1	BEFORE THE PUBLIC SERVIC	E COMMISSION OF UTAH
2		
3)
	In the Matter: Dammeron) TRANSCRIPT OF
4	Valley Water Works -) PROCEEDINGS
	Request for a Conservation)
5	Rate to be Added to its) Docket No.:
	Tariff) 07-2025-T01
6)
)
7		
8		
9		
10		
11		
12	March 25, 2008 *	1:34 p.m.
13		
14		
15		
16		
17	Location: Public Se	rvice Commission
18	160 East 30	0 South
19	Salt Lake Ci	ty, Utah
20		
21		
22		
23		
24	Before: Steve	Goodwill,
25	Administrative	Law Judge
26		

1	APPEARANCES
2	FOR DAMMERON VALLEY WATER WORKS:
3	Brooks Pace,
	DAMMERON VALLEY WATER WORKS
4	285 Pinion Hills Drive
	Dammeron Valley, Utah
5	
	FOR DIVISION OF PUBLIC UTILITIES:
6	
	Patricia E. Schmidt,
7	ASSISTANT ATTORNEY GENERAL
	160 East 300 South, #500
8	Salt Lake City, Utah 84114
9	
	ALSO PRESENT:
10	
	Gary G. Sackett, Esq.,
11	Jones Waldo Holbrook & McDonough
	Representing Douglas Markham and
12	Andrea Gasporra
13	Carol Thorpe - Office Manager, Dammeron
	Valley Water Works (via telephone)
14	
	Barbara Hjelle (via telephone)
15	
16	-000-
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	

I N D E X	
BROOKS PACE:	PAGE
Statement by Mr. Pace	. 8
Examination by Ms. Schmidt	12
Examination by Judge Goodwill	16
SHAUNA BENVEGNU-SPRINGER:	
Examination by Ms. Schmidt	25
Examination by Judge Goodwill	34
PUBLIC WITNESS HEARING:	
GARY G. SACKETT:	
Statement by Mr. Sackett	41
BARBARA HJELLE:	
Sworn Statement by Ms. Hjelle	62
-000-	
EXHIBITS	D3.05
DPU EXHIBIT NO. DESCRIPTION	PAGE
1.0 Division Recommendation, 3/24/08,	28
with attachments	
2.0. Marraman dam. 2.400.400	0.0
2.0 Memorandum, 2/08/08	28
-0-	
-000-	

1	PROCEEDINGS
2	
3	JUDGE GOODWILL: This is a Public Service
4	Commission hearing in the matter of the request of
5	Dammeron Valley Water Works to add a conservation
6	rate to the tariff.
7	Public Service Commission Docket Number
8	07-2025-T01.
9	I'm Steve Goodwill, the Administrative Law
10	Judge for the Public Service Commission. And I have
11	been assigned by the Commission to hear this matter.
12	Notice of this hearing was issued by the
13	Commission on February 22nd, 2008.
14	As stated in the notice, the plan for this
15	afternoon is to convene this evidentiary hearing and
16	to proceed with it until approximately 2:30, at which
17	time we'll recess and move straight into the Public
18	Witness hearing scheduled to begin at that time. At
19	the conclusion of the Public Witness hearing, we will
20	reconvene this evidentiary hearing, if necessary.
21	And I've had a brief discussion concerning
22	that proposed schedule with the parties present in
23	the hearing room prior to going on the record.
24	At this time I'd like to go ahead and take
25	appearances. We'll start with Dammeron Valley.

- 1 Sir, if you'll please state your name and
- 2 address for the record.
- 3 MR. PACE: Brooks Pace, 285 Pinion Hills
- 4 Drive, Dammeron Valley, Utah.
- 5 JUDGE GOODWILL: And Mr. Pace, your
- 6 position with Dammeron Valley Water is?
- 7 MR. PACE: Well, I'm the President of the
- 8 Dammeron Corporation, which owns the Water Company.
- 9 JUDGE GOODWILL: All right. Thank you.
- 10 And for the Division?
- 11 MS. SCHMIDT: Patricia E. Schmidt,
- 12 Assistant Attorney General, representing the Division
- of Public Utilities.
- JUDGE GOODWILL: Anyone else present
- wishing to make an appearance here today?
- 16 MR. SACKETT: Your Honor, I'm Gary
- 17 Sackett. I'm here representing the interests of
- 18 Douglas Markham and Andrea Gasporra. And we have not
- 19 yet formally intervened.
- 20 If it is appropriate, I would like to
- 21 formally move to intervene on behalf of those two
- 22 individuals who are, as you know, complainants in a
- 23 matter that also involves Dammeron Valley Water
- Works. And they have an interest that's here
- 25 represented by any other party.

1	JUDGE GOODWILL: So Mr. Sackett, just to
2	be clear, the Markham/Gasporra matter that you
3	mentioned is a complaint currently pending before the
4	Commission in a different docket.
5	Regarding the request to intervene in this
6	docket at this time, I'm not prepared to grant that
7	intervention given that the that your clients have
8	not sought to do so before the hearing. There may be
9	some opportunity or some reason to continue this
10	hearing beyond today. And certainly if we do that,
11	the Commission would look at any request to intervene
12	at that time. My concern is we just make sure we
13	don't unduly prejudice or delay the proceedings based
14	on your intervention request just now issued.
15	And certainly I'll also give you an
16	opportunity on their behalf to participate in the
17	Public Witness to the extent that you feel that it's
18	necessary at that time. And if you have any
19	concerns, we can address those at the conclusion of
20	the hearing as well, if you feel there are matters
21	that must be brought before the Commission.
22	MR. SACKETT: Okay. I am unaware of any
23	Commission rule that requires advance notice of a
24	motion to intervene.

JUDGE GOODWILL: Given that there was no

- 1 intervention deadline in this docket, I agree with
- 2 you there is no standing Commission rule on that
- 3 matter.
- 4 Let's just see how -- I am concerned about
- 5 allowing parties to intervene at the beginning of
- 6 hearing, however, and then trying to raise issues of
- 7 evidence or otherwise that prejudices the other
- 8 parties who have been participating or would
- 9 unnecessarily delay the hearing.
- 10 However, I am more than willing to hear
- 11 from you as the hearing progresses if you feel there
- is a matter you need to raise, questions you feel
- need to be asked or if we need to readdress the
- intervention at another time in this proceeding.
- MR. SACKETT: Okay. Thank you, your
- 16 Honor.
- 17 JUDGE GOODWILL: With that, I guess, Mr.
- 18 Pace, it makes sense to turn to you first, since this
- is Dammeron Valley's request that we are here
- 20 addressing this afternoon.
- 21 I have read the matters filed in this
- docket, include the Dammeron Valley request and your
- 23 subsequent correspondence to the Commission.
- However, I would like you to give kind of a brief run
- down of what Dammeron Valley is requesting. And

although it's not yet before the Commission as a 1 filed exhibit, your thoughts on the Division's 2 3 recommendation as filed with the Commission. Before you do that, if you'll go ahead and 4 stand and raise your right hand, I'll go ahead and 5 6 swear you in. 7 BROOKS PACE, called as a witness, being first duly sworn, 8 9 was examined and testified as follows: 10 JUDGE GOODWILL: Go ahead, sir. 11 MR. PACE: Well, simply spoken, it's a --12 we're calling it a conservation rate. And it would 13 be based on a .45 or 400 -- .45-acre feet or 400 14 15 gallons a day tapping. 16 What we have discovered in the 32 years that we've been operating this water company is 17 regardless of the tapping size, most people don't use 18 more than about a .45, that is somewhere between 400 19 and 600 gallons, even on very large lots, say 20 21 five-acre lots. The smallest lots are three-quarter acre lots and most of them are one acre lots. And 22 23 generally it's old farm ground, so it's very fertile soil. No reason that they don't have gardens. 24 fact, most do. But still, they aren't really using 25

- 1 more that 400 or 500 gallons, unless they own
- 2 irrigation shares. We have an irrigation component
- 3 to this system where we sell irrigation water real
- 4 cheap. They have to use their entire culinary
- 5 allotment rate, then they can go into this irrigation
- 6 rate. If they continue to use it, they come back
- 7 into an overage rate, if they didn't have an
- 8 irrigation share.
- 9 The issue -- there is a lot of reasons
- 10 that this makes sense for Dammeron Valley. Obviously
- it allows our water to go further. But also very
- importantly, the fact is if we allocate an
- 13 800-gallon-a-day tapping or a 1200-gallon-a-day
- 14 tapping or in some cases some of our early
- 15 subdivisions, the five-acre lots, actually had a
- 16 1600-gallon-a-day tapping, that is two times .89, and
- 17 then they are only using 400 or 500 or 600 gallons a
- day, we have unused water that's been allocated to
- 19 these tappings. And it's really water that's under
- 20 threat of, you know, according to current laws in the
- 21 State of Utah, us having to forfeit water. So that's
- 22 been a problem I've known about for 15 years. It was
- explained to me by the water rights people years ago,
- that some day I may be subject to an audit and these
- 25 big tappings are going to come back and haunt me.

1 So one thing this would do is help balance the existing system; that is, if I had people on the 2 3 conservation rate and they went slightly over, they would just be using water that wasn't used by other 4 customers. And it would help the overall balance in 5 6 the system. 7 But if you'll look at it, the rate, it's actually using a carrot rather than a stick to 8 9 achieve conservation; that is, we're giving people an 10 opportunity if they're actually only using around 400 gallons a day and they want to convert to this 11 12 rate to actually save about \$12 a month or \$144 a year. If they don't convert -- or if they do convert 13 to the rate and they even go a bit over and use what 14 15 they would be entitled to as if they had an 16 800-gallon-a-day tapping but they only do it in the summer, they're still going to save money because 17 18 they'll be saving the \$12 through the winter. So we think it will be a popular rate. 19 It's not -- it's going to be mandatory on the future 20 21 subdivisions. On the existing subdivisions -- and there are about 420 lots subdivided under the total 22 23 Master Plan. On the face of Dammeron, we're currently developing 500 lots, about 320 homes or so. 24 25 Those people will not, of course, be required to

- 1 convert. If they have two .89 tappings and they want
- 2 to keep them, they will have every right to. If they
- 3 have a .89, or whatever their tapping is, they can
- 4 stay on their current rate. We're offering them to
- 5 voluntarily convert to it if it seems to make sense
- 6 to them. And we think it will to a certain limited
- 7 number. Some of the subdivisions are in a hillside
- 8 that's solid rock and there is no landscape -- it's
- 9 all totally landscaped with native landscaping.
- 10 You'd have to haul in soil to actually have a garden,
- if you do. But they're very small gardens. There is
- 12 almost no lawns. So those people it would probably
- make total sense to. We think there is maybe 40 or
- 14 50 of those.
- 15 The others, I think in general, there may
- 16 be a few, but most of those people on the larger lots
- out in the Valley probably won't convert.
- 18 So it will generally apply to the future
- 19 subdivisions. We have 560 acres of SITLA land, State
- 20 Institutional Trust Land Administration land, which
- 21 we are negotiating a development lease on. And
- they've agreed to let us do the same density as the
- rest of Dammeron Valley, two acres per lot. And so
- 24 it'll amount to an additional 280 lots. Those people
- 25 will be required -- they will be offered only the

- 1 conservation rate.
- 2 And then, you know, you can see -- I can
- 3 give you many examples of how it would work, but I
- 4 think most of it's in my written discourse. So if
- 5 there is anything specifically you would like me to
- 6 address, I'll be happy to.
- 7 JUDGE GOODWILL: Okay. Thank you.
- 8 Ms. Schmidt, do you have any questions for
- 9 Mr. Pace?
- 10 MS. SCHMIDT: I do. And they're
- 11 interesting questions.
- 12 EXAMINATION BY
- 13 MS. SCHMIDT:
- 14 Q. Mr. Pace, some of these are just for our
- 15 general knowledge.
- In Dammeron Valley, is there the same
- source for both irrigation and culinary water?
- 18 A. Yes.
- 19 Q. Is irrigation -- is both irrigation and
- 20 culinary water sent to the lots through the same
- 21 pipes or is it separate piping?
- 22 A. Same pipes.
- 23 Q. If someone turns in part of their water
- right or their water allocation to Dammeron Valley,
- are they going to be compensated in any way for such

- 1 relinquishment?
- 2 A. Other than the fact that they can save
- 3 \$144 a year if they are actually not going into
- 4 overage, no.
- 5 Q. Okay. Your proposed tariff has an
- 6 administrative fee of \$25 for conveying water rights.
- 7 What sort of administrative burden is
- 8 involved in the conveyance of water rights on the
- 9 side of Dammeron Valley? In other words, what would
- the \$25 cover on Dammeron Valley's side?
- 11 A. Right. In our tariff already we have a
- 12 \$25 administrative fee for a new connection. So it's
- 13 really just an administrative fee to register the
- 14 owner of the right. We have certificate books. Some
- of the rights are owned by deed. Whatever it takes.
- 16 We maintain who those owners are. If they own the
- 17 rights by deed, it's even more complicated. We have
- 18 to, you know, make sure that they are, you know --
- 19 the problem is, water rights are not being -- you can
- 20 file the deed at the County, but water rights does
- 21 not necessarily pick up the recordation anymore.
- They used to, but they don't anymore.
- So you can't really depend on the County
- 24 records or the Division of Water Rights' records in
- order to know who owns the water right.

- 1 JUDGE GOODWILL: Mr. Pace, I'm sorry to
- 2 interrupt you.
- If you could please make sure your
- 4 microphone is turned on. The green light is turned
- 5 on.
- 6 And please speak into it to make sure
- 7 we're picking it up.
- 8 THE WITNESS: Do I need to back up?
- 9 JUDGE GOODWILL: If you could a little.
- 10 THE WITNESS: I think what I'm saying is
- 11 the -- what was I saying, Patricia?
- 12 Q. (By Ms. Schmidt) You were talking about
- the \$25 administrative fee.
- 14 A. It's actually much more difficult to keep
- 15 track of the irrigation water than the culinary
- shares because there is no deeding, there is no
- 17 certificates, there is simply a pertinence to law.
- 18 The irrigation shares can be sold, leased
- or transferred to other people in Dammeron Valley.
- 20 That is they can't be sold or transferred outside of
- 21 Dammeron Valley, but to any other subdivided lot in
- 22 Dammeron Valley, those shares can be leased or
- 23 transferred.
- 24 So this -- if they are certificated, it's
- 25 pretty straight forward. If they are a deeded right,

- 1 it's a little more complicated. And it's certainly,
- 2 I think, worth \$25 to somebody making those
- 3 transactions for us to keep track of their water
- 4 rights, is what it comes down to.
- 5 Q. In your presentation this afternoon, you
- 6 mentioned that water not used possibly could be
- 7 forfeited.
- 8 Would it change your support for this
- 9 conservation tariff if you learned there was a Utah
- 10 bill recently passed -- and I'm not sure of its
- 11 status with regard to being signed by the Governor --
- 12 that I believe eliminates the possibility of
- 13 forfeiture for a water company?
- 14 A. Actually, that's not true. House Bill 51
- 15 applies to water that's being -- and I don't know
- 16 that I know the bill totally, but as I understand it,
- 17 what they are really talking about is if you have a
- 18 master planned subdivision of, say, 500 lots and
- 19 you've only developed 250 of the lots, you don't
- 20 necessarily have to keep that other 250 lots under
- 21 use in irrigation. They'll actually treat you more
- 22 like a municipality and allow you to just sort of
- 23 bank that for the future master planned lots.
- 24 Q. Okay.
- 25 A. But I think the situation that I laid out

- 1 is totally different than that.
- Q. Okay.
- 3 A. It's just actually allocated water that
- 4 isn't being used.
- 5 Q. And then lastly you mentioned the
- 6 possibility, or probability, of developing State
- 7 Trust Lands land?
- 8 A. Right.
- 9 Q. Where will the water come from to support
- 10 that development?
- 11 A. We'll expand our service area. It will be
- 12 the exact same system.
- Q. And who has the water rights currently to
- 14 support that development? Does Dammeron Valley Water
- Works, the Water Company itself, have sufficient
- water rights support that development?
- 17 A. They are actually being held in a holding
- 18 company called Stoddard Land Company, LLC. There is
- 19 495-acre feet that they hold.
- MS. SCHMIDT: Thank you.
- 21 JUDGE GOODWILL: I've got a few questions,
- 22 Mr. Pace.
- 23 EXAMINATION BY
- 24 JUDGE GOODWILL:
- Q. Just to pick up on what Ms. Schmidt just

- 1 asked, so the Stoddard Land Company, I believe you
- 2 referred to it as, that has the 495-acre feet of
- 3 water, that's what Dammeron Valley would use for
- 4 future development?
- 5 A. Right.
- 6 Q. Any water rights turned over to Dammeron
- 7 Valley Water Works by current customers, those rights
- 8 aren't necessary to support Dammeron Valley's planned
- 9 future development?
- 10 A. No.
- 11 Q. I would like to just turn to the rates
- themselves for a moment.
- 13 As I understand it, Dammeron Valley's
- 14 current rates, not what you've requested for in the
- 15 conservation tariff, but the current rates have a
- 16 culinary rate that's essentially 20,000 gallons --
- for the first 20,000 gallons, it's a flat \$30 fee?
- 18 A. Right.
- 19 Q. There are certain customers that own
- 20 irrigation shares, or irrigation rights, that are
- 21 residents in Dammeron Valley, who in order to, under
- 22 the current structure, use those irrigation -- use
- 23 water under those irrigation rights, must first use
- the 20,000 gallons per month; is that right?
- 25 A. Actually, they need to use their entire

- 1 allotment. So if they have two .89s, they actually
- 2 have to use a total of 48,000 -- well, excuse me --
- 3 yes. They have to use a total of 48,000. But we
- 4 only bill every two months.
- 5 This could get confusing.
- Q. That's okay.
- 7 A. So I'm going to talk monthly because it's
- 8 simpler to understand. But when the guy gets his
- 9 bill, of course it's for two months.
- 10 If he has two 800-gallon-a-day rights,
- meaning 48,000 gallons, he has to use both those
- 12 before he goes onto the irrigation rate.
- So when years back, when we first adopted
- 14 the irrigation rate, it was in about 1984 or
- 15 something. It's been a long time. 20-plus years.
- 16 We gave all those people with those big tappings an
- 17 opportunity to make a one-time conversion back to a
- 18 single .89, or 800-gallons-a-day. So they weren't
- 19 sort of penalized. They owned an irrigation share,
- 20 which was very cheap, yet they had to use 48 times
- \$1.50, so \$60 worth of water before they got the
- opportunity to buy the cheap water. So we allowed a
- one-time conversion back. Many did it, many didn't.
- 24 Probably about 50/50 kept the larger rights, not
- wanting to give up anything because if they are big

- 1 users and they even go over their irrigation right,
- 2 as I mentioned in the beginning, they then go into an
- 3 overage rate. So a lot of people have kept those
- 4 large rights and they use that entire culinary rate
- 5 before they get an opportunity to go to the
- 6 irrigation rate.
- 7 As this applies to the conservation
- 8 tariff, in the beginning the Division proposed that
- 9 if you owned a conservation right, you couldn't own
- 10 an irrigation right. But that -- we had to -- and
- 11 that's why in my letter of March 12th I recommended
- four other things we ought to consider. The first
- 13 three are really technical. The third one is a whole
- 14 new subject and maybe we can't hear it today.
- 15 But the first one was that if a person is
- on the conservation tariff and he uses -- and he
- 17 winds up owning and leasing, however he comes by an
- irrigation right, he still has to use the full
- 19 24,000 gallons before he goes into the irrigation
- 20 rate.
- 21 So do you have that paragraph in front of
- 22 you?
- 23 Q. Yes.
- A. So you can see -- you want me to explain
- 25 it further?

- 1 Q. Yes. Why don't you go ahead.
- A. He has to use, of course, the 12,000 he's
- 3 allotted for his \$18. Then he has to use 12,000 more
- 4 at \$2. So he's now paid a total of \$42. And then he
- 5 can start using his irrigation right.
- The other people that have, say, one
- 7 tapping, they've paid \$36 before they can start using
- 8 their irrigation right.
- 9 So it's a little bit of a disadvantage for
- 10 the conservation guy. But remember, all winter you
- 11 won't be irrigating and he'll be saving \$12 a month
- 12 all winter. So that \$6 premium in the summer is --
- 13 actually he still could save money on the
- 14 conservation tariff.
- 15 Q. Do you recall -- can you explain for me
- 16 why the current tariff is structured the way it is
- 17 such that folks need to use their entire culinary
- 18 allotment before moving to the irrigation?
- 19 A. Well, that was actually a thing that came
- 20 out back in the '80s when we proposed the irrigation
- 21 rate was they could see -- I mean, there was no other
- 22 way to not just totally hammer the revenues of the
- 23 Water Company if you let them use their irrigation
- 24 rate first because didn't know whether you would be
- 25 paying -- you know, the irrigation rate is revenue

- 1 neutral, it's 25 cents for 1,000 gallons, which is
- what we consider about the cost of pumping or
- 3 repairing the pumps. Probably maybe even lose a
- 4 little bit of money on it. But it's certainly not a
- 5 revenue producer.
- 6 So the culinary is what generates the
- 7 money to pay the salaries, the power bill, the
- 8 repairs and maintenance, the incomes, et cetera. And
- 9 the -- so we're dependent. That's why I say we have
- 10 to have people use their full culinary allotment
- 11 before they get this cheap water.
- 12 Q. And using the terms in the current tariff,
- 13 I think you were explaining before, if people have
- one share or two shares or one right or two rights,
- 15 we've got one tapping, one and a half tapping and two
- tappings; that's what you're referring to?
- 17 A. That's what I'm referring to. In my
- 18 second paragraph there I'm proposing that we simplify
- 19 the tariff by getting -- the one and a half tappings
- is a very confusing term to the new comers in the
- 21 Valley. It may be confusing to almost anybody that
- looks at it.
- 23 So we would like to number the tariffs
- from the smallest allocation to the largest. And
- just have them numbered, rather than called a one and

- a half tapping or a two tapping or a one tapping.
- 2 And that's just for clarity.
- 3 O. Now the proposed conservation tariff, if
- 4 that were approved, would it in any way affect the
- 5 rates we just spoke about for those who choose not to
- 6 enter into the conservation tariff?
- 7 A. Absolutely not. They can stay on their --
- 8 I mean, we would be -- if we ever decided to raise
- 9 rates, we would do it for everybody. We're still
- being very consistent in the base \$1.50 per 1,000
- 11 gallon charge. That applies to everybody. And if we
- 12 -- that's our base rate. If we ever changed it for
- any number -- any one of the numbers on the tariff,
- we would change it for all of them.
- So it wouldn't affect them. No.
- 17 A. Right.
- 18 Q. The necessity of using all of your
- 19 culinary water allotment prior to moving to the
- 20 irrigation would stay the same?
- 21 A. Stay the same. And it would even be a
- 22 little more difficult for the conservation rate
- 23 holder because he would actually have to pay some
- overage, buy some overage water before he went onto
- 25 the irrigation rate. Per my paragraph one, in the

- 1 March 12th letter.
- 2 Q. Per your new proposal in the March 12th
- 3 letter?
- 4 A. Right.
- 5 Q. As the conservation rate is currently
- 6 proposed, how would the overage be -- first of all,
- 7 just to clarify, under the conservation rate, there
- 8 is no irrigation rate?
- 9 A. No irrigation rate in the one and a half
- 10 tapping or the one tapping. The irrigation thing is
- 11 a thing over and above that the person actually has
- 12 to acquire the right to that irrigation water.
- Q. As proposed under the conservation rate,
- the customer would simply get their first 12,000
- 15 gallons for \$18; the next 12,000 for \$2 per 1,000
- 16 gallons; anything over that would be \$3 per 1,000
- 17 gallons?
- 18 A. Right. Well, and -- yes. If you add an
- 19 irrigation rate between the second tier and the third
- 20 tier, he could use his irrigation water.
- 21 But then if he used all of his base rate
- 22 for \$18, then the next 12,000, for \$24, that's \$42,
- he now would get 40,000 gallons for \$10. And then he
- 24 would go back into a \$3 rate.
- Q. Okay. I'm not sure that I understood that

- 1 from reading the new conservation rate.
- 2 So a person can enter into the
- 3 conservation rate without giving up their irrigation
- 4 share or rights?
- 5 A. Right. We -- the thing is, like I said, I
- 6 have no control who owns them because they are freely
- 7 tradable within the Valley. They can't sell them to
- 8 the person in the neighboring community, but anybody
- 9 in the Dammeron Valley subdivisions, it's an open
- 10 market. They trade hands all the time. That's what
- 11 that \$25 charge is about for us to help track it.
- 12 So what I was saying is in the beginning,
- 13 the Division had proposed with the conservation rate,
- 14 you could not own an irrigation share. But that had
- a built-in problem in that I can't control who owns
- 16 an irrigation share.
- So my paragraph one of the March 12th
- 18 letter was how I proposed handling it.
- 19 JUDGE GOODWILL: Let me find that again.
- 20 One moment, please.
- Okay. Thanks. I'm sure I'll probably
- have more questions for you as we go on. But I think
- 23 now it makes sense just to go --
- 24 Is that all you have, Mr. Pace, for now?
- MR. PACE: Yes, sir.

- 1 JUDGE GOODWILL: Okay. We'll turn to the
- 2 Division.
- 3 Ms. Schmidt.
- 4 MS. SCHMIDT: Thank you. The Division has
- 5 one witness in this matter.
- 6 The Division calls Ms. Shauna
- 7 Benvegnu-Springer as the Division's witness.
- 8 Could Ms. Benvegnu-Springer please be
- 9 sworn in?
- 10 JUDGE GOODWILL: Sure. If you could
- 11 please rise and raise your right hand, I'll go ahead
- 12 and swear you in.
- 13 SHAUNA BENVEGNU-SPRINGER,
- called as a witness, being first duly sworn,
- was examined and testified as follows:
- 16
- 17 JUDGE GOODWILL: Thank you. Please be
- 18 seated.
- 19 EXAMINATION BY
- 20 MS. SCHMIDT:
- 21 Q. Good afternoon. Could you please state
- your name and business address for the record.
- 23 A. Shauna Benvegnu-Springer. I work for the
- 24 Division of Public Utilities, at 160 East 300 South,
- 25 Salt Lake City, Utah.

- 1 Q. And what is your title with the Division
- 2 of Public Utilities?
- A. I am a utility analyst.
- 4 Q. Have you been involved on behalf of the
- 5 Division in this docket?
- 6 A. I have.
- 7 Q. And is it true that prior to your
- 8 involvement there was a Division employer named Paul
- 9 Hicken involved in this docket?
- 10 A. There was.
- 11 Q. Have you had a chance to review the
- memorandum he filed, dated February 8, 2008, in this
- 13 docket?
- 14 A. I have.
- 15 Q. Thank you. Did you prepare what's been
- 16 marked as Exhibit DPU 1, which is a memorandum, dated
- 17 March 24th, to the Public Service Commission, from
- 18 the Division of Public Utilities, entitled, "In the
- 19 matter of the Request of Dammeron Valley Water Works
- 20 to add a conservation rate to its tariff? And in
- 21 addition to the memorandum there is not an Exhibit
- 22 1.1, but there is a 1.2, 1.3, 1.4, 1.5 and 1.6.
- So did you prepare those?
- 24 A. I did.
- Q. Do you have any corrections that you would

- 1 like to make to that DPU 1.1?
- 2 A. Yes. Under the conservation rate
- 3 paragraph, it says, "1 tapping," we should ignore
- 4 that.
- 5 And we're consolidating this all under new
- 6 connections. So all tappings would be considered
- 7 under the conservation rate.
- 8 Q. So I just cross out the "1 tapping" phrase
- 9 that's closer to the left-hand margin?
- 10 A. Yes.
- 11 O. Also with respect to the February 8th
- memorandum, you have read and reviewed that on behalf
- of the Division of Public Utilities; right?
- 14 A. That is correct. Yes.
- 15 MS. SCHMIDT: At this point, the Division
- 16 would like to seek admittance of DPU 1.0, with its
- 17 attached Exhibits 1.2, 1.3, 1.4, 1.5 and 1.6.
- 18 And also the February 8th memorandum
- 19 entitled "Dammeron Valley Water Works Request for a
- 20 conservation rate to be added to their tariff, Docket
- Number 07-2025-01, prepared by Paul Hicken, and
- 22 marked for identification as DPU Exhibit 2.0.
- JUDGE GOODWILL: Mr. Pace, any objection
- 24 to their admission?
- MR. PACE: I wish I could see the

- document. I don't know if I've ever seen that.
- 2 MS. SCHMIDT: Haven't you received those?
- 3 Right -- right here is the February 8th letter. And
- 4 right here in front of you is the memorandum, dated
- 5 the 24th, which is DPU 1.0, with its attached
- 6 exhibits.
- 7 MR. PACE: Okay. But we haven't addressed
- 8 my March 12th issues, which I guess is my only
- 9 concern probably with what you have added. But I
- 10 still feel the March 12th concerns, the first three
- 11 items there.
- MS. SCHMIDT: As the proponent, you can
- have the ability to discuss those at this hearing
- 14 today.
- MR. PACE: Okay.
- JUDGE GOODWILL: So no objection, Mr.
- 17 Pace?
- MR. PACE: No.
- 19 JUDGE GOODWILL: Okay. We'll go ahead and
- 20 admit DPU Exhibit 1, with its attachments, and DPU
- 21 Exhibit 2.
- 22 (DPU EXHIBITS-1.0 AND 2.0 WERE ADMITTED.)
- MS. SCHMIDT: Thank you.
- Q. (By Ms. Schmidt) Ms. Benvegnu-Springer,
- do you have a brief summary that you would like to

- 1 give today?
- 2 A. I do.
- Q. Please proceed.
- 4 A. The Division makes a recommendation to go
- 5 ahead and approve the conservation tariff as proposed
- 6 with two -- with three exceptions.
- 7 First, that we would like to have
- 8 clarification language placed into the tariff that
- 9 states: "All customers of record of the effective
- 10 date of the conservation rate have a voluntary option
- 11 to exercise the use of the conservation rate.
- 12 Customers of record who do not wish to exercise the
- 13 conservation rate will remain with the current
- 14 tariffs as approved on June 2004 or as amended by the
- 15 Public Service Commission."
- 16 The second exception we would like
- 17 approved by the Commission for this rate would be the
- 18 understanding that Dammeron Corporation, since it is
- 19 a parent, would subsidize any losses incurred by the
- 20 Water Company, Dammeron Valley Water Works, for the
- 21 next four years.
- 22 And its come to my attention that we have
- 23 a third connection -- or a third exception, which
- 24 would be to ensure that Dammeron Valley Water does
- 25 have the proper water rights available to them. And

- 1 we would request proof of that.
- 2 Just by way of explanation for our
- 3 recommendation, there has apparently been some
- 4 confusion with some of the homeowners as to whether
- or not they have to go to this current rate or
- 6 whether they do -- they can stay with the current
- 7 tariffs. And so that's the main reason for the
- 8 explanation of the language added to the tariff.
- 9 Second, with regards to doing an analysis
- on the conservation rate for the past four years and
- looking at draft financials for the fifth year, which
- 12 would be 2007, Dammeron Valley Water Works has
- produced a net profit. With the change of the
- 14 conservation rate, it does project that they would be
- 15 having losses. And those losses would then need to
- 16 be subsidized in some fashion. And so Mr. Pace has
- 17 indicated that Dammeron Corporation would subsidize
- those losses and keep the Company whole.
- 19 Just in summary, as far as the impact to
- the customers, there is roughly 440 customers, based
- 21 on the 200 -- the 2006 information. Of those 440
- potential customers, 313 of them are currently being
- served, 91 are stand by customers, 14 of the lots are
- 24 ready to be hooked up and 22 are still unfinished
- lots. Through our analysis, it shows that there

- 1 would be probably 90 customers who would possibly
- 2 take advantage of this conservation rate. So we do
- 3 see that as an advantage to the customer.
- 4 Therefore, we recommend that the
- 5 conservation rate be approved.
- 6 MS. SCHMIDT: Also, the Division would
- 7 like to request the Commission to take administrative
- 8 notice of what has been marked as DPU Exhibit 3.0.
- 9 It is my understanding that this memorandum has been
- 10 filed with the Commission in a companion docket
- addressing a billing dispute by Dr. Markham and Ms.
- 12 Gasporra.
- MR. SACKETT: She's also a doctor, by the
- 14 way.
- 15 MS. SCHMIDT: Doctors Markham and
- 16 Gasporra.
- 17 And we would request that this be admitted
- 18 as it does relate to the February 8th memorandum
- 19 previously admitted as DPU Exhibit 2.0.
- 20 JUDGE GOODWILL: Ms. Schmidt, could you
- 21 kind of point me, in DPU Exhibit 3.0 for
- identification, to the section relevant to today's
- 23 proceeding?
- 24 MS. SCHMIDT: Yes. When we look at DPU
- 25 2.0, February 8, at the bottom of the first page we

- 1 see -- oh, I'm sorry.
- 2 I believe that this addresses existing
- 3 rates and how they can be just and reasonable.
- 4 JUDGE GOODWILL: You're referring to DPU
- 5 Exhibit 3.0?
- 6 MS. SCHMIDT: Uh-huh. And I believe
- 7 although it perhaps may be tangentially connected, I
- 8 believe that because the issues surround the same
- 9 water company, it might be helpful to have it
- 10 admitted in this docket.
- 11 JUDGE GOODWILL: I'm not inclined to admit
- 12 DPU 3.0 as evidence in this docket. I understand
- 13 your request that the Commission take administrative
- 14 notice.
- 15 Given that this was a filing with the
- 16 Commission in a separate docket and the Division's
- assertions in this memo have not been put to any
- 18 scrutiny in a hearing, such as today's, I'm not
- 19 inclined to take administrative notice to the extent
- 20 that the Commission would base any of its findings in
- 21 this proceeding on any information or assertions made
- in DPU Exhibit 3.0.
- I'll also just note that the
- 24 reasonableness of current rates has already been
- decided by this Commission. And while I am aware

- 1 that customers have raised complaints with respect to
- 2 current rates, perhaps in the Markham and Gasporra
- 3 complaint, and also via some e-mail filings to the
- 4 Commission in the last few days in this hearing, I
- 5 don't think that's a matter that's really up for
- 6 discussion or reconsideration at this point.
- 7 So unless there is something that really
- 8 impacts whether or not the proposed conservation rate
- 9 should be addressed or should be approved, I'm not
- 10 inclined to really take notice of DPU Exhibit 3.0 for
- 11 any purpose at this time.
- Do you have anything further, Ms. Schmidt?
- MS. SCHMIDT: Not regarding DPU
- Exhibit-offered-but-not-accepted 3.0.
- 15 However, I would like to note that Ms.
- 16 Benvegnu-Springer is now available for
- 17 cross-examination.
- JUDGE GOODWILL: Okay. Thank you.
- 19 Mr. Pace, do you have any questions for
- 20 the DPU witness?
- MR. PACE: Well, no questions. We've
- 22 talked about it. I see how she's arrived at it. I
- don't think it's going to be as painful as she's
- 24 concluded. But if it is, we will subsidize the
- Company as we've been doing for 32 years.

- 1 JUDGE GOODWILL: So you don't necessarily
- agree with the projected shortfall of \$30,056; is
- 3 that what you're saying?
- 4 MR. PACE: Well, she's believing that 90
- 5 people will convert. And I just can't imagine 90
- 6 people will actually change to the conservation rate,
- 7 knowing people's attitudes towards water. They don't
- 8 want to give up this blanket water right. But some
- 9 will.
- JUDGE GOODWILL: Thank you.
- 11 EXAMINATION BY
- 12 JUDGE GOODWILL:
- 13 O. Ms. Benvegnu-Springer, concerning the
- 14 anticipated switch over of 90 customers to the
- 15 conservation rate, how did you arrive at that number
- and what customers did you identify as the people
- 17 wanting to switch?
- 18 A. What we did was we took at a look at the
- 19 utilization schedule from 2006 of water for all of
- 20 the customers and took a base line of anybody who
- 21 would be using basically 120,000 gallons of water a
- year or less. And that totaled up to about 88
- 23 customers.
- 24 When I talked with Ms. Thorpe, she had a
- number of 93. And so we took a round number of 90.

- 1 MS. SCHMIDT: Pardon me. And Ms.
- 2 Benvegnu-Springer, could you please identify with
- 3 whom Ms. Thorpe works?
- 4 THE WITNESS: Ms. Thorpe is, I believe, an
- office manager with Dammeron Valley Water Works.
- 6 Q. (By Judge Goodwill) And you references
- 7 180,000 gallons?
- 8 A. 120.
- 9 Q. Excuse me. And how did you arrive at that
- 10 number? Why did you use that number?
- 11 A. It's basically taking the amount of 10,000
- gallons for 12 months. And if you're using that much
- each month, more than likely you're going to convert.
- MR. PACE: If you're only using that
- amount.
- 16 THE WITNESS: Yeah.
- 17 MR. PACE: If you're using over that, then
- 18 you may be going into overages.
- 19 Carol, who is on the phone, and can speak
- 20 for herself, we've offered people to call up and
- 21 we'll do an analysis for them and tell them whether
- 22 we think they'll save money if they convert. So what
- we determined in doing 15 or 20 analyses, is that
- it's very simple. You won't convert if you're
- already going into overage all the time. You want to

- 1 keep the biggest right you possibly can to save your
- 2 average rate.
- 4 which Laura's come up with 120,000 a year, you'll
- 5 probably convert. And then you might not do it just
- 6 because you say I don't want to give up the water
- 7 right or my kids may inherit this lot and they may
- 8 want to do a bigger garden.
- 9 You know, there is a lot of reasons --
- that's why I think 90 is a little high. 90 is the
- only ones really probably going to make sense. That
- is, we did an analysis for them. There is only about
- 13 90 to 93 that we would recommend that they could save
- 14 money if they convert. But like I said, I think it
- 15 would be optimistic to even think half of them may do
- 16 so.
- 17 But that's conjecture. I don't know.
- 18 JUDGE GOODWILL: Well, just to be clear,
- 19 Mr. Pace, because when you throw out the terms "water
- 20 rights and so forth, you said, "some folks may not
- 21 want to give up their water right." But you
- testified earlier, people aren't actually going to
- give up their water rights.
- 24 Do you mean they don't want to give up
- 25 their right to use -- their fully -- your current

- 1 irrigation prices?
- 2 MR. PACE: No. Not irrigation. Culinary.
- 3 Remember the \$1.50 per thousand, which is our base
- 4 rate, applies to the person with the one tapping, to
- 5 get you confused on the one, one and a half and two,
- 6 up to 24,000 a month. On the one and a half tapping,
- 7 you're looking at 36,000 a month. And if he has two
- 8 full tappings, per our current tariff, he can use
- 9 48,000 of that base rate before -- if he has an
- 10 irrigation share, then he pays irrigation and then
- 11 goes into overage. If he has no irrigation, then he
- 12 goes into overage there.
- So just to make it simple, if you have one
- tapping you go into overage after only 24,000 per
- 15 month. If you have full tappings, you don't go into
- 16 overage until 48.
- 17 So the right I'm talking about is not a
- 18 WUC right. It's just a culinary right per the
- 19 internal mechanisms of our system and as approved by
- 20 the Public Service Commission.
- JUDGE GOODWILL: So this is where we get
- 22 into your paragraph one of your March 12th letter, I
- guess. If people move to the conservation tariff and
- 24 also have an irrigation right, they would use the
- 25 24,000 gallons under the culinary rate before moving

- to their irrigation right?
- 2 MR. PACE: Exactly.
- JUDGE GOODWILL: If they stay, under the
- 4 current rate structure, they would use 48,000 --
- 5 MR. PACE: Well, if they have two
- 6 tappings.
- But if they have one, they would use 24,
- 8 but they would buy it for \$36, rather than the guy on
- 9 the conservation tariff, who would pay \$42 for that
- 10 24,000 gallons.
- 11 JUDGE GOODWILL: Okay. So what the people
- would be losing is the lower rates that they
- 13 currently enjoy?
- 14 MR. PACE: Right. For an increment of the
- 15 water.
- 16 JUDGE GOODWILL: For an increment of the
- 17 water. Right. Okay.
- 18 Q. (By Judge Goodwill) And Ms.
- 19 Benvegnu-Springer, in general, what would happen if
- less than 90 customers decide to switch to the
- 21 conservation rate? What would that do to the
- 22 Company's profit or loss?
- 23 A. It would decrease their loss. It would
- 24 still encumber a certain amount of loss dependant
- upon the number that would switch.

1	I went with the worse case scenario,
2	assuming that all of them if all of them went that
3	would potentially hit that ceiling, then this would
4	be the outcome.
5	Q. So for each customer that switches to the
6	conservation tariff, each current customer that
7	switches, the Company essentially loses money,
8	according to your analysis?
9	A. That's right. In the short for a short
10	period of time.
11	But the growth that would be coming on,
12	that would eventually offset that and would bring the
13	Company back into profit. And so that's why we were
14	requesting it for a four-year period of time.
15	JUDGE GOODWILL: Ms. Schmidt, anything
16	further at this time?
17	MS. SCHMIDT: Nothing further.
18	JUDGE GOODWILL: Okay. Let's go ahead and
19	go off the record for a moment.
20	(Evidentiary Hearing briefly suspended at
21	2:26 p.m.)
22	
23	
24	
25	
26	

1	(Public Witness Hearing commenced at 2:41
2	p.m.)
3	
4	JUDGE GOODWILL: On the record in the
5	matter of the Request of Dammeron Valley Water Works
6	to add a conservation rate to its tariff.
7	Public Service Commission Docket Number
8	07-2025-T01.
9	We're moving now to the Public Witness
10	portion of today's proceedings.
11	I apologize for the brief delay in getting
12	started with Public Witness.
13	I believe we have at least one customer on
14	the telephone who would like to make a statement
15	during this session.
16	Do we have anybody in attendance here in
17	the hearing room who wants to make a statement during
18	this Public Witness proceeding?
19	And I know, Mr. Sackett, we had discussed,
20	and we also discussed while we were off the record,
21	that we wanted to give you that opportunity.
22	Why don't we turn to you first. Again,
23	you're representing Doctors Markham and Gasporra in
24	another complaint matter that's currently before the
25	Commission. And I believe you had some concerns

- or they had some concerns that you wanted to
- 2 represent here today with respect to Dammeron
- 3 Valley's rate increase.
- 4 So again, identify yourself and make your
- 5 statement.
- 6 MR. SACKETT: Yes. I'm Gary Sackett,
- 7 representing Dr. Markham and Dr. Gasporra, who are
- 8 customers on the Dammeron Valley Water Works system.
- 9 And as we have discussed, they are the
- 10 complainants in another docket, 07-2025-01.
- 11 I'll keep this relatively brief.
- 12 In that docket, the Division of Public
- 13 Utilities issued a report to the Commission that was
- 14 responsive to the Hearing Officer's -- Administrative
- 15 Law Judge's request that the Division conduct an
- 16 investigation and an audit. And that was issued by
- 17 memo, dated September 11th of 2007. And two items in
- it are worthy of noting in this docket.
- 19 The first is that there was a conclusion,
- at least at that time, by the Division that Dammeron
- 21 Valley Water administration and billing is fraught
- 22 with errors. And then they go on to explain a little
- about why they thought so. And then there were a
- 24 series of recommendations. Some of which are not
- relevant here, but one of which is relevant here.

- 1 And that is Recommendation Number 4 from the Division 2. was that they recommended that the requested tariff 3 be denied, and that's this tariff proceeding they 4 were talking about, until such time that DVWW can provide clear and convincing evidence that its 5 6 billing and collection practices are accurate and the 7 Company is in full compliance with its filed tariffs. 8 Now that complaint docket has not been 9 completed yet. So to the extent that there is a 10 recommendation on the record in that proceeding that, frankly, has not seen the test of time or the test of 11 12 cross-examination or the test, frankly, of what is
- frankly, has not seen the test of time or the test of the cross-examination or the test, frankly, of what is the effect of the subsequent memorandum that was filed in that docket, and which was denied admission as evidence in this docket, we don't know. And it seems to me that until that matter is cleared up, it does leave a cloud on this proceeding.

 So I'm not suggesting, and the
 - So I'm not suggesting, and the complainants in that docket are not suggesting, that this is a bad tariff provision per se, but only that there is unfinished business to be taken care of.
- Secondly, the Markhams -- let me just
 refer to them as "Markhams." They are husband and
 wife. The Markhams have some of the same concerns
 that have been indicated by a Ms. Hjelle in her

20

- filing with the Commission. And I don't know what
- the other e-mails would have contained that your
- 3 Honor has referred to earlier, but the provisions in
- 4 the footnotes of the proposed tariff that speak to
- 5 what appear to be arbitrary -- arbitrary authority
- 6 left in the hands of the water works company to
- 7 require that customers who own water shares can't use
- 8 their water shares seems questionable. Now maybe it
- 9 doesn't affect those who don't convert, but we
- 10 haven't decided yet which customers would or would
- 11 not convert. And it wasn't, frankly, clear in that
- tariff provision whether or not it would apply to all
- 13 customers. There does seem to be some suggestion
- 14 that Dammeron Valley thinks it has the authority to
- 15 simply curtail water at its judgement about what
- 16 conditions require.
- 17 So that's an unanswered question we have.
- 18 Finally, I guess, I don't see that
- 19 anything that's been done here suggests there is any
- 20 exigent circumstance that requires this to be
- 21 approved or disapproved immediately. And the
- 22 suggestion that the customers here, the affected
- parties here are, frankly, in Washington County.
- They are not here. And to the extent that there have
- been concerns raised, and Ms. Hjelle, I think, has

- 1 made the suggestion that it might be appropriate, in
- 2 fact I believe it is appropriate considering where
- 3 the customers are, to hold the proceeding in St.
- 4 George, or in around, somewhere in Washington County,
- 5 that would give customers of the Water Company a real
- 6 chance to participate.
- 7 Those are our concerns. And I would also,
- 8 I guess, raise more formally the objection that I
- 9 think that the Markhams should have been allowed even
- 10 at the beginning of this proceedings to be formally
- 11 admitted as interveners in this case, that there are
- really no requirements of the Commission that would
- 13 preclude their being admitted as formal interveners.
- And no party, so far as I can tell, would have been
- 15 prejudiced by it.
- 16 Thank you.
- 17 JUDGE GOODWILL: Thank you, Mr. Sackett.
- 18 And in as much as the Public Witness Hearing is
- 19 typically used as a forum to provide customers an
- 20 opportunity to get answers to their questions from
- 21 the Company involved, I would be happy to allow you
- 22 to ask the questions you just raised.
- 23 And I'm sorry I didn't note them myself.
- I had intended to do some of that when we returned to
- 25 the Evidentiary Hearing. But if you would, feel free

- 1 to ask those questions to Mr. Pace and/or the
- 2 Division representatives.
- 3 MR. SACKETT: Okay. When we return to the
- 4 evidentiary portion?
- 5 JUDGE GOODWILL: No. Go ahead and do that
- 6 now.
- 7 Basically the way I'm operating, and I
- 8 know it's kind of an hybrid thing, is you are here
- 9 representing your clients who are customers. And it
- sounds to me you are representing if your customers
- were here, they would like to ask these questions.
- 12 And so go ahead and ask them and we'll see if we can
- get some answers.
- MR. SACKETT: Okay. Thank you, your
- 15 Honor.
- 16 Mr. Pace, can you help me understand a
- 17 little bit about the footnotes in the proposed
- 18 tariff? In particular, the footnote that says --
- 19 number two. It says, "All customers may be required
- to discontinue irrigating if required to do so by
- 21 Dammeron Valley Water Works."
- 22 How is that decided and who makes the
- 23 decision?
- Let me ask them one at a time.
- Who makes that decision or who would make

- 1 that decision?
- 2 MR. PACE: Mother nature would make that
- decision for us and/or just a catastrophe beyond our
- 4 control.
- 5 Look, I believe irrigation water for every
- 6 community is an important set aside for the drought
- 7 years, for the time a pump goes out, for any other
- 8 natural catastrophe. So I'm not trying to be
- 9 dictatorial with it. We have never, ever generally
- 10 told everybody to turn off. However, in the summer,
- if a pump goes off -- we have big irrigation users
- 12 and smaller irrigation users. Some have as many as
- 13 20-acre feet and most of them just have one-acre
- 14 foot. We have never asked a one-acre foot person not
- 15 to irrigate. But we will go if we have a pump down
- 16 and we're afraid our tanks are going to go down
- 17 through the night, we will go to the big users and
- say, "Please don't irrigate for a few days."
- 19 So I'm just seeing irrigation water being
- 20 non-essential and a good place to build drought
- 21 resistance or catastrophe resistance into the water
- 22 system.
- And as we're independent, we aren't
- 24 connected to any other neighboring community, we
- 25 can't tap into St. George or the Conservancy District

- line. We are totally out on our own. And we to
- 2 build -- I have -- in the existing community of
- 3 Dammeron Valley, the 500 lots we're developing, we
- 4 have set aside 50 acres for irrigation. It's mainly
- 5 along the highway so it has the double benefit if
- 6 some day, when people are using it, it will keep the
- 7 highway frontage green.
- 8 It's also because we are a rural community
- 9 and we'd like to see people be able to have
- 10 additional water at a cheap rate to grow gardens, et
- 11 cetera.
- 12 But underneath it all is this protection
- 13 for the culinary customers. So that Ms. Hjelle and
- 14 Mr. Sackett are concerned that we're taking to
- ourselves too much power in this, I think it's only
- 16 good planning. We're certainly not going to misuse
- 17 that right.
- 18 MR. SACKETT: Don't you have tariff
- 19 provisions already in existence that provide for
- 20 force de jour kinds of situations?
- MR. PACE: Like what?
- 22 MR. SACKETT: Well, as you just described,
- the example of a pump going out?
- 24 MR. PACE: We have redundancy; is that
- what you mean? We have a redundancy in storage and a

- 1 pump.
- 2 MR. SACKETT: No. I'm talking about your
- 3 tariff. Aren't there provisions in your tariff that
- 4 would provide you with some authority to deny water
- 5 where you have, for example, a pump outage or
- 6 something of that kind?
- 7 MR. PACE: I don't believe we do.
- 8 Do you think we do, Patricia?
- 9 MS. SCHMIDT: I do not know. I haven't
- 10 looked at that.
- 11 MR. PACE: I mean, it's a simple tariff.
- 12 It's all written out. It's two pages.
- No. We don't.
- 14 MR. SACKETT: It's actually more than two
- pages, Mr. Pace.
- 16 MR. PACE: I've got it right here if you
- 17 would like to look it over?
- 18 JUDGE GOODWILL: I think the answer is
- 19 sufficient. You don't have that provision -- you
- 20 believe you have that provision.
- 21 MR. PACE: This is the entire tariff.
- 22 It's two pages.
- JUDGE GOODWILL: So to answer Mr.
- 24 Sackett's question, though, Dammeron Valley, you or
- 25 somebody within your company, would make that

- decision to say, "Hey, Irrigation User, don't
- 2 irrigate"?
- 3 MR. PACE: Yes.
- 4 MR. SACKETT: And what would be the
- 5 standard for that?
- 6 MR. PACE: Just that we had a pump out and
- 7 our emergency pumps -- we have redundancy in our
- 8 pumps. We can serve the Valley with about 300
- 9 gallons a minute. We can pump 1,200 gallons a
- 10 minute. But like I say, we aren't near a neighboring
- 11 city that can help us out. I don't want to be
- 12 trucking it up in diesels some day and so I --
- 13 redundancy is the name of the game. I'm planning to
- drill another well that'll add another 1,200 gallons
- pumping capacity to the system. Redundancy is what
- it's all about in water companies.
- 17 But because we're isolated, we have no
- 18 other -- you know, we're served by a remote power
- 19 line. We even bought a generator that can pump water
- and we have it sitting up there for use if the power
- 21 goes out. We've never had to use it. But we take
- 22 this business very seriously. And I'm just saying
- 23 that if my big pump goes out in the middle of July
- and I'm going along okay, even with the big pump out
- and my two small pumps, they can cover things. But

- if one of those goes out, I'm in trouble. And I'll
- 2 make the decision.
- 3 MR. SACKETT: Okay. And I think customers
- 4 understand that.
- 5 I think what I'm having some trouble with
- is the provision -- that is the next sentence of that
- 7 footnote that says, "The irrigation water is our
- 8 drought insurance." And I'm not sure -- does that
- 9 still apply only to these kinds of mechanical
- 10 conditions over which you don't have control if they
- 11 go bad on you?
- MR. PACE: I think the word "drought"
- 13 could have been expanded to say, "drought or other
- 14 catastrophic condition that for a short time causes
- 15 us not to be able to pump the entire amount of water
- that might be currently being used."
- 17 And I think it could also add the caveat
- 18 at the end that "This will only be applied in extreme
- 19 circumstances to ensure that the culinary customers
- do not go without."
- 21 MR. SACKETT: So would you object to a
- 22 tariff provision -- and by the way, Mr. Pace, the
- 23 tariff is really more than just the rates. It's the
- 24 whole collection of conditions that govern your
- 25 operation.

Τ	But would you object to a tariff provision
2	that made more clear about what kinds of conditions
3	would allow you to terminate water availability?
4	MR. PACE: Not at all.
5	MR. SACKETT: Okay. Thank you.
6	MR. PACE: Within reason, of course, I
7	say. I mean, I think you still hopefully understand
8	why I think the provision is important.
9	MR. SACKETT: Yes, sir.
10	MR. PACE: As long as we didn't jeopardize
11	that, I wouldn't mind clarification at all.
12	MS. THORPE: Can I interject something,
13	please?
14	This is Carol Thorpe.
15	JUDGE GOODWILL: Let's go ahead and put
16	you under oath, Ms. Thorpe. And let's do that first.
17	I realize you are over the phone, but if
18	you would please rise and raise your right hand. And
19	let me know when you are doing so.
20	MS. THORPE: I have.
21	CAROL THORPE,
22	called as a witness, being first duly sworn,
23	was examined and testified as follows:
24	
25	JUDGE GOODWILL: Thank you.

- 1 Now Ms. Thorpe, go ahead and identify who
- 2 you are and what your association with Dammeron
- 3 Valley is?
- 4 MS. THORPE: Okay. My name is Carol
- 5 Thorpe. I am the Manager of Dammeron Valley Water
- 6 Works.
- 7 My response is that we are trying to
- 8 manage a water system with the Public Service
- 9 Commission's help. If you have attorneys in there
- 10 trying to make us have to weave through all kinds of
- 11 holes when we have an emergency and we have to clear
- it through the Public Service Commission -- we have
- 13 asked our customers to stop using water. We didn't
- 14 ask the irrigation customers. We asked our customers
- 15 to stop all outside watering. There was a fire
- burning near our well, so we could not pump water.
- 17 When we have emergency situations like
- 18 that, we have to have the ability to be able to
- 19 react, not to be fit into this little mold. I mean,
- 20 sometimes I -- Brooks has -- the way Brooks has
- 21 worded it, it actually says what we need. We need to
- 22 be able to ask our customers to cease outside
- 23 watering in order to service inside, actual drinking
- and living part of the water end of it.
- JUDGE GOODWILL: Okay. And well, I'll go

- 1 ahead and ask it now.
- I had intended to ask this question
- anyway, and it's been raised by Mr. Sackett, and
- 4 given your testimony and that of Mr. Pace, I'll ask
- both or either one of you, Mr. Pace or Ms. Thorpe,
- 6 why would you not just put in the tariff provision
- 7 that customers may be required to discontinue
- 8 irrigation?
- 9 I think what's raised some of this concern
- is the fact that it's stated as: "Customers owning
- irrigation shares may be required to discontinue
- irrigation." But it's my understanding that all
- 13 customers use their -- may use their water for
- irrigation or outdoor purposes.
- 15 So is there any reason the tariff
- 16 shouldn't just say, "All customers may be required to
- 17 discontinue irrigation use"?
- 18 MR. PACE: Carol brought up a point that
- 19 was not in my mind, and I don't know why it's not in
- 20 my mind because when summer comes, that's all I think
- 21 about is fires because we live in a fire zone.
- 22 But that's absolutely true. And that
- would be a good way to word it. It wouldn't even
- have to refer to irrigation. It could just say, "the
- 25 Company may require customers to discontinue outside

1 watering." So whether they have an irrigation share

- 2 or not.
- 3 Yes. Last summer we had fires burning
- 4 within a half a mile of the homes in the Valley. And
- 5 we had helicopters -- they had put a temporary tank
- 6 by our wells and they were taking a lot of water to
- 7 fight the fire. And yes, we did ask all customers to
- 8 discontinue outside watering for a couple of days
- 9 last summer and the summer before that.
- 10 So that would be a good way to word it and
- 11 then it wouldn't single out just the irrigation
- 12 customers.
- 13 JUDGE GOODWILL: Okay. And I know -- and
- I understand there may be some customers who own
- 15 irrigation shares who feel that that would
- 16 nonetheless be a constraint on their right to use
- 17 that irrigation share, and if there are any of those
- 18 present on the telephone or in the hearing room, we
- 19 can certainly address that or hear their concerns.
- 20 But I wanted to make sure I understood from the
- 21 Company what your intent was with respect to this
- 22 provision and whether or not it could be broadened in
- 23 the way we just discussed.
- I'm sorry, Mr. Sackett. I cut in on you.
- 25 MR. SACKETT: No. That's fine. That's a

- 1 good clarification and an expansion of the
- 2 questioning.
- 3 I have similar questions about Footnote 3
- 4 to the proposed tariff in which it says, "the Water
- 5 Company may offer to customers from time to time the
- 6 right to use water over and above the tariff
- 7 allocation at the irrigation rate. This will
- 8 generally be used to help landowners keep the native
- 9 foliage healthy."
- 10 I have similar questions about that. Who
- 11 will decide when the time comes in deciding from time
- 12 to time the right to use and what will be the
- 13 standards that would be used?
- 14 MR. PACE: Last summer it was an extremely
- 15 dry summer and so we had to water. And so we felt
- 16 that it was fair to offer, to everyone, an additional
- 17 acre foot. If they had zero, they had one acre foot
- 18 they could use. If they had 10-acre feet, they had
- 19 11-acre feet they could use at the irrigation rate.
- 20 So it's -- I won't say it's arbitrary
- 21 because I wouldn't do it and jeopardize our revenue
- stream if I weren't encouraging people to green up
- 23 the Valley just to make us less fire threatened.
- 24 So it will be the management of the Water
- 25 Company that'll make the decision to do it. But if

- 1 we ever do do it and this tariff provision is
- approved, it would apply to everyone.
- 3 MR. SACKETT: Okay. And how would you
- 4 decide? That is to say, what would be the standard
- 5 for deciding now it's time to allow this?
- 6 MR. PACE: If it doesn't rain from now
- 7 until the first day of July, we will probably do it.
- 8 MR. SACKETT: Well, that's not exactly a
- 9 standard; is it? It's a sort of Kentucky windage, as
- 10 they say; isn't it?
- 11 MR. PACE: I think it is a little bit.
- 12 And this winter's been very wet down there. So we're
- going to grow a huge amount of grass this spring,
- whether it rains again or not. And that's my fear
- 15 about the summer. It's the grasses that are the fire
- 16 danger. So you can call it what you want, but I'm
- just trying to do the right thing for the Valley.
- 18 We live in a rural area. We have pinion
- 19 trees that are -- you know, a spark on them and they
- 20 explode in fire. The are loaded with pinion pitch
- and when they are dry, they are very dangerous. We
- 22 live in a dangerous forest. It's beautiful. And six
- 23 months of the year I sleep all night, but all summer
- long it's a huge risk. We haven't -- for five or six
- years, I can't remember a summer that we haven't had

- fires burning within a mile of Dammeron Valley. And
- if the winds comes up, you just don't know. It can
- 3 travel a mile in a half hour.
- 4 So I think keeping and giving additional
- 5 cheap water to people is a good practice to fight
- 6 that. I don't even think Barbara Hjelle would
- 7 propose that we fight that one. I mean, we are very,
- 8 very nervous about fires in this particular area.
- 9 MR. SACKETT: Yeah. I think everybody is.
- 10 But it strikes me that this may be
- 11 discriminatory in some way. That is to say, you
- would be giving very low cost water to someone who
- 13 didn't have irrigation shares, where someone who has
- irrigation shares and who has presumably paid good
- value for them will really not be able be advantaged
- 16 by that kind of declaration --
- 17 MR. PACE: No. He'll get the extra acre
- 18 foot also. He'll get the extra 40 gallons per month
- 19 also.
- 20 MR. SACKETT: But is it likely -- it's
- 21 really an empty -- an empty grant because he would
- 22 already have enough water in his existing three or
- 23 whatever it is water shares?
- 24 MR. PACE: It may be. But for me to look
- at it any other way to say, "Well, this poor sot that

- doesn't have an irrigation share, we're not going to
- 2 be able to give it to him because these guys have
- 3 multiple irrigation shares." I mean, your reasoning
- 4 is flawed.
- 5 MR. SACKETT: You've indicated that the
- 6 parent company, Dammeron Corporation, would make up
- 7 any shortfall in revenues that this proposed
- 8 conservation tariff will produce; is that right?
- 9 MR. PACE: We make up any shortfalls from
- 10 any cause. We can't budget how many pumps are going
- 11 to go out. We can -- you know, we have been
- operating this company since 1976. I think our first
- tariff was approved in 1977. So for over 30 years,
- 14 we've been operating this company. In the beginning,
- 15 we had five customers. Do you think we were breaking
- 16 even? No. We subsidized this company for almost
- 17 every year. And if you add the depreciation into it,
- 18 we've probably had almost no years that we'd really
- 19 be in the black.
- 20 So absolutely. We will continue to
- 21 subsidize this company for whatever it takes for well
- 22 beyond the four years.
- MR. SACKETT: So I guess that means that
- if you were to, as Dammeron Valley Water Works, come
- 25 to this Commission for a rate increase, it would not

- 1 be founded on any aspect of the shortfall that this
- 2 tariff might have produced; is that correct?
- 3 MR. PACE: That is correct.
- 4 MR. SACKETT: Okay. And Mr. Pace, have
- 5 you had communications from other water users in
- 6 connection with this tariff provision that were in
- 7 the nature of objections?
- MR. PACE: We had a hearing that --
- 9 Dammeron Valley Landowners Association had a special
- 10 hearing they called for March 11th. About 12 people
- 11 showed up. Ms. Hjelle didn't show up. Nobody from
- 12 the Gasporra family showed up.
- The people that came were only there for
- information. There was not one person complaining
- 15 about it. Until Ms. Hjelle raised her complaint, no
- one has ever raised the issue. Her complaint has no
- 17 basis in if she doesn't want to convert, she's not
- 18 out anything. So the real issue is everybody when
- 19 they come to understand, realize we're giving them
- 20 the option to maybe save a few bucks. But they
- 21 absolutely do not have to leave their existing
- 22 tariff.
- 23 And that's why I think the Commission and
- the Division decided that a hearing wasn't necessary
- down there.

- 1 But if the Commission wants to hold a
- 2 hearing in Southern Utah, in Dammeron Valley or
- 3 somewhere in St. George, I certainly would not oppose
- 4 it.
- 5 MR. SACKETT: Actually, you didn't answer
- 6 my question.
- 7 My question was, have you received e-mails
- 8 or any other indication --
- 9 MR. PACE: No. Other than from --
- 10 MR. SACKETT: Let me finish the question,
- 11 Mr. Pace.
- 12 -- other than from Ms. Hjelle, that
- indicated that they were opposed or objected in some
- way to the proposal?
- 15 MR. PACE: I have -- I left home yesterday
- 16 morning. Up until that time, I had not received
- 17 anything.
- 18 Carol is on the phone. Have we received
- 19 other complaints? Has Barbara stirred other people
- 20 up?
- 21 MS. THORPE: No. Not that -- I've had
- 22 phone calls from customers, but just more asking how
- 23 it would affect them. So no complaints.
- 24 MR. SACKETT: Thank you. That's all I
- 25 have.

1 JUDGE GOODWILL: Ms. Hjelle, are you on the line with us? 2 3 MS. HJELLE: I am. JUDGE GOODWILL: Okay. Thank you. 4 I'd like to turn to you now. And just to 5 6 go -- because Mr. Sackett was here representing some 7 complainants that are before the Commission in another matter, wanting to ask them their questions 8 9 -- ask their questions because it might have some 10 impact on that complaint, I tried to treat him as an attorney rather than as public witness. As such, 11 I've yet to really explain the Public Witness aspect 12 for people who would like to speak today. Let me do 13 14 that now and then I'll turn to you. 15 In making a statement in this proceeding, 16 you have the opportunity to be either sworn or 17 Sworn statements can become evidence that unsworn. 18 the Commission may use in deciding whether or not to 19 approve the requested tariff changes in this docket. And if you wish to make a sworn statement, I'll swear 20 21 you in. You can make your statement. And then 22 you'll be subject to questioning by the attorneys --23 or excuse me, by the representatives of Dammeron Valley, as well as by the attorney for the Division 24 25 and myself.

1	Unsworn statements on the other hand,
2	cannot be used as evidence in deciding this matter,
3	but would be used by the Commission simply to inform
4	the Commission about the level of public sentiment
5	regarding the proposed tariff changes.
6	So I'll ask you now, would you like to
7	make your statement sworn or unsworn?
8	MS. HJELLE: I would like to make my
9	statement sworn.
LO	JUDGE GOODWILL: Okay. And I realize
L1	you're on the telephone with us, but if you would,
12	please, stand and raise your right hand. Let me know
L3	when you're doing so, I'll swear you in.
L 4	MS. HJELLE: I'm ready.
L5	BARBARA HJELLE,
L6	called as a witness, being first duly sworn,
L7	was examined and testified as follows:
L8	
L9	JUDGE GOODWILL: Thank you, Ms. Hjelle.
20	If you'd please state your full name and
21	address for the record. And then go ahead and make
22	your statement.
23	MS. HJELLE: My name is Barbara Hjelle,
24	H-J-E-L-E.
25	JUDGE GOODWILL: Just one second, ma'am.

- 1 I'm going to turn up the volume on the telephone to
- 2 make sure we can hear you better.
- 3 I'm sorry to interrupt you.
- 4 MS. HJELLE: That's all right. Tell me
- 5 when.
- 6 JUDGE GOODWILL: Okay. I've probably
- 7 increased the volume as much as I can. If you would
- 8 just speak as loudly as you can and go ahead and
- 9 continue.
- 10 MS. HJELLE: Okay. My name is Barbara
- 11 Hjelle. I live at 375 Juniper Road, Dammeron Valley,
- 12 Utah.
- I am participating in this hearing as a
- 14 consumer speaking on my own behalf and not on anybody
- 15 else's behalf. I have forwarded e-mails I've
- 16 received. I have not tried to stir anybody up, but I
- 17 have felt that there has been very little information
- 18 disclosed about this matter.
- 19 I had to work on March 11th, and could not
- attend the hearing, for which we received very short
- 21 notice and which I was unable to attend the one that
- 22 Brooks set up.
- Most people apparently didn't attend
- 24 either.
- I also feel that there has been very much

- 1 confusion in my mind about the nature of this tariff
- 2 based on the information available in the notice and
- in the documents that were available to me as I was
- 4 preparing for this. And that's been part of my
- 5 problem in preparing.
- I do not oppose water conservation and I
- 7 do not oppose Brooks' general goals for the Water
- 8 Company and I do not think that Brooks is a bad water
- 9 manager. But I have concerns about the basis for
- some of the charges that are being imposed on
- 11 existing users and the incremental burdens that are
- being added to those users over time. Obviously my
- major reason for getting involved in this matter
- comes from the footnotes where the Water Company
- 15 purports to be able to cut off water for irrigation
- 16 without meaningful standards that will govern that
- 17 action. And I set forth arguments and written
- 18 objections and I hope that those can be considered
- 19 fully so that I don't have to repeat them here.
- 20 If I do need to repeat them here, I'd
- 21 appreciate it if you would let me know. I think that
- 22 would make it pretty lengthy, though.
- 23 JUDGE GOODWILL: Sure. And we do have
- those and they are part of the Commission record.
- 25 And they are available for the Commission to review.

- 1 MS. HJELLE: Thank you.
- 2 So I do believe very strongly that I don't
- 3 have any objections to the standards that Mr. Pace
- 4 has suggested or that have come out of the discussion
- 5 with Mr. Sackett. I think those could be defined
- 6 very readily, but I think that they should be
- 7 defined.
- 8 As far as the rest of it, I think that
- 9 there is some confusion in the rate case and I think
- 10 that it would be good if more information could be
- 11 made available prior to adopting this tariff. I
- don't accept that the Dammeron Corporation is totally
- 13 subsidizing this water company, but I can't get
- 14 enough information out of the documents available to
- me to know for certain whether I am right or wrong.
- 16 However, in documents that were submitted to the
- 17 Division of Water Resources in connection with a loan
- that he received, a 250,000 gallon water tank has
- 19 been built to serve largely a new development and
- 20 existing users are paying for that. There is a
- 21 profit to be made by a developer who is selling lots
- 22 and that profit -- those lots would not sell for the
- 23 price they sell for but for the water that's
- available in the system that we, the existing users,
- are paying for. So I don't think that's accounted

- 1 for in this rate case.
- 2 I've had some people contact me with grave
- 3 concerns because they see water running down the dry
- 4 washes around Dammeron Valley out of the water tanks.
- 5 While his pumping costs are only about \$7,000,
- 6 nevertheless there is some concern that that portion,
- 7 if there is water being pumped out of the wells and
- 8 into these tanks and run down the washes, maybe
- 9 that's not necessarily something that should be
- 10 included in the revenues that he receives from water
- 11 users. I don't know. You know, maybe there is a
- 12 good explanation for that.
- He has filed water rights applications
- 14 with the State, commingling, as far as I can tell,
- 15 the usage of the Water Company and the Dammeron
- 16 Corporation. Maybe that's just fine, but there,
- 17 again, it has raised a question in my mind whether
- there are some benefits to the Dammeron Corporation
- 19 that aren't being disclosed in these documents.
- 20 So I am mostly asking for full disclosure
- 21 before the tariff is adopted.
- 22 I don't -- could not understand from the
- rate case, which of course came out to me today, but
- in my brief opportunity to review it, I could not
- 25 understand how the total picture works on the

- 1 overages. If the irrigation water being delivered is
- 2 solely accounted for at \$0.25 a thousand, and if
- indeed some people go over their 40,000-gallons
- 4 allotment, or 80,000 in a two-month period, then
- 5 there is additional revenues to the Company that may
- 6 not be accounted for in this rate case. And I cannot
- 7 tell whether it's there or not. The same thing is
- 8 true with the water revenues. I could not tell from
- 9 the spreadsheet whether there are additional revenues
- 10 or not. Maybe they are all accounted for. But
- 11 again, I'm just asking for better disclosure before
- this goes to final decision of the Commission.
- I don't think people understand this
- 14 tariff. I do not understand this tariff. I do not
- 15 understand this tariff after the discussion I have
- 16 heard today. So I quess my request would be that we
- get a full and complete tariff, the footnotes are
- 18 clarified. And for example, there has been no
- 19 disclosure that I am aware of to any resident of
- 20 Dammeron Valley about a \$25 charge for processing the
- 21 sale or lease of any irrigation right. That was news
- 22 to me today. His documents that went to the Division
- of Water Resources, I was unaware of these additional
- 24 water holdings until today. And I don't know that
- 25 that's necessarily relevant. But it is relevant to

- 1 the question of whether or not the irrevocable
- 2 decision to go to this lower rate is made irrevocable
- 3 primarily because the developer desires to have that
- 4 water available for future use. We paid for that
- 5 water. The water system has been in affect since
- 6 1975. And there again, if water is going to be
- 7 converted for new development, what about irrigation
- 8 water right holders who kick up to \$2 a thousand
- 9 after 40,000 gallons in any given month? That, I
- 10 think, should be revisited for fairness. Because
- 11 those users have been paying for that system over
- many years. And I'm not sure that \$2 a thousand is a
- fair rate after your first 40,000 gallons.
- 14 Then I'm still concerned about the issue
- of whether this water is really needed for future
- development.
- 17 But on the forfeiture issue, I would also
- 18 request that that be investigated thoroughly. That
- 19 HB-51 be understood before the issue of forfeiture is
- 20 relied upon as a basis for this need. Because I did
- 21 not understand the statute the way that Brooks
- 22 understands it. He made be right. I may be wrong.
- But I don't think there is adequate understanding of
- 24 how badly he needs to acquire this water back in
- order to prevent forfeiture.

1	So and again, I think that if the
2	footnote would say something like in cases of fire,
3	extreme drought which affect water supply for
4	domestic use, loss of water supply due to well
5	failure, water may be cut off on a outside
6	irrigation may be curtailed on a temporary basis, all
7	such limitations should be of the shortest duration,
8	those sorts of details in these footnotes would be
9	extremely beneficial. And from the discussion, I'm
10	not sure that Brooks would really object to that sort
11	of thing. I am not suggesting, as Carol seemed to
12	infer from earlier conversation, that somehow there
13	should be a permission or an advance requirement that
14	the Public Service Commission approve it. But if
15	there is a standard, then the residents are able to
16	understand what their rights are. And everybody is
17	clear on how these things are going to happen. I
18	think that's to everyone's benefit.
19	So I very you know, he said 400 to
20	600 gallons, well, if it's 400 gallons, that's the
21	minimum requirement, as I understand, that the State
22	has for indoor use. If people are using 600 gallons,
23	they are not going to have any benefit from this
24	conservation tariff.
25	I know there were a number of people who

- 1 have communicated confusion to me. I think this
- 2 should be clarified in greater detail. I think the
- 3 tariff, whatever is being proposed, should be
- 4 published as a whole. Right now it looks to me like
- 5 it's piecemeal.
- 6 But I would like to repeat again, despite
- 7 of Mr. Pace's allegations against me, I am here fully
- 8 as a customer. I don't think my job has any
- 9 relevance to this. I think Mr. Pace is a good water
- 10 manager. General speaking, I think there is some
- 11 confusion in the record and I think we're entitled as
- 12 customers to have that confusion clarified.
- Thank you.
- 14 JUDGE GOODWILL: Thank you, Ms. Hjelle.
- 15 Mr. Pace, do you have any questions for
- 16 Ms. Hjelle?
- 17 MR. PACE: Could I go through her issues
- 18 quickly?
- 19 JUDGE GOODWILL: Well, if you have
- 20 specific questions that you would like addressed to
- 21 her based --
- 22 MR. PACE: I don't have questions of her
- 23 at all. I don't.
- JUDGE GOODWILL: Okay. Then we won't do
- 25 that.

1	MR. PACE: I want to respond to her. But,
2	no. No questions.
3	I understand her position.
4	JUDGE GOODWILL: Ms. Schmidt, do you have
5	any questions for Ms. Hjelle?
6	MS. SCHMIDT: No questions.
7	JUDGE GOODWILL: Okay. Thank you, Ms.
8	Hjelle.
9	Do we have any other anyone else on the
LO	line or in the hearing room who wishes to make a
L1	statement during this Public Witness session?
L2	(No verbal response.)
L3	JUDGE GOODWILL: Okay. Since we have
4	none, we'll go ahead and adjourn the Public Witness
L5	session. And I'd like to move right back into the
L6	evidentiary portion of this hearing.
L7	And I know this process seems a little
L8	convoluted, but given the persons and the parties who
L9	have shown up today and the last several days, I'm
20	just trying to keep things as procedurally straight
21	as we can.
22	(The Public Witness Hearing was adjourned
23	at 3:20 p.m.)
24	
25	

1	(The Evidentiary Hearing resumed at
2	3:20 p.m.)
3	
4	JUDGE GOODWILL: Now that we are back in
5	the evidentiary portion, and I understand that both
6	the Division and the Company have provided all the
7	evidence and testimony that they would like to
8	provide first of all, let me state that the folks
9	on the line are welcome to stay on the line and
10	listen to the remainder of this, if you choose to do
11	so.
12	But I have a few questions that have been
13	raised throughout the discussions here this
14	afternoon. And then I'll give the parties an
15	opportunity to ask any additional questions that they
16	might have of each other as well.
17	Mr. Pace, one question that I had as a
18	read the proposed conservation tariff was in Note 1,
19	the statement that "existing customers may apply to
20	convert to the conservation tariff, but once
21	converted will not be allowed to convert back to the
22	original tariff rate."
23	What's the Company reason for wanting that
24	provision in this tariff?
25	MR. PACE: Well, we feel like people have
26	

- 1 got to make a decision. If they are going to convert
- 2 to the conservation tariff and save money thereby, we
- 3 can't then be subject to them coming in, say,
- 4 25 years from now and saying, "Oh, I guess we'll go
- 5 back to our larger allocation." That is, we need to
- 6 know where we stand, what the bottom line is, how
- 7 much water we actually have committed to. So if they
- 8 lower their allocation, it lowers our absolute
- 9 commitment to them.
- 10 So it isn't something you can have them
- 11 really flipping back and forth.
- But the reality is, and it needs to be
- 13 emphasized, is that it's totally voluntary for them
- 14 to convert in the first place. And we're not talking
- a huge amount of money they are going to save, as I
- 16 explained to Mr. Sackett when we were off the record
- 17 earlier. Even if the Gasporra's converted, at most
- 18 they would probably save \$20 or \$25 a year. That's
- 19 the reality of it. But for a lot of people, living
- on a very narrow budget and using under 400 gallons,
- 21 30 bucks a year amounts to something. So I -- you
- 22 know, it's really more. As I said earlier, if they
- really stay within their 400, they are going to save
- 24 \$144 a year. But I don't think Gasporras ever would
- 25 because they are big irrigation users and it's so

- easy to go over on those big users. And even though
- they're not using their water right now, I wouldn't
- 3 recommend them converting.
- 4 But I think there are at least 90 people
- 5 it's going to make sense for it. And they'll
- 6 actually save money and conserve water.
- 7 JUDGE GOODWILL: Now you stated that, and
- 8 I don't mean to put words in your mouth, so if there
- 9 is a better way to say it than what I'm going to do,
- 10 go ahead and correct me. But I think you stated that
- the reason then for not allowing people to convert
- 12 back was so that the Company knew and could plan, I
- 13 take it, how much water it needed to have available?
- 14 Is that --
- 15 MR. PACE: Well, we have -- okay. Just to
- 16 make it simple. We have approximately, for the
- 17 entire Dammeron development, and water we acquired
- 18 with the land and over the 30 years of developing it
- about a 1,000-acre feet. 500-acre feet is
- 20 essentially allocated to Dammeron Valley. But
- 21 250-acre feet of that is really tied up in
- 22 irrigation. So half of the water for Dammeron Valley
- is irrigation. Now whether anybody agrees with me or
- 24 not, I think it's good protection in the system for
- 25 me to have half as my water that I can actually ask

- 1 to turn off. So I think it's the way to run a water
- 2 system.
- 3 And in the future, I intend to do the same
- 4 thing. In the future development, I intend to create
- 5 some -- I would like to promote agriculture in
- 6 Southern Utah, in Utah in general. I think it's a
- 7 shame we're losing our agriculture. And again, I see
- 8 agriculture has a drought resistant or catastrophe
- 9 resistant sort of protection because we could always
- 10 turn off the carrot crop for awhile while you carry
- on with your culinary.
- So I -- but in the end, we have to look
- down the road when I've used all 1,000-acre feet.
- 14 Then the system is at that sort of max. Now I can't
- 15 be in a situation where somebody comes in many years
- later, when we've now allocated all of the water out,
- we've developed all the land we're ever going to
- develop, I can't have somebody who comes in and says,
- 19 "Well, back in 2008, I did convert back to that
- 20 conservation tariff, but now my kids have taken over
- 21 the house and I really want to go back to that larger
- 22 tariff." So that's my reasoning. And I think, you
- know, you just put me in a position where forever
- into the future, I would be subject to people wanting
- 25 to increase their allocation. It's one thing to

- decrease. I can suck it up and put it in irrigation
- or whatever. But I can't have people having the
- 3 arbitrary right to come in and increase their
- 4 allocation.
- 5 JUDGE GOODWILL: And I'm just having
- 6 trouble understanding that point. Why the
- 7 irrevocable nature of decision is in the public
- 8 interest, would it benefit both customers and the
- 9 Company or who it would benefit. And I just want to
- 10 walk through -- because I'm not challenging you, I
- just don't really -- I just don't understand.
- 12 If I am a customer currently on Dammeron
- Valley's current rates, my usage isn't restricted in
- any manner except by the amount that I'm willing to
- pay for water in any given month.
- MR. PACE: Right.
- 17 JUDGE GOODWILL: The same would be true if
- I moved to the conservation rate. I can still use as
- much water as I'm willing to pay for.
- 20 Now I understand on the proposed language
- 21 for the conservation rate that it talks about
- 22 .45-ache feet annual consumption, which is
- 23 400 gallons per day, that's the State minimum
- 24 requirement for drinking water, or culinary water
- 25 service.

- 1 How -- does the Company then get to claim
- 2 only that much water for that given user if they
- 3 switch to conservation, so that in essence frees up
- 4 some amount of water for --
- 5 MR. PACE: If somebody converted from --
- 6 that had the bigger allocation and converted?
- 7 JUDGE GOODWILL: Yes.
- 8 MR. PACE: Yes. It does.
- 9 And here is another example. And I'll
- 10 apologize to Mr. Sackett. There are the pages of
- 11 text behind the tariff sheets. And in those
- 12 paragraphs -- I don't have it with me actually, but
- back in the '80s, when we created the irrigation
- 14 rate, we gave, as I explained earlier in this
- 15 hearing, the right to those people with two or one
- and a half tappings to convert back to one tapping so
- 17 they could get to the irrigation rate after using
- only 24,000 gallons per month rather than 48.
- 19 Do you remember that part of the
- 20 discussion?
- JUDGE GOODWILL: Right.
- MR. PACE: But in the wording, and maybe
- 23 Mr. Sackett can find it, it specified that if they
- 24 did convert back to the one tapping, they couldn't go
- 25 back to the two later. That is, it was irrevocable.

- 1 So the same reasoning applies here. It's actually already in the back up pages to the tariff 2 3 that Mr. Sackett referred to earlier. So it's consistent with what we did 4 20 years ago when we gave people an opportunity to go 5 6 to a different allocation. But not go back up to the 7 higher one. Right now, I can say, well, for one year, 8 9 two years or eight years or something, I can give a 10 period of time where they could flip back and forth because we have the excess water we haven't yet 11 12 developed. But I hope you can see eventually it would be a very big hardship on the system to have 13 14 700 users out there that each had the right to go -or many had the right to increase their allocation.
- or many had the right to increase their allocation.

 JUDGE GOODWILL: But I thought you

 testified earlier that the Company, be that Dammeron

 Valley Water Works or Dammeron Corporation, has

 sufficient water rights to support whatever planned

 development is on the horizon?
- MR. PACE: Yeah. Yes.
- JUDGE GOODWILL: So how does -- how does
 the irrevocable nature of this decision help that?

 MR. PACE: Well, we wouldn't be able to
 plan.

1 Let's say that 40 people that had two-acre feet -- the two .89s, the right to use 48,000 a 2 3 month. Let's say 50 of them came in and converted back to the conservation rate. So they each gave up 4 essentially one and a half .89s. That would be 5 6 basically 60-acre feet, if they had the right to 7 convert back, that I would have to hold in the event 8 they might convert back. So I wouldn't be able to 9 allocate it out as an irrigation share or a culinary 10 share or anything. It would have to be water I'd have to hold in perpetuity in the event that you 11 12 might request going back to your old, higher 13 allocation. 14 Am I making myself clear? 15 JUDGE GOODWILL: Right. I'm struggling 16 with whether this is a benefit to Dammeron Valley's 17 ability to continue to grow and to develop, or whether in some way a benefit -- a necessity of a 18 19 water company's operations, and some way a benefit to 20 customers. 21 MR. PACE: I think it certainly gives the 22 Water Company the use of water that currently isn't 23 being used. Remember, in the beginning, I said I had

all these people that had a right to possibly as much

as 1600 gallons per day, yet -- analyzing those that

24

- don't have irrigation shares only, if they have
- 2 irrigation shares, it changes it altogether. But we
- 3 analyzed all the people who didn't have irrigation
- 4 shares in the various subdivisions and none of the
- 5 subdivisions had an average usage of over 600 gallons
- a day. And many of them were down 450, 440, that
- 7 sort of thing.
- 8 So we had all these allocated rights out
- 9 there that are not being used. And that -- and I
- 10 think -- well, I don't know that Mr. Hart could help
- 11 me with this one at Drinking Water, but the people at
- 12 Water Rights would well understand that these
- 13 allocated -- maybe Barbara has gotten -- maybe House
- 14 Bill 51 does cover this, but I don't believe it does.
- 15 I believe those unallocated rights, as explained to
- me by the Division of Water Rights many years ago,
- 17 were going to come back and haunt me some day, those
- 18 big shares that I gave out if they just weren't being
- 19 used. You use it or lose it. That's what I'm
- 20 talking about.
- 21 So there is that benefit to the water
- 22 system.
- 23 And you know, we're going to be able to
- 24 develop the same amount we would develop before. We
- 25 would just be able to create an abundance of

- 1 irrigation water. I hope out of the additional 500
- feet we're developing with, we'll also be able to set
- 3 aside at least 200-acre feet in irrigation out of
- 4 that 500.
- 5 So all that would happen is I wouldn't
- 6 have the abundance of irrigation water and I would
- 7 run the threat of the water engineer, in my mind,
- 8 someday coming in and saying, "Jeez, you know, it's
- 9 near 2080 and we're really dry in this county and
- 10 you've got all of this water allocated that isn't
- 11 being used. We've got Winchester Hills down here
- 12 that's pretty desperate, we're going to take" -- you
- 13 know, it's hypothetical at best. But I just say --
- it's a balancing of the system that I think is
- important and a good practice. That I believe Water
- 16 Rights would back me up on that.
- 17 MR. SACKETT: 2080.
- 18 MR. PACE: I'm a little younger than you.
- 19 MS. THORPE: May I interrupt again?
- JUDGE GOODWILL: Who is speaking?
- 21 MS. THORPE: This is Carol Thorpe. I'm
- 22 sorry.
- 23 One of the other reasons that it would
- 24 benefit the Water Company to have that irrevocable is
- 25 having the customers swap back and forth. And it

- 1 would become a nightmare if it was an open option.
- 2 If we give these customers one chance at it and if
- 3 they change, great. If they don't change, that's
- fine, too. Otherwise, like I said, we're going to
- 5 have them flip-flopping and it'll become this great
- 6 nightmare.
- 7 JUDGE GOODWILL: I guess it's fair to
- 8 characterize it then as not allowing customers to
- 9 switch back again to what are now the current rates
- 10 be administratively easier for the Company and
- 11 provides the Company a more firm knowledge of what
- 12 water it has to make available for its customers; is
- 13 that right?
- 14 MR. PACE: The second reason is the big
- one. The first one is an issue that Carol brings up
- 16 because in an extreme situation, you can have a quy
- say in September, "Well, I think I'll go on the
- 18 conservation rate and save \$12 a month all winter."
- 19 And then in July, "Well, I think I'll flip
- 20 back." So that would be a bit of a hassle. I'm not
- 21 saying that that would really happen.
- But the biggest reason is we've got to
- 23 know how much water we have to allocate for our
- future development, both irrigation and culinary.
- 25 That's the real reason.

1	I mean, if you wanted to solve this
2	particular small, little impasse, because I can see
3	it's disturbing you, just take paragraph two or
4	paragraph one right out. Don't give the existing
5	rate payers the right to convert at all. Make them
6	stay where they are. Because that's the thing that
7	we know is going to be the biggest cost on the
8	revenue. But I think it's only fair to offer it to
9	them. But I'm just saying if not allowing them to
10	convert back bothers, don't allow them to convert in
11	the first place. Then we don't have the problems.
12	JUDGE GOODWILL: Understood.
13	I take it from our prior discussion
14	regarding Footnote 2, you wouldn't have any problem
15	with the general wording suggested by Ms. Hjelle in
16	the Public Witness testimony to put in more specific
17	examples of when the Company may require customers to
18	discontinue irrigation?
19	MR. PACE: Well and I think it was, Mr
20	Sackett, I'm not sure, maybe it was Barbara that
21	mentioned it, but yeah, if we could lengthen it by
22	giving all the examples of when we might do that so
23	people understand it. Or it might be just as well to
24	just say that the Company reserves the right to ask
25	customers to not do outside irrigating. And then it

- 1 would cover everybody, whether they had an irrigation
- 2 right are not.
- 3 Because Carol is right. I had forgotten.
- 4 Last summer and the summer before last, when they
- 5 were really sucking a lot of water to the helicopters
- 6 to fight the fire, we asked everybody to not irrigate
- 7 outside.
- 8 And I think that should be the prerogative
- 9 -- I mean, it's got to be the prerogative of the
- delivery side of a water company. You've got to have
- 11 the prerogative to deal with your catastrophes in
- some way. And that I think is more fair to just say
- that the Company has a right to ask all customers to
- 14 discontinue irrigating.
- 15 However, the reality of it is, we just
- 16 start with the big ones. There is no need to put out
- 17 a general alert and scaring everybody. We've got,
- 18 like, four or five people that have these large --
- 19 probably ten people who have these larger five to
- 20 20-acre feet rights. Those are the ones we really
- 21 would go after.
- I mean, there are occasions that we've
- come up and found water running, being wasted, over
- irrigating, and we got a fire going and our tanks are
- 25 going down that we just turned the water off

- 1 ourselves. I mean, you know, when you get into those
- 2 sort of situations, you don't really want to, well,
- 3 what does the tariff give us the right to do. You're
- 4 kind of in an emergency situation. And I think
- 5 that's all we're asking for here. We have rarely,
- 6 rarely, rarely applied it.
- 7 JUDGE GOODWILL: And with respect to Note
- 8 3, I think you indicated, and I just want to confirm,
- 9 that in offering customers from time to time the
- 10 right to use additional water, that -- you're
- 11 referring to all customers? You wouldn't go out and
- say, "Mrs. Smith, we're offering it to you, but Mr.
- Jones, we're not offing it to you?"
- 14 MR. PACE: No. This will be blanket to
- 15 every single person. Absolutely. And as Mr. Sackett
- 16 said, to some people it won't be that big of a
- 17 benefit to you because they've already got a lot of
- 18 irrigation water. But we would offer one additional
- or two additional -- you know, one additional acre
- foot, we define it as 40,000 gallons a month for
- 21 eight months. So we wouldn't say you can use your
- 22 whole acre-foot in one month because our peak
- 23 delivery capacity couldn't handle it.
- 24 So when we say we're going to give them
- 25 the right to an acre-foot, what we're really saying

- is we're going to sell you 40,000 gallons a month for
- 2 \$10, rather than \$60 for the next couple of months,
- and encourage you to green up your yards and water
- 4 your sage brush and cut your grasses and help with
- 5 the fire problem.
- 6 JUDGE GOODWILL: I wanted to turn for a
- 7 moment to your letter that was referenced earlier
- 8 today, March 12th.
- 9 MR. PACE: Yes.
- 10 JUDGE GOODWILL: Where you had made some
- 11 additional recommendations, if you will, for the
- 12 proposed tariff. And I know you discussed these
- earlier, but I just wanted to briefly go through them
- 14 again.
- 15 Why don't you just explain to me what
- 16 paragraph number one, how that changes the proposed
- 17 conservation rate that you originally filed in this
- 18 case?
- MR. PACE: Well, it clarifies that --
- 20 well, in the beginning, the Division had proposed
- 21 that if a person were on the conservation tariff, he
- 22 could not own an irrigation share. But when that
- 23 came back -- wasn't our proposal. When that came
- 24 back to the Company, we thought, well, jeez, what
- 25 happens if he buys or leases a share from someone and

- we don't have anything to do with it, we can't say,
- 2 "Well, you can't use the irrigation rate." So what
- 3 we threw into it -- what the Division was trying to
- do is protect our revenue. So what we did was say,
- 5 okay, he can't start using irrigation after only
- 6 12,000 gallons a month. He's got to use another
- 7 12,000. Which brings him on par with everybody else
- 8 on the tariff sheet. And he's going to pay a little
- 9 premium for the second 12,000. But then he'll get
- 10 his 40,000 gallons for the \$10.
- 11 It was just covering a little thing that
- if we hadn't put it in, we'd have been back here a
- few months later with somebody who would have come in
- 14 and said, "But I own this irrigation right. I paid
- for this irrigation right." We would have had to
- 16 have found a way to deal with it.
- 17 So it was a clarification thing more than
- 18 anything.
- 19 JUDGE GOODWILL: And I understand that
- 20 number two is primarily just a clerical change --
- 21 MR. PACE: Right.
- JUDGE GOODWILL: -- and wanting to
- 23 renumber?
- 24 MR. PACE: I think the Division agrees
- with that. They've never liked the nomenclature of

- 1 our tariff categories.
- JUDGE GOODWILL: Now as I see it, and you
- 3 acknowledge that paragraph number four dealing with
- 4 bulk sale irrigation rate, may in your own -- by your
- 5 own understanding, require an additional hearing or
- 6 something new that might not be appropriate for this
- 7 rate proceeding?
- 8 MR. PACE: And it could be that even House
- 9 Bill 51 will obviate my need to do this irrigating.
- 10 JUDGE GOODWILL: Right. And number 4 is
- 11 really -- that goes to using the water to make sure
- 12 you keep the water?
- 13 MR. PACE: Right. But I think it is a
- 14 number enough issue that it probably is -- I think
- 15 the first three are adjustments that are prettily
- 16 easily understand and not going to have much -- any
- 17 negative effect on anyone.
- 18 I think the fourth one probably does need
- 19 its own day in court.
- 20 JUDGE GOODWILL: Right. I think it was
- 21 Mr. Sackett who stated during the Public Witness that
- there didn't appear to be any exigent circumstances
- requiring any decision to be made now in this matter.
- 24 He would prefer that the Commission deal with the
- issues stemming from his clients' complaint and so

- 1 forth and the auditing and so forth that the Division
- 2 had originally recommended in that complaint
- 3 proceeding. I understand that and I'm not saying,
- 4 yes, I agree with that, that's the right thing to do.
- 5 But I'm simply going toward his comment about the
- 6 exigent circumstances.
- 7 Is there a reason why, in your mind, for
- 8 the benefit of customers or the Company, the
- 9 Commission needs to make a decision now on this as
- opposed to one, two, four months down the road if the
- 11 Commission were to feel it needed that additional
- 12 time to explore some of the issues raised by the
- public witnesses in this matter?
- 14 MR. PACE: We would have no problem with
- 15 that.
- 16 JUDGE GOODWILL: Okay. My concern, as
- 17 well, is that as I read your suggestions in
- 18 paragraphs one and three, as well as four, and I
- 19 think they are good suggestions worthy of
- 20 consideration in conjunction with your overall tariff
- 21 request in this docket, but as I read them, they are
- 22 actually new rate provisions for which proper notice
- 23 hasn't been given in this matter, since your letter
- 24 was dated March 12th. And our notice of hearing went
- out in February and at that time gave notice of the

- 1 entire proposed tariff change.
- MR. PACE: Uh-huh.
- 3 JUDGE GOODWILL: One and three would add
- 4 different terms to that proposed tariff, for which I
- 5 think the public probably hasn't been given
- 6 appropriate notice.
- 7 So my inclination is to go ahead and as I
- 8 said not for the matters necessarily raised by Mr.
- 9 Hackett --
- 10 MR. SACKETT: Sackett.
- 11 JUDGE GOODWILL: Sackett. I apologize,
- 12 sir.
- But because we are looking at some new
- 14 tariff changes, I think it does makes sense to maybe
- 15 continue this hearing to another time.
- And as we have done in previous years,
- 17 perhaps we should do that down at Dammeron Valley so
- that neither you nor anybody else needs to travel
- 19 back up here to Salt Lake to participate.
- 20 And we would certainly try to do that as
- 21 expeditiously as possible. I think what we would
- 22 need to do is go out with a new notice of hearing
- giving a date and time with -- if it is what you are
- now proposing, numbers one, three and four from your
- 25 March 12th letter included in that proposed tariff.

1	MR. PACE: One, two, three and four. I
2	mean, you can pass over two, but that's a good one
3	just to clean up
4	JUDGE GOODWILL: For renumbering. But I
5	do want to make clear, my understanding as we move
6	forward, because Ms. Hjelle addresses this in her
7	comments, that the current tariff provisions, the
8	current rates that were approved by the Commission, I
9	believe in June of '04, are not at issue in this
LO	docket. I know she has raised some concerns with
1	those rates. And specifically, I believe, although
L2	there might be others, but one that I can think of
L3	right now with respect to when the irrigation rates
L 4	kick in for customers.
L5	Those are not at issue in this docket.
L6	Customers remain free to challenge the
L7	continuing reasonableness of any rate.
L8	But if we continue this hearing and if we
L9	move forward in looking at some revised language and
20	rates for this tariff, it is strictly the
21	conservation tariff as it is proposed that is at
22	issue and not your current rates not the Company's
23	current rates. So I don't want any continuation to

I know at the end of this process, the

be construed otherwise.

- 1 Commission is free to condition any approval on any
- 2 way it sees fit and in the public interest. And so I
- 3 know that the Commission can certainly say, yes,
- 4 rates are approved except that Note Number 2 must be
- 5 changed as such or Note Number 3 must be changed as
- 6 such, along the lines that were discussed here today.
- 7 MR. PACE: Right.
- 8 JUDGE GOODWILL: And I appreciate the
- 9 Company's willingness to work with all parties to
- 10 come to some language that's acceptable.
- 11 Why I mention that is I think prior to any
- 12 hearing, any continued hearing in this matter, I
- think it would make sense for the Company to work
- with the Division and any customers who may come
- 15 forward with suggestions on proposed language so that
- 16 the Commission might have before it and might be able
- 17 to put in any public notice for further hearing the
- 18 -- what seems like reasonable language, given today's
- 19 -- what's been discussed at today's hearing. And I'm
- just trying to work out in my head what makes sense
- 21 procedurally to go forward.
- 22 Do we want to wait some number of days or
- 23 weeks for that discussion to take place, and for --
- 24 maybe through the Division, a further Division
- filing, the Division to come forward and say, "We've

- 1 worked with the Company and with any customers who
- 2 chose to come forward, and here is now the proposed
- 3 language." And then the Commission can move forward
- 4 with noticing a hearing appropriately.
- Does that make sense, Ms. Schmidt?
- 6 MS. SCHMIDT: Yes. It does, your Honor.
- 7 JUDGE GOODWILL: What do you think would
- 8 be an appropriate time to do that?
- 9 MS. SCHMIDT: 30 days perhaps.
- 10 JUDGE GOODWILL: Okay. Does that sound
- 11 good, Mr. Pace?
- MR. PACE: Shauna, have you replaced Paul?
- 13 MS. BENVEGNU-SPRINGER: No. I work with
- 14 Paul.
- MR. PACE: All right. Because if you were
- brand new to it, maybe 30 days wouldn't be enough.
- But I'm sure it's enough, from our end.
- 18 I think what the appropriate thing to do
- is you either tell me to reward all the paragraphs or
- you reword them the way you think they ought to be.
- 21 But let us look at them before you send them.
- But I think we can do it in 30 days.
- JUDGE GOODWILL: Again, all of this is not
- to pre-judge in any way what's actually been proposed
- to this point, the dollar amounts and all of those

- 1 sort of things. But I hear the concerns that have
- 2 been raised and I appreciate the discussion we've had
- 3 regarding those concerns. Ultimately, at the end of
- 4 this process, the Commission will make the ultimate
- 5 decision as to whether or not any conservation rate
- of any type should be approved. And then, of course,
- 7 the specific wording regarding the notes and so
- 8 forth.
- 9 Also, while we're on the record, Mr.
- 10 Sackett, to revisit the issue of intervention, given
- it appears likely that we will now reconvene -- or
- 12 continue this hearing sometime probably two months
- from now or more, given that we want to give proper
- 14 public notice once the Division has made its filing
- 15 with the Commission, certainly your clients, and Ms.
- 16 Hjelle, I know, who indicated an interest in
- 17 intervening last week when speaking with Commission
- 18 staff, are all free to submit any requests for
- intervention as you deem appropriate.
- 20 MR. SACKETT: Okay. It's not adequate to
- 21 simply approve an oral request at this hearing?
- 22 JUDGE GOODWILL: I would prefer that we do
- that in writing. And ultimately, the Commission
- 24 makes those intervention decisions, even in cases
- 25 that have been traditionally assigned to me. So I'd

- 1 rather that be in writing and they have the
- 2 opportunity to review that and make that decision.
- MR. SACKETT: That's fine.
- 4 JUDGE GOODWILL: Ms. Hjelle, did you hear
- 5 me as well on that?
- 6 MS. HJELLE: I did. I do have a couple of
- 7 comments and questions, if I could get an opportunity
- 8 at some point?
- 9 JUDGE GOODWILL: I would ask you to be
- 10 brief, only because we did at least today attempt to
- 11 limit your and Mr. Sackett's participation to the
- 12 Public Witness. And we are not in the Public Witness
- 13 now.
- 14 If you have any questions regarding
- 15 intervention or procedural matters, I'll certainly be
- 16 willing to address them. And I will permit you the
- 17 opportunity to make some brief, brief comments. But
- 18 please do be brief.
- 19 MS. HJELLE: Okay. They can be brief.
- 20 I do believe that HB-51 precludes the
- 21 State Engineer from initiating an administrative
- 22 procedure to forfeit water rights. So I think that
- goes away.
- I also am not -- I guess my question is,
- is the fact that they're proposing a \$0.10 per

thousand bulk sale irrigation rate for certain 1 2 situations, which are unclear to me, and if in fact 3 the additional water that will be secured to the Company for some use or other, which is a little bit 4 unclear other than clarity and administration 5 6 clarity, is not going to be used for the benefit of 7 existing irrigation customers who have helped pay for that system, then is it our obligation to file an 8 9 objection to the current tariff in another matter, 10 rather than try to raise that in this matter? 11 JUDGE GOODWILL: Yeah. Number one, I 12 don't want to give legal advice. And so I'm only 13 giving you my take at this point. And you are free to agree or disagree and to file any legal matters 14 15 with the Commission that you think are appropriate. 16 But what I said, number one, is that the Company's current rates that are now in affect, not 17 the conservation rate, but the current rates that are 18 19 in affect and have been affect for four years, the reasonableness of those rates, either the dollar 20 21 amount, the usage amount or when the irrigation rates and so forth kick in, those are not up for 22 23 reconsideration in this current proceeding. And I do not feel that it would be appropriate that they be 24

reconsidered in this current proceeding.

1	Now obviously, the Division looks at all
2	of the Company's rates in making its determination
3	and its recommendation regarding what the
4	conservation rate adding the conservation rate
5	would do to the Company's revenues. And either gain
6	or shortfall. So while those rates certainly are
7	analyzed as part of the Division's analysis in this
8	matter, the reasonableness of those rates has not
9	been brought forward as an issue in this matter. And
10	I think is ultimately a separate matter for a
11	separate docket if you or any other customers want to
12	challenge the ongoing reasonableness of those rates.
13	MS. HJELLE: Okay.
14	JUDGE GOODWILL: The issue you raised with
15	regard to the bulk sale irrigation rate that is
16	proposed in Mr. Pace's March 12th letter, it's my
17	understanding that the Company intends to move
18	forward with that request, and it makes sense to do
19	that in conjunction with the conservation tariff rate
20	that is currently proposed, since we are going to
21	continue this hearing to a later date. I would not
22	have I certainly would have recommended to the
23	Commission that the bulk sale irrigation rate is a
24	new rate for which appropriate notice has not been
25	given at this point were the Commission to move

- 1 forward today in making a decision based on today's
- 2 hearing. Since we are not doing that, I think it
- 3 certainly makes sense, as long as appropriate notice
- 4 is given, to deal with that rate as well. And you
- 5 and all customers would be free either as interveners
- 6 or in a further Public Witness setting to make your
- 7 views known with respect to that proposed bulk sale
- 8 irrigation rate.
- 9 MS. HJELLE: I have one other question.
- 10 And if you want to recommend I deal with staff or
- 11 something, that would be fine. But given the lack of
- detail in the disclosures that we've received, is
- there a mechanism by which we can obtain the
- 14 underlying records so as to understand better what
- 15 the circumstances are here?
- 16 JUDGE GOODWILL: Generally parties who
- 17 intervene and are full participants in a docket are
- able, through data requests, to seek information from
- 19 the Company involved, in this case Dammeron Water or
- the Division of Public Utilities, whoever may be
- 21 holding the information that is sought. You could
- 22 certainly request it informally. But if you wanted
- to make sure that as a matter of rights you have an
- 24 opportunity to request such information, you probably
- 25 need to be recognized as an intervener in these

- 1 proceedings.
- 2 MS. HJELLE: Okay. Finally, I just would
- 3 say that although there may not be everything I
- 4 agreed with Mr. Pace on, if I can be of any help in
- 5 the drafting of the tariff to obviate any of my
- 6 concerns, I'd be happy to help.
- 7 JUDGE GOODWILL: Then I would just ask
- 8 that the Division make sure you are included to the
- 9 extent you want to be included in that process. As
- 10 any other customers who might come forward with
- 11 suggestions.
- 12 Mr. Pace?
- 13 MR. PACE: Well, I would just say that
- 14 certainly Barbara is an attorney. She has very big
- 15 experience in water matters. I would have no problem
- 16 with her receiving the draft and having her comments
- 17 at the draft stage.
- 18 And I think everything is a public record
- 19 because we file three reports a year, one to the
- 20 State auditor that's all the finances of the Water
- Company, one to the Division of Water Rights, or DEQ
- 22 -- Bob, you can tell me which report we file with you
- 23 guys -- anyway that shows volume, the plant, the
- 24 various things. But there are three reports that are
- 25 filed with the State every year on this water

- 1 company. And I think they're public record. So we
- 2 have copies of them. And if you want me to make them
- 3 available to Barbara, I could. Or if she just wants
- 4 to go to the State auditor and DEQ and the Division
- of Water Rights she can probably get copies of those
- 6 reports going back 25 years.
- 7 MS. HJELLE: Thank you.
- JUDGE GOODWILL: Anything further, Mr.
- 9 Sackett?
- 10 MR. SACKETT: I do have sort of follow up
- 11 procedurally.
- 12 In preparation for this hearing, I thought
- 13 I would be able to get a substantial part of what has
- been filed in this case off of the Commission's
- 15 website. I found on the Commission's website a
- 16 single document that's attributable to this docket,
- even though almost all of the proceedings and the
- 18 papers that have been filed in the complaint docket
- 19 are there. I'm trying to figure out why or whether
- or not as a matter of sort of keeping costs down to
- 21 my client, why I can't get copies off of the
- 22 Commission's website.
- JUDGE GOODWILL: And generally, you could.
- I would ask that you get with the Commission's
- 25 secretary to find out exactly on that. I will simply

- 1 say a lot of what's been talked about here today as
- things that were filed with the Commission, have only
- 3 been filed since perhaps last Friday. I know that's
- 4 not true of all the documents. But a lot of what's
- 5 missing out on the website may just be because it's
- only been filed with the Commission in the last
- 7 couple of days.
- 8 MR. SACKETT: Perhaps. The only thing
- 9 that I could find was the notice of this hearing on
- 10 the website.
- JUDGE GOODWILL: Generally -- and to be
- 12 honest with you, I don't even know offhand exactly
- 13 what the rules are about what gets put out there and
- 14 not. Although most things that are file as part of a
- docket should get out on the website.
- 16 And please take that up with the
- 17 Commission secretary. I'm sure we can get you
- 18 whatever documents you need.
- MR. SACKETT: Thank you.
- 20 JUDGE GOODWILL: Anything further we need
- 21 to take up on the record this afternoon?
- MR. PACE: No, sir.
- MS. SCHMIDT: Nothing from the Division.
- JUDGE GOODWILL: Thank you all for your
- 25 patience. I know this has sort have been a

```
convoluted process, but I think we're making some
 1
 2
      progress.
 3
                   Thanks.
                   (Hearing concluded at 3:57 p.m.)
 4
 5
 6
 7
 8
 9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
```

1	REPORTER'S HEARING CERTIFICATE
2	
	STATE OF UTAH)
3	: ss.
	COUNTY OF SALT LAKE)
4	
5	I, Kelly Fine-Jensen, Registered
	Professional Reporter and Notary Public in and for
6	the State of Utah, do hereby certify:
7	That prior to being examined, the
	witnesses were duly sworn to tell the truth, the
8	whole truth, and nothing but the truth;
9	That said proceeding was taken down by me
	in stenotype on March 25, 2008, at the place therein
10	named, and was thereafter transcribed, and that a
	true and correct transcription of said testimony is
11	set forth in the preceding pages;
12	I further certify that I am not kin or
	otherwise associated with any of the parties to said
13	cause of action and that I am not interested in the
	outcome thereof.
14	
	WITNESS MY HAND AND OFFICIAL SEAL this 1st
15	day of April, 2008.
16	
17	
18	
19	
20	
21	
22	
	Kelly Fine-Jensen, RPR
23	Notary Public
	Residing in Salt Lake County
24	
25	