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Attorney for Qwest Corporation

## BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of an Investigation into Pole : DOCKET NO. 04-999-03

Attachments :

INITIAL COMMENTS OF QWEST CORPORATION

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Qwest Corporation ("Qwest"), by and through its attorneys, hereby submits its
Initial Comments in accordance with the schedule established by the Public Service
Commission of Utah (the Commission) on March 19, 2004. As identified in the
Commission's scheduling order, the Division of Public Utilities (Division) has requested
that two general issues (both of which contain several sub-issues) be investigated in this
docket—pole attachment regulations and the general terms and conditions included in
pole attachment contracts. Qwest concurs that both of these general issues are
appropriate issues for this docket. As mentioned by the Division in its Request to Open
an Investigative Docket, Qwest has grave concerns over the rates, terms and conditions
being proposed by PacifiCorp for attachment to its poles in Utah. Qwest believes that it
is being improperly charged by PacifiCorp for pole attachments, audits, penalties and
rents. While the specific factual issues currently in dispute between Qwest and
PacifiCorp are not at issue in this docket, Qwest believes that the resolution of the many

issues identified by the Commission in its scheduling order may help to resolve some of the ongoing contract and billing disputes between itself and PacifiCorp.

Qwest does not, however, agree that each and every sub-issue identified by the Division and/or Commission, is appropriate in this docket. More specifically, Qwest does not agree that the Division should consider whether to exempt rural electric cooperatives from pole attachment regulations at this stage of the proceeding. To the extent the Commission decides to establish new regulations over the rates, terms and conditions of pole attachments, Qwest believes those regulations should generally be imposed in a uniform and non-discriminatory manner on each entity that attaches its facilities to a pole in Utah. At such an early stage in this docket, Qwest believes that it is simply inappropriate to consider exempting an entity, or class of entities, without a compelling reason to do so.

Finally, in addition to the general issues identified by the Commission in its scheduling order, Qwest believes that it is appropriate to include one additional issue. Namely, Qwest believes this docket is the appropriate forum to address the reimbursement of costs it incurs to relocate or move its current pole attachments if such relocations are necessary in order to conform to the separation standards imposed by the FCC governing the amount of spacing required between attachments. With the proliferation of advanced technologies and the number of competitive carriers in Utah over the past several years, there are now a significant number of poles in Utah where the separation standards between power, cable television and telecommunication attachments have been compromised. In order to comply with these separation rules Qwest may need to relocate or move many of its existing attachments by lowering them on the poles in

order to allow adequate space for attachments by these new competitive carriers. There

also appear to be a large number of poles that will need to be replaced with taller and/or

stronger poles in order to allow adequate spacing between the various entities and

industries that utilize the poles, and in order to allow for the additional weight loads being

placed on the poles. Most, if not all, of Qwest's pole attachment relocations and pole

replacements will be required because of the more recent attachments of competitive

carriers who have compromised the separation standards and weight loads with their

attachments. Qwest should not be responsible for the costs associated with these

relocations and the replacement of existing poles.

Currently, PacifiCorp is demanding that Qwest relocate its attachments on

PacifiCorp poles in order to meet the appropriate architectural separation standards

governing pole attachments. PacifiCorp has requested weekly updates from Qwest on

this issue. Qwest believes these architectural standards are important and wholly

supports resolving this issue with PacifiCorp. However, Qwest does not believe that it is

appropriate to proceed with this work until the issues associated with the reimbursement

of its costs for this work have been resolved. Qwest believes that those parties who have

created the need for the relocations should bear the costs associated with them.

RESPECTFULLY SUBMITTED:

April 1, 2004.

Robert C. Brown

**Qwest Services Corporation** 

Attorneys for Owest Corporation

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## **CERTIFICATE OF SERVICE**

## I hereby certify that a copy of the INITIAL COMMENTS OF QWEST

**CORPORATION** in Docket No. 04-999-03 was mailed or hand-delivered on this 1<sup>st</sup> day of April, 2004, to the following:

Michael L. Ginsberg Patricia E. Schmid Counsel for Division of Public Utilities 160 E. 300 S, 5<sup>th</sup> Fl. Salt Lake City, UT 84111

Reed T. Warnick Assistant Attorney General Committee of Consumer Services 160 E. 300 S, 5<sup>th</sup> Fl. Salt Lake City, UT 84111

 Carol S. Cranfill	