In the Matter Of:

In Re: DEU - Resource Decision to Construct an LNG Facility

HEARING, VOLUME II

October 02, 2018

Job Number: 470014

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH) In the Matter of the Investigation of Dominion Docket No. 18-057-03)) Energy's Application for HEARING) Voluntary Request for) Approval of Resource Volume 2) Decision) October 2, 2018 9:02 a.m. Location: Utah Public Service Commission 160 East 300 South, 4th Floor Salt Lake City, UT 84111 Reporter: Teri Hansen Cronenwett Certified Realtime Reporter, Registered Merit Reporter Job No. 470014

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Page 299 EXHIBITS Admitted No. DEU Ex. 9.0 DPU Exhibits 1.0 through 1.6. Surrebuttal exhibits 1.0 through 1.4 DPU Exhibits 2.0 through 2.17 DIR MAGNUM 1.0, with attached exhibits, and 1.0 SR 320

Page 300 October 2, 2018 9:02 a.m. 1 2 PROCEEDINGS 3 CHAIRMAN LEVAR: Okay. Good morning. We're 4 here for the second day of the Public Service Commission hearing in Docket 18-57-3, Request of Dominion Energy 5 Utah for Approval of a Voluntary Resource Decision to 6 Construct an LNG facility. 7 And we will continue with any redirect from 8 9 the Office of Consumer Services of their witness Mr. Mierzwa. You are still under oath from yesterday. 10 11 So Mr. Snarr. 12 JEROME MIERZWA, 13 was recalled as a witness, and having been previously duly sworn to tell the truth, testified as follows: 14 REDIRECT EXAMINATION 15 BY MR. SNARR: 16 17 Thank you. Mr. Mierzwa, yesterday you had ο. some discussions with counsel for Dominion about gas 18 supplies, and we were talking about on-system supplies 19 and off-system supplies. What is your understanding 20 21 about the gas supplies that are accessed by Dominion to 22 serve their, their needs? Where are they located? 23 Α. They are all located off system additionally. Thank you. Let me refer you now to the 24 0. Okav. tech conference presentation. I believe that was 25

Page 301 presented yesterday as Dominion Exhibit No. 12. 1 Do you 2 have a copy of that in front of you, Mr. Mierzwa? I'm 3 not sure if that has 12 on it. 4 Α. Yes, it does. Okay. And I'd like you to turn to page 12 of 5 0. that presentation. Do you have that in front of you? 6 I do. 7 Α. With respect to slide 12, is -- what is your 8 0. 9 understanding of what is portrayed there in that graph? This graph shows the company's sources of gas 10 Α. 11 supply that they would be using on a design day. It's 12 sometimes, I quess, been referred to as a supply stack. 13 And this specifically is labeled 2018, 2019 0. 14 sources for peak day. Is that correct? 15 Α. That's correct. Now, you have reviewed the testimony in this 16 0. proceeding and are aware of the proposal to build and 17 have an LNG facility available. What's your 18 understanding about the use of that LNG facility as it 19 relates to gas supplies in this peak day supply stack? 20 21 Α. The LNG facility would not be included in the 22 supply stack. It would be a backup source of supply. 23 0. And that's notwithstanding peak shaving or gas reliability or whatever labels you put on it? 24 25 I'm sorry. I didn't --Α.

Page 302 Never mind. I'll withdraw that question. 1 0. 2 Focusing right now on spot gas, peaking purchases and base load purchases, did you participate in discovery 3 4 efforts on behalf of the Office of Consumer Services to find out more about the sources of these purchased gas 5 6 supplies? 7 Α. Yes, I did. And I'd like to now direct you to exhibits 8 0. 9 that were attached to your direct testimony. And I think there is several that are part of what is 10 11 denominated Exhibit No. 2.1, but specifically I'd like 12 to direct your attention in that package of materials to 13 an item labeled OCS data request. Well, it's a response to OCS data request No. 2.02. Do you have that in front 14 of you? 15 16 Yes, I do. Α. 17 And what does it say in that response from the ο. 18 company as it relates to the sources of gas that are 19 purchased by the company? 20 It says that -- well, the question asks for Α. 21 provide a monthly summary or estimate for the winter of 22 2018, 2019, identifying the quantity of gas purchased by 23 the company that flowed through a processing facility. And the answer is partially conf -- part of the answer 24 25 is confidential, but that part that isn't says, "The

Page 303 1 company does not know where gas comes from prior to the 2 point of purchase from a plant." It also indicates that if it's purchased at 3 0. the outlet of a plant, it can be assumed that it was 4 processed there, right? 5 6 Α. Yes. It says that, yes. Now, referring to the confidential attachment, 7 0. and I don't believe my questions will need to close the 8 9 hearing, have you reviewed the various different points 10 of purchase? How many -- approximately how many different places do they purchase gas from that come 11 12 into the Questar pipeline? It looks like about two dozen. 13 Α. Okay. And there's a number of those locations 14 0. of purchase that reflect that it's being purchased at 15 16 the outlet of a plant; is that correct? 17 Α. Correct. Rough estimate, how many plants are listed 18 0. 19 there? 20 I -- on this list I see four or five. Α. 21 Okay. Thank you. Now, turning to an exhibit 0. 22 that we presented yesterday as OCS Hearing Cross Exhibit 23 No. 6 we submitted into evidence yesterday, this asks similar questions related to the Wexpro cost of service 24 Do you have that document in front of you? 25 qas.

Page 304 1 Yes, I do. Α. 2 Q. And could you -- does this list the various different fields where Wexpro gas comes from? 3 4 Α. Yes, it does. And in item sub B, does it list the different 5 0. 6 plants that are used? 7 Α. Yes, it does. And in item C it lists some pipelines that are 8 0. 9 relied upon in bringing that Wexpro gas to Questar; isn't that right? 10 11 Yes, it does. Α. 12 Q. Was there a simple question that was asked 13 about the other pipelines that support the delivery of 14 gas supplies to Questar Pipeline? 15 Yes, there was. It was question OCS 2.06. Α. And that's part of your initial Exhibit No. 16 0. 2.1; isn't that right? 17 18 Α. That's correct. 19 ο. Now, let's review that for just a minute. 20 That shows both -- it shows the direction of flow; isn't 21 that correct? 2.2 Α. Yes, it does. 23 0. What are the pipelines listed here that indicate that DEQP is receiving gas supplies from the 24 listed pipeline? 25

	Page 305
1	A. It lists DEQ DEQP is receiving gas from
2	Colorado Interstate Gas Company, Dominion Energy
3	Overthrust, obviously Kern River, Southern Star Central
4	Gas pipeline, and White River Hub.
5	Q. And what about Northwest pipeline?
6	A. I'm sorry. And Northwest pipeline.
7	Q. Okay. So gas supplies can be received from
8	any of these pipelines presumably in support of the
9	purchases being made and delivered into Questar
10	Pipeline; isn't that right?
11	A. That's what the response says, yes.
12	Q. Okay. Now I'd like you to refer to Exhibit
13	2.02. This was discussed yesterday by Mr. Pratt, but
14	it's the map that shows kind of a simplified version of
15	the Questar Pipeline. Do you have that in front of you?
16	A. Yes, I do.
17	MR. SABIN: Sorry. What was that again,
18	Counsel?
19	MR. SNARR: It's it's the map exhibit that
20	is part of Dominion's Exhibit 2.02 and was discussed
21	yesterday as part of what was presented here on the
22	screen.
23	Q. (By Mr. Snarr) Looking at that map, can you
24	just it does show principal producing basins there in
25	gray; is that correct?

Page 306 Yes, it does. 1 Α. 2 Q. Could you just list those for us so that we understand all the producing basins that are 3 4 interconnected and supplying gas? On this map it shows the Green River, Skull 5 Α. Creek, Sand Wash, Piceance, Paradox, and Overthrust. 6 And you missed Uintah there, didn't you? 7 0. I'm sorry. And Uintah. 8 Α. And just for clarification, it's probably a 9 ο. secret only known to those who play in the arena here. 10 11 It's the Piceance Basin in Colorado. 12 Now, as you have looked at this system, 13 what -- this map, what is the light blue line there as far as this map is portraying? 14 15 It shows Northwest Pipeline. Α. 16 It shows Northwest Pipeline extending north 0. going up past Overthrust, and it also shows it going 17 south past Monticello; is that correct? 18 That's correct. 19 Α. 20 Have you had a chance to look at a map related ο. 21 to Northwest Pipeline to see the extent of possible 22 other supply basins that might be reached by Northwest? 23 Α. Yes. And would it be fair to say that they can 24 0. access gas supplies in the San Juan basin? 25

Page 307 1 Α. Yes. 2 Q. And isn't it also true that Northwest accesses gas supplies coming in from Canada? 3 4 Α. Yes, it does. And so what are the benefits of gas supply 5 0. 6 diversity as you see it? Well, if there's something affecting one area 7 Α. where there's a gas supply disruption, if you are 8 9 diversified, it doesn't -- the impact is reduced and there's other alternatives you can rely on. 10 11 And do those same principles of diversity Q. 12 apply to possible plant usage and plant outages? 13 Α. Yes. 14 MR. SNARR: Okay. I have no further questions. 15 16 CHAIRMAN LEVAR: Okay. Thank you. Any recross? 17 Just a couple of questions. 18 MR. SABIN: 19 RECROSS-EXAMINATION 20 BY MR. SABIN: 21 0. Mr. Mierzwa, if you would look at slide 12 22 with me for a moment on the Exhibit, DEU Exhibit 12, the technical conference slide deck. 23 24 You say supply deck? Α. This, this document here. 25 Q.

Page 308 1 All right. Α. 2 Q. On a very cold or even a peak demand, a design peak day, you wouldn't expect there to be a lot of 3 4 flexibility in the market on spot purchases, would you? There wouldn't be a lot of availability, right, because 5 everybody's wanting to get gas? 6 I think the market would ration itself out at 7 Α. 8 price. 9 Q. Assuming there was supply, right? 10 Α. I have never seen -- I have never run across 11 an instance where somebody couldn't get gas if they are 12 willing to pay the price. Well, it happened down in 2011, didn't it, in 13 0. 14 Southwest Gas? 15 Southwest Gas. That's --Α. 16 No matter how much spot purchase was available 0. on other pipelines, they couldn't get it because there 17 18 just wasn't availability in the area they were on, 19 right? 20 Α. They were connected to one pipeline, and the 21 pipeline failed. 22 ο. So is it -- it would be a risky assumption at 23 the least to rely on the availability of spot purchases in the event of a design peak day. Wouldn't you agree 24 with that? 25

Page 309 Well, the company looks like it's relying on 1 Α. 2 50 percent of them for half its stack. Yeah, but well below the top when you get up 3 0. 4 to a design peak day. They are relying on them. They have got Clay Basin and the aquifers before you get to 5 that kind of demand level, don't you? 6 7 Α. Right, but they are purchasing the spot gas on the design day. 8 9 ο. They are purchasing the gas up to almost 1.2 10 million, right? 11 Α. Yes. 12 Q. Right? The design peak day doesn't arrive until above that; isn't that true? So isn't the company 13 14 reserving Clay Basin and the aquifers as a last -- on this supply stack, they are not going to use those until 15 16 they are maxed out on spot purchase. Isn't that what this is saving? 17 18 I don't get that they are being maxed out on Α. spot purchases. I'm not -- it doesn't say that they 19 20 can't use more spot gas. 21 0. Okay. Let me go back to my original question. 22 Don't you think that if your supply reliability resource 23 was just to rely on spot purchases, that that's a very risky proposal? Because you are assuming there will be 24 available spot purchases, and you will -- you are 25

Page 310 assuming you will get them at reasonable prices? 1 2 Α. Well, usually companies don't rely a lot on spot gas. They call it firm gas. I don't know why they 3 4 are being called spot gas here. But generally it's firm gas under firm arrangements --5 6 ο. So you are talking about --7 And priced at -- priced at spot market prices. Α. Yeah. How long does it take to schedule and 8 0. 9 receive gas in that process? 10 It generally takes a day. Α. 11 So if you had a problem, you are going to wait Q. 12 at least a day before that even is an option, right? 13 Α. No. Well, you have times during the day to You also have, you know, the nomination 14 buy qas. There's -- I forgot, there's four. There's 15 cycles. five now. Or there was four. You don't have to -- you 16 can buy it later than one day in advance. 17 Okay. So I'm going to ask you a question I 18 0. 19 asked you yesterday. If you are putting yourself in Tina Faust's shoes, and it's you that gets the call at 20 21 three in the morning that there's going to be a problem 22 with the supply, are you comfortable relying on spot 23 purchases? 24 I would have made some other sort of Α. 25 arrangement.

Page 311 Okay. I think we all agree. We would agree 1 0. 2 with you on that. Okay. 3 Now, Mr. -- or your counsel, Mr. Snarr, asked 4 you about the sources of the gas. You were here yesterday for Ms. Faust's testimony and you heard her 5 say, "I think that the company's entered into long-term 6 contracts and some short-term contracts to buy gas 7 mostly in Utah and Wyoming." Do we agree with that? 8 I don't -- I don't recall that testimony. 9 Α. 10 Okay. Well, are you willing to accept that 0. 11 subject to check, that that's where the gas comes from? 12 Α. Subject to check, yes. 13 Okay. Have you checked to see whether there's 0. 14 even any available supply on the Northwest Pipeline that's available to -- for the company to take? Do you 15 even know whether that exists? 16 17 I assume that there's gas available on a Α. 18 pipeline. 19 ο. Do you know whether there's gas available for the company to purchase on that pipeline? 20 21 Α. I have not conducted an analysis to see if 2.2 there are -- there are suppliers available, but I assume 23 that, just like any other pipeline, there's spot markets, and if you pay the price, you get the gas. 24 I'd like you to look at this Exhibit OCS -- I 25 Q.

Page 312 don't know. I don't remember what exhibit it was. 1 2.1, 2 excuse me. 2.1 to your direct testimony, I believe it You were asked about this. It's a data request. 3 is. 4 MR. SNARR: Is that 2.06 in terms of the data 5 request response? 6 MR. SABIN: Yes. 7 MR. SNARR: Thank you. I have it. 8 Α. 9 ο. (By Mr. Sabin) The actual question there is 10 to please identify the interstate pipeline on which DEQP is interconnected, and then it says, "Please explain 11 12 whether DEQP receives and delivers gas to each 13 interstate pipeline during the winter season." 14 These are pipelines that may deliver gas into DEQP, but that doesn't mean those are pipelines where 15 16 the company gets gas from these pipelines; isn't that right? Just because these pipelines have gas that goes 17 18 into DEQP doesn't mean that DEU buys gas or gets gas 19 from these pipelines? 20 Α. No. That does not mean that DEU buys gas on 21 these pipelines, but I don't see any reason why they 22 couldn't. 23 0. Well, again, have you gone and looked at any of these pipelines and the availability of supply on 24 those pipelines over the years? 25

Page 313 Well, it's my opinion -- it's my experience 1 Α. 2 that gas is a competitive commodity, and if you are 3 going to pay the price, you are going to get the gas. 4 Right. And we're assuming on a supply -- on a 0. design peak day, again, that this supply would be 5 available. And if you are going to go -- you are going 6 7 to go buy -- you are suggesting that reliability ought to rely on pipelines that are even further distant than 8 9 the supply sources that the company is relying on? 10 I am sorry. Could you repeat that. Α. I lost 11 your --12 Q. Would you agree with me that these other 13 pipelines that deliver gas here that you are talking about, that the company is talking about in its 14 response, they are not closer to the company's demand 15 16 center; they are further away? 17 They are further away, but that Α. Yes. 18 shouldn't be a -- something that stops the company from 19 buying the gas. 20 You don't think that the risk of supply ο. 21 interruptions is greater the more distance and the more 22 impediments you potentially have between you and the gas 23 supply? Technically yes, but you have got a lot of 24 Α. 25 companies on the East Coast that buy gas, that used to

Page 314 buy all their gas in the Gulf Coast, and gas traveled 1 2 thousands and thousands of miles. And I guess the point there is, they used to? 3 0. 4 Right? Right. They don't any --5 Α. Now they have underground storage and LNG 6 ο. 7 plants and --8 Α. No. They have Marcellus shale gas 9 in western --10 And Marcellus. They have Marcellus too. Ο. But 11 the majority of the LNG plants we looked at yesterday 12 are located up in the northwest United States; isn't 13 that right? 14 Α. In capacity-constrained areas. That's why 15 they have LNG for capacity. 16 Okay. In any event, you would have to, for 0. this proposal that you are talking about or this 17 discussion you have had with your counsel, you would 18 have to enter into long-term gas supply contracts, 19 right? Or you would suggest that, I think is what you 20 21 were saying. 2.2 Α. Well, I -- no, not long -- long-term in the 23 industry means long -- generally for gas supply means 24 longer than one year. Generally there -- companies 25 usually enter into seasonal supplies, winter months.

Page 315 1 So are you talking --0. 2 Α. Five winter months. What duration of contract are you talking 3 0. 4 about? Are you talking about an interday contract? Are you talking about a monthly con -- what kind of contract 5 6 are you talking about? 7 A typical gas purchase contract or that would Α. be applicable or would be in effect for the winter 8 9 season. 10 Okay. So you are talking a seasonal gas 0. supply contract. Okay. Right, and the company already 11 12 assessed that, did it not, in its Option 1 of its 13 analysis? It already went out and said, "We could do this, and here is the cost associated with it. Here is 14 how much extra capacity you would have to purchase, and 15 here is all the details." Isn't that what the company 16 did in Option 1? 17 18 Α. That was part of Option 1. 19 MR. SABIN: Okay. I don't think I have any 20 further questions. 21 CHAIRMAN LEVAR: Okay. Thank you. Did you 2.2 want to do any more? 23 MR. SNARR: Just one question that has been raised that needs to be addressed. 24 25 CHAIRMAN LEVAR: Okay. Thank you. Go ahead.

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1	REDIRECT EXAMINATION
2	BY MR. SNARR:
3	Q. Mr. Mierzwa, I'd like to direct your attention
4	back to your Exhibit 2.1, and within that exhibit the
5	response to OCS data request 2.02. Do you have that in
6	terms of the basic response provided by the company?
7	2.02, the written response provided by the company.
8	A. Two point OCS 2.02?
9	Q. Yes.
10	A. Yes, I have it.
11	Q. And there's an answer there that's provided by
12	Dominion. Could you just read the second sentence of
13	that answer?
14	A. "The company does not know where the gas comes
15	from prior to the point of purchase."
16	MR. SNARR: Thank you. I have no further
17	questions.
18	CHAIRMAN LEVAR: Thank you. Commissioner
19	Clark, do you have any questions for Mr. Mierzwa?
20	COMMISSIONER CLARK: No questions. Thank you.
21	CHAIRMAN LEVAR: Commissioner White?
22	COMMISSIONER WHITE: No questions. Thank you.
23	CHAIRMAN LEVAR: I don't have anything
24	further. Thank you for your testimony yesterday and
25	this morning.

1	Page 317 MR. SNARR: May Mr. Mierzwa be excused now?
2	CHAIRMAN LEVAR: I'll just ask if any party or
3	commissioner in the room has any reason not to excuse
4	him. I am not seeing any, so he is excused. Thank you.
5	And I think we had discussed at this point going to the
6	Magnum witnesses. Mr. Dodge.
7	MR. DODGE: Yes. Thank you, Mr. Chairman.
8	Thank you and the parties for allowing us to go out of
9	order. Magnum would like to call Kevin Holder.
10	COURT REPORTER: And you are going to be
11	facing away from me, sir, so if you could be sure you
12	are talking right into your mic.
13	THE WITNESS: You bet.
14	CHAIRMAN LEVAR: Do you swear to tell the
15	truth?
16	THE WITNESS: I do.
17	CHAIRMAN LEVAR: Thank you.
18	KEVIN HOLDER,
19	was called as a witness, and having been first duly
20	sworn to tell the truth, testified as follows:
21	DIRECT EXAMINATION
22	BY MR. DODGE:
23	Q. Mr. Holder, can you state your name and your
24	business address?
25	A. My name is Kevin Holder. My business address

Page 318 is 3165 East Millrock Drive, Suite 330, Holladay, Utah. 1 2 By whom are you employed and in what capacity? Q. Α. I am the executive vice president of Magnum 3 4 Energy Midstream Holdings, a subsidiary of Magnum Development. 5 Can you give a brief description of your 6 ο. educational background. 7 I hold a Master's of Business Administration 8 Α. 9 degree from the Meinders School of Business at Oklahoma City University and a Bachelor of Science in business 10 11 administration from Louisiana State University. Go 12 tigers. 13 ο. And can you give a brief description of your professional experience. 14 15 More than 30 years of my professional career Α. has been in gas midstream space. Prior to joining 16 17 Magnum in 2015, I was the principal and general manager of SRV Energy Advisors, an advisory research and 18 consulting firm focused primarily on investment 19 20 opportunities in the energy space. 21 Before that I was senior vice president, chief commercial officer of Cardinal Gas Storage Partners 22 where I headed all commercial activities including 23 marketing, business development, asset optimization, 24 25 contract administration, commercial regulatory affairs

Page 319 1 and more. 2 I served in various senior management roles 3 with Enabled Midstream Partners, formerly known as 4 CenterPoint Energy Pipeline and Field Services from 1992 to 2008, including accounting, regulatory affairs, 5 operations and marketing, business development for 6 natural gas gathering, processing, transportation, 7 storage of natural gas and natural gas liquids. 8 9 From 1986 through 1991 I was a senior rate and 10 regulatory analyst for CenterPoint Energy, a multiple --11 a multi-state electric and natural gas utility. 12 0. Mr. Holden, in this docket did you prepare and 13 have filed your direct testimony marked as Magnum Exhibit 1.0, along with exhibits to that document, and 14 surrebuttal testimony marked as Magnum Exhibit 1.0 SR? 15 16 Α. Yes, I did. 17 And do you adopt that as your testimony here Q. 18 today? Yes, I do. 19 Α. 20 I should have asked, do you have any ο. 21 corrections to it first? 2.2 Α. T do not. 23 0. Thank you. MR. DODGE: I would move the admission of 24 25 Magnum Exhibits 1.0, as well as the exhibits to that,

Page 320 and 1.0 SR. 1 2 CHAIRMAN LEVAR: If any party objects to that 3 motion, please indicate to me. I am not seeing any 4 objection, so the motion is granted. MR. DODGE: 5 Thank you. (By Mr. Dodge) Mr. Holder, do you have a brief 6 ο. summary of your testimony? 7 Α. I do. 8 Please proceed. 9 ο. Thank you. For the record, I will refer 10 Α. 11 throughout my statement to Magnum Energy Midstream and 12 Magnum Development collectively as Magnum. 13 Magnum's purpose for testifying today is First, Magnum agrees that utilities and LDCs 14 twofold. 15 such as DEU absolutely must address both natural gas supply reliability risk, as well as intraday peak hour 16 supply risk. Increasing demands on natural gas 17 resources and infrastructure, as well as the 18 proliferation of intermittent renewable resources 19 20 require utilities to confront these concerns and risks. 21 Secondly, Magnum is testifying today because 22 its natural gas storage project was among the options considered by DEU for responding to those risks, and 23 Magnum's project was addressed at length in testimony 24 25 and exhibits in this docket.

Magnum initially intended to remain an interested but neutral party in this proceeding. We did not decide to intervene and file testimony until we determined the relative cost, risk and benefits of the Magnum project had been inaccurately characterized on the record before the commission.

7 In particular, Magnum concluded that the 8 public record presented an apples-to-oranges comparison 9 to the Magnum project in comparison to other options. 10 My testimony is intended to clarify the public record 11 and to present clear apples-to-apples comparisons 12 between Magnum's storage project and comparable LNG 13 options.

Magnum operates the only proven or developed 14 salt dome storage resource in the western United States. 15 This remarkable domal salt resource, rare outside the 16 Gulf Coast, offers high deliverability multi-cycle 17 storage with proven reliability. Its flexibility, 18 including the number of available turns or yearly 19 20 circles, far exceeds that of traditional storage reservoirs or LNG facilities. 21

It will be available year-round, offering multiple days of supply reliability and/or peaking as needed, as well as expeditious injectability for recharging of the caverns. I discussed Magnum's project

	Page 322
1	in more detail in my prefiled direct testimony as well
2	as my prefiled surrebuttal testimony in this docket.
3	Magnum offers economic economical,
4	all-inclusive, safe, reliable on-system options that
5	will resolve both supply reliability and peak hour
6	concerns. Magnum's proposal to DEU would allow for
7	capacity necessary to effectuate these services proposed
8	and would deliver quantities of gas needed for supply
9	reliability and/or peak hour demands at a cost that will
10	save rate payers millions of dollars every year compared
11	to LNG options.
12	Mr. Mendenhall stated in his opening statement
13	that the numbers that make up Magnum's proposal do not
14	add up. Magnum's response to that is, you simply can't
15	apply utility cost of service and rate-making logic to
16	third party commercial decisions. These costs are
17	further detailed in my prefiled and surrebuttal
18	testimony.
19	The Magnum facilities will allow DEU to adjust
20	deliverability and peak hour requirements as need for
21	day-to-day operational means, in response to supply
22	reliability and/or peak hour demands. Magnum offers
23	significant flexibility in terms of scope and design of
24	the facilities, including options for DEU to participate
25	as an equity partner.

Page 323 1 Magnum's project is shovel ready, with all the 2 necessary regulatory approvals in hand, other than some 3 additional permitting necessary to extend the pipeline 4 beyond Goshen, and could be operational within 36 months following execution of definitive agreements. 5 At DEU's request, Magnum has responded to 6 7 several specific proposals. It's had numerous other follow-up discussions. Magnum offers DEU significant 8 optionality, given the flexibility of its high 9 10 deliverability multi-cycle salt cavern storage. 11 In response to specific requests from DEU, 12 Magnum's very specific proposals addressed both DEU 13 system supply reliability concerns and its peak hour In general, DEU's testimony in this document 14 concerns. 15 compares Magnum's proposals for addressing both supply 16 reliability and peak hour issues with an LNG proposal that is designed to address only supply reliability 17 18 concerns. 19 As you will see in my prefiled direct 20 testimony, when properly compared on an apples-to-apples 21 basis, the options offered by Magnum compare very 22 favorably to any LNG option. Furthermore, Magnum has 23 developed the only proven, commercially viable salt storage option in the western United States, with 24 25 caverns already in service, ahead of schedule and under

Page 324 1 budget. 2 These caverns of natural gas liquid storage 3 are very similar to natural gas storage caverns and have 4 already been constructed or are in service, significantly de-risking and shortening the time 5 necessary to develop future caverns for natural gas 6 7 storage. Magnum's ability to design, construct, own and 8 9 operate salt storage energy infrastructure cannot be reasonably questioned. Moreover, construction and 10 11 operation of the other equipment required for natural 12 gas storage is relatively simple. Compression equipment 13 and a pipeline header, both of which utilize standard, well understood and easily operated equipment. 14 15 Magnum's affiliates, owners, employees and consultants have more than adequate experience to -- and 16 17 expertise to construct and operate storage and pipeline facilities. 18 19 Mr. Gill stated in his opening statement that 20 Magnum has not provided any engineering studies to 21 support its proposal. That does not mean these studies 22 don't exist. They do. As Magnum stated in -- as Magnum 23 stated in its data responses to DEU, due to ongoing negotiations with potential shippers, the scope and 24 25 design of the header and the storage caverns is being

1 finalized. 2 As is industry standard, this highly proprietary and confidential information will be made 3 4 available to DEU as appropriate when a definitive agreement is executed. 5 Additionally, I would like to make a couple of 6 7 points of clarification. Several times in my statement and prefiled testimony I refer to the Magnum project as 8 being shovel ready and as being an on-system option or 9 I would like to explain what specifically I 10 service. 11 mean by this. Let me discuss shovel ready first. 12 Magnum currently holds a FERC 7C certificate 13 that approves the construction, operation and maintenance of all pertinent facilities necessary to 14 construct the Magnum project for Magnum storage 15 facilities to the Goshen hub. 16 17 Basically, this certificate allows Magnum -basically this certificate allows Magnum to proceed with 18 construction of its project immediately at a time of 19 20 Magnum's choosing, including but not limited to the 21 purchase of rights-of-way, the mobilizations necessary 22 to construct the storage caverns to store natural gas 23 supply, the associated compression needed for injection 24 and withdrawals, and the associated piping and header 25 facility necessary to transport natural gas to receipt

delivery points downstream. 1 2 In fact, Magnum has already begun many of the 3 steps necessary to place these services -- to place 4 these facilities into service, including the negotiation and purchasing of rights of way. That, by any 5 definition, is shovel ready. 6 7 I also explain in my prefiled testimony that in March 2018 DEU requested for the first time that 8 9 Magnum provide a proposal for system supply and peaking gas to be delivered further downstream from Goshen. 10 Т 11 explained that to the -- that to extend Magnum's header 12 beyond the Goshen hub, as recently requested, will 13 require an additional FERC regulatory approval, which may be accomplished via either Magnum's existing FERC 14 blanket certificate, an amendment to its existing FERC 15 16 7C certificate, a new FERC filing or other regulatory options. 17 Logically, the ultimate determining factor for 18 extending its pipeline heading would be based upon DEU's 19 20 final determination of services required, as agreed to 21 by Magnum and DEU in a definitive agreement. 2.2 Secondly, I would like to address the meaning 23 of on-system as it pertains to Magnum's option for DEU. 24 The proposed DEU Magnum interconnect will allow 25 DEU-owned natural gas supplies to be delivered directly

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Page 327 1 into the DEU gas distribution system on a no-notice 2 basis with gas controlled at the interconnect under the 3 direct supervision of DEU gas control.

4 DEU will not have to wait for natural gas to travel 80 to a hundred miles before the supply will be 5 available for service. Based on pipeline size, design, 6 7 pressure and line pack, the on-system natural gas supply proposed by Magnum is a no-notice service that will be 8 9 available instantaneously, whenever DEU requires the 10 supply, subject to the terms of a service agreement and 11 at a pressure necessary to effectuate the delivery of 12 the service for which DEU has contracted.

13 More importantly, DEU gas control can have 14 primary flow control at the Magnum DEU interconnect and 15 can call on the supply at any time it is contracted for outside of the normal NAESB nomination cycles without 16 prior notice to Magnum. Said another way, this is true 17 instantaneous, no-notice service, unlike any other 18 19 option offered by other interstate pipelines or storage 20 providers.

My testimony explains that whether the supply is physically located one mile or 100 miles away, if the pressure necessary to maintain the flow is accomplished, distance to the supply source for operational reasons is irrelevant. That distance, however, is extremely

Page 328 relevant with regards to the safe storage of natural gas 1 2 supplies, given Magnum's distance from the Salt Lake 3 City valley and the Wasatch Fault. 4 With this in mind, the Magnum gas storage facility will serve the precise function as an on-system 5 resource. It will involve a direct interconnection with 6 7 DEU's distribution system that will give DEU direct control over its natural gas supply. 8 To challenge Magnum's project as anything but 9 an on-system option is to make the distinction between 10 11 on and off-system resources meaningless. Stated another 12 way, DEU's definition of on-system is anything that they 13 own and control, thereby wiping out all other options. Speaking of the 100 mile pipeline, DEU 14 15 believes that a pipeline that is 100 miles in length somehow poses an unacceptable risk to reliability. 16 17 That's an interesting position to take being that DEU and its affiliate DEQP own and operate over 30,000 miles 18 of natural gas pipelines, according to the DEQP's 2018 19 20 customer meeting presentation slide 31. 21 Finally, Magnum would like to address the RFP 22 process. Magnum believes an additional RFP process 23 would be prudent and extremely valuable as it would 24 allow for more thorough understanding of exactly what 25 DEU requirements are from third party options.

Page 329 Magnum has provided, at DEU's request, 1 2 proposal after proposal with extremely limited feedback 3 in return. Magnum believes a more formal process 4 whereby DEU states specifically what its requirements are to meet supply reliability would allow for further 5 clarification. 6 Examples of these requirements could be, but 7 not limited to, more exact pressure information, more 8 9 exact location for an interconnection, more exact design 10 specifications with regards to an interconnect, as well 11 as more exact gas supply requirements. 12 In closing, Magnum maintains a very positive relationship with DEU and would love an opportunity to 13 work with DEU and its customers and regulators to 14 15 develop a timely, cost effective, safe and reliable, high deliverability, multi-cycle salt cavern storage 16 facility, along with associated storage and no-notice 17 services to resolve DEU's supply reliability and/or peak 18 19 hour requirements. 20 We appreciate this opportunity to better 21 explain the nature and cost of the services that Magnum 22 can provide. Thank you. MR. DODGE: Mr. Holder is available for 23 cross-examination. 24 25 CHAIRMAN LEVAR: Thank you. Any questions

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Page 330 from Utah Association of Energy Users? 1 2 MR. RUSSELL: Thank you, Mr. Chairman. Not this morning, thanks. 3 4 CHAIRMAN LEVAR: Okay. Thank you. Mr. Snarr, any questions from the Office of Consumer Services? 5 6 MR. SNARR: No questions. CHAIRMAN LEVAR: Mr. Jetter from Division of 7 Public Utilities? 8 9 MR. JETTER: I have no questions. Thank you. CHAIRMAN LEVAR: Okay. Mr. Sabin or 10 11 Ms. Clark? 12 MR. SABIN: Can I ask for just one minute? Ι 13 just -- I don't know that we have any, but I want to just verify with the client that we don't need to ask 14 15 any questions. 16 CHAIRMAN LEVAR: Sure. Do you need enough time to take a recess, or should we just all sit here 17 for a minute? 18 MR. SABIN: Maybe -- well -- maybe five 19 20 minutes. Could we have five minutes, and hopefully that 21 will save us a bunch of time. We won't need to go into 2.2 a bunch. 23 CHAIRMAN LEVAR: Okay. We'll take a five 24 minute recess. 25 (Recess from 9:43 a.m. to 9:51 a.m.)

Page 331 1 CHAIRMAN LEVAR: Okay. I think we're ready to 2 go back on the record. So any cross-examination from 3 Dominion? 4 MR. SABIN: We just have a very few brief 5 questions. 6 CROSS-EXAMINATION BY MR. SABIN: 7 Mr. Holder, thanks for being here. 8 I want to 0. 9 just talk with you -- I appreciated your opening 10 statement. You have now seen what the company has done as far as the -- how broadly it cast its net with regard 11 12 to options. 13 Do you think, or do you agree with DEU that 14 it's -- the mix of options that it has considered in the process of its analysis; in other words, you know, it 15 looked at demand response. It looked at off-system, 16 third party supply. It looked at, you know, Magnum and 17 18 LNG at other options. 19 Are you aware of any other option that you would think the company should have considered that 20 21 isn't in the mix? The type of option, I mean. 2.2 Α. Not specifically, no. 23 0. Okay. I wanted to just talk about, as I 24 understand your proposal to the company as it relates to control or ownership, I take -- I understand that Magnum 25

Page 332 is not offering the company control of the storage 1 2 facility itself. Is that accurate? 3 Α. That is correct. 4 ο. And it also wouldn't have any control over the stretch of pipe from the storage facility to the Goshen 5 6 junction, right? 7 Α. Correct. 8 Q. Okay. 9 Α. But ownership. What's that? 10 0. 11 But ownership in. Α. 12 Q. Ownership in what? Storage caverns, portions of the pipeline that 13 Α. would deliver that gas to the preferred point in the 14 Salt Lake City valley. 15 Well, I just -- and I just want to be clear. 16 0. My point is, the company is not going to own and control 17 the storage facility, right? 18 19 Α. It will -- we have proposed in discussions that DEU could explore with Magnum in the ownership of a 20 21 storage cavern. 22 Q. Right. But you are not going to give majority 23 control of your storage facility to the company, right? 24 That is correct. Α. 25 Q. Okay.

1	Page 333 A. Operational control, that is correct.
2	Q. And you are not going to give control to the
3	company over the stretch of pipe to Goshen, right?
4	A. Correct.
5	Q. Okay.
б	A. And the reason being, are there other shippers
7	associated with that project that we would need to have
8	that control.
9	Q. And you are going to have to accommodate
10	A. Yes.
11	Q for other customers, right?
12	A. Yes.
13	Q. Okay. And then I just finally, I just want
14	to I think I heard this in your statement. At least
15	I wrote down this quote. There have been discussions,
16	even significant discussions and extensive discussions
17	between Magnum and the company for at least almost two
18	years or two years, thereabouts, by my timeline. Is
19	that is that right?
20	A. Yes. There have been discussions, but it's
21	mainly been a request from the company for Magnum to
22	provide a proposal. There has been very little feedback
23	in return.
24	Q. I totally understand, and in those discussions
25	the company actually sent down people to meet with you?

Page 334 1 Α. Correct. 2 Q. Including engineers? 3 Α. Yes. 4 ο. To look at your proposal. They asked you questions and --5 6 Α. Been very accommodating. MR. SABIN: Okay. I have no further 7 questions. 8 CHAIRMAN LEVAR: Thank you. Any redirect, 9 10 Mr. Dodge? 11 MR. DODGE: No, thank you. 12 CHAIRMAN LEVAR: Commissioner White, any 13 questions? COMMISSIONER WHITE: I am curious about these 14 other shippers with potential contracts, I guess. And 15 without divulging any kind of confidential proprietary 16 negotiations, how are those -- how did Magnum determine 17 to bid into those offers or projects with these other 18 19 shippers? 20 THE WITNESS: Well, that's interesting. There 21 are a number of opportunities out there in association 22 with activities up and down the interstate pipeline corridor. There are opportunities associated with 23 activities that are taking place in California, Las 24 25 Vegas, Phoenix, as well as the publicly announced

1	Page 335 repowering project at the Intermountain Power Plant.
2	COMMISSIONER WHITE: And obviously we weren't
3	privy to the specifics of the RFP process here, but if
4	you walk me through, if you were able to, I guess
5	write the RFP or the process, what would it look like to
6	allow a more robust process, I guess, as far as you
7	know?
8	THE WITNESS: Well, yeah, that's that's a
9	good question. Typically an RFP process that we would
10	bid into would state numerous details associated with
11	the project, and those details could include volume
12	required, where that volume is sourced, where that
13	volume is delivered, the time frame that they need for
14	this particular project to be in service.
15	What are the receipt points? What are the
16	delivery points? Are there numerous receipt delivery
17	points that need to be discussed? Background
18	information associated with the financing of the
19	projects, financing of any facility that would be
20	necessary to effectuate this service.
21	Pressures are extremely critical in
22	understanding. Exact locations as to where the gas
23	needs to be tied into. What type of service? Is it
24	interruptible? Is it firm? Is it no notice? Is it for
25	supply reliability? Is it for peak hour demand?
1	

Page 336 Commissioner, I could go on and on, but it 1 2 gets very, very specific. 3 COMMISSIONER WHITE: In your experience, have 4 you, in your previous life and with other storage endeavors, have you bid into other RFPs for a similar 5 type service? Or is this the first of its kind? 6 THE WITNESS: No, absolutely. We are in the 7 process right now in other RFPs unrelated to this docket 8 9 and have in the past several times. 10 COMMISSIONER WHITE: Let me ask you about 11 these proprietary engineering studies. If I heard you 12 correctly, you said you would not be able to provide 13 those until you actually had a definitive executed agreement. Is that typical? I mean, I quess to me it 14 15 seems like how -- I am just wondering out loud how would Dominion evaluate it before and then sign an agreement. 16 I quess I am trying to figure out if that makes sense or 17 18 not. THE WITNESS: Well, it does. Typically the 19 20 way that is done, based on my experience, has been, you 21 have a negotiation period. You put together a proposal. 22 You negotiate back and forth. If that proposal meets

23 their threshold or meets whomever's threshold to move 24 forward, then you move forward with a definitive 25 agreement in the forms of a precedent agreement or

1 preceding agreement.

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-	preceding agreement.
2	In that preceding agreement there are several
3	conditions that can be, excuse me, negotiated into that
4	agreement. One of those could be access to this type of
5	information to verify that what you are agreeing to can
6	actually be accomplished.
7	For example, I built a storage facility in
8	Louisiana that was 20 BCF all for one client, a super
9	major. One of the conditions that they negotiated into
10	the precedent agreement was the ability to bring in
11	their independent engineering firm to verify what we
12	were building would actually work. That's that's
13	where you get into passing along proprietary
14	information, engineering studies, based on my
15	experience.
16	COMMISSIONER WHITE: Thank you. I have no
17	further questions.
18	CHAIRMAN LEVAR: Commissioner Clark?
19	COMMISSIONER CLARK: Good morning, Mr. Holder.
20	THE WITNESS: Good morning.
21	COMMISSIONER CLARK: Did Magnum respond to one
22	or both of the February 2016 RFPs? And I am referring
23	to an RFP for peak hour requirements and then the peak
24	shaving facility related evaluation. I think you were
25	involved in one of those. And would you clarify that

1 for me?

2 THE WITNESS: Yes. I'd love to. And that's a 3 great question. And that's -- that's kind of, it's a 4 perfect opportunity for me to explain how we kind of got 5 to this apples-oranges comparison.

6 When we initially looked at those RFPs, if you 7 go back and look at them, I believe I am correct when I 8 say this, that both the LNG RFP and the peak hour RFP 9 were written for the purposes of resolving peak hour 10 issues, not supply reliability issues. I believe I am 11 correct on that.

So when we started the initial discussions and started working and responding to those RFPs, it was from that perspective. And when you build a storage facility to address peak hour needs, it is a different design than if it is strictly a supply reliability.

17 For example, if they need just 150,000 a day delivered on a 24 hour ratable period over 8, 10, 12, 15 18 days, that's a different design, when it -- as it 19 20 pertains to a cavern, as it pertains to compression, as 21 it pertains to pipeline size, what have you, than 22 solving for a peak hour need, which is, they need gas 23 intraday, over a very short period of time. So in other words, it's almost like a micro burst of gas. 24 25 So when we initially responded to those RFP

Page 339 process that you are referring to, it was for peak hour 1 2 needs. I have not seen an RFP that addresses this 3 supply reliability issue for which this LNG facility is being proposed. 4 5 COMMISSIONER CLARK: So you have referred, I 6 think, to ongoing discussions that you have had with 7 I assume those occurred since the RFP and running DEU. If that's true, have those in any detailed 8 up to now. 9 way addressed the supply reliability issue that is the focus of the application that we have in front of us? 10 11 And how does that relate to your recommendation to have 12 a new RFP focused on supply reliability? 13 THE WITNESS: That's an excellent question. Α 14 perfect example of that would be to read my direct 15 testimony. And in there, you will see, based on the request that we had and the discussions we had with DEU, 16 17 we were instructed or discussed with DEU to come up with a proposal that would address both supply reliability 18 19 and peaking needs. 20 We did that. However, our supply reliability 21 portion of that proposal only allowed for five days of 22 deliverability at 150,000 decatherms a day. We were not 23 told that we needed to address eight days or ten days or 24 what ultimately came out as the number that was filed in 25 the DEU application. It was only after the fact that we

Page 340 1 realized, oh, that was the target that we needed to hit. 2 And so when you look at my testimony, you will 3 see that we included a revised proposal that addresses 4 supply reliability only. But we did not know that until after the direct testimony was filed by DEU in this 5 proceeding. That's the main reason for us intervening 6 7 in this docket. 8 COMMISSIONER CLARK: And have you had any 9 formal response to that subsequent proposal? 10 THE WITNESS: No. 11 COMMISSIONER CLARK: Those are all my 12 questions. Thank you. 13 CHAIRMAN LEVAR: Okay. Thank you. Does the current status of your proposal with DEU articulate or 14 contemplate any penalties or fines in the event that 15 Magnum were unable to deliver under the contract? 16 17 THE WITNESS: That's all subject to 18 negotiation, of which Magnum would be more than happy to entertain those discussions. 19 20 CHAIRMAN LEVAR: Okay. And I -- and just to 21 clarify, I am not asking you to reveal any confidential 22 details that might still be in discussions. But is the 23 concept of that, is that concept currently part of the 24 proposal? 25 No, it is not. THE WITNESS:

2 THE WITNESS: But I am very aware that they 3 have similar provisions in other storage contracts that 4 are known. 5 CHAIRMAN LEVAR: Okay. Are there any risks 6 that cold temperatures would impact either injections or 7 withdrawals into a salt cavern facility? 8 THE WITNESS: I think it's fair to say that if 9 it gets cold enough, the possibility is there. I think 10 if it gets cold enough, there's a possibility that it 11 could impact pretty much anything that's mechanical. So 12 I am not going to rule it out as a possibility. I say 13 the probability is extremely low. 14 CHAIRMAN LEVAR: Would you say lower than a 15 wellhead?
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15 wellhead?
16 THE WITNESS: Yes.
17 CHAIRMAN LEVAR: Okay. Do you have anything
18 to elaborate on that, on why that would be?
19 THE WITNESS: Well, when you think of a
20 wellhead, when I think of a wellhead, I think of a lot
21 of fluid and water coming out of that wellhead that
22 causes freeze-offs. That's primary primarily the
23 driver of problems that you have with freeze-offs and
24 production.
25 We have all the necessary equipment to deal

Page 342 with that at the central location, as well as these 1 2 caverns remain extremely dry. That's not to say that 3 there's not liquid in the form of water that has to be 4 removed at some point, but it's extremely low. 5 CHAIRMAN LEVAR: Thank you. I appreciate 6 those answers. Thank you for your testimony this 7 morning. 8 THE WITNESS: Thank you. 9 CHAIRMAN LEVAR: Mr. Dodge? 10 MR. DODGE: Thank you, Mr. Chairman. Magnum 11 would like to call David Schultz. 12 CHAIRMAN LEVAR: Good morning, Mr. Schultz. 13 Do you swear to tell the truth? 14 THE WITNESS: Yes, I do. 15 CHAIRMAN LEVAR: Thank you. THE WITNESS: Thank you. 16 17 DAVID SCHULTZ, was called as a witness, and having been first duly 18 sworn to tell the truth, testified as follows: 19 20 DIRECT EXAMINATION 21 BY MR. DODGE: 22 Q. Good morning, Mr. Schultz. Would you please 23 state your name and your business address. 24 My name is David Schultz, and my business Α. address is 35 Lake Mist Drive, Sugar Land, Texas. 25

Page 343 1 And by whom are you employed and in what 0. 2 capacity? 3 Α. I am an independent consultant contracted by 4 Magnum Energy Midstream Holdings, regarding the Magnum storage and pipeline options that -- designed to serve 5 the needs of Dominion for supply reliability and/or 6 peaking services. 7 Briefly describe your educational background. 8 0. 9 Α. I hold a master's degree from San Diego State 10 University. 11 And your professional background? Q. 12 Α. For more than 35 years my professional career 13 has been focused in the natural gas and power sectors. Most pertinent -- my most pertinent experience to this 14 15 proceedings includes being senior vice president for LNG America where we sought to bring LNG as a fuel to marine 16 17 and land-based markets in the U.S. Prior to that, I worked in various senior 18 management roles for AGL Resources, including the 19 20 including the startup of Pivotal LNG where I focused on 21 bringing LNG from the utilities, LNG plants and from 22 Pivotal's merchant plans to terrestrial and marine uses. 23 In that role I was responsible for the 24 operation of Pivotal's LNG facilities, sales and 25 marketing, planning, evaluation, design decisions

Page 344 1 regarding possible construction, operation of proposed 2 LNG facilities of similar size to LDC peaking 3 facilities.

During my time at AGL and Pivotal I became intimately familiar with the safety of such LNG facilities, their capital and operating costs. This understanding applies both to new and existing AGL LNG facilities and Pivotal's merchant LNG facilities.

Prior to that role at AGL Resources, I 9 developed for AGL an 18 BCF underground salt dome 10 11 storage facility known as Golden Triangle Storage near 12 Beaumont, Texas, on the Spindletop salt dome. In that 13 role I became intimately familiar with the design safety and safety of underground natural gas storage 14 facilities, including permitting, construction, capital 15 16 costs and operating costs.

Prior to that role at AGL, I was responsible for the development of nearly a 3 billion dollar LNG import facility in Virginia. The remainder of my experience can be found in my prefiled testimony and my CV attached thereto.

Q. Thank you. And did you prepare and arrange
for filing in this docket surrebuttal testimony that has
been marked as Magnum Exhibit 2.0 SR?

25 A. Yes, I did.

Page 345 1 And do you have any corrections to that 0. 2 prefiled testimony? 3 Α. No, I don't. 4 ο. And do you adopt it here as your testimony? 5 Α. Yes, I do. 6 ο. And do you have a brief summary of your 7 testimony? 8 Α. Yes, I do. Thank you. The main purpose of my 9 testimony is to respond to rebuttal testimony of DEU in 10 this docket that proposes to compare and contrast 11 underground salt dome storage for natural gas and -- and 12 a liquefaction of natural gas to make LNG for storage 13 and vaporization to meet a gas utility's supply 14 reliability or peak day requirements. 15 My testimony explains the difference in 16 capital and operating costs, safety, permitting, complexity and future issues that LNG facilities --17 18 COURT REPORTER: Excuse me, sir. Could you 19 just read a little bit slower, please. 20 THE WITNESS: Oh, I'm sorry. 21 COURT REPORTER: Thank you. 2.2 THE WITNESS: I get carried away. 23 Α. My testimony explains differences in capital and operating costs, safety, permitting, complexity and 24 25 future issues that LNG facilities face as they -- as the

1	Page 346 needs of the owning utility change over time.
2	Based on my experience in development,
3	construction and operation of these type two types of
4	facilities, it is my opinion and experience that
5	underground salt dome storage for natural gas is the
6	overwhelming preferred option to meet a utility's supply
7	and/or peak day requirements.
8	Over time both utilities and pipeline
9	companies have supported the construction and operation
10	of underground natural gas storage as a preferred
11	alternative to LNG peaking facilities. In fact today in
12	the US, over 4 TCF, that's trillion cubic feet of
13	underground working natural gas storage is in service,
14	versus an estimated about 30 BCF or billion cubic feet
15	of LNG peaking capacity.
16	Put another way, LNG resources represent about
17	1 percent of the underground storage resources.
18	Underground natural gas storage is clearly the
19	overwhelming industry choice to meet both supply
20	reliability and peak day demands, in addition to
21	offering many services to utilities and pipelines versus
22	a utility-built LNG facility.
23	My testimony explains, in comparison to salt
24	dome storage, LNG facilities involve significantly
25	greater risk, requiring greater regulatory oversight in

Page 347 1 permitting and operations, are at greater risk of 2 obsolescence, require more complex operations, have 3 higher operating and capital costs, and offer less 4 flexibility.

5 I would like to make one other observation. 6 Over time, DEU's position has evolved regarding the 7 nature of the proposed services the LNG facility will 8 provide for its customers. DEU initially proposed a 9 peak day -- a peak shaving facility as described in its 10 RFP dated February 26, 19 -- or 2016 entitled liquefied 11 natural gas, LNG, peak shaving facility evaluation.

Further, in June of this year, as late as June of this year, Dominion Energy stated in an investment presentation that the -- that subject to regulatory approval, it was planning to build an on-system LNG facility that ensures system reliability during critical peak need periods for growing customer base, indicating the plant is intended to meet peak day requirements.

DEU is now characterizing in this docket the LNG facility as a supply reliability facility. Although DEU has continued to evolve its position regarding their operation of the LNG facility, does not change my conclusion that in either case the services offered by Magnum to DEU are far superior to that of DE -- that DEU can receive from an LNG peak or supply reliability

Page 348 1 LNG facility. Thank you. 2 MR. DODGE: Thanks. Mr. Schultz is available 3 for cross. 4 CHAIRMAN LEVAR: I am not sure we had his 5 testimony entered. MR. DODGE: I apologize. Did I not move that? 6 CHAIRMAN LEVAR: Unless I forget. 7 MR. DODGE: I think I forgot. I would move 8 9 the admission of Mr. Schultz's testimony. CHAIRMAN LEVAR: Okay. If anyone objects, 10 11 please indicate to me. I am not seeing any, so the 12 motion is granted. 13 MR. DODGE: Thank you. 14 CHAIRMAN LEVAR: Thank you. Mr. Russell, any 15 questions from Utah Association of Energy Users? 16 MR. RUSSELL: No questions from UAE. Thank you, Mr. Chairman. 17 CHAIRMAN LEVAR: Thank you. Mr. Snarr, any 18 19 questions from the office? 20 MR. SNARR: No. No questions. 21 CHAIRMAN LEVAR: Thank you. Mr. Jetter, any 2.2 questions? 23 MR. JETTER: I have no questions. Thank you. CHAIRMAN LEVAR: Okay. From Dominion? 24 25 MR. SABIN: Just a couple.

1	Page 349 CROSS-EXAMINATION
2	BY MR. SABIN:
3	Q. I want to just address permitting
4	requirements. You spent a significant amount of time in
5	your testimony talking about FERC permitting
6	requirements; is that correct?
7	A. Yes. I spoke to both FERC permitting on LNG
8	facilities, FERC permitting for underground storage, and
9	I used that as illustrative of the differences in
10	permitting requirements between the two.
11	Q. Were you aware that the LNG facility is not
12	going to be a FERC-regulated facility?
13	A. Yes, I am.
14	Q. Okay. So those permitting requirements
15	wouldn't apply?
16	A. Those specifically wouldn't apply, but the
17	differences between the two types of facilities would be
18	considered by whatever regulator is applying or is
19	reviewing those facilities and should be taken into
20	consideration. The same kind of issues, safety,
21	reliability, obsolescence. On and on.
22	Q. Fair enough. But the Magnum facility would be
23	subject to FERC requirements, right?
24	A. Correct.
25	Q. And the LNG facility would not?

Page 350 1 Α. Correct. 2 Q. Okay. And have you familiarized yourself with the permitting requirements under Utah State law? 3 4 Α. No, I have not. Okay. Have you done any work to determine 5 0. whether or not the LNG facility would have a challenge 6 in complying with whatever permitting requirements 7 apply? 8 No, I have not, other than that as prudent 9 Α. regulators, you would be sure that whatever facility was 10 11 built in the state of Utah met safety requirements. For 12 example, PHMSA or NFPA 59A or other industry standard 13 regulatory requirements that would apply to such facilities. 14 15 And were you here when Mr. Gill testified? ο. 16 Α. Yes. And did you hear his testimony that they 17 ο. 18 have -- all of those issues were reviewed as part of the feed study? 19 20 I heard that they looked at issues associated Α. 21 with LNG facilities, including an N minus one kind of 22 contingency. I didn't hear things like a N minus one 23 for a tank or an N minus one for backup power generation 24 or other resources. So I did hear his discussion, but 25 it wasn't extremely detailed in some of those issues.

Page 351 1 Did you read his testimony? 0. 2 Α. Yes, I did. That included the exhibits? 3 0. 4 Α. I read his rebuttal testimony. His rebuttal testimony. You didn't read his 5 0. direct testimony or review any of the engineering 6 conclusions or any engineering documentation? 7 No, I did not. 8 Α. 9 ο. Okay. And it's N plus one, right, not N minus 10 one? 11 Yeah, N plus one. Α. 12 Q. Yeah, okay. On that front, so Mr. Gill has 13 testified in his direct testimony and has provided that 14 information demonstrating that he's met with regulators, and there's not been any concerns raised to this point. 15 16 Do you have any basis to contest that that's not true? 17 Α. No. 18 Okay. Do you also -- you also read 0. Mr. Paskett's testimony, I take it? 19 20 I read his rebuttal testimony. Α. 21 Okay. Did you -- have you done any analysis 0. 22 to look at the growth rate of LNG facilities in the 23 United States in the last 10 years? As participating in LNG issues in the United 24 Α. States over the last 10 years, I have been intimately 25

Page 352 familiar with the issues associated with the growth of 1 2 the LNG industry in the U.S. 0. So if you are right, why is the growth rate of 3 4 LNG facilities 19, almost 20 percent in the last 10 5 years? I think when you look at the analysis that was 6 Α. done, and you consider the types of LNG facilities, in 7 particular, liquefaction facilities that have been 8 9 constructed in that time horizon, you will find that a 10 large number of those -- or several of those facilities, 11 I should say, are, for example, export facilities that 12 are extremely large that have unique characteristics, 13 BCF's of gas coming in and liquefying. Cheniere, Freeport, others along the Gulf 14 Coast and elsewhere have looked at installing immense 15 amounts of liquefaction capacity. 16 17 And have you actually done -ο. What -- I'm sorry. If I could finish. 18 Α. In addition to that, there's been a number of merchant 19 20 facilities built not to serve utility requirements at 21 all that I think are in that number. For example, 22 Stabilis built a facility near George West, Texas. 23 Applied built a facility near Dallas. AGL Resources has built a facility in Jacksonville to serve the marine 24 25 market. Another facility in Jacksonville is under

Page 353 construction, another one in south Florida. 1 2 So there's a lot of facilities in that number 3 that have been built but not for utility operations. 4 ο. And have you actually done any analysis, or are you just kind of shooting from the hip on that? 5 It's from my experience being in the LNG 6 Α. 7 industry for 10 or 15 years. But you haven't actually looked at the 8 0. increase from 2008 to now to identify which facilities 9 10 are utility and which are not? 11 Other than being intimately familiar with the Α. 12 growth of the industry over the last 10 years. 13 Okay. I want to talk about safety. 0. 14 Α. Uh-huh. 15 You -- you indicate that you think that the 0. LNG facility is less safe than supply delivered in the 16 manner that Magnum is proposing. Did you read 17 Mr. Paskett's testimony with regard to the number of 18 incidents at LNG facilities in the past 20 years? 19 20 I have read Mr. Paskett's rebuttal testimony. Α. 21 Then you would know that he talks about that 0. 22 there was only one incident in that entire time at any LNG facility. 23 24 I saw that, and I made a comparison to Α. Yes. 25 interstate pipelines or transmission lines or pipelines

Page 354 1 having a great deal more. As I understand that a US 2 natural gas market, there's something in the order of 3 nearly 30 TCF trillion cubic feet of gas that move on 4 pipeline, an enormous amount. There's 30 BCF that could move in and out of LNG storage. 5 6 So if you do on an adjusted basis per volume, the risks of someone being hurt in the pipeline system 7 per unit of L -- per unit of gas is much lower for 8 9 pipelines than it is for an LNG facility. 10 I am just wondering how you can say that where 0. there's only been one incident. I mean how can you say 11 12 it's less safe where there's only been one thing happen 13 in 20 years? 14 Α. There's -- again, it's on a per-unit basis 15 so --16 Q. Okay. -- when you look at it on a per-unit basis, if 17 Α. you divide one by 30 BCF and you divide -- times the 18 19 number of years that you want to look at over the horizon, and you divide 90 or whatever the number was 20 21 times 30 TCF over the time horizon, the per unit 22 incidence is much lower for pipelines than it is for 23 LNG. But in both cases we're talking about really 24 0. small decimal numbers, aren't we? 25

Page 355 1 Α. Yes. 2 Q. Okay. All right. 3 And in fact, both facilities, if built to Α. 4 extreme standards, can be equally safe. Okay. And then the last thing I want to talk 5 0. with you about is, I just want to make sure you 6 understand -- did you look at the location where this is 7 being proposed to be built, the LNG facility? 8 9 Α. Yeah. 10 Do you know what's around it? 0. 11 There's -- it's a -- generally an industrial Α. 12 kind of area that has room to put 160 acre LNG facility 13 into it. No. But do you know the specific neighbors? 14 0. What's the neighbor -- what's operated on the 15 16 neighboring properties? 17 No, I do not. Α. 18 0. So you don't know then that this is by an asbestos landfill? 19 20 An asbestos landfill today could be a golf Α. 21 course or a housing development tomorrow. 22 ο. You really think urban encroachment is likely in that area in the imminent future? 23 24 Imminent future would mean tomorrow. Α. Twenty years, in 20 years. You think it's 25 Q.

Page 356 going to happen in 20, 25, 30 years? 1 2 Α. I am no expert in the urban growth rates of the greater Salt Lake City area. 3 4 ο. Okay. So you wouldn't know whether there's 5 really an urban encroachment problem here then, would 6 you? Today, I don't believe there is. But it's not 7 Α. to say that tomorrow there couldn't be. 8 9 Q. Thank you. 10 MR. SABIN: That's all I have. 11 CHAIRMAN LEVAR: Okay. Thank you. Any 12 redirect, Mr. Dodge? 13 MR. DODGE: No. I have no questions. Thank 14 you. 15 CHAIRMAN LEVAR: Okay. Commissioner Clark? 16 COMMISSIONER CLARK: No questions. Thank you. 17 CHAIRMAN LEVAR: Commissioner White. 18 COMMISSIONER WHITE: No questions. Thank you. 19 CHAIRMAN LEVAR: I just want to ask if you 20 have anything to add or supplement to Mr. Holder's 21 answer to my question about potential impacts of cold 22 temperatures on operations at a salt cavern, injections 23 or withdrawals. 24 THE WITNESS: Sure. I agree with Mr. Holder. 25 There are differences between a wellhead at a salt

Page 357 cavern and wellheads in the field. And those two 1 2 differences are one of size. Typically the size of a 3 wellhead on a salt cavern is much larger because you are 4 moving much greater than volumes in and out of the salt caverns at any given incident of time when you are 5 operating injections or withdrawals than a typical well 6 7 in the field. Even the biggest wells in a field don't 8 9 typically move the kinds of volumes that an underground 10 storage cavern can move.

11 Second, because it's a static facility and 12 it's large and you need to protect from freeze-offs. 13 Not only is it dry gas that's coming in and out and you 14 have you less water in the stream that could potentially 15 freeze-off, you can put heat traces or other equipment on that wellhead that will be uneconomic to do on 16 thousands of wellhead in the field that could prevent a 17 freeze-off of a storage wellhead in a cold environment. 18

19 For example, there's underground storage in 20 Canada in very, very cold, extremely cold environments; 21 Aitken City comes to mind and maybe some other 22 facilities, that they have mitigation measures that can 23 prevent freeze-offs out of underground storage caverns. 24 CHAIRMAN LEVAR: Thank you. I appreciate that 25 additional information and thank you for your testimony

Page 358 1 this morning. 2 THE WITNESS: Thank you. 3 CHAIRMAN LEVAR: Anything further from Magnum? 4 MR. DODGE: No. We would just request that Mr. Schultz be excused, and I would personally request 5 at least maybe in the next break that I would be 6 scheduled as well. And Mr. Holder may stay, but I guess 7 I would request we all be excused unless there's a 8 9 reason for us to stay. 10 CHAIRMAN LEVAR: Okay. If anyone in the room 11 has any objection to any of that, please indicate to me. 12 And I am not seeing any, so thank you. 13 MR. DODGE: Thank you, Mr. Chairman. CHAIRMAN LEVAR: And I think we'll go ahead 14 15 and move to Utah Association of Energy Users at this 16 point. 17 MR. RUSSELL: Thank you, Mr. Chairman. UAE calls Neal Townsend to the stand. 18 19 CHAIRMAN LEVAR: Good morning, Mr. Townsend. 20 THE WITNESS: Good morning. 21 CHAIRMAN LEVAR: Do you swear to tell the 2.2 truth? 23 THE WITNESS: I do. 24 CHAIRMAN LEVAR: Thank you. 25 NEAL TOWNSEND,

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Page 359 was called as a witness, and having been first duly 1 2 sworn to tell the truth, testified as follows: 3 DIRECT EXAMINATION 4 BY MR. RUSSELL: Good morning, Mr. Townsend. 5 0. 6 Α. Good morning. 7 Can you state your name and your business 0. address for the record, please. 8 9 Α. My name is Neal Townsend. My business address is 215 South State Street, Suite 200, Salt Lake City. 10 11 By whom are you employed and in what capacity? Q. 12 Α. I am employed by Energy Strategies as a 13 principal. And I don't know if this is necessary, but can 14 0. you briefly describe your educational and professional 15 background for us? 16 17 I have an engineering degree from the Α. Yes. University of Texas at Austin and an MBA from the 18 University of New Mexico. I worked for the Division of 19 20 Public Utilities here at the State of Utah for three or 21 four years before joining Energy Strategies in 2001. 22 ο. Thank you. Did you prefile rebuttal testimony 23 in this docket on September 6th of 2018? I did. 24 Α. And was that testimony on behalf of UAE? 25 0.

Page 360 Yes, it was. 1 Α. 2 Q. Okay. And do you adopt that testimony as your testimony in this proceeding? 3 4 Α. I do. 5 0. Do you have any corrections to make to that 6 testimony? 7 Α. I do not. MR. RUSSELL: And at this point I'll go ahead 8 9 and move for the admission of Mr. Townsend's rebuttal 10 testimony. 11 CHAIRMAN LEVAR: If anyone objects, please 12 indicate to me. And I am not seeing any, so the motion 13 is granted. 14 0. (By Mr. Russell) Your testimony was fairly 15 short, but have you prepared a summary for us today? 16 Α. I do have one. Thank you. 17 Q. Okay. Good morning. UAE did not file direct 18 Α. testimony in this docket and has not taken a position 19 20 regarding preapproval of DEU's proposed LNG facility. 21 In its application DEU was clear that its proposed LNG 22 facility is only being planned to serve sales customers. 23 However, in its direct testimony the OCS testifies that if the application is approved, transportation customers 24 25 should bear some of the cost responsibility of the LNG

Page 361 1 plant. 2 Similarly, the DPU suggests that to avoid 3 cross-subsidization, transportation customers be charged 4 for burning service or, worse, have shutoff valves installed in the event these customers' usage exceeds 5 their delivered supply after a DEU curtailment order. 6 In my rebuttal testimony I respond to both the 7 OCS and DPU testimony. At the outset, I point out that 8 9 this may not be the appropriate forum for determining cost allocation for the proposed LNG plant. However, to 10 11 the extent cost allocation is addressed in this 12 proceeding, I recommend that transportation customers be 13 excluded from being assigned any LNG facility costs. First, DEU's application makes it clear that 14 15 these facilities are being proposed to serve sales 16 customers, not transportation customers. Second, as I 17 explained in my prefiled testimony, transportation customers are responsible for arranging their own supply 18 19 needs. As part of this responsibility, transportation 20 customers are subject to penalties for failure to 21 balance their consumption with delivery of their 22 scheduled supply during periods of system constraint. 23 Third, there is currently an open docket that 24 addresses a newly proposed hold burn to scheduled 25 quantity restriction that would have new, higher

25	situation and ask what your opinion is of what you would
24	Q. Okay. I'd like to give you a hypothetical
23	A. I did not.
22	listen to the testimony?
21	Q. Were you here in the room yesterday or did you
20	A. Good morning.
19	Q. Good morning.
18	BY MR. JETTER:
17	CROSS-EXAMINATION
16	MR. JETTER: I do have a few brief questions.
15	do you have any questions?
14	CHAIRMAN LEVAR: Okay, thank you. Mr. Jetter,
13	MR. SABIN: We do not have any questions.
12	Dominion have any questions?
11	CHAIRMAN LEVAR: Mr. Sabin or Ms. Clark, does
10	MR. DODGE: No questions, thank you.
9	Magnum have any questions for Mr. Townsend?
8	CHAIRMAN LEVAR: Thank you. Mr. Dodge, does
7	for direct examination.
6	questions for Mr. Townsend and will make him available
5	MR. RUSSELL: I don't have any additional
4	during supply disruptions. That concludes my summary.
3	appropriate tools for managing transportation service
2	existing and proposed tariff provisions are the more
1	Page 362 penalties during periods of supply constraints. These

Page 363 expect Dominion to do in this -- in this situation. 1 And 2 hypothetical situation is a transportation customer 3 supply fails to be delivered. The Dominion Energy 4 Utah's supply is short of its expected need during that day by 30,000 cubic feet, or something within the range 5 but less than the full capacity of the LNG facility they 6 7 have proposed. Do you think that the prudent choice for the 8 9 utility would be to curtail -- and I am going to add one more portion to my hypothetical here, which is the 10 11 transportation customer refuses to voluntarily curtail 12 its use. 13 In that scenario do you think that it would be 14 appropriate for Dominion Energy to physically cut that 15 customer off by closing the valve at the meter? Or do 16 you think that it would be the appropriate choice for 17 Dominion to continue to serve out of the LNG facility to 18 that customer? 19 Α. Well, under those circumstances, at first I 20 think they would impose their hold burn to scheduled 21 quantity restriction that's being proposed in this other 22 docket, and the customer would be subject to those 23 penalties that would be in that docket, whatever those happen to be ultimately. 24 25 But in terms of what happens to the customer,

Page 364 you know, how Dominion would try to meet that load or 1 2 not meet that load, that would be up to Dominion. You 3 would have to ask them how they would do that. But 4 those penalties would be quite substantial that would be -- are being discussed under the hold burn to scheduled 5 quantity docket. 6 Well, and let's say my hypothetical, this is a 7 0. -- this is a hotel. And they are unwilling to turn the 8 9 gas off to heat the hotel. In that case where you are left with -- in my hypothetical the only choice is to 10 11 either use gas out of the LNG facility or to cut that 12 customer off, would you suggest that it would be 13 appropriate for Dominion to cut that customer off? 14 Α. And in your hypothetical are you assuming that the supplier for the hotel is just gone on vacation or 15 16 _ _ 17 Q. Yes, yes. 18 -- what are you assuming regarding that? Α. 19 Q. Their supply is not showing up. 20 Well, I think it would be quite unusual. Α. And 21 but I would -- like I said, I would expect Dominion to 22 take whatever actions that are allowed under its tariff to deal with such a situation. 23 Even if that remains cutting that customer off 24 ο. prior to exhausting its LNG facility? 25

Page 365 Well, I think they would impose some 1 Α. 2 substantial penalties on that customer, and that 3 customer is going to get the signal, if they do it one 4 time. Now, there's a question of whether they were 5 6 just absolutely ignoring the problem and just going on about their business or were they -- or was there some 7 reason why they didn't shut off when they should have 8 and cut back their usage. You know, those are sort of 9 10 fact patterns that we are just sort of speculating about 11 here. 12 Q. We are speculating, I agree. But sort of the 13 purpose of my hypothetical. Let me ask kind of the same target, the same idea, a different way. 14 Is there any value to having the option to pay the penalty and 15 16 receive gas service through the LNG facility, as compared to not having the LNG facility available and 17 having a hard cutoff? 18 19 And so the alternatives here are A, pay penalty and receive service or not have the alternative 20 21 and not pay penalty and be cut off. Do you think that 22 there is a value to having the option to receive 23 service?

A. I suspect that's up to the individual customer as to whether they see value in such an option, you

Page 366 1 know. And I can't speak as generally. It's just going 2 to be customer by customer. Do you think it would be appropriate to give 3 0. customers that choice in their tariff? 4 Well, I think the appropriate thing is to have 5 Α. tariff provisions like were being discussed in the hold 6 burn to quantity. We also have imbalance penalties. 7 Those are the appropriate place for those to be 8 9 addressed. 10 MR. JETTER: Thank you. I have no further 11 questions. 12 CHAIRMAN LEVAR: Thank you, Mr. Jetter. 13 Mr. Snarr? 14 MR. SNARR: I have no questions. 15 CHAIRMAN LEVAR: Okay. Thank you. Any redirect, Mr. Russell? 16 17 MR. RUSSELL: No, thank you, Mr. Chairman. CHAIRMAN LEVAR: Okay. Commissioner White, do 18 19 you have any questions? 20 COMMISSIONER WHITE: No questions, thank you. 21 CHAIRMAN LEVAR: Commissioner Clark? 2.2 COMMISSIONER CLARK: I have no questions, 23 thank you. CHAIRMAN LEVAR: I don't either. Thank you 24 25 for your testimony today.

Page 367 1 THE WITNESS: Thank you. 2 CHAIRMAN LEVAR: Anything further from UAE? 3 MR. RUSSELL: No further witnesses. I would ask if Mr. Townsend can be excused however. 4 5 CHAIRMAN LEVAR: If anyone in the room objects 6 to that, please indicate. I am not seeing any, so thank 7 you. 8 THE WITNESS: Thank you. 9 MR. RUSSELL: Thank you, Mr. Chairman. CHAIRMAN LEVAR: Okay. Mr. Jetter? 10 11 MR. JETTER: The division would like to call 12 and have sworn in Douglas Wheelwright. 13 CHAIRMAN LEVAR: Good morning, 14 Mr. Wheelwright. 15 THE WITNESS: Good morning. 16 CHAIRMAN LEVAR: Do you swear to tell the 17 truth? 18 THE WITNESS: I do. 19 CHAIRMAN LEVAR: Thank you. 20 DOUGLAS WHEELWRIGHT, 21 was called as a witness, and having been first duly 22 sworn to tell the truth, testified as follows: 23 DIRECT EXAMINATION BY MR. JETTER: 24 Good morning, Mr. Wheelwright. Would you 25 Q.

Page 368 1 please state your name and occupation for the record. 2 Α. My name is Douglas D. Wheelwright. I am a 3 technical consultant with Division of Public Utilities. 4 There we go. And in the course of your employment with the 5 0. Utah Division of Public Utilities, have you had the 6 opportunity to review the testimony in this docket filed 7 by the company and other parties? 8 9 Α. Yes, I have. 10 And by the company I'd like to correct for the 0. record that I am referencing Dominion Energy Utah. 11 Did 12 you cause -- create and cause to be filed with the commission direct and rebuttal -- excuse me, surrebuttal 13 testimony in this docket? 14 15 Yes, I did. Α. 16 Do you have any corrections or changes you 0. would like to make to either of those? 17 I have two brief corrections to my surrebuttal 18 Α. testimony. On page 2, line 49 and 50, where it says the 19 20 DEU was ranked 14th, that should be changed to 11th. 21 And that same change on the next line on line 50. 22 ο. Thank you. With those -- with those two 23 corrections, if you were asked the same questions that are contained in both your direct and surrebuttal 24 testimony, would your answers remain the same? 25

Page 369 Yes, they would. 1 Α. 2 MR. JETTER: I'd like to move at this point to 3 enter into the record direct and surrebuttal testimony 4 filed by Mr. Wheelwright, along with -- direct was -let's see, included Exhibits 1.0 through 1.6. And the 5 surrebuttal included exhibits, Surrebuttal Exhibits 1.0 6 7 through 1.4. 8 CHAIRMAN LEVAR: If any parties objects to 9 that motion, please indicate. I am not seeing any objection, so the motion is granted. 10 11 MR. JETTER: Thank you. 12 Q. (By Mr. Jetter) And Mr. Wheelwright, have you 13 prepared a brief summary of your testimony? Yes, I have. 14 Α. 15 Please go ahead. Q. Thank you. Good morning, commissioners. 16 Α. In 17 this docket Dominion Energy Utah has asked for approval to construct an on-system liquefied natural gas 18 facility. In order to help evaluate the company's 19 20 application, the division hired Daymark Energy Advisors 21 to review the information and provide analysis. 2.2 Mr. Allen Neale from Daymark provided direct and surrebuttal testimony on behalf of the division and 23 24 identified specific areas of concern and recommendations 25 which support the division's position. Mr. Neale is

Page 370 1 here today and will be providing testimony at this 2 hearing.

3 The requirements for approval of a resource decision are identified in Utah code Section 54-17-402. 4 5 In this proceeding the commission is to determine if the proposed request is in the public interest, taking into 6 7 consideration a number of specific requirements. The first requirement identified in the Utah code is whether 8 9 the proposed resource will most likely result in the acquisition, production and delivery of utility services 10 11 at the lowest reasonable cost to retail customers.

Approval is not warranted because Dominion Energy has failed to show that the proposed LNG facility will result in the provision of services at the lowest reasonable cost. It is clear that Dominion Energy wants to build an LNG facility but may not need this type of facility based on the cost of other options that may be available.

19 The very heart of this issue is the company's 20 failure to establish a clear need for the identified 21 resource. The company's provided instances of supply 22 cuts due to cold weather conditions. However, these 23 conditions have been short in duration and have been 24 satisfied using other storage or purchase options. 25 The purported secondary benefits, such as

Page 371 earthquakes, land slides, and remote distribution of LNG 1 2 are ill served by the proposed resource, especially if 3 it is meant to remedy the supply failures Dominion 4 Energy identifies. Another requirement of the Utah code that must 5 be considered is the long-term and short-term impacts. 6 7 The proposed LNG facility will require a large capital expenditure that will put upward pressure on rates. 8 9 Based on the information from the U.S. Energy Information Administration and the American Gas 10 11 Association, Utah no longer enjoys some of the lowest 12 gas prices in the country. Adding significant long-term 13 cost to customer rates for an LNG facility that will have limited use does not serve the public interest. 14 The division also recommends that the 15 16 commission consider the impact to customer rates for 17 this facility, along with the potential increase that is likely to occur with the next general rate case 18 scheduled to begin in 2019. 19 20 The storage tanks that are for the proposed 21 facility will take 150 days to fill, and company 22 witnesses have testified that the send-out model will be 23 used to determine the most cost effective way to fill LNG tanks. 24 25 Even though the proposed facility would be

Page 372 1 filled during the summer months, when the market price 2 for natural gas is usually low, the send-out model will 3 most likely select more expensive Westpro production to 4 fill the tanks due to limitations and restrictions built 5 into the send-out model.

6 With expensive gas going to the facility and 7 the high cost to liquefy, store and vaporize the gas for 8 future use, the company estimates that gas coming from 9 this facility would cost \$8.70 per decatherm based on 10 the current cost of service price. This price per 11 decatherm is significantly higher than the current 12 market price and would be passed on to customers.

13 The division is not convinced that the proposed facility will be under the complete control of 14 15 Dominion Energy Utah. The daily management of system pressures on both the Dominion Energy Utah distribution 16 17 and the Dominion Energy Questar Pipeline system are managed by pipeline employees in the gas control 18 19 department. The daily management of both systems is 20 accomplished by shared employees from a common gas 21 control room.

Based on the response to data requests, it appears that the operation of an LNG facility would be jointly managed by employees from Dominion Energy Utah and Dominion Energy Questar Pipeline.

1 This application has identified various 2 options and reasons for selecting the proposed LNG 3 facility. However, it appears that many of the 4 alternatives have been hand selected and may not have 5 been given the same initial requirements for a fair 6 comparison.

7 Rather than identifying a specific need to be 8 met and seeking any and all resources to meet that need 9 and evaluate the options, it appears that the company 10 already knew what course of action it wanted to take. 11 As early as 2014, the company began looking at the cost 12 and possible locations for adding an LNG facility to its 13 distribution system.

14 Investor presentations in 2017 from Dominion 15 Energy Utah's parent company identified one of the 16 sources for continued revenue growth for the utility in 17 future years will come from the addition of an LNG 18 facility in northern Utah.

Bids from other parties to meet supply
reliability needs that have been identified in this
docket were not received until as late as 2018.
Therefore, it appears that the decision to build the LNG
facility was made before other options were reviewed.
In summary, the company has not demonstrated
that the proposed LNG facility is in the public interest

1	Page 374 or that the proposed facility will result in the lowest
2	reasonable utility service. Dominion Energy Utah has
3	not satisfied the requirements for preapproval as
4	outlined, and the company's request should not be
5	approved.
6	If the commission finds that further action is
7	needed, it should order Dominion Energy Utah to clearly
8	define the needed capabilities and issue an all-source
9	RFP to meet the specific need and requirement. And that
10	concludes my summary.
11	MR. JETTER: Thank you. I have no further
12	questions for Mr. Wheelwright now. Tender him for
13	cross-examination, questions from the commission.
14	CHAIRMAN LEVAR: Thank you. Mr. Snarr, do you
15	have any questions?
16	MR. SNARR: No, the office has no questions.
17	CHAIRMAN LEVAR: Okay. Thank you. Mr. Dodge,
18	any questions from Magnum?
19	MR. DODGE: No, thank you.
20	CHAIRMAN LEVAR: Mr. Russell?
21	MR. RUSSELL: No, thank you, Mr. Chairman.
22	CHAIRMAN LEVAR: Why don't we go ahead and
23	take a 10 minute break, and then we'll go to any
24	cross-examination from Dominion. I think our clock is
25	now in substantial compliance with federal law, so we'll

Page 375 come at about five to. 1 2 (Recess from 10:46 a.m. to 10:55 a.m.) 3 CHAIRMAN LEVAR: Okay. We're back on the 4 record. And we will go to any cross-examination of Mr. Wheelwright by Dominion Energy Utah. 5 6 MS. CLARK: Yeah. Just a few, thank you. 7 CROSS-EXAMINATION BY MS. CLARK: 8 Mr. Wheelwright, in the course of the work you 9 ο. have conducted in this docket, you reviewed Ms. Faust's 10 analysis and the options the company considered, did you 11 12 not? 13 Α. T did. And can you, sitting here today, identify any 14 0. option that the company overlooked and failed to include 15 in that analysis? 16 17 Α. Not that I am aware of. You talked today, Mr. Wheelwright, about your 18 Q. 19 concern about control of the proposed LNG facility. Were you able to review data request responses that were 20 21 issued in response to Division of Public Utilities' 22 information request? 23 Α. Yes, I was. And did you review DPU 9.12 identifying how 24 0. this facility would be operated from a gas control 25

1	Page 376 perspective?
2	A. I did.
3	Q. And did you see in that answer that any use of
4	the LNG resource would be under the direction of the
5	director of engineering and the vice president and
6	general manager of Dominion Energy Utah?
7	A. I did. I also respond read and included in
8	my surrebuttal testimony the response to DPU 9.13. If
9	you would like, I could share that with you. And that
10	specifically says that in emergency or unforeseen
11	situations that are not caused by weather, gas supply
12	and gas control would monitor pressures and make
13	determination if the LNG facility should be used to
14	maintain those pressures.
15	That to me says both entities are going to be
16	involved.
17	Q. So give me just one second. To be clear,
18	Mr. Wheelwright, that 9.13 also indicated that the use
19	of the LNG resource is under the direction of the two
20	individuals I identified?
21	A. I agree.
22	Q. So you would agree that under any
23	circumstances, executives and officers of Dominion
24	Energy Utah would be involved in the decision making,
25	would you not?

Page 377 1 I believe they would be involved, yes. Α. 2 Q. Okay. Couple more questions. Do you subscribe to and agree with Mr. Neale's testimony and 3 conclusions in this matter? 4 5 Α. Yes. And at lines 789 to 798 of his testimony --6 ο. 7 and I am going to paraphrase. If you would like to read 8 it, I would be happy --9 Α. I don't have it with me, no. Okay. Well, let me paraphrase and if it's --10 0. 11 MR. JETTER: Can I just interrupt? Is this 12 direct or surrebuttal? 13 MS. CLARK: It is 789, I believe his direct. (By Ms. Clark) He indicates that he has heard 14 0. of instances when industrial customers have refused to 15 restrict usage when the economics didn't support it and 16 that he's not confident that residential users would 17 18 restrict. Would you agree with that conclusion? Residential -- I'm sorry. I didn't understand 19 Α. 20 the question. 21 0. Let me rephrase. When discussing the notion 22 of demand response and the demand response option 23 evaluated by the company, Mr. Neale suggests that he is aware of circumstances where industrial customers have 24 failed to restrict when directed to do so, and he seems 25

Page 378 to express cynicism that residential customers would 1 2 restrict if called upon to do so. And I am just asking if you agree with those observations and conclusions. 3 I would ask him. I don't know if residential 4 Α. customers would restrict usage or not. I don't know. 5 6 MS. CLARK: Okay. I don't have any other 7 questions. 8 CHAIRMAN LEVAR: Okay. Thank you. Any 9 redirect, Mr. Jetter? MR. JETTER: No, thank you. 10 CHAIRMAN LEVAR: And Commissioner White? 11 12 COMMISSIONER WHITE: No questions. Thank you. 13 CHAIRMAN LEVAR: Commissioner Clark? 14 COMMISSIONER CLARK: No questions, thanks. 15 CHAIRMAN LEVAR: I don't think I have any 16 either. So thank you for your testimony, Mr. Wheelwright. 17 18 THE WITNESS: Thank you. 19 CHAIRMAN LEVAR: Mr. Jetter? 20 MR. JETTER: Thank you. The division would 21 next like to call and have sworn in division witness 2.2 Allen Neale. 23 CHAIRMAN LEVAR: Good morning, Mr. Neale. 24 THE WITNESS: Good morning. 25 CHAIRMAN LEVAR: Do you swear to tell the

1	Page 379 truth?
2	THE WITNESS: I do.
3	CHAIRMAN LEVAR: Thank you.
4	ALLEN NEALE,
5	was called as a witness, and having been first duly
6	sworn to tell the truth, testified as follows:
7	DIRECT EXAMINATION
8	BY MR. JETTER:
9	Q. Good morning, Mr. Neale. Would you please
10	state your name and occupation, and actually, I would
11	also ask you to please spell your last name for the
12	record.
13	A. I will. My name is Allen R. Neale. That's
14	N-E-A-L-E. I am a consultant working in conjunction
15	with Daymark Energy Advisors. And our business address
16	is 370 Main Street, Suite 325, Worcester, Mass.
17	Q. Thank you.
18	A. And Worcester is spelled W-O-R-C-E-S-T-E-R.
19	So sorry, but
20	Q. Thank you.
21	A. Even I can't spell it.
22	Q. And in the course of your participation in
23	this docket on behalf of the Utah Division of Public
24	Utilities, did you create and cause to be filed with the
25	commission direct and surrebuttal testimony in this

1	docket? Page 380
2	A. I did.
3	Q. Do you have any corrections or changes you
4	would like to make to those?
5	A. Not at this time.
6	Q. And if you were asked the same questions
7	contained in both your direct and surrebuttal testimony
8	this morning, would your answers remain the same?
9	A. They would.
10	Q. Thank you.
11	MR. JETTER: I'd like to move at this time to
12	enter into the record the direct and surrebuttal
13	testimony of Allen R. Neale, along with the exhibits
14	that were attached thereto. The direct testimony
15	included 2.0 through 2.17 DIR, and the surrebuttal
16	testimony did not include exhibits, however was simply
17	be filed in confidential and redacted form.
18	CHAIRMAN LEVAR: If any party objects to the
19	motion, please indicate. I am not seeing any objection.
20	The motion is granted.
21	MR. JETTER: Thank you.
22	Q. (By Mr. Jetter) And Mr. Neale, have you
23	prepared a brief summary of your testimony?
24	A. I am going to be as brief as I possibly can.
25	Everybody's pain quotient is, I'm sure, low.

Page 381 1 Go ahead. 0. Great. 2 Α. I was asked by the Utah Division of Public 3 Utilities to address four main points, and I'll try to 4 go through each of them. The accuracy of the models and assumptions 5 used by DEU used to calculate the requirements to meet 6 7 an expected shortfall and so -- the company was, I thought did a great job providing weather history. 8 And in defense of Ms. Faust, and as a former gas supply guy, 9 10 the fact that real low temperature occurred just once is 11 enough to settle the debate about probability because if 12 it happened once, it certainly can happened again. 13 And so I think the company did demonstrate that it had this need, and I would -- my recollection, I 14 think the shortfall on one of the days was like 139,000 15 decatherms. And from that, I think the company came to 16 17 the conclusion, and I am sure it was after they looked at the sizes of vaporization equipment and so forth, 18 that they should put together something that met 150,000 19 20 decatherms a day, provide eight days of service and 21 store 1.2 million decatherms of supply. So I found the 22 company's conclusions to be reasonable. 23 Secondly, I was asked whether the proposed LNG 24 facility is physically capable of meeting any such 25 shortfall, and I was able to by phone and by exhibit, I

Page 382 quess, talk with Mr. Platt about his system and 1 2 discovered they use Synergy to find product. I am older 3 than Mr. Platt, and I go back to the Stoner model, which 4 is what Synergy is based on. So I have a reasonable understanding of what he is using as a tool. 5 Great 6 tool. And after going through the scenarios, I was 7 sure that the LNG facility's full capacity could be 8 absorbed in the area. Now, having said that, the 9 company was also going to, if they had a shortfall, they 10 11 could back off the use of the volumes at a city gate 12 station that was nearby and then use displacement over 13 the pipeline to send gas to other areas, hopefully to take care of other isolated issues. 14 15 So I thought that was a reasonable plan. But, 16 you know, clearly, the LNG facility was going to take 17 care of that area. But they had a plan to use displacement to maybe settle some things on other sites. 18 Third, whether the cost and noncost evaluation 19 20 criteria is robust enough for the selection purposes. 21 You know, I went back and looked at the IRPs that the 22 company had in the past few years provided. And while I 23 saw a description of the LNG facility, it was certainly -- there's probably two or three different 24 25 permutations of what they were looking for in an LNG

1 facility.

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2 So in this case, it was the first time I saw 3 that they came up with the specifics, 150,000 decatherms 4 a day, eight days of service and 1.2 million decatherms of storage. But it did not seem to say that in any of 5 the IRPs. 6 7 In my time as a gas -- manager of gas supply, we had an IRP process, and we would define in our IRP 8 9 process what it was that we needed. And then when we 10 could agree that that was what was necessary to meet 11 needs currently and into the future, you would go out to 12 an RFP to seek that type of supply. And in this case, 13 once again, it was for 150,000 decatherms a day, eight 14 days of service and a storage quantity of 1.2 million decatherms. 15

Now, as I looked at the massive RFPs -- and I know the company's done a lot of work asking different people for supplies -- unfortunately, I didn't see the requirements of 150,000 decatherms a day, eight days of service in those RFP responses.

So I am troubled because I had expected to see several responses from different companies hoping to provide that level service, and frankly, that is what is bothered me the most, that we didn't have a true apples-to-apples comparison. 1 So the last topic was No. 4, whether the 2 proposed LNG facility would meet the standard for this 3 resource investment to be in the public interest. And I 4 just think it fails because you don't have adequate RFPs 5 for that level of service. And so we are unable to 6 really assess what in this case I believe is risk, the 7 cost of risk.

8 The company -- and again, Ms. Faust, I do 9 share your concern. The company needs to have firm 10 supplies to meet its customers' needs. I am acutely 11 aware of that being from New England. And so, however, 12 sometimes when you have RFPs, some of the things you 13 consider, after you receive them, is the price and 14 non-price criteria.

Price is one thing. Risk happens to be a non-price criteria, and it's only after you evaluate the difference in costs that you really know what the value of risk is in this case. I don't believe we have that in front of us, the cost difference between two or more resources that could meet their needs.

And also, I'll just make a comment that either an LNG facility or an underground storage facility would meet, you know, technically their needs. And the definition of peak shaving, I happen to -- in my time, I was in charge of our peak shaving facility. And the

1	Page 385 reason peakers were built is because the cost of
2	transportation exceeded the cost, if you will, over time
3	of building an LNG facility. It was really a capacity
4	issue. And so that's really what the genesis of peak
5	shaving facilities were.
6	And regardless, however, even in this case, if
7	I saw that the economics of building an LNG facility
8	were favorable, I don't care what the purpose it was
9	that I was using the plant for, as long as the economics
10	worked out. And I would say that that pretty much is
11	the essence of any testimony. Thank you.
12	Q. Thank you, Mr. Neale.
13	MR. JETTER: I have no further questions, and
14	Mr. Neale is available for cross from the parties and
15	questions from the commission.
16	CHAIRMAN LEVAR: Thank you, Mr. Jetter.
17	Mr. Snarr, do you have any questions for Mr. Neale?
18	MR. SNARR: No. The office has no questions.
19	CHAIRMAN LEVAR: Thank you. Mr. Russell?
20	MR. RUSSELL: No questions from UAE.
21	CHAIRMAN LEVAR: Okay. Dominion?
22	MR. SABIN: Yes. Thank you.
23	CROSS-EXAMINATION
24	BY MR. SABIN:
25	Q. Mr. Neale, thank you for being here today. I

Page 386 1 want to maybe spend a couple minutes getting out of the 2 way the places where we maybe don't disagree. 3 Α. Okay. 4 ο. And then focus on the places where I think 5 there may be disagreement. Is that okay? It's fine. 6 Α. As I listened to your opening summary, I take 7 0. it from your summary that you don't really dispute the 8 9 company's need for this facility? The company has a need for 150,000 decatherms 10 Α. a day and eight days of service at 1.2 million -- I'm 11 12 sorry, decatherms of storage. 13 That's okay. All right. And so if we move 0. 14 beyond need to what are the resources that can serve that need, I also understood from your testimony that 15 you reviewed with Mr. Platt the company's network 16 17 analysis. I take it from your statement and from your testimony that you don't at this point challenge any of 18 his conclusions or any of his analysis? 19 20 Α. But I would add one thing just over the No. 21 course of the discussion that I have heard, and it 22 surrounds where people can deliver gas or not deliver 23 And I -- it seems to me like it's an open question qas. 24 where people may be able to deliver gas or not. 25 But Mr. Platt has a fabulous tool, and

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1	wherever somebody can deliver gas, I would expect that
2	he would, if it doesn't provide the right pressure
3	profiles in the system, he would take a look at the
4	system, try and determine how much pipe might have to be
5	added to the distribution system so that it would
6	function properly, and that cost would also be imputed
7	against whoever made that proposal.
8	Q. So that we're clear, and I appreciate the
9	clarification.
10	A. Yeah.
11	Q. What I take it you to be saying is that if
12	you were going to you know, he arrived at some
13	conclusions about what happened with the pressures
14	A. Right.
15	Q relative to the LNG facility and other
16	resources, right?
17	A. Other resources, I think he just suggested
18	they arrived there. I am not sure he did any work on
19	the pipeline system.
20	Q. Were you here when he did his presentation?
21	A. I did. I saw when he presented.
22	Q. And you saw that he concluded that the LNG
23	facility, the pressures provided by
24	A. And I think that was his current system.
25	Q. Can you just give me one second to finish my

Page 388 question? 1 2 Α. I'm so sorry, yeah. He looked -- he did look at the current 3 0. 4 system, and he said, if I plugged an LNG facility in the demand center right smack dab in the middle of where 5 most of the people live in the Wasatch Front and, I run 6 that -- that facility against a facility that delivers 7 to the southern point of the system, that the LNG 8 9 outperformed that other resource. 10 Do you -- did you see that? 11 Well, you say outperformed the other. Α. 12 Q. The pressures were better. 13 Α. Well, I might agree that the pressures were 14 better. However, what he may not have done is upgraded 15 the distribution system. 16 We'll get to that. We'll get to that. 0. 17 To come up with a figure for how much he Α. needed to invest in your distribution system. 18 And that's fine. But on the data we 19 ο. Right. had that he was using on the system today, you don't 20 21 dispute, do you, that his network analysis showed that 22 outcome? 23 Α. Well, I would suggest that I agree with the fact that the LNG facility performed the way he said it 24 25 would.

Page 389 1 Okay. And the other resource he tested it 0. 2 against performed the way it did? 3 Α. Against the current facilities. 4 ο. Right. 5 Α. Yeah. 6 Q. Now let's go to your point. So you are suggesting that you could also, I guess, theoretically 7 look at the cost --8 9 Α. Right. 10 -- of changing the system, inserting 0. 11 additional piping into the distribution system, and 12 changing the points of delivery. 13 Α. That is correct. 14 0. Yes. 15 And I only provide that because I want to be Α. 16 fair and equitable about this. 17 I understand. ο. And while I say another source may work, in my 18 Α. opinion it would take work on the distribution system. 19 20 And I want to make sure that those costs get fully 21 reflected so that everybody understands what the real 22 cost difference is. 23 0. And because you have been in this business a long time, I take it you would agree with me that if you 24 are going to install the pipe over 20 plus miles through 25

Page 390 the metropolis of Salt Lake City, that that's going to 1 2 come at a fairly significant cost? 3 I can't say. I don't live here in Utah so... Α. 4 I am sure it's going to cost them. I am equally sure 5 it's probably not as expensive as downtown Boston but 6 I --7 Well, I mean, do you have any idea of how 0. much --8 9 Α. Sure. It's --10 -- how much it costs to lay a mile of pipe in 0. 11 an area like this? 12 Α. It depends on the size, but --13 Okay. We're talking a decent pipe here. ο. 14 Α. I understand. I understand how expensive it is, but the costs still need to be explored regardless 15 16 of the expense. MR. SABIN: Permission to approach and give 17 the witness an --18 19 CHAIRMAN LEVAR: Yes. 20 MR. SABIN: -- exhibit? 21 0. (By Mr. Sabin) Mr. Neale, are you familiar 22 with the Oil and Gas Journal? 23 Α. Somewhat, yes. Okay. It's an industry publication, right? 24 0. 25 Read it several times in the past. Α.

1	Page 391 Q. Right. I'd like you to turn to the second
2	page of this document. I just want to focus on the
3	first full paragraph at the top.
4	It says, "A dramatic drop in outlays for labor
5	was the primary driver of low land pipeline construction
6	costs rates falling nearly 50 percent to 1.9 million a
7	mile from 3.6 million a mile. Material costs were the
8	only category to rise, moving from \$989,000 per mile to
9	1.3 million dollars a mile. The roughly 1 point million
10	decrease in total estimate per mile land pipeline
11	construction costs brought them to 5.9 million dollars
12	per mile, 22 percent lower than 2016."
13	A. Uh-huh.
14	Q. He is talking about the cost to build a
15	pipeline
16	A. I'm sure.
17	Q right? Does that do you have any reason
18	to doubt that that is the average cost of building a
19	pipeline per mile?
20	A. I don't know any specifics. I'll take it on
21	the surface. However, we don't know if this is 10 inch
22	pipe, 4 inch pipe, 6 inch pipe, 18 inch pipe. We don't
23	know.
24	Q. Right.
25	A. So

Page 392 Understood. 1 0. 2 Α. I appreciate the industry average. Yeah. 3 0. 4 MR. SABIN: I would just like to move for the admission of DEU Exhibit 9.0 at this point. 5 6 CHAIRMAN LEVAR: If any party objects to that 7 motion, please indicate to me. I'm not seeing any objection, so it's granted. 8 (By Mr. Sabin) Well, let's just take that 9 ο. 10 industry average. You would agree with me, would you 11 not, that if we followed the solution that you are 12 talking about or considered the option that you are 13 talking about of extending piping through the 14 distribution system to try and match delivery points, 15 that you are talking about a significant cost investment if we're just using that average? 16 17 I can't tell you because I am not running the Α. network analysis. I don't know if you need to do 10 18 feet or a thousand miles. I don't know. I am telling 19 you, it needs to be done, and it needs to be part of an 20 21 exhibit. It's not been done. It's not part of an 22 exhibit relative to any of the underground storage 23 facilities that you were looking at. But even those did not have the right, in my opinion, RFP requirements. 24 25 But even if you are talking two miles, that's Q.

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Page 393 substantially more than the LNG facility? 1 2 Α. How much is the LNG facility? I don't have the numbers in front of me, but 3 0. 4 it was --Not sure. It is --5 Α. What do you -- what do you --6 Q. It was 200 million for the LNG facility. 7 Α. 200 million for the LNG facility; is that right? 8 9 Q. I guess I was looking on a per year basis. 10 Α. Sorry. 11 But that's fine. I guess what I am -- I am Q. 12 trying to get at your comment you raised there. 13 Α. Uh-huh. 14 0. So you agree with me that the network 15 analysis, as done on the current system, was done properly and that his conclusions were correct? 16 17 Α. Relative to citing the LNG plant, that's 18 correct. 19 ο. And the only way you are saying that you could mimic that is if you were to essentially create the same 20 21 kind of delivery from other sources? 2.2 Α. Correct. 23 0. Okay. And those would come at some cost? 24 That is absolutely correct. Yep. That's my Α. 25 statement.

Page 394 All right. The other thing I --1 0. 2 Α. And those costs need to be, you know, married 3 to anybody else's RFP so that you can truly see the 4 difference in cost between the LNG facility --I understand --5 0. 6 Α. -- and that other supply. The third thing I think we agree on, Okay. 7 0. although I want to double-check, is that I took from 8 9 your statement and your testimony that you agree that LNG is an appropriate service to solve the problem the 10 11 company is trying to solve. 12 Α. It can be. That's correct. One of. One of. 13 Yeah. I mean, in your testimony you -- in 0. 14 your direct testimony you specifically say that this is why reg -- this is why LDCs use LNG because it's an 15 appropriate solution to solve this kind of problem. 16 17 Yeah. Even in New England, when we use more Α. than -- well, close to 50 percent of the peak day, 18 demand is served by an LNG facility. If, Lord forbid, 19 20 we suffered a loss of supply from the pipeline, whatever 21 excess capacity we had in the LNG facility would be used 22 to offset those pipeline losses. So I mean, yes. 23 0. Okay. And I'd just like to read two quotes from your testimony. I don't know if you have your 24 25 direct testimony there.

1	Page 395 A. I do.
2	Q. I am on page 18 of your testimony starting at
3	line 461. Tell me when you get there.
4	A. I am here.
5	Q. You say, "LDCs consider LNG service because it
6	satisfies the regulatory obligation to maintain a
7	resource portfolio that meets firm customer demand under
8	design day and extended cold snap conditions. Design
9	weather criteria are usually based on the coldest
10	weather experienced over the last 10 to as many as 30,
11	50 or 100 years. Regardless of the timeframe used for
12	these criteria, many LDCs have experienced record cold
13	weather in the most recent 10 years."
14	A. Yes.
15	Q. Did I read that correctly?
16	A. You did.
17	Q. And you stand by that statement?
18	A. I do stand by that statement.
19	Q. Okay. The other piece I want to read with you
20	has to do with LNG facilities is let me find the page
21	here for you. Yeah, let's go to lines 451 or, excuse
22	me, lines 488. Go to line 488 with me. And I am going
23	to read starting on that line. Are you there, sir?
24	A. I am.
25	Q. Okay. You say there, "LNG is ideal to meet a

Page 396 needle peek need or a loss of supply because it can be 1 2 located on system, sized to meet the scale of the design criteria needs of such events. LNG facilities are 3 4 available for immediate and continuously adjusted dispatch within design limitations and operating 5 parameters and are not subject to fixed intraday 6 nomination cycles of an interstate pipeline." 7 8 Did I read that correctly? You did. 9 Α. 10 And do you stand by that statement? 0. 11 Α. I do. 12 Q. Okay. 13 Α. I also have a beautiful drawing of a load 14 duration curve too, and you didn't mention that. Sorry. I -- I should have brought up how 15 Q. 16 beautifully you have done that. Apologize for that. Okay. Just skipping over some things that we 17 don't need to cover since we have been able to move 18 through that. Yeah. One other thing. On your -- if 19 you could turn to page 89 of your testimony; your direct 20 21 testimony, that is. 2.2 Α. Yes. 23 0. There you say, this is -- regarding -- you have a summary of conclusions here. And one of the 24 conclusions I want to focus on, you say, this conclusion 25

Page 397 No. 2, on page 9, "The proposed LNG facility will 1 2 adequately address the stated need to provide a reliable and low-cost service to firm customers." 3 4 Did I read that to that point right? Ι realize there's more we're going to talk about. 5 But did 6 I read that to that point? 7 You are doing a great job. Α. 8 0. And you stand by that statement? 9 Α. I do. Okay. 10 Now let me focus now on the areas where 0. 11 I think we have some disagreement. And that has to do 12 with the remainder of that sentence. You say, "But this 13 is not sufficient to adequately demonstrate it's most 14 likely to be the lowest reasonable cost option." I'd like to probe that just a little bit with 15 My first question is, I think you agree and I 16 you. think your testimony states this, but I want to make 17 sure you agree, that the company did an extensive amount 18 19 of work to go out and identify options that could serve this purpose and has presented its findings in an 20 21 extensive attachment and exhibits to both Ms. Faust's 22 testimony and other's testimony. 23 Do you agree that the company went out and did an extensive search over a period of years for different 24 options? 25

1	Page 398 A. Well, let me preface it by, they were
2	different options than what you would require of the LNG
3	facility. So I don't find them to be compelling as
4	alternatives.
5	Q. Okay. But let me just ask we'll come to
6	your point. My question is, do you agree that the
7	company spent a significant amount of time researching
8	various options that theoretically in the field could
9	serve as a supply reliability option?
10	A. Well, but you settled on a specific criteria.
11	And none of those options that you sourced meet this
12	criteria. So I don't know what you want me to say. Did
13	you do a lot of work? Yes. Did you do it in the right
14	manner? No.
15	Q. Okay. Well, let's probe that because I think
16	you are not answering my question. You keep dodging my
17	question.
18	A. No. I am not trying to dodge the question.
19	Did you go out and have responses to RFPs? Yes. You
20	did. Was the RFP responsive to the need that you have
21	now structured centered around the LNG facility? No.
22	Q. Well, hang on.
23	A. I appreciate that you have made several
24	attempts. I do.
25	Q. Well, I don't agree with you and I want to

Page 399 1 Α. Okay. 2 Q. I want to probe that. When the company goes out and looks at potentially buying additional supply on 3 4 the interstate pipelines, that could solve this need, could it not, potentially? 5 Well, of course it could. 6 Α. 7 Okay. So the company was casting a broad net. 0. Is there anything wrong with doing that? 8 9 Α. Yes. Once you determined the size of the service that you need, you needed to go out to the 10 11 marketplace and seek RFPs responsive to that need, not 12 rely on RFPs that you had issued over time that were not tied to that need. Clearly they meet some needs but not 13 14 this specific need. 15 Well, did you review the attachments to ο. 16 Ms. Faust's testimony? 17 I think in my testimony I have the Α. Yeah. 18 whole list of every one of them. 19 ο. Then you would know that the company did focus in on the amount of -- the quantity that it was looking 20 21 at when it assessed each one of these options, did it 22 not? 23 Α. So no. It did not. 24 ο. How do you know that, sir? Well, we had some testimony this morning from 25 Α.

Page 400 Witness Holder who said he didn't know about an eight 1 2 day requirement. Has the company imposed an eight day 3 0. 4 requirement? Well, it has when it has reached its design 5 Α. 6 criteria for the LNG facility, be 150,000, eight days and a million two in capacity. 7 But Mr. Neale, tell me where in the testimony 8 0. 9 or where in any document the company has ever said it would only accept eight days. 10 11 Well, listen. If you are trying to suggest Α. 12 that it's a non-price criteria, and if you are going to 13 build a facility that's going to have eight days 14 criteria, you then can't complain about the non-price criteria not meeting -- being only seven days and not 15 16 meeting what you say is what you want. 17 And who has complained about that? ο. Well, you have when you listed, in all your 18 Α. 19 responses, the fact that they were only going to provide 20 you seven days, as opposed to the eight days service 21 that you were going to get out of the LNG facility. 22 ο. I am sorry. I am not familiar with the 23 location or that statement, and I think I have read more testimony than --24 25 I think if you read all of the responses from Α.

Page 401 the RFPs, that will be the conclusion that you reach. 1 2 Q. Well, let's move to that, Mr. Neale, on the RFP front. Do you understand that the company is 3 4 relying exclusively on the responses to its RFPs in reaching its conclusion in this case? 5 I -- well, I can't tell. 6 Α. 7 Okay. 0. 8 Α. I mean I'm sure management has made management 9 decisions. 10 So I want -- I want you to assume for the sake 0. 11 of argument that the company took the information from 12 it -- that it obtained from the RFPs and then went above 13 and beyond that and then started contacting and meeting 14 with each party it could think about that it could identify. Right? 15 16 Do you have any reason to doubt that that's what happened? 17 I am not sure I saw that was documented. 18 Α. 19 Q. Didn't you hear Ms. Faust's testimony? 20 I would like to see it documented. Look, I am Α. 21 sure --22 Q. I am just -- let's just stick to my question. 23 Do you have any evidence that the company didn't do 24 that? 25 The only evidence I have is a lack of an RFP Α.

Page 402 specifically -- okay. I'll go through the numbers 1 2 again -- but that's --3 0. I understand --4 Α. -- tied to a 150,000 decatherms a day, eight days of service at 1.2 million decatherms of storage. 5 And that doesn't answer my question so I'm 6 ο. going to bring you back. My question was, do you have 7 any evidence that the company did not go out and meet 8 9 with every person that they could think about that could provide a reliability solution? Do you have any reason 10 11 to question that? 12 Α. You may have, but there is no evidence in this 13 forum that suggests that you did an RFP blindly for 14 the --Mr. Neale. 15 Q. 16 -- service level. Α. 17 Mr. Neale, I need you to answer my question. 0. You are not answering my question. Do you know any 18 reason to doubt -- do you have any evidence or any 19 documents or any testimony that Ms. Faust and her team 20 21 did not go out and do what she said she did? 2.2 Α. What did she do? Could you restate what she 23 did? My understanding from her testimony is 24 0. Sure. that she sent out two RFPs and acquired the names and 25

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1	interests of a number of parties.
2	A. Was the RFP
3	Q. Okay. Hang on. We are going to focus on my
4	question. Okay. You asked my you asked me to tell
5	you what it is. She testified that she went out, that
6	she met with these people, that she sat down with them,
7	and she talked with them about what they were capable of
8	doing, and that she got their whatever they could do.
9	She and her team investigated it.
10	Do you have any reason to any evidence that
11	she didn't do that?
12	A. I have no evidence to know whether she did or
13	didn't.
14	Q. Thank you. That's actually an answer to my
15	question.
16	A. Yeah, yeah. No, I understand.
17	Q. Okay. Now let's talk about this so-called
18	marketplace you are talking about. Are you aware of any
19	entity that was not considered by the company that could
20	provide any service here to the company?
21	A. That necessarily isn't for me to know. That's
22	up to the company to know.
23	Q. I'm asking you
24	A. I don't I am not a player in this
25	marketplace. However, the company is, and so I expect

	Page 404
1	that that is exactly what they should do. That is what
2	the law says they are supposed to do.
3	Q. What law says that they have to do?
4	A. The requirements to go out, find the most
5	Q. There is no requirement.
6	A. Oh.
7	Q. Not for an RFP, not in this statute.
8	A. Let's take a step back. They need to prove
9	that they need the supply. They need to prove that it's
10	the cheapest possible cost or it's the most reasonable
11	cost based on cost and non-price criteria.
12	Q. And I agree. And so back to your point. You
13	are not aware, I take it then, of any resource that the
14	company did not consider?
15	A. Whether I know it or not is not germane. It's
16	whether the company has searched that out.
17	Q. I understand, and I am only asking you.
18	A. Yeah. I have answered. I said I am not.
19	Q. Okay. And you already testified that you
20	didn't you don't dispute or have any evidence to
21	dispute what the company says it did, right?
22	A. The dispute is simply that there's no
23	documentation that shows you went out for an RFP of
24	surrounding this criteria.
25	Q. I'll come to the RFP. I'll come to the RFP.

Page 405 But you are not aware of any basis to challenge her 1 2 testimony, right, on that point? 3 Α. I only know what is in the dockets, and those 4 responses do not seem to comport to the level of service 5 that you now require. 6 ο. And you were not a participant in the communications between the company and Magnum, for 7 example? 8 9 Α. Absolutely not. So you don't know how much she discussed the 10 0. 11 amounts she needed or the number of days or the kind of 12 facility she was looking for, do you? 13 Α. No. I don't. And I also know that Magnum had 14 an open season that you did not take advantage of. So. and unfortunately for me, as a gas supply guy, here was 15 16 a known supply source that could meet it. They were having an open season, and the decision here has not 17 been made, and I think it would have been prudent of you 18 19 to take an advantage of going into the open season. 20 I understand you take that position, your Q. 21 testimony. 2.2 Α. I am just speaking from my gas supply 23 background. I understand. If Ms. Faust and her team had 24 ο. had a couple of years of discussion with Magnum about 25

1	Page 406 this opportunity about what they could do, an open
2	season wouldn't have really helped, right? You are
3	getting far more detailed communication and information
4	in a one-on-one, face-to-face discussions, aren't you?
5	A. I am not the right guy to answer. The right
6	guy to answer is Mr. Holder, but in my career, I was in
7	many open seasons, for instance, with a group known as
8	Alberta Northeast that we finally were successful after
9	about five permutations of receiving service in the
10	northeast from.
11	So these things change over time. I don't
12	know what Magnum may have learned or not learned from
13	its
14	Q. That's fine. That's my point. You don't
15	know?
16	A. Right.
17	Q. And so you don't know whether an open season
18	would be helpful or not, whether it would provide
19	information that they didn't already have or not?
20	A. I would say it wouldn't hurt.
21	Q. Okay. I appreciate that. Let's get to our
22	this last. I am going to wrap up here. I want to talk
23	about a couple of final issues. As it relates to the
	about a couple of final issues. As it fetates to the
24	issuance of an RFP, who, other than the parties that the

Page 407 circumstance? 1 2 Α. Like I said, I am not a -- I am not an expert 3 in this marketplace. I am sure your gas supply people 4 are. 5 0. Okay. Thank you. 6 Α. I would expect them to be. I think the last couple things I want to cover 7 0. are, as I understand your position, you have a 8 9 concern -- do you still have any concern about -- well, 10 let me back up. 11 Do you agree that there are some third party 12 risks that come with using third party resources when 13 you are talking about supply reliability? In your 14 experience, would you say that it is -- that it is, from a reliability standpoint, it's preferable to have your 15 16 own, controlled own source of gas than to rely on third 17 party? Well, that is exactly what you try to document 18 Α. 19 here, what the value of that risk is. 20 I am just asking if the risk -- if you agree ο. 21 with the understanding that there is, from a non-cost 22 basis, there is some consideration about the risks that 23 come with sourcing from a third party. 24 I -- I am having a hard time figuring out what Α. 25 the difference in risk is. There's risks inherent in

Page 408 operating an LNG facility. Are they any different than 1 2 the risks from a third party? I am not sure there are 3 differences. 4 ο. Well --5 Α. I mean, I ran and operated an LNG facility. Would you like me to talk about Maxon valves failing and 6 not being able to set up your vaporizing? Or do you 7 want me to go through a lot of those things? 8 9 ο. No. I'm actually going to take you to your 10 own testimony. 11 Α. Okay. 12 Q. You agree with me that the Magnum facility has 13 not been built, right? Well, I think they may operate one other 14 Α. 15 facility, but I can't remember. I have read so much. 16 As far as natural gas --0. 17 But they do not have the one that you are Α. interested in up and running, correct. 18 19 ο. Right. And you agree that it would require an 80 to a 100 mile pipeline to connect to the system as 20 21 least? That is what has been bandied about. 2.2 Α. 23 0. Right. 24 I can't officially say it. That's what I have Α. 25 heard.

Page 409 1 Okay. And you actually in your testimony note 0. 2 that the -- one of the risks that comes with sourcing from a third party is that it's a contractual resource 3 4 that is subject to interruption and force majeure events, right? 5 6 Α. Absolutely. 7 0. Right? 8 Α. As well as any and all of your pipeline So you have the same risk, if you will, on all 9 supply. of your supplies. 10 11 Except you wouldn't have that risk on LNG, Q. 12 would you? 13 Well, I don't know. I don't know. If you Α. 14 couldn't get the natural gas because your contracts failed, then you wouldn't have anything to liquefy. 15 So 16 I mean, I don't know. Well, I am just going to focus in on one issue 17 ο. 18 here. 19 Α. Yeah. 20 As far as force majeure events go -ο. 21 Α. Sure. 22 Q. -- you agree with me, don't you, that third 23 party contracts generally contain force majeure clauses? 24 Α. Sure. That exempt the provider from liability? 25 Q.

Page 410 1 Α. Absolutely. 2 Q. Right. And those are the kind of events we're trying to protect against here in this reliability 3 4 docket, right? I understand what you are trying to prevent 5 Α. against, and the question is, what is the relative risk 6 between the different sources? And what is the value of 7 8 that risk? Because you are asking the rate payers to 9 pay this premium to absolve you of any, what you call it, risk as the LDC. 10 11 And you --Q. 12 Α. Because LDCs take this risk every day. 13 We just read earlier that you said that 0. companies in this situation often turn to LNG and that 14 it's an ideal -- you didn't use appropriate. You said 15 it's an ideal solution for this problem. 16 17 Α. It is. 18 Q. Okay. 19 Α. Well, it can be one of the two that I 20 mentioned. 21 0. Okay. 2.2 Α. Right. You agree with me also, I think from hearing 23 0. Mr. Holder's testimony, that this would not be a 24 resource that is owned or controlled by the company, 25

Page 411 1 correct, the Magnum resource? 2 Α. Yes. I have read that. Okay. 3 Q. Heard that. 4 Α. And you agree and I just think I heard 5 0. Mr. Holder say it would not be dedicated supply to the 6 company, that there are going to be other customers on 7 that system that are going to be taking gas? 8 9 I'm sure of it, just as any other underground Α. 10 storage operation. 11 Okay. All right. Q. 12 Α. I can talk about underground storage 13 operations if you want. I don't -- I think we heard from that --14 0. 15 And reliability from them because reliability Α. was another issue, right? 16 17 That's just fine. And finally I want to just ο. ask you, Mr. Neale, I take it that your idea to issue an 18 19 RFP or your thought to issue an RFP comes from a 20 background where you have worked in the gas storage 21 industry before or gas supply industry before? 2.2 Α. LDC. T ran --23 0. An LDC. That's what I mean, sorry, for an 24 LDC? 25 Not supply but --Α.

1	Page 412 Q. Right. Did you do an RFP for everything you
2	did? When you built pipe, did you do an RFP for it?
3	Did you go out and say, "Is this really the right
4	solution? Should we RFP this?"
5	A. Any time I had to have a major supply
6	resource, I did an RFP. Any time we undertook the
7	building of a or rebuilding, if you will, of an LNG
8	facility, we had RFPs.
9	Q. Was that required by your law?
10	A. Absolutely.
11	Q. Okay.
12	A. Just as it is here.
13	Q. Where is it required by law here?
14	A. Well, you need to demonstrate so let's
15	forget about the term RFP. It's what you must
16	demonstrate, that you found the least cost solution.
17	Q. Least reasonable cost solution, correct?
18	A. I would yeah. I would concur with that.
19	Q. That's what the statute says, right?
20	A. And so you must take a look at cost as well as
21	non-price criteria.
22	Q. Agreed.
23	A. And you need to do that from every potential
24	provider.
25	Q. And that's precisely what the company did in

Page 413 1 Ms. Faust's analysis, right? 2 Α. I would suggest that that is not necessarily 3 true because I haven't seen RFPs that went out with this level of service. 4 Thank you, Mr. Neale. I have no further 5 0. 6 questions. 7 Α. Thank you. 8 CHAIRMAN LEVAR: Thank you, Mr. Sabin. Mr. Jetter, any redirect? 9 MR. JETTER: I do have a few redirect 10 11 questions. 12 REDIRECT EXAMINATION BY MR. JETTER: 13 14 0. Were you in the room for most of yesterday's hearing? 15 16 Α. I was. 17 And did you hear testimony from company ο. witnesses that some of the requirements for this project 18 19 are on system and company owned? 20 Α. Yes. 21 If, if those requirements were included in an 0. 22 RFP or known otherwise by the RFP bidders, would there 23 be any purpose in bidding? 24 Well, no, you wouldn't bid. Α. 25 And can you imagine a scenario where you have Q.

Page 414 1 good faith negotiations with a third party to provide a 2 service that couldn't meet those requirements, if you believed that those requirements were necessary? 3 4 Α. No. They wouldn't be good faith negotiations, But No. 2, as I think I explained, they rely on 5 No. 1. third party providers for gas supply services all the 6 time every day, and so this isn't a change in the level 7 8 of risk that they have. It's a risk that is inherit in 9 the industry. Thank you. 10 0. 11 Let me -- because I hear it, it kind of tells Α. 12 me they should be drilling wells in everybody's back 13 yards to get the gas supply on. I find that incredulous. 14 And is it your opinion that a narrow, focused 15 ο. RFP for a specific set of criteria would be one of the 16 best ways to determine what the market out there is for 17 this type of facility or that type of service? 18 19 Α. It absolutely is. 20 And finally, did you hear Ms. Faust's ο. 21 testimony yesterday that she continues to receive 22 e-mails from potential providers? 23 Α. Yes. Do you have any knowledge of whether those 24 ο. providers might be viable or not? 25

Page 415 I have no idea. I am sure she is working hard 1 Α. 2 to find alternate supplies. I'm sure. Q. Thank you. 3 4 MR. JETTER: Those are the only follow-up cross -- excuse me, redirect questions I have. 5 6 CHAIRMAN LEVAR: Thank you. Any recross? 7 MR. SABIN: Two questions. Excuse me. Two questions. 8 9 RECROSS-EXAMINATION BY MR. SABIN: 10 11 Mr. Neale, by virtue of the breadth of the net Q. 12 that the company spread to try and think of options, 13 it's true, isn't it, the company did not impose a requirement of it being on system or being within their 14 control? That's simply two factors the company finds to 15 16 be very important. Isn't that a fair statement? 17 Α. Yeah, I think that's a fair statement. 18 Q. Okay. 19 Α. Yeah. 20 Okay. And then an RFP is not the only way to Q. 21 obtain market information, is it? As long as it's documented, and it's for the 2.2 Α. 23 specific level of service, of course not. 24 Okay. No further questions. MR. SABIN: 25 CHAIRMAN LEVAR: Thank you, Mr. Sabin.

1	Page 416 Commissioner Clark, do you have any questions for
2	Mr. Neale?
3	COMMISSIONER CLARK: No questions. Thank you.
4	CHAIRMAN LEVAR: Commissioner White?
5	COMMISSIONER WHITE: No questions, thank you.
6	CHAIRMAN LEVAR: Mr. Neale, you how
7	familiar are you with the reasons mostly in Ms. Faust's
8	testimony why Dominion has expressed their preference
9	for on-system option under the company's control versus
10	systems that are off system and not in the company's
11	control? Are you familiar with their asserted reasons?
12	THE WITNESS: Sure, I I have listened to
13	exactly what they have suggested. I mean, these force
14	majeure issues, however many you might want to define.
15	Because they are worried about, will this supply show
16	up.
17	At the end of the day, Ms. Faust is trying to
18	serve firm customers that the supply of last resort,
19	that supply must show up for them, must. Otherwise,
20	they are talking about an outage. They can't meet we
21	saw what the costs of an outage are. I am familiar with
22	those. Those look reasonable to me. So they do need to
23	have something that is that they can rely on.
24	CHAIRMAN LEVAR: Okay.
25	THE WITNESS: Now, do they need, you know,
1	

	Page 417
1	ultimate reliability, being on your system? Or is
2	something a hundred miles away really safe enough? In
3	other words, are there really more risks than they
4	accept every day from getting pipeline gas every day?
5	And I would say, they are no different than
6	the risks they assume every day, and so I have a
7	difficult time believing that they need to have
8	something necessarily on system. Would I agree that
9	it's less risky? Maybe. But there are things that can
10	happen with an LNG facility.
11	CHAIRMAN LEVAR: Let me ask my follow-up then
12	because my first question was to set this one up. Based
13	on your understanding of those concerns and those
14	preferences, do you have experience with RFPs using
15	non-cost criteria to evaluate those or very similar
16	concerns?
17	THE WITNESS: So when you make out an RFP and
18	send it out there, and you gather all the information
19	you can, you might gather information on the company,
20	whether it's it has financial, enough backing. You
21	may do in-depth studies on the provider as non-cost
22	criteria, as well as, are they on laterals? Have they
23	had failures on those laterals to be able to send gas?
24	You may do a whole host of study to look at
25	these non-price reasons for either taking the service or
1	

	- 110
1	Page 418 not taking the service. And you should. You should
2	look at the ability of every supplier to do what they
3	say they are going to do in the RFP.
4	CHAIRMAN LEVAR: And have you worked with or
5	observed RFPs using those kind of using those kind of
6	criteria?
7	THE WITNESS: Sure. And for instance, in
8	pipeline supplies we went with different pipeline
9	projects than others because we felt more sure of this,
10	that specific project.
11	CHAIRMAN LEVAR: Thank you. I appreciate
12	those answers. One more question. Why are Worcester
13	and Dorcester pronounced differently?
14	THE WITNESS: In New England we can only
15	pronounce half of our alphabet. That's really the
16	reason.
17	CHAIRMAN LEVAR: Thank you for your testimony
18	today.
19	THE WITNESS: My pleasure.
20	CHAIRMAN LEVAR: I am just trying to balance
21	whether we move ahead or take a lunch break, and I'm
22	probably leaning towards taking an hour break at this
23	point. And assuming there's nothing further from the
24	division, Mr. Jetter?
25	MR. JETTER: Nothing further from the

Page 419 division. 1 2 CHAIRMAN LEVAR: Okay. Why don't we return at about one o'clock to go with the office's witnesses, 3 4 remaining witnesses. Thank you. We're in recess. (Lunch recess from 11:49 a.m. to 12:59 p.m.) 5 6 CHAIRMAN LEVAR: Okay. We're back on the record, and I think we're ready for the Office of 7 Consumer Services' next witness. 8 9 MR. SNARR: Thank you. The Office of Consumer 10 Services would like to call Bela Vastag as a witness. 11 CHAIRMAN LEVAR: Good afternoon, Mr. Vastaq. 12 Do you swear to tell the truth? 13 THE WITNESS: I do. 14 CHAIRMAN LEVAR: Thank you. 15 BELA VASTAG, was called as a witness, and having been first duly 16 sworn to tell the truth, testified as follows: 17 18 DIRECT EXAMINATION BY MR. SNARR: 19 20 Could you please state your name for the 0. 21 record. 2.2 Α. Bela Vastag. Should I spell that for you? 23 No. 24 Q. And where are you employed and in what capacity? 25

Page 420 I am employed as a utility analyst for the 1 Α. 2 Office of Consumer Services. 0. And in connection with your employment there, 3 4 have you assumed some responsibility for, on behalf of the office to investigate and pursue the filing of 5 testimony and exhibits in connection with this 6 particular proceeding? 7 8 Α. Yes. And did you file direct testimony on August 9 ο. 16th, 2018, including attached exhibits? 10 11 Α. Yes. 12 Q. And did you file rebuttal testimony on September 6th, 2018, with -- well, just testimony on 13 September 6th, 2018? 14 15 Α. Yes, I did. 16 And did you file surrebuttal testimony on 0. September 20th with an attached set of exhibits on 17 September 20th? 18 19 Α. Yes. 20 And with respect to those things that you ο. 21 filed so far, do you adopt and affirm what you have said 22 in that testimony? And do you support the submission of 23 those exhibits today? 24 Yes, I do. Α. 25 Thank you. Q.

Page 421 We would ask that those exhibits 1 MR. SNARR: 2 identified as OCS 1D, 1.1D, OCS 1R, OCS 1S and OCS 1.1S 3 be offered and admitted into evidence. 4 CHAIRMAN LEVAR: If anyone objects to that 5 motion, please indicate to me. I am not seeing any 6 indication, so the motion is granted. 7 0. (By Mr. Snarr) Mr. Vastag, have you prepared 8 a summary of your testimony for this proceeding? Yes, I have. 9 Α. 10 Would you please present that summary? 0. 11 Good afternoon. The Office of Consumer Α. Yes. 12 Services recommends that the commission deny the company's request for approval of its decision to 13 14 construct a liquid natural gas or LNG facility. As 15 required by the Utah Energy Resource Procurement Acts, 16 the company has not met its burden of proof in 17 demonstrating that the LNG facility will result in the lowest reasonable cost resource for retail customers or 18 will result in the resource with the best long-term and 19 20 short-term impacts, risk and reliability. 21 The office's recommendation to deny approval 2.2 of LNG facility is based on several reasons. First, as 23 office witness Alex Ware detailed in his testimony, the 24 history of the company's attempts to document the need 25 for an LNG facility in its IRPs clearly shows that the

Page 422 LNG facility has been a solution in search of a problem. 1 2 Not only do the IRPs fail to provide 3 supporting evidence that can augment this current 4 proceeding, but the company's changing rationalization in the IRPs of the need for an LNG facility does provide 5 a very good reason to be skeptical in this proceeding. 6 7 Finding a problem to justify an LNG facility that the company wants to build is a highly unusual approach to 8 9 resource planning or facility investment decisions. 10 Second, the company has not adequately defined 11 or documented its recently claimed supply reliability 12 problem. The only evidence provided has been from one 13 graph in a slide presented at the June 19th, 2018, technical conference in this docket. It's a graph 14 15 showing nomination cycle supply cuts from the past seven 16 years. This is insufficient. Without adequate 17 understanding of the frequencies, magnitudes, causes and 18 remedies of actual supply shortfalls, the most effective 19 20 solutions cannot be identified and evaluated. 21 Third, the company has not adequately explored 22 all alternatives to provide solutions to potential 23 supply shortfalls. A large part of this deficiency stems from the fact that the supply reliability problem 24 25 itself has not been clearly defined.

Page 423 1 Another factor is that the utility 2 shareholders want to see growth in corporate earnings 3 and therefore favor resource choices that involve large 4 investments in rate base, investments such as the construction of a very expensive LNG facility. 5 The company sources natural gas via a large 6 interconnected system, which offers many alternatives to 7 provide supply reliability. The company has not 8 9 provided evidence that it has thoroughly discovered and evaluated all of these alternatives. 10 11 Examples of other alternatives needing further 12 evaluation include additional pipeline interconnections, 13 additional city gate stations, additional backup supply contracts, additional underground storage capacity such 14 as the Magnum facility, for example, and the use of 15 no-notice transportation service. 16 17 The office supports the division's request that the company issue a properly defined RFP to 18 identify resource alternatives, but only if the RFP is 19 20 part of a new proceeding where parties have sufficient 21 time to evaluate the RFP process and the results. 2.2 Fourth, as office witness Jerry Mierzwa testified, constructing an LNG facility for the sole 23 24 purpose of providing backup supply for design day peak demand is inconsistent with observed natural gas 25

Page 424 1 industry practices. 2 Fifth, the company has not evaluated all the 3 risks, including potential public outcry of siting an 4 LNG plant in the densely populated Salt Lake Valley. The construction and operation of an LNG plant in this 5 valley could be derailed by safety issues or -- and 6 public opposition to the plant. 7 And finally, again, for the reasons I have 8 9 just stated, the office recommends that the commission 10 deny the company's request in this proceeding for an 11 approval to construct an LNG facility, and that 12 concludes my statement. 13 MR. SNARR: Thank you. Mr. Vastaq is available for cross-examination or to respond to 14 15 questions from the commission. 16 CHAIRMAN LEVAR: Thank you. Mr. Jetter, do you have any questions? 17 18 MR. JETTER: I have no questions. Thank you. Thank you. Mr. Russell? 19 CHAIRMAN LEVAR: 20 MR. RUSSELL: No questions. Thank you. 21 CHAIRMAN LEVAR: Thank you. Mr. Sabin or Ms. 2.2 Clark? 23 MS. CLARK: No questions. Thank you. CHAIRMAN LEVAR: Commissioner Clark? 24 25 COMMISSIONER CLARK: No questions. Thank you.

1	Page 425 CHAIRMAN LEVAR: Commissioner White?
2	COMMISSIONER WHITE: Good afternoon.
3	THE WITNESS: Good afternoon.
4	COMMISSIONER WHITE: I just want to make sure
5	I understand the office's recommendation in the context
6	of what the division is recommending. Is it the
7	office's belief that there is a need but the need is not
8	specifically defined or not defined with the appropriate
9	level of specificity?
10	THE WITNESS: Right. We agree there could be
11	a need. You know, reliability is extremely important.
12	But before we can proceed to acquire solutions, first we
13	need to define what the problem is very carefully so
14	that solutions that we evaluate are appropriately, you
15	know we know they are appropriately addressing the
16	problem.
17	COMMISSIONER WHITE: That's all the questions
18	I have. Thank you.
19	CHAIRMAN LEVAR: Thank you. I do not have any
20	additional questions. So thank you for your testimony
21	today, Mr. Vastag. Mr. Snarr?
22	MR. SNARR: Thank you. The office would like
23	to next call Mr. Alex Ware as a witness.
24	CHAIRMAN LEVAR: Mr. Ware, do you swear to
25	tell the truth?

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Page 426 1 THE WITNESS: I do. 2 CHAIRMAN LEVAR: Thank you. 3 ALEX WARE, 4 was called as a witness, and having been first duly sworn to tell the truth, testified as follows: 5 DIRECT EXAMINATION 6 BY MR. SNARR: 7 8 0. Would you please state your name for the 9 record. 10 My name is Alex Ware. Α. 11 And could you please tell us where you work Q. 12 and in what capacity? 13 Α. I work for the Offices of Consumer Services as 14 a utility analyst. 15 How long have you worked for the office? Q. 16 Less than a year. Α. 17 And could you give us a thumbnail as to what 0. your prior background was? 18 Prior background, I have a bachelor's degree 19 Α. from the University of Utah in economics, master's 20 21 degree in public policy. I worked for six years with 22 the office of the legislative auditor general doing compliance, financial, investigative audits, and 23 reported those to the audit subcommittee. 24 25 In connection with this proceeding, have you Q.

Page 427 focused on and prepared testimony for submission in this 1 2 proceeding on certain issues? 3 Α. Yes, I did. 4 ο. And did you file direct testimony on August 16th, 2018, on behalf of the office? 5 6 Α. Yes, that's correct. 7 0. And if you were asked those same questions today, would your answers be the same as reflected in 8 9 what has been filed? Yes, they would. 10 Α. 11 And you adopt that testimony here today? Q. 12 Α. I do. 13 MR. SNARR: We'd like to ask for the admission 14 of OCS-3D, the testimony of Alex Ware filed on August 16, 2018. 15 16 CHAIRMAN LEVAR: If any party objects to that, please indicate to me. I am not seeing any objection, 17 so the motion is granted. 18 19 MR. SNARR: Thank you. 20 (By Mr. Snarr) Have you prepared a summary of Q. 21 your filed testimony? 2.2 Α. Yes. 23 0. Would you present that please? 24 After review of the company's 2014 Α. Yes. 25 through 2018 integrated resource plans or IRPs, the

Page 428 office has concluded that Dominion Energy Utah, DEU, did not utilize the planning process as intended to fully document and analyze its need for liquefied natural gas or LNG facility due to its claimed service reliability concerns.

6 Instead, the regulatory record shows years of 7 the company considering an LNG facility to address a shifting rationale of need. The LNG facility was first 8 introduced in the 2014 IRP as a potential peak shaving 9 alternative to the existing aquifer storage facilities. 10 11 The 2015 IRP further evaluated the LNG for peak shaving 12 but determined that LNG was much more costly and less flexible than the aquifers. And the company stated that 13 14 they would not pursue the LNG facility at that time.

15 Then the next year in 2016, in that IRP the 16 proposed LNG facility was proposed again for peak hour 17 -- as a solution to peak hour demand. The 2017 IRP 18 claimed that LNG would be a long-term solution for peak 19 hour demand but could also provide reliability benefits.

Most recently, in the current case that's still open for the 2018 IRP, that IRP states that the LNG is not the best solution for peak hour demand, but instead is needed only for supply reliability; or in other words, needed as a backup supply in case of supply shortfalls on a design peak day.

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1	It is appropriate to be skeptical of the
2	company's claimed need for an LNG facility in light of
3	the shifting rationalization. In addition, in the IRP
4	years DEU has been considering an LNG facility, the
5	company did not provide sufficient information or
6	analyses as required by the IRP guidelines. Instead,
7	DEU simply provided general descriptions of potential
8	uses for LNG in those filings.
9	If DEU had presented relevant analysis in
10	those IRPs, it could have used that as evidence to
11	support the current request to construct an LNG
12	facility. Since the regulatory history does not support
13	the need for an LNG facility, the commission must rely
14	solely on the evidence provided in this case in this
15	docket, which the office's other witnesses have
16	demonstrated is insufficient.
17	The lack of relevant analyses in the IRPs
18	related to the proposed LNG facility suggests a lack of
19	an orderly and advanced planning process. That
20	concludes my summary.
21	MR. SNARR: We offer Mr. Alex Ware for
22	cross-examination or to respond to commission questions.
23	CHAIRMAN LEVAR: Thank you, Mr. Snarr.
24	Mr. Jetter, do you have any questions?
25	MR. JETTER: I have no questions. Thank you.

Page 430 CHAIRMAN LEVAR: Mr. Russell? 1 2 MR. RUSSELL: No questions. Thank you. 3 CHAIRMAN LEVAR: Mr. Sabin or Ms. Clark? 4 MS. CLARK: No questions. Thank you. CHAIRMAN LEVAR: Commissioner Clark? 5 COMMISSIONER CLARK: No questions. Thank you. 6 CHAIRMAN LEVAR: Commissioner White? 7 8 COMMISSIONER WHITE: No questions, thank you. 9 CHAIRMAN LEVAR: And I don't have any others. 10 So thank you for your testimony this afternoon, 11 Mr. Ware. Anything further from the office? 12 MR. SNARR: Nothing further. CHAIRMAN LEVAR: Anything further from any 13 14 party? MR. SABIN: We would like to have the 15 opportunity to have a closing statement, if the 16 commission is willing to consider that. We don't think 17 briefing is necessary, but because of the importance of 18 this consideration and some of the matters that were 19 raised on intervenor testimony that we are not able to 20 21 address in cross-examination, we would love to summarize 2.2 those issues for the commission, if you are -- if you 23 are interested and willing to have that happen. 24 CHAIRMAN LEVAR: So you are speak -- you are 25 talking about doing that this afternoon or right now?

Page 431 MR. SABIN: Whenever the commission wants to 1 2 do that. 3 CHAIRMAN LEVAR: And you don't -- you are 4 ready to go? 5 MR. SABIN: I am ready to go. 6 CHAIRMAN LEVAR: Okay. Anyone else have a 7 position on this, whether you are interested in doing such, whether you have a position on Dominion's interest 8 9 themselves in providing a closing statement? 10 Mr. Jetter? 11 I haven't prepared a closing MR. JETTER: 12 statement, but I don't have an objection to doing so. 13 CHAIRMAN LEVAR: Okay. Any other thoughts, 14 Mr. Snarr? 15 MR. SNARR: Always willing to participate. 16 I'm not sure what we're going to illuminate that wasn't 17 illuminated in cross-examination. If it didn't get covered in cross-examination, then I think we're really 18 reaching and stretching for things that go well beyond 19 20 the heart of the record here. Happy to participate in 21 whatever you decide to do. 2.2 CHAIRMAN LEVAR: Okay. Thank you, Mr. Snarr. 23 Any other -- any additional thoughts, Mr. Russell? 24 MR. RUSSELL: UAE doesn't object, although we 25 don't have a closing statement here and probably won't

Page 432 participate in it, unless something gets said that was 1 2 not said during testimony. I know Mr. Dodge isn't here, 3 and he was the one here representing Magnum, and I don't 4 know whether they would have an interest. I suppose I could try to communicate with him if the commission is 5 interested in hearing from Magnum on that. 6 7 CHAIRMAN LEVAR: Yeah. I am not -- I'm trying to think about the best way to go forward. We -- I 8 9 mean, generally we are not inclined to deny any party's 10 desire to provide statements at the end, and always 11 subject to objection if another party feels like 12 something isn't appropriate for a closing statement. 13 If we're going to just go ahead and move ahead 14 with those now, I'm not sure the best way to handle 15 Magnum because I don't think Mr. Dodge would be available in the time frame we're talking about, and 16 17 that simply may just be a consequence of timing. 18 MR. RUSSELL: Sure. 19 CHAIRMAN LEVAR: So I guess I'll say, feel 20 free to try to communicate however you wish, but I think 21 we're probably inclined to go ahead and move forward. 2.2 MR. RUSSELL: Understood. 23 CHAIRMAN LEVAR: I did have a question I 24 wanted to pose to the counsel. It's a minor, ancillary 25 question to this, but I was going to get counsel's

1	Page 433 thoughts. And maybe before we do this, I'll just pose
2	the question, and maybe it's not worth addressing.
3	But in some of the testimony there was
4	discussion of an ancillary benefit related to serving
5	remote communities. There's been legislation this year,
6	but there has not yet been any commission action or
7	actions interpreting or implementing that statutory
8	change.
9	So it seems to me our consideration could run
10	the gamut of, we haven't looked at that issue yet; it's
11	not relevant to this proceeding; to the possibility that
12	dollars not spent on this LNG facility could just be
13	spent on pipe to remote communities.
14	Do we have enough to even consider that as
15	part of this docket? So if any of the counsel have any
16	interest in addressing that issue, I am asking the
17	question and not necessarily expecting answers. I
18	apologize if that's throwing an issue out there in the
19	last minute. But anyone who wants to address that, feel
20	free to do so.
21	And I think with that, do you want to start
22	with a closing statement?
23	MR. SABIN: Do you want me to address that
24	first or do you want to have that discussion first? Or
25	do you want me to put it in part of the closing
1	

Page 434 1 statement? 2 CHAIRMAN LEVAR: I'm throwing that out as an 3 invitation more than a request. 4 MR. SABIN: Okay. CHAIRMAN LEVAR: I don't know it really makes 5 any difference. 6 MR. SABIN: I love invitations. 7 That's okay. Well, let me just spend a couple of -- I don't think 8 that will -- I hadn't given thought to that specific 9 question, I'll confess. 10 11 But I do think that the statute that we're 12 dealing with in this proceeding under -- and I am 13 looking at 54-17-402, 3, Romanette 6. And the reason I am looking at that is, this proceeding allows the 14 commission -- it gives you some degree of discretion. 15 16 And it says you're able to consider other factors determined by the commission to be relevant. 17 So I think the decision about whether you take into account 18 that factor or not is left up to you to determine 19 20 whether you think it's yet relevant or not because of 21 legislation or otherwise. 2.2 I think from the company's perspective, the 23 point the company is making is just that there are 24 ancillary benefits that we can foresee at this point, 25 irrespective of the existence of legislation, and that

1	Page 435 those ancillary benefits would that there's
2	flexibility in this facility that would allow those
3	ancillary benefits to be pursued if the commission
4	determined that that was an appropriate way to address
5	the gas needs of these kind of satellite communities.
6	So I, I guess, Mr. Chair, all I would say to
7	your question is or invitation is, I think it's left
8	to you to determine whether it's relevant. We certainly
9	think it's relevant. That's why we had a witness
10	testify about it. That's why we presented it in the
11	technical conference and talked about the costs of
12	serving those communities through pipe.
13	And you will recall that in the IRP or not
14	the IRP, in the technical conference slide, there was a
15	slide that compared the cost of sending pipe to those
16	communities versus having them be served until economics
17	justify it by with an LNG resource. So that's all I
18	would say on that point.
19	CHAIRMAN LEVAR: Okay. Thank you and before
20	we go to closing statements, let me just turn to my
21	colleagues here. Any other comments before we move into
22	closing statements, Commissioner Clark?
23	COMMISSIONER CLARK: Not from me.
24	CHAIRMAN LEVAR: Commissioner White?
25	COMMISSIONER WHITE: No comments. Thank you.

1	Page 436 CHAIRMAN LEVAR: Okay. Mr. Sabin.
2	MR. SABIN: Well, I would make just a few
3	points, and the reason I think we're interested in this
4	is I sometimes we get so buried in the weeds of these
5	matters that we forget what we're really looking at.
6	And I wanted to focus on some of the bigger issues that
7	I think are worthy of your consideration. And you know,
8	I always feel bad when I see the amount of material that
9	is submitted for your consideration, knowing that this
10	is one of a number of many dockets on your schedule.
11	But first I think there really isn't any
12	question about the need here. You have heard from
13	you have heard from several expert witnesses brought in
14	who, both Mr. Paskett, Mr. Neale, that they agree that
15	this kind of reliability solution is appropriate, that
16	it's needed, that having reviewed the historical
17	circumstances that the company has highlighted in its
18	testimony and the risk that's associated with getting it
19	wrong, they have agreed that there is a need here.
20	And the company certainly takes that position,
21	took it in its testimony. Having done its own internal
22	experts analysis, it's determined that it feels that
23	there is a need here, and that without it, it's exposed,
24	that there is vulnerabilities in its system, that the
25	hundred percent reliance on third party contract sources
1	

Page 437 is, while helpful and necessary for many purposes, 1 2 leaves it exposed from a reliability perspective to some 3 of the risks we have highlighted. 4 So I don't think that that's a real question. I know there's some people who will disagree with me on 5 that, but I just don't see any evidence. And you have 6 7 heard from some very smart people here who have all said there is a need. 8 9 So the second point I want to make is, I think 10 then if there is a need, then the statute's question to 11 you and to us is to -- is to demonstrate whether the 12 company's decision to select an LNG facility is --13 whether that's in the public interest. And you are given a number of factors to consider including that 14 15 catch-all category to say, other factors you determine to be relevant. 16 17 And I just want to talk about a few -- those factors briefly. The first factor that we have talked 18 to you about today is reliability, and again, I don't 19 20 think it's been seriously contested by anybody that the 21 LNG facility is by and away the most reliable solution. 22 It's not subject to the same risks. Everyone agrees 23 that it's, being on system, located where it would be, 24 would provide the kind of reliability solution the

25 company is after.

Page 438 1 It's not subject to third party contracts. 2 It's not subject to other customer needs. In fact, it 3 would be dedicated to the residents of Utah, and in 4 particular those residents whose gas reliability would 5 be impacted in the event of a -- of a, you know, natural disaster or slide or freeze-off or any of these things 6 7 we have talked about. I just don't think there is any question that we're talking about the best reliability 8 9 solution that is on the table.

10 And why is that important? Because I think 11 you need to judge the application in the context of the 12 purpose that's attempted to be -- the purpose that's being served here, that the company is trying to serve. 13 And that purpose here is, we're looking for a 14 15 reliability solution. We're not looking for gas supply 16 in large terms. We're looking at a reliability solution. 17

18 So when we think about what factors are most 19 important here, I would submit that reliability either 20 is at the very top or very close to the top because when 21 you are looking at a reliability solution, you are 22 obviously placing a lot of emphasis on the one that 23 gives you the most reliability. And I don't think 24 that's seriously contested here.

25 I think the next issue that's in the statute

	Desce 420
1	Page 439 is, deals with risk. I think it's been made clear
2	through testimony that it's not LNG the LNG facility
3	would not be subject to the same risks. It
4	fundamentally concerns me to think that if you have a
5	hundred percent of your supply coming from various
6	sources that are all kind of in this area where there's
7	freeze-offs and gas supply problems, that we ought to
8	double down and use that as a reliability resource.
9	That's essentially saying, we acknowledge that
10	there are these risks that we are currently experiencing
11	on these very resources and that for reliability, we
12	will then look to those resources as our reliability
13	solution. That seems to me to be flawed thinking.
14	And I, had my client said to me that that's
15	what they wanted to do, I would have said, well, help me
16	understand how that helps your reliability. You are
17	just getting more gas from the same straw. You know,
18	you have got a finite amount you can push through that,
19	and if there's a disruption, having more resource
20	upstream is not really going to solve the problem.
21	What we have talked about here are the other
22	solutions the company considered. They are exposed to
23	other contract to contract limitations. They are
24	subject to control and other customer interference or
25	customer need. They are subject to force majeure
1	

Page 440 problems, including freeze-offs and landslides and 1 2 earthquakes and fires. 3 And we have just had a fire recently that, you 4 know, kept our people up for many hours trying to figure out how to make sure a gas -- you know, people of Nephi 5 ran out of -- they didn't have gas. Well, that's a 6 situation we don't want to find ourselves in. 7 You know, those sources are not dedicated to 8 9 the residents of Utah. They are dedicated only to the extent of a contract. And they are dedicated only to 10 11 the extent of a contract with exclusions in a contract. 12 Then when we talk about the next factor, 13 cost -- I guess I should say, so from a risk standpoint, 14 I just haven't heard anybody say anything other than the 15 least risky option is LNG. It doesn't present the kind of -- nobody is saying there is no risk. But I think 16 17 what you are hearing is, it presents a completely different portfolio of risks and far less of those risks 18 than other sources do. 19 20 The next factor relative to cost is, and we've 21 -- the company has been very up-front in its filings 22 about the costs associated with each of the options. It's included -- I don't know if it's 40, or 30, 40 page 23 analysis of the different options. And included in that 24 25 are the costs.

Page 441 That's been supplemented throughout this 1 2 proceeding, and others have submitted testimony about 3 the costs of other options. That information is before 4 you, and nobody is suggesting that the costs will change or that there is some difference that we need to be 5 thinking about in the future that you -- isn't before 6 7 you. The company has demonstrated that while it's 8 9 not the cheapest conclusion, it is the best, least cost solution for the problem. And again we focus on the 10 11 problem. 12 I lastly want to just deal with this question 13 of an RFP because I think it's dominated a lot of the discussion and a lot of the questions, and I don't think 14 15 that's inappropriate. I think that's fine. And I -but I think we need to clarify what was done here. 16 What does an RFP do? 17 Well, it's clear from this proceeding that an 18 19 RFP is -- what that means is in the eye of the beholder 20 a little bit. Could the company have sent out an RFP 21 and said, "We'd like to send in an RFP for, you know, 22 on-system LNG solutions." And we -- I suspect we would 23 have been here, and everybody would have said, "Well, that's far too narrow." 24 25 So what did the company elect to do? The

1	Page 442 company elected to do an all-hands-on-deck, we're going
2	to look at every single option that's within the
3	reasonable thinking of the company. And who were we
4	talking about? We are talking about gas supply at
5	Dominion Energy Utah. These people do this every day.
б	They know who they to talk to. They know who
7	provides gas supply solutions because they deal with
8	that all the time.
9	So they cast this wide net, and I, personally
10	think that it's to me that seems like that the
11	justification for doing that is to come in and be able
12	to say to you, we didn't overly narrow the analysis. We
13	kept it deliberately broad. Why? Because then we could
14	come in and say to you, "Here are the 15 or 20 options
15	that realistically could be pursued."
16	And some of them are easy to reject out of
17	hand, but you have before you the testimony of the
18	company with a substantial amount of paper showing the
19	procedures they went through, the factors they
20	considered on every one of these, and it's an extensive
21	analysis that assessed all the options.
22	Significantly, no party and you have heard
23	us ask the question of every witness. No party has been
24	able to identify any option that wasn't considered.
25	None. Now, that to me is a remarkable outcome because

1	Page 443 you would say, "Well, the reason we do an RFP is, there					
2	might be somebody out there who has a solution."					
3	Nobody's come forward. Nobody's intervened.					
4	Our people haven't been able to identify anybody, and so					
5	you say to yourself, if I am going to send an RFP out,					
6	aren't I just going to be sending it to the same people					
7	who have come before you and put information before you?					
8	The company submits that the evaluation					
9	process it undertook was comprehensive, that it looked					
10	at every one of the factors in the statute, together					
11	with a whole bunch of other factors that we have					
12	communicated to you in this proceeding. The company					
13	then ran it through a decision matrix, which has been					
14	submitted to you as part of the filings in this case.					
15	I submit that a public utility that goes					
16	through this process, that has its own expertise and					
17	that essentially is unrefuted that there is additional					
18	options that are out there that it didn't consider, that					
19	it ought to be able to make these kinds of					
20	recommendations and decisions based upon those factors					
21	that it deems to be most important. And it has done					
22	that and submitted to you a recommendation.					
23	A lot of discussion has been brought up about					
24	Magnum, whether Magnum was fairly included in the					
25	process or whether it got adequate information. Here is					

Page 444 the point I wanted to make on cross with regard to that. 1 2 If you read Ms. Faust's testimony, or you read the 3 remaining testimony of the company, what you will find 4 in there is that the company spent two years talking 5 with these people. 6 They sent engineers down there. Mr. Holder 7 admitted that there were, quote, numerous discussions with the company. And we're led to believe that if you 8 9 had some sort of more tailored RFP, that that process would be vastly different. Well, let's really think 10 11 about it. Would it be different, or would we just be 12 coming back to you saying the same things? 13 What would be different? Magnum's facility would still be located where it's located. It would 14 15 still have to connect up to the company's system using 16 an 80 to a 100 at least mile pipeline. You are still going to have the contract risks that you have with 17 18 every third party resource. That's not going to change. 19 I can't imagine that Magnum will come in here 20 and say to you, "We will waive all force majeure 21 exclusions in our contract, " particularly where they 22 filed -- where they are going to have a FERC tariff, 23 just like every other third party provider does. 24 We're not to change the delivery lo -- I mean 25 we vetted three different delivery locations with them.

1	Page 445 We vetted we asked for engineering papers and didn't
2	receive it. We asked for cost information, and we
3	didn't receive it. We asked for information to do the
4	due diligence to figure out if it's a viable entity.
5	And you read in our testimony that there is
6	some question by the company about the viability of this
7	project. It's been approved in 2011, and here we are in
8	2018, and there's no natural gas resource coming out of
9	that facility. Why? I don't know. But I know that
10	that causes me great concern, and I think it's fair for
11	the company to think about that.
12	So what will change if you go and you have a
13	new process? Well, what will change is, you will delay
14	the process by a significant amount of time, when the
15	company has already invested this amount of time to get
16	to this point. And what you will do is, you will have
17	the parties submitting to you another round of testimony
18	or two rounds of testimony that I suspect will look very
19	much like it does here because many of the points that
20	are being made will be identical.
21	What we're looking for is a reliability
22	solution that provides instantaneous gas to the demand
23	center of the system. That's never changed and was
24	discussed in detail with Magnum. The suggestion that
25	they didn't know that we were looking for a reliability

Page 446 solution, even in and of itself, a reliability solution, 1 2 to me is pretty remarkable, given the number of 3 discussions that went back and forth. It was absolutely discussed. 4 5 So where does that leave us? Well, I think the decision before this commission should be, taken as 6 7 a whole, what the company has done here, is it adequate to provide the kind of information you would get in an 8 9 RFP if you could do one? I frankly don't know how you would structure an RFP in this circumstance. 10 11 RFPs -- and I am with Commissioner White. Ι 12 see them most often in the power side of things, and you 13 usually see them where you are dealing with a very commoditized situation or you are dealing with a 14 uniformity in the options that can be provided. You 15 don't often see them in circumstances where you are 16 putting up -- you are asking for solutions. That just 17 doesn't seem to lend itself very well for -- in part 18 19 because how do you compare the cost, non-cost attributes 20 in an RFP? How do you assess those? Kind of 21 information you get. 2.2 What you have here is, the company went and 23 did a robust process where they dug as deep as they possibly could with every option. In some cases, like 24

25 Magnum, where they don't want to disclose some

	Page 447
1	information, dipping can only go so deep because they
2	don't want to disclose it. And but the company did
3	everything within its power to do what it can.
4	In closing, I just want you to know, we submit
5	that this process, we think, has been very extensive.
6	People have had more than adequate time to consider the
7	company's filings and the options. It's been discussed
8	since June of 2017 at least with regulators. And the
9	company's been doing everything within its power to
10	figure out the right solution.
11	And we submit that we not only met the burden
12	but that the factors that are in the statute weigh
13	heavily in favor of an LNG facility. With that, I'll
14	conclude unless there are any questions.
15	CHAIRMAN LEVAR: Commissioner Clark, any
16	questions?
17	COMMISSIONER CLARK: No questions. Thank you.
18	CHAIRMAN LEVAR: Commissioner White?
19	COMMISSIONER WHITE: No questions. Thank you.
20	CHAIRMAN LEVAR: I don't think I have any
21	either, so thank you, Mr. Sabin. Mr. Jetter?
22	MR. JETTER: Thank you. I think the theme of
23	the division's position in this case and what it has
24	been throughout is simply the reality that there's a lot
25	of things we don't know. And it's the company's burden

Page 448 when seeking, particularly in this case, preapproval of costs for a major resource to answer a lot of these guestions.

4 And the first is the RFP. The reality is the 5 company has essentially represented that it apparently knows everybody who might participate and has already 6 7 discussed it with them, which clearly is inconsistent with its own witness's testimony. For example, 8 9 Ms. Faust has testified that she receives e-mails from solicitations wanting to be involved or asking questions 10 11 about a potential LNG facility.

We don't know what those are. We don't know if those companies would participate in an RFP were it issued. We simply don't know if there are other outside parties that we don't know about.

Presumably, these RFP are published in some type of industry publication where these people would learn about them. I think the claim that only those who we know of and will direct an RFP paperwork to would be the only people who might respond, I don't know that that's accurate.

In addition, we don't know of those who may have seen the initial RFPs and did not respond who might respond to the new proposal, which seems to be substantially different from what the two early RFPs 1 included.

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2 Importantly to that respect, the company has 3 testified that some of the critical requirements are on 4 system and company owned and controlled. And if those are the requirements, then the company's probably right. 5 There's no point in doing anything further. 6 There's 7 only one entity that can come up with a competitive bid for its own RFP that requires that it essentially owns 8 9 the project.

10 It might do an RFP for the construction of it, 11 but outside of that, that's the only option. And if we 12 accept that as a requirement, I think we are sort of 13 throwing the least reasonable cost requirement out the 14 window because, as you heard the company's witnesses 15 testify, even if it were free, they may not accept it.

How that factors into a least reasonable cost, I'm not sure. But from our position, a free resource that would solve 99 percent of this problem would sure look a lot better than -- in a cost versus reliability weighting, that would look better than a hundred percent of the LNG's reliability at 200 plus million dollars.

I think there's been some description of an LNG facility as being substantially better in a risk analysis than alternative options, and I think that needs to be put in a little bit better perspective here.

1	Page 450 On a design peak day the company is relying on somewhere					
2	in the range of 800,000 decatherms of spot purchases,					
3	meaning I believe in that exhibit that's one year under					
4	contracts. And that's providing in the range of 60					
5	percent of all of the gas flow on that day.					
6	An LNG facility can solve a little bit of a					
7	bubble in the supply shortfall. It certainly is not on					
8	the scale that it would continue to provide adequate					
9	pressures in something like a major supply failure from					
10	a pipeline rupture, for example.					
11	I think we have heard testimony that Kern					
12	River's pipeline, if it were entirely severed, would not					
13	be able to be made up by the LNG facility. So we're not					
14	getting anywhere close to zero risk. I think what we're					
15	doing is, we're reducing risk from some level to some					
16	lower level at a cost.					
17	And doing it from that perspective, other					
18	projects that may offer risk reduction at a lower cost					
19	might be a better balance. The problem is, again, that					
20	we don't know what those are because we haven't had an					
21	RFP that would take bids on an apples-to-apples basis to					
22	see what other types of projects might be comparable in					
23	output and comparable in risk management.					
24	And just to give an easy example of this, if					
25	you had a project that could provide ten days instead of					

Page 451 eight, I don't know what the probabilities of going into 1 2 the ninth day of a shortfall of 150 decatherms is. But 3 that may be a greater probability than a freeze-off at a 4 wellhead for an underground storage facility, for 5 example. 6 I don't know how to compare those 7 probabilities. I don't think we have testimony on it. We don't have anything in front of us to compare those 8 9 two. And I think you have also heard testimony from the 10 division's own witnesses that the LNG facility, as far 11 as the engineering of it, appears to be a reasonable 12 facility in terms of, it should be able to provide the 13 capacity that it is suggested by the company. I don't think the division would suggest that 14 LNG facilities are bad or should not be on systems 15 16 generally. I think it's the process that we've gone 17 through to get here that's troubling to us. And in order to meet all of the requirements of evaluating risk 18 and reliability and financial impacts, we really need 19 20 something like an RFP that would allow bidders to 21 compare and compete on an equal playing field so we can 22 compare what else is available in the market. 23 I think that concludes my closing statement. 24 If you have questions, I'm happy to answer them. 25 CHAIRMAN LEVAR: Thank you, Mr. Jetter.

1	Page 452 Commissioner White, any questions?						
2	COMMISSIONER WHITE: No questions. Thank you.						
3	CHAIRMAN LEVAR: Commissioner Clark?						
4	COMMISSIONER CLARK: No questions, thanks.						
5	CHAIRMAN LEVAR: I do not either. Thank you						
6	for your statement. Mr. Snarr, do you want to add						
7	anything?						
8	MR. SNARR: Be happy to provide our closing						
9	statement right now.						
10	CHAIRMAN LEVAR: Sure.						
11	MR. SNARR: Officer of Consumer Services						
12	recommends that the commission deny the company's						
13	request for approval of its decision to construct a						
14	liquid natural gas or LNG facility. As required by the						
15	Utah Energy Resource Procurement Act, the company has						
16	not met its burden of proof in demonstrating that such a						
17	facility will result in reasonable cost the lowest						
18	reasonable cost resource for retail customers or result						
19	in the resource with the best long-term and short-term						
20	impacts and risk and reliability.						
21	The company has been in search of a problem to						
22	justify its proposed LNG facility. In connection with						
23	that, the company has really not adequately defined or						
24	documented its recent claims of supply reliability. The						
25	only outages that have occurred have been related to						

Page 453 situations where there's been minor equipment failures 1 2 and are not gas supply related. The company has 3 admitted that for those five different outages, the LNG 4 facility that was proposed would not have cured those 5 situations. 6 While cocounsel suggested there's a lot of 7 things we don't know, I'd like to focus on the things that we do know. With respect to supply shortfalls, 8 9 there's been a document presented in this proceeding that indicates for a period of seven years there's been 10 11 95 different instances of possible shortfall. 12 And none of those resulted in outages. Those 13 shortfalls were all resolved with the different connections and opportunities for the company to use 14 some of its diverse and redundant facilities. 15 And that didn't even include an analysis of 16 what was occurring on the other pipeline that supplies 17 the distribution system, Kern River. That particular 18 slide really focused on just the instances of issues and 19 20 problems that have occurred with Questar Pipeline. 21 That evidence is really insufficient to show 22 that there is a gas supply reliability issue that needs to be solved. Without better understanding the 23 24 frequencies, magnitudes and causes of -- or remedies of 25 possible supply shortfalls, we're really scrambling to

Page 454 try to figure out what the solutions might be. 1 2 And it may not be the 150,000 LNG facility 3 that's online with certain deliverability for eight 4 davs. That just is a solution looking for justification. 5 Let me recount some of the additional 6 information about the supply shortfalls here. There's 7 never been outages along the Wasatch Front. All those 8 9 possible shortfalls or threats have been resolved. The 10 evidence presented doesn't prove a relationship between 11 shortfalls and cold weather. To put it another way, 12 Dominion has never met a shortfall it didn't like or 13 couldn't solve. 14 Also, the last design day to occur on the 15 Dominion system occurred 55 years ago. They have done

16 an admirable job of setting up the design day criteria, 17 but with that criteria, Dominion has minimized its gas 18 supply risks, and through its own design day planning 19 and through the use of its various upstream supply 20 alternatives, it's been able to respond and resolve any 21 threats to their system.

The company also is uniquely situated with five major city gates connected to the Questar Pipeline and two additional interconnections that serve the Wasatch Front from Kern River. It has plans to add

Page 455 another interconnection at Rose Park with Kern River. 1 2 It could also upgrade its own facilities tied 3 to Kern River at Eagle Mountain and Saratoga to better 4 provide redundancy and pressure support to its own system and own high pressure feeder system. 5 It could also address issues along the Wasatch Front with an 6 7 additional interconnect at Ruby pipeline. The company's sources of natural gas come from 8 9 a very large geographic area, interconnected system, an

interconnected system, which offers many alternatives to 10 11 provide gas supply and ensure reliability. There are 12 numerous wells that are accessed, too many to count or 13 to document here, accessing supply basins in fields that are strewn all around the Rocky Mountains and 14 15 opportunities through that gas supply network to even spread the diversity of supply to further reaches and 16 other locations. 17

Even processing plants are numerous and provide a certain diversity and redundancy of gas supply upstream facilities.

The company has not really thoroughly analyzed through evidence what it could do to respond to shortfall situations through the use of this extensive network of upstream facilities. It's in a very different situation when it has seven current pipeline

1	Page 456 interconnections that could easily be expanded to
2	include a total of 11 if you look at Rose Park and Ruby
3	connection and upgrading Eagle mountain and Saratoga.
4	That puts this particular LDC in a very
5	different position than the situation that Southwest Gas
6	was in when it incurred its problems in Tucson.
7	Constructing an LNG facility for the sole
8	purpose of providing backup supply for design day peak
9	demand is inconsistent with observed natural gas
10	practices. They are not talking about putting the LNG
11	facility in the supply stack, but merely holding it over
12	here in case something doesn't show up from the supply
13	stack that they carefully planned for to meet their
14	design day needs.
15	In light of the state of the record and the
16	evidence in this case, we feel that they have failed to
17	meet their burden of proof to demonstrate that the LNG
18	facility is necessary, and that there has been a history
19	of working through the challenges of gas supply
20	shortfall that are that demonstrates they have the
21	ability to secure their system, secure gas supply, and
22	not unduly threaten the service that they provide to the
23	public. And we would submit it on that basis.
24	CHAIRMAN LEVAR: Thank you, Mr. Snarr.
25	Commissioner Clark, do you have any questions?

Page 457 1 MR. JETTER: No questions. 2 CHAIRMAN LEVAR: Commissioner White? 3 COMMISSIONER WHITE: No questions. Thank you. CHAIRMAN LEVAR: I don't either. Thank you 4 for your statement. Mr. Russell, did you want to add 5 6 anything? 7 MR. RUSSELL: Nothing on behalf of UAE. Thank 8 you. 9 CHAIRMAN LEVAR: Okay. As the applicant, I think it's probably appropriate if you want to provide a 10 11 few more brief comments before we close. 12 MR. SABIN: Can I have one moment? 13 CHAIRMAN LEVAR: It's not required though. You don't have to. 14 MR. SABIN: I think we're fine to submit on 15 16 that basis. I think we made the points we wanted to 17 make. 18 CHAIRMAN LEVAR: Okay. Thank you. Any 19 further matters from any party? 20 MR. SABIN: None from us. 21 CHAIRMAN LEVAR: Okay. We will take the 2.2 matter under advisement and issue a written order, and 23 we're adjourned. Thank you. 24 (The hearing concluded at 3:50 p.m.) 25

1	Page 458 CERTIFICATE					
2	STATE OF UTAH)					
3	COUNTY OF SALT LAKE)					
4	THIS IS TO CERTIFY that the foregoing proceedings					
5	were taken before me, Teri Hansen Cronenwett, Certified					
6	Realtime Reporter, Registered Merit Reporter and Notary					
7	Public in and for the State of Utah.					
8	That the proceedings were reported by me in					
9	Stenotype, and thereafter transcribed by computer under					
10	my supervision, and that a full, true, and correct					
11	transcription is set forth in the foregoing pages,					
12	Volume 2, numbered 300 through 457 inclusive.					
13	I further certify that I am not of kin or otherwise					
14	associated with any of the parties to said cause of					
15	action, and that I am not interested in the event					
16	thereof.					
17	WITNESS MY HAND and official seal at Salt Lake					
18	City, Utah, this 8th day of October, 2018.					
19	Ti II A. H					
20	Teri Hansen Cronenwett, CRR, RMR					
21	License No. 91-109812-7801					
22	My commission expires: January 19, 2019					
23	Gamaary 17, 2017					
24						
25						

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