

**WITNESS CCS – 5
EXHIBIT CCS - 5
WITNESS DPU-9
EXHIBIT DPU-9**

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application	:	DOCKET NO. 01-035-01
of PacifiCorp for Approval of its	:	Prefiled Direct Testimony of
Proposed Electric Rate Schedules	:	RANDALL J. FALKENBERG
and Electric Service Regulations	:	FOR THE COMMITTEE OF
	:	CONSUMER SERVICES AND
	:	THE DIVISION OF PUBLIC
	:	UTILITIES

June 4, 2001

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1 **DIRECT TESTIMONY OF RANDALL J. FALKENBERG**

2

3 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

4 A. Randall J. Falkenberg, PMB 362, 8351 Roswell Road, Atlanta, Georgia
5 30350.

6

7 **Q. WHAT IS YOUR OCCUPATION AND BY WHOM ARE YOU**
8 **EMPLOYED?**

9 A. I am a utility rate and planning consultant holding the position of President
10 and Principal with the firm of RFI Consulting, Inc. ("RFI"). I am appearing
11 in this proceeding as a witness for the Committee of Consumer Services
12 ("Committee") and the Division of Public Utilities ("Division").

13

14 **Q. PLEASE BRIEFLY DESCRIBE THE NATURE OF THE CONSULTING**
15 **SERVICES PROVIDED BY RFI.**

16 A. RFI provides consulting services in the electric utility industry. The firm
17 provides expertise in electric restructuring, system planning, load
18 forecasting, financial analysis, cost of service, revenue requirements, rate
19 design and fuel cost recovery issues.

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I. QUALIFICATIONS

Q. PLEASE DESCRIBE YOUR EDUCATION AND PROFESSIONAL EXPERIENCE.

A. Exhibit RJF/1 describes my education and experience within the utility industry. I have more than 20 years of experience in the industry. I have worked for utilities, both as an employee and as a consultant, and as a consultant to major corporations, state and federal governmental agencies, and public service commissions. I have been directly involved in a large number of rate cases and regulatory proceedings concerning the economics, rate treatment, and prudence of nuclear and non-nuclear plants.

During my employment with EBASCO Services in the late 1970s, I developed probabilistic production cost and reliability models used in studies for 20 utilities. I personally directed a number of marginal and avoided cost studies performed for compliance with the Public Utility Regulatory Policies Act of 1978 ("PURPA"). I also participated in a wide variety of consulting projects in the rate, planning, and forecasting areas.

In 1982, I accepted the position of Senior Consultant with Energy Management Associates ("EMA"). At EMA I trained and consulted with planners and financial analysts at several utilities using the PROMOD III and PROSCREEN II planning models.

1 In 1984, I was a founder of J. Kennedy and Associates, Inc
2 ("Kennedy"). At that firm, I was responsible for consulting engagements in
3 the areas of generation planning, reliability analysis, market price
4 forecasting, stranded cost evaluation, and the rate treatment of new
5 capacity additions. I have presented expert testimony on these and other
6 matters in more than 100 cases before the Federal Energy Regulatory
7 Commission ("FERC") and state regulatory commissions and courts in
8 Arkansas, Connecticut, Florida, Georgia, Kentucky, Louisiana, Maryland,
9 Michigan, Minnesota, New Mexico, New York, North Carolina, Ohio,
10 Oregon, Pennsylvania, Texas, Utah, and West Virginia. Included in
11 Exhibit RJF/1 is a list of my appearances.

12 In January 2000, I founded RFI Consulting, Inc. with a comparable
13 practice to the one I directed at Kennedy.

14

15 **Q. HAVE YOU PREVIOUSLY BEEN INVOLVED IN ANY REGULATORY**
16 **COMMISSIONS IN PROCEEDINGS INVOLVING PACIFICORP?**

17 A. Yes, I have appeared in PacifiCorp's (the "Company") last two Utah rate
18 proceedings. In PacifiCorp Docket No. 97-035-01, I testified in support of
19 the Net Power Cost Stipulation ("1997 Stipulation") on behalf of the
20 Division and the Committee. The 1997 Stipulation included most of the
21 modeling and data input adjustments I recommended to my clients.

22 Last year, I appeared again as a witness for the Committee in
23 PacifiCorp's most recent Utah rate proceeding (Docket No. 99-035-10)

1 where I addressed net power cost issues. In the final order in that
2 proceeding, the Utah Public Service Commission (the "Commission")
3 accepted all of my proposed net power cost adjustments, which totaled
4 approximately \$18 million (PacifiCorp system-wide). I also filed testimony
5 on behalf of the Industrial Consumers of Northwest Utilities in UE 111,
6 PacifiCorp's last Oregon rate case. That case was eventually settled.
7 Earlier this year, I filed testimony in PacifiCorp's current Oregon rate
8 proceeding, UE- 116. Hearings in the case were conducted from May 29-
9 31, 2001.

10

11 II. INTRODUCTION AND SUMMARY

12

13 Q. WHAT IS THE PURPOSE OF THIS TESTIMONY?

14 A. The Committee and Division have asked me to identify and quantify
15 issues related to PacifiCorp's net power costs in this proceeding. The
16 resulting figures are then used as a starting point for additional analysis of
17 net power cost and revenue requirements issues.

18

19 Q. WHAT ARE "NET POWER COSTS" AND WHY ARE THEY 20 IMPORTANT TO THIS PROCEEDING?

21 A. Net power costs are the variable production costs related to fuel and
22 purchased power expenses, net of power sales revenue. The Company
23 has requested \$813 million in normalized net power costs, compared to

1 actual net power costs for the test year of \$602 million. Regarding the
2 potential impact on Utah revenue requirement, the Company's requested
3 increase in net power costs is the key issue in the case.

4

5 **Q. WHAT DOCUMENTS AND DATA DID YOU REVIEW TO ANALYZE**
6 **PACIFICORP'S NET POWER COSTS?**

7 A. I reviewed PacifiCorp's direct testimony, discovery responses, data input
8 files and the modeling assumptions used in the power cost normalization
9 model in order to make recommendations regarding the proper level of
10 PacifiCorp's normalized net power costs for the test year.

11

12 **Q. WHAT AREAS DO YOU ADDRESS IN YOUR TESTIMONY?**

13 A. My testimony addresses four basic issues:

- 14 1. What are the main factors underlying the substantial increase in net
15 power costs alleged to exist by PacifiCorp?
16
17 2. Are there any factors reflected in PacifiCorp's requested increase in
18 net power costs that are unrealistic or non-representative of normal
19 conditions?
20
21 3. Does the net power cost model, as used by PacifiCorp, produce
22 reasonable estimates of net power costs for use in this proceeding?
23
24 4. Are the net power cost model inputs used in this case reasonable
25 compared to those used by the Company or its regulators in prior
26 proceedings?

27 **Q. WHAT ARE THE MAJOR CONCLUSIONS OF YOUR TESTIMONY?**

28 A. My principal conclusions are as follows (all figures on a total Company
29 basis unless noted otherwise):

- 1 • The increase in net power costs alleged by the Company is a product
2 of its net power cost normalization assumptions and the use of an
3 adjusted test year that is not representative of either the past or future
4 conditions. The normalized net power costs used by the Company
5 substantially exceed actual test year levels. There is also evidence to
6 suggest that the actual increase in PacifiCorp's net power costs will
7 only be temporary. In fact, the Company's circumstances should
8 improve dramatically around the time that rates from this proceeding
9 go into effect.
- 10
- 11 • The Commission needs to decide whether to use actual test year
12 wholesale transaction prices (as it did in Docket No. 99-035-10) or to
13 allow an adjustment to acknowledge the changes to the Company's
14 net power costs occurring at the end of the test year. In neither case,
15 would a balanced treatment allow the high net power costs requested
16 by the Company to be made a permanent part of the rate structure.
17 Thus, I offer two alternative adjustments related to the regulatory
18 treatment of wholesale transactions. I understand that other witnesses
19 will also provide the Commission with alternative approaches as well.
20
- 21 • If the Commission strictly follows the precedent set in Docket No. 99-
22 035-10, it should disallow **\$126.9 million** in net power costs related to
23 use of actual, rather than flawed normalized prices for short-term firm
24 transactions and secondary purchases and sales.
25
- 26 • According to the precedent established in Docket No. 99-035-10, the
27 Commission should disallow an additional **\$71.1 million** in net power
28 costs to remove the effect of short term firm purchases at an average
29 price higher than that of actual short term firm sales.
30
- 31 • If the Commission does not adopt my short-term firm and secondary
32 purchase adjustment noted above and instead adopts the normalized
33 prices proposed by the Company, it should also recognize that
34 PacifiCorp has a number of long-term firm power sales agreements
35 with below market prices that expired by or in December 2000. An
36 alternative adjustment to address this situation is to take the revenue
37 shortfall from these sales as a one-time loss that could be amortized
38 over a period of five years. This would reduce net power costs by
39 **\$82.4 million** more than my primary recommendation. This alternative
40 adjustment is only reflected in the Committee's filing.
41
- 42 • While PacifiCorp suggests that the substantial increase in net power
43 costs is largely attributable to the sharp increase in wholesale market
44 prices, in reality, a significant portion of the increase is due to an
45 increase in generator outages. The Company contends that these
46 outages are not indicative of a trend, or a decline in performance, but

1 rather single, one-time events. I recommend an adjustment of **\$41.3**
 2 **million** to provide for a more representative level of generation unit
 3 outages in the test year.
 4

- 5 • PacifiCorp has included a below market sale to the Sacramento
 6 Municipal Utility District (“SMUD”) in its test year. This sale has
 7 resulted in substantial adjustments in prior proceedings. The
 8 Company’s proposed adjustment of \$2.9 million for SMUD is not
 9 consistent with the Commission’s Order in Docket No. 99-035-10
 10 because it ignores the fact that the Southern California Edison contract
 11 price has increased. An adjustment of **\$11.5 million** is consistent with
 12 the aforementioned Order.
 13
- 14 • PacifiCorp has systematically understated the capacity of many of its
 15 generating units though use of incorrect capacity ratings and improper
 16 spinning reserve modeling. In particular, it greatly understates the
 17 capacity available from the Cholla and Gadsby units. A more proper
 18 modeling of spinning reserve and use of more correct capacity ratings
 19 for certain generating units reduces net power costs by **\$16.5 million**.
 20
- 21 • Based on the decision by the Commission to allow deferral of
 22 extraordinary Hunter Unit 1 outage costs, I recommend that outage
 23 rates in the net power cost model exclude similar extraordinary
 24 outages. This results in a reduction to net power costs of **\$2.8 million**.
 25
- 26 • I have computed a coal price adjustment recommended by DPU
 27 witness Burrup. These adjustments reduce net power costs by **\$.8**
 28 **million**.
 29
 30
 31

32 **Q. BASED ON THE ABOVE ADJUSTMENTS, WHAT TOTAL DECREASE**
 33 **DO YOU RECOMMEND TO PACIFICORP’S NET POWER COSTS?**

34 A. Based on these adjustments I recommend that PacifiCorp’s net power cost
 35 request be reduced by a total of **\$279.7 million** on a total Company basis
 36 or approximately **\$100.4 million** for the Utah jurisdiction.¹ Exhibit (RJF/2)
 37 provides a summary of all recommended adjustments. If my alternative

1 This is estimated using a composite Utah jurisdictional allocation factor of 36.93%.
 These figures reflect Mr. Hayet’s adjustments, which I accept.

1 adjustment related to terminating transactions is adopted, the resulting total
2 decrease in net power costs is \$130.6 million on a Utah basis.

3 The Division and Committee also sponsor other net power cost
4 adjustments. The Division's recommended net power costs includes a
5 coal price adjustment (while the Committee's does not), and uses a
6 different approach for treating wholesale transaction issues. Based on
7 these adjustments, the Division uses a total net power cost model result of
8 \$603.7 million, or a reduction of \$208.9 million from the Company's filed
9 case. However, Division witness Wilson recommends further reductions
10 to that figure to address the Division's concerns regarding wholesale
11 transactions. Ms. Wilson's proposal supplants the removal of the \$71.1
12 million in losses on short-term firm sales that I discussed above.

13 The Committee uses a base net power cost figure of \$533.7 million,
14 which is a reduction from the Company's filed case of \$278.9 million.
15 Committee witness Yankel recommends additional reductions involving
16 wholesale transactions.

17

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III. NET POWER COST ISSUES

3

4 **Q. COULD YOU PROVIDE AN OVERVIEW OF THE PACIFICORP NET**
5 **POWER COST ISSUES?**

6 A. The Western electric market in general, and the California market in
7 particular, are in the grips of an extraordinary and unprecedented power
8 crisis. Over recent months wholesale power costs have increased to
9 unprecedented levels and actual physical shortages have occurred in
10 California. PacifiCorp has filed this case, at least in part, to obtain relief
11 from the impact of these increases in wholesale market prices.

12 In my view, the Company has over-simplified circumstances and
13 overstated the severity of its problems in the power cost area. In its filing,
14 the Company has developed a test period that is not representative of
15 conditions during the period of time when the rates will be in effect and
16 used a combination of non-representative assumptions to increase its
17 costs under the premise of "normalization."

18 The test year as normalized by the Company is certainly not
19 reflective of conditions as they *actually* occurred. In fact, the projected net
20 power costs (in excess of \$812 million on a total Company basis) exceed
21 actual results for the test year (\$602 million) by \$210 million or 35%.

22 Nor is the normalized test year likely to be representative of
23 conditions that *will* exist when the new rates are in effect. While the

1 normalized test year shows the Company operating in a power deficit
2 situation, a more realistic assessment shows the Company will soon be in
3 a surplus position. This means that the *higher* wholesale prices rise, the
4 *lower* PacifiCorp's net power costs will fall because the Company will be
5 able to sell its surplus into the power-starved Western grid. Thus, the
6 Company has depicted a situation of high net power costs by selectively
7 applying a mix of historical and projected data that is representative of
8 neither the past nor the future.

9 Recent net power forecasts prepared by PacifiCorp demonstrate
10 that the Company will soon experience a dramatic decline in power costs
11 owing to its likely ability to sell surplus power at high prices. In a
12 presentation made by the Company on April 2, 2001 to the parties in
13 Oregon Public Utility Commission Case No. UE-122 (an application for a
14 Power Cost Adjustment), the Company presented a forecast of power
15 costs for the year 2001. Based on this forecast, for the last 5 months of
16 2001, PacifiCorp's net power costs will drop to an annualized level of \$257
17 million, compared to the test-year actual figure of \$602 million. This is
18 only about 32% of the level used in its projected test year result (\$812
19 million) in this case. Even more startling is the Company's projection
20 which shows net power costs going *negative* in October 2001, and totaling
21 a mere \$4 million for the last quarter of 2001. I have attached the relevant
22 portion of this presentation as Exhibit RJF/3.

23

1 **Q. HOW DO THE COMPANY'S NORMALIZED TEST-YEAR NET POWER**
2 **COSTS COMPARE TO RECENT HISTORICAL DATA?**

3 A. Based on the actual book results, in 1999 the Company's total net power
4 costs were only \$431.7 million. This is an amount that is close to the 1998
5 test year normalized net power costs used in Docket No. 99-035-10. For
6 the unadjusted test year, (12 months ended September 30, 2000) actual
7 total net power costs were \$602 million.

8 Thus, the increase in net power costs is to a great extent a function
9 of the Company's normalization procedure and assumptions rather than
10 an actual on-going occurrence. These normalized figures cannot be
11 verified by auditing PacifiCorp's books and records. Instead, these
12 projections come from its new spreadsheet model, which has replaced
13 PD-Mac.

14
15 **Q. DOES MORE RECENT ACTUAL DATA SHOW HIGHER NET POWER**
16 **COST FIGURES?**

17 A. For the year 2000, actual net power costs reported by the Company were
18 in excess of \$800 million. However, this higher figure undoubtedly reflects
19 the loss of 400 MW at the Hunter generation station. Use of this net
20 power cost level while also allowing the Hunter deferral could result in
21 over recovery. The Commission has already addressed this issue via the
22 deferral of Hunter outage costs. Now, however, is the time to make an
23 assessment of the best means to permanently address the changes to

1 PacifiCorp's net power costs. While the most recent historical data does
2 show high actual net power costs, there are indications that this may be a
3 temporary situation.

4 For this reason, the Commission should be careful not to assume
5 that the Company has experienced an on-going increase in net power
6 costs. In fact, the increase in net power costs has everything to do with
7 the assumptions used by the Company in its normalization of the actual
8 data used in the spreadsheet model, and perhaps even the model itself as
9 Mr. Hayet discusses. I will demonstrate that much of the increase in net
10 power costs is due to temporary circumstances and assumptions that the
11 Company used in its normalization procedures.

12

13 **Q. WHAT DOES THE COMPANY CLAIM IS THE PRIMARY FACTOR**
14 **DRIVING THIS NORMALIZED INCREASE IN NET POWER COSTS?**

15 A. The Company alleges that the increase in net power costs is due to
16 increases in the wholesale price for power. This is a very misleading
17 simplification, however. While it is undeniable that wholesale market
18 prices have increased, it does not necessarily follow that PacifiCorp would
19 therefore automatically experience an increase in net power costs. The
20 reason is that PacifiCorp both *buys and sells* power in the wholesale
21 market. If it could sell more power, or buy less, it could conceivably profit
22 from an increase in wholesale prices. In fact, the information presented in
23 Exhibit RJF/3 shows that the Company expects such a scenario to unfold.

1 If the Company is substantially granted the rate increase it seeks, almost
2 as soon as the higher rates go into effect, it will experience a dramatic
3 decline in net power costs. If that occurs, the Company is under no
4 obligation to seek a reduction in rates to customers. For this reason, I
5 think the Commission should take a very careful look at all of the causes
6 of PacifiCorp's claimed increase in net power costs.

7

8 **Q. WAS THE SALE OF THE CENTRALIA PLANT A CONTRIBUTING**
9 **FACTOR TO THE INCREASE IN PROJECTED NET POWER COSTS?**

10 A. By selling its interest in the Centralia plant, the Company had less
11 capacity available for serving native load and off-system sales. Runs that
12 I have performed using the Company's net power cost model show that
13 without the Centralia sale, the Company would have substantially lower
14 net power costs. It is true that the Commission allowed the Company to
15 make this sale. However, regulatory approval does not necessarily
16 absolve the Company from all risks of controversial decisions. I
17 understand that the Division and the Committee opposed the sale on the
18 basis that the Company had understated the market prices for the power
19 necessary to replace Centralia capacity. The Commission should at least
20 consider this fact in its deliberations. Ultimately, it was under
21 management's discretion to go forward with the sale and to obtain
22 replacement power.

23

1 **Q. ARE THERE ANY OTHER REASONS WHY THE COMPANY IS**
2 **SHOWING AN INCREASE IN NET POWER COSTS?**

3 A. Yes. The Company has a number of power sales contracts that are now
4 priced well below the normalized market prices it assumes in the net
5 power cost model. Owing to the increase in wholesale prices, this causes
6 net power costs to increase substantially. Exhibit (RJF/4) shows a
7 summary of several power contracts the Company has included in the test
8 year that will end by the end of the year 2001. These sales equate to 633
9 MW of average demand. Most have prices that are well below the
10 normalized market prices assumed in the Company's filing. Absent these
11 sales, the Company's net power costs would be approximately \$413
12 million less than it projects in the test year. This is highly significant,
13 because unless these impacts are removed, customer's rates will be
14 elevated by costs that no longer exist when the new rates go into effect.
15 Specifically, the Company's power supply position is expected to change
16 from a deficit to a surplus. This should dramatically reduce net power
17 costs (Refer to Exhibit RJF/3).

18

19 **Q. WHAT ARE THE IMPLICATIONS OF THIS SITUATION FOR THE**
20 **COMMISSION?**

21 A. I believe that the Commission faces a true dilemma. I understand that
22 over the past decade, the Commission has used historical test years.
23 Post-test year adjustments have typically not been allowed. In my view,

1 the Company is really appealing to a post-test year adjustment by its price
2 normalization of short-term and secondary transactions. The reason is
3 that the Company has used the last four months of data in the test year to
4 develop an “annualization” adjustment to raise market prices up to end of
5 test year levels. However, I believe that this is really a post-test year
6 adjustment in disguise because it is impossible to divorce ourselves from
7 knowledge of current (post-test year) circumstances. For example, had
8 market prices peaked in September 2000, then declined to prior levels, I
9 doubt that anyone would consider it proper to annualize a temporary
10 increase in prices that took place at the end of the year. In fact, we may
11 not even be having a rate case now, had that occurred. It is only because
12 we now believe (based on post-test year events) that market prices will
13 remain high, that one might entertain an argument to annualize the year
14 end price levels.²

15 Another problem facing the Commission is that it is really
16 impossible to consider the recent course of market prices to constitute
17 anything approaching a “known and measurable” change, even as of
18 today. Certainly there is change, but it is impossible to accurately
19 measure it, confidently anticipate its future direction or incorporate its

2 I think it is quite telling that in its Oregon filing (which was filed in late 2000 prior to this request) the Company assumed that average secondary purchase prices for its 2001 test year would be \$68.9/mWh. For the chronologically earlier Utah test year, the Company now uses secondary purchase prices of \$113.7/mWh. It would seem rather obvious that the Company’s annualized market prices for Utah greatly exceeds the level of prices the Company expected shortly after the end of the Utah test year. This belies the entire concept underlying the Company’s annualization of wholesale prices and vividly demonstrates that this is no “known and measurable” change.

1 impact on PacifiCorp's net power cost. Indeed, under current
2 circumstances, "normalization" in the face of historically unprecedented
3 circumstances may be a meaningless concept.

4 In the past, I am certain that problems have existed in all test years
5 examined by all commissions. However, it is quite likely that problems
6 related to the definition of a test year were not nearly as significant, and
7 just as likely to move the final results in one direction as another. We are
8 now confronted with a situation where the difference between one test
9 year and another can be measured in the hundred's of millions of dollars.
10 Fairness requires a solution that matches as close as possible the likely
11 level during the rate effective period.

12

13 **Q. HOW DO YOU PROPOSE TO ADDRESS THIS ISSUE?**

14 A. Quite simply the Commission has to decide whether it will give
15 consideration to transactions that are terminating or not. If the
16 Commission adheres to its own precedent, it will not consider the
17 terminating transactions. If so, then I believe the Commission should also
18 honor the precedent set in Docket No. 99-035-10, and deny the requested
19 use of "normalized" market prices for short-term firm and secondary
20 transactions in place of actual prices and volumes

21 If the Commission is willing to abandon precedent and allow the
22 use of normalized market prices, it should also make adjustments to
23 normalize the volumes of these transactions and make adjustments for

1 terminating contracts. I propose and quantify adjustments under both
2 scenarios. However, my primary recommendation is to honor the
3 precedents established in Docket No. 99-035-10. Regarding the
4 Committee's case, these proposals impact the adjustments presented by
5 Committee witness Yankel.

6

7 **NORMALIZED MARKET PRICES**

8

9 **Q. PLEASE EXPLAIN THE IMPLICATIONS OF FOLLOWING THE**
10 **PRECEDENT FROM DOCKET NO. 99-035-10.**

11 A. In last year's case, the Commission rejected the use of normalized market
12 prices as applied to short-term firm and secondary transactions. In part,
13 this was based on rejection of the Company's speculative and unproven
14 modeling technique. In the instant case, use of actual prices for short-
15 term firm and secondary transactions would result in a reduction to net
16 power costs of \$126.9 million.

17

18 **Q. DO YOU BELIEVE THAT THERE ARE ANY PARALLELS BETWEEN**
19 **THE COMPANY'S PROPOSAL TO USE NORMALIZED PRICES IN**
20 **DOCKET NO. 99-035-10 AND IN THE CURRENT CASE?**

21 A. Yes. In both cases the Company has attempted to use an unprecedented
22 modeling approach to develop what it considers "normalized" market
23 prices. In the last case, the Commission adopted the use of actual market

1 prices. The use of normalized market prices is even more questionable in
2 the current case. To assume that one could develop a reasonable
3 “normal” year-end level of market prices in September 2000, based on the
4 actual information available at the time, is pure hubris. Indeed, it is quite
5 questionable as to whether “normal” conditions actually exist anymore.³
6 More likely we are now in a period of supply shortages which is producing
7 relatively high wholesale prices. It may be some time before the market
8 returns to a state of surplus and attendant lower prices.

9 In any case, the Company’s new normalization method is highly
10 speculative, incomplete and inconsistent. To develop these normalized
11 prices the Company does not even use prices it actually paid. Rather, it
12 uses a published index of on- and off-peak prices from the Dow Jones
13 service. In the end, it is not an index of actual prices paid by PacifCorp, or
14 anyone else. Rather it is a survey reflecting average prices of certain
15 transactions voluntarily provided by certain market participants.

16

17 **Q. HOW DOES THE COMPANY APPLY THE DOW JONES INDEX?**

18 A. First, the Company uses the Dow Jones figures to establish a “seasonal
19 distribution” of the index over time. This is computed by averaging actual
20 index values from 1996 to 2000 for each month. However, in some cases
21 there is only two months of data available, while in others there is four

3 I believe the Commission’s decision to allow deferral of Hunter outage costs is a tacit acceptance of the notion that “normal” conditions do not now exist. Had circumstances been normal, the replacement costs associated with the Hunter outage would likely not have been high enough to justify a special deferral.

1 months. For example, the average Mid-Columbia (“Mid-C”) index for
2 January is based on the average value of the index for January 1997,
3 1998 and 1999. For, April the average Mid C index is computed from April
4 observations in 1996, 1997, 1998 and 1999. For the average January
5 COB index, only two months of actual data (May 1998 and May 1999) are
6 used. Thus, the Company does not even use the same amount of data in
7 computing the 12 monthly average values. This will certainly affect the
8 computation of the seasonal distribution of prices.

9 Next, the Company averaged the index prices for the last four
10 months of the test year (June to September 2000) to compute the
11 “normalized” average market price level for the year. This figure is
12 adjusted by the ratio of the average index for those four months relative to
13 the annual average value of the index for the prior years (the seasonal
14 distribution factors). Thus, the seasonal distribution factors impact both
15 the assumed level of the normalized prices over the year, and its
16 distribution by month. Attachment No. 1 is a copy of the analysis used by
17 PacifiCorp to develop the normalized market prices.

18

19 **Q. DO YOU CARE TO COMMENT ON THIS NORMALIZATION**
20 **PROCEDURE?**

21 A. Yes. The Company’s method is the antithesis of a “known and
22 measurable” change. In fact, more questions are raised in this procedure
23 than answered by it. How do we know that the Dow Jones indices even

1 roughly approximate the prices the Company actually experienced in the
2 market? How do we know that the last four months of the test year (which
3 themselves showed price variations of close to 75%) are representative of
4 “normal” conditions? How do we know that the monthly distribution of this
5 new “annual average” normalized price will follow the patterns established
6 when prices were substantially lower?

7 For example, the average value of the historical index in June was
8 \$16.4/MWh for Mid C. For July the comparable figure was \$21.1/MWh (or
9 almost 30% more than June). In the test year, however, the actual index
10 value for June was \$181.4/MWh, compared to \$122.3/MWh (or 30% less)
11 for July. Thus, the year 2000 values showed a relationship that was
12 opposite of the historical data. Yet the Company assumes for all months
13 other than June to September 2000, the historical relationship between
14 monthly prices will prevail. It assumes, however, that market prices for the
15 last four months of the test year were actually “normal” and does not
16 adjust these prices. Thus, the Company has used four months of
17 unadjusted prices and 8 months of an adjusted or “normalized” price index
18 (that is not even specific to PacifiCorp). This adjustment accounts for a
19 large portion of PacifiCorp’s projected net power cost increase.

20 In addition, the Company did not use any of the monthly values for
21 the year 2000 in computing its seasonal distribution. This suggests the
22 Company views the last 9 months of the test year as “abnormal”. Yet the

1 Company only uses the last four months of the index data to estimate the
2 year end price level.

3 The Company exercised a great deal of subjectivity in the
4 development of this “normalized price index.” For example, in May 2000,
5 the Mid C price index increased to more than 200% of the prior month’s
6 (April 2000) value, and more than 300% of the average value of the index
7 for prior Mays. Yet the Company did not include May in the computation
8 of the four months of prices it considered “normal” under the “new order.”
9 Had May been included it would have decreased the overall Mid C annual
10 average price by about 10%. A 10% reduction in the normalized price
11 index would reduce PacifiCorp’s net power costs by \$12 million on a Total
12 Company basis. In addition, if the actual May price had been used, it
13 would have been approximately 50% of the normalized price assumed by
14 the Company.

15

16 **Q. ARE THERE OTHER PROBLEMS INHERENT IN THIS MODELING**
17 **PROCEDURE?**

18 A. Certainly. First, the Company has to construct prices for actual
19 transactions from the normalized index. To do so, it assumes that the
20 ratio of high load and low load hour transactions would remain the same
21 under the new price regime. Further, it assumes that the volumes of
22 transactions would remain the same. Both assumptions seem highly
23 suspect to say the very least.

1 In the case of the distribution of transactions across hours, the
2 Company's "normalized" price for off-peak power increased by
3 substantially less than the normalized price for on-peak transactions. This
4 suggests that the relative mix of on- and off-peak products would change.
5 Naturally, it would be more profitable to increase off-peak purchases and
6 increase on-peak sales. The Company assumed on-and off-peak sales
7 and purchases would be indifferent to any price changes.

8 Even more troubling is the assumption that volumes of transactions
9 would remain constant for short-term firm sales. Given that the Company
10 may have been forced to cover these sales with secondary purchases, it
11 may have been more advantageous to reduce or even eliminate these
12 kinds of sales. Had the Company actually known that such an increase in
13 prices would occur, it may not have entered into any of the short-term firm
14 sales it made in the test year. It is likely that, many of these sales were
15 agreed to before the Company experienced the increase in wholesale
16 prices. If the Company assumes for modeling purposes that it can
17 normalize for the change in prices it should also develop normalized sales
18 volumes that are consistent with those normalized price levels. It did not
19 do so, and as a result, the proposed normalization is incomplete and
20 skewed.

21 In summary, the Company has normalized for only one of many
22 related variables using a highly subjective method that relies on
23 proprietary data of questionable relevance. The normalized price data

1 used does not reflect PacifiCorp's actual purchase and sale prices for
2 transactions it made in past years. The Commission should stay with its
3 precedent established in Docket No. 99-035-10 and use actual Company
4 specific data instead of dubious "normalized" data. If it does so, it is not
5 penalizing the Company because the evidence shown in Exhibit RJF/3
6 reveals that the Company's net power costs will quickly decline to
7 markedly lower levels.

8

9 **Q. LETS TURN BACK TO THE DOW JONES INDEX. ARE THERE**
10 **FACTORS THE COMMISSION SHOULD CONSIDER IN RELYING ON**
11 **THIS DATA?**

12 A. Yes. Exhibit RJF/5 is a copy of Dow Jones' description of this index. I
13 think the Commission should be reluctant to place such a high degree of
14 reliance on this data as recommended by the Company. I am not
15 questioning whether the Dow Jones index represents a reasonable effort
16 to develop an index. However, it is not based on publicly available trading
17 data, like the Dow Jones industrial average, for example. Rather, this is
18 based on a survey of private transactions, and represents data voluntarily
19 provided by survey participants. Thus, it is subject to the criticism that
20 participants may not accurately reveal all of the pertinent information, or
21 that the survey is non-representative. Since the data is a proprietary
22 product of Dow Jones, there is little that can be done to verify it. Given
23 that a 10% change in the index results in a \$12 million-dollar change in net

1 power costs, the Commission is placed in the untenable position of
2 accepting model results that are extremely sensitive to data it cannot
3 verify.

4

5 **Q. ASIDE FROM THESE DATA INTEGRITY QUESTIONS, ARE THERE**
6 **ANY OTHER OBVIOUS PROBLEMS WITH THE DOW JONES INDEX**
7 **AS APPLIED BY THE COMPANY?**

8 A. Yes. In its order in Docket No. 99-035-10, the Commission found that
9 market prices should be different for firm and non-firm products. This was
10 one of the reasons it gave for rejecting the Company's normalized market
11 prices. Dow Jones computes indices for both firm and non-firm
12 transactions. However, PacifiCorp uses the same underlying index to
13 compute prices for short-term firm transactions and secondary sales.
14 Thus, the Company has again ignored the difference in the value of these
15 products.⁴ This provides a further basis for the Commission to reject the
16 Company's normalization adjustment.

17

18 **Q. PLEASE DESCRIBE HOW YOU COMPUTED YOUR RECOMMENDED**
19 **ADJUSTMENT.**

20 A. I directly applied the precedent from Docket No. 99-035-10, and computed
21 the actual sales volumes and prices for the test year. Using the actual

4 The only differences in the firm and non-firm prices used by the Company stems from the questionable application of the historical on and off-peak sales ratios discussed earlier.

1 prices (See Exhibit RJF/2) results in a reduction to net power costs of
2 \$126.9 million on a total company basis.

3 For secondary sales I used the actual prices for purchase and sale
4 transactions. As Mr. Hayet discusses, the new net power cost model is
5 problematic in that it does not allow for transmission (i.e. power transfers)
6 between the Utah and Pacific Divisions. As a result, it ignores the
7 possibility that the Company would attempt to purchase in markets where
8 prices are relatively low, or sell into markets where prices are relatively
9 high. To address this problem, I use the composite average market price
10 for both divisions. Note that in this approach I am *not* modeling price
11 arbitrage, only the natural tendency of the Company to purchase or sell
12 into the most advantageous market.

13

14 **LOSSES ON SHORT TERM PURCHASES AND SALES**

15

16 **Q. ARE THERE ANY OTHER ASPECTS OF THE PRECEDENT**
17 **ESTABLISHED IN DOCKET NO. 99-035-10 THAT HAVE A BEARING**
18 **THE QUESTION OF WHOLESALE TRANSACTIONS?**

19 A. Yes. In the Order in that case, the Commission also accepted my
20 conclusion that actual monthly losses⁵ on transactions were not “normal”
21 or an ongoing situation. The Commission therefore accepted my proposal
22 to eliminate those losses. Based on that precedent, the Commission

1 should also disallow actual losses related to short-term firm transactions.
2 As in the last case, analysis of short-term firm transactions in the Utah
3 division showed that the average cost per MWh for purchases was higher
4 than average revenue per MWh for sales. To address this, I set the Utah
5 purchase prices for each month equal to the sale prices. This eliminates
6 the abnormal losses on these sales and is really equivalent to assuming
7 that the purchases (created by the need to cover the sales) did not take
8 place. This was the same approach I applied in the prior case. This
9 results in an additional reduction to net power costs of \$71.1 million on a
10 total Company basis. In the Division's case, my adjustment for short-term
11 firm losses is an alternative to Division witness Wilson's proposals, as she
12 explains in her testimony.

13

14 **Q. DO YOU HAVE ANY FINAL COMMENTS REGARDING THE ACTUAL**
15 **PRICE AND LOSS ADJUSTMENTS?**

16 A. The impact of the actual price adjustment depends substantially on
17 whether the Commission accepts my other adjustments and the order of
18 adjustments computed. The figure quoted above for this adjustment was
19 based on running the net power cost *before* my other adjustments had
20 been made. The remaining adjustments I propose generally result in
21 either an increase in capacity available to the Company or a reduction in

5 In this context losses result from short-term firm purchase transactions which on an annual basis had a cost per MW lower than the price of power sold under comparable short-term firm transactions.

1 load. When PacifiCorp's (much higher) normalized prices for secondary
2 transactions are used, these adjustments are much larger than if actual
3 prices are used.

4 The loss adjustment *does not* depend on the acceptance of or
5 order of other adjustments because it simply imputes a lower price to
6 specific transactions.

7 When computed against the Company base case (\$812.6 million),
8 these actual price and loss adjustments would result in a decrease to net
9 power costs of \$198 million on a total Company basis. It is interesting to
10 note that when applied against PacifiCorp's filed request, the adjusted net
11 power costs would be \$614.6 million. This is close to the actual test year
12 value of \$602 million and in excess of the amount the Company is now
13 requesting for the 2001 test year in the current Oregon UE-116 case
14 (approximately \$600 million).

15

16 **TERMINATING CONTRACTS**

17

18 **Q. IF THE COMMISSION CHOOSES TO ADOPT PACIFICORP'S MARKET**
19 **PRICE NORMALIZATION PROCEDURE, WHAT WOULD YOU THEN**
20 **RECOMMEND?**

21 A. If the Commission does so, it will be reversing precedent. If the
22 Commission does alter precedent, I believe it should also consider that the
23 Company has many long-term contracts that expired by or in December

1 2000. These included the Cheyenne, Clark, Green Mountain, Hinson,
2 Okanogan, PNGC, San Diego Gas and Electric, and WAPA II sales. In
3 nearly all of these cases, the contract prices are well below the assumed
4 market prices used in the Company's power cost model. Thus, adoption
5 of the normalized market prices will create a situation of reflecting
6 *hypothetical* losses on these sales for ratemaking purposes that are well in
7 excess of the actual losses during the test year, and in excess of any
8 losses that will occur when the new rates are in effect. In reality, the
9 Company has created *hypothetical* losses on many of these sales that did
10 not actually occur in the test year and will not occur in the future. This
11 would be a highly inequitable ratemaking result.

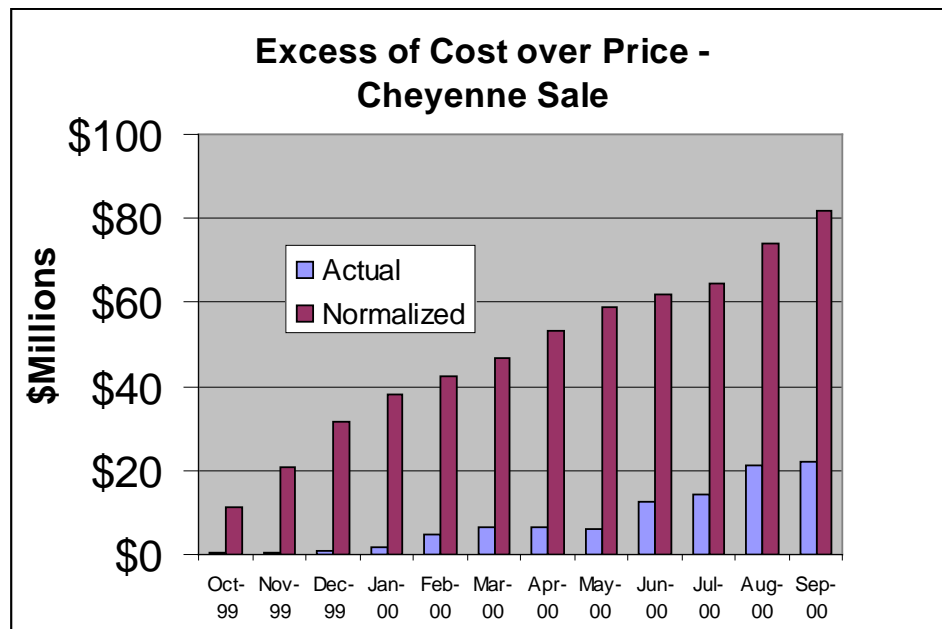
12

13 **Q. EXPLAIN WHAT YOU MEAN BY HYPOTHETICAL LOSSES.**

14 A. In the net power cost model, any energy surplus or deficit is priced at the
15 secondary market price. Thus, the gain or loss on any transaction is the
16 difference between the price of the sale and the secondary market prices.
17 Sales that are priced below the secondary market price input produce a
18 loss. The actual average secondary market price for the test year was
19 approximately \$51/mWh. However, the Company's normalized market
20 price input is more than twice that level. Thus, the Company's model is
21 producing losses on sales that greatly exceed the actual revenue shortfall.

22 As an example, consider the Cheyenne sale. This transaction had
23 a price of \$27/mWh and was scheduled to end in December 2000. Based

1 on actual market prices, the Company lost approximately \$22 million
 2 during the test year on this transaction. While this was unfortunate, it is not
 3 nearly so bad as the outcome in the normalized modeling produced by the
 4 Company. Under the PacifiCorp normalized market prices, the loss on
 5 Cheyenne is over \$80 million in the test year. Considering that the sale
 6 was supposed to end three months after the end of the test year, it seems
 7 highly inequitable to build permanently into rates \$60 million in excess of
 8 the actual "loss" on the transaction. The figure below compares the actual
 9 and normalized losses (on a cumulative basis) from the Cheyenne sale
 10 for the test year.
 11



12
 13 If the Commission adopts the Company's market price
 14 normalization method, I submit it *must* eliminate from the test year the

1 hypothetical losses on sales terminating on or before December 2000.
2 These transactions have now all ceased. As an alternative adjustment, I
3 propose that the test year revenue shortfall for these terminating
4 transactions be amortized over five years. This would reduce net power
5 costs by an additional \$82.4 million on a total Company basis compared to
6 my primary recommendation of using actual market prices and eliminating
7 the losses on short-term firm transactions. If the Commission decided
8 against its standing precedent requiring use of actual short-term firm and
9 secondary prices, this adjustment would be an equitable alternative to use
10 in place of the strict historical test-year convention. Note again that this
11 alternative is applicable to only the Committees' case.

12

13 **THERMAL PLANT AVAILABILITY**

14

15 **Q. ARE THERE ANY OTHER FACTORS DRIVING THE INCREASE IN NET**
16 **POWER COSTS?**

17 A. Yes. Exhibit RJF/6 shows a comparison of the four-year rolling average
18 scheduled and unscheduled outage rates for PacifiCorp thermal
19 generators for 1997, 1998 and 1999. The Company uses this four-year
20 rolling average data to project its net power costs as an input to the net
21 power cost model. As the figures show, the four-year rolling average
22 scheduled outage hours increased by approximately 20% over this period,
23 while the unscheduled outage rates have increased by more than 16%.

1 Given that these are four-year averages, the implication is that outage
2 rates have increased dramatically in the past few years compared to
3 earlier years. *Exhibit RJF/7 shows that on an annual average basis,*
4 *unscheduled outage rates for PacifiCorp generators increased by 50%*
5 *from 1994 to 1999.* This is clearly an alarming trend in today's industry
6 characterized by high wholesale prices.

7

8 **Q. DO THESE INCREASES IN OUTAGE RATES CORRELATE DIRECTLY**
9 **TO INCREASES IN NET POWER COSTS?**

10 A. Yes. Exhibit RJF/8 shows a computation of test year net power costs
11 based on the Company's case varying only the outage rates. The
12 schedule shows what net power costs would have been in the test year
13 had the Company experienced the same outages as actually occurred in
14 prior years. For example, if the Company experienced the same thermal
15 outages in the test year as actually occurred in 1994, its net power costs
16 would have been only \$499 million. Based on 1999 outages, the net
17 power costs were \$816.5 million. This is an increase of 60%. Thus, the
18 Company greatly oversimplified the causes of the increase in net power
19 costs when it placed the blame on significantly higher wholesale market
20 prices.

21 The declining levels of plant availability is directly responsible for a
22 substantial portion of PacifiCorp's projected increases in net power costs.
23 This contributed directly to the projection made by PacifiCorp that shows it

1 will have increase its purchases of high cost wholesale power, and/or
2 reduce off-system sales in the wholesale markets. As discussed above,
3 the impact of this is much larger when measured against the Company's
4 normalized market prices as opposed to actual market prices.

5

6 **Q. WHAT ARE THE IMPLICATIONS OF THIS INCREASE IN PLANT**
7 **OUTAGES?**

8 A. As is true in all cases, the Company has the burden of proving that this
9 situation is both prudent and representative of future conditions. In its
10 response to ICNU data requests 8.4, 8.6 and 8.7, in its current Oregon
11 case (UE-116), the Company contended that there is no permanent trend
12 of increased outages. [See attachment No. 2]. Instead, the Company
13 asserts that the increase in outages is the result of "single one of a kind
14 occurrences" that are not indicative of a trend.

15

16 **Q. REGARDING THIS ISSUE, WHAT IS YOUR RECOMMENDATION?**

17 A. The Commission should not allow an increase in rates of this magnitude,
18 unless it can be shown that the decline in plant reliability is both ongoing
19 and reasonable.

20 To address this problem, I have used a six-year rolling average to
21 compute outage rates for the net power cost model. The six-year average
22 is longer and will smooth out any purely statistical aberrations. Also, the
23 six-year average will give less weight to the declining performance of

1 recent years when outage rates increased so dramatically due to single
2 occurrence events. This would result in an adjustment of \$41.3 million on
3 a total Company basis.

4

5 **Q. IN THE PAST YOU ACCEPTED THE COMPANY'S USE OF THE FOUR-**
6 **YEAR ROLLING AVERAGE. PLEASE EXPLAIN YOUR REASONS**
7 **FOR RECOMMENDING THAT THE COMMISSION ACCEPT THE SIX-**
8 **YEAR ROLLING AVERAGE IN THIS CASE.**

9 A. I accepted the four-year average in the past because I did not believe it
10 would produce unstable results. Given the much lower market prices that
11 existed at the time, this was reasonable. However, it is now evident that
12 the changes in the four-year average from year-to-year can produce
13 results that can vary by nearly \$100 million (on a total Company basis)
14 under current market conditions. This certainly gives reason to reconsider
15 the method of developing this input. Given its significance, it may be
16 preferable to run the model over a larger number of years varying thermal
17 outage rate scenarios in the same manner as the model now simulates
18 varying hydro conditions. I would reconsider my recommendation of a six-
19 year average if the Company can demonstrate that use of a different time
20 period is more reasonable compared to historical plant averages.

21

22 **Q. THE COMPANY SIMULATES HYDRO OUTAGES BY AVERAGING THE**
23 **RESULTS OF MANY WATER YEARS. IF IT COMPUTED NET POWER**

1 **COSTS FOR THERMAL OUTAGES IN THE SAME MANNER, IT**
2 **WOULD LIKEWISE INVOLVE AN AVERAGE OF RESULTS OVER A**
3 **NUMBER OF YEARS. WHAT WOULD BE THE RESULT IF AN**
4 **AVERAGE OF EACH OF THE SIX-YEARLY OUTPUT RESULTS**
5 **(SHOWN IN EXIBHIT RJF/8) WERE USED?**

6 A. If one computed net power costs by averaging the six runs based on the
7 thermal outages for each of the prior six years, it would result in an
8 average net power cost of \$700.4 million, or \$112 million less than the
9 Company's request. When the six-year rolling average of outage rates is
10 applied against the Company base case, the resulting net power cost
11 would be \$721 million. Therefore, if the Company modeled thermal
12 outages in the same manner as it models hydro, the resulting net power
13 costs would be about \$20 million lower. This demonstrates that thermal
14 outages may now be even more important than hydro variations, and
15 modeling methods should be developed to address this problem. Mr.
16 Hayet discusses this situation in more detail in his testimony, and
17 recommends modeling changes to address this issue.

18

19 **SMUD CONTRACT**

20

21 **Q. ARE THERE ANY OTHER ADJUSTMENTS YOU RECOMMEND**
22 **RELATED TO LONG-TERM POWER CONTRACTS?**

1 A. Yes. In the rate case last year (Docket No. 99-035-10), the Commission
 2 made a revenue imputation for a contract with the Sacramento Municipal
 3 Utility District (“SMUD”) on the basis that the prices were unreasonably
 4 low:

5 **In 1987, the Company entered into a long-term (through 2014)**
 6 **contract with the Sacramento Municipal Utility District (SMUD) under**
 7 **the terms of which SMUD acquires electricity from the Company at a**
 8 **rate of \$16.85 per MWH. This rate was below-market in 1987, but the**
 9 **contract, according to the Company, results from a complex set of**
 10 **transactions which, among other things, yielded for the Company an**
 11 **up-front payment from SMUD of \$94 million. That amount, however,**
 12 **was retained by the Company rather than benefiting ratepayers**
 13 **through reduced rates. Imputing revenues to compensate for the**
 14 **below-market contract therefore has been common in several states**
 15 **since 1987. . . .**

16 * * * *

17
 18
 19 **Since the contract was below-market when signed, the task before**
 20 **us is to find a rate, contemporaneous with the contract date, to use**
 21 **as the basis for revenue imputation. (Utah Public Service Commission**
 22 **Docket No. 99-035-10, Final Order, pages 43-44.)**

23
 24 The Commission settled on imputing a price based on the Southern
 25 California Edison (“SCE”) contract, which was negotiated at the same
 26 time. In addition, the Commission imputed additional revenue to six other
 27 contracts that had prices it viewed as unreasonably low.

28

29 **Q. HAS THE COMPANY MADE AN ADJUSTMENT TO ITS TEST YEAR TO**
 30 **REFLECT THE SMUD REVENUE IMPUTATION?**

31 A. Yes. In the Order in the last Utah Case (Docket No. 99-035-10) the
 32 Commission decided to impute a price of \$37/MWh to the SMUD contract.
 33 The imputation was based on the price of the SCE contract during that

1 test period. The SCE contract was selected because it was originally
2 negotiated about the same time as the SMUD contract. However, I think
3 it would be incorrect to read the Order as committing the Commission to
4 invariably use the \$37/MWh figure. Specifically, the Commission allowed
5 for use of a changed price in the SCE contract that resulted when the
6 contract was renegotiated.

7 In its filed adjustment the Company ignores the fact that the *SCE*
8 *contract has an adjustable price*. The current (test year) price for the SCE
9 contract is \$47.7/mWh. If the Commission continues to follow its Order in
10 Docket No. 99-035-10, it should use a price of \$47.7/mWh price to
11 compute this adjustment. That price results in an \$11.5 million adjustment
12 on a total Company basis. This is almost one and a half times larger than
13 the adjustment filed by the Company.

14

15 **CAPACITY RATING/SPINNING RESERVE ISSUES**

16

17 **Q. PLEASE PROVIDE SOME BACKGROUND CONCERNING THE**
18 **SPINNING RESERVE/CAPACITY RATING ISSUE AND ITS**
19 **IMPORTANCE TO PACIFICORP'S PROJECTED NET POWER COSTS.**

20 A. PacifiCorp has a history of understating the capacity of its generators in its
21 net power cost studies. In its filing in Utah Docket No. 97-035-01,
22 PacifiCorp reduced the capacities of several plants below their maximum
23 dependable capacity. The Company said it needed to make these

1 adjustments to reflect spinning reserves. In effect, the Company de-rated
2 its system by 115 MW.

3 Although I agreed that spinning reserve requirements impact
4 dispatch decisions and generally lower the efficiency of system
5 operations, it was not appropriate to reflect these considerations by a
6 simple capacity deration to the degree that PacifiCorp had assumed.

7 In Docket No. 99-035-10 (the 1999 Utah rate case) the Company
8 understated the capacity of several generators whose capacity had been
9 increased by upgrade projects. According to Mr. Widmer's rebuttal
10 testimony, the Company inadvertently overlooked these increases in
11 capacity. In that same case, the Company also understated the capacity
12 of Cholla Unit 4, due to an input mistake in its spinning reserve modeling.

13 In the last Oregon case (Docket No. UE-111), the Company also
14 understated capacities of several units due to inappropriate spinning
15 reserve modeling. Again, the Company used deration of capacity as a
16 means of representing spinning reserve.

17 In the current Oregon case (Docket No. UE-116) the Company has
18 admitted that it understated the capacity of the Colstrip and Gadsby Units
19 because Mr. Widmer used outdated capacity assumptions.

20 Finally, the Company has continued to use its spinning reserve
21 deration in the current Utah rate case.

22

1 **Q. WHY IS REDUCING CAPACITY A POOR WAY OF REPRESENTING**
2 **SPINNING RESERVES?**

3 A. This issue was first examined in the 1997 rate case. Spinning reserve
4 requirements are usually accounted for by the dispatching of *more*
5 generating units at any point in time than is required to serve load, and not
6 by reducing the capacity of individual units. In emergency conditions,
7 operators will “dip into” these reserves to maintain system stability. Thus,
8 spinning reserves are manifested by an increase in system capacity online
9 and a corresponding reduction in the individual loadings of units. This in
10 turn increases average heat rates. Due to other modeling changes (that I
11 recommended and PacifiCorp accepted in Utah Docket No. 97-035-01)
12 this effect was already accounted for in PD-Mac, the model the Company
13 was using at the time. Thus, there was no reason to reduce unit
14 capacities to account for spinning reserve.

15 During our discussions, PacifiCorp eventually acknowledged in the
16 1997 rate case that it may have overstated the impact of spinning
17 reserves. The Company also indicated that in the Pacific Division,
18 hydroelectric resources sufficiently satisfied its spinning reserve
19 requirement. Although PacifiCorp’s database originally showed 115 MW
20 of capacity derations for spinning reserves, the Net Power Cost Stipulation
21 in Utah Docket No. 97-035-01 reduced that number to 30 MW, all at
22 PacifiCorp’s high cost coal unit, Cholla Unit 4.

1 In its Utah filing in 1999 (Docket No. 99-035-10), PacifiCorp initially
2 used a 40 MW deration, instead of 30 MW. However, in Mr. Widmer's
3 rebuttal testimony, the Company agreed to correct this apparent input
4 mistake. At the same time, the Company agreed to correct the sizeable
5 capacity understatement that it originally overlooked.

6

7 **Q. HAS PACIFICORP FILED THIS CASE USING THE SPINNING**
8 **RESERVE ADJUSTMENT IT AGREED TO IN THE LAST TWO CASE?**

9 A. No. In Dockets Nos. 97-035-01 and 99-035-10, PacifiCorp agreed to
10 reduce its spinning reserve capacity deration adjustment from 115 MW to
11 30 MW in its spinning reserve calculations. In this case the Company has
12 now largely returned to its prior spinning reserve modeling, which assigns
13 much larger amounts of spinning reserve and applies it to more units than
14 Cholla Unit 4.

15

16 **Q. WHAT HAVE YOU DONE IN LIGHT OF THE PACIFICORP HISTORY**
17 **OF UNDERSTATING THE CAPACITY OF GENERATORS IN NET**
18 **POWER COST STUDIES?**

19 A. Because this has been a persistent source of controversy, I have
20 examined the hourly generator logs for all PacifiCorp resources, and
21 compared those to the inputs used in the net power cost model. Based on
22 this review I have determined that the Company has *systematically*
23 *understated* the capacities of many resources, even some which it does

1 not claim to be used for spinning reserve purposes. In addition, I have
2 examined the issue of spinning reserve in more detail and developed an
3 approach that relies more on the Company's actual data from generator
4 logs.

5

6 **Q. PLEASE START WITH YOUR DISCUSSION OF THE FIRST**
7 **CATEGORY OF CAPACITY UNDERSTATEMENTS. WHICH NON-**
8 **SPINNING RESERVE RESOURCES HAVE HAD THEIR CAPACITY**
9 **UNDERSTATED IN THE NET POWER COST MODEL?**

10 A. The Company has understated the capacity of several generators. For
11 example, the Company models its share of Colstrip units 3 and 4 as 140
12 MW. Based on year 2000 generator logs, the Company actually was able
13 to obtain generation in excess of that level for more than *4500 hours*
14 during the year. In the current Oregon case, the Company has conceded
15 that the rating for Colstrip is understated in its net power costs models.

16 Results are similar for Wyodak. While PacifiCorp's share is
17 included in the spreadsheet model as 268 MW, in reality, PacifiCorp's
18 Wyodak generation exceeded that level for more than *7000 hours* in the
19 year 2000. Based on review of generation logs, I recommend an increase
20 in the capacity of Wyodak of 14 MW.

21

22 **Q. DO YOU STILL BELIEVE THE 30-MW DERATION OF CHOLLA IS**
23 **JUSTIFIED AS A SPINNING RESERVE ADJUSTMENT?**

1 A. No. Now that I have examined the most recent generator logs, I have
2 determined that a 30 MW reduction in Cholla capacity is excessive. In
3 fact, the unit exceeded the 350 MW output (which is the capacity for
4 Cholla after a 30 MW deration for spinning reserve) for more than 2900
5 *hours* (or the equivalent of four months) in the year 2000. This clearly
6 demonstrates that the Company loses very little generation from this
7 resource due to spinning reserve requirements.

8

9 **Q. ARE THERE OTHER GENERATORS WHOSE CAPACITY IS**
10 **UNDERSTATED IN THE NET POWER COST MODEL?**

11 A. Mr. Widmer has effectively removed Gadsby Units 1 and 2 from the
12 dispatch sequence for all but three summer months. Thus, he assumes
13 that these units can only provide generation during the three summer
14 months. I believe that this modeling is a hold over from the past when the
15 Company seldom ran all three units at the Gadsby plant, except in the
16 summer for voltage support. The increase in market prices has made it
17 more economical to run the Gadsby units year round. In Mr. Widmer's
18 modeling, this would be impossible since Units 1 and 2 are not allowed to
19 run. Review of actual data shows these units have operated outside of
20 the summer months. Mr. Widmer recently agreed to correct this error in
21 the current Oregon case.

22 Mr. Widmer also limits the availability of all three Gadsby units
23 throughout the year through use of a generation availability factor that

1 overrides the historical input data. It appears that this input was computed
2 to limit the operation of the plant to 4 days per week. Again, this is a hold
3 over from prior years when the plant's operation was not economical due
4 to lower market prices. I believe it is more appropriate to allow the model
5 to determine the actual level of operation.

6

7 **Q. HAVE YOU REVIEWED ANY OTHER DATA THAT SHEDS LIGHT ON**
8 **THE SPINNING RESERVE ISSUES?**

9 A. Yes. In the current Oregon case the Company has produced a calculation
10 of actual spinning reserve allocations to specific generators. I reviewed
11 this information and determined that it clearly overstated the impact of
12 spinning reserve requirements on the availability of generation from
13 PacifiCorp's thermal resources by as much as 75%. As previously
14 discussed, Mr. Widmer's modeling of the operation of the Gadsby plant
15 also has a major impact on spinning reserve. Owing to its higher cost, it
16 would make more sense to meet spinning reserve requirements from
17 Gadsby whenever possible, and only use other plants if Gadsby cannot
18 meet the entire requirement.⁶ In fact, review of the available data does
19 show that in the past six months, spinning reserves assigned to Gadsby
20 increased and that the plant was not shut down at the end of the summer.
21 Based on this data, I have developed an approach to assign 45 MW of

6 Some utilities do require that spinning reserve be allocated to a number of resources.

1 PacifiCorp's capacity to spinning reserve.⁷ This is an increase of 50%
2 from the prior two cases. In accordance with actual data, this assigns the
3 majority of spinning reserve to Gadsby.

4

5 **Q. WHAT EFFECT DO THESE CAPACITY ADJUSTMENTS HAVE ON**
6 **PACIFICORP'S NET POWER COSTS?**

7 A. This correction reduces the net power costs in the Company's net power
8 costs by **\$16.5** million. Again, this adjustment would be much larger if it
9 were run against the Company's normalized market prices.

10

11 **EXTRAORDINARY OUTAGES**

12

13 **Q. ARE THERE ANY OTHER ADJUSTMENTS YOU RECOMMEND?**

14 A. Yes. Recently the Commission decided to grant the Company the right to
15 defer costs stemming from the Hunter outage. This is an important policy
16 decision because it implies that customers may be expected (during
17 periods of high market prices) to absorb costs related to such
18 extraordinary outages. If that is the case, then normalized net power
19 costs should not include any provision for such very long outages. In the
20 database used by the Company, however, similar long or non-recurring
21 outages have been included. The most substantial event of this type was

22

7 This was developed by using 25% of the amount of spinning reserve assigned to coal plants and 100% of the levels assigned to Gadsby in the Oregon analysis discussed above.

1 an outage in excess of 3000 hours for Cholla Unit 4 in 1996. This outage
2 started on March 9, 1996 and lasted until July 14, of the same year. This
3 period of time, (127 days) is quite comparable to the duration of the recent
4 Hunter Unit 1 outage. In the past the Company bore the risk of these
5 outages if they occurred between rate cases, although they were factored
6 into the computation of average outage hours in the net power cost model.
7 Because the Commission has now granted a deferral of the costs of such
8 long outages, the impact of this outage should be removed from the net
9 power costs. This results in a reduction in net power costs of \$2.8 million
10 on a total Company basis.

11

12 **Q. DO YOU HAVE ANY OTHER ADJUSTMENTS?**

13 A. Yes. I have computed a reduction to the Dave Johnston coal cost of \$.8
14 million based on the recommendations of Mr. Burrup.

15

16 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

17 A. Yes.