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BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Resolution of Certain Issues Related to the Designation of a Common Carrier as an Eligible Telecommunications Carrier

Docket No. 10-2528-01

TRACFONE WIRELESS, INC.'S RESPONSE

Pursuant to the Commission's Order issued May 2, 2011, TracFone Wireless, Inc. ("TracFone") files its response to two issues raised during the technical conference held on June 1, 2011.

During the technical conference the Hearing Examiner recommended that the Commission continue to apply its current rules governing certification of initial eligibility and verification of continued eligibility for Lifeline service until the Commission adopts different rules. Therefore, during this interim period, an Eligible Telecommunications Carrier ("ETC") may provide Lifeline service to any applicant who self-certifies his or her eligibility under penalty of perjury. In addition, ETCs may meet the annual verification requirement by verifying the continued eligibility of a statistically valid random sample of their Lifeline customers. TracFone agrees that ETCs should comply with the Commission's current Lifeline rules while those rules remain in effect.

The parties also discussed the development of a Lifeline application form to be used by all ETCs. TracFone supports the creation of a Lifeline application template to be used by ETCs so long as the template does not favor a certain type of ETC (incumbent ETC versus competitive ETC), technology (wireline versus wireless), or business model (prepaid versus postpaid). Furthermore, ETCs should be permitted to modify the template to address issues that are specific to them. For example, TracFone is subject to certain conditions, not applicable to most other ETCs, pursuant to a Federal Communications Commission ("FCC") order granting TracFone forbearance from the facilities requirement for ETCs.¹ Under the <u>TracFone Forbearance Order</u> TracFone must require its Lifeline customers to self-certify under penalty of perjury upon service activation and then annually thereafter that they are the head of household and only receive Lifeline-supported service from TracFone.² TracFone needs to include this self-certification on its Lifeline application. A copy of TracFone's Utah Lifeline application is provided as Exhibit 1.

The Utah Telephone Assistance Program ("UTAP") has an online Lifeline/Link-Up Application that can only be used to apply for service from landline carriers. The UTAP application could be used as a template if certain changes are made and ETCs are permitted to modify the template as necessary to reflect their business model. First, wireless ETCs must be added to the "Phone Company" drop-down menu so that applicants can choose a wireless Lifeline provider of their choice as an alternative to the incumbent local exchange carrier who serves the location where the customers reside. Second, the application must account for the fact that an applicant may wish to apply for Lifeline service with an ETC that is not his or her current carrier. The UTAP application

¹ <u>Federal-State Joint Board on Universal Service (Petition of TracFone Wireless, Inc. for</u> <u>Forbearance from 47 U.S.C. § 214(e)(1)(A) and 47 C.F.R. § 54.201(i))</u>, 20 FCC Rcd 15095 (2005) ("<u>TracFone Forbearance Order</u>").

² <u>Id.</u> ¶ 18.

requires an applicant to list his or her phone company. If the applicant does not currently have phone service, then the applicant is directed to list the name of the phone company with which the applicant will be applying for service. However, the UTAP application does not provide a way for an applicant to indicate his or her current phone company, but to choose another carrier for Lifeline service. TracFone recommends that an additional field be added to the UTAP application that identifies the Lifeline service provider the applicant wants.

Third, the UTAP application allows applicants to apply for both Lifeline and Link-Up benefits and notes that applicants may be eligible for Link Up, "which may give you discounts with connection and/or reconnection fees." As one of the conditions in the <u>TracFone Forbearance Order</u>, TracFone is not entitled to Link Up support. Moreover, Link Up support is only available to reimburse ETCs for reducing their customary charges for commencing service or for deferring the payment of such charges. Therefore, the Lifeline application should disclose that Link Up benefits may not be available with all ETCs, such as ETCs subject to a FCC forbearance order and ETCs that do not routinely impose customary service commencement or activation charges on all their customers.

Fourth, the UTAP application includes the following statement: "I am responsible to notify UTAP if I am no longer eligible and understand that I may have to repay the difference between the discounted and regular price." TracFone's Lifeline customers as well as Lifeline customers of certain other designated ETCs (including, for example, Virgin Mobile) do not receive discounted Lifeline service; they receive their Lifeline benefits in the form of free service. As such, if an applicant for TracFone's

Lifeline service is required to complete an application that refers to a "discounted" price, they may be confused about the terms of the Lifeline service.

As the Commission works with interested parties to develop a Lifeline application template, TracFone asks the Commission to keep in mind that one application format may not meet the legal and business needs of all ETCs. Therefore, ETCs should be permitted to use modified versions of a Lifeline application template adopted by the Commission so that ETCs can clearly and effectively communicate with their Lifeline customers and ensure successful completion of the application process.

Respectfully submitted,

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June 8, 2011

CERTIFICATE OF SERVICE

I hereby certify that a true and correct copy of the foregoing was served by email this 8th day of June, 2011, on the following:

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