

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE)	
APPLICATION OF PACIFICORP)	Docket No. 03-2035-02
FOR APPROVAL OF ITS)	
PROPOSED ELECTRIC RATE)	PHASE II
SCHEDULES & ELECTRIC)	
SERVICE REGULATIONS)	

JULY 2003

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

)	
IN THE MATTER OF THE)	Docket No. 03-2035-02
APPLICATION OF PACIFICORP)	
FOR APPROVAL OF ITS)	DIRECT TESTIMONY
PROPOSED ELECTRIC RATE)	OF D. DOUGLAS LARSON
SCHEDULES & ELECTRIC)	
SERVICE REGULATIONS)	
)	

JULY 2003

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp dba Utah Power & Light Company (the Company).**

3 A. My name is D. Douglas Larson. My business address is Suite 2300, 201 South
4 Main Street, Salt Lake City, Utah, 84111. My present position is Vice President,
5 Regulation.

6 **Qualifications**

7 **Q. Briefly describe your educational and professional background.**

8 A. I graduated from Brigham Young University with a Bachelor of Science Degree
9 in Accounting. In addition, I have also attended various educational, professional
10 and electric industry related seminars during my career. I am currently a member
11 of the board of directors of the Intermountain Electric Association, Vice President
12 of the Utah Foundation, and I am a licensed CPA in the State of Utah. I joined
13 the Company in 1981 in the Financial Accounting Department and have held
14 various accounting and regulatory-related positions prior to assuming my current
15 position.

16 **Q. What are your responsibilities as Vice President of Regulation?**

17 A. I am responsible for the development and execution of the Company's regulatory
18 policy across the six states in which the Company does business. This includes
19 management of regulatory proceeding in each of the six states, including revenue
20 requirement, cost-of-service, rate design and all other proposed changes to the
21 Company's tariffs. In addition, I have responsibility for developing regulatory
22 policy on issues that the commissions must address and making recommendations
23 to management on policy decisions.

1 **Purpose and Summary of Testimony**

2 **Q. What is the purpose of your testimony?**

3 A. The purpose of my testimony is to provide an overview of the Company's case
4 and to provide the context of this rate case for other witnesses who will testify
5 regarding our specific proposals. I will discuss the Company's main objectives in
6 this case. Finally, I introduce the Company witnesses and briefly discuss the
7 issues they address.

8 **Q. Please discuss the filing requirements of this case.**

9 A. The filing requirements of this case were determined as part of a stipulation
10 approved by the Public Service Commission in its May 6, 2003, Order affirming a
11 bench order approval of April 16, 2003. The stipulation set out a defined process
12 and timetable for filing the major elements of this rate case. Following the
13 Commission's May 6 Order, the Company initiated the General Rate Case process
14 with an initial filing on May 15, 2003. This initial filing set out the total capped
15 increase that the Company could request as part of the General Rate Case
16 proceedings. The Company also filed its rate of return and capital structure
17 testimony and embedded cost of debt and preferred stock testimony. Under the
18 terms of the stipulation, the total capped increase request was to be up-dated by a
19 detailed revenue requirement filing on July 31, 2003. Class cost of service, rate
20 design and rate spread testimony is to be filed on September 15, 2003.

21 **Q. What is the cap on the increase in this case?**

22 A As noted in our May 15 filing, the total increase that the Company can request or
23 receive as a result of these General Rate Case proceedings is \$125 million.

1 **Q. What actual rate increase is the Company requesting?**

2 A The Company is at this time requesting a rate increase of \$125 million. However,
3 in accordance with the stipulation, the Company will file known and measurable
4 updates to its requested increase on or before October 15, 2003. These updates
5 will take account of any known or measurable changes that take place on or
6 before January 1, 2004.

7 **Q. Please explain why the Company is filing for a requested increase at this**
8 **time.**

9 A. The filing promotes PacifiCorp's key goals of delivering safe, reliable electric
10 service, providing excellent customer service and maintaining reasonable,
11 competitive prices. To ensure resources to permit PacifiCorp to operate as a
12 responsive, high quality utility, PacifiCorp seeks recovery of costs in areas subject
13 to increases since the Company filed its last General Rate Case in September
14 2000. Although the magnitude of the increase is by no means insignificant, the
15 Company has been able to moderate the rate request through aggressive cost
16 control initiatives and sizeable reductions in net power costs. Even with the price
17 increases proposed in this case, PacifiCorp's service remains an exceptional value
18 when measured against other utilities within the state, across the West, and
19 throughout the nation. Essentially, this filing promotes the Company goal of
20 being allowed to earn an allowed rate of return on prudent investment.

21 **Q. How does the rate relief requested here compare with the rates determined in**
22 **the September 2000 General Rate Case?**

23 A. The current request reflects a number of changes since the filing of the 2000

1 General Rate Case. The major factor has been the ongoing investment required to
2 support continued customer and load growth in Utah. Since the last rate case
3 filing, the Gadsby Peak generators have been added to rate base, there has been ongoing
4 investment in existing plant, and there has been significant investment to
5 distribution systems along the fast growing Wasatch front area. This investment
6 level will continue as we strengthen a rapidly growing system.

7 These additions to rate base show our commitment to invest to support
8 growth in Utah. As discussed in detail in Mr. Davis's testimony, Utah is
9 PacifiCorp's fastest growing state and it is essential that the Company invests to
10 support this growth.

11 In addition, Utah's share of the total PacifiCorp system has increased from
12 around 37.0 percent in September 2000 to 39.2 percent as of March 2003. Under
13 the rolled-in allocation method previously adopted by this Commission, this
14 means that Utah picks up a higher proportion of system operating costs.

15 **Q. Apart from system growth and investment are there other reasons for the**
16 **requested revenue increase in this Rate Case Filing?**

17 **A.** Yes. In addition, to increased costs relating to the operation and development of
18 the Utah system, the Company is also facing cost increases to its pension and
19 insurance costs as explained in the testimony of Mr. Rosborough and
20 Ms. Cartwright. These increases are driven by external conditions, as discussed
21 later in my testimony and are not unique to PacifiCorp. The Company is also
22 requesting an increase in return on equity from the current 11.00 percent rate to
23 11.50 percent. As Dr. Hadaway explains in his testimony, this is a reasonable

1 point value for PacifiCorp's cost of equity. Finally, amortization of regulatory
2 assets and transition plan expenses ordered in previous rate cases also increase the
3 revenue requirement.

4 At the same time, the Company is proposing to reduce normalized power
5 costs from \$590 million in the September 2000 General Rate Case to about \$522
6 million system-wide, which represents a \$26.1 million reduction in power costs
7 for Utah customers. As discussed in Mr. Widmer's testimony, much of this
8 reduction is due to reduced loads elsewhere in the PacifiCorp system. This
9 reduction in total system loads has created a position where PacifiCorp has been
10 able to reduce its need to purchase additional power. While these net power costs
11 have been reduced, these have been offset by Utah's increase in its share of the
12 total PacifiCorp system.

13 **Q. What are the Company's specific objectives in filing this rate case?**

14 A. The Company's objectives are to: (1) recover cost increases driven by the
15 increased load growth in Utah, (2) recover cost increases driven by external
16 conditions; (3) improve financial strength to maintain infrastructure and ensure
17 reliable service, including an increase in the return on equity to reflect the
18 increased risks associated with operating in Utah; and (4) reset and reduce power
19 costs. In my testimony, I address each of these objectives separately.

20 **Increased Load Growth in Utah**

21 **Q. Please explain what you mean by "cost increases driven by the increased load**
22 **growth in Utah."**

23 A. Since the last rate case filed in Utah, the Company has seen continued load

1 growth in Utah. This is explained in more detail in the testimony of Mr. Davis.
2 Essentially the Company continues to see both a growth in customer numbers and
3 a growth in the amount of energy that customers are using on average. This
4 requires the Company to invest in its systems to ensure that they are able to
5 support this increased demand.

6 In addition, as supported by Mr. Davis's testimony and exhibits, over the
7 ten year period from 1993 through 2002 while Utah's energy usage has grown
8 about 40 percent, its contribution to the summer peak has grown by more than 70
9 percent. This creates a situation where the network has to be expanded at a rate
10 that exceeds the underlying growth in energy sales.

11 The Company is also seeing the SG allocation factor for Utah increase by
12 around 2.2 percent. This means that Utah is using a greater percentage of the total
13 PacifiCorp system and therefore is picking up a higher allocation of overall costs.
14 As noted by Mr. Davis, the extent of this growth has been magnified as a result of
15 the economic conditions in other states.

16 **Externally Influenced Costs**

17 **Q. Please elaborate on what you mean by "cost increases driven by external**
18 **conditions."**

19 A. Recently, the Company has seen dramatic increases in insurance costs, pension
20 costs, and costs related to health insurance. External factors, such as the
21 downturn in the financial markets and the impacts arising from the events of
22 September 11, 2001, are driving the increases in these costs. Although the
23 Company has mitigated some of the impact of those increases with internal cost

1 control initiatives, those externally driven costs are largely unavoidable. Rising
2 costs in these areas are not unique to PacifiCorp or even to the utility sector. The
3 scale of the Company's operations means that personnel-related costs such as
4 pensions and health benefits are significant in terms of the Company's overall
5 costs.

6 **Q. How can you justify asking your customers to pay higher rates?**

7 A. Even with this requested increase, customer prices would be lower than they were
8 in 1985. Taking inflation into account, the proposed prices will be significantly
9 lower, in real terms, than in 1985. This price stability has created a situation of
10 stable and, at times, decreasing power prices, which has undoubtedly been good
11 for the development of the state of Utah. That being said, healthy utilities are
12 critical for economic growth and stability in the state. At this time, it is essential
13 that PacifiCorp receives a rate increase that allows it to earn a fair return on the
14 significant investment that it is making in Utah.

15 PacifiCorp needs to ensure that it can continue to operate a reliable system
16 and provide excellent service, which requires resources and investment. The
17 Company's financial condition deteriorated dramatically because of the Western
18 energy crisis. During that period, the Company incurred \$1 billion in excess net
19 power costs, but will recover less than one third of those costs. Both Standard &
20 Poor's and Moody's cited the high levels of purchased power costs and resulting
21 weaker financial conditions when downgrading PacifiCorp's debt ratings in
22 November 2001. Both agencies continue to have a negative outlook for our
23 ratings.

1 At the same time, we are very aware of the impact that increased prices
2 can have on our customers. Consistent with the Company's record of long-term
3 price stability, we are seeking only the minimum increase necessary to provide
4 recovery for the unavoidable cost increases the Company is facing in this case.
5 The increase will not be effective until January 2004, and would not be collected
6 through increased rates until April 2004, after the excess power surcharge
7 currently in customer bills expires.

8 **Q. What has the Company done to improve the economic health of the**
9 **communities it serves?**

10 A. The Company is very conscious of its responsibility to the State of Utah, its
11 communities, and customers. The competitive rates that the Company provides
12 are among the lowest in the nation and serve to support economic development by
13 making Utah a low cost option for businesses considering locating in Utah. The
14 2003 Annual state-by-state rankings by the U.S. Department of Energy, Energy
15 Information Administration (EIA) based on 2001 data show Utah with the third
16 lowest electric costs in the U.S. The Company also works closely with state and
17 local government agencies on economic and community development.

18 **Q. What efforts has the Company made to control costs?**

19 A. Through its Transition Plan, the Company has made internal cost control one of
20 its highest objectives. As a result, the Company has achieved a total of \$58.5
21 million in transition benefits for its Utah customers by March 2003. Although
22 these savings do not result in an absolute decrease in price, they do help in a
23 meaningful way to offset what would have been a larger increase. The Company

1 has achieved increased efficiencies through many different initiatives, including
2 improved call center operations, new procurement cost savings, and implementing
3 internal process changes.

4 In addition to the formal Transition Plan, cost control is one of the
5 essential planks in the Company's strategy. To accomplish cost control, we have
6 designed our planning and budgeting processes to connect more closely with the
7 regulatory process. For example, we review and analyze all budgets with regard
8 to the level of a particular cost already in rates. In this way, we make visible to
9 our line managers the consequences of cost increases in the form of rate increases.
10 This approach creates a discipline deep within the organization to recognize the
11 impact of even small business decisions on the prices our customers pay.

12 **Q. Have these efficiency gains reduced the Company's customer service level?**

13 A. No. Parallel with its cost control initiatives, the Company has made improved
14 customer service a priority. In fact, the Company was recently recognized for its
15 excellent customer service. In a survey conducted by TQS Research, an
16 independent survey group, PacifiCorp ranked among the top ten utilities in the
17 nation, and was the only Western utility included in the top performers. Many of
18 the commitments made at the time of the merger with ScottishPower addressed
19 improved customer service. PacifiCorp has met or exceeded all of these
20 promises, resulting in better customer service across customer classes. For
21 example, in TQS Survey results, 80 percent of large Commercial & Industrial
22 Customers replied that they were very satisfied with the Company. We are also
23 committed to educating customers about energy efficiency and being a trusted

1 resource to them by offering programs to help reduce energy use. With respect to
2 satisfying the eight customer service guarantees we have made to our customers,
3 the Company's success rate Company wide was 99.9 percent for the twelve
4 months ended March 2003.

5 **Q. What else has the Company done to soften the impact of this rate increase on**
6 **its customers?**

7 A. The Company is attempting to soften the impact on customers in at least two
8 ways. First, PacifiCorp has taken a balanced approach to the revenue requirement
9 requested in this rate case. The Company has voluntarily included in its
10 calculations many of the adjustments contained in the revenue requirement
11 stipulation from the previous rate case. These adjustments include the WAPA
12 Wheeling Contract adjustment ordered in Docket No 99-035-10. In addition, the
13 Company has already stated that it will update its cost of debt during its October
14 filing to reflect an expected reduction in those costs.

15 The Company has also made concerted efforts to manage the peak growth
16 issue in Utah with the introduction of three new demand side management
17 programs in Utah for the summer of 2003. These three new programs have the
18 objective of reducing the consumption of power at peak times, and slowing the
19 growth in peak demand, therefore reducing stresses on the existing infrastructure
20 and limiting the need to purchase expensive peak power.

21 The Company also intends to propose rate design changes as part of this
22 case. One objective of these changes will be to soften the impact of rate changes

1 on customers who use less than average amounts of power, or who use the
2 majority of their power at non-peak times.

3 **Q. What other factors are influencing the Company's current and anticipated**
4 **future costs of providing service?**

5 A. As I previously stated, the Company believes that the ongoing forecasted growth
6 in Utah will continue to drive costs. These costs include the need to acquire or
7 develop additional generation capacity as identified by the Company's Integrated
8 Resource Plan and the current Request for Proposal processes. In addition, as the
9 underlying and peak demand continue to grow faster than in other States, there
10 will be a requirement to continue to enhance the existing power distribution
11 systems. Further, if Utah continues to grow at the rates anticipated, its share of
12 total costs for the PacifiCorp system will increase.

13 In addition, although difficult to quantify, we are continuing to face
14 increased security and risks in doing business in a post-September 11
15 environment. We are very aware that we provide an essential service and that we
16 must protect our critical infrastructure. These costs include not just protection of
17 the physical integrity of the system, but more importantly, threats to cyber-
18 security via the internet and otherwise. The Company is also looking at new
19 requirements for capital investments and improvements. In addition to our
20 integrated resource plan, capital expenditure will be required to continue to
21 enhance our systems, to pursue clean air initiatives, and to achieve the relicensing
22 of hydroelectric facilities across our system.

1 **Q. Why do you think the rate increase you are seeking in this case is**
2 **reasonable?**

3 A. The Company is seeking an increase of \$125 million in its Utah revenues. This
4 is an increase in base rates of around 12.5 percent. In light of the investment that
5 it is making to ensure that the electric system can cope with the rapid growth in
6 Utah and the cost increases that PacifiCorp is incurring, these percentage
7 increases are necessary and reasonable.

8 **Q. If this increase were fully implemented, how would PacifiCorp's rates**
9 **compare to the rates of other utilities?**

10 A. PacifiCorp's prices will remain among the lowest in the United States. Even
11 taking into account the increase requested in this filing, PacifiCorp will continue
12 to be one of the lowest priced electric utilities in the State (including cooperative
13 utilities), with average rates at the low end of all utilities in the state and rates for
14 industrial customers amongst the lowest in the nation. In addition, customer rates,
15 on average will still be lower than they were in 1985.

16 **Financial Strength, Infrastructure, and Reliable Service**

17 **Q. How did the energy crisis affect the Company's financial position?**

18 A. The Company's financial position deteriorated significantly during and after the
19 energy crisis, and has yet to recover. The Company absorbed over \$700 million
20 in excess power costs incurred during the energy crisis. Those excess net power
21 costs damaged the Company's overall financial condition by reducing
22 profitability and retained earnings, increasing the Company's net debt and
23 financing costs, constraining the level of capital investment, and adversely

1 affecting the Company's capital structure. As an indicator of that decline,
2 ScottishPower's share price has dropped dramatically, from over \$34 in early
3 2000 to \$24.49, the closing price for Scottish Power ADSs at the market close on
4 July 25, 2003.

5 In response to this deterioration in financial condition, the Company
6 temporarily suspended the payment of dividends from PacifiCorp to
7 ScottishPower in the first quarter of 2002. In addition, ScottishPower increased
8 its investment in U.S. assets with an equity infusion of \$150 million in 2002,
9 shoring up PacifiCorp's capital structure to prevent a potential rating agency
10 downgrade.

11 **Q. How will the rate increase sought in this case contribute to PacifiCorp's**
12 **financial health?**

13 A. The Company has focused on providing safe and reliable energy and exceptional
14 customer service at low prices, and at the same time, PacifiCorp, with the
15 assistance of ScottishPower, has taken active steps to maintain its financial ratings
16 in the face of significant financial challenges. The Company now needs
17 additional revenue to maintain critical infrastructure, continue reliable service to
18 customers, and ensure access to needed capital on reasonable terms. Investors
19 tend to invest their money where they can receive at least a reasonable return on
20 that investment; they are unwilling to invest where returns are unreasonably low.

21 **Q. What additional resource needs are projected in the Company's most recent**
22 **Integrated Resource Plan ("IRP")?**

23 A. The Company's current IRP shows a need for an additional 4000 MW over the

1 next ten years. The Company intends to meet this need through a diverse
2 portfolio of resources, including renewables, demand side management (DSM)
3 initiatives, and thermal baseload and peaking units.

4 **Q. What is the Company's current rate of return and how does that compare to**
5 **the request in this application?**

6 A. PacifiCorp is currently earning a normalized return on equity of only 5.58 percent
7 in Utah, as described in Mr. Weston's testimony. This is considerably below the
8 11.00 percent authorized for the Company in its most recent Utah rate case, and
9 falls substantially short of the 11.50 percent return on equity supported by
10 Dr. Hadaway's testimony in this proceeding. Dr. Hadaway's testimony indicates
11 a range of appropriate levels of return on equity from 11.0 to 12.0 percent. Given
12 its risk profile, the Company is requesting that the Commission approve a return
13 on equity of 11.50 percent, which is in the middle of the range and somewhat
14 higher than the percent return requested by the Company in the 2000 Rate Case.

15 **Q. Please explain why the Company is requesting an increase in the return on**
16 **equity above the level requested in the 2000 Rate Case.**

17 A. In the wake of the energy crisis, all Western utilities face additional risk and
18 uncertainty. The volatility of the Western energy markets during the energy
19 crisis, and the collapse of certain energy companies following the crisis have
20 given many the impression that the electric utility industry remains unstable. The
21 current investigations and reports of wrongdoing during the crisis have further
22 strengthened that impression. FERC investigations into the Western Energy
23 Crisis continue and these ongoing proceedings continue to contribute to a difficult

1 environment. As such, a return on equity in the mid-point of Dr. Hadaway's
2 range is essential to attract capital at reasonable cost from skittish financial
3 markets for needed investments in new resources to meet customers' demand. In
4 addition to these general Western utility industry risks, PacifiCorp faces
5 additional risks associated with operating in Utah, as is apparent from the current
6 Multi-State Process, which is aimed at resolving cost allocation differences
7 between each of the states. These allocation methodologies create not only a
8 situation where there is a recovery gap on the reasonable and prudent expenditure
9 incurred by the Company on a system-wide basis. It also creates increased risks
10 for investors going forward at a time when the Company needs to add additional
11 resources to meet future demand for investment that is created by strong
12 underpinning growth.

13 **Q Are there any other issues specific to Utah?**

14 A Yes. I have already mentioned the need of PacifiCorp to invest in the
15 development of the system going forward. Within this integrated system, Utah is
16 the fastest growing state and will require significant investment going forward. In
17 order to enable the Company to be in a position to make this investment, it is
18 essential that the Company is an attractive proposition to investors. An increase
19 in ROE from 11.0 percent to 11.5 percent would enable this attraction of capital.

20 **Net Power Costs**

21 **Q. Please explain how power costs fit into this filing.**

22 A. This filing resets power costs at new, post-energy crisis levels. Mr. Widmer's
23 testimony will demonstrate that Utah's allocated share of baseline power costs has

1 decreased by \$67 million from the 2000 Rate Case to this case.

2 **Q. What allocation methodology has the Company used to develop revenue**
3 **requirement?**

4 A. In accordance with prior Commission orders, the Company has used the Rolled-In
5 methodology, pending the outcome of the Multi-State Process.

6 **Q. Should the Company file for a price increase in one state before cost**
7 **allocation issues among the states are resolved in the Multi-State Process?**

8 A. Yes. Although the Multi-State Process is progressing toward resolution on how
9 best to allocate costs and address each state's energy policies and preferences in a
10 manner that does not affect other states, the process is not yet complete. Until the
11 participants in that process work out those issues, we continue to operate under
12 the Rolled-In allocation methodology that has been in place now for many years.

13 **Introduction of Witnesses**

14 **Q. Please list the Company witnesses and provide a brief description of their**
15 **subject matter.**

16 A. The Company witnesses filing direct testimony are:

17 **Samuel C. Hadaway**, FINANCO, Inc. will testify concerning the Company's
18 return on equity. Based on a combination of Discounted Cash Flow (DCF) and
19 Risk Premium analysis, as well as a review of the current market, the electric
20 utility industry, and company-specific factors, Dr. Hadaway proposes a point
21 value for PacifiCorp's cost of equity of 11.50 percent. He will also present the
22 percentage of PacifiCorp's capital structure related to long-term debt, preferred
23 stock, and common equity.

1 **Bruce N. Williams**, Treasurer, will testify concerning the Company's cost of debt
2 and preferred stock. Mr. Williams will show the Company's embedded cost of
3 long-term debt to be 6.510% and the embedded cost of preferred stock to be
4 5.800%.

5 **J. Ted Weston**, Regulation Manager, will present the Company's overall revenue
6 requirement based on twelve months ended March 2003 normalized results of
7 operations. The allocation method used is the Rolled-In method. Mr. Weston
8 will present the normalizing adjustments to actual test period costs related to
9 revenue, operation and maintenance expense, net power costs, depreciation and
10 amortization, taxes and rate base.

11 **Reed C. Davis**, Director, Planning, will testify as to the changing load factors and
12 load shape within Utah. He will explain how Utah's growth relates to the other
13 states in the PacifiCorp system and how the changing underlying and peak growth
14 in Utah is driving the overall system demand. He will also provide a view of
15 future system growth in Utah relative to the other states.

16 **Mark T. Widmer**, Regulation Manager, will testify regarding PacifiCorp's net
17 power costs. Mr. Widmer will describe the calculation of net power costs. Mr.
18 Widmer will also explain how Utah-allocated net power costs in this filing have
19 been reset and are lower than the level now included in base rates.

20 **William Eaquinto**, Vice President, Hydro Re-Licensing will testify to the re-
21 licensing processes followed and decisions reached by the Company on five
22 specific hydro re-licensing projects that were completed during the test period.

1 **Daniel J. Rosborough**, Director of Employee Benefits, will testify regarding the
2 Company's increased pension and employee benefit costs.

3 **Dawn T. Cartwright**, Risk and Insurance Manager will address the increase in
4 the Company's insurance costs and the strategies developed to mitigate these cost
5 increases. Ms. Cartwright's testimony will describe how these cost increases
6 affect PacifiCorp and how PacifiCorp proposes to recover these increased
7 insurance-related costs.

8 **Larry O. Martin**, Director, Tax, will testify in support of the Company's request
9 to receive cost recovery for IRS Settlement payments that have been made within
10 the test period and that relate to tax payments that have not been collected through
11 rates.

12 **Mark R. Tallman**, Origination Director, Commercial and Trading will provide a
13 comparison between the Gadsby plant and the RFP responses received by the
14 Company and show that the plant was the best resource choice.

15 **J. Rand Thurgood**, Managing Director, Resource Development, will discuss the
16 construction and operation of the Gadsby plant, including the facts that it was put
17 into commercial service ahead of schedule and under budget and that it is
18 providing service to Utah customers.

19 **Q. Does this conclude your testimony?**

20 **A. Yes.**

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APPLICATION OF PACIFICORP)	
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PROPOSED ELECTRIC RATE)	OF J. TED WESTON
SCHEDULES & ELECTRIC)	
SERVICE REGULATIONS)	
)	

JULY 2003

1 **Q. Please state your name and business address.**

2 A. My name is Ted Weston. My business address is, One Utah Center, Suite 2300,
3 201 South Main Street, Salt Lake City, Utah, 84111-2300.

4 **Qualifications**

5 **Q. What is your current position at PacifiCorp (the Company) and your**
6 **previous employment history with the Company?**

7 A. I am currently employed as the Manager of the Revenue Requirement section of
8 the Regulation Department. I joined the Company in 1983, and I have held
9 various accounting and regulatory positions prior to my current position.

10 **Q. What are your responsibilities?**

11 A. My primary responsibilities include the development, calculation and justification
12 of revenue requirement related issues, which support the Company's regulated
13 earnings and interjurisdictional cost allocations in the Company's retail
14 jurisdictions.

15 **Q. What is your educational background?**

16 A. I received a Bachelor of Science Degree in Accounting from Utah State University
17 in 1983. In addition, I have also attended various educational, professional and
18 electric industry seminars during my career at the Company.

19 **Purpose of Testimony**

20 **Q. What is the purpose of your testimony in this proceeding?**

21 A. The purpose of my testimony is to present the Company's results of operations for
22 the twelve months ended March 31, 2003 with limited known and measurable
23 adjustments through January 1, 2004. My testimony presents evidence that based

1 on its normalized results of operations for this test period; PacifiCorp is earning
2 an overall return on equity (ROE) in Utah of 5.58 percent. This return is less than
3 the ROE currently authorized by the Utah Public Service Commission (the
4 Commission) and less than what is required to provide a fair and equitable return
5 for the Company's shareholders. An overall price increase of \$128.4 million is
6 required to produce the 11.50 percent ROE supported by Dr. Hadaway's
7 testimony. This overall price increase is subject to adjustment in the Company's
8 October 15, 2003 filing. In support of this conclusion, I introduce and describe
9 the Company's Utah Results of Operations Report for the twelve months ended
10 March 31, 2003 ("base test year" or "base test period") as updated with known
11 and measurable adjustments through January 1, 2004 ("adjusted test year"). In
12 describing this report, I indicate the sources of the base data, and describe certain
13 normalizing adjustments.

14 **Q. Why does your testimony refer to both a "base test year" and an "adjusted**
15 **test year"?**

16 **A.** According to the Stipulation approved by the Commission in this docket, the
17 parties agreed that the "base test period" for this general rate case is the 12-month
18 period ended March 31, 2003. The parties also agreed however, that parties may
19 propose "annualizing, normalizing and known and measurable adjustments" to the
20 base test year with known and measurable adjustments limited to those that reflect
21 changes that have occurred or will occur prior to January 1, 2004. Consistent with
22 the terms of the Stipulation, I present the Results of the Operations for the base

1 test period ending March 31, 2003 with known and measurable adjustments
2 through January 1, 2004.

3 **Results of Operations**

4 **Q. Please explain the exhibits accompanying your testimony.**

5 A. Exhibit UP&L____(JTW-1) is a page that summarizes the Company's Utah Results
6 of Operations Report. Exhibit UP&L____(JTW-2) consists of the Company's Utah
7 Results of Operations Report for the twelve-month base test period ended March
8 31, 2003 adjusted for known and measurable changes through January 1, 2004.
9 Total Utah results will be the subject of my testimony. I will hereafter refer to this
10 exhibit as the "Results" or the "Report".

11 **Q. What allocation methodology has the Company used to develop its revenue**
12 **requirement calculations in this proceeding?**

13 A. The Company used the Rolled-In methodology, pending the outcome of the Multi-
14 State Process (MSP). Until there is a resolution to MSP, we continue to operate
15 under the Rolled-In allocation methodology that was ordered by the Utah
16 Commission in Docket No. 97-035-04.

17 **Q. Please describe the contents of the Utah Results of Operations Report.**

18 A. The Results of Operations Report, which was prepared under my direction, details
19 revenues, expenses and rate base assigned to the Company's Utah jurisdiction
20 using the Rolled-In allocation method. The Report provides twelve-month totals
21 for revenues and expenses and shows rate base as an average of beginning period
22 and end of period rate base. Operating results for the period are presented in
23 terms of both return on rate base and return on equity. The Report begins on page

1.0 with a summary starting in the left-hand column 1 with Utah Unadjusted Results then summarizes normalization and proforma adjustments in column 2 to sum to the Total Normalized Results in Column 3. The unadjusted results (Column 1) are a product of total Company cost multiplied by Rolled-In allocation factors derived from weather-normalized loads. Column 2 combines and summarizes the normalizing adjustments that are necessary to reach the “Total Normalized Results” in Column 3. These normalizing adjustments include normalization for commission ordered adjustments from prior dockets, unusual items that occur during the test period, and annualization of changes that occurred during the test period. Proforma adjustments normalize known and measurable items that will occur on or before January 1, 2004. Column 4 shows the increase in Utah revenues that would be required for the Company to earn an 11.50 percent return on equity from its Utah operations. Column 5 reflects the Utah normalized results with this revenue increase included. For comparison purposes, page 1.0 reflects returns on rate base and equity for both the unadjusted and normalized results.

The unadjusted results allocated to Utah according to the Rolled-In allocation method are detailed by FERC account in Tab 2. Supporting documentation for the data in Tab 2 is provided under Tabs B1 through B20. The total column of the unadjusted results on page 2.2 corresponds to the actual data recorded in the Company’s accounting records during the base test period. The normalizing adjustments, which are required to smooth the impact of any unusual events, which occurred during the base test period, are identified on page 1.1,

1 supporting documentation for columns two and four is contained in Tabs 3
2 through 9. The calculation of the Rolled-In allocation factors is described under
3 Tab 10.

4 **Q. What conclusions do you draw from the Results of Operations summary**
5 **presented on page 1.0?**

6 A. I observe that, as detailed in Column 4 of page 1.0, an overall price increase of
7 \$128.4 million is required to produce the 11.50 percent ROE supported by
8 Dr. Hadaway's testimony. However, because of the Stipulation, which caps the
9 total recovery the Company can seek in this proceeding, the Company is only
10 seeking recovery of \$125.0 million. The Company will update its overall price
11 increase request in its October 15, 2003 filing.

12 **Q. Please explain the primary elements of the Company's proposed price**
13 **change.**

14 A. Compared to the costs included in current Utah prices there are significant
15 changes to several key elements of the revenue requirement. The largest
16 component of the proposed price increase is driven by Utah load growth and
17 infrastructure additions to support that growth. In Docket No. 01-035-01, Utah
18 net plant was \$2.5 billion; today it is over \$2.9 billion an increase of over \$436
19 million. This plant increase is driven by two components—new plant, which
20 represents approximately \$370 million, and the allocation impact of Utah load
21 growth. This new plant includes Utah's share of the \$70 million for the Gadsby
22 Peak, \$66 million in hydro re-licensing projects, and over \$94 million of new
23 infrastructure to serve load along the Wasatch Front. With respect to Utah load

1 growth, the System Generation factor, which is weighted 75 percent demand and
2 25 percent energy, has grown from 37 percent in the last rate case to 39.2 percent.
3 This growth in relationship to the other states allocates an additional \$66 million
4 of rate base to Utah. The \$436 million of additional rate base and associated
5 depreciation expense account for \$67 million of the requested price change. The
6 second largest component is pensions and employee benefits, which account for
7 \$14 million of the increase. Changes to the insurance industry have resulted in an
8 increase in insurance premiums and uninsured losses, which accounts for \$11
9 million of the price increase.

10 **Development of Base Data (Unadjusted Results)**

11 **Q. Please explain the process for compiling the base data used in the Utah**
12 **Results of Operations Report.**

13 A. The revenue, expense and rate base data which comprise the unadjusted Results of
14 Operations is extracted directly from the Company's accounting system and has
15 been summarized under Tabs B1 through B20. The extraction process is largely a
16 matter of downloading information from computer files.

17 **Q. Do the Company's unadjusted Results of Operations for the twelve months**
18 **ended March 2003 provide a reasonable basis for setting Company prices?**

19 A. No. The base test year data reflects the operating environment and the unique set
20 of circumstances that occurred during that twelve-month period. It is a fair
21 depiction of actual results for the period, but is not appropriate as a predictor of on
22 going Company performance, which should be the basis of Company prices. To
23 adequately reflect results on a going-forward basis, it is necessary to make certain

1 adjustments to reflect normal conditions. These adjustments annualize specific
2 events in the test period or normalize unusual events.

3 **Normalizing Adjustments**

4 **Q. Please describe what you mean by normalizing adjustments.**

5 A. The following section uses the term “normalizing adjustment” in a generic sense
6 to refer to both annualization of in-period events and normalization of unusual
7 events. In reporting results of operations, it is the Company’s goal to develop a
8 “typical” test period, free from effects of unusual events. To accomplish this goal,
9 normalization adjusts for out-of-period events and the impact of unusual, non-
10 recurring events, such as one-time write-offs. Adjustment 3.7, Reverse
11 Contingencies, is an example of the normalization of a nonrecurring event.
12 Annualization is also required to reflect the effect of changes that occur partway
13 through the test period. For example, a wage increase that takes place in March
14 should be adjusted to reflect a full 12-month impact.

15 Adjustments need not be restricted to events that occurred within the test
16 period. In order to match prices with anticipated conditions in the rate-effective
17 period, it is necessary to reflect significant known and measurable out-of-period
18 adjustments in the ratemaking process. A case in point would be the adjustment
19 to reflect the effects of the recently approved depreciation rates that occurred after
20 the end of the base test period.

21 **Q. Would you explain the normalizing adjustments for the test period?**

22 A. Yes. Page 1.1 is a summary by tab of the adjustments. Supporting detail for each
23 normalizing adjustment is provided in the Report under Tabs 3-9. A brief

1 description and the underlying reason for each adjustment is contained in my
2 testimony. Additional information is provided in the descriptions for each of the
3 adjustments included within the exhibit. For discussion purposes, all adjustments
4 will be presented in pre-tax dollars, where applicable. The income tax effect of
5 each adjustment is calculated and reflected on the summary page following each
6 tab.

7 **Q. Please explain the revenue adjustments summarized under Tab 3, page 3.0.**

8 A. **Weather Normalization** (Adjustment 3.1) – The weather normalization
9 adjustment removes from test period revenue the effects of weather or temperature
10 patterns that were measurably different than normal, as defined by 30-year
11 historical studies by the National Oceanic & Atmospheric Administration. Only
12 residential and commercial sales are considered weather sensitive. Industrial sales
13 are more sensitive to specific economic factors. This adjustment increases Utah
14 residential revenues by \$1,776,738 and reduces commercial revenues by
15 \$3,017,035. Test period state load data used in the calculation of jurisdictional
16 allocation factors have also been temperature normalized.

17 **Effective Price Change** (Adjustment 3.2) – The effective price change
18 adjustment increases revenues by \$444,711. This adjustment annualizes any
19 contract changes, including special contracts expiring, with customers returning to
20 tariff schedules.

21 **Revenue Normalizing** (Adjustment 3.3) – This adjustment normalizes test
22 period revenues by removing out-of-period adjustments. It also removes the
23 credit from the Centralia gain that customers received on their bills recorded in

1 general business revenues. The adjustment decreases Utah situs revenues by
2 \$2,525,237.

3 **Special Revenue Reclassification** (Adjustment 3.4) – Historically, the revenues
4 from many of the special contracts were allocated system-wide. All of these
5 below-tariff or non-tariff contracts have, or will soon, expire. Most have returned
6 to standard tariff or have been renewed at tariff-equivalent prices and there is no
7 need to treat them as system revenue credits. Adjustment 3.4 reverses all system-
8 allocated special contract revenues from the test period and direct-assigns those
9 revenues to the appropriate states. This reclassification increases Utah allocated
10 revenues by \$12,587,054. The revenue difference between the special contract
11 rate and the standard tariff rate for the affected Utah customers was accounted for
12 in Adjustment 3.2.

13 **USBR/UKRB Discount** (Adjustment 3.5) – Under contract with PacifiCorp, the
14 U.S. Bureau of Reclamation (USBR) and the Klamath Basin Water Users'
15 Protective Association (UKRB) receive a discounted tariff in exchange for their
16 water rights. The contracts preserve the Company's interests in three hydro
17 projects on the Klamath River. Because all customers share in the benefits of the
18 hydro production from these plants, the PacifiCorp Interjurisdictional Taskforce
19 on Allocations (PITA) agreed it was appropriate that the costs should be shared in
20 the same way. This adjustment treats the discount as a cost of PacifiCorp's entire
21 hydro system rather than as a state specific-cost. This increases Utah's allocated
22 share of hydro expense by \$4,091,897. This treatment is consistent with the
23 treatment approved in the Docket No. 01-035-01.

1 **SO2 Emission Allowances** (Adjustment 3.6) – Over the years, PacifiCorp's
2 annual revenues from the sale of emission allowances have been very uneven.
3 Thus, the level of emission allowance sales in any particular year is likely not to
4 reflect the normalized, ongoing level of revenue from such sales. In addition,
5 recognizing SO2 revenues in the year of the sale provides all the benefits to
6 current customers at the expense of customers in the future. Therefore, the
7 Company's approach is to amortize these allowance sales over a four-year period.
8 This is the same treatment used by the Company and accepted by the Commission
9 in Docket No. 01-035-01. The unamortized gain is included as a reduction to rate
10 base. Adjustment 3.6 reduces operating expense by \$1,501,327, Utah's allocated
11 share of the SO2 emission allowance amortization, and reduces rate base by
12 \$1,459,538 to reflect the unamortized gain.

13 **Reverse Contingencies** (Adjustment 3.7) – During the late nineties, an accrual
14 was set up on the books for a potential liability arising from pool contract
15 disputes. In 2002 the disputes were settled without PacifiCorp incurring any
16 liability. The wholesale sales accrual that was set up in prior periods was reversed
17 during September 2002, overstating test period revenues. In 2001, the Company
18 also established contingencies for several other customers that were reversed
19 during the test period. This adjustment removes the non-recurring revenue
20 associated with these prior period reversals, reducing Utah revenues by
21 \$8,035,679.

22 **Q. Please explain the O&M adjustments summarized under Tab 4, page 4.0.**

23 **A. Customer Service Deposits** (Adjustment 4.1) – As specified in Utah Electric

1 Service Regulation No. 9, the Company pays interest on customer service
2 deposits. These deposits are treated as a reduction to rate base and the interest is
3 treated as an expense of electric operations. Absent this adjustment, the interest
4 true up, Adjustment 7.1, would nullify any recovery of customer service deposit
5 interest. This treatment was approved in Docket No. 97-035-01 and each
6 subsequent case. This adjustment increases Utah operating expenses by \$233,815
7 and reduces rate base by \$5,371,405.

8 **Remove LTIP Expense** (Adjustment 4.2) – This adjustment removes the costs of
9 PacifiCorp’s executive stock option plan, (LTIP or Long Term Incentive Plan) in
10 accordance with the Commission’s order in Docket No. 97-035-01. This
11 adjustment reduces Utah operating expense by \$111,776.

12 **Severance Accrual** (Adjustment 4.3) – During the base test period, the transition
13 plan regulatory asset was reduced to reflect more current expectations associated
14 with employee severance costs. This entry reduced the asset balance by crediting
15 the asset and debiting expense. Adjustment 4.3 removes the asset write-down
16 from base test period results reducing Utah operating expense by \$2,076,526.

17 **FAS 106** (Adjustment 4.4) – In Docket Nos. 20000-ET-92-50 and 20001-ET-92-
18 22, the Wyoming Commission authorized an accrual method of accounting for
19 FAS 106 expenses (post-retirement benefit costs). The order authorizing deferral
20 treatment for the difference between accrual and pay-as-you-go was established
21 for no more than three years with amortization of the remaining balance to occur
22 over the next seven years. The amortization of the deferred balance was
23 completed in December 2002.

1 Because this amortization should be direct assigned to Wyoming and the
2 amortization will not continue into the future, Adjustment 4.4 removes the
3 amortization expense from the revenue requirement calculation, which reduces
4 Utah's operating expenses by \$311,163 and reduces amortization expense by
5 \$28,211.

6 **Sale Of Naches Hydro Plant** (Adjustment 4.5) – The USBR has negotiated with
7 the Company to purchase the Naches Hydro Plant and to obtain the associated
8 water rights. While the terms and agreements have been finalized, the sale will
9 not be completed until after the end of the base test period, therefore the
10 transaction was not reflected in unadjusted results. This adjustment normalizes
11 test year revenue requirement by removing annual booked depreciation expense of
12 \$344,105, O&M expenses of \$59,108, and property tax expense of \$25,657,
13 which represents Utah's allocated share of the costs associated with the Naches
14 Plant. The plant investment is removed in Adjustment 8.9 in Tab 8.

15 **Pension and Benefit Adjustment** (Adjustment 4.6) – With the downturn in the
16 capital market, actuarial reports from the adjusted test period indicate the
17 Company's pension fund requires increased contributions that substantially
18 increase pension expense levels on a going-forward basis. In addition to pension
19 and post-retirement benefits, the Company has experienced increases to employee
20 medical, dental and other benefits. Adjustment 4.6 normalizes the base test year
21 pension and benefits to an adjusted test period level. This adjustment increases
22 Utah operating expenses by \$11,003,052.

1 **Blue Sky Program** (Adjustment 4.7) – The Blue Sky Program is designed to
2 encourage voluntary customer participation in the acquisition and development of
3 renewable resources. To protect non-participants from subsidizing this program,
4 this adjustment removes all revenues and expenses associated with this program
5 from the test period. Adjustment 4.7 reduces Utah revenues by \$261,533 and
6 reduces Utah expense by \$362,642.

7 **Miscellaneous General Expense** (Adjustment 4.8) – This adjustment removes
8 from results of operations certain miscellaneous expenses that should have been
9 charged to non-regulated expenses, reducing Utah operating expense by \$380,532.

10 **Property Insurance** (Adjustment 4.9) – During the base test period, property and
11 liability insurance and uninsured losses were over \$43 million. Ms. Dawn
12 Cartwright explains some of the changes to the insurance industry and the impact
13 of those changes on the Company's insurance costs in her testimony. Insurance
14 expense for the adjusted test year is expected to be \$40.6 million, this is \$2.8
15 million lower than actual expense due to a reversal during the base test period of a
16 prior period accounting entry. Adjustment 4.9 decreases Utah's operating expense
17 by \$1,108,611.

18 **FERC Price Cap Accrual** (Adjustment 4.10) – FERC has retroactively adjusted
19 the price cap on energy transactions in California from \$250 per MWH to \$40 per
20 MWH. Based on this action, the Company accrued for a possible net liability of
21 \$17 million associated with those energy trades. Because the outcome of this
22 issue is not known, this adjustment removes the expense from test period results.
23 Adjustment 4.10 decreases Utah operating expense by \$7,589,680.

1 **Noell Kempf Climate Action Project** (Adjustment 4.11) – In Docket No. 99-
2 035-10, the Utah Commission authorized a five-year amortization of the
3 Company’s \$1.75 million participation in this program. This adjustment increases
4 Utah operating expense by \$53,599 and rate base by \$87,475.

5 **General Wage Increase** (Adjustments 4.12 & 4.13) – PacifiCorp has several
6 labor groups, each with different effective contract renewal dates. Adjustments
7 4.12 and 4.13 annualize the effective wage increases received during the base test
8 period for labor charged to operation and maintenance accounts and restates
9 expense as though the wage increase was effective for the entire test year. The
10 annualization was calculated by identifying actual wages for each labor group by
11 month, and applying the negotiated wage increase to the wages for the months
12 prior to the effective contract date. These adjustments also remove wages paid to
13 employees who left during the year. Adjustments 4.12 and 4.13 decrease Utah’s
14 allocated share of operating and maintenance expense by \$2,843,852.

15 **Pro-Forma General Wage Increase** (Adjustments 4.14 & 4.15) – These
16 adjustments normalize labor expenses to better match labor cost during the period
17 the proposed prices will be in effect. It uses the annualized labor from
18 Adjustments 4.12 and 4.13 as the base and adds the scheduled wage increases for
19 the period April 1, 2003 through January 1, 2004 into the test period as of the date
20 they become effective. This adjustment increases Utah’s allocated share of
21 operating and maintenance expense by \$1,538,978.

22 **FICA Adjustment** (Adjustment 4.16) – Effective in 2002, the earnings base for
23 Social Security increased from \$84,900 to \$87,000. This change will increase the

1 Company's expense for Social Security tax. Adjustment 4.16 annualizes this
2 increased expense and also reflects the FICA tax associated with the annualized
3 and pro forma General Wage increases (Adjustments 4.12, 4.13, 4.15 & 4.16).
4 Adjustment 4.16 increases taxes other than income by \$1,254,525 on a Utah basis.

5 **Q. Does your testimony provide a detailed explanation of how the Net Power**
6 **Cost adjustment was calculated?**

7 A. No. The Net Power Cost adjustment normalizes revenues and expenses in a
8 manner consistent with normalized operation of production facilities, as described
9 in Mr. Widmer's testimony. The normalized Net Power Cost developed and
10 explained in Mr. Widmer's testimony is reflected in Tab 5. However, I will
11 explain how the Net Power Cost is reflected in results and also describe several
12 other adjustments that affect power costs.

13 **Q. Please explain the Net Power Cost adjustments summarized under Tab 5,**
14 **page 5.0.**

15 A. **Net Power Cost Study** (Adjustment 5.1) – The Net Power Cost adjustment
16 normalizes steam and hydro power generation, fuel, purchased power, wheeling,
17 and sales for resale in a manner consistent with the contractual terms of sales and
18 purchase agreements. It also normalizes hydro and weather conditions for the
19 adjusted test period, twelve-months ending January 1, 2004, as described in
20 Mr. Widmer's testimony. This study imputes additional revenues to the SMUD
21 sales as ordered in Docket No. 01-035-01. Page 5.1.1 of the Report compares the
22 normalized Net Power Costs developed by Mr. Widmer to the actual test period
23 amounts to determine the amount of the adjustment. The net impact of

1 Adjustment 5.1 is to decrease Utah revenues by \$25,417,733, with an offsetting
2 decrease in operating expense of \$79,093,311.

3 **US Magnesium Replacement Power** (Adjustment 5.2) – Pursuant to the terms of
4 the Utah Commission Order in Docket No. 01-035-38, service to US Magnesium
5 was subject to economic interruption during the months of July and August in
6 2002, and the months of June, July, August, and September in 2003 and 2004.
7 This contract includes an option for US Magnesium to buy through the
8 interruption at market prices. In 2002, US Magnesium exercised its option to buy
9 through, and concurrently, PacifiCorp purchased power in the market to meet US
10 Magnesium's load. The Utah Commission Order also provides that both the cost
11 of serving and the revenues associated with serving US Magnesium, including the
12 cost and revenue associated with the buy-through power, would be direct assigned
13 to Utah.

14 During the base test period US Magnesium was subject to economic
15 curtailment during July and August. On a going-forward basis, US Magnesium
16 will also be subject to economic curtailment during June and September of 2003
17 (in addition to July and August). Their contribution to system peak and energy
18 consumption during what will be the June through September curtailment periods
19 was removed from the calculation of the jurisdictional allocation factors. During
20 the economic curtailment periods, the cost of any buy through purchased power,
21 and the corresponding revenue, are direct assigned to US Magnesium and the
22 Utah Jurisdiction. This adjustment changes the allocation of the \$1,348,920

1 replacement purchase power expense from system allocation to direct assignment
2 (situs) to Utah. This adjustment increases Utah operating expense by \$820,568.

3 **FAS 133** (Adjustment 5.3) – Adjustment 5.3 removes FAS 133 costs from the test
4 period. Effective June 2001, FAS 133 required that all companies recognize
5 derivatives as either assets or liabilities and measure those instruments at fair
6 market value. For financial reporting purposes, the changes in fair market value
7 are booked to either income or expense. Adjustment 5.3 removes the impact of
8 these financial reporting requirements and reduces Utah operation expenses by
9 \$6,050,105.

10 **Trail Mountain Closure Amortization** (Adjustment 5.4) – In March 2001,
11 PacifiCorp closed its Trail Mountain Mine, which supplied coal to the Hunter
12 Plant, a jointly-owned facility. In Docket No. 01-035-02 the Commission
13 approved the deferral of the un-recovered investment associated with the mine and
14 the amortization of these costs over five years, beginning April 1, 2001.

15 Consistent with the Commission's order, in April 2002, two regulatory
16 assets were recorded on the Company books, one for the Trail Mountain Closure
17 costs and the other for the Unrecovered Trail Mountain Investment. These
18 regulatory assets are being amortized over a five-year period beginning April 2001
19 and ending March 2006. The amortization expense is recorded in Account 501,
20 Fuel Expense, however this amortization was removed from the normalized fuel
21 costs included in Adjustment 5.1, Net Power Cost study. Because the normalized
22 Net Power Cost does not include the amortization of Trail Mountain closure costs,
23 Adjustment 5.4 includes PacifiCorp's share of twelve months amortization

1 expense of \$7,935,023. This adjustment also removes the \$385,200 of joint
2 owner payments to PacifiCorp from Account 456, because the joint owners share
3 of amortization expense is not included.

4 In addition, because the regulatory assets were not recorded until April
5 2002 and include the joint owner's portion, it was necessary to correct the balance
6 of the unamortized regulatory asset included in the base test year. Adjustment 5.4
7 increased Accounts 182M and 186M by \$5,935,724 and \$7,911,367 respectively,
8 reflecting the appropriate regulatory asset balance of \$27,772,578 in the adjusted
9 test period.

10 Adjustment 5.4 decreases Utah revenues by \$151,167, increases operating
11 expense by \$3,108,031, and increases rate base by \$5,423,700.

12 **West Valley Lease** (Adjustment 5.5) – On March 5, 2002, PacifiCorp entered
13 into a fifteen-year operating lease agreement with PPM Energy, Inc. ("PPM").
14 The agreement provides PacifiCorp with complete operational control and the
15 entire output of a 200 MW natural gas-fired power plant in West Valley City,
16 Utah. The output of this resource is modeled and reflected in Adjustment 5.1;
17 however, only nine months of lease expense is reflected in the base test period. In
18 addition to the lease expense the Company reimburses PPM for the property taxes
19 associated with this facility. This adjustment annualizes the lease and property tax
20 expense. Adjustment 5.5 increases Utah allocated expense by \$1,556,119.

21 **DSM/Load Curtailment Reversal** (Adjustment 5.6) – During the power crisis
22 the Company initiated load curtailment and conservation programs to mitigate

1 rising power costs. This adjustment removes the final entries from results
2 increasing Utah expense by \$674,407.

3 **WAPA Wheeling Contract** (Adjustment 5.7) – In Docket No. 99-035-10, the
4 Commission ordered PacifiCorp to impute wheeling revenues for the difference
5 between the WAPA contract and the Company’s FERC wheeling tariff rates. This
6 adjustment is made in compliance with that order, increasing Utah revenues by
7 \$2,130,169.

8 **P&M Strike Amortization** (Adjustment 5.8) – In Docket No. 01-035-01, the
9 Commission approved deferral and amortization of the increased costs incurred by
10 the Company due the P&M strike over the six-year term of the new P&M labor
11 agreement. This adjustment increases fuel expense by \$299,449 and rate base by
12 \$948,256.

13 **Q. Please explain the depreciation and amortization adjustments summarized**
14 **under Tab 6, page 6.0.**

15 **A. Annualized Depreciation Expense** (Adjustment 6.1) – This adjustment re-states
16 the test period depreciation expense to a level consistent with average plant
17 balances using the depreciation rates from the 1997 study. Adjustment 6.1
18 increases Utah allocated expense by \$848,391.

19 **Annualized Accumulated Depreciation** (Adjustment 6.2) – Adjustment 6.1
20 annualizes depreciation expense based on March 2002 and 2003 average plant
21 balances. This adjustment reflects the impact of that annualization on the
22 accumulated depreciation balance. Adjustment 6.2 decreases Utah allocated rate
23 base by \$263,209.

1 **Pro Forma Depreciation** (Adjustment 6.3) – This adjustment reflects
2 depreciation expense at the rates included in the Company's new depreciation
3 study that was submitted to the Commission for approval in Docket No. 02-035-
4 12. Adjustment 6.1 applies the depreciation rates from the 1997 study to the
5 average plant balances; this adjustment captures the incremental change in
6 depreciation expense associated with moving to the depreciation rates in the
7 Company's new depreciation study. Adjustment 6.3 decreases Utah allocated
8 expense by \$6,772,343.

9 **Pro Forma Accumulated Depreciation** (Adjustment 6.4) – Adjustment 6.3
10 normalizes depreciation expense using the most recently authorized depreciation
11 rates applied to March 2002 and 2003 average plant balances. This adjustment
12 reflects the impact of that normalization on the accumulated depreciation balance.
13 Adjustment 6.4 increases Utah-allocated rate base by \$2,101,085.

14 **Q. Please explain the tax adjustments summarized under Tab 7, page 7.0.**

15 **A. Interest True-Up** (Adjustment 7.1) – The amount of interest expense included in
16 the test period is a cost of financing rate base through debt securities. Therefore,
17 it is appropriate to synchronize, or true up, the amount of interest expense with the
18 amount of rate base. This true up was accomplished by multiplying the
19 jurisdiction-specific adjusted rate base by the weighted cost of debt. The interest
20 determined in this manner was then compared to the actual interest recorded
21 during the base test period to determine the necessary adjustment. Interest
22 expense is a deduction to taxable income therefore, the revenue requirement
23 impact of the interest true up is reflected as a change in income tax expense.

1 Adjustment 7.1 decreases the interest expense allocated to Utah by \$7,090,843,
2 thereby increasing income tax expense by \$2,691,046.

3 **Wyoming Wind Tax Credit** (Adjustment 7.2) – This adjustment normalizes the
4 federal income tax credit associated with placing the Wyoming wind generating
5 plant into service before December 31, 2001. The credit is based on the
6 generation of the plant. Adjustment 7.2 reduces Utah income tax expense by
7 \$857,347.

8 **Property Tax Adjustment** (Adjustment 7.3) – This adjusts test period property
9 tax expense to a level consistent with plant balances, increased revenues, and
10 property valuations. Adjustment 7.3 increases the property taxes allocated to Utah
11 by \$637,964.

12 **Deferred Income Tax Balance Reclassification** (Adjustment 7.4) – A review of
13 the accumulated deferred income tax balance identified various balances that had
14 inappropriately been combined and allocated on the System Overhead factor.
15 Many of these items were tax differences associated with creating regulatory
16 assets from the previous Utah cases that should have been situs assigned. There
17 were also balances related to the deferred net power costs that should not be
18 included in the revenue requirement calculation. This adjustment breaks out the
19 balance detail and assigns the correct allocation factor to each component
20 increasing Utah rate base by \$33,462,048.

21 **IRS Settlement** (Adjustment 7.5) – During the base test period the IRS completed
22 an audit of PacifiCorp's tax filings from 1989 through 1998. Mr. Larry Martin's
23 testimony explains why the additional tax expense from the audit should be

1 recovered from customers. The Company is proposing that the costs be amortized
2 over a period not to exceed five years. Utah's portion of the additional tax
3 expense was determined by calculating a weighted average of the Income Before
4 Tax factor over that same time frame and applying that weighted IBT factor to the
5 total cost. Utah's share of this expense is \$32.5 million, which amortized over
6 five years, increases Utah current taxes by \$6,491,684 and rate base by
7 \$29,212,577.

8 **Q. Please explain the miscellaneous rate base adjustments summarized under**
9 **Tab 8, page 8.0.**

10 **A. Update Cash Working Capital** (Adjustment 8.1) – This adjustment is necessary
11 to true up the cash working capital for the normalizing adjustments made in this
12 filing. Cash working capital is calculated by taking total operation and
13 maintenance expense allocated to Utah (excluding depreciation and amortization)
14 and adding Utah's share of allocated taxes, including state and federal income
15 taxes and taxes other than income. This total is divided by the number of days in
16 the year to determine the Company's adjusted daily cost of service. The daily cost
17 of service is multiplied by net lag days to produce the adjusted cash working
18 capital balance. Adjustment 8.1 reduces Utah's rate base by \$1,580,371.

19 **Plant Held for Future Use** (Adjustment 8.2) – At the end of fiscal year 2003, the
20 Company determined that specific properties in Plant Held for Future Use should
21 be written off. Adjustment 8.2 removes this investment from results reducing
22 Utah rate base by \$502,353.

1 **APS Combustion Turbine Payment** (Adjustment 8.3) – In Docket No. 97-035-
2 01, the Commission approved a proposal by the DPU that the costs of the APS
3 payment should be shared between customers and shareholders. That sharing is
4 achieved by leaving the annual amortization in results and removing the
5 unamortized balance from rate base. Adjustment 8.3 reduces rate base by
6 \$4,190,898.

7 **Bridger and Trapper Mine** (Adjustment 8.4) – PacifiCorp owns 21.47 percent
8 interest in the Trapper Mine, which provides coal to the Craig Generating Plant.
9 This adjustment is necessary to add the Company's share of Trapper Mine plant
10 investment to rate base, since this investment is in the Company's books in
11 Account 123.1 - Investment in Subsidiary Company. Account 123 is not normally
12 a rate base account. Utah's allocated share increases rate base by \$1,671,174.

13 PacifiCorp owns a two-thirds interest in the Bridger Coal Company, which
14 supplies coal to the Jim Bridger Generating Plant. The Company's investment in
15 Bridger Coal Company is recorded on the books of Pacific Minerals, Inc. (PMI).
16 Because of this ownership arrangement, the coal mine investment is not included
17 in electric plant in service. The normalized coal costs for Bridger Coal Company
18 include the operating and maintenance costs of mining, but provide no return on
19 investment. Therefore, this adjustment is necessary to properly reflect the Bridger
20 Coal Company investment in test period rate base. Utah's allocated share
21 increases rate base by \$21,101,653.

22 **Organizational Cost** (Adjustment 8.5) – This adjustment is to conform to the
23 treatment adopted in Docket No. 97-035-01, which shares merger costs between

1 shareholders and customers by subtracting merger costs from rate base and
2 leaving the amortization expense in results. This adjustment also adjusts tax
3 expense by the shareholders' 50 percent share of merger costs. Adjustment 8.5
4 decreases Utah's rate base by \$1,673,040.

5 **Environmental Settlement** (Adjustment 8.6) - In 1996, PacifiCorp received an
6 insurance settlement of \$33 million for environmental clean-up projects. These
7 funds were transferred to a subsidiary called PacifiCorp Environmental
8 Remediation Company (PERCO). This adjustment is necessary to reflect the
9 insurance proceeds in the test period as a reduction to rate base. The credit will be
10 reduced or amortized over time as PERCO expends dollars on clean-up costs.
11 The expended balance reduces Utah rate base by \$8,779,658. An entry to correct
12 the allocation of customer advances during the base test period increases Utah rate
13 base by \$2,854,130.

14 **Major Plant Additions** (Adjustment 8.7) – This adjustment normalizes the rate
15 base effects of recognizing base year major plant items greater than \$1 million
16 into rate base as if the additions took place at the beginning of the test period. The
17 depreciation expense, reserve balances, and tax impacts are accounted for in
18 adjustments 6.1 and 6.2. Adjustment 8.7 increases rate base by \$50,302,648.
19 Rate base will be updated as part of the October 15, 2003 filing for known and
20 measurable changes.

21 **Proforma Major Plant Additions** (Adjustment 8.8) - This adjustment
22 normalizes major plant additions that are expected to be completed between April
23 2003 and January 1, 2004. More than half of these additions are investment in

1 infrastructure along the Wasatch front to support Utah load growth. The second
2 largest component is hydro re-licensing costs described in Mr. Eaquinto's
3 testimony. Page 8.8.1 details each of the components with estimated completion
4 dates. This adjustment increases Utah rate base by \$130,035,064 and depreciation
5 expense by \$4,589,265.

6 **Sale of Naches Hydro** (Adjustment 8.9) - In March 2003, PacifiCorp received a
7 partial payment for the sale of the Naches hydroelectric facility. The USBR made
8 this payment up front for the purpose of obtaining the water rights while the sale
9 is still being completed. It is expected that the sale will be completed late in
10 2003. The accounting transactions reflecting the sale are not reflected in base test
11 year. This adjustment removes the assets from rate base and adds back the
12 accumulated depreciation. The annual depreciation and O&M expenses are
13 removed in Adjustment 4.5 in Tab 4. This adjustment decreases Utah rate base by
14 \$1,692,599.

15 **System Benefit Charge** (Adjustment 8.10) - This adjustment removes from
16 results of operations the deferred regulatory assets relating to the Utah DSM
17 programs that are part of the proposed system benefits charge. This will reduce
18 Utah rate base by \$6,740,784.

19 **Q. Are there any previous Commission-ordered adjustments that have not been**
20 **reflected in these results.**

21 **A.** Yes. I have excluded two adjustments from the adjusted test period results that
22 were previously ordered. They are the dis-allowance of one third of the Customer

1 Service System and an allocation of a portion of the Company's postage expense
2 below-the-line.

3 **Q. Would you describe each of these adjustments and why it is no longer**
4 **appropriate to include them in results?**

5 A. Yes. I would like to briefly explain the Customer Service System adjustment. At
6 the time of the Utah Power, Pacific Power merger both companies had their own
7 customer billing systems. Pacific Power's system was called Customer
8 Information Accounting System (CIAS). Utah Power's system was called
9 Customer Accounting System (CAS). Both divisions continued to use their
10 separate systems for an additional eight years after the merger. By the mid-
11 nineties, the supporting software for these systems was outdated, making it
12 necessary to replace them. If the Company was going to replace these legacy
13 systems, it made good sense to have and maintain only one customer billing and
14 information system rather than two. So in 1996, the Company implemented the
15 new Customer Service System (CSS). In the 97-035-01, case the DPU raised
16 three main concerns about this new billing system. First, the system was designed
17 to handle over six million customers when the Company only had slightly over
18 one million customers. Second, the system was designed to handle sales and
19 marketing activities. Third, customer service costs has increased due to this new
20 system.

21 While CSS has the capacity to handle six million customers, this
22 incremental capacity did not come at additional cost to the Company. Memory is
23 available at almost no additional cost. The best comparison is a Microsoft Excel

1 spreadsheet. While each Excel is designed with the maximum number of sheets
2 of 255 and each sheet has 65,536 rows and 256 columns, few if any applications
3 fully utilize all this capacity. But Microsoft does not offer discounts based on the
4 number of tabs used since the incremental cost of this additional capacity doesn't
5 cost any more. Similarly, CSS additional capacity was available at almost no
6 additional cost.

7 The second concern was that the system was designed to handle sales and
8 marketing activities. CSS was designed to generate electric customer's bills. It
9 has never been used for sales and marketing activities. PacifiCorp electric
10 operations have not incurred any CSS incremental costs for sales or marketing
11 activities.

12 The final issue raised was that the cost to customers has increased. While
13 this is true, that replacing two completely amortized systems with a new system
14 increased costs. It is important to note that doing nothing with the old systems
15 was not an option, they had to be replaced. That additional cost to replace two old
16 outdated legacy systems with a new customer information system for the total
17 Company was the prudent decision.

18 To summarize the additional customer capacity came with little if any
19 incremental cost. The Company is not using CSS for sales and marketing
20 activities. Finally the legacy systems had to be replaced which did increase costs
21 to customers. CSS is the Company's customer accounting and information
22 system and should be paid for by customers.

1 **Q. Why do you believe it is no longer necessary to allocate a portion of postage**
2 **costs below the line?**

3 A. In Docket No. 97-035-01, the DPU was concerned that PacifiCorp was
4 subsidizing some of its non-regulated affiliates by including bill stuffers in its
5 monthly bills. While the Commission agreed that this practice added no costs to
6 customers it determined that it was an unfair competitive advantage to the
7 affiliates. An adjustment was prepared based on the ratio of the inserts for the
8 non-regulated affiliates to the total bill inserts. This percentage was then applied
9 to total postage costs with the product excluded from the Company's revenue
10 requirement calculation. Since the ScottishPower merger most of these affiliates
11 no longer exist and with the reorganization PacifiCorp is no longer the parent
12 Company, but sister to any remaining companies. PacifiCorp does not include bill
13 stuffers for any non-regulated activities; therefore it is no longer necessary or
14 appropriate to make this adjustment.

15 **Q. Does this conclude your testimony?**

16 A. Yes.

PacifiCorp
Exhibit UP&L _____(JTW-1)
Docket No. 03-2035-02
Witness: J. Ted Weston

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Direct Testimony of J. Ted Weston
Utah Results of Operations Summary

July 2003

PACIFICORP
State of Utah - Electric Utility
Actual, Adjusted & Normalized Results of Operations
Twelve Months Ended March 2003

	(1) Unadjusted Results	(2) Normalizing Adjustments	(3) Total Normalized Results	(4) Price Change	(5) Results with Price Change
1 Operating Revenues:					
2 General Business Revenues	925,574,542	6,766,143	932,340,685	128,373,894	1,060,714,579
3 Interdepartmental	(41)	53	12		
4 Special Sales	410,123,046	(25,679,267)	384,443,779		
5 Other Operating Revenues	44,353,718	(3,556,642)	40,797,076		
6 Total Operating Revenues	1,380,051,265	(22,469,713)	1,357,581,552		
7					
8 Operating Expenses:					
9 Steam Production	252,943,792	24,325,297	277,269,089		
10 Nuclear Production	-	-	-		
11 Hydro Production	9,811,980	3,991,900	13,803,880		
12 Other Power Supply	497,928,316	(102,499,665)	395,428,650		
13 Transmission	38,703,606	(1,232,140)	37,471,466		
14 Distribution	35,705,038	(316,225)	35,388,812		
15 Customer Accounting	39,901,780	(7,754,554)	32,147,226	666,814	32,814,040
16 Customer Service & Info	5,215,909	(11,485)	5,204,424		
17 Sales	287,303	-	287,303		
18 Administrative & General	126,953,562	6,655,665	133,609,227		
19 Total O&M Expenses	1,007,451,286	(76,841,207)	930,610,079		
20 Depreciation	139,787,137	(1,678,792)	138,108,345		
21 Amortization	21,894,085	(28,211)	21,865,874		
22 Taxes Other Than Income	40,873,941	1,866,832	42,740,774	381,270	43,122,044
23 Income Taxes - Federal	13,664,720	26,692,765	40,357,485	42,540,826	82,898,311
24 Income Taxes - State	3,045,017	2,861,491	5,906,507	5,780,592	11,687,099
25 Income Taxes - Def Net	7,634,183	(894,980)	6,739,203		
26 Investment Tax Credit Adj.	(4,876,135)	-	(4,876,135)		
27 Misc Revenue & Expense	(1,291,444)	(1,267,512)	(2,558,956)		
28 Total Operating Expenses:	1,228,182,791	(49,289,615)	1,178,893,176	49,369,503	1,228,262,678
29					
30 Operating Rev For Return:	151,868,474	26,819,902	178,688,376	79,004,391	257,692,768
31					
32 Rate Base:					
33 Electric Plant In Service	4,920,007,012	192,509,413	5,112,516,425		
34 Plant Held for Future Use	1,219,417	(566,234)	653,184		
35 Misc Deferred Debits	109,518,747	(13,251,908)	96,266,838		
36 Elec Plant Acq Adj	39,476,121	-	39,476,121		
37 Nuclear Fuel	-	-	-		
38 Prepayments	4,126,651	-	4,126,651		
39 Fuel Stock	23,469,730	(9,219)	23,460,512		
40 Material & Supplies	36,975,184	-	36,975,184		
41 Working Capital	34,646,356	(1,580,371)	33,065,985		
42 Weatherization Loans	23,099,729	-	23,099,729		
43 Misc Rate Base	6,738,222	-	6,738,222		
44 Total Electric Plant:	5,199,277,170	177,101,681	5,376,378,851	-	5,376,378,851
45					
46 Rate Base Deductions:					
47 Accum Prov For Deprec	(1,876,249,202)	2,837,911	(1,873,411,291)		
48 Accum Prov For Amort	(93,903,216)	8,355,031	(85,548,185)		
49 Accum Def Income Tax	(461,794,317)	63,859,761	(397,934,556)		
50 Unamortized ITC	(239,686)	-	(239,686)		
51 Customer Adv For Const	(8,947,210)	2,854,130	(6,093,080)		
52 Customer Service Deposits	-	(5,371,405)	(5,371,405)		
53 Misc Rate Base Deductions	(49,552,229)	(1,432,610)	(50,984,839)		
54					
55 Total Rate Base Deductions	(2,490,685,860)	71,102,818	(2,419,583,042)	-	(2,419,583,042)
56					
57 Total Rate Base:	2,708,591,310	248,204,499	2,956,795,809	-	2,956,795,809
58					
59 Return on Rate Base	5.607%		6.043%		8.715%
60 Return on Equity	4.614%	0.967%	5.581%		11.500%
61					
62 TAX CALCULATION:					
63 Operating Revenue	171,336,260	55,479,178	226,815,437	127,325,809	354,141,246
64 Other Deductions	-	-	-		
65 Interest (AFUDC)	99,889,022	(7,090,843)	92,798,179		92,798,179
66 Interest	(29,360,162)	458,406	(28,901,757)		(28,901,757)
67 Schedule "M"	42,087,075	63,028,427	105,115,502	127,325,809	232,441,310
68 Income Before Tax					
69					
70 State Income Taxes	3,045,017	2,861,491	5,906,507	5,780,592	11,687,099
71 Taxable Income	39,042,058	60,166,936	99,208,994	121,545,217	220,754,211
72					
73 Federal Income Taxes + Other	13,664,720	26,692,765	40,357,485	42,540,826	82,898,311

PacifiCorp
Exhibit UP&L _____(JTW-2)
Docket No. 03-2035-02
Witness: J. Ted Weston

BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF UTAH

PACIFICORP

Exhibit Accompanying Direct Testimony of J. Ted Weston
Utah Results of Operations Report

July 2003

**THIS EXHIBIT IS VOLUMINOUS AND IS
PROVIDED UNDER SEPARATE COVER**

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

IN THE MATTER OF THE)	Docket No. 03-2035-02
APPLICATION OF PACIFICORP)	
FOR APPROVAL OF ITS)	DIRECT TESTIMONY
PROPOSED ELECTRIC RATE)	OF REED C. DAVIS
SCHEDULES & ELECTRIC)	
SERVICE REGULATIONS)	

JULY 2003

1 **Q. Please state your name, business address and present position with**
2 **PacifiCorp (the Company).**

3 A. My name is Reed C. Davis, my business address is 825 N.E. Multnomah, Suite
4 600, Portland, Oregon 97232, and my present position is Director, Planning in the
5 Commercial and Trading Organization.

6 **Qualifications**

7 **Q. Briefly describe your education and business experience.**

8 A. I received an undergraduate degree in Business Administration from Brigham
9 Young University. I have worked for PacifiCorp since 1979 and have held
10 various positions all dealing with energy, load, customer and revenue forecasting
11 for the budgeting and planning areas of the Company. I was promoted to my
12 present position in 2003.

13 **Q. Please describe your current duties.**

14 A. I am responsible for the development of the forecasts of kWh sales, number of
15 customers, system loads, and system peaks for the Company's six retail
16 jurisdictions and various operational control areas. I am also responsible for the
17 accounting of revenues, sales, and customers by rate and jurisdiction for the
18 Company.

19 **Q. Have you testified previously?**

20 A. Yes. I have submitted testimony to the Idaho, California, and Oregon
21 Commissions.

1 **Purpose of Testimony**

2 **Q. What is the purpose of your testimony?**

3 A. I explain that Utah has over the past 10 years been the fastest growing of the
4 States that PacifiCorp serves, both in terms of increases in customer numbers and
5 average energy use per customer. I explain why the Company expects this rate of
6 growth to continue into the future and some of the causes for this. I then explain
7 the impact that this consistent grow rate has on the costs that are allocated to Utah,
8 especially when compared to what is happening on a demand basis to the other
9 States that PacifiCorp serves. Finally I consider the changing shape of the load
10 demand in Utah and consider some of the current and future implications of this.

11 **Q. Why are you putting forth this testimony?**

12 A. In preparing the various forecasts the Company uses, we research to discover the
13 various causes of the growth the Company has seen in the past and then study to
14 see if there will be a continuation of that growth into the future. Because we
15 expect continuation of several of the causes we have identified, we believe that
16 this testimony will support the Commission in some of their decision making and
17 also support recommendations put forth in this rate case by other witnesses. The
18 Company also believes that by examining the key causes of growth, it is possible
19 to better understand the key cost drivers in this current rate case proceeding.

20 **Historical Growth by State**

21 **Q. How would you summarize the historical growth the Company has seen?**

22 A. Ehhibit UP&L___(RCD-1) shows the average annual growth for each of the six
23 jurisdictions the Company currently serves. This exhibit shows that for the

1 calendar years from 1993 to 2002 the east portion of the service territory, except
2 Wyoming, has shown more growth than the west portion of the service territory.
3 It also shows that, of the six states, Utah has experienced the largest growth. We
4 expect Utah to continue to have greater growth on average than the other states we
5 serve.

6 **Q. Is this higher growth rate new to Utah?**

7 A. No. From 1983 to 1992, (the prior 10 years) Utah experienced a 3.4 percent
8 average annual growth rate for energy.

9 **Q. What else can you tell from this exhibit?**

10 A. There are two causes that have impacted Utah that are not impacting the other
11 states in the same way. First, Utah has had faster customer growth than all states.
12 We expect Utah to continue to have faster customer growth than the other states in
13 the future. Secondly, on average each customer appears to be using more energy
14 each year. We expect Utah to continue to have faster energy growth than
15 customer growth for the next several years.

16 **Q. What makes you say that each year the average customer is using more
17 energy than they did the year before?**

18 A. If the average growth rate for the energy is equal to the average growth rate for the
19 customer additions, on average new customer additions are the cause of the
20 growth. When the energy growth rate is lower than the average customer growth
21 rate, the average customer must be using less each year. When the energy growth
22 rate is greater than the customer growth rate, the average customer must be using
23 more each year to push up the energy growth rate. This latter set of facts is

1 currently true in the Company's Utah service territory, so it appears that the
2 average customer is using more energy than they did before.

3 **Q. What has happened in the last few years in the states you serve?**

4 A. The states have had rather different economic climates over the past few years that
5 have created some differences in the growth rates we have seen. Economic
6 climate in the west, and particularly in Oregon, has been suffering more than
7 surrounding states. Oregon has been facing a weaker economy as demonstrated in
8 the higher unemployment rate for the state.

9 **Q. How has this impacted the growth rates?**

10 A. On the bottom of Exhibit UP&L____(RCD-1), I have shown the customer and
11 energy growth rates each state has experienced from calendar year 2000 to
12 calendar year 2002. Oregon and Washington have seen over a 40% drop in
13 customer growth rates from historical averages, where Utah and Idaho have
14 around a 20% drop in customer growth rates. Utah still remains the fastest
15 growing state in terms of customer numbers during this period. Additionally, the
16 energy growth in Oregon and Washington have decreased dramatically from the
17 average over several years, while in other states they have remained the same or
18 increased.

19 **Q. Exhibit UP&L____(RCD-1) shows that the Utah energy growth rate in the last**
20 **couple of years has declined while the customer growth rate has not shown a**
21 **similar size change. This seems different than the other eastern states. Why**
22 **is that the case?**

23 A. Geneva Steel, a major steel producer in the state, greatly reduced its purchases

1 from the Company in 2001 and 2002. After adjusting for this change, Utah would
2 show an energy growth of about .9 percent over this time period, showing that
3 Utah has seen some slowing in demand for additional energy per customer in the
4 recent past, but not as much as Oregon and Washington.

5 **Q. What is the impact of different long-term growth rates in each state and the**
6 **diverging growth rates between states during the recent years?**

7 A. The allocation factors developed to distribute costs to the jurisdictions in which
8 the Company has service territories are impacted. The states with the generally
9 long-term faster growth rates should see an increase in their allocation factors
10 over time as more and more of the growth is assigned to them. However, in the
11 last few years that impact has been compounded due to the different economic
12 climates in each state. The more rapid declines in some states will create
13 additional growth in the allocation factors in the states that are declining more
14 slowly or growing. However, on a cost per kWh basis, allocations should remain
15 somewhat stable between states.

16 **Q. What is the impact to Utah in this rate case?**

17 A. I believe that this impact is two-fold. Utah has been the fastest growing state in
18 terms of customers and energy used per customer in the last 10 years. This had
19 lead to an increase in system allocation factors. Secondly, in the last few years,
20 while there has been a slowing of growth in customer numbers and a reversal in
21 energy demand growth in some states, Utah has continued to show underlying
22 growth which has had the effect of compounding the impact of the change in
23 allocation factors.

1 **Q. Earlier you mentioned that average usage per customer is growing or**
2 **declining in the different states. What is the cause for this?**

3 A. The Company cannot really describe the causes of growth adequately in terms of
4 an average use per customer at the state level. The “average customer” is in fact a
5 mix of many different types of electricity consumers. For example, some use
6 electricity for lighting, some for manufacturing, some for space conditioning. If
7 the Company groups customers with similar characteristics together, it is much
8 easier to identify trends and understand how each grouping is changing over time.

9 **Utah Growth by Class of Service**

10 **Q. How do you plan to group customers?**

11 A. The Company typically groups customers by the type of service they receive. The
12 Company groups customers into Residential, Commercial, Industrial, Public
13 Street and Highway Lighting, Other Sales to Public Authorities, and Irrigation
14 categories.

15 **Q. How does each category of customers contribute to the total energy**
16 **consumed in the state?**

17 A. Exhibit UP&L____(RCD-2) shows two pie charts. One pie chart shows what
18 percent of the total energy sales in Utah each category contributes. The other
19 chart shows what percent of the total customers in the state each category has.
20 These charts show that the residential, commercial, and industrial categories
21 consume the bulk of the energy in Utah. They also show that by far, residential
22 customers are the majority of the customers the Company has.

1 If you were to do the quick calculation of dividing the energy consumed by
2 the number of customers in each category, you would see that, on average, the
3 residential customers use the least energy per customer and the industrial
4 customers use the most. You would also see that, on average, the industrial
5 customers use much more energy per customer than either the residential or
6 commercial customers.

7 **Q. Given the wide difference in use per average customer for each category, how**
8 **does each category impact the state overall growth?**

9 A. Exhibit UP&L____(RCD-3) was prepared to help show how the growth has
10 occurred from 1993 to 2002. This exhibit shows that the residential and
11 commercial customers have grown the fastest over this time period. It also shows
12 that on average they are using more each year than the year before

13 **Q. Does the decrease in the industrial customers shown in this exhibit**
14 **demonstrate that the state is losing its industrial base?**

15 A. No. This exhibit shows the effects of a change in billing systems not a loss in
16 industrial base. The Company instituted a new billing system, called CSS, in
17 approximately 1997. At that time, they reclassified some billing types from one
18 category to another. Prior to 1997, temporary electricity service accounts, those
19 used by builders for electricity during the construction phase of buildings or
20 homes, were all assigned to the industrial category. After the change to CSS, each
21 was assigned to a category based on the final use of the building under
22 construction. So, for example, temporary service accounts for homebuilders are
23 now put into the residential category where previously they were included in the

1 industrial category. This change had a sizable impact on the count of industrial
2 customer but little noticeable impact on the count of residential customers.

3 **Q. Is the growth occurring equally across the state?**

4 A. It depends on the customer class. Exhibit UP&L____(RCD-4) shows the growth
5 seen in geographic locations across the state by customer category. A review of
6 the growth by geographic locations indicates that the bulk of the residential
7 growth has happened along the Wasatch Front, from Ogden in the north to
8 Orem/Provo in the south, east into Park City, and west into Tooele. Additionally,
9 the Cedar City and St. George areas of the state are having the greater residential
10 growth. The commercial and industrial growth has been a little more uniform
11 across the state.

12 **Q. Earlier you implied that current economic conditions help drive the growth**
13 **rate. What has the growth rate been in recent years in Utah based on that**
14 **state's economic climate?**

15 A. I have prepared Exhibit UP&L____(RCD-5) to help explain this. This exhibit
16 shows the long-term average growth rate from 1993-2002 next to the recent years
17 (2000-2002) average growth rates and the percent change in the two growth rates.
18 It shows this for both energy and customers. For the residential class, this exhibit
19 shows that the energy growth rate drops by approximately 25 percent, from 4.5
20 percent over the long-term to 3.4 percent in the near term. The customer growth
21 rate drops by approximately 28 percent, from 2.99 percent over the long term to
22 2.16 percent in the near-term. This very similar change in the energy and
23 customer growth rates indicate that most of the decline in energy growth is from a

1 slow down in customer growth, but that the average growth in use per residential
2 customer continues growing.

3 However, for the commercial and industrial classes, this exhibit shows a
4 very different effect. In both of these classes, the average energy growth rate from
5 long-term to near term has declined a far greater amount than the customer growth
6 rate over the same period. This is an indication that these customers are using less
7 energy on average in the current period than in past periods. The impact in the
8 industrial class is further enlarged by the large decline in sales to Geneva Steel.

9 **Q. What impacts has the Company faced with the differing growth rates by**
10 **customer category?**

11 A. The cost associated with serving the different customer categories is not the same.
12 There is a much higher distribution cost associated with supplying residential and
13 commercial customers than with supplying industrial customers. As such, with
14 more rapid residential and commercial customer growth in the long-term, the
15 Company would face greater distribution costs associated with this type of
16 growth. The slight short-term decreases in growth somewhat mask this
17 continuing trend. While residential and commercial growth has slowed, each
18 class is still growing, adding pressure to the distribution costs. Also, the decrease
19 in the Geneva load further hides impacts from the growth when you only look at
20 the total energy change. For example, if the Company loses 50 MW of industrial
21 load, the Company could add approximately 50,000 homes and see no load
22 growth. However, the Company would have experienced sizable increases in

1 distribution costs during the same time period as it adds distribution systems to
2 serve the 50,000 new homes.

3 **Q. Earlier, you stated that you expect the growth in Utah to continue at a higher**
4 **rate than other states. Can you now explain how that will happen by**
5 **customer category?**

6 A. Yes.

7 **Residential Growth**

8 **Q. Why do you expect Utah to see a continuing high residential customer**
9 **growth compared to surrounding states?**

10 A. One reason is that Utah has a higher than average birth rate than surrounding
11 states. Also, as people age they have a tendency, all other things remaining equal,
12 to locate where they grew up. As such, Utah has a fundamental difference from
13 surrounding states that will result in a higher customer growth.

14 **Q. What other factors may drive residential load growth in Utah?**

15 A. Utah also tends to have a more educated labor pool and lower average living
16 costs. This larger population of educated workers and lower wages tends to be a
17 draw for businesses. Additionally, Utah offers a different culture from many
18 locations. Many people seek to move to the state to enjoy the cultural differences
19 in Utah. Utah also appears to enjoy a strategic location in the West. Utah is
20 somewhat centrally located in the west between population centers in Colorado,
21 California and the Pacific Northwest. This makes it a prime location to establish
22 businesses and have equal access to major western population centers.

1 **Q. On average Utah residential customers tend to use more energy each year.**

2 **Do you expect that to continue?**

3 **A. Yes.**

4 **Q. Please explain.**

5 **A.**Some of the changes in Utah that have led to higher residential usage in Utah are
6 expected to continue. During the last decade Utah homes on average have
7 increased in size. As the growth continues, the Company expects the average size
8 of homes to increase. Additionally, the Company is seeing more homes that have
9 Central Air Conditioners (CAC). Customers across our Utah service territory are
10 seeking more comfortable living conditions and seem to be willing to pay for
11 them. CAC are becoming seen as the norm for the way to space condition on hot
12 summer days. More new homes require CAC as a selling point. Customers with
13 Evaporative Air Conditioners (EAC) are changing their equipment to keep up
14 with the norm.

15 **Q. Does the CAC increase have any other impact on the Company?**

16 **A.**Apparently yes. Exhibit UP&L____(RCD-6) shows the residential customers'
17 average use aggregated for the winter months and summer months from 1993 to
18 2002. This shows that the use during the four summer months is growing much
19 faster than the remaining eight months of the year. This appears to be having a
20 big impact on the growth of the system peak. Prior to 1999, the system as a whole
21 peaked during the winter months. Because of the growth in Utah, the Company
22 has started to experience summer peaks and expects this pattern to continue in the
23 future. . This is evident in Utah state grow rates. From 1993 through 2002, while

1 the energy growth in Utah averaged 3.6 percent per year, the summer peak
2 average growth rate was 5.7 percent.

3 **Commercial Growth**

4 **Q. Do you expect the commercial customer growth to continue?**

5 A. Yes, however, it appears to be more widely distributed across the state. Exhibit
6 UP&L____(RCD-7) shows that growth is higher in many more areas than seen for
7 the residential customer category. This appears to us to be due to a few different
8 reasons. The state in general will experience higher growth to supply the services
9 needed for the greater residential growth. That service-related growth does not
10 have to be concentrated in the same areas that are experiencing rapid residential
11 growth. In addition, Utah has seen growth in what I refer to as “exporting service
12 businesses.” For example, a number of phone centers have been built in Utah in
13 the past years. These are phone centers that either handle incoming calls or tele-
14 market with outgoing calls across the nation. They have provided many service
15 jobs that do not supply the needs of local customers. They are capitalizing on the
16 labor pool benefits mentioned earlier. This is a benefit that Utah enjoys that other
17 states may not have.

18 **Q. Did the 2002 Winter Olympics impact the growth rate of the commercial**
19 **category?**

20 A. The Company had expected the Winter Olympics to impact the commercial
21 growth rate, however, we cannot see as many changes as we expected. Exhibit
22 UP&L____(RCD-4) shows that the commercial growth was fairly widely
23 distributed across the state. We would not expect that to be the case if the

1 Olympics were a major factor in the growth. If the growth was solely due to the
2 Olympics, we would expect it to be more centralized. Exhibit UP&L____(RCD-8)
3 shows the commercial growth year by year. There are major growth periods all
4 across the ten-year horizon. We see some slightly higher years in 1999 and 2000,
5 but the increase is not that much greater than the prior years. While the Olympics
6 may have had some effect, it appears that it was not as great as some expected and
7 that the bulk of the increase over the past years has not been directly related to the
8 Olympics.

9 The Company has seen another very positive benefit to the state from the
10 Olympics. Utah has been a tourist center, and taken advantage of the many
11 conventions and business meetings held annually. The positive coverage of the
12 Olympics has further identified Utah as a desirable location for a convention or
13 business meeting and tourism should continue to benefit the businesses in Utah
14 that support it.

15 **Q. What is happening to the commercial average customer use?**

16 A. Exhibit UP&L____(RCD-7) shows commercial customers' average use aggregated
17 for the winter months and summer months from 1993 to 2002. This exhibit shows
18 that customer use for the four summer months is growing faster than the
19 remaining eight months of the year. This also appears to be having a big impact
20 on the growth of the system peak and contributing to the summer peak growth.
21 However, this exhibit also shows that the commercial category is seeing growth
22 across the winter sector; summer growth is just faster.

1 **Industrial Class Growth**

2 **Q. What can you tell us about the growth in the industrial category?**

3 A. Prior to the last decade, Utah's industries appeared to be heavily concentrated in
4 industries that depended on the natural resource supplies in the state, such as coal,
5 uranium, oil, gas and copper. While these industries are still very important
6 contributors to the state overall, they have started to play a less important role.
7 During the last decade, the Company has seen a trend to a more diversified
8 economy. Various manufacturing companies have moved into the state for the
9 reasons mentioned earlier in my testimony. Additionally, the exporting service
10 businesses in the commercial sector have contributed greatly to providing a
11 diversified economic base for the state. The state now seems to have an economic
12 base that will be more stable during economic cycles. As business in the state
13 becomes more diverse, the state may have more stability in a variety of economic
14 conditions, i.e. when some sectors of the business community are experiencing
15 contracting cycles others may offset with expanding cycles.

16 **Q. What about the industries heavily dependent on the state's natural**
17 **resources?**

18 A. One of the things we have been concerned with about this type of economy is that
19 at some point the business will run out of resources, or the cost of extracting the
20 value from the resources will become more costly than alternative methods or
21 locations. At this point these industries will leave the state. As the state
22 diversifies the economic base, this becomes less of a concern.

1 **Q. How do you see the past causes of growth continuing in the industrial**
2 **category?**

3 A. Many of the things that have helped the State in the past we see continuing. Utah
4 will continue to have a highly educated workforce. Many people will continue to
5 desire to locate in the state, and the state will likely continue to have a higher birth
6 rate than the nation so there will be a sizable and affordable labor pool. Utah's
7 location as the crossroads of the West will keep it ideally located near major
8 western population centers and business markets. With the changes coming in
9 information technologies and the world markets being opened more easily through
10 the Internet, Utah may have additional advantages that we have not seen that will
11 help diversify and grow the economy more.

12 **Q. You expect each class to be growing quite differently. Are there additional**
13 **impacts this is having on the system that may change the system in the**
14 **future?**

15 A. I believe that there are additional impacts on the system that must be watched.
16 Exhibit UP&L____(RCD-9) shows how the Utah summer average weekday load
17 shape has changed over time. To create this exhibit, I averaged the weekday loads
18 from June and July of 1993 and 2003 by hour. I then indexed each year's hourly
19 values to the minimum for that year, to remove growth. This gives the hourly
20 shape for each year on a comparable basis with each hour being a ratio to the
21 minimum. This graph shows that the shape is changing and higher in the daytime
22 hours. This exhibit corroborates the analysis earlier in my testimony that showed
23 the increasing summer usage from the residential and commercial customers.

1 **Q. What does the changing load shape mean?**

2 A. It indicates that the Company may need to change the way we supply loads to our
3 customers. It may be an indication that the best way to provide energy is by
4 changing the Company mix of base load units and peaking units. It is certainly
5 something for the Company to review further and watch. It will certainly have
6 some impact on the generation cost required to serve Utah customers.
7 Additionally, there will likely be continued additions to the distribution system to
8 increase the capacity. Because customers are using more, the existing system may
9 not have the capacity to handle the increased demand. Also, it may appear to
10 some that the increases to the system are excessive because the increased system
11 demand is for a shorter period during the day. However, there is a need to make
12 sure that the system can handle the maximum demand placed on it. This has been
13 compared to needing a six-lane freeway during the rush hours and a four-lane
14 freeway during the remaining portion of the day.

15 **Q. Does this conclude your testimony?**

16 A. Yes