BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE) DOCKET NO. 15-035-03
APPLICATION OF ROCKY MOUNTAIN POWER TO DECREASE) Exhibit No. DPU 1.0 Dir
THE DEFERRED EBA RATE THROUGH THE ENERGY BALANCING ACCOUNT MECHANISM.)) Direct Testimony and Exhibits) Matthew Croft
)

FOR THE DIVISION OF PUBLIC UTILITIES DEPARTMENT OF COMMERCE STATE OF UTAH

Direct Testimony of

Matthew Croft

July 15, 2015

Docket No. 15-035-03 DPU Exhibit 1.0 Dir Matthew Croft July 15, 2015

- 1 **Q.** Please state your name and occupation?
- 2 A. My name is Matthew Allen Croft. I am employed by the Utah Division of Public Utilities
- 3 ("Division") as a Utility Technical Consultant.
- 4 Q. What is your business address?
- 5 A. Heber M. Wells Office Building, 160 East 300 South, Salt Lake City, Utah, 84111.
- 6 **Q. Please describe your education and work experience.**
- 7 A. I graduated in December of 2007 from the University of Utah with a Bachelor of Arts degree
- 8 in Accounting. I completed my Masters of Accounting at the University of Utah in May
- 9 2010. I began working for the Division in July of 2007. In April 2012 I became a Certified
- 10 Public Accountant, licensed in the state of Utah.
- 11 Q. Have you testified before the Commission previously?
- 12 A. Yes. I have testified in several rate case proceedings and other matters before the
- 13 Commission including the previous EBA Audits in Docket No. 12-035-67, 13-035-32 and
- 14 14-035-31.

15 Q. What is the purpose of the testimony that you are now filing?

- 16 A. The purpose of my testimony is to summarize the Division's audit with respect to Rocky
- 17 Mountain Power's (the Company) Energy Balancing Account (EBA) for the period January
- 18 1, 2014 through December 31, 2014 (2015 EBA).

19 Q. How did the Division conduct its audit of the EBA?

- 20 A. The Division contracted with La Capra Associates (La Capra) to review and provide
- 21 recommendations and testimony on certain aspects of the Company's EBA filing.
- 22 Specifically, La Capra was assigned to ascertain whether the actual costs included in the

23		EB	A filing were based upon the Company following its stated policies and procedures, were
24		pru	ident, and were in the public interest. La Capra also investigated plant outages in their
25		rev	view. The investigation of whether or not the various NPC items were properly booked was
26		pri	marily the responsibility of the Division's in-house staff. However, the Division also
27		rev	viewed a sample of trading deals for prudence. The results of La Capra's investigation are
28		pre	esented in the joint direct testimony of Richard S. Hahn and Dan Koehler. (DPU Exhibit
29		2.0) The Division's Audit Report includes its own analysis as well as support for the
30		tes	timony of Mr. Hahn and Mr. Koehler and the accompanying La Capra Audit Report
31		(C	onfidential DPU Exhibit 2.3). The Division's audit report is included as Confidential DPU
32		Ex	hibit 1.2.
33	Q.	Di	d other Division staff participate in the EBA audit?
34	A.	Ye	s. Including myself, there were ten Division staff members that reviewed various aspects
35		of	the Company's EBA filing.
36	Q.	Ca	n you please summarize the Division's findings and recommendations?
37	A.	Ye	s. The Division's findings and recommendations are as follows:
38 39 40 41 42 43		1.	The Division believes the costs presented in the EBA are accurate and tie to the supporting schedules and source documents that were provided by the Company. A few minor discrepancies were found in supporting documentation but these discrepancies either ultimately did not flow through to the EBA, were not material or did not change the final dollar amount of net power costs included in the EBA.
44 45 46		2.	It appears the Company has made substantial improvements in the documentation process of its trade purposes.
47 48 49		3.	The Company made substantial improvements in 1) the timeliness of its data request responses and 2) providing complete responses. The Division believes that the Company has satisfied commitments made in the prior EBA docket to improve the audit process.

Docket No. 15-035-03 DPU Exhibit 1.0 Dir Matthew Croft July 15, 2015

50 51 52 53		Many phone conferences were held with the Company during the audit and the Division appreciates the willingness of Company representatives to discuss the many aspects of trading reports, policies, procedures and practices.
54 55	4.	No adjustments are proposed for the trading transactions sampled by the Division.
56 57 58 59 60 61 62 63	5.	Given the complexity of understanding the types of Energy Imbalance Market (EIM) costs and revenues included in the EBA, the Division reserves the right to make adjustments in future EBA audits for types of EIM costs it deems to be imprudent, inappropriate or unreasonable, or not meeting the public interest. No adjustments related to EIM costs and revenues however are proposed in this current EBA audit. To be clear, the Division will not adjust calendar year 2014 EIM related dollars in future EBA audits, but may challenge certain <i>types</i> of EIM costs and revenues in future EBA filings.
64 65 66 67 68	6.	The Division recommends the Commission require the Company to work with the other owners of the Trapper Mine so that operating cost detail and associated supporting documentation can be made available to the Division and other parties for review in the next EBA and, if requested, in the next general rate case.
69	La Cap	ora Associates has also completed an EBA Audit Report. Their recommendations, which
70	the Div	vision adopts as part of its recommendations to the Commission, are outlined below.
71 72 73 74 75	1.	Total net power costs for the October 2014 through December 2014 period should be reduced by \$1,187,242 for an outage at the Craig plant which resulted from the operator not following proper procedures. This adjustment reduces Utah's EBA deferral balance by \$381,278.
76 77 78 79 80 81	2.	Total net power costs should be reduced for the replacement power costs of an outage at the Gadsby plant. This outage could have been avoided with better advanced planning on the part of the Company. Due to the lack of data available to calculate the replacement power costs, La Capra recommends the Company calculate the total lost value, including ancillary services, over the avoidable outage period.
82 83	3.	No adjustments are proposed for the trading transactions sampled by La Capra.

- 84 4. La Capra is appreciative of the cooperation of the Company on providing requested 85 documentation and explanations through numerous phone conferences. It may be 86 advisable to improve the memorialization of phone conference calls to avoid 87 misunderstandings and to provide a path for other parties to follow the audit process 88 89 5. In order to better evaluate physical balancing transactions the Company should find a 90 way to memorialize its physical position for future EBA periods. 91 92 6. FERC has instituted a proceeding under section 206 of the Federal Power Act to 93 investigate the justness and reasonableness of the EIM provisions in CAISO's existing 94 tariff related to the imbalance energy price spikes in PacifiCorp's BAAs and to establish 95 a refund effective date. If FERC does require retroactive adjustments in net EIM 96 revenues/costs in the future, they can be reflected in future EBA filings. 97 Q. Based on the adjustments explained above, what is the Division's recommended EBA 98 deferral balance recovery? 99 A. The Division specifically recommends a \$381,278 reduction to the original \$30.9 million 100 requested by the Company. 101 **Q.** Does this conclude your testimony?
- 102 A. Yes.