

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

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IN THE MATTER OF THE  
REQUEST OF DOMINION  
ENERGY UTAH FOR APPROVAL  
OF A VOLUNTARY RESOURCE  
DECISION TO CONSTRUCT AN  
LNG FACILITY

Docket No. 18-057-03

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**DIRECT TESTIMONY OF**  
**BRUCE L. PASKETT**  
**FOR**  
**DOMINION ENERGY UTAH**  
**EXHIBIT 4.0**  
**April 30, 2018**

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1                                   **I.     INTRODUCTION AND SUMMARY**

2   **Q.     PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3   A.     My name is Bruce Paskett. My business address is 10731 E. Easter Avenue, Suite 100,  
4           Centennial, Colorado 80112.

5   **Q.     PLEASE STATE YOUR OCCUPATION AND ON WHOSE BEHALF YOU ARE**  
6           **TESTIFYING.**

7   A.     I am a Senior Associate and Chief Regulatory Engineer at Structural Integrity Associates,  
8           Inc. I am testifying on behalf of Dominion Energy Utah (DEU).

9   **Q.     PLEASE SUMMARIZE YOUR EDUCATION AND WORK EXPERIENCE.**

10   A.     I received a Bachelor of Science Degree in Mechanical Engineering from Oregon State  
11           University. I have been a Registered Professional Engineer in the State of Oregon since  
12           1987. From 1983-2014, I was employed at NW Natural Gas (NW Natural or NWN), a  
13           natural gas transmission and distribution pipeline operator and Local Distribution Company  
14           (LDC) based in Portland, Oregon. NW Natural also had two on-system LNG storage plants  
15           and on-system underground storage reservoirs. While at NW Natural, I held a number of  
16           different management positions, including System Design Engineer, Supervising Engineer-  
17           Design, Supervising Engineer-Field, Manager of Engineering, Chief Engineer, Manager of  
18           Code Compliance and Principal Compliance Engineer. In these positions, I had the  
19           responsibility at various times for the design, construction, operation and maintenance of the  
20           Company's transmission and distribution piping systems. I was also involved with

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21 supporting the LNG plants and underground storage facility on numerous occasions  
22 regarding design, engineering, operations, maintenance and regulatory matters. During my  
23 tenure at NW Natural, I was responsible for ensuring the Company's compliance with  
24 applicable federal and state pipeline safety regulations and initiating programs to further  
25 improve the safety of the Company's pipeline infrastructure. I was also responsible for the  
26 development and distribution of procedures that defined the Company's policies and  
27 practices to comply with the requirements of federal and state pipeline safety regulations.

28 In September 2014, I joined Structural Integrity Associates, Inc. In my current practice, I  
29 provide consulting services for natural gas mid-stream, transmission, and distribution  
30 pipeline operators across the country relative to compliance with applicable federal and state  
31 pipeline safety regulations and the design, construction, operation, and maintenance of  
32 pipeline facilities.

33 My resume is included as DEU Exhibit 4.01.

34 **Q. PLEASE DESCRIBE YOUR INVOLVEMENT WITH PROFESSIONAL**  
35 **ASSOCIATIONS AND PIPELINE SAFETY REGULATORY INITIATIVES.**

36 A. During my nearly 35 years in the natural gas industry, I have been significantly involved in  
37 natural gas professional associations and pipeline safety regulatory initiatives, including:

- 38 • Loaned Executive for the American Gas Association (AGA)<sup>1</sup> from 2009-2013.  
39 Represented AGA member companies and the natural gas industry during the 2011

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<sup>1</sup> The American Gas Association represents over 200 local distribution companies across the nation.

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- 40 congressional pipeline safety reauthorization<sup>2</sup> and various pipeline safety rulemaking  
41 initiatives.
- 42 • AGA Operations Section Committees for nearly 35 years, including the Distribution  
43 Transmission Engineering Committee, Operations Safety Regulatory Action  
44 Committee, Security Committee and Transmission Integrity Management Program  
45 (TIMP) Committee. My tenure as a Loaned Executive with AGA and participation in  
46 various AGA operating committees has allowed me to gain in-depth familiarity with  
47 natural gas transmission and distribution companies across the nation.
  - 48 • Participated with AGA in the development of the original natural gas Transmission  
49 Integrity Management Program (TIMP)<sup>3</sup> regulation in 2002-2003.
  - 50 • Represented AGA member companies in development of the American Gas  
51 Foundation (AGF) Study on Safety Performance and Integrity of the Natural Gas  
52 Distribution Infrastructure.<sup>4</sup>
  - 53 • Represented AGA member companies and the natural gas industry in the Federal  
54 Department of Transportation (DOT), Pipeline and Hazardous Materials Safety  
55 Administration (PHMSA) “Integrity Management for Gas Distribution, Report of  
56 Phase 1 Investigations”.<sup>5</sup>
  - 57 • Represented AGA member companies and the natural gas industry in development of  
58 the Gas Piping Technology Committee (GPTC) Guidance for the Distribution  
59 Integrity Management Program (DIMP) Regulation.<sup>6</sup>
  - 60 • Participated with AGA in drafting comments to the docket regarding the Notice of  
61 Proposed Rulemaking (NPRM) for PHMSA’s DIMP regulation.<sup>7</sup>
  - 62 • Participated with AGA in drafting comments to the docket regarding the Advance  
63 Notice of Proposed Rulemaking (ANPRM) for PHMSA’s Safety of Gas  
64 Transmission Pipelines regulation.<sup>8</sup>

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<sup>2</sup> Pipeline Safety, Regulatory Certainty and Job Creation Act of 2011.

<sup>3</sup> 49 CFR, Part 192, Subpart O, Gas Transmission Pipeline Integrity Management, 68 FR, 69817, December 15, 2003.

<sup>4</sup> AGF, “Safety Performance and Integrity of the Natural Gas Distribution Infrastructure” January 2005.

<sup>5</sup> “Integrity Management for Gas Distribution, Report of Phase 1 Investigations,” December 2005.

<sup>6</sup> Gas Piping Technology Committee Z380, “Guide for Gas Transmission and Distribution Piping Systems, Distribution Integrity Management Program,” Appendix G-192-8, 2009 Edition.

<sup>7</sup> Notice of Proposed Rulemaking, Pipeline Safety: Integrity Management for Gas Distribution Pipelines, FR/Vol.73, No.123/Wednesday, June 25, 2008/ Proposed Rules.

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- 65                   • Participated with AGA in drafting comments to the docket regarding the NPRM for  
66                   PHMSA’s Safety of Gas Transmission and Gathering Pipelines regulation.<sup>9</sup>

67   **Q.    WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

68    A.    The purpose of my testimony is to provide expert opinion regarding the reliability needs for  
69           DEU’s system and DEU’s evaluation of options to add resources to the Company’s existing  
70           gas supply portfolio to improve the safety and reliability of service to customers during cold  
71           weather operating conditions.

72   **Q.    WHAT WAS THE SCOPE OF YOUR REVIEW?**

73    A.    In the formulation of my testimony, I reviewed the following documents and sources of  
74           information:

- 75                   • Testimony of Tina M. Faust, DEU Exhibit 2.0
- 76                   • DEU Supply Reliability Evaluation, DEU Highly Confidential Exhibit 2.11
- 77                   • DEU Supply Reliability Risk Analysis, DEU Exhibit 2.12
- 78                   • Transcript of Arizona Corporation Commission open meeting March 2, 2011, DEU  
79                   Exhibit 2.5<sup>10</sup>
- 80                   • DEU Supply Stack, Exhibit 3.02
- 81                   • Telephonic and on-site meetings with DEU engineering, gas supply and regulatory  
82                   personnel to discuss the Company’s system and supply resource portfolio, recent  
83                   supply issues and risks, and the supply reliability evaluation process that the  
84                   Company has conducted.

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<sup>8</sup> Advance Notice of Proposed Rulemaking, Pipeline Safety: Safety of Gas Transmission Pipelines, FR/Vol. 76, No. 165/ Thursday, August 25, 2011/ Proposed Rules.

<sup>9</sup> Notice of Proposed Rulemaking, Pipeline Safety: Safety of Gas Transmission and Gathering Pipelines, FR/Vol.81, No.68/ Friday, April 8, 2016/ Proposed Rules.

<sup>10</sup> Before the Arizona Corporation Commission “In the Matter of the Commission’s Gathering of Information Concerning Natural Gas Outages in the Southwestern United States”, open meeting 03/02/2011. Docket No. G-00000C-11-0081.

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85 **II. BACKGROUND OF THE PROCESS TO IDENTIFY RELIABILITY SOLUTIONS**

86 **Q. WHAT DO YOU UNDERSTAND IS THE REASON THE COMPANY HAS SOUGHT**  
87 **TO IDENTIFY A LONG-TERM SUPPLY RELIABILITY SOLUTION?**

88 A. My understanding is that historically and recently, DEU has experienced supply disruptions  
89 of contracted gas supplies during cold weather events when temperatures were well above  
90 the Company's Design-Peak-Day. Further, these supply shortfalls occurred due to events  
91 that are upstream of the DEU system and, therefore, outside of the Company's control.  
92 Based on these supply disruptions, DEU is no longer confident that the Company will be  
93 able to provide safe and reliable service to firm customers during a cold weather event, even  
94 at temperatures that may be above a Design-Peak-Day. Further, based on system network  
95 modelling, the Company has determined that the types of supply shortfalls experienced in  
96 recent years have the potential to cause a severe loss of pressure in large portions of the  
97 Company's piping infrastructure, resulting in the loss of service of up to 650,000 firm  
98 industrial, commercial and residential customers. The Company has also recognized that  
99 customers whose gas service has been interrupted have the potential to experience extreme  
100 cold weather conditions without heat for an extended period of time until upstream supplies  
101 are re-instated and individual customer gas service can be restored. Since DEU is committed  
102 to fulfilling the Company's statutory mandate and obligation to provide safe and reliable  
103 service to customers, the Company has voluntarily initiated a process to identify and  
104 evaluate options for adding supply sources to maintain system supply, reliability and  
105 pressure support during cold weather periods.

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106 **Q. WHAT IS YOUR UNDERSTANDING OF THE PROCESS ENGAGED IN BY THE**  
107 **COMPANY TO IDENTIFY A LONG-TERM SUPPLY RELIABILITY SOLUTION?**

108 A. Based on my review of the Supply Reliability Evaluation and my discussions with Company  
109 personnel, my understanding is that DEU has conducted an identification and evaluation of  
110 numerous options to determine the most favorable alternative(s) to provide a reliable source  
111 of an additional 150,000 Dth/day of gas supply to supplement the Company's existing gas  
112 supply portfolio during a Design-Peak-Day or at temperatures above Design-Peak-Day  
113 where there is a supply disruption. The supply options considered include a comprehensive  
114 range of alternatives, including a greater utilization of existing storage resources, contracting  
115 for additional off-system storage, both existing and proposed, demand response using large  
116 volume customers and firm sales customers, and the construction of on-system liquefied  
117 natural gas (LNG) storage. In the evaluation, the Company considered reasonable and  
118 appropriate factors such as safety, reliability of the resource, cost, risk associated with the  
119 delivery of the supply, physical location of the additional supply source (on-system vs. off-  
120 system), location where the supplemental supply would enter the DEU piping system, and  
121 other appropriate factors.

122 **Q. BASED ON YOUR EXPERIENCE, IS THE PROCESS ENGAGED IN BY THE**  
123 **COMPANY TO ASSESS ITS RELIABILITY NEEDS AND THE AVAILABLE**  
124 **OPTIONS CONSISTENT WITH PRUDENT UTILITY OPERATIONS?**

125 A. In my expert opinion, I believe that the process engaged in by DEU to assess reliability needs  
126 and perform a critical evaluation of a broad range of supply options to supplement the  
127 Company's existing gas supply portfolio has been conducted in a reasonable and prudent



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128 manner. The process identified a broad range of potential options, including conventional  
129 alternatives and also more creative options that have been attempted by other LDCs in  
130 different locations and climates. In addition, the DEU analysis has done a competent and  
131 objective job of considering and evaluating the appropriate risks and threats associated with  
132 each option. The process and evaluation utilized by the Company is consistent with my  
133 experience and expectations for a prudent LDC.

134 **Q. WHAT DO YOU UNDERSTAND THE COMPANY'S MANDATE AND**  
135 **OBLIGATIONS TO BE WITH REGARD TO PROVIDING RELIABLE SERVICE**  
136 **TO CUSTOMERS?**

137 A. My understanding is that DEU has a legislative mandate and obligation to provide safe and  
138 reliable natural gas service to customers in the Company's franchised service territory. The  
139 Utah Code<sup>11</sup> requires that:

140 Every public utility shall furnish, provide and maintain such service,  
141 instrumentalities, equipment, and facilities as will promote the safety, health, comfort  
142 and convenience of its patrons, employees, and the public, and as will be in all  
143 respects adequate, efficient, just and reasonable.

144 Based on the Utah Code, it is clear that DEU has a statutory mandate to make every  
145 reasonable effort to ensure that the Company's gas customers are provided with gas service  
146 that promotes their safety, health, comfort and convenience. This legislative mandate is  
147 especially applicable during periods of extreme cold weather when the interruption of  
148 reliable gas service for an extended period of time could present a threat to life, safety, and  
149 health.

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150           **III.     THE COMPANY NEEDS A LONG-TERM RELIABILITY SOLUTION**

151   **Q.     HAVE YOU REVIEWED THE COMPANY’S RISK ANALYSIS, DEU EXHIBIT**  
152           **2.12?**

153   A.     Yes. I have reviewed the DEU Supply Reliability Risk Analysis. In addition, I have met  
154           with Company personnel to discuss that analysis and to understand the system impacts that  
155           have caused supply disruptions. In my opinion, the Risk Analysis does a reasonable and  
156           competent job of identifying the types of threats and risks to the upstream delivery system  
157           that could potentially affect the reliability of gas supplies to the DEU system during a  
158           Design-Peak-Day or during an extended disruption at temperatures that are above Design-  
159           Peak-Day temperatures. Threats such as well freeze-offs, plant shut-downs due to  
160           mechanical issues and/ or power interruptions, equipment failures at processing plants or  
161           compressor stations, landslides/ washouts/ flooding, earthquakes, human error, third-party  
162           excavation damage and cyber-attacks on processing plants and Control Room facilities are  
163           all threats to the upstream delivery system that have been experienced by the natural gas  
164           industry. These risks present legitimate threats to the safe and reliable delivery of natural  
165           gas to the DEU system.

166   **Q.     ARE THERE ANY OTHER POTENTIAL THREATS TO THE RELIABILITY OF**  
167           **DELIVERY OF UPSTREAM, OFF-SYSTEM GAS SUPPLIES?**

168   A.     Yes. There are also additional risks that present significant threats to the reliable delivery of  
169           off-system gas supplies to the DEU system. These additional risks involve threats to the  
170           integrity of the upstream transmission pipelines that deliver off-system gas supplies to

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<sup>11</sup> Utah Code, Title 54, Chapter 3, Section 1, Amended by Chapter 206, 1977 General session.

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171 custody transfer points (gate stations) on the DEU system. Industry consensus standards  
172 (ASME/ANSI B31.8S)<sup>12</sup> identify nine categories of potential threats to transmission pipeline  
173 systems for operators to consider. These additional threats include internal corrosion,  
174 external corrosion, stress corrosion cracking, and fabrication and construction defects. The  
175 risks addressed in the DEU Supply Reliability Risk Analysis in conjunction with the  
176 additional threats identified in ASME/ANSI B31.8S present realistic threats to the reliability  
177 of delivery of contracted off-system natural gas supplies to the DEU system during cold  
178 weather events.

179 **Q. DID YOU EXPERIENCE SIMILAR RISKS WHEN YOU WORKED FOR AN LDC?**

180 A. Yes. During my approximately 31-year tenure at NW Natural, I had extensive experience in  
181 the operations of the Company's piping systems, including experience as a member of the  
182 Emergency Operations Committee (EOC) that was convened during emergency operating  
183 conditions. I also had responsibility for designing and modelling of the piping system as  
184 System Design Engineer during my career at NWN. While at NWN, I experienced many of  
185 the risks detailed in the DEU Supply Reliability Risk Analysis. For example, in February  
186 1989, NWN experienced a significant upstream supply shortfall during a wintertime cold  
187 weather event that approached a Design-Peak-Day. The interstate transmission pipeline  
188 company that transported natural gas supplies to the NWN system was unable to maintain  
189 adequate pressure in the pipeline system to meet contracted delivery pressures at gate  
190 stations on the NWN system. The failure to deliver adequate pressures to NWN at gate

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<sup>12</sup> American Society of Mechanical Engineers/ American National Standards Institute B31.8S-2004, "Managing System Integrity of Gas Pipelines".

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191 stations resulted in cascading inadequate pressures on the Company's transmission pipeline  
192 system and downstream distribution pipelines. This resulted in a significant loss of service  
193 to the Company's firm customers. The 1989 cold weather event on NWN's system was  
194 similar to the February 2011 cold weather event experienced in New Mexico and Arizona as  
195 described by Tina Faust in DEU Exhibit 2.0. In addition to the 1989 failure of the interstate  
196 pipeline system to maintain adequate pressures, the interstate pipeline system that  
197 transported off-system gas supplies to the NWN system experienced catastrophic pipeline  
198 ruptures due to pipeline integrity threats. These included catastrophic pipeline failures due  
199 to land movement (landslides) at Castle Rock, Washington (March 1995), Everson,  
200 Washington (February 1997), Kalama, Washington (February 1997) and North Bonneville,  
201 Washington (February 1999). In addition to the failures due to natural force events, the  
202 interstate pipeline system also suffered catastrophic failures related to stress corrosion  
203 cracking (SCC) at Lake Tapps, Washington (May 2003) and at Toledo, Washington  
204 (December 2003). These catastrophic failures of the upstream interstate pipeline system  
205 resulted in flow entitlements that impacted the delivery of gas to NWN.

206 **Q. IN YOUR EXPERIENCE, SHOULD THESE RISKS BE ADDRESSED BY THE**  
207 **COMPANY WHEN IT IS ASSESSING ITS GAS SUPPLY PORTFOLIO?**

208 A. Yes. Based on my experience in operations for a natural gas LDC, it is prudent for any  
209 operator to identify and evaluate the potential risks to the delivery of contracted gas supplies  
210 when the company is assessing its gas supply portfolio and contemplating resource  
211 additions. DEU has a commitment and statutory obligation to provide safe and reliable  
212 delivery of natural gas supplies to its firm customers, including under peak winter time cold

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213 weather operating conditions. It is appropriate and prudent for the Company to consider  
214 threats and risks to the upstream supply system that may prevent the Company from  
215 fulfilling this obligation when selecting supply resources.

216 **Q. HOW DO OTHER LDCS ADDRESS THESE KINDS OF CONCERNS?**

217 A. In my experience, LDCs across the nation are firmly committed to providing safe and reliable  
218 delivery of natural gas to their customers in accordance with their franchise agreements and  
219 tariffs. That means they will not only acquire sufficient gas supplies to support the aggregate  
220 of their firm customer loads, including on a peak cold weather design day, but they also  
221 evaluate the reliability of delivery associated with each of the sources of their gas supply  
222 portfolios. In this process, operators will typically diversify the gas supply portfolio as much  
223 as practicable. For example, they will purchase gas from multiple locations/ producers, store  
224 gas in multiple storage locations and transport gas to their systems through more than one  
225 interstate pipeline system to diversify supply and minimize the potential for a single adverse  
226 event from causing a significant outage during a peak cold weather event. While the DEU  
227 gas supply portfolio includes a diversified range of supply resources, the Company still  
228 experiences supply disruptions during cold weather events due to the reliance upon off-  
229 system supply resources that are subject to a number of risks and threats that are outside of  
230 the Company's control. As a specific example of an operator's actions to address these  
231 kinds of concerns, in response to the February 2011 cold weather event that resulted in the  
232 interruption of service to approximately 40,000 gas customers in New Mexico and Arizona,  
233 Southwest Gas Corporation re-examined the Company's gas supply portfolio and exclusive  
234 reliance on off-system supply sources. In response to this evaluation, Southwest Gas

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235           obtained pre-approval to construct an on-system LNG storage facility and is presently in the  
236           process of constructing that facility in Southern Arizona.

237   **Q.   WHAT IS THE COMPANY'S CURRENT GAS SUPPLY RESOURCE PORTFOLIO?**

238   A.   Based on the DEU Supply Resource Stack (Exhibit 3.02), the Company's current gas supply  
239           resource portfolio sources include the following; Aquifer Storage, Ryckman Creek Storage,  
240           Clay Basin Storage, Cost-of-service gas, Baseload purchases, Peaking Purchases, and Spot  
241           Gas Purchases. All of the Company's gas supply resource portfolio is located off the DEU  
242           system and therefore, the Company must rely on others to operate the respective upstream  
243           facilities and transport the gas resources to the DEU system.

244   **Q.   WHY IS THE COMPANY'S PORTFOLIO INSUFFICIENT TO ADDRESS THE**  
245           **RELIABILITY CONCERNS YOU DISCUSS ABOVE?**

246   A.   DEU has adequate natural gas in its gas supply portfolio to meet customer needs on a  
247           Design-Peak-Day, assuming 100% of the contracted gas reaches DEU's system as planned.  
248           If less than 100% of the gas is delivered as planned, the Company would not be able to meet  
249           its firm customer needs on a Design-Peak-Day. While the Company's gas supply portfolio  
250           includes a number of different resources, they are all located off-system and therefore subject  
251           to threats and risks to their reliable delivery. Conversely, on-system supply resources are not  
252           subject to the same threats and risks and therefore, are a highly reliable supply resource.  
253           There is always the risk that a portion of the off-system portfolio will not reach the DEU  
254           system on a Design-Peak-Day. Indeed, over the past five years, there have been multiple  
255           instances where disruptions have occurred on the upstream supply system and contracted gas

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256 supplies have failed to reach the DEU system, even though Design-Peak-Day temperatures  
257 were not present. As noted in the Supply Reliability Evaluation and Supply Reliability Risk  
258 Analysis, these disruptions may be caused by numerous threats and risks to the overall  
259 supply delivery chain that ranges from the production or storage wells to gate stations on the  
260 DEU system. Recent cold weather operating experience strongly suggests there is a high  
261 likelihood the Company will experience additional supply disruptions during cold weather  
262 events in the future that result in the loss of service to a significant number of firm sales  
263 customers.

264 **Q. GIVEN THESE RELIABILITY CONCERNS, IS THE COMPANY'S SUPPLY**  
265 **PORTFOLIO SUFFICIENT TO ADDRESS THESE CONCERNS ON A DESIGN-**  
266 **PEAK-DAY?**

267 A. No. Although DEU technically has adequate gas supplies under contract to meet firm  
268 customer's gas needs on a Design-Peak-Day, its portfolio presumes that all contracted off-  
269 system gas supplies will reach the Company's piping system without disruption. Cold  
270 weather operating experience in recent years strongly suggests it is unreasonable to assume  
271 that all gas supplies will be delivered on a Design-Peak-Day or that the Company will have  
272 enough supply if a disruption occurs when temperatures are very cold for an extended  
273 period. Therefore, the existing gas supply portfolio is not sufficient to address DEU's  
274 reliability risks and concerns.

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275 **Q. HAVE YOU HAD AN OPPORTUNITY TO DISCUSS THESE CONCERNS WITH**  
276 **THE COMPANY?**

277 A. Yes. I have had the opportunity to meet with DEU engineering, gas supply and regulatory  
278 personnel to discuss the Company's reliability risks and concerns. Based on my discussions  
279 with Company personnel and my experience in operations for an LDC, I have concluded that  
280 DEU's concerns regarding the reliability of upstream supply sources during extreme cold  
281 weather events are reasonable and well founded.

282 **Q. BASED ON YOUR REVIEW AND YOUR EXPERIENCE AS AN OPERATOR AT**  
283 **AN LDC, DO YOU BELIEVE IT IS REASONABLE FOR THE COMPANY TO**  
284 **PROCURE ADDITIONAL RESOURCES TO ADDRESS ITS RELIABILITY**  
285 **CONCERNS?**

286 A. Yes. Based on my review of the information provided by the Company and my experience  
287 working with an LDC, I believe it is reasonable and prudent for DEU to acquire additional,  
288 diversified resources in the gas supply portfolio to address reliability concerns and minimize  
289 the potential for major interruptions of service to firm sales customers during cold weather  
290 events.



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291 **IV. AN ON-SYSTEM LNG FACILITY IS THE BEST SOLUTION OF AVAILABLE**  
292 **OPTIONS TO ADDRESS RELIABILITY CONCERNS AND WOULD BE IN THE**  
293 **PUBLIC INTEREST**

294 **Q. DID YOU REVIEW THE COMPANY'S SUPPLY RELIABILITY OPTION**  
295 **EVALUATION IDENTIFIED AS DEU HIGHLY CONFIDENTIAL EXHIBIT 2.11?**

296 A. Yes. I have reviewed the Company's Supply Reliability Evaluation, including each of the  
297 options to determine the optimum alternative to provide a reliable source of 150,000 Dth/day  
298 of gas supply to supplement the Company's existing gas supply portfolio.

299 **Q. DO YOU BELIEVE THE COMPANY HAS DONE A COMPREHENSIVE**  
300 **EVALUATION OF OPTIONS AVAILABLE FOR RESOLVING ITS SUPPLY**  
301 **RELIABILITY CONCERNS?**

302 A. Yes. The supply options identified and evaluated by the Company include a comprehensive  
303 inventory of all reasonable alternatives. The range of alternatives include utilization of  
304 existing storage resources, contracting for additional off-system storage, both existing and  
305 proposed, demand response using large use customers and residential firm sales customers,  
306 and the construction of an on-system LNG storage facility. In my opinion, the Company has  
307 conducted a comprehensive, prudent and objective evaluation of the merits associated with  
308 each of the identified alternatives to resolve reliability concerns. The evaluation considered  
309 reasonable and appropriate factors such as safety, reliability of the resource, cost, risks  
310 associated with the delivery of the supply, location of the supplemental gas supply (off-  
311 system vs. on-system), location (gate station) where the supplemental supply would be  
312 delivered to the DEU piping system, DEU system implications and other appropriate factors.

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313 The Company also considered on-system underground storage as an additional supply  
314 resource, but this alternative was rejected as there are no known geological formations near  
315 the DEU load center that are conducive to storage of natural gas.

316 **Q. ARE THERE ANY OF THE OPTIONS OUTLINED IN DEU HIGHLY**  
317 **CONFIDENTIAL EXHIBIT 2.11 THAT FAIL TO ADEQUATELY ADDRESS THE**  
318 **IDENTIFIED CONCERNS?**

319 A. Yes. While all the resource options considered in DEU Highly Confidential Exhibit 2.11  
320 would potentially add additional supply resources to the Company's gas supply portfolio, all  
321 the options considered except construction of an on-system LNG facility fail to adequately  
322 address the identified concerns and risks that precipitated the Supply Reliability Evaluation.  
323 Most of the other options considered are located off-system and are therefore subject to the  
324 multitude of the same risks and threats that have prevented gas supplies from reliably  
325 reaching the DEU system during cold weather operating conditions in the past. Selection of  
326 any of the alternatives other than the on-system LNG facility would essentially perpetuate  
327 the same issues, concerns and supply shortfalls that the Company is attempting to resolve.

328 **Q. WHAT IS THE DIFFERENCE BETWEEN AN ON-SYSTEM SUPPLY OPTION AND**  
329 **AN OFF-SYSTEM SUPPLY OPTION?**

330 A. As the name suggests, an on-system supply option means that the gas supply resource is  
331 physically located on the operator's system and therefore under the direct control of the  
332 company. When that company elects to utilize an on-system supply resource, the on-system  
333 supply is immediately available to provide additional natural gas supplies, reinforce system

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334 pressures, and, in general, meet the needs of the company's customers. Conversely, an off-  
335 system supply option is physically located off the company's system, and, in the case of  
336 DEU, they are hundreds of miles away, and therefore not under the direct control of the  
337 LDC. For its off-system options, DEU must rely on third parties throughout the supply chain  
338 to perform. In addition, gas from the off-system resources must be physically transported to  
339 the Company's system, which exposes the supply to a multitude of risks and threats to its  
340 deliverability.

341 **Q. IN YOUR EXPERIENCE, ARE THERE DISADVANTAGES TO AN OFF-SYSTEM**  
342 **RESOURCE?**

343 A. Yes. Based on my experience working for an LDC, there are numerous disadvantages to off-  
344 system gas supply resources. Since the resources are physically located off-system, they are  
345 not under the direct control of the operator and are subject to North American Energy  
346 Standards Board (NAESB) scheduling which restricts the ability to transport the gas to the  
347 operator's system quickly. The fact that the resource is located off the operator's system  
348 requires that the gas be physically transported from the resource location to the custody  
349 transfer points (gate stations) on the operator's system through one or more interstate  
350 transmission pipelines. Off system resources are subject to a multitude of threats and  
351 failures on one or more plants, facilities or pipeline systems upstream of the LDC's system  
352 (e.g. wellheads, gathering lines, processing plants, compressor stations, pipelines). The  
353 reliance on a series of off-system facilities greatly increases the potential for supply  
354 disruptions.

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355 **Q. THE COMPANY HAS INDICATED THAT THE GEOGRAPHICALLY DISTANT**  
356 **RESOURCES THAT IT HAS ASSESSED ARE VULNERABLE TO A VARIETY OF**  
357 **RISKS. DO YOU AGREE?**

358 A. Yes. Based on my experience working for an LDC and my review of the risks and concerns  
359 identified by the Company in the Supply Reliability Evaluation, the Supply Reliability Risk  
360 Analysis, and during my meetings with Company operations personnel, I agree that the  
361 geographically distant, off-system supply resources identified and evaluated by the Company  
362 are vulnerable to a wide variety of risks that threaten the safe, reliable and timely delivery of  
363 natural gas supplies and pressure reinforcement to the DEU system, particularly during a  
364 cold weather event. The more off-system facilities that are involved in the supply resource  
365 chain of the Company's portfolio, and the greater the physical distance, the greater the  
366 exposure to an increased number of supply reliability risks.

367 **Q. IN YOUR EXPERIENCE, HOW SERIOUS ARE THESE RISKS?**

368 A. The potential risks associated with off-system, geographically distant supply options are very  
369 serious, and a prudent operator should consider them carefully in evaluating and selecting a  
370 gas supply resource. During my tenure with an LDC, I had the occasion to experience many  
371 of these risks personally. My Company experienced numerous supply disruptions due to the  
372 failures of upstream pipelines and other facilities due to the types of risks identified by DEU.  
373 In addition, the February 2011 supply disruption in New Mexico and Arizona that affected  
374 more than 40,000 customers underscores and confirms the serious potential of these  
375 upstream risks to disrupt supplies to a significant number of end- use customers during a  
376 cold weather event.

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377 **Q. IN YOUR EXPERIENCE, ARE THERE PARTICULAR BENEFITS TO AN ON-**  
378 **SYSTEM RESOURCE?**

379 A. Yes. Based on my experience with an LDC, there are significant benefits to on-system gas  
380 resources. On-system storage resources provide an unparalleled benefit to system reliability.  
381 The on-system resource owner operates the resource and has complete flexibility in  
382 operation and deliverability of the resource. In the event of upstream supply disruptions, the  
383 owner/operator of an on-system supply resource can quickly provide additional gas and  
384 pressure support to the system to replace disrupted upstream resources. One of the most  
385 significant benefits of on-system resources is the ability to provide immediate gas supplies  
386 and system pressure support as compared to the process of nominating or purchasing gas  
387 supplies in accordance with the NAESB schedule which may substantially delay the delivery  
388 of urgently needed supplemental gas supplies. The major benefits associated with on-system  
389 resources is that they are immediately dispatchable by the Company and avoid the significant  
390 risks and concerns associated with off-system resources as identified by DEU in the  
391 Company's Supply Reliability Risk Analysis. In my experience with NWN, there were  
392 numerous occasions where the Company utilized one or both of the LNG plants and  
393 underground storage to provide gas supplies and pressure support to the NWN system when  
394 off-system gas supplies failed to reach the Company's system due to upstream interstate  
395 pipeline failures. These pipeline failures resulted in flow entitlements (restrictions) to the  
396 amount of gas that could be taken from the interstate pipeline system. NWN frequently  
397 mitigated these supply shortfalls by the use of on-system storage.

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398 **Q. THE COMPANY HAS DETERMINED THAT AN ON-SYSTEM LNG FACILITY IS**  
399 **THE BEST SOLUTION FOR ADDRESSING THE SUPPLY RELIABILITY RISKS**  
400 **OUTLINED IN DEU EXHIBIT 2.12. DO YOU AGREE?**

401 A. Yes. Based on my experience working with an LDC and my experience with the benefits  
402 and reliability of on-system supplies, I agree with DEU's determination that an on-system  
403 LNG facility is the best solution available for addressing its supply reliability risks. On-  
404 system storage provides compelling advantages to system reliability compared to the other  
405 alternatives. Of the options evaluated by the Company, the on-system LNG storage facility  
406 is the only alternative that effectively mitigates the upstream risks to the reliable delivery of  
407 gas to the DEU system under peak cold weather operating conditions. In addition, it would  
408 add to the diversity of the Company's gas supply portfolio in that DEU does not currently  
409 have any other on-system supply options. I believe having an on-system resource would be a  
410 significant benefit for the Company and its customers.

411 **Q. PLEASE EXPLAIN WHY YOU AGREE THAT AN ON-SYSTEM LNG FACILITY IS**  
412 **THE BEST SOLUTION.**

413 A. In the DEU Supply Reliability Evaluation and Supply Reliability Risk Analysis, the  
414 Company identified the upstream risks that have the potential to disrupt the reliable delivery  
415 of off-system gas supplies to the Company's system. Examples of these types of risks  
416 include wellhead freeze-offs, processing plant and compressor station failures, power  
417 outages, plant shutdowns, mechanical failures and force majeure events. Additional threats  
418 exist to the pipelines that transport the off-system gas supplies to the DEU system, including  
419 natural forces events (landslides, flooding, earthquakes), human error, third-party excavation

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420 damage, cyber-attacks, and pipeline integrity threats such as external corrosion, internal  
421 corrosion and stress corrosion cracking. The on-system LNG facility is the only alternative  
422 that gives the Company complete control over the mitigation of these upstream risks, and is  
423 therefore the most appropriate, secure, and dependable alternative to improve the reliability  
424 of supply to the Company's system. Conversely, the selection of any of the other options  
425 does not address or mitigate the identified risks and threats, but rather, perpetuates the  
426 legitimate risks and concerns relative to the reliability of supply deliveries during cold  
427 weather events.

428 **Q. DO YOU HAVE EXPERIENCE WITH ON-SYSTEM LNG FACILITIES? IF SO,**  
429 **PLEASE DESCRIBE THAT EXPERIENCE.**

430 A. Yes. In my previous employment with NW Natural I had significant experience with on-  
431 system storage facilities. NWN had the benefit of having two on-system LNG storage plants  
432 and underground storage. The on-system LNG plants were owned, operated and dispatched  
433 by NWN. The LNG plants, in conjunction with other on-system storage, provided NWN  
434 with significant benefits related to supply diversification and system reliability throughout  
435 the year, including during cold weather operating conditions. For example, the on-system  
436 LNG plants were part of the on-system supply portfolio used to maintain safe and reliable  
437 service to customers during numerous catastrophic failures of the upstream interstate  
438 pipeline system. As described earlier in my testimony, there were numerous occasions  
439 where the Company utilized one or both of the LNG plants (in conjunction with  
440 underground storage) to provide gas supplies and pressure support to the NWN system when  
441 off-system gas supplies transported by interstate pipelines failed to reach the Company's

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442 system. These LNG facilities were invaluable in maintaining safe and reliable service to  
443 NWN firm customers.

444 The existence of on-system storage provided NWN with significant flexibility in responding  
445 to upstream supply interruptions that threatened the safety and reliability of service to  
446 customers. In addition, the Company also used LNG to respond to emergency situations and  
447 to reinforce the system during isolated events.

448 **Q. PLEASE SUMMARIZE YOUR PRIMARY CONCLUSIONS AND**  
449 **RECOMMENDATIONS**

450 A. DEU has an obligation to provide safe and reliable service to the Company's residential,  
451 commercial and industrial customers. Based on recent upstream supply disruptions  
452 experienced during winter cold weather events, DEU has identified legitimate concerns  
453 regarding the reliability of upstream, off-system supply resources to perform without  
454 interruption during winter cold weather events or on a Design-Peak-Day. The Company has  
455 prudently determined the need to obtain additional source(s) of gas to add to the gas supply  
456 portfolio to maintain system safety, reliability and adequate system operating pressures  
457 during a cold weather event. DEU has conducted a comprehensive Supply Reliability Risk  
458 Analysis to identify risks and threats to the reliable delivery of off-system gas to the  
459 Company's system. In addition, the Company has conducted a comprehensive Supply  
460 Reliability Evaluation to identify and objectively evaluate all reasonable alternatives to  
461 provide an additional source of supply to minimize the potential for service interruptions to  
462 sales customers. Based on these analyses, the Company has concluded that the most



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463 beneficial option is to construct, own, and operate an on-system LNG facility. During my  
464 tenure at NWN, I had significant experience with on-system LNG facilities and concluded  
465 that on-system LNG storage was an invaluable resource to maintain the safe and reliable  
466 delivery of natural gas service to firm customers. There were numerous instances where the  
467 Company utilized one or both of the LNG plants to provide gas supplies and pressure  
468 support to the NWN system when off-system gas supplies failed to reach the Company's  
469 system. I have reviewed the DEU analyses and believe that the analyses are comprehensive,  
470 reasonable, objective and competently performed. I concur with the Company's conclusion  
471 that an on-system LNG facility would be the most prudent option for addressing system  
472 reliability issues, enhancing diversification of the Company's gas supply portfolio and  
473 improving the safety and reliability of service to firm customers during a cold weather event.

474 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

475 A. Yes.

State of Utah )

: ss.

County of Salt Lake )

I, Bruce L. Paskett, being first duly sworn on oath, state that the answers in the foregoing written testimony are true and correct to the best of my knowledge, information and belief. Except as stated in the testimony, the exhibits attached to the testimony were prepared by me or under my direction and supervision, and they are true and correct to the best of my knowledge, information and belief. Any exhibits not prepared by me or under my direction and supervision are true and correct copies of the documents they purport to be.

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Bruce L. Paskett

SUBSCRIBED AND SWORN TO this 30 day of April, 2018.

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Notary Public