

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of
Rocky Mountain Power for Authority to
Increase its Retail Electric Utility Docket No. 13-035-184
Service Rates in Utah and for Approval
Of its Proposed Electrical Service
Regulations;

In the Matter of the Application of
Rocky Mountain Power for Approval of
Revisions to Back-Up, Maintenance, and
Supplementary Power Service Tariff, Docket No. 13-035-196
Electric Service Schedule 31.

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PUBLIC WITNESS HEARING  
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PLACE: Public Service Commission
160 E. 300 S.
Salt Lake City, UT

DATE: July 29, 2014

TIME: 5:00 p.m.

REPORTED BY: Kellie Peterson, RPR

50 West Broadway, Suite 900, Salt Lake City, UT 84101
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A P P E A R A N C E S

PUBLIC SERVICE

COMMISSIONERS:

- Ron Allen, Chairman
- David R. Clark, Commissioner
- Thad LeVar, Commissioner

1 P R O C E E D I N G S

2 COMMISSIONER CLARK: Good evening, ladies
3 and gentlemen. This is the time and place duly noticed
4 for the public witness hearing in Docket No. 13-035-184,
5 in the matter of the application of Rocky Mountain Power
6 for authority to increase its retail electric utility
7 service rates in Utah and for approval of its proposed
8 electric service schedules and electric service
9 regulations.

10 My name is David Clark, and to my left is
11 Commission Chair Ron Allen, to his left is Commissioner
12 Thad LeVar, and we very much appreciate your interest in
13 this proceeding and your willingness to come and be with
14 us tonight. We welcome comments from the public in this
15 matter. Just to give you a sense of context, we've been
16 in this room for the last two days with seven parties in
17 this docket who have been presenting evidence to us
18 regarding the issue of the net metering charge that
19 Rocky Mountain Power has proposed to us, and this
20 hearing tonight is our opportunity to hear from members
21 of the public.

22 Under our rules, you may address us in two
23 ways; you can make a statement to us, in which case we
24 would invite you to use the lectern here and your
25 statement would be unsworn; you may also offer sworn

1 testimony. If you are going to do that, we will have
2 you take the witness stand and I'll administer an oath.
3 I should note that Chair Allen has asked that I serve as
4 the Hearing Officer for our hearing tonight. I'll
5 administer an oath and there's some basic information
6 that would be helpful to us from any of you who speak to
7 us. But if you are going to give sworn testimony, we
8 particularly ask that you -- that you provide the
9 following information, and I will remind you of it when
10 you are sworn in but this will help us to have a more
11 efficient process and we'll avoid the need for Counsel
12 to ask you these basic questions: We would like, we
13 would like to have your name, we would like to know
14 whether you're a resident of the State of Utah, and a
15 customer of Rocky Mountain Power or not, and we would be
16 interested in knowing whether or not you are a net
17 metering customer of Rocky Mountain Power.

18 We will take a break about once an hour. We
19 have a court reporter who is working very hard, and if
20 none of the rest of us need it, certainly she will need
21 it. So we will break for ten minutes about every hour.
22 We have been notified that there's at least one person
23 that wanted to participate by phone and have we heard
24 from that person yet. We have not. At some point, we
25 may need to connect that phone into the hearing room so

1 we might have a little interruption.

2 Counsel for the parties; I think all of them
3 are here with us seated at the tables, and, again, if
4 you offer sworn testimony, then they will, at their
5 discretion, ask questions of you regarding your
6 testimony. If you offer an unsworn statement, then you
7 will not be subject to cross-examination.

8 Just one other logistical item; I will read
9 the names of people who signed up to speak to us. I
10 have at least the first list that has 24 names on it.
11 While a person is beginning to -- or when I announce a
12 name, I will announce the next name in order, as well,
13 so that the person who is next in line can take a seat
14 in that purple chair in front of the door -- thank you
15 for referring to that for us -- and that way, it will
16 just be a little quicker for us to put you in position
17 to make your statement. So with that -- Mr. Jetter?

18 MR. JETTER: I would just like to make one
19 quick clarification comment. Correct me if I am wrong,
20 but I believe this public witness date or time applies
21 to the entire docket, and so I understand that most of
22 the public witnesses here are intending to speak
23 regarding the net metering home solar issue. I think
24 just to clarify to the folks that can hear us here, that
25 they are available and allowed to speak to other issues

1 within this general rate case at this time.

2 COMMISSIONER CLARK: Thank you, Mr. Jetter.
3 That is a very useful clarification. So I didn't mean
4 to imply that you weren't at liberty to address any of
5 the issues in the case. Sometime between now and
6 September 2nd, the Commission will issue a written order
7 that will address all of the issues in the case,
8 including the net metering charge.

9 MR. COLEMAN: Sorry, Commissioner Clark,
10 before you start to call those on the list, I have a
11 written comment from a member of the public who wanted
12 to submit the written statement but that was
13 uncomfortable presenting it orally, so if there is a way
14 that I can make sure this gets to the record as part of
15 my responsibilities with the Office, I would like to do
16 that now.

17 COMMISSIONER CLARK: Surely. Mr. Myer, will
18 you mind taking charge of this and we will make sure
19 that it gets entered into the record of the proceeding?
20 I hope I'll pronounce these names correctly.

21 OTHER SPEAKER: Could you introduce the
22 Counsel, why they are here, where they are from, and all
23 that kind of stuff?

24 COMMISSIONER CLARK: Let's have the Counsel
25 introduce themselves. We will begin with applicant.

1 MS. HOGLE: Yvonne Hogle with Rocky Mountain
2 Power.

3 COMMISSIONER CLARK: Thank you. You might
4 just introduce the person seated next to you for
5 everyone.

6 MS. HOGLE: I apologize. With me is Mr.
7 Paul Clemmens. He is the director of revenue
8 requirements for the Company.

9 COMMISSIONER CLARK: Thank you. Mr. Jetter?

10 MR. JETTER: I am Justin Jetter. I am the
11 assistant attorney general and I represent the Utah
12 Division of Public Utilities, and seated beside me is
13 Chris Parker, who is the director of the Division of
14 Public Utilities.

15 MR. COLEMAN: Brent Coleman, also an
16 assistant attorney general. I represent the Office of
17 Consumer Services, and with me at the table is Michelle
18 Beck, who is the director of the Office.

19 COMMISSIONER CLARK: Thank you.

20 MR. ROSSETTI: Hi, I am Mike Rossetti, the
21 founder of UCARE and I am not a lawyer.

22 COMMISSIONER CLARK: But he has been
23 participating in the proceeding.

24 MS. ROBERTS: I am Casey Roberts. I am
25 Counsel for the Sierra Club.

1 MR. CULLEY: Thad Culley, with co-counsel
2 Bruce Plank, on behalf of The Alliance for Solar Choice.

3 MS. HAYES: Sophie Hayes, representing Utah
4 Clean Energy, and with me is Utah Clean Energy's
5 executive director Sarah Wright.

6 COMMISSIONER CLARK: Thank you. I think we
7 are ready to begin with the public statements. The
8 first name on the list has a note next to it with the
9 statement that he is going to testify by phone. We
10 still don't have that person connected?

11 OTHER SPEAKER: No.

12 COMMISSIONER CLARK: Okay. Then David
13 Bennett is next, followed by, I believe, last name is
14 Ball with initial H, and I am having a little trouble
15 with the middle name.

16 OTHER SPEAKER: McDaniel.

17 COMMISSIONER CLARK: Thank you, H. McDaniel
18 Ball. So just to be clear, Mr. Bennett, would you come
19 forward, and, Mr. Ball, if you would just take a seat in
20 that sort of -- in that purple chair there.

21 And you desire, Mr. Bennett, to give sworn
22 testimony or to make an unsworn statement to the
23 Commission.

24 MR. BENNETT: I am happy to give sworn
25 testimony.

1 COMMISSIONER CLARK: Please raise your right
2 hand.

3 DAVID BENNETT

4 Called as a witness and having been duly sworn,
5 Was examined and testified as follows:

6 SWORN STATEMENT

7 COMMISSIONER CLARK: Please be seated. Mr.
8 Bennett, would you state your full name and spell it for
9 the record, please?

10 MR. BENNETT: David, B-E-N-N-E-T-T.

11 COMMISSIONER CLARK: And where do you
12 reside?

13 MR. BENNETT: In Park City.

14 COMMISSIONER CLARK: And are you a Rocky
15 Mountain Power customer?

16 MR. BENNETT: Yes, I am.

17 COMMISSIONER CLARK: Are you a net metering
18 customer?

19 MR. BENNETT: Yes, I am.

20 COMMISSIONER CLARK: Thank you. We are
21 ready to hear from you.

22 MR. BENNETT: Thank you. So \$12,555 is the
23 amount per month that this multi -- I don't think I am
24 exaggerating -- billion dollar company would realize
25 each month from myself and the other 2,700 solar users

1 in the State of Utah. It begs the question, why. It is
2 such a small amount of money to be spending the days of
3 testimony that you have taken and the weeks of
4 preparation for these last couple of days to impose such
5 a fee upon us solar users.

6 When I installed my solar system, in 2010,
7 and I am able to general rate a 100 percent of my power
8 using net metering, questions frequently have been asked
9 of me of, "What is the payback period? Why did you do
10 this? Are you going to be able to make money on doing
11 this?"

12 And I said, "I've got the figures. I could
13 figure it out, but I really don't know. It's the right
14 thing to do."

15 We really need to start moving away from
16 burning fossil fuels and using renewable energy and
17 that's why, in 2010, I made the decision to install
18 solar panels. Since that time, the panels have reduced
19 -- the price to put panels up have dropped in half.

20 Also when I entered into this arrangement
21 with Rocky Mountain Power, I understood that I was going
22 to be charged a minimum fee. I am charged that every
23 month, anyway. I pay \$8.07 a month as a minimum fee to
24 Rocky Mountain Power to have these solar panels, to be
25 able to enjoy net metering. It was my understanding

1 that that was going to cover the net metering cost and I
2 didn't have any objection with paying for it. In fact,
3 I think if you were to poll the 2,700 solar users in the
4 State of Utah, it not so much the \$4.65 per month that
5 is being proposed here; it's the idea that upon in
6 addition to our own investment to install these panels
7 to do the right thing for our state, that this
8 additional fee is now being leveed.

9 What is very chilling is taking a look of
10 what's happened in the State of Arizona, to see the
11 significant reduction in new installations in the year
12 since this fee has been installed in Arizona. That's
13 very concerning. We really need to be encouraging
14 individuals to use solar.

15 I sat in on a little bit of the hearing this
16 afternoon and I heard some of the conversation about
17 cost avoidance, and I appreciate the difficulty, the
18 enormity of the question in front of you, of trying to
19 figure out the exact dollars and cents. I understand
20 that the Legislation doesn't specifically allow the
21 arguments that are being made about the importance of
22 clean air, the importance of moving away from fossil
23 fuels, to be considered in making this determination.

24 But when you look at the enormity of what is
25 at stake here, I think future generations will look back

1 upon this time and ask, "What did we do to start to move
2 away." When we were put on notice that the use of
3 fossil fuels was, first of all, going to be limited. It
4 wasn't going -- it is not the unlimited amount of fuel
5 that we might have once thought we had, and the harmful
6 effect that it is having on our environment and,
7 particularly, today in Utah on our air, what did we do
8 about that.

9 Well, what we can do, and Rocky Mountain
10 Power has done some of this, they've done some good
11 things. On one hand, they have a Blue Sky program.
12 They speak very favorably about the importance of blue
13 energy. Blue Sky doesn't always produce that but they
14 do good things with that. They provide grants to
15 schools to install solar panels. They just recently did
16 that and they are doing some good things. But then they
17 turn around and try to install fees like this. They
18 take net metering customers, like myself, and the
19 statute says that whatever power we have generated by
20 our billing date in March that we haven't used reverts
21 back to the Company.

22 I understand the new legislation directs the
23 Company to provide that to low-income housing people.
24 But why do that read my meter in March, on the 10th of
25 March, and not on the 31st of March. When I live in the

1 mountains and I have snow frequently on my solar panels,
2 why not -- I don't understand why they are taking the
3 excess power, anyway, but if they are going to do that
4 via statute, why not do that the end of the month when
5 they are supposed to? Because they don't and they
6 won't.

7 They do conflicting things. They do some
8 good things in the name of renewable energy, but at the
9 end of the day, they are interested in preserving their
10 motto, their status quo, their way of doing business.
11 That is what's at stake here today. And as a solar
12 user, and on behalf of my fellow solar users, many of
13 whom you are going to hear from tonight, I encourage you
14 to reject this fee outright.

15 We are not asking for you to give us
16 anything more but to reject this fee. The \$8.07 that we
17 pay right now, too complicated to argue why we are
18 having to pay a minimum charge, why that isn't put on at
19 the end for people that use an excessive amount of
20 power, rather than have a minimum amount of power.

21 Not in front of you today, but I encourage
22 you to simply reject this \$4.65 fee and allow our \$8.07
23 current monthly fee to serve as that cost for using the
24 Company's equipment that use the net metering and send a
25 statement to the people of Utah that we encourage the

1 use of renewable energy, we encourage solar power.

2 Thank you.

3 COMMISSIONER CLARK: Okay. Is there
4 cross-examination for Mr. Ball?

5 MR. BENNETT: Bennett.

6 COMMISSIONER CLARK: Pardon me, Mr. Bennett?

7 MS. HOGLE: None from the Company.

8 COMMISSIONER CLARK: Any cross-examination?

9 Thank you. Thank you for you statement, Mr. Bennett.

10 You are excused. We are going to hear next from Mr.

11 Ball, and Mr. Moench is now on the phone, so we will

12 call on you next, Mr. Moench, and you will be followed

13 by Mark Thomas.

14 MR. MOENCH: Okay.

15 COMMISSIONER CLARK: Just a moment, Mr.

16 Moench.

17 MR. MOENCH: Can you hear me?

18 COMMISSIONER CLARK: Yes, we are hear you.

19 We are first going to hear from Mr. Ball, then we will

20 hear from you.

21 MR. MOENCH: Oh, first from Mr. Ball?

22 COMMISSIONER CLARK: Yes, thank you. I will

23 let you know when it is your time. Mr. Ball?

24 MR. BALL: My name is H. McDaniel Ball. I

25 agree with Mr. Bennett; Rocky Mountain Power has some

1 programs that are very helpful to the community. I have
2 been involved with a number of the utility programs and
3 I am very happy with the success of those programs.

4 I want to speak today to something I read in
5 the newspaper recently, and I have actually heard this
6 before from some other sources. It is not a quote from
7 Rocky Mountain Power or a utility person but it is worth
8 dissecting. It says, "Solar's major drawback from the
9 point of view of utilities is that its peak output
10 occurs in the early afternoon, a few hours ahead of peak
11 demand when people get home from work."

12 And I would like to exam the premises there.
13 First of all, it's assuming that I believe that people
14 don't have the air conditioning running full tilt during
15 the day, that they maybe either turn it on when they get
16 home from work, or, at least, they change the settings,
17 and that has never been my experience; that I have gone
18 into hundreds of homes as a part of a home performance
19 with Energy Star program, and if people have air
20 conditioning, they are using it during the day. In
21 Utah, there is somebody home during the day. There's
22 children at home during the summer, and there is
23 somebody in the home using air conditioning all day
24 long.

25 There may be a couple, a young couple who

1 doesn't have children, who does setbacks on their
2 thermostats. H-VAC heating and cooling manufacturers
3 recommend no more than two degrees of setback or else
4 you are just coming home to a house that is hot and
5 trying to take all that heat out of the air and changing
6 it to something cool. It is very inefficient. So I am
7 not even sure that our peak residential is at five
8 o'clock.

9 But, secondly, we are not talking about just
10 residential. We are talking about commercial and
11 residential. The two of them together create a peak,
12 and at five o'clock, a lot of companies have shutdown.
13 They don't have to run the air conditioning at full
14 tilt. So I suggest that for commercial and residential,
15 both, that the peak period is much earlier in the day;
16 two o'clock, perhaps, or something like that. I am sure
17 Rocky Mountain Power knows. They have all those
18 records.

19 I have done hundreds of solar inspections,
20 and in our state, about 95 percent of them are facing
21 south or west. There's maybe five percent that are
22 east. So that means in the summer afternoons, when
23 peak -- when the demand is highest, from 12 o'clock to
24 eight o'clock, these solar rays are produced. And many
25 of the solar rays provide software so the homeowner can

1 see what the production is at any time of day or they
2 can chart the whole day. And they don't look like a
3 peak like this, where it peaks at one o'clock and goes
4 down. They gradually go up to a peak, then they level
5 off and come down a little bit, but that peak is there
6 throughout the whole afternoon. And it's operating
7 at -- say five o'clock in the afternoon, four o'clock in
8 the afternoon, it's operating at 75 percent on a clear
9 summer day.

10 So I am suggesting that it is not really a
11 drawback, that there is a perfect use for the solar, so
12 that the power companies don't have to provide a new
13 utility -- a new manufacture, a new natural gas
14 producing facility, or whatever they want do today, that
15 the solar people who have stepped up to bat are actually
16 assisting them in the avoided costs. Thank you.

17 COMMISSIONER CLARK: Thank you, Mr. Ball.
18 Mr. Moench, I believe you are on the phone with us?

19 MR. MOENCH: Yes. I am calling from
20 Virginia. I would like to be a sworn witness, if that
21 helps the Commission to pay attention to the points I
22 would like to make.

23 COMMISSIONER CLARK: We are all here
24 listening. I think you might have missed the
25 introduction where I noted that you have the opportunity

1 to make a statement to the Commission or to offer sworn
2 testimony to the Commission, in which case you would be
3 subject to questioning by the Counsel for the parties
4 who are present with us tonight.

5 MR. MOENCH: Questioning would be fine.

6 COMMISSIONER CLARK: So you would like to
7 testify under oath, then; is that right?

8 MR. MOENCH: Yes.

9 COMMISSIONER CLARK: So if you would please
10 raise your right hand, I will administer the oath now.
11 And by the way, I am David Clark. I am one of the three
12 Commissioners, acting as the Hearing Officer tonight,
13 but present are all three of us; Chairman Allen and
14 Commissioner LeVar, and me as well.

15 MR. MOENCH: Okay.

16 MALIN MOENCH

17 Called as a witness and having been duly sworn,

18 Was examined and testified as follows:

19 SWORN STATEMENT

20 COMMISSIONER CLARK: Please make your
21 statement.

22 MR. MOENCH: Good evening. My name is Malin
23 Moench. I grew up in Utah and I have a residence there,
24 but I am currently working in Virginia. I have a law
25 degree and an economic degree. I have analyzed and

1 modeled the economics of network industries for 35
2 years, most of it at the federal level. I advise Utah
3 Physicians for a Healthy Environment on matters of law
4 and economics.

5 Thus far, the docket has been vigorously
6 dissecting the minutia of Rocky Mountain's request for a
7 net metering surcharge. It seems to have lost the big
8 picture in the process.

9 Utah's net metering statute permits the
10 solar system owner to sell surplus electricity back to
11 the utility. I presume that its legislative purpose is
12 the same as that underlying similar provisions in other
13 states that allow it.

14 Where it is allowed, the purpose of
15 authorizing sell-back at retail is to provide incentive
16 to stimulate the growth of the market for distributed
17 solar. The sell-back-at-retail component of net
18 metering is, by design, an incentive. It was intended
19 to take the members of the residential retail customer
20 class and to tip the balance in favor of solar
21 investment for those members of that class who are on
22 the verge of making that investment. In other words,
23 its explicit purpose is to treat some members of the
24 class, those considering investing in a system, more
25 favorably than others in the class, those not interested

1 in investing in a system.

2 Discrimination within the class is the whole
3 point of the incentive. It isn't intended to eliminate
4 the difference in cost between serving those in the
5 residential retail customer class who invest and those
6 who don't. It isn't intended to be a component of the
7 tariff that keeps cost shares of the subgroups
8 symmetrical. If it did that, it would neutralize the
9 incentive.

10 The chance to sell surplus power back at
11 retail does discriminate within the class if only the
12 direct costs and benefits are considered, but it is
13 discrimination for a purpose. The purpose is to supply
14 society with the energy that it needs in a way that
15 reduces social costs and increases its social benefits.

16 Earlier in this docket, Utah Physicians for
17 a Healthy Environment filed a summary of the latest
18 research on the impact of burning fossil fuels on Utah's
19 climate and its potentially enormous harm to the public
20 health. The comments run 70 pages and are supported by
21 several hundred cites to peer-reviewed journals. The
22 research summarized there describes a consensus among
23 scientists that climate change is expected to accelerate
24 the heating and desertification of Utah's environment.

25 For example, forest fires are expected to

1 expand by five-fold by the year 2100, greatly increasing
2 the exposure to Utah's residents to the toxic
3 particulate pollution that such fires generate. It
4 creates increased heat, drought and fire caused by
5 climate warming are expected to strip the rangelands of
6 the Great Basin of much of their vegetation.

7 This effect will be magnified if the
8 Southern Nevada Water Authority proceeds with its plans
9 to drain the aquifers of the already parched lands of
10 Central Nevada and Western Utah to supply additional
11 water to Las Vegas. Climate change coupled with aquifer
12 draining threatens to release millions of tons of
13 unanchored desert soils to coat Utah's heavily populated
14 Wasatch Front.

15 Great Basin soils are contaminated with
16 unusually dangerous toxins. These include a fibrous
17 material called Erionite that is hundreds of times more
18 toxic than asbestos, radioactive waste from decades of
19 nuclear testing, and mercury from gold mining.
20 Increased heat, drought, and fire associated with
21 climate warming is expected to remove much of the
22 vegetation that now holds those soils in place.

23 By mid-century, increased exposure to ozone,
24 smoke, dust, and airborne toxins due to local climate
25 warming is expected to substantially increase rates of

1 respiratory and cardiovascular disease, cancer, genetic
2 damage and premature death. It is estimated that by
3 mid-century, two million Utahans will be too young, too
4 old, or too sick to withstand the effects of the
5 increased air pollution to which they will be exposed.

6 These assessments of the regional climate
7 damage predicted from accumulating greenhouse gases and
8 their effects of public health in Utah have value in
9 this proceeding, and will have even more value if there
10 is a subsequent proceeding to honor the mandate of
11 Senate Bill 208 and actually measure the social costs of
12 continuing to rely on fossil fuel to provide Utah's
13 power needs.

14 Selling self-generated power back at retail
15 is discriminatory within the class, but only if the
16 analysis is confined to the direct costs and benefits
17 experienced. If the focus is broadened to include
18 indirect costs and benefits, as section 208 requires,
19 the discrimination analysis is reversed. The
20 residential power customer who undertakes the expense
21 and risk of installing a system helps secure clean air,
22 water, and moderate livable temperatures for the benefit
23 of his non-net metering neighbor, even though the
24 non-net metering neighbor does not shoulder the expense
25 and bear the risk necessary to produce these benefits.

1 Perhaps more importantly, the Company, the
2 Division, and the Customer Advocate all support RMP's
3 proposal by applying what is an irrelevant legal
4 standard. They all assume that the intent of the
5 Legislature is to have the Public Service Commission
6 judge RMP's proposal on the basis of an intraclass
7 fairness on whether the cost burdens are symmetrical for
8 net metering and non-net metering customers.

9 All three parties further assert that the
10 costs to be considered in making this determination are
11 narrowly defined to exclude avoided harm to the climate
12 and public health, arguing that this narrow definition
13 of avoided cost is required by the outcome of Docket No.
14 1205-100. This is not a plausible reading of the
15 applicable law; however, the standard that the Company,
16 the Division, and the Consumer Advocate apply is the
17 default standard, the one that the Public Service
18 Commission would have applied if the legislature had not
19 spoken in SB 208, but if this is how the Legislature
20 wanted RMP's proposal to be evaluated, the Legislature
21 would not have moved to articulated a different standard
22 in Senate Bill 208 and applied it specifically to a net
23 metering program, quote/unquote.

24 SB 208 requires that to do anything with net
25 metering programs that change existing tariff in place,

1 in place of an new tariff, or reject, the Public Service
2 Commission must first determine, quote, whether costs to
3 the Company or other customers will exceed the benefits.
4 The term costa, quote/unquote, is limited only by
5 specifying that they are those of the Company or other
6 customers. The term, quote, benefits, is not modified
7 or narrowed in any way.

8 Section 54-15, which SB 208 amends, has an
9 extensive list of definitions but has no narrowed or
10 technical definition of benefits. If a narrowed or
11 technical definition of benefits were intended, one
12 would think that the narrowed or technical definition
13 would have been included here. The only plausible
14 reading of SB 208 is that it is an instruction to the
15 Public Service Commission to base any action that it
16 takes with respect to net metering programs on a cost,
17 slash benefit analysis, in which the term benefits is
18 generic and common sense. In other words, not
19 restricted by anything other than the benefits relevant
20 to net metering.

21 It is hard to see how the Public Service
22 Commission could take any action with respect to this
23 net metering surcharge without first holding a full
24 hearing on its costs and benefits, including all
25 relevant environmental and health benefits. The

1 Consumer Advocate, however, has taken the position that
2 the benefits of net metering are likely to be so far
3 below its costs that the surcharge could be adopted now
4 to lock-in the policy, and its size can be trued up in
5 the subsequent proceeding.

6 This is are remarkable assertion. It may be
7 difficult to fine-tune an estimate of social cost
8 avoided by carbon-generated energy versus carbon-free
9 but there are plenty of ballpark and order of magnitude
10 estimates that indicate that the extra costs would be
11 overwhelmed by the social benefits.

12 For example, the EPA calculates the social
13 costs of carbon as \$39 a ton, adding this to a ton of
14 Uintah Basin coal, which sells now for \$36 a ton, would
15 more than double its price. Adding this to a ton of
16 powder basin coal, which now sells for \$12 a ton, would
17 more than triple its price.

18 A recent Harvard study estimated that the
19 social cost of burning coal in the United States each
20 year at between one-third and one-half trillion dollars.
21 If these costs were included in the price of coal, the
22 price would double or triple. The price of
23 coal-generated electricity would increase by from 9 to
24 27 cents per kilowatt hour. Since the average price of
25 electricity now is about 11 cents per kilowatt hour,

1 accounting for the social costs of coal-generated power,
2 would double or triple its price per kilowatt hour
3 relative to the price of carbon-free sources of power
4 such as of solar PV.

5 The third authoritative estimate of the
6 order of magnitude of social costs of fossil,
7 fuel-generated electricity comes from the EPA's Clean
8 Power program rule making that it launched last month.
9 It sets carbon-intensity reduction targets on a
10 state-by-state basis. It estimates the cost of this
11 program, assuming that the state uses the most
12 cost-effective means available to achieve its targeted
13 reduction and benefit to that state, is analyzed
14 separately as well.

15 The national average cost, benefit ratio
16 that it estimates ranges from 7:1 to 12:1. Cost
17 estimates include an analysis of the net effect on
18 employment, finding a net increase of 100,000 work years
19 of labor. As far as monetizing the climate and health
20 benefits of substituting low-carbon for high-carbon
21 power, the EPA's estimate is very conservative. Ninety
22 percent of the benefits measured consist of the value of
23 the labor contributed by those who would have otherwise
24 died prematurely from air pollution.

25 The Public Service Commission was reluctant

1 to put a dollar value on environmental and health
2 benefits of solar-generated energy in docket No.
3 12035-100, calling the estimates divergent and
4 speculative. The evidence presented in that docket may
5 have been too imprecise to serve as the as the basis for
6 calibrating the size of a particular net metering
7 charge. But that is not the issue at this juncture in
8 this docket.

9 The issue here is whether the likely
10 benefits of the current net metering tariff and reduce
11 the burning of fossil fuel to generate electricity are
12 twice the cost or up to 12 times the cost. If the
13 benefits are far higher than the cost, as they almost
14 certainly are, it isn't necessary to calibrate precisely
15 how much higher they are, in order to support the Public
16 Service Commission's rejection of the proposed net
17 metering surcharge.

18 As far as the notion that approving a net
19 metering surcharge now would make sure that the table is
20 properly set for the industry pricing structure in
21 coming years, there are a few words of caution.
22 Lithium-based energy storage that is practical for
23 distributed power generation systems is in development
24 by Elon Musk's fast growing solar city and by others.
25 The technology is expected to become widely available by

1 the year 2020.

2 The prospect of practical storage for
3 distributed solar systems is a game changer. It
4 recently caused Barclays Bank, which is an
5 internationally influential investment bank, to apply a
6 sector-wide downgrade to all issuers of electric utility
7 bonds in the United States. Practical storage
8 technology would allow solar system owners to shift all
9 purchases of grid power to off-peak portions of the day.

10 Rocky Mountain Power uses a measure of net
11 metered customers' contribution to the daily peak load
12 as the basis for its imputation or fixed network cost
13 responsibility. As contributions by system owners to
14 peak load disappears, this would remove the Company's
15 criteria for assigning fixed network costs to such
16 customers.

17 The technology of our generation is moving
18 rapidly. The cost of distributed solar PV is predicted
19 to reach parity with carbon-generated power in two or
20 three years, and to fall to 8.8 cents per kilowatt hour
21 by the year 2020, while the costs of carbon-generated
22 power is expected to rise from its current average of
23 10.5 cents kilowatt hour, giving solar a significant
24 cost advantage. Practical storage, when it arrives,
25 will make distributed solar and wind far more attractive

1 to the market. The cost trajectory for wind is similar.
2 It has fallen by 40 percent over the last four years,
3 with the help of the production tax credit. Practical
4 storage may allow solar system owners to dispense with
5 the grid entirely if surcharges make continued
6 connection grid erroneous. This rises the prospect of a
7 steadily declining customer base to cover static
8 fixed-costs and rising variable costs.

9 Electric utilities will have to accelerate
10 the rate increase to meet their bond obligations, which
11 will begin a downward financial spiral. On top of the
12 impact of technology will be the impact of the EPA's CO2
13 reduction targets. There is a coming train wreck
14 between the forces of technology and regulation and
15 public utilities traditional business model. And too
16 many states, utilities and their regulators still favor
17 large investment and the centralized generation and
18 distribution of carbon-based electricity that rely on
19 stagnant technologies because it expands revenue that
20 utilities can qualify for under traditional rate-based
21 analysis.

22 Instead of trying to stop the momentum of
23 this green power train by slapping surcharges on the
24 distributed generation of energy, utilities need a
25 different set of financial incentives that would cause

1 them to participate in, rather than resist, the
2 inevitable shift of the industry to clean distributed
3 generation. The utility should be allowed to earn
4 higher rates of return for its investments in
5 carbon-free energy than its investments in black energy,
6 effective RPS programs are needed and, perhaps, bounties
7 earned by the utilities for the kilowatts that are
8 distributed, carbon-free generation that it connects to
9 its system, or the kilowatts avoided through energy
10 efficiency programs.

11 A good place to begin this reform is here,
12 in this docket, with the rejection of surcharges on
13 distributed solar. That concludes my statement.

14 COMMISSIONER CLARK: Thank you, Mr. Moench.
15 Cross-examination for Mr. Moench from any Counsel?
16 Thank you very much. Our next witness is Mr. Mark
17 Thomas and he will be followed by Robert Broadhead.

18 Would you mind standing while I administer
19 -- I assume you taking that seat, that your intending to
20 give sworn testimony?

21 MR. THOMAS: Yes, I am.

22 COMMISSIONER CLARK: Okay.

23 MARK THOMAS

24 Called as a witness and having been duly sworn,

25 Was examined and testified as follows:

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SWORN TESTIMONY

COMMISSIONER CLARK: Thank you. Would you please provide your name for the record?

MR. THOMAS: Mark Donald Thomas.

COMMISSIONER CLARK: And your residence?

MR. THOMAS: Holladay, Utah.

COMMISSIONER CLARK: Thank you. And are you a Rocky Mountain Power customer?

MR. THOMAS: I am.

COMMISSIONER CLARK: And a net metering --

MR. THOMAS: I am not a net metering customer.

COMMISSIONER CLARK: Thank you. Please proceed.

MR. THOMAS: Thank you. It is my great privilege to address you, Commissioners. It is an honor to be in your presence and the many thoughtful and Areodite among you here. I represent MESA, Mormon Environmental Stewardship Alliance, a group of 4,000 Mormons and friends, who are interested in power-justice in Utah and around the world. I must apologize. Greg Wheeler was going to speak today for our organization and had a previous commitment, and at the last minute, asked me to speak, and I must say, the chief virtues that I bring to this task is that I am not too tall and

1 I am not too handsome, though my wife disputes me on the
2 latter point.

3 My background is in public finance. In the
4 1980's, I worked with Larry Denim, my colleague, at
5 Prudential Base Securities, to help finance the largest
6 coal power plants in Utah at IPP. I worked also to help
7 finance a coal power plant in Ephriam, Utah, a natural
8 gas power plant in Springville, and I was the corporate
9 trustee for a number of years on a bond issue that
10 financed the coal power plant in Bountiful. I have
11 always financed hundreds of millions of dollars of other
12 sorts of things, low-income housing in San Francisco,
13 and so forth, which are of no consequence here, but my
14 background of being in public finance, I think, has some
15 merit and some narrow interest at the issue at hand.

16 I have two comments that I wish to represent
17 MESA here today, two critiques of the fee and reasons
18 why it should be rejected. I wish to introduce the
19 first one with a story from my colleague, one of the
20 founders of public financing in this State, Dick
21 Christensen, who I worked with at Prudential Base
22 Securities. We did most of the bond issues in the
23 1980's in this State.

24 Dick and I were driving out front when I --
25 in the 1980's when I was starting my career and he

1 pointed at this building and asked me, "How much do you
2 think that cost to build?" We just finished a bond
3 issue here. I wasn't working on it. I was working on
4 something else.

5 I said, "I have no idea, \$5 million?" He
6 laughed. I've forgotten what the amount was. It was
7 probably closer to 30, a big shock to a young finance
8 graduate from Northwestern. His wisdom was, when you
9 want to do a bond issue, trust the people. If you go to
10 an election, whether it's a million dollar bond issue in
11 Richfield or whatever it might be, if you tell people
12 the facts, they generally know how to vote on their own.
13 The people in Utah are smart enough to vote for or
14 against something.

15 I think in this case, the people in Utah are
16 ready to vote down this proposal. Why? I believe, and
17 the people at MESA believe, that the calculation of
18 avoided costs before you are insufficient. The voice of
19 wisdom has not spoken in the street. I am ready to
20 bring before you Bob Litterman, the former head of Risk
21 Management. Look him up on Wikipedia. He taught at
22 MIT, one of the great risk managers of any age. I have
23 had personal correspondence with him. I would be happy
24 to bring him in front of you. He will tell you, you do
25 not have the right number. Let him speak. But until

1 then, let the voice of wisdom speak in the streets.

2 I would also like to bring before you Bob
3 Malco, who has published 100 articles on regulation of
4 energy in the State. He's published books, he's an
5 economist in Wisconsin. He knows energy regulation
6 better than anybody in this room or anybody in this
7 building. Let him speak. He has not. But he will tell
8 you that you do not have the proper avoided cost
9 calculation, and until you do, let the voice of wisdom
10 speak in the streets. And I went out in the streets;
11 she is not there.

12 The second reason why I think this needs to
13 be defeated, if you have the wisdom and daring to
14 approve it, is simply by pointing out that last year,
15 the United States carbon-based energy received somewhere
16 between 10 and 52 billion dollars in subsidies. It had
17 nothing to do with the State of Utah. You have nothing
18 to do with this. You have nothing to do with the \$2
19 billion of subsidized energy that is subsidized by the
20 State as being proposed to transport carbon-based energy
21 from Duchesne to Price. It has nothing to do with you.
22 And, yet, you are asked to stand in place of justice and
23 tell us that we need to charge solar more money. Let
24 the voice of justice speak in the streets and deny this
25 unjust proposal. Thank you.

1 COMMISSIONER CLARK: Thank you, Mr. Thomas.
2 Before you leave us, let me just assure that there are
3 no Counsel that have questions for you. Thank you for
4 returning to the stand. Thank you, you are excused.
5 Mr. Broadhead, Robert Broadhead, followed by Vicki
6 Bennett. Please raise your right hand.

7 ROBERT BROADHEAD
8 Called as a witness and having been duly sworn,
9 Was examined and testified as follows:

10 SWORN TESTIMONY

11 COMMISSIONER CLARK: Thank you. Please be
12 seated.

13 MR. BROADHEAD: Thank you.

14 COMMISSIONER CLARK: And your name and
15 spelling for the record, please.

16 MR. BROADHEAD: Robert Broadhead, Robert is
17 straightforward, Broadhead, B, as in boy,
18 R-O-A-D-H-E-A-D.

19 COMMISSIONER CLARK: And where do you
20 reside?

21 MR. BROADHEAD: Salt Lake City.

22 COMMISSIONER CLARK: And are you a Rocky
23 Mountain Power power customer?

24 MR. BROADHEAD: Yes, I am.

25 COMMISSIONER CLARK: And a net metering

1 customer?

2 MR. BROADHEAD: No, I'm not.

3 COMMISSIONER CLARK: Thank you. Please
4 proceed with your statement.

5 MR. BROADHEAD: Thank you. I am retired
6 professor from the University of Connecticut and my wife
7 and I moved to Salt Lake City, in 2006, to be close to
8 our identical twin granddaughters, and we live on 7th
9 and H in the Avenues. One of our granddaughters --
10 well, let me just preface this by saying that my wife
11 and I were naive when we moved here. We had no idea
12 that we would be moving to a city that has some of the
13 worst air pollution in the country, nay, perhaps the
14 world, during many winter and summer months. Coming
15 from new England, we did not know that.

16 One of our granddaughters, Emma, began
17 having breathing problems when she was four. She had
18 asthma attacks and she eventually had to start relying
19 on inhaler. In 2010, our daughter and her husband moved
20 the grandchildren up to Park City, and from that moment
21 on, Emma has not had any asthma attacks, no longer uses
22 an inhaler, except those times when she comes to visit
23 us in Salt Lake.

24 My wife and I are in the midst of a very
25 large remodel of our house in the Avenues, and from the

1 very beginning of this remodel project, we wanted to
2 install solar panels, to do whatever we could, as
3 private citizens, to help reduce our carbon imprint.
4 And this -- as part of this job the installation of the
5 solar panels, will run over \$14,000, which we have been
6 willing to add to the project. I can tell you, though,
7 that in realizing you are on the verge of passing this
8 fee or tax, I cannot, and my wife cannot, help but
9 seriously reconsider whether we want to go ahead and
10 invest this money and install these solar panels, and I
11 don't think we are the only ones who are in that
12 category.

13 In March and April of this month, while our
14 house was being remodeled, we had the opportunity to go
15 down and live in Tucson for two months. And while we
16 were there, we followed the many newspaper articles
17 about how Arizona Public Electrical Service had
18 successfully saw the enactment of a similar fee in
19 Arizona. And the newspapers reported that following the
20 enactment of this fee in Arizona, applications from
21 residential customers to install solar panels on their
22 houses dropped precipitously, some reports said up to 60
23 percent of applications, following the enactment of this
24 tax or fee, whatever you want to call it.

25 However, in areas like Tucson and other

1 places in Arizona that are not served by Arizona Public
2 Service and in which there are no solar fee that has
3 been enacted, applications for solar panels on various
4 homeowners' residences, have remained stable or
5 increased, and I find us very much in that same
6 situation.

7 I think Arizona serves as a very good
8 example of what will happen in Utah if we enact a fee or
9 tax on people who want to invest in this very smart,
10 renewable energy that could affect pollution index, if
11 not in Salt Lake, in larger areas of the country. And
12 we will be inclined to walk away from this contract, to
13 spend an additional \$14,000 to install the solar panels,
14 if you enact this tax.

15 And, in addition, I think if you are willing
16 to enact this tax now, you will be willing to increase
17 the tax in the years to come. Willingness begets
18 willingness. And it's a total disincentive for us. So
19 I would hope that you would seriously realize that this
20 disincentive is working against an industry that I see
21 as the future, and the hope of making our community much
22 more livable and healthy and to create a disincentive is
23 exactly what we do not want to do. Thank you.

24 COMMISSIONER CLARK: Questions for Mr.
25 Broadhead? Okay, thank you, Mr. Broadhead, you are

1 excused. We will hear next from Vicki Bennett and after
2 you have concluded, Ms. Bennett, we will have a
3 ten-minute recess, and you will be -- that recess will
4 be followed by, is it Judith Johnson? Am I reading
5 that's correctly? Okay, thank you. Please raise your
6 right hand.

7 VICKI BENNETT

8 Called as a witness and having been duly sworn,
9 Was examined and testified as follows:

10 SWORN TESTIMONY

11 COMMISSIONER CLARK: Please be seated. Your
12 name for the record, please.

13 MS. BENNETT: My name is Vicki Bennett.
14 It's V-I-C-K-I, B-E-N-N-E-T-T. I am here representing
15 myself and Mayor Ralph Becker tonight. He could not
16 attend this hearing and sends his regards. I am and
17 personally and Salt Lake City are net metering
18 customers.

19 COMMISSIONER CLARK: Thank you. Of Rocky
20 Mountain Power?

21 MS. BENNETT: Of Rocky Mountain Power,
22 definitely.

23 COMMISSIONER CLARK: Thank you.

24 MS. BENNETT: So thank you very much for
25 your detailed analysis of this issue. I realize it is

1 extremely technical. We understand that there are a lot
2 of details that need to be looked at, and this is a very
3 important policy decision that is going to affect the
4 solar market, both in the State and for our residents
5 here in Salt Lake City.

6 As you are all aware, Salt Lake City and
7 Mayor Becker is very aggressive when it looks at
8 alternative energy and the many issues that we have when
9 we are considering our long-term livability of the city.
10 And we truly believe that at this point in time, a solar
11 fee, such as this, would definitely hinder the market
12 and there would be economic development issues for both
13 the market and potential other economic developments
14 that we could have looking at independent solar
15 installers within our immediate region.

16 There are also long-term effects that we
17 track closely in the city; climate change, air quality,
18 things that we feel are really do affect the quality of
19 life for our citizens. We have important policy goals
20 for net zero buildings which rely on, on alternative
21 energy options. We also work closely with Rocky
22 Mountain Power on energy efficiency issues and realize
23 they can be an excellent partner when we start looking
24 at this in great detail.

25 Because of all of this, we ask that you

1 decline the current proposal, and that we open an
2 individual docket to really look at the cost and
3 benefits as we have been instructed by the State
4 Legislature. As many are aware here, Salt Lake City
5 partners closely with Utah Clean Energy on many of the
6 renewable energy issues, and we concur with specifics
7 that they have put into the docket as to how a technical
8 committee should be formed and that we look much more
9 closely at all of the benefits that would come from
10 solar, that we don't believe have been completely
11 included at this point if time.

12 So, again, we thank you very much for all of
13 your work, and we look forward to a positive decision
14 soon.

15 COMMISSIONER CLARK: Thank you very much.
16 Questions for Ms. Bennett? Thank you. A ten-minute
17 recess. Thank you very much.

18 (Whereupon, a break was taken.)

19 THE COURT: Our next member of the public
20 that is going to address us is Judith Johnson, followed
21 by Robert Birch. And Ms. Johnson?

22 MS. JOHNSON: Thank you. I am Judith
23 Johnson. I live in South Jordan Utah. I am a Rocky
24 Mountain Power customer and I do not have solar -- I am
25 not a net metering customer.

1 COMMISSIONER CLARK: And are you intending
2 to offer sworn testimony?

3 MS. JOHNSON: Yes, I am.

4 JUDITH JOHNSON

5 Called as a witness and having been duly sworn,
6 Was examined and testified as follows:

7 SWORN TESTIMONY

8 COMMISSIONER CLARK: Thank you. Please
9 proceed. And are you representing any group?

10 MS. JOHNSON: No, I am representing myself.

11 COMMISSIONER CLARK: Thank you.

12 MS. JOHNSON: As I said, my name is Judith
13 Johnson. I worked for the Division of Public Utilities
14 for 13 years, the last several as manager of the energy
15 section. I also worked as an electric utility stock
16 analysis for Lehman Brothers in the years before Lehman
17 Brothers became a bad word. I had some expertise in
18 price regulation for electric utilities.

19 I also admit to a bias. I was energy
20 manager in the years 2000 and 2001 when the electricity
21 price crisis -- during the electric price crisis when,
22 according to Wikipedia, there was an 800 percent
23 increase in wholesale prices, from April 2000 to
24 December 2000. I vividly remember the crisis and trying
25 to recover from it in a way that was in the public

1 interest. That means, I, as a regulator, neither wanted
2 the utility to go bankrupt. Not so good for the economy
3 of Utah, reliability, or the prices in the future; nor
4 did I think it fair to charge customers who had no
5 control over the purchase of power for the amount. We
6 worked through it but many of us have not forgotten that
7 time.

8 Avoiding that cost, that high cost during
9 any hour of the high use time, would have been of great
10 benefit to the company who had to absorb some of the
11 excess power cost and all users who paid a significant
12 portion of those costs as an add-on to their existing
13 rates.

14 Following that crisis, I became quite
15 schooled to anyone that was in the company who would
16 listen, or had to listen, during negotiations, meetings,
17 etc. I would natter on about how we, in Utah, must be
18 do everything in our power to lesson the reliance on
19 purchased power, to lower peak usage, conserve energy,
20 and on and on until people probably wanted to run away
21 when I began to talk.

22 So when I became aware that Rocky Mountain
23 Power wanted to charge -- start charging a monthly fee
24 for solar, which seems unnatural in the sun-washed
25 State, an answer to my quest for clean, renewable energy

1 available at high use times, I became interested. I was
2 surprised to see that both the Division and the Office
3 of Consumer Services recommended the charge. I read the
4 testimony of those agencies, as well as Rocky Mountain
5 Power's, and had some points that, as a former
6 regulator, need to be made.

7 The first point of my citizen's testimony is
8 to declare out loud that something, something that
9 everyone that works for and in the industry knows, price
10 regulation is an imprecise methodology and it is based
11 on averages. That doesn't make it ineffective or
12 unfair. I will give an example. Electric --
13 electricity users who, who live in the rural areas
14 require longer transmission and distribution lines than
15 do those users in densely populated areas. And I go
16 further. I live in a PUD and to service my, my home and
17 others in the area, requires even less because some of
18 the homes are joined together, so even less, but there
19 is no attempt, or should there be, to quantify the
20 difference in costs to my PUD home and a rural user who
21 is miles away from the next user.

22 Price regulation must use averages, and by
23 doing so, will cause more cost to some and -- by doing
24 so, some customers will cause more costs and some will
25 cause less than the average. That is the nature of

1 average. There is no attempt to set precise prices and
2 trying to do so would cost more than is reasonable.
3 Price regulation has successfully relied on the use of
4 averages to set prices for as long as there has been
5 price regulation.

6 The second issue is in regard to Senate Bill
7 208. According to the Tribune, it requires that net
8 meter customers, they can be charged for the costs --
9 that they incur to the electrical grid, but they also
10 want the PSC to weigh those costs against the benefits
11 net metering provides.

12 The reading of Rocky Mountain Power's
13 testimony is that the analysis has been provided and
14 acceptance by such -- by the DPU and the OCC constitute
15 enough evidence that the Public Service Commission can
16 make a determination that net metering customers can be
17 charged a monthly fee. However, I find several areas of
18 the file testimony that argue against setting a monthly
19 net metering charge at this time.

20 There are two aspects to consider; do the
21 net metering customers incur a significant cost to the
22 grid that has shifted to other rate payers? I emphasize
23 the word significant because again, price regulation is
24 an imprecise and based on averages. The other side
25 required is an analysis of the benefits net metering

1 provides.

2 Turning first to the cost side, I think that
3 the model that the Company provided and that the DPU and
4 the -- it used to be called committee so I might make a
5 mistake and say that, the Office, I believe they have
6 all both accepted that. I think it is very, very
7 simplistic. Basically what it shows is that the average
8 fixed cost are -- for transmission and distribution are
9 a certain number. Some of that is captured in the \$8
10 fee that somebody else testified about. Some of it is
11 captured through volumetric charges. And since the net
12 metering customer uses less of that volume, then they
13 are not meeting their full share.

14 But, you know, if you think about it, as I
15 have, that maybe a customer who lives in the mountains,
16 in a cooler area, still a Rocky Mountain Power customer,
17 but they don't own an air conditioner because it is so
18 much cooler than in the valley. They, and most of their
19 neighbors, usage is much much lower than the average use
20 of Salt Lake Valley. What about those who live in
21 Valley and can't afford air conditioners. Isn't their
22 usage lower than the average? Shouldn't they also be
23 charge for fixed charge for their less than average
24 volumetric use? It doesn't make sense that this is what
25 this charge is based on. I don't think that is an

1 adequate analysis.

2 It is just such an analytic problems that
3 reiterate the idea that price regulation is imprecise
4 and based on averages, so trying to determine accurate
5 cost shift is an imprecise and, frankly, I think useless
6 tax. Excuse me for a minute.

7 Rocky Mountain Power also asserts that there
8 may be increased wear and tear on equipment caused by
9 the intermitting nature of customers' generation. Mr.
10 Dan Gimble, who testified for the Office, asked a
11 question: Well, what are those costs. They asked the
12 question, the question to Rocky Mountain Power in a data
13 request. And, basically, the customer says the Company
14 doesn't know. It says it doesn't have a repository for
15 system upgrades and the corresponding cost for each
16 individually net metering project as selected. They
17 assert there is a cost but they don't know what it is.
18 Again, not enough analysis.

19 As far as an adequate analysis for the
20 benefits, I can't see where that's ever been made by the
21 Company, the DPU, or the Office of Consumer Services.
22 Again, Mr. Duvall, for Rocky Mountain Power, in his
23 rebuttal testimony, says there isn't enough -- is enough
24 evidence for the PSC to make a determination and it's
25 fulfilled the SB 208 requirement. I am, of course,

1 paraphrasing his -- what his testimony is. And he
2 talked about the avoided cost, an avoided cost docket,
3 that says that puts the value of solar power at three
4 cents where they are going to be compensated for the
5 retail price, etc., etc.

6 I don't think that that is a very good,
7 probably a very good substitute to find out what the
8 benefits are. But in looking through the electric
9 dockets, I believe I found a better way to value the net
10 metering power. For example -- well, what I found was
11 Rocky Mountain Power has made application in Docket No.
12 14-035-85, and this is an application for approval of
13 the Power Purchase Agreement between PacifiCorp and
14 Enterprise Solar. This is an 80 megawatt capacity solar
15 provider and the prices that they are willing to pay are
16 in Exhibit 5.1.

17 Now most of the testimony -- well, much of
18 the application and this exhibit are redacted. So I
19 don't know what those numbers are, a member of the
20 public doesn't, but that could be made available through
21 confidentiality agreement, and so everyone could have --
22 so people could have -- parties could have access to
23 that information. That, to me, would be a much better
24 way to see what the value -- what the Company on the
25 market determines that the value of solar is.

1 If you have this docket open and you look at
2 different ways of valuing the benefits provided, that
3 would be an excellent source. None of that has ever
4 been done. But there are tools available to do that but
5 it hadn't been done yet.

6 The Office, again, asked some really
7 pertinent questions. The Office requested detailed data
8 on the energy and capacity avoided by residential net
9 metering output on an annual total dollar and kilowatt
10 hour basis. They asked for this information. How much
11 was being done. The Company was unable to provide any
12 analysis of benefits, stating the Company does not
13 measure the output of the customer owned distribution
14 generation facilities.

15 And then, again, this is quoting from Mr.
16 Gimble's testimony, the Office found the response
17 somewhat perplexing because the Company surely has the
18 capability to at least estimate the aggregate output
19 profile of residential net metering and determining
20 their resources that net metering production would
21 offset over different time periods.

22 Then Mr. Gimble also states in his rebuttal
23 testimony, on page 4, the Company's inability to timely
24 furnish any information or analysis relating to net
25 metering benefits continues to be a major deficiency in

1 this proceeding. So it is recognized even by a party
2 who has accepted the amount that the Company proposes
3 that should be charged, saying the analysis is not, is
4 not adequate. That is how I would read that.

5 The Office has, by a previous witness, has
6 stated that -- the Office basically is saying, look, we
7 need to get this put in place, too much uncertainty and
8 let's get it put in place. I don't see -- well, I
9 contend that the amount of missing analysis argues that
10 a docket should be open to analyze both the cost and
11 benefits to satisfy their requirement in SB 208 before
12 any net metering customer charge is considered.

13 It is not possible with the analysis
14 provided in the current docket to establish whether
15 there should be a net metering customer charge, let
16 alone the exact number that the charge should be.
17 Waiting until adequate analysis is available, as
18 required under SB 208, will cause much less uncertainty
19 than if the charge is established now and has to be
20 rolled back, or if it impedes the progress of this
21 important resource to Utah ratepayers; that, to me,
22 causes more uncertainty than it will cause if you wait
23 for a while until you have better information. And that
24 concludes my testimony.

25 COMMISSIONER CLARK: Thank you. Are there

1 questions for Ms. Johnson? Thank you much.

2 MS. JOHNSON: Thank you.

3 COMMISSIONER CLARK: Robert Birch, followed
4 by Linda Johnson. And if Ms. Johnson is here, if she
5 would take a seat in this purple chair near the witness
6 stand, that would be helpful.

7 ROBERT BIRCH

8 Called as a witness and having been duly sworn,

9 Was examined and testified as follows:

10 SWORN TESTIMONY

11 COMMISSIONER CLARK: Please be seated.

12 Would you provide your name and spell it for the record,
13 please?

14 MR. BIRCH: Yes, my name is Robert Birch. I
15 am a physician at the University of Utah, specifically
16 -- my name is Robert Birch, B-I-R-C-H. I am a physician
17 at the University of Utah and I am assistant professor
18 in the school of medicine in psychiatry. I do not wish
19 to speak about pollution. Enough has been said;
20 although, I will mention that I am sure that Rocky
21 Mountain Power's rebuttal would be that most of the
22 pollution in Salt Lake is a function of the exhaust and
23 carbon monoxide of automobiles.

24 I do own shares of Consolidated Edison, a
25 small number of shares. I am a resident of Salt Lake

1 County. I do not use net netting. I have no other
2 financial interest. I am not a member of MESA or Sierra
3 Club or any other environmental group, although I
4 probably should be. I would like to speak as a private
5 citizen, though.

6 First -- and I would also like to offer an
7 alternative to the tax or fee or surcharge, or whatever
8 Rocky Mountain Power chooses to call it. I want to
9 thank the Commissioners, first of all, for being here
10 and their ancillary personnel, as well as the others who
11 are here officially and unofficially, as well as
12 emphasize that I appreciate your return of my email
13 encouraging me to speak. Thank you, Mr. LeVar.

14 Let me say that I am concerned. My
15 information comes from the Salt Lake Tribune. I am
16 concerned about a couple of things; one, I probably will
17 not have solar panels and be a net metering customer
18 because at my age, I will probably never get it repaid.
19 Therefore, if we do not have the surcharge or fee or
20 tax, I am more than happy to pay it. I think the last
21 testimonial that was given about cost averaging is
22 significantly important. I have always been in favor of
23 that and I do appreciate it.

24 I am concerned about a couple of things,
25 particularly; one is the study, the theoretical study,

1 that was done by Rocky Mountain Power. It was not a
2 factual study in the sense of an empirical study that
3 was done. It was a theoretical study. If we had done
4 that in medicine, many of you are old enough to remember
5 the children, the babies that were born without legs and
6 without arms because of the use of Thalidomide that was
7 not properly tested. If we used that standard in
8 medicine, many of our children, many of you, many of us,
9 would have deformities that we need not have. We have
10 to go through a period of testing.

11 One of my suggestions will be that we go
12 through a period of testing with selected solar
13 customers, before any fee or tax is assessed, to get the
14 empirical evidence and then allow the Commissioners to
15 make an informed decision.

16 Just one other point, it seems irrational to
17 me for Rocky Mountain Power to offer a rebate for
18 installing LED lights, any other energy-saving device,
19 or any grants for solar, and then turn around and
20 charge. That doesn't make any sense. That's the
21 equivalent of me of a few years ago of having Questar
22 give me a rebate for insulating my house appropriately,
23 and then coming back later and saying, well, you have an
24 excellently insulated house, we need to charge you for
25 that because we are going to be using less gas. It

1 didn't make any sense whatsoever to me. It is
2 irrational.

3 The alternative that I propose, which nobody
4 is going to be in favor of but it seems to be reasonable
5 to me, is to take, over a period of time, not a month,
6 not two months, maybe two or three years, a set of solar
7 customers who utilize solar, and then see what it really
8 costs Rocky Mountain Power, in terms of what their
9 allowed to resale, the avoidance cost that we have
10 talked about. What it really, really costs to them to
11 do it, if it costs them. In fact, it may not cost them
12 at all. It may add to their stockholders' dividends.

13 I am in favor of leaving the so-called sun
14 tax on the docket, and making suggestions, not at a
15 lower rate as one consumer advocate has suggested, but
16 simply leaving it on the docket and doing an empirical
17 study over the next year or two, and then see where we
18 are. Thank you very much. I am willing to take any
19 questions.

20 COMMISSIONER CLARK: Questions for
21 Dr. Birch? Thank you, Dr. Birch. You are excused.
22 Linda Johnson, followed by Todd Stevens.

23 MS. JOHNSON: I am Linda Johnson. I am a
24 resident of Salt Lake County. I am registered to vote
25 in the county. I am a customer but not allowed to have

1 solar in my house because of our PUD.

2 COMMISSIONER CLARK: Are you representing
3 any group here tonight?

4 MS. JOHNSON: I am representing myself. I
5 speak only for myself, but in my work, I serve on many
6 environmentally sensitive groups. I am on the board of
7 Breathe Utah, natural resources director on the Board of
8 Legal Woman Voters of Salt Lake for many years, member
9 of the County Health's Environmental Quality Advisory
10 Council, and appointee by Governor Herbert to his Clean
11 Air Action Team, and other things like that.

12 Dr. Birch was very convincing and I am
13 simply going to give you more reasons to support his
14 request.

15 COMMISSIONER CLARK: Ms. Johnson, before you
16 begin, are you intending this to be sworn testimony?

17 MS. JOHNSON: Yes, please.

18 COMMISSIONER CLARK: All right. Would you
19 mind --

20 MS. JOHNSON: Yes, sir.

21 LINDA JOHNSON

22 Called as a witness and having been duly sworn,
23 Was examined and testified as follows:

24 SWORN TESTIMONY

25 COMMISSIONER CLARK: Please continue.

1 MS. JOHNSON: The Electric Power Research
2 Institute and Rocky Mountain Power state that net
3 metering net is very expensive to electric utilities.
4 That analysis is entirely limited to industry concerns.
5 Use of renewable energy sources has a benefit in dollars
6 to the utility and to the State if broadly analyzed.

7 Consider these: No. 1, Rocky Mountain
8 Power, as an industry, has the ability to provide
9 storage for excess electricity produced by renewables,
10 for the brief time between peak production and peak
11 demand, if such a time exists. Individuals can't do
12 that as easily. As the power is practically free to
13 Rocky Mountain Power, the cost can be easily justified
14 and would help prevent the need to construct more fossil
15 fuel facilities. This is covered by the expression
16 avoided costs that others have used.

17 No. 2; we all know the air in the Wasatch
18 Valley is bad. There are many actual costs and harmful
19 physical effect from breathing the pollution. The
20 details would fill a library. Clean, renewable energy
21 replacing fossil fuel is also good for health. I can
22 supply you the library of information if you actually
23 wanted. I am sure you really don't.

24 No. 3, renewable energy machinery is a major
25 growth industry. We are near their markets and the

1 State has a good atmosphere, attractive to new
2 companies. Passing this kind of fee, in restraint of
3 their business, we keep any sensible company or industry
4 from coming here. Don't make the State uncompetitive in
5 an actively growing field. Good jobs are great for
6 Utah.

7 No. 4; the proposed fee would apply
8 statewide and include ranchers and farmers, places with
9 hundreds of sunny days and high temperatures all year
10 round, and people miles from power sources, whose
11 service can be easily interrupted. The more renewables,
12 the bigger the safety margins for the State as a whole
13 in case of some kind of transmission problem or
14 disaster. That's good for Utah.

15 Last week, I don't know if any of you are
16 aware of it, we had a near-miss by a huge solar flare
17 that could fry transmission lines and most electronic
18 controlled devices, including those in satellites in
19 their path. Alternative power, first aid kits, and
20 stored water and food are all good for Utahans, and the
21 power ability is certainly not least among those.

22 In sum, living in earthquake country, in a
23 valley with serious air quality issues, where demands
24 for electricity is rapidly climbing and where drought
25 may not allow much more water power to electricity, use

1 of renewable energy should not be discouraged with
2 burdensome fees. Renewables are cost effective for the
3 utility and citizens in the State as a whole, and I urge
4 you to do a long-term, thorough study of the importance
5 of this. Thank you.

6 COMMISSIONER CLARK: Before you leave the
7 stand --

8 MS. JOHNSON: I am sorry. Any questions?

9 COMMISSIONER CLARK: Any questions? All
10 right, thank you. Todd Stevens, followed by Mr.
11 Beglarian; am I saying that right?

12 MR. BEGLARIAN: Yes.

13 MR. STEVENS: I would like to give sworn
14 testimony.

15 TODD STEVENS

16 Called as a witness and having been duly sworn,

17 Was examined and testified as follows:

18 SWORN TESTIMONY

19 COMMISSIONER CLARK: Thank you. Please be
20 seated and please provide your name and --

21 MR. STEVENS: Sure. I am Todd Stevens and I
22 live in Salt Lake City. I am a Rocky Mountain Power
23 customer but not a net metering customer.

24 COMMISSIONER CLARK: Is it S-T-E-V-E-N?

25 MR. STEVENS: With a V, yes.

1 COMMISSIONER CLARK: Are you representing
2 any group here tonight?

3 MR. STEVENS: Just myself and my business.

4 COMMISSIONER CLARK: Thank you.

5 MR. STEVENS: Thank you for the opportunity
6 to talk with the Commissioners tonight and we appreciate
7 the opportunity to give public input to your dockets
8 that you are considering. We appreciate that.

9 On July 17th, I delivered, to the
10 Commissioners and to the staff, a letter that was
11 written and signed by 40 companies representing
12 companies and municipalities in the State, asking the
13 Public Service Commission to decline the proposal for a
14 net metering -- a net meter fee, and requesting the PSC
15 to undertake a cost benefit analysis of this before a
16 decision being made, a decision to be made.

17 Of those 40 companies, they included Ebay,
18 Intermountain Healthcare, USANA, Overstock, my company,
19 which is Renewable Tech Ventures. Renewable Tech
20 Ventures is a clean tech, renewable venture fund, the
21 only one located here in Utah, and we've invested about
22 \$10 million in clean technology companies that are
23 trying to solve environment and vexing problems that we
24 are all facing.

25 These companies that sign on the letter

1 asking that this be declined and that a cost benefit
2 analysis be undertaken are concerned because we think
3 that by approving such a fee increase, we are really
4 sending a mixed signal, and a negative signal, to not
5 only residential solar users but also commercial and
6 company users as well. It's basically saying that clean
7 energy is going to be penalized in Utah.

8 Residential customers put solar panels on
9 their houses, as well as companies and nonprofits cities
10 that put in solar projects, expend a great deal of
11 capital in putting those projects in place. And they,
12 companies in particular like Ebay, they -- before
13 determining to expand their data center, they did an
14 analysis, and they wanted solar because they want to be
15 good citizens here in Salt Lake and in Utah. They do
16 analysis for cost benefits themselves to determine the
17 value of putting in large commercial installations, and
18 having a regulatory body decide and determine, without
19 doing any analytical study or any cost benefit analysis,
20 really is discouraging them from considering these large
21 commercial installations and large capital investments.

22 It also, I think, hurts Utah from an
23 economic development standpoint and this was mentioned
24 earlier. Think about Vivaan Solar, who is another
25 signer on this letter. Vivaan Solar is the second

1 largest residential solar developer in the country but
2 does no work here in Utah, partly because of the policy
3 issue related to being a public utility, if they own the
4 solar panels, but also because -- but I think that this
5 type of a fee would be very negative towards their
6 rolling out projects and being able to develop projects
7 here in Utah.

8 Also, consider that many companies that the
9 State spends millions of dollars to attract to come to
10 Utah, to relocate and to move here, many of these
11 companies come looking at Utah as a location, and if
12 they have an understanding that the State has a negative
13 position towards renewable energy -- and I heard an
14 anecdotal story from economic development officer here
15 in the State, that a company that was coming to visit to
16 consider relocating their business here to Utah, stepped
17 off an airplane in an inversion day this last winter and
18 went right back on that plane, the next one out, because
19 they decided they weren't interested.

20 I think we need to be sending a signal, in
21 every way we can, that we are trying to have a great
22 environment for business here in Utah. I think this is
23 a negative -- would be a negative step in trying to
24 attract companies to Utah and help grow our economic
25 base here.

1 I think that for those residents or those
2 companies that are willing to make the investment to put
3 solar, or any other renewable energy, to help offset
4 their power consumption, they should be encouraged in
5 every way. That is exactly what we should be hoping for
6 in our policy, and our rate should all encourage that
7 type of activity. Thank you.

8 COMMISSIONER CLARK: Thank you. Questions
9 for Mr. Stevens? Thank you, Mr. Stevens. Mr.
10 Beglarian, followed by Mary Ann Wright.

11 Mr. Beglarian, do you desire to give sworn
12 testimony or unsworn?

13 MR. BEGLARIAN: I don't know what the
14 difference is. You are going to have to enlighten me.

15 COMMISSIONER CLARK: I will be happy to do
16 that. If you offer sworn testimony, you are subject to
17 questions by the Counsel who are here representing the
18 seven parties that have been participating in the
19 proceeding, and if you offer an unsworn statement, than
20 you are not subject to it.

21 MR. BEGLARIAN: I don't mind questions. I
22 don't think I will have any but --

23 COMMISSIONER CLARK: No one else has, but we
24 never know. Would you please stand and raise your right
25 hand?

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MR. BEGLARIAN: Sure.

NISHAN BEGLARIAN

Called as a witness and having been duly sworn,

Was examined and testified as follows:

SWORN TESTIMONY

COMMISSIONER CLARK: Please be seated.

Would you give us your name for the record, please, and your residence?

MR. BEGLARIAN: My name is Nishan Beglarian. I live here in Salt Lake City, Salt Lake County.

COMMISSIONER CLARK: Would you spell your name for the reporter's benefit?

MR. BEGLARIAN: Yes, B-E-G-L-A-R-I-A-N, and my first name is N-I-S-H-A-N.

COMMISSIONER CLARK: Thank you. And are you a Rocky Mountain Power customer?

MR. BEGLARIAN: Unfortunately, yes.

COMMISSIONER CLARK: Okay. Are you an net metering customer?

MR. BEGLARIAN: No, no.

COMMISSIONER CLARK: Are you hear representing any group or as --

MR. BEGLARIAN: No, no. No group, just me and my elderly mom. You will have to forgive me if my comments are kind of choppy. I am a little nervous.

1 But on my way in here, I saw all those people out in
2 front of the building and I happened to stop one of the
3 guys and ask them what was going on. And he said it had
4 something to do with the solar power, you know, the
5 solar panel issue. And I kind of just, you know, asked
6 him, well, isn't this basically about, you know, profit
7 and Rocky Mountain Power wanting to maintain the
8 monopoly that they have; isn't that really what this is
9 all about?

10 Putting that aside, this -- we got these
11 little newsletters from Rocky Mountain Power, and this
12 particular one, it says that Rocky Mountain Power
13 donated more than \$253,300 to nonprofit organizations,
14 in Utah, during the first quarter of 2011. In total,
15 the foundation donated more than \$443,700 to groups in
16 Utah, Wyoming, and Idaho, and that was for 2011. I can
17 only imagine what it was, or what it could be, for 2014.

18 But I was asking my mom. It's like if they
19 are giving money away and then run into the PSC crying
20 poverty, asking for rate increase, that doesn't seem
21 right. And I am hoping, from my conversations with Gary
22 Whittaberg, he has been very thoughtful, I was, I was
23 hoping that -- because I sent each of you guys a letter.
24 I hope you guys actually read my letter. I am not sure
25 if you did but --

1 COMMISSIONER CLARK: We read everything
2 people send us.

3 MR. BEGLARIAN: Do you? Okay. That makes
4 me feel good. But I was just -- my mom's living on
5 Social Security. You know, she gets a \$600 check a
6 month. That is before she pays out for all the bills
7 and stuff, and I am sure that -- I don't know if you
8 guys live on \$600 a month, but it's frustrating because
9 part of me kind of thinks, wouldn't it be refreshing if
10 none of us had to be here. I don't want to be here.
11 But wouldn't it be refreshing if we could count on you
12 guys to do the right thing and we didn't have to be
13 here, because you are what, you are what stands between,
14 you know, the people and the corporations.

15 And, you know, I am here because I have
16 little, or no, confidence in you guys. You know, I wish
17 it wasn't that way, you know, and -- but I am hoping
18 that you guys actually read my letter, and that's it.

19 COMMISSIONER CLARK: Thank you.

20 MR. BEGLARIAN: It's not much but --

21 COMMISSIONER CLARK: Questions for Mr.
22 Beglarian? No questions? Thank you.

23 MR. BEGLARIAN: Thank you.

24 COMMISSIONER CLARK: You are excused. Mary
25 Ann Wright, followed by Brent Donohue.

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MARY ANN WRIGHT

Called as a witness and having been duly sworn,
Was examined and testified as follows:

SWORN TESTIMONY

COMMISSIONER CLARK: Please be seated.

MS. WRIGHT: Thank you for the opportunity
to speak.

COMMISSIONER CLARK: Would you give us your
name and spell it for the record, please?

MS. WRIGHT: I am Mary Ann Wright, that is
with a W-R-I-G-H-T. I am a resident of Salt Lake City,
I am a Rocky Mountain Power customer, and I am a net
metering. I also have solar thermal on my home.

COMMISSIONER CLARK: Are you representing a
group tonight or speaking on your own behalf?

MS. WRIGHT: I am speaking on my own behalf,
and I believe my husband, also, but I feel that I must
explain that I worked for 30 years regulating the coal
mining industry for the State of Utah. I was the chief
regulator for 15 of those years. I then spent three
year in the Governor's Energy Office, working primarily
on Utah's renewable energy zones, and there I became
very excited with something that I was very thrilled
with as a young person, and that was solar energy.

Therefore, when I finished working at the

1 Governor's Office, I volunteered for Utah Clean Energy
2 for about a year, working on energy efficiency and Solar
3 Salt Lake, which brought solar to many homes. I also
4 have been, for the last 15 years, teaching at the
5 University of Utah. I teach in the mining engineering
6 program and I teach mining engineers, a required course,
7 in how to permit a mine and how to reclaim it when they
8 are finished. So I am a little bit bipolar here, maybe,
9 on this because I do believe we need resources for the
10 future.

11 I currently work in the community as chair
12 of the Greater Avenues Community Council, which did not
13 choose to enter into weighing into this issue, even
14 though other neighborhood councils did and they have
15 sent you letters. So I came here on my own to tell you
16 that my husband and I, who have worked in the mining and
17 he in the oil and gas industries, sat down and did all
18 the math to see about putting solar on our home, mostly
19 at my urging.

20 And so I held my breath as he went through
21 the numbers, because as a son of a CPA, he had to do
22 that, and, you know, after we spent days talking about
23 it, we agreed on these principals that were, basically,
24 in a bridge to the future of using fossil fuels. And it
25 is just that; it is a bridge, and that putting solar on

1 was, basically, the right thing to do. We are already
2 paying a connection fee to Rocky Mountain Power and I
3 believe that putting, yet, another fee on is legally
4 incorrect, it is morally incorrect, and it is just, it
5 is regressive. And I would like to urge the Commission
6 to be progressive and see where we can go in the future
7 with solar, that this is an exciting issue that we
8 should not be making more difficult for people to do.

9 And those are my comments. Thank you.

10 COMMISSIONER CLARK: Thank you. Are there
11 questions for Ms. Wright? Thank you very much. Mr.
12 Brent Donohue, followed by Steven Glines.

13 MR. DONOHUE: I am not going to give sworn
14 statement. Do you want me to sit, anyway?

15 COMMISSIONER CLARK: Well, you can sit but
16 you are also welcome to stand at the lectern, however
17 you would like to do.

18 MR. DONOHUE: I will sit, thank you. My
19 name is Brent Donohue. I reside in the State of Utah.
20 I am a customer of Rocky Mountain Power and I am not a
21 net metering customer. A little background about myself
22 is that I am a business manager of IBW, local Union 57.
23 My organization represents the electric utility
24 bargaining employees at Rocky Mountain Power.

25 You can not get around the reality that

1 every user has to pay for the hard costs, and those hard
2 costs are labor, poles, wires, transformers, expenses
3 that go along with making sure that the system gets
4 taken care of. And each user has to pay their own way,
5 and if a user doesn't pay their own way, then somebody
6 else has to compensate and pay more money to make sure
7 that the system is reliable and we can count on it.

8 And so, you know, to be clear, I think that
9 the State needs to have a balanced policy about
10 development of energy, and that should include solar
11 energy, but I think the piece should be that these folks
12 who install solar systems, they actually -- they are
13 actually causing the system to spread costs over the
14 regular users with greater costs, and this will,
15 ultimately, cost the power rates to spike, primarily
16 harming poor, middle class residents who spend a larger
17 share of their income on energy.

18 I believe that net metering is already
19 costing the average ratepayer more money than it
20 probably should, and so with the solar system, they
21 should be able to pay for their own use of the system.
22 Thank you.

23 COMMISSIONER CLARK: Thank you, Mr. Donohue.
24 Steven Glines, followed by Jay Vestal, and let me just
25 mention that we are getting near a break.

1 MR. GLINES: Do you want to take it now or
2 after?

3 COMMISSIONER CLARK: I think right after
4 you, Mr. Glines. Do you intend to give sworn testimony?

5 MR. GLINES: Yes, I am completely fine with
6 that.

7 STEPHEN GLINES

8 Called as a witness and having been duly sworn,
9 Was examined and testified as follows:

10 SWORN TESTIMONY

11 COMMISSIONER CLARK: Please be seated.

12 MR. GLINES: My name is Steven Glines. I
13 live in Bountiful, Utah. I am also a Rocky Mountain
14 Power customer. I have numerous accounts. I am a net
15 metering customer with Rocky Mountain Power, most of a
16 net metering customer with Bountiful Power, and applying
17 to be a net metering customer with Murray Power.

18 COMMISSIONER CLARK: Are you representing
19 any group tonight?

20 MR. GLINES: I have not been authorized to
21 represent anyone, other than myself; although I am a
22 lifetime businessman and I think I represent the
23 business prospective. I have been a corporate
24 businessman at the executive level, including vice
25 president, and I have been an independent businessman

1 for the rest of my career and entrepreneur and an
2 investor. And during that period of time, I have done
3 extensive cost benefit analyses, as you can imagine, and
4 I have done lot of modeling and trend analysis. And it
5 was not always to maximize the most profit, although
6 it's a very good objective in business but it's to
7 maximize the most value for the dollar.

8 And I think there been adequate testimony to
9 show that the model you have been given is wholly
10 inadequate. It doesn't really measure the largest
11 costs, doesn't even include that factor of the costs to
12 the environment and our health, and the cost of carbon,
13 it is not added in the model. And it doesn't include
14 the largest benefit to clean energy, which is health and
15 clean stabilization of the planet and a clean air shed.
16 So this model you have been given is wholly inadequate
17 to make a decision with and it's not a fair job to dump
18 this on you and make you vote on false data and an
19 inadequate model.

20 If it were my name and I were putting it on,
21 I wouldn't put my name on the historical vote for this.
22 It looks bad. It looks hypocritical from the general
23 public, as is pointed out. If you got a vote or if you
24 polled the average citizen, it doesn't line up with
25 common sense; in that, it's missing those major models

1 and that you are penalizing the solution and not the
2 cause of the problem. It looks as a public relations
3 nightmare, as you've probably noticed over the last week
4 or so. It is because it does look so bad. It looks out
5 of balance, the model does, and I would recommend you
6 build a good model because we need a stewardship to
7 transition us through this energy crisis. We need your
8 stewardship. We need a governing body to evaluate all
9 of this information and make the right decision. That
10 is it.

11 If you choose what is right and you know
12 what is right, make that decision, the right one; not
13 the one that you may be pressured by either interest to
14 serve me first, but try to rise above that and make the
15 right one that you can live with and you will never be
16 criticized for. And I am telling you that it looks
17 hypocritical to the Blue Sky program.

18 I've got a neighbor, another friend, Sam
19 Raby, who was just here. He had to leave but he asked
20 me to show you his bill. He's generated, his first
21 year, he's generated in excess of 3,000 kilowatts so far
22 through his July bill. He's got -- and so by the end of
23 the year, he will have 6,000 kilowatts extra. He would
24 love to sell that to his neighbor, Michelle, and she, if
25 standing here with her testimony, she would love to buy

1 it, but that is not legal right now. You can't do that,
2 other than run an extension cord between each other's
3 houses, which is a little silly.

4 But what he would like to do is post those
5 credits to the Blue Sky program and let her buy them on
6 the open market of the Blue Sky that represents clean
7 energy. That is what he wants to pose his extra credits
8 to; not to some unnamed donation that he has no control
9 of. And when he posts those, he would like his fair tax
10 deduction for that, and Michelle buys it, and they will
11 both celebrate doing the right thing.

12 The other thing I would advise you
13 personally against not doing it, as an executive and
14 decision maker, is the liability risk that it poses.
15 The decision is based on a flawed model with obvious
16 data and against all scientific advice, and it is not
17 with liability risk, not only ethical liability but
18 litigation risk in the future. Because I think at some
19 point, after this all shakes out, the next generation's
20 going to be looking for blame and who ruined their
21 environment, and they are going to be looking for
22 compensation for that destruction. And I wouldn't want
23 Rocky Mountain Power, or your good name, to have a
24 milestone in the public record of throwing in another
25 impediment to the solution. I wouldn't recommend it

1 personally.

2 Does it take three votes to make a decision?
3 Are these the three votes that decide it, one way or
4 another? I wouldn't wish that on any of the three of
5 you as your legacy. Just do the right thing and you
6 will be all right. It's a bad milestone and I would
7 hate to see it turn into a mill stone.

8 Another point that has been well made before
9 my comments, the peak -- the definition of peak is a
10 little silly. There is a little narrow band of peak
11 when everybody get off work. Well, the real peak, and
12 it has been really documented for, the real peak is the
13 daylight business hours, compared to the nighttime, when
14 everybody is sleeping, hours. Those are the two
15 distinct peaks. The peak is while the sun is shining.
16 That is an easy definition. That is a common sense
17 definition. So don't let them trip you into some little
18 narrow early evening definition of a maximum peak. Look
19 at the big picture. Where is the big peak savings
20 coming from. It is it is during daylight hours.

21 To sum up from the business point of view, I
22 think Mayor Becker's office did that completely
23 inadequately and I don't need to reiterate it. This is
24 bad for business. He sends a bad message. We are one
25 of the highest educated states in the country, some of

1 the highest longevity in the country. So how did we let
2 ourselves get the worst air in the country? If we fix
3 that and we will elevate, we will live up to our State
4 motto and elevate completely. And with your help, we
5 need your stewardship, we need your guidance, and it is
6 a lot bigger than this picture and I will tell you why.
7 It is just like the business automation picture, when we
8 went from hand ledgers, I made a career of that
9 automating businesses to efficiency. That was a tough,
10 expensive transition. It cost fortunes. And it
11 navigated through the year 2,000 and it was very
12 expensive but necessary.

13 When we went from party lines to mobile
14 communication and instant data anywhere we wanted it,
15 information highway, that was expensive, that was
16 difficult, and it obsoleted a lot of wires and a lot of
17 buildings. But there were stewards that took us through
18 that transition and we need that energy transition. We
19 need to go from the toxic model to the clean model. We
20 need to go from the past to the future, and we need
21 stewards making -- coordinating us to do it all.

22 We also need an infrastructure. We need
23 Rocky Mountain Power. They need to provide that
24 infrastructure grid, and you need a model to guide this
25 transition from dirty and unhealthy to clean and

1 sustainable. And as you do it, you need to have a
2 complete model that has all the costs and all the
3 benefits. And I am okay, believe it or not, with the
4 solar tax that helps support the grid, peculiarly
5 enough, but only if it has a counterbalancing carbon tax
6 to accompany it, to count for the toxicity and damage.

7 So let's count the benefits, let's count for
8 all the costs, and let's build a perfect model, with
9 both the solar tax and carbon tax, and let's both leave
10 them off the table until we can have an adequate model
11 to do a good job, please. I am open for questions.

12 COMMISSIONER CLARK: Questions for Mr.
13 Glines? No questions, thank you very much.

14 MR. GLINES: Thank you.

15 COMMISSIONER CLARK: We are going to take a
16 ten-minute recess until 20 after the hour. Some of you
17 might be wondering about our progress. We have heard
18 from 14 witnesses. I am aware of 32 more. There may be
19 another list circulating, but just so you know where we
20 stand. Thank you, and we will see you at 20 after the
21 hour.

22 (Whereupon, a break was taken.)

23 COMMISSIONER CLARK: Next on our list is Jay
24 Vestal, followed by Dan Cortsen. Mr. Vestal?

25 MR. VESTAL: Thank you, sirs. I am not

1 going to make a sworn testimony. I would just like to
2 have a couple minutes to talk to you, if that is all
3 right.

4 My name is Jay Vestal. I am a citizen of
5 Utah and I live in East Millcreek. I have been in Utah
6 32 years. I apologize for the accent. I am originally
7 from Texas, moved here from Little Rock, Arkansas. So I
8 was brought to Utah, I was hired by the Osmond family.
9 They started a telethon for children's hospitals and I
10 had a 42-year career in fundraising. They wanted me to
11 be their chief fundraiser for the Children's Miracle
12 Network.

13 That is what I have done my whole career,
14 and so from time to time, as I have had my professional
15 duties, I have gotten called upon by, for example, my
16 church to do fundraising campaigns. And so I was very
17 pleased and honored that my church leadership asked me
18 to help raise matching money for a Blue Sky grant that
19 we got, in 2009, from Rocky Mountain Power, to install a
20 23-kilowatt solar system on the roof of the church, and
21 we were successful in doing that.

22 I was there at the celebration ceremony, the
23 dedication. We had representative of Rocky Mountain
24 Power there and they talked about this wonderful grant
25 that they had given that our church had matched, our

1 church members had matched. And I had to stop and think
2 for a minute because it made me realize that the church
3 members were actually getting matched money that were
4 given by citizens of Utah, like myself, who had been
5 contributing through Blue Sky all of these years, and so
6 we really were kind of matching ourselves.

7 At the -- at that ceremony, I'll never
8 forget it, our church leader, Marty Zimmerman, talked
9 about a time serving a mission in Turkey. And they --
10 the story went, as it was revealed, that from the
11 greatest palace to the smallest huddle, almost everybody
12 in Turkey had a solar panel on their roof, and it was
13 suggested that, perhaps, we could do that here in the US
14 of A, as well. And so the members of the church were
15 encouraged to consider not letting that be the end, not
16 having it be the final statement, in terms of care of
17 creation, but that we as individuals should actually
18 reach out and think about becoming solar renewable
19 energy participants ourselves, and so I did that.

20 In 2012, I invested \$12,000 and put solar
21 panels on my house, which I thought was kind of in the
22 same spirit of the whole Blue Sky thing, as well. So it
23 was, it was really confusing to me when I found out that
24 the same people that promote Blue Sky now want to
25 penalize me for putting solar panels on my house. I was

1 thinking to myself, well, shucks, I should have taken
2 that money and put more of it in the insulation in my
3 home or, perhaps, invested part of it in LED lighting.
4 If I realized that there was going to be a penalty
5 added, it would have really changed the ball game and
6 made me consider doing something different.

7 And so I don't know anything about the
8 technical stuff. I did this because I thought it was
9 the right thing to do for the care of creation, and I
10 hope you take that into consideration in what you do, as
11 well. Thank you.

12 COMMISSIONER CLARK: Thank you very much.
13 Dan Cortsen, followed by Ben Mates.

14 DAN CORTSEN

15 Called as a witness and having been duly sworn,
16 Was examined and testified as follows:

17 SWORN TESTIMONY

18 COMMISSIONER CLARK: Thank you. Please be
19 seated.

20 MR. CORTSEN: Thank you. My name the Dan
21 Cortsen, C-O-R-T-S-E-N. I am a Rocky Mountain Power
22 customer in Sandy, Utah. I do net metering and I
23 represent only myself.

24 COMMISSIONER CLARK: Thank you.

25 MR. CORTSEN: So I think we have been well

1 represented in the aspect of the flawed nature of the
2 cost analysis and, in particular, that they use a
3 residential curve as opposed to their actual power curve
4 in looking at the cost effectiveness of the net metering
5 in reducing the peak power demands. So I think we have
6 had a lot to look at the economic side of it, and the
7 short-term economics aside, Rocky Mountain Power is also
8 a public utility that is intended to serve the public
9 good, which means that the utility should meet the needs
10 of public, as well as their stockholders and
11 shareholders of other kinds.

12 And this requires a long-term view of the
13 grid stability, so we need power sourcing that is going
14 to be a more distributed occurrence in the future
15 because that is the direction that the consumers are
16 driven. That is the direction that they are going to
17 go. The cost is coming down. There is going to be more
18 consumer power generated and it's not effective for the
19 power company to look only at the current kind of grid.
20 They need, in the public interest, to look at a
21 distributed grid that includes the consumer produced
22 power. It has to be adapted more to the consumer
23 generation because there is going to be more feedback to
24 the system from people doing electric cars. There's
25 going to be more storage. All of this has to be taken

1 into account, and those people will either be part of,
2 or not part, of the grid.

3 So the Department of Energy's research to
4 the distributed generation and makes the following
5 statement on their site: Distributed energy offers
6 solution to many of the nation's most pressing energy
7 and electric power problems, including blackouts,
8 brownouts, energy security concerns, power quality
9 issues, tighter immission standards, transmission
10 bottlenecks and the desire for greater control over
11 energy costs. That is public benefit that needs to be
12 considered.

13 So managing the grid for all users for
14 future growth is in the best interest of the public.
15 The consumer producers are already paying the same fixed
16 rate, as many have pointed out, through their connection
17 fee as other users, and they will continue to do so.
18 The grid is a shared public resource that benefits all
19 users and we should be, as they -- as the woman
20 appointed out earlier, using the cost averaging, paying
21 those cost equally.

22 So is it fair, or good business, or good
23 public practice, to charge a fee on solar producers? As
24 I understand it, RMP estimates that a person consuming
25 and paying for about 700 kilowatt hours per month is

1 paying their fair share in the rate portion of that
2 calculation. I have solar panels but I still average
3 well over 900 kilowatt hours per month purchased from
4 the utility. So I am paying my fair share in that
5 regard, too, if you want to look at that as the cost
6 analysis, but there is so much more to look at.

7 RMP has programs and rate structures in
8 place to encourage conservation. The ratepayers pay for
9 this through their conservation fee that is part of
10 their Rocky Mountain Power bill. So their financing
11 this conservation effort and charging a fee to persons
12 who participated in that program is reducing the value
13 and diminishing their return on their investments. All
14 of the ratepayers are investors in this program, and
15 charging this fee would return -- would diminish the
16 return on that investment to all of those participants.

17 So just like the power company, and any
18 other person considering an investment in energy
19 production, I did a cost analysis before I installed my
20 panels. RMP's commitment to conservation and their
21 contribution to my solar installation was a big factor
22 in that analysis, and this fee undermines the commitment
23 that RMP has and will certainly serve as a disincentive
24 to others going forward.

25 So what is the result of that? Well, what

1 if the consumers investing in solar, in the future,
2 choose to do so without the net metering, so they can
3 install smaller systems dedicated to charging their cars
4 or supplementing other uses. For example, before I went
5 into it, I have a home office. I have already got a
6 power conditioner and battery backup for that home
7 office. If I decided to do a smaller system and use it
8 just for charging a car and running the home office, I
9 wouldn't have to be involved with a net metering at all.
10 It is a simple thing to flip a switch and go from the
11 solar power to the grid without having net metering. I
12 am still connected to the grid.

13 So people in the future could choose to
14 bypass this net metering all together, but they would be
15 installing smaller systems with less benefit to the
16 public, in terms of the energy, you know, clean energy
17 that they would provide, and they wouldn't be sharing
18 and providing that back to the grid. Is that really
19 beneficial or are we in a better future if all of the
20 users, who are producing their own power, are sharing
21 that power with the other grid users going forward.

22 So if there is truly a commitment to energy
23 conservation, clean energy overcoming global warming and
24 the pollution reduction, we have got to understand that
25 government and industry can't do it alone. We need

1 public participation and we need to encourage, rather
2 thank actively discourage, that participation.
3 Alternative energy and storage options are expanding.
4 Those who make the investment to conserve and reduce
5 energy shouldn't be penalized over other users, and,
6 certainly, those who would produce and provide
7 distributed power should be encouraged to share and not
8 be driven from the grid.

9 If we do that, that leaves the remainder of
10 the people to bear the full cost, which would not be in
11 the best interest of the public. Questions?

12 COMMISSIONER CLARK: Questions for Mr.
13 Cortsen? Thank you.

14 MR. CORTSEN: Thank you.

15 COMMISSIONER CLARK: Mr. Ben Mates, followed
16 by Jim French.

17 MR. CORTSEN: I will swear testimony.

18 COMMISSIONER CLARK: You would like to?

19 MR. CORTSEN: Yes.

20 BEN MATES

21 Called as a witness and having been duly sworn,

22 Was examined and testified as follows:

23 SWORN TESTIMONY

24 COMMISSIONER CLARK: Please be seated.

25 Would you give us your name and spell it for the record?

1 MR. MATES: Okay. My name is Ben Mates and
2 that is spelled M-A-T-E-S, and I live in Sugarhouse, I
3 am a Rocky Mountain Power customer, and I also have a
4 photovoltaic center that is net metered.

5 And I would like to tell you a little bit
6 about my story around my system. And so I also drive an
7 all electric car, and I undertook both of these for
8 largely environmental reasons and -- but that is not
9 really the focus of my testimony here, but just to say
10 that I got the car before I got the solar panels. And I
11 saw my electricity bill about double from charging the
12 car, from \$30 a month to about \$60 a month, and after I
13 got my solar panels, I saw that drop back down to \$30.
14 So, basically, the solar panels are charging my car and
15 I am still paying Rocky Mountain Power for the
16 electricity that I use in my home.

17 But I am charging the car at night when the
18 demand for electricity is very low and I am giving the
19 excess power back to the grid during the daytime, when
20 demand is much higher. And quite often, there is an
21 overlap between the time that I am producing power and
22 giving it to the grid and the peak demand. I won't say
23 that there is an exact correspondence, but for every
24 kilowatt that I generate, there is that much less
25 necessity to dig coal out of the ground and transport it

1 for hundreds of miles.

2 I think that the grid benefits by the
3 efficient generation of power that I feed into the grid.
4 When I feed it to the grid, it doesn't have to travel
5 hundreds of miles. It travels to whoever has got their
6 air conditioner on or their television or computer. So
7 there is not a line loss in the power that I generate.
8 Now I don't know what the percentage, the precise
9 percentage of line loss, or the average percentage that
10 Rocky Mountain Power incurs, just in my very superficial
11 research on it, I have heard figures like five to ten
12 percent for line losses in transmission losses.

13 So in effect, Rocky Mountain Power
14 customers, in my neighborhood or over the whole Rocky
15 Mountain Power system to the degree that I feed power
16 into the grid there, they are realizing, shall we say, a
17 five to ten percent reduction in the cost that they
18 incur for the power that they are using.

19 So I think we need to encourage this kind of
20 creative solution to our power needs. I think we need
21 to have these kind of win-win situations where it's
22 benefitting Rocky Mountain Power customers economically
23 but -- or I should say and, also, environmentally,
24 socially, health-wise, and this isn't the only kind of
25 creative solution that is out there. I am sure that

1 there is a lot more innovations, a lot more ways that we
2 can meet our needs in a way, in these win-win kind of
3 scenarios, but I think we need to stimulate that kind of
4 innovation with an economic signal, rather than
5 squashing it, or squelching it down, down with a fee
6 like this. That concludes my testimony.

7 COMMISSIONER CLARK: Thank you. Questions?
8 Thank you very much, Mr. Mates. Mr. Jim French,
9 followed by Elias Bishop. Would you like to give sworn
10 testimony?

11 MR. FRENCH: Yes.

12 COMMISSIONER CLARK: Please raise your right
13 hand.

14 JIM FRENCH

15 Called as a witness and having been duly sworn,
16 Was examined and testified as follows:

17 SWORN TESTIMONY

18 COMMISSIONER CLARK: Please be seated.

19 MR. FRENCH: Thank you. My name is Jim
20 French, F, like Frank, R-E-N-C-H, a Rocky Mountain Power
21 customer, resident of Salt Lake City, and proud net
22 metering for over five years with solar.

23 I would like to thank Mr. H. Ball for
24 bringing up the idea that solar wind production, net
25 metering produced electricity, helps out the whole

1 community, and quite by accident, I was able to kind of
2 see how it how that might be true.

3 A couple of the reasons that Rocky Mountain
4 Power gives the fee, that I have read about in the
5 paper, anyway, is that net metering customers are not
6 paying their fair share. I hear that a lot. They are
7 not -- we are not paying our fair share, even though we
8 pay the same amount in fixed costs on the bills. And,
9 also, that solar energy does, in no way, help during
10 late afternoon when electricity use is at its highest.
11 So there's -- it doesn't help one bit.

12 So being a time-of-use customer gives me
13 kind of a unique viewpoint of, especially the second
14 statement, that the solar production does not help
15 during the late afternoon. The on peak hours that Rocky
16 Mountain Power considers are on peak are 1:00 p.m. to
17 8:00 p.m., and so on my bill, it is broken down to on
18 peak to off peak, so I can see how many kilowatt hours I
19 am net metering during those two times.

20 So from April 10th to July 10th bills, I
21 powered everything in the house, a small electric
22 vehicle, my electric bike, our heat pump -- well,
23 everything in the house, powered everything for that,
24 plus had 474 kilowatt hours left over in the on peak
25 time, that is 1:00 p.m. to 8:00 p.m., during the time

1 that supposedly the solar is not helping at all. So I
2 would like -- and I will leave this with you. It has
3 got my bills and everything.

4 During the off peak time, I did not -- I had
5 an overage. I didn't net metering any time, any -- all
6 of it, but I was about 100 kilowatt hours over during
7 the period. So that kind of gets around to the idea
8 that according to an article here of electric cars will
9 change the way you power your home, gets down to the
10 idea of smoothing out the demand, the power demand,
11 which, according to the article, is akin to the Holy
12 Grail to the power companies, the utilities, which, of
13 course, is Rocky Mountain Power and the parent company,
14 PacifiCorp, are utilities.

15 So I'm confused that a company that is being
16 given the Holy Grail, smoothing out the electrical
17 demand, would want to charge people extra, over and
18 above. So I will leave that with you, if you like. The
19 article is quite intriguing because the electrical
20 vehicle customers tend to be very frugal with their use
21 of power, and electrical vehicle customers are also 6.6
22 times more likely to have solar, so that just piles on
23 the frugality. I can tell you from personal experience,
24 and John, who is around here somewhere, has taken it
25 even a lot further than I have.

1 So solar customers really watch their
2 kilowatt hours and are really proud of it. Thank you
3 for doing this and, also, thank you for the net metering
4 bill, the Public Service Commission ruling about six
5 years ago, because that allowed me to have solar. Thank
6 you.

7 COMMISSIONER CLARK: Mr. French, before you
8 leave, let's see if there are questions for you. Are
9 there any? I have one. Thank you for this material.
10 We would put it in the public record and I note that
11 it's got your personal information on it; how would you
12 feel if we redacted that before we make it part of the
13 record, or would you prefer that?

14 MR. FRENCH: I am okay with having my name.
15 You can take away my address and account number. And,
16 also, I would like to commend the PSC for the energy
17 efficiency that you have shown by having the air
18 conditioning turned off.

19 COMMISSIONER CLARK: Mr. Elias Bishop,
20 followed by Cathy VanDame.

21 MR. BISHOP: I would like to be sworn in.

22 COMMISSIONER CLARK: Thank you.

23 ELIAS BISHOP

24 Called as a witness and having been duly sworn,

25 Was examined and testified as follows:

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SWORN TESTIMONY

COMMISSIONER CLARK: Please be seated.

MR. BISHOP: I am Elias Bishop. I am a resident of Utah. I am a customer of Rocky Mountain Power. I am not a net metering customer yet.

So I am here on behalf of the Utah Solar Energy Association, which is the solar energy trade organization of Utah. I will start off by saying that we oppose the net metering facility charge proposed by Rocky Mountain Power in this docket. Rocky Mountain Power is not the only business to take into consideration in regards to this fee. There are many businesses that would be affected by the fee.

The Utah solar industry represents over 50 businesses and nearly 1,000 jobs. Most of these businesses are quite concerned about the fee, and are very concerned of the threat it poses to them in this already challenging industry. As already mentioned in previous testimonies, a new monthly fee will discourage homeowners from installing solar because it would impact their ability to reduce their monthly electricity bills and extend the payback period for their investment.

The approval and implementation of the net metering facility charge would deal a blow to Utah's young solar industry. It will harm our businesses,

1 jobs, and livelihoods. We ask, we ask you that you do
2 not approve a fee that will harm Utah's growing solar
3 market and unfairly prevent investment in a much needed
4 nonpolluting energy resource.

5 That is all I have. I thank you for your
6 time and your consideration.

7 COMMISSIONER CLARK: Thank you. Questions
8 for Mr. Bishop? Ms. VanDame, followed by Nia Sherar.

9 KATHY VANDAME

10 Called as a witness and having been duly sworn,
11 Was examined and testified as follows:

12 SWORN TESTIMONY

13 COMMISSIONER CLARK: Please be seated.

14 MS. VANDAME: My name is Kathy VanDame,
15 Kathy with a K, V-A-N-D-A-M-E. I live in Salt Lake
16 County. I am a Rocky Mountain Power customer. I am not
17 a net metering customer. I am one of the originally
18 Blue Sky customers. I represent the Wasatch Clean Air
19 Coalition, and one of my predecessors, Ellen Eckels, who
20 some folk here will remember, was a participant in the
21 legislative work group back in the early '90's that made
22 the decision not to deregulate Utah's electricity. And
23 I have been somewhat less closely following recently the
24 activities of the Public Service Commission, but I have
25 been very impressed with the service that we have gotten

1 out of you guys, and your predecessors, and also the
2 Division of Public Utilities and the Office. I think
3 Utah is well served by our regulation.

4 I was present in the 2000's when Scottish
5 Power first rolled out the program that eventually
6 became Blue Sky. That was one of the benefits that they
7 gave to Utah customers when they entered into the
8 agreement to purchase Utah Power. They had to give some
9 sort of present, you know, in order to get that and that
10 Blue Sky program was one of the presents that Scottish
11 Power came, as part of their courtship.

12 I was -- that was at the Coppertop and I was
13 -- as I was talking earlier today with Chris, I realized
14 that one of the things that we could have asked for at
15 that time, and we would be in a very different situation
16 if we had also asked, for incentives for storage.
17 Imagine how different our landscape would be right now
18 if we were talking about solar PV and we had citizens
19 thinking about how to put storage. It would be --
20 anyway.

21 This past interim, many of you here were
22 present at the public service -- Public Utilities and
23 Technology Interim Committee, where Representative
24 Barris, very excellently, elicited information about the
25 future of transmission in Utah. And I wasn't there

1 physically. I listened online. And I was really quite
2 impressed with the thought that transmission is a lot
3 more difficult and uncertain and full of risk than is
4 commonly recognized. And actually, over all of the
5 years that I've been loosely following energy, there's
6 been a lot of changes and a lot of need to develop new
7 skills and new metrics.

8 Some years ago at one of the Utah Energy's
9 forum, which I think started under Governor Huntsman and
10 Rocky Mountain Power and many people met, Rick Wallgie
11 said one time that it felt like the bedrock had changed
12 to sand, but he was confident that sometime soon, it
13 would change back into bedrock and that we would know
14 how to go forward. Well, I would guess if I asked him
15 right now, he would say it is still sand.

16 What the thing that I want to say -- oh, one
17 thing that I -- as part of the currently proposed EPA
18 standards for existing coal fire power plants, Utah will
19 have -- has a goal, or will have when it is finalized, a
20 goal of 27 percent reduction in greenhouse emissions in
21 our power generation's fleet. And one of the
22 ramifications of that is that our current natural gas
23 fleet, rather than being operated at about 30 percent
24 capacity, will change over and operate at about 70
25 percent capacity. Those natural gas generators are in a

1 restrained air shed. That is West Valley City,
2 Lakeside, Gatsby, you know, all of these, they are in
3 our constrained air shed.

4 When I first started looking at this, it
5 just was absolutely appalling to me that there was not
6 any conversation between the people that paid attention
7 to air quality and the people that paid attention to
8 utility regulation because, in my mind, those are very
9 intermeshed. So I really do think that among the things
10 that need to be developed, besides metrics that measure
11 the value of reducing and deferring the need for
12 transmission and metrics that value resiliency, a
13 distributed generation grid, a local community that has
14 somebody with solar water, if we have an earthquake,
15 will have power before anybody else. I mean, we don't
16 now have the metrics to value that, but those are
17 important considerations. The outpouring of attention
18 that we have gotten right here says that this is really
19 a ripe issue.

20 I concur with the folks that have
21 recommended that a docket be open and that we really do
22 a rigorous examination of costs and benefits of the net
23 metering program and a solar, and think about, you know,
24 what are some options that we have for distributed
25 storage. Electric vehicles are really a powerful one.

1 Thank you. I'm done.

2 COMMISSIONER CLARK: Questions for Ms.
3 VanDame? Thank you very much. Ms. Sherar, followed by
4 Mr. Bill Delaney.

5 Do you desire to give sworn testimony?

6 NIA SHERAR

7 Called as a witness and having been duly sworn,
8 Was examined and testified as follows:

9 SWORN TESTIMONY

10 COMMISSIONER CLARK: Please be seated.

11 MS. SHERAR: So I first want to thank you
12 all for your time and giving us this ability to share
13 our views, and thank Rocky Mountain Power for their
14 administering of the net metering program. I am a Salt
15 Lake City resident.

16 COMMISSIONER CLARK: Spell your name for us,
17 please.

18 MS. SHERAR: Nia, N-I-A, Sherar,
19 S-H-E-R-A-R, and I am Salt Lake City resident and Rocky
20 Mountain Power customer and net metering, and I also
21 work for Rocky Mountain Power for 20 years. I started
22 when they were Utah Power. And I represent myself. I
23 am a member of UCARE but it is just a grass roots group
24 of people. I am representing myself and my husband.

25 So all of us here complains all the time

1 about Utah air quality, and I choose not to criticize
2 but to live my life such that I make a small impact on
3 the environment as I can, and try to improve the air
4 quality of what I am able to. And for the past 30
5 years, I have rode my bike to work or taken the bus and,
6 when necessary, to drive my car. I walk, also, a lot.
7 I do drive a Prius.

8 And so in 2012, my husband and I put \$14,000
9 into a three kilowatt solar system with 12 panels, and
10 in our first year, we generated 90 percent of our
11 electric usage. And I would just like to show you that
12 this is a picture of me in the wintertime on top of my
13 roof taking the snow off my solar panels because I am a
14 competitive person. I want 100 percent.

15 And I do believe that we all need to pay
16 what is fair, but as many people have said, some people
17 conserve on their bills and they don't install power but
18 their bills do go down, but are they going to be charged
19 the \$4.65 a month, which I would like to say, started
20 out at \$4.25 and has already gone up to \$4.65. And
21 there is also some homes, we have one on our block,
22 where mom died several years ago and for whatever
23 reason, the house, they don't have a for sale. They are
24 keeping it. There are also homes where mom and dad are
25 in an assisted living and, you know, they don't want to

1 sell the home at this time, and so those homes are
2 sitting there with very low power bills. But are we
3 charging -- is Rocky Mountain Power charging them \$4.65
4 a month also.

5 We have 12 modules on our house. Some
6 people have more, some people have less, but we are all
7 going to be charged \$4.65 a month? And how about people
8 who at the end on March 31st, at the end of the year,
9 they give power, green power, to everybody, which I want
10 to be a 110 percent so I can give you guys 10 percent.
11 I don't care about being paid for it. But I do think
12 that -- so these people who are giving more, my son
13 happens to be one, he is going to have to pay \$4.65 a
14 month to Rocky Mountain Power when he is giving
15 everybody his excess power.

16 So I do think it needs to be fair, but I
17 don't think charging rooftop solar owners \$4.65 a month
18 is fair. It's like were having penalized because we've
19 done something wrong, instead of the fact that we all
20 feel that we are doing something right. And so I would
21 also like to say, and this has been brought up, too, is
22 that I have found that when you have solar, when you
23 drive a Prius, you conserve even more. And I have
24 several friends who have solar, and we hang our laundry,
25 we use swamp coolers instead of the A/C, we turn off

1 lights, we use LED lights, and so if the \$4.65
2 discourages people from producing -- from buying and
3 installing their solar power, that is not what we want
4 to do because when people have solar, they even conserve
5 even more and that is helping our environment.

6 So I want to thank you for your time, again,
7 to consider this information. And some people have
8 talked about the paybacks, and I have friends that ask
9 me when I am going to get paid back. It is like I don't
10 care and I've never figured it out because I believe
11 it's the right thing to do. And, again, that is why I
12 don't think we should be charged \$4.65 a month.

13 Also, we dumped our Blue Sky. We had been
14 -- we had bought two shares for years of Blue Sky and we
15 dumped it because we are upset with what Rocky Mountain
16 Power wants to do to us and our friends with solar have
17 done the same. Thank you.

18 COMMISSIONER CLARK: Thank you, Ms. Sherar.
19 Questions? No questions.

20 Mr. Bill Delaney, followed by Candice
21 Sandness, I hope I'm saying that right.

22 BILL DELANEY

23 Called as a witness and having been duly sworn,
24 Was examined and testified as follows:

25 SWORN TESTIMONY

1 COMMISSIONER CLARK: Thank you. Before you
2 begin, is Ms. Sandness here? There you are, okay, thank
3 you.

4 MR. DELANEY: My name is Bill Delaney and I
5 am resident of Holladay and I am Rocky Mountain Power
6 customer and I am a net metering customer. And my name
7 is spelled Bill, D-E-L-A-N-E-Y.

8 COMMISSIONER CLARK: Representing any other
9 -- any group here?

10 MR. DELANEY: No, just myself.

11 COMMISSIONER CLARK: Thank you.

12 MR. DELANEY: So, anyway, over the past few
13 years, I have had a project to see if I can get myself
14 off of fossil fuel, and in order to accomplish this, I
15 electrified my energy use, so I bought a ground source
16 heat pump to heat and cool my house and I also bought an
17 electric car. And then I bought a five kilowatt
18 photovoltaic system, which covers about 70 percent of my
19 usage, and I buy Blue Sky power, Blue Sky credits, to
20 cover the over 30 percent. So I'm fairly close to what
21 I consider net zero.

22 Anyway, the point I wanted to make is that
23 in proposing this fee, I believe that Rocky Mountain
24 Power has flawed reasoning. What they are basically
25 doing is they are saying, let's take this group of

1 people, the net metering customers, and look at their
2 average bill, and then we are going to say their average
3 bill is lower than the average bill of non-net metering
4 customers; therefore, they are not paying their fair
5 share and should be charged this fee.

6 Well, if you are going to use that same
7 reasoning, then it should apply to any other group that
8 has lower than average power bills. So, for instance,
9 you could look at neighborhood, you can look at
10 neighborhood A, and you can take their average power
11 bill and see that it is lower than average, you know,
12 take their average and see that it is lower than the
13 average of all customers, and so by the same reasoning,
14 they should be charged the same fee.

15 Or you can say, say you did a study and you
16 found that on the average, young people had lower
17 average bills than older people. Well, by the same
18 reasoning, you should charge the younger people the same
19 fee. Or you could see, for instance, let's say that you
20 had people who had 1,000 square foot houses, you took
21 them as a group, take their average bill and compared to
22 people with 3,000 square foot average houses, where
23 their bill is smaller, so they should be applied the
24 fee.

25 So, in other words, Rocky Mountain Power's

1 reasoning is that they are saying customers who have
2 lower than -- you take a group of customers that has a
3 lower than average fee, a power bill, then they are not
4 paying their fair share and should be charged a fee.
5 And then they say net metering customers have got lower
6 than average power, so net metering customers should pay
7 the fee. That is the basic syllogism that they're
8 reasoning with. But they are only applying that to this
9 one group, just to the net metering group. So it is
10 really arbitrary and unfair fee because there are many
11 other groups that have average power bills that are
12 lower.

13 So my feeling is that the only way to avoid
14 this fallacy and reasoning is to create policies that
15 treat everybody the same. So what you should do is
16 avoid carving out a class of people and applying a
17 special fee, or special penalty, to them because they
18 have lower bills, because there's many other groups that
19 also have low, lower -- I mean, you can find dozens of
20 different groups that have got, on average, lower bills,
21 but you are only arbitrarily picking out one group and
22 applying it to them.

23 So, anyway, there are several different ways
24 to cover the cost of maintaining the power grid. You
25 could either say, we are going to have a base rate where

1 we charge everybody a base rate that covers the cost of
2 maintaining the bill, and then we will have a per
3 kilowatt hour per rate that covers the cost of
4 generating the power. Or you could say we are going to
5 roll the cost of maintaining the grid into the per
6 kilowatt hour fee, and that is how we cover the cost of
7 maintaining the grid.

8 But in this proposal, what you are saying is
9 we are going to carve out this special group, net
10 metering customers, who have to pay for the grid in
11 their base fee, and everybody else is doing it in their
12 per kilowatt hour fee. So it's just an arbitrary
13 reasoning where they have picked out that one group of
14 people who they don't like and let's charge a special
15 fee to them.

16 So, anyway, I guess my final point is that
17 this special fee is designed to carve out one special
18 group and provide a disincentive to their behavior,
19 which is to become net metering customers. I mean, who
20 is going to voluntarily want to join a group that has
21 been singled out for special penalty by the utility.
22 People are going to avoid that, and they will,
23 therefore, avoid becoming solar customers. So, anyway,
24 that is my point.

25 COMMISSIONER CLARK: Questions for Mr.

1 Delaney? Thank you, Mr. Delaney.

2 Ms. Sandness, and following your statement,
3 we will take a recess.

4 MS. SANDNESS: I just have a question about
5 having my comment sworn into oath versus not sworn into
6 oath. So if I swear into oath, will my comment be made
7 public, like people can look at my comment online or
8 with everything that I say tonight is going to be
9 publish online?

10 COMMISSIONER CLARK: Everything being said
11 is being reported tonight. It will be part of the
12 transcript of this proceeding, whether it is sworn
13 statement or unsworn statement.

14 MS. SANDNESS: Okay. I know you mentioned
15 earlier that you had asked someone else who was up here
16 if he wanted certain parts redacted and I would just
17 would want my -- well, I am going to talk about my mom.
18 I don't want her name to be in the --

19 COMMISSIONER CLARK: You don't need to
20 provide us her name.

21 MS. SANDNESS: Okay, all right.

22 COMMISSIONER CLARK: So would you like to
23 give sworn testimony or unsworn?

24 MS. SANDNESS: Yes.

25 COMMISSIONER CLARK: Would you raise your

1 right hand, then, please?

2 CANDICE SANDNESS

3 Called as a witness and having been duly sworn,

4 Was examined and testified as follows:

5 SWORN TESTIMONY

6 COMMISSIONER CLARK: Thank you. And would
7 you provide your name for the record, please?

8 MS. SANDNESS: Yes, my name is Candice
9 Sandness, spelled C-A-N-D-I-C-E, last name,
10 S-A-N-D-N-E-S-S. I am a Rocky Mountain Power customer.
11 I am not a net metering user. Sorry, I am getting my
12 notes here prepared. So I am representing myself and, I
13 guess, my mom, and I came here today to speak up for
14 what I believe in.

15 So I have a degree in journalism and
16 environmental studies, and so I like to analyze trends.
17 I like to read a lot I like to be a good, a good steward
18 and an advocate for the things I believe in and the
19 things I stand for, and so that's why I am here tonight.

20 So I just want to let everyone know that
21 this is 2014. So I am 26 years old. I would like to
22 see, I would like to see our lawmakers and policymakers
23 implement progressive laws for the people of Utah. And
24 so this decision to impose a solar or sun tax, I
25 believe, is harmful for the majority of Utahans.

1 I want to let everyone know that coal
2 plants, the old kind of energy, dirty energy or
3 whatever, however you want to put it, will become the
4 past. We have to move forward. Renewable solar energy,
5 clean energy, will become the future, and it is just a
6 matter of time. So right now I see this as a setback,
7 posing a tax on solar.

8 So why would we implement a tax on solar.
9 It -- to me, it doesn't make sense. I think it
10 discourages people from using solar and clean energy,
11 and that's the way I don't want to live. I want to have
12 a good healthy future.

13 In 9th grade, my geometry teacher said life
14 isn't fair, and then in my -- one of my philosophy
15 courses in college, one philosophical principal that I
16 learned and agreed with and lived my life by is, quote,
17 do the greatest number of good for the greatest amount
18 of people for the greatest amount of time. So that is
19 what my philosophy is in life. I would hope that as a
20 Commissioner, as someone who is a state public official,
21 that you keep in mind what is the best good for the
22 State, for the future of Utah.

23 So I would like everyone to look at what are
24 the economic, social, environmental, and health impacts
25 of making this decision to implement a solar tax.

1 Please keep this mind: Okay, economic impact, this
2 would deter businesses, as stated earlier in previous
3 testimonies. It would deter businesses from doing
4 business in Utah. Environmental impacts, you can see.
5 So I see that our way of life now, our goal, even our
6 natural goal, even President Obama's goal, is to reduce
7 the carbon emission footprint, and this implementing tax
8 would hinder that goal.

9 And so keep in mind, we have a growing
10 population, so more people means carbon, more carbon
11 emissions, more carbon footprints, so we are not really
12 helping the future of Utah at all with that goal in
13 mind. And so I would just like to say, please make the
14 right decision, one that serves the people. State and
15 federal government provide tax credits for those who use
16 renewable energy, yet businesses like Rocky Mountain
17 Power want to implement a tax to use it. To me, that
18 doesn't make sense.

19 And, also, I want everyone to think about
20 what kind of message are we going to be sending our
21 future consumers. Are we sending a message that using
22 renewable energy shouldn't be done, we should just stick
23 with this old way of life, or should we move forward to
24 a better way of life that we have that -- and that is a
25 choice we can make today and right now.

1 So I know as a Commissioner, you have a lot
2 of power to make decisions, and so I just wanted you to
3 keep in mind what kind of effect and impact you would
4 have on the State of Utah. So in conclusion, please
5 reject this proposal to tax solar, and thank you very
6 much.

7 COMMISSIONER CLARK: Thank you. Questions
8 for Ms. Sandness? Thank you for your testimony. We
9 will be in recess until 25 after the hour. Janet Muhm
10 will be next, followed by Dan Syroid.

11 (Whereupon, a break was taken.)

12 COMMISSIONER CLARK: Before we took our
13 recess, I mentioned that next would be Mr. Dan Syroid.
14 He left a written statement that we will enter into the
15 record, and so we will next hear from John Loveless,
16 after Janet Muhn, if I am saying that right.

17 I also want to note that Mr. Don Reis left
18 me -- or left the Commissioners a note. I think the
19 best way to get into the record is simply to read it.
20 He said, "I cannot stay. All points I wish to bring up
21 have been stated. I agree with all who oppose the fee
22 for net metering customers. Thank you," and then his
23 name. So we received that statement.

24 Do you desire to give sworn or unsworn
25 statement?

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MS. MUHN: Sworn.

JANET MUHN

Called as a witness and having been duly sworn,

Was examined and testified as follows:

SWORN TESTIMONY

COMMISSIONER CLARK: Thank you. Please be seated.

MS. MUHN: My name is Janet Muhn, J-A-N-E-T, M-U-H-N, and I am a Rocky Mountain Power customer and also a net metering user, and I just represent myself and my husband. I wish my husband were here speaking. It would be better representation. But I want to thank the Commission and thank Rocky Mountain Power for your willingness to listen to us for hours. And I ask you to, please, really consider our feelings and I think everybody has expressed them so well this evening.

We also dumped Blue Sky when we heard that Rocky Mountain Power was thinking of just even thinking of charging another fee when we were already paying \$7.26, plus tax, for what we considered our usage. And so I think -- and I wrote to Rocky Mountain Power and they said it is not a penalty, but if people look at it as a penalty and it makes people not take -- you know, invest in solar, then it's the same as a penalty, in our eyes.

1 So my husband cleans off the snow and washes
2 the panels, and we are just like another customer that
3 was saying that we just try to get every little ounce of
4 energy out of our solar panels and we love them, and we
5 track our usage everyday. He is an engineer and he even
6 bought me a clip-on light that was very energy efficient
7 and we had all the other lights off and we just used
8 that one. I mean, we are crazy.

9 When we first got it, we were just go
10 excited that we were just doing our own power and trying
11 so hard, and when we first -- we just purchased it last
12 October and it took Rocky Mountain Power like two or
13 three weeks to come, and if my husband wouldn't have
14 known that you should not, you should not have your
15 solar turned on during that time or you will get charged
16 both ways, so I was glad he knew that and he turned the
17 solar off so we weren't charged for what we were
18 producing and using. So that was very good.

19 And then -- so since March, we have produced
20 1.3 megawatts over our usage, and we get no compensation
21 for that. At first when we bought our solar panels,
22 they said, oh, we know this one guy that he isn't at his
23 house very much and so at the end of the year, he got
24 \$100 for his extra power. We thought, whoa, that is
25 awesome and then we found out, no, we have to pay \$7.99

1 a month.

2 And in March, if we have some left over, it
3 all just gets taken away and Rocky Mountain Power gets
4 it, and so that seems like it would compensate for our
5 -- you know, instead of us paying \$4.95 a month extra,
6 when they get -- like right now, it is just 1.3 since
7 March, like so three times that, so like they are
8 getting 4.5, say, megawatts a year, just getting it from
9 us.

10 So it doesn't seem like there is a lot of
11 consideration that I am supplying power to my neighbors
12 and helping with the distribution of power, and the
13 argument about the peak power time seems to be kind of
14 flawed since that -- like buildings like this one cuts
15 their air conditioning at five o'clock, and so I think
16 that kind of -- if all these huge buildings in Salt Lake
17 City cut their air conditioning at five o'clock, that
18 kind of compensates for us who are cooking our meal at
19 five o'clock or watching TV, so I think it comes out
20 pretty okay for Rocky Mountain Power.

21 And so I just would encourage the Commission
22 to just listen to us and just to be honest and to stick
23 up for us. And even though it is not a penalty, they
24 say, just realize what, like everybody has said, the
25 detriment that it really puts on people to think that we

1 are going to get charged another fee, when we already --
2 we paid \$13,000 for our's and I figure it will take --
3 and we only use like \$26 to \$60 worth of power a month,
4 and so I figure it will take us like 40 years to pay it
5 back.

6 But the point is, that we are using solar
7 and I am really excited that we are doing that. And if
8 we just had that \$13,000 sitting, I figure I get 2.6
9 percent and that is better than in my savings account.
10 So I am pleased with my power and I just hope that you
11 will help us out. Thank you.

12 COMMISSIONER CLARK: Thank you. Questions
13 for Ms. Muhn? Thank you. John Loveless, followed by
14 Myron Willson.

15 JOHN LOVELESS

16 Called as a witness and having been duly sworn,
17 Was examined and testified as follows:

18 SWORN TESTIMONY

19 COMMISSIONER CLARK: Thank you. Please be
20 seated.

21 MR. LOVELESS: So I am John Loveless. I am
22 a net metering customer but actually part of Kaysville
23 Power. It is a small separate company but I feel kind
24 of like in my garden, I like to get the weeds before
25 they get out of hand, so I don't want to other power

1 companies to get any ideas, either, so I feel it is
2 important to be here tonight.

3 And just a little bit, most customers that
4 have solar panels, they aren't generating 100 percent of
5 their power. They're just -- a fraction of their power
6 is being generated and they still pay for the
7 electricity that they do need and they still pay the
8 monthly bill. And many others realize the synergy of
9 solar power and electric cars, and they give up the
10 gasoline costs and they actually, as been a couple of
11 people here and myself included, have electric cars, and
12 the solar panel power that as well.

13 And others even cancel their natural gas
14 bill entirely and just transfer all that energy to Rocky
15 Mountain Power, and my hope is to be -- one day be net
16 zero in that effort. I am not quite there yet but that
17 is my goal.

18 But the argument still remains that net
19 metering a burden to the power grid, and I am electrical
20 engineer, and as an engineer, I challenge Rocky Mountain
21 Power to backup that claim with data. As other people
22 have mentioned, you can get their best technicians and
23 engineers and let's take some measurements. I have four
24 years of really accurate data. I keep -- as an
25 engineer, I'm kind of a nerd, too, and I have a lot of

1 data about all the power consumption in my house, my
2 cars, and I'd gladly share that data with them if they
3 would like to do a comprehensive study. I would be more
4 than happy to help.

5 But excess energy from solar panels from
6 residential homes, it doesn't magically travel tens or
7 hundreds of miles back through the infrastructure. Per
8 the laws of physics, particularly these laws called
9 Kirchhoff's current laws, they are taught in high school
10 electronic classes, that energy will travel tens or
11 hundreds of feet to the next nearest load, the next
12 customer. And it isn't -- that is just how the
13 electricity works. It doesn't really want to go far, if
14 the next load is right next door.

15 Nearly all the excess energy generated by my
16 home solar array is consumed next door by my neighbors,
17 and on my same street, who share the same transformer
18 that I do. Almost none of it will make it as far as the
19 substation 300 yards away. It is all consumed
20 immediately. And any electrical fingerprint left behind
21 by my solar ray's power is so small, it's unmeasurable
22 and undistinguishable. It simply does not burden the
23 grid. Per the Kirchhoff's law of current, it can't --
24 it won't do that.

25 Residential net metered energy is consumed

1 locally in the neighborhood like good food at a family
2 barbecue. That is just how it works. Currently, net
3 metering customers of Rocky Mountain Power supply a tiny
4 fraction of one percent of all the energy generated,
5 unlike Germany, last May during a peak period, they
6 generated 74 percent of their power from solar and wind.
7 And to the shock of the detractors, nothing blew up. It
8 all, it all just worked out. And it wasn't a burden to
9 their power grid. They have a very, very smart grid.
10 And 74 percent versus our tiny fraction of one percent,
11 we just really have to get with the times.

12 So please don't allow Rocky Mountain Power
13 to enact this fee. Thank you.

14 COMMISSIONER CLARK: Questions for Mr.
15 Loveless?

16 MR. ROSSETTI: Hello, Mr. Loveless, would
17 you happen to have a website?

18 MR. LOVELESS: I do, actually. I have a
19 little blog called John Saves Energy. It is kind of my
20 obsession. It is just a thing I do when I don't sleep
21 at night and I make improvements to my house and I
22 document the successes and failures and I publish them
23 there. I have got a stack of cards I just happen to
24 have brought. Johnsavesenergy.com, you can -- my motto
25 is save energy without sacrificing convenience and

1 luxury. If you're saving energy and someone notices,
2 you are doing it wrong. You have to do it so no one
3 notices. That is my vision, anyway. That is what I try
4 to live by. Thanks.

5 COMMISSIONER CLARK: Thank you.

6 MR. COLEMAN: I don't have a question, but,
7 Mr. Loveless, it's not a question, but perhaps for the
8 benefit of the court reporter, can you spell -- you
9 referred to Kirchhoff's law, the current; can you spell
10 Kirchhoff for her?

11 MR. LOVELESS: Yes, you know, the high
12 school kids have a name that I won't refer to, but it is
13 spelled K-I-R-C-H-H-O-F-F. Wikipedia has a really good
14 article on it, by the way.

15 COMMISSIONER CLARK: Thank you. Myron
16 Willson, followed by Don -- I mentioned Don Ries
17 already. I read his statement. Stan Holmes would then
18 be next.

19 MYRON WILLSON

20 Called as a witness and having been duly sworn,

21 Was examined and testified as follows:

22 SWORN TESTIMONY

23 COMMISSIONER CLARK: Thank. You please be
24 seated.

25 MR. WILLSON: Thank you. My name is Myron

1 Willson, M-Y-R-O-N, Willson with two L's. I'm a
2 resident of Salt Lake City, Rocky Mountain Power
3 customer, and a net metering customer.

4 I am here just representing myself, but I
5 would like to state what I do for a living because I
6 think it has a little bit of relevance. I am the
7 director of sustainability for the University of Utah,
8 kind of the chief sustainability geek. That seems to be
9 a common thread this evening. And so as the director
10 for that large institution, it is part of my
11 responsibility to help analyze, coordinate, implement
12 programs and policies for the institution, including
13 financial stewardship and for the long-term
14 implications. I like to think of it as risk management
15 for future generations, and I think that aspect ought to
16 be incorporated into the decision here.

17 And one of the things that we say to each
18 other as we are looking at the various problems and
19 trying to help the institution live its values, which is
20 not always an easy thing to do, but one of the things
21 that we say to each other when we are looking at a
22 problem is that multiple antidotes are not data, and it
23 is easy to get caught in a trap of, you know, small bits
24 and pieces of information, but without that full cost
25 benefit analysis, it is difficult to make a decision.

1 So at some point in the future, we may need
2 a revised rate structure, I will grant that, that
3 something that reflects customers and all the relevant
4 issues that have been talked about tonight, whether it
5 be peak demands, total use, baseline power production,
6 fuel cost, cost of carbon, you know, the list goes on
7 and on, but the current kind of time of use distributed
8 production, we don't have a really good cost benefit
9 analysis to prove that those charges are worthwhile.

10 With this blanket fee applied to every solar
11 net metering customer, we talked about that, with every
12 producer, is it sort of one-size-fits-all approach, that
13 may not be relevant. Ms. Johnson, the former regulator,
14 talked about that things ought to be based on averages,
15 yet, the technology is moving in a way that in the
16 future, or even to some degree now, it would be very
17 easy to decide and to understand what the consequences
18 are, at least on a, you know, five-minute intervals of
19 usage, etc., and kind of when and where people are using
20 power, so that could come into play.

21 Like several other people, I monitor, track
22 my personal energy use. I don't have the data with the
23 solar net metering where I can say exactly what is
24 available to my neighbors, but I do know what my home
25 base load is for during those months of high demand,

1 from May through September. I've calculated that, know
2 all of that information. I have a small system. We
3 deliberately put it at ten degree angle, knowing that we
4 would get more production throughout the year if we
5 tilted it higher, but understanding the community needs
6 and that the big demand here in Utah, and most places,
7 is to have that power be available in the summer. So we
8 deliberately put it at a low angle and that is not
9 reflected in this fee.

10 We financed it personally. No capital
11 expense to Rocky Mountain Power, not reflected in the
12 fee. We already shift our load, like many other people
13 do. We don't use air conditioner. The timer is such
14 that it from 12:00 to 8:00 at night, it is off. It is
15 floats at 84. It never gets there but we don't use
16 major power sources during that time, not reflected in
17 this fee. We have a net annual surplus back to the grid
18 of 357 kilowatt hours last year. We are expecting more
19 this year; not reflected in the fee.

20 But most importantly, looking at our actual
21 usage and during that period of demand, we give back to
22 our neighbors around 2,000 kilowatt hours during that
23 period, and that we are happy to do that. And then in
24 the winter when there is more base load, etc., we then
25 pull from that grid. But the higher priced power of

1 during that demand period, we are giving that to the
2 community. We do these things voluntarily because we
3 care about air quality and the community and the future,
4 but with good metering practices and other mechanisms,
5 we think other people would be willing to do it, too.

6 So it is not just that there is a problem with the
7 pricing structure. We think that technology and other
8 -- and other structures would be better mechanism to
9 tackle this problem. So don't rush into that that fee.

10 The last thing I will say is the University
11 of Utah is doing a community solar program, much like
12 that was done in Summit County and Salt Lake County, the
13 last two years. We have had tremendous response, really
14 kind of overwhelming response, by people interested in
15 participating. The only thing that the University of
16 Utah gets out of it is renewable energy credits, so we
17 are not taking a cut. We are doing it because we want
18 to reduce our power -- the impact of our power, but the
19 big question that everybody is asking is whether or not
20 this fee, this tax, will be implemented. I think there
21 is a lot of interest and a lot of people that are
22 holding back because of it, so they are anxiously
23 awaiting your decision.

24 So thank you very much for you time and
25 efforts today.

1 COMMISSIONER CLARK: Thank you, Mr. Willson.
2 Questions? You are excused.

3 MR. WILLSON: Thank you. Stan Holmes,
4 followed by Giles Larsen.

5 STAN HOLMES

6 Called as a witness and having been duly sworn,
7 Was examined and testified as follows:

8 SWORN TESTIMONY

9 COMMISSIONER CLARK: Thank you. Please be
10 seated.

11 MR. HOLMES: My name is Stan Holmes. I live
12 in Salt Lake City and I put solar panelling on my home
13 last month. I am a net metering customer, Rocky
14 Mountain Power, and also a proud member of UCARE, Utah
15 Citizens Advocating Renewable Energy, a group that Mike
16 Rossetti formed in February, to challenge Rocky Mountain
17 Power's proposed solar surcharge.

18 Thanks for allowing me this opportunity to
19 share with you some of the reasons I hope you will deny
20 Rocky Mountain Power's request. Several months ago,
21 Rocky Mountain Power argued that its proposed net
22 metering charge was meant to address a fairness issue.
23 Rocky Mountain Power still claims that rooftop solar
24 customers are shifting their grid costs to non-solar
25 customers. One utility spokesman claimed that it is not

1 fair for customers in Rose Park to be paying for solar
2 panels on Park City homes.

3 It came across as a class issue, where rich
4 people in Park City reaped the benefits, while poor
5 people in Rose Park paid a cost. I wanted to find out
6 how people in Rose Park feel about this, so I went to
7 the Rose Park neighborhood community council meeting on
8 May 7th. There I had a chance to address the council
9 and later speak with members of the audience. I met a
10 man who has 22 solar panels on his Rose Park home. He
11 wasn't aware that Rocky Mountain Power was planning to
12 charge him for that. Several people expressed concern
13 that a new fee would deter other Rose Park residents in
14 investing in solar. No one in that meeting spoke in
15 favor of a solar surcharge. Everyone seemed to think
16 that more renewable energy is better than what we have
17 got now, which is an electrical grid, based mostly on
18 burning coal and gas.

19 That Rose Park meeting was the first of many
20 neighborhood community council meeting I attended over
21 two-month period, west side, east side. As of today,
22 council leaders of 12 Salt Lake Valley neighborhood have
23 gone on record as opposed to Rocky Mountain Power's plan
24 to impose a fee on rooftop solar. The councils were
25 Magna, Millcreek, Big Cottonwood Canyon, Liberty Wells,

1 Fairpark, East Millcreek, Mt. Olympus, Canyon Rim,
2 Poplar Grove, Wasatch Hollow, Sandy Hills and Sugarhouse
3 are all on record against this proposed rate increase
4 solar surcharge. If you were to please open a new
5 docket, specifically addressing residential net
6 metering, there will be time for more councils coming
7 off summer break to take action, urging you to say no to
8 the solar surcharge.

9 In all of the council meetings, I can
10 remember three people who sided with the utility; two
11 worried what would happen to Rocky Mountain Power's coal
12 miners; one felt that RMP shareholders should be able to
13 maximize profit as they see fit, but overwhelmingly,
14 officers and participants who expressed themselves in
15 the meeting thought it was a bad idea for the utility to
16 remain so committed to fossil fuels, which the majority
17 seemed to recognize as a set of dirty fuels that pollute
18 the air we breathe.

19 Utahans increasingly understand the
20 connection between bad air and Rocky Mountain Power.
21 Here are some excerpts from the community council
22 documents. Wasatch Hollow community council states,
23 quote, we are also concerned that Rocky Mountain Power
24 now generates two-thirds of its electricity from burning
25 fossil fuels, plans to remain heavily invested in fossil

1 fuel combustion for decades to come, and justified its
2 rate increases, in part, on the cost of expanding and
3 upgrading fossil fuel facilities. Such fossil fuel
4 combustion emissions are known to contain pollutants
5 that negatively impact the health, healthcare costs,
6 social and economic well being and overall quality of
7 life of our neighborhood residents, end quote.

8 Fairpark community council wants the solar
9 charge denied until, quote, impacts of Rocky Mountain
10 Power's use of fossil fuel combustion to generate
11 electricity have been identified, quantified, and
12 assessed as part of the legislatively mandated cost and
13 benefits analysis of solar net metering, end quote, the
14 last part being referenced to Senate Bill 208. The
15 Fairpark council thinks SB 208 mandates fairness.

16 Several council expressed concern that Rocky
17 Mountain Power's solar fee will stifle clean energy
18 development, with Sandy Hills council stating, quote,
19 our council feels that Rocky Mountain Power should
20 formulate future energy expansion that should encourages
21 the use of alternative sources of energy and not
22 discourage their use by adding additional charges to
23 these sources, end quote.

24 The Magna council was more direct; quote, we
25 would like to see Rocky Mountain Power provide

1 observable evidence that it had become a 21st century
2 corporation by actively investing in and participating
3 in the development of all available forms of renewable
4 energy production and by weaning itself away from
5 reliance of fossil fuel, end quote.

6 Now with all due respect to the Division of
7 Public Utilities and to the Office of Consumer Services,
8 if the neighborhood councils who seem to understand the
9 way that Rocky Mountain Power operates now and proposes
10 to keep operating with solar hobbled is bad for us, and
11 it will remain bad into the future. Neighborhood
12 leaders have a view of social and environmental
13 realities and concern that the DPU, OCS, and Rocky
14 Mountain Power have, until now, been unwilling to
15 address. I urge the Public Service Commission to expand
16 the parameter of discussion beyond what best suits Rocky
17 Mountain Power's numbers and charts.

18 Finally, a few words about fairness and cost
19 shifting. In the current rate case, Rocky Mountain
20 Power not only fails to give solar credit where credit
21 is due, it also fails to address cost shifting from the
22 utility to our community. Cost shifting that results
23 from Rocky Mountain Power's preferred operating mode,
24 burning fossil fuels. Does Rocky Mountain Power take
25 responsibility for the healthcare cost that Utahans,

1 rich and poor, young and old, have to pay for
2 respiratory ailments caused by utility air pollution?
3 Does Rocky Mountain Power take responsibility for
4 economic costs to its customers when businesses take one
5 look at our smog and decide to setup shop elsewhere?
6 Does Rocky Mountain Power even acknowledge the
7 connections between what they are doing for corporate
8 profits and the social and environmental costs we, the
9 monopoly's customer base, are expected to pay. The
10 answer in every case is no.

11 And in the best interest of all Utahans, the
12 answer should be no to the utility's solar fee request.
13 Please don't allow Rocky Mountain Power to leave rooftop
14 solar crushed under a carbon footprint.

15 A last point, in my IRP meetings conducted
16 by Rocky Mountain Power's parent company PacifiCorp, it
17 becomes clear to me that what brings about utility
18 change is regulatory pressure. PacifiCorp did not build
19 its first utility scale solar facility until the Oregon
20 legislature applied pressure. Discussions of a new
21 energy plan for Utah swirl in a box circumscribed by
22 threats of tougher EPA regulations. The utility will
23 not do the right thing until regulatory bodies
24 representing the people's best interest apply some
25 pressure.

1 So now it's your turn. Will Utah's Public
2 Service Commission recognize Rocky Mountain Power's
3 solar fee request for what it is; an attempt to nip
4 solar energy in the bud and to preserve its fossil fuel
5 portfolio for as long as possible. Will you agree that
6 solar energy's costs and benefits deserve a more
7 thorough analysis than the utility has thus far
8 provided; I certainly hope so. Thank you.

9 COMMISSIONER CLARK: Thank you, Mr. Holmes.
10 Questions? Thank you. You are excused. Mr. Giles
11 Larsen, followed by Stephanie Dolmat-Connell.

12 GILES LARSEN

13 Called as a witness and having been duly sworn,

14 Was examined and testified as follows:

15 SWORN TESTIMONY

16 COMMISSIONER CLARK: Please be seated.

17 MS. WRIGHT: Thank you. My name is Giles
18 Larsen, G-I-L-E-S, Larsen, L-A-R-S-E-N. I live in Salt
19 Lake City. I am a Rocky Mountain Power customer and
20 supplier as a net metering customer. I don't represent
21 installers but I am an installer of solar photovoltaic
22 residential systems and so I wanted to speak to you from
23 that prospective.

24 So there has been a lot of discussion about
25 this concept of fair share, which I like. It entails a

1 transaction, so there is a give and there is a take. I
2 think we have heard repeatedly, from Rocky Mountain
3 Power and tonight from the gentleman representing the
4 utility union, about the take, and I think we all -- we
5 are all pretty comfortable with that prospective. And
6 we have also heard a lot about the give, what solar
7 distributed solar owners give back to ratepayers and
8 society at large.

9 I want to talk about specific case, which is
10 mine. I have a small system on my home. It's 2.3
11 kilowatts, which is only nine panels. It does cover my
12 production and then some. It's probably about 125
13 percent of my annual production. And I just want to
14 clarify what that means to install a solar system on
15 your house and for what I do as a solar installer. It
16 means to build the production capacity of the grid. So
17 the grid, before my system, produced 2.3 kilowatts less.
18 Now it doesn't add up to a whole lot, but if you, if you
19 multiply that by thousands of people, it does.

20 The current state, as far as I am aware in
21 Utah, is residential solar owners produce -- well, the
22 capacity is 2.2 megawatts. It is a number. Well, what
23 does that mean. Well, a useful comparison is Rocky
24 Mountain Power's recently proposed solar farm, which is
25 also two megawatts. So I think it is important for us

1 to realize as installers and as owners of solar systems,
2 we beat them to it. We've already built a solar farm.
3 It is just in little pieces all over the place. So we
4 increased the grid capacity by that amount.

5 And who paid for it? As we all know, when
6 Rocky Mountain Power moves forward with its solar farm,
7 ratepayers pay. When we install solar on our homes, it
8 comes out of our pockets. So that's a cost that is
9 avoided by ratepayers and that is part of the give, and
10 I think that is really crucial to understand; that is
11 part of the give of solar owners to ratepayers and to
12 society.

13 What does that amount to? It is easy to
14 find out. Installation costs for utility scale solar is
15 about \$2 per watt. It depends on the type of silicon
16 they use in modules. So if you multiply that out by the
17 2.2 megawatts, you get about four and a half million
18 dollars that ratepayers contributed nothing to, except,
19 of course, voluntarily through the Blue Sky program,
20 \$4.5 million. That is a lot of money and that is only
21 one-tenth of the commercial production capacity. So we
22 are talking about significant numbers here. This is the
23 give. This is real. These are the numbers.

24 So with my own home, what does that come out
25 to? So \$2.10 per watt. That is about \$5,000. So me,

1 personally, contributed \$5,000 worth of energy
2 production capacity to the grid that ratepayers did not
3 contribute to; \$5,000, that is a give. So what are the
4 others, what are the other gives? Many people have
5 mentioned the surplus energy production, so every March,
6 if you produce more than you consume, it is wiped out.
7 And what that amounts for my situation, this is my bill
8 in March of this year, it is 874 kilowatts. You can
9 round up so it is about a megawatt, which retail value
10 is about \$100.

11 The lifetime of these systems is 30 years,
12 so times that by 30, it's \$3,000. So you add \$3,000r to
13 the \$5,000 capital cost, that is \$8,000. So that is
14 what I gave, that is what I gave to ratepayers and to
15 society voluntarily. It didn't 0come out of my rate
16 structure. It wasn't, it wasn't hidden in something
17 that I couldn't see. I just did that, \$8,000. So what
18 does that mean per year? It's \$270 per year.

19 So if we move forward and the net metering
20 surcharge is approved, that adds up to \$56 a year. So
21 that is the take, that is what I am taking, at least
22 that is the proposal at this moment. So \$56 is what I
23 am taking and \$270 is what I am giving. Sounds like a
24 pretty good deal to ratepayers.

25 So I just want to propose if we do move

1 forward and approve the net metering surcharge, I would
2 really like it if I could get the balance of my give,
3 which would be \$214 each year, after I pay the proposed
4 surcharge. Thank you.

5 COMMISSIONER CLARK: Questions for Mr.
6 Larsen? Thank you, Mr. Larsen. Stephanie
7 Dolmat-Connell? She is not with us, apparently. Then
8 David West, followed by Ben Bell. Mr. West? Mr. Bell?
9 Is there any chance they are in a different room or are
10 they closed down now?

11 OTHER SPEAKER: They are empty.

12 COMMISSIONER CLARK: Okay. Michael Budig,
13 followed by James Allred.

14 MICHAEL BUDIG

15 Called as a witness and having been duly sworn,
16 Was examined and testified as follows:

17 SWORN TESTIMONY

18 COMMISSIONER CLARK: Thank you. Please be
19 seated.

20 MR. BUDIG: My name is Michael Budig and my
21 wife and I are residents of Glendale, and we are
22 customers of Rocky Mountain Power and we do have net
23 metering.

24 I initially installed my system four years
25 ago and have expanded it twice. So far, we have put

1 over \$25,000 out of pocket into our system, which has 34
2 panels and produces eight kilowatts, and I figure my
3 payback on that is going to be about 19 to 20 years. I
4 find it perplexing that Rocky Mountain Power continues
5 to advocate its Blue Sky program which seems to be more
6 interested in green washing than anything else. Blue
7 Sky depends on contributions from its customers to
8 promote the green image of Rocky Mountain Power, and in
9 the meantime, the solar tax that they are pushing would
10 reduce new solar output by more kilowatts than Blue Sky
11 has ever produced. I stopped contributing to Blue Sky
12 when I had my first solar panels installed and I will
13 now encourage everyone else to not contribute to Rocky
14 Mountain Power's green image.

15 We do pay a minimum of \$8 a month, even when
16 we consume no net energy. This is our baseline bill and
17 this supports infrastructure costs. Some years ago, I
18 once had a monthly bill of less than \$8 when I lived in
19 an energy efficient house in Salt Lake City and which
20 didn't have air conditioning. If the minimum
21 infrastructure fee that is included in our base bill is
22 inadequate, it should be increased for everyone and not
23 just solar producers.

24 There is an energy revolution going on and
25 Rocky Mountain Power needs to realize this. Utah will

1 either send a message that it prefers to stay in the old
2 fossil fuel based economy if it approves this tax or it
3 will move forward. It can either embrace the future or
4 it can fight it.

5 And, in conclusion, I want to mention that
6 my immediate neighbors also have their own solar system,
7 and if the solar based tax at any level is approved, we
8 will start to consider the option of going off the grid
9 entirely. And I am sure we are not alone. Even though
10 this would obviously be quite a bit more expensive, it
11 would be worth it to stick it back to Rocky Mountain
12 Power. Thank you.

13 COMMISSIONER CLARK: Thank you, Mr. Budig.
14 Questions? Thank you very much. You are excused.
15 James Allred, followed by Damian Mora.

16 MR. ALLRED: Good evening. My name is Jim
17 Allred, A-L-L-R-E-D.

18 COMMISSIONER CLARK: Let's get a microphone
19 for you.

20 MR. ALLRED: I am resident of Utah, and in
21 my neighborhood in San Juan County, we don't have
22 natural gas. We are too far away from natural gas
23 lines. So like many rural communities, small ones, we
24 use a liquid petroleum, LP gas, and electricity, and
25 Utah Power is our provider.

1 Liquid petroleum, I don't believe, is
2 regulated, and the charge for the liquid petroleum has
3 gone up astronomically. And we have generally, my
4 neighbors and I, have had water heaters and furnaces run
5 by LP, but with the rise in that -- for instance,
6 neighbors were getting \$700 monthly gas bills in the
7 winter for their heating and for their hot water and for
8 their cooking, so a number of us are thinking, well, we
9 can't keep up with this, so let's substitute electricity
10 to do our water and space heating, knowing full well
11 that electricity is not as efficient in doing so as the
12 gas.

13 So I have installed an electric boiler and
14 am heating my home with hot water, and what I intend to
15 do, since that is not cheap, either, is put photovoltaic
16 cells on my roof and net metering, and I would certainly
17 not like to have an disincentive to do that. San Juan
18 County, as long with many other rural counties in Utah,
19 are light on jobs and that's where the poverty rates are
20 often the highest. And to improve our situation with
21 our utility bills and get them into a reasonable level,
22 photovoltaic really offers something for us with the
23 prices going down as fast as they have gone down.

24 So I appreciate you allowing me to testify
25 today. A couple other points, and that is, I don't know

1 if you read in Forbes today, but Panasonic and Tesla
2 have signed an agreement to produce the largest battery
3 producing facility in the world. They are investing \$5
4 billion, and by -- I think this is correct -- by 2020,
5 they are will have a production capacity that will make
6 the same number of batteries that currently exist on
7 earth in one year.

8 They are looking at sites through this and
9 narrowing it down to two. I have heard of Reno and
10 Stockton, Reno, Nevada and Stockton, California. And I
11 bring this up because all of this is about, apart from
12 my particular need in San Juan County, is about
13 disruptive technology. And the batteries will have a
14 potentially profound impact on a number of things; one
15 of which is, A, my ability to actually buy them in
16 stores, my electricity, and not have to net metering;
17 but, also, when I am in Salt Lake and I see the same air
18 pollution we all see and are concerned about, the
19 economies of scale that will occur with this level of
20 production of nickel cadmium batteries could very well
21 drive those battery costs down significantly, and that
22 will make a difference for the sale of the electric
23 cars. And at the moment, I assume our problem in our
24 air here is not solely, but largely, caused by tailpipe
25 emissions, and to the extent that battery allows us

1 to -- are cheap enough and allows us to store it, we may
2 be able to cut those down by that disruptive technology.

3 Lastly, I worked as an executive in finance
4 and planning for one of the largest corporations in
5 Utah, and like -- and very heavily regulated
6 corporations, and disruptive change is something we had
7 to deal with, particularly in the last 20 years. I'd
8 say that one of the hardest things for us to deal with
9 is the fact that our corporation is very intense into
10 capitalized infrastructure, and we learned, when we were
11 in grid setting phases, that we were a bit trapped by
12 our fixed costs. And to continue to service the cost on
13 those fixed costs on the capital assets was an influence
14 in our raising rates, and, yet, if we, if we took some
15 of the disruptive technology that was coming into the
16 market, and there was a lot, and if we adopted it, we
17 would have to start writing down assets, and in world
18 finance, that is not a good thing.

19 And I suspect Utah Power is in a very
20 similar situation, huge capital infrastructure, in the
21 power plants mainly, and that adopting to this
22 disruptive technology is a real conundrum for them. But
23 that it's a way we have to go because in almost every
24 example of this type of destructive technology,
25 disruptive, things eventually do go that way, and the

1 faster you can adapt to it, the better. Thank you.

2 COMMISSIONER CLARK: Thank you, Mr. Allred.
3 Mr. Mora, followed by Erick Hoganson.

4 DAMIAN MORA

5 Called as a witness and having been duly sworn,
6 Was examined and testified as follows:

7 SWORN TESTIMONY

8 COMMISSIONER CLARK: Thank you. Please be
9 seated.

10 MR. MORA: My name is Damian Mora,
11 D-A-M-I-A-N, Mora, M-O-R-A. I am a Rocky Mountain Power
12 customer, not an net metering customer. I am here
13 representing Garbette Homes. I am the energy
14 coordinator for Garbette Homes, and as many of you might
15 know, Garbette made the transition of energy efficiency
16 in solar and renewable energy homes in 2008. We built
17 several, several energy efficient, larger homes.

18 Garbette is in an interesting position
19 because we create hundreds of Rocky Mountain Power
20 customers a year, and we also, you know, we do solar
21 standard in a lot of our homes, so we also creating a
22 lot of homeowners that may be subject to a fee. We are
23 obviously opposed to the fee.

24 What Garbette does, many people want the
25 energy efficiency and renewable energy as part of their

1 home but many cannot afford the additional cost to add
2 these energy efficient measures or renewable energy
3 features, like solar thermal and geo. It can be very
4 cost prohibitive. It has been our goal that through
5 innovative design, we could offer both energy efficiency
6 and renewable energy as standard, affordable options to
7 the average Utahan. These features improve the quality
8 of air and quality of life for our homeowners while
9 saving them money.

10 Utah boasts an extraordinary solar resource
11 and we strongly believe that Utahans should be reaping
12 that nonpolluting energy. Our policymakers and rate
13 makers should be encouraging smart, sensible energy
14 decisions that cut down on energy consumption and save
15 Utahans money on their energy bills.

16 A lower monthly energy bill helps take
17 pressure of the homeowners so they can focus on paying
18 their mortgage and, you know, anything that comes up,
19 medical bills. It definitely helps. It goes a long
20 way. Our homeowners are, you know, average Utahans that
21 want affordable homes and affordable energy. We simply
22 cannot penalize them for choosing solar. To add a fee
23 now will discourage Utahans from investing in solar when
24 we should be doing everything we can to encourage
25 personal investments in nonpolluting energy.

1 I am very brief. I encourage the PSC to
2 propose the proposed solar fee. Thank you.

3 COMMISSIONER CLARK: Thank you, Mr. Mora.
4 Questions?

5 MS. HOGLE: Thank you. I am interested in
6 your arrangement with the eventual home owners and just
7 how it is that you incorporate solar into the package.
8 Can you -- I am just curious --

9 MR. MORA: We offer as a standard -- I mean,
10 if someone wants -- in a lot of our areas that we
11 develop, if they want Garbette Homes, we build it into
12 the house, you know, we wire it during the construction
13 phase. It cuts down on costs, you know, and they are
14 able to benefit from an energy efficient home with
15 solar. So does that answer your question or --

16 MS. HOGLE: Just another question; how is
17 the relationship between you and the homeowner with
18 respect to the solar panels? I mean, do the homeowner
19 paying for the solar panels?

20 MR. MORA: It is included in the cost. So
21 we -- you know, we hire someone to install it and, I
22 mean, we include it in the cost of the house and the
23 homeowner pays for that. So they own that system; is
24 that -- I think that is what you are asking?

25 MS. HOGLE: Thank you.

1 COMMISSIONER CLARK: Any other questions?
2 Thank you, Mr. Mora. Erick Hoganson, followed by Kyle
3 Oram.

4 ERICK HOGANSON

5 Called as a witness and having been duly sworn,
6 Was examined and testified as follows:

7 SWORN TESTIMONY

8 COMMISSIONER CLARK: Please be seated.

9 MR. HOGANSON: My name is Erick Hoganson. I
10 am a Utah resident. I live in West Valley City. I am a
11 Rocky Mountain Power customer and I am not a net
12 metering customer.

13 My testimony is somewhat biassed. I work
14 for a solar company, SolarTex Solutions. Before working
15 for SolarTex Solutions, I was in the oil and gas
16 industry for eight years, and in the solar industry, I
17 make about one third of what I did in the oil and gas
18 industry, but I can sleep at night.

19 So I just wanted to address the few points
20 that I think are pertinent to this debate that I rarely
21 hear mentioned. Let's see, for one, President Obama
22 recently issued a statement about how his energy
23 policies would cause rates to skyrocket, is what I
24 believe was the term he used, and that's, in large part,
25 because of tariffs, a renewable energy credit

1 requirement, which exists in some states but not here in
2 Utah for now. Should Obama be successful, there would
3 be a nationwide need for renewable energy credits, thus
4 providing a value to them in Utah. Currently, as part
5 of a net metering contract, with most utilities, you
6 need to give up some or all of your renewable energy
7 credits that your solar panels, or other renewable
8 energy producer facility, would be generating. And
9 right now, that is an of no value because there is no
10 value attached to them in Utah, but there could be
11 future value, and I believe Rocky Mountain Power sees
12 this because every year, they have a lottery in which
13 they help to fund solar power projects and other
14 renewable energy projects, in general, about a dollar a
15 watt.

16 My solar company recently did the some solar
17 power parking structures for Ace Recycling and Disposal,
18 which is a very environmentally conscious company; for
19 one, being a recycling company; and, two, having a solar
20 system recently installed and also having a natural gas
21 powered fleet of vehicles. They -- you know, they have
22 to give up some of their renewable energy credits
23 because Rocky Mountain Power helped them pay for it. I
24 believe it was a dollar a watt. It was 280 kilowatt
25 systems that would run around \$280,000 that Rocky

1 Mountain Power invested, and, essentially, purchased
2 renewable credits ahead of time. So it is just a point
3 that I rarely hear mentioned; one more benefit that
4 solar gives that it doesn't get credit for, or could
5 potential give, I should say.

6 Another point that I -- every once in a
7 while we hear about electric cars and how they are
8 gaining popularity, and without solar, electric cars are
9 not more environmental beneficial than gasoline
10 vehicles. They -- you know, because their powered by
11 coal. So, generally, people who buy electric cars
12 couple them with solar panels in order to have a
13 greater, an actual environmental impact by investing in
14 them.

15 I think that -- you know, the Blue Sky has
16 been brought up quite a bit in this hearing, but I feel
17 like the lottery is even more contradictory to this
18 request. If they are investing in solar and encouraging
19 solar directly, I mean with money, they are not just
20 getting donations from people passively and then passing
21 them on; they are taking their income and investing it
22 in renewable energy. And in order to encourage people
23 to do that, it's contradictory, which is too light a
24 term, it is schizophrenic to, on one hand, be helping to
25 purchase solar and then engaging in contracts with

1 people, and then on the -- the next day, come around and
2 say, well, we are going to, you know, ignore that
3 contract we signed with you that said these terms, and
4 we are going to toss on some extra costs onto that
5 contract without providing any real evidence that that
6 is necessary.

7 People have talked a lot about the \$8 fee
8 and I wanted to point out a distinction. Your average
9 customer pays a \$5 meter fee from Rocky Mountain Power,
10 and then Rocky Mountain Power has an \$8 minimum charge,
11 which means that if you are just a regular customer, you
12 are not experiencing that extra \$3 fee. You are paying
13 a \$5 meter fee to help maintain the grid, which is the
14 reason for the meter fee, and then an additional \$3 to
15 have solar already. They are already paying more to
16 have solar than someone who doesn't.

17 I also want to point out the argument, I
18 mentioned before how I make less than I did in the oil
19 and gas industry. I consider myself to be a poor
20 person. I also think the argument that rich people
21 benefitting and poor people are being harmed is
22 insulting. I look at power bills all day long as part
23 of, you know, working for a solar company, and I can't
24 help but notice that businesses use a lot more
25 electricity and they pay a lot less for it.

1 So if we are saying that solar customers
2 have an impact on the grid and should have to pay more,
3 well, then, shouldn't those who have the biggest impact
4 on the grid have to pay more. If your average business
5 pays between 4 and 8 cents a kilowatt hour, whereas the
6 average resident pays 12 cents a kilowatt an hour, they
7 use a lot less power but they pay more for it.

8 So, again, I feel like there is an extreme
9 contradiction there in the kind of two-faced approach to
10 green energy that Rocky Mountain Power has taken. They
11 have such an opportunity to facilitate the good future
12 for this State and the country. Solar is a good
13 investment. They talk a lot -- people talk a lot about
14 grid parody. When will solar reach grid parody. It is
15 past it. People don't generally buy from us to have a
16 warm and fuzzy feeling. That is kind of a side benefit.
17 But they are doing it to save money because it does save
18 them money, and that is why Rocky Mountain Power is now
19 investing in solar, not just in the lotto but, also, you
20 know, they've entered into power purchase agreements
21 from major solar farms here in Utah. In 2013, all new
22 power production added to the United States' grid was
23 solar because it is cheaper.

24 I believe that it would still be cheaper,
25 even without this fee, and it probably wouldn't hurt our

1 business model, but it is just, it is just so insulting
2 and it is such a hypocritical approach to green energy,
3 that I hope that -- I don't know if externalized costs
4 are something that you gentlemen will be considering in
5 your decision, but certainly they exist. I believe at
6 the beginning of the testimony, there was another
7 gentleman who mentioned a study done by the Harvard
8 School of Medicine, which gave a range of externalized
9 costs, in general, in the country and said that if power
10 companies were charged for the damage that they are
11 doing by their business model, that our electricity rate
12 would be somewhere between 17 and 39 cents a kilowatt
13 hour. I think that that's considerable.

14 I would -- I have one more point, and that
15 is that the solar subsidy is often pointed to, that
16 solar's only reached grid parity because of subsidy.
17 However, I -- whenever that point is made, I notice that
18 it is also -- never also pointed out that Rocky Mountain
19 Power gets a much, much larger subsidy, and so do most
20 power companies, and have been for a hundred years.
21 Subsidies are generally designed to stipulate new growth
22 in business, not to just increase the profit margins of
23 a hundred year old company that are very successful and
24 that and don't really need the subsidy.

25 And, also, that with a solar subsidy, the

1 financial benefit goes not to the solar company that
2 sold the system or to the solar manufacturer that built
3 the panel, but to the consumer directly, whereas power
4 company's solar subsidy, many of them, go directly to
5 their profit margin, and who knows where from there.

6 I think it is just very short-term thinking.

7 There is an old phrase that a true capitalist will sell
8 you the rope piece you are fixing to hang them with and
9 that is what I see here; short-term profits being
10 considered as the greatest factor and the only factor to
11 be considered. So I hope that you will deny this rate
12 request and scoff at the idea of it. Thank you.

13 COMMISSIONER CLARK: Thank you, Mr.
14 Hoganson. Any questions? You are excused. Let's see
15 how many we still have with us. I have a number of
16 names on the list but I don't think Kyle Oram has come
17 forward. So I have -- if you are here, would you just
18 let us know so I can have a rough estimate of who we are
19 going to hear from. Don Mignola.

20 MR. MIGNOLA: Yes.

21 COMMISSIONER CLARK: Thank you. Michelle
22 Doxey. Is Michelle here? No? Okay. Sam Raby? David
23 Hopkins?

24 MR. HOPKINS: Back here.

25 COMMISSIONER CLARK: Thank you. Bill

1 Wheeler?

2 MR. WHEELER: Ray.

3 COMMISSIONER CLARK: Oh, Ray Wheeler, thank
4 you. Allen, could be, Numan or something like that,
5 starts with an N. No Allen, anyway? Okay. Jeff
6 Louden? Josh Schemermon?

7 MR. SCHEMERMON: Yes.

8 COMMISSIONER CLARK: Amy O'Connor?

9 MS. O'CONNOR: Yup.

10 COMMISSIONER CLARK: Thank you. David
11 Nimkin.

12 MR. NIMKIN: Here.

13 COMMISSIONER CLARK: Thank you. Eric
14 Johnson?

15 MR. JOHNSON: Yes.

16 COMMISSIONER CLARK: And that gives us
17 seven. So we will be in recess until 20 minute to the
18 hour, thank you.

19 (Whereupon, a break was taken.)

20 COMMISSIONER CLARK: We will hear first from
21 Mr. Mignola, then David Hopkins.

22 Do you wish to give sworn testimony?

23 MR. MIGNOLA: I guess so.

24 DON MIGNOLA

25 Called as a witness and having been duly sworn,

1 Was examined and testified as follows:

2 SWORN TESTIMONY

3 COMMISSIONER CLARK: Thank you. Please be
4 seated.

5 MR. MIGNOLA: Okay. My name is Don Mignola,
6 Don, that is easy, D-O-N, Mignola, M-I-G, as in George,
7 N-O-L-A. I live in West Valley. I obviously pay money
8 to the power company but I don't have net metering,
9 okay.

10 Now I had planned on speaking entirely about
11 the cost of this extra fee and some related costs, but
12 in the last couple of days, I have heard some discussion
13 about electric cars and a few other things, some of them
14 which from the utility company, so I feel compelled to
15 just make a few statements ahead of time, just to
16 clarify a few issues. You won't see any of that in my
17 documentation.

18 It's true that most of the energy and the
19 pollution that is generated for our electrical use here
20 is generated some other place. It's also true that the
21 vehicles that are tailpipes are producing most of the
22 pollution, okay. Now that happens to be my first effort
23 to clean up the environment. That goes back to about 25
24 years.

25 I will make the following statement, which

1 will alarm some of you: People have been predicting
2 what is going to be happen with electric cars and its
3 always fallen short. I am going to make a statement
4 that between 2015 and 2020, you are going to see an
5 escalation of electric vehicles, and you are going to
6 see it because of two technologies. I won't go into
7 those today, but you will find that that is going to
8 make a major difference. We are going to see a huge
9 change. And that is going to require electrical power
10 at the home, primarily because that is where most of the
11 general -- most of the usage is going to be.

12 If we want electric vehicles, we have to the
13 have enough electrical power at the home in order to
14 accommodate this. There is a couple of other
15 requirements on the road that is going to be necessary
16 but I just want to put that in, to put that in to
17 prospective for everybody, okay.

18 Now, one of the big questions has been, will
19 this increase, that we are talking about, discourage
20 homeowners from going for this program. I have some of
21 the answers that I think might feel helpful, but first
22 what I would like to say is that there are some other
23 things that we should look at before jumping ahead. Now
24 I have sent you gentlemen a document. You've got some
25 of it with you, so some of you actually have seen what I

1 have already sent to them. One thing you don't see is
2 the 44 pages that I sent to these gentlemen that
3 pertains to what EPRI has prepared in February. Now
4 next month, they are scheduled to produce Phase II of
5 this study that they are doing. Now what they are
6 calling it is the Integrated Grid, realizing the full
7 value of central and distributed energy resources. That
8 is really what we are talking about but they are looking
9 at a global way of doing this.

10 Phase II will go into more details and more
11 stuff that we can get our teeth into, and so I would
12 strongly urge that that be the basis of study to find
13 out really if we can make some differences as to how we
14 look at those costs. Because I think -- most of you
15 know what EPRI is, the right -- do I have to explain
16 that? Okay, so that is what I had to say.

17 Now if a client came to me and said, "What
18 can we do to be more efficient, where do we start," I
19 would probably say, "Let's go after the low-hanging
20 fruit." There is a lot of reasons for that but that is
21 what I would do. Now if I were asking that same
22 question of our utility companies, I would say that \$25
23 that they say cost them every month for every customer
24 is a low-hanging fruit.

25 I've also heard the number of \$70, and I am

1 not sure what the differences are there, but that is
2 where we need to -- regardless of whether it makes sense
3 or not, if you are going to -- that is something that
4 should be looked at for lowering the costs. There is no
5 excuse for that being that high, okay. And I've spent
6 most of my adult life consulting for major corporations
7 and making them more efficient and giving them tools,
8 and that is where I would go if that question was to me.
9 So I think that that is what we should look at. And
10 Phase II report is a good place to start.

11 Okay, now this business of what the
12 homeowner is going to do. Well in 2012, Sarah Wright's
13 group made a major push to put solar cells on the
14 rooftops in Salt Lake City. They had an outreach
15 program that was very effective. We had to select an
16 installer, and so we put out bids. Three of us reviewed
17 those bids and made the selection. What I did was I
18 went back afterwards, talking to them and did some other
19 things, to analyze what worked and what didn't work, and
20 I am not going to go into all the things that I found
21 out but I am going to tell you what I think is the most
22 crucial thing of all.

23 Now the equipment and installation is
24 guaranteed for 25 years. The payback is about half that
25 time. Okay, so on the surface, it looks like a very

1 good investment, you know, in that period of time. One
2 of the problems is that the longest loan you can get is
3 short of what the payback period is. As a consequence,
4 the homeowner who takes out the loan is going to be
5 paying more per month than they did before until the
6 loan is paid off. That is bad. That is a disincentive.
7 So what needs to be done is we need to find ways of
8 turning that around.

9 Now the experience was that the tree-huggers
10 that were presented with this signed up and put on --
11 put it -- made the installation. The penny-pinchers
12 didn't. The unfortunate part is for every tree-hugger,
13 there was three penny-pushers. That is an untapped
14 source that we missed. If we can get the cost down per
15 month, that will make a big difference. So I have given
16 that a lot of thought and I have a plan. It has three
17 phases to it but I believe within five years, we could
18 have 50 percent of the houses in Utah with solar panels
19 on their roof.

20 Now I am not planning on going into all
21 those details today. If the Board -- if the
22 Commissioners would be interested at some point in the
23 future, I would be more than happy to go over that with
24 you because, together, we might be able to accomplish
25 something in that area. And I am talking about

1 something that does not require any more subsidies or
2 anything like that. It is putting them where they
3 belong, okay.

4 Now what about an incentive or disincentive
5 with this particular surcharge. If we can lower the
6 price so that the homeowner is now paying less than what
7 they did before, you are going to find people signing
8 up. But if they are on the border and this charge puts
9 them in the other direction, they are not going to sign
10 up. That is simple.

11 And it's -- just look at the experience we
12 have had in Salt Lake City. There is no question about
13 that. If they are on the margin, they are going to
14 think twice, but the biggest deterrent with this, I
15 believe, is that the people that might be prone to sign
16 up, when they see this extra charge, they are going to
17 ask the question, "What is going to happen next year and
18 the year after that? Is this just the getting our foot
19 in the door and then these charges are going to go up
20 and up and up?" That is going to be the deterrent. So
21 there is a psychological factor here that I believe is
22 extremely strong and that we should do everything we can
23 to avoid it, okay.

24 Now, I'd like to make some comments about
25 the study that the utility company made near the

1 university. Now the way I understand the purpose of
2 this study was to take one group, one area, and then
3 project to the rest of the State of what might be
4 practical. I am all in favor of that. That makes a lot
5 of sense and I was all excited about that until I read
6 the report. To say I was disappointed is an
7 understatement.

8 Now I have -- here is my problems with that.
9 First of all, all the stuff that they went through to
10 make their calculations is ridiculous. They are talking
11 about what NASA does to the environment and the
12 atmosphere and measuring that. That has -- that can be
13 entirely avoided. It is not necessary to do that in
14 order to come up with a reasonable conclusion.

15 The next thing is they missed probably the
16 most important thing to use as a guide and that is the
17 temperature. Now they should also have had cameras up
18 there to see how much cloud is covered and that sort of
19 stuff for this type of study, but the key thing is the
20 temperature. And if they can make a correlation between
21 the production of those cells at various angles and
22 temperature, that can be projected to the rest of the
23 State, because we already know what the temperatures are
24 at various parts of the State. You don't know on a
25 day-to-day basis but we know it year-by-year. So that

1 was one of my problems.

2 My other problem was the area they picked
3 around the university. Why in the world did they do
4 that? Now some of you have got this other handout. You
5 can see the top one is a photo that was in their report,
6 and it shows the structures and the trees. There is
7 more trees than structures covering everything. Now,
8 why in the world would you pick some place that is
9 covered with trees? This is an old neighborhood. Old
10 neighborhoods tend to have tall trees. The tall trees
11 cover the roofs, so this is no place -- that is not your
12 first choice. You should be going after areas where
13 there are already not a lot of trees, which is most of
14 Utah, so this is not indicative.

15 The second thing, and those of you have the
16 handout there, is this was also in their, in their plan.
17 It shows one of the houses. And what can you expect
18 from these olds houses. Peak roofs, real sharp, peak
19 roofs, and also a lot of twists and turns on the thing.
20 And that is no place -- those aren't prime suspects for
21 a photovoltaic cells. You can't do anything with them
22 and there is not enough space, so this was a bad choice
23 of places to look for. What they -- I don't know if
24 they did this or not, but it would have made a lot more
25 sense to get a hold of EPRI and/or the national lab in

1 Golden, Colorado, and see if they had something that
2 could have been used, which would have been more
3 universal. So that is the point there.

4 Now the next thing I would like to deal with
5 is this summer hot spikes that do the heavy use of air
6 conditioners. Now our solar cells are at a particular
7 angle, and that causes less sun to hit them and produce
8 electricity than other times, okay. If the cells move
9 so that they are always perpendicular to the sun's ray,
10 you would pick up 30 percent more energy. That is a
11 pretty universal figure that is accepted pretty much in
12 the industry. The problem is that it is expensive to do
13 that. Every one of these cells needs a unit there to
14 twist it with the sun.

15 Well, there is a new device out, brand new,
16 and what it does is it travels around and tweaks all of
17 the things every few minutes, and then goes around a few
18 months later and does it again. Now I don't know what
19 the break is on how many cells you need in order to do
20 this, but there's -- that is going to make it cost
21 effective. And what does that do, that 30 percent?
22 That 30 percent is not going to necessarily raise the
23 peak. It is going to spread out the peak. And when you
24 do that, you are go going to have higher energy
25 production at the beginning of the day and higher energy

1 at the end of the day.

2 And this business of a seven percent, or
3 whether that number means anything or not, goes out the
4 window, because with this, you are going to get
5 something like 30 percent efficiency. So that is going
6 to change all -- this is a game changer and it is good
7 for the utility company because it is going to even out
8 their flow. The peak is not going to be as drastic.
9 Okay, so that is something that I think we should
10 support.

11 Now there is another thing that goes on.
12 When the temperature goes up, efficiency goes down of
13 the photovoltaic cells. We have known this for years,
14 okay. And it also shortens the life of the cell when it
15 really gets hot. Now they have tried various ways of
16 cooling them down. Unfortunately, these ways are too
17 expensive to make them cost effective. However, there
18 is good news. A Stanford professor has come up with a
19 passive way of doing this so there is no ongoing cost.
20 They intend to commercialize this as soon as they can,
21 and I wouldn't be surprised if they commercialize it
22 sometime next year, if not the year after. That is
23 going to increase the efficiency of the cells. It is
24 going to make them last longer, but it is going to
25 extend the energy produced at the end of the day

1 disproportionately because as these cells heat up, they
2 lose their efficiency and their efficiency goes down.

3 Now if all of a sudden, a cloud comes over
4 and stops everything, the cells aren't just going to
5 whoop up and cool down. They are going to gradually
6 cool down. But if we can get -- keep them cool all the
7 time, they are going to produce higher electrical energy
8 at the end of the day than they do now. That is also
9 going to affect that seven percent figure. So that is
10 something that we should look forward to and move to
11 these things.

12 What we should be doing is looking to these
13 technologies. The rate thing you are talking about is
14 not for today and tomorrow. It is for next year and the
15 next year, and the technology is going to be different
16 next year. So this is what we should be looking for is
17 the technology that comes tomorrow and the year after it
18 when you are setting the rate, okay. So much for that
19 lecture.

20 All right, now we are going to really -- I
21 hope you are all sitting down. There are ways of
22 limiting almost all the electrical energy used by air
23 conditioners. Now think about that; if we can eliminate
24 most of the air conditioning expense, all of this
25 problem of this peak load will be, essentially,

1 eliminated to the utility company, and that means that
2 they don't have to provide for this excess capacity.
3 That means that it is far more profitable to do it that
4 way.

5 Now how do you go about that? How is that
6 done and is this some high-tech stuff? No, it is not.
7 It is low tech. It is already being done in Utah, and
8 there is some pictures that will show this. The air a
9 few feet down, in Utah, is 55 degrees. If we pick up
10 that temperature, we don't need air conditioning. You
11 put the -- you pick up the energy with tubes down,
12 several feet down, it cools down the air, or liquid, in
13 those tubes, you pipe that up to either an -- if it is
14 liquid, you are pumping that into a solar heating
15 system, solar in the floor, okay. Now instead of being
16 just solar heating in the floor, you've got solar
17 cooling in the floor. And you don't need a compressor
18 you don't need all the other stuff.

19 Now what does this cost? Well, it's cost
20 vary all over the ballpark. In general, the cost of
21 installation is somewhere between that of a swamp cooler
22 and an air conditioner. The maintenance of both of
23 these present systems is high. The maintenance of this
24 system is almost nil. The cost for moving this liquid
25 or air through the system is less than moving the air

1 with a swamp cooler and there is no water involved in
2 the process, and the comfort level is terrific. There
3 is nothing better than that.

4 Now I ask you, this system is a game
5 changer. It can eliminate all the summer electrical
6 spikes. It can eliminate the need for additional
7 electrical capacity for the years to come. It can
8 eliminate far more than the proposed month's charge. It
9 makes that thing look like chump change, as far as
10 effect on the utility company, and it makes it more
11 sense. Is there any reason why we shouldn't pursue this
12 alternative vigorously. I mean, if we said let's try
13 and talk 20 percent of our users -- our homes every
14 year, we can make a huge difference in a very short
15 period of time. And I believe that is one of the things
16 that we want to do.

17 Now I've got one other -- oh, my goodness, I
18 screwed up. I turned the page. Okay, there is another
19 technology and it is not new technology. It is called
20 thermal mass. A house using the principal of using
21 thermal mass stays about the same temperature 24 hours a
22 day and 365 days a year. You only need a small amount
23 of energy to tweak it once in a while. That is the way
24 this works. Now the physics in this is a little hard to
25 explain so I won't go into all those details. I will

1 tell you more about what works and give you some
2 authenticity resolutions. First of all, the temperature
3 in a thermal mass not only remains constant, but people
4 are more comfortable in one of these homes when the
5 temperature is actually lower. This works -- this is
6 radiation and it works very much like the sun.

7 Now you know that if you are in the shade
8 and then you walk out into the sun, it gets a lot
9 hotter. This works the same way. The big difference is
10 you don't get sunburned. That is the good news. But it
11 works the same way. So people are comfortable, and
12 people that normally -- I am too cold while the other
13 person is too hot, those problems tends to go away with,
14 with this type of system, so you are actually more
15 comfortable, and if we can do the heating and cooling,
16 make sense.

17 Now the man that wrote the book on this
18 actually built some homes this way, and Utah Power gave
19 him a special accommodation, so I think there is a lot
20 of credibility to it that the utility company can verify
21 because they wouldn't be passing out these types of
22 credentials if they -- I am sure they validated this
23 before. So this system is also a game changer. And now
24 is there any reason why we shouldn't also pursue this.
25 Now this is only practical primarily for a new home,

1 okay, but we can encourage these things to happen.

2 So in conclusion, I am saying that this four
3 or five dollars, or whatever it is going to be, is going
4 to discourage some people, not everybody, it is going to
5 discourage some people. It ticks off a lot of people, I
6 can tell you that. If you talk to people, they get mad
7 about it, and that is not good for the utility company
8 and it is not good for any regulatory agency. It
9 discourages that sort of thing.

10 There are alternatives. There is technology
11 that is going to make a huge difference this year and
12 next year that we need to take advantage of. And let's
13 not be shortsighted. Let's move to these things and
14 then let's do these things that will make a real change,
15 a major change, so that the load that the utility -- the
16 plan for is not having these huge ups and downs. It is
17 going to be steadier and it is better investment in
18 capital, okay. Thank you. Any questions?

19 COMMISSIONER CLARK: Thank you, Mr. Mignola.
20 Any questions?

21 MR. MIGNOLA: I thought the Utility would be
22 asking me some questions.

23 COMMISSIONER CLARK: You are excused. David
24 Hopkins, followed by Ray Wheeler.

25 Do you intend to offer sworn testimony?

1 MR. HOPKINS: Yes.

2 COMMISSIONER CLARK: Okay. Please raise
3 right your hand.

4 DAVID HOPKINS

5 Called as a witness and having been duly sworn,

6 Was examined and testified as follows:

7 SWORN TESTIMONY

8 COMMISSIONER CLARK: Okay, please be seated.

9 MR. HOPKINS: My name is David Hopkins,
10 H-O-P-K-I-N-S. I live in Salt Lake County, in the
11 Millcreek area, and I am a customer of Rocky Mountain
12 Power and also a net metering customer. In 2010 and
13 '11, I, two different times, I installed solar on my
14 home with the assistance of Rocky Mountain Power, part
15 of the rebate program. I received rebates from them.
16 And I signed a contract and turned over part of the
17 renewable energy credits to them. From my point of
18 view, it was a positive relationship, or partnership, to
19 help add power and stability to Utah's grid, if you
20 will, okay. I also purchased, the next year, a Chevy
21 Volt, which I operate there and my wife mostly drives it
22 and she plugs it in at work, as well. So it saved quite
23 a bit of money.

24 Now the sizing of grid that I have, the rate
25 I have on my home, is really set up to take advantage of

1 the tiered rates that we have. You guys have created
2 really kind of an interesting system, in that what it --
3 the advantage it gives to a homeowner, if he sets the
4 rate up properly, is that the maximum rate is around 14
5 cents kilowatt in the summer, and my panels are set
6 fairly shallow to take advantage of that.

7 I don't net zero. I don't really have an
8 intent to do that because I don't really see an
9 advantage of that because of the sliding scale. From
10 the point -- the way I view the way Rocky Mountain
11 Power, at least what I thought the way they were looking
12 at that, was their demands in the summertime on their
13 infrastructure are high because ambient temperatures and
14 solar absorption in transformers and high loads, which
15 causes transformers to age prematurely, and, in some
16 cases, die because of the increased load and just the
17 temperature during the year.

18 So one of the things that concerns me is
19 that as PV prices drop, which they have for the last 40
20 years, basically they started out at, what, \$1,000 a
21 watt and now they are down to maybe on the PV, on the
22 cells themselves, down in the range of \$1 to maybe 50
23 cents, and it is going to continue. This is a
24 disruptive technology that is going to change how power
25 is produced and distributed. And what I don't get is

1 that Rocky Mountain Power isn't taking advantage of
2 that.

3 Utah is kind of an odd place. We have got
4 all this westerners living on top of each other in this
5 valley, producing pollution and all these other things,
6 then we have this huge grid with all these wires running
7 around Utah, and, especially, in Southern Utah where it
8 gets fairly warm. And I think in a lot of cases, that
9 it is overloaded and it is expensive to operate. Using
10 distributed power in that sort of situation seems like
11 an obvious solution to generating power and reducing
12 maintenance on the grid because some of the most
13 expensive components are thermally and load sensitive.
14 Why don't they take advantage of it?

15 And really what I am here to do is try to
16 push you three to consider that in the future, what we
17 should be looking at is trying to strategically take
18 advantage of those situations, to reduce, not increase,
19 the rate structure in this state. I think with the
20 falling prices of PV, attaching PV to homes -- like in
21 my case, I am at the end of the line and I have big
22 transformer hanging out on a pole behind my house. It
23 is 50 KV, it serves 16 customers, and I put out power to
24 all those people. Okay, all it really does to Rocky
25 Mountain Power is make that transformer last longer, and

1 the substation reduces their load, and another dozen
2 people like me in my neighborhood reduces the load in
3 that neighborhood. And on a hot day, Rocky Mountain
4 Power gets to sell it to the Smith's down the road at a
5 high demand charge.

6 And that sort of opportunity in, you know,
7 places like Moab, where I am from, it gets pretty warm
8 down there, things blow up, so it's creating these
9 blanket categories. And not being smart will make it so
10 we pay a lot more money in the future. And I really
11 would like to see a sort of leadership from the Public
12 Service Commission to try to push Rocky Mountain Power,
13 as I think you have done with the subsidy I received
14 from them, okay, on the rebate, to look at commercial
15 and domestic agriculture.

16 I am a skier and every time I get on a ski
17 lift, I think substations in the power grid that
18 supports this place gets used five percent of the time.
19 You know, there's mining operations, people are pumping
20 water in Delta in the summer, but the rest of the time
21 what is it doing? The grid is kind of sitting there.
22 So if it put up solar panels next to a pump, and this is
23 something they do in Texas, okay, and they pump water
24 out of the ground or I pump it into my sprinklers, in
25 the summer, there's a pretty high load. And I would

1 imagine when Rocky Mountain Power laid out their grid,
2 they minimized their investment. Okay, so those
3 transformers and that grid are probably undersized
4 because it only really gets tested part of the year.

5 So my suggestion is that instead of doing
6 these blanket increases in rates for people, that they
7 invest, and the Public Service Commission pushes Rocky
8 Mountain Power to look at strategies where they can
9 support failing infrastructures, or infrastructures that
10 might be at load or just underutilized -- and that nice
11 thing about solar is it is very entrepreneur thing. It
12 doesn't take huge investments. It doesn't take going to
13 Wall Street and getting a billion dollars, okay. You
14 just go incrementally and look for these opportunities
15 and, you know, low-hanging fruit. There's got to be a
16 lot of that there.

17 So that is why I am concerned and I oppose
18 this, this kind of blanket increase on solar because
19 what it is going to do is it's going to hold Utah back.
20 And it is going to -- you know, somebody said it is
21 going to make us look schizophrenic and it does. We
22 need to invest smartly. I mean, that is what I thought
23 I was doing with Rocky Mountain Power. But right now,
24 they are going to come back and start charging me, and I
25 am like, you know, I signed a contract, and there's, you

1 know, renewable energy credit that they are going to
2 sell some day, it is just a strange relationship.

3 So thank you for your time, especially
4 staying here so late in a hot room with suits on and
5 ties. I appreciate it. Thank you.

6 COMMISSIONER CLARK: Thank you, Mr. Hopkins.
7 Questions for Mr. Hopkins? Thank you. Ray Wheeler,
8 followed by Josh Schemermon.

9 MS. ROBERTS: I saw Mr. Schemermon on the
10 elevator. He apologized to me and said he had to leave.

11 COMMISSIONER CLARK: Okay, thank you.

12 RAY WHEELER

13 Called as a witness and having been duly sworn,

14 Was examined and testified as follows:

15 SWORN TESTIMONY

16

17 MR. WHEELER: My name is Ray Wheeler. I am
18 a resident of Salt Lake City and a net metering customer
19 of Rocky Mountain Power. I am also a board member of
20 the Association for the Tree of Life, which is deeply
21 involved in trying to facilitate a power transformation
22 to renewable energy nationwide, the Earth Restoration
23 Network, which has published a 500-page master plan for
24 converting our country to full sustainability for food
25 water and carbon-free nuclear-free energy within one

1 lifetime, and of the Mormon Environmental Stewardship
2 Alliance, on whose board I sit as an advisor. Thank you
3 for all of your time tonight. It was quite heroic of
4 you to sit for so many hours and listen to this
5 testimony. And, also, thank you to all these people who
6 have proceeded to me. I am just fascinated by all the
7 information that's come out of this. It has been a very
8 rich hearing process.

9 I am here to encourage the Commission, like
10 so many others have tonight, not to apply the proposed
11 new fee for net metering services for solar powered
12 providers. No such fee should be applied until an
13 independent audit is down to determine the true costs
14 and benefits of solar power shows that costs to Rocky
15 Mountain Power ratepayers exceed the benefits.

16 In our country, public utilities -- public
17 entities frequently and massively subsidize private
18 for-profit entities on the grounds that such subsidies
19 are justified because the subsidized entities are
20 providing an important public service, such as energy,
21 food, national defense, or jobs, and should, therefore,
22 be given an incentive for providing the needed service
23 in the form of subsidies, which sometimes range into the
24 billions of dollars.

25 I would like to step back and give you a big

1 picture overview of the primary reasons, or one cluster
2 of primary reasons, to incentivize the growth of solar
3 power production capacity throughout Utah and especially
4 on the Wasatch Front.

5 When we think about the big picture, we are
6 talking -- not talking only about the immediate effects
7 of slapping a fee onto the cost of providing net
8 metering service for solar providers. Those effects are
9 actually quite large, up to 70 percent reduction and
10 applications for new solar projects, in the case of
11 Arizona. But what is far more important to consider is
12 the consequences of adopting a posture of discouraging,
13 rather than encouraging, the fastest possible build out
14 of alternative clean energy production capacity here in
15 Utah and elsewhere throughout the world.

16 Last year, my wife and I invested about
17 \$17,000 to put a five kilowatt solar system on our roof.
18 This was our net cost after 30 percent tax write off on
19 our federal income taxes. \$17,000 was a large piece of
20 our personal savings and a lot of money to invest all at
21 once. We did it. So why did we choose to help finance
22 and build the long-term alternative energy production
23 capacity of Rocky Mountain Power? We did it because we
24 knew enough about the consequences of addictions to
25 facile fuel energy to believe we had a moral obligation

1 to assist in the transformation of our country to clean
2 and renewable energy.

3 I want to give you a summary now of what I
4 consider to be the most important logistical and moral
5 problems that we as a species face and that is global
6 warming, something which seems abstract, off in the
7 future, not our problem today here and now, and I want
8 to bring it into your consciousness and try to raise
9 your consciousness as to its immediacies.

10 According to overwhelming 97 percent
11 consensus of 2,500 of the most distinguished climate
12 scientists in the world, human-caused carbon dioxide
13 pollution has already caused, with a certainty of 90
14 percent, a one degree Farenheit average earth
15 temperature increase since the beginning of the
16 industrial revolution. That increase has brought us to
17 a level not seen for the past 400 years in the fastest
18 -- and has been the fastest rise in average temperature
19 in the past 1,000 years.

20 If human activity continues to release
21 greenhouse gases, mainly carbon dioxide and methane,
22 into the earth's atmosphere as extrapolated for ongoing
23 population growth and industrialization, that will cause
24 a four degree to 11 degree Farenheit increase in average
25 global temperature.

1 Now a few degrees, one way or the other,
2 what difference does it make. It makes a huge
3 difference. An increase of just a few degrees has an
4 immense impacts on weather, water supply, agriculture,
5 wildfires, biodiversity, fisheries, and every other
6 aspect of life on earth. For example, during the last
7 ice age, the average global temperature was just five to
8 nine degrees cooler than it is now, and that resulted in
9 the accumulation of up to 3,000 feet of glacial ice on
10 much of North America, where there is no ice today.

11 Since the beginning of the industrial
12 revolution in 1750, average global temperatures have
13 been increasing in precise lockstep with atmospheric
14 concentrations of carbon dioxide gas, which traps heat
15 radiating from the earth's surface. CO2 concentration
16 in the atmosphere has increased 34 percent since 1750
17 and 62 percent of the increase has occurred since 1959.
18 The immediate evidence of global warming is obvious and
19 dramatic.

20 Glaciers on the Tibet-Quinghai Plateau at
21 the head of China's yellow and Yangtze rivers are
22 melting at seven percent a year. At this rate,
23 two-thirds of that glacial ice will disappear within 50
24 years. These disappearing glaciers feed all of the
25 major rivers of Asia, including the Indus, Ganges,

1 Mekong, Yangtze and Yellow rivers.

2 Over the past three decades, more than a
3 million square miles of perennial sea ice, an area of
4 the size of Norway, Denmark, and Sweden combined, has
5 melted away. In the past decade, we have seen a 40
6 percent reduction in polar sea ice, a loss of ice area
7 five times the size of Great Britain. Sea ice is
8 shrinking by six percent per year and at increasing
9 rates. Scientists at the US Center for Atmospheric
10 Research predict that if the current rate of global
11 warming continues, the Arctic could be ice free in the
12 summer by 2040.

13 Meanwhile, gigantic -- whoa, I lost my
14 place, sorry. Gigantic blocks of shelf ice are breaking
15 away in the polar regions. In 2000 and 2002, ice
16 shelves nearly the size of Connecticut and Rhode Island
17 broke off the Ross Ice Shelf and the Thwaites Glacier.
18 The melting of sea and continental shelf ice, together
19 with glacier melt-off, will inexorably drive a rise in
20 sea level.

21 As the planet warms, various feedback loops
22 kick in to cause accelerating release of greenhouse
23 gasses and a greater absorption of heat into our oceans.
24 Melting of sea ice reduces reflectivity and increases
25 heat absorption in polar regions, melting of permafrost

1 and warming of oceans could release huge amounts of
2 methane, a greenhouse gas 23 times more potent than
3 carbon dioxide in its capacity to trap heat.

4 Top US climatologist James Hansen of NASA
5 suggests that our climate is just two 2 degrees
6 centigrade short of a tipping point beyond what we can
7 expect irreversible, runaway global warming. Hansen
8 suggests that we have just eight years now to reverse
9 the flow of carbon into the atmosphere before we cross a
10 tipping point threshold and create what he calls a
11 different planet.

12 No one know for sure exactly how close the
13 irreversible climate change feedback loop tipping points
14 may be. The processes are complex and their
15 interactions are not fully understood. However, the
16 most recent estimates that I have seen by the world's
17 top climate experts suggest that we are no more than 20
18 years from the point of no return. They suggest that we
19 must see something like an 85 percent reduction in
20 fossil fuel use by mid-century. And we all know that
21 wholesale conversion from a fossil fuel distribution
22 system to a renewable energy system will take decade to
23 fully accomplish. To get ahead of this problem, we need
24 to start immediately.

25 Consider the consequences of a hotter planet

1 for ecosystems and nations that are already strained to
2 the breaking point; the total loss of the world's
3 greatest rainforests due to drought and wildfire on top
4 of massive and accelerating commercial logging
5 worldwide; elimination of all the polar sea ice and
6 within one or two lifetimes, the melting of the
7 Greenland and West Antarctic ice shields, driving up
8 ocean levels world wide by an estimated 39 to 56 feet in
9 elevation; flooding of major coastal cities and farmland
10 worldwide, displacing anywhere from 100 to 600 million
11 people and destroying millions of acres of the world's
12 most fertile cropland; complete melt-off within about 20
13 years of the mountain glaciers that feed most of the
14 world's major rivers, including those of the Himalayan
15 Highlands that provide irrigation water to one-sixth of
16 the world's population; increase in drought and
17 desertification and crop failures due to rising
18 temperatures; accelerated crashing of ocean fisheries
19 due to the acidification of ocean water. And,
20 incidentally, the loss of the corral reefs of the world
21 within a remarkably short period of time; accelerated --
22 excuse me, radical transformation of ecosystems
23 worldwide as climate zones literally move northward and
24 upward the elevation; a major surge in already alarming
25 rates of plant and animal species extinctions, now

1 approaching 1,000 times the background rate, normal
2 background rate, of species extinction.

3 A recent book by eminent military
4 correspondent Gwyn Dyer concludes, based on interviews
5 with leading military intelligence analysis in most of
6 the major countries of the world, that the consensus of
7 the military intelligence community worldwide is that
8 global warming is not merely a reality and a huge threat
9 to humanity, as well as to plant and animal life, but
10 furthermore, it will be a primary threat to national
11 security worldwide. That is because climate-driven
12 drought and famine, destabilization of governments
13 through civil unrest by hundreds of thousands of
14 starving, disparate people, displacement of hundreds of
15 millions of climate refugees, wars over scarce resources
16 of food and water, such as rivers that are shared by
17 multiple countries, all constitute major threats to
18 national security throughout the world.

19 Already as result of the depletion of
20 natural resources in relation to exploding world
21 population, we see about 60 countries identified in the
22 category of failed or failing states. If these
23 scenarios seem hypothetical or abstract, consider the
24 case of the Darfur region of Sudan. Between 1950 and
25 2007, Sudan's population quadrupled. The stress of

1 extreme population growth has been intensified by two
2 decades of drought. According to UN Secretary General
3 Ban Ki-Moon, the prolonged drought coincided with a rise
4 in the temperature in the Indian Ocean that disrupted
5 seasonal monsoons, a direct result of global warming.

6 The consequences of climate change for Sudan
7 were 20 years of warfare, during which four million
8 people died.

9 MR. COLEMAN: Mr. Commissioner, I apologize,
10 I appreciate the educational opportunity with respect to
11 global warming, and as well as the parade of historicals
12 that were repeated. I have to express concern of how
13 far afield we have now come from the subject matter that
14 is at issue, both in today's hearing, as well as the
15 general rate case as a whole.

16 MR. WHEELER: Who is this gentleman?

17 COMMISSIONER CLARK: He is Counsel for the
18 Office of Consumer Services.

19 MR. WHEELER: Really?

20 MR. COLEMAN: Yes, sir, I am.

21 MR. WHEELER: You fail to see any relevance
22 between the warming of the climate --

23 COMMISSIONER CLARK: If you will allow me to
24 please --

25 MR. WHEELER: -- of rapid conversion to

1 renewable, clean carbon-free energy; is that true? Is
2 that the case?

3 COMMISSIONER CLARK: Mr. Wheeler, just allow
4 me to address his objection, if you wouldn't mind.
5 Would you give us a sense of how much more you have for
6 us this evening for our planning purposes?

7 MR. WHEELER: Not too much more. How much
8 is too much? This is huge. These are, these are huge
9 issues. You are a consumer advocate, sir?

10 COMMISSIONER CLARK: Mr. Wheeler, if you are
11 going to be done soon, why don't you just continue.

12 MR. WHEELER: Thank you.

13 COMMISSIONER CLARK: But let me ask you to
14 read a little bit slower for the benefit of the
15 reporter. I am sure she is --

16 MR. WHEELER: I can send you a transcript.
17 I don't have one printed out.

18 COMMISSIONER CLARK: Thank you. That would
19 be helpful.

20 MR. WHEELER: How many failed state does it
21 take to make a failed civilization. How many Syrias,
22 how many Iraqs, how many Lybias, how many Pakistans, can
23 the US afford to invade and govern at the expense of the
24 US taxpayer? Why would we subsidize the extremely
25 profitable oil industry with millions in oil depletion

1 allowance subsidies, when we have the alternative of
2 incentivizing clean energy solutions such as solar
3 power. Why would we pour trillions of dollars of
4 taxpayer subsidy in the US military establishment when
5 we are already spending more than all other countries of
6 the world combined are spending on their national
7 defense systems, in a desperate and impossible attempt
8 to stabilize and control the highly volatile
9 oil-producing countries of the Middle East.

10 The consequences of fossil fuel addiction
11 are not simply distance in time and space but they are
12 immediate and close at hand. They are highly visible in
13 our air here in the Wasatch Front. At least we can see
14 what we are breathing but this is bad.

15 The consequences of fossil fuel dependency
16 will soon be visible in our local economy, as ski
17 resorts fail due to lack of snow and the proposed
18 doubling of the population of the Wasatch Front becomes
19 impossible due to lack of water. The global demand for
20 oil and gas increasing with population and the supply of
21 cheap oil now falling, energy price inflation will
22 ripple across the global economy, inexorably driving up,
23 forcing interest rate increases to control inflation,
24 and taking global markets and economies.

25 In today's highly technological and mobile,

1 globally linked world, businesses can locate anywhere
2 and business owners will choose cities with clean air
3 over cities with dirty air and high rates of asthma and
4 lung cancer, where gas masks are recommended to keep
5 children safe on red air days. Either we can be a
6 leader in the global alternative energy technology
7 industry or we can watch our economy deteriorate along
8 with the global economy. Either we can be in control of
9 our future with locally produced clean energy or we can
10 remain in thrall to the violent and highly erratic oil
11 producing countries to the Middle East.

12 Our Mormon cultural heritage shows the way.
13 For the highest good of our society and communities and
14 way of life, we can choose the path of self-reliance,
15 self-sufficiency, good stewardship, respect for the
16 natural world and conservation of natural resources.
17 These were the core values that Brigham Young thundered
18 for again and again from the pulpit. He understood the
19 importance of seeing into the future, seeing the big
20 picture, acting prudently in the short term for
21 long-term societal gain.

22 Utah net metering incentives program is
23 better than some but far behind those of Vermont,
24 California, Germany or Norway. Not only should there be
25 no punitive fee for those taking capital risk to build

1 out the solar economy but we should strongly increase
2 incentives for this all important conversion that
3 affects not just us but the entire planet. Thank you.

4 COMMISSIONER CLARK: Thank you, Mr. Wheeler.
5 Questions for Mr. Wheeler? Thank you, Mr. Wheeler, you
6 are excused. Amy O'Connor?

7 MS. O'CONNOR: I would like to give sworn
8 testimony.

9 COMMISSIONER CLARK: Please raise your right
10 hand.

11 AMY O'CONNOR

12 Called as a witness and having been duly sworn,

13 Was examined and testified as follows:

14 SWORN TESTIMONY

15 COMMISSIONER CLARK: Please be seated.

16 MS. O'CONNOR: Thank you. Thanks for
17 staying so late. I appreciate it. My comments are
18 actually brief because I think everybody who has come
19 before me has been eloquent and made most, if not all,
20 the arguments that one could possibly make.

21 And I oppose the rate increase. I live in
22 Glendale. I am a Rocky Mountain Power client customer
23 and I do have solar, so I am part of the net metering
24 program.

25 So when I first came to Utah, my family came

1 to Utah and it turned out that a friend who lived in
2 Utah, a friend of my dad's said, "Hey, Utah is family
3 friendly. Salt Lake is fantastic. Come raise your
4 family here." And I would say that if we are truly
5 family friendly, if we really care about kids, if we
6 really care about future generations, then we must
7 incentivize solar for all the reasons the Ray Wheeler
8 pointed out, for all of the reasons that everybody else
9 pointed out, because they are the one who are going
10 to pay. I don't even have children. I chose not to
11 have kids, so I think we owe it to them because I care
12 deeply about future generations at it turns out.

13 So I believe that we have a moral obligation
14 to incentivize solar, not to punish people for investing
15 in it. In fact, if we don't do what some countries in
16 Europe, like Germany are doing, I think we are going to
17 be in trouble. And I would just ask you to go back to
18 the saying, which I think may have started back in the
19 '70's, maybe even on Earth Day, that we have to think
20 globally and think of us as part of the global
21 community. We are not just Salt Lake and we are not
22 just the Wasatch Front. We are connected and we are
23 responsible as global citizens.

24 So I ask you to act locally. Please do the
25 right thing for your children, future generations, for

1 the globe, for biodiversity, which I happen to care
2 about deeply, as well, but let's do it for the future.
3 And please don't start down this path of punishing
4 folks, as in Utah. We are only at one percent, in terms
5 of renewable energy. We need to go a long ways and we
6 need to do it very quickly. So I appreciate your time
7 and attention.

8 COMMISSIONER CLARK: Thank you, Ms.
9 O'Connor. Questions? You are excused. David Nimkin,
10 followed by Eric Johnson, who I believe is our last
11 witness.

12 DAVID NIMKIN

13 Called as a witness and having been duly sworn,
14 Was examined and testified as follows:

15 SWORN TESTIMONY

16 COMMISSIONER CLARK: Please be seated.

17 MR. NIMKIN: My name is Dave Nimkin,
18 N-I-M-K-I-N. I live in Salt Lake County and a customer
19 of Rocky Mountain Power and a net metering user, as
20 well. I will hopefully be mercifully short. I think
21 Amy had said most everything had been indicated.

22 I want to concur with a lot that had been
23 said. There are actually some points that I would like
24 to make that are unique, so I appreciate everybody's
25 attention and offer this. I very much want to encourage

1 you all, and the patience that you've endured tonight
2 and the last couple of days on this, to really do the
3 right thing and reject this.

4 Along with others, I believe, in many ways,
5 that the proposal before you is intentionally
6 incompatible, intentional inconsistent, and
7 intentionally irrational. Those are not good principals
8 to be founded on and I want to provide a few examples of
9 why I think that is the case.

10 So 35 years ago, I was the executive
11 director of an organization called Salt Lake
12 Neighborhood Housing Services, now called Neighbor
13 Works. We formed a partnership then with a group called
14 Utah Power and Light. They were strong partners with us
15 in promoting a solar neighborhood and investing in
16 passive solar retrofits in that neighborhood, based on
17 the principal that they recognized that investing in new
18 centralized power production and coal production was
19 expensive and they wanted to encourage and promote
20 conversation.

21 They recognized that an older neighborhood,
22 Liberty Park of Salt Lake City, could benefit from
23 applications of passive solar technology. They financed
24 wraps of water heaters. They helped in providing
25 caulking and weatherizing for over 1,200 homes in that

1 neighborhood. So successful that two national magazines
2 did stories on America's solar neighborhood. My
3 question is what's changed? What if we had done more of
4 that over the last 35 years and why is Rocky Mountain
5 Power pursuing a strategy that is so profoundly contrary
6 to that position.

7 In my day job, I work with an organization
8 called the National Parks Conservation Association. We
9 protect America's national parks. I am the regional
10 director in the West. The national parks are, in a
11 large measure, what defines this State. We have talked
12 a lot about the impact on the Wasatch Front.

13 I notice, for example, the posters of the
14 national parks on the wall in back, out in the corridor.
15 We take great pride in them. They are huge economic
16 drivers for us. The wisdom of the US Congress, at least
17 at that time, in passing the clean air act was to
18 designate our national park as class one air sheds, and
19 that a good deal of our work is involved in trying to
20 restore and maintain class one air sheds in America's
21 national parks, and most specifically, Utah's national
22 parks.

23 PacifiCorp is involved in some of that and
24 considering fairly substantial capital investments to
25 realize and fulfill the EPA guidelines for regional high

1 standards. I think it is very important that -- and
2 can't quite understand how the centralized power
3 production that is inherent in the Utah Power or Rocky
4 Mountain Power production is trumping the capability to
5 increase renewable power.

6 One other point, and I think this is an
7 important part of this, is that one of the things that I
8 have been involved in as well, is cofounder and cochair
9 of organization called Buy Local First. Some of you may
10 have heard about that. There are over 4,000 businesses
11 that are part of that, but they are precept, the goal of
12 that, is to promote public education and to help people
13 recognize that individually, they have the opportunity
14 to make choices that protect their communities, protect
15 the businesses in those communities.

16 As a net meter customer and someone who is
17 not a geek, as others have been. I don't measure what I
18 do and how I do things. I have found that I am
19 profoundly interested in the energy use that I have and
20 the amount of energy that I contribute back into the
21 grid and the amount that I save. And I believe that it
22 is critically important, as others have indicated, the
23 personal responsibility and accountability that we each
24 have to be responsible. And in the same fashion as
25 Local First, I believe that the ability for Utah

1 consumers to be able to become active and direct
2 participants in managing and producing energy is
3 critically important.

4 So for the benefit of all of us and all the
5 things that have been said, I really want you to really
6 act responsibly, act in a way that will, ultimately, do
7 the right thing for all of us. Thank you.

8 COMMISSIONER CLARK: Thank you, Mr. Nimkin.
9 Questions for Mr. Nimkin? You are excused. Eric
10 Johnson?

11 MR. JOHNSON: That's me.

12 ERIC JOHNSON

13 Called as a witness and having been duly sworn,
14 Was examined and testified as follows:

15 SWORN TESTIMONY

16 COMMISSIONER CLARK: Please be seated.

17 MR. JOHNSON: So what I would like -- I
18 don't want you to do anything, other than think about a
19 few words.

20 COMMISSIONER CLARK: Just before you address
21 those words, would you state and spell your name for the
22 record, indicate for us if you are a Rocky Mountain
23 Power customer or not?

24 MR. JOHNSON: Yes to all the above.

25 COMMISSIONER CLARK: Net metering customer,

1 as well?

2 MR. JOHNSON: I am a net metering customer,
3 current Rocky Mountain Power customer. They did not
4 help put it on my roof. I did that with SolarTek's
5 help. Spelling of my name is average as can be,
6 E-R-I-C, J-O-H-N-S-O-N. That is the only thing average
7 in this whole room.

8 I have heard average mentioned -- I am not
9 going to stretch it, but a lot of times tonight. That
10 word is subjective, right? A lot, subjective. Average,
11 subjective. What is average about this? If this was
12 average, you guys wouldn't be going home tonight because
13 this room would still be full of people. This has
14 somewhat to do about the squeaky wheel. The squeaky
15 wheel gets the most oil because we want to quiet them
16 down.

17 Well, if this was average, you would be
18 wanting to quiet us down, but this effects, what? One
19 percent of Utah customers. That is not average. That
20 is far below average. So the world average, as it has
21 been used in this room tonight, is highly subjective and
22 should be dismissed, because it is not average. You are
23 not average. You are not average. You are not average.
24 I at not average. I am not rich and I live in an old
25 house, right, but do I have solar power? Yes. Why did

1 it get it? It is a slightly different reason; I want my
2 children to have a good life, and if I am removed from
3 the earth for whatever reason, they inherent my home,
4 their power bills are going to be almost gone.

5 Yes, I do fall into the category where I
6 produce more than what I consume. So at the end of the
7 year, Rocky Mountain Power is going to get my bank.
8 Okay, fine. But they are not giving me anything for
9 that except, oh, you can use our grid when you need
10 power. Well, if I am consuming less than what I
11 produce, maybe I don't need it.

12 But the fact is, as a whole, society needs a
13 power grid. To give them a power grid is fair. What is
14 not fair is to say, on average, we need to do this to
15 people who have a net metering or who use minimal power
16 or to do this. Because on average, break that down, you
17 have some people who generate more and lose their bank,
18 you have some people who break even, you have some
19 people who generate less and consume. What part of that
20 is average? Pick one, I guess. I don't know. But pick
21 one. I know I am not average. Nobody in this room is
22 average, okay.

23 So I want to dismiss that term and go to the
24 terms of what is fair. What is fair? Would just -- you
25 don't have to give a show of hands but I am going to

1 suggest there are people in this room that work off of
2 salary. You signed up for the job because you get so
3 much PTO and so much this and so much that. Oh, but now
4 we have you hooked and you need this job, you need this
5 job, so now we are going to change your benefits. We
6 are going to take away your medical benefits and go this
7 route and say, oh, you have to do a high deductible
8 plan. That is what Rocky Mountain Power is doing to us.
9 We will do this for you, but, oh, wait, now that we have
10 you hooked, we are going to change the rules without
11 changing what we do for you.

12 Where is the fairness in that? If we want
13 to talk fair, where is the fairness in that. Let's
14 change what we said we would do, all these additional
15 fees, whatever they might be, just like three of them,
16 right, but we are going to now tax you for this because
17 you made a conscious choice to get off the grid, whether
18 it's for warm, fuzzy feelings or whether it's for money
19 or whether it's for whatever, but where is the fairness?
20 I don't see it. I really don't.

21 So to me, if we want to continue on what is
22 fair, let's revamp the whole contract and say, okay,
23 before we are going to charge these people with net
24 meters, which is we are going to take from them, how can
25 we give back. Rocky Mountain Power, I don't think, are

1 going to find on the table for that. Why? Because it
2 is going to take a little bit of the money out of their
3 pockets. Fair. Rocky Mountain Power says fair. That
4 is not fair.

5 So maybe keep this on the docket for
6 eternity until Rocky Mountain Power comes back and says
7 we are willing to change the contract. Not a one-way
8 street but a two-way street. Then you probably wouldn't
9 have me here voicing my opinion. I would except it.

10 I am here tonight, not to save \$5 a month,
11 but I am here so my children can save \$5 a month. If it
12 were me, I would just pay it, but I had to come here
13 tonight; one, thank you for allowing me to have my voice
14 because that is the only thing we all have. Nobody can
15 control that unless you decided to close the door and
16 say Eric can't speak tonight. Right? I have any voice
17 and thank you for that, but I came here for my children.

18 I thought about the whole thing and was
19 like, oh, \$5 a month, you know, okay, I won't go out to
20 eat for one day a week, or something, right, but can my
21 children make that choice for themselves? No. Does
22 everybody in here like the way we live today? You can
23 probably find little pieces of stuff that you don't
24 like. And odds are that is because your parents didn't
25 come here, or my father or mother, didn't come to

1 meetings like this to voice their opinion. So now you
2 are and I am reaping their stuff.

3 So if I want to help my child, I need to be
4 here to say, hey, this doesn't sound right. Somebody
5 might think it is fair, somebody might not care,
6 somebody might think it is not fair, but where do we go.
7 To me, where we go is you get Rocky Mountain Power to
8 sit down with their customers and say, okay, look, one
9 guy was in here, he said he had a contract with them.
10 Rocky Mountain Power helped put the stuff up on his
11 house but now they want to charge him more money for
12 equipment they helped him put up there. That doesn't
13 make sense. They want to charge me more money for over
14 producing, more money and take my over production, my
15 bank?

16 Let's say -- here is an example; I know it
17 is current, I lose my bank, but let's say this: Whoever
18 is on PTO, you are now on a use it or lose it scenario,
19 so if you don't use it, you lose it. That wouldn't be
20 fair, would it? Because most PTO banks rollover so much
21 per year. Maybe Rocky Mountain Power could do something
22 like that and say, okay -- because I personally think
23 they are cutoff at April or May, March or April, is a
24 little weird because now I have a bank and I am coming
25 into the months where I have to get hit the hardest? My

1 bank goes down but I lose all that. So I go into the
2 hardest months of the year starting at zero, when I
3 previously had a bank so that I could, potentially, get
4 through those months easily. Roll it over, have them
5 sit down, say, look, we want to do this, we are willing
6 to do this. Change, change with no change, I think, is
7 bad, and that is what Rocky Mountain Power is offering.
8 They are offering change with no change to their
9 customers, other than more money in their pockets and
10 more money out of our's.

11 So averages, change without change,
12 subjective. Am I rich? No. But I do want to say,
13 though, is this: Public humiliation comes at a price,
14 and if we all want to sit in this room and let Rocky
15 Mountain Power humiliate us in public, that is our
16 choice. I choose not to let that happen. I choose not
17 to let them affect my children in a way that they
18 believe is fair. They don't know that it is fair.
19 There hasn't been enough research done. There hasn't
20 been enough cutting the pie down and dissecting it and
21 saying, okay, this is where our problems really are.
22 They just said, we are going to attack this one percent
23 because we think they are rich, when they are really
24 not. They won't say anything because it just \$5.

25 I am not rich. I work 40 plus hours,

1 probably 50 to 60 hours a week. That is why I am here
2 speaking last because I had to work. I came here and
3 put my name on a piece of paper. That is why I am here.
4 Let's figure out something that is fair. The proposal
5 that is on the table is unfair to the consumer or the
6 customer.

7 So I am going to leave you with that and you
8 can go home and think about it. Thank you.

9 COMMISSIONER CLARK: Thank you, Mr. Johnson.
10 Questions?

11 Thank you. You are excused. And were
12 adjourned.

13 (The public hearing was concluded at 11:00
14 p.m.)

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REPORTER'S CERTIFICATE

State of Utah)
)
County of Salt Lake)

I hereby certify that the witnesses in the foregoing public hearing were duly sworn to testify to the truth, the whole truth, and nothing but the truth in the within-entitled cause;

That said hearing was taken at the time and place herein named;

That the testimonies of said witnesses were reported by me in stenotype and thereafter transcribed into typewritten form.

I further certify that I am not of kin or otherwise associated with any of the parties of said cause of action and that I am not interested in the even thereof.

IN WITNESS WHEREOF, I set my hand this 5th day of August, 2014.



[Handwritten signature]

Kellie Peterson, RPR