Jon M. Hogelin (14981) jon@salcidolaw.com SALCIDO LAW FIRM PLLC 43 W 9000 S Ste B Sandy UT 84070 801.413.1753 Phone 801.618.1380 Fax

Attorneys for Marian L. Seamons

### BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of Marian L. Seamons v. Ticaboo Utility Improvement District

COMPLAINANT'S POST HEARING BRIEF

Docket No. 15-2508-01

COMES NOW MARIAN L. SEAMONS ("Complainant"), by and through her counsel of record from SALCIDO LAW FIRM, PLLC, pursuant to the Public Service Commission of Utah's ("Commission") Order issued July 27, 2016, and submits her Post Hearing Brief, based upon the following:

# **COMISSION'S REQUEST**

The Commission made specific requests to be addressed by the parties in their post hearing briefs. Complainant responds to the Commission's requests as follows:

### 1. As to **Docket No. 13-2508-T02**:

a. Did TUID notice and hold public meetings for customers to comment on the utility's proposed tariff changes, including its plan to impose standby fees on vacant lots?

<u>Complainant's Response:</u> Consistent with her testimony at the July 27, 2016 hearing before the Commission, Complainant has no personal knowledge of any notice or that there was a public meeting, except for the allegations made by TUID.

b. If a public Meeting was held, was written notice of the meeting sent by mail to all customers at least 10 days prior to the meeting?

<u>Complainant's Response:</u> Consistent with her testimony at the July 27, 2016 hearing before the Commission, Complainant has no personal knowledge of receiving any written notice nor does she have any personal knowledge that any written notices were sent.

## 2. As to **Docket No. 15-2508-T01:**

a. Did TUID notice and hold a public meeting for customers to comment on the utility's proposed tariff changes, including its plan to impose a per-day penalty for tampering with utility equipment?

<u>Complainant's Response:</u> Consistent with her testimony at the July 27, 2016 hearing before the Commission, Complainant has no personal knowledge of a specific meeting to comment on the utility's proposed tariff changes, including the imposing of a per-day penalty for tampering with utility equipment prior to any conducting of any such meeting.

b. If a public meeting was held, was written notice of the meeting sent by mail to all customers at least 10 days prior to the meeting?

<u>Complainant's Response:</u> Consistent with her testimony at the July 27, 2016 hearing before the Commission, Complainant has no personal knowledge of receiving any written notice or that there was written notice sent concerning a specific meeting concerning commenting on proposed tariff changes, including any imposing of a per-day penalty for tampering with utility equipment.

3. Should Ms. Seamons be considered to have waived her right to request review of the Commission's September 10, 2015 order in Docket No. 15-2508-T01 in light of TUID's board meeting held on August 27, 201[5]?

Complainant's Response: Complainant should not have her right to request a review of the Commission's Order waived since she had no personal knowledge of the meeting or its purpose concerning the proposed tariff or the imposing of a per-day penalty for tampering with utility equipment. Further, consistent with Complainant's testimony, Complainant diligently sought out and was informed of an October 2015 meeting for the purpose of commenting, although such meeting was canceled. Likewise, the Docket clearly shows that there was a stipulation entered into by TUID on August 20, 2015, prior to the alleged board meeting on August 27, 2015.

Notwithstanding, it reasonable and equitable for Complainant to rely upon the Commission's docketing for notice concerning her rights. Since the Docket reflected that there was a right for Complainant to request a review within 30 days of September 10, 2015, regardless of any alleged meeting being held earlier, Complainant did not waiver her right for such request when relying on the Commission's Docket. TUID's failure to timely notify and ensure that the Docket was accurate should not and does not impede Complainant's rights where she reasonably and justifiably relied upon the Commission's Docket.

# **COMMISSION'S REQUEST FOR BILLING**

Complainant provides a bill from April 2014, which is consistent with current billing, where Complainant did not see the need to inundate the Commission with similar billing. *See Exhibit A*. However, much of Complainant's previous billing was sent back with her payment, until TUID started sending out payment sheets that could be sent back with the payment. *See* 

*Exhibit B*. Therefore, Complainant does not have most of her earlier billing, including 2013, since she would send her payment with the bill she received.

## **CLOSING ARGUMENTS**

Complainant has owned her properties prior to the creation of the tariffs, where most of her properties are vacant. Complainant believes that the tariff and the enforcement of the tariff are inequitable and unreasonable. Further, Complainant believes that the tariff is not properly created procedurally.

In 2013, TUID began the implementation of standby fees. All of Complainant's properties were assessed standby fees, regardless of whether they were vacant or not. Complainant demonstrated that most of her properties were vacant, and had been vacant for long periods of time, prior to the implementing of the standby fees. Notwithstanding, TUID imposed standby fees on all of Complainant's properties, regardless of whether they were vacant or not. Complainant demonstrated that the imposing of standby fees on her properties that were vacant was inconsistent with the tariff and severely inequitable.

Complainant also demonstrated that she did not receive notice of the standby fees until approximately six months after they started incurring. TUID started charging standby fees in October 2013, although Complainant did not receive notice of the fees assessed until March 2014. Complainant demonstrated that TUID's own records showed that notices or bills concerning the standby fees were not even printed until March 2014. As a result, Complainant was shocked to receive a bill containing six months' worth of standby fees.

Complainant also demonstrated at the hearing the TUID removed meters from her properties without any notice. Complainant testified that by TUID removing the meters, she could not access electricity for her properties. Complainant demonstrated that TUID's removal

of the meters without notice, thereby not allowing for electrical consumption, violated the tariff and any due process for Complainant. Further, it also violated the Commission's rules. Complainant testified that it is inequitable for TUID to have the power and authority to unilaterally remove meters from Complainant's properties without notice, which is also a violation of Complainant's rights.

Complainant demonstrated that TUID's decision making concerning abandonment and long term tenants is arbitrary. TUID testified that only the director and SITLA have been granted long term tenant status. Complainant is liable for any tenants concerning TUID and is liable after the tenant leaves. This arbitrary standard followed by TUID is inequitable.

Likewise, TUID's abandonment procedure is overburdensome, particularly where Complainant was denied her request. *See Exhibit C*. The requirement for a party to be liable for 24 months or 2 years of fees despite a lot being vacant is unfair and puts a major burden and strain on Complainant, especially where she owns multiple lots.

Complainant demonstrated that TUID is not consistent with its own tariff in making the notices or tariff available. TUID testified at the hearing that they do not have an office, although the tariff requires TUID to maintain certain items at the office for inspection. As a result, TUID is in constant violation of the tariff since it cannot provide the required items readily available. Further, TUID is uncooperative in making items available despite not having an office.

Finally, Complainant demonstrated that TUID has not followed proper procedures in providing proper notice of meetings concerning the tariff. Complainant did not receive notices by mail concerning Docket 13-2508-02 or Docket 15-2508-T01. However, when Complainant did receive notice of a meeting it was severely untimely. Complainant received notice of a meeting to be held on November 5, 2015 on a bill from TUID that was printed on November 2, 2015. *See* 

Exhibit D. TUID has failed to provide proper notice and therefore has inhibited proper due

process as to Complainant. Due to TUID's inability to provide proper notice, Complainant has

been impeded from enacting on any procedures concerning TUID's tariffs. As a result, the tariffs

may not be legitimate.

Based upon the foregoing, Complainant demonstrated that TUID has not been diligent

and fair in creating its tariffs or enforcing them. Complainant comes to the Commission seeking

for a just resolution concerning her billing and the restraints put upon her rights. Complainant

respectfully requests for the Commission to make an adjustment to her billing, particularly

concerning unnoticed and unsupported standby fees imposed upon vacant lots. Complainant also

requests that TUID be admonished and instructed to cease in preventing due process to

Complainant. Complainant requests for the Commission to address the arbitrary standard used by

TUID in assessing abandonment and tenant billing. Finally, Complainant requests for the

Commission to enforce TUID's requirement to make the tariff and notices readily available upon

request.

Complainant appreciates the Commission's willingness and time for allowing

Complainant to address the issues that have been brought forward.

DATED AND SIGNED this 26th day of August, 2016.

SALCIDO LAW FIRM, PLLC

/s/ Jon M. Hogelin

Jon M. Hogelin

Attorney for Complainant

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# **CERTIFICATE OF DELIVERY**

I hereby certify that on this 26th day of August, 2016, a true and complete copy of the foregoing was provided to the following, via email:

Utah Public Service Commission psc@utah.gov

Adam Long Attorney for TUID along@shutah.law

pschmid@utah.gov

rolsen@utah.gov

jjeter@utah.gov

/s/ Jon M. Hogelin Jon M. Hogelin Attorney for Complainant

# EXHIBIT A

Ticaboo Utility Improvement District PO Box 2140 Ticaboo, UT 84533 (435) 788-8343

# **Group Billing Invoice**

April 30, 2014

SHARON A SEAMONS MARIAN L SEAMONS PO BOX 262 Eureka, UT 84628-0



Gross Amount Due: 2,141.16

| general district | Meter R<br>Present | eading<br>Previous | Usage | Charges  | Ticaboo Utility Improvement I  | Meter Read<br>Month Day Class           |
|------------------|--------------------|--------------------|-------|----------|--------------------------------|---|
| Water            | 110                | 110                | 0     | 39.00    | Due Date: 5/21/2014            | See the captures that see a properties. |
| Sewer            |                    |                    |       | 28.00    | Due Date: 5/21/2014            | 4 30 2                                  |
| Garbage          |                    |                    |       | 12.00    | Customer Name: SHARON          | A SEAMONS                               |
| Late Fee         |                    |                    |       | 18.86    |                                |   |
| Electric I       | Base               |                    |       | 75.00    | Service Address: LOT 005 - MHP |   |
| Tax              |                    |                    |       | 3.19     | Account 1000                   | Route Number: 3                         |
| Past Due         | 2                  |                    |       | 1,946.25 |                                |   |
|                  |                    |                    |       |          | Net Amount Due                 | e: 2,122.30                             |
|                  |                    |                    |       |          | Pay Gross Amount a             | fter Due Date                           |

STANDBY FEES FOR UTILITIES

|                            |       |                    |               |        |                                 |                      | _ |
|----------------------------|-------|--------------------|---------------|--------|---------------------------------|----------------------|---|
| Meter R<br>Service Present |       | eading<br>Previous | Usage Charges |        | Ticaboo Utility Improvement I   | Meter Read           |   |
| Water 1544                 |       | 154470             | 0             | 39.00  | D D : 5/21/2014                 | Month Day Class      | S |
| Electric                   | 77480 | 77480              | 0             | 0.00   | Due Date: 5/21/2014             | 4 30 1               | 1 |
| Sewer                      |       |                    |               | 28.00  | Customer Name: SHARON           | A SEAMONS            |   |
| Garbage                    |       |                    |               | 12.00  | Service Address: LOTS 001-002 - | MUD                  |   |
| Late Fee                   |       |                    |               | 20.26  | Service Address: LOTS 001-002 - | MHP                  |   |
| Electric I                 |       |                    |               | 75.00  | Account 1002                    | Route Number:        | 3 |
| Tax                        |       |                    |               | 3.19   |                                 |                      |   |
| Past Due                   | e     |                    |               | 296.00 | Net Amount Du                   | e: ( <u>473.45</u> ) |   |
|                            |       |                    |               |        | Pay Gross Amount a              | after Due Date       |   |
|                            |       |                    |               |        |                                 |                      |   |

|  |   | Gross Amount Due: 492.31  |  |
|--|---|---|--|
| Meter Reading Service Present Previous  Water 0 0 Sewer Garbage Late Fee Electric Base Tax Past Due  STANDBY FEES FOR UTILITIE | Usage Charges 0 39.00 28.00 12.00 18.86 75.00 3.19 213.49 | Ticaboo Utility Improvement I Meter Read Month Day Class  Due Date: 5/21/2014 4 30 2  Customer Name: SHARON A SEAMONS  Service Address: LOTS 003-004 - MHP  Account 1115 Route Number: 1  Net Amount Due: 1,464.54  Pay Gross Amount after Due Date  Gross Amount Due: 1,49 |  |
|  |   |   |  |

# EXHIBIT B

# **Group Billing Invoice Summary**

October 31, 2015

Ticaboo Utility Improvement District PO Box 2140 Ticaboo, UT 84533

Due Date: 11/21/2015

| Account | Customer Name:   | Service Address:        | Amount Due w/ Vol. Chg | Amount Paid |
|---------|------------------|-------------------------|------------------------|-------------|
| 1000    | SHARON A SEAMONS | LOT 005 - MHP           | 5,272.34               |             |
| 1002    | SHARON A SEAMONS | LAKE DR N 193 (001/002) | <b>(34.06)</b> (CR)    |             |
| 1115    | SHARON A SEAMONS | LAKE DR N 189 (003/004) | 391.36                 | 391.36      |
| 1131    | SHARON A SEAMONS | LOT 007-008 - MHP       | 4,539.58               | <u></u>     |
| 1133    | SHARON A SEAMONS | LOT 098 - MHP           | 4,539.58               |             |
|         |                  |                         |                        |             |

Total Due \$14,708.80

On Or Before: 11/21/2015

Total Due If PaidAfter 11/21/2015

\$14,812.34

Please Return With Payment

STANDBY FEES FOR UTILITIES PLACE ACCT # ON CHECK

Next Meeting: 11/05/2015

Sorry my bill come late like on Inday - So we weren't able to attend the neeting 11/05/15

# EXHIBIT C



Ticaboo Utility Improvement District Highway 276, Mile Marker 27 PO Box 2140 Ticaboo, UT 84533 435,788,8343

customercare@TicabooUID.com
Providing Power, Water, Wastewafer, Solid Waste Services Since 2012

# TICABOO UTILITY IMPROVEMENT DISTRICT

# ABANDONMENT OF UTILITY SERVICES AND TAP APPLICATION

| uster, and/or wastewater from the Ticaboo Utility Improvement District (the "DALLOS & H Ticabo Cub distrect address), Ticaboo, Utah 845:   | vistrict"). The property is located at 33, the property description is  |   |
|--|---|---|
| This property has been vacant in excess of twenty-four months (24), my account is desire to permanently disconnect from electric, water, and wastewater service provided by the request that the District discontinue service, and abandon all taps and other infrastructure owned leading to or located on my property.   | District, and abandon all taps. I, therefore,   |   |
| Upon approval of abandonment of all taps and District-owned infrastructure as descreteased of the obligation to pay monthly fees for electric, water, and wastewater service. I a water, and wastewater service, and abandoning all taps that I or any of my successors in a connection fees, impact fees, and any other expenses in place in the District at the time wastewater service from the Ticaboo Utility Improvement District at the time that el recommenced. At present, the combined fees for new connections to electric, water, and \$9,000.00.   | acknowledge that by discontinuing electric, interest will be required to pay a tap fees, associated with new electric, water, and lectric, water, and wastewater service is |   |
| I agree to disclose to any person or entity acquiring an interest in the property, in we taps on the property, the requirements for reconnection to utility services, and the approximates required by the Ticaboo Utility Improvement District). I acknowledge that the Ticabo such abandonment of utility services to be recorded with the proper county office under the recorded with the proper county office under the recorded with the proper county of the recorded with the recorde | te costs of such reconnection (including all to Utility Improvement District may cause records of the particular parcel   |   |
| Property Owner Signature Date Date   | 20-003(-000+1ERTS)  | 3 |
| For District Use Only  | 20-0031-0001121110  | - |
| This abandonment was approved by the Ticaboo Utility Improvement District on the   |   |   |
| By:  |   |   |
| Title:   |   |   |
|  | Ticaboo Utility Improvement District  |   |
|  |   |   |
|  |   |   |



## TICABOO UTILITY IMPROVEMENT DISTRICT

### ABANDONMENT OF UTILITY SERVICES APPLICATION

#### **INSTRUCTIONS:**

- 1. There is an application fee of \$75.00 payable to Ticaboo Utility Improvement District, which must be accompanied with your application. Applications received without the application fee WILL NOT be reviewed or considered.
- 2. Print the application, fill out, and sign the application.

  (NOTE: a separate application must be completed for each individual parcel)
- 3. If you do not know the parcel number of your property, you may contact the

Garfield County Assessor's Office 435-676-1152

- 4. The application must be signed by the property owner of record, as recorded with Garfield County. If that person is not able to complete and sign the application, then their trustee may sign the application, so long as the trustee provides the District with documentation authorizing the trustee's actions (e.g. Power of Attorney).
- 5. Once completed and signed, mail the application with a check for the application fee to:

Ticaboo Utility Improvement District Abandonment of Utility Services PO BOX 2140 Ticaboo, UT 84533-2140

- 6. Your application will be reviewed by the District, and you will be notified as to the status of your application.
- 7. Please note that as part of the District's review of your application, your account must be in good standing with the District, and remain in good standing until the utility services have been abandoned on your property. Once utility services have been abandoned, as described in the application, you will be released from the obligation to pay monthly fees for utility service. Payments on your account can be made payable to:

Ticaboo Utility Improvement District PO BOX 2140 Ticaboo, UT 84533

(please include your account number on the payment)

8. For questions regarding your application, please contact the District via email to customercare@ticaboouid.com.





October 31, 2015

### Delivered via E-Mail

Sharon A. Seamons Marian L. Seamons 1707 S. 50 E Orem, UT 84058

E-Mail: sharonmarian@yahoo.com

### RE: ABANDONMENT OF UTILITY SERVICES APPLICATION

Dear Customer,

Please accept this letter in response to the aforementioned application hand delivered to us on Friday, October 30, 2015.

We have reviewed your application, an in accordance with the rules and regulations of the District, we are **not** able to process your application for the following reasons:

- The application provided has two parcels listed. In accordance with the District's requirements (Instructions #2), and to properly record the abandonment with the county recorder, an application must be completed for each individual parcel where the customer is applying for abandonment;
- 2. Section 03.12 of the District's Tariff states, "Permanent abandonment of utility services and taps will only be allowed if the property in question has been continuously vacant and unused for at least 24 months prior to the request,". The parcels applied for have not been vacant and unused for more than 24 months as the properties were occupied by tenants for the past 12 months;

Since we are unable to process your application, we are returning your Check No. 0007, for \$75.00, via U.S. Postal Mail along with a copy of this letter.

If you should have any questions, or require any additional information, please call us at (435) 788-8343 Monday through Friday, 9:00 AM to 5:00 PM, or email <u>customercare@ticaboouid.com</u>.

Sincerely,

TICABOO UTILITY IMPROVEMENT DISTRICT

| MARIAN SEAMONS<br>MARI BROADBENT<br>1707 S 50 E<br>OREM UT 84058 | Open Since<br>8/14/2014<br>DATE Q AS | <b>0007</b> 2015 97-7751/3243 |
|--|--------------------------------------|-------------------------------|
| PAY TO THE ORDER OF LEGALIO JULIA  P.O. Box 9199                 | Destrut \$                           | 75 TRO                        |
| AMERICA FIRST Ogden, UT 84409 www.americafirst.c                 | com                                  |                               |
| FOR  | Marin & St                           | enno                          |
| 1:3243775161: 746028710  | 1534 0007                            |                               |

. .

# EXHIBIT D

Ticaboo Utility Improvement District PO Box 2140 Ticaboo, UT 84533 (435) 788-8343

# **Group Billing Invoice**

October 31, 2015

SHARON A SEAMONS MARIAN L SEAMONS 1707 S. 50 E OREM, UT 84058

| Meter Reading Service Present Previous Usage    | Charges          | Meter Read   |
|---|------------------|--|
| Water 110 110 0<br>Sewer                        | 39.00<br>28.00   | Month Day Class  Due Date: 11/21/2015 10 31 2  |
| Garbage   | 12.00            | Customer Name: SHARON A SEAMONS  |
| Late Fee  | 18.86            |  |
| Electric Base                                   | 75.00            | Service Address: LOT 005 - MHP   |
| Tax   | 3.19             | Account 1000 Route Number: 3   |
| Past Due  | 5,096.29         | Net Amount Due: 5,272.34   |
|   |                  | Pay Gross Amount after Due Date  |
|   |                  | 10 - 10 - 10 - 10 - 10 - 10 - 10 - 10 -  |
| STANDBY FEES FOR UTILITIES                      |                  | Gross Amount Due: 5,291.20   |
| Meter Reading<br>Service Present Previous Usage | Charges          | Meter Read   |
| Water 167370 167170 200                         | Charges<br>39.00 | Month Day Class  |
| kWh 77756 77744 12                              | 8.40             | Due Date: 11/21/2015 10 31 1   |
| Sewer   | 28.00            | Customer Name: SHARON A SEAMONS  |
| Garbage   | 12.00            | Service Address: LAKE DR N 193 (001/002)   |
| Electric Base                                   | 75.00            | D 27 1 2   |
| Tax   | 3.54             | Account 1002 Route Number: 2   |
| Credit  | (200.00)         | Net Amount Due: (34.06)(CR)  |
|   |                  | Pay Gross Amount after Due Date  |
|   |                  | Gross Amount Due: (34.06)  |
|   |                  | (,   |
| Meter Reading<br>Service Present Previous Usage | Charges          | Meter Read   |
| Water 604690 604610 80                          | 39.00            | Month Day Class  |
| kWh 65284 65220 64                              | 0.00             | Due Date: 11/21/2015 10 31 1   |
| Sewer   | 28.00            | Customer Name: SHARON A SEAMONS  |
| Garbage   | 12.00            | Service Address: LAKE DR N 189 (003/004)   |
| Late Fee Electric Base                          | 20.85<br>300.00  | Account 1115 Route Number: 2   |
| Tax   | 12.75            | V 50-10 ( 50-100 V 100 V |
| Credit  | (21.24)          | Net Amount Due: 391.36   |
|   |                  | Pay Gross Amount after Due Date  |
|   |                  | Gross Amount Due: 438.32   |

Ticaboo Utility Improvement District PO Box 2140 Ticaboo, UT 84533 (435) 788-8343

# **Group Billing Invoice**

| Service Water Sewer Garbag Late Fe Electric Tax Past De | e Present<br>e<br>e<br>e<br>e<br>e Base | r Reading<br>Previ |        | Usage<br>0 | Charges<br>39.0<br>28.0<br>12.0<br>18.6<br>75.0<br>3.1<br>4,363.5 | 00<br>00<br>00<br>00<br>36<br>00 S          | Custome<br>ervice Addre<br>Account | 1131<br><b>Net Am</b> | 2015<br>HARON A<br>7-008 - MI<br>R<br>ount Due: | HP<br>oute Numbe<br>4,539.58 | 2<br>Ser: 1                |
|---|---|--------------------|--------|------------|---|---|------------------------------------|-----------------------|---|------------------------------|----------------------------|
|   |   |                    |        |            |   |   |                                    | Pay Gross A           |   |                              |                            |
| STANE   | BY FEES                                 | FOR UT             | ILITIE | S          |   |   |                                    | Gross Amo             | unt Due:  | 4,558.44                     |                            |
| Service   | Mete<br>Present                         | r Reading<br>Previ | ous    | Usage      | Charges   | ;   |                                    |                       | _   | Meter Read                   |                            |
| Water<br>Sewer  |   | 0                  | 0      | 0          | 39.0<br>28.0  | 00  | Due D                              | ate: 11/21/2          |   | Month Day<br>10 31           | Class<br>2                 |
| Garbag<br>Late Fe                                       |   |                    |        |            |   | 12.00 Customer Name: SHARON A SEAMONS 18.86 |                                    |                       |   |                              | 5                          |
| Electric  | -                                       |                    |        |            | A11500  | 75.00 Service Address: LOT 098 - MHP        |                                    |                       |   |                              |                            |
| Tax   |   |                    |        |            | 3.1   |   | Account                            | 1133                  | R   | oute Numbe                   | er: 1                      |
| Past Di   | ue                                      |                    |        |            | 4,363.5   | ) )   |                                    | Net Am                | ount Due:                                       | 4,539.58                     |                            |
|   |   |                    |        |            |   |   |                                    | Pay Gross A           | Amount afte                                     | er Due Date                  |                            |
| STAND   | BY FEES                                 | FOR UT             | ILITIE | S          |   |   |                                    | Gross Amo             | unt Due:  | 4,558.44                     |                            |
| Water   | Sewer                                   | Garbag             | Late F | On/Off     | Adjust  | kWh   | Base                               | Tax                   | EqFee   | SvcCal                       | Past Due                   |
| 195.00  | 140.00                                  | 60.00              | 77.43  |            |   | 8.40  | 600.00                             | 25.86                 |   |                              | \$13,602.11                |
| Date Printed<br>11/2/2015                               |   | ACCT # Of          |        | K          |   |   |                                    | Total Due             | Total D<br>After 11/2                           |                              | \$14,708.80<br>\$14,812.34 |