TICABOO UTILITY IMPROVEMENT DISTRICT FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2014 WITH REPORT OF CERTIFIED PUBLIC ACCOUNTANTS

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Independent Auditors' Report

Board of Trustees Ticaboo Utility Improvement District Lake Powell, Utah 84533

Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities and each major fund of Ticaboo Utility Improvement District, a component unit of Garfield County, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and each major fund of Ticaboo Utility Improvement District, as of December 31, 2014, and the respective changes in the financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The statistical section is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 8, 2015, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Hinton Burdick, PLLC St. George, Utah

Linter Fundeds, PLLC

June 8, 2015

TICABOO UTILITY IMPROVEMENT DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Ticaboo Utility Improvement District, we offer readers of the financial statements this narrative discussion, overview, and analysis of the District's financial activities for the year ending December 31, 2014. We encourage readers to consider the information presented here as an overview of the operations of the Ticaboo Utility Improvement District. This discussion and analysis is not intended to cover every aspect of the daily activities of the Ticaboo Utility Improvement District.

Financial Highlights

- ➤ The assets of Ticaboo Utility Improvement District exceeded its liabilities as of the close of the most recent year by \$1,907,112 (net position). Of this amount, \$107,302 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- > The Local Improvement District's total net position decreased during the year by \$112,285.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Ticaboo Utility Improvement District's basic financial statements. The District's basic financial statements are comprised of three components; the Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Fund Net Position; and Statement of Cash Flows. The financial statements are designed to provide readers with a broad overview of the Ticaboo Utility Improvement District's finances, in a manner similar to a private-sector business.

Statement of Net Position

The *statement of net position* presents information on all of the assets and liabilities of the Ticaboo Utility Improvement District, with the difference between assets and liabilities reported as *net position*. *Net investment in capital assets* is the fixed assets of the District reduced by accompanying debt and accumulated depreciation. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

Condensed Statement of Net Position and Comparison to FY 2013

| | 2014 | 2013 |
|----------------------------------|--------------|--------------|
| Current assets | \$ 122,464 | \$ 134,454 |
| Non-Current assets | 2,628,709 | 2,721,960 |
| Total assets | 2,751,173 | 2,856,414 |
| | | |
| Current liabilities | 31,162 | 236,700 |
| Non-Current liabilities | 812,899 | 600,317 |
| Total liabilities | 844,061 | 837,017 |
| Net position: | | |
| Net investment in capital assets | 1,788,319 | 2,102,283 |
| Restricted | 11,491 | 3,360 |
| Unrestricted | 107,302 | (86,246) |
| Total net position | \$ 1,907,112 | \$ 2,019,397 |

As noted earlier, net position may serve over time as a useful indicator of an institution's financial position. In the case of the Ticaboo Utility Improvement Districts, assets exceeded liabilities by \$1,907,112 at the close of the year. The District's noncurrent assets of \$2,628,709, reflects its investment in capital assets (e.g., land, buildings and improvements, and furniture and equipment). The District uses these capital assets to provide services to customers so, consequently, these assets are not available for future spending. The remaining balance of unrestricted net position, \$107,302, may be used to meet the District's ongoing obligations to customers of the Service District.

Statement of Revenues, Expenses and Changes in Net Position

This statement of revenues, expenses and changes in net position presents information showing how the net position of the Ticaboo Utility Improvement District changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. The breakdown of "Operating" and Non-operating" categories are defined by accounting standards

Condensed Statement of Revenues, Expenses and Changes in Net Position

| | 2014 | 2013 | | |
|----------------------------------|--------------|--------------|--|--|
| Operating revenues | \$ 519,441 | \$ 421,458 | | |
| Operating expenses | 554,968 | 599,096 | | |
| Operating income | (35,527) | (177,638) | | |
| | | | | |
| Non-operating revenues | (76,758) | (25,513) | | |
| Capital contribution | <u>-</u> | 10,000 | | |
| Change in net position | (112,285) | (193,151) | | |
| Net Position - beginning of year | 2,019,397 | 2,212,548 | | |
| Net Position - end of year | \$ 1,907,112 | \$ 2,019,397 | | |

Statement of Cash Flows

The *Statement of Cash Flows* provides an additional perspective of the Ticaboo Utility Improvement District's financial results for the fiscal year. It provides a source and use of cash for broad categories of activities.

Condensed Statement of Cash Flows

| | 2014 | 2013 | | |
|--------------------------------|----------------|--------------|--|--|
| Cash flows from: | | | | |
| Operating activities | \$ (64,602) | \$ 16,581 | | |
| Capital financing activities | 106,175 | (35,732) | | |
| Investing activities | 329 | 154 | | |
| Net Increase(Decrease) in Cash | 41,902 | (18,997) | | |
| Cash - beginning of year | 5,351 | 24,348 | | |
| Cash - end of year | \$ 47,253 | \$ 5,351 | | |

Notes to the financial statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found at the end of this report.

This financial report is designed to provide a general overview of the Ticaboo Utility Improvement District's finances for all those with an interest in government finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Ticaboo Utility Improvement District.

Capital Assets and Debt Administration

Capital Assets

The District operates as an enterprise fund, which includes capitalization and depreciation of assets. Asset categories include buildings, infrastructure, equipment and furniture, and vehicles. The District's capital assets (net of accumulated depreciation) as of December 31, 2014 amount to \$2,617,218, which represents a decrease of \$101,382 over the prior fiscal year. More detailed information about the District's capital assets are presented in footnote 4 to the financial statements.

Debt

At year-end the District had \$828,899 in debt, an increase of \$412,582 over the prior year. More detailed information about the District's capital assets are presented in footnote 5 to the financial statements.

Next Year's Budget and Economic Factors

In considering the District Budget for calendar year 2015, the District Board and management estimated the budget for revenues and expenditures will be lower than the 2014 budget primarily due to the collection of past due receivables, and exhibited and anticipated decrease in fuel costs.

Contacting the District

This financial report is designed to provide the citizens with a general overview of the District's finances and to show accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District at Highway 276, Mile Marker 27, Ticaboo, Utah 84533.

(A Component Unit of Garfield County, Utah) Statement of Net Position December 31, 2014

(With Comparative Totals for December 31, 2013)

| | 6/30/2014 | | 6 | 6/30/2013 |
|--------------------------------------|-----------|-----------|----|-----------|
| Assets | • | | | |
| Current assets: | | | | |
| Cash and cash equivalents | \$ | 35,762 | \$ | 1,991 |
| Accounts receivable | | 82,726 | | 128,487 |
| Prepaid expenses | | 3,976 | | 3,976 |
| Total current assets | | 122,464 | | 134,454 |
| Noncurrent assets: | | | | |
| Restricted cash and cash equivalents | | 11,491 | | 3,360 |
| Capital assets: | | | | |
| Construction in progress | | - | | 250,000 |
| Buildings | | 40,000 | | 40,000 |
| Infrastructure | | 2,072,000 | | 2,072,000 |
| Equipment and furniture | | 903,545 | | 639,928 |
| Vehicles | | 18,081 | | 18,081 |
| Accumulated depreciation | | (416,408) | | (301,409) |
| Total noncurrent assets | | 2,628,709 | | 2,721,960 |
| Total assets | | 2,751,173 | | 2,856,414 |
| Liabilities | | | | |
| Current liabilities: | | | | |
| Accounts payable | | 10,539 | | 202,873 |
| Accrued liabilities | | 4,623 | | 17,827 |
| Bonds payable, current portion | | 16,000 | | 16,000 |
| Total current liabilities | | 31,162 | | 236,700 |
| Noncurrent liabilities: | | | | |
| Bonds payable | | 812,899 | | 400,317 |
| Long-term payables | | _ | | 200,000 |
| Total noncurrent liabilities | | 812,899 | | 600,317 |
| Total liabilities | | 844,061 | | 837,017 |
| Net Position | | | | |
| Net investment in capital assets | | 1,788,319 | | 2,102,283 |
| Restricted for debt service | | 11,491 | | 3,360 |
| Unrestricted | | 107,302 | | (86,246) |
| | | | | |

The accompanying notes are an integral part of the financial statements.

(A Component Unit of Garfield County, Utah) Statement of Revenues, Expenses, and Changes in Fund Net Position For the Year Ended December 31, 2014

(With Comparative Totals for the Year Ended December 31, 2013)

| | 5/30/2014 | 6/30/2013 | | |
|--------------------------------------|-----------------|-----------|-----------|--|
| Operating revenues | | | | |
| Charges for services | \$ 519,441 | \$ | 421,458 | |
| Total operating revenues | 519,441 | | 421,458 | |
| Operating expenses | | | | |
| Depreciation expense | 130,702 | | 128,706 | |
| Generator costs | 256,946 | | 300,998 | |
| Insurance | 16,179 | | 8,191 | |
| Office expense | 24,096 | | 19,032 | |
| Payroll and benefits | 42,786 | | 20,174 | |
| Professional fees | 59,397 | | 92,531 | |
| Miscellaneous expense | 13,644 | | 15,304 | |
| Repairs and maintenance | 11,218 | | 14,160 | |
| Total operating expenses | 554,968 | | 599,096 | |
| Net operating income (loss) | (35,527) | | (177,638) | |
| Nonoperating revenues (expenses) | | | | |
| Interest income | 329 | | 154 | |
| Loss on disposal of assets | (77,087) | | (25,667) | |
| Net nonoperating revenues (expenses) | (76,758) | | (25,513) | |
| Change in net position | (112,285) | | (193,151) | |
| Net position, beginning of year | 2,019,397 | | 2,212,548 | |
| Net position, end of year | \$ 1,907,112 | \$ | 2,019,397 | |

The accompanying notes are an integral part of the financial statements.

(A Component Unit of Garfield County, Utah) Statement of Cash Flows

For the Year Ended December 31, 2014

(With Comparative Totals for the Year Ended December 31, 2013)

| Cash flows from operating activities: Cash received from customers Cash paid to suppliers Cash paid to employees Net cash flows from operating activities Cash flows from capital and related financing activities: Purchases of capital assets Proceeds from sale of capital assets Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: Interest on investments | 565,202 (587,018) (42,786) (64,602) (361,657) 55,250 428,582 (16,000) | \$ | 331,836 (295,081) (20,174) 16,581 (68,049) |
|---|--|----|--|
| Cash paid to suppliers Cash paid to employees Net cash flows from operating activities Cash flows from capital and related financing activities: Purchases of capital assets Proceeds from sale of capital assets Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | (587,018) (42,786) (64,602) (361,657) 55,250 428,582 (16,000) | \$ | (295,081) (20,174) 16,581 (68,049) |
| Cash paid to employees Net cash flows from operating activities Cash flows from capital and related financing activities: Purchases of capital assets Proceeds from sale of capital assets Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | (42,786) (64,602) (361,657) 55,250 428,582 (16,000) | | (20,174) 16,581 (68,049) |
| Net cash flows from operating activities Cash flows from capital and related financing activities: Purchases of capital assets Proceeds from sale of capital assets Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | (64,602) (361,657) 55,250 428,582 (16,000) | | 16,581 (68,049) |
| Cash flows from capital and related financing activities: Purchases of capital assets Proceeds from sale of capital assets Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | (361,657) 55,250 428,582 (16,000) | | (68,049) |
| Purchases of capital assets Proceeds from sale of capital assets Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | 55,250 428,582 (16,000) | | - |
| Proceeds from sale of capital assets Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | 55,250 428,582 (16,000) | | - |
| Proceeds from bond issuance Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | 428,582 (16,000) | | - |
| Principal paid on long term debt Net cash flows from capital and related financing activities Cash flows from investing activities: | (16,000) | | (4 017 |
| Net cash flows from capital and related financing activities Cash flows from investing activities: | <u> </u> | | 64,317 |
| financing activities Cash flows from investing activities: | 106,175 | | (32,000) |
| Cash flows from investing activities: | 106,175 | | |
| | | | (35,732) |
| Interest on investments | | | |
| | 329 | | 154 |
| Net cash flows from investing activities | 329 | | 154 |
| Net change in cash and cash equivalents | 41,902 | | (18,997) |
| Cash and cash equivalents, including temporarily | | | |
| restricted cash, beginning of year | 5,351 | | 24,348 |
| Cash and cash equivalents, including temporarily | | | |
| restricted cash, end of year \$ | 47,253 | \$ | 5,351 |
| Reconciliation of operating income (loss) | | | |
| to net cash flows from operating activities: | | | |
| Operating income (loss) \$ | (35,527) | \$ | (177,638) |
| Adjustments to reconcile net operating income (loss) | (33,527) | Ψ | (177,030) |
| to net cash flows from operating activities: | | | |
| Depreciation | 130,702 | | 128,706 |
| (Increase) decrease in accounts receivable | 45,761 | | (89,622) |
| (Increase) decrease in prepaid expenses | - | | (3,976) |
| Increase (decrease) in accounts payable | (192,334) | | 152,277 |
| Increase (decrease) in accrued liabilities | (13,204) | | 6,834 |
| Net cash flows from operating activities \$ | (64,602) | \$ | 16,581 |
| Supplemental schedule of non-cash capital and related financing activities | | | |
| Contribution of capital assets \$ | | | |

(A Component Unit of Garfield County, Utah)
Notes to the Financial Statements
December 31, 2014

Note 1. Summary of Significant Accounting Policies

The accompanying financial statements of Ticaboo Utility Improvement District (District), a component unit of Garfield County, have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board and is a component unit of Garfield County.

Reporting entity

The District is governed by a five-member Board of Trustees. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the financial statements to emphasize that it is legally separate from the government. The District currently has no component units.

Ticaboo Utility Improvement District is a component unit of Garfield County. The District was created to supply and manage electrical power to the residents of Ticaboo, Utah. In 2013 the District took over the operations of Garfield County Ticaboo Special Service District No. 1. As such, the District now also manages and supplies water, sewer, and garbage services to the residents of Ticaboo.

Basis of presentation – fund financial statements

The fund financial statements provide information about the government's funds, including its fiduciary funds and blended component units. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. The District's only fund is an enterprise fund.

Measurement focus and basis of accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

(A Component Unit of Garfield County, Utah)
Notes to the Financial Statements
December 31, 2014

Note 1. Summary of Significant Accounting Policies, Continued

Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance

Deposits and investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the government to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and the State Treasurer's Investment Pool.

Any investments will be stated at cost.

Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Capital assets

Capital assets, which include buildings, infrastructure, equipment, and vehicles, are reported in the government-wide financial statements. The District defines capital assets with and estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of the capital assets of the District is not included as part of the capitalized value of the assets constructed.

Buildings, Improvements, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

| Buildings | 15-40 years |
|-----------------------------|-------------|
| Infrastructure Improvements | 10-40 years |
| Equipment and furniture | 5-20 years |
| Vehicles | 5-7 years |

(A Component Unit of Garfield County, Utah)
Notes to the Financial Statements
December 31, 2014

Note 1. Summary of Significant Accounting Policies, Continued

Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. The District has no items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The District has no items that qualify for reporting in this category.

Net position flow assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Revenues and expenditures/expenses

Proprietary funds operating and nonoperating revenues and expenses

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

(A Component Unit of Garfield County, Utah)
Notes to the Financial Statements
December 31, 2014

Note 1. Summary of Significant Accounting Policies, Continued

Prior year summarized comparative information

The financial statements include certain prior-year summarized comparative information in total, but do not include sufficient detail to constitute a presentation in conformity with generally accepted accounting principles. Accordingly, such information should be read in conjunction with the District's financial statements for the year ended December 31, 2013, from which the summarized information was derived.

Budgets and budgetary accounting

The District adopts an annual budget. The budget is prepared on the accrual basis. The District is required to submit the budget to the Utah State Auditor's Office after it has been adopted by the Board. Budgetary information has not been amended during the year. Budget appropriations lapse at year-end.

The following is a description of the budgetary requirements for the District:

- 1. On or before the first regularly scheduled meeting of the Board in the month of November, the District Manager prepares a tentative budget for the next budget year and files it with the Board of Trustees.
- 2. The tentative budget is a public record and is available for public inspection for at least ten days prior to public hearings held to consider adoption of the budget.
- 3. Notice of the scheduled public hearings is published at least seven days prior to the meetings.
- 4. Public hearings are held on the tentatively adopted budget. Members of the public may comment on the budget and recommend changes to the Board of Trustees.
- 5. The Board of Trustees considers the comments made by the public and makes final adjustments to the budget.
- 6. The Board of Trustees adopts the budget by resolution prior to December 31. A certified copy of the budget is available for public inspection.
- 7. The budget may be amended to reflect changes in circumstances, which occur during the year.
- 8. Budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP.)

(A Component Unit of Garfield County, Utah)
Notes to the Financial Statements
December 31, 2014

Note 2. Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Deposits

Deposits and investments of the District at December 31, 2014 consisted of the following:

| Cash on hand | \$ - |
|--------------|--------------|
| Deposits | |
| Cash in bank | 47,253 |
| | \$ 47,253 |

A reconciliation of cash and investments as shown on the Statement of Net Position is as follows:

| Unrestricted cash and cash equivalents | \$ 35,762 |
|--|--------------|
| Restricted cash and cash equivalents | 11,491 |
| | \$ 47,253 |

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the state and review the rules adopted under the authority of the State of Utah Money Management act that relate to the deposit and investment of public funds.

(A Component Unit of Garfield County, Utah) Notes to the Financial Statements December 31, 2014

Note 2. Deposits and Investments, Continued

The District follows the requirements of the Utah Money Management Act (*Utah code*, Section 51, chapter 7) in handling its depository and investment transactions. The act requires the depositing of District funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

Custodial Credit Risk

For deposits this is the risk that in the event of a bank failure, the government's deposit may not be returned to it. The District does not have a formal policy for custodial credit risk. As of December 31, 2014, none of the District's bank balance of \$68,449 was exposed to custodial credit risk because it was uninsured and uncollateralized.

Note 3. Related Party Transactions

The District has entered into a rental agreement with District Manager, Chip Shortreed for use of a management office and meeting location for the District's operations. The District has agreed to pay Mr. Shortreed \$300 per month. The rental agreement expires on December 31, 2015, but has an automatic renewal for one year with the same terms and conditions.

(A Component Unit of Garfield County, Utah) Notes to the Financial Statements December 31, 2014

Note 4. Capital Assets

Capital assets activity for the year ended December 31, 2014, was as follows:

| | Balance at 12/31/2013 Additions | | Deletions | Balance at 12/31/2014 |
|--|---------------------------------|------------|--------------|-----------------------|
| Capital assets, not being depreciated: | | | | |
| Construction in progress | \$ 250,000 | \$ - | \$ (250,000) | \$ - |
| Total capital assets, not being depreciated | 250,000 | _ | (250,000) | |
| Capital assets, being depreciated: | | | | |
| Buildings | 40,000 | - | - | 40,000 |
| Infrastructure | 2,072,000 | - | - | 2,072,000 |
| Equipment and furniture | 639,928 | 361,657 | (98,040) | 903,545 |
| Vehicles | 18,081 | | | 18,081 |
| Total capital assets, being depreciated | 2,770,009 | 361,657 | (98,040) | 3,033,626 |
| Less: accumulated depreciation for: | | | | |
| Buildings | (8,000) | (3,000) | - | (11,000) |
| Infrastructure | (173,650) | (83,800) | - | (257,450) |
| Equipment and furniture | (108,911) | (40,286) | 15,703 | (133,494) |
| Vehicles | (10,848) | (3,616) | | (14,464) |
| Total accumulated depreciation | (301,409) | (130,702) | 15,703 | (416,408) |
| Total capital assets, being depreciated, net | 2,468,600 | 230,955 | (82,337) | 2,617,218 |
| Net capital assets | \$ 2,718,600 | \$ 230,955 | \$ (332,337) | \$ 2,617,218 |

(A Component Unit of Garfield County, Utah) Notes to the Financial Statements December 31, 2014

Note 5. Long-Term Debt

The following is a summary of changes in long-term debt for the year ended December 31, 2014:

| | _ | Balance 12/31/2013 | | dditions | ditions Retirements | | _ | Balance 2/31/2014 | _ | urrent Portion |
|---|----|-----------------------|----|----------|---------------------|----------|----|----------------------|----|-------------------|
| Business-type Activities: Revenue bonds | \$ | 416,317 | \$ | 428,583 | \$ | (16,000) | \$ | 828,899 | \$ | 16,000 |
| Total business-type activities | | 416,317 | | 428,583 | | (16,000) | | 828,899 | 1 | 16,000 |
| Total long-term liabilities | \$ | 416,317 | \$ | 428,583 | \$ | (16,000) | \$ | 828,899 | \$ | 16,000 |

Bonds payable consist of the following at December 31, 2014:

| Series 2012A sewer revenue bonds, due in annual installments of \$8,000 with no interest, maturing in 2032. | \$ 168,000 |
|---|---------------|
| Series 2012B sewer revenue bonds, due in annual installments of \$8,000 with no interest, maturing in 2032. | 168,000 |
| Series 2013 electric revenue bond, due in annual installments of \$16,000 with 1.5% interest, maturing in 2044. | 492,899 |
| Total bonds payable | \$ 828,899 |

(A Component Unit of Garfield County, Utah)
Notes to the Financial Statements
December 31, 2014

Note 5. Long-Term Debt, Continued

Debt services requirements for bonds payable are as follows:

| Fiscal |
|--------|
| Year |
| Ended |

| Enaca | | | | | |
|-------------|----|-----------|----|----------|--|
| December 31 | F | Principal | | Interest | |
| | | | | | |
| 2015 | \$ | 16,000 | \$ | 9,000 | |
| 2016 | | 32,000 | | 9,000 | |
| 2017 | | 32,000 | | 8,760 | |
| 2018 | | 32,000 | | 8,520 | |
| 2019 | | 33,000 | | 8,280 | |
| 2020-2024 | | 171,000 | | 37,470 | |
| 2025-2029 | | 179,000 | | 30,360 | |
| 2030-2034 | | 187,000 | | 22,710 | |
| 2035-2039 | | 131,000 | | 14,460 | |
| 2040-2044 | | 15,899 | | 5,580 | |
| Total | \$ | 828,899 | \$ | 154,140 | |

Note 6. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; and natural disasters. To cover these liabilities, the District has contracted with commercial insurance companies. The District pays an annual premium for this coverage. There have been no significant reductions in insurance coverage from coverage in the prior year.

Note 7. Subsequent Events

The District was granted \$700,000 of funding on January 8, 2015 by the Division of Drinking Water for the Culinary Water Project to rebuild one well pump that is not functioning and convert water production to photovoltaic (PV) power production. By converting to PV power the District estimates savings in water production cost of up to \$50,000 per annum.

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OTHER COMMUNICATIONS
FROM

INDEPENDENT AUDITORS

MEMBERS: CHAD B. ATKINSON, CPA KRIS J. BRAUNBERGER, CPA DEAN R. BURDICK, CPA ROBERT S. COX, CPA TODD B. FELTNER, CPA K. MARK FROST, CPA

STEVEN D PALMER, CPA MORRIS J PEACOCK, CPA PHILLIP S. PEINE, CPA MICHAEL K. SPILKER, CPA KEVIN L. STEPHENS, CPA MARK E. TICHENOR, CPA

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Trustees Ticaboo Utility Improvement District Lake Powell, Utah 84533

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities and each major fund of Ticaboo Utility Improvement District, a component unit of Garfield County, as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 8, 2015.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Recommendations that we consider to be significant deficiencies:

2012-002 Segregation of Duties

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

District's Response to the Findings

Inter Frudeds, PLIC

The District's response to the findings identified in our audit is described in the accompanying schedule of responses to the findings. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HintonBurdick, PLLC St. George, Utah June 8, 2015

MEMBERS: CHAD B. ATKINSON, CPA KRIS J. BRAUNBERGER, CPA DEAN R. BURDICK, CPA ROBERT S. COX, CPA TODD B. FELTNER, CPA K. MARK FROST, CPA

STEVEN D PALMER, CPA MORRIS J PEACOCK, CPA PHILLIP S. PEINE, CPA MICHAEL K. SPILKER, CPA KEVIN L. STEPHENS, CPA MARK E. TICHENOR, CPA

Independent Auditor's Report in Accordance with the State Compliance Audit Guide On:

- Compliance with General State Compliance Requirements
- Compliance for Each Major State Program
- Internal Control Over Compliance

Board of Trustees Ticaboo Utility Improvement District Lake Powell, Utah

Report On Compliance with General State Compliance Requirements and for Each Major State Program

We have audited Ticaboo Utility Improvement District's (the District) compliance with the applicable general state and and major state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, that could have a direct and material effect on the District or each of its major state programs for the year ended December 31, 2014.

General state compliance requirements were tested for the year ended December 31, 2014 in the following areas:

Budgetary Compliance
Cash Management
Government Records Access Management Act
Conflicts of Interest
Nepotism
Open and Public Meetings Act
Special & Local Service District Board Members
Budget Notice and Format

The District did not have any state funding classified as a major program during the year ended December 31, 2014.

Management's Responsibility

Management is responsible for compliance with the general state requirements referred to above and the requirements of laws, regulations, contracts, and grants applicable to its state programs.

Auditor's Responsibility

Our responsibility is to express an opinion on the District's compliance based on our audit of the compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in

Government Auditing Standards issued by the Comptroller General of the United States; and the State Compliance Audit Guide. Those standards and the State Compliance Audit Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on the District or its major state programs occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with general state compliance requirements and for each major state program. However, our audit does not provide a legal determination of the District's compliance.

Opinion on General State Compliance Requirements

In our opinion, Ticaboo Utility Improvement District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on the District for the year ended December 31, 2014.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance, which are required to be reported in accordance with the *State Compliance Audit Guide* and which are described in the accompanying schedule of findings and recommendations as items:

2014-001 GRAMA Training2014-002 Board Member Training2014-003 Open and Public Meeting Training2013-001 Deposit and Investment Report

The District's response to the noncompliance findings identified in our audit is described in the accompanying response pages. The District's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

REPORT ON INTERNAL CONTROL OVER COMPLIANCE

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the compliance requirements that could have a direct and material effect on the District or on each major state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with general state compliance requirements and for each major state program and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a general state or major state program compliance requirement on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable

possibility that material noncompliance with a general state or major state program compliance requirement will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a general state or major state program compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HintonBurdick, PLLC

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St. George, Utah June 8, 2015 This page intentionally left blank

MEMBERS: CHAD B. ATKINSON, CPA KRIS J. BRAUNBERGER, CPA DEAN R. BURDICK, CPA ROBERT S. COX, CPA TODD B. FELTNER, CPA K. MARK FROST, CPA

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Findings and Recommendations For the Year Ended December 31, 2014

Board of Trustees Ticaboo Utility Improvement District Lake Powell, Utah 84533

Professional standards require that we communicate, in writing, deficiencies in internal control over financial reporting that are considered significant deficiencies or material weaknesses that are identified during the audit of the financial statements. In planning and performing our audit of the financial statements of Ticaboo Utility Improvement District for the fiscal year ended December 31, 2014, we noted the following circumstances that, if improved, would strengthen the District's accounting system and control over its assets and State Compliance. These items are discussed below for your consideration.

Material Weaknesses:

None Noted

Significant Deficiencies:

2012-002. Segregation of Duties

We understand that the size of the District's administrative staff prohibits the complete and proper segregation of duties within its accounting functions. Such segregation of duties provides important safeguards and controls to insure the proper recording, deposit and disposition of the District's funds. Currently, the consolidation of several functions prohibits the complete and proper segregation of duties with cash receipts. The District has implemented some mitigating controls, such as board review of the financial statements; as such we do not deem this to be a material weakness.

Recommendation

We recommend that the District continually consider ways a segregation of duties can be achieved. We would be happy to assist the District in the design and/or revision of job descriptions and duties to properly achieve this segregation.

Compliance Findings:

2014-001. GRAMA Training

Utah code 63G-2-108 requires the records officer to complete an annual online training course provided by State Archives on the requirements of GRAMA. The District's records officer has not completed the annual training.

Recommendation

We recommend the District's records officer complete the annual GRAMA training to be in compliance with State Law.

2014-002. Board Member Training

Utah code 17B-1-312 requires board members to complete a training developed by the Office of the Utah State Auditor within one year of taking office. In 2014, a new board member had not yet completed the training within his first year of taking office.

Recommendation

We recommend all new board members complete the required training within one year of taking office to be in compliance with State Law.

2014-003. Open and Public Meeting Training

Utah code 52-4-104 requires the governing body to have an annual training on the requirements of open and public meetings. The District's governing body has not completed the annual training for 2014.

Recommendation

We recommend the District's governing body complete the annual open and public meetings training to be in compliance with State Law.

2013-001. Deposit and Investment Report

Utah Code 51-7-15(3) requires a written report be filed with the Money Management Council on or before January 31 and July 31 of each year. This report, entitled the "Deposit and Investment Report Form," provided by the Council, contains information about the deposits and investments of that public treasurer during the preceding six months ending December 31 and June 30, respectively. The Council uses this form to determine if the entity is in compliance with the Money Management Act. We noted the District did not timely file the required reports during 2014.

Recommendation

Hinter Foundeds, PLIC

We recommend the District timely file the required semi-annual "Deposit and Investment Report Form" with the Money Management Council to be in compliance with the Utah Code.

This report is intended solely for the information and use of the Administrative Control Board, management, and various federal and state agencies and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

It has been a pleasure to be of service to the District this past year. We would like to express special thanks to those who assisted us in this year's audit. We invite you to ask questions of us throughout the year as you feel necessary and we look forward to a continued professional relationship.

Sincerely,

HintonBurdick, PLLC

June 8, 2015

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Findings and Recommendations Response For the Year Ended December 31, 2014

June 9, 2015

HintonBurdick, PLLC 159 North Main Street Richfield, UT 84701

This document will serve as Ticaboo Utility Improvement District's (the "District") response to the Findings and Recommendations made regarding the audit of the District for the fiscal year ended December 31, 2014.

Significant Deficiencies:

2012-002. Segregation of Duties

While the District recognizes and respects the need for more segregation of duties, this is merely an impossible task given the following reasons:

- The District does not have the budget to employ a full-time person to manage all aspects of the District's day-to-day business, this it is handled primarily by volunteers, and;
- The members of the board all have full-time jobs, and have little time to perform duties other than legislative duties, and;
- Only three of the sitting board members actually reside in the District full-time, and;
- The community is quite small and many do not want to be involved in the District's operations or legislation.

To proactively address this issue, the District, engaged with an outside accounting firm, in 2011, to enhance our internal controls, as a measure of ensuring that our financials were kept up in accordance with Utah Code/GAAP, and ensure that the perception of impropriety or malfeasance was reduced or removed from members of the District.

Findings and Recommendations Response For the Year Ended December 31, 2014 June 9, 2015

Page 2

Additionally, at every board meeting, a summary of the financials is made available for public inspection, and members of the Board of Trustees are provided with personal copies of the; P&L, Balance Sheet, AP Age (month end & current), and the Check Register, as provided to us by our accounting firm. This is done to provide the members of the board with complete information on the month-to-date/year-to-date financial status of the District.

Following our Findings and Recommendations Response for the year ended December 31, 2012, the District implemented an additional internal control where the Chairman and Treasurer sign an Internal Controls Statement and Acknowledgement form attesting the aforementioned financials were presented to the Board of Trustees at or prior to a scheduled public meeting. Copies of this implemented form and procedure were presented to HintonBurdick as part of our audit for fiscal year ended December 31, 2014.

During the Annual Budget meeting in November 2014 for the FY 2015 Budget, the Board of Trustees approved a budget wherein the District will employ a full time District Manager beginning January 1, 2015. Due to the availability of funds from fuel savings, and by moving funds from the fuel line item to the payroll line item, the Board of Trustees voted unanimously to begin the District Manager's employment on December 1, 2014. This will enhance the segregation of duties within the accounting function by adding an additional level of control.

The District wishes to investigate further with HintonBurdick the cost associated with engagement towards designing and/or revision of job descriptions and duties to properly achieve segregation with HintonBurdick.

Compliance Findings:

2014-001. GRAMA Training

The District was challenged by completing this training with a full time voluntary staff, and without a full time District Manager (a.k.a. District Records Officer). Now that the District has employed a full time District Manager, the required training will be completed during FY 2015. Further, the District has created a tickler file to notify the District Manager when the training is due on an annual basis.

2014-002. Board Member Training

The District recognizes that Board Member Training is required and has been challenged with completing said training due in large part to the remote location of the District, and the sparse availability of Board Members outside of normally scheduled

Findings and Recommendations Response For the Year Ended December 31, 2014 June 9, 2015

Page 3

Board Meetings. The District has reached out to the Utah Association of Special District's to coordinate this training during FY 2015.

2014-003. Open and Public Meeting Training

The District recognizes that Open and Public Meeting Training is required and has been challenged with completing said training due in large part to the remote location of the District, and the sparse availability of Board Members outside of normally scheduled Board Meetings. The District has reached out to the Utah Association of Special District's to coordinate this training during FY 2015. The District has created a tickler file to notify the District Manager when the training is due on an annual basis

2013.001. Deposit and Investment Report

The District recognizes and respects the requirements of Utah Code 51-7-15(3) requiring a "Deposit and Investment Report Form" be filed with the Money Management Counsel on or before January 31 and July 31 of each year. Unfortunately, the District missed this reporting requirement; however, it was completed promptly upon observation by the District's third party auditor during this audit. The District has created a tickler file to notify the District Manager when this report is due on an annual basis

Should there be any questions about our response to the Findings and Recommendations report, please contact the District at (435) 788-8343, or via e-mail to mail@ticaboouid.com.

Respectfully,

Chip Shortreed,

Chief Executive Officer

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STATISTICAL SECTION

TICABOO UTILITY IMPROVEMENT DISTRICT Statistical Information December 31, 2014

Utility Information

| Electric Connections | 130 |
|----------------------|-----|
| Sewer Connections | 124 |

Electric Billings \$ 322,219 Sewer Billings \$ 55,300

Electric Rates

Residential \$75 base rate plus \$0.70 per kilowatt
Small Commercial \$260 base rate plus \$0.70 per kilowatt
Large Commercial \$2,000 base rate plus \$0.70 per kilowatt

Sewer Rates

All Customers \$28 per ERU

Insurance Coverage

Insurance Coverage for Ticaboo Utility Improvement District for 2014 is as follows:

| <u>Insurer</u> | <u>Insurance Type</u> | Amount of Coverage | Expiration Date of Policy |
|---|--|---|-------------------------------------|
| Utah Local Government Trust | General Liability | \$2,000,000 | 6/1/2015 |
| Utah Local Government Trust | Auto Liability | \$2,000,000 | 6/1/2015 |
| Utah Local Government Trust Equipment Generator Building Well Pump Building | Property Coverage: | \$581 - \$100,000 \$352,637 \$352,637 | 6/1/2015 6/1/2015 6/1/2015 |
| Western Surety Company | Chairman Bond Secretary Bond Chairman Bond | \$20,000 \$20,000 \$35,000 | 10/6/2015 10/6/2015 9/12/2015 |