

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

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IN THE MATTER OF THE) DOCKET NO. 98-2035-04
APPLICATION OF PACIFICORP)
AND SCOTTISHPOWER PLC FOR) REPORTER'S TRANSCRIPT
AN ORDER APPROVING THE) OF PROCEEDINGS
ISSUANCE OF PACIFICORP)
COMMON STOCK.)
_____)

Salt Lake City, Utah

Monday, August 9, 1999

9:10 a.m.

BEFORE:

STEPHEN F. MECHAM, Chairman, Public Service

Commission of Utah; and

CONSTANCE B. WHITE, Commissioner, Public

Service Commission of Utah; and

CLARK D. JONES, Commissioner, Public

Service Commission of Utah.

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1 August 9, 1999

2 9:10 am.

3

4 P R O C E E D I N G S

5 CHAIRMAN MECHAM: Let's go back on the
6 record. This morning before going on the record we
7 marked the Division testimony. Mr. Alt's exhibits
8 are numbered DPU 1 with 1.1 and 1.2 attached, and DPU
9 1R is Mr. Alt's rebuttal. On the first day we
10 admitted DPU 1.0 SR, which is a summary list of the
11 Division's merger conditions, and discussed those in
12 the context of the four-party stipulation.

13 Is there any objection to the admission of
14 Mr. Alt's other testimony, DPU 1 with the attachments
15 and DPU 1R? All right. We'll admit them.

16 We also marked Ms. Cleveland's testimony as
17 DPU 2 with 2.1 and 2.2 attached, and her rebuttal
18 testimony is marked DPU 2R. Is there any objection
19 to the admission of those exhibits? All right.
20 We'll admit those.

21 And we marked Mr. Burrup's testimony as DPU
22 3, with 3.1 through 3.5 attached, and his rebuttal
23 testimony is marked DPU 3R with 3R.1 attached. Is
24 there any objection to the admission of those
25 exhibits? All right. Thank you. We'll admit them.

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1 We also marked Mr. William Powell's
2 testimony as DPU 4 with 4.1 through 4.4 attached. Is
3 there any objection to the admission of those
4 exhibits? Okay. We'll admit those.

5 (Whereupon Exhibits DPU 1, 1.1, 1.2, 1R, 2,
6 2.1, 2.2, 2R, 3, 3.1 - 3.5, 3R, 3R.1, 4, 4.1 - 4.4
7 were marked and received.)

8 CHAIRMAN MECHAM: Now we have back on the
9 stand with us Mr. Alt.

10 LOWELL E. ALT, JR.
11 re-called as a witness, having been previously sworn,
12 was examined and testified further as follows:

13 CHAIRMAN MECHAM: Mr. Ginsberg, do you have
14 any questions for Mr. Alt?

15 DIRECT EXAMINATION

16 BY MR. GINSBERG:

17 Q Did you have any corrections in your
18 testimony that we just admitted?

19 A No.

20 Q You are coming back on the stand after

21 being on on the stipulation.

22 A Yes.

23 Q You wanted to provide some additional

24 testimony on the issue of special contracts. Is that

25 why you decided to come back?

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1 A Yes.

2 Q Can you go ahead and proceed?

3 A After I testified on Monday and Tuesday
4 last week, I felt that perhaps the Division's
5 position on special contracts hasn't really been made
6 very clear on the record and I felt some additional
7 comments might help do that.

8 We seem to have gotten the impression from
9 some of the responses from the representatives of
10 clients on special contracts that the Division of
11 Public Utilities is opposed to special contracts, and
12 I'd like to point out that that's not the case. Will
13 Rogers I think is the one that said he'd never met a
14 man that he didn't like. The Division, in years
15 past, has been accused of never seeing a special
16 contract they didn't like, primarily because in the
17 last four years we've approved all six of the --
18 recommended approval of all six of those that have
19 been submitted to the Commission.

20 We support special contracts when they meet

21 the appropriate criteria and, in particular, that
22 criteria that we're talking about is that customers
23 must have another alternative, the "but for"
24 alternative. And second, and very important, that
25 the contracts must show that they cover the

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1 incremental cost of providing the service to the
2 customer and also make a contribution to the fixed
3 cost.

4 The Division's position in this merger case
5 is that any contract extension beyond the initial
6 terms should be subject to the Public Service
7 Commission review and approval and a showing that the
8 appropriate criteria at that time has been met.

9 Otherwise, we believe that what would happen is that
10 there would be a transfer of risk from the special
11 contract customers to the other tariff ratepayers,
12 and the risk that we're talking about is that, if the
13 incremental cost is not being covered, I'm sure the
14 Company would want to try to pick it up in a rate
15 case from all the other tariff customers.

16 I'd like to point out that, on public
17 witness day, Commissioner Mecham read -- I think he
18 read Cheryl Allen's letter to the Commission on the
19 merger. She's the co-chair of the Legislative Public
20 Utilities and Technology Interim Committee, and her

21 letter indicated that the Commission should give
22 adequate consideration to the special contracts, but
23 I wanted to point out that in the last sentence in
24 one of her bullet points, she says, "Of course, any
25 renewals must be consistent with the Commission's

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1 rules and policies," and that's very consistent with
2 what I just said.

3 We think that those policies basically have
4 been, in their approval of past contracts, is that
5 they must meet the criteria, and that includes having
6 an alternative and covering incremental costs of
7 making the contribution.

8 Two other points I'd like to make this
9 morning. One is that I think there may have been
10 some confusion in my cross examination on Monday and
11 Tuesday when I talked about Schedule 9, which is a
12 tariff rate for high voltage large use, which
13 typically is where industrial customers on tariff
14 take service. I implied that that would be an
15 alternative, but I felt that I made it clear that
16 that is only for firm service, not interruptible.
17 Some of the special contracts are for interruptible
18 service, and, of course, Schedule 9 is not the
19 appropriate rate because it includes capacity costs
20 which are normally not included for interruptible

21 customers. I just wanted to make that
22 clarification.
23 The final point I wanted to make is that
24 there have been representations, at least in my
25 impression, that the customers on special contracts

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1 have not gotten or would not get any benefit from the
2 stipulation that the Division entered into with
3 PacifiCorp or ScottishPower and the Committee of
4 Consumer Services in this case, and I believe that
5 they actually would get benefits and I'd like to
6 highlight what I perceive some of those are.

7 First, the industrial customers, their
8 witness included in their rebuttal testimony a number
9 of conditions that they recommended be imposed on the
10 utilities in this merger before -- if it were to be
11 approved, and the Division of Public Utilities felt
12 that a lot of those conditions were very good. A
13 number of them -- in fact, a lot of them we felt we'd
14 already covered with similar wording in our
15 stipulation, and in addition, they proposed some new
16 ones that we felt were very good and we actually
17 adopted them almost verbatim in our discussions with
18 the Company and they ultimately ended up in our 51
19 conditions in the stipulation, and the fact that the
20 special contract witnesses felt that they were

21 important enough to propose, we felt, well, if we
22 adopted them, there must have been some benefit to
23 them or they wouldn't have proposed them, therefore,
24 we feel that, since they're in the stipulation, they
25 must be getting some benefit.

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1 And another condition in the stipulation
2 that relates to the ability of the Public Service
3 Commission to adequately regulate the Company after
4 the merger and we feel that that provides an
5 important protection, not only to tariff customers,
6 but also contract customers.

7 There was a condition that said that rates
8 in Utah shall not increase as a result of the
9 merger. We feel that that also provides a benefit to
10 special contract customers, and we feel that any of
11 the conditions in the stipulation, and there are
12 quite a few, that relate to trying to control costs
13 or limit cost recovery after the merger, that these
14 potentially benefit contract customers, also.

15 And reliability is another area that the
16 contract customers would benefit. Some of them take
17 delivery off the transmission or subtransmission
18 system, and our reliability conditions we added
19 enhance those from what were originally proposed by
20 the Company and included the monitoring of outages

21 and reliability of the transmission system that
22 serves customers, and we feel that those contract
23 customers will benefit from this enhanced ability to
24 monitor the reliability to them.
25 That summarizes the position of the

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1 Division and the points I wanted to make this
2 morning.

3 MR. GINSBERG: He's available for
4 questions.

5 CHAIRMAN MECHAM: Okay. Thank you. Are
6 there any? Mr. Dodge?

7 MR. DODGE: There are, and maybe, Mr.
8 Chairman, just a point of order. I don't know if the
9 applicants or those who have signed on the
10 stipulation intend to do friendly cross or if they're
11 permitted to. If so, I would submit they should go
12 first as opposed to cross by other parties.

13 MR. HUNTER: I have no questions for Mr.
14 Alt at the moment.

15 MR. TINGEY: I have one.

16 CHAIRMAN MECHAM: Mr. Tingey.

17 CROSS EXAMINATION

18 BY MR. TINGEY:

19 Q You talked about criteria to be applied for
20 renewal of these special contracts and could you talk

21 about how the task force and what may come out of
22 that interplays with that?
23 A The Commission, as part of the last rate
24 case, as most people know, established four task
25 forces. One of them was to examine the criteria to

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1 be used for special contracts. Ken Powell of the
2 Division is chairing that. They've had a number of
3 meetings. A final report is expected in December of
4 this year to the Commission with recommendations on
5 what that criteria should be.

6 Q And if there are new or different criteria
7 adopted by the Commission when these contracts come
8 up for renewal, that should be the ones that apply?

9 A If that approval would be timely, you know,
10 with relation to the expiration time or -- well, the
11 submission of the new contract, I guess, primarily,
12 yes.

13 MR. TINGEY: Thanks.

14 CHAIRMAN MECHAM: Mr. Dodge.

15 MR. DODGE: Thank you.

16 COMMISSIONER JONES: Mr. Alt, just -- I
17 just want to clarify. You mentioned in the last how
18 many years six contracts had been approved?

19 THE WITNESS: Yes.

20 COMMISSIONER JONES: How many years? I

21 missed the years.

22 THE WITNESS: Well, actually, I think the
23 first one came in sometime in 1996 and I think all
24 the others were in 1997. It's possible one of them
25 was in 1998. Ken Powell, who will follow me, can

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1 answer specifically, but actually they've probably
2 been within the last three years.

3 CHAIRMAN MECHAM: All right. The third
4 time is a charm, Mr. Dodge.

5 MR. DODGE: Thank you.

6 CROSS EXAMINATION

7 BY MR. DODGE:

8 Q Mr. Alt, you were here Friday and Thursday
9 and heard the testimony from the witnesses
10 representing my clients and Mr. Reeder's clients and
11 Mr. Mattheis' clients, weren't you?

12 A Yes.

13 Q And you understood them to be suggesting
14 that the extension of contracts that they're
15 requesting would be subject to the Commission's
16 ability to approve it?

17 A Yes, I understood that.

18 Q So that's not inconsistent with your
19 position?

20 A No.

21 Q You indicated that the representatives of
22 special contract customers submitted a number of
23 suggestions on the stipulation that you
24 incorporated. You recognized that those
25 representatives, meaning myself and Mr. Reeder,

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1 represent a number of tariff customers, do you not?

2 A Yes.

3 Q In other words, those comments were also

4 directed at enhancing the protections from the

5 stipulation to the tariff customers. You understood

6 that?

7 A Yes.

8 Q And among the conditions proposed by those

9 same representatives was the continued concept of a

10 rate cap that your direct testimony and rebuttal

11 testimony had supported; is that right?

12 A Yes.

13 Q So with the rate cap like you had

14 originally proposed, special contract customers,

15 assuming they were covered by that rate cap, would

16 enjoy some additional protection that was lost, if

17 you will, when that was abandoned in favor of a

18 merger credit that didn't apply to special

19 contracts? Do you accept that?

20 A Possibly. I mean, I accept that

21 possibly --

22 Q You accept it possibly. And that's all I

23 can expect.

24 A Well, no. You said that --

25 Q I mean that's reasonable, is what I'm

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1 saying.

2 A You said the exchange of the rate cap for a
3 rate credit, and I was saying that, to the degree
4 that they still get some benefit from the revenue
5 credit, then, you know, they would still get a
6 benefit. It's not that just when we substituted the
7 merger credit for a rate cap that they lost all
8 benefit. That would be my position. Does that kind
9 of answer your question?

10 Q I think so, and I'm not necessarily
11 suggesting they lost the other benefits you think
12 they obtained from the stipulation, but in terms of
13 obtaining some kind of cap, if you will, on the
14 rates, they don't get that from a merger credit.
15 Special contract customers don't get it.

16 A Right.

17 Q Indeed, no customers get it.

18 A Right. That's correct.

19 MR. DODGE: Okay. Thank you. No further
20 questions.

21 CHAIRMAN MECHAM: Thank you. Mr. Mattheis,

22 anything?

23 MR. MATTHEIS: No questions.

24 CHAIRMAN MECHAM: Mr. Reeder?

25 //

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1 CROSS EXAMINATION

2 BY MR. REEDER:

3 Q Good morning, Mr. Alt.

4 A Good morning.

5 Q Let's talk about transmission reliability
6 for a moment, if we might. You're an engineer.

7 A Is that a question?

8 Q Are you an engineer?

9 A Yes.

10 Q Electrical engineer?

11 A Yes.

12 Q So you're somewhat familiar with the fact
13 that a transmission system is a series of towers and
14 wires that carries generation to load, aren't you?

15 A Yes.

16 Q Our goal in transmission should be to make
17 it efficient, shouldn't it?

18 A Yes.

19 Q As a transmission engineer, can you provide
20 us with your view of whether or not an integrated

21 transmission system would be more efficient if it

22 were operated as a single system?

23 A I'm not sure I understand the nature of the

24 question. Single system. What do you mean a single

25 system?

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1 Q Let's take a step back. The transmission
2 system in the West consists of a number of
3 interconnected transmission systems, does it not?

4 A Yes.

5 Q There's a system in Colorado and a system
6 in Nevada and a system in Idaho, all operated by
7 separate operators, correct?

8 A That's my understanding.

9 Q Now, in operating that transmission system,
10 from an engineering perspective, which -- what would
11 provide more efficient operation, a single oversight
12 of that operation or a patchwork operation of that by
13 control areas in each state?

14 A Well, I don't know that that's an easy
15 question to answer. It depends on the objectives.

16 Q If the objective is to maximize the flow
17 through the system, if the system is to have the
18 highest ATC, available transmission capacity, what
19 would provide the most efficient operation?

20 A Well, first I need to qualify, like I think

21 Robin MacLaren did, when I think you called him a

22 generation engineer or something.

23 Q No. He was a transmission engineer, too.

24 A Or transmission engineer. I'm not a

25 transmission engineer. I'm an electric engineer. I

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1 worked for an electric utility for 12 years,
2 primarily -- ten of those years in the distribution
3 department. My expertise is in distribution
4 substations and substation equipment. I can talk to
5 you quite extensively about transformers. I am not a
6 transmission expert. I'm quite aware of transmission
7 and how it works. That was not my function in the
8 utility and so I need to qualify. I can give you
9 general answers but I can't give you detailed
10 expertise.

11 Q Are you familiar with the term
12 "transmission constraint"?

13 A Yes.

14 Q What causes a transmission constraint?

15 A Well, it can be a physical constraint. The
16 conductor can't handle the current or it will melt
17 down. There's protection equipment designed to
18 interrupt the line if it gets above that point or
19 before it gets there, hopefully, and so that's a
20 constraint.

21 Q And how do we determine what the available
22 transfer capacity of a transmission system might be
23 at any point in time?

24 A Well, the companies that own the facilities
25 are the ones, I presume, that rate what its normal

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1 and emergency load handling capability is, and
2 they're usually published in books or well aware in
3 the operations center.

4 Q In determining the available transmission
5 capacity, does each local utility get to subtract out
6 what they want to subtract out for their own use?

7 A That's my understanding of how it works.

8 Q If we've got an integrated system, and in
9 calculating the transmission capacity, each local
10 entity gets to subtract out what's not available, do
11 you think that could result in some inefficiency?

12 A I've read complaints to FERC about that in
13 Public Utilities Fortnightly and actually even cases
14 before FERC that we get copies of.

15 Q So it might be reasonable to believe that a
16 single way of calculating ATC with no agendas of
17 protecting a local load might result in a more
18 efficient system, mightn't it?

19 A Possibly.

20 Q Can you talk to me about loop flows? What

21 are loop flows?

22 A That's an unintended flow on the electrical
23 system. We've had -- I've been aware, years past in
24 Utah, that we -- the Utah -- old Utah Power & Light
25 system, through interconnections with other

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1 utilities, would get unintended flows on their system
2 that actually load up the transmission lines and
3 prevent them from actually using the full capacity
4 that they've actually paid for for themselves.

5 Q So the phenomena of a loop flow actually
6 makes a system less efficient, doesn't it?

7 A Yes.

8 Q Do we minimize loop flows if we make it one
9 system so that the power doesn't have to follow a
10 particular path in theory to have capacity available?

11 A Well, loop flow is a physical event that
12 electrons are going to flow where they're going to
13 flow, and you have to control them physically. You
14 can't control them with words.

15 Q We learned long ago lawyers can't control
16 electric flow, didn't we?

17 A I hope so.

18 Q Loop flow is diminished when operated as a
19 single system, though, isn't it, because it becomes
20 less significant?

21 A Well, I'm not so sure that I would be able
22 to say that, because if the same circumstances exist
23 that created the loop flow -- before, you had a
24 single system operator of multiple systems that, you
25 know, previously the loop flow would still exist in

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1 the sense that you would get extra flow in one region
2 that you wouldn't want or was undesirable. To
3 eliminate loop flow, you have to put in sometimes
4 devices.

5 I remember many years ago going to a WSCC
6 meeting where they talked about it and -- you know,
7 like one idea was phase shifting transformers on
8 borders to minimize loop flow. It's a very technical
9 problem. It's not my area of expertise. I'm just
10 vaguely familiar with it, so I don't think I can
11 characterize it quite as simply as you said.

12 Q If the objective were to keep lights on in
13 Las Vegas and both Nevada and Utah were operated by
14 the same control person, would it be material whether
15 it flowed through Utah or through Nevada to get the
16 power to Las Vegas?

17 A Well, I think, from the limited knowledge I
18 have of the now defunct INDEGO, the way they would
19 compensate owners of transmission facilities in one
20 state versus another would relate to how you

21 compensate people, and it seems to me that if you had
22 loop flows before and you still have them, that might
23 enter into the equation of whether someone was being
24 adequately compensated.

25 Now, I know FERC has a NOPR out on regional

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1 transmission organizations and I know they're going
2 to take a long time to figure out what the ultimate
3 rules are, which will probably, you know, address
4 this particular issue, and right now I'm not in any
5 position to, you know, give you any definitive
6 answers about how it's going to come out.

7 Q As an engineer, have you reviewed that NOPR
8 on RTOs?

9 A I have only read summaries of it. My time
10 has been limited. I haven't had time to read the
11 whole thing.

12 Q Have you had an opportunity to evaluate
13 whether or not an RTO organization would be an
14 organization that would make the transmission system
15 operate more efficiently?

16 A Well, the one thing I will say is that in
17 the work that the Division did at the legislature in
18 the last few years on electric deregulation before
19 their task force, we became very well aware of market
20 power that utilities might have under competition and

21 the adverse consequences of that, and we also learned
22 that one form of mitigation of a particular type of
23 market power is the use of independent system
24 operators or regional transmission organizations that
25 FERC now likes to call them, so we see the advantages

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1 of them. There are probably a lot of advantages.
2 That's one in particular that we've been focusing on.

3 Q If there are advantages of RTOs -- and we
4 don't mean to belabor the topic -- do you think it's
5 important that this state preserve the right to
6 participate in the formation and shaping and
7 operation of an RTO?

8 A Yes. And every indication I have is that
9 they will have the opportunity to provide input to
10 FERC while they're reviewing and figuring out what
11 they're going to do in their ultimate ruling.

12 Q You understand, sir, that in the absence of
13 some order -- some condition in this order, that this
14 Commission's participation may indeed be limiting to
15 filing comments at FERC?

16 A Well, I'm a little less clear about that, I
17 guess is the problem.

18 Q Let's go to my next favorite topic,
19 stranded costs. Have you had occasion to examine the
20 stranded costs of PacifiCorp?

21 A The only occasion we had to deal with it
22 was up at the legislature, I believe it was in '97.
23 1997. Possibly a little bit in '98 at the Electric
24 Dereg Task Force meeting. Meetings.
25 Q Do you have an opinion about the occurrence

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1 or probable occurrence of stranded costs inside

2 PacifiCorp and, if so, what is that opinion?

3 A Well, I think the opinion we have is one I

4 think we expressed at the legislature at those task

5 force meetings, and that is that we have not tried to

6 determine precisely if and how much stranded cost

7 PacifiCorp has. We've looked at independent studies,

8 made presentations showing what the results of those

9 are, and all the independent studies we saw showed

10 that they had, as I recall, stranded benefits, not

11 stranded cost.

12 Q Mr. Alt, turning to the stipulation,

13 Paragraph Number 44 -- do you have a copy of that in

14 front of you?

15 A Yes.

16 Q The "as a result" language? Do you have

17 that language in front of you?

18 A Yes.

19 Q If, as a result of a change in management,

20 a change of philosophy arises having to do with rate

21 cases, would that change in management and change of
22 philosophy be an event that this paragraph would
23 preclude as a cause for rate increases?

24 A Well, my opinion would be that possibly. I
25 think that it's a very simple general statement and I

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1 think that each party in a future rate case should
2 have the right to interpret it as they see fit and
3 make a presentation and argue for whatever treatment
4 that their interpretation would support, and so I
5 wouldn't preclude any party's position at this
6 point. I think it's -- you know, can be interpreted
7 in a lot of different ways today.

8 Q Do you have Cross Examination Exhibit No.
9 4?

10 A I don't recall what that is. I'm sorry.

11 Q It is the proxy of PacifiCorp.

12 A I don't have that with me, no.

13 Q Can we get an extra copy of it? If
14 someone could loan the witness a copy. I wanted to
15 look particularly at page 31. Mr. Alt, do you have
16 in front of you page 31 from Cross Examination
17 Exhibit No. 4, the proxy solicitation of PacifiCorp
18 in this matter?

19 A Yes.

20 Q Directing your attention to the last full

21 paragraph on that page, would you begin that

22 paragraph and read that paragraph for me?

23 A The whole paragraph?

24 Q Please.

25 A "As a result of the discussions held at the

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1 October 5 meeting, on October 12, 1998, ScottishPower
2 and PacifiCorp entered into a confidentiality and
3 standstill agreement. On the same date,
4 ScottishPower formally engaged Morgan Stanley as
5 financial advisor to assist in the discussions with
6 PacifiCorp. Initial discussions regarding utility
7 regulatory matters, including regulatory approvals
8 that might be required in connection with a potential
9 transaction, took place on October 14. On October
10 16, 1998, at a meeting of the PacifiCorp board of
11 directors, Mr. McKennon reported to the PacifiCorp
12 board on the status of management's strategic review
13 and the discussions with ScottishPower, and the
14 PacifiCorp board authorized the management of
15 PacifiCorp to continue discussions with ScottishPower
16 regarding a possible strategic transaction. Later, a
17 staff working session, headed by Mr. Russell and Mr.
18 O'Brien, was conducted on October 17 and 18, at which
19 the participants reviewed threshold regulatory
20 strategic and financial due diligence issues, and

21 ScottishPower's representatives were advised
22 regarding PacifiCorp's intentions to refocus on its
23 core electricity business in the Western United
24 States."
25 Q Mr. Alt, does it appear to you that the

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1 refocus program of PacifiCorp and the ScottishPower
2 transaction were coming together at the same time?

3 A Well, I remember you talking about this
4 last week. I mean, it seems like it's the same
5 general time frame. I don't know that I can be more
6 specific than that, certainly since I didn't have
7 party to any more details other than this paragraph.

8 Q Mr. Alt, what kind of an investigation are
9 we going to have to conduct to present evidence to
10 this Commission to help it sort out what is as a
11 result of this merger in light of at least a
12 coincidence of the two events occurring
13 simultaneously?

14 A I think that's a very difficult question to
15 answer. I think each party is going to submit
16 whatever they think will carry their burden in making
17 the demonstration. You know, the eye of the
18 beholder. I think I don't know other than that.

19 Q Have you given any consideration to the
20 kind of investigation the Division is going to have

21 to take to determine whether or not the stipulation
22 condition precludes rate increases that come about as
23 a result of a plan to make attractive PacifiCorp as a
24 takeover candidate?
25 A I have not heard that.

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1 Q You don't have any idea what kind of
2 investigation you're going to have to conduct to
3 determine whether that's true or not?

4 A No. I mean, we don't try to prejudge
5 things. I think that we felt that that particular
6 statement was general enough that it would give --
7 not restrict us in the future in making whatever
8 claims we felt for disallowance, and I'm not sure,
9 but I was thinking maybe that similar condition was
10 in the last merger order. I can't recall. But,
11 anyway, the point is, in the future we wouldn't be
12 restricted as to our interpretation, and if we felt
13 that we thought something clearly was merger related
14 and shouldn't be allowed in rates later that fell
15 under this condition, we would make our case for it,
16 and it's hard at that point to envision the
17 specifics.

18 Q It would be a difficult investigation and a
19 difficult decision, wouldn't it?

20 A I wouldn't disagree with that.

21 Q Let's talk about special contracts for a
22 minute or two. You're familiar with the exhibits of
23 ScottishPower that shows the years in which they
24 expect the cost savings from their plans to occur,
25 are you not?

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1 MR. GINSBERG: Can you be more specific?

2 Q (BY MR. REEDER) On Cross Examination

3 Exhibit No. 23, isn't it true --

4 A Which one is that?

5 Q -- that the bulk of the savings are to

6 occur in years 2002, 2003?

7 MR. BURNETT: Would this be a confidential

8 exhibit?

9 CHAIRMAN MECHAM: Yes.

10 THE WITNESS: Oh.

11 MR. BURNETT: Perhaps Mr. Reeder should

12 refrain from disclosing on the record the contents of

13 confidential exhibits.

14 MR. REEDER: Counsel, if the years in which

15 the savings will occur is confidential, please advise

16 me.

17 MR. BURNETT: I'm informed that the entire

18 exhibit and the contents of it is confidential.

19 MR. REEDER: All right.

20 Q Let's refer to the testimony of Mr.

21 MacRitchie in connection with the transition plan
22 wherein Mr. MacRitchie, I believe, testified that the
23 savings will most likely arise in the out years. Are
24 you familiar with that testimony?
25 A Yes. I mean, if the point you're making is

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1 that -- like if the merger were to be approved at the
2 end of this year and the first year of the merger
3 would be 2000, that there's not expected to be a lot
4 of savings, that more of them will -- they will RAMPP
5 up or they will be implemented through programs that
6 take time and money to implement, and that -- so in
7 the later end of those early four or five years is
8 when we will start seeing savings. That's my -- or
9 more substantial savings. That's my understanding.

10 Q So if on this record it should appear that
11 the savings from the merger largely occur in the out
12 years, about 2003, you wouldn't have any quarrel with
13 that?

14 A No. I mean, it's possible that there may
15 be, beyond that year, savings, also, but, you know, I
16 don't know.

17 Q But we expect the savings from the new
18 management style to be most significant in the 02 and
19 03 years, don't we?

20 A I'm not sure I could make that

21 characterization. I know -- I would say a larger
22 amount in those years than in the earlier years
23 between now and then. That much I know for sure.
24 Q Were you present when Mr. Brubaker
25 testified on Friday?

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1 A Yes.

2 Q Is there some uncertainty about the
3 relative -- this exhibit is confidential so I'm going
4 to try to choose my words carefully. Is there some
5 question about the relative significance of the level
6 of O&M costs under two operating strategies?

7 A Possibly. I mean, if you're referring to
8 an exhibit that --

9 Q Exhibit No. 25.

10 A This was the confidential exhibit --

11 Q Yes.

12 A -- that parties didn't have adequate time
13 to explore and figure out the source of the data and
14 how it was derived. It spoke for itself, whatever
15 numbers are on there, but in terms of whether we
16 believed them or not, that's a whole different
17 question.

18 Q Okay. And you're aware that the source
19 data is the studies that are already in this exhibit
20 as confidential documents provided by PacifiCorp?

21 A I understand that's what was represented,
22 but I personally wasn't able to validate that because
23 we didn't have the time.

24 Q Taking the exhibit on its face -- because
25 you don't have the confidential exhibits and, in

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1 fact, can't validate the information, can you?

2 A Correct.

3 Q Okay. Taking on its face that Mr. Brubaker
4 adequately reported the numbers -- recorded the
5 numbers and it simply reports the numbers that are on
6 the exhibits that only the Commission has, there's
7 some question about the -- here I'm trying to choose
8 my words carefully. There is some uncertainty about
9 whether the savings are better under one operating
10 regime than the other, are they not?

11 A I would say yes, there's a question,
12 because, again, as I said, we weren't able to
13 validate the numbers. We weren't able to draw any
14 real significant conclusions because of that.

15 Q But on the exhibit itself, it suggests,
16 does it not, that there's some question about some of
17 the underlying assumptions?

18 A Well --

19 MR. BURNETT: I think the exhibit speaks
20 for itself, Mr. Reeder.

21 THE WITNESS: Right. That's what I said
22 earlier. The exhibit -- the numbers are what they
23 are, but what conclusions you draw from it have to be
24 based on some analysis, not just a cursory review of
25 the numbers. That's the way I look at any exhibit.

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1 I'm a very skeptical person. When I see a chart of
2 numbers that someone uses to show something, first
3 thing I want to know is are the numbers accurate,
4 where did they get them, and does it make sense to
5 me.

6 Q (BY MR. REEDER) Okay. Let's go to the
7 foundation documents, Mr. Alt. Did you examine the
8 base case in this conservative case prepared by
9 PacifiCorp in connection with their forecast of their
10 future?

11 A I personally did not, no.

12 Q Did you examine the base case in the
13 conservative case of ScottishPower where they, too,
14 forecasted their future?

15 A No, I did not.

16 Q So you don't have, based on your own
17 knowledge, any way to know whether or not a
18 comparison of the two would produce some uncertainty?

19 A No. I mean, you're right.

20 Q All right. And if Mr. Brubaker's exhibit

21 shows that a comparison of the two gives rise to some

22 uncertainty --

23 MR. HUNTER: Objection. I think he just

24 adequately explained why there's a lack of foundation

25 to ask this witness any of those questions. He

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1 didn't review the source documents, doesn't know what
2 they mean. I would suggest that we move on and
3 actually have him ask these questions of someone who
4 might know the answers to those questions.

5 Q (BY MR. REEDER) I think the question, sir,
6 is simply: Isn't there reason for some uncertainty
7 in light of the lack of knowledge you have?

8 A Yes.

9 Q Thank you. I would hope so.

10 Now, Mr. Alt, in a period of uncertainty,
11 isn't it true that you recommended in your testimony
12 that rates be capped?

13 A Originally, yes.

14 Q And, sir, isn't, as a regulator, that a
15 better protection device or a good protection device
16 for ratepayers in a period where there's some
17 uncertainty about what that cost should be?

18 A A rate cap provides good protection, yes.

19 Q Now, isn't it true, sir, that if this
20 Commission were to choose to cap rates for all

21 customers, including special contract customers in
22 this case, extending the special contracts would not
23 in any way result in any kind of a transfer of risk
24 that you described in your testimony a few minutes
25 ago?

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1 A I think technically the level of the cap
2 might determine whether or not risk was
3 transferred, because -- I mean, if you have a real
4 small cap over what would be allowed, then I would
5 grant you that there would be minimal risk
6 transferred, but if the cap is -- and we didn't
7 really nail it down in our direct testimony. We just
8 tossed out a couple ideas and, quite frankly, they
9 were a range from a small cap to, you know, a
10 potentially much bigger cap.

11 The bigger the cap in terms of allowing the
12 bigger rate increase, then potentially more risk
13 could be transferred, I would think.

14 Q But isn't it the case, Mr. Alt, that with a
15 rate cap, the concerns would be smaller than the rate
16 caps -- than they are without a rate cap?

17 A I would agree with that.

18 Q And so it's really the absence of a rate
19 cap that gives rise to our concern about whether
20 special contracts should be extended in the

21 Commission's review with respect to them, isn't it?

22 A I--

23 Q It is the absence of a rate cap to protect

24 all ratepayers that gives rise to our concern, isn't

25 it?

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1 A That's my understanding.

2 Q Now, in the absence of a rate cap, what are
3 the circumstances that you're going to place the
4 special contract customers in as they go to negotiate
5 with PacifiCorp?

6 A Well, I would think a situation very
7 similar to when they negotiated the last contract.

8 Q Isn't it true, sir, that will be in a,
9 hopefully, decreasing cost regime with the bulk of
10 the decreases yet to occur?

11 A That's the ideas that have been tossed
12 out. You know, the hope or the expectation, maybe.

13 Q So we begin to negotiate with PacifiCorp in
14 2001 or 2002, and the question is, what will our
15 costs be for the future years, and it's everyone's
16 expectation they'll be lower, but we have no
17 certainty, right?

18 A I would agree with that.

19 Q All right. As we begin that negotiation,
20 we're negotiating with the new owner of PacifiCorp

21 who has a plan to reduce costs, do we not?
22 A From what I heard of the testimony, that
23 would be technically true. What I heard from Mr.
24 Richardson was the people that would actually be
25 negotiated with you would be given some range or some

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1 guidance but then they would -- the people that maybe
2 you normally negotiate with would normally be --
3 would be negotiating with you.

4 Q So isn't it true, Mr. Alt, that without
5 some action of this Commission, what you're asking is
6 this state's largest employers to really take the
7 risk of the new company and their strategy?

8 A Well, you said something that caught my
9 attention last week, and you just said it, so I have
10 to make a comment.

11 Q Please. Both answer the question and make
12 a comment.

13 A Okay. Your question contains a statement
14 that we're talking about the largest employers in the
15 state.

16 Q Yes.

17 A The very largest?

18 Q It's Hill Air Force Base.

19 A What?

20 Q It's Hill Air Force Base. Yes, it is true.

21 The private sector we're talking about. We're not
22 talking about government today. Let's take out the
23 government employers. The largest employer is Hill
24 Air Force Base. I'll spot you that. Let's talk
25 about private sector employers.

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1 A And let's see. Hill Air Force Base. Well,
2 okay. According to my chart, they're the six largest
3 employer in the state. 7,500 employees in 1997.

4 Q I'm sorry. You and I were teasing each
5 other about who the largest employer is, whether it's
6 the federal government. And their defense
7 establishment is the largest employer of the state
8 government?

9 A State of Utah is the largest employer in
10 the state.

11 Q Let's talk about private sector employers.

12 A Okay.

13 Q We're talking about some of the state's
14 largest private employers here, aren't we?

15 A I have a list that I got off the Internet
16 this morning from the State of Utah web page that
17 shows the top 50 employers in the state of Utah by
18 employee count in 1997, and I found that two of the
19 special contracts show up on the list and the other
20 four don't.

21 Q Isn't it true, sir, that on that
22 specialist, smelting and refining show up different
23 from mining?

24 A I'm not sure I understand.

25 Q Isn't it true that on that list, smelting

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1 and refining show up as a different category from
2 mining?

3 A Well, I see Kennecott Copper with 2,000
4 employees. Is that who you're referring to?

5 Q Is that only mining or does that include
6 smelting and refining?

7 A It's the only Kennecott that I see on the
8 list. If you add them together, is it more than
9 2,000 employees?

10 Q Do you know?

11 A The only knowledge I have is this sheet.

12 Q Okay. Nonetheless, they are fairly large
13 employers. We won't get into the argument about how
14 states report statistics.

15 A Well, you characterized it as the largest
16 employer in your sentence. That's why I had trouble
17 answering the question.

18 Q Let's go back to the question. Among the
19 state's largest employers and among the state's
20 largest taxpayers.

21 MR. GINSBERG: I think the question is very
22 argumentative, and why doesn't he just ask a
23 question, rather than trying to put all these
24 preliminaries on it?
25 MR. REEDER: I think I did, Mr. Ginsberg.

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1 I think I did ask a question. Mr. Alt wanted to make
2 a comment and answer the question and I invited him
3 to do so, and I'll stand by that.

4 CHAIRMAN MECHAM: Then we got into the
5 size of employers and so on, which is interesting,
6 but --

7 MR. REEDER: I agree with Mr. Ginsberg.
8 It's only fun. It's not really where we need to go.

9 Q Do you have in mind the question and your
10 comment?

11 A I'm afraid I've lost it. Restate it.

12 Q The question to you, sir, was: Isn't the
13 bottom line of what you proposed here is to put some
14 of the state's larger employers -- let's not get into
15 a debate about largest -- some of the state's larger
16 employers and taxpayers into a position of
17 negotiating with a new owner at a period of time when
18 that new owner's cost curves are hopefully declining?

19 A I think that's a possibility. I won't
20 deny that.

21 Q Isn't the result of that that you're really
22 asking the state's larger employers -- staying away
23 from the largest -- the state's larger employers to
24 really assume a significant part of the risks of this
25 transaction?

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1 A I don't see that as a significant part of
2 the risk of the transaction. I mean, getting back to
3 the list of employers, there are other companies in
4 Utah with substantially more employees, and they
5 don't have special contracts, and so what risk --

6 Q Who has the largest electric bills, Mr.
7 Alt? To whom is the cost of electricity most
8 important?

9 A I don't have that information.

10 Q Would you be surprised to learn it's the
11 people sitting at this table?

12 MR. GINSBERG: How would he check that?
13 Are they going to inform us what their electric bill
14 is?

15 CHAIRMAN MECHAM: Perhaps.

16 MR. GINSBERG: I mean, that's -- you know,
17 maybe Mr. Reeder would like to tell us, then.
18 There's no way for him to check the relationship of
19 the electric bill to individual customers.

20 MR. REEDER: Mr. Ginsberg, an annual filing

21 with you, I expect, discloses the amount of revenue
22 on each special contract each year, so I don't think
23 you can deny that you know the amount of revenue.

24 MR. GINSBERG: I can certainly deny that.

25 MR. REEDER: I'll spot you that, but

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1 there's someone inside of this building who may know.

2 THE WITNESS: I'm sure that we have that

3 information or can get our hands on it.

4 Q (BY MR. REEDER) Would you be surprised to

5 learn that they were some of the special contract

6 customers?

7 A I wouldn't be surprised.

8 MR. REEDER: I have nothing further.

9 CHAIRMAN MECHAM: Thank you. Mr. Hunter?

10 CROSS EXAMINATION

11 BY MR. HUNTER:

12 Q To clarify for the record, in answer to a

13 question from Mr. Reeder, did you indicate that the

14 only concern the Division had about the automatic

15 extension proposal of the industrial customers was

16 that -- was, in the absence of a cap, if a cap had

17 been your proposal, then the extension proposal

18 condition would have been acceptable to the

19 Division? Is that what you meant to say in answer to

20 that question?

21 A No.

22 Q And, indeed, at the time the Division had a
23 cap proposal, they opposed the extension proposals of
24 the special contract customers? I refer you to Mr.
25 Powell's testimony.

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1 A Okay. I was trying to remember what we
2 actually stated, and I really -- my memory is a
3 little fuzzy there, and that's probably why, because
4 it's Ken Powell's testimony. I was thinking, I don't
5 remember saying -- dealing with that directly, but
6 the point is that -- I would grant you that with a
7 rate cap, we would still -- even if we had a rate cap
8 proposal today, we would still want Commission review
9 based on whatever the appropriate criteria they think
10 should be at that time for any extension of any
11 special contracts.

12 Q So the Division hasn't changed its position
13 from that expressed in Mr. Powell's rebuttal
14 testimony?

15 A If that's where it is, that's true.

16 MR. HUNTER: Okay. Thank you.

17 MR. BURNETT: I have just a couple
18 questions.

19 CHAIRMAN MECHAM: Oh. I'm sorry, Mr.
20 Burnett. Go ahead.

21 CROSS EXAMINATION

22 BY MR. BURNETT:

23 Q Mr. Reeder explored a topic with you

24 briefly discussing some of the larger employers of

25 the state negotiating their contracts at the end of

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1 the term and he mentioned that that would be with a
2 new owner at that time. Do you recall that?

3 A Yes.

4 Q And that the new owner's costs would be
5 declining?

6 A Yes.

7 Q That was the form of question. Do you
8 perceive that's any different than the special
9 contracts customer would be presented with today
10 without a new owner if their contracts were up for
11 renewal? They would be negotiating with someone
12 whose costs were declining, hopefully?

13 A We certainly hope.

14 MR. BURNETT: I have nothing further.

15 CHAIRMAN MECHAM: But even if they weren't
16 declining, isn't there always uncertainty lurking out
17 there, up or down? I mean --

18 THE WITNESS: That's right. Absolutely. I
19 mean, you know, we don't know whether the costs are
20 going to decline or not. I mean, those are some of

21 the expectations. We don't know for sure.

22 COMMISSIONER WHITE: So as I understand it,

23 the proposal of the special contract customers is

24 that we extend these contracts through the transition

25 period subject to approval of the terms and

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1 conditions. Does the Division still oppose extension
2 under those circumstances?

3 THE WITNESS: Our only condition is if the
4 Commission wants to extend those contracts, you know,
5 let's say to the end of the merger credit period,
6 that four-year period, we're not opposed to the
7 extension of the contracts as long as they meet the
8 condition or the requirement that they be reviewed to
9 see if they still meet the criteria that's
10 appropriate at that time for continuation of the
11 contract, just like we would for any contract, you
12 know, one of the key provisions being are they still
13 projected to cover their incremental cost?

14 Most of these contracts, as I recall, had
15 an initial five-year term or they were extended for
16 another five years from the earlier contract, and so
17 the exposure the Division saw when we evaluated them
18 was a five-year period, and so we did avoided cost
19 comparisons to the revenues expected to be received
20 in that five-year period to make sure that they

21 exceeded the incremental cost and made a

22 contribution.

23 But beyond the five years, I went back and

24 looked at some of our recommendation letters on some

25 of those contracts and found that Mr. Powell, who had

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1 written them, had language in those that said that
2 they were concerned about what would happen beyond
3 the five years because that was too far to look out.
4 There were expected changes in the Company's capacity
5 and possibly costs and avoided costs and therefore it
6 was hard to predict that far out whether or not they
7 would actually make a contribution in the sixth or
8 seventh year.

9 Some of those contracts had a five-year
10 period with provisions to renew them beyond the five
11 years, and our position was always, if you do want to
12 renew them beyond the five years, you got to bring
13 them back in to the Commission and go through the
14 review process again, and that's still our position
15 today.

16 We're not opposed to extending contracts.
17 We just want to make sure that they meet the criteria
18 that makes them in the public interest. That's all.

19 COMMISSIONER WHITE: So a review every five
20 years or --

21 THE WITNESS: Or less. Whatever the term
22 is. And at the time, five years, we felt, was a
23 reasonable length of time. We didn't want to go
24 beyond that. Again, we'd like to reserve the right
25 on the term, you know, at the time we look at them,

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1 but, I mean, today we are not opposed to like -- I
2 think they were talking -- most of the contracts
3 expire halfway through the four-year merger credit
4 period, which means that they were looking for like
5 maybe another two-year extension. We don't have a
6 problem with a two-year term. That's not the
7 problem. The problem is, can there be a showing that
8 they meet the criteria, particularly that they cover
9 the incremental cost.

10 COMMISSIONER WHITE: Now, I understand that
11 one of the conditions that has to exist in order for
12 a special contract to be viewed as appropriate is
13 that the large customer has an option to obtain power
14 some other way. To leave the system, I guess, in a
15 way.

16 THE WITNESS: Right. That is one of the
17 other key criteria that I mentioned again this
18 morning. That, to us -- the reason they are able to
19 get a special contract is because they have an
20 alternative.

21 COMMISSIONER WHITE: But you don't want
22 them to exercise that alternative because another
23 measurement is that you believe the remaining
24 customers would be worse off if that particular
25 customer were to leave?

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1 THE WITNESS: Right. In other words, they
2 have to show that if the customer with the special
3 contract didn't get the special contract, it wasn't
4 approved, that the other tariff customers would be
5 worse off.

6 COMMISSIONER WHITE: But if we didn't
7 approve the contract -- I mean, that is an option,
8 that the Commission might not approve the contract
9 and they might elect to leave, but is it the
10 Division's view that if we were to do that, the
11 remaining customers would be worse off?

12 THE WITNESS: Well, the only way to tell
13 that is to do the review and analysis that we
14 typically do with each contract. We compare it to
15 the projected avoided costs that the Company gets us
16 and we analyze that and make a judgment about whether
17 we think that's the appropriate avoided cost to
18 compare the contract revenues to.

19 Another analysis area we do is looking at
20 the integrated resource planning process where they

21 have a model that projects the Company's resource
22 costs, and we -- I think we've actually had them
23 make -- run scenarios where they run it with and
24 without the industrial special contract to see what
25 the integrated resource plan least cost is, present

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1 value over the future years with and without the
2 contract, to show again that we're better off having
3 it than not having it.

4 COMMISSIONER WHITE: I think that answers
5 it, yeah. I think we've belabored this enough.

6 Based on what you've heard in this hearing
7 during the last week, all the testimony, all the
8 witnesses, does the Division still support the
9 proposed stipulation and conditions?

10 THE WITNESS: Oh, absolutely.

11 COMMISSIONER WHITE: Based on what you've
12 heard, do you think that it's appropriate to consider
13 adding any more?

14 THE WITNESS: I think there were a few
15 occasions where we said that we wouldn't oppose some
16 new statements added on. I think the way we would
17 phrase it is that we don't feel it's necessary to
18 make a showing that it's in the public interest, the
19 merger, if you use the 51 conditions, but we wouldn't
20 be opposed to some additional more -- you know, that

21 would make it clearer -- conditions on top of it.

22 And I remember that there were questions

23 about some of those, and I can't specifically

24 remember what they were, though.

25 COMMISSIONER WHITE: Let me make sure I

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1 understand this. You said you don't think it's
2 necessary to show that the merger is in the public
3 interest?

4 THE WITNESS: To add conditions to the
5 original 51. In other words, we feel the stipulation
6 on its own, as originally filed with the Commission,
7 still -- after hearing all the testimony, is still
8 sufficient to meet the net positive benefit to the
9 public interest and therefore should be approved.

10 COMMISSIONER WHITE: Okay. One more time
11 on the stipulation, Paragraph 44, that says as a
12 result -- rates will never go up as a result of the
13 merger. I'm a little nervous by the acknowledgement
14 that, for some time in the future, we may be arguing
15 about what that means, about what parties intended it
16 to mean and whether or not it may apply in some
17 situation, but I think that's what I heard you
18 testify, that we are in for some uncertainties.

19 THE WITNESS: Yes. Especially after
20 hearing Mr. Reeder's cross questions, I think that we

21 might be, but I don't know how you avoid that. I
22 mean, we had the last merger and I think there was a
23 similar condition, and with time, I could probably
24 look and find out, but I don't recall, but I don't
25 know how you get around that.

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1 COMMISSIONER WHITE: Okay. Thank you.

2 CROSS EXAMINATION (Continued)

3 BY MR. REEDER:

4 Q Mr. Alt, have we had a rate increase since
5 the last merger?

6 A Not that I'm aware of.

7 Q That was my recollection, is we never
8 confronted the problem in the last merger. Now, Mr.
9 Alt, in answer to Commissioner White -- she asked you
10 questions that lead to this question: If I were to
11 present to you today an extension of the contract --
12 let's do a foundation question first. Isn't it true
13 that most special contract customers extend their
14 contracts before their expiration? They don't wait
15 up until the last minute?

16 A Right. And I heard that discussion last
17 week and that seems like a very appropriate thing.
18 When you're in business you can't wait till the last
19 day. You're probably in a much better negotiating
20 position early on than you are after your contract

21 has expired.

22 Q In fact, for the clients that I represent,

23 you recall those contracts were extended some two

24 years before they expired?

25 A I know that when we reviewed those earlier

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1 contracts, they were all quite a bit before the
2 expiration time, so that seems reasonable.

3 Q So we could be bringing to you in the next
4 six months contract extensions for your review, could
5 we not?

6 A Sure.

7 Q What costs are you going to measure them
8 against? How are you going to measure the costs in
9 02 and 03 to determine whether or not the revenue in
10 the contract equals these new ScottishPower costs,
11 based on the evidence that you see?

12 A We do like we always do. We use the best
13 information available at the time that we do our
14 analysis, and whatever that is, that's what we use.
15 If we think that some change in the future is on the
16 horizon but we don't have any data, we'll make
17 comment on it or a recommendation letter about that
18 uncertainty and what impact it might have, but we
19 wouldn't be able to be definitive because we wouldn't
20 have the data, so just do the best we can with what

21 we've got, basically.

22 Q So if we take PacifiCorp's stand alone and
23 enhanced forecasts and ScottishPower's stand alone
24 and enhanced forecasts, would that be the information
25 you suggest we use? Do you have that level of

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1 confidence in that information?

2 A First of all, I think maybe this is where I
3 should start deferring to Mr. Powell, Ken Powell. He
4 has done -- led the review of the last six contracts
5 and he's -- in fact, Becky Wilson on our staff helped
6 him. And I know that two of the things we look at is
7 the Company's projection of avoided cost. We analyze
8 those, like I said earlier, to make sure they're the
9 appropriate avoided cost. We also look at the IRP
10 process and the modeling to determine what impact it
11 has on that, those contracts. There may be other
12 information that Mr. Powell looks at. You might
13 better ask him the more detailed questions.

14 Q But you would agree that it's important to
15 have some certainty in the 02 and 03 information,
16 wouldn't you?

17 A Well, it's certainly desirable. The more
18 information you have, the better decision you make,
19 but you can't put off the decision. You wouldn't
20 want us to do that.

21 MR. REEDER: That's all.

22 CHAIRMAN MECHAM: Thank you. Is there any

23 redirect?

24 MR. GINSBERG: I have a few questions.

25 //

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1 REDIRECT EXAMINATION

2 BY MR. GINSBERG:

3 Q The rate cap that the Division proposed was
4 not for the same period that the rate credit is for;
5 is that right? Wasn't the rate cap you proposed for
6 less --

7 A Correct. It was only for three years, as I
8 recall. Up to three years.

9 Q And it wasn't an absolute rate cap similar
10 to the ones proposed by the industrial customers, was
11 it?

12 A I am not sure what -- quite frankly, I
13 don't remember what specific rate cap proposal they
14 made. I don't recall specific details about it, but
15 I could be wrong. We didn't have a specific
16 proposal. We had two different ideas about how the
17 cap would be determined, but we didn't get into any
18 specifics.

19 Q But both of the proposals that you made
20 would have allowed for some form of rate increases,

21 depending on what actually the cap mechanism turned

22 out to be?

23 A That's correct.

24 Q Can you sort of tell us what incremental

25 cost means? Is that -- and how that -- what does

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1 incremental energy cost and a contribution to fixed
2 cost mean? What kind of costs are those? Is that
3 mainly just fuel?

4 A Well, you're my attorney, but I think we
5 should defer that question to Mr. Powell. He's the
6 expert. My problem is I'm afraid I might misstate
7 something.

8 MR. GINSBERG: Okay. That's fine. Thank
9 you.

10 CHAIRMAN MECHAM: Okay. Thank you, Mr.
11 Alt. Let's go off the record.

12 (Discussion off the record.)

13 CHAIRMAN MECHAM: Let's go back on the
14 record. We now have Mr. Ken Powell on the stand.
15 Why don't we swear you in.

16 KENNETH B. POWELL
17 called as a witness and sworn, was examined and
18 testified as follows:

19 DIRECT EXAMINATION

20 BY MR. GINSBERG:

21 Q We previously have marked your exhibits and
22 they've been identified for the record. Do you have
23 any corrections you wanted to make in any of those
24 exhibits?
25 A No.

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1 Q Do you have a brief summary you can give of
2 your testimony?

3 A The answer to your question is yes. I
4 reviewed the needs, current practices and Scottish
5 assurances in four areas: merger impact on
6 integrated resource planning and acquisition, merger
7 impact on existing obligations, merger impact on
8 employees, and merger impact on state and local
9 economies.

10 I found generally that the ScottishPower
11 assurances covered regulatory needs, except that, as
12 assurances, they aren't firm enough the PSC to be
13 able to enforce. Therefore, we recommend the PSC
14 adopt the following as a part of the conditions of
15 approval of the merger: ScottishPower will continue
16 to produce integrated resource plans every two years,
17 according to the current schedule and current PSC
18 rules, ScottishPower's commitment to develop an
19 additional 50 megawatts of renewable resources is
20 conditioned on those resources meeting the cost

21 effectiveness standards of the IRP then in place,
22 and for the two years following the final approval of
23 the merger, Utah PacifiCorp employee benefits will be
24 held stable.
25 I made two other recommendations that don't

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1 have the strength of conditions, but the Division
2 strongly recommends that, for the two years following
3 the final approval of the merger, no Utah PacifiCorp
4 employee should lose a job as a result of the merger,
5 only through attrition. Employees leaving employment
6 to take advantage of any termination benefits package
7 offer will not be considered as losing a job to the
8 merger. For the three years following that two-year
9 period, reduction in employees should be made in such
10 a manner that employment levels and average salary
11 levels remain in an approximately consistent
12 proportion between the states served by PacifiCorp.
13 Following the two-year freeze on employee benefits,
14 any changes to employee benefits will be based on
15 comparisons to U.S. practice.

16 That concludes the summary.

17 Q Your rebuttal testimony mainly dealt with
18 special contract issues?

19 A Yes. In the rebuttal testimony, summarized
20 in a few words, we recommended against any automatic

21 extensions of the special incentive contracts and we
22 also recommended against granting of direct access as
23 a part of this case.

24 Q And when Mr. Alt was on, I sort of asked a
25 question with respect to trying to give some

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1 definition as to what incremental energy costs and a
2 contribution to capacity meant. What is it that --
3 what kind of costs are included in these special
4 contracts?

5 A Typically, in the analysis of those
6 contracts, they only include the fuel costs if there
7 is presently sufficient capacity on the system to
8 provide the capacity that the customer needs, or if
9 the new capacity is required, whatever new
10 incremental capacity is required, typically O&M costs
11 are not a part of that, other than if a specific line
12 extension is needed to that customer. Then he pays
13 those directly and it's not a part of the specific
14 rate or price.

15 Q So they pay some contribution, though, to
16 the fixed overheads?

17 A Yes.

18 Q They're not subject, then, to the same
19 fluctuations of upward and downward cost pressures as
20 a customer on a rate schedule?

21 A Not O&M costs. They share the costs for
22 fuel cost changes, but not the O&M cost changes or
23 investment changes.

24 MR. GINSBERG: Thank you. That's all we
25 have.

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1 CHAIRMAN MECHAM: Okay. Is there any
2 objection to the admission of DPU 5, which is Mr.
3 Powell's direct testimony, with attachments 5.1
4 through 5.12, and DPU 5R, which is Mr. Powell's
5 rebuttal testimony? Thank you. We'll receive them.

6 (Whereupon Exhibits DPU 5, 5.1 - 5.12 and
7 5R were marked and received.)

8 CHAIRMAN MECHAM: Mr. Dodge, would you like
9 to go first?

10 MR. TINGEY: Would you like me to go first
11 again?

12 MR. DODGE: I submit that would be more
13 appropriate.

14 CHAIRMAN MECHAM: All right. Go ahead, Mr.
15 Tingey.

16 MR. TINGEY: Thanks.

17 CROSS EXAMINATION

18 BY MR. TINGEY:

19 Q I just wanted to get a sense for the size
20 of this issue, and I've asked other witnesses. I

21 don't know if you'll have the answer, either, but
22 let's give it a shot. We have gotten the number of
23 special contracts. Is it eight in Utah?
24 A That's an interesting question. We're
25 aware of six that have been renewed recently, one

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1 that has not yet been renewed, and in the course of
2 the task force, we became aware of another contract
3 that somehow had never been filed with the
4 Commission, so yes, the answer is eight in Utah.

5 Q And one of those is currently in the
6 renewal process?

7 A Yes.

8 Q Do you know how many total kilowatt hours
9 are delivered?

10 A Let me correct my last answer. There has
11 been one additional new contract recently filed
12 beyond those eight that is in consideration.

13 Q Do you know the total kilowatt hours in the
14 aggregate for any special contracts?

15 A I don't have that.

16 Q Do you know their percentage of the load,
17 anything like that?

18 A No.

19 Q Do you know how many of those are -- or
20 the relationship between the firm and interruptible

21 portion of the kilowatt hours?

22 A Typically the interruptible portion is

23 much, much larger than the firm portion. One or two

24 of the customers, for example, the firm portion might

25 be about four megawatts, and the interruptible about

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1 88, in that vicinity. That gives you an idea of the
2 relative size.

3 Q Do you know what kind of annual total
4 revenue we're talking about for special contracts?

5 A No. We can certainly provide those numbers
6 after a break if you're interested in getting those
7 numbers.

8 Q One more. Same question I asked Mr. Alt.
9 In fact, you're heading the task force on special
10 contracts, aren't you?

11 A Yes.

12 Q So the same question with Mr. Alt. If new
13 or different criteria come out of that task force and
14 are approved by the Commission, that's what ought to
15 be applied to whatever contracts come up for renewal?

16 A Yes.

17 MR. TINGEY: Okay. Thanks.

18 CHAIRMAN MECHAM: Thank you. Mr. Dodge.

19 MR. DODGE: Do you want to go to the
20 Company witnesses first? Or Company attorneys,

21 excuse me.

22 CHAIRMAN MECHAM: Do you have any

23 questions?

24 MR. HUNTER: I do.

25 CHAIRMAN MECHAM: Mr. Dodge, you're kind of

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1 hesitant today.

2 CROSS EXAMINATION

3 BY MR. HUNTER:

4 Q Mr. Powell, maybe we can start by
5 identifying who the six special contract customers
6 you're aware of are. Are they basically the
7 customers that are represented at the table on my
8 right?

9 A They represent, I think, five of those six
10 contracts.

11 Q So we're talking Geneva, WECCO, Nucor,
12 Praxair, Kennecott, and who is the other contract?

13 A MAGCORP.

14 Q MAGCORP. And just for the purposes of the
15 record, who is the additional special contract
16 customer that you became aware of whose contract
17 hasn't been filed with the Commission?

18 A I think it's called Central Valley Water
19 Users.

20 Q And subject to check, would you accept that

21 the contract they have is one of those one-year
22 tariff contracts, the contract that reflects market
23 prices under the provisions of the Company's tariff?

24 A I'll accept that, subject to check.

25 Q There was some talk on Friday about the

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1 current paradigm, that this contract extension only
2 applies under the circumstances if the Commission has
3 a chance to look at these contracts again under the
4 current paradigm, so let's talk about that briefly.

5 Were you involved in the task force which led to the
6 '92 criteria, the criteria you use currently?

7 A Yes. I was chair of that task force as
8 well.

9 Q I previously handed you a document that's
10 entitled Report to the Public Service Commission of
11 Utah of the Economic Incentive Contract Task Force
12 and ask you whether that's the report that resulted
13 from that '92 task force.

14 A Yes, it is.

15 MR. HUNTER: I request that it be marked
16 Cross 26.

17 CHAIRMAN MECHAM: Okay.

18 (Whereupon Cross Exhibit 26 was marked.)

19 Q (BY MR. HUNTER) Would you turn to page A-3
20 of that document.

21 A Yes.

22 Q Are those the guidelines that are currently
23 used by the Division of Public Utilities to analyze
24 whether or not special contracts should be approved
25 by the Commission?

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1 A Yes, they are.

2 Q And the six contracts that we were
3 discussing, have all those contracts been analyzed
4 using those four criteria?

5 A Yes, they have.

6 Q And my memory is that you have been
7 involved in the analysis of each of those contracts.

8 A Yes, I have.

9 Q Turning to Guideline Number 1, this is what
10 we've referred to as the "but for" guideline?

11 A Yes.

12 Q And each of those six contracts has
13 satisfied this "but for" guideline?

14 A Yes. Two of the six contracts have the
15 potential for self-generation and four have convinced
16 us that they have an alternative source.

17 Q Criteria Number 2, the incremental capacity
18 and energy costs that you've discussed with Mr.
19 Ginsberg, during the period in which you were doing
20 an analysis of those six contracts, either the

- 21 initial contract or the renewals that have happened
- 22 recently, were there -- did the Company's load and
- 23 resource balance show a need for new capacity during
- 24 the time line of the contracts?
- 25 A No, it did not.

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1 Q Are you aware of any changes in the
2 Company's load and resource balance that might
3 require new capacity additions?

4 A Yes. The Centralia plant, if that's
5 completed, is one. We also, as work we're doing on
6 the IRP, found that the forecast of Utah loads is
7 considerably understated and that will be increased
8 in the next RAMPP.

9 Q And are those -- the need for new capacity,
10 is that something that is impacted by the cost
11 reductions that we're talking about as a result of
12 the merger?

13 A Generally not, no. It has to do with the
14 loads being added or changed.

15 Q While each of the contracts met these
16 guidelines, they all have different prices; is that
17 true?

18 A That's correct.

19 Q They also have different expiration dates,
20 different dates on which they terminate?

21 A Yes.

22 Q Several had extension provisions that, as
23 addressed in the order, the Division at least was
24 uncomfortable with, provisions which allowed for
25 extensions unless either one of the parties

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1 objected. Why was the Division uncomfortable with
2 those extension provisions?

3 A We were -- at the time when we were
4 evaluating those contracts, at a time when we could
5 see that the cost structure of the future might well
6 change, there was some talk about deregulation.
7 There was talking about selling of power plants and
8 service territories. There were a lot of
9 uncertainties that were going on at the point in time
10 and we felt that five years was as far ahead as we
11 could look with any kind of assurance of reliability.

12 Q Just talking generally, while the extension
13 provisions in those agreements might have been
14 different, isn't it true that they shared one
15 characteristic? They required the mutual agreement
16 of both the Company and the special contract customer
17 in order for them to be extended?

18 A That's my recollection, yes.

19 Q You've discussed and Mr. Alt has discussed,
20 in part, some of the reasons why you're uncomfortable

21 with the automatic extension of those contracts. Is
22 another reason that hasn't been addressed directly
23 the idea that special contracts have not previously
24 been regarded as a customer entitlement? They're not
25 something you got automatically?

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1 A Yes. The Division became concerned
2 early -- the entitlement concern. I like the way you
3 worded that, is that if we give this incentive for
4 long enough, then people feel like they're entitled
5 to it. Originally this was intended to help
6 encourage business in the state of Utah and encourage
7 startup of business. We anticipated sometimes
8 startup costs are higher than running costs, and once
9 the business got established, hopefully they would be
10 able to pay their own full way, and if we had too
11 long a contract or too free of conditions, then we'd
12 create entitlements where people think that this is
13 their right forever.

14 Q Is that one of the possible results of
15 having an automatic extension of those contracts?

16 A Well, it's the possible consequence of any
17 extension of contract, automatic or otherwise.

18 Q Is one of the objectives of the special
19 contract process to get the maximum -- once those
20 special contract customers have covered their fixed

21 costs, is one of the objectives to make sure that
22 they've made the maximum possible contribution?
23 A Yes. We look very closely at a ceiling
24 that's, in effect, the alternative source of power
25 price and we expect the Company to negotiate as close

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1 to that ceiling as they can above a floor, if you
2 will, of the incremental cost. So you maximize the
3 contribution of fixed cost from the customer.

4 Q And if you reduce the Company's negotiating
5 leverage, could that have an adverse effect on their
6 ability to get that maximum contribution?

7 A Yes.

8 Q And would an extension which required -- or
9 would a condition which required an extension, even
10 absent the Company's agreement, potentially result in
11 that loss of maximum negotiating power?

12 A Assuming for the moment only that change,
13 yes. If the Commission still had some latitude to
14 look at it, the Commission would be concerned about
15 that, but yes.

16 Q Finally, as I understood the condition as
17 it was explained on Friday, the extension of those
18 special contracts now would result in a cap for
19 special contract customers, even in the absence of
20 any cap for the rest of the tariff customers. Is

21 that your understanding?

22 A Well, it depends on the language in the

23 contract and extension. If they -- the answer is yes

24 and no. Three of the contracts have escalators built

25 in and so those three would continue to escalate, we

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1 would assume, with renewal. The other three that
2 don't have escalators would be, in effect, capped,
3 yes.

4 MR. HUNTER: Thank you. That's all I have.

5 CHAIRMAN MECHAM: Thank you. Is there any
6 objection to the admission of Cross Examination
7 Exhibit 26? All right. We'll admit it.

8 (Whereupon Cross Exhibit 6 was received.)

9 CHAIRMAN MECHAM: Mr. Burnett, do you have
10 anything? Let's take a recess.

11 (Recess, 10:32 a.m.)

12 (Reconvened, 11:00 a.m.)

13 CHAIRMAN MECHAM: Let's go back on the
14 record. Before we go to continuation of cross
15 examination of Mr. Powell, we have marked Mayor
16 Dolan's testimony as ULCT 1 for Utah League of Cities
17 and Towns, and then we marked the exhibits of the
18 three witnesses from Deseret Generation &
19 Transmission in the following way: DG&T 1 is the
20 testimony of Mr. Stover. There are attachments 1.1

21 through 1.10. Mr. Bowler's testimony we marked as
22 DG&T 2, and Mr. Albrecht's testimony we marked as
23 DG&T 3. Are there objections to the admission of
24 those exhibits?
25 MR. BURNETT: No objection.

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1 CHAIRMAN MECHAM: All right. Thank you.

2 We will admit them as I've identified them.

3 (Whereupon Exhibits ULCT 1, DG&T 1, 1.1 -

4 1.10, 2 and 3 were marked and received.)

5 CHAIRMAN MECHAM: Now let's go back -- Mr.

6 Dodge, shall we go to you?

7 MR. DODGE: Thank you.

8 CROSS EXAMINATION

9 BY MR. DODGE:

10 Q Mr. Powell, looking at Cross 26, the first

11 question: This report was never formally adopted by

12 the Commission; is that right?

13 A That's correct.

14 Q And it included Appendixes B and C that had

15 some descending, if you will, or differing comments

16 from customer groups and the Committee?

17 A Yes.

18 Q They're not attached to this particular

19 excerpt; is that right?

20 A That's correct.

21 Q On what is marked page A-2, the first full
22 -- well, the second paragraph indicates that,
23 although the report is addressing economic incentive
24 contracts, that it's not addressing contracts that
25 recognize a customer's unique service requirements

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1 and is priced to fully recover those unique
2 requirements, such as an interruptible contract; is
3 that right?

4 A That's correct.

5 Q Or, secondly, a firm contract of sufficient
6 size to warrant its own class of service, right?

7 A Yes.

8 Q So although you indicated the Division used
9 these guidelines to analyze all six of the contracts
10 submitted since these guidelines, I guess, were
11 prepared, many of those contracts, in fact, were
12 interruptible contracts; is that accurate?

13 A That's correct.

14 Q And others presumably large enough to
15 warrant their own class of service?

16 A Yes, perhaps.

17 Q You indicated in your comments that
18 typically these contracts have been evaluated based
19 on fuel costs and no O&M, et cetera, and I think you
20 said something like assuming that there's sufficient

21 capacity to provide the service, or something to that
22 effect. What if, in the term of an extension, the
23 Company shows that they may be capacity deficient
24 before the end of that contract, and setting aside
25 for right now interruptible contracts, but a contract

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1 that may impose capacity costs. Would the Division
2 then look at capacity costs and O&M costs in deciding
3 what was the appropriate price in the contract?

4 A They would look at capacity costs but not
5 O&M costs.

6 Q And in what manner would the Division
7 analyze projected capacity costs?

8 A Basically there's two ways. One, a change
9 in capacity requirements affects the avoided cost
10 that's used in the time period that we're reviewing
11 the contract for and we would look at that, and the
12 second way is that the need for additional capacity
13 would affect the integrated resource plan and the
14 capacity expansion plan of the utility and we'd
15 review that with and without the contract.

16 Q Do you accept that the special contract
17 customer's request for an extension of contracts
18 through the transition period, the four-year -- or
19 through the remainder of the transition period is
20 intended by them to be a form of risk mitigation?

21 A They have stated that. I have no opinion

22 on it.

23 Q Do you accept that there could be different

24 risks imposed by the merger, either costs added by

25 the merger or changed by the merger or different

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1 management or different philosophies? You said those
2 are risks that the customers face that are brought
3 about for the first time by this merger?

4 A I'd prefer you take those risks one at a
5 time and allow me to answer individually.

6 Q Well, let's start with management style.

7 Is it a risk when there's a new owner that the new
8 owner will view things from a different perspective?

9 A That's always a risk, but PacifiCorp has
10 had four changes of style and direction without
11 changing owners, and so it's not a unique risk to the
12 merger.

13 Q Have you heard large customers complain
14 that, as a result of the PacifiCorp takeover of Utah
15 Power, that they lost access to a utility with local
16 ties and local concerns?

17 A Yes.

18 Q You heard Mr. Gardner, for example, state
19 that in the public witness day?

20 A Yes.

21 Q And you've heard probably larger customers

22 make the same comments; is that fair?

23 A Yes. We have documents on the record

24 stating that. Not on this record, but in other

25 cases.

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1 Q So they face those risks with the new
2 Company and have complained that they're not as
3 sensitive to local concerns. Do you accept that
4 those customers might face the risk of dealing with
5 an overseas utility ownership as even more removed
6 and more immune, if you will, to the local issues and
7 concerns?

8 A I don't see that that's adding necessarily
9 more risk. When you have remote management, you have
10 remote management. The location of that remote
11 management doesn't have much to do with the decision
12 making.

13 Q But it's a new set of -- what we do know is
14 it's a new set of owners?

15 A Yes.

16 Q And we don't know what management
17 philosophy -- we don't know what attitudes or views
18 they will bring to bear on this Company; is that a
19 fair statement?

20 A No, I think that's not a fair statement.

21 Since we have this new management, we have had a new
22 contract filed under the same terms and conditions of
23 the previous contracts, so it appears that there's a
24 continuation of the same policy.
25 Q Is it your statement that ScottishPower is

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1 today running PacifiCorp?

2 A No. I believe it was your statement

3 earlier in cross examination of other witnesses.

4 Q That cross examination of other witnesses

5 was to the effect that at least since they announced

6 the merger they have refused to negotiate with

7 special contract customers; is that fair?

8 A No. There was comments, and I believe it

9 was by Mr. Reeder's cross examination, that the

10 coincidence in timing between the change in

11 philosophy and change in owners of the Company.

12 Certainly ScottishPower has had the ability, I think,

13 since the time the merger was announced, to have some

14 influence on any new contracts to be signed, and

15 since that time a new contract has been filed.

16 Q But you heard, for example, Mr. Lee Brown

17 testify that the Company has refused to negotiate

18 with him since the merger was announced?

19 A I've heard Mr. Brown make those same

20 allegations for about ten years. I don't that it's

21 anything unique with this merger.

22 Q Now, let's prepare, Mr. Powell. Tell me

23 the last time Mr. Brown said the Company refused to

24 negotiate with him. He's had a 20 or 30-year

25 contract. When did he -- it's only now expiring for

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1 the first time, so when he has ever in the past
2 stated they refused to negotiate with him?

3 A He has filed a petition with the Commission
4 stating the Company refused to negotiate with him and
5 they were misapplying the contract and he couldn't
6 get a hold of anybody there to answer his questions
7 and get corrections to the contract made, and he
8 withheld a part of his bill for a number of years --
9 or months, and we've had a very extensive history
10 with Mr. Brown here.

11 Q Well, in fact, that led to extensive
12 litigation in court, did it not?

13 A No. It led to negotiations and a new
14 contract.

15 Q Well, there was a lawsuit filed, too,
16 wasn't there?

17 A Yes.

18 MR. HUNTER: No, that's not true.

19 MR. DODGE: Maybe I'm misinformed.

20 THE WITNESS: There was a threat of

21 lawsuit. I don't know whether or not it was filed.

22 MR. HUNTER: Just for the purposes of the
23 record, there was a complaint filed before the Utah
24 Public Service Commission addressing it. No lawsuit
25 in court was ever filed.

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1 Q (BY MR. DODGE) Okay. Then PSC litigation
2 was filed?

3 A Yes.

4 Q So you just completely discount large
5 customers' concerns that, since the merger was
6 announced, the Company has not been willing to
7 negotiate with them as they have in the past?

8 A I don't completely discount it, but I would
9 say that anytime that a delicate negotiation is in
10 progress, that's a time when a lot of things get
11 frozen in place for a time until those issues get
12 resolved, and then you proceed with business as
13 usual.

14 Q Right. And with a new management, you
15 don't know how business as usual will proceed, do
16 you?

17 A I guess there's always an element of
18 uncertainty, but we've had new management with the
19 same utility.

20 Q Let's assume that when the Division sits

21 down and uses whatever criteria it chooses to use in
22 evaluating a new contract in the future or a contract
23 extension, that it concludes -- well, let's talk
24 about a contract extension. The Division concludes
25 the prices have to go up significantly to cover what

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1 you view as incremental capacity costs being added
2 into the mix, and let's further assume that company
3 cannot or is unwilling to pay that kind of price.
4 Would the Division support the ability of that
5 customer to find alternative sources that would be
6 willing to provide it at a price they can afford to
7 pay?

8 A I don't know this Division's role to
9 support or do anything with regard to that. The
10 customer is a private individual and they have their
11 own role in that process.

12 Q Would the Division oppose that?

13 A No.

14 Q The Division would not oppose that
15 customer's efforts to find an alternative source?

16 A I'm probably misspeaking because I'm not
17 the policy witness for the Division, but in my
18 position --

19 MR GINSBERG: It also is a little vague
20 about what you're talking about. Are you talking

21 about having direct access or are you talking about

22 using its own generation? I mean --

23 MR. DODGE: We can discuss any of the

24 above.

25 Q Let's assume there's another utility

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1 certified in Utah and other areas that would be
2 willing to extend service to one of these customers
3 at a price lower than what the Company is willing to
4 pay and at a price that customer believes would allow
5 it to remain competitive. Would the Division oppose
6 efforts by that customer to get alternative service
7 from someone willing to supply it cheaper?

8 MR. GINSBERG: I think the question is too
9 hypothetical to be answered.

10 CHAIRMAN MECHAM: Turn your microphone on.

11 MR. GINSBERG: I think it's just a
12 hypothetical question that is trying to tie down some
13 sort of future policy with a witness in the
14 proceeding who really didn't even address direct
15 access.

16 MR. DODGE: No, I believe his testimony did
17 directly address direct access, but in the
18 hypothetical I just gave, it was not addressed at
19 retail access. It was addressed at efforts to have
20 another utility in Utah extend service into that

21 area.

22 MR. GINSBERG: And, again, it's a
23 hypothetical question that probably can't be answered
24 except in the facts of that specific circumstance at
25 the time. How can you generally answer a question

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1 that yes, you would support or not support another
2 utility serving a customer that -- where the question
3 is not before you?

4 CHAIRMAN MECHAM: It's obviously fact
5 dependent.

6 MR. GINSBERG: And also a legal question of
7 whether that can actually occur.

8 CHAIRMAN MECHAM: I'm not sure he asked
9 that question, but I would guess that Mr. Powell
10 would say that it's fact dependent and take it on a
11 case by case basis.

12 THE WITNESS: There is one additional set
13 of facts that are not in the supposition, and that is
14 the status of any determination of stranded costs or
15 stranded benefit, and if a customer were to leave,
16 whether or not the Division would recommend or
17 support that may well depend on whether that customer
18 is leaving paying any stranded costs, if any. And
19 the timing may be a factor. The Division has often
20 encouraged the IRP process to consider the departure

21 of an industrial customer as an alternative to adding
22 new capacity, and if that turned out to be a cheaper
23 alternative, then we would certainly weigh that fact
24 in the mix.
25 Q (BY MR. DODGE) Mr. Brown on this record

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1 has specifically requested that his facility be
2 decertified if this merger is approved so that he can
3 pursue alternative sources. Has the Division looked
4 at that request?

5 A I have not. I don't know about the
6 Division as a whole on the policy.

7 Q You stated in response to a question from
8 Mr. Hunter that one of the objectives is to maximize
9 each customer's contribution in the form of energy
10 prices. Is that an objective regardless of what it
11 does to the competitiveness of the Company?

12 A I think you're talking about two different
13 points of view. Our objective is to maximize the
14 revenues to the degree possible. The customer may
15 well have concerns about competitiveness and not sign
16 the contract under that condition. We have to look
17 at the "but for" condition and we have to look at the
18 contributions that makes the fixed costs and we have
19 to balance those with the needs of the other
20 customers as well as that customer.

21 Q Does the Division consider it within its
22 purview, its jurisdictional purview to consider
23 things like whether or not maximizing the
24 contribution from a customer could make it
25 noncompetitive in a way that it wouldn't be able to

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1 exist in the long term?

2 A No. We assume that the contracts are
3 brought to us by the customers and PacifiCorp
4 jointly, that each of those parties have reviewed
5 their own position and are satisfied that this is a
6 good contract for them. The question that remains
7 was whether this is a good contract for the other
8 customers, and that's the area that we examined.

9 Q And you recognize that the special contract
10 customers' suggestion on this record is aimed
11 directly at the fact they're not so convinced the
12 Company will agree on a contract that they, the
13 customers, consider good, don't you?

14 A Yes.

15 MR. DODGE: No further questions.

16 CHAIRMAN MECHAM: Thank you. Mr. Mattheis.

17 MR. MATTHEIS: No questions.

18 CHAIRMAN MECHAM: Mr. Reeder.

19 CROSS EXAMINATION

20 BY MR. REEDER:

21 Q Good morning, Mr. Powell.

22 A Good morning.

23 Q Let's talk about your incentive contract

24 guidelines, Cross Examination Exhibit No. 26 first,

25 if we might. Is it fair to say there's some question

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1 about which contracts those criteria apply to?

2 A I don't understand the question.

3 Q Is it fair to say that there's some
4 question about which contracts the criteria in this
5 document apply to?

6 A I think it's fair to say there's some
7 question if they apply to any contract if they have
8 not been approved by the Commission.

9 Q Is it fair so say that there is even a
10 legitimate position that the contract criteria in
11 this document may not apply to some of the contracts
12 at this table?

13 A That's correct. Particularly interruptible
14 contracts.

15 Q In fact, is it fair to say that some of
16 these criteria may not even be appropriate to apply
17 to some of the kinds of contracts that exist here?

18 A We are in the process of looking at various
19 of these issues in the special incentives contract
20 task force and one of the things we're looking at is

21 splitting special contracts into new categories,
22 those that are incentive triggered, I guess we'd call
23 it, and those that are triggered by special operating
24 conditions, such as interruptibility, and there will
25 be some difference in the way the two kinds of

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1 contracts are looked at, and there will be some ways
2 they're looked at in the same way.

3 Q Fair enough. So that there may -- so that
4 the criteria for approving contracts isn't
5 necessarily something that's carved in stone that
6 this Commission should assume exists and they must
7 slavishly adhere to?

8 A No.

9 Q Now, you have before you a new contract for
10 approval. What's the term on that contract?

11 A Five years.

12 Q Five years ending when?

13 A I don't have that in front of me. I think
14 the contract was signed in '99, so it would be 2004.

15 Q Ending in 2004. Are you in the process of
16 evaluating that contract?

17 A Yes.

18 Q In connection with evaluating that
19 contract, what have you used to determine the costs
20 in the out years of 03 and 04?

21 A The information provided by PacifiCorp.

22 But, again, our evaluations are at the very, very

23 early stage and so it's hard to say what we're

24 looking at.

25 Q Have you requested the information from

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1 ScottishPower about what their forecasts for costs
2 might be in those out years?

3 A Not at this point.

4 Q Before today's -- before this proceeding
5 began, were you aware that there were forecasts by
6 ScottishPower?

7 A Yes.

8 Q Had you requested those forecasts?

9 A No.

10 Q Will you be requesting those forecasts to
11 conduct your evaluation?

12 A I think it's prudent to do that, yes.

13 Q Mr. Powell, do you have an opinion about
14 the confidence level that you have in the costs that
15 you've seen thus far forecasted?

16 A I think the cost level -- they're
17 reasonably confident in that they are consistent with
18 what has been recent trends. There's no major
19 reversal of patterns. If there are, in fact, cost
20 savings, that will make the project more attractive

21 rather than less.

22 Q Do you have a sufficient level on the cost

23 savings to use those cost savings in evaluating the

24 special contracts?

25 MR. GINSBERG: Can you be more specific

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1 about what you're actually referring to?

2 MR. REEDER: I'm trying not to get into the
3 confidential documents.

4 MR. GINSBERG: Maybe just -- if that's what
5 you're referring to, at least tell him that, because
6 I think it was just a general question and I don't
7 know how --

8 MR. REEDER: I think that's a fair
9 criticism. I'm trying to avoid going right to the
10 pink sheets, Mr. Powell, but if we're talking
11 about --

12 MR. GINSBERG: I don't think he's even
13 looked at them, so --

14 Q (BY MR. REEDER) Have you seen the pink
15 sheets?

16 A No, I have not.

17 Q You have not?

18 A No.

19 MR. GINSBERG: So it would be hard for him
20 to have an opinion on them.

21 MR. REEDER: Fair enough.
22 Q If, on this record, it should appear that
23 there are forecasts prepared by ScottishPower which
24 forecasts project, A, their future, and B, the
25 changes that they forecast, would those be material

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1 to you in your evaluation?

2 A If those forecasts can be brought down to
3 an avoided cost level so they're meaningful in the
4 comparison we have to make, yes.

5 Q Let's talk about the avoided cost level.

6 When you do an avoided cost study, Mr. Powell, you
7 begin with an assumption that there will be some
8 addition in the plant in the future, do you not?

9 A No, not necessarily. What you begin is
10 with the load, and then you assume or determine the
11 amount of resource that will be needed to meet that
12 load and develop a balance between that, and from
13 that, determine costs of that resource when and if it
14 occurs.

15 Q What's the time interval for balancing?

16 A The current RAMPP studies are looking at a
17 20-year period and focusing more intensely on the
18 most recent ten years.

19 Q So we try to balance once every ten years?

20 A As far as balancing load and resource, no.

21 We try to balance on a year by year basis.

22 Q We try to balance annually?

23 A Yes.

24 Q Now, Mr. Powell, isn't it true that the

25 load varies hourly?

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1 A Yes.

2 Q Isn't it true that the price of electricity
3 varies hourly?

4 A Price on the market, perhaps.

5 Q Isn't it true the production cost varies
6 hourly?

7 A Yes.

8 Q What analysis, as you do your avoided cost
9 study, do you make of the hour by hour change in
10 price?

11 A We do not look at hour by hour change.

12 Q Can you tell me the magnitude of the hour
13 by hour changed price in PacifiCorp for the last
14 month?

15 A No.

16 Q Can you tell me the magnitude of the hour
17 by hour change of PacifiCorp in any month?

18 A No.

19 Q Can you tell me for any day?

20 A No.

21 Q If a customer has the opportunity to shape
22 his load so as to avoid taking power in a particular
23 hour, wouldn't it be important to know the hour by
24 hour cost changes?
25 A We, when we evaluate interruptible

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1 contracts, look at off peak hours as a sum and on
2 peak hours as a sum, frequently, in looking at those
3 revenues and the balances, yes.

4 Q But you do it on an annual basis, not an
5 hour by hour, don't you?

6 A Yes. But we sum up the individual hours to
7 get that on peak and off peak total.

8 Q So to the extent we use the avoided cost
9 analysis to determine the appropriateness of a
10 contract, we're using a tool that measures costs once
11 a year when costs vary hourly, aren't we?

12 A No. The tool, basically we're looking at
13 seasonal or a way of looking at monthly in the
14 avoided cost. Not daily and not hourly, but monthly.
15 Not annual.

16 Q Mr. Powell, in response to some questions
17 from Mr. Hunter, you described the changes that have
18 occurred recently in PacifiCorp. Let's talk about
19 the changes that have occurred in both PacifiCorp and
20 the electric power market. What happened in 1992?

21 A A lot of things.

22 Q What significantly to the electric power

23 market happened in 1992, Mr. Powell?

24 A I don't know what you're referring to.

25 Q Was the Energy Policy Act of 1992 passed in

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1 1992?

2 A I assume, yes.

3 Q What impact did that have on the electric
4 power markets, Mr. Powell.

5 A It had very little impact on Utah markets.

6 Q Isn't it true that it opened access for
7 transmission?

8 A Utah Power -- or PacifiCorp already
9 required open access for transmission because of the
10 merger order three years prior to that.

11 Q Is it your testimony that the conditions of
12 888 and the open access order of PacifiCorp are
13 identical?

14 A No.

15 Q I didn't think so.

16 A But they had open access. You're referring
17 to it in general. If you want specific details, yes,
18 it has changed somewhat.

19 Q It has changed significantly, hasn't it?
20 888 made it quite different, didn't it?

21 A "Quite" is a definitional word. I don't

22 know how far you'd take it, but it is different.

23 Q What about EWGs, exempt wholesale

24 generators? Didn't EWGs come into existence in 1992?

25 MR. GINSBERG: Can you define what an EWG

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1 is?

2 MR. REEDER: Exempt wholesale generator.

3 GINSBERG: A what?

4 MR. REEDER: Exempt wholesale generator.

5 THE WITNESS: That particular title did;
6 however, we had independent power producers for ten
7 years prior to that time, and to a degree, exempt
8 wholesale generators is a -- to a large degree, just
9 renaming same group of people.

10 Q (BY MR. REEDER) Isn't it true that exempt
11 wholesale generators gained an exemption from the
12 Public Utility Holding Act in 1992 and began to
13 flourish and heretofore had not?

14 A Yes.

15 Q Isn't it true that since 1992 we've had the
16 introduction of significant new independent power,
17 EWGs in the West?

18 A Yes.

19 Q Can you name some of them for us?

20 A Enron --

21 Q That's an unfair question. There's
22 significant plants in the addition. Now, the
23 addition of EWGs in the market and open access
24 transmission has changed the way the electric utility
25 industry functions, hasn't it?

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1 A I have not reviewed the industry as a
2 whole. It's inappropriate for me to comment on how
3 the industry changed.

4 Q It changed the way PacifiCorp operates,
5 hasn't it?

6 A In what way?

7 Q They ceased to build plants and are now
8 buying, haven't they?

9 A That has always been PacifiCorp's
10 philosophy, even since prior to the merger.

11 Q Are they a customer of EWGs and IPP plants
12 in the West today?

13 A Yes.

14 Q Are they a customer of new plants that have
15 been built in the West since 1992?

16 A Of their own?

17 Q Yes.

18 A No.

19 Q They are not customers of new EWG plants in
20 the West?

21 A Oh. I said, "Of their own?" You said

22 yes.

23 Q Can they own an EWG, Mr. Powell?

24 MR. BURNETT: We're all confused at this

25 point.

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1 MR. HUNTER: At least PacifiCorp is.

2 Q (BY MR. REEDER) Can PacifiCorp own an EWG?

3 A PacifiCorp can own EWGs, I believe, but
4 you're asking for a legal interpretation I'm unaware
5 of, but not to serve themselves.

6 Q Okay. Let's go back to the platform,
7 then. They cannot -- are they customers of exempt
8 wholesale generators in the West?

9 A They have 180 interconnection points,
10 something like 200 interconnection contracts. I'm
11 not aware of moment by moment whether or not -- I
12 assume they are buying some power from EWGs, but --

13 Q Do they buy from Hermiston?

14 A Yes.

15 Q Do they buy from Klamath Falls?

16 A Yes.

17 Q What other exempt wholesale generating
18 facilities in the West are they buying from, Mr.
19 Powell? We didn't want to go through the list. We
20 know there's quite a list of them they're buying

21 from, though, don't we?

22 A Yes.

23 Q All right. Now, we know that open access

24 has occurred since 1992 and we know that EWGs have

25 been introduced since 1992. Now, the question is:

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1 How should that fit into what the criteria ought to
2 be to looking at incremental costs, Mr. Powell?
3 Shall we go there?

4 MR. BURNETT: You know, this might be
5 really interesting for another -- like the special
6 contract task force, but it bears little relationship
7 to this particular proceeding and he's asking -- Mr.
8 Reeder is a bright and intelligent individual. I
9 suspect he's read 888 and the Energy Policy Act and
10 he can go on extensively with this witness about it,
11 but it doesn't have anything to do with this
12 particular proceeding.

13 CHAIRMAN MECHAM: Well, he's not going to
14 go on extensively about it.

15 MR. BURNETT: He's just getting warmed up.
16 Can't you tell? Just kind of getting his juices
17 flowing here and getting excited about it. I mean,
18 the bottom line is, you know, I really don't want to
19 go through the Energy Policy Act of 1992, and the
20 fact that ScottishPower is going to buy the stock of

21 PacifiCorp doesn't change the fact that the Energy
22 Policy Act is there. It doesn't change the fact that
23 888 was put in place. We're just buying the stock of
24 this Company. We're not changing all of these
25 things. They are what they are.

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1 MR. REEDER: They're here resisting the
2 extension of the special contracts, contending that
3 the 1992 criteria should apply or the results of the
4 task force should apply before they get extended, and
5 the simple question is whether any of that is
6 relevant. The Commission can observe, hopefully,
7 that there have been significant changes and
8 sufficient questions that they ought not act as an
9 excuse.

10 THE WITNESS: I would suggest you ask the
11 simple question and let me give you the simple answer
12 to the simple question, rather than the route we've
13 been going.

14 MR. HUNTER: Now it's your turn to guess
15 where he's going.

16 CHAIRMAN MECHAM: Yeah. Which simple
17 question?

18 THE WITNESS: The simple question is
19 whether the criteria should change because of events
20 that occurred since 1992.

21 CHAIRMAN MECHAM: And what's the simple

22 answer?

23 THE WITNESS: The simple answer is the

24 basic criteria is that these contracts should only be

25 signed when they have a "but for" provision and when

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1 they make a contribution to other customers, and that
2 criteria -- either one of those criteria I think has
3 not changed since all the changes in 1992.

4 Q (BY MR. REEDER) Mr. Powell, we've had
5 considerable discussion about the "but for" contract
6 before. We shan't have it today, but you would agree
7 that should not be an issue with respect to most of
8 the customers at this table, wouldn't you? You've
9 satisfied yourself on that for a number of years.

10 A If you will divide it between the
11 interruptible contracts and those who have special
12 incentive contracts for other reasons, yes. The
13 interruptibles may not have the same criteria in full
14 with regard to "but for," for example, but it's still
15 expected to cover costs.

16 Q Let's talk about what -- the dilemma we're
17 confronted with about having to examine special
18 contracts arises, in large, because of the absence of
19 a rate cap, doesn't it, Mr. Powell?

20 A Within the specific hearing context, yes.

21 MR. REEDER: Thank you. I have nothing

22 further.

23 CHAIRMAN MECHAM: Mr. Burnett.

24 MR. BURNETT: I don't have any questions at

25 this point. I think we've beat this horse to death,

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1 frankly.

2 MR. REEDER: Well, will it leave town?

3 CHAIRMAN MECHAM: Did your wife tell you
4 you regained your humor?

5 MR. BURNETT: Briefly over the weekend.

6 Apparently not today.

7 MR. REEDER: We're sorry to see you ill of
8 humor, but we wish you well.

9 CHAIRMAN MECHAM: Mr. Tingey?

10 MR. TINGEY: Thank you.

11 CROSS EXAMINATION

12 BY MR. TINGEY:

13 Q We talked earlier about costs and totals
14 and whatnot of special contracts and you said that
15 you could get them, and I think we found it. Do you
16 have it in front of you what is page 3.2.1 of
17 PacifiCorp's semiannual report?

18 A Yes, I do.

19 MR. TINGEY: Can we mark this?

20 CHAIRMAN MECHAM: Yes. It would be Cross

21 Exhibit 27.

22 (Whereupon Cross Exhibit 27 was marked.)

23 Q (BY MR. TINGEY) The title on that page is

24 PacifiCorp System Allocated Special Contracts, 12

25 months ended December 1998; is that correct?

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1 A Yes.

2 Q And then it actually lists all the
3 PacifiCorp state's special contracts; is that
4 correct?

5 A It lists all the special contracts that are
6 allocated. There are some special contracts that
7 predate 1997 that are not allocated that are not on
8 this list.

9 MR. GINSBERG: 1987?

10 THE WITNESS: 1997.

11 Q (BY MR. TINGEY) And where we were going
12 with this, what does it show for a total in Utah for
13 revenue?

14 A Total revenue is about \$66 million.

15 Q How does that compare to total Utah revenue
16 for all customers? About 10 percent?

17 A Yeah. A little larger than 10 percent.

18 Q You've just had a nice discussion with Mr.
19 Reeder about costs. Has the Division done, for
20 example, in the last year, an analysis to see if any

21 of these special contracts are covering costs and

22 making contribution toward fixed costs?

23 MR. REEDER: I'd object to the question as

24 vague unless you define the word "cost."

25 Q (BY MR. TINGEY) Well, what's the term you

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1 used? It wasn't variable costs. It was --

2 A Incremental costs?

3 Q Incremental. Thank you. Has the Division

4 done -- I'll try again. Has the Division done an

5 analysis of any of these contracts to see if they are

6 covering incremental costs and contributing toward

7 fixed costs?

8 A The last one we reviewed prior to the one

9 currently before us was probably reviewed more than a

10 year ago, so the answer to your question is no. We

11 have not made a special attempt to go back and relook

12 at those contracts.

13 Q So the Division, at least, doesn't know, as

14 of today, whether any of these contracts are covering

15 incremental costs?

16 A We know that the costs the Company have

17 incurred have been similar to what were forecast in

18 general, but we haven't gone back specifically with

19 these individual contracts, no.

20 MR. TINGEY: Thanks.

21 CHAIRMAN MECHAM: Thank you, Mr. Tingey.

22 MR. TINGEY: Can we get this admitted?

23 CHAIRMAN MECHAM: Is there any objection to

24 the admission of Cross Examination 27?

25 MR. DODGE: No objection, other than we

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1 have requested that it be treated as confidential.

2 MR. TINGEY: Which doesn't make a lot of
3 sense, since it's a publicly filed document.

4 MR. DODGE: Which we learned today and we
5 think is in violation of the contract terms,
6 identifying customers specifically. We may need to
7 take steps with the Company to make sure it doesn't
8 happen that way, but there's no need to disseminate
9 even further what ought to be confidential
10 information.

11 MR. HUNTER: And we certainly don't object
12 to it being confidential on this record and then we
13 will have those discussions about what information is
14 in the exhibit that is inappropriate.

15 MR. BURNETT: Yellow confidential, not
16 pink.

17 CHAIRMAN MECHAM: Let's go off the record
18 just a minute.

19 (Discussion off the record.)

20 CHAIRMAN MECHAM: Let's go back on the

21 record. Mr. Dodge has made the request that, for
22 purposes of this record, Cross Examination Exhibit 27
23 be treated in a proprietary way. We'll do that and
24 admit it, but recognize, as Mr. Ginsberg points out,
25 that it's in the semiannual filing. It is not

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1 treated confidential there and we're not going to go
2 back and try to retrieve those documents.

3 (Whereupon Cross Exhibit 27 was received.)

4 MR. GINSBERG: Nor does it impose any
5 obligation on the Division, now that this has been
6 marked confidential, unless we're going to somehow go
7 and treat all the other documents -- this actually,
8 as a confidential document, is it intended that this
9 now impose an obligation to make this a confidential
10 document from this point on, which currently is filed
11 as a nonconfidential document with the Division.

12 CHAIRMAN MECHAM: When you say "from this
13 point on," what do you mean? In this record,
14 perhaps, but --

15 MR. GINSBERG: Not in any other way?

16 CHAIRMAN MECHAM: No.

17 MR. GINSBERG: So we're under no obligation
18 to treat this --

19 CHAIRMAN MECHAM: In this record, we'll
20 treat it as a proprietary document. If there are

21 other uses of it, it is out there and there's nothing
22 we could do about that. It was filed as a
23 nonproprietary document. We're not going to go
24 retrieve those, so --
25 MR. GINSBERG: So if there's a desire --

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1 CHAIRMAN MECHAM: To the degree there's an
2 obligation, it's in this record and this record
3 only. All right.

4 COMMISSIONER JONES: Mr. Powell, I wondered
5 if you could help me understand the "but for" clause
6 as it relates to the -- as I read the guidelines
7 there are in Cross 26, I don't see the "but for"
8 clause in there and I wonder if you could help me
9 with that.

10 THE WITNESS: Basically the "but for" is
11 Provision Number 1 on page 83. If electricity sales
12 resulting from a contract would not otherwise occur
13 in the absence of such a contract.

14 COMMISSIONER JONES: Oh, okay.

15 THE WITNESS: In other words, except for or
16 but for this contract, the sales would not occur.

17 COMMISSIONER JONES: Okay. And then you
18 mentioned that two of the contracts have
19 self-generation and then the other contracts have
20 other forms. What are they? How are they able to

21 get their electricity?

22 THE WITNESS: Four of the contracts I've

23 stated they can buy their electricity either through

24 municipalities or an REA. In some cases

25 municipalities have artificially altered their

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1 boundaries to include these industrial customers to
2 make that a potential, but it has never gone beyond
3 that.

4 COMMISSIONER JONES: So from either
5 municipalities or REAs, basically, are the sources?

6 THE WITNESS: Yes.

7 COMMISSIONER JONES: That's the only
8 question I had.

9 COMMISSIONER WHITE: Mr. Powell, I need a
10 little help in understanding, with respect to
11 customers on special contracts, how to separate the
12 risks that they face as a result of this merger as
13 opposed to maybe the risks that they would face in
14 any case, even if there were no merger, and it seems
15 to me there may even be some areas where they don't
16 face any risk at all, and I'm trying to sort those
17 out. I hope you can help me understand this. And I
18 may tread some ground we've been on before.

19 As I understand Cross 26, they're at risk
20 that the cost of incremental capacity could increase,

21 I suppose. Is that what I understood you to say, or
22 at least I understand what the implication of 26 is?
23 THE WITNESS: Are you looking at the time
24 frame after the expiration of their contract?
25 COMMISSIONER WHITE: Well, no. I'm --

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1 well, no. I think I'm just looking at, during the
2 contract, what are the relative risks that a special
3 contract customer might face?

4 THE WITNESS: During the period of the
5 contract, for three of the customers there are no
6 price risks. There are no escalators in the
7 contract. For two of the customers there is a fuel
8 cost inflater, and so they face a risk as fuel costs
9 change, with or without the merger, that their costs
10 can go up. And one of the six contracts has a
11 production cost escalator, which would include O&M
12 for the generation facilities, so that one is at risk
13 for any change in O&M costs, as well as fuel costs
14 and others.

15 COMMISSIONER WHITE: And then when a
16 contract expires, they run risks again.

17 THE WITNESS: They run the risk that the
18 utility now requires some new capacity and, by
19 requiring new capacity, will change avoided cost and
20 the rate that the utility can offer them. That's

21 with or without a merger as well.

22 COMMISSIONER WHITE: I wanted to ask you

23 what you meant by being at risk for O&M costs. You

24 said that there's one contract or a couple of

25 contracts that have automatic escalators?

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1 THE WITNESS: There's one contract that
2 has an escalator that's based on power production
3 costs, is the general term, and within the power
4 production cost category, it includes fuel costs and
5 O&M costs for the generators, not O&M for the
6 transmission and distribution.

7 COMMISSIONER WHITE: Okay. So during the
8 course of the contract, only those customers would be
9 at risk if O&M costs increased in generation?

10 THE WITNESS: Yes. That's 106.

11 COMMISSIONER WHITE: So -- well, I want to
12 ask you a few more questions about O&M in a minute.
13 Stepping back from maybe these contracts in
14 particular -- well, no. I'm sorry. In these
15 contracts, actually, another risk that the customer
16 runs is that fuel costs will increase and they incur
17 that risk in that, if they have an automatic
18 escalator clause, then if fuel costs increase, some
19 of that gets passed on to them?

20 THE WITNESS: Three of the six contracts

21 have an automatic escalator based on fuel cost.
22 COMMISSIONER WHITE: And the other three
23 would run the risk that when the contract expires or
24 it's time to renegotiate it, then they may be asked
25 to pay higher fuel costs?

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1 THE WITNESS: Yes.

2 COMMISSIONER WHITE: And those are risks
3 that those customers run whether or not this merger
4 is approved; is that right?

5 THE WITNESS: Yes.

6 COMMISSIONER WHITE: Now, when you talk
7 about generation costs and whether special contracts
8 customers are at risk if generation costs go up, that
9 would be reflected in the capacity charges?

10 THE WITNESS: Well, let me narrow that a
11 little bit. When you say generation costs, that term
12 can include both the cost of the generators and the
13 cost of the fuel to generate electricity. The cost
14 of new resources, the cost of new generators would
15 show up in the need for new capacity, yes.

16 COMMISSIONER WHITE: How much of a risk is
17 that to these customers under the present
18 circumstances, do you think, with a merger or without
19 a merger? If there's no merger, is it your view that
20 they're at risk for increases in costs due to these

21 generation categories?

22 THE WITNESS: I think largely it depends

23 on the time period we're looking at for renewal of

24 the contracts, and the changes that have happened in

25 the system have not yet been reflected in a new

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1 integrated resource plan. We're in the process of
2 doing that now. Clearly, the Centralia will have
3 some effect and also some of the other system sales.
4 We don't know what that impact is.

5 Right now, if we're looking back at RAMPP
6 5, for example, we could extend these contracts out
7 through possibly through 2007 without the need for a
8 new resource or capacity charges, but that is old
9 data. We don't know what the new data will show.

10 COMMISSIONER WHITE: But to extent the
11 Company have been efficient and costs have gone down
12 or not risen, or to the extent that costs go up,
13 that's going to impact the special contract
14 customers?

15 THE WITNESS: Yes.

16 COMMISSIONER WHITE: And if costs go down
17 or go up as a result of the merger, that will also be
18 a risk that they will take?

19 THE WITNESS: Let me amend my answer to the
20 previous question. Whether or not it impacts those

21 special contract customers depends on a couple of
22 things. Number one, it may make their contribution
23 to fixed costs appear less, but as long as there's
24 still some contribution to fixed costs, they may well
25 be -- negotiate a new contract at the same rate, even

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1 though costs overall have risen slightly.

2 So we are attempting to set a rate that's
3 somewhere between their "but for" contract where they
4 can get generation somewhere else and what the
5 incremental cost of fuel is. We have a fair margin
6 there. That margin can continue to exist, even
7 though -- or the price level can continue to exist
8 even though the margin may shrink a little bit with
9 the new contract. That's up to the parties.

10 COMMISSIONER WHITE: Okay. Do you have any
11 view or any prediction about how the risks might
12 change with respect to generation costs if the merger
13 is approved? Keep in mind that -- I recall in one of
14 the documents, I believe ScottishPower expressed its
15 view that generation appeared to be relatively
16 inefficient, and it was my impression they didn't see
17 a lot of opportunity for cost cutting there.

18 THE WITNESS: I was hoping somebody would
19 ask me that question. My early opinion of Scottish
20 engineers was formed by Rudyard Kipling. He quotes a

21 Scottish engineer as saying, "They can copy my
22 inventions but they cannot copy my mind, and so I'll
23 leave them sweating and straining, a year and a half
24 behind." And I wouldn't be surprised to see new
25 owners find cost cutting measures that all the owners

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1 did not see. We found that in the merger with
2 PacifiCorp.

3 At the time of the merger with PacifiCorp,
4 Utah Power had coal costs of \$40 a ton. They've now
5 dropped to \$19 a ton. And Utah Power said we can't
6 change it. That's fixed. That's where they are.
7 New owners take a fresh view and that wouldn't
8 surprise me to find that they do take a fresh view.

9 COMMISSIONER WHITE: So despite the fact
10 that ScottishPower seemed to say they didn't see a
11 lot of opportunities for cost cutting and generation,
12 you think, nevertheless, they will find some?

13 THE WITNESS: Yes.

14 COMMISSIONER WHITE: What about
15 transmission? What sorts of costs would you
16 characterize as being included in transmission that
17 special contracts customers may be at risk for?

18 THE WITNESS: Most of the time, and
19 particularly with interruptible customers, they are
20 not at risk for anything on the transmission system.

21 COMMISSIONER WHITE: So if costs of the
22 transmission system go up or go down, you're saying
23 that's not likely to affect prices very much that
24 special contract customers pay?
25 THE WITNESS: Well, it won't affect the

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1 current contract. It could have an impact on -- if a
2 system becomes capacity constrained, it may have an
3 impact on whether even capacity is available to those
4 customers, and so it may have -- they may end up
5 having to pay constriction pricing, in effect,
6 because the power can't be got to them without
7 creating new lines or something else.

8 COMMISSIONER WHITE: And that's a risk
9 they face with or without a merger; is that right?

10 THE WITNESS: Yes.

11 COMMISSIONER WHITE: But if a company
12 invests in transmission, pays more, and the company's
13 costs go up, are those transmission related costs
14 passed on to special contracts customers?

15 THE WITNESS: The interruptible portion of
16 interruptible contracts, no. For the firm portion,
17 yes.

18 COMMISSIONER WHITE: Anything else about
19 transmission costs that I need to know?

20 THE WITNESS: No.

21 COMMISSIONER WHITE: I don't know what to

22 ask here.

23 THE WITNESS: Probably a lot, but I don't

24 know what, specifically.

25 COMMISSIONER WHITE: Distribution costs.

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1 Are special contracts customers at risk for any costs
2 that would be included in distribution?

3 THE WITNESS: No. They are, I think,
4 uniformly served at a higher voltage. They pay no
5 distribution costs.

6 COMMISSIONER WHITE: So if costs go up,
7 they're insulated from that?

8 A Yes.

9 Q But if ScottishPower is very efficient and
10 costs go down in distribution, special contracts
11 customers wouldn't expect to share in a portion of
12 that benefit?

13 THE WITNESS: Right.

14 COMMISSIONER WHITE: I'm not sure I
15 understood everything you said about operation and
16 maintenance costs and I wanted to get back to that.
17 Those primarily are reflected in fuel costs and
18 capacity costs?

19 THE WITNESS: Let me start again. O&M
20 costs of the generators, so the power production

21 facilities are considered to be a part of power
22 production cost, along with fuel, is another element
23 of power production costs, so the one company who has
24 an escalator based on power production costs would
25 pay for changes in both of those features.

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1 There are two other contracts that have
2 only fuel costs adders. They would pay only fuel
3 costs, but not see O&M, and the three other contracts
4 that have no escalators would not see any of those.
5 I should say two of those three have no escalators.
6 One has a fixed escalator that just goes year by
7 year, regardless of what changes in power costs.

8 COMMISSIONER WHITE: And so O&M costs are
9 attributable to transmission and distribution?

10 THE WITNESS: No. We're only looking at
11 the O&M. Their escalator has the term "power
12 production cost," so it only limited to those.

13 COMMISSIONER WHITE: Okay. How many
14 special contracts customers are headquartered in Utah
15 or primarily based in Utah?

16 A I guess we can go down the list. I don't
17 know the ultimate owners, necessary, of all of
18 these. I think MAGCORP is primarily based in Utah.
19 Geneva Steel is based in Utah. Kennecott is based in
20 Utah, largely. Nucor, they're based in Utah. And

21 WECCO, I don't know the ownership structure. Texaco
22 or Mobil, I don't know the ownership structure.
23 COMMISSIONER WHITE: So it would be fair
24 to say that, to some extent, some special contract
25 customers may have local interests at heart perhaps

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1 more than others?

2 THE WITNESS: Yes.

3 COMMISSIONER WHITE: Okay. That's all I
4 have. Thank you.

5 CHAIRMAN MECHAM: I thought Nucor was based
6 out of Pennsylvania or --

7 THE WITNESS: That may be.

8 MR. MATTHEIS: North Carolina.

9 MR. GINSBERG: When you were answering the
10 question about where there were, you didn't -- they
11 might be based here, but you don't necessarily know
12 whether they're a subsidiary of someone else?

13 THE WITNESS: No.

14 MR. GINSBERG: Like MAGCORP might be a
15 subsidiary of some other company. In fact, I think
16 they are.

17 THE WITNESS: They've changed owners a
18 number of times. The answer to your question is yes.
19 I don't know the owners.

20 MR. GINSBERG: Their business, Kennecott

21 Copper, is located here, but you don't know who owns
22 them, whether they're a subsidiary of some other
23 corporation?

24 THE WITNESS: Now that you mention it, I
25 believe they are a subsidiary of another out of state

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1 corporation, so I should have answered in the first
2 place I don't know.

3 CHAIRMAN MECHAM: Mr. Powell, is the
4 Division's position opposing direct access in the
5 event that the special contract customers are unable
6 to negotiate a new contract based on the fact that
7 that policy decision hasn't been made here, or what
8 is the basis for it?

9 THE WITNESS: It was based on the fact that
10 that policy decision and a host of related policy
11 decisions, such as stranded investment, have not yet
12 been decided, and also based on that the state
13 legislature seems to have preempted that away from
14 the Commission in making those major decisions, so
15 it's the wrong time and the wrong place.

16 CHAIRMAN MECHAM: Okay. Is there any
17 redirect?

18 MR. GINSBERG: No.

19 CHAIRMAN MECHAM: Mr. Reeder, did you have
20 something else?

21 MR. REEDER: I think it's largely

22 argument. I'll save it for argument.

23 MR. HUNTER: In that case, so will I.

24 CHAIRMAN MECHAM: Thank you, Mr. Powell.

25 Okay. Let's go off the record.

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1 (Discussion off the record.)

2 CHAIRMAN MECHAM: Let's go back on the
3 record. Mr. Maloney, why don't we swear you in.

4 ROBERT J. MALONEY

5 called as a witness and sworn, was examined and
6 testified as follows:

7 CHAIRMAN MECHAM: Thank you. Mr. Ginsberg.

8 DIRECT EXAMINATION

9 BY MR. GINSBERG:

10 Q We've previously marked as Exhibit DPU 6
11 through 6.5 and 6R. Those are the testimony and
12 exhibits you prepared?

13 A Yes.

14 Q And I know you have some corrections.

15 Could you make those?

16 A Yes. In my direct testimony on page 18,

17 line six, a change from 5 percent to five minutes.

18 On that same page of 18, on line eight, again change

19 5 percent to five minutes. Page 20, line 19, change

20 Exhibit 6.4 to Exhibit 6.5. On page 20, line 19

21 again, change page 26 to page 27. And on page 21,
22 line one, change Exhibit 6.1 to Exhibit 6.5.
23 Q And do you have a summary of your
24 testimony, any additional comments you wanted to
25 make?

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1 And prior to that, could we go ahead and
2 have his exhibits introduced?

3 CHAIRMAN MECHAM: Yeah. Is there any
4 objection to the admission of DPU 6 with 6.1 through
5 6.5 attached and 6R? All right. We'll admit them.

6 (Whereupon Exhibits DPU 6, 6.1 - 6.5 and 6R
7 were marked and received.)

8 Q (BY MR. GINSBERG) Go ahead.

9 A Summary?

10 Q Summary and any additional things you
11 wanted to say.

12 A I've got two preliminary points. The first
13 point is I would like to clearly define service
14 quality, the scope of service quality. I want to
15 make the point that it includes reliability,
16 obviously, and it also includes field responses. In
17 the case of PacifiCorp, we're talking about 16
18 different types of field responses. It includes
19 telephone access under normal conditions. It also
20 includes telephone access under wide scale outage

21 conditions.

22 The second preliminary point I want to make

23 with regard to service quality is that the single

24 best way to measure it is to measure customer losses,

25 meaning that, as service quality improves, customer

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1 losses decrease.

2 With regard to my summary, I'd like to
3 clarify that summary to assure that the Commission
4 has a clear understanding of the Company's proposed
5 package. And by package, I'm referring to the eight
6 performance standards and the eight guarantees.

7 First I want to address the \$60 million
8 annual estimate, which is an estimated annual
9 reduction in power outage cost for the PacifiCorp
10 service territory. Using the numbers of customers as
11 a basis, the Utah component of that would be 25
12 million annually, which would continue each year. I
13 want to make the point that I believe that the 60
14 million for the total system or the 25 for the Utah
15 component is understated. I suggest it is
16 understated because if we look at the power -- if we
17 look at the costs that are measured for a particular
18 business, what we find is that the -- that it
19 measures such things as there are lost production
20 costs and lost customer costs attributable to a

21 particular business; however, the measure doesn't
22 include the consequential effects. By that I mean if
23 we have a business that is incurring costs because
24 it's operating with no electricity.
25 There are also costs incurred by the

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1 suppliers of that business. There are also costs
2 incurred by the customers of that business. Those
3 customers are dependent upon the output. The
4 suppliers are dependent upon their customer, and so
5 there are interdependencies, and those
6 interdependencies and the cost of the ripple effect,
7 so to speak, are not included in the \$60 million
8 estimate.

9 Another point with regard to that \$60
10 million estimate of 25 for Utah is that it reflects a
11 package which includes 15 points, eight performance
12 standards, eight -- excuse me -- seven performance
13 standards, eight guarantees. The \$60 million is
14 attributable solely to the first three performance
15 standards. No one has yet attempted to quantify the
16 impact of the other 12 criteria in the package.

17 Mr. MacLaren in his rebuttal testimony
18 cited three studies in addition to the Electric Power
19 Research Institute Study for Bonneville Power. He
20 referred to the Southern California Edison Institute

21 study, the Duke Power study, and I believe it was
22 Puget Sound study, all of which provided evidence
23 that there are significant power outage reduction
24 costs, and the EPRI study is certainly in the ball
25 park.

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1 In my direct testimony I used the term
2 "may" and "possible" when referring to the \$60
3 million estimate. The reason I used the terms "may"
4 and "possible" is because the \$60 million is not
5 guaranteed. The 25 million for the Utah, this is not
6 guaranteed. It's contingent upon the Company, in
7 fact, realizing the 10 percent reduction that they've
8 anticipated and that they're planning.

9 Now, in the event that they didn't -- they
10 wouldn't achieve that in Utah in five years, then in
11 that case there would be a payment of roughly \$2
12 million, and if you compare that \$2 million payment
13 against the \$25 million that the customers would not
14 have realized in power outage reduction costs, you
15 know, certainly the \$2 million doesn't adequately
16 compensate the customers for the 25 million they
17 didn't realize.

18 However, if we look at the management
19 team's performance in Scotland, what we find is that
20 the -- in the case of ScottishPower, they realized a

21 23 percent reduction over a five or six-year period,
22 and with Manweb they realized a 47 percent reduction
23 over a five or six-year period. Given that, it would
24 seem that the Company's team, the management team has
25 been very conservative in their estimate of shooting

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1 for a 10 percent reduction, so, in my personal
2 opinion, there's a lot more to be lost if we don't go
3 forward with the merger than if we do.

4 Second point I want to make about the
5 proposed package is that the package is voluntary.
6 The Company came forward and they committed to all 15
7 of the criteria. They did that -- it did that
8 largely, I believe, on their own initiative, as far
9 as I'm able to determine.

10 For about two years I audited the Company's
11 network and their service standards, their feedback,
12 customer complaints and such against that -- with
13 regard to the output. My effort was intended to
14 result in standards and a monitoring report, and
15 after two years I wasn't making a lot of headway.
16 Ultimately the Company voluntarily decided that they
17 would put in place a monitoring report. We worked
18 for about another six months and we got a monitoring
19 report in place.

20 The monitoring report, in my view, has some

21 value, a negligible value. It has a few targets in
22 it. It largely reflects aggregated statewide data.
23 It's not very usable, actually, in terms of
24 evaluating service quality, but it's better than
25 nothing.

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1 In about the last month, two months, as we
2 proposed conditions in this, we've looked at the
3 package and negotiated the stipulations, we've
4 achieved more in that last six weeks or so than we
5 did in the prior three years, so I'm quite hopeful,
6 based upon that record, if it continues in the
7 future, that we can achieve a lot more in terms of
8 reducing costs and improving service quality.

9 The other point with regard to those
10 commitments being voluntary is that if we don't go
11 forward with the merger -- if we didn't go forward
12 with the merger, in my view, even if there were
13 strong external pressure to encourage the Company to
14 put the targets in place, we'd probably work two to
15 three years before we'd get anything close to what
16 we've got on the table right now, and if we did get
17 to the point where we agreed about service standards,
18 the probability is that we would get excuses instead
19 of results because it would be coerced, and the
20 result of coercing a management team is not usually

21 very productive, so I -- I can't overstate the value
22 of the fact that this package is voluntary.
23 Third point is that the -- if you look at
24 the 15 criteria, what you find is that every one of
25 them is quantified and/or has a time requirement

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1 associated with it. If you look at the corresponding
2 Utah rules that are currently in place for each of
3 those 15 criteria, what you'll find is that there are
4 just very, very few rules. The few rules that do
5 exist consist of argument terms, terms like adequate,
6 reasonable, prompt.

7 It's almost impossible to audit against
8 criteria like audit, like adequate and reasonable and
9 prompt, because they're not quantified and because
10 they don't have time requirements.

11 However, if you look at the 15 criteria,
12 since they are quantified and since they are
13 measurable and auditable, verifiable, they are
14 enforceable, so there's a lot of value associated
15 with it, with their being quantifiable and verifiable
16 and measurable.

17 Most of what I said so far has been
18 relatively positive. My responsibility was to look
19 at the package and try to identify some areas where
20 it needed to be improved. In doing that, what I

21 noted was that the -- for four of the performance
22 standards, they required only performance
23 improvements on a statewide aggregated basis. The
24 Company is planning to become increasingly efficient
25 over the next several years and, at the same time,

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1 improve service. Well, the easiest way to achieve
2 performance improvements on an aggregated statewide
3 basis is to target the investments, to target the
4 expenditures in the areas that are most heavily
5 populated. That way you get the biggest bang for the
6 buck in terms of improving the performance.

7 To get at that, we put in place Condition
8 33. Condition 33 requires that the Company set
9 internal targets for each of its 14 districts in this
10 state and then to report performance against those
11 quarterly -- against those targets on a quarterly
12 basis.

13 The value of that to the Division is that,
14 with the targets in place for each of the 14
15 districts and with the performance reports showing
16 the outage levels against those targets, we can
17 identify a large unfavorable variance. We can
18 identify a trend. With that data we can follow up
19 using our statutory authority to audit and then we
20 can identify cost curves and how customer

21 dissatisfaction will decrease against those cost

22 curves for a particular district, and each district's

23 operating characteristics is going to vary.

24 So what I'm saying is that the monitoring

25 reports provides us with a tool in which we can, in

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1 fact, identify exceptions, deficiencies throughout
2 the state, and if we identify deficiency and we're
3 unable to get a good response from the Company in
4 terms of a corrective action plan or an explanation,
5 we could then provide that information to the
6 Commission and ask the Commission to either, under
7 its statutory authority, to either set a standard or
8 to order the Company to correct the deficiency.

9 In other words, we've got in place not just
10 a comprehensive package, but we've got in place a
11 tool with which to evaluate and monitor service
12 quality throughout the state on a continuing basis
13 and initiate corrective action whenever we need to do
14 so.

15 There's also a Condition 34 which addresses
16 the 15 or 16 different types of field responses in
17 the state. Condition 34 requires the Company to
18 report set targets for each of the 15 field responses
19 and to provide that information to us continually
20 and, just as with the outages, we can initiate

21 corrective action through the Commission whenever

22 there's a need to do so.

23 That summarizes my summary. Concludes my

24 summary, rather.

25 MR. GINSBERG: Thank you. He's available

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1 for any questions.

2 CHAIRMAN MECHAM: Thank you. Mr. Tingey?

3 MR. TINGEY: No.

4 THE COURT: Mr. Hunter?

5 MR. HUNTER: No.

6 CHAIRMAN MECHAM: Mr. Burnett?

7 MR. BURNETT: No questions.

8 MR. DODGE: No questions.

9 CHAIRMAN MECHAM: You're getting off easy,
10 Mr. Maloney. Thank you.

11 THE WITNESS: Thank you.

12 CHAIRMAN MECHAM: Let's go off the record
13 just a minute.

14 (Discussion off the record.)

15 (The following pages, 1464 - 1481, contain
16 the in camera portion of the proceedings and is bound
17 separately and designated confidential.)

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