BINGHAM

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July 2, 2014

Via Electronic Filing

Hon. Kathleen H. Burgess, Secretary to the Commission New York Public Service Commission Agency Building 3 Three Empire State Plaza Albany, NY 12223-1350

Re: Joint Petition for Approval of Transfer of Control of tw telecom of new york l.p. to Level 3 Communications, Inc. and Related Financing Arrangements

Dear Ms. Burgess:

On behalf of the Petitioners, attached for filing with the Commission is the above-referenced Joint Petition.

Please acknowledge receipt and acceptance of this filing. Should you have any questions concerning this filing, please do not hesitate to contact the undersigned.

Respectfully submitted,

anielle Burt

Catherine Wang

Danielle Burt

Counsel for Level 3 Communications, Inc.

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BEFORE THE NEW YORK PUBLIC SERVICE COMMISSION

Joint Petition of Level 3 Communications, Inc., Saturn Merger Sub 1, LLC, Saturn Merger Sub 2, LLC, Level 3 Communications, LLC, **Broadwing Communications, LLC, Global Crossing Telecommunications, Inc.**, Global Crossing Local Services, Inc., WilTel Communications, LLC, and **TelCove Operations, LLC** and tw telecom inc.. tw telecom holdings inc., and tw telecom of new york l.p. For Approval of a Transfer of Control and Related Financing Arrangements

JOINT PETITION

Level 3 Communications, Inc. ("Level 3"), and its direct and indirect subsidiaries Saturn Merger Sub 1, LLC and Saturn Merger Sub 2, LLC (together the "Merger Subs"), Level 3 Communications, LLC ("Level 3 LLC"), Broadwing Communications, LLC ("Broadwing"), Global Crossing Telecommunications, Inc. ("GC Telecommunications"), Global Crossing Local Services, Inc. ("GC Local"), WilTel Communications, LLC ("WilTel"), and TelCove Operations, LLC ("TelCove" and collectively with Level 3 LLC, Broadwing, GC Telecommunications, GC Local, and WilTel, the "Level 3 Companies") and tw telecom inc. ("tw telecom") and its subsidiaries tw telecom holdings inc. ("tw telecom holdings") and tw telecom of new york l.p. ("tw telecom new york") (collectively, Level 3, Merger Subs, the Level 3

Companies, tw telecom, tw telecom holdings and tw telecom new york, the "Petitioners"), through their undersigned counsel, submit this Petition pursuant to Sections 100 and 101 of the New York State Public Service Law. Petitioners herein request New York State Public Service Commission ("Commission") approval, or such authority as may be necessary or required, to enable the Petitioners to consummate a transaction whereby Level 3 will acquire indirect control of tw telecom new york. In addition, Petitioners request approval, to the extent required, for the participation of Petitioners in certain new financing arrangements necessary to accomplish the acquisition of tw telecom, tw telecom holdings, and tw telecom new york, as well as the participation of tw telecom new york in certain existing financing arrangements put in place by Level 3's subsidiary Level 3 Financing, Inc. ("Level 3 Financing").¹

The Level 3 Companies and tw telecom new york are each competitive telecommunications carriers that hold authority to provide intrastate telecommunications services in New York. As discussed in Section IV below, the proposed transactions are in the public interest and will produce benefits to the advantage of customers. The proposed transactions will involve a change in the ultimate ownership of tw telecom new york at the tw telecom holding company level but will not result in any assignment of any certificates, assets or customers. The Level 3 Companies and tw telecom new york will continue to serve their existing customers in New York pursuant to their respective authorizations under the same rates, terms and conditions. Accordingly, for all practical purposes, these transactions will be transparent to the customers of the Level 3 Companies and tw telecom new york.

In light of the many business and financial considerations affected by the timing of the approval process, Petitioners respectfully request that the Commission commence its

The Level 3 Companies have previously obtained Commission authority to participate in these financing arrangements. *See* footnote 6.

examination of the proposed transaction as quickly as possible so that approval can be granted 90 days from the date of filing.

In support, the Petitioners state:

I. DESCRIPTION OF THE PETITIONERS

A. Level 3, Merger Subs and the Level 3 Companies

Level 3 is a publicly traded (NYSE: LVLT) Delaware corporation with principal offices located at 1025 Eldorado Boulevard, Broomfield, CO 80021. The Merger Subs are Delaware limited liability companies and wholly owned subsidiaries of Level 3 that were recently formed for the purpose of accomplishing the proposed transaction. Level 3 provides high-quality voice and data services to enterprise, government, wholesale and carrier customers over its IP-based network through its wholly owned indirect subsidiaries, the Level 3 Companies. Level 3 serves 119 markets in North America with 74,000 intercity fiber route miles. The Level 3 Companies are non-dominant carriers that are authorized to provide resold and/or facilities-based telecommunications services nationwide pursuant to certification, registration or tariff requirements, or on a deregulated basis. The Level 3 Companies are also authorized by the Federal Communications Commission ("FCC") to provide international and domestic interstate services as non-dominant carriers.

Below is a brief description of the New York authority held by each of the Level 3 Companies:

- A. <u>Level 3 LLC</u> is authorized to operate as a facilities-based common carrier and reseller of telephone services, including local exchange services (local dial-tone) pursuant to authority granted by the Commission in Case No. 97-C-2183 on March 6, 1998.
- B. <u>Broadwing</u> is authorized to provide resold and facilities-based local exchange and interexchange telecommunications services pursuant to authority granted by the Commission in Case No. 04-C-0981 on October 4, 2004.

- C. <u>GC Telecommunications</u> is authorized to provide intrastate telecommunications services pursuant to authority granted by the Commission in Case No. 95-C-0391 issued on August 9, 1995.
- D. <u>GC Local</u> is authorized to provide intrastate telecommunications services pursuant to authority granted by the Commission in Case No. 95-C-0069 issued on June 5, 1995.
- E. <u>TelCove</u> is authorized to provide facilities-based common carrier and resold local exchange and interexchange services pursuant to authority granted by the Commission in Case No. 00-C-0623.
- F. <u>WilTel</u> is authorized to provide facilities-based common carrier and resold local exchange and interexchange services pursuant to authority granted by the Commission in Case No. 98-C-0815.

B. tw telecom inc., tw telecom holdings inc. and tw telecom of new york l.p.

tw telecom is a publicly traded (NASDAQ: TWTC) Delaware corporation with its headquarters at 10475 Park Meadows Drive, Littleton, CO 80124. tw telecom's operating subsidiaries, including tw telecom new york, provide managed network services, business Ethernet, data networking, converged, Internet Protocol ("IP") based virtual private network or "IP VPN", Internet access, voice, including voice over Internet Protocol or "VoIP", and network security services to a broad range of business and carrier customers. tw telecom serves approximately 76 markets in the U.S. with its own fiber network and its network spans over 24,300 route miles.tw telecom holdings, a wholly owned subsidiary of tw telecom, is the parent of tw telecom new york.

tw telecom's operating subsidiaries are authorized to provide telecommunications services as competitive, non-dominant carriers pursuant to certification, registration or tariff requirements, or on a deregulated basis in 46 states² and the District of Columbia. tw telecom's operating subsidiaries are also authorized by the FCC to provide international and domestic

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tw telecom data services llc has state authorization applications pending before state commissions in Delaware, Maine and Wyoming. tw telecom of iowa llc has a state authorization application to expand its scope of service pending before the state commission in Iowa.

interstate services as non-dominant carriers. In New York, tw telecom new york is authorized pursuant to a Certificate issued in case 98-C-0593.³

II. **CONTACT INFORMATION**

For the purposes of this Petition, contacts for the Petitioners are as follows:

For Level 3, Merger Subs and the Level 3 Companies:

For tw telecom, tw telecom holdings and tw telecom new york:

Catherine Wang Danielle Burt Bingham McCutchen LLP 2020 K Street, N.W. Washington, DC 20006 Tel: (202) 373-6000

Brian T. FitzGerald Cullen and Dykman LLP 99 Washington Ave., Suite 2020 Albany, NY 12210

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and:

and:

Richard E. Thayer Senior Counsel Level 3 Communications, Inc. 1025 Eldorado Boulevard Broomfield, CO 80021 Tel: (720) 888-2620 Fax: (720) 888-5134 rick.thayer@level3.com

Rochelle Jones Vice President tw telecom inc. 10475 Park Meadows Drive Littleton, CO 80125

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III. REQUEST FOR APPROVAL OF TRANSFER OF CONTROL AND FINANCING ARRANGEMENTS

Α. Transfer of tw telecom new york

On June 15, 2014, Level 3, the Merger Subs, and tw telecom entered into an Agreement and Plan of Merger (the "Agreement") whereby Saturn Merger Sub 1, LLC and tw telecom will

tw telecom new york's authority was granted to Time Warner AXS of New York in Case 93-C-0899 (on June 28, 1995). The certificate was transferred with a name change to Time Warner Telecom in Case 98-C-0593 (on April 23, 1998). A further name change to tw telecom new york occurred via a notice filing on April 10, 2008.

be merged, with tw telecom surviving the merger. Immediately thereafter, tw telecom will merge with and into Saturn Merger Sub 2, LLC, with Saturn Merger Sub 2, LLC surviving the merger and continuing as a wholly owned subsidiary of Level 3 and Level 3 Financing. Saturn Merger Sub 2, LLC will be renamed tw telecom, llc. Pursuant to the Agreement, each issued and outstanding common share of tw telecom (other than any shares owned by any dissenting stockholders) will be exchanged for 0.7 shares of Level 3 common stock plus \$10 cash. In total, Level 3 currently expects to issue approximately 98 million shares. These steps will transfer ultimate control of tw telecom new york and other tw telecom subsidiaries.

STT Crossing Ltd. currently holds an approximate 23.4% interest in Level 3 and will hold approximately 16.3% of the outstanding Level 3 common stock as a result of these transactions. Southeastern Asset Management, Inc. currently holds an approximate 21.7% interest in Level 3 and will hold approximately 16.6% of the outstanding Level 3 common stock as a result of these transactions. Other than STT Crossing Ltd. and Southeastern Asset Management, Inc., no other individual or entity is expected to hold 10% or more of the outstanding Level 3 common stock. As a result of these transactions, Level 3 will indirectly control tw telecom's operating subsidiaries including tw telecom new york. For the Commission's convenience, pre- and post-transaction organizational charts are provided as Exhibit A. A copy of the Agreement is included as an exhibit to the Form 8-K filed by Level 3 with the U.S. Securities and Exchange Commission and is available at:

https://www.sec.gov/Archives/edgar/data/794323/000110465914046560/a14-15513 4ex2d1.htm.

 $\frac{4}{2}$ The percentages reflected are accurate based upon public records available as of the date of this filing.

The percentages reflected are accurate based upon public records available as of the date of this filing.

Immediately after consummation of the transaction, tw telecom new york will continue to operate its facilities and provide service to its customers under the same name and at the same rates, terms, and conditions, ensuring a seamless transition of ownership without confusion or adverse impact to customers. Accordingly, Petitioners request authority for the transfer of control of tw telecom new york to Level 3 and other approvals necessary for consummation of the proposed transaction.

B. Participation in Certain Financing Arrangements of Level 3 Financing

Petitioners also request approval to authorize the Level 3 Companies and tw telecom new york to participate in certain financing arrangements necessary to incorporate the tw telecom companies in Level 3's financial structure in connection with the consummation of the merger, to fund a portion of the purchase price relating to the transfer of control transaction described herein and provide additional working capital.

First, upon closing of the merger, the tw telecom subsidiaries, including tw telecom new york, will be required to participate in Level 3 Financing's current financing arrangements by providing a guaranty of Level 3 Financing's existing indebtedness including various issuances of Senior Notes and Level 3 Financing's existing credit facility. Level 3 Financing is a wholly owned unregulated non-carrier subsidiary of Level 3. It is also anticipated that the tw telecom subsidiaries will pledge their assets as security for the provided guarantees of the Level 3 Financing existing credit facility. Accordingly, Petitioners request authority, to the extent

The Level 3 Companies have previously obtained Commission authority for these financing arrangements. *See, e.g.*, Matter No. 13-02697 granted February 14, 2014 (\$640M 6.125% Senior Notes due 2021); Matter No. 13-02231 granted December 12, 2013 (\$815M Tranche B-III 2019 Term Loan, \$595.5M Tranche B 2020 Term Loan, and \$1.2B Additional Tranche B 2020 Term Loan); Matter No. 12-01886 granted October 15, 2012 (\$775M 7% Senior Notes due 2020 and \$300M floating notes); Matter No. 12-00330 granted on March 26, 2012 (\$900M 8.625% Senior Notes due 2019); Matter No. 11-02609 granted on January 21, 2012 (additional \$100M 8.125% Senior Notes due 2019); Case No. 11-C-0191 granted on June 20, 2011, as amended on July 1, 2011 (\$1.1B 8.125% Senior Notes due 2019); Matter No. 11-00507 granted on April 22, 2011 (\$500M 9.375% Senior Notes).

necessary, for tw telecom new york to provide various guaranties and a pledge of its assets in connection with Level 3's existing financing arrangements.

Second, Level 3 Financing plans to enter into additional financing arrangements in an amount of up to \$3.2 billion in order to fund a portion of the consideration payable to tw telecom stockholders in connection with the proposed transaction, pay costs and expenses related to the transaction including a \$10 cash consideration for each tw telecom share, refinance existing tw telecom debt, and to provide Level 3 additional working capital. Level 3 Financing plans to lend the net proceeds it receives to its subsidiary, Level 3 LLC, in return for an intercompany demand note. Appropriate intercompany arrangements will be implemented to fund the necessary amounts required to repay or prepay the existing tw telecom debt. Some of these arrangements may result in the appropriate tw telecom subsidiary providing an intercompany demand note in return for the cash proceeds required to repay the existing tw telecom debt.

Level 3 expects that up to \$2.6 billion of the total amount of new financing will be secured by assets of the merged companies. Level 3's subsidiaries (including, upon completion of the transaction, the tw telecom entities) will also provide guaranties for the secured amount. The remainder, or difference, of the amount borrowed that is secured debt (up to \$2.6 billion) subtracted from a total of \$3.2 billion will be unsecured. Level 3 expects that the new financing will consist of long-term term loans under Level 3 Financing's existing credit facility, secured and/or unsecured senior notes, and/or bridge loans that are convertible to long-term loans or which will be refinanced with the issuance of senior notes in exchange for the bridge loans. Level 3 expects that the long-term indebtedness incurred as a part of this new financing will mature between six (6) and eight (8) years after issuance, depending on the type of debt issued. Level 3 will pursue the most favorable combination of these financing vehicles in response to rapidly changing market conditions. Interest

rates will be the market rate for similar financings, could be fixed or floating, or a combination thereof depending on the type of debt securities and market conditions, and will be determined at the time the financing is finalized. Accordingly, in order to maintain adequate flexibility to respond to rapidly changing market requirements for the new financing, Petitioners seek authority for the Level 3 Companies and tw telecom of new york to provide necessary guaranties and related pledges of assets as security for the new financing arrangements in the aggregate amount of \$3.2 billion consistent with the parameters outlined above.

IV. PUBLIC INTEREST CONSIDERATIONS

Petitioners submit that the transactions described herein will serve the public interest. The transaction will bring together two successful competitive carrier organizations that have proven themselves in a highly competitive marketplace. Petitioners expect that the merger will enable the combined entity to better meet the local, national and global needs of enterprises, wholesale buyers, and other customers. tw telecom's customers will benefit from Level 3's extensive local-to-global footprint. Existing and prospective customers of both companies will benefit from the combined product portfolio including a focus on helping enterprises and carriers manage growth.

The transaction will enhance competition by combining two complementary, non-dominant carriers and strengthen their ability to compete against larger carriers such as AT&T and Verizon in enterprise and wholesale markets in the United States. Level 3's extensive long-haul and metro networks are complementary to tw telecom's deep metro footprint. Operation as an integrated company will allow each of the operating companies to be more competitive and to deliver greater value and variety of services to their customers than they do individually.

Significant financial benefits are expected to be generated from the transaction. The combination is expected to provide \$240 million of annualized synergies, with \$200 million of annualized adjusted EBITDA savings and \$40 million from capital expense savings. The net present value of the potential synergies is expected to be approximately \$2 billion. The transaction is expected to be accretive to Level 3's Free Cash Flow per share after the first year following closing and deleveraging since Level 3's Net Debt to adjusted EBITDA is expected to improve from 4.6x to 4.5x.

Moreover, the transaction will be conducted in a manner that will be transparent to customers of the Level 3 Companies and tw telecom new york. The transaction will not result in a change of carrier for customers or any assignment of authorizations, and in no event will it result in the discontinuance, reduction, loss, or impairment of service to customers. Following consummation of the transaction, the Level 3 Companies and tw telecom new york will continue to provide high-quality communications services to their customers without interruption and without immediate change in rates, terms or conditions.

The public interest will also be served by expeditious consideration and approval of the transaction. For various important business, tax and financial reasons, Petitioners require that the transaction be closed as quickly as possible. Delay in the regulatory approval process – and thus in the ability of the Petitioners to move forward promptly with the integration process – risks creating uncertainty and competitive harm. In particular, the competitive telecommunications marketplace continues to be a very challenging business environment. The proposed transaction is aimed at strengthening the competitive position of the combined entities and, therefore, delay in the regulatory approval process prevents the parties from realizing the economic benefits of

integration of the carriers' networks or offering the expanded combined network footprint to customers as quickly as the parties otherwise could.

V. <u>CONCLUSION</u>

For the reasons stated above, Petitioners respectfully submit that the public interest would be furthered by a grant of this Petition for the transfer of control and related transactions, including certain financing arrangements.

Respectfully submitted,

By:

Brian T. FitzGerald Cullen and Dykman LLP 99 Washington Ave, Suite 2020 Albany, NY 12210 Tel: (518) 788-9401 bfitzgerald@cullenanddykman.com

Counsel for tw telecom, tw telecom holdings and tw telecom new york

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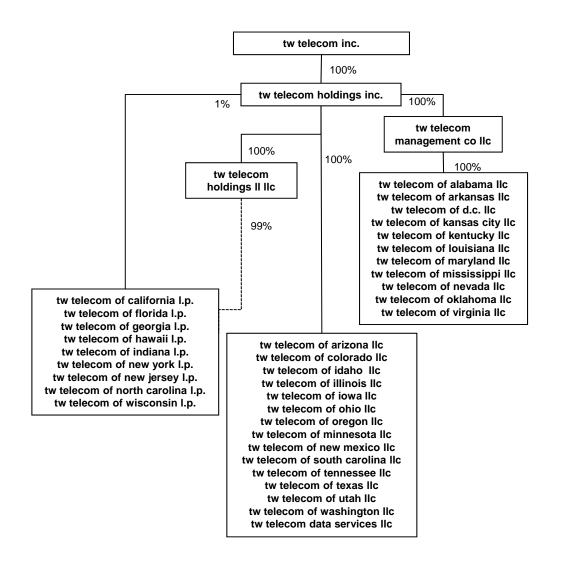
Counsel for Level 3 Communications and the Level 3 Companies

Dated: July 2, 2014

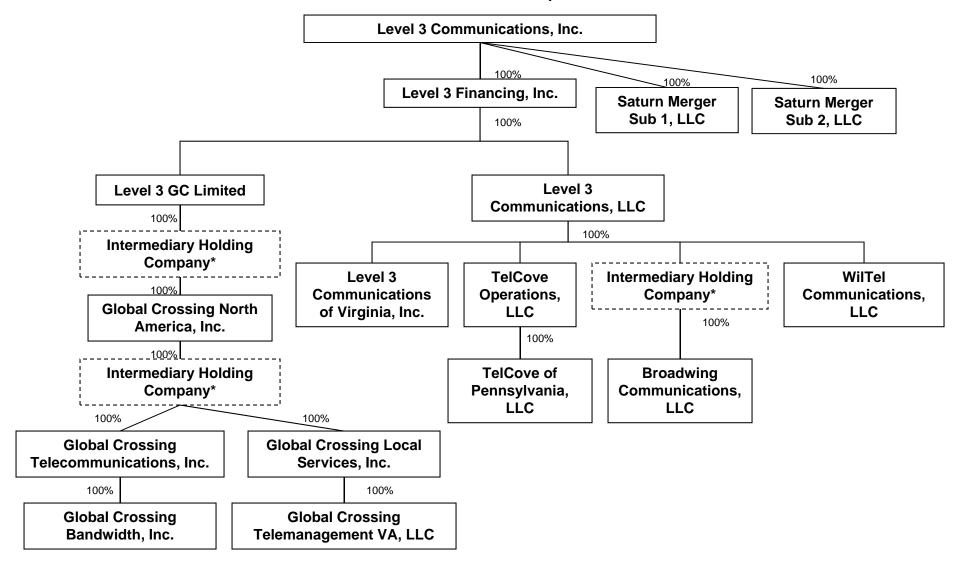
EXHIBIT A

Pre- and Post-Transaction Organization Charts

Pre-Transaction tw telecom Corporate Structure

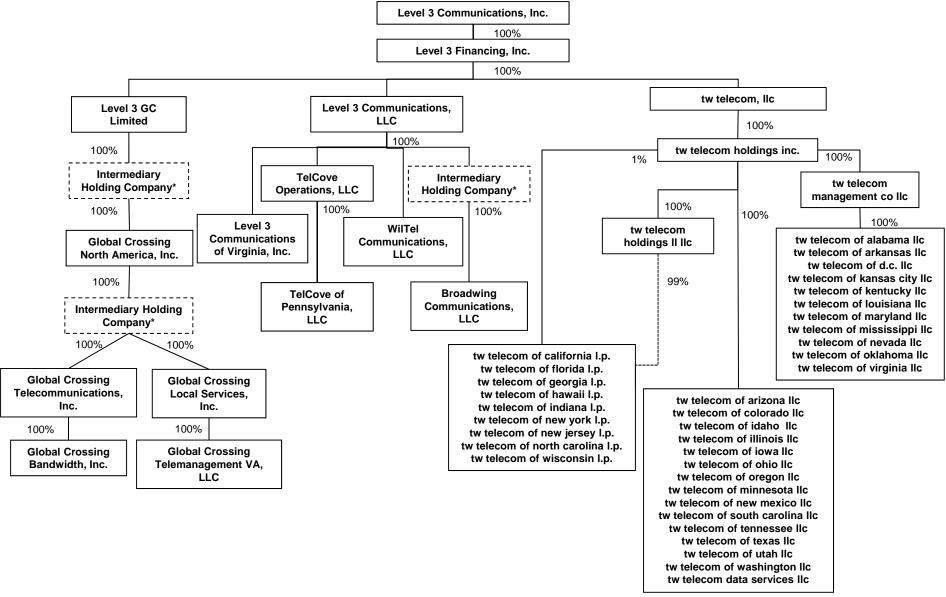


Pre-Transaction Level 3 Corporate Structure



^{*}Intermediary holding companies omitted for purposes of clarity--none are certificated telecommunications service providers. Broadwing Communications, LLC is 100% *indirectly* owned by Level 3 Communications, LLC. Level 3 Communications of Virginia, Inc., Telcove Operations, LLC and WilTel Communications, LLC are each 100% *directly* held by Level 3 Communications, LLC.

Post-Transaction Level 3 Corporate Structure



^{*}Intermediary holding companies omitted for purposes of clarity--none are certificated telecommunications service providers. Broadwing Communications, LLC is 100% *indirectly* owned by Level 3 Communications, LLC. Level 3 Communications of Virginia, Inc., Telcove Operations, LLC and WilTel Communications, LLC are each 100% *directly* held by Level 3 Communications, LLC.

VERIFICATION

STATE OF COLORADO §
COUNTY OF BROOMFIELD §

I, Richard E. Thayer, state that I am Senior Counsel for Level 3 Communications, LLC; that I am authorized to make this Verification on behalf of Level 3 Communications, Inc. and its subsidiaries ("Level 3"); that the foregoing filing was prepared under my direction and supervision; and that the statements with respect to Level 3 in the foregoing document are true and correct to the best of my knowledge, information, and belief.

Name: Richard E. Thayer Title: Senior Counsel

Level 3 Communications, LLC

SWORN TO AND SUBSCRIBED before me on the 26th day of June, 2014.

HEATHER DIANE KAVANAUGH NOTARY PUBLIC STATE OF COLORADO NOTARY ID 20124071845 MY COMMISSION EXPIRES 11/07/2016

My commission expires:

VERIFICATION

STATE OF COLORADO	§
	§
COUNTY OF DOUGLAS	§

I, Tina A. Davis, state that I am the Senior Vice President, General Counsel and Secretary for **tw telecom inc**.; that I am authorized to make this Verification on behalf of **tw telecom inc**. and its subsidiaries ("tw telecom"); that the foregoing filing was prepared under my direction and supervision; and that the statements with respect to tw telecom in the foregoing document are true and correct to the best of my knowledge, information, and belief.

Name: Tina A. Davis

Title: Senior Vice President, General Counsel and

Secretary

tw telecom inc.

SWORN TO AND SUBSCRIBED before me on the 27th day of June, 2014.

Ufferull & Hart Notary Public

My commission expires: 203/2017

CHERYLL B. HART
NOTARY PUBLIC
STATE OF COLORADO
NOTARY ID 20054004699
MY COMMISSION EXPIRES FEB. 3, 2017