

1 **Q. Please state your name, business address, and position with PacifiCorp dba**  
2 **Rocky Mountain Power (“RMP” or the “Company”).**

3 A. My name is Douglas L. Marx. My business address is 1407 West North Temple,  
4 Salt Lake City, UT 84095. I am director of Engineering Standards and Technical  
5 Services for RMP.

6 **Q. Please briefly describe your educational and professional background.**

7 A. I’ve worked for RMP for 33 years in various engineering, operations and  
8 management positions. I hold a bachelor’s degree in electrical engineering from the  
9 University of Utah and a master’s degree in business administration from Utah  
10 State University.

11 **Q. Please describe your present duties.**

12 A. I oversee all non-routine technical studies including distributed generation, power  
13 quality and smart grid reports. I am responsible for the development of all material  
14 and equipment specifications and standards used in the construction and  
15 maintenance of the transmission and distribution systems.

16 **Q. What is the purpose of your rebuttal testimony?**

17 A. The purpose of my rebuttal testimony is to respond to the direct testimony of Utah  
18 Clean Energy, The Alliance for Solar Choice, and Sierra Club (“Joint Parties”)  
19 witnesses Ben Norris and Tim Woolf.

20 **Q. What testimony do the Joint Parties offer regarding avoided distribution**  
21 **costs?**

22 A. Both Mr. Norris and Mr. Woolf testify, without any basis or support, that there are  
23 avoided distribution costs associated with net metering but neither explains how or

24 why the Company would avoid distribution costs with the addition of distributed  
25 generation systems. Specifically, Mr. Norris indicates that his colleague “has  
26 identified the following key benefits in his testimony: ... avoided distribution  
27 costs.”<sup>1</sup> Similarly, in his testimony, Mr. Woolf states, as fact, that there are avoided  
28 distribution costs and that “[m]y colleague Ben Norris provides additional  
29 information on these costs and benefits in his testimony in this docket.”<sup>2</sup> The  
30 problem is that neither provides a basis for including avoided distribution costs as  
31 a benefit, in contravention of the following Commission guidance in this case:

32 we expect a party advocating for consideration of a factor ... to establish  
33 that factor’s applicability, quantifiable value, and proper placement in an  
34 analytical framework or equation.<sup>3</sup>

35 **Q. As the Company integrates increasing distributed generation into its**  
36 **distribution system, is the Company more likely to increase or decrease**  
37 **distribution costs?**

38 A. As the Company integrates increasing numbers of distributed generation systems,  
39 the Company expects this will cause an overall increase in the Company’s  
40 distribution costs.

41 **Q. What are the distribution costs associated with increasing rooftop solar**  
42 **installations?**

43 A. Incremental costs for distribution systems as a result of increased distributed  
44 rooftop solar can be divided into two categories: capacity and reliability.

45 **Q. What are the costs associated with capacity?**

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<sup>1</sup> Direct Testimony of Ben Norris, p.3/l. 54.

<sup>2</sup> Direct Testimony of Tim Woolf, p.17/l. 345, 346.

<sup>3</sup> *In the Matter of the Investigation of the Costs and Benefits of PacifiCorp’s Net Metering Program*, Notice, p. 6 (March 9, 2015).

46 A. Capacity defines the maximum amount of power that can safely be transferred  
47 across the system. The system includes the distribution power transformer, high  
48 voltage wires, distribution step-down transformers, secondary wires and finally the  
49 service lateral wires. The system components must be sized to handle the maximum  
50 expected power flow under all conditions, including bi-directional power flow as  
51 well as during generation outages. The maximum load generally peaks in the late  
52 afternoon and early evening hours. In Utah, the residential peak starts between 5:00  
53 and 6:00 pm during the hot summer months and can last as late as 9:00 pm,  
54 sometimes later. This coincides with the waning hours of solar generation. It's  
55 important to note that residential consumers are incented to install their solar  
56 generation to maximize the energy production needed to lower their energy bills.  
57 The southern orientation required to maximize energy production lowers the  
58 availability of solar generation during the residential peak load hours and does not  
59 significantly offset capacity requirements.

60 **Q. How are distribution systems designed and why is this important?**

61 A. Distribution systems are designed starting with the end-use consumers load  
62 requirements and moving back along the system to the power transformer located  
63 within the local substation. It is important because the service lateral wires must be  
64 sized to meet the individual consumer's peak load requirements. Service laterals  
65 are based upon the size of the service entrance equipment and are available in  
66 standards sizes; they are not infinitely variable in size, much the same as pipe. For  
67 residential consumers, the service lateral will be sized for the peak load expected  
68 between the hours of 5:00 and 9:00 pm during the summer months. Any

69 contribution from solar generation during these hours will not reduce the size of the  
70 service lateral conductors.

71 **Q. What happens if a residential customer were to install a “right-sized” solar**  
72 **system to achieve net-zero energy?**

73 A. If a residential customer installs a “right-sized” solar system to achieve annual net-  
74 zero energy, the net generation peak that occurs at solar noon during the summer  
75 months can be greater than the peak load for that customer. This may require an  
76 *increase* in the size of those facilities directly serving the customer in order to  
77 handle this peak reverse current flow.<sup>4</sup>

78 **Q. What factors are important to analyze with the increasing installation of solar**  
79 **systems on the distribution system?**

80 A. As the distribution system is planned and designed, the next components analyzed  
81 for adequate capacity are the secondary conductors and the distribution step-down  
82 transformer. It is known that consumers’ load requirements and peak demand do  
83 not exactly align at a given times during the day. With this knowledge, a  
84 coincidence factor<sup>5</sup> is applied to calculate the size requirements of the secondary  
85 conductors. By applying the coincidence factor, these conductors can be sized  
86 slightly lower than the sum of the peak power requirements for the residential  
87 consumers served through that section of secondary wire. The same method applies  
88 to the sizing of the distribution step-down transformer.

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<sup>4</sup> The average residential customer consumes 8,601 kWh of energy annually and showed a peak demand of 2.90 kW. This will require a 5.65 kWdc solar system to be considered net-zero. The resultant net generation at solar noon on a peak day would be 3.90 kW which exceeds the peak demand.

<sup>5</sup> The coincidence factor is the ratio expressed as a percentage, of the simultaneous maximum demand of a group of consumers to the sum of their individual maximum demands.

89                    However, when analyzing the solar contributions the coincidence factors  
90                    are so great that they have no effect. In other words, the simultaneous output of a  
91                    group of solar systems is equal to the sum of their individual outputs.

92    **Q.    What does this mean?**

93    A.    It means that when considering local neighborhood distribution systems and  
94                    applying the appropriate coincidence factors, the net generation peak for net-zero  
95                    solar systems that occurs at solar noon during the summer months can be greater  
96                    than the peak load requirement. Again, with high saturations of rooftop solar, this  
97                    will require an *increase* in the size of those local neighborhood facilities serving  
98                    the customers within a defined boundary. Increasing the size of these local  
99                    neighborhood facilities *increases* distribution costs.

100   **Q.    Is reliability affected by distributed solar?**

101   A.    Yes.

102   **Q.    Are there costs associated with reliability?**

103   A.    Reliability defines the ability of the system to consistently deliver energy within  
104                    defined parameters for voltage, power quality and outages. To the end user,  
105                    reliability is manifested in for the form of blinking lights, flickering lights,  
106                    interrupted processes, black-outs, etc. The Company continually seeks ways to  
107                    improve the reliability of the electricity delivered through the application of  
108                    capacitor banks, voltage regulation equipment and outage management techniques  
109                    and equipment. All of this equipment and technology has been completed in a  
110                    system that ran power in only one direction. The studies and analysis are very well  
111                    defined and simple to apply by a trained and competent distribution engineer for

112 these systems.

113 **Q. How does the power flow with distributed generation and why is this**  
114 **important?**

115 A. With distributed generation, the power flows in two directions. Thus, when the  
116 electrical system starts moving power in two directions, the analysis and studies  
117 become very complex. More time is required to run multiple iterations as you  
118 analyze numerous scenarios trying to account for variations in load consumption  
119 and solar production. Load consumption and solar production is affected largely by  
120 weather conditions. Variable cloud coverage, temperature levels and humidity will  
121 all have measureable effects.

122 Furthermore, dynamic changes in power flows resultant from planned and  
123 unplanned changes in power consumption and solar production require more  
124 complex equipment to respond in order to maintain a reliable distribution system  
125 and maintain stable voltage conditions.

126 Distribution outage mitigation is done through a series application of relays  
127 and breakers, reclosers and fusing. In a one-way power flow system, this equipment  
128 is highly suitable and cost effective and needs to manage only the downstream  
129 events. In a bi-directional power flow system, this standard equipment is no longer  
130 effective and must be replaced. All the devices in a bi-directional power flow  
131 situation must be able to respond to events in both directions and have the field  
132 level intelligence necessary to distinguish between fault current levels and normal  
133 reversal of power flows. Table 1 shows the installed costs of both standard  
134 protective devices and those required for bi-directional power flow.

Table 1

Device	Standard Equipment	Bi-directional Equipment
Overhead Fusing	\$1,293	\$25,232
Underground Fusing	\$29,909	\$43,857
Line Recloser	\$24,802	\$25,332

135 Voltage management and power quality is accomplished through the application of  
 136 voltage regulators and capacitor banks. These devices actively manage the system  
 137 to maintain voltage within the specified bandwidth and minimize transients that  
 138 appear as flickering lights, interrupted processes, etc. In a one-way system, voltage  
 139 management is sensitive to changes in power demand and can readily be controlled  
 140 with these devices.

141 **Q. What other considerations should be taken into account with distributed**  
 142 **generation systems?**

143 A. In systems where power flow can be readily reversed, voltage control due to  
 144 increasing end of line levels becomes necessary to reduce the possibility of low  
 145 voltage conditions at other points along the line. Intelligent voltage management  
 146 devices will be required to manage those complexities. Table 2 below shows the  
 147 installed costs of both standard voltage management equipment and those required  
 148 for bi-directional power flow.

Table 2

Device	Standard Equipment	Bi-directional Equipment
Voltage Regulator - 1Ø	\$9,429	\$10,549
Voltage Regulator - 3Ø	\$28,287	\$32,714
Capacitor Bank	\$5,362	\$17,177

149 As distributed solar installations increase, the existing standard equipment will  
150 need to be replaced with more expensive and intelligent equipment capable of  
151 managing a dynamic distribution system. As distribution systems build out with  
152 distributed solar systems, the more expensive equipment will be installed in-lieu of  
153 the standard equipment. As higher levels of distributed solar and other energy  
154 sources are installed and existing rotating generation equipment is curtailed, the  
155 requirement for more complex voltage regulation will become necessary to prevent  
156 voltage stability issues across the entire electrical grid.

157 **Q. Please summarize your testimony.**

158 A. Contrary to the Joint Parties' testimony, in my experience as director of  
159 Engineering Standards and Technical Services for Rocky Mountain Power,  
160 responsible for the development of all material and equipment specifications and  
161 standards used in the construction and maintenance of the transmission and  
162 distribution systems, incorporating increasing distributed generation systems into  
163 our system will likely *increase*, not decrease costs to the Company and its  
164 customers. For this reason, the Commission should reject the Joint Parties'  
165 recommendation to attribute any benefit to avoided distribution costs related to the  
166 net metering program because operationally, as the Company integrates increasing  
167 numbers of distributed generation systems, the net metering program will do just



168 the opposite – it will likely increase distribution costs to the Company and its  
169 customers.

170 **Q. Does this conclude your rebuttal testimony?**

171 A. Yes.