- 1 Q. Please state your name, business address and present position with PacifiCorp
- dba Rocky Mountain Power ("the Company").
- 3 A. My name is Gregory N. Duvall. My business address is 825 NE Multnomah Street,
- 4 Suite 600, Portland, Oregon 97232. My present position is Director, Net Power
- 5 Costs.
- 6 Q. Are you the same Gregory N. Duvall who submitted direct testimony on behalf
- 7 of the Company in this proceeding?
- 8 A. Yes.

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PURPOSE OF TESTIMONY

- 10 Q. What is the purpose of your testimony?
- 11 A. My rebuttal testimony addresses issues raised by Ms. Sarah Wright on behalf of
- 12 Utah Clean Energy ("UCE"). Specifically I respond to her recommendations to
- exclude integration costs for solar and wind, include carbon costs consistent with
- the Company's Integrated Resource Plan ("IRP"), include a capacity payment in
- the resource sufficiency period based on the cost of a simple cycle combustion
- turbine, and continue to include the option of having rates paid as a fixed capacity
- payment plus a flat energy rate in addition to the option of offering rates on a
- volumetric basis (i.e. dollars-per-megawatt-hour, or \$/MWh). I would note that Ms.
- Wright accepted the Company's recommendation that the avoided capacity costs
- should be adjusted for the capacity contribution of intermittent Qualifying Facility
- 21 ("QF") resources.
- 22 Q. Do you have a general response to UCE's recommendations?
- 23 A. Yes. In the face of the decisions reached in Docket No. 12-035-100, maintaining

the status quo for Schedule 37 is not in the public interest. UCE's opposition to the Company's proposed modifications to the calculation of avoided cost prices under Schedule 37 is intended solely to maintain artificially high rates for small QF purchases at the expense of the Company's customers. UCE's recommendations disregard many of the avoided cost principles recently adopted by the Commission for larger QFs, but UCE provides no evidence justifying preferential treatment due to a QF's smaller size. The Company has demonstrated that without the proposed changes to Schedule 37 retail customers will pay prices for QFs that are higher than the avoided cost of energy and capacity from other sources and higher than the avoided costs paid under Schedule 38. Adopting UCE's recommendations will result in financial harm to retail customers because prices would not reflect the Company's actual avoided cost.

INTEGRATION COSTS FOR WIND AND SOLAR QFs

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- 37 Q. What does Ms. Wright recommend regarding integration costs for wind and
- 39 Ms. Wright recommends that Schedule 37 pricing should not include integration A. 40
- 41 What is the basis of Ms. Wright's objection? 0.

costs for wind or solar QFs.

solar QFs?

42 Ms. Wright claims that including integration costs without including an allowance Α. 43 for transmission system benefits oversimplifies and is inconsistent with Schedule 38. 44

45	Q.	Are integration costs linked with transmission system benefits in Schedule 38?
46	A.	No. They are completely independent considerations under Schedule 38.
47		Integration costs apply to all wind and solar QFs on Schedule 38 regardless of
48		whether they provide transmission benefits.
49	Q.	What transmission benefits are considered with respect to QFs on Schedule
50		38?
51	A.	As noted by Ms. Wright, these could include avoided transmission losses and/or
52		avoided transmission capital costs and are determined on a case-by-case basis.1
53	Q.	What does the Company consider when determining whether to provide a
54		credit for avoided transmission losses to a QF on Schedule 38?
55	A.	The primary consideration is the facility's proximity to the Company's primary
56		load area, which in Utah is the Wasatch Front. If the QF is remote from load, it is
57		not able to provide any benefit with respect to transmission losses vis-à-vis the
58		avoided resource which is also remote from load.
59	Q.	Is it your experience that QFs requesting service on Schedule 37 are located in
60		the Wasatch Front?
61	A.	No. The vast majority if not all of the QFs requesting service on Schedule 37 in the
62		recent past have been solar facilities located in southern Utah.
63	Q.	Do QFs requesting service on Schedule 38 that are located in southern Utah
64		receive a credit for avoided transmission losses?
65	A.	No.
66	Q.	What does the Company consider when determining whether to provide a

¹ Direct testimony of Sarah Wright, lines 110-112 and footnote 2.

67		credit for avoided transmission capital costs?
68	A.	The Company would look to see if any transmission in its transmission plan could
69		be avoided by a QF requesting service on Schedule 38. As noted above, this is done
70		on a case-by-case basis.
71	Q.	Do QFs requesting service on Schedule 38 that are located anywhere in Utah
72		currently receive a credit for avoided transmission capital?
73	A.	No.
74	Q.	Does Ms. Wright raise additional issues supporting her objection to including
75		integration costs in the pricing of QFs requesting service on Schedule 37?
76	A.	Yes. Ms. Wright asserts there is no evidence on the record to support including
77		integration costs in Schedule 37 avoided cost prices for wind and solar QFs. With
78		respect to wind QFs, she asserts that no analysis has been performed or presented
79		showing that the integration costs for Schedule 37 QFs are the same as integration
80		costs for Schedule 38 QFs. ² With respect to solar QFs, she asserts there has been
81		no analysis of solar integration costs at all and that the numbers the Commission
82		adopted for Schedule 38 QFs are speculative and interim.
83	Q.	How do you respond to Ms. Wright's assertion that the study the Commission
84		relied upon to support applying integration costs to wind and solar QFs under
85		Schedule 38 does not apply to wind and solar QFs under Schedule 37?
86	A.	There is no reason to apply different standards to wind and solar QFs under
87		Schedules 37 and 38. The Company has recently executed approximately 45
88		megawatts ("MW") of Schedule 37 contracts, or the equivalent of one 45 MW

² Direct testimony of Sarah Wright, lines 123-125.

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Page 4 – Rebuttal Testimony of Gregory N. Duvall

- Schedule 38 contract. In addition, under Ms. Wright's proposal a 3.1 MW wind or solar QF on Schedule 38 would pay integration costs, but a 3.0 MW wind or solar QF on Schedule 37 would not. This is not a reasonable outcome.
- Q. How do you respond to Ms. Wright's assertion that solar integration costs arenot based on a study and are therefore speculative and interim?
- 94 A. In Docket No. 12-035-100 the Commission knew there was no solar integration 95 study, but required the Company to include integration costs when pricing solar 96 QFs under Schedule 38. The facts have not changed.

CARBON COSTS

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- 98 Q. What does Ms. Wright recommend with regard to carbon costs?
- 99 A. Ms. Wright recommends that avoided cost pricing should include carbon costs

 100 consistent with the Company's IRP.
- 101 Q. How do you respond?
- 102 As I noted in my direct testimony, it is my understanding that the Company has A. 103 been directed to include an assessment of environmental risk in the IRP, but the 104 Commission has not approved the inclusion of an estimate of the cost of complying 105 with assumed future carbon legislation in the avoided cost calculation. In its IRP, 106 the Company assessed environmental policy risk using a carbon tax as an estimate 107 for potential future legislation that might impute a direct cost on carbon emissions. 108 Because the IRP risk assessment is only an estimate of potential future costs, 109 imposed as a direct cost on emissions, it should not be included in avoided cost 110 calculations. QF contracts result in customers paying real dollars. Until carbon costs 111 are better defined and the impact on the Company can be reasonably measured

112		based on a specific regulation, an estimate of the cost of complying with future
113		carbon legislation should not be included in a QF contract.
114	CAP	ACITY COSTS DURING THE SUFFICIENCY PERIOD
115	Q.	What does Ms. Wright recommend with regard to capacity costs during the
116		sufficiency period?
117	A.	Ms. Wright recommends that Schedule 37 pricing should include capacity
118		payments in the resource sufficiency period based on the cost of a simple cycle
119		combustion turbine.
120	Q.	How do you respond?
121	A.	The Company cannot avoid the cost of a simple cycle combustion turbine during
122		the sufficiency period and therefore the cost proposed by Ms. Wright should not be
123		included in Schedule 37 avoided costs.
124	CAP	ACITY AND ENERGY PAYMENT OPTION
125	Q.	What does Ms. Wright recommend regarding continuation of a capacity and
126		energy payment option in addition to volumetric pricing?
127	A.	Ms. Wright recommends that Schedule 37 should continue to include the capacity
128		and energy payment option, modified to reflect the capacity value of renewable
129		resources.
130	Q.	How do you respond?
131	A.	Ms. Wright's recommendation does nothing to remedy the concerns raised in my
132		direct testimony over having two options that result in different avoided costs. Her
133		recommendation would continue the option to pay capacity costs to QFs on
134		Schedule 37 based on the highest 15 minute output during a month. Her proposal

- should be rejected.
- 136 Q. Does this conclude your rebuttal testimony?
- 137 A. Yes.