

GARY HERBERT Governor SPENCER J. COX Lieutenant Governor

# State of Utah Department of Commerce Division of Public Utilities

FRANCINE GIANI Executive Director THOMAS BRADY Deputy Director

CHRIS PARKER

Director, Division of Public Utilities

# **Memorandum**

TO: Public Service Commission

FROM: Division of Public Utilities

Chris Parker, Director,

Artie Powell, Energy Manager

Charles Peterson, Technical Consultant Doug Wheelwright, Technical Consultant

DATE: March 11, 2015

RE: Questar Gas Dividend Declaration February 18, 2015

# I. RECOMMENDATION – No Action

Based upon the following analysis, the Division finds no indication that the capital and operations of Questar Gas Company will be impaired pursuant to UCA §54-4-27. Therefore, the Division recommends that the Commission take no action.

## II. ISSUE

On February 18, 2015, the Board of Directors of Questar Gas Company (QGC) declared a quarterly cash dividend of \$9.5 million. The dividend is payable to the Company's sole shareholder, Questar Corporation, on March 23, 2015.

Pursuant to Utah Code Annotated §54-4-27, the Company must notify the Commission of the dividend within five days of its declaration. The Commission has 30 days from the dividend declaration date to investigate whether the payment of such dividend would result in impairment of the capital or to the utility's service to the public, and if it finds that such impairment will or may occur, the Commission may order that the dividend not be paid.

## III. ANALYSIS



The Division understands the terms "impaired" and "impairment" in the statute to mean that (1) the payment of the dividend will result in actions being taken against the Company by creditors, rating agencies, or others due to a reduction in the value of the capital, the violation of loan covenants, or other agreements; (2) the payment of the dividend would result in a reduced ability of the Company to provide service through a lack of working capital or other financial capacity to continue its operations in the same manner as it would if the dividend were not paid.

The Division of Public Utilities investigated the effects of the dividend on the capital and cash flows of the Company using the latest financial information available. This included the annual financial statements through December 31, 2014, Questar Corporation News Release dated February 18, 2014, and a review of the Company's bond rating from the various bond rating agencies. The financial characteristics of Questar Gas generally indicate a profitable and stable utility company.

Exhibit 1 is a summary of the financial results for the periods ending December 31, 2009 through December 31, 2014. Effective March 1, 2014, Questar Gas received approval to increase rates as a result of a general rate case. For the 12 months ending December 31, 2014, total revenue saw a slight decrease of 2.53% from \$985.8 million to \$960.9 million. The decrease in total revenue is primarily driven by a decrease in the total volume and the price of the natural gas commodity due to warmer than normal weather conditions. In 2014, the weather was 17% warmer than normal compared to 2013, which was 8% colder than normal. From a longer term perspective, total revenue has increased slightly from 2009 through 2014 with an average annual increase of 0.88%.

Earnings from Operations increased 7.4% from \$101.9 million in 2013 to \$109.4 million in 2014. During the same period, net income increased 4.5% from \$52.8 million to \$55.2 million. Net Income as a percentage of total revenue was 5.74% in 2014 compared to the five year average of 5.24%. As mentioned above, weather, as measured in heating degree days, was 17% warmer than normal in 2014, however during this same period, the temperature adjusted usage per customer increased slightly from 108.0 Dth in 2013 to 108.9 Dth in 2014. During 2014, the Company experienced a 1.7% increase in the number of customers from 946,000 to 962,000.

Natural gas provided by Wexpro represented approximately 62% of the natural gas supply in 2014 compared to 59% in 2013. The higher percentage in 2014 was due to increased production from Wexpro and lower Questar Gas sales volumes driven by warmer than normal weather conditions. Wexpro produced 63.5 Bcf in 2014 compared to 59.2 Bcf in 2013.

The balance sheet information on pages 2 and 8 of Exhibit 1 identifies a slight decrease in accounts receivable from \$209.9 million in 2013 to \$205.3 million in 2014. The net plant and equipment has increased steadily from 2009 through 2014 averaging an 8.79% average annual increase compared to an 8.02% average annual increase in total assets. Capital expenditures have increased from \$82.6 million in 2009 to \$174.7 million in 2014 primarily due to the ongoing feeder line replacement program.

Page 4 of Exhibit 1 calculates the financial ratios for the periods under review. Short-term liquidity ratios for 2014 were higher than historical averages with the current ratio at 1.00 and the quick ratio at 0.61 compared to the average of 0.86 and 0.56. The long-term solvency ratios match the historical averages with Net Worth / Total Debt at 0.44 and Net Worth / Fixed Assets at 0.38. The profitability ratios are changing due to the increase in capital expenditures in recent years. Return on Total Assets shows a slight decrease in 2014 to 3.88% compared to the historical average of 4.12%. Return on Total Capital was 6.52% in 2014, down from average of 7.45%. On an SEC financial reporting basis, the Company had a Return on Equity (ROE) of 9.41% for 2014. The company's authorized return on equity is 9.85% and is calculated based on slightly different regulatory guidelines. The calculation for the regulatory ROE has historically been lower than the SEC amount and will be provided by the Company with the Results of Operation filed in March. Based on the preliminary calculations, the Company does not appear to be earning more than the Commission authorized rate of return.

The Company paid four quarterly dividends in 2014 for a total payment of \$36.0 million. This amount represents a 1.4% increase from the \$35.5 million in dividends paid in 2013. The dividend payment represents a 65.2% payout ratio which is slightly lower than the five year average of 66.8%. The payout ratio is calculated by dividing the dividend payment by the net income.

On January 31, 2014, Moody's Investor Services upgraded Questar Gas and Questar Corporation from A3 to A2.<sup>1</sup> The upgrade was due to the following rationale:

The primary driver of today's rating action was Moody's more favorable view of the relative credit supportiveness of the US regulatory environment, as detailed in our September 2013 Request for Comment titled "Proposed Refinements to the Regulated Utilities Rating Methodology and our Evolving View of US Utility Regulation."

The regulatory environment has been constructive for Questar Gas. The company has obtained rate mechanisms that stabilize its credit metrics and accelerate the recovery of its investments. For example, its recent rate order indefinitely extended an existing decoupling mechanism and implemented an infrastructure cost-tracking mechanism that allows Questar Gas to place into rate base almost immediately upon project completion capital expenditures associated with a multi-year high-pressure natural gas feeder-line replacement program. We expect this replacement program to continue to keep Questar Gas' capital expenditures elevated for several years, so this cost tracking mechanism will help accelerate the recovery of this investment. The company has also had a weather normalization adjustment mechanism for some time. <sup>2</sup>

Included in the Other Financial Indicators section are four calculations used by Moody's as part of their bond rating guidelines. These include the EBIT / Interest, Debt / Book Capitalization, Retained Cash Flow / Debt and a Simple ROE calculation. All of these ratios are within the guidelines specified by the rating agencies as of year-end 2014.

The Company's regulatory capital structure is currently 47.2% debt and 52.8% equity, which is close to the five year average of 47.0% debt and 53.0% equity. Common equity grew at an average rate of 8.39% for the periods under review and included a \$20 million equity contribution from the parent company in 2011 and a \$90 million equity contribution from the parent company in 2013.

Long-term debt is currently \$534.5 million. In December 2012 the Company issued \$150.0 million in private placement notes and an additional \$150.0 million was issued in December

<sup>&</sup>lt;sup>1</sup> Moody's Investor Service, US utility sector upgrades driven by stable and transparent regulatory frameworks, February 3, 2014.

<sup>&</sup>lt;sup>2</sup> Moody's Investor Service, Rating Action: Questar Corporation and Questar Gas, January 31, 2014.

2013. The 2012 debt was issued as 12 and 15 year notes at an average rate of 3.2%. Proceeds from these issues replaced \$133.5 million in maturing debt with an average rate of 6.06%. The 2013 debt was issued as 30 and 35 year notes at an average rate of 4.8%. Proceeds from these issues were used to repay existing indebtedness and general corporate purposes. Questar Corp. normally does not issue debt at the parent-company level. The parent instead issues debt at the subsidiary level, primarily to provide capital-structure clarity for regulatory purposes.<sup>3</sup>

Of special mention is the note payable to Questar Corporation of \$119.3 million. Short term notes payable to the parent company have varied widely during the periods under review. The note to Questar Corp reached the lowest point at \$17.7 million as of December 2013 compared to the high of \$166.1 million just 12 months earlier in 2012. It appears that Questar Gas continues to use its parent company as a "bank" from which it obtains short-term loans according to its need for liquidity. Short term intercompany loans charge an interest rate based on the method determined in Docket 85-057-09. As of December 2014, the interest rate on the intercompany loan was 0.25%

Page 5 of Exhibit 1 includes the operating statistics and looks at the revenue by customer class along with the natural gas costs per dekatherm (Dth) for each year under review. Residential, commercial and industrial sales provided 94.2% of the total revenue dollars but represented 55.7% of the total volume in 2014. The volume of gas for transportation customers increased 26.1% from the previous year and represents 44.3% of the total volume. The increase in the volume for transportation customers is likely due to the low commodity price available for transportation customers. System natural gas cost increased 19.6% to \$5.98 per Dth in 2014 compared to \$5.00 per Dth in 2013.

Page 6 of Exhibit 1 is a new report and includes a breakdown of the cost of sales for Questar Gas. The majority of this information is taken from Note 1-F included in the SEC 10-K report. Of particular note is the Operator Service Fee (OSF) paid to Wexpro. While the total cost of gas sold has increased at an annual average rate of 0.5%, the OSF has increased at an average annual

<sup>&</sup>lt;sup>3</sup> Questar Comments on Moody's Rating,, <a href="http://prnwire.com/cgi-bin/stories.pl?ACCT=104&STORY=/www/story/11-12-2002/0001839749&EDATE">http://prnwire.com/cgi-bin/stories.pl?ACCT=104&STORY=/www/story/11-12-2002/0001839749&EDATE</a>= > < Accessed June 9, 2010.

rate of 9.9% and represents the largest individual line item in the total cost of gas. The OSF has grown from \$224.9 million in 2009 to \$349.7 million in 2014. In contrast to the growth in the cost of the OSF, the volume (Bcf) of the cost of service gas production has increased at an average annual rate of 6.1%. The Division is currently reviewing the individual components of the OSF in prior years and will provide any findings to the Commission. During the same time period, the volume of purchased gas decreased at an average annual rate of 10.4% and the cost decreased at an average annual rate of 13.6%.

On May 1, 2012, Questar Gas Company filed a legal action against QEP Field Services
Company, a subsidiary of QEP Resources, Inc. Questar Gas believes certain charges of QEP
Field Services Company for gathering services exceed the amounts contemplated under a Gas
Gathering Agreement, effective September 1, 1993, pertaining to certain gas produced by
Wexpro Company under the Wexpro Agreement. Questar Gas is alleging breach of contract by
QEP Field Services Company and is seeking an accounting, damages and a declaratory judgment
relating to the services and charges under the Gas Gathering Agreement. In an agreement dated
October 19, 2014, QEP Field Services and Tesoro Logistics (Tesoro) entered into a membership
purchase agreement to transfer interest and related assets and liabilities to Tesoro including
control of this legal action. Tesoro closed on the transaction for QEP's midstream business on
December 2, 2014.

On December 2, 2014, the court issued a memorandum decision granting for partial summary judgment for breach of contract filed by Questar Gas. The court found that QEP breached the Gas Gathering Agreement by overcharging Questar Gas in its gathering rates. The court also denied two motions for partial summary judgment filed by QEP to reduce or limit contract damages. The court also denied cross-motions for partial summary judgment by both parties relating to another claim of breach of contract. The issues raised by the cross-motions, QEP counterclaim and damages on all claims are currently reserved for trial and no trial date has been set. While Questar intends to vigorously pursue its legal rights, the claims and counterclaims involve complex legal issues and uncertainties that make it difficult to predict the outcome and

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therefore, management cannot determine whether this litigation may have a material adverse

effect on its financial position, results of operations or cash flows.<sup>4</sup>

Questar Corporation owns 100% of the stock in Questar Gas; therefore, the entire dividend payment of \$9.0 million will be paid to Questar Corporation. The dividend payment represents a significant cash requirement for the Company and could become an issue if there is a downward trend in the overall profitability. At the present time, Questar Gas has adequate cash flow to maintain its debt service obligations and meet its financial needs. The Company is projected to maintain profitability levels similar to historical results and the Division will continue to monitor

the actual results and the regulated return on equity.

IV. CONCLUSION

The Division concludes that the payment of a \$9.0 million common stock dividend declared by Questar Gas's Board of Directors is within the discretion of the Company and it appears that there will be no impairment of the capital or the services rendered by the Company.

cc: Barrie McKay – Questar Gas

Michele Beck – Office of Consumer Services

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<sup>4</sup> Questar 2014 Form 10-K, Note 9 – Contingencies, p. 81.

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