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Rocky Mountain Power
Docket No. 20-035-34
Witness: James A. Campbell
BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH
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Direct Testimony of James A. Campbell
August 2021

- 1 Q. Please state your name, business address, and present position with PacifiCorp d/b/a
- 2 Rocky Mountain Power ("PacifiCorp" or "Company").
- 3 A. My name is James Campbell. My business address is 1407 West North Temple, Salt Lake
- 4 City, Utah, 84116. My present position is the Director of Innovation and Sustainability
- 5 Policy.

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Qualifications

- 7 Q. Please describe your education and professional background.
- 8 A. I have a Bachelor of Science in Materials Science and Engineering, a Master of
- 9 Engineering in Environmental Engineering, and a Master of Business Administration all
- from the University of Utah. I have previously worked as an engineer with Foster Wheeler
- 11 Corporation, Boston Scientific, and the Utah Division of Air Quality. In November 2007,
- I joined the Company as a Senior Environmental Policy Analyst, and I have also worked
- as a Legislative Policy Adviser in the Government Affairs group.
- 14 Q. What are your responsibilities?
- 15 A. My primary responsibilities include evaluating and implementing new innovative
- technologies, policies, and programs. I also lead the Company's strategic efforts with
- 17 electric vehicles.
- 18 Q. Have you testified in previous regulatory proceedings?
- 19 A. Yes. I have previously filed testimony on behalf of the Company in regulatory proceedings
- in Utah.
- 21 Q. What is the purpose of your testimony in this proceeding?
- 22 A. The purpose of my testimony is to present the Company's proposed Electric Vehicle
- 23 Infrastructure Program ("EVIP"), as authorized in section 54-4-41 of the Utah Code.

Q. Please provide an overview of the EVIP. 24

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Under the 2020 Utah House Bill (HB) 396, Electric Vehicle Charging Infrastructure Amendments, now codified in section 54-4-41 of the Utah Code, the Utah Legislature authorized the Company to create an EVIP, with a maximum funding from electric utility customers of \$50 million for all costs and expenses. The EVIP funding is for the deployment of utility-owned vehicle charging infrastructure and vehicle charging service provided by the Company. A more detailed overview of the EVIP is included in the Company's Transportation Plan provided in Exhibit RMP (JAC-1).

0. When will the EVIP begin and how long will it last?

The Company intends to develop and administer the EVIP over a 10-year period, starting in 2022 and operating through the end of 2031. It is expected that after the initial 10-year period, there will be sufficient consumer demand for vehicle charging services to transition the program from its special status under section 54-4-41 to a traditional utility program. After the initial 10-year period, the Company is expected to provide vehicle charging services at the utility's cost of service and be able to provide net benefits to customers.

Q. What are the Company's goals for the EVIP?

There are two primary goals for the program: increase electric vehicle ("EV") adoption in 40 A. the state and provide revenue to offset some of the costs and expenses of the program. 42 Deploying infrastructure will increase EV adoption. The infrastructure must be located 43 throughout the entire state to support intrastate travel and there must be sufficient charging infrastructure capacity to support increases in demand. Therefore, the focus will be on 44 45 filling corridor gaps across the state in rural areas and increasing capacity, accessibility, 46 and convenience in populated areas. To optimize revenue from the Company's vehicle charging service, utilization of charging stations is paramount. To achieve high utilization, the emphasis will be on high volume EV users, which includes fleets (rideshare services, delivery vehicles, medium and heavy-duty trucks) and passenger vehicles that do not have charging access at their primary residence and rely on public charging to fuel their vehicles.

Q. How will the EVIP achieve its goals?

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52 A. There are four core program elements that support achievement of the program goals:
53 1) Company-owned chargers, 2) make-ready infrastructure, 3) incentives, and
54 4) innovative projects and partnerships. For more information on the goals and program
55 elements see the Exhibit RMP (JAC-1).

56 Q. Briefly describe the Company-owned chargers.

Since most Level 2 chargers are deployed at workplaces and residences, the Company-owned chargers will be focused primarily on publicly available direct current ("DC") fast chargers. Although there could be special circumstances where Company-owned chargers include Level 2, it is expected that Level 2 chargers will be deployed through the makeready infrastructure and incentives program elements. To ensure future-proofing, the fast chargers will be designed to charge at 150 kilowatts ("KW") and 350 KW or a similar configuration so they can charge new vehicles at the fastest charge rate possible. The chargers will utilize the Combined Charging System ("CCS") standard for charging but may include a few 50 KW CHAdeMO¹ connection ports so that legacy vehicles can have access to the chargers. The typical Company-owned charging location will have between two to six chargers comprised of a mix of 50 KW, 150 KW and 350 KW with an expected

¹ CHAdeMO is a rapid-charging DC standard, established by Toyota, Nissan, Mitsubishi and other Japanese companies in 2010. It's an abbreviation of the words Charge de Move. The idea was to create a fast-charging DC standard that would be adopted across the automotive industry, as well as other sectors relying on electrical DC charging.

capacity of around 700 KW at each location. The Company will conduct a Request for Proposals ("RFP") to select the chargers, network operator, and operations and maintenance contractor. The Company expects to deploy chargers at 20-25 locations.

71 Q. Briefly describe "make-ready" infrastructure.

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"Make-ready" infrastructure programs for EV chargers are becoming more commonplace with utilities across the country. Broadly speaking, "make-ready" refers to all necessary electrical infrastructure between the utility grid interconnection and the chargers, including stepdown transformers, electric service panels, conduit, conductors (wire), switchgear and power conditioning units, mounting pads or brackets, trenching, boring, and other such elements. The EV charger itself is not part of the "make-ready" infrastructure. The Company will utilize an application process for interested customers to determine where to provide make-ready infrastructure investments, consistent with the program goals and sections 54-4-41(4) and 54-4-41(7). Non-Company EV charging operators are eligible for make-ready infrastructure investments.

Q. Please provide a brief description of the incentives.

The Company's Sustainable Transportation and Energy Plan ("STEP") program has provided incentives through Electric Service Schedule No. 120 - Plug-In Electric Vehicle Incentive Pilot Program ("Schedule 120"), to customers to install EV chargers since 2017. These incentives have covered a portion of the cost of the equipment and have been popular and effective. The incentives are scheduled to end on December 31, 2021, as the STEP pilot program will be completed. As part of the EVIP, the Company is proposing to provide EV infrastructure incentives to customers by continuing to offer Schedule 120 as presented in the proposed tariffs by Mr. Meredith in Exhibit RMP (RMM-1). To date, Schedule

120 has incentivized the installation of over 70 DC fast chargers and 2,300 Level 2 chargers in the service territory, so it should be an effective mechanism to ensure EV charging access and choice for customers. The Company will utilize the same process that is currently in place for EV infrastructure incentives.² Non-Company EV charging operators will continue to be eligible for incentives.

Q. Briefly describe the innovative projects and partnerships.

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As EV charging technology continues to progress, it will be imperative that the Company stays current with the latest advances in vehicle and charging technologies. In addition to monitoring changes in technology, as mentioned previously, the Company will continue to explore technology developed from the Intermodal Hub project, a STEP-funded project with Utah State University ("USU"), studying the potential for a power balance and control system at Utah Transit Authority's ("UTA") Central Station. The Company will also continue to partner with research institutions like universities and the U.S. Department of Energy and participate on innovative projects to ensure that the Company is engaged with changes in EV technology.

Additionally, the Company will participate in the Freight Logistics Electrification Demonstration ("F-LED") project,³ a collaboration with USU, Utah Department of Transportation ("UDOT") and the Utah Inland Port Authority ("UIPA") to electrify heavy-duty freight and hauling operations within the Inland Port. The project will incorporate innovative charging systems with 5G communications including plug-in, static and dynamic wireless charging. The project will utilize advanced intelligent control systems to

² See https://www.rockymountainpower.net/savings-energy-choices/electric-vehicles/utah-incentives.html

³ See Exhibit RMP_(JAC-3) for USU presentation to the Utah Legislature's Infrastructure and General Government Appropriations Subcommittee

optimize its operation and energy use. During the 2021 legislative session, the Utah Legislature appropriated funds to USU to enable the project. The Company has committed to partner with UIPA and USU on the project and provide some matching funds as part of the EVIP.

The Company also intends to partner with the Point of the Mountain Commission ("The Point"). The Company is signing a Cooperation Agreement with The Point to coordinate and collaborate on the development of EV charging infrastructure. Although The Point is a few years away from beginning its development, the Company has met with staff and provided input on the potential of transportation electrification within the development.

Further, the Company meets regularly with UDOT to coordinate plans for the deployment of EV chargers throughout the state.⁴ The Company's on-going partnership with UDOT will continue to be a priority throughout the EVIP as the Company works to address the charging infrastructure needs for the state. As part of the on-going coordination, the Company and UDOT will share information on charging station locations, advancements in infrastructure technologies, changes in federal policies, and general transportation issues.

Q. Is the Company proposing new energy rates for public chargers?

130 A. Yes. Mr. Meredith discusses the proposed rates for public chargers under the new Schedule 131 60, which are summarized in Table 1 below.

⁴ The Company provided informal input on the UDOT's EV Plan; see Exhibit RMP (JAC-4).

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Table 1. Proposed Schedule 60 Prices

Energy Charge				
	Non-RMP	RMP Customer		
	Customer	MVIF Customer		
DC Fast Charging:	\$0.40 per kWh	\$0.15 per kWh		
Level 2 Charging:	\$0.08 per kWh	\$0.08 per kWh		
Off-Peak Credit:	-\$0.05 per kWh	-\$0.05 per kWh		
Session Fee				
\$1.00				

Q. Do the proposed energy charges under Schedule 60 represent a reasonable range to recover the cost of service of direct current ("DC") fast chargers?

Yes. The proposed rates result in an average rate of \$0.15 per kilowatt-hour ("kWh") for DC fast charging, based on the Company's assumption that 90 percent of the users will be RMP customers (10 percent non-RMP customers) and that charging events will occur offpeak 55 percent of the time and on-peak 45 percent (see Campbell workpapers for the calculation).

The Company conducted a breakeven analysis for a typical Company-owned charging location with four chargers comprised of a mix of 50 KW, 150 KW and 350 KW and an expected capacity of around 700 KW—see Confidential Exhibit RMP___(JAC-2). In the analysis, revenues at different price and utilization levels were calculated and compared against the costs and expenses of the location over a 10-year period—see Table 2.

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- Q. Does the Company distinguish between residential and commercial customers? Is there a potential for commercial fleets "hogging" the chargers?
- A. Currently, the Company will not distinguish between residential and commercial users. Since both customer classes are contributing to the program, both will have access. In terms of the potential for "hogging," the Company notes that, as long as the customer is plugged in and receiving energy, that would indicate high utilization and be a good indicator of viability of the program. If the chargers are constantly in use, whether by commercial or residential customers, then there is high utilization, which will help to bring the program closer to its cost of service. If high utilization is interfering with access, then the Company will install additional chargers to meet the demand.

Q. Does the Company intend to discern between RMP and non-RMP customers?

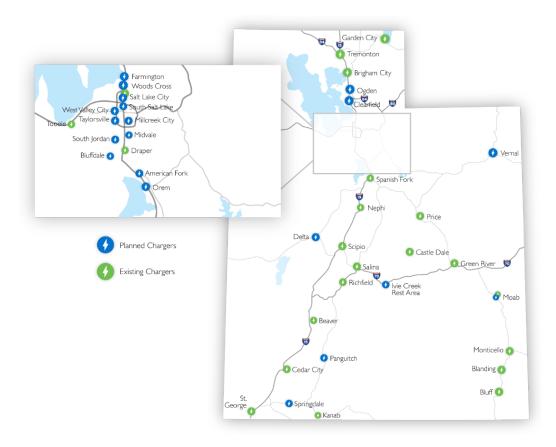
A. Yes. Consistent with section 54-4-41(2)(b)(iii) of Utah Code, the Company proposes a discount for charging service under Schedule 60 for RMP customers. For customers to realize that discount, a verification process will be created to ensure they qualify as a

customer. The Company will work with software and network vendors to create the verification process, with the expectation that it will be quick, convenient, and cost effective.

Q. Where does the Company intend to deploy Company-owned chargers?

The Company coordinated with key partners like UDOT and USU to identify statewide EV charging needs⁵ along with potential locations for high volume EV users. The evaluation considered existing charging infrastructure⁶ along with current Company system infrastructure and expected consumer needs and uses to ensure the creation of a robust state-wide network.

Figure 1. Map of Existing and Planned Charging Locations



⁵ See Exhibit RMP (JAC-4).

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⁶ The existing locations in Figure 1 only include sites with chargers of 100 KW or greater.

The Company locations will have between two to six chargers with a mix of 50 KW, 150 KW, and 350 KW chargers with an average capacity of 700 KW and be located within the Company's service territory. This preliminary list of sites achieves the goals of filling gaps in rural areas and serving high volume users in populated areas. This list is not exhaustive, and the final locations will be selected after detailed engineering site and marketplace evaluations are conducted. The Company expects to eventually select between 20 and 25 locations during its initial deployment of EVIP.

Q. What criteria were used in selecting the potential locations?

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A. The potential sites were analyzed using eight factors, and each potential location needed to at least meet four of the eight factors. A ninth factor, which was not part of the selection criteria, was used to validate that the deployment of Company-owned chargers included some traditionally under-represented communities. For a complete description of the criteria and location evaluation see Exhibit RMP (JAC-1), page 13.

Q. What are the expected expenditures for the EVIP?

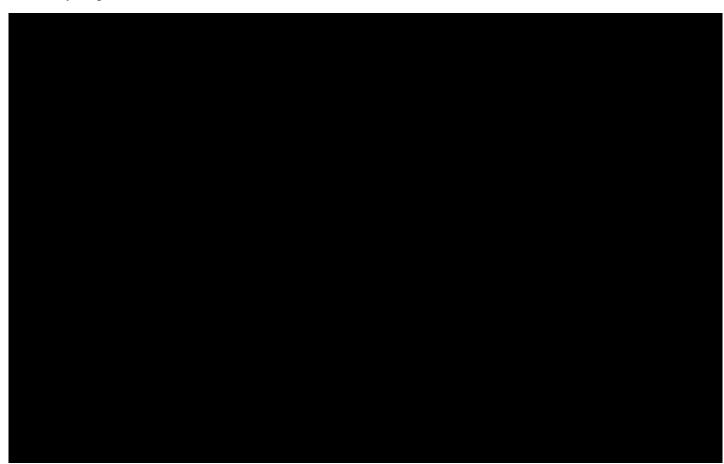
The Company will make initial investments over the first five years. After the initial five-year period, the Company will re-evaluate the EVIP to ascertain the effectiveness of the overall program and the effectiveness of the initial investments in Company-owned chargers, "make-ready" infrastructure, and incentives. As part of that evaluation, the Company will assess the state of the EV market, both nationally and in Utah, advances in EV charging technologies, the performance of the installed chargers, including the network operators and their locations, the effectiveness of the "make-ready" infrastructure and incentives, and the status of the innovation efforts. Based on that evaluation, the Company

⁷ Innovation expenditures are captured in Company-owned, "make-ready", and incentives expenditures.

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will make any necessary modifications to the EVIP including adding or removing chargers or charger locations.

The Company will conduct a thorough RFP process to select vendors to procure EV charging equipment, permit and install equipment, operate an EV network and ensure that the chargers are well-maintained and in working order. The actual cost of the EV chargers, network operations and maintenance will not be known until after the competitive bid process is completed. Further, the biggest cost variables are the installation and construction costs which will vary from site to site and will not be known until thorough engineering site assessments are conducted. The Company compiled high level estimates for spending on equipment, infrastructure, incentives, and expenses during the initial five-year period in Table 3 below:



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The expenses include operation, maintenance, administrative, and general ("OMAG") expenditures, which include the Company's program management, planning, marketing and administrative costs. The Company anticipates higher OMAG at the beginning of the program as it identifies and constructs sites, hires vendors, markets the program to customers, and then lower OMAG as the program is underway. The Company also expects to hire a third party to operate the network of Company-owned chargers including the maintenance and software services. This expenditure is anticipated to be lower at the beginning of the program and will increase as more sites become operational, and repairs and part replacements are required. Lastly, the incentive amount is an estimate that anticipates customer demand based on previous experiences from the STEP program but may change from year to year. The Company may increase or decrease the amounts based on actual customer demand.

The capital spend includes three primary categories: (1) Company-owned chargers (and warranty), (2) Company-owned infrastructure (this is the infrastructure that supports Company-owned chargers), and (3) "make-ready" infrastructure (this is the infrastructure that supports customer chargers). The costs may change from year to year and are dependent on equipment prices and deliveries, construction schedules, and vendor availability. The "make-ready" infrastructure expenditures assume a 1/3 ratio to the capital spend for Company-owned chargers and infrastructure. The actual amount may change based on customer demand.

For a detailed review of the expected expenditures for the entire 10 years, see Confidential Exhibit RMP__(JAC-2).

233	Q.	Does the Company intend to apply for additional funding from other sources?
234	A.	Yes. The Company will look for additional resources to compliment and enhance the
235		program, from the state and federal governments, or other opportunities.
236	Q.	What will happen with funds if the program is not successful?
237	A.	In the unfortunate event the program is deemed unsuccessful, the Company will cancel the
238		program. If the program is cancelled any surplus funds remaining in the balancing account
239		will be returned to customers after all accrued costs and expenses are covered.
240	Q.	Is the proposed EVIP in the public interest?
241	A.	Yes. Section 54-4-41(4) of the Utah Code identifies five specific criteria that must be met
242		to determine the Company's program is in the public interest. The Commission must find
243		that the charging infrastructure program:
244 245 246 247 248		 a) increases the availability of electric vehicle battery charging service in the state; b) enables the significant deployment of infrastructure that supports electric vehicle battery charging service and utility-owned vehicle charging infrastructure in a manner reasonably expected to increase electric vehicle adoption; c) includes an evaluation of investments in the Inland Port and the Point of the
249250251252253		Mountain; <i>d)</i> enables competition, innovation, and customer choice in electric vehicle battery charging services, while promoting low-cost services for electric vehicle battery charging customers; and <i>e)</i> provides for ongoing coordination with UDOT.
254		The Company's plan meets criteria (a) through its proposal to initially install chargers at
255		between 20-25 locations as part of the EVIP. These locations include sites in northern
256		Utah in Weber, Davis, Salt Lake and Utah Counties. In addition, the Company is proposing
257		sites in Millard County in western Utah, Sevier County in central Utah, Uintah County in
258		eastern Utah, Washington and Garfield counties in southern Utah, and Grand County in
259		southeast Utah. The proposed sites and installed capacity will increase the availability of
260		charging throughout the state.

The Company expects that the EVIP will enable the significant deployment of infrastructure, consistent with criteria (b), through the Company-owned chargers, the "make-ready" investments, and customer incentives in a manner that is reasonably expected to increase EV adoption. EV adoption is highly dependent on certain variables, including gasoline price fluctuations, financial incentives, user socio-economic factors, and infrastructure availability. The significant deployment of infrastructure as the result of utility programs is an important variable that can increase EV adoption. Researchers at USU calculated a forecasted estimate⁸ of EV adoption in Utah as the result of the Company's EVIP. USU evaluated three growth scenarios for EV adoption: low, medium, and high. The model illustrates that the presence of significant utility EV charging infrastructure is a critical component for EV adoption. Assuming the medium growth scenario, the predicted number of EVs in the state of Utah for years 2026 and 2031 are presented in Table 4. The numbers reflect the total number of EVs on the road in that year.

Table 4. Comparison of EV Adoption with and without RMP Programs in Utah

Year	W/out RMP Programs	W/RMP Programs	Increase Due to RMP Programs	
	(# vehicles)	(# vehicles)	(# vehicles)	
2026	32,000	63,000	31,000	
2031	80,000	230,000	150,000	

According to the USU model, EV adoption in Utah without utility programs is expected to be around 32,000 vehicles in 2026 and 80,000 vehicles in 2031. It is then expected that the

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⁸ See Exhibit RMP (JAC-5)

Company's proposed EVIP would increase EV adoption in Utah by an additional 31,000 vehicles in 2026 and 150,000 vehicles by 2031.

For criteria (c), the Company is evaluating potential investments at the Utah Inland Port and Point of the Mountain developments as part of the EVIP. The Company has begun this process by working towards Cooperation Agreements with both UIPA and The Point. In the Cooperation Agreements, all parties agree to coordinate and cooperate on developing EV infrastructure within the development areas. The Company proposes to make investments within UIPA as part of the F-LED project, a state funded collaboration with UIPA and USU to electrify freight hauling operations. The Point is not far enough along in its planning process to identify specific investments, but the Company will continue to work with that agency, and it expects to be able to identify investments in the next several years.

Consistent with criteria (d), the EVIP enables competition, innovation, and customer choice for EV charging services while promoting low-cost services to customers. By expanding the availability of charging stations throughout the state as outlined in the plan, the EVIP will help provide additional access and competition for charging services. The Company is also committed to promoting low-cost services, particularly for the Company's customers that use the charging services by offering different rates to reflect the customers' contributions to the investments. To enable expanded competition and customer choice, non-Company EV charging operators are eligible for incentives and "make-ready" infrastructure investments.

To enable innovation, the Company will continue to partner and engage with leading experts in EV technology like USU, the University of Utah, U.S. Department of

Energy, UTA, the Utah Governor's Office of Energy Development, and others. The Company will also continue participating on innovative EV projects like the WestSmartEV@Scale, and F-LED. This combination of partnerships and projects will assist the Company to stay at the forefront of EV innovations and advancements.

Since the conclusion of the 2020 Utah legislative session, the Company has met criteria (e) through ongoing engagement with UDOT to coordinate on the development of a state-wide EV charging network plan. During these regular informal meetings, UDOT provided input and feedback into the development of the EVIP. The meetings included discussions on state traffic patterns, rights-of-way, federal rules regarding rest stops on interstates, federal designations of Alternative Fuel Corridors, EV technology, utility service territory boundaries, and potential site locations. The Company and UDOT have agreed to continue to meet and coordinate on the planning and deployment of an EV charging network.

Q. Are the proposed investments in the EVIP prudent?

Yes. Section 54-4-41(7) of the Utah Code states that the Company's investments in utility-owned vehicle charging infrastructure are prudently made if the Company demonstrates that the investments can reasonably be anticipated to: (a) result in one or more projects that reduce transportation sector emissions over a reasonable time period; (b) provide the Company's customers significant benefits that may include revenue from utility vehicle charging service that offsets the Company's costs and expenses; and (c) facilitate any other measure determined by the Commission.

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⁹ See Exhibit RMP_(JAC-4)

Regarding (a), the proposed EVIP investments will result in multiple projects that will reduce transportation sector emissions over a reasonable time period. As discussed previously, the Company anticipates installing Company-owned chargers at 20-25 locations, in addition to facilitating multiple projects through make-ready infrastructure investments and incentives to customers. The Company predicts measurable reductions in transportation sector emissions resulting from these projects.

To calculate the projected transportation sector emission reductions from the EVIP, the Company estimated net carbon reductions using the following approach: estimate the annual carbon emissions from a representative or proxy vehicle and multiply those emissions by the total number of EVs on the road as a result of the EVIP; then subtract the associated system emissions used to serve the electrical needs of the vehicles. The investments are expected to reduce transportation sector emissions as shown in Table 5. For additional detail of this analysis see Exhibit RMP__(JAC-1), page 26.

Table 5. Annual Transportation Sector GHG Emissions Reductions

Year	Additional EVs (#)	CO2 Reduction Per Year (MT)	MWh used by EVs	CO2 System Emissions by EVs (MT)	Net CO2 Reduction Per Year (MT)	Net CO2 Reduction Per Year (lbs)
2026	31,000	143,000	107,000	46,000	97,000	213,000,000
2031	150,000	690,000	518,000	223,000	467,000	1,029,000,000

Switching an additional 31,000 and 150,000 vehicles to EVs by the years 2026 and 2031 results in an estimated annual reduction of 213 million pounds of carbon dioxide ("CO2") and 1.029 billion pounds of CO2, respectively. The Company believes the EVIP meets the

transportation sector emissions reduction requirement as outlined in section 54-4-41(7)(a) of the Utah Code.

Regarding (b), the EVIP is expected to provide customers significant benefits through

revenue that offsets the expenses of the program. By investing in infrastructure and programs outlined in the EVIP, USU predicts that EV adoption will significantly increase in the state of Utah and that there will be consumer demand for company-owned public DC fast chargers. In USU's analysis, ¹⁰ revenue was estimated at a representative location of Company-owned chargers with varying levels of utilization. The representative location contains a combination of 50 KW, 150 KW, and 350 KW chargers with an average combined capacity of 700 KW. Using rates outlined in Table 1, proposed Schedule 60 prices, USU estimated revenue for a representative Company-owned charger location.

The projected annual revenue at typical Company-owned charger locations, is expected to range between \$78,000 at 10 percent utilization and \$309,000 at 40 percent utilization. It is anticipated that by 2027 there will be between 20-25 locations operating. The combined annual revenue at all Company locations is estimated to range between \$1,560,000/year (20 locations at 10 percent utilization) and \$7,725,000/year (25 locations at 40 percent utilization). These potential benefits may be conservative because the analysis only includes revenue from Company-owned public DC fast chargers. A study from McKinsey & Company predicts that public DC fast chargers will account for only 20 percent of all charging needs, 11 which means the remaining 80 percent will come from charging at home or the workplace (predominately Level 1 and Level 2 charging that, in most cases, do not

¹⁰ Exhibit RMP_(JAC-5)

¹¹ Engel, et al (October 2018) Charging Ahead: Electric Vehicle Infrastructure Demand, McKinsey Center for Future Mobility Report

require additional system infrastructure). Charging at home and work will provide additional revenue through traditional schedules and tariffs contributing to fixed system costs and potentially benefitting all customers. Nevertheless, the Company-owned DC fast chargers should contribute significant revenue on their own. The Company believes that the proposed EVIP investments are reasonably anticipated to provide significant benefits to customers and will offset some of the costs and expenses of the program as required in section 54-4-41(7)(b) of the Utah Code.

Q. Does this conclude your direct testimony?

370 A. Yes.