

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of: The)Docket No. 08-2469-01
Consideration of the Recission,)
Alteration, or Amendment of the) **TRANSCRIPT OF HEARING**
Certificate of Authority of All)
American to Operate as a)
Competitive Local Exchange)
Carrier within the State of Utah)
)

Monday, March 1, 2010 - 9:04 a.m.

Location: PUBLIC SERVICE COMMISSION
160 East 300 South
Fourth Floor, Room 401
Salt Lake City, Utah

Before: Ruben H. Arredondo,
Administrative Law Judge

A P P E A R A N C E S

FOR UTAH RURAL TELECOM ASSOCIATION:

Stephen F. Mecham, Esq.
CALLISTER, NEBEKER & McCULLOUGH
10 East South Temple, Suite 900
Salt Lake City, Utah 84133
Telephone: 801.830.7300

FOR THE STATE OF UTAH, DIVISION OF PUBLIC UTILITIES:

Michael L. Ginsberg
Assistant Attorney General
UTAH ATTORNEY GENERAL'S OFFICE
160 East 300 South
Salt Lake City, Utah 84111
Telephone: 801.366.0353

FOR THE STATE OF UTAH, OFFICE OF CONSUMER SERVICES:

Paul H. Proctor
Assistant Attorney General
UTAH ATTORNEY GENERAL'S OFFICE
160 East 300 South
Salt Lake City, Utah 84111
Telephone: 801.366.0552

FOR ALL AMERICAN COMMUNICATIONS:

Gary R. Guelker, Esq.
JENSON & GUELKER, P.L.L.C.
747 East South Temple, Suite 130
Salt Lake City, Utah 84102
Telephone: 801.579.0800

FOR AT&T TELEPHONE COMPANY:

William J. Evans, Esq.
PARSONS, BEHLE & LATIMER
201 South Main Street, Suite 1800
Salt Lake City, Utah 84145
Telephone: 801.532.1234

A P P E A R A N C E S (Continued)

FOR QWEST TELEPHONE COMPANY:
(Via telephone)

George Baker Thomson, Jr.
Corporate Counsel
Qwest Corporation
1801 California Street, 10th Floor
Denver, Colorado 80202
Telephone: 303.383.6645

FOR AT&T COMMUNICATIONS:
(Via telephone)

Roger A. Moffitt
AT&T Communications
P.O. Box 11010
Reno, Nevada 89520
Telephone: 775.333.3114

ALSO PRESENT:

Cheryl Murray
Casey Coleman

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Monday, March 1, 2010; 9:04 a.m.

P R O C E E D I N G S

JUDGE ARREDONDO: This is just a prehearing conference in Docket No. 08-2469-01, and let's start with Steve Mecham. Can you just state your appearance, Steve.

MR. MECHAM: Yeah. Steve Mecham, representing Utah Rural Telecom Association.

JUDGE ARREDONDO: Just go right down the line.

MR. PROCTOR: Paul Proctor, representing the Utah Office of Consumer Services. I'm accompanied by Cheryl Murray, and Ms. Beck will be here shortly.

MR. GINSBERG: Michael Ginsberg for the Division of Public Utilities and a variety of divisions before you.

JUDGE ARREDONDO: Okay. And Mr. Guelker.

MR. GUELKER: Gary Guelker, All American Telephone Company.

JUDGE ARREDONDO: And Mr. Evans.

MR. EVANS: Bill Evans of Parsons, Behle for AT&T.

JUDGE ARREDONDO: And then George Baker Thomson for Qwest and Roger Moffitt for AT&T, is that right, did I hear you right?

1 **MR. BAKER THOMSON:** That's correct, Your
2 Honor.

3 **MR. MOFFITT:** That's right.

4 **JUDGE ARREDONDO:** Okay. I just wanted to
5 take care of a couple of things before we started. Is
6 there anyone that hasn't seen the motion in limine that
7 was filed last week by All American? No. Okay.

8 And is there anyone that hasn't seen a copy
9 of the e-mail from Mr. Guelker asking that Mr. -- is it
10 Goodale or Goodale?

11 **MR. GUELKER:** Goodale.

12 **JUDGE ARREDONDO:** Mr. Goodale. Is he still
13 wanting to appear by telephone?

14 **MR. GUELKER:** Let me explain that. When I
15 had spoke with him last Friday, Mr. Goodale indicated
16 he was having trouble getting to Salt Lake. He was
17 going to be flying in for the weekend. His flight was
18 cancelled because of some problems out East, the ripple
19 effect of those flights, and so he asked what
20 accommodations he could get to appear by phone.

21 Apparently, there's been some objections to
22 that, and so instead of causing an issue, I received an
23 e-mail from Mr. Goodale, indicating that he'll just do
24 what he has to do to try to get here in the face of
25 those objections, so I guess that's where we're at on

1 that. It looks like he's going to be able to appear.
2 So just a request for an accommodation. Apparently,
3 folks weren't wanting to do that.

4 **JUDGE ARREDONDO:** So then that takes care of
5 that. The Commissioners did look at the motion in
6 limine. Does anybody want to respond to that here?
7 We'll give you until tomorrow if you want to file a
8 written response.

9 **MR. GINSBERG:** I can file a written response
10 tomorrow.

11 **JUDGE ARREDONDO:** Okay. Do you want to file
12 a written response tomorrow in addition? Do you want
13 to make any comments today on that?

14 **MR. PROCTOR:** Well, I was not prepared to
15 argue the motion today.

16 **JUDGE ARREDONDO:** You don't have to argue.
17 I'm just saying you can state anything you like today.

18 **MR. PROCTOR:** We prepared for this matter,
19 which begins on Wednesday morning. It would be
20 extraordinarily difficult for me to respond to that
21 motion in writing tomorrow.

22 I think it's utterly without merit. All
23 American cites in its motion the explanation,
24 certainly, that my client provided as to our concerns.
25 The Commission itself has said twice, once in the order

1 you initially entered, and then on the order on
2 reconsideration, the Commission wants to hear evidence
3 about these things, let's have discovery so that we can
4 get that information. That's what we've been doing.
5 So to file a motion in limine at three or four o'clock
6 in the afternoon when the office is closed, by the way,
7 to strike all of the testimony that was directed
8 towards satisfying the Commission's interest, to me,
9 with all due respect, is disingenuous. It has no
10 merit. It should be denied.

11 **JUDGE ARREDONDO:** Okay. Anybody else want to
12 provide --

13 **MR. GINSBERG:** I can provide comments too.

14 **JUDGE ARREDONDO:** Okay, go ahead.

15 **MR. GINSBERG:** The Division, I did not in any
16 way, in my mind, violate the discovery rules by -- you
17 saw the response that we gave, which said that we would
18 provide our position at the time it became available,
19 and pursuant to schedule, which meant when the
20 testimony was filed. Just like any other proceeding,
21 when the Division files a recommendation or testimony
22 or other types of positions, they're not -- there may
23 be discussions within the Division ahead of time, but
24 the final position is not completed until it's filed
25 with the Commission and gone through the Division's

1 review.

2 It doesn't also, in my mind, appear that
3 there is any prejudice here. There's been no discovery
4 asked of the Division since it filed its testimony.
5 The only discovery that took place was the discovery
6 that was attached to the motion.

7 If there was a need for -- also, the schedule
8 was well established about when the testimony would be
9 filed. The schedule could have provided that parties
10 would have provided their position statements ahead of
11 time, but they did not. So I also don't think the
12 motion has any merit.

13 **JUDGE ARREDONDO:** All right. Anybody else
14 want to provide any comments? Anybody on the phone
15 want to provide any comments to the motion in limine?

16 **MR. BAKER THOMSON:** Your Honor, Qwest would
17 just note that if All American's truly surprised by the
18 position that the Division OCA are taking, then I'm
19 surprised in response to their surprise. It should be
20 no shock at all to All American that it would be
21 opposed by the Division on these matters.

22 **JUDGE ARREDONDO:** Okay. What I'm going to do
23 is anybody that would like to file a written response
24 to the motion has until tomorrow at four p.m. You can
25 do it via e-mail.

1 **MR. MECHAM:** Also, in 2006, in the original
2 filing when they were asking for CPCN, the Division
3 filed a memo that was basically stating we were -- I
4 don't know if opposed is the exact word, but we were
5 uncomfortable with them getting a CPCN granted in the
6 Beehive exchange, which our testimony which we filed in
7 this case basically still supports that, which was on
8 file, and they had that memo in 2006. So if there was
9 some confusion of what our position was going to be, it
10 seems a little bit -- you know, it was already out
11 there three years ago.

12 **JUDGE ARREDONDO:** Okay. So, again, usually
13 we do require a hard copy response and an e-mail
14 response, but this time by four o'clock tomorrow if you
15 have a response to us via e-mail --

16 **MR. MECHAM:** But there's no requirement to
17 file a response?

18 **JUDGE ARREDONDO:** You don't have to. And
19 I'll tell you right now I know the Commissioners are
20 inclined to deny the motion in limine. They will,
21 though, consider extending the hearing time. I know
22 we're all very busy, but they're willing to give you an
23 additional week or two.

24 **MR. GUELKER:** Okay, I'll consider that.

25 **JUDGE ARREDONDO:** Okay. Can you let me know

1 by tomorrow?

2 **MR. GUELKER:** I will.

3 **JUDGE ARRENDO:** By tomorrow by four?

4 **MR. GUELKER:** I will.

5 **MR. PROCTOR:** Your Honor, may I ask, in the
6 sense of extending the hearing time, you mean
7 postponing it a day and then --

8 **JUDGE ARREDONDO:** Postpone it Wednesday and
9 Thursday to the next week or the week after.

10 **MR. GINSBERG:** Could we know that as soon
11 as -- that would be -- I mean, is that something you --

12 **MR. GUELKER:** I don't know. I'd have to talk
13 with my client about that.

14 **MR. GINSBERG:** That's real important.

15 **JUDGE ARREDONDO:** That's fine. But I just
16 need to know from them, and they need to respond, you
17 know. If you can -- actually, when can you know?

18 **MR. GUELKER:** I should be able to know by the
19 end of the day.

20 **JUDGE ARREDONDO:** Okay. If you can let us
21 know --

22 **MR. GUELKER:** He could be in the air right
23 now. I don't know what he's doing in terms of
24 traveling. I know he's trying to get here.

25 **JUDGE ARREDONDO:** Okay. So if you can let us

1 know, let's say, tomorrow by nine. Can you do that?

2 **MR. GUELKER:** Yeah. And then we can schedule
3 something and discuss dates, is that --

4 **JUDGE ARREDONDO:** Yeah, that's fine, we'll do
5 that, yeah. I mean, that's why I brought my calendar
6 book here today. But I'll tell you right now their
7 first inclination is to hold the hearing Wednesday and
8 Thursday, barring some time -- and frankly, my
9 inclination, is just to move forward with this, as
10 opposed to delay it by just a week.

11 **MR. GUELKER:** Okay.

12 **JUDGE ARREDONDO:** So that's my inclination.
13 So I'll wait until tomorrow morning at nine and then
14 from there we'll proceed from that point. So the
15 hearing is set for this Wednesday and Thursday, nine
16 a.m. to five, six. We'll begin with All American. Who
17 do you plan to have on?

18 **MR. GUELKER:** David Goodale.

19 **JUDGE ARREDONDO:** Anybody else?

20 **MR. GUELKER:** No.

21 **JUDGE ARREDONDO:** Okay. And then what we'll
22 do after that, we'll go with the Division, and then the
23 Office. Division, who are your witnesses?

24 **MR. GINSBERG:** Just Casey Coleman.

25 **JUDGE ARREDONDO:** Okay. And the Office?

1 **MR. PROCTOR:** Michelle Beck, she filed the
2 prefiled testimony.

3 **JUDGE ARREDONDO:** What about at Qwest?

4 **MR. BAKER THOMSON:** Your Honor, we're going
5 to have Lisa Hensley as our sole witness.

6 **JUDGE ARREDONDO:** Okay. And AT&T?

7 **MR. MOFFITT:** Jack Hadiak as our sole
8 witness.

9 **JUDGE ARREDONDO:** Can you spell the last name
10 for me?

11 **MR. MOFFITT:** I think it's H-a-d-i-a-k. I'd
12 have to double check on that. Is that right, Bill?

13 **MR. DUNCAN:** That's right.

14 **JUDGE ARREDONDO:** Okay. And then UITA?

15 **MR. DUNCAN:** Douglas Merideth, in that order.

16 **MR. MECHAM:** Yeah, we'll probably go in that
17 order.

18 **JUDGE ARREDONDO:** My inclination is, you
19 know, we have our direct, cross, redirect, we might
20 allow another limited round for All American, DPU, and
21 OCS witnesses, but besides that -- in other words, if
22 you want to follow up with redirect or -- we'll go
23 with -- you know, I don't want to keep going back and
24 forth, but probably will be limited to All American,
25 DPS, and OCS.

1 **MR. MECHAM:** But if they have any kind of
2 responsive testimony to what was filed by Mr. Goodale's
3 earlier testimony, we could do that at that time.

4 **JUDGE ARREDONDO:** Yeah, that's typically what
5 we do.

6 Any evidence? Any evidentiary issues? I
7 mean, let me ask -- one question I have, there have
8 been some pleadings, I guess, orders from other
9 jurisdictions. Anybody know that they're going to --
10 for example, I think there's an order submitted to us
11 from another jurisdiction in federal court that's like
12 a motion for summary judgment.

13 **MR. PROCTOR:** I have some discovery/
14 evidentiary issues, if that's what you're asking for.

15 **JUDGE ARREDONDO:** Yeah, bring them up right
16 now.

17 **MR. GINSBERG:** Because I have some too.

18 **MR. PROCTOR:** Go ahead, Mike, and start.

19 **MR. GINSBERG:** Well, I just want to make sure
20 that the Commission has taken, first, administrative
21 notice of the 06-2469-01 docket.

22 **JUDGE ARREDONDO:** Yes.

23 **MR. GINSBERG:** And the interconnection
24 docket, which is 07-05101-03.

25 **JUDGE ARREDONDO:** Yes.

1 **MR. GINSBERG:** Okay. And then we would also
2 like to have included in the record, and we don't know
3 whether -- all of the reports that have been filed with
4 the Commission, that's the 2008 annual report, the
5 gross revenues report, USF report, and they have
6 recently submitted in discovery a 2007 annual report,
7 but we have no record that we've received it, so we'd
8 like to have some -- but we'd like, including the 2007
9 one that was provided in discovery, included in the
10 record.

11 We also have no internal record that that
12 report was filed, so if there's some -- it's also not
13 signed or dated. So I -- you know, that's something we
14 can address at the hearing or -- and we'd also like to
15 have included in the record all of the tariffs price
16 lists that have been filed. We asked discovery of all
17 the tariffs and price lists that exist, and there are,
18 as far as I can tell, three -- an FCC tariff number
19 one, dated July 1, 2005, FCC revised one, revised dated
20 6/17/08, and FCC two dated 4/27/08, and we'd like --
21 and we can provide -- we have a CD that we put those on
22 because they're rather lengthy, and we'd like to have
23 those included in the record.

24 **JUDGE ARREDONDO:** Okay. Can you maybe
25 provide those? Have you provided those to Mr. -- do

1 you have those?

2 **MR. GINSBERG:** Yeah, he provided them to us,
3 he provided them to us.

4 **JUDGE ARREDONDO:** Maybe you can work
5 together.

6 **MR. GINSBERG:** Yeah, right. I put them on a
7 CD because they're rather long, and I copied the front
8 pages so that we can provide that, but I don't --
9 hopefully, no one wants a copy of them.

10 **JUDGE ARREDONDO:** If you're going to refer to
11 them --

12 **MR. GINSBERG:** Yeah, I will refer to them.

13 **JUDGE ARREDONDO:** -- at least provide the
14 hard copies of the parts that are referred to.

15 **MR. GINSBERG:** Right, right.

16 **JUDGE ARREDONDO:** Okay. Any other --

17 **MR. GINSBERG:** Well, we would like included
18 in the record the discovery that has been provided by
19 All American to the parties, which goes to the
20 operations out there. There's been discovery from the
21 Division, the Office, and Qwest. And he has provided
22 recently, I think the last day or two, in response to
23 the Commission's earlier motion, a verified statement
24 relating to all that discovery, and it was all done by
25 Mr. Goodale. And that's it for us right now.

1 **JUDGE ARREDONDO:** Okay. So if you want to
2 move for those at the beginning of the hearing, we'll
3 admit all that at the beginning, I think we'll let it
4 in.

5 The Office?

6 **MR. PROCTOR:** Yeah. With respect to the
7 tariffs, we had requested from All American a copy of
8 their tariff of a particular date, and I'm trying to
9 find it here. The response from All American was,
10 "Well, we provided that." But was that a reference to
11 the particular data request under which they provided
12 it? And that's what I need.

13 **MR. GUELKER:** I'm not quite sure what you're
14 getting at. As I recall, I thought you had submitted
15 some requests to us, and I'm just going by memory,
16 before we had produced the tariffs, and I assume you
17 were asking for the same tariffs that we hadn't
18 produced before we provided our responses to discovery,
19 so I thought we'd already provided it. But if I
20 misunderstood that, then --

21 **MR. PROCTOR:** I apologize here. I'm trying
22 to --

23 **MR. GINSBERG:** I think the only response to
24 the tariffs that existed were the ones that you
25 provided to us.

1 **MR. GUELKER:** Right.

2 **MR. GINSBERG:** There were like three or four
3 zip files attached. And as far as I can tell, the ones
4 that were in there were the three that I described.

5 **MR. GUELKER:** Those are the three we
6 produced.

7 **MR. PROCTOR:** It was in my third set of
8 requests, Request No. 8, "Provide a copy of All
9 American Telephone Company, Inc.'s Tariff FCC number 2,
10 April 21st, 2008."

11 And the response was, "All American states
12 that the tariff was previously produced in response to
13 previous data requests from the parties," but not a
14 reference to which one, so honestly, I had no idea
15 where it had been provided. And I went through my
16 records and I didn't find a record of it.

17 **MR. GINSBERG:** It was included in the
18 material I just listed --

19 **MR. PROCTOR:** I know, but which --

20 **MR. GINSBERG:** -- and it's on the CD.

21 **MR. PROCTOR:** Okay, so I'll have that one?

22 **MR. GINSBERG:** Yes.

23 **MR. GUELKER:** Yes.

24 **MR. PROCTOR:** All right. The other --

25 **JUDGE ARREDONDO:** So you said it was April

1 27th. Is that the same one?

2 **MR. PROCTOR:** April 21st, 2008.

3 **MR. GINSBERG:** Oh, you know, I can't tell
4 whether it's a one or a seven.

5 **JUDGE ARREDONDO:** Okay, so it's probably
6 April 21st.

7 **MR. GUELKER:** We don't have two April 2008s.

8 **MR. GINSBERG:** I have it right here, but I
9 just can't -- it could be -- this could be a seven or
10 it could be a one.

11 **JUDGE ARREDONDO:** Okay. Well, just to be
12 clear, there's not two?

13 **MR. GINSBERG:** No.

14 **JUDGE ARREDONDO:** Okay. So it's probably the
15 21st?

16 **MR. PROCTOR:** Yeah, it's 2008, FCC number 2.

17 **JUDGE ARREDONDO:** Okay. So then that was --

18 **MR. PROCTOR:** Yeah. And then in -- we asked
19 in our second set, request number 14, when was JEI, Joy
20 Enterprises', Intelligent Voice Response System first
21 installed in Garrison, Utah? And there was no response
22 whatsoever to that data request. We need an answer to
23 that one, and as soon as reasonably possible as well.

24 **MR. GUELKER:** You know, I have that
25 information, Paul, and we got that at the last minute.

1 I'm wondering if I had somebody send it to you like
2 I've entered it in, but I didn't -- I'll get you that
3 information when I get back.

4 **MR. PROCTOR:** I have none.

5 **MR. GUELKER:** I'll give you that.

6 **MR. PROCTOR:** And finally, as with the
7 Division, the Office had requested in its third set the
8 2007 annual report, and it was provided as an
9 attachment to data requests. When I opened it,
10 internal to that report it says, with respect to
11 financial information, "See attached." There are no
12 attachments to the annual report, so there's -- it
13 provides really nothing. I need every attachment that
14 the 2007 annual report refers to. And again, that
15 would be very helpful if we could have that as soon as
16 possible.

17 And finally -- I'm not certain if this is the
18 appropriate time to bring this up, but I will, just so
19 that everyone knows of the concern. In rebuttal
20 testimony, Mr. Goodale -- is it Goodale, Goodale?

21 **MR. GUELKER:** It's produced Goodale.

22 **MR. PROCTOR:** Goodale, all right, okay.
23 Thank you. He referred to information that he
24 received, advice he received, and counsel he received
25 from his attorney, and it would be Judith Hooper who

1 had been retained by All American to file certain
2 documents, and I'm wanting to know whether or not,
3 because they're now referring to communications and
4 advice and information they received from their
5 counsel, is All American waiving the attorney/client
6 privilege with respect to Ms. Hooper?

7 **MR. GUELKER:** No, we're not waiving the
8 communications that were made. There's a difference
9 between saying "I relied on counsel's advice" and then
10 there's -- that speaks to that, and then also what
11 specific communications were made.

12 **MR. PROCTOR:** Well, that is going to be an
13 issue. And I think that's all I have at this point.

14 **JUDGE ARREDONDO:** Anybody else have any
15 issues they want to bring up, AT&T or Qwest, about TA?

16 **MR. MECHAM:** I have one question about the --
17 in the Docket 06-2469-01, which was the original
18 application for certificate, there was an original
19 application and there was a revised application. And
20 my only source for that has been to go on-line to the
21 Commission's docket website and pull that stuff off,
22 and the attachments are blank. So I wonder if I can
23 get a complete copy of the applications with the
24 attachments.

25 **MR. GINSBERG:** I also noticed that the

1 Commission website on that --

2 **MR. MECHAM:** -- runs out.

3 **MR. GINSBERG:** -- on that docket wasn't
4 complete, it didn't carry through all the way to the --
5 you know, to the proceeding. There's actually a third
6 amended application to that.

7 **MR. MECHAM:** Well, I'd like to see the
8 application.

9 **JUDGE ARREDONDO:** After this, you can go --
10 come to the Commission and we'll help you get what you
11 paper.

12 **MR. MECHAM:** Are they denied for proprietary?

13 **MR. GINSBERG:** No, no.

14 **JUDGE ARREDONDO:** Well, some of the
15 attachments are listed as confidential and proprietary.

16 **MR. GINSBERG:** But there's a protective order
17 in this docket, so that shouldn't be a problem.

18 **MR. MECHAM:** Yeah, I'll have to sign Exhibit-
19 A, I haven't signed any, but we can do that. I'll drop
20 by the office.

21 **JUDGE ARREDONDO:** All right. And if you want
22 anything confidential, sign that Exhibit-A and then get
23 it to me.

24 **MR. MECHAM:** Okay. And will that -- if I
25 sign Exhibit-A in this docket, will it cover

1 confidential documents in 06-2469-01?

2 **JUDGE ARREDONDO:** Yeah. If not, we can amend
3 it. We'll put it that you will be bound to that.

4 **MR. MECHAM:** All right. I'll take care of
5 that later.

6 **JUDGE ARREDONDO:** Anything else? No? All
7 right. My plan is to begin at, what did we say, nine?

8 **MR. MECHAM:** That's what I've got on my
9 calendar.

10 **JUDGE ARREDONDO:** Nine o'clock. We'll go
11 every two hours, take a break. If anybody has any
12 special dietary needs, we'll take a break earlier, or
13 whatever, for example, diabetes, let me know and we'll
14 be glad to stop for that condition.

15 Anything else that we need to discuss? Okay.
16 Then just to sum up, Mr. Guelker, you'll get back to me
17 tomorrow morning at nine. And maybe I should have
18 stated it better. I think the Commission is willing to
19 consider whether they should move the dates, but again,
20 their first preference is to keep it to this week and
21 get done with it.

22 And then, Mr. Guelker, you'll also send that
23 information for where the intelligent response was
24 installed in Garrison --

25 **MR. GUELKER:** Yes. I do have that.

1 **JUDGE ARREDONDO:** -- to the committee? And
2 then also the 2007 annual report attachments?

3 **MR. GUELKER:** I'll do it and see what we
4 have. I can't guarantee I even have them. I just
5 don't want to -- I may, I just don't know.

6 **MR. GINSBERG:** And some proof that it had
7 been actually filed, if that exists.

8 **JUDGE ARREDONDO:** Okay. All right. Thank
9 you.

10 **MR. THOMSON BAKER:** Thank you, Your Honor.

11 **(The hearing concluded at 9:27 a.m.)**

12 --oo0oo--

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