

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE APPLICATION
OF QUESTAR GAS COMPANY TO
INCREASE DISTRIBUTION NON-GAS
RATES AND CHARGES AND MAKE
TARIFF MODIFICATIONS

Docket No. 09-057-16

DIRECT TESTIMONY OF JUDD E. COOK
FOR QUESTAR GAS COMPANY

December 3, 2009

QGC Exhibit 5.0

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1 **I. INTRODUCTION**

2 **Q. Please state your name and business address.**

3 A. My name is Judd E. Cook. My business address is 180 East 100 South, Salt Lake City,
4 Utah.

5 **Q. By whom are you employed and what is your position?**

6 A. I am employed by Questar Gas Company (Questar Gas or Company) as a Regulatory
7 Affairs Specialist.

8 **Q. What are your qualifications to testify in this proceeding?**

9 A. I have listed my qualifications in QGC Exhibit 5.1.

10 **Q. Attached to your written testimony are QGC Exhibits 5.1 through 5.7. Were these**
11 **prepared by you or under your direction?**

12 A. Yes.

13 **Q. What is the purpose of your testimony in this Docket?**

14 A. I will propose changes to the Company's approach to adjust metered volumes for
15 temperature and elevation when calculating customer usage. I will also propose changes
16 to the qualification requirements for the FT-1 rate schedule. Finally, I describe several
17 proposed changes to clarify and update miscellaneous sections of the Questar Gas Tariff.

18 **II. TEMPERATURE AND ELEVATION ADJUSTMENT METHODOLOGY**

19 **A. *Background Information***

20 **Q. Will you please explain why metered volumes need to be adjusted for varying**
21 **elevation levels?**

22 A. A cubic foot of natural gas will have varying levels of density at different elevations and
23 temperatures. At lower elevations the atmospheric pressure increases, resulting in a
24 higher density of gas in a cubic foot. For example, at sea level, where the atmospheric
25 pressure is approximately 14.73 psi, a cubic foot of natural gas contains 1,000 Btu.
26 However, in the Salt Lake Valley, where the atmospheric pressure is approximately 12.60
27 psi, a cubic foot of gas contains 875 Btu. Additionally, in Park City, where the

28 atmospheric pressure is approximately 11.30 psi, that same cubic foot contains only 803
29 Btu. QGC Exhibit 5.2 illustrates this point.

30 **Q. Please explain how Btu per cubic foot of gas through a meter can vary with**
31 **temperature?**

32 A. Temperature has a similar impact as elevation on a cubic foot of natural gas. At lower
33 temperatures, a cubic foot contains a higher Btu level. Conversely, at higher
34 temperatures a cubic foot has a lower Btu level. QGC Exhibit 5.2 illustrates this
35 phenomenon.

36 **Q. How are volumes measured in cubic feet converted to decatherms?**

37 A. The equation for converting a cubic foot of natural gas to decatherms is:

38
$$\text{Dth} = \text{CCF} * \text{Heat Value Multiplier (HVM)}$$

39
$$\text{HVM} = \text{Btu Factor} * \text{Pressure adjustment} * \text{Gas Temperature compensation}$$

40 Definition of Terms:

- 41 1. CCF (100 cubic feet) is the measured volume at the meter.
42 2. Btu factor is based on the average Btu for the billing cycle. Questar Gas has
43 identified 55 different Btu zones within its service territory.
44 3. Pressure Adjustment compensates for variances in elevation based on the following
45 equation.

46
$$\text{Pressure Adjustment} = \frac{(\text{Local Pressure}^1 + \text{Regulator Pressure})}{\text{Standard Pressure (14.73 psia)}}$$

- 47
48 4. Gas-Temperature compensates for differing temperatures based on the following
49 formula.

50
$$\text{Gas-Temperature Compensation} = \frac{(460^2 + \text{Standard } 60^\circ \text{ Fahrenheit})}{(460 + \text{Actual degrees Fahrenheit})^3}$$

51
52

¹ Local pressure is currently calculated based on 1,000 foot elevation bands.

² This formula requires conversion to the Kelvin scale. Absolute zero is -460° Fahrenheit or 0 Kelvin. Absolute zero is defined as the point at which there is an absence of all thermal energy.

³ Actual flowing gas temperature is currently assumed to be 60° F for the entire system.

53 **B. Current Methodology for Adjusting Metered Volumes**

54 **Q. Please describe how the Company currently adjusts volumes for varying elevation**
55 **levels.**

56 A. Currently, the Company incorporates seven 1,000-foot zones from 2,200 feet to 9,199
57 feet. Each premises in the Company's Utah service territory has been placed in one of
58 the zones, using U.S. Geological Survey altitude data. A customer's measured volumes
59 are adjusted based on the atmospheric pressure associated with the zone to which that
60 premises has been assigned.

61 **Q. Does the Company currently adjust volumes for temperature?**

62 A. Consistent with past industry practice, the Company currently adjusts metered volumes
63 assuming a flowing gas temperature of 60 degrees Fahrenheit.

64 **Q. Is the use of 60 degrees Fahrenheit for flowing gas temperature still consistent with**
65 **industry practices?**

66 A. While some local distribution companies (LDCs) still use the standard 60 degrees
67 Fahrenheit for temperature adjustment, Questar Gas has found that many LDCs have
68 begun to more accurately adjust volumes for temperature. Some companies have
69 embarked on the expensive process of changing all customer meters to temperature
70 compensated (TC) meters over a very short period of time. Assuming \$14.50 for the
71 meter part required to temperature compensate an existing typical residential meter this
72 approach would cost Questar Gas customers \$12,809,648, not including labor (8883,424
73 current Utah GS customers * \$14.50 cost per meter). Other companies have chosen to
74 change meters out gradually and simultaneously adjust volumes based on average system
75 temperatures. Still others have chosen not to use TC meters and use air temperature to
76 adjust volumes.

77 **Q. What did the Company do to further analyze this issue?**

78 A. In April 2005, the Company initiated a project to assess whether meter accuracy could be
79 improved using temperature-correction factors based on ambient temperatures recorded
80 in weather zones within the service area. Questar Gas commissioned Southwest

81 Research to perform a study to identify any variables that could be used to accurately
82 indicate the temperature of flowing gas.

83 A temperature zone encompassing the Ogden, Salt Lake City and Provo areas was
84 selected based on the preponderance of customers in that zone. Sixteen sites (15 single
85 family homes and one fast food restaurant) had a remote data-acquisition system
86 installed. The system's instruments measured flowing-gas temperatures, ground
87 temperatures, ambient air temperatures, meter-surface temperatures, solar-radiation flux,
88 flow rate from a standard diaphragm meter and flow rate from a TC diaphragm meter.
89 Data was collected from April 2006 through March 2007. The study concluded that
90 using ambient air temperature, based on the temperature-zone approach, to adjust
91 volumes, improves accuracy. A copy of the study is attached as QGC Exhibit 5.3.

92 **C. Proposed Methodology**

93 **Q. Please describe how the Company proposes to adjust volumes for varying**
94 **elevations.**

95 A. Instead of grouping customers in broad 1,000 foot elevation zones, the Company can now
96 record a latitude and longitude for each individual premises and assign it to a 50-foot
97 elevation band. The latitude and longitude readings will be compared against data in the
98 U.S. Geological Survey to determine an exact elevation, and the premises will then be
99 placed into the appropriate 50-foot band and recorded in the Customer Information
100 System. The average atmospheric pressure for each elevation band from 2,220 feet to
101 9,199 feet will be recorded in a database and used to adjust the volumes.

102 **Q. How will the Company compensate for temperature?**

103 A. Based on the results of the Southwest Research study, the Company proposes to use the
104 average ambient air temperature to more accurately adjust volumes for temperature. The
105 Company's service territory is currently divided into nine distinct weather zones: eight in
106 Utah and one in Wyoming. Rather than the assumed 60 degrees Fahrenheit that is
107 currently used, the mean temperatures as documented at the representative weather
108 station for each weather zone will be used as the temperature of the flowing gas.

109 **Q. Are there meters within the Questar Gas service territory that are already**
110 **temperature compensated?**

111 A. Yes, approximately 5,000 TC meters have been installed on the system. An extra
112 weather zone will be created in which the mean flowing gas temperature is always
113 assumed to be 60 degrees Fahrenheit to handle these TC meters.

114 **Q. Will the Company begin to transition to TC meters for all customers?**

115 A. Yes, with the adoption of this methodology, the Company will also begin to phase in
116 temperature compensated meters as meters need to be replaced. This will not materially
117 impact capital expenditures since the incremental cost of a TC meter for a typical
118 premises is only \$1.

119 ***D. Effects of New Methodology***

120 **Q. Have you calculated the effect this change in methodology will have on metered**
121 **volumes?**

122 A. Yes. Using data for the period from July 2008 through June 2009, I recalculated all
123 measurements using the newly proposed temperature and elevation methodologies. I
124 found that a change to the temperature compensation resulted in an average measured
125 volume increase of a combined 2.058% (QGC Exhibit 5.4, column G, line 3) for all rate
126 classes, while the elevation adjustment methodology resulted in a combined decrease of
127 0.867% (QGC Exhibit 5.4, column G, line 6) to measured volumes. The result is an
128 average net 1.469% increase to measured volumes (QGC Exhibit 5.4, column G, line 9).

129 **Q. Will every rate class see an improvement in measured volumes?**

130 A. Most large customers have meter sets with flow computers, which already compensate
131 for temperature and elevation, and will not see any change to their measured volumes.
132 The GS class will see the greatest improvement in meter accuracy. The GS class
133 temperature compensation results in an increase of approximately 3.606% in measured
134 volumes (QGC Exhibit 5.4, column B, line 3) and elevation adjustment accounts for a
135 decrease of approximately 1.539% in measured volumes (QGC Exhibit 5.4, column B,
136 line 6) for a net increase of 2.567% (QGC Exhibit 5.4, column B, line 9).

137 **Q. What is the benefit of making these adjustments for elevation and temperature?**

138 A. These adjustments provide more accurate measurement at the individual customer level
139 by accounting for different atmospheric pressures for customers at varying elevations and
140 for customers residing in differing temperature zones. This methodology can be
141 implemented promptly and without the enormous expense of replacing more than
142 880,000 meters with TC meters all at once. Additionally, this new methodology allows
143 for a gradual phase in of TC meters as old meters are replaced.

144 **Q. What is the overall rate impact to the average residential customer?**

145 A. If all other things were held constant, the average residential customer would see a slight
146 decrease in rates on a per Dth basis, while overall volumes would increase.

147 **Q. Will this change the total amount of revenue collected from a rate class?**

148 A. No, the Company's total revenue requirement will not change. Rates will be designed
149 with different volumes and calculated to collect only what has been assigned to the
150 classes based on the Commission-ordered cost of service.

151 **III. FT-1 QUALIFICATION CRITERIA**

152 **Q. Are you proposing changes to the FT-1 rate schedule?**

153 A. Yes. I am proposing to change the qualifying criteria for the rate to ensure that the
154 original intent of the FT-1 rate is met.

155 **A. *Background of FT-1 Rate***

156 **Q. Will you describe the FT-1 Rate and why it was established?**

157 A. Due to large volume usage and proximity to interstate pipelines, certain Questar Gas
158 customers were considered to be a by-pass risk. These customers could feasibly opt to
159 connect directly to an interstate pipeline rather than obtaining service from Questar Gas.
160 Retaining these customers provides benefits to other customers already on the system;
161 therefore, the Company designed a rate that would provide an incentive for by-pass risk
162 customers to remain on the local distribution system.

163 The rate was initially established as the FT rate in Docket No. 94-057-02. It was
164 established “in response to the challenges of competition and bypass.” Initially the rate
165 was available to industrial customers who acquired their own gas supply and maintained
166 a monthly load factor of at least 50%.

167 The rate was renamed and refined in 1999, Docket No. 99-057-20. Mr. McKay was the
168 witness in that case and proposed splitting the FT rate into two separate classes⁴. The
169 first, FT-1, was designed for customers who posed a risk of by-passing the Company’s
170 system and leaving all other customers to support their “stranded costs.”

171 **Q. What are the current qualifying criteria for the FT-1 rate?**

172 A. Customers qualify for this rate if they have annual usage of at least 100,000 Dth and are
173 located within five miles of an interstate natural gas pipeline or if annual usage is over
174 4,000,000 Dth.

175 **Q. How many customers qualify for this rate?**

176 A. There are currently eleven FT-1 customers.

177 **Q. Under which of the two criteria do the current FT-1 customers qualify?**

178 A. Nine customers qualify due to their proximity to an interstate pipeline and the fact that
179 they use more than 100,000 Dth per year. The other two customers use more than
180 4,000,000 Dth per year.

181 ***B. By-pass Risk Calculation***

182 **Q. How is a customer’s potential by-pass risk calculated?**

183 A. By-pass risk is a function of usage and proximity to an interstate pipeline. A customer is
184 considered a by-pass risk when the customer’s cost of building a private pipeline to
185 connect to the nearest interstate pipeline is less than the cost of the customer’s DNG
186 billing on the local distribution system. The point at which the costs to build a private
187 pipeline and remaining on the LDC system are exactly the same is referred to as the
188 break-even point.

⁴ The FT-2 was the second class to be created when the FT rate split. FT-2 is now the TS rate schedule.

189

190 To determine the break-even point, we developed a matrix, attached as QGC Exhibit 5.5,
191 in which distance from an interstate pipeline is correlated to a usage level. The point at
192 which the distance and usage equal zero is the break-even point. The numbers less than
193 zero represent the amount of yearly benefit customers would receive if they were to by-
194 pass the LDC. Numbers greater than zero are the extra expense the customers would
195 recognize yearly if they were to by-pass the system.

196 **Q. What assumptions go into the calculation?**

197 A. We included assumptions about the per foot cost of building a pipeline in the calculation.
198 We estimated the costs by taking actual project costs for varying pipe sizes over the last
199 five years and applying an inflation factor to make all projects comparable with current
200 cost levels. An interstate pipeline tap fee was also estimated. The analysis is based on 6-
201 inch pipe resulting in a conservative analysis.

202 **Q. Please describe the results of the analysis?**

203 A. The results of the analysis show that the FT-1 qualification criteria are too liberal given
204 the original purpose of this rate class. The current criteria allow customers who are not a
205 by-pass risk to qualify for the special rate.

206 **Q. What are the new proposed criteria?**

207 A. The Company proposes that in order to qualify for the FT-1 rate a customer must use at
208 least 350,000 Dth annually and an additional 225,000 Dth for every mile away from the
209 nearest interstate pipeline. For example, a customer located two miles from an interstate
210 pipeline would be required to use at least 800,000 Dth annually. These criteria are not
211 exactly at the break-even point. They are designed to provide some cushion for
212 fluctuations in costs and will ensure that only true by-pass risk customers are included in
213 the rate schedule.

214 **Q. What affect will this change have on current FT-1 customers?**

215 A. Four of the eleven current FT-1 customers will remain on the FT-1 rate schedule. The
216 other seven customers will be moved to the TS rate schedule. I have attached, as QGC

217 Exhibit 5.6, a graph that illustrates the analysis. Usage is shown on the X axis, while
218 distance from the interstate pipeline is detailed on the Y axis. The lower line (B) on the
219 graph represents the break-even point, and the upper line (A) represents the proposed FT-
220 1 criteria. Each individual point on the graph represents a customer meter or combination
221 of meters. The two largest customers, based on Dths used, are not included on the graph
222 due to their usage. Both easily qualify for the FT-1 rate under the new criteria. Note that
223 customers who fall to the left of the criteria line will not qualify for the new rate, while
224 those to the right remain on the FT-1 schedule.

225 **IV. TARIFF CHANGES**

226 **Q. Are you sponsoring an exhibit for all of the tariff changes that the Company is**
227 **proposing?**

228 A. Yes, attached as QGC Exhibit 5.7 is a summary in red line strikeout and final format of
229 all tariff changes being proposed by the Company. The first page of this exhibit is a table
230 referencing the section that is being changed and an explanation of the reason for the
231 change. Additionally, I have associated each change in one of four categories: 1)
232 required change to clarify the tariff consistent with current Company practices 2)
233 movement or deletion of sections 3) clean-up changes such as rewording, referencing,
234 punctuation, formatting and grammatical corrections that do not affect the meaning or
235 applicability of the Tariff; and 4) language detailing the Infrastructure Rate-Adjustment
236 Mechanism.

237 **Q. Does this conclude your testimony?**

238 A. Yes.

State of Utah)
) ss.
County of Salt Lake)

I, Judd E. Cook, being first duly sworn on oath, state that the answers in the foregoing written testimony are true and correct to the best of my knowledge, information and belief. Except as stated in the testimony, the exhibits attached to the testimony were prepared by me or under my direction and supervision, and they are true and correct to the best of my knowledge, information and belief. Any exhibits not prepared by me or under my direction and supervision are true and correct copies of the documents they purport to be.

Judd E. Cook

SUBSCRIBED AND SWORN TO this 3rd day of December 2009.

Notary Public