

**BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH**

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**In the Matter of the Petition of US            )**  
**Magnesium LLC for Determination of        )**  
**Long-Term Economic Development            )**     **Docket No. 03-035-19**  
**Rates and Conditions of Interruptible        )**  
**Service    )**

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**SURREBUTTAL TESTIMONY**

**OF**

**D. DOUGLAS LARSON**

**November 12, 2004**

1 **Q. Please state your name.**

2 A. My name is D. Douglas Larson

3 **Q. Did you previously offer testimony in this proceeding?**

4 A. Yes, I have previously filed both direct and rebuttal testimony in this case.

5 **Purpose of Testimony**

6 **Q. What is the purpose of your surrebuttal testimony?**

7 A. The purpose of my surrebuttal testimony is to respond to issues raised in the  
8 rebuttal testimony of US Magnesium LLC (USM) witness Lee R. Brown. Mr.  
9 Brown offers his opinion on what he characterizes as “important facts being  
10 overlooked by the other parties” and lists these “facts” in chronological order  
11 beginning with events that took place in 1998. I would like to review a few  
12 additional facts that have been overlooked by Mr. Brown, facts that date to the  
13 original 1968 Commission order. I will show that the magnesium operation that  
14 was granted an interruptible electric service contract by the 1968 order (the  
15 Magnesium Project) is significantly different from the magnesium operation that  
16 seeks to continue that interruptible service in this proceeding (USM). Because of  
17 the changes that have occurred in the the magnesium operation as the facility has  
18 changed ownership over the years, there is no meaningful link between the  
19 current contract negotiation and the terms of 1968 order.

20 **Utilization of On-site Generation**

21 **Q. In what sense has the operation of the magnesium facility changed since**  
22 **1968?**

1 A. The change I am referring to is in the utilization of the on-site electric generation  
2 capability at the facility.

3 **Q. How was the on-site generation capability initially utilized in 1968?**

4 A. The 1968 Commission order clearly indicates that the on-site generation  
5 capability at the Magnesium Project would be used to provide the degree of  
6 electric service reliability need for the magnesium production process to operate  
7 economically. In fact, the 3.1 mill interruptible rate ordered by the Commission  
8 was predicated on there being no guarantee of availability. In other words,  
9 PacifiCorp would be able to physically interrupt service to the project as provided  
10 under the terms of the contract, and the on-site generation would be available to  
11 maintain continuity of service. In 1968, the Magnesium Project took electric  
12 service subject to the risk of significant physical interruption and received a rate  
13 commensurate with that level of service. Any additional degree of service  
14 reliability desired by the project was supplied at its own cost through its own  
15 back-up generation capability that was available..

16 **Q. How does the current utilization of on-site generation differ from approach  
17 described in the 1968 order?**

18 A. The owners of the Magnesium Project, including USM, have now decided that it  
19 is in their economic interest to sell the output of the on-site generators into the  
20 market rather than holding these facilities in reserve to provide service continuity  
21 in the event of physical interruption.

22 **Q. Did the decision to sell the on-site generation into the marketplace reflect a  
23 reduced level of concern for maintaining service continuity?**

1 A. Apparently not. Mr. Swenson has indicated on several occasions in this  
2 proceeding that physical interruptions are extremely disruptive and costly for  
3 USM to face.

4 **Q. Since USM has effectively sold its back-up generation capability, how does**  
5 **the company maintain service continuity while continuing to operate under**  
6 **an interruptible contract?**

7 A. Rather than subject itself to physical interruptions of electric service, USM has  
8 the option to “buy-through” the interruption at market prices. Thus, in this  
9 proceeding USM seeks to enter into an “interruptible” contract that would allow  
10 them to determine when they would be physically interrupted.

11 **Q. In light of the previous discussion, please contrast the 1968 Commission-**  
12 **approved interruptible contract with the contract proposed by USM in this**  
13 **proceeding.**

14 A. The 1968 contract provided the Magnesium Project with interruptible rates with  
15 no guarantee of availability. Then as now, physical interruption of project  
16 operations was costly and disruptive. In 1968, in order to obtain the benefit of  
17 lower interruptible rates while ensuring process continuity, the Magnesium  
18 Project provided on-site generation at its own expense and held this generating  
19 capacity in reserve to maintain service availability during interruptions. Now, in  
20 2004, USM seeks a contract with interruptible rates, but with protections against  
21 physical interruption. Rather than incurring the expense of maintaining on-site  
22 generating reserves to ensure service availability, USM now proposes to sell the  
23 output of these generators. . In essence, USM is proposing that this Commission

1 approve an economic incentive contract with provisions that the owners of the  
2 1968 Magnesium Project could never have envisioned. USM wants a contract  
3 with interruptible rates and protection against physical interruption with no  
4 requirement to maintain on-site, back-up generation.

5 **Conclusion**

6 **Q. What do you conclude from the foregoing discussion of the application of on-**  
7 **site generating resources?**

8 A. The manner in which the role of on-site generation has been shifted from ensuring  
9 service availability for the Magnesium Project to providing a revenue stream for  
10 USM demonstrates the incongruity of Mr. Brown's argument that this  
11 Commission has some kind of obligation to continue the interruptible rates  
12 approved in 1968. In 1968, the Magnesium Project paid a price in order to obtain  
13 interruptible rates while continuing to operate economically. That price was the  
14 cost of maintaining on-site back-up generation. In 2004, USM seeks to have  
15 interruptible rates with protection against physical interruption and without the  
16 cost of back-up generation. USM and its recent predecessors no longer operate in  
17 the manner that the Commission felt was necessary to justify interruptible rates in  
18 1968. USM should be granted rates in this proceeding that fairly reflect its  
19 current cost of service and the full value of the benefits that it can provide to  
20 PacifiCorp's system; not rates based on operating circumstances that may have  
21 existed in the past.

22 **Q. Does this conclude your surrebuttal testimony?**

23 A. Yes.