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      In the Matter: The
                           ) Docket No. 04-049-145
      Petition of Qwest
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      Corporation for ) TRANSCRIPT OF
5
      Arbitration of an ) PROCEEDINGS
6
      Interconnection
                            )
7
      Agreement with Union
                            )
8
      Telephone Company
                             )
9
      d/b/a Union Cellular
                            )
      under Section 252 of
10
                             )
11
      the Federal
                              )
12
      Telecommunications Act
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                 November 7, 2007 * 9:30 a.m.
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             Location: Public Service Commission
20
               160 East 300 South, Hearing Room
21
                     Salt Lake City, Utah
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24
                        Steve Goodwill
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                   Administrative Law Judge
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1 APPEARANCES FOR UNION TELEPHONE COMPANY: 2 3 Stephen F. Mecham, Esq. CALLISTER, NEBEKER & MCCULLOUGH 4 Attorneys at Law 10 East South Temple, Suite 900 5 Salt Lake City, Utah 84133 Tel: 801.530.7300 6 7 Bruce S. Asay, Esq. ASSOCIATED LEGAL GROUP, LLC 8 Attorneys at Law 1807 Capitol Avenue, Suite 203 9 Cheyenne, Wyoming 84001 Tel: 307.632.2888 10 11 FOR QWEST CORPORTION: 12 Gregory B. Monson, Esq. STOEL RIVES, LLP 13 Attorneys at Law 201 South Main, Suite 1100 Salt Lake City, Utah 84111 14 Tel: 801.328.3131 15 Thomas Dethlefs, Esq. 16 Owest, Law Department Senior Attorney 17 1801 California Street, 10th Floor Denver, Colorado 80202 18 Tel: 303.383.6646 19 FOR DIVISION OF PUBLIC UTILITIES: 20 Patricia E. Schmid, Esq. ATTORNEY GENERAL'S OFFICE 21 160 East 300 South, 5th Floor 22 Salt Lake City, Utah 84114 Tel: 801.366.0353 23 24 25 26

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1	PROCEEDINGS
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3	THE COURT: All right. Let's go back on
4	the record in Docket 04-049-145. We ended
5	yesterday's session with Mr. Copeland on the stand
6	being cross-examined by Mr. Asay. And we'll go ahead
7	and resume that now. Mr. Copeland, you're under
8	oath. Mr. Asay?
9	MR. ASAY: Thank you, Judge Goodwill.
10	
11	PETER B. COPELAND,
12	recalled as a witness, was examined and testified
13	further as follows:
14	
15	CROSS-EXAMINATION (Resumed)
16	BY MR. ASAY:
17	Q. Mr. Copeland, even though it's early, I
18	got your name right, we're off to a great beginning.
19	You know, I would like to continue in part where we
20	left off, and particularly in regard to your
21	testimony which would be your Revised Rebuttal
22	Testimony of July 21, 2006, page 10, where you again
23	reference the no evidence of traffic sensitivity.
24	As I went back last night and reviewed the
25	testimony of Al Hinman that he gave a November of

'05, six months prior in his Surrebuttal Testimony,
 in which he talked about BTSs, essentially cell
 sites, and the fact that they perform a switching
 function and in his opinion were very traffic
 sensitive.

Now, in providing your testimony that you
did in July of '06, did you recall the testimony of
Mr. Hinman or did you just not feel in your opinion
that that qualified as evidence?

10 I did review the testimony of Mr. Hinman. Α. Again, it gets to the qualitative versus quantitative 11 12 data proving that components are cost sensitive to increasing call traffic. So, therefore, I didn't 13 feel that he had provided any quantitative evidence 14 15 to show this. He also talked about making changes 16 because of subscriber demands for services. So I 17 think some of the changes he was talking, at least some, maybe all of the changes he was talking about 18 could be costs incurred due to subscribers. 19 Well, it's true that Mr. Hinman is an 20 Ο.

21 engineer, correct?

22 A. Yes.

Q. And your background is as an urban
planner, as I understand it?

25 A. Well, my background is working for

1 Mountain Bell, Bellcorp, US West and Qwest for 26 years in doing costs and regulated costs, and I had 2 3 six years working for the City of Denver prior to that. But I would say most of my background is in 4 5 cost. 6 You have a degree in urban planning? Q. 7 Urban studies. Α. Urban studies. And you're not an 8 Ο. 9 engineer, correct? 10 That's correct. Α. And Mr. Hinman in his testimony, and I 11 Ο. 12 only reference it because it was prior to your July 2006 testimony, he indicated with respect to base 13 station transceivers, he called them BTSs, that if 14 15 there's an increase of traffic they may need to, that 16 is, Union, may need to add antennas, cards, processors, channels, hardware, and all of this if, 17 in fact, there's an increase in traffic? He did 18 19 testify to that? 20 Yes, he did. Α. 21 ο. And you would recognize that as an 22 engineer you have nothing that would bring into 23 question his engineering opinion with respect to the 24 need to add those items of equipment in the case of 25 increasing traffic? 26

1	A. My evaluation is based on looking at
2	whether it's a TELRIC study showing increasing costs
3	due to increasing call traffic. So, therefore, I'm
4	looking at this from
5	Q. Mr. Copeland
б	A. I know excuse me.
7	Q. I know, it's rude for me to interrupt, and
8	I apologize for that. Judge Goodwill, the only
9	concern I have at this stage is this: Mr. Copeland
10	has had a wonderful opportunity yesterday to wage
11	eloquent with my questions, and I appreciate that. I
12	have some fairly limited questioning this morning.
13	The witness, I have no problem with him expanding a
14	little bit, but within the constraints of my
15	question, I think it would be appropriate that he
16	limits it there first, that he answers with a yes or
17	no if the question requires it or lends itself to
18	that. If there's some small explanation relating to
19	the question, I think that's appropriate. But to
20	simply expound on unrelated issues I think is
21	inappropriate. And for purposes of the second day of
22	the hearing and to, you know, move along with some
23	degree of I guess morbidity, if you will, I do think
24	I would ask that we restrain the witness this
25	morning.

1THE COURT: Why don't you just go ahead2and ask your question again and we'll see where we3can go with it.4MR. ASAY: Okay. Thank you.5Q. (BY MR. ASAY) And we did go through the

6 issues with respect to the modifications that have to
7 be made in the system if there is increasing traffic,
8 according to the witness, Mr. Hinman, correct?

9 A. Yes, you did.

Q. And my question is that you do not have anything with respect to an engineering aspect that would counter Mr. Hinman's opinion as to what is required, correct?

A. Well, I would not have an engineeringopinion, that's correct.

Q. Mr. Copeland, following on that, at least in a limited fashion, I have this question for you and, that is, you're familiar with the model that Qwest provided as part of its proposal in the reciprocal compensation case, correct?

21 A. Are you discussing the 1999 case?

22 Q. I get confused between the UNE case and 23 the recip case, and I'm talking about specifically 24 the reciprocal compensation case. I believe that's 25 94-999-01.

A. I think that case included UNEs as well and it was just an earlier case. I was not a director of the cross group at that time, and I only have high level knowledge of what was in the models at that time. They've changed since that point when I joined the group, but I do have some high level knowledge of how the studies were done.

8 Q. Well, with that qualification let me ask 9 you this then. Are you familiar with the components 10 of what is involved or included in Qwest's present 11 reciprocal compensation rate that you're asking us to 12 pay?

13 Well, the components that are in that Α. rate? The order is where most of my knowledge of 14 15 that rate comes from, and it was a combination of an 16 HAI model that was adjusted by the staff by making their staff adjusted inputs. They also adjusted 17 Owest's ICM model. I'm not sure which adjustments 18 19 they made to each of those models because the switching modules were very different. Qwest's -- in 20 21 HAI there's a single traffic sensitive input, in Owest there's no traffic sensitive input. But each 22 23 component is analyzed in particular and then you can 24 come up with an aggregate portion that's traffic 25 sensitive after you do the analysis.

1 So I'm not exactly sure what that came out But because it was a blend of two models that 2 to be. 3 were very different, and I'm not aware or we don't 4 have a copy of any compliance filing in our records 5 because it was staff driven, I'm not sure how those 6 components combined into the reciprocal comp rate. 7 Let me ask you this: Do you have a copy Ο. of the actual ICM model that was used in that 8 9 proceeding? 10 I don't, no. I mean, there might be one Α. on our network LAN back in Denver, but I do not have 11 it with me. 12 Do you have a copy of the HAI model that 13 0. was provided in that proceeding? 14 15 Α. No, I don't. 16 Judge Goodwill, would it be possible, and Ο. I would make a request that the Commission take 17 official or judicial or administrative notice of 18 19 those two models and that we incorporate them into this proceeding, and that is, the ICM and the HAI 20 21 model that was used in the reciprocal compensation 22 case. 23 THE COURT: Well, I quite honestly don't know what is on file in the Commission's official 24 25 records at this point that we would be able to take 26

1 notice of. I'm also not certain as to the relevancy 2 of those at this time. But I'm happy to, at the end 3 of the day, I'm happy to look at whatever is out there that will bear on what the Commission's 4 decision should be in this matter. I just don't know 5 6 what's there to be able to say "Yes, we'll take 7 notice of those." If the parties have copies of those and want to provide them as part of this 8 9 proceeding we can certainly do that or at the break 10 if you need to check Commission records and see if we copies of those and bring them forth and show me how 11 they should be used in this proceeding, we can 12 certainly go through that. 13 14 MR. COPELAND: Your Honor, those models 15 were based on a Windows 98 environment and I don't 16 even think they will run under the current PC operating systems. So they will have limited ability 17 18 to see what's in the model and to run them. 19 THE COURT: I had assumed we were discussing paper copies of whatever might be as far 20 21 as inputs and outputs to the model. There again, I 22 don't know what exists at this point with regards to 23 those. MR. ASAY: And, Judge Goodwill, nor do I. 24 I know that -- I believe they're archived. All I'm 25

26

1 asking is that for purposes of the paper copies, particularly since the question has arisen and has 2 3 been raised by both parties with respect to the 4 adequacy of Union's modeling in this case, obviously 5 if these are the proposals that the Commission has 6 looked at in the past it would seem appropriate to be 7 able to compare them. So I do think there is some 8 relevancy there. Again, we will inquire and address 9 that following the break. 10 THE COURT: Okay. (BY MR. ASAY) To the extent that you 11 Ο. recall, and particularly in addressing Qwest's 12 present reciprocal compensation rate, do you know if 13 14 these facilities are included in the rate; the 15 buildings? 16 There is building in the switching rate, Α. 17 yes. 18 Ο. Poles? 19 Α. Not in the switching rate. And we're talking about the reciprocal 20 Ο. 21 compensation rate? 22 Are you talking -- well, are you talking Α. 23 about the local end office rate, the tandem transmission rate or the direct trunk transport rate? 24 25 Ο. The poles would be part of the transport 26

1 rate. And when I talk about the reciprocal 2 compensation rate, I'm talking about the rate that we 3 have to pay. We have a rate that you charge us 4 pursuant to the Interconnection Agreement and I'm asking for your understanding as to whether these 5 6 facilities, I've asked buildings and poles, are they 7 a part of that rate? 8 Α. Okay. I was just trying to be specific if 9 we were focusing on the end office total switching 10 termination. But if we're including transport, the transport rates will have interoffice facilities. 11 То 12 the extent there are any aerial ones, it would include poles, but interoffice is very limited 13 aerial. So there would be underground facility 14 15 structure. 16 ο. Conduit? Conduit and trench and buried facilities. 17 Α. 18 Ο. Just to back up just so we're clear, 19 conduit is included? Conduit is included as a direct cost 20 Α. 21 because that's in the cable and wire accounts. 22 And manholes? Ο. 23 Α. Manholes are part of conduit systems and they are a cable and wire account, and that's 24 25 included. 26

- Q. And land?

2	A. Land would only be included as an
3	allocation well, it would be included to some
4	extent for the transport because of the COE terminals
5	on each end and also the land is allocated as a
6	support asset to the switch as well.
7	Q. Thank you, Mr. Copeland. I think that's
8	exactly what I wanted to find out at the end. You
9	just cut my questions by about half.
10	A. I'm glad to help.
11	Q. Thank you.
12	Because I think you would agree that these
13	facilities are not traffic sensitive, but in fact
14	they would be included because they're support
15	facilities.
16	A. No, no. They're not necessarily support
17	facilities except for building and land. Conduit,
18	manholes, poles, trenching, those are cable and wire
19	accounts that aren't they are direct costs for
20	those services, they are not an allocation.
21	Q. But as to the facilities that I've talked
22	about, buildings, poles, conduit, manholes, land,
23	none of those facilities or properties, if you will,
24	would vary with the increase or decrease of traffic,
25	correct?
26	

1 Yes. But you have to make the distinction Α. that the cable and wire facilities are direct inputs 2 3 in costs of those elements versus the land and 4 building, which are support assets which are allocated. 5 6 And subject to that allocation, a part or Ο. 7 in whole, but some part of these are all included in the existing reciprocal compensation rate? 8 9 Α. Yes. And in the multiple rates, yes. 10 There's no poles or conduit or manhole systems in the local end office switching costs because those aren't 11 12 direct costs of that. They are included in the 13 transport. Does Qwest actually perform, or did it 14 Q. 15 perform as part of its analysis of these facilities, 16 a component-by-component analysis? 17 Well, in 1999 the 2003 Order had not come Δ 18 out and the FCC rules are quite specific for what can be included in the ILECs cost and the items that are 19 traffic sensitive. And they consider that the 20 21 transport that goes, even though it's a dedicated transport, that's included, that's not traffic 22

23 sensitive, that's billable interconnection rate

24 because that is an interconnecting facility.

25 Q. Okay. But my question was, did Qwest

1 perform in its analysis a component-by-component

2 analysis of these facilities?

3 Α. In the switch it looked at sub components 4 of the switch for traffic sensitivity to determine which pieces of the switch were more properly 5 6 assigned to the line port versus what would be part 7 of the switching matrix and processor. So with 8 respect to the switch they did. And with respect to 9 tandem transmission, they looked at the aspects of 10 the tandem trunk ports that were traffic sensitive and the switch matrix that was traffic sensitive, 11 from that standpoint. 12 Other facilities where a company orders a 13 direct trunk transport and it's just a straight trunk 14 15 and it only goes between two points, it's not 16 switched, again, that's an interconnection service that is not charged on a per minute basis. 17 18 Ο. And given that testimony, that's very 19 similar to the analysis that was provided by Mr. Hendricks in this case, correct? 20 21 Α. No, I don't think so. 22 Mr. Copeland, do you have any of Union's Ο. 23 testimony in front of you? I have it behind me. 24 Α. 25 Would you mind very quickly, or I can show Q. 26

```
1
      you --
 2
             Α.
                   I can grab it.
 3
                   I need to turn your attention for just a
             Ο.
 4
      moment to Henry Jacobsen's testimony of March 15th, I
 5
       think that's his Rebuttal Testimony, R1, and
 6
       specifically the Exhibit that goes with that that was
 7
      marked 16, but I believe it's been identified as
 8
      R1.1.
 9
             Α.
                   Yes, I have it.
10
                   And this is a Network Administration
             Q.
      Report, correct?
11
                   That's the title at the top, yes.
12
             Α.
                   Okay. On the first page about 10 lines up
13
             Ο.
14
       from the bottom is a cell 001 on Hickey Mountain.
15
             Α.
                   Yes.
16
             Ο.
                   Do you see that?
17
                   Yes, I do.
             Α.
                   And under the column 7 Day Peak Blocking
18
             Ο.
       it has the number of 5 percent.
19
20
                   Yes, I see that.
             Α.
21
             ο.
                   And it's my understanding that these
22
      results were provided to you essentially in the
23
       springtime period, correct?
24
                   Well, this was attached to Mr. Jacobsen's
             Α.
25
       testimony. So whatever the date that testimony came
```

1 in would be the date I received this. So it was March something. 2 3 So if his testimony is March 15 then it Ο. stands to reason it was done right before that, 4 correct? 5 6 Α. Well, it stands to reason I received it 7 after he filed it. In any event, if, as testified to by Mr. 8 ο. 9 Jacobsen, wireless traffic went up by 20 percent or 10 some figure for the summer, would that increase or decrease the percentage of blocking at this site, 11 Hickey Mountain? 12 Would that 20 percent be spread equally 13 Α. over all the cell sites? 14 15 Ο. Let's say it's 20 percent more traffic 16 that's hitting Hickey Mountain. 17 And it's hitting all three sectors? Α. 18 Ο. It's hitting the whole of the site. 19 Α. Then this blocking, depending on if it's 20 percent more traffic that doesn't occur in the 20 21 busy hour, then it wouldn't necessarily increase this 22 blocking. 23 Q. It would increase the blocking? Α. I said if it does not hit in the busy 24 No. 25 hour, then it wouldn't necessarily increase this 26

blocking factor. Because this is the busy hour
 blocking factor.

3 Ο. Well, let's assume that it increases during the busy hour, is it going to increase the 4 blocking? 5 6 Yes, then it would increase the blocking. Α. 7 And to address that -- and of course, as Ο. testified to by Mr. Jacobsen, 5 percent was kind of 8 9 the standard that Union likes to use with respect to 10 blocking, correct? Yes. That's their grade sort of standard, 11 Α. 12 Mr. Jacobsen says. So even though if you look at the Exhibit 13 Ο. that's in front of you and all of those particular 14 15 cell sites, if you will, above Hickey Mountain or 16 above that standard in the sense that the blocking falls outside of Union's standard, assuming that 17 18 there's increased blockage at Hickey Mountain, they 19 would have to take some action to address that increased traffic, correct? 20 21 Α. Yes, I would assume they would. 22 And both Mr. Hinman and Mr. Woody and Mr. 0. 23 Jacobsen all testified to some of the work that they would have to accomplish. In fact, I think Mr. 24

25 Jacobsen testified that they would have to in certain

1 respects and in certain occasions change the whole network from the cell site to the switch to address 2 3 increasing traffic, correct? 4 MR. MONSON: Could we have reference to where he's talking about Mr. Jacobsen testifying to 5 6 that? 7 THE COURT: Mr. Asay, can you provide 8 that? 9 MR. ASAY: I can if it's necessary. I was 10 actually testing the witness's memory. I assumed he remembered that testimony. 11 THE WITNESS: I don't remember written 12 13 testimony as to that. 14 (BY MR. ASAY) Do you remember Mr. Q. 15 Jacobsen standing in front of the diagram and 16 testifying to that? 17 Yes. He showed hypothetically if Α. 18 something happened you might need additional facilities going back. But I don't think that was 19 provided with any specific site in mind, any 20 21 particular numbers in mind, et cetera. 22 And just so -- and maybe I misunderstand Ο. 23 what you're saying. Was it your understanding of Mr. Jacobsen's testimony, as an engineer designing the 24 25 system for Union, that they would want to address the 26

system if at any time it fell outside of the 5
 percent parameter that they had established? Was
 that your understanding or not?

Well, I think that's my understanding. 4 Α. This report would show that they don't necessarily do 5 6 that. But that does not mean that every facility 7 going back through the BTS, through the backhaul, to 8 the BSC, to the switch, would need to be 9 supplemented. Generally there's sufficient channels 10 on the T-1 carrier going back to handle 8 radios per sector. And so I don't know if the backhaul would 11 12 need to be supplemented even if you increased your radios to 8 per sector. 13

14 Because you seem to have -- and I Q. 15 appreciate your knowledge of the system. If, in 16 fact, there is blocking, what appears to be a problem with blocking, in other words, they're exceeding the 17 5 percent standard so something has to be done to 18 19 address that which is caused by increasing traffic, what changes have to be made to Union's system to 20 21 address that problem?

A. Well, there's a number of things. I would think primarily, as Mr. Jacobsen said, you would increase the radios. However, Union has not provided a cost for what it would cost to increase a radio and

1 if they have increasing call traffic. So there's no way in the study to determine what the impact of 2 3 these blocking amounts are because Union hasn't provided the cost per radio and so you don't know 4 what costs for the radio or if Mr. Jacobsen thinks 5 6 there's other items that need to be added that can be 7 considered in that increment to determining these cell sites that might be adjusted versus ones that 8 9 have overcapacity to turn out -- to find out what the 10 overall traffic sensitivity of this. There hasn't 11 been any evidence put on the record for that.

Q. Mr. Copeland, it's your testimony that there's no evidence that's been provided as part of the study that's been sponsored by the witnesses that would indicate what the costs are for the BTSs and its component parts?

Well, definitely not the component parts 17 Α. 18 that would need to be supplemented. There is -- the 19 embedded costs have been provided, which you refer to as actual costs, but they're the costs on your books 20 21 for configurations which you can't determine from the CPRs as to the number of radios that are at the site. 22 23 You can't determine if there is equipment, say, data equipment like an EDRX, which is a driver/receiver 24 25 frame processor or an EPA, which is an Edge power

amplifier that might be there. You can't tell from 1 what's in that CPR and so you don't know what's data, 2 3 you don't know what a single radio costs in that configuration. So you don't know what the additional 4 traffic will cause in cost. It's too aggregate an 5 6 amount and you can't determine which pieces of the 7 S8000 or S12000 need to be supplemented to handle 8 that traffic. 9 Ο. But you certainly know from the presentation that's been given what a cell site or a 10 BTS costs, do you not? Strike that. 11 Let me ask, is there any question in your 12 mind as to what a BTS costs Union? 13 Well, there's an embedded cost that 14 Α. 15 includes what it costs Union to put in designs from 16 2003 to -- I'm not sure what the last date, maybe 2005 or 2006 from the CPRs. And so we have those 17 costs for individual sites. We don't know exactly 18 19 what equipment is in there, how many radios, and we also aren't aware how much of it is data equipment. 20 21 Mr. Jacobsen says he's changed his -- the design of some of these. 22 23 So the embedded costs include old designs

24 that Union is no longer using so they wouldn't need 25 forward-looking design techniques. So it's, again, a

1 TELRIC study requires you to have the most current 2 design. It requires you to have which components are 3 increasing in cost as traffic increases, and we don't 4 have any information on which components need to be 5 supplemented.

Q. Mr. Copeland, I appreciate that, and I
appreciate your opinion with respect to that. Have
you, and that is Qwest, has Qwest provided any
testimony to show a more efficient system than what
Union has provided in this case? Have you provided
an engineer that has provided that testimony in this
proceeding?

A. We haven't provided an engineer. We have
looked at --

15 Q. No. The question is --

A. -- the way they configured their radios.
Q. No. Mr. Copeland, the question is, have
you provided through an engineer someone qualified to
provide that testimony, that type of a design?

A. Well, I don't think this case is about designing Union's system. I think this case is about proving that any components of your network are cost sensitive to increasing call traffic. And we wouldn't presume to design your system for you. Q. Mr. Copeland, in your July 21, '06

1 testimony at page 26.

Yes, sir. 2 Α. 3 You testify at lines 3 of that page that Ο. "In an efficiently operated company, common costs do 4 not grow in proportion to company operations," 5 6 correct? 7 Yes, I said that. Α. But in point of fact, common costs grew in 8 Ο. 9 Union's modeling because BTS sites had increased from 10 a little over 200 to 325 and because of the increase 11 in the BTSs there was a corresponding increase in common cost, correct? 12 Mathematically that's why that occurred. 13 Α. 14 Q. Thank you. 15 Α. I don't think that's how things actually 16 occur in a corporation. If common costs increased with direct proportion to operation --17 18 Ο. Thank you. 19 Α. -- they wouldn't be common costs. 20 Now, turning to your Exhibit 3SR1, it's a Ο. 21 confidential document, but for purposes of what I 22 need I don't believe we need to address anything 23 that's confidential. 24 Α. Okay. 25 Ο. On the first page, page 1, you've 26

1 highlighted a number of items that are identified on the left as data components. Do you see that? 2 3 Α. It's on the right on mine. On the right side? 4 5 It's on the left on mine. Ο. 6 Α. Interesting. 7 THE COURT: The column Data Components is 8 on the left-hand side of the page. 9 THE WITNESS: Oh, I see that, yes. I was 10 looking at the explanation. Sorry. MR. ASAY: Thank you, Judge. 11 12 ο. (BY MR. ASAY) Do you know whether these particular items, and that's all of the highlighted 13 14 components under Data, if they relate to telemetry 15 components? 16 I know that they are data components. Α. No. 17 I know the PCUSN itself is a Nortel pack control unit 18 support node that's used for DPU and Edge services 19 exclusively, and it looked to me that these were data. And we looked up these Sysco items, they were 20 21 all data services. But no, because Union hasn't 22 given me any information on what is their data, this 23 was my best cut at what would constitute data or 24 services that came from subscribers or was directed 25 to subscribers of a single item.

1 In fact, you made an assumption that these Q. were data seems even though they may in fact be 2 3 telemetry associated with the voice system, correct? 4 Α. I mean, your witnesses had plenty of opportunity to tell us whether they were related to 5 6 data and so far we haven't heard anything when we 7 asked, "Because your data costs are minimal, what 8 would it take for your witnesses to tell us what 9 those were and what the costs of those components 10 were?" Mr. Copeland, I appreciate your opinion. 11 Ο. But the fact is you've represented to the 12 Administrative Law Judge and this Commission that 13 14 these are data components, correct? 15 Α. To the best of my knowledge, this was my 16 decision that these were data components or they could be a single unit that wasn't to be supplemented 17 over the life of the switch and, therefore, it wasn't 18 traffic sensitive. 19 And Union, as part of its study, has 20 Ο. 21 provided these as part of the voice system, correct? I have no idea if these have anything to 22 Α. 23 do with the voice system. This was just an embedded cost data on the switch project cost with no 24 25 breakout. There's definitely SMS cost switches, GPRS 26

1 cost switches in here. So it's not all exclusively 2 voice. Like I said, the PCUSN is definitely a data 3 item. So I don't -- I did my best cut at the data 4 given what I had. I think the burden is upon Union 5 to really identify all the items that are data in 6 those retail services.

Q. I appreciate your opinion. But to the
extent that these are components of the system that
relate to telemetry for measuring essentially voice
signal on the system, as testified to by Mr.

Jacobsen, your inclusion or identification of these as data is incorrect?

13 A. No, no.

MR. MONSON: Your Honor -- hold on a second, Mr. Copeland. I object to the question. I believe that Mr. Asay is offering testimony that hasn't been presented in this proceeding and then asking Mr. Copeland to admit that he's wrong based on the testimony Mr. Asay is offering.

THE COURT: Mr. Asay, can you point to where Mr. Jacobsen, either in hearing or prefiled testimony, has indicated that the nature of these components are data or telemetry?

THE WITNESS: Mr. Jacobsen, in histestimony, identified a number of components that

1 look like data are in fact telemetry. I'm simply asking whether in fact the witness knows if these are 2 3 or are not within those components. He either knows or he doesn't. 4 5 THE COURT: Okay, that's a fair question. 6 Go question and ask it and we'll see what he says. 7 (BY MR. ASAY) Did you hear that question? Ο. 8 Α. I don't know for a fact. 9 Ο. Thank you. That's all I need. 10 A. It was my best guess. And that's all I have. Thank you. 11 Ο. THE COURT: Ms. Schmid? 12 MS. SCHMID: Nothing for this witness. 13 14 THE COURT: And I apologize, I forget for Qwest, Mr. Monson, are you on redirect? 15 16 MR. MONSON: Yes. 17 THE COURT: Any redirect? MR. MONSON: Yes. We have a few areas 18 19 that we want to try to clarify. 20 21 REDIRECT EXAMINATION BY MR. MONSON: 22 23 Q. Mr. Asay asked you about the Order of May 5, 2003 in Docket Number 01-039-85. Do you remember 24 25 those questions? 26

- A. Yes, I do.

2	Q. And today he asked you about the prior
3	proceeding, 94-999-04, I think. In his questions
4	about the Order of May 5, 2003, you said, as I recall
5	your testimony, that the Order appeared at the time
б	to address reciprocal compensation. What was the
7	basis for that statement?
8	A. Well, the basis for that statement was on
9	page 16 of the Order underneath in the first
10	paragraph under Switching Costs, and it's the last
11	sentence in that paragraph. It reads, "Certainly,
12	the experience the industry has gone through with
13	reciprocal compensation illustrates the utility and
14	danger of devising artificial pricing structures."
15	So based on that, Qwest assumed that the
16	Commission intended for this local switching in UNE
17	rate also to apply to the local switching end office
18	rate and in this Order they found the rate to be 100
19	or the costs to be 100 percent non-traffic
20	sensitive so in a sense charged 100 percent to the
21	line port with no per minute rate.
22	Then in Qwest's compliance filing, which
23	happened in January of 2004, Qwest at that point
24	filed a flat rate for local switching UNE and then
25	for the end office termination rate for reciprocal
26	

comp purposes for local interconnection it filed a 1 2 zero rate for the per minute section there. The next 3 month AT&T and X/O filed a petition with the 4 Commission to then change to say that that Order, the 04-049-85 Order, did not apply to the end office 5 6 termination rate for reciprocal comp purposes. And 7 then the Commission then issued an order in, I quess was it March of '04, which then clarified that the 8 9 Commission did not intend by the Report and Order --10 or subsequent orders for the rates for end office call termination to be modified from the rates that 11 were already set forth in the SGAT. And that was a 12 March 4, 2004 Order. 13 14 So I think Qwest was under the impression, 15 based on the wording of the initial Order which did 16 discuss reciprocal compensation in the switching cost 17 determination, that they meant that to apply to the local end office termination rate. 18 19 Q. Thank you. Your Honor, there's been a lot of 20 21 discussion about that Order and I know it's something that the Commission can take notice of. But I have 22 23 copies of it. Would it be helpful for people to have 24 it? 25 THE COURT: It would. Why don't you pass

26

1 that out now.

MR. MONSON: I guess just for ease of 2 3 reference we ought to mark this. And although it's not a Cross Exhibit, I guess maybe it's easier to 4 call it 1. 5 6 THE COURT: We can just call it Hearing 7 Exhibit 1. 8 MR. MONSON: Okay. 9 Ο. (BY MR. MONSON) So just so the record is 10 clear, Mr. Copeland, what's been marked as Hearing Exhibit Number 1, is that the Order you were 11 referring to, the May 5, 2003 Order? 12 13 Α. Yes. 14 Mr. Asay asked you questions about various Q. 15 network components of the wireless network and 16 whether they were cost sensitive and asked you this morning about how Qwest treated these items in its 17 cost studies. 18 19 How should the towers be analyzed under the FCC's rules? 20 21 Α. Well --22 MR. ASAY: Object to the question. It's 23 not, although he referenced my name, this is far afield from what my question was. My question was 24 25 specifically whether those were included in Qwest's 26

1 study full stop. I didn't ask about the FCC

2 considerations, only about Qwest. It's outside of my3 Cross.

4 MR. MONSON: May I respond? THE COURT: Sure. 5 6 MR. MONSON: I'm not just talking about 7 the question he asked this morning, I'm also talking about questions he brought up yesterday where he got 8 9 up and was pointing at various things on the drawing. 10 THE COURT: Yeah, I think it's fairly included in the examination from yesterday as well. 11 I'll go ahead and allow it. 12 MR. COPELAND: Well, the tower is a direct 13 cost of the service and it is not a support 14 15 structure, as such. You have to have it to install 16 and provide services in an area that's designed for a coverage area. So once that pole is in place for 17 that coverage area it is not traffic sensitive to 18 increasing call traffic and should be excluded from 19 any reciprocal or asymmetric rate because it's not 20 21 cost sensitive to increasing call traffic. 22 Mr. Asay also asked you a number of Ο. 23 questions related to the issue of whether with the

the position that they haven't provided evidence in

information that Union has provided you still take

26

support of their study.

2	Let me ask you in connection with that,
3	can you provide us examples of after all the
4	evidence, in addition to the ones you have already
5	talked about, of how, after all the information that
б	Union has provided, that it hasn't demonstrated that
7	its study complies with TELRIC requirements?
8	MR. ASAY: Object. Mr. Administrative Law
9	Judge, the fact is that's not responsive to my Cross.
10	It's just an opportunity to get the witness to
11	testify on Direct again. It's simply not responsive,
12	it's open-ended, calls for a narrative and it's
13	improper.
14	THE COURT: I'll allow it.
15	THE WITNESS: Well, there's specific costs
16	that Union says they'll have to incur for increasing
17	call traffic. They say they'll need to supplement
18	the radios. They indicated they might need to
19	supplement the backhaul, but they haven't provided
20	individual element costs for those so they can be
21	calculated as far as what those increasing costs
22	would be. Nor have they provided what would be
23	efficiently provided in the network. So without
24	having that incremental radio cost you can't look at
25	an efficiently designed set of sites with the right

efficiency and usage and calculate those additional
 costs due to increasing call traffic.

3 Other things that are missing include they haven't specified which elements in the BTS or in the 4 switch are related to data services that they provide 5 6 to retail customers. As I mentioned earlier, their 7 specific driver/receiver training cards that are used for Edge services as well as power amplifiers. 8 So 9 there's specific components used to provide those, 10 but there's no way to tell if those costs are in their network or not from the data that's been 11 12 provided. MR. MONSON: In connection with questions 13 from Mr. Asay there was some discussion about 14 15 discovery issues as well, and there has been earlier 16 in this proceeding as well, your Honor. I wonder if it would be appropriate to provide to the Commission 17 18 the Data Request that Owest asked after Mr. 19 Jacobsen's testimony was filed and then for Mr. Copeland to explain what he was trying to say in 20 21 response to Mr. Asay's questions about that discovery 22 process? 23 THE COURT: Mr. Asay? 24 MR. ASAY: Judge Goodwill, that would be 25 entirely inappropriate. It is beyond my Cross. Ιf 26

they had wanted to do it they should have done it on 1 They've had four opportunities, actually 2 Direct. 3 five opportunities in different questions and they could have addressed it. The Commission is well 4 aware, the Administrative Law Judge is well aware 5 6 that if there's a problem with the discovery or if 7 they have a concern with respect to our response they can come before this Commission and they can address 8 9 it in appropriate order. To come in at this stage is 10 entirely inappropriate and goes contrary to their responsibility to bring it to the attention of the 11 12 Administrative Law Judge before this proceeding. And to bring it in on essentially Redirect at this stage 13 is simply a waste of time and it's not relevant and 14 15 it's unfair to Union with respect to our right to 16 address it.

THE COURT: What we're talking about, Mr.
Monson, are we talking about Qwest's responses to
Union discovery requests?

20 MR. MONSON: No, no. What we're talking 21 about, and this has come up two or three times, and 22 it did come up during the Cross-Examination of Mr. 23 Copeland, we're talking about the Data Request that 24 Qwest sent to Union following Mr. Jacobsen's 25 testimony and the data provided in response to that,

1 those Data Requests and when it was provided and how it relates to Mr. Copeland's feeling that he hasn't 2 3 had adequate information on which to determine his TELRIC compliance study or there isn't adequate 4 information to determine whether it's a TELRIC 5 6 compliant study. THE COURT: Well, it seems to me that Mr. 7 Copeland's testimony that he doesn't have adequate 8 9 testimony can stand on its own. It will be up to 10 Union to rebut that if they want. And so given the objection, I won't receive that at this time. 11 12 MR. MONSON: Okay. (BY MR. MONSON) Let's see. Just one more 13 Ο. question. This morning you were questioned about 14 15 your engineering expertise and so forth, Mr. 16 Copeland. Is it common when doing TELRIC studies to consult with engineers? 17 Yes. It's almost mandatory. The way we 18 Α. 19 conduct a study is we talk to the engineers to get the most current design so that we can meet that 20 21 forward-looking technology requirement. We talk to 22 the engineers, get the design, get the cost of the 23 components, and then we design the network that would 24 essentially meet the utilizations that we think are 25 appropriate for a forward-looking cost study and

develop a TELRIC based on that single design. We
don't go to our CPRs and look at the embedded costs
of recent installations. We look at what are we
going to put in now if we were to put in this
element. So we have to talk to the engineers every
time we do a study.

Q. And so in connection with your efforts to
determine if the Union study complied with TELRIC
requirements, did you consult with engineers?

10 Yes, I did. I discussed it with an Α. in-house engineer, Thomas Schwengler, who had been 11 with Qwest Wireless as an engineer. I also talked 12 Kalyan Basu, who is a former Nortel employee and what 13 14 has recently -- was recently an instructor at 15 University of Texas at Arlington in computer science 16 and mobile wireless engineering, and we had 17 discussions with him concerning what would be appropriate for building a wireless network and how 18 the S8000s, in particular, worked and how they're 19 configured. 20 21 MR. MONSON: That's all I have.

22 THE COURT: Mr. Asay?

23 MR. ASAY: Yes, if I could. Just in 24 responding to this last question, can we just have a 25 moment?

1 THE COURT: Sure. Do you want to take a break or just do you need a couple of seconds? 2 3 MR. ASAY: I need a couple of seconds, a 30-second break. I don't mean to inconvenience the 4 proceeding. 5 6 THE COURT: Sure, go ahead. 7 (Off the record.) 8 9 FURTHER RECROSS-EXAMINATION 10 BY MR. ASAY: 11 Mr. Copeland, you just indicated that you Ο. consulted with an engineer in reviewing what you're 12 accomplishing in preparing your testimony this 13 14 proceeding, correct? 15 Α. Yes. 16 And I quess it's self-evident that Qwest Ο. 17 didn't sponsor an engineer as a witness in this proceeding, correct? 18 That's correct. 19 Α. 20 Now, going to your consultation with the Ο. 21 engineer as you prepare a TELRIC study, as I 22 understand your testimony, as you consult with that 23 engineer, you do that as you're creating -- can I 24 approach? 25 THE COURT: Sure.

1 (BY MR. ASAY) Going to the Exhibit again, Q. 2 I assume that if you were going to design a system 3 and you were using an engineer to assist you, that 4 you would go to the engineer so that you could find 5 the cost of the tower and all of the component parts, 6 correct? 7 Well, I would go -- I don't go to the Α. 8 engineer for the costs of the item, I go to the 9 engineer for the design of the system. 10 Okay. But in your testimony you indicated Q. that you were consulting with outside sources so that 11 you could find a cost for the components, correct? 12 No, that's not correct. 13 Α. 14 So how did you get a cost for a component? Q. 15 Α. Well, you mean how would Union get a cost? 16 No, no. If you're designing a system, I'm Ο. sure you indicated in your testimony, and the record 17 will reflect, you indicated that in design of the 18 system you consulted an engineer, correct? 19 20 That's correct. Α. 21 ο. And that is to essentially --22 Well, excuse me. I didn't design it, I Α. 23 asked the engineer to show us their design, okay? Just with that clarification. 24 25 ο. And maybe I misunderstood your answers 26

because I thought you consulted with other parties,
 and I thought you said engineer, in finding the
 component parts, if you will, and the costs for those
 parts.

A. No. I said when we're doing a TELRIC study we go to the engineer to get their current design parameters for the system, what components are included, then we go to the contracts. I didn't say that, but then we go to the contracts with the vendors to get the costs and we use the current contracts with that vendor cost.

12 Q. Correct. And so you have the current 13 costs you get from the vendors and from purchases, so 14 you have the current cost, and then you build from 15 there, correct?

A. Yes, with that current design.

17 Q. Thank you.

One last item and just a point of clarification. When you addressed towers, I thought you said with respect to the FCC, there was some reference to the fact that they weren't included because they were direct costs? Did I misunderstand or did I not hear you correctly.

A. I said towers are a direct cost and theydon't vary with increasing call traffic.

26

1 Right. And was that somehow related to Q. the idea that they weren't to be included or 2 3 something? Maybe I missed the point. The point is no, towers should not be 4 Α. 5 included as an item that's a component that is cost 6 sensitive to increasing call traffic. 7 Ο. And did it somehow relate to the fact that 8 they were a direct cost? 9 Α. Yes, that is a direct cost. 10 Okay. And that was the confusion because Q. previously you had testified that conduit was a 11 direct cost and that was part and parcel of your 12 reciprocal compensation rate, correct? 13 14 Well, conduit is in the transport systems, Α. 15 correct. 16 Ο. Thank you. That's all I have. 17 THE COURT: Any redirect, Mr. Monson? 18 MR. MONSON: No. 19 THE COURT: Ms. Schmid, anything? 20 MS. SCHMID: Nothing. 21 THE COURT: Thank you, Mr. Copeland. 22 Anything further from Qwest? 23 MR. MONSON: No. That's all we have. THE COURT: We've got Hearing Exhibit 1 24 marked for identification, it's an Order of the 25

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1
      Commission. Just to close the loop on that, I'll go
      ahead and indicate that I intend to take
 2
 3
      administrative notice of that absent any objections
      from any parties.
 4
 5
                   Okay. We'll go ahead and do that.
 6
                   I guess we'll turn -- oh, are you just
 7
      powering off?
 8
                   MR. COPELAND: Yes. Sorry.
 9
                   THE COURT: Why don't we take five minutes
10
      and then we'll come on back and turn to the Division.
11
                   (Recess taken.)
                   THE COURT: Let's go back on the record.
12
      And, Ms. Schmid, I believe we were turning to you.
13
14
                   MS. SCHMID: Thank you. Good morning.
      The Division calls Mr. Paul M. Anderson as its
15
16
      witness. Could Mr. Anderson please be sworn?
17
                   THE COURT: Mr. Anderson, would you please
18
      stand and raise your right hand?
19
                   Do you solemnly swear the testimony you're
      about to provide will be the truth, the whole truth
20
21
      and nothing but the truth, so help you God?
22
                   MR. ANDERSON: I do.
23
                         PAUL M. ANDERSON,
24
              called as a witness, was examined and
                       testified as follows:
25
26
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1	DIRECT EXAMINATION
2	BY MS. SCHMID:
3	Q. Mr. Anderson, by whom are you employed and
4	in what capacity?
5	A. I'm employed by the Division of Public
6	Utilities as a Utility Analyst, Utility Consultant,
7	excuse me, Technical Consultant.
8	Q. And your business address, please?
9	A. 160 East 300 South, Salt Lake City, Utah,
10	84108.
11	Q. Have you been involved in this case on
12	behalf of the Division?
13	A. Yes, I have.
14	Q. Have you prepared what has been premarked
15	for identification as DPU Exhibit Number 1.0, your
16	Prefiled Rebuttal Testimony filed October 12 of this
17	year, which has attached to it DPU Exhibit Number
18	1.1, your qualifications, DPU Exhibit 1.2, an Exhibit
19	entitled "Union's Cellular Network"; DPU Exhibit 1.3
20	entitled "Typical Base Transceiver Station," and DPU
21	Exhibit Number 1.4, DPU's Revised Cost Model, the
22	confidential version?
23	A. Yes.
24	Q. Do you have any changes or corrections to
25	that prefiled testimony?
26	

- 1 A.

1	A. No.
2	Q. If we were to ask you the same questions
3	today as were asked in that prefiled testimony, would
4	your answers be the same?
5	A. Yes.
6	Q. Thank you.
7	Mr. Anderson, have you prepared a summary
8	which has been premarked as DPU Exhibit 2.01, with
9	attached Exhibit Number DPU 2.1, "Revenue Comparison
10	of Union Cellular's Existing and Proposed Transport
11	and Termination Rates"?
12	A. Yes, I have.
13	Q. And I would just note for the record that
14	this summary, along with the Exhibit, was provided to
15	the parties yesterday morning.
16	Mr. Anderson, would you like to provide us
17	with that summary? And like other witnesses have, if
18	you have any comments on the preceding testimony you
19	could give them at this time.
20	A. Okay. First I'll go ahead and read you my
21	summary.
22	After extensive review and analysis, the
23	DPU recommends that the Commission reject Union
24	Cellular's proposed cost model and its request for
25	asymmetric transport termination rates. Union
26	

Cellular is asking the Utah Public Service Commission 1 to approve the adoption of termination rates that 2 3 would result in a ten-fold increase in interconnection revenue from Qwest. And there's an 4 attached Exhibit 2.1. 5 6 The Key Issues. The DPU's analysis in 7 this testimony focuses on three disputed issues. The first one is total element long run incremental 8 costs, or TELRIC. Does the cost study model meet the 9 10 FCC criteria contained in CFR Title 47, Section 51.701B which states: "A state commission may 11 12 establish asymmetrical rates for transport and termination of local telecommunications traffic only 13 if the carrier other than the incumbent LEC, or the 14 15 smaller of the two incumbent LECs, proves to the 16 State Commission on the basis of a cost study using a forward-looking economic cost-based pricing 17 18 methodology described in Sections 51.505 and 51.511, 19 that the forward-looking costs for a network efficiently configured and operated by the carrier, 20 21 other than the incumbent LEC or the smaller of the 22 two incumbent LECs exceed the costs incurred by the 23 incumbent LEC or the larger incumbent LEC, and 24 consequently that such -- such that a higher rate is 25 justified.

1 The second one is traffic sensitivity. 2 Does the cost study model meet, does it meet the 3 FCC's additional traffic sensitive cost standard in Order 18 FCC RCD 18-441, September 3 of 2003? 4 And thirdly the cost model. Are Union 5 6 Cellular's cost study financial calculations as 7 presented valid and are they correctly modeled to represent the forward-looking and state-of-the-art 8 9 cellular network? 10 During its investigation, the DPU determined that in the development of the cost model 11 Union Cellular has used historical cost to estimate 12 pricing for the GSM switch, base station controller 13 and cell site construction. TELRIC models must use 14 15 FCC TELRIC pricing principles. The model must be 16 transparent so that it can be analyzed by Commission staff and all costs must be verifiable. 17 Union Cellular's model does not reflect 18 19 current forward-looking costs as required TELRIC principles and has used present and future demand to 20 21 determine network cost rather than using current 22 demand with the percentage growth as determined 23 through the use of a fill factor as required in TELRIC pricing. Additionally, Union Cellular did not 24 25 account for structure and facilities sharing with

1 other companies in its pricing.

2	Furthermore, Union Cellular has not shown
3	that the switch and transport costs contained in its
4	proposed cost model do not include the equipment that
5	is also specifically used for the provision of other
6	tariff and retail offerings that are unrelated to
7	interconnection. It appears that Union Cellular has
8	modeled its transport microwave costs based on what
9	seems to be the retail prices of equivalent T-1s as
10	opposed to using local or tandem switch cost data,
11	signaling data or network data.
12	The DPU believes that Union Cellular
13	inappropriately included costing for equipment and
14	facilities that are clearly non-traffic sensitive.
15	Specifically Union Cellular included costs for towers
16	and tandems, buildings and power equipment, and
17	processor components and a DMS switch, base station
18	controller and database registers that are definitely
19	not traffic sensitive.
20	And finally, it appears that Union
21	Cellular inappropriately applied present worth
22	factors to minutes of use in both its termination and
23	transport calculations and erroneously applies the
24	same depreciation rate of all categories of plant,
25	buildings and land.

1 The DPU does not see a compelling public interest or company reason for the Commission to 2 3 approve asymmetric transport and termination charges based on Union Cellular's present cost model. There 4 are flaws that need to be corrected in the model 5 6 before it can be considered to represent a TELRIC 7 cost model using only traffic sensitive costs. The DPU believes that some traffic sensitive costs exist 8 9 as shown in Table 1 of my Rebuttal Testimony, but 10 cannot separate those costs into traffic sensitive 11 percentages to determine their significance for 12 calculating termination and transport rates that are much different than the rates already in effect. 13 And once again, Union Cellular must move 14 15 away from using embedded costs to model switching and 16 cell site costs and incorporate these costs, those costs that are consistent with the least cost, most 17 18 efficient forward-looking cellular network. 19 In summary, DPU believes Union Cellular failed to provide a TELRIC compliant model. 20 21 Furthermore, it failed to provide convincing evidence 22 in support of its position and it failed to provide 23 adequate documentation. Therefore, the DPU recommends the Commission reject Union Cellular's 24 25 cost model and its requests for asymmetric 26

1 compensation.

2	Just another thing that I wanted to
3	mention is that I wasn't involved in the earlier
4	determination of rates. I'm aware of the rules that
5	the FCC has and I've applied them to this testimony.
6	Q. Thank you.
7	The Division would like to request that
8	DPU Exhibit Number 1.0, DPU Exhibit Number 1.1,
9	Number 1.2, 1.3, 1.4, and DPU Exhibit Number 2.0 and
10	2.1, as previously identified, be admitted.
11	THE COURT: Any objections?
12	MR. MECHAM: Yes, your Honor, I have an
13	objection. Mr. Anderson's testimony relies heavily
14	on an article from a Korean publication, the author
15	of which is Moon-Soo Kim. There really is no
16	foundation for that article and it is hearsay. So
17	while I recognize that hearsay is not a reason in and
18	of itself to preclude evidence from going into the
19	record, it does prevent the Commission from basing a
20	finding on it. And so that's my objection.
21	MS. SCHMID: May I respond?
22	THE COURT: Sure.
23	MS. SCHMID: I am somewhat puzzled by my
24	friend Mr. Mecham's objection. It is common practice
25	for experts to use articles in their preparing their
26	

1 testimony and to cite to them. In this case, for example, Mr. Mecham's client has brought in 2 3 quotations from economic textbooks. Furthermore, Mr. 4 Anderson's testimony does not rely solely upon the cited article, it relies upon Mr. Anderson's 5 6 extensive background in the telecommunications field, 7 particularly his experience and his knowledge of 8 TELRIC. 9 And lastly, if there is any question as to 10 weight, the testimony should be admitted and the Commission can determine the appropriate weight. 11 MR. MECHAM: Your Honor, I would also, if 12 you would allow me, I'm quite certain that this 13 article was translated into English and I have no way 14 15 of knowing if it's -- I presume that it's -- well, I 16 would hope that this is a publication that would check its translation, but I have no way of knowing 17 that. And frankly, I'm not familiar with the 18 19 publication. So from about page 15 or 16 on, Mr. Anderson's testimony strongly reflects this article. 20 21 MS. SCHMID: And again, I would just like 22 to renew my response to the objection and note that 23 Mr. Anderson has experience in this area, has looked at TELRIC models, the FCC requirements, and is not 24 25 basing his testimony solely on that. And any

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publication the Commission can certainly look at as 1 to weight. We'll note that a citation was provided 2 3 so if the Commission chooses to it can easily find that article. 4 5 THE COURT: Mr. Mecham, your objection is 6 noted. I guess with respect to that I would simply 7 say that if you have any arguments to make regarding 8 the weight that the Commission should give to Mr. 9 Anderson's testimony based on his citation of this 10 article, you'll certainly be free to make that in your post hearing brief. Is there any other 11 objection to admission of DPU Exhibit 1 or 2 or their 12 13 attachments? 14 MR. MONSON: No objection. 15 THE COURT: Okay. We'll go ahead and 16 admit them. 17 MS. SCHMID: Thank you. Mr. Anderson is now available for 18 19 Cross-Examination. 20 THE COURT: Mr. Mecham? 21 MR. MECHAM: Thank you, your Honor. 22 23 CROSS-EXAMINATION BY MR. MECHAM: 24 25 Ο. Good morning, Mr. Anderson. 26

1 Good morning, Mr. Mecham. Α. Let me start with your summary. Does your 2 Ο. 3 summary represent any difference, do you take a different position in your summary than you do in 4 your testimony or do you intend it to reflect your 5 6 testimony, the position you took there? 7 Α. I intend it to reflect my testimony. 8 Ο. Okay, thank you. 9 Now, in your list of qualifications you 10 didn't indicate how long you had been here at the 11 Division. How long have you been here at the Division, Mr. Anderson? 12 13 Α. A little over two years. 14 How often do you, as a staff member of the Q. 15 Division, deal with wireless issues in the wireless 16 industry? 17 We review price lists, interconnection Α. agreements. They come in daily or weekly. 18 The interconnection agreements? 19 Q. 20 Uh-huh (affirmative). Α. 21 ο. What does a wireless carrier file by year by way of price lists? 22 23 Α. Let me qualify that. I'm probably 24 thinking of ILECs that file price lists. You're 25 right, wireless doesn't file price lists. But we 26

look at their interconnection agreements, the first
 part.

3 Okay. Thank you. Ο. Insofar as the cost studies are concerned, 4 is this your first attempt to decipher the HAI model 5 6 or the most current version? 7 No. I've been in training to work with Α. 8 this model for the last two years. I've gone through 9 it based on the inputs and what would the outputs 10 result from it. 11 And how many proceedings have there been Ο. dealing with the HAI model since you've arrived? 12 This is the first one. 13 Α. 14 Okay. In your testimony, and I believe Q. 15 it's on page 8, lines 118 through 122, and also on 16 page 21, you have recommended to the Commission that 17 the cost of towers, buildings, power equipment, cables, fiber conduit, be excluded from Union's cost 18 study in order to conform with TELRIC. Did I 19 represent that correctly? 20 21 Would you repeat the components you're Α. 22 talking about? 23 Ο. Yes. I believe I took this right out of your testimony, that the Commission exclude the costs 24 of towers, buildings, power equipment, cables, fiber 25 26

conduit, I believe that's -- I think that represents
 everything.

3 Α. Yes, that's correct. 4 Ο. Are you aware that the HAI model includes some of those costs, the costs of land, buildings, 5 6 power investment to develop per minute switching 7 rates? 8 I'm aware of previous HAI versions where Α. 9 it is a component, what you call 10 non-traffic-sensitive support assets. I couldn't 11 find any evidence in the ones that I'm working with now based on the model that the Commission has 12 13 approved that changes the rate at all when you 14 eliminate the wire center and the land costs. But in the ones previous to that there is, when I checked it 15 16 out, it -- there was a component and it lowered the rate by about 3 percent when I took them out. When I 17 took them out of the study, it lowered the rate by 18 about 3 percent. 19

20 Q. So the rate was 3 percent lower than it 21 otherwise would have been when those contract central 22 costs weren't included?

A. Yes. In that particular version of HAI.
 Q. Do you know if Qwest's ICM model included
 non-traffic-sensitive costs in what ultimately was

1 approved?

I'm not familiar with the ICM model, 2 Α. 3 Owest's ICM model. Wasn't it a blend of the HAI and the 4 Ο. ICM that the Commission used in order to determine 5 6 the --7 That was my understanding. But that was Α. 8 before I came here. 9 Ο. So would it stand to reason that within 10 the rates currently charged by Qwest there are non-traffic-sensitive costs that are being recovered 11 in those rates because of their support of them? 12 MS. SCHMID: Objection. I believe that 13 the witness has already stated that he is not 14 15 familiar with that. 16 (BY MR. MECHAM) Well he's familiar with Ο. the HAI. So to the degree that he's familiar with 17 18 the HAI, I guess at least you can testify on that, 19 can't you? On the HAI, yes. So ask me the question 20 Α. 21 again. 22 Let me ask you this. Do you know if the Ο. 23 rates charged by Qwest, reciprocal compensation rates charged by Qwest include these non-traffic-sensitive 24 25 costs today?

<ul> <li>Q. I assume you had an opportunity to read</li> <li>Mr. Hendricks' testimony in response to yours, his</li> <li>Post Surrebuttal Testimony?</li> <li>A. Yes.</li> <li>Q. On page 4 do you have Mr. Hendricks'</li> <li>testimony? On page 4, line 72, for instance,</li> <li>actually it begins line 71, "For example, HAI 5.2a</li> <li>includes land, buildings, and power investment in the</li> <li>development of per-minute switching rates for</li> <li>reciprocal compensation."</li> <li>Do you dispute that or is that an accurate</li> <li>statement?</li> <li>A. On the HAI 5.2a model, I couldn't find any</li> <li>proof that it did.</li> <li>Q. Did you find any proof that it didn't?</li> <li>A. No. I took out the land and building</li> <li>costs and it didn't change the interconnection rates.</li> <li>Q. So there was no change whatsoever when you</li> <li>took those costs out?</li> <li>A. Correct.</li> <li>Q. How did that work? If you take costs out</li> </ul>	1	A. I don't know of a certainty.
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23 there should have been some sort of effect, should	21	A. Correct.
	22	Q. How did that work? If you take costs out
	23	there should have been some sort of effect, should
24 there not have been?	24	there not have been?
25 A. That's what you would expect. But when I	25	A. That's what you would expect. But when I
26	26	

1 took those costs out, there was no effect on the

2 rates.

3	Q. Did that make sense to you?
4	A. Yes. Because it's a revised model of
5	what the HAI that I had seen previous. It was the
6	model the Commission ordered. So there's a
7	possibility it could have been changed.
8	Q. Do you still have Mr. Hendricks' testimony
9	before you?
10	A. Yes.
11	Q. And then on page 5, Mr. Hendricks
12	testifies that the FCC, referring to the synthesis
13	model, "incorporates HAI switching and expense
14	modules and calculates the investment related to wire
15	center buildings and land in the switching module."
16	And then continues, "So, US West is
17	mistaken that 50 percent of the building and land
18	investment is eliminated, because this investment is
19	added back in calculating switching costs."
20	Are you familiar with the order where the
21	FCC stated that?
22	A. Well, I've read his testimony and it's not
23	showing me whether they're looking at UNE costs or
24	interconnection costs. I know it's definitely in UNE
25	costs because there is a component of building space
26	

- 1 and land in UNE cost.

2	Q. Let me go to your testimony for just a
3	moment on page 11 where you indicate that Union uses
4	embedded costs for its GSM switch. What does
5	embedded cost mean?
6	A. It means costs that are already in the
7	network, that are on the book of accounts of the
8	company.
9	Q. So if Union had bought the GSM switch a
10	month ago, would that be an embedded cost if it were
11	included in the model today?
12	A. It would be an embedded cost by definition
13	because they own it. What we're looking at is a
14	hypothetical cost, something that a price that
15	they would come up with through appropriate bidding.
16	And it would be close, it would be very close to a
17	theoretical cost, yes.
18	Q. If it were purchased within the last
19	month?
20	A. Yes.
21	Q. So if it is already in the network and
22	accounted for on their books it's an embedded cost,
23	end of story?
24	A. That's the definition. That's what the
25	rules say.
26	

1 Which rules? Q. TELRIC rules. 2 Α. 3 Where? Ο. In the FCC --4 Α. 5 Do you have a specific order? Q. 6 Α. Hold on. Let's see, 47 CFR 51.711 plus, 7 where is it -- plus there's two others it refers to 8 on developing, I think it's 51.511 and 509. 9 Ο. So is it your testimony if Union were to 10 go out to today and bid, those bids would be a 11 forward-looking cost that they could include in a cost model? 12 13 Α. Yes. 14 With respect to the -- did you hear the Q. 15 testimony yesterday indicating that the GSM switch they have is close to exhaust? 16 17 Α. Yes. So if they went in today and bid, they 18 Ο. would bid a larger switch, most likely, in order to 19 account for greater capacity, and it would be a 20 21 higher cost in the model, would it not?

22A.It could be, yeah. Or it could be less,23too.

Q. Do you know that?A. No. That's why they would need to get a

1 bid.

2 Q. Do you know if the prices of the switches 3 have changed substantially since this hearing began 4 in 2004?

5 A. I don't know personally, but they could 6 have and that's why we would need a new bid to find 7 out, to find that out.

8 Q. Let me ask you about the number of cell 9 sites. As I understand it, you removed about 100 10 cell sites out of the cost model because they didn't 11 address current demand? Is that reflective of your 12 testimony?

A. Well, the TELRIC rules say that you must use current demand plus administrative fill factor to account for administration and some growth. So they were looking at out to 2008 and I cut it back to what the current was for what they had in place at the time when I looked at it.

19 Q. So it's only what exists currently; is 20 that the way you characterize it? There's nothing to 21 account for growth?

A. Well, it's the current demand with a
little bit of growth. The fill factor should take
care of that.

Q. Could I have you turn to Mr. Hendricks'

1 testimony, page 8, please?

2	MS. SCHMID: Pardon me, your Honor. If I
3	may, could you tell me which part of Mr
4	MR. MECHAM: I'm sorry, it's the Post
5	Surrebuttal Testimony.
6	MS. SCHMID: Thank you.
7	MR. MECHAM: The part that responds to Mr.
8	Anderson's testimony.
9	MS. SCHMID: Thank you.
10	THE WITNESS: Post Surrebuttal Testimony
11	of Jason Hendricks.
12	Q. (BY MR. MECHAM) Yes.
13	A. Page 26?
14	Q. Yes. Do you have that?
15	A. Uh-huh (affirmative).
16	Q. On line well, beginning line 165 Mr.
17	Hendricks says, "Union's cost study is completely
18	compliant with the FCC's TELRIC pricing methodology
19	because it uses the costs Union would incur today if
20	it built anetwork that could provide all of the
21	services its current network provides, to meet
22	reasonably foreseeable demand, using the least-cost,
23	most efficient technology currently available."
24	Reasonable foreseeable demand, how do you
25	characterize that?
26	

1 I characterize it as the demand -- well, Α. 2 the capacity you put in that would cover the current 3 demand plus a little bit for administration and growth according to a fill factor that you would 4 choose. 5 6 So if Union were placing -- well, if there Ο. 7 were 17 sites under construction today, that's not meeting reasonably foreseeable demand, by your 8 9 definition? 10 Yeah, it could be. That's part of that Α. fill factor. 11 But essentially you've eliminated those 17 12 ο. under construction, have you not, by what you've 13 done? You've taken them back to what they have right 14 15 now without any account for what's under construction 16 today or what may be there before summer of 2008? Well, I only did that as a "what if" 17 Α. 18 scenario. I didn't propose anything for them. I just made it as a scenario, just to get a feel for 19 how the model works, what it would do. 20 21 ο. Okay. Let me talk about your traffic 22 sensitivity portion if I could. I don't believe that 23 the Moon-Soo Kim article is part of the record. It's not filed in your testimony so perhaps I'll 24 distribute it, if that's okay, Judge Goodwill. 25 26

1 THE COURT: Sure. 2 Ο. (BY MR. MECHAM) Mr. Anderson, who is 3 Moon-Soo Kim? He's the person that wrote this article. 4 Α. He is a professor at one of the Korean universities. 5 6 Do you know anything about him? Does he Q. 7 have --We're not friends. 8 Α. 9 Ο. Is he a noted expert in 10 telecommunications? 11 I was looking -- I was searching for Α. someone that had looked at traffic sensitivity in 12 cellular systems. I couldn't find anything except 13 14 this. So I looked at it as possibly a way to take a 15 look at traffic sensitivity different than the way 16 maybe other people do. 17 I mean, did you just find this on the Ο. 18 Internet? Yeah. I did an Internet search. 19 Α. 20 And this is the only thing that came up? Ο. 21 Α. (Indicating affirmatively.) I looked at 22 his references, but I couldn't pull any of them. 23 They wouldn't come up. Do you know if his method has been adopted 24 Ο. in Korea? 25 26

- 1 A. No.
- 2 Q. Do you know if it's been adopted anywhere?3 A. No.

4 Q. No state, no other country?

5 A. Not that I know of.

Q. At the very beginning on page 777, about midway down of that bolded paragraph, doesn't he refer to this as a pilot study that he's proposing?

9 A. That's correct.

10 Q. And do you know, what is the vintage of 11 this article?

12 A. 2006.

Q. Well, it appears it was published in 2006, but in the first paragraph of the introduction it says, "There is," this is three lines down, "there is a high prospect that by 2003 the number of mobile phone subscribers will exceed that of the fixed-line subscribers and the volume of mobile phone traffic will surpass fixed-phone traffic."

That would indicate to me that that article was written sometime before its 2006 publication. Is that what it indicates to you? A. Well, down in the footnote it says it was

25 Q. Okay. But that doesn't take into account

revised August 31, 2006. Right down at the bottom.

26

1 for me this overcoming of the wireless industry in 2003, that is overcoming the wire line industry by 2 3 wireless in 2003. It appears to me this could have been written in 2002 or 2001. It could be an old 4 paper, could it not? 5 6 Α. It could be, but it indicated it was 7 revised. It was revised in August of 2006. Might that just be for editing or even 8 Ο. 9 translation? 10 MS. SCHMID: Objection. I believe the witness has already answered the question. 11 12 MR. MECHAM: Well, not the translation 13 part. 14 THE COURT: You can go ahead and answer, 15 Mr. Anderson. 16 THE WITNESS: Repeat the question. (BY MR. MECHAM) Might this have been 17 Ο. changed for editing or for publication or even for 18 19 translation? I suppose anything could have changed. 20 Α. 21 ο. Did you look at the limitations at the end 22 of the article? This is on page 782. Does he not 23 recognize in that last paragraph before the acknowledgments in the conclusion statement that 24 25 there are limitations and additional study required? 26

1 For instance, he says, "There is possible difficulty," this is the first limitation, "in 2 3 applying interconnection," let's see, "in applying 4 the proposed approach to the practical field of the 5 interconnection market because the CDMA system in 6 this study may not be the same as the mobile 7 operator's facilities"? 8 Α. Yeah, he says that. 9 Ο. Could Union's facilities be different than 10 what he was looking at in Korea? Possibly. But it's the same -- what I was 11 Α. looking for is cellular in general, what is traffic 12 sensitivity in cellular. I don't think it makes that 13 14 much difference what kind of system it is. 15 Ο. Does it matter that we're talking about a 16 GSM switch? Would that change anything? 17 Α. No. Do you know if there's a difference 18 Ο. between the GSM switch and CDMA? 19 20 Α. Yeah. 21 Ο. What is it? 22 I couldn't tell you right now, but I've Α. 23 read that there are differences. MR. MECHAM: Okay. Judge Goodwill, I 24 25 would offer this as Union Cross-Examination 26

1 Exhibit 1.

THE COURT: We'll mark it as such. Any 2 3 objection to its admission? 4 MS. SCHMID: No objection. MR. MONSON: No objection. 5 6 THE COURT: We'll go ahead and admit it. MR. MECHAM: Can I have just a moment, 7 Judge Goodwill? 8 9 THE COURT: Sure. Let's go off the 10 record. (Off the record.) 11 MR. MECHAM: Judge Goodwill, I'm not sure 12 13 of the best way to approach this, but we actually have the HAI 5.2a model here and can show that when 14 15 you do take the land and building costs out that the 16 rates indeed do change. I don't know if -- what your preference would be. If you would prefer that we 17 have Mr. Anderson run it while there or if we would 18 19 bring Mr. Hendricks back and perhaps have him do it to show -- and allow him to be crossed on it. 20 21 MS. SCHMID: And if I may make an 22 objection to this, I believe that I just recently 23 heard Union making an objection to bringing something in, and it seems that this certainly would be an 24 25 inappropriate -- it was just a Data Request that you

1 objected to bring in. And I believe this is highly inappropriate to bring in a model at this point. If 2 3 a model was supposed to be brought in, it could have been done in the prefiled testimony, it could have 4 been done at many other times other than at this 5 6 point late in the hearing. 7 MR. MECHAM: Judge Goodwill, the HAI model has been testified to in Mr. Hendricks' testimony, it 8 9 has been testified to --10 MS. SCHMID: So Mr. Hendricks could have brought it -- sorry. 11 MR. MECHAM: Well, he did indicate in his 12 13 testimony that these costs are included, they're non-traffic-Sensiv costs, and it just seems to me if 14 15 we're going to talk about what's included and what 16 isn't in these rates, it's already in prefiled testimony. There has been prefiled testimony on it. 17 Mr. Anderson testifies to it and he indicates, he 18 19 indicated today that by removing it he sees no difference. 20 21 THE COURT: Let's do this. Let's continue 22 with any other cross-examination that you have in other areas. We'll conclude some additional 23 questioning of this witness. We can take a break. 24

25 The Division and Union and witnesses can discuss this

1 issue, perhaps look at the model, everybody, if you feel it's appropriate, and we'll come back with Mr. 2 3 Anderson on the stand. If there needs to be 4 additional questioning of him or if he wants to provide additional testimony, we can deal with those 5 6 things at that time. 7 MS. SCHMID: If I might, though, I have more parts to my objection. The model that Union 8 9 wants to introduce as model 5.0, which is not 5.2a, 10 plus HAI is not applicable, it's not able to do the wireless so it is irrelevant. 11 MR. MECHAM: Actually, Ms. Schmid is 12 13 wrong, it's not 5.0, it's 5.2a. 14 MS. SCHMID: Then I apologize. 15 MR. MECHAM: And 5.2a is the basis for the 16 rates that are currently -- well, that the Commission used in order to establish Qwest rates, and they want 17 us to use Qwest rates, I think it's highly relevant. 18 19 MS. SCHMID: In that case I apologize for my misunderstanding of the numbering. But my 20 21 objection as to the timing of this introduction and 22 the appropriateness stands. 23 MR. MONSON: Your Honor, can I make a 24 comment also? 25 THE COURT: Sure. 26

1 MR. MONSON: First of all, just to say 2 it's the MAI 5.2a doesn't end the question because 3 the Commission made adjustments to that model in compliance found in Utah. So I guess we would have 4 to address that. But secondly, Mr. Mecham just said 5 6 that Qwest's reciprocal compensation rates were based 7 on HAI 5.2a, and I think that we've established 8 through questions of a number of witnesses in this hearing that that's not correct. 9

10 THE COURT: Understood. It seems to me that what we're getting at here is Mr. Anderson's 11 12 testimony that he had used the model and put in -- or 13 I guess had removed those elements and it didn't change the rates that was outputted from the model 14 15 that caused some consternation for Mr. Mecham. We've 16 got the model here. I think it makes sense to, on a break, Mr. Anderson can, with counsel present and 17 18 approving, talk to you and your witness, look at the 19 model, see if that affects the testimony that he provided and we'll go from there when we come back 20 21 from the break.

But before breaking, why don't we just go ahead and continue with any additional questioning we have.

25 MR. MECHAM: I think we can go to a break 26

1 now, if that makes sense.

2 THE COURT: Let me just turn to the other 3 parties and we'll see.

4 Does Qwest have any cross-examination of 5 this witness?

6 MR. MONSON: Just a couple of questions. 7 Do you want me to do it now?

8 THE COURT: Yes, sorry. Union is done. 9 MR. MONSON: All right. Sorry, I didn't 10 understand that. I missed that point. Sorry.

11

12

CROSS-EXAMINATION

13 BY MR. MONSON:

Q. Mr. Anderson, you stated just now and I think in your testimony too, that you did a "what if" analysis to test what might happen if certain things were deemed to be traffic-sensitive and so forth; is that right?

19 A. That's correct.

20 Q. And in making your assumptions, were you 21 looking for information about what might be 22 traffic-sensitive and what might not be? 23 A. You mean in my overall testimony?

24 Q. Yeah.

25 A. Yes.

1 MR. MONSON: May I approach the witness? THE COURT: Yes. 2 3 MR. MONSON: Your Honor, I haven't been keeping track of numbers. Is this Qwest Cross 13? 4 5 THE COURT: Yes, it is. 6 MR. MECHAM: Judge Goodwill, this is 7 exactly what Mr. Asay objected to before and now Mr. 8 Monson is trying to get it in through Mr. Anderson 9 and I object. 10 MR. MONSON: How about if I ask a 11 question? MR. MECHAM: Before you asked your 12 question, I wanted to save you that. 13 14 MR. MONSON: Can I ask a question? 15 THE COURT: Go ahead. 16 MR. MONSON: Thank you. 17 (BY MR. MONSON) Mr. Anderson, in Ο. considering what information might be helpful in 18 determining what was traffic-sensitive and what 19 wasn't, did you have occasion to look at and review 20 21 what's been marked as Qwest Cross 13? 22 Α. Yes. 23 Q. And --24 MR. MECHAM: My objection stands. MR. MONSON: Well, he already answered. 25 26

1 MR. MECHAM: Well, I'm waiting for the 2 next one. 3 (BY MR. MONSON) Okay. And were you Ο. anticipating the information that Union might provide 4 in response to this Data Request? 5 6 Α. Yes. 7 And are you aware that that information, Ο. 8 the response to the Data Request was provided on or 9 about July 3rd of 2007? 10 Α. Yes. 11 Ο. And are you aware that that response included information from one week of data in March 12 of 2007? 13 14 MR. MECHAM: And I object again. The objection stands for each question, Judge Goodwill, 15 16 so it will prevent me from interrupting each time. 17 THE COURT: Why don't you state your objection, again, Mr. Mecham, so we're clear as to 18 what is it is regarding, either this line of 19 questioning or Qwest Cross 13. 20 21 MR. MECHAM: Well, I'm not sure -- I mean, 22 I just think it's clever on Mr. Monson's part to take 23 a piece of testimony that you withheld from the record and now to get it in this way. It is -- this 24 25 is a matter that was before you when Mr. Copeland was 26

1 on the stand. Mr. Anderson, he may have been looking at all of the discovery, I don't know, but I don't 2 3 see that it's relevant to what he's doing at this point. I think it's a backdoor way to do what he 4 otherwise tried to do and couldn't before. 5 6 And with respect to the request that the 7 Division made, we also respond to the Division to the 8 degree that was possible in other Data Requests. 9 THE COURT: All I see to this point on 10 Cross Exhibit 13 is the Data Request itself and not any responses from Union. I don't see any reason to 11 not allow questioning on it this at this point. Go 12 13 ahead, Mr. Monson. 14 MR. MONSON: Thank you, your Honor. 15 That was all my questions. I would offer 16 Owest Cross 13. 17 MR. MECHAM: As long as you understand 18 that --19 THE COURT: No, I would like you to -again, restate your objection as to why this should 20 21 not be admitted. 22 MR. MECHAM: Well, it's getting 23 repetitive, but the fact of the matter is is that Mr. Monson wanted to introduce this before. 24 25 THE COURT: Because it was outside the 26

scope, I believe was the reason for the objection at
 that time.

3	MR. MECHAM: Correct. These were Data
4	Requests that were made perhaps Mr. Anderson
5	relied on them, I don't know, because I don't know
6	what his studies were for. But it just seems all too
7	clever to get this in through Mr. Anderson when he
8	couldn't get it in before through Mr. Copeland as a
9	Direct Testimony, piece of Direct Testimony, and I
10	object on that ground. I just don't think it's
11	relevant to Mr. Anderson and I think that evidence
12	that was excluded in one instance shouldn't be
13	allowed from the backdoor in another instance.
14	MS. SCHMID: And if I may respond also?
15	THE COURT: Sure.
16	MS. SCHMID: The Division has no objection
17	to the admission of this exhibit and notes that Mr.
18	Anderson testified that he looked at this and
19	anticipated their responses in preparing his
20	testimony.
21	THE COURT: Do you have anything to add,
22	Mr. Monson?
23	MR. MONSON: Yes. Only that I think what
24	Mr. Mecham said is correct, that we could have
25	offered this through the Direct Testimony of Mr.
26	

1 Copeland. After some discussion about this and this 2 history, I realized that the record was somewhat 3 unclear. So I tried to offer it through Mr. Copeland on redirect, as you noted, and you ruled that it was 4 outside the scope of the cross-examination. So we 5 6 accept that ruling, but Mr. Anderson has already 7 testified that he reviewed these questions, that he 8 thought these would provide helpful information in 9 making determinations about what was 10 traffic-sensitive and what wasn't, and that he was studying that issue, and he looked forward to the 11 12 responses and then he's commented briefly on when the responses were received and what they contained. I 13 14 think it's entirely appropriate. And I frankly don't 15 know why it's harmful to have on the record a 16 discovery request. 17 THE COURT: It's your objection. Anything 18 further on that? 19 MR. MECHAM: No. I think I've exhausted it. 20 21 THE COURT: We'll go ahead and admit it as 22 Owest Cross 13. 23 Anything further, Mr. Monson? 24 MR. MONSON: No, that's all. 25 THE COURT: I have a quick question of 26

you, Mr. Anderson, before we turn back to Ms. Schmid. 1 Just to clarify my understanding of DPU 2 3 Exhibit 1.4 to your Rebuttal Testimony of October 12, 2007. It's my understanding from reading your 4 testimony that this is your revision of the Union 5 6 cost study based on certain assumptions you made in 7 your analysis in this proceeding? 8 MR. ANDERSON: Yes. 9 THE COURT: But the Division does not 10 intend this as an alternative? MR. ANDERSON: Correct. 11 12 THE COURT: And that is because you were unable to make certain other assumptions and input 13 those into the cost study that you felt would be 14 15 necessary in producing the cost study? Is that --16 MR. ANDERSON: Well, I couldn't determine from what the -- the data that I had what part of 17 that data was like radios, what part was power, what 18 19 part was antennas, et cetera. So I couldn't break it down as to what percentage that I felt was 20 21 traffic-sensitive because I had no investment costs. 22 THE COURT: Mr. Copeland yesterday, I 23 believe, testified that it's his opinion that on the basis of the record that the Commission has before 24 25 it, that the Commission were interested in adopting 26

1 an asymmetric compensation rate, but felt that
2 Union's cost study didn't fully provide or adequately
3 provide the rate to be used, that the Commission
4 didn't have the information necessary before it to
5 revise that cost study and come up with its own rate.
6 What's your opinion on that?

MR. ANDERSON: Well, I agree with that. 7 You know, if we couldn't come up with it, I don't 8 9 think the Commission could come up with it with the 10 same data. Like it needs to be broken down by components so that -- and it needs to be, what I 11 mentioned earlier, it needs to be transparent so that 12 anybody can look at it and come up with a 13 14 conclusions. I don't think it was broken down enough 15 in the components to do that.

16 THE COURT: And finally, I apologize, I'm just not remembering it at present exactly what you 17 testified to. Is the Division's concern at this 18 19 point that asymmetric rates shouldn't be adopted, or that -- I'm not sure if you've been silent on that 20 21 issue and it's simply your disagreement with the cost 22 study that would be used to approve those rates. 23 MR. ANDERSON: Well, it's all three 24 things.

25 THE COURT: Because of the traffic

1 sensitivity issue?

2 MR. ANDERSON: Because of the traffic 3 sensitivity. The biggest thing is TELRIC, it's not 4 TELRIC, and the model has some flaws. 5 THE COURT: Okay. Thanks. 6 Ms. Schmid, any redirect? 7 MS. SCHMID: I do. I don't know if it would be more appropriate to do redirect now or after 8 9 we have the model discussion. 10 THE COURT: We can go ahead and take the break and then we can come back and just see where 11 that leads. Let's go off the record for a second. . 12 13 (Off the record.) 14 THE COURT: Let's go back on the record. 15 During a brief discussion off the record we were 16 discussing how long it might be that the parties might want to review the HAI model that Union has 17 available here. We decided we would take a 15-minute 18 19 break. Mr. Mecham asked that he be allowed to ask Mr. Anderson another question before we take the 20 21 break. So go ahead, Mr. Mecham. 22 Ο. (BY MR. MECHAM) Mr. Anderson, in 23 determining what was traffic-sensitive and what was non-traffic-sensitive and then you eliminated 24 25 everything you deemed to be non-traffic-sensitive, 26

1 correct? And you did make an adjustment in your 2 modeling that affected the ultimate rate pay, did you 3 not? In the "what if" scenario?

4

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Α.

5 In what you're proposing to the -- well, Q. 6 you're proposing rejection. But as you removed the 7 non-traffic-sensitive things that you deemed non-traffic-sensitive, land, buildings, so on, what 8 9 impact -- did that adjust your proposal in the rate 10 or at least --All it did was show me what it did to the 11 Α. rate. Obviously --12 13 So you made no adjustment? Ο. 14 No. I couldn't because I couldn't Α. determine what percentage, you know, was traffic 15 16 sensitive from the costs because they were all put together. All the radio costs were included with 17 18 power, what else, antennas, radios. 19 Q. But when you eliminated all of those non-traffic-sensitive costs that you deemed to be 20 21 non-traffic-sensitive, the support assets for traffic-sensitive facilities, did that not have an 22 23 impact on what you did in this case? Well, it had an impact on showing me what 24 Α. 25 it did to the rates, yeah. I mean, it lowered the

1 rates, obviously.

So it made an adjustment --2 Ο. 3 But I'm not proposing that adjustment. Α. 4 Ο. Well, you're proposing rejection. Right. 5 Α. 6 I understand that. Q. 7 And all that was was a "what if" if we did Α. this percentage. You know, the percentage was just 8 9 an estimate just from what my background is. But I 10 couldn't get the exact percentage because it wasn't broken down. So I can't recommend, you know, 11 anything, I can just say this is what I did, this is 12 what it appeared to be. 13 14 MR. MECHAM: That's it for now. 15 THE COURT: All right. We'll go ahead and 16 take 15 minutes. 17 (Recess taken.) 18 THE COURT: Let's go back on the record. 19 We just had a brief discussion before going back on the record concerning what the parties had seen and 20 21 talked about while they were off the record regarding the HAI model in question. I won't go into that any 22 23 further, but if the parties -- if Counsel feel they need to discuss anything more on the record we can 24 certainly do that, but Mr. Mecham had indicated that 25

he did have at least one question he wanted to ask 1 2 Mr. Anderson at this point. So go ahead, Mr. Mecham. 3 MR. MECHAM: Thank you, your Honor. 4 Ο. (BY MR. MECHAM) Mr. Anderson, when you indicated that you ran the -- I thought it was the 5 6 HAI model -- and you took land, buildings, and other 7 items that you felt were non-traffic-sensitive out and there was no effect, what model was that? 8 9 Α. That was the Windows 98 version of the 10 HAI 5.2a. The Windows 98 version. Do you know if 11 Ο. that version of HAI 5.2a was modified or adjusted in 12 any way to reflect Orders in Utah from the 13 14 Commission? 15 Α. My understanding is that that is the case, 16 that it was a Commission approved -- Utah Commission 17 approved model. 18 MR. MECHAM: I would like to request that 19 we be able to get a copy of that, your Honor, so we 20 can run it. 21 MS. SCHMID: Objection. I believe that 22 Union had that opportunity before. It's 23 inappropriate at this point. And also, this is not the discovery phase, this is the trial phase of a 24 25 case that's been going on for many, many years. The 26

models also contain certain proprietary data that would be inappropriate to share with Union. Just as if the data had generated from Union they would not want to share it. Qwest may have some things to say on this.

6 MR. MONSON: The only thing they with to 7 add to that, your Honor, is that Mr. Anderson filed his testimony on October 12. The parties had agreed 8 9 that they would file Rebuttal Testimony to that on 10 October 26. The parties all knew that was a two-week 11 period and that's a relatively short period, but the 12 parties agreed on it because Union particularly wanted to get this case to hearing. 13

And so it seems to me that what Union is now doing is saying, there was something that was said in that testimony that we didn't agree with, we somehow didn't cover it in our Rebuttal Testimony and now we want to kind of recess the hearing and start over on this issue. And it seems to me it's too late to do that.

21 MR. MECHAM: Judge Goodwill, I may have 22 missed it, but I don't believe until today Mr. 23 Anderson testified that he ran the model taking out 24 land and building and other MTS costs and determined 25 that there was no impact. That's not in his

testimony. We can't rebut something that isn't in
 the prefiled testimony. He just did it live.

3 THE COURT: I understand that. I think 4 because that seems to be the rather narrow issue we're discussing, which is, he took out costs that he 5 6 believed that were non-traffic-sensitive and they did 7 not change the cost that was spit out of the model, the charge that was spit out of the model. It sounds 8 9 to me like Union has a different understanding of 10 what would have happened, what should have happened when those costs were taken out of the model. 11 12 I'm happy, if that is Union's 13 understanding, to in some form or fashion get that on the record as evidence. And that simply can be, with 14 15 the understanding that Mr. Anderson has indicated, 16 that this is -- the model he used has been changed somewhat to reflect Division practices and procedures 17 18 and its his understanding of the Commission Orders. 19 That can simply stand on the record as his testimony says one thing and Union says something else if that 20 21 is indeed the case. I don't know that we need to --22 I don't see the purpose of making that model 23 available right now to Union simply to confirm that that's -- you know, to confirm his testimony. 24 25 MR. MECHAM: Well, your Honor, I mean, Mr.

1 Anderson also testified this is his first run through HAI. And I'm sure he had help from the Division, but 2 3 the fact that it's his first time through it would be 4 very helpful to understand if he ran it appropriately, to put it bluntly. 5 6 MR. MONSON: Your Honor, could I add one 7 more thing? 8 THE COURT: Sure. 9 MR. MONSON: I think that there's another 10 aspect to this. And I'm not objecting to what you proposed, but I think we're on a sideshow here. This 11 12 isn't the model that Union has proposed to set up its 13 compensation rates in this proceeding, I mean asymmetric compensation. This is a different model. 14 15 And Mr. Anderson was simply using it to illustrate a 16 point. I think we're making this sideshow into a big deal, and it's just a sideshow. 17 MS. SCHMID: Because it is Union that has 18 19 the burden of proof and persuasion. THE COURT: Well, I think what I've said 20 makes sense to me. I don't see any need to make the 21 22 model available right now so that it can -- for 23 whatever purposes. I think we've got Mr. Anderson's testimony. And as I said, Mr. Mecham, I am open to 24 25 permitting Union in some form or fashion to testify 26

1 regarding that since it seems to be a question, but it is a very limited issue and would be very limited 2 3 testimony. So I guess to the extent I need to I'm 4 denying your question for the model at this point. 5 MR. MECHAM: But you would allow Mr. 6 Hendricks to come back? 7 THE COURT: For the very limited purpose 8 to discussing his experience with whatever model he 9 is using and the effects of removing certain items 10 from the model. All right? 11 MR. MECHAM: We'll go that way. THE COURT: I think we were going to turn 12 to you, Ms. Schmid, for redirect. 13 14 15 REDIRECT EXAMINATION 16 BY MS. SCHMID: 17 Earlier today you were asked some Ο. questions about Mr. Hendricks' testimony which 18 19 involved a synthesis model. Do you remember that? 20 Α. Yes. 21 ο. Isn't it true that the synthesis model is a Universal Service model and is not a TELRIC model? 22 23 Α. It's my understanding that's true. 24 Ο. Thank you. 25 Also today it was discussed, the Korean 26

1	study that you referenced in your testimony was
2	discussed. Is it true that the Division did an
3	analysis of Union's model prior to reviewing the
4	cited Korean study?
5	A. Yes. I took a look at it based on my
6	experience and analyzed it accordingly. I only used
7	the paper as a reference of what other people had
8	done on it and I looked at the criteria they used as
9	a possible criteria that I could use too.
10	Q. So it's true that you did a traffic
11	sensitivity analysis prior to using the paper cited,
12	the Korean paper cited?
13	A. Yes.
14	MS. SCHMID: Those are all my questions.
15	Thank you.
16	THE COURT: Recross, Mr. Mecham?
17	
18	RECROSS-EXAMINATION
19	BY MR. MECHAM:
20	Q. Mr. Anderson, from page 17 on with respect
21	to traffic sensitivity, did you do anything other
22	than what was in Mr. Kim's article?
23	A. Did I do anything
24	Q. Doesn't your analysis from 17 on basically
25	track exactly what Mr. Kim suggests on determining
26	

1 traffic sensitivity?

2	A. Well, in there I described different types
3	of criteria and a lot of it came from what the
4	criteria they used in their study, but not all of it.
5	Based on my own experience, I analyzed it.
б	Q. Well, as I looked at it, it looked to me
7	like you tracked it exactly. Is there any place
8	specifically you can show me where you varied from
9	Mr. Kim's analysis?
10	A. No.
11	MS. SCHMID: Objection. I believe that he
12	already testified that he based his analysis on his
13	experience.
14	MR. ANDERSON: I can give you a very good
15	example. Cellular radio, they recommended that it's
16	not traffic-sensitive, but with my analysis I could
17	tell that there were components in cellular radio
18	that are traffic-sensitive.
19	Q. (BY MR. MECHAM) Is that the only
20	variance?
21	A. And let me look. Yeah, pretty much.
22	MR. MECHAM: Okay. Thank you.
23	THE COURT: Mr. Monson, any questions?
24	MR. MONSON: No. No thank you, your
25	Honor.
26	

1 THE COURT: Mr. Anderson, just because 2 it's an issue, let me just go back over that and kind 3 of rehash your testimony. Quite honestly, I'm not 4 sure I fully remember your testimony.

5 With regard to your use of your copy of 6 the HAI model and the questioning that Mr. Mecham had 7 with you before, what elements did you remove? And 8 again, we're talking about the discussion of when you 9 then testified that it had no effect on the alternate 10 price, cost.

MR. ANDERSON: I removed the wire center and land assets and looked at the results. It didn't change the result, it didn't change the rate.

14THE COURT: And why did you remove those?15MR. ANDERSON: Just to test the theory16that the non-traffic-sensitive support assets had a17big part in the rates, in the transfer and18termination rates. And I tested it on the model we19have and it didn't have any effect.

THE COURT: So you were viewing those assets as non-traffic-sensitive support and you just wanted to see if it had any impact?

23 MR. ANDERSON: Well, they are 24 non-traffic-sensitive and I took them out to see if 25 they changed the rate. It didn't in my model, the

1 copy I had.

2	THE COURT: Before I allow Mr. Anderson to
3	leave the witness stand, are there any other
4	questions based on my questions?
5	Okay. Thank you, Mr. Anderson.
б	Does the Division have anything further?
7	MS. SCHMID: No.
8	THE COURT: Mr. Mecham, I take it you did
9	want to recall Mr. Hendricks.
10	MR. ASAY: Judge Goodwill, with your
11	indulgence, I will call Mr. Hendricks back to the
12	witness stand and ask him a very limited number of
13	questions.
14	THE COURT: Okay. Mr. Hendricks, I will
15	remind you you remain under oath.
16	Please be seated.
17	
18	JASON P. HENDRICKS,
19	recalled as a witness, was examined and
20	testified further as follows?
21	
22	FURTHER REDIRECT EXAMINATION
23	BY MR. ASAY:
24	Q. Would you state your name for the record?
25	A. Sure. Jason Hendricks.
26	

1 And are you the same Jason Hendricks who Q. has testified previously in this proceeding? 2 3 Yes, I am. Α. 4 Ο. And you understand that you're still under oath? 5 6 Α. I do. 7 You have been here during the pendency of Ο. the hearing and have heard the interexchange between 8 9 Counsel and the Administrative Law Judge with respect 10 to the running of the HAI model, and particularly as it relates to certain traffic-sensitive costs; is 11 that correct? 12 13 Α. Yes. Okay. With respect to the running of 14 Q. 15 those certain costs, can you tell us what you have 16 done, what model you used, and what the results were? 17 Yes. I have a few different versions of Α. 18 HAI, it's been modified over the years. I have an HAI 5.0a and a HAI 5.25a. The model logic between 19 the two is just very similar, almost completely the 20 21 same. But I have done the tests on both and

22 specifically the issue at hand is HAI 5.2a. And I
23 have run it in the same manner that Mr. Anderson
24 describes. I've taken the wire center costs out of
25 the investment tab and the land costs out. I have

1 also done the same thing for other

2 non-traffic-sensitive costs such as manholes, poles,
3 conduit, things that go into the permanent rate for
4 switching a transport, and there is an impact on the
5 rate.

6 And the way that it works is there's 7 numerous tabs, it's an Excel spreadsheet. And if you look at the cost detail tab before you make any 8 9 changes it will have a rate for switching, it will 10 have a rate for common transport. If you then go back to the investment tab, which is basically where 11 12 the inputs from a separately run model come into it the Excel sheet, it has each of those investment 13 numbers I just mentioned, the land, the wire center, 14 15 the manholes, poles, conduit.

16 If you simply zero those out, so acting as if there's no investment for those numbers, and 17 18 here's the important part with the Excel with the 19 HAI, you have to hit F9. F9 causes the calculations to go through. If you hit something to delete those 20 21 out and go back to the cost detail tab then there 22 won't be any changes in rate. But if you hit the F9 23 button, that causes there to be a recalculation of 24 any changes you make in the numbers. So by doing 25 that there is the recalculation, and in fact the

1 rates do decrease.

2	Q. In your opinion, is there any way possible
3	you could take those items from the study without
4	having a corresponding effect on the result?
5	A. I don't know exactly the version of the
6	model that was run by staff. I would like to have a
7	copy of it, but from what I understand that's not
8	possible. But my understanding of the proceeding is
9	that there weren't any changes in the model logic to
10	things like that. So I find it hard to believe that
11	those kind of changes in investment would not have an
12	impact on the rates. From my understanding of HAI,
13	like I said, I've run numerous versions of it for
14	numerous years, and I find it hard to believe that
15	there weren't any changes in the rates.
16	MR. ASAY: Thank you. There's all the
17	questions I have.
18	THE COURT: Anything from Qwest of this
19	witness?
20	MR. MONSON: No.
21	THE COURT: Ms. Schmid?
22	MS. SCHMID: No questions.
23	THE COURT: Okay. Thanks, Mr. Hendricks.
24	Okay. I believe that brings us to the
25	conclusion of all evidence. Does anyone have
26	

1 anything else at this point?

MR. ASAY: Judge Goodwill, obviously 2 3 you've addressed the issue with respect to the model that was addressed. We still have outstanding my 4 request to get those two paper copies of the models, 5 6 HAI and also the Qwest model from the hearing and at 7 least take administrative notice of that so we do it. And I do believe that's important. I did request or 8 9 ask about recovering those. I guess I have to go to 10 archives to pull those. I would like the opportunity to pull those and to share those with Counsel and 11 make sure that the record reflects the fact that we 12 13 have those.

I think it's important because much has been made of those issues and the fact that they are the basis for the present reciprocal compensation rate and I believe it would be important to have those brought in as exhibits. And I'll be glad to share them with Counsel. I don't have them yet and I need to obtain them.

21 THE COURT: Go ahead, Mr. Monson.

22 MR. MONSON: Your Honor, we would object 23 to that, and there's a couple of reasons. First of 24 all, some aspects of those models are proprietary and 25 were used in the context, in some cases, pursuant to

protective orders in those cases. Secondly, and I
 think more importantly, we think that it's
 irrelevant.

I think the only relevance of those 4 documents or those models would have been to test the 5 6 statements made by witnesses about what the model 7 does or doesn't do. I don't think that they are appropriate -- I don't think it's appropriate for 8 9 Union to have those models introduced in evidence 10 absent questions from witnesses and then I presume provide its interpretation of runs or what they 11 12 provide or usage of them in its brief. I think that that would be introducing evidence without a proper 13 14 foundation. So we would object.

15 MS. SCHMID: The Division agrees with the 16 reasons for the objections stated by Qwest, and 17 further emphasizes that what is at issue here, at 18 least in part, is does the cost study model from Union meet the FCC criteria contained at Section 47 19 CFR Section 51.711. And it clearing states there 20 21 that to allow an asymmetrical rate, the carrier must put forward the evidence. Also, that -- and we agree 22 23 that the models would be irrelevant at this point as 24 stated by Qwest. Thank you.

25THE COURT: Okay. It seems to me that26

what's being asked for, although I'm not familiar with the proceedings in that docket, what's being asked for is at this point a matter of public record, to the best of my knowledge, although it might be sealed. It may have been sealed as confidential in the preceding docket.

7 It seems to me Union is certainly within 8 its rights to go to archives or wherever, to seek 9 access to those documents, to review them to 10 determine if it has any bearing on this case and to 11 bring those forward. Whether or not the Commission 12 would agree is a totally different issue.

13 I would note only that we have -- at this point in the schedule we have post hearing briefs due 14 December 7th. There's no reason to change that 15 16 schedule. I think it's just premature for me to try to rule one way or another whether or not the 17 Commission would take judicial notice of those 18 19 documents and whether or not they might be relevant to the Commission's determination in this 20 21 proceedings.

22 So to the extent that they exist and you 23 want to go look at them, Counsel, I would say, feel 24 free to do so. If that raises an issue that we need 25 to address at some later date, you're free to file

1 that and we can consider it at that time. MR. ASAY: Very well. 2 3 MS. SCHMID: Is there a date by which that 4 information will be -- must be provided to the 5 Commission and to the parties? б THE COURT: No. I would say we'll leave 7 that up to what happens. Obviously, if something is filed and a party feels that it is late-filed or 8 9 somehow impacts the schedule, that's appropriate 10 argument to make at that time and we can deal with it at that time. 11 12 MS. SCHMID: Thank you. 13 MR. ASAY: Thank you. 14 THE COURT: Anything else we need to take 15 up before we adjourn? Okay. Thank you very much. 16 17 (The taking of the deposition was concluded at 12:24 p.m.) 18 19 20 21 22 23 24 25 26

1	CERTIFICATE
2	
3	STATE OF UTAH )
	: ss.
4	COUNTY OF SALT LAKE)
5	
	I, LANETTE SHINDURLING, a Registered
6	Professional Reporter, Certified Realtime Reporter
	and Notary Public in and for the State of Utah,
7	residing at Salt Lake City, Utah hereby certify;
8	That the foregoing proceeding was taken
	before me at the time and place herein set forth, and
9	was taken down by me in stenotype and thereafter
	transcribed into typewriting;
10	
	That pages 244 through 343, contain a
11	full, true and correct transcription of my stenotype
	notes so taken.
12	
	I further certify that I am not of kin or
13	otherwise associated with any of the parties to said
	cause of action, and that I am not interested in the
14	event thereof.
15	WITNESS MY HAND and official seal at Salt
	Lake City, Utah, this 26th day of November, 2007.
16	
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	LANETTE SHINDURLING, RPR, CRR
20	Utah License No. 103865-7801
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