## BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE APPLICATION OF QUESTAR GAS COMPANY FOR AUTHORITY TO CHANGE ITS DEPRECIATION RATES

Docket No. 13-057-19

# DIRECT TESTIMONY OF KELLY B. MENDENHALL FOR QUESTAR GAS COMPANY

December 16, 2013

QGC Exhibit 1.0

**QGC EXHIBIT 1.0** DOCKET No. 13-057-19 PAGE ii

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#### I. INTRODUCTION

- 2 Q. Please state your name and business address.
- A. Kelly B. Mendenhall, 333 South State Street, Salt Lake City, Utah 84111.
- 4 Q. By whom are you employed and in what capacity?
- A. I am employed by Questar Gas Company (Questar Gas, QGC or Company) as the
- 6 Director of Regulatory Affairs. My qualifications are detailed in QGC Exhibit 3.1.
- 7 Q. What general areas will your testimony address?
- A. My testimony will provide some historical background about the depreciation rates, I will introduce the depreciation study that was recently performed by Gannett Fleming, and I will summarize the impact that the proposed rate changes will have on the revenue requirement.

#### 12 II. BACKGROUND

#### Q. When was the Company's first depreciation study performed?

A. The Company's first study was conducted in 2005 and was based on 2004 investment. Gannett Fleming was hired to perform the study and it was introduced as part of Docket 05-057-T01. In that docket, the depreciation rates were adopted in a rate reduction stipulation. The proposed depreciation rates resulted in a reduction of \$8.5 million to Questar Gas customers. As part of the stipulation, the Company agreed it would complete and file with the Commission its next depreciation study no later than December 31, 2008, using 2007 year-end data. This was reaffirmed in the settlement stipulation filed May 16, 2013, in Docket 07-057-13 when the parties agreed that "Pursuant to the Stipulation and Order Approving Settlement in Docket No. 05-057-T01, the Company will perform a depreciation study by the end of 2008. The Company agrees to perform new depreciation study every five years on a going-forward basis." <sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Docket No. 05-057-T01 Rate Reduction Stipulation filed May 10, 2006, 18.a.

<sup>&</sup>lt;sup>2</sup> Docket No. 07-057-13 Revenue Requirement Stipulation filed May 16, 2008, paragraph 13.a.

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#### Q. Did the Company perform a 2007 depreciation study?

A. Yes. Gannett Fleming performed another study based on 2007 data. The results of this study were included as a part of Docket 09-057-16. In this docket the parties agreed to amortize the reserve variance over a ten year period instead of the remaining life of the assets. The overall decrease to depreciation expense was \$3,252,000.

#### Q. Did the Company prepare a 2012 study as agreed to in Docket 07-057-13?

A. Yes. The Company hired Gannett Fleming to conduct a study based on 2012 accounting data. The entire study is attached in QGC Exhibit 1.2.

#### Q. Is this the same study you refer to in your testimony in Docket 13-057-05?

A. Yes. In my direct testimony in Docket 13-057-05, I said, "The Company has hired Gannett Fleming to conduct a depreciation study on its 2012 investment. The study is currently not complete but we anticipate that the study will be complete sometime in the 4<sup>th</sup> quarter of 2013. At that time I will supplement my testimony with the new depreciation rates." The study was completed in October and the parties in Docket 13-057-05 determined that there was not enough time remaining in that case to fully review the depreciation study. The parties agreed that the study would be treated in a separate docket to allow adequate time for review.

# Q. Is that agreement set forth in the Partial Settlement Stipulation in Docket No. 13-057-05?

A. Yes. The Partial Settlement Stipulation provided, among other things, that Questar Gas would seek approval of new depreciation rates in this docket. Page 13, paragraph 29 of the stipulation states that "for purposes of settlement that the Company will file, in a separate docket, the depreciation study and will seek approval of new depreciation rates to become effective as ordered by the Commission. The Parties agree that upon approval of the new depreciation rates, these rates and reserve variance will be applied to the rate base in this Partial Settlement Agreement and the rate spread consistent with the results of the Settlement Model, and the revenue requirement and rates in this docket will be

 $<sup>^3</sup>$  Docket No. 13-057-05, QGC Exhibit 3.0, lines 244-247.

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adjusted accordingly."

#### III. DEPRECIATION STUDY RESULTS

A.

#### Q. Please describe the results of the study.

A. QGC Exhibit 1.3 shows the impact of the study on the proposed rates and expense. The exhibit takes the 2014 forecasted rate base accounts as originally filed in Docket 13-057-05, and compares the rates from the 2012 study with the rates in the 2007 study. The overall impact of using the proposed rates would be a \$1,929,105 increase to depreciation expense.

### Q. Please summarize the major drivers causing this increase in the expense.

A. There were three changes that I would deem to be material. First, the depreciation rate for mains was increased slightly from 2.10% to 2.14%, resulting in an increase to expense of \$457,810. Second, the depreciation rate for structures and improvements (Account 390) was reduced from 3.14% to 2.14%, resulting in a decrease in depreciation expense of \$610,726.33. Finally, the reserve variance was reduced by \$2.2 million per year. These three changes, along with the other minor adjustments to the rates, results in the \$1.9 million increase to depreciation expense.

#### Q. What is the reserve variance and how is it calculated?

The reserve variance is the difference between the accumulated depreciation on the Company's books and the accrued depreciation calculated in the study. In other words, it is a comparison of what the Company has depreciated for a particular asset class, compared to what should have been depreciated using the rates in the study. For example, if a \$400 computer had been depreciated using a four year life, at the end of the third year the Company would have depreciated \$100 per year, the accumulated depreciation would be \$300 and the net book value would be \$100. Assume a depreciation study was performed and it was determined that the Company should have been depreciating the computer over a five year life. Going forward, the Company would depreciate the computer at \$80 per year, and it would calculate a reserve variance. That reserve variance would be calculated by comparing the amount of booked accumulated

depreciation (\$300) with what should have been depreciated over the last three years (\$240). The difference would be the reserve variance of \$60. This amount would be amortized over a period of time. In this example, the reserve variance would be a reduction to depreciation expense.

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While this is a simple example, it illustrates the kind of calculation that was performed in the depreciation study. The study shows that as of December 2012 the booked accumulated depreciation was \$688,369,086 and the accrued depreciation was \$612,652,322 for an over depreciated amount of \$75,716,764. The Company is proposing to amortize this amount over 10 years for an overall reduction to expense of \$7,572,000 per year.

- Q. If the reserve variance amortization is a reduction to expense, then why is the Company proposing an overall increase in depreciation expense?
- A. While the reserve variance will reduce depreciation expense by \$7.6 million per year, the reserve variance in the last study was \$9.8 million. The Company will be amortizing a smaller over collection, thus increasing depreciation expense.

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#### IV. SUMMARY

- Q. Please summarize your recommendations to the Commission.
- A. This depreciation study for 2012 was put together using the same accounting and engineering principles that were used in the 2007 and 2004 depreciation studies that were previously approved by the Commission. I recommend that the Commission approve the depreciation rates and reserve amortization amounts.
  - Q. Does that conclude your testimony?
- 104 A. Yes.

| State of Utah           | )   |
|-------------------------|---|
|                         | ) ss.   |
| County of Salt Lake     | )   |
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|                         |   |
| I, Kelly B. Me          | ndenhall, being first duly sworn on oath, state that the answers in the foregoing |
| written testimony are   | true and correct to the best of my knowledge, information and belief. Except      |
| as stated in the testim | ony, the exhibits attached to the testimony were prepared by me or under my       |
| direction and supervis  | ion, and they are true and correct to the best of my knowledge, information and   |
| belief. Any exhibits r  | not prepared by me or under my direction and supervision are true and correct     |
| copies of the docume    | nts they purport to be.   |
|                         |   |
|                         | - <del></del>   |
|                         | Kelly B. Mendenhall   |
|                         |   |
|                         |   |
| SUBSCRIBED AND          | SWORN TO this day of December, 2013.  |
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|                         |   |
|                         | Notary Public   |
|                         | Notary I dolle  |