers. However, the Company agrees that the prepaid pension asset should be
321 adjusted for joint owner cutback. This can be achieved by reducing the Company's
322 prepaid pension asset for joint owner cutback prior to computing the associated
323 revenue requirement. This adjustment would reduce the Company's requested
324 increase in base rates by \$226,000 (from \$7,493,864 to \$7,267,864).

325 **Overview of Other Concerns Raised by the Witnesses**

326 **Q. Please respond to Ms. Ramas' statement that the Company is already earning**
327 **a return on the portion of expense associated with capital projects due to such**
328 **amounts having been added to in-service plant.**

329 A. The portion of pension expense that is capitalized to in-service plant reduces the
330 prepaid pension asset although this portion of pension expense is recovered from
331 customers over time as the plant balance is depreciated rather than in the period
332 recognized. Therefore, inclusion of both the prepaid pension asset and the in-
333 service plant balance inclusive of capitalized pension expense in rate base does not
334 duplicate or double-count the amount of return the Company receives.

335 For example, assume that total pension contributions are \$100 and total
336 pension expense is \$80, of which \$25 is capitalized and \$55 is expensed. In this

337 instance, total rate base consists of a \$20 prepaid pension asset (\$100 minus \$80)
338 and \$25 related to capitalization of pension expense as a component of a capital
339 investment. This \$45 rate base amount is appropriate, as the Company has incurred
340 a cash outlay of \$100 and only \$55 has been recovered through expense. The
341 remaining \$45 has been capitalized and will be expensed at a later date. Until these
342 amounts are expensed, the Company incurs financing costs on the cash outlays that
343 have not yet been recovered from customers.

344 **Q. Please address Ms. Ramas' statement regarding there being a great deal of**
345 **discretion with regards to the annual pension contributions made by**
346 **PacifiCorp with a wide range between the minimum required funding level**
347 **and the maximum tax deductible funding level as demonstrated in 2012, as**
348 **well as Mr. Higgins' statement that customers should not be held responsible**
349 **for any discretionary contributions in excess of expense.**

350 A. The majority of PacifiCorp's pension contributions have been based on the
351 minimums required by ERISA and have served to reduce the under-funded position
352 of the plan. At no point has PacifiCorp made contributions to the pension plan that
353 caused the plan to become overfunded. Further, all contributions to the pension plan
354 serve to reduce pension expense, since a component of pension expense is the
355 expected return on plan assets, and reduce the Pension Benefit Guaranty
356 Corporation premiums owed by the plan. The amount of pension expense reduction
357 resulting from contributions above the minimum is approximately equal or slightly
358 higher than the associated financing costs on the prepaid pension increase (at the
359 allowed rate of return) that results from these higher contribution levels. Therefore,

360 even with prepaid pension recovery in rate base, customers are neutral to slightly
361 positive from these higher contribution levels. Please refer to Exhibit
362 RMP____(DKS-3R) for an illustration showing benefits to customers from
363 incremental contributions.

364 Further, while a range of feasible contributions exists, the Company has no
365 incentive to over-fund its pension plan. Upon termination of the pension plan, any
366 remaining excess assets are subject to significant excise and ordinary taxes unless
367 utilized for another qualifying plan. It is in the best interests of customers and
368 shareholders to properly manage a plan to minimize exposure to such taxes.

369 **Q. Please respond to Dr. Powell's assertion that the Company failed to provide**
370 **an explanation of the ratemaking or rate impact implications of the disparate**
371 **treatments of contributions governed by ERISA and expense calculated under**
372 **GAAP.**

373 A. This was described in my direct testimony. To recap, when cost recovery is based
374 on pension expense, either customers or shareholders finance the difference
375 between pension contributions governed by ERISA and pension expense calculated
376 under GAAP. As described above, although contributions increase the prepaid
377 pension asset, they benefit customers through lower expense and lower future
378 contributions.

379 **Q. Please respond to Dr. Powell's assertion that the Company failed to address**
380 **whether any portion of the prepaid contributions may have been borne by**
381 **customers under different regulatory treatment in the past.**

382 A. None of the prepaid pension asset has been borne by customers under different
383 regulatory treatment in the past. Through 1986, the Company received recovery
384 based on contributions to the plan, which equaled pension expense. Although in
385 1987, when FAS 87 became effective, the Company continued to receive recovery
386 based on contributions through 1996, the excess of pension expense over
387 contributions from 1987 to 1996 was tracked and ultimately recovered from Utah
388 customers. In 1997, the Company switched to recovery based on pension expense.
389 As a result, recovery in Utah has been based on pension expense since its inception.

390 **Q. Dr. Powell asserts that the Company failed to explain the implications to the**
391 **Company and customers of negative pension expense. Please explain these**
392 **implications.**

393 A. Negative pension expense increases the prepaid pension asset and is appropriate to
394 include in rate base because the Company's cash position is reduced by the amount
395 of negative pension expense passed to customers.

396 For example, assume the Company has negative pension expense of \$10
397 million and no cash contributions. Customers in that instance receive a \$10 million
398 revenue requirement reduction, which directly translates into \$10 million less in
399 cash held by the Company. Regardless of whether the Company has \$10 million
400 less in cash because it contributed \$10 million to the pension trust and had \$0
401 expense or contributed \$0 to the pension trust and had \$10 million in negative
402 pension expense, the Company's cash position is \$10 million less in either
403 circumstance and the financing needs of the Company are the same.

404 Since FAS 87 became effective, the Company had negative pension
405 expense of \$11.6 million and \$11.0 million during the fiscal years ended March 31,
406 2001 and 2002. In all other periods since FAS 87 became effective, pension expense
407 was positive.

408 **Q. Please respond to Dr. Powell’s statement that the Company failed to address**
409 **whether pension expense should continue to be included in the determination**
410 **of cash working capital.**

411 A. The Company believes the determination of cash working capital should be made
412 independently of whether the net prepaid pension asset is included in rate base. The
413 net prepaid pension asset is similar to materials and supplies and fuel inventory
414 where the inventory balances are fully included in rate base in addition to the
415 working capital adjustment.

416 **Q. Please address Dr. Powell’s statement that the Company failed to indicate**
417 **what precedent might support the Company’s proposal.**

418 A. This was addressed in my direct testimony. The Washington Utilities and
419 Transportation Commission has allowed the Company to include its net prepaid
420 pension asset in rate base. As stated in discovery responses and acknowledged by
421 Dr. Powell, FERC has also indicated its support for including prepaid pension
422 assets in rate base under certain circumstances. As noted in Dr. Powell’s testimony,
423 one reason for FERC’s support for including prepaid pension assets in rate base is
424 that companies are unable to withdraw funds from their pension trusts and, thus, to
425 the extent the assets earn a return and this is passed through to customers in rates,
426 the companies are short the cash and should be reimbursed for associated financing

427 costs. This is similar to the point made above regarding the impact of negative
428 pension expense.

429 In addition to these examples, I emphasize that the Company currently
430 recovers its costs to finance items such as in-service property, plant and equipment,
431 fuel stock, materials and supplies inventory and various prepaid items, including
432 for maintenance and insurance. There is no meaningful difference between these
433 items and a prepaid asset that would warrant different treatment.

434 **Q. Please respond to Mr. Higgins' suggestion that the Company's proposal**
435 **suffers from being a prime example of adverse selection.**

436 A. The proposal has been subjected to rigorous scrutiny and complies with applicable
437 rules and regulations; in addition, parties have had opportunity to argue for
438 offsetting benefits. In order to be adopted, the proposal will need to be approved by
439 appropriate regulatory authority. I respect the fairness concerns raised by Mr.
440 Higgins and believe this proceeding is the process provided by law to address them.

441 **Q. Mr. Higgins states that inclusion of the net prepaid pension asset in rate base**
442 **would result in an unreasonable transfer of risk to customers under his view**
443 **that this would place the risk of poor market performance on customers and**
444 **lead to increases in the prepaid pension asset as a result of above-normal**
445 **market performance.**

446 A. I do not agree with Mr. Higgins' views on this point. Inclusion of the net prepaid
447 pension asset in rate base would not transfer risks to customers, but rather would
448 result in closing a gap between the costs the Company incurs from sponsoring a
449 defined benefit pension plan and the costs customers are requested to fund.

450 Customers already receive the benefit of all asset returns, whether above or
451 below normal levels, and in the long-term, the plans have achieved a reasonable
452 level of positive returns that have improved the funded status of the plans and
453 served to reduce contributions and expense. It would not be equitable if customers
454 were provided with the benefits of asset returns but did not share in the risk of poor
455 market performance.

456 To the extent the plan reaches a funded status that contributions are no
457 longer required and pension expense is negative, as Mr. Higgins posits in page 52
458 of his testimony, customers would benefit from negative pension expense that
459 serves to reduce revenue requirements. Although the Company would not have
460 made any cash contributions in that circumstance, the Company would experience
461 a cash reduction (and correspondingly a financing need) from passing through to
462 customers the negative pension expense. Mr. Higgins seems to discount the benefit
463 customers receive through this negative pension expense and ignore the financing
464 costs the Company incurs from its reduced cash position in that circumstance.

465 **Q. Please summarize your rebuttal testimony.**

466 A. For the reasons set forth above, I disagree with the witnesses' recommendations to
467 exclude the net prepaid pension asset from rate base entirely, to include only
468 prospective differences between contributions and expense in rate base and, if

469 included, to provide a return that is less than the Company's authorized return on
470 rate base. I agree with Ms. Ramas' view that the net prepaid pension asset should
471 be adjusted for joint owner cutback. Should the Commission determine that a true-
472 up of prepaid pensions for all historical periods is warranted, I believe a one-time
473 sur-credit to customers for the \$4.2 million benefit that was not historically
474 provided to customers should be granted, along with a \$7.5 million increase to base
475 rates. Should the return on the net prepaid pension asset not be set at the Company's
476 authorized return on rate base, the \$4.2 million sur-credit would need to be
477 computed at the appropriate level of return.

478 **Q. Does this conclude your rebuttal testimony?**

479 A. Yes.