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           BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH
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      In the matter of the
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      request of Dammeron Valley ) Docket No. 07-2025-T01
      Water Works to add a
                                 )
      conservation rate to
                                 ) Commissioner Goodwill
 4
      tariff
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                    June 13, 2008 - 9:30 a.m.
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                  Location: Heber Wells Building
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                        160 East 300 South
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                       Salt Lake City, Utah
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          Reporter: Lanette Shindurling, RPR, RMR, CRR
            Notary Public in and for the State of Utah
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18 ce of this hearing was issued by the Commission on April 15th, 2008. Prior to going on 19 the record we had some brief discussion as to how we 20 21 would proceed this morning. I noted that we had 22 noticed the public witness hearing to begin at 11:30. 23 So if we're still in the evidentiary portion of the 24 hearing at 11:30, we'll go ahead and recess that, go 25 through the public witness portion and then go back

26

PROCEEDINGS

E GOODWILL: Let's go on the record in e request of Dammeron Valley Water onservation rate to tariff, Docket

Steve Goodwill, administrative law blic Service Commission, and I've 8 9 the Commission to hear this matter. 10 is a continuation of an evidentiary 11 ic witness hearing begun on March 12 e City. Due to some issues raised 13 ntiary hearing on March 25th, it was 14 perhaps the parties needed to speak a 15 rding the tariff, and we would go 16 q as we're doing here this morning in 17

1 on the record with the evidentiary hearing as needed. Also indicated that we also decided that 2 we would turn first to the Division to discuss what 3 has transpired since our last hearing, the revised 4 tariff that has been filed and the Division's 5 6 recommendation on that tariff. 7 First, I would like to go ahead and get the appearances of the parties here this morning. 8 9 We've got everybody at the table here in front of me, 10 so why don't we just start at my left and work our way around the table. Ms. Hjelle, why don't you go 11 first and identify yourself for the record. 12 MS. HJELLE: My name is Barbara Hjelle, 13 H-j-e-l-l-e, and I have intervened as a customer of 14 15 Dammeron Valley Water. 16 MR. SACKETT: Gary G. Sackett, 17 representing Intervenors Douglas Markham and Andrea 18 Gasporra. 19 MR. PACE: Brooks Pace, president of the Dammeron Corporation, owner of Dammeron Valley Water 20 21 Works. 22 MS. SCHMID: Patricia E. Schmid, assistant 23 attorney general, representing the Division of Public 24 Utilities. 25 MS. BENVEGNU-SPRINGER: Shauna 26

Benvegnu-Springer, witness for the Division as the
 utility analyst.

3 JUDGE GOODWILL: And I'll note for the 4 record that in our prior proceeding Mr. Pace and Ms. Benvegnu-Springer have been previously sworn. 5 6 And with that, I will turn to you, 7 Ms. Schmid. MS. SCHMID: The Division requests that 8 9 Ms. Benvegnu-Springer update the court on where the 10 matter stands. And I did not, unfortunately, bring copies of the April 29th, 2008 memorandum of the 11 Division, but perhaps at a break I could get copies 12 of that, distribute it to the parties, and then later 13 14 seek to move its admission as an exhibit.

15 JUDGE GOODWILL: Okay. Who here among the 16 parties -- does everybody have a copy of that memo? It looks like everybody has a copy, so we just want 17 to make sure that to the extent it's marked and/or 18 19 admitted, we make sure the court reporter has a copy. 20 MS. SCHMID: In that case, may I then 21 request its admission now? 22 JUDGE GOODWILL: Sure. 23 MS. SCHMID: Okay. As a preliminary matter the Division would like to -- oh, I'll do a 24 25 couple foundation questions.

1

EXAMINATION OF MS. BENVEGNU-SPRINGER

2 BY MS. SCHMID:

4 employed by the Division of Public Utilities, and a	
	are
5 you still addressing the Dammeron Valley Water	
6 conservation proposed tariff?	
7 A. I am.	
8 Q. Did you prepare or assist in the prepar	ring
9 of a memorandum to the Utah Public Service Commission	ion
10 dated April 29th, 2008?	
11 A. I did.	
12 Q. Do you have any changes or corrections	to
13 this memorandum?	
14 A. I do.	
15 Q. Could you please go through those?	
16 A. Yes. I have one correction. This would	ld
17 be on page 5. About halfway down the page there's	a
18 paragraph prior to the heading "Conclusion." It	
19 states, "The Division, the Company, and the Custome	er
20 agree to the modified changes of the tariff and to	
21 the company tariff notes."	
22 Q. And in this context, to whom does the w	word
23 "customer" apply?	
A. The customer applies to Barbara Hjelle.	•
25 Q. Barbara Hjelle. Thank you. Please	
26	

1 continue.

2	A. The modification I would like to make to
3	that is that she agreed to the form of the rate and
4	tariff note changes but did not agree to the
5	substance.
6	Q. And you learned of you had your
7	understanding clarified today, is that correct, or
8	just in the recent past?
9	A. Yeah, in the recent past we had that
10	discussion.
11	MS. SCHMID: Given this foundation and
12	with the change as noted today, the Division would
13	like to move, I believe it would be DPU Exhibit
14	No. 3.0 be admitted, and that would be the April
15	29th, 2008 memorandum from the Division, including
16	Philip Powlick, William Duncan, and Shauna
17	Benvegnu-Springer addressing the Dammeron Valley
18	Water Works conservation rate.
19	JUDGE GOODWILL: We'll go ahead and mark
20	that for identification as DPU Exhibit 3.0. Just to
21	clarify again on your correction, so I take it that
22	the paragraph should more properly read something
23	like, "The Division and the Company agree to the
24	modified changes of the tariff and the accompanying
25	tariff notes. The Customer agrees to the form of the
26	

1 tariff and note but not to the substance"?

2 THE WITNESS: Correct. 3 JUDGE GOODWILL: Is that --THE WITNESS: That would be correct. 4 MS. SCHMID: And if I may, there's also a 5 6 cover sheet and then a three-page exhibit. The first 7 sheet is noted revised sheet No. 3; the second sheet 8 is noted revised sheet No. 3A; and the third sheet is 9 revised sheet No. 3; and the Division also requests 10 admission of those exhibits and the accompanying 11 cover page. JUDGE GOODWILL: All right. We will just 12 note that they are identified as Exhibit 1.1 to what 13 we have marked as DPU 3.0. And is there any 14 15 objection to the admission of DPU 3.0 as an exhibit? 16 MS. HJELLE: There was one exhibit I couldn't find in the stuff that was given to me. 17 I'm 18 not sure if it was part of that memo or not, but it 19 was Exhibit 1.6 and talking about other companies. MS. SCHMID: I believe -- was that from 20 21 the prior hearing? I believe that it was, and I believe that was on March 28. I have lots of copies 22 23 of that if you would like one. 24 MS. HJELLE: That would be great. 25 JUDGE GOODWILL: And that was previously

26

admitted as DPU Exhibit 1.0, I believe, in the 1 exhibits. 2 3 With that, are there any objections to DPU Exhibit 3.0? 4 5 MR. SACKETT: I don't have any objections. 6 I just note that you have marked the previous 7 memorandum as 3.0 in the last hearing. JUDGE GOODWILL: Well, let's clarify that, 8 9 then. Thank you, Mr. Sackett. 10 I had just that we had two new exhibits from the last hearing, the Division recommendation of 11 March 24 and then a memorandum I believe from 12 Dammeron Valley from February 8th. Was there 13 14 another --MR. SACKETT: Well, there was a March 21st 15 16 memo from the Division which was not admitted, but it was marked. 17 JUDGE GOODWILL: Okay, thank you. I 18 19 appreciate that. We will go ahead and change today's memo, the April 29th memo for identification, as DPU 20 21 4.0 and admit it as such. Thanks, Mr. Sackett. (DPU Exhibit 4 marked.) 22 23 Okay. Ms. Schmid? MS. SCHMID: Ms. Benvegnu-Springer would 24 25 like to give a brief summary. 26

1 Q. (BY MS. SCHMID) Please proceed. 2 Α. Okay. Since the hearing of March 25th, 3 the company, Dammeron Corporation; Barbara Hjelle; Bill Duncan, our manager; and myself met through a 4 telephone conversation and discussed the tariff and 5 6 numerous changes to the tariff notes. And from March 7 25th through April 29th we had several different 8 conversations via e-mail, via phone conversation 9 discussing the various changes. 10 As a result of that, Exhibit 1.1, the tariff changes, is a conclusion and compilation of 11 those changes that everyone agreed to as far as the 12 form. The company and the Division agreed to the 13 14 substance; Ms. Hjelle did not agree to the substance 15 of it. 16 Would that be correct? 17 MS. HJELLE: I reserve my right to object, 18 let's put it take way. 19 MS. BENVEGNU-SPRINGER: Do you want me to go through the changes briefly? 20 21 JUDGE GOODWILL: Sure. 22 MS. BENVEGNU-SPRINGER: Okay. The large 23 change that we're adding, of course, is the 24 conservation culinary rate that would be effective 25 sometime July 1st or thereabouts. And the primary 26

change of that would be, instead of someone having a
 base rate of \$30 for the first 20,000, they would
 have a charge of \$18 minimum charge for the first
 12,000.

5 The next 12,000 gallons that they would 6 use would be charged at \$2 a gallon versus within the 7 20,000-gallon range. And you can see what the old 8 tariff is versus what the new tariff would be. After 9 the 24,000 gallons it would then increase to \$3 a 10 gallon -- 1,000 gallons. Excuse me.

Some of the other changes that we made were renumbering the tariff for clarification purposes. We've numbered the conservation culinary rate as number 1. Under the standard culinary rate we've numbered and renamed those rates as 2, 3, and 4 for 8,000 -- 12,000 -- excuse me -- 800, 1,200 and 1,600 gallons per day, respectively.

18 We also renumbered the water irrigation rate as number 5. That will still be in effect as 19 approved back on July 1st of 2004. We made two 20 21 clarifying note changes to that rate, which said that 22 instead of the entitlement being just all, it would 23 be all who owe irrigation rates; and we clarified it to include that the usage would be limited to 40,000 24 25 gallons, which this was the same as before, it would

1 be 40,000 gallons, and we added per acre-foot of 2 water to that note.

3 Moving on to the second page of the notes, 4 there are two additional fees that would be added. One is a conveyance of irrigation water rights fee of 5 6 \$25, and another fee for non sufficient funds of \$15. 7 In note 1 we've added "for successor in interest" in the first sentence at the very end. 8 In 9 note 2 it will read, "All company certificated 10 irrigation water rights will be held, maintained and 11 conveyed by the company on behalf of the owner. The 12 owner of deeded irrigation water rights has the responsibility to properly convey the deeded 13 irrigation water rights and file proof of conveyance 14 15 with the company." 16 Note 3 we have added "applicable" because we're adding a conservation rate, and we needed to 17 18 differentiate between which rate would apply. On the second sentence of that we have also added a 19 differentiation between the overage for the standard 20 21 rate versus the conservation rate. 22 On note 4, "Customers with culinary rate 23 who have irrigation rights must use 24,000 gallons 24 per month (48,000 in a two-month billing cycle) 25 before the irrigation rate will apply. The second

1 12,000 gallons will be billed at \$2 per 1,000

2 gallons."

Note 5 we did not change. That remains the same as the previous tariff. Note 6 also does not change. Notes 7 through 10 are new notes that would be added to the tariff.

7 No. 7 is, "All customers of the company record as of the effective date of the conservation 8 9 culinary rate have a voluntary option to change to 10 the use of the conservation culinary rate. Customers of company record who do not wish to change to the 11 12 conservation culinary rate will remain with the standard culinary water rate. Existing customers to 13 apply to convert to the conservation culinary rate 14 15 will not be allowed to reconvert to the standard 16 water rate."

Note 8 reads, "The conservation culinary
rate applies to new divisions, new subdivisions
platted after the effective date."

20 Number 9 reads, "All customers may be 21 required to discontinue outside water use on a 22 temporary basis if the company determines an 23 emergency defined as endangerment to public health, 24 safety, and general welfare is likely. Examples 25 include, but are not limited to, fire, extreme

drought, loss of water supply due to well failure or 1 repair, pipeline issues, etc., all of which could 2 3 affect the water supply for domestic use." And No. 10, "The company may sell to all 4 customers from time to time the right to use water 5 6 over and above their current tariff allocations at 7 the irrigation rate for such cases as to help 8 landowners keep their native foliage healthy during 9 times of extreme drought." 10 Those are the recommendations and modified tariff notes that were discussed and, again, agreed 11 to with the Division and the Company and agreed to 12 with the customers as to form but not as to 13 14 substance. 15 MS. SCHMID: That concludes the Division's 16 presentation this morning. 17 JUDGE GOODWILL: All right. I have one quick question on form, or on the meaning of that the 18 19 parties agreed on form but not substance. I just wanted to ask, on the first page of 20 21 the new tariff sheet under "standard culinary water 22 rate," you've got the base rate and then you've got 23 800 gallons, 1,200 and 1,600. That's new language from the current tariff which refers to one tapping, 24 25 one and a half, two tappings. 26

THE WITNESS: That's correct. 1 JUDGE GOODWILL: Do they mean the same 2 3 thing, or is there a substantive difference there? THE WITNESS: No, it means the same thing. 4 It's different nomenclature that's being used so it's 5 6 more clear to the customer. "Tapping" is an old terminology that has been used in the water business 7 for some time, and the relabeling of those tariffs 8 9 was done to create clarification for the customer. 10 JUDGE GOODWILL: Okay, thanks. 11 Let's go ahead and turn to the parties and 12 see if they have questions. 13 Mr. Pace, do you have any questions for 14 this witness? MR. PACE: I would only say that I wish I 15 16 would have received that, even though I agree with everything you've written. I just didn't receive the 17 18 memorandum. So you've kind of reworded things. I'm 19 not sure why we weren't copied in on those. But there's nothing serious about it, but I would make 20 21 one comment. In the middle of the first page of the tariff, just for clarity, again, under the base rate 22 23 where it says "\$30 minimum charge for each service connection" needs to really say "for each service 24 connection on tariffs 2, 3, and 4." 25

1	THE WITNESS: Okay.
2	JUDGE GOODWILL: Would you make the same
3	change, then, to No.1, \$18 minimum charge for each
4	service connection?
5	MR. PACE: Yes, that's right. For the
6	conservation rate only.
7	JUDGE GOODWILL: Just to make it more
8	clear.
9	MR. PACE: Right.
10	And then the thing that's gotten us in
11	trouble is calling them as one tapping, one and a
12	half tapping, two tappings. I'm not sure we've
13	gone we've helped by correcting having numbered
14	these, numbering them now, but now we'll still have
15	confusion. Does that mean that I can subdivide my
16	lot, because I have two culinary shares? What I was
17	hoping is it would just be that tariff 2 allows you,
18	you know, 36,000 gallons well, tariff 2 would
19	allow you 24,000 gallons; tariff 3, 36,000 gallons;
20	tariff 4, 48,000 gallons a month. This isn't a big
21	deal, but maybe we do need to call it something. But
22	the 1, 1.5 and 2, Barbara may or may not agree with
23	this. It's just been forever, especially newcomers
24	to the valley, I don't know what that means. Do I
25	have a chance the right to build two homes? What's
26	

this one and a half business? So if you can think of 1 2 any --3 MS. SCHMID: And if I may interject, on the Division's memorandum file, April 29th --4 5 MR. PACE: Oh, you have changed it. 6 MS. SCHMID: It does use 800 GPD 7 allocation, 1,200, and then 1,600. 8 MR. PACE: Okay, great. You already did 9 change that. So you're getting me a copy of that? 10 THE WITNESS: I thought we had e-mailed 11 that to you. MR. PACE: It's just an oversight. 12 JUDGE GOODWILL: For the record, let's 13 make sure we have one person speaking at a time so 14 15 the court reporter can pick it up. 16 Okay. With that, Mr. Sackett, any questions of this witness? 17 18 MR. SACKETT: I'll yield to Ms. Hjelle. 19 MS. HJELLE: I just have one question, and it really relates to what might appear all of a 20 21 sudden to be an ambiguity. Conservation culinary 22 rate 1 says, "All new and future connections as of 23 the effective date." And I always thought that was new subdivisions that had not yet been platted or 24 25 something. And I guess that's what I now realize I'm

confused about is that footnote -- where did I see 1 2 that -- 8: "The conservation culinary rate applies to 3 new subdivisions platted after the effective date." I'm not sure that 8 and that 1, they -- I'm confused 4 now that I've read them again. 5 6 MR. PACE: 8 prevails and 1 needs to be 7 corrected. Because there's about 100 developed lots, so maybe they're not connected, they're on standby. 8 9 So for clarity --10 MS. HJELLE: Yeah, I just realized that. THE WITNESS: So they would prevail. 11 JUDGE GOODWILL: And is that the 12 Division's understanding as well? 13 14 MS. HJELLE: Yes, that's what I thought. 15 JUDGE GOODWILL: So under conservation 16 culinary rate 1, instead of saying "all new and future connections as of the effective date," it 17 18 should say "new subdivisions platted after the effective date." 19 20 THE WITNESS: Yes. 21 JUDGE GOODWILL: "Or current customers of 22 record." 23 MS. HJELLE: That would be a problem. Do you have some lots that don't have customers yet? 24 MR. PACE: Yes. 25 26

1 MS. HJELLE: It's complicated. 2 JUDGE GOODWILL: Just one at a time, 3 please. MR. PACE: The answer is yes. She got the 4 question. And so I agree. What we mean is only new 5 6 subdivisions. Even if -- if I've got 20 unsold lots, 7 those still deserve the old tariff. It's only new 8 subdivisions. 9 JUDGE GOODWILL: So in an old subdivision 10 that's not built on yet, when that person builds and connects, they will have the option of the old rate 11 12 or the new rate? MR. PACE: Right. Any platted 13 subdivision, whether the lots have been sold or not, 14 15 have the right to the old rates or the new rates. 16 JUDGE GOODWILL: Does that clarify for 17 you? MS. HJELLE: Yeah. Just to continue: or 18 19 current customers of record, if that applies to lots that are still retained by the developer, that's 20 21 fine. If not, maybe that's still a little bit ambiguous. For customers of lots in subdivisions 22 23 platted before the existing date, that would make the 24 two match. 25 MR. PACE: In the beginning, in the 26

conservation tariff it could read just "all new 1 subdivisions platted after effective date or current 2 3 customers of record who wish to change," and then that makes it consistent. 4 5 JUDGE GOODWILL: You had a concern about 6 that still, right? 7 MS. HJELLE: Well, I just think, my question is, are all of the lots in the existing 8 9 subdivision, do they all belong to current customers 10 of record? I mean, would that properly apply? Do 11 you see what I'm saying? MR. PACE: That's not how I said it. 12 Ι said all new subdivisions. 13 14 MS. HJELLE: No, I'm talking about the 15 second part. 16 MR. PACE: Oh, I see. Current customers of record who wish to change -- oh, I see. 17 18 MS. HJELLE: Do you see what I'm getting 19 at? MR. PACE: So current customers of record 20 21 or those who bought an existing subdivided lot. 22 Okay. 23 MS. HJELLE: I was going to suggest, "or 24 customers in subdivisions platted prior to the 25 effective date." That might be simpler. 26

1	MS. SCHMID: Or their successors in
2	interest, I would suggest; because it would seem
3	unfair if I bought a lot from the developer that was
4	in a platted subdivision that I would be subject to a
5	different rate than those around me.
6	MS. HJELLE: Yeah.
7	MR. PACE: Or owners of a currently
8	subdivided or owners of a subdivision lot platted
9	prior to effective date.
10	MS. SCHMID: And their successors in
11	interest.
12	MR. PACE: Right.
13	JUDGE GOODWILL: Well, we're doing a
14	little wordsmithing here.
15	MS. SCHMID: Pardon me. Then as the
16	company would be responsible for filing revised
17	tariff sheets, are they taking notes on these?
18	MR. PACE: Yes, we will, absolutely.
19	JUDGE GOODWILL: What I intend to do, if
20	we get to the point where the Commission is approving
21	any rates, in either case the Commission's order will
22	reproduce this tariff sheet and the order with any
23	language that's discussed here today; and then we
24	would ask the company, if those rates are approved,
25	to file a revised tariff sheet with those changes.

1 So I want to make sure I get the language straight. We've got all new subdivisions platted 2 3 after the effective date or owners, and I need 4 somebody to continue. 5 MR. PACE: Well, owners of a lot 6 subdivided prior to effective date. You don't need 7 to have the successors in interest. We'll just say 8 if the lot is subdivided prior to the effective date, 9 no matter if there is a third owner on it. Owners of 10 a lot subdivided prior to the effective date. 11 So it would read, "All new subdivisions 12 platted after the effective date or owners of a lot subdivided prior to the effective date who wish to 13 change from the culinary water rate." 14 15 JUDGE GOODWILL: Other questions, 16 Ms. Hjelle? 17 MS. HJELLE: I just had one other comment 18 as I was reading through this. You have an asterisk 19 on page 2 on the rate surcharge. I was looking for what that asterisk might refer to and couldn't find 20 21 it. 22 JUDGE GOODWILL: Where is that, again? 23 MR. PACE: It's in the notes. MS. HJELLE: Is it in the notes? 24 25 MR. PACE: Not these notes, but it's in --26

1 THE WITNESS: It's in the prior tariff. MS. HJELLE: At the top of the second 2 3 page, monthly standby fee, there's an asterisk. You 4 probably don't need that anymore would be my guess. 5 THE WITNESS: It applies to notes of the 6 tariff that are not submitted. 7 MR. PACE: Because they didn't change. 8 THE WITNESS: Because they did not change. 9 MR. PACE: Do you have a copy of them? 10 You were referring to them. Do you have a copy you can show them? 11 THE WITNESS: I don't have a copy of the 12 full tariff. I apologize. 13 MS. HJELLE: I've got something here. I 14 15 don't know if it's the right one. It's something I 16 got from you. I have something dated 1997 that looks fairly complete. 17 MR. PACE: Yeah. It's thick enough that 18 19 this is it. So look for your asterisk in there. All I was going to say, if it's somebody that the lines 20 21 are built to the lot it may connect, and it's a 22 source of revenue for people who invest in lots and 23 don't build on them. MS. HJELLE: The asterisk portion said the 24 25 annual standby fee may be paid monthly or annually, 26

1 et cetera, et cetera, et cetera.

THE WITNESS: So that applies to that. 2 It 3 still would remain in effect. JUDGE GOODWILL: Any other questions, 4 Ms. Hjelle? 5 6 MS. HJELLE: That was it. Thank you. 7 JUDGE GOODWILL: I've got a couple. 8 Ms. Benvegnu-Springer, in the Division's 9 memo of March 24, DPU Exhibit 1, you go through a 10 financial analysis using the proposed rates, and I'll run through these quickly. Basically a proposed rate 11 base of approximately \$808,000, an average rate of 12 return of 3.09 percent, revenue requirement of almost 13 14 \$200,000, such that the proposed rates would fall 15 \$30,000 short --16 THE WITNESS: Right. 17 JUDGE GOODWILL: -- of the proposed 18 requirement. Given the revised tariffs, do those 19 numbers remain accurate? 20 THE WITNESS: That's correct, they remain 21 the same. 22 JUDGE GOODWILL: And I know during our 23 hearing back in March one of the issues that was brought up that was at the time one of the primary 24 25 reasons why we wanted to reconvene here today was the

1 bulk sale irrigation rate that was proposed, the idea being that perhaps that had not been given proper 2 3 public notice such that the Commission could act on it. I don't see that rate in the revised tariff, and 4 I think I read in the Division's memo now admitted as 5 6 DPU Exhibit 4 that that the company has decided not 7 to pursue that. Is that correct? 8 THE WITNESS: That is correct. 9 MR. PACE: At this time, your Honor. 10 THE WITNESS: On page 5, second paragraph, it discusses the bulk sale irrigation rate. We had a 11 discussion regarding House Bill 51 which was passed 12 and how that would affect the company with its 13 14 irrigation rate in the forfeiture of water rights. 15 Based on that discussion and understanding of how 16 that bill is going to be applied, the customer -- the company, I should say, withdrew the bulk rate at this 17 18 time. 19 JUDGE GOODWILL: I've got a question, and I'll ask Mr. Pace first. I know you're not the 20 21 witness at this point, but you've been sworn and been 22 speaking, but I'll ask you and then I'll turn to the 23 Division. The option of current owners, as we'll now 24

call them, to switch to the conservation culinary

rate, I understand that, per the tariff notes, once a 1 current owner decides to switch to the conservation 2 3 rate they can't switch back. 4 MR. PACE: Right. JUDGE GOODWILL: If these rates are 5 6 approved, how long would a current owner have, or is 7 there a time limit to decide to switch to 8 conservation rate? MR. PACE: No limit. 9 10 JUDGE GOODWILL: Is that the Division's understanding as well? 11 THE WITNESS: Correct. 12 JUDGE GOODWILL: I just had a question as 13 I went through the figures on the right tariff, 14 15 Ms. Benvegnu-Springer, regarding the standard 16 culinary rate. On page 3 of your April 29th memo, about the fourth line down you compare the \$18 per 17 month under the conservation rate using 400 gallons 18 19 of water per day versus \$30 for utilizing 800 gallons per day, which is under standard culinary water rate. 20 21 THE WITNESS: Right. 22 JUDGE GOODWILL: But I quess what I -- and 23 maybe I'm just looking at this wrong. A person under standard culinary water rate gets 20,000 gallons for 24 25 the \$30 minimum charge, correct? 26

1 THE WITNESS: Uh-huh (affirmative). JUDGE GOODWILL: So that would equate 2 3 to --MR. PACE: \$1.50. In both cases they're 4 \$1.50 a thousand. 5 6 JUDGE GOODWILL: Let me just try to get my 7 thoughts out here. At 20,000 gallons over a 30-day 8 month, you're looking more at 600 and some gallons 9 per day. 10 MR. PACE: Right. JUDGE GOODWILL: What I don't 11 understand -- I mean, I understand that a person who 12 is on a what used to be called one tapping and now 13 800 gallons per day allocation would pay \$30 a month, 14 but at 800 gallons per day, which I would assume is 15 16 their right to use, that comes out to roughly 24,000 gallons per month. 17 MR. PACE: That's why under tariff 2 he 18 19 gets that additional four at the same \$1.50. 20 JUDGE GOODWILL: So you can use 800 21 gallons per day, but you're going to pay for it 22 differently once you get past 20,000 gallons? 23 MR. PACE: Well, you're going to pay for it the same for the next 4,000, and then you go into 24 25 overage. Or if you're on tariff 3, then you get it 26

1 under 16,000 at the same \$1.50. See, our base rate is \$1.50 1,000 gallons, whether you're on tariff 1, 2 3 2, 3, or 4. The base rate is \$1.50. The overage rate is consistently on 2, 3 and 4 for \$2, but you go 4 to that rate at differing times when you're on 2, 3 5 6 or 4. 7 JUDGE GOODWILL: Understood. Do you have anything to add to that? 8 9 THE WITNESS: I do not. 10 JUDGE GOODWILL: Okay. Any other questions? Yes, Mr. Sackett? 11 MR. SACKETT: In the Division's 12 13 memorandum, on the first page it talks about Dammeron Corporation will subsidize any net losses should a 14 15 rate increase be requested. In the last line it 16 says, "As a result, the conservation rate would not be a part of the rate base." I don't understand 17 18 that. It's sort of apples and oranges, is it not? 19 You're saying it wouldn't be part of the test year revenues. The rate base is the investment base, so 20 we're not talking about investment base here. 21 22 THE WITNESS: What we're talking about is 23 that any prior losses would not be included in their 24 rate base or their revenue requirements. 25 MR. SACKETT: Rate base is not the revenue 26

requirement, which is what I'm trying to get at. 1 2 THE WITNESS: Right. 3 MR. SACKETT: The revenue requirement wouldn't be part of it. So what would happen, you 4 would compute a regular revenue requirement and then 5 6 reduce it by losses that had been booked for the test 7 year? I'm having trouble seeing how this works. THE WITNESS: If there were losses as a 8 9 result of the conservation rate, they would not be 10 included in the rate base. 11 MR. SACKETT: Do you see what I'm getting 12 at, your Honor? JUDGE GOODWILL: I do. Ms. Schmid? 13 14 MS. SCHMID: May I ask the witness some 15 perhaps clarifying questions? 16 JUDGE GOODWILL: Sure. 17 MS. SCHMID: Do you understand that the 18 term "rate base" is normally in our context used to describe -- well, let's overly generalize and call 19 them hard assets, like property and infrastructure? 20 21 THE WITNESS: Correct. 22 MS. SCHMID: Do you understand that? 23 THE WITNESS: Correct. MS. SCHMID: And then do you also 24 25 understand that revenue requirement is the amount of 26

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2 serve its needs?

3 THE WITNESS: Correct. 4 MS. SCHMID: So in this instance, based on that, maybe, would you agree that perhaps "rate base" 5 6 is not an exact term of art? 7 THE WITNESS: I would agree. We probably 8 should change that to read "revenue requirement." 9 MR. SACKETT: That makes it clear to me. 10 Related to that same paragraph, and this actually ties in with something that we talked about 11 12 yesterday, it speaks to Dammeron Corporation as the parent company. And maybe I'll ask you as the 13 14 witness, do you understand who it is that has the 15 Certificates of Public Convenience and Necessity to 16 operate as a water company? 17 THE WITNESS: I am -- I could not comment on that because I haven't looked at the records. 18 Ι would assume that it would be Dammeron Valley Water 19 Works, but I have not looked at the records to 20 21 determine who it actually is, whether it's Dammeron 22 Corporation or who has the CPCN document. 23 MS. SCHMID: And, your Honor, I believe 24 that since Mr. Pace is here and he is a sworn 25 witness, perhaps that question could be asked of him. 26

1 MR. PACE: It is true that Dammeron Valley Water Works is a d/b/a of Dammeron Corporation. And 2 3 as we discussed yesterday, it's just that simple. 4 Whether the Division wants me to change it is another question; but for 32 years Dammeron Corporation has 5 6 been a Utah corporation, and for those 32 years it 7 has operated with a total separate checking account, separation of funds 100 percent, except combined at 8 9 year end for tax purposes as two separate entities. 10 JUDGE GOODWILL: You just said Dammeron 11 Corporation for 32 years. MR. PACE: And the Water Works has been 12 13 operating -- well, Dammeron Corporation for 34 years, but when we finally got -- when the Water Works was 14 15 finally formed and approved by the Public Service 16 Commission, it operated as a d/b/a. Whether that has been made clear all these years or not or whether you 17 18 were misled to believe that Dammeron Valley Water 19 Works was a separate corporation, you know, we've never called it Dammeron Valley Water Works Inc., 20 21 Dammeron Valley Water Works LLC, or anything. We 22 possibly should call it Dammeron Corporation dba 23 Dammeron Valley Water Works, not necessarily in our day-to-day business, but on the tariff sheet it may 24 25 should say that.

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JUDGE GOODWILL: Is that something too --1 this is a suggestion, and I would like to hear from 2 3 the parties. As part of any order the Commission orders in this docket, I see no reason why we 4 couldn't order a change to the certificate, whatever 5 6 it might say, that says the certificate is issued to 7 Dammeron Corporation dba Dammeron Valley Water Works. 8 Is that something you would object to? 9 MR. PACE: I would like it for clarity. 10 JUDGE GOODWILL: Any other comments on if the Commission were to do that, regardless of 11 12 whatever else happens with rates and so forth? 13 MS. HJELLE: I just have a question, because I tried to find this out by going on the 14 15 corporation -- on the state website, and there I 16 thought it had Dammeron Valley Water Works listed as a d/b/a of Brooks Pace. 17 MR. PACE: I don't think so. 18 19 MR. SACKETT: If I could testify for a moment. I was just going to say that what is listed 20 21 is, Brooks Pace is listed as the applicant for that 22 d/b/a. He's also listed as a registered agent for 23 that d/b/a. So that's the confusing part. MS. HJELLE: That's what I was confused 24 25 by. Because I had seen Dammeron Valley Water Works, 26

and in the research I have done I actually couldn't 1 recite where these different things have showed up, 2 3 but I've had it look like it was Brooks Pace 4 individually, I've had it look like it was Dammeron Corp., and it has been very confusing. 5 6 And I'm not sure where that leaves us, but 7 if your official corporate record is Dammeron Valley Water Works d/b/a Brooks Pace and you don't want it 8 9 that way, you might want to clear that up before an 10 order issues from the Commission. 11 JUDGE GOODWILL: Any other comments on 12 that? THE WITNESS: What the Division could do 13 is, I understand that the water company was inactive 14 15 sometime in the 70s, and as a result of that there 16 were numerous changes since then that the certificate could have been issued differently way back then than 17 18 they do now. And as a result, that could have caused 19 the conflict and confusion as to how they're registered now and how they're certificated now. 20 And 21 what the Division could do is go back and review that 22 documentation and determine what needs to be done to 23 resolve it. JUDGE GOODWILL: As I think through it, 24 25 maybe it makes sense. Because whatever action the

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1 Commission is going to take on the rate case, I hate to delay that too long. I appreciate the Division 2 3 undertaking that investigation. It seems to me what might make sense is if the Commission deal with this 4 rate case and issue the order accordingly. 5 6 If there is to be any condition like we're 7 talking about in subparagraph 1 here, it would simply refer to Dammeron Corporation will subsidize. And I 8 9 think that would appropriately condition any 10 approval. 11 MR. PACE: The parent company would subsidize Dammeron. I mean, that's what it is. 12 The parent company of the d/b/a; and yes, it would 13 14 subsidize. Not me personally. 15 JUDGE GOODWILL: Dammeron Corporation. 16 MR. PACE: Yes. JUDGE GOODWILL: In the meantime, I would 17 18 appreciate the Division looking at that. And 19 Mr. Sackett brought up the issue yesterday in a different but related docket. And then if you would 20 21 file something with the Commission and with these 22 parties, perhaps with the recommendation based on 23 what you found whether the Commission should amend 24 the certificate. 25 Does that make sense, Ms. Schmid?

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MS. SCHMID: Yes.

JUDGE GOODWILL: Okay. Anything further 2 3 on that issue? Mr. Sackett, other questions? MR. SACKETT: I do have a couple for 4 Ms. Benvegnu-Springer. 5 6 On footnote 9, what is your understanding 7 or what is the intent of the Division with respect to standards that are being employed in implementing 8 9 this footnote? You may note that the footnote is 10 written in the passive voice. It says, "All customers may be required to, " but it doesn't say --11 12 presumably by the company, and it doesn't say what the standards are. So it's a little unclear to me 13 what the Division expects the standards of the 14 operator water company to be. Can you comment on 15 16 that? 17 THE WITNESS: Note 9 actually is 18 clarifying another note in the previous part of the 19 tariff where it discusses the practice of what the management can and cannot do. And what the Division 20 21 understands this to mean is that the company does 22 have the ability, in order to maintain water for the 23 customers for domestic use, that they would be able to manage that in such a way where if emergencies 24 25 occurred, they can take whatever precautions they

1 need to to maintain that domestic use, primarily

2 emergency/safety/life issues.

3 MR. PACE: Could I make a comment, Judge, on this to help Mr. Sackett see it? 4 JUDGE GOODWILL: Sure. 5 6 MR. PACE: Because this was an issue that 7 Ms. Hjelle brought up because she didn't feel that it was fair. Because originally as we submitted it, we 8 9 said we had the right to request all people owning 10 irrigation shares to discontinue them in the case of a general emergency. So this was a rewrite on that 11 12 to say that anybody using outside water so that we 13 wouldn't have people with irrigation shares, they all have to quit, but some guy paying into overage, he 14 15 was still out irrigating. Maybe you could add the 16 word "all customers may be required by the company" for clarity. I don't think it's necessary. 17 18 Generally it would only be in the case when we felt 19 that we had a well down. I can't think of any other good case. Maybe we have a fire going on the hill 20 21 and we've got helicopters using water and that sort 22 of thing. We would rarely do it. 23 In the past we simply have understandings

with the big water users. Most people have only oneor two irrigation shares. We have some people who

have 20 or 30. So we don't bother with the little
 ones. We usually just go to the big ones, just drive
 by and shut it off. That's how we usually deal with
 it.

5 I think this note is good the way it's 6 written. I mean, if a little word or two needs to be 7 added for clarity, it's no problem, but I think we 8 need that right desperately. If we had 15 wells or 9 something it would be different, but with three 10 wells, two often cannot support in the summer. So if the big one is down, we're very vulnerable. 11 JUDGE GOODWILL: And as you just 12 testified, Mr. Pace, you have an understanding that 13 some folks, where they agree, they're big water 14 users, big irrigation shares, they'll let you turn 15 16 off their water and maybe not everybody else? 17 MR. PACE: Right. JUDGE GOODWILL: I understand that that's 18 19 voluntary. 20 MR. PACE: Right. 21 JUDGE GOODWILL: Note 9 here, I take those two -- I read it as, if the company wants to 22 23 involuntarily require everyone to turn off their water, they will do that for everyone, not just 24 25 certain customers. 26

1 MR. PACE: "All outside use" is the way it 2 should read.

3 JUDGE GOODWILL: Mr. Sackett? 4 MR. SACKETT: I have a similar question on No. 10. This is a new footnote: "The company may 5 6 sell to customers from time to time." And once again 7 a question to the Division is, what is your understanding of what the standards are here for 8 9 picking and choosing, or does it bother the Division 10 that there doesn't seem to be any standard specified about the company may sell from time to time under 11 conditions that are not very well defined? 12 THE WITNESS: We understand that the 13 condition would be in the case of additionally --14 15 additional watering for fire protection. It would be 16 fire protection, maintaining the foliage in the area. So when the company determines that that needs to be 17 18 a focus or an issue that they need to deal with, they 19 have that ability to do so. MR. SACKETT: It's your understanding that 20 21 the sale would be out of the company's inventory of 22 water rights? 23 THE WITNESS: Correct. MR. SACKETT: Isn't this one of the 24 problems that occurred before, namely, that water 25 26

1 shares were loaned to customers, and that was off 2 tariff, and here there's the suggestion that the 3 company may sell things that really aren't on the tariff either. Wouldn't it be required that the 4 tariff specify what the price would be, how much the 5 6 sale would cost and that sort of thing? I mean, this 7 just seems like a tariff right to me. 8 THE WITNESS: It's at the irrigation rate. 9 These are being sold at the irrigation rate. 10 MR. SACKETT: So it's your understanding that this is not the same as what was described in 11 12 the past as loaning water shares? 13 THE WITNESS: Right. 14 MR. SACKETT: And it's your understanding 15 that this would have to be on a nondiscriminatory 16 basis? 17 MR. PACE: All of it is. MR. SACKETT: Mr. Pace, would you let her 18 19 answer, please. 20 THE WITNESS: Yes. All customers would be 21 able to have the opportunity to do this. 22 MR. SACKETT: How do you see this working? 23 Does the customer say, I'm getting fried out here, and the customer goes to the management of the water 24 25 company and says, can I buy more water at the

1 irrigation rate?

2	THE WITNESS: It's the Division's
3	understanding that if they determine that additional
4	water is needed by all customers, all customers would
5	be allowed additional share or shares to be used at
б	the irrigation rate and charged at the irrigation
7	rate.
8	MR. SACKETT: Okay. I understand that.
9	It just doesn't seem like it's sufficiently well
10	defined to make it clear to a customer what his
11	rights are. I understand your response.
12	THE WITNESS: It's kind of like they would
13	put a flier in their bill that would say, from this
14	time to this time you have an opportunity to have an
15	additional share of water that can be used and
16	charged at the 25-cent rate per thousand.
17	MR. SACKETT: Okay, thank you.
18	JUDGE GOODWILL: Let me just step
19	through before we leave that point, let's just
20	step through and examine it to help me understand as
21	well. Mr. Pace, it's a dry time of year; the company
22	thinks that footnote 10 should be put into operation.
23	You want to go out to all customers and say, hey, you
24	can use more water above your allocation at the
25	irrigation rate of 25 cents per thousand gallons for
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1 this period of time.

2 MR. PACE: Right. 3 JUDGE GOODWILL: So I want a conservation culinary rate which gives me 12,000 gallons for \$18 a 4 month. At what point would I get to start using --5 6 would my water start being charged at 25 cents a 7 thousand gallons? MR. PACE: After you had used the second 8 9 12,000 at \$2. It's made clear that you can't use 10 your irrigation share, even if you own one, until you've used the second 12,000 and \$2. 11 JUDGE GOODWILL: And that's in footnote 4? 12 13 MR. PACE: Right. 14 JUDGE GOODWILL: So that's a feature that 15 would still apply once people would be getting two 16 where their irrigation would normally kick in, but they don't have irrigation shares? 17 MR. PACE: Right. But most people don't 18 19 have irrigation shares where they're on tariff 2, 3, or 4 also. Usually when we throw the chief 20 21 irrigation water up there, certainly someone like 22 Ms. Hjelle, who has one or two shares, she would then 23 get three. Most people don't have any, so generally 24 speaking, we're just giving them 40,000 gallons a 25 month for ten bucks to help them keep their

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1 vegetation.

2	JUDGE GOODWILL: Is it sold in that kind
3	of a unit, for \$10 you can have 40,000 gallons? Or
4	is it a per-gallon charge of 25 cents?
5	MR. PACE: No, they don't have to use the
6	whole 40. It's 25 cents a thousand.
7	JUDGE GOODWILL: Per thousand, okay. And
8	it sounds like we are using that term, we're giving
9	them a share. They're really just paying the 25
10	cents per thousand rate for whatever they might use?
11	Or is there some limit that the company would apply,
12	hey, we're all going out and you can use one
13	irrigation share's worth, which is 40,000
14	MR. PACE: We don't use the word "share."
15	JUDGE GOODWILL: No, no. It's not in the
16	tariff. As people have spoken, we use the term "we
17	give them a share."
18	MR. PACE: Right. We think of it in
19	shares, but a share is an acre-foot, and an acre-foot
20	in their terminology is 40,000 gallons a month for
21	eight months.
22	JUDGE GOODWILL: Now, in what sort of time
23	frame when you go out and let everybody know this
24	is available to you, do you say "until such-and-such
25	a date," or
26	

1 MR. PACE: We do it in billing periods, because how else to control it? So we say -- we 2 3 would always tell them we bill the end of every even numbered month. So at the end of June we'll make a 4 decision, because this is a dry year again, we'll 5 6 make a decision before we send the water bills out, 7 and if we offer it we would offer it probably for the 8 next two months, the next billing period. So it 9 would always be in two-month increments. There's no 10 other way for us to control it. 11 JUDGE GOODWILL: Do you put a limit on 12 what people can use? MR. PACE: Yes. 13 14 JUDGE GOODWILL: Or do you just say, above 15 and beyond your normal allocation you can have 25 16 cents per thousand? 17 MR. PACE: No. We put a limit. We say you have a right to use one acre-foot. 18 JUDGE GOODWILL: Okay. 19 20 MR. PACE: For clarity, we probably should 21 make it very clear. You have a right to use 80,000 22 gallons at 25 cents a thousand gallons during this 23 coming billing period. 24 JUDGE GOODWILL: Okay. And that would 25 apply to everyone? 26

1 MR. PACE: Everyone. 2 JUDGE GOODWILL: Other questions? 3 MS. HJELLE: For whatever it's worth, I do have copies of two letters that were written to 4 customers, one in 2004, one in 2007. I have a 5 6 question as to whether this was done in 2006 where 7 the spreadsheet we are using was put together. 8 JUDGE GOODWILL: Sorry, Ms. Thorpe. You 9 haven't been identified yet this afternoon. And I'm 10 not sure; were you sworn in our prior proceeding? Ι know you appeared by telephone. 11 MS. THORPE: Yes, I was sworn. 12 JUDGE GOODWILL: Okay, you were sworn. 13 Ιf you would, then, just speak loudly so that the court 14 reporter can hear you. And the question was actually 15 16 asked to Mr. Pace. So if you guys can confer and one person answer a question, just so we don't have a lot 17 of people jumping in. 18 MR. PACE: You didn't do it in '06. 19 20 MS. HJELLE: All right. Part of my 21 confusion, then, comes because of the 2006 22 utilization Excel spreadsheet that I received from 23 the Division. And I have a question. First of all, this forms the basis for the revenue requirement set 24 25 forth in the tariff, the background materials for the 26

1 tariff that is subject to approval now.

2 (Interruption.) 3 So let me rephrase, repeat my question, if I could. Is the 2006 utilization spreadsheet that 4 you sent me in response to my data request the basis 5 6 for the DPU analysis in its exhibits that are 7 attached to the memo and the proposed tariff? MS. SCHMID: If I may interject. We need 8 9 to establish that Ms. Benvegnu-Springer knows exactly 10 what you're referring to. THE WITNESS: I believe I do. 11 MS. SCHMID: Thank you. 12 THE WITNESS: The utilization chart that 13 you referred to is the basis of what I used for the 14 15 analysis on the conservation rate. 16 MS. HJELLE: Okay. I had a question, because it has notes on service types. And there are 17 18 three levels that say these accounts, and there are 19 many, many customers listed under service type 1, for an example. This is an example. Service type 1, 20 these accounts have no irrigation shares and are 21 billed as follows: 40,000 for the -- the first 40,000 22 23 at \$1.50, the next 8,000 at \$1.50, the next 80,000 at 25 cents a thousand, July through October only. 24 So if this was not offered in 2006 but we 25

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1 have I think 143 customers listed in this 2006 2 utilization table that apparently are receiving this 3 benefit, I am confused, particularly where in service rate 4 I have the same benefit --4 MS. SCHMID: Excuse me. Is Ms. Hjelle 5 6 testifying, or is there a question in there 7 somewhere? 8 MS. HJELLE: Okay. I'm confused as to 9 what all this -- I'm confused. Is there an 10 explanation for why 2006 rate base gives water at an irrigation share rate to customers who do not own 11 12 irrigation rights? THE WITNESS: When I used the utilization 13 chart, what I took was -- I did not use the rates 14 15 that were used on the utilization chart, I only used 16 the quantifying usage information. Okay? And I put that into our model that we used, and the model is 17 used based on what the tariff is indicating. 18 19 So, for example, on the operating revenues, okay, I took the maximum number. 20 21 Unfortunately, I don't have my formula with me here to show you how that worked, but I took the usage 22 23 under the base, what is considered residential customer usage and applied that to the minimum rate. 24 25 And then we went back, and anything that was above

that comes in at a overage, and then it's applied at 1 the various rates for the overage part. 2 3 Does that make sense? MS. HJELLE: So if I understand what 4 you're saying, you used -- you did not use the 5 6 subsidized rate reflected in that service note, that 7 note -- the description of service 1 when you 8 calculated overages? 9 THE WITNESS: That's correct. 10 MS. HJELLE: The memo from the Division indicated that --11 MS. SCHMID: I'm sorry. If I may 12 interject. Which memo and what date? 13 14 MS. HJELLE: The memo dated April 29th, 15 2008. 16 MS. SCHMID: April 28th? 17 MS. HJELLE: No. I'm looking at my 18 computer, and it says April 29. 19 JUDGE GOODWILL: DPU Exhibit 4, is that what we're talking about? 20 21 MS. HJELLE: I don't have a hard copy. I'm sorry. Yes, I think it's DPU Exhibit 4. And in 22 23 note -- in recommendation approved, paragraph 2 at the top of the second page, "When the conservation 24 25 rate is approved, the water rights from Stoddard Land 26

1 Company were transferred for future development." Do we know that -- does it matter whether that is 2 3 legally possible or not in this tariff? 4 THE WITNESS: Legally possible? MS. SCHMID: Objection. That calls for a 5 6 legal conclusion. Although Ms. Benvegnu-Springer is 7 very intelligent, perhaps too intelligent to be a lawyer, she is not a lawyer. 8 9 MS. HJELLE: Is that a legal conclusion? 10 JUDGE GOODWILL: Just rephrase your question somehow. 11 MS. HJELLE: Okay. If it were not 12 possible to fulfill the requirements of paragraph 2, 13 14 would that make a difference in the Division's 15 recommendations? 16 THE WITNESS: Possibly. 17 MR. PACE: Could I make a comment? 18 JUDGE GOODWILL: Let's let Ms. Hjelle ask 19 her questions, and then we'll give you --20 MS. HJELLE: My next question may more 21 appropriately be posed to Mr. Pace; but in our 22 telephone conference we had a discussion where the 23 bulk irrigation rate came up, which is item number 3 24 in that three-bullet list, with regard to its being 25 withdrawn. There was some indication that the water

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would continue to be used at 250 acre-feet, but it wouldn't be used at the bulk irrigation rate. Do you recall that?

4 THE WITNESS: Correct. I do recall that.
5 MS. HJELLE: Okay. Thank you.
6 JUDGE GOODWILL: Anything further,
7 Ms. Hjelle?

8 MS. HJELLE: Probably, but I can't think 9 of what it would be.

JUDGE GOODWILL: Well, and we're pretty free flowing here, so to the extent that the witnesses are available, certainly this isn't your only opportunity.

14 Mr. Pace, I wanted to give you the chance 15 to speak specifically to -- you wanted to make a 16 comment just a moment ago regarding Stoddard Land Company, and I wanted to get to that as well, because 17 18 nowhere else do I really see any facts provided as to 19 what that is, who owns it, what would be transferred and why. If you can kind of give the background. I 20 21 know it's the Division's recommended condition, but 22 if you can kind of talk to paragraph number 2 there 23 and what's going on.

24MR. PACE: What I wanted to answer,25Ms. Hjelle, what happens, when I file a preliminary

plat with the county, before I even file I have to 1 2 have a letter from the Department of Environmental 3 Quality assuring me that I have water rights to do the subdivision. So I wouldn't even get off square 4 one doing a subdivision if I couldn't provide the 5 6 water rights. The water rights are simply held in 7 Stoddard Land Company, which is a family LLC. It's a land holding company. It has other land, other 8 9 water. And they're held there rather than conveying 10 them to Dammeron Corporation or putting them into a 11 water company before they're needed. They're put in 12 as the subdivisions are created. And it's all one entity with two pockets, let's call it. It's all 13 held in -- all the Dammeron Corp. stock is held by 14 15 me; all the Stoddard land is held by (inaudible). 16 JUDGE GOODWILL: What's the Division's intent in wanting to condition an approval on this 17 transfer to Dammeron Corp., I guess, from Stoddard 18

19 Land Company?

THE WITNESS: My understanding there is that right now Dammeron Water Company would not have sufficient water rights to expand as they would like. And so as a rule they would need to transfer additional water rights to the company in order to do that.

1 JUDGE GOODWILL: And that's to expand, not 2 to serve current customers who may want to switch to 3 the conservation tariff? 4 THE WITNESS: That's correct. MR. PACE: But this is handled by DEQ. 5 6 And I don't think what they mean is that I'm going to 7 convey the entire 500 feet right now, I'm going to convey 40 feet for the next 80 lots, that sort of 8 9 thing. Is that what you mean? 10 THE WITNESS: Yes, for future development. MR. PACE: Like I say, before I even get 11 12 off square one in filing a plat, before it's even heard by the planning commission, they need to have a 13 14 letter from the DEQ assuring that that water hasn't 15 conveyed into Dammeron Valley Water Works. 16 So that's a DEQ function. I'm sure the 17 power company is willing to serve the subdivision, 18 that the water is available and so forth. You've got 19 to get, what do they call the letters, will-serve I have to have will-serve letters from the 20 letters. 21 gas company, the phone company, the water company, 22 and the power company before I can even submit it to 23 the planning commission. That's what I read that 24 paragraph to mean. 25 JUDGE GOODWILL: Given that understanding, 26

then, since subparagraph 2 would really deal with future development and not affect current customers at the rates we're looking at here, would the Division be satisfied with the Commission not taking the order, or am I missing something and there is a reason the Division would want it in?

7 THE WITNESS: The main concern dealt with 8 customers were feeling that the expansion was being 9 done at their expense. Say, for example, their water 10 rights were not being used completely, and they were 11 feeling that their allocation of water rights was 12 being used for the expansion.

What this addresses is the fact that there are other water rights that are going to be used for the expansion, that these water rights deal with that expansion, and it's not their current water rights that are going to be used for that expansion.

18 MR. PACE: I think it would help if it 19 were clarified that the lots would be conveyed as the 20 expansion occurred.

21THE WITNESS: Yeah. This is for future22development.

23 MS. HJELLE: I'm going to have a number of 24 questions on this topic, your Honor, so I'm not sure 25 how you will want to handle this.

1 JUDGE GOODWILL: On this particular topic? MS. HJELLE: On the topic of the 2 3 sufficiency of existing water rights. JUDGE GOODWILL: Let's hold that just a 4 second, then. 5 6 Just to kind of get back in our process 7 here, any other questions for the Division witness at this time? 8 Okay. 9 Mr. Pace, I'll turn to you next. You'll 10 have a chance at the end of this hearing to kind of give a wrap-up, if you will; but is there any 11 12 evidence that you wanted to put in right now, be it your testimony or otherwise, for the Commission to 13 14 consider in approving these rates? 15 MR. PACE: No. 16 JUDGE GOODWILL: Okay. Mr. Sackett? 17 MR. SACKETT: I don't have anything more. 18 JUDGE GOODWILL: Ms. Hjelle? You have 19 some questions, I take it, on those issues, but no evidence that you would like to provide at this time? 20 21 MS. HJELLE: I don't think so. 22 JUDGE GOODWILL: Okay. And I'll note that 23 you weren't sworn previously. You appeared as a public witness, I believe. 24 MS. HJELLE: Yes. 25 26

1 JUDGE GOODWILL: So if we get to the point 2 where you want to testify to anything, we'll go ahead 3 and swear you in. Given that, let's go ahead and have you ask your questions, then. 4 5 MS. HJELLE: Sorry. I've lost my notes in 6 the stack of things that I'm looking through to 7 address these questions. MS. SCHMID: I lost my copy of the April 8 9 memo, so --10 MS. HJELLE: Okay. Mr. Pace, I have reviewed your water conservation plan, and in there 11 12 you indicate that you have about 450 acre-feet of 13 water rights to serve Dammeron Valley. Would those water rights then be the Dammeron Valley Water Works 14 15 water rights? 16 MR. PACE: I'm not sure it's 458, but I don't know -- I was thinking it was 360, but it's a 17 18 finite number that's been conveyed already to 19 Dammeron Corporation, Dammeron Valley Water Works, somewhere between 360 and 468, and usually I have 20 21 that form with me. MS. HJELLE: Well, I have some things you 22 23 can look at if you would like. MR. PACE: Well, it's certainly adequate 24 25 for the 500 -- well, the 450 lots that have already 26

been subdivided have been conveyed. Everything that 1 is required to meet the various 2, 3 and 4 tappings 2 3 -- well, we call them tappings -- tariffs, 2, 3, and 4 4 tariffs, all that water has been conveyed to Dammeron Valley Water Works. 5 6 MS. HJELLE: Do you want to refresh your 7 recollection on that at all? Would you be surprised 8 if I --9 MR. PACE: I would be very surprised if it's not adequately conveyed, because how would I 10 11 have gotten the subdivisions platted, then? MS. HJELLE: 81-2715, Dammeron Valley 12 Water Works, is that the one that is in the title of 13 Dammeron Valley Water Works? 14 15 MR. PACE: I've got about seven rights. I 16 don't know. 2715 I think has been conveyed. How big 17 is it? I usually know them by size more than that. 18 JUDGE GOODWILL: Let's step back just a 19 second. What do you have, Ms. Hjelle, that you want Mr. Pace to discuss? 20 21 MS. HJELLE: I would like to ascertain, 22 what are the water rights available to Dammeron 23 Valley Water Works to serve its existing customers and the platted lots that already exist. And I don't 24 25 know if -- I guess I could introduce copies of these

water rights. I'm not sure -- I think they're very
time consuming to --

3 MR. PACE: Is this germane in any way? MS. HJELLE: I believe it's germane to 4 whether or not the new proposed tariff is a fair 5 6 allocation of existing water and water for -- whether 7 there's water for future subdivisions. MR. PACE: Okay. Let me put it this way. 8 9 Dammeron Corporation and Stoddard Land Company 10 combined own 995 acre-feet. The 450 lots that are currently subdivided require 360. Now, they really 11 12 only require 225, but because we have given out and sold large irrigation shares, we conveyed that water 13 also to the water company. So the difference between 14 15 the 225 that would be required and the 360 or the 16 448, I'm not sure which the number is, is that irrigation water that has been sold and conveyed. 17 The other 640 or 550, depending on which number is 18 19 correct, is being held by Stoddard Land Company. That water is being held for future development, and 20 21 it will not be sold to St. George, it won't be sold to Winchester Hills, it won't be sold outside of 22 23 Dammeron Valley. It is held by my family for the future development of state land surrounding Dammeron 24 25 Valley, 560 acres that we're entering into to develop

280 lots on, and 720 acres we own adjacent to
 Dammeron Valley that we are planning on 360 more
 lots.

MS. SCHMID: If I may ask a question. 4 It has frequently been stated that it is the practice of 5 6 the Commission not to have parties make their case 7 through cross-examination, and I'm wondering if it 8 would be more expeditious for Ms. Hjelle to have to 9 be sworn in and testify, as well as allowing her the 10 opportunity to cross. 11 JUDGE GOODWILL: That's a good point. And 12 to the extent that she was simply trying to get an understanding of what water shares Dammeron Corp. and 13 14 Valley Water Works has, I think we probably have 15 gotten that. If you have something that you've found 16 and you want to put into the record --17 MS. HJELLE: I think I should, your Honor. But I have to find it. If I can beg your indulgence. 18 19 I apologize. I've spent many hours trying to understand this, and --20 21 MR. PACE: Did you ever think of calling 22 me up and having me explain it to you? 23 MS. HJELLE: Yes, I have. 24 JUDGE GOODWILL: Let's not get into any 25 arguments here. 26

1 MS. SCHMID: It's been a long time since my EMT license expired. 2 3 JUDGE GOODWILL: One at a time, please. Let's stay on track. 4 5 MS. HJELLE: May I offer as an exhibit a 6 letter to Brooks Pace from the state engineer? 7 JUDGE GOODWILL: Let's make sure everybody gets to see that, and we'll take a minute to do so. 8 9 MS. HJELLE: It's my only copy. 10 JUDGE GOODWILL: Ms. Hjelle, in case anything you say does veer into testimony, why don't 11 you stand and raise your right hand. Do you solemnly 12 swear the testimony you will provide in these 13 14 proceedings will be the truth, the whole truth, and 15 nothing but the truth, so help you God? 16 MS. HJELLE: I do. 17 JUDGE GOODWILL: Go ahead and be seated. MR. PACE: And your point with this is? 18 JUDGE GOODWILL: Well, let's first let 19 everybody see it, and then before we do anything 20 21 about admitting it, folks will have a chance to ask 22 their questions. 23 Go ahead and hand it to me, Ms. Hjelle. I would like to take a quick look at it so I know what 24 25 you're talking about. 26

1	For purposes of identification, we will
2	mark this as Hjelle Exhibit 1 for ID. We need a copy
3	for the court reporter. Is this your only copy?
4	MS. HJELLE: It is. I'm sorry.
5	JUDGE GOODWILL: We'll use it for now.
6	We'll need to give it to the court reporter. It has
7	not been admitted yet. Are there objections to its
8	admission?
9	MR. PACE: Yes, absolutely. It's not
10	germane to the case.
11	MS. SCHMID: The Division has no
12	objection.
13	MR. SACKETT: None.
14	JUDGE GOODWILL: Mrs. Hjelle, for what
15	purpose do you seek its admission? The Commission's
16	rules of evidence are relatively loose and broad, and
17	in general terms, if it's relevant we let it come in.
18	But I am questioning how this is relevant to the rate
19	proposal that's been introduced, as Mr. Pace asks.
20	MS. HJELLE: My concern, your Honor, is
21	that the rate the Dammeron Valley Water rates are
22	unfairly apportioned and that the new conservation
23	rate will exacerbate the unfairness of the
24	apportionment of the water rates. I have no
25	objection to Mr. Pace having an appropriate return on
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2 apportionment as it stands now and as it would be 3 exacerbated by the conservation rate is unfair to 4 existing customers.

an appropriate investment, but I think the

And I believe -- I guess you would call 5 6 this testimony -- I have spent a lot of time trying 7 to understand the utilization of water, the water that is available and the water that has been 8 9 dedicated to existing customers, not only the 10 culinary, the 1, 2, 3 levels that are shown in the 11 existing and proposed tariff for the standard rates, 12 but also the irrigation rights which Mr. Pace has sold to a number of people. 13

And to the best of my ability to tell, if you take the 2006 utilization spreadsheet and take the amount of water that the existing residents are entitled to, it is a substantial number of acre-feet, and it far exceeds the 450 acre-feet that is represented to currently be available.

Furthermore, I have some concerns about, you know, the availability of this water from the state engineer. And so the reason I introduced that exhibit in particular would be as part and parcel of that concern that I have that we have obligations to existing customers, can they be met. And if they

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need to be met through changes in water rates, those changes are subject to some question, they're in process. Presumably that would be successful. But do you institute a tariff today on the basis of an expectation of a deeded water right from irrigation to municipal use and so forth?

7 I mean, you have expectations here that may or may not be fulfilled. So as an existing 8 9 customer, and in particular one of many who has paid 10 value for irrigation water that should be reflected in the obligations of the company on the one hand and 11 12 also reflected in the income to the company on the other hand, which is not in the tariff base in any 13 way, shape, or form. This whole picture is something 14 15 that I have been struggling to understand and find 16 how it can be fair to existing customers. 17 That would be my short presentation. MR. PACE: Could I answer that? 18 19 JUDGE GOODWILL: Go ahead. MR. PACE: First, Ms. Hjelle is not a 20 21 typical customer. She has spent a huge amount of 22 time e-mailing and calling the irrigation users and 23 other users in the valley. She's on the Dammeron Valley board. She has her pulpit. She has tried to 24

25 get people to come to this meeting, to send letters

to the Commission, to raise hell in every way she 1 She's been totally unsuccessful. No one is 2 could. 3 here. She's not typical in that she's the assistant 4 director of the local water conservancy district. I don't agree with many things the local 5 6 water district is doing, hence I think the 7 uncomfortableness of our relationship, even though we've had our friendly moments in the past. 8 9 I have 995 acre-feet, and I only 10 subdivided 450 lots. Culinary, I'm only required 11 225, but I've given one and a half tappings and two 12 tappings, to use the old terminology for clarity, to many people. I have accounted for every one of 13 those. And that water has been deeded to Dammeron 14 15 Corporation, including the water for the irrigation 16 shares that I have sold to Barbara Hjelle and given to people who owned highway frontage. That is, I 17 didn't want growth or homes, corrals or anything 18 within 300 feet of the highway, just as an anesthetic 19 part of the development. 20

21 So huge irrigation shares, hundred 22 acre-feet have been allocated to people who have 23 these highway frontage lots. They were given the 24 water free of charge with the restriction that it 25 could only be used on that lot and it could only be

1 used for irrigation.

2	So our books are going to test stand
3	the test. In fact, if you read that carefully,
4	that's what Kerry Carpenter in Cedar City, the water
5	engineer with water rights was trying to get
6	clarified. I hired Rick Hazel, a local water
7	attorney, to contact Kerry and get everything
8	straight. I'm very nervous that somebody like this
9	in a water district that has some kind of a grudge,
10	because the district is all powerful and it's trying
11	to take over the local water companies, it's playing
12	hard ball to get cities to sign up and pay huge
13	impact fees ranging from \$4,500 to \$28,000 to build a
14	Lake Powell pipeline for up to \$3 million in total
15	cost, interest and all included.
16	This is not a good program for this
17	county, and I have been speaking out against it since
18	1998, and I have a few enemies her boss, a few
19	others, even though he's a friend of mine. A lot of
20	my old friends are saying, how could you fight a
21	water right, that sort of thing. You've got yours;
22	you know you're trying to shut everything else down.
23	But that's absolutely not the case. We're
24	sitting on one of the biggest aquifers in the entire
25	country. It's untapped. But through a coercion

1 between the Division of Water Resources and this 2 water district trying to develop this Lake Powell 3 pipeline water, they are trying to build this expensive and unnecessary project, and I'm on the 4 other side of the issue. 5 6 So obviously I have people coming in, 7 taking your time, bringing up issues not germane to the case at hand. They should be trying to do 8 9 conservation tariffs themselves. But no, they don't 10 put nearly the effort into conservation. They're spending \$270,000 to sell the program to the county. 11 MS. HJELLE: Your Honor, is this relevant? 12 MR. PACE: It's as relevant as anything 13 14 you've brought up, Honey. 15 JUDGE GOODWILL: Okay, stop. I'd like to 16 both go on, and I will decide based on the record 17 what's relevant or not. But I do want to get back to 18 the focus of why we're here. 19 MS. HJELLE: May I respond to a couple of things? 20 21 JUDGE GOODWILL: Let me first say, I've heard you, Mr. Pace. We will go ahead and admit this 22 23 document. I will let Ms. Hjelle make her case with respect to how she believes the water rights issue 24 25 should impact the proposed rates. I'm not sure that 26

1 it has any bearing at this point. That's why I'll listen to you on that point. Let's not got go back 2 3 and rehash some of the things Mr. Pace has said, because it really isn't germane. The status of your 4 relationship with Mr. Pace is not germane to the 5 6 issue of whether or not the Commission should approve 7 these rates. So having said that, this document of 8 9 three pages is admitted as Hjelle Exhibit 1. I'll 10 give it to the court reporter at the close of the 11 proceedings. (Exhibit Helle-1 marked.) 12 Ms. Hjelle, go ahead through testimony or 13 otherwise and state what you believe the Commission 14 15 should be considering in the proposed rates, and 16 let's go from there. 17 I would just like to get on MS. HJELLE: 18 the record, having been maligned, that none of what 19 Mr. Pace is presuming to be true is true. It is true that I have a certain knowledge base because I work 20 21 in the water industry, and I felt that it was 22 reasonable to apply that to understanding how the 23 tariffs apply to me as a customer. I have no adverse feelings towards Mr. Pace. I actually think he's 24 25 been a good water manager overall, but everybody has 26

1 multiple interests, and I think that it behooves a 2 customer to understand what the factors are that are 3 driving these kinds of things, and I have tried to do 4 that.

Secondly, I have not tried to stir people 5 6 up; I have tried to ascertain whether or not there 7 are other residents in the valley who were concerned about this. Because frankly, if I were the only one, 8 9 I probably would not have proceeded with this. I 10 felt that if I were alone in this, perhaps it just wasn't worth the effort. So to the contrary, I have 11 12 proceeded solely because of support from a number of 13 customers.

14 Now, Mr. Pace, do you know how many 15 thousand gallons or acre-feet you are obligated to 16 deliver on an annual basis to existing customers? 17 MR. PACE: If everyone used their total 18 allocation? 19 MS. HJELLE: Yes.

20 MR. PACE: I'd have to do a little math, 21 but I would say that it would add up to about -- oh, 22 geez. I would hate to make an answer to such a 23 complicated question. I could tell you if I had my 24 other files. I mean, I analyze this all the time. 25 Yes, I could give you that answer when I get home,

1 within one hour. I know it precisely.

2	Let me say that it would be very close to
3	that 448 number you indicated. So maybe that's the
4	amount that's been deeded over. I'm not really
5	sure. Because I remember I was thinking for the
6	state land and the Sand Cove Land, as I call it, I
7	need a little over 500 acre-feet. So let's say that
8	the other 450 acre-feet. So 450 times 324 come
9	on 12 million, 120 million. Do you want me to
10	figure it out?
11	MS. HJELLE: I can do it on the computer
12	if you give me the numbers.
13	MR. PACE: 448 acre-feet is your number,
14	so use 448 times 324,000 gallons.
15	MS. HJELLE: Acre-feet is fine.
16	MR. PACE: Okay. 450 acre-feet. I think
17	it's in that number. What I look at is the
18	build-out. There's 50 more lots to develop. I know
19	at 50 more lots I need to have roughly 495 acre-feet
20	for the total of Dammeron Valley. That's assuming I
21	don't sell any more irrigation shares or do any more
22	lots that are automatic irrigation shares, because
23	most of the highway frontage is then developed.
24	The reason I know that number precisely is
25	because I know I have 500 acre-feet for the state and
26	

1 the Sand Cove development. So for the complete build-out, 50 lots left is all, 450 have been 2 3 developed, original master plan was 500 lots on 700 4 acres. I have an obligation to serve 495 acre-feet, let's call it. And that's give or take 1 percent. 5 6 JUDGE GOODWILL: Okay. 7 MS. HJELLE: So would it surprise you, then -- I guess you would -- would it surprise you if 8 9 my best efforts at this spreadsheet provided 10 (inaudible) indicated that, I believe without regard to standby lots, the obligation on that number that 11 12 are in that category, the best I could tell, and I don't claim mathematical prowess, there are about 668 13 acre-feet of annual obligation, given the service 14 15 levels reflected in the 2006 spreadsheet, utilization 16 spreadsheet --17 MR. PACE: I would deny it. I would say 18 your mathematical prowess is weak, and I would deny 19 it. MS. HJELLE: Well, that's my concern. 20 21 JUDGE GOODWILL: And I understand that. 22 Let me just say, I believe if a customer, yourself or 23 any other customer, has a concern about adequate water rights for this utility or any other, the 24 25 proper way to have that addressed would be to 26

start -- according to Commission rules, start an informal complaint process through the Division of Public Utilities. And if you are not satisfied with that, to formally complain to the Commission that your utility is not maintaining adequate supply and here is the harm that is being suffered, etc., etc.

7 Unless you can tell me otherwise, it doesn't seem to me that that's germane to whether or 8 9 not current operations of the company shouldn't 10 continue to be governed by the rates that were set back in 2004 or the rates that are currently 11 12 proposed. I see them as two separate issues. And I 13 need you to explain to me why the Commission should not approve these rates, based on your view of the 14 15 amount of water available to the company.

MS. HJELLE: Well, my view is that the lower allocation of water to lots is needed, and the reason that it is being made mandatory and irreversible is so that the water can be applied to future development and the existing customers have paid for that water. That's my concern.

22

JUDGE GOODWILL: Okay.

23 MS. HJELLE: Have paid for those capital 24 facilities , have paid for the -- in the case of the 25 holders of irrigation rights, have paid cash on the

barrel head for the water itself, and then are paying
 for the part of the rate base and so forth with their
 water fees.

JUDGE GOODWILL: Let me just use some generic numbers, then, since we don't have a specific number in front of us. I think the number 458 has been thrown around as the number of acre-feet that have been conveyed to Dammeron Corp., Dammeron Valley Water Works, to serve current operations, the current subdivisions, the current owners and customers.

11 Your concern, then, is that some of that 12 458 may be withdrawn, conveyed to other uses, future 13 development, if customers are encouraged to move to 14 the conservation tariff and if future development is 15 required to be under conservation tariff?

16 MS. HJELLE: Yes.

JUDGE GOODWILL: Okay. And I'm kind of speaking out loud, because I want to see where this goes. I understand your concerns and I think to some extent it's relevant, but I don't necessarily see that in the proposed tariffs.

Let me ask you, Mr. Pace -- and I'm sorry to cut in, Ms. Hjelle, and I'll give you the opportunity -- but whatever the number may be, 458, etc., that's been conveyed to the water company now

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to serve existing customers.

2 MR. PACE: Right. 3 JUDGE GOODWILL: When the tariff talks 4 about all new subdivisions platted after the effective date of these proposed rates, what new 5 6 subdivisions does that refer to? I mean, I'm trying 7 to -- you've talked about future development you want 8 to do. 9 MR. PACE: Right. There are three 10 categories. We have 50 lots in the remaining 500 lots master plan in 1992 that we created for Dammeron 11 12 Valley. There was an 1,100-acre farm started developing in '96, and 82 landowners wanted to see a 13 master plan for the build-out, and we said we're 14 15 going to do a total of 500 lots. We've changed the 16 mix in how we do it over years, because we even had high density lots in the beginning of that. But 17 there's 450 of those developed, so there's 50 more of 18 19 those. JUDGE GOODWILL: And that's currently in 20 21 the service territory of Dammeron Valley? MR. PACE: Correct, currently in the 22 23 service territory of Dammeron Valley. There's 50 more. Those 50 are all in Pinion Hills, which is a 24

subdivision unique to all the rest of the valley. It

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was about a 165-lot subdivision that happened to be 1 in this rocky hillside covered with trees, and 2 3 there's really no dirt for gardens or lawns. Almost nobody has lawns. It's all desert vegetation. 4 The water usage is very low in there. None of them would 5 6 even -- there's not anybody using anywhere near even 7 the conservation rate of water. They're normally 8 using about 330 or 400 gallons a day.

JUDGE GOODWILL: Let me break in on you.
I just want to try to get to my -- what I'm curious
about. Those 50 remaining lots, are they --

MR. PACE: They will be subject to -because they haven't been subdivided yet, they will be subject to the conservation rate. Most of them will convert anyway, because they're going to save \$12 a month and they're only using three or four hundred gallons a day anyway.

JUDGE GOODWILL: Okay. Now, stop there. So when those 50 more lots are developed and you need to provide them water, because they will be under the conservation rate, will they be provided water under the existing shares that the company -- that are currently available to Dammeron Valley Water? MR. PACE: I will have to convey more

25 water. Because after I do a subdivision, the DEQ has

to give me a, you know, to develop it, that I have 1 adequate water owned by Dammeron Water. So I will 2 3 have to convey usage of the water. Of course, I'll 4 have to only convey a half acre-foot rather than .89. 5 JUDGE GOODWILL: Because they'll fall 6 under the conservation tariff? 7 MR. PACE: Right. That's one category. Then there are 280 state lots that are on 580 acres 8 9 that are three different parcels that the state took 10 down in about 1983 or '4 that we convinced the state, because the rest of the valley was developed on the 11 12 basis of one lot per two acres, we haven't got an agreement with them yet, but they have already given 13 us a verbal approval and we've already got the design 14 15 done to do 280 more lots on those 560 acres. Those 16 will be subject to the conservation rates. 17 Then we have a 720-acre parcel that's 18 about a mile away from Dammeron Valley, serviceable. 19 Not in our service district or the state plan at the moment. It's intended to be served out of the 20 21 Dammeron Valley Water system, and those will be 22 subject to the conservation water. 23 Everyone else, all 450 currently platted lots don't have to change, under no requirement per 24 note 4 or whatever it is, to change. And most won't, 25

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1 because many use over that amount because they are out in old farmland, beautiful soil, and rarely they 2 3 qo into overage, but periodically they go into 4 overage. 5 I wouldn't expect many of them to change. 6 But there are about 120 subdivided lots in the Pinion 7 Hills subdivision already, and many of them will change because they just don't use the water and 8 9 won't ever have the use, because it's just solid 10 rock. JUDGE GOODWILL: So the future development 11 that you talked about, let's go back to the 458 and 12 use that number. 13 14 MR. PACE: Right, the existing number. 15 JUDGE GOODWILL: It's currently servicing, 16 it's available? 17 MR. PACE: Right. JUDGE GOODWILL: Are those all -- I don't 18 19 know the proper term, but are those all being used at this point, those 458? 20 21 MR. PACE: Well, about 350 homes are 22 built. Some are on standby. 23 MR. PACE: Does the water company have available to it right now, transferred as part of 24 25 that 458 acre-feet, extra water that's not being used 26

by the current people who own irrigation shares or have a right to culinary water under the current tariff?

4 MR. PACE: A huge amount. A huge amount of the 450 or 360, whatever has been conveyed to the 5 6 Water Works that's not being used. It's one of my 7 credits, remember, I mentioned in the first year that we have an imbalance in the system. We've created 8 9 these 1,600-gallon-a-day tappings and 10 1,200-gallon-a-day tappings, and even many of the 800-gallon-a-day tappings when the average user, 11 12 average user who does not have an irrigation share is 560 gallons a day. So we have all of this water 13 that's really not being used. We have a system out 14 15 of balance.

16 As I mentioned to you, water rights in another division that I also have to also hear their 17 18 rules has raised this concern in the past and said at 19 some time you're subject to possibly losing this water that's not being used by your customers. We're 20 21 going to come down and analyze your system; and even 22 though you have given 3.89 tappings or .89 or 23 whatever, if they're only using three-quarters of that, you've got unused water. Use it or lose it 24 25 doctrine is what I'm up against.

1 JUDGE GOODWILL: So you've got the 50 unsubdivided lots in Pinion Hills? 2 3 MR. PACE: Right. 4 JUDGE GOODWILL: And you've got a lot of your 458 acre-feet of water not being used or --5 6 what's the word I'm trying to think of? Spoken for. 7 MR. PACE: Spoken for. It's there and their right to use it. As Barbara is pointing out, 8 9 if they did use it, I would have -- when I finished 10 that 500-unit subdivision, I would have to have an obligation to have in store for them -- and I could 11 never do anything with it; I can't use that water --12 13 if they decide to convert and give me back a half of an acre-foot, or if somebody had two tappings and 14 15 gave me back an acre-foot and a half, then I would 16 have the right to use it. That's why I can't have them say, well, I'll do it and later decide to flip 17 back. I need to know. 18 19 But I'm not counting on anybody to My current plan has no desire or demand or 20 convert.

interest in people converting from the current tariff they're on, because that's where my revenue is. If everybody converted, I would have a heck of a problem.

25 JUDGE GOODWILL: Getting to Ms. Hjelle's 26

point, then, if people sign up for the conservation
 tariff, that frees up some water for the company.

MR. PACE: Right.

3

JUDGE GOODWILL: For instance, if enough 4 people signed up on the conservation tariff, current 5 6 customers, you could presumably, when you want to 7 plat those 50 lots or subdivide them, you could presumably go to the state and say, I don't need to 8 9 deed over more water rights, because now this 458 10 covers these lots, because some people have 11 essentially given up their right to use more water. 12 Right? I think that goes to your concern as well. 13 Is that what you're getting at is you see current users, water potentially withdrawn from them, the 14 15 ability to use water being withdrawn from current 16 users?

17 MS. HJELLE: Current users and maybe 18 subsequent owners on those lots who now come in and 19 buy those lots, their predecessor in interest has given up a valuable right that it bought and paid 20 21 for. The developer has now sold that water to the tune of, you know, \$100,000 an acre per lot, so being 22 23 able to transfer that water to new users, to new lots, is a valuable asset. 24

25 And I don't deny that the developer needs 26

to make a profit and so forth, but by the same token, 1 there's a fairness issue here that I'm not sure how 2 3 to sort out. But certainly there's a valuable resource there. I believe it has been bought and 4 paid for by existing users, and by having the tariffs 5 6 the way they are, they have an incentive to give it 7 up to the developer so that he can go and transfer it 8 to a new lot and sell that lot.

9 JUDGE GOODWILL: Okay, I understand your 10 point. I'm not going to get into any more discussion 11 on that.

MR. PACE: Could I just add a point? 12 JUDGE GOODWILL: Well, let me let you guys 13 wrap this up in a few minutes. You can do that on 14 15 your own. But Ms. Hjelle just raised a point in my 16 mind. If I'm a current owner and I don't want to switch from the current standard culinary rate and 17 then five years from now I sell, does the tariff 18 19 obligate a new owner to be under the conservation culinary rate? 20

21

MR. PACE: No.

JUDGE GOODWILL: It would be the standard culinary rate, we'll use the term "right," the right to use that right would flow to the new owner? MR. PACE: Or other. But once he's

1 converted --

6

JUDGE GOODWILL: According to the tariff,he can't.

4 Okay. Other questions, Ms. Hjelle? Other 5 comments?

MS. HJELLE: Yes.

7 Mr. Pace, do you know over the years how
8 much you have been paid for water rights from
9 customers who have bought acre-feet or more than
10 acre-feet?

11 MR. PACE: In the beginning we were selling for like 500 bucks, it seems like. Anyway, a 12 lot less than what they go for now. Now they go for 13 \$3,000 an acre-foot. Of course, I don't sell them 14 15 anymore, so there's a market in them. I've heard 16 they've been sold for \$4,000 an acre-foot. How much I have taken in, probably \$100,000, \$80,000 an acre, 17 18 in that neighborhood.

MS. HJELLE: My point there, Judge, is that I believe that should be a relevant part of the tariff. That is an income to the water company or to the d/b/a, alter ego of the water company, and this is one of the reasons why I'm concerned about the tariff, that, again, this whole picture doesn't seem to me to adequately represent the interests of the

1 existing users who have bought and paid for,

2 particularly bought and paid for the irrigation 3 right.

4 JUDGE GOODWILL: I'm not certain what you 5 meant by it should be considered as part of the 6 tariff.

7 MS. HJELLE: Well, right now you show -if I understand how this works, it shows assets of 8 9 the company; it shows, you know, capital and rate of 10 return on capital, and then cost to deliver and then income, the rates; but nowhere in there is reflected 11 12 the 80 to 100 thousand dollars that we have paid for the right to use this water. And so that is lost in 13 the universe somewhere, and it seems to me that that 14 15 should be part of the calculation of what we owe for 16 our water.

And I am particularly concerned, as I think I made clear in the last hearing, for those of us who have paid that valuable consideration that are paying \$2 a thousand for water it costs about 5 or 10 cents a thousand to deliver to us in variable costs. So I feel that that cash in the door should be accounted for in this rate base somehow or other.

24JUDGE GOODWILL: Can the Division speak to25that at all?

1 MS. SCHMID: I could if you would let me respond. 2 I believe it's the normal practice that 3 infrastructure is generally recovered by the seller in the sale of the lots. And while the particular 4 corporate structure and function of Dammeron 5 6 Corporation seems to be complicating things, perhaps 7 we can look at Dammeron Water as sort of an operating unit, perhaps, and determine if such imputation or 8 9 transferring over of such water right revenues would 10 be appropriate. And to me, upon first impression it seems that that would not be. 11 JUDGE GOODWILL: We're talking here about 12 13 the money to purchase irrigation shares, correct, 14 Ms. Hjelle? 15 MS. HJELLE: Uh-huh (affirmative). 16 MR. PACE: Could I answer? JUDGE GOODWILL: One moment. And that 17 18 money was paid by customers to Dammeron Valley Water 19 Works to purchase that share? MS. HJELLE: Well, I'm not sure who it was 20 21 paid to. I suspect you might have to look at the deeds. Dammeron Corp., Brooks Pace. 22 23 JUDGE GOODWILL: I'm not asking who 24 ultimately put the money in their pocket. But a 25 customer goes to the water company. 26

1 MS. HJELLE: The customer pays for the 2 water right to someone who is an alter ego of the 3 developer, as far as I can tell.

4 JUDGE GOODWILL: Go ahead, Mr. Pace. MR. PACE: Okay, I can answer the other 5 6 question. Stoddard Land, Dammeron Corp. and myself 7 all owned water shares that were ultimately partially conveyed to Dammeron Valley Water Works. None of 8 9 those shares conveyed to Dammeron Valley Water Works 10 were ever, ever sold for \$3,000 or \$500. It was only taking them out of my own inventory. Every time I 11 sold one water share, it was costing me the ability 12 to develop one lot. I have people in Veyo, 13 surrounding communities that would pay anything for 14 15 water. Right now it goes as high as 5 to 50 or to 16 \$100,000 an acre-foot if somebody had to sell water to make their land valuable. 17

18 So it was actually an act of generosity to 19 green up the valley. Not total generosity, obviously. There was a benefit to having the valley 20 21 green, have a green belt along the highways and have a beautiful place (inaudible). All development had 22 23 to be set back 300 feet from the highway, and that land was given in the price of their land irrigation 24 25 water.

1 Elsewhere around the valley, in fairness, I have sold off about 60 or 70 acre-feet to 2 3 individuals like Barbara. And again, there was not a 4 good economic benefit to me for that other than it was a farming community and a lot of people wanted to 5 6 do big gardens. But in my future development of the 7 280 state lots and the 360 and the 728 in the Sand Cove property, I still with the conservation tariff 8 9 am left with excess water, and I intend to retain it 10 in an agricultural component.

Unlike almost every community down in 11 12 St. George, the water district is taking agricultural 13 land and going under the culinary just to stay alive, and that's the modus operandi. But here we are with 14 15 high gas prices. Some communities have got to start 16 setting aside permanent irrigation water. So far I 17 have set aside approximately 40 or 50 acres that are 18 permanent. In the year 2790 those irrigation shares 19 will still be there to grow crops, and the next 500 acre-feet will be set aside to permanently grow 20 21 crops. It may grow a golf course in the meantime, 22 but it will be permanently set aside and not allowed 23 to be converted into culinary. This is a good thing. This conservation tariff is what the water district 24 ought to be doing. 25

1 JUDGE GOODWILL: Please, keep your answers brief, if you would. I'm trying to get through this. 2 3 You personally sold, then, irrigation 4 shares to the Dammeron Valley water works? 5 MR. PACE: Myself or one of my -- but not 6 Dammeron Valley Water Works. None of their water was 7 ever sold to a customer for irrigation. 8 JUDGE GOODWILL: Yet it's their water 9 under the irrigation share that people are using and 10 being charged for? 11 MR. PACE: Right. Well, when they own it, then it gets conveyed to the Water Works. Well, I 12 13 conveyed it to them. Most of them reconveyed it to the Water Works and we give them a certificate for 14 15 it, just because maintenance on it is a problem. 16 JUDGE GOODWILL: Okay. Ms. Hjelle. And 17 we're going to stop in just a couple of minutes to go 18 into public witness and see how long that lasts. Any 19 questions? I think I have made that 20 MS. HJELLE: 21 point as far as I can go with it. My only other 22 point, your Honor, and I guess this is more in the 23 nature of argument. JUDGE GOODWILL: Okay. Let's save that 24 25 until the end, then. We don't have much time, but to 26

1	the extent that people want to get up and stretch
2	their legs and so forth, we will convene the public
3	witness in five minutes. For now, let's go off the
4	record in the evidentiary hearing.
5	(A recess was taken.)
6	JUDGE GOODWILL: Let's go on the record in
7	the public witness hearing in the matter of the
8	request of Dammeron Valley Water Works to add a
9	conservation rate and related notes to its tariff.
10	That's docket No. 07-2025-T01.
11	For those who weren't here at the
12	beginning of our proceeding this morning, evidentiary
13	proceeding, my name is Steve Goodwill. I'm an
14	administrative law judge for the Public Service
15	Commission. And the Commission has assigned me to
16	hear this matter.
17	We're here now in public witness session
18	to hear from members of the public concerning the
19	proposed rates that Dammeron Valley has submitted for
20	Commission approval. In a few moments I will ask
21	people to identify themselves as wanting to speak.
22	You're welcome to come up to the podium and speak.
23	When you do so, you have two options. You can
24	provide an unsworn statement, which means you can
25	simply get up and identify yourself and say what you
26	

want to say, put your opinion on the record. And the
 Commission would use that generally to get an
 understanding of how the public feels about the issue
 before it, proposed rates.

5 If you would like what you say to be sworn 6 testimony and to be used as evidence by the 7 Commission in determining whether or not the rate 8 should be approved, then you can indicate you want to 9 provide a sworn statement and I'll go ahead and swear 10 you in.

If you provide a sworn statement that can 11 be used as evidence, we will then give the various 12 parties up here in front to ask you questions, to 13 cross-examine you. Since you are providing evidence 14 15 to the Commission, they then have a right to question 16 you on the statements you've made. Again, that's your right to provide sworn or unsworn. I'll simply 17 18 ask you that when you stand up to provide your 19 statement.

I also want to make clear that folks understand, we are here today to talk about the proposed conservation rate and other changes to Dammeron Valley Water Works tariff. I want to try to limit the statements that are made to that issue. I understand people often have a lot of other issues

1 with their utility company, personal complaints, service quality issues and all those sorts of things. 2 3 We're not here today to address those. And the 4 Commission wants to address those, but there are other procedures that we go through, filing an 5 6 informal complaint with the Comission or the 7 Division, or a formal complaint with the Commission. 8 So I reserve the right if we drift into 9 those areas in a statement by a member of the public, 10 I will ask you to stop and to speak strictly to the issue before us as to whether or not the Commission 11 should approve these rates, and do that just so we 12 make sure everybody has a fair opportunity to speak 13 and that we don't spend too much unnecessary time 14 15 doing that. 16 With those comments, we'll go ahead and move to whoever would like to speak. Just raise your 17 18 hand, and we'll come up one at a time and have you 19 make your comments. First of all, is there anyone on the 20 21 telephone? Okay. Thus far we haven't been joined by anyone on the line. Anyone in attendance that would 22 23 line to make a public comment? Sir, we'll start with you. If you will go 24 25 ahead and come up to the podium. Would you like your 26

1 statement to be sworn or unsworn?

2 MR. THOMPSON: Unsworn is fine. 3 JUDGE GOODWILL: Okay. If you would please just identify yourself, and then go ahead and 4 make your statement. 5 6 MR. THOMPSON: My name is Mack Thompson. 7 I live in Dammeron Valley and have I think since 8 1999. 9 The comment I have is, one, to commend 10 Brooks for considering at some future time a rate that would be different based on a lesser volume for 11 12 those homes that need a lesser volume, and then a 13 penalty rate that would be applicable to those and everybody else to defer water waste and encourage 14 15 conservation. 16 But a question I have, and it's at this point a question that I can't find logical, 17 18 reasonable, nor legal, and that is that in the valley 19 we're charged a standard rate under the old schedule, which I would personally choose to stay with because 20 21 of the landscaping on my property and my intent to grow some pasturage for animals, as well as wildfire 22 23 protection and dust abatement. Because we live in a area that once the vegetation is gone, it's kind of 24 25 icky. I also have an irrigation share.

1 But what I question is not the base rate I'm charged on a bimonthly basis for X gallons of 2 3 culinary use that can also be used outdoors if I don't exceed that. What I question is the next 4 charge that I seem to receive, which is an overage 5 6 rate for I'm not sure how many gallons, be it 24,000 7 or 16 or 36 or 4,000. I don't know what that rate is, but I suspect it's close to 20,000 gallons, which 8 9 is an overage rate of \$1.50 a thousand before I'm 10 allowed to utilize my irrigation share water at 25 cents a thousand. 11

What puzzles me is that it seems to be I'm 12 13 not having a problem with a set standard rate for the 40,000 gallons every two months, and I'm not having a 14 15 problem with my right to use one acre-foot of water 16 as prescribed, but I don't understand how it is I would be penalized \$1.50 a gallon for whatever the 17 gallonage is related to the bill. I don't think 18 19 that's appropriate to charge someone an excess fee prior to their utilizing what they also have a legal 20 21 right to use, being an acre-foot of irrigation water. 22 So that's my question is, why am I 23 penalized between my culinary usage allocation of

25 entitled to as an acre-foot, which I also possess the

40,000 gallons and the 325,851 gallons I would be

26

1 right, paid for the right to use at 25 cents a

2 thousand.

3 That's all I've got. JUDGE GOODWILL: Sir, I think you raise a 4 good question, which I would like to turn to the 5 6 Division and/or the company to address. To the 7 extent that you can, the reason why customers are required to use a certain amount of overage culinary 8 9 water before their irrigation rate kicks in. Can 10 first the Division address that? MS. BENVEGNU-SPRINGER: As the Division 11 12 understands, there are allocations by the size of 13 their lots, although there are some adjustments to that if the homeowner has requested it to be 14 15 readjusted. The way the Division understands it is, 16 under the old standard rate the first 20,000 gallons would be charged at \$30. The next 4,000 to get to 17 24,000 if they're allowed 800 gallons per day is at 18 19 the \$1.50 rate, which essentially is the same as the \$30 for 20,000, it just gets them up to the 24,000. 20 21 Then if they have an irrigation right, the irrigation 22 right would kick in and they would be able to use the 23 40,000 gallons per month at the irrigation rate. Once they exceed the 24,000 and the 40,000 for a 24 25 total of 64,000, then the \$2 rate would kick in.

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So the \$1.50 rate on the 4,000, for
 example, on the first -- on the second rate is for
 them to get to the 24.

4 JUDGE GOODWILL: And I think the gentleman's question is, why not after the first 5 6 20,000 gallons that have been paid for with the 7 minimum charge can he not start to be charged 25 cents per thousand. And I guess there could be 8 9 several reasons. Is it just financial, or it depends 10 how -- what makes you apply the usage? 11 MS. BENVEGNU-SPRINGER: This rate was the

12 rate that was approved back in 2004. Unfortunately, 13 I was not the analyst at that time. So I am not sure 14 why the methodology was used for that at that time, 15 but that's not what we're using now. I'm sorry. 16 That's -- we're still using that same old rate and 17 the same allocations as it was approved at that time. 18 JUDGE GOODWILL: I know, Mr. Pace, you

19 wanted to speak. Go ahead.

20 MR. PACE: I think it will help everybody 21 that may have a similar question, and I'll address 22 Mack particularly because he's on a lot that has one 23 and a half tapping. He has a right to 36,000 gallons 24 a month, and he has to use the 36,000. It's a 25 revenue protection thing. Mack was given the right,

and he even has the right today to change back to a
 24,000. But I think you've chosen not to do it,
 right?

I don't understand the 4 MR. THOMPSON: differences, Brooks, between a tapping, a tapping and 5 6 a half, and two tappings. I never understood that. 7 MR. PACE: Well, it's just that the tapping was 800 gallons a day, and The Homesteads was 8 9 done in the third subdivision. The first two 10 subdivisions got two tappings, so 16,000 gallons a day. Barbara lives in one of those. The third 11 12 subdivision got a tapping and a half. That got 1,200 gallons a day. And then everything since then has 13 gotten 800 gallons a day. 14

15 When we did the irrigation thing about ten 16 years after we started the development, we came up with this irrigation right idea. The Division was 17 18 very concerned of the hole that was going to be -- I 19 mean, let's take the extreme. If everybody could say, oh, geez, I want to use my 25-cent-per-thousand 20 21 gallon water first and then start buying the \$1.50-a-gallon water, that would have shot the 22 23 revenues of the water company totally down. But in fairness to people that have the big tappings, so 24 25 that they weren't disadvantaged, we gave them the

1 voluntary right to convert to the lowest tapping, one tapping, or 800 gallons a day. And I don't know 2 3 whether you have ever done that or not. I don't 4 think you have. 5 MR. THOMPSON: No. 6 MR. PACE: So it means that after you buy 7 your first 20,000 gallons for \$30, yes, you have to 8 then use another 16,000 for \$24 before you can use 9 the culinary water. But if that's irking you, you 10 still have that right to come in and say, I want to change back to 800. So you'd still have to use 11 12 24,000 for \$36, and then the cheap water would kick 13 in. 14 JUDGE GOODWILL: Now, Mr. Pace, I think 15 you indicated, or made the statement that it's a 16 revenue protection. 17 MR. PACE: Right. JUDGE GOODWILL: And I think I understand 18 19 that. My question is hypothetically for the Division. If the Commission were to set rates that 20 21 said for one tapping, for 800 gallons a day, if the 22 Commission were to simply say, once you use your 23 20,000 gallons for the minimum charge, if you have an 24 irrigation share, everything over that is applied to 25 irrigation rates within your limits; that would, I 26

1 understand, decrease revenue, then, to the company? 2 MS. BENVEGNU-SPRINGER: Correct. JUDGE GOODWILL: And the only way to make 3 up that revenue would be to increase other rates? 4 5 MS. BENVEGNU-SPRINGER: Correct. 6 JUDGE GOODWILL: For instance, one of 7 those rates could be the irrigation rate itself. 8 MS. BENVEGNU-SPRINGER: Correct. 9 JUDGE GOODWILL: That answers my 10 questions. Sir, does that give you a better 11 12 understanding of where the rates are at? Not saying whether you agree with them or not, but a better 13 14 understanding of what they are and why? 15 MR. THOMPSON: Yes. And I suspect that 16 once I get a printout on my usage for the past five years, I'd have a better idea as to where I sit 17 18 financially, recognizing that 2006 was a very high 19 volume pumping year because of the fire hazard. That was the only time, I believe, in nine years that 20 21 we've exceeded our culinary usage and irrigation 22 usage for short periods of time. Other than that, 23 we've been below our total usage. And if I were to choose to go down to the 20,000 versus --24 MR. PACE: 24. 25

26

1 MR. THOMPSON: -- 24, I would have to mull and ponder and use a calculator, I suspect. 2 3 MR. PACE: Carol could do it in five 4 minutes for you. 5 CAROL: I would hope I could do it. Could 6 I interject something while you're talking about 7 that? 8 JUDGE GOODWILL: Did we swear you in 9 earlier? 10 CAROL: Yeah, you did. Another reason for that next tier is, they 11 are given the water at \$1.50, and then their 12 irrigation share. We have a lot of customers that 13 don't have enough irrigation shares, so they trip 14 15 over the irrigation shares and they go into \$2. So 16 people that chose not to go to that, like Mack, if he 17 in certain months, in certain billing cycles, if he didn't have that next 32 or 16 in any single month, 18 19 he would be paying \$2 instead of that \$1.50 for the 32. Does that make sense to you? 20 21 I think that also was a reason that that rate was put in there, because it prevents single 22 23 irrigation rights owners of going into overage, to the \$2 overage rather than still getting it at the 24 \$1.50. Did I explain that, or --25 26

1 MR. THOMPSON: Adequately. 2 MR. PACE: And that's why we need to 3 analyze it, because everybody is different. If you're never going over, you probably would be better 4 changing back to 24. 5 6 MR. THOMPSON: It just didn't appear to be 7 a correct -- to have a base usage and a share but be penalized in between the irrigation share and the 8 9 culinary. It makes a lot more sense now than it did 10 before. 11 MR. PACE: Thank you for that. JUDGE GOODWILL: Anything else, sir? 12 MR. THOMPSON: No. Thank you. 13 14 JUDGE GOODWILL: Could you identify 15 yourself, please? 16 MS. WEST: Oh, sorry. I'm Judy West from 17 Dammeron Valley. JUDGE GOODWILL: Why don't you come up 18 19 just to make sure the court reporter can hear you. I'm sorry; you said your name is Judy West? 20 21 MS. WEST: Judy West Elmore. I have two 22 names. 23 I guess I don't understand. We bought two water shares and they cost \$6,000, and they don't 24 25 seem to benefit us in any way because of that, the 26

1 middle part. I thought once we used our culinary then we could tap into that and it would save us 2 3 money, but in fact it doesn't save us at all. That's all. 4 MR. PACE: Which lot? 5 6 MS. WEST: Nine. 7 MR. PACE: Which subdivision? MS. WEST: (No inaudible answer.) 8 9 MR. PACE: Well, you just have another 10 4,000 to use before you go into it, so you have another \$6 worth of water and then you start using 11 the cheap water. You pay \$30 and then you have to 12 use the other 4,000, and then you go into it. So 13 14 it's not much --15 MS. WEST: It just seems strange to me 16 that you have to use the initial, and then you have to pay the higher rate before you go into the --17 18 MR. PACE: Even the initial is the exact 19 same rate. The initial gives you 20 gallons for \$30, or it gives you one gallon for \$30. If you go on 20 21 vacation and only use one gallon some December, you're still charged \$30. It's just a base rate, 22 23 again, a revenue thing. It's essentially the same 24 question as Mr. Thompson presented. 25 MS. WEST: I'm sorry. I came in late.

JUDGE GOODWILL: No, that's okay. That's
 all right.

3 MR. PACE: Do you understand? I mean, we 4 would be happy to spend time analyzing your situation as well. If you would call Carol, she could do it. 5 6 MS. WEST: Thanks. 7 JUDGE GOODWILL: And just kind of in general terms -- I hate to interject, but, I mean, 8 9 ultimately the rates are intended to get to a certain 10 number, if you will, that the company needs to operate based on usage and everything else. And as I 11 asked the Division earlier, the rates -- we could do 12 away with that in-between rate, if you will, that 13 4,000-gallon overage rate, but that would be a 14 15 reduction in revenue to the company that, absent any 16 other evidence, would need to be made up somewhere else. And one way to make that up would be to 17 18 increase the irrigation rate or other fees or other 19 rates.

20 So I'm not saying which way is right or 21 which way is wrong; but just to explain that one way 22 or another, the company wants to reach a certain 23 number of revenue, the Division recommends whether a 24 certain number of revenue is correct or incorrect, 25 and then we have to decide how to get to that number.

1 And this is the way that's been adopted.

2	I can understand customers questioning,
3	why do I have to use this, why do I have to pay
4	higher here before I can pay less over here. But if
5	that were changed, you might be paying more over here
6	if you didn't have to pay the overage on this side.
7	And I really probably shouldn't even be
8	interjecting my own thoughts, but I know the
9	customers have a concern on that. So I think it's
10	fair to simply understand that the rates in general
11	at the end of the process, the Division has to be
12	satisfied in recommending to the Commission that
13	they're adequate to meet the company's needs.
14	CAROL: Can I just clarify? She goes
15	into she uses her irrigation shares, actually both
16	of them in the summer months.
17	JUDGE GOODWILL: Go ahead.
18	CAROL: She actually uses her irrigation
19	shares in the summer months. She has usages,
20	149,000, 155,000, 300,000, 297,000. So she is
21	benefiting from the irrigation share, and she is also
22	at the 24. She's in a one tapping neighborhood, so
23	she's paying the 30 and then she's doing the next
24	four, and then she is I mean, she's getting use of
25	those irrigation shares during the summer months.

1 The fact that they're not being used in the winter months, you know, kind of the nature of the beast. 2 3 But just to clarify. JUDGE GOODWILL: Okay. Anything further, 4 ma'am? Other comments? 5 6 MS. BLANKENBURN: My name is Cathy 7 Blankenburn. JUDGE GOODWILL: And I'm sorry. I didn't 8 9 ask the last witness, do you want to be sworn or 10 unsworn? MS. WEST: Unsworn is fine. 11 MS. BLANKENBURN: I think I have the same 12 similar question that everybody else did, but I'm 13 assuming, now, the new rates, I'm going to get 12,000 14 for the minimum, but then I'm going to have to pay \$2 15 16 for the next 12,000 until I hit 24, and then when I hit 24 I go to the irrigation rate at that time? 17 MR. PACE: Right. But you don't need to 18 19 convert. I don't think you should convert, because you have a big garden, don't you? 20 21 MS. BLANKENBURN: No. We don't have a 22 thing. We graveled around the house. I have no --23 right now I don't, but I will. JUDGE GOODWILL: We can talk specifics off 24 25 line. But the bottom line --26

1 MS. BLANKENBURN: But the bottom line is 2 that I still have to use 24,000 gallons before my 3 irrigation kicks in, correct? MR. PACE: Do you have an irrigation 4 share? 5 6 MS. BLANKENBURN: That's my second 7 question is, I bought an extra share of water from you. I live in The Homestead, so I get one with the 8 9 house. Then we bought an extra --10 MR. PACE: Irrigation share. MS. BLANKENBURN: -- irrigation -- well, 11 12 we bought an extra share of water. I've just got the warranty deed thing. In order to get into the notes 13 in part 2, it says all company -- the owner deeded 14 irrigation water rights. Is this note telling me 15 16 that I have to take my warranty deed now and turn it back over to you and get a certificate in order to 17 18 use that water? 19 MR. PACE: We've been asking you to do it for years. You don't have to do it. We'll just 20 21 maintain it for you if you do. You should sell your 22 irrigation share if you aren't using it. 23 MS. BLANKENBURN: Well, it was in the plans. When we get retired. I haven't retired yet. 24 25 But yeah, I was just wondering if I need to deed that 26

1 back to you to get a certificate --

MR. PACE: Yes. 2 3 MS. BLANKENBURN: -- in order for me to 4 get the irrigation water rate when I get over the 24,000, or do you have it on record that I have that 5 6 water available? 7 MR. PACE: We have it on record. The problem would be when you convey it, you need to make 8 9 sure you convey it by quit-claim deed, warranty deed 10 or somehow, because I'm not responsible for it. If it's on certificate, I maintain it for you, I keep it 11 active with water rights, et cetera. 12 MS. BLANKENBURN: Right. 13 14 MR. PACE: You would be better off 15 certificating it, but that's your choice. MS. BLANKENBURN: Okay. But right now 16 with the old program and the new program, I've still 17 got to use 24,000 before I kick into the irrigation, 18 19 right? 20 MR. PACE: Unless you convert to the new 21 program, which is a voluntary thing. 22 MS. BLANKENBURN: Right. But either one, 23 the cutoff is 24,000 gallons? 24 MR. PACE: Right. 25 JUDGE GOODWILL: Anyone else? Yes, sir. 26

Come up to the podium. Would you like to be sworn or
 unsworn?

3 MR. HOPPEL: Unsworn. 4 JUDGE GOODWILL: If you would state your name, and then go ahead and make your statement. 5 6 MR. HOPPEL: My name is Bob Hoppel. I own 7 lot No. 21, and I purchased about three years ago. And per the calculations I did need an acre share of 8 9 irrigation rights, but beings I'm looking at my trees 10 and stuff and I started watering because their sign said, hey, them trees need water, so I'm putting on 11 12 water and I'm going to run over the water now. And I 13 started a big garden and I'm trying to buy water, irrigation water rights; there's none to be had. And 14 15 it sounds to me like there's plenty, Brooks Pace has 16 plenty of water, but he won't accept a \$3,000 check. 17 MR. PACE: Right. But Cathy has one. Why 18 don't you buy one from her? 19 MR. HOPPEL: Hey, I will purchase it from her. And I'm not alone out there. Everybody is 20 21 trying to get -- in the five-acre lots trying to purchase irrigation rights, and he's sitting on the 22 23 water. And it sounds to me like there's plenty of water here, but it's not for sale. 24 25 MR. PACE: We are going to initiate a 26

leasing program for people who have water and are not using it. Like, Cathy could choose to not sell it to you but even lease it to you.

4 So there's going to be options other than buying irrigation water in the next few months that 5 6 we're going to suggest. But we ourselves are 7 preserving the additional water we have. We've sold 8 as much irrigation water as we intend to. We will be 9 setting aside more irrigation water in the future 10 developments, but the existing ones, we don't have any more to sell. 11

MR. HOPPEL: But I set through the one meeting when you said, hey, all the five-acre lots had two shares of water rights to them. But I guess when I purchased it from Bill Dewerk (phonetic), he sold off his one-acre water right before I purchased it. I wasn't -- I didn't know how the water was. It's so confusing.

JUDGE GOODWILL: Unfortunately, the issue that you bring up is not really one that the Commission can address, which is whether or not Mr. Pace or Dammeron Valley, one of the companies, corporate entities should sell you any water rights. The Commission's concern with respect to water rights is only whether or not a water utility maintains

1 enough water lines to serve its customers. 2 MR. HOPPEL: But serving the customer, if 3 all my trees die, is that serving the customer? MR. PACE: I think we can find a solution 4 for you, Bob, but I don't know that this is the 5 6 venue. 7 MR. HOPPEL: All right, thank you. JUDGE GOODWILL: Other public comments? 8 9 MS. HJELLE: I don't know if it's 10 appropriate, but in conjunction with the fact that we're having people who have been involved in 11 discussions with me, we put together a little paper. 12 It mostly focuses on irrigation issues. But I have a 13 number of signatures. If it would not be 14 15 inappropriate to submit them --16 JUDGE GOODWILL: Why don't you just show it to the folks around the table, and we'll see what 17 18 its format is, what it says and --19 MS. HJELLE: That's probably why they're 20 not here. 21 MS. SCHMID: And if I might: is Ms. Hjelle 22 representing these people in an attorney capacity? 23 MS. HJELLE: No, I am not. MS. SCHMID: So it would be unsworn public 24 25 witness testimony? 26

1 MS. HJELLE: Yes. That's why if it's not 2 appropriate --3 And many of them are, like, husband and wife on one lot, so it doesn't necessarily represent 4 different customers per se. 5 6 MS. SCHMID: Apparently it's been 7 represented that they are all the same. 8 MS. HJELLE: Yes. 9 JUDGE GOODWILL: It's essentially a petition, if you will? 10 11 MS. HJELLE: It's just a statement of concern, I think you could say. 12 JUDGE GOODWILL: Signed by five, and you 13 14 represent these are all Dammeron Valley customers? 15 MS. HJELLE: I believe they're all 16 Dammeron Valley customers; but there may be, like I 17 say, a husband and wife, so it might be, you know, 18 not that many. 19 MR. SACKETT: Different ones of these have 20 different signatures. 21 MS. SCHMID: The typed part is all the 22 same, but the signatures may vary. 23 JUDGE GOODWILL: So we'll end up having 24 five or six people. 25 MR. PACE: Right. 26

1 MS. HJELLE: And I certainly hope nobody holds it against these people that they got involved, 2 3 like they do me. 4 MR. PACE: I'm not holding anything against you, Barbara. 5 6 MS. HJELLE: Good. 7 MR. PACE: But what is the central issue 8 here? 9 MS. HJELLE: Well, this really goes more 10 to the issue of how irrigation water is handled, the one that has driven my primary willingness to spend 11 12 time on this the way I have. And in meeting with other people, they had similar concerns and were 13 willing to make that statement. 14 15 MR. PACE: So you're saying that if 16 somebody comes to the end of October and they haven't used their full irrigation share, that they continue 17 to be able to use it into November and December? I 18 19 mean, the last paragraph 4 is the one that has any substance to it, it looks like. 20 21 MS. HJELLE: Maximum one acre-foot per 22 year per acre-foot water right for irrigation water 23 certificate at 25 cents a thousand. So once you kick past your baseline tariff, you pay 25 cents a 24 25 thousand until you have used up your irrigation share 26

1 that you paid for.

MR. PACE: Well, as I told you on the 2 3 phone when we talked about it, if somebody could use their entire share in July and August, it would just 4 imbalance the system. 5 6 MS. HJELLE: Well, I think there are other 7 ways of dealing with it, however, besides charging 8 people exorbitant irrigation rates. 9 MR. PACE: So it's the overage charge. 10 You're not saying the irrigation rate is exorbitant, you're saying the overage charge is --11 MS. HJELLE: I'm saying charging \$2 --12 JUDGE GOODWILL: Let's do this. We're in 13 public witness right now. We've got these papers 14 15 before us. You've offered to admit them. Based on 16 the fact -- based on their format and so forth, they would be admitted only as unsworn public witness 17 statements, not as evidence. And I want to know if 18 19 anybody has any objection to that. 20 MS. SCHMID: No objection. 21 JUDGE GOODWILL: Okay. Did I get all the pieces of paper, then, that were floating around 22 23 there? 24 MR. PACE: If I could just have copies of 25 them. 26

1 JUDGE GOODWILL: And I didn't mean to cut 2 off that discussion, but we can get back into that if 3 we need to in the evidentiary portion of the hearing. So we will admit this as public witness Exhibit 4 No. 1. I'll make sure the court reporter gets that. 5 6 (Public Witness Exhibit 1 marked.) 7 Anything else? Yes, sir. MR. ELMORE: May I approach and make a 8 9 statement? 10 JUDGE GOODWILL: Certainly. Would you like to make it sworn or unsworn? 11 12 MR. ELMORE: Unsworn. JUDGE GOODWILL: Could you please state 13 14 your name. MR. ELMORE: Yes. My name is Cliff 15 16 Elmore, and Judy is my wife. And we have two shares 17 of water. And my statement is rather -- not perhaps substantive, but an emotional one, and that is that 18 19 we're a bit concerned that our two shares of water, irrigation water, be protected and not be mitigated 20 21 in any way. 22 I just talked to Brooks Pace. He told me 23 that those two shares of water, that volume of water is dispensed to me during the eight-month period. 24 25 And I don't have any reason to think that that's not 26

1 true, but if that is true, then I would not want to 2 see anything happen here that would mitigate that. 3 So I'm not making any accusations, I'm not 4 saying what is or isn't; but I'm saying that we bought the shares, we feel like we need the shares to 5 6 have the property that we want to have with the 7 trees, the grass. And so we're interested in protecting that value, and we hope that the 8 9 Commission or the conservancy district or whomever 10 powers are out there that we don't really know, just take it on faith that we just really appreciate those 11 shares, we want to maintain and continue with those 12 shares. And if other developments in the area, 13 whether by Brooks Pace or anybody else, we would not 14 15 want to have those shares mitigated, if I can say 16 that. JUDGE GOODWILL: Is there anything, sir, 17 18 in the proposed rates or tariff language that causes 19 you concern that you think might be leaning towards 20 that? 21 MR. ELMORE: No, no. I misunderstood the purpose of this meeting, I think. You said that this 22 23 meeting is limited strictly to the conservation rate, and, well, that's not my issue. I don't have 24 25 anything to say about that. But I appreciate that

26

1 you would let me voice my concern.

2	JUDGE GOODWILL: Sure. Thanks.
3	MR. ELMORE: Thank you.
4	JUDGE GOODWILL: Anything else from a
5	member of the public? Do we have anyone on the line
6	with us? Okay. Then we'll go ahead and adjourn the
7	public witness portion of this, and let's slide right
8	back into the evidentiary hearing in this matter,
9	07-2025-T01. And I'm going to give folks an
10	opportunity by way of argument to make their case to
11	wrap things up.
12	Are there any new issues or questions that
13	we haven't that we didn't previously address that
14	we can now from any of the parties?
15	MS. HJELLE: I have one factual question,
16	if I might. And this concerns the timing of this
17	tariff.
18	Do you see, Brooks, a need to get this
19	tariff in place now, given the delays that are going
20	on with subdivision development, in particular the
21	issues that have to be resolved in Dammeron Valley
22	with regard to sewer?
23	MR. PACE: Yes, I do. I mean, we've gone
24	through two hearings. I don't want to put it off. I
25	mean, we won't be doing subdivisions for a few years
26	

1 because the market is absolutely horrendous. It could be this rate will about go into effect July 2 3 1st, and it may be a year or so before a subdivision -- if applicable, July could be 4 developed. But immediately after July 1st people 5 6 could volunteer to go on it and save themselves 12 7 bucks a month. MS. SCHMID: Judge Goodwill, I have one 8 9 question, if I might, for the Division witness. 10 THE COURT: Sure. MS. SCHMID: Ms. Benvegnu-Springer, there 11 has been some discussion in the memos and in related 12 13 dockets about perhaps holding up approval of the conservation tariff rate until a different but 14 15 perhaps related docket involving Ms. Markham has been 16 resolved. Does the Division have any position on whether or not resolution of that complaint should 17 affect implementation of a conservation rate tariff 18 19 if it is approved by the Commission? MS. BENVEGNU-SPRINGER: The Division would 20 21 like to see the conservation rate approved, barring 22 other issues, barring other dockets or anything 23 holding it up. MS. SCHMID: So does that mean that the 24 25 Division can see these two dockets proceeding 26

independently, and resolution of one does not -- is 1 not required before resolution of the other? 2 3 MS. BENVEGNU-SPRINGER: Correct. 4 MS. SCHMID: Thank you. MR. SACKETT: And just to make it clear: 5 6 with respect to the other docket, we have no problem 7 in taking sort of independent paths as well. JUDGE GOODWILL: Okay. Thank you, 8 9 Mr. Sackett. With that, I'll turn and give each 10 party a chance to say any final wrap-up that you would like to. Mr. Pace, this is your proposal, so 11 12 we'll turn to you first. MR. PACE: Well, I appreciate the time the 13 Division and yourself have put into this issue and 14 being very courteous to everybody. I'm sorry I 15 16 haven't been totally the same, but I think it's an important move. I think it could set the pace for 17 other water districts, and hopefully our own 18 19 Washington County Water Conservancy District. But it's a very appropriate tariff. I think it will lead 20 21 to conservation. JUDGE GOODWILL: Ms. Schmid? 22 23 MS. SCHMID: Water historically in the West has always been an emotional issue and has been 24 25 very important to people. And as we have all heard 26

1 today, people are concerned about the water.

The Division would recommend approval of 2 3 the conservation tariff as set forth in the Division's memorandum and as corrected today. And 4 again, the Division believes that the docket 5 6 involving Ms. Gasporra and Mr. Markham does not need 7 to be resolved before this rate is implemented and approved by the tariff. 8 9 The Division also seeks to have an 10 effective date of July 1, 2008, recognizing, of course, that the Commission sets its own deadlines. 11 12 JUDGE GOODWILL: Okay. On that point, before moving on, Mr. Pace, if the Commission were to 13 sometime this month issue an order approving the 14 15 proposed tariff, is 1 July when the company would 16 like to effect it, and is there some deadline by which the Commission order would have to come out if 17 that were to be effective? And the third part of 18 19 that question is, is the next opportunity after 1 August? How does that work? 20 21 MR. PACE: Well, the sooner we get it, the 22 If we get it by around the 26th of June, we better. 23 could then put a note in the water bills that it was approved, and if people want to voluntarily convert 24 25 to it, they have the right to do it for the next

1 billing period.

2	JUDGE GOODWILL: Because in fact, the
3	rates currently being charged aren't being changed
4	unless the person comes forward and says, I want to
5	go to the new tariff?
б	MR. PACE: Right. So if they changed
7	during the billing period, we would allow that
8	billing period to be billed at the new conservation
9	rate. I think the only advantage in doing it
10	quicker, and that's why I objected to Barbara's
11	delaying it, is that it does give certain people who
12	are on a budget, and these days we all are, to
13	convert immediately and save 12 bucks a month.
14	JUDGE GOODWILL: Mr. Sackett?
15	MR. SACKETT: We don't have very much
16	except to say except with respect to footnotes 9 and
17	10, I think the testimony here will establish that
18	footnotes 9 and 10 are to be done on a
19	nondiscriminatory basis. So there's some question
20	about that. We just want to make sure that's the
21	commitment of Dammeron Valley in that regard.
22	MR. PACE: I think it's fairly clear in
23	there, but if it's not, I'm not opposed to them
24	adding wording to that effect.
25	MR. SACKETT: I don't know that the
26	

1 wording needs to be added (inaudible).

2	JUDGE GOODWILL: The statute requires
3	nondiscriminatory treatment, that you implement those
4	in a nondiscriminatory fashion. Is that right?
5	MR. PACE: Yes.
6	JUDGE GOODWILL: Anything else,
7	Mr. Sackett?
8	MR. SACKETT: No. That's all.
9	JUDGE GOODWILL: Ms. Hjelle?
10	MS. HJELLE: I appreciate the time you've
11	taken to let me raise issues that I recognize appear
12	to be an uphill battle in this context. I would like
13	to say that I do support water conservation, and the
14	organization I work for is very aggressive on that
15	subject.
16	But I would like to just say that you have
17	one person wearing three hats, and there is a
18	sophistication about this water, how it is used, what
19	is available, etc., that is only possessed by the
20	water company. And it is very, very challenging for
21	any water customer to understand this. And I have
22	attempted to do so. I don't know that I've been
23	successful.
24	But I am concerned that water is going to
25	be converted at the expense of owners who have paid

1 for it, that irrigation water is unfairly allocated or unfairly paid for; that income from water rights, 2 3 given that it all goes into the same pot in some way, shape, or form should be considered in the tariff; 4 that the available water rights and the obligations 5 6 of the company should be made clear before the tariff 7 is put into effect; that the company should not be able to collect interest on its capital where the 8 9 developer is a developer-owned company and the profit 10 on that capital comes through the sale of the lots; that the obligations of the company -- maybe I've 11 already said this -- should be clarified in terms of 12 what are these tariffs, what are the obligations to 13 existing customers, and what's left over, if 14 15 anything.

And given the delays in new development, I can understand why some people might want to get on the new tariff, but I can't see that as being the most significant factor.

And fundamentally, the footnote that allows the water company to sell water at 25 cents a thousand at its discretion is troubling to me where I'm not able to use all of my water at 25 cents a thousand, my irrigation water, in my own discretion. So I think there's something about that

that's troubling to me, that there's water there, it's available, it can be sold at 25 cents a thousand, but I can't buy the water I bought and paid for with capital costs for that water share, all of it at 25 cents a thousand. I must pay \$2 a thousand in the discretion of the company.

7 And I think that some of these issues that have been raised by the public with regard to when 8 9 these things kick in, it raises an interesting 10 question about, again, the same point I'm making, the fairness of this tariff as it applies across the 11 12 board, as it's looked at as a whole. And, you know, 13 people, if they kick down to the lower level, they get to get into to their irrigation share sooner, but 14 15 they kick up to \$2 a thousand sooner. How many 16 people really understand, you know, what they're really getting into? 17

18 That may be neither here nor there in 19 terms of the arguments I'm making, but I find it troubling that, again, that \$2 a thousand applies to 20 21 people who have bought and paid for irrigation 22 shares, they think they ought to be able to use it, 23 but they can't without this cost that is probably 200 times what the effective cost is to the water company 24 25 by the time they get to that point. Because at that

time the tariffs are properly analyzed, the true income to the company and the true income to the developer is taken into account, all the cost is the variable cost of pumping. That's all there is to it. So I rest my case. б JUDGE GOODWILL: Okay. With that, we'll go ahead and adjourn. Thank you very much. (Proceedings were concluded at 12:17 p.m.) * * *

1 REPORTER'S CERTIFICATE 2 STATE OF UTAH)) ss. 3 COUNTY OF SALT LAKE) 4 I, Vicky McDaniel, Registered Professional 5 Reporter and Notary Public in and for the State of Utah, do hereby certify: 6 That the foregoing proceedings were taken 7 down by Lanette Shindurling in stenotype on June 13, 2008, at the place herein named, and was thereafter transcribed by me and that a true and correct 8 transcription of said proceedings, to the best of my 9 ability, is set forth in the preceding pages. WITNESS MY HAND AND OFFICIAL SEAL this 2nd 10 day of February, 2009. 11 12 13 Vicky McDaniel, CSR, RMR 14 Notary Public Residing in Salt Lake County 15 16 17 18 19 20 21 22 23 24 25