## BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter Of The Application of	)	
PacifiCorp and Scottish Power plc	)	Docket No. 98-2035-004
for an Order Approving the Issuance	)	
of PacifiCorp Common Stock	)	

## UTAH DEPARTMENT OF COMMUNITY AND ECONOMIC DEVELOPMENT DIRECT TESTIMONY OF FRANK DAVIS

**JUNE 29, 1999** 

1	Q:	Please state your name and positions previously held with Utah Power & Light
2		Company?
3	A:	My name is Frank Davis. I was previously President and Chief Executive Officer of Utah
4		Power and Light Company. My general background is attached to this testimony as
5		Attachment 1.
6	Q:	Were you President and Chief Executive Officer of Utah Power & Light Company at the
7		time the Company was merged into PacifiCorp?
8	A:	Yes.
9	Q:	What capacity are you appearing and testifying in this case?
10	A:	I am appearing as a witness for the State of Utah through its Department of Community
11		and Economic Development.
12	Q:	What is your interest in the present merger proposal of Scottish Power with PacifiCorp?
13	A:	First of all, it is not my intent to oppose the merger of PacifiCorp and Scottish Power.
14		My intent is to be constructive in support of the interests of PacifiCorp, its shareholders,
15		employees and customers. Also, I support a strong presence of Utah Power and increased
16		support of business and economic development activities in Utah.
17	Q:	Do you feel there is a potential for the economic well being of the State to be adversely
18		effected?
19	A:	Probably not if substantial cost reductions are achieved and more can be done to enhance

the economic well being by a strong Utah Power presence.

Q: Was your goal achieved in the PacifiCorp-Utah Power merger in regard to ratepayer'sbenefits?

A: Yes, the merger was a resounding success in regard to the benefits for ratepayers.

Q: Was the economy of the State of Utah enhanced by the PacifiCorp-Utah Power merger?

The large rate reductions, of course, had significant benefits for the overall economy of the State of Utah. However, I believe we could have done more to enhance Utah Power's presence in Utah and support Utah economic development and local businesses.

Historically Utah Power had a strong presence in Utah and throughout its service area with a tradition of employees contributing in public service activities. In the merger

with a tradition of employees contributing in public service activities. In the merger negotiations an organization was mutually agreed upon which I believed would assist in maintaining this strong presence. For example, this organization provided that the Presidents of Pacific Power and Utah Power would report to PacifiCorp together with the Presidents of the non-electric PacifiCorp subsidiaries. Organization charts were given to the Utah Public Service Commission and company employees. Over the years this organization has been modified as a part of the efforts to reduce costs. I'm sure Utah Power employees have continued the tradition in public service. I am personally aware of the efforts of Verl Topham, Fritz Reed and Tom Forsgren. However, from what I am

hearing, the public perceives there is a undesirable reduction of Utah Power presence in

A:

Utah.

In my opinion, it would be in the best interest of PacifiCorp and the proposed merger to
have an increased presence of Utah Power in its service area. The strong desire of Utah
citizens to have a strong Utah Power presence may not be fully understood. I am
convinced of this in trying to persuade business and government people that the
PacifiCorp-Utah Power merger should be supported. I think this strong desire might be
best illustrated by reviewing some opinions and actions of the Utah Public Service
Commission at the PacifiCorp-Utah Power merger hearings.
At this time they formed conditions to the merger considered in the public interest. Those
conditions are contained in a copy of the order of this Commission dated September 28,
1988. On page 123 of the Public Utility Reports, which sets out the Commission
decision, the Commission conditioned its decision on certain conditions regarding fair
treatment of employees (including a condition that promotions occur with reasonable
proportionality between the Utah and Pacific Divisions). The Commission further stated
"15) The Commission further expects the merged company to operate in such a way as to
benefit the State of Utah, its citizens and its general economy, specifically: d).
Further, the Commission expects proportionate use of local businesses where appropriate
and finds that applicant's commitment to promote economic development in Utah
includes the assumption that a company will support the industries and businesses in this

1		State."
2	Q:	Did you testify concerning certain of these conditions?
3	A:	Yes.
4	Q:	Do you recall the nature of your testimony?
5	A:	Yes, Attachment 2 contains my testimony and that of Mr. Bolender who was President of
6		Pacific Power at the time, concerning the employment situation.
7	Q:	Have the conditions imposed by the Commission in regard to the areas you mentioned
8		been satisfied?
9	A:	In my opinion, no.
10		In regard to employment provisions, I believe it is accurate to say that some employees
11		were terminated in a manner contrary to the promises made by Dave Bolender and me.
12		For this, I am deeply sorry and concerned. I expect the managers who made those
13		personnel decisions would probably maintain that their actions were not merger related.
14		However, this is not the Utah Power employee's perception.
15		In regard to the support for Utah businesses, from the unsolicited feedback I have
16		received from Utah business people, it appears we could have better addressed their
17		concerns. I have reviewed my perception of all these concerns in the hope that my
18		observations will be received in the spirit which they are given, that is, that an objective
19		look at the past will provide lessons to guide us in the future.

1	Q:	Do you have any detail on the transfers and displacements and their effect on the
2		economy of the State?
3	A:	No. I do not have details. The direct effect on the economy of the State with job loss can
4		be readily determined by the economists on the PSC staff. Intangible costs, such as the
5		effects on employee morale could not be quantified.
6	Q:	Do you believe the conditions in the Utah Order to which you have testified should be
7		imposed in this merger?
8	A:	I would prefer Scottish Power, PacifiCorp and appropriate representatives of the State of
9		Utah discuss and arrive at mutually agreeable solutions to the following concerns:
10		1. A strong local presence of Utah Power
11		2. Proportionate representation from the Utah Power service area on the
12		Scottish Power Board of Directors.
13		3. Increased support of business interests in the Utah Power service area.
14		4. Increased support of economic development in the Utah Power service
15		area.
16		I believe it is important to fully recognize, and have solutions reflect, the change in the
17		structure of PacifiCorp as non-electric subsidiaries are eliminated. Certainly the Utah
18		Power service area is much more important in terms of revenue and the success of
19		PacifiCorp than previously was the case.

- I also believe the Commission should consider adopting procedures to assure that the
- 2 agreements reached will be carried out for the economic well-being of the Utah Power
- 3 service area.
- 4 Q: Does this conclude your testimony?
- 5 A: It does.

## **ATTACHMENT 1**

## **BACKGROUND OF FRANK DAVIS**

(To be submitted when Mr. Davis returns from California)

