

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

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IN THE MATTER OF: The Petition)
of Desert Power, L.P. for Approval)
of a Contract for the Sale of) DOCKET # 04-035-04
Capacity and Energy from its)
Proposed QF Facilities)

REPORTER'S TRANSCRIPT OF PROCEEDINGS

SALT LAKE CITY, UTAH

JULY 29, 2004

9:30 A.M.

BEFORE:

CHAIRMAN RICHARD CAMPBELL
COMMISSIONER CONSTANCE WHITE
COMMISSIONER TED BOYER

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22 Roger Swenson
Phil Hayet

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I N D E X

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4 WITNESS: BRUCE GRISWALD PAGE

5 Direct Examination by Mr. Hunter 7

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7 WITNESS: BRUCE GRISWALD 14

8 Re-Direct Examination by Mr. Ginsberg

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E X H I B I T S

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EXHIBIT NO.	MARKED	RECEIVED
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UP&L-2		

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1 July 29, 2004 9:00 a.m.

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CHAIRMAN CAMPBELL: Let's go on the docket. It's
Number 04-035-04, In the Matter of the Petition of Desert
Power, LP, for Approval of a Contract for the sell of

10 Capacity and Energy from its proposed QF facilities. Let's
11 take appearances for the record, please.

12 MR. HUNTER: Edward Hunter for Pacificorp.

13 MR. GINSBERG: Michael Ginsberg for the Division
of
14 Public Utilities.

15 MR. PROCTOR: Paul Proctor for the Committee of
16 Consumer Services.

17 MR. MECHAM: Steve Mecham for Desert Power, LP.

18 CHAIRMAN CAMPBELL: Thank you, very much. Mr.
19 Hunter.

20 MR. HUNTER: Mr. Chairman, we've had a flurry of
21 activity over the last couple of days, and as a result we've
22 made non-substantive changes to the contract that's before
23 you. What we propose to do is mark the contract that we
24 filed with you as an exhibit, the file with you by tomorrow
25 and update it, that has the grammatical changes and the

5

1 clarification changes. There is one substantive, or may be
2 considered a substantive change to Section 2.1 of the
3 agreement that was proposed by the Committee and the Company
4 has no problem with, and I think you've been provided a copy

5 of that this morning.

6 CHAIRMAN CAMPBELL: We have.

7 MR. HUNTER: And Mr. Proctor is available to
8 explain that.

9 MR. PROCTOR: Thank you. Even though the Docket
10 02-035-04, the MSP Docket is still pending for a decision
11 before the Commission, in dealing with matters such as this
12 QF contract, the protocol, revised protocol addresses it.
13 And in particular it addresses how the QF contract is to be
14 treated, either as a system wide or a situs, a specific
situs
15 resource. And we felt it was important to address the
16 revised protocol. And this particular QF, anticipating that
17 the revised protocol is going to, at least, impact how this
18 Commission may view that in a subsequent rate case.

19 So the Committee took a draft initially prepared
by
20 Pacificorp and refined it to include specific reference to
21 comparable resources, since the cost of comparable resources
22 is the measure under the revised protocol for whether or not
23 a qualifying facility is treated on a system-wide basis, or
24 whether it is allocated to a particular state. And so that
25 is the purpose for Paragraph 2.1, and the Committee's

1 revision to it. It's my understanding that the parties are
2 in agreement with this. It does not change the terms and
3 conditions of the qualifying facility and, the contract I
4 should say, in connection with the qualifying facilities and
5 the rates paid; nor does it in any way, in the Committee's
6 view, interfere with, or change, or impact the avoided cost
7 as determined by Schedule 38 and by this contract.

8 CHAIRMAN CAMPBELL: All right. Thank you.

9 MR. HUNTER: We propose to put Mr. Griswald on to
10 give a brief explanation about the contract, and he'd be
11 available for the questions by the Commission.

12 CHAIRMAN CAMPBELL: That would be great.

13 MR. HUNTER: Mr. Griswald.

14 CHAIRMAN CAMPBELL: Let's go ahead and swear you
in.

15 (Whereupon, the witness was sworn in.)

16 CHAIRMAN CAMPBELL: Thank you. Mr. Hunter.

17 EXAMINATION

18 Q. (BY MR. HUNTER) Would you please state your name
19 and your business address for the record.

20 A. Bruce Griswald. Pacificorp, 825 Northeast
21 Montloma, Portland, Oregon, 97232.

22 Q. What are your responsibilities in your position?

23 A. My responsibilities are negotiations of large
24 wholesale and large retail power supply, and resource
25 acquisition contracts.

1 Q. Are you familiar with the terms of the power
2 purchase agreement between Pacificorp and Desert Power which
3 has been filed with the Commission?

4 A. Yes, I have.

5 Q. Mr. Chairman, we request that that contract be
6 marked as UP&L Exhibit 1.

7 CHAIRMAN CAMPBELL: All right. We'll so mark it.

8 (Whereupon, UP&L Exhibit No. 1 was marked for
9 identification.)

10 Q. (BY MR. HUNTER) Would you please briefly describe
11 the agreement.

12 A. Sure. This agreement is between Pacificorp and
13 Desert Power. Desert Power has an existing 70 megawatt
14 simple cycle gas generation facility they expect to expand
to
15 125 mega watts as a combined cycle QF with an expected net
16 output of approximately 95 mega watts. The generation plant
17 has been self certified with FERC as a QF. The agreement's
18 structured as a 20 year financial totalling arrangement with
19 scheduled deliveries starting in January 1, 2006. The
20 Company will pay Desert Power a fixed capacity payment, plus
21 a variable energy payment each month. The variable energy

22 payment is based on the Gas Daily Index for the Kern River
23 Opow plant adjusted for Questar transportation costs times
24 the heat rates that were contained in the stipulation and
25 approved by the Commission in docket 03035-41 on June 28th,

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1 '04.

2 The Company has the right but not the obligation
to
3 dispatch the Desert Power resource on a day ahead
preschedule
4 basis, and make day ahead changes to the schedule subject to
5 the QF machine limitations and also gas availability. As a
6 QF, and then during non-scheduled hours, Desert Power has
the
7 right to put energy, or to deliver energy to Pacificorp as
8 non-firm energy, for which they would receive 93 percent of
9 the hourly Palo Verde Firm energy price. The volume of
10 energy, both as scheduled and the non-scheduled, is grossed
11 up by 4.9 percent to account for avoided transmission losses
12 pursuant to Utah precedent. Desert Power as part of this
13 agreement must meet a monthly availability of 85 percent.
Per
14 the stipulation, there's allowances for making contract
price
15 adjustments which reflect that specific QF characteristics,

16 three adjustments were put in place.

17 The power purchase agreement contains an inflation
18 adjustment trigger such that if the OM component or capacity
19 price is changed to account for a high and low inflation
20 years based on CPI. As I said before, transmission line
21 losses adjustments are applied both for the delivered power
22 by Desert Power to us, and any replacement power that we
23 purchase for non-deliveries by Desert Power. And finally,
24 Desert Power is reimbursed on a per start basis for fuel
25 costs. The other part of the contract Pacificorp will be

must

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1 reimbursed by Desert Power under three situations for
2 replacement power if Desert Power does not deliver as
3 scheduled to Pacificorp. Desert Power misses the start date
4 of the plant as agreed, and they have a period of where they
5 would pay damages up to 120 days or pay for replacement
6 for 120 days.

power

7 Once the start date is met and Desert Power does
8 not meet scheduled delivery for any scheduled day, there is
9 cost associated with us buying replacement power. And

a

10 finally, if Desert Power shuts the QF down in a default
11 situation, they have to pay replacement power for up to 36
12 months. Replacement power costs to Desert is the difference
13 between the actual cost that the Company reasonably incurs
in
14 purchasing that replacement power, minus the cost, the
15 contract cost we paid to Desert. The replacement price
16 includes losses and any additional transmission charges, if
17 there are any. And in the event if we deliver power instead
18 of purchasing replacement power delivered from an existing
19 plant, then the actual cost is the market price derived at
20 the point of delivery as we determined in a reasonably,
21 commercially reasonable manner.

22 There are two levels of security within the
23 agreement. There is a project development security, this is
24 the first level of collateral that's put in place one year
in
25 advance of the start date, it is 500,000. This security is

10

1 used to offset any delay beyond the start date of Desert
2 Power up to that 120 day period that I spoke of. Once the
3 start date is achieved, the 500,000, it is rolled over into
4 the default security. The default's the second level of

5 collateral, and it's set at a cap of seven million dollars.
6 It consists of this project's security, project development
7 security with 500,000 rolled over, with another three and a
8 half million to have an initial letter of credit of four
9 million dollars. Then starting January 1st, 2006, the
10 Company will withhold \$71,500 per month for the first 42
11 months of the contract, until that seven million dollars is
12 achieved.

that

13 Each year Desert Power will be able to convert
14 withholding into a larger LC. And once the seven million
15 dollars is reached, the Company will hold the seven million
16 for a thirty month period and then release that, release
17 three and a half million of that back to Desert over the
18 following 42 months. Then the remaining three and a half
19 million, as a letter of credit, will be retained for the
20 remainder of the term.

21 Q. Are the rates, terms, and conditions of the
22 stipulation, excuse me, of the agreement in accordance with
23 the stipulation approved by the Commission on, in docket
24 0303514 on June 28th, 2004?

25 A. Yes.

1 Q. Would you please explain.

2 A. First, the stipulation provides that we must offer
3 a 20 year contract, up to a 20 year contract for the QF.

And

4 this agreement is a 20 year contract. Second, it said the
5 stipulation establishes the prices paid for the power
6 purchased from the QF and any appropriate adjustments. And
7 it provides two options for the QF to be eligible for those
8 prices. Those options are actually called out in Appendix A
9 of the stipulation, but the first one is we have the right

to

10 dispatch the QF, then the QF must commit to meet that 85
11 percent monthly availability factor.

12 Or if Pacificorp has the right to preschedule on a
13 day ahead basis, the QF delivery of power must be delivered
14 at contract capacity and must meet that 85 percent monthly
15 capacity factor. In this stipulation there is a definition
16 for dispatch, and dispatch simply means that the Company's
17 allowed to day ahead preschedule the desired operating level
18 that we wish for the following day, with the right to make
19 adjustments to those schedules during the actual day of
20 delivery. And those are subject to the machine limitations
21 and also the availability of fuel to deliver the power.

22 Desert chose option one, which allows Pacificorp to dispatch
23 the plan as allowed. And if you look through the agreement,
24 sections four and six provide the specific terms and
25 conditions which are agreed for the controlled dispatch and

1 delivery of power.

2 Finally, the stipulation also provided two options
3 to the QF for the energy payment. The QF can be paid for the
4 scheduled energy on a fixed price per megawatt hour, or they
5 can be paid based on a fixed heat rate times the daily gas
6 index as identified in the stipulation. And then in
addition,
7 in any unscheduled hours they have the right to be
8 compensated on a non-firm basis. Section five of the
9 agreement spells out these details and also provides for the
10 adjustments as allowed in the stipulation.

11 Q. In your opinion are the prices to be paid for
12 energy and capacity just and reasonable and in the public
13 interest?

14 A. They are, yes.

15 Q. That concludes your testimony?

16 A. Yes.

17 Q. Thank you.

18 CHAIRMAN CAMPBELL: Thank you. Before we proceed,
19 Mr. Ginsberg, did you have questions or are we going to hear
20 from Dr. Powell and Mr. Gimble?

21 MR. GINSBERG: We have no, we can put Dr. Powell

22 to explain the Division's position and if the Commission has
23 questions, but the Division had participated to some extent
24 in the development of this agreement. There were a number
of
25 technical conferences, or at least one, and the Division

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1 supports the adoption of the agreement with all the
2 modifications that were made to it. And we're more than
3 happy to make Dr. Powell available to answer questions or
4 explain his understanding of the agreement if the Commission
5 desires that.

6 CHAIRMAN CAMPBELL: All right. Mr. Proctor.

7 MR. PROCTOR: The Committee had one question to
ask
8 Mr. Griswald.

9 MR. HUNTER: I had a few too.

10 CHAIRMAN CAMPBELL: Go ahead, Mr. Ginsberg.

11 EXAMINATION

12 Q. (BY MR. GINSBERG) Mr. Griswald, do you, one of
the

13 issues that appeared to occur during this was the operating
14 lease or capital lease, can you describe how that was
15 resolved?

16 A. Well, there was, in the stipulation one of the
17 things is to address the accounting treatment of these types
18 of transactions where there is some accounting rules. And
we
19 went through, and there's some new rules that I don't have
20 the identification of those rules in front of me, but
21 basically it was determined whether it was a capital lease
22 and what the impact, kind of the overriding thing was to
look
23 at if there was any impact to the debt on the Company's
24 books. And the, kind of, threshold is first to determine if
25 this was considered a lease.

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1 And then, secondly, to determine if it was
2 considered an operating lease or a capital lease. Capital
3 lease would have an impact on our books. We went through a
4 series of analyses, including information from Desert Power,
5 utilizing our accounting folks, conversations with our
6 accounting, our auditing firm, and we ended up it was a
lease
7 but it was designed to be, or designated to be an operating
8 lease and had no impact, a debt impact on the Company's
9 books.

just

10 Q. You indicated that you believe these rates are
11 and reasonable and in the public's interest. The purpose
12 standard is that rate payers are indifferent whether you buy
13 this from a non-QF or generate it yourself; does it meet
14 that standard also?

15 A. Yes, it does.

16 MR. GINSBERG: No more questions.

17 CHAIRMAN CAMPBELL: Thank you. Mr. Proctor.

18 MR. PROCTOR: Mr. Ginsberg asked the one I was
19 interested in so I have no questions.

its

assisted

20 MR. GINSBERG: If I might, Chairman, the Committee
21 too had participated in, to some extent in a contract and
22 discussions and negotiations; and Mr. Phil Hayet has
23 us and he's available on the phone if the Commission has
24 questions.

25 CHAIRMAN CAMPBELL: All right. Thank you. Mr.

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1 Mecham, do you have any questions?

2 MR. MECHAM: Mr. Chairman, my focus is really on
3 section 2.1. And, Mr. Griswald, I'm not sure if you want to
4 defer to your counsel or if we should have a subsequent,

for
MSP
5 maybe at the conclusion of the witnesses we can just talk
6 a minute about 2.1. As you know, we weren't party to the
7 case, we don't have objection to it being in the contract,
8 nor do we have any objection to the changes that were made.
9 But it was a provision that Pacificorp wanted, and it was
10 amended by the Division and the Committee, and we just want
11 to make sure that there's agreement on this interpretation.

12 CHAIRMAN CAMPBELL: All right. Thank you. Mr.
13 Griswald, we're going to invite you to go down and sit by
14 your counsel then we're going to swear in Dr. Powell, Mr.
15 Gimble, and I guess Mr. Hayet.

16 MR. MECHAM: We'd also like Mr. Swenson, in fact,
17 Mr. Swenson could be available now if you like.

18 CHAIRMAN CAMPBELL: That would be great. Mr.
19 Swenson, why don't you come up as well and we'd just like to
20 ask our questions in the form of a panel. Before we do
that,
21 Mr. Hunter, I take it should we move the admission of UP&L
22 Exhibit 1 with the understanding that this will be updated?

23 MR. HUNTER: Thank you.

24 CHAIRMAN CAMPBELL: Are there any objections to the
25 admission of UP&L Exhibit 1? All right, we'll admit it.

1 Okay. We have Mr. Swenson, Dr. Powell, Mr. Gimble and I
2 guess Mr. Hayet, let's go ahead and swear you in.

3 (Whereupon, the witnesses were sworn in.)

4 CHAIRMAN CAMPBELL: Thank you. Commissioner
White.

5 COMMISSIONER WHITE: Is this the time to ask about
6 Paragraph 2.1? Mr. Mecham, you indicated that you'd like to
7 get agreement on its interpretation; is it in danger of
being
8 interpreted differently by different parties?

9 MR. MECHAM: I think there is agreement on
10 interpretation. I just wanted to make sure it was clear on
11 the record, and clear to the Commission exactly, frankly
what
12 with we need from this section. If you take a look at it,
13 this, the effective date doesn't come into effect until the
14 Commission is determined that the prices under this contract
15 for energy and capacity are just and reasonable and in the
16 public interest. We need that finding. You'll also note
17 that below, if there is any sort of adverse condition
18 imposed, either party within thirty days of the Commission's
19 issuance of the order can basically withdraw and there is no
20 contract. So we're concerned about that.

21 And as well, we want to make sure that as soon as
22 that time passes, this provision, at least in so far as
we're
23 concerned, is no longer impactful. It may be insofar as how

24 costs are recovered, but it's not going to effect the
25 contract going forward.

17

1 COMMISSIONER WHITE: Well, now that last sentence,
2 I'm not sure I understand your concern. The last sentence
3 says that the Commission order approving this agreement
4 changes any material conditions, then either party can
5 withdraw. And that's a pretty common feature in all of the
6 contracts we work on around here.

7 MR. MECHAM: Right.

8 COMMISSIONER WHITE: So it seems to me that that
9 isn't necessarily tied to the interjurisdictional allocation
10 issue, is not.

11 MR. MECHAM: That could be, it's true. But my
12 point is, is that the next step after this, time indeed is
of
13 the essence for us. The next step for us is going out and
14 getting financing in order to change the plant out there,
and
15 then be in place in time under the terms of this contract
and
16 not incur any sort of delay damages. So as quickly as we
can
17 get this moved ahead, that's what we need to do. I think

18 that everyone agrees, I think counsel agrees with that. I
19 just want that on the record.

20 COMMISSIONER WHITE: So it looks like what could
21 happen is if the Commission approved the agreement, there
22 would still be some possible uncertainties in the sense that
23 we have not approved of the interjurisdictional cost
24 allocation case yet. So it seems to me that we could
approve
25 the agreement as it stands now, and then the way it's
treated

18

1 under the interjurisdictional cost allocation case, or in
2 fact in any rate case, would be left to the future. Which
is
3 pretty typical in these kinds of contracts, isn't it?

4 MR. MECHAM: Well, that's for cost allocation
5 purposes, correct.

6 COMMISSIONER WHITE: Yes.

7 MR. MECHAM: We're indifferent as to how the costs
8 are recovered. But, again, the definition of effective date
9 is when this contract is no longer subject to judicial
10 review. And that, of course, assumes that the Commission
has
11 made the findings stated at the beginning of the paragraph

and 12 that the just and reasonable and public interest findings
13 that no adverse, well, hopefully no adverse conditions would
14 be imposed.

15 CHAIRMAN CAMPBELL: Aren't those finding made on
16 approval of the contract, do we have to make some sort of --

17 MR. MECHAM: If you approve of the contract, you
18 would make those findings. I'm not trying to make this,
19 perhaps this is getting more complicated than it needs to
be.

20 It's just that thirty days from the date of issuance of the
21 order either party can withdraw from it if those findings
22 aren't made, or if there's an adverse condition imposed. We
23 need finality to do this so we can go get financing from
24 banks.

25 COMMISSIONER WHITE: So you're asking us to
approve

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1 it quickly and without any new conditions?

2 MR. MECHAM: Yes. And I want to make sure that
3 there isn't an ongoing possibility of withdrawal. And I
4 think counsel agrees with me, there is not --

5 MR. HUNTER: Maybe I can --

6 COMMISSIONER WHITE: Maybe putting the

7 interjurisdictional allocation issues in this paragraph is
8 what's confusing me a bit, it makes it more complicated than
9 it is.

10 MR. GINSBERG: Or the last sentence in this
11 paragraph.

12 COMMISSIONER WHITE: But again, that seems like
13 it's pretty typical in all.

14 MR. GINSBERG: The last sentence in my mind
applies
15 to the entire contract.

16 MR. HUNTER: Maybe we do need to get a clarify.
17 This is a contract between Pacificorp and Desert Power.
18 Pacificorp interprets this provision as becoming effective
19 once the Commission makes the findings that are in the first
20 part. After that if you impose additional conditions, we
21 have thirty days in which to determine whether or not to
22 withdraw. The middle part, as you accurately identified, is
23 an interjurisdictional allocation statement. It simply says
24 here's how life is treated under revised protocol. And it
25 does not either atoll our ability to get out of this
contract

20

1 later, nor does it impose an additional risk going forward.

2 It simply does not effect either your decision as effective,
3 or our right to get out within thirty day.

4 COMMISSIONER WHITE: It's not typical for the
5 Commission to put in decisions on cost allocations issues
6 into a contract, is it?

7 MR. HUNTER: Believe it or not, when this
provision
8 started out, it looked just like the provisions that have
9 been incorporated in QF contracts for the last twenty years.
10 But as a result of conditions and changes suggested by other
11 parties, this is what we ended up with. But prior to that,
12 you would have recognized it. Now it's completely new and
13 different, that's true.

14 COMMISSIONER WHITE: Well, if the Commission
15 changed the cost allocation methodology, or didn't approve
16 it, or there were some changes, is it the Company's position
17 that that would change your obligations under this contract?

18 MR. HUNTER: It is not.

19 COMMISSIONER WHITE: Okay. I have a question
about
20 the heat rate option where the energy price is calculated
21 with respect to the heat rate and the OPAL index. I don't
22 think this Commission has ever approved a contract with this
23 calculation in before, has it? What I'm getting at, is it
24 would appear that it's imposing a risk on other rate payers
25 in case the cost of energy goes really high. I don't know
if

1 anyone could comment on that, whether this is a departure
2 from our usual practice or not?

3 MR. SWENSON: I think I could take a shot at that,
4 if I could. In a sense it feels like there is a risk
5 associated with this, but it's like any other Pacificorp gas
6 fired power plant in its resource mix. Each of those
7 facilities also has gas price risk associated with it as
they
8 purchase fuel for that facility. And Pacificorp can do what
9 it wants in terms of hedging that specific price risk based
10 on the tools it has available to it. A disfactible (sic)
11 plant is a little hard to hedge because you don't know how
12 much fuel you're going to use in any given circumstance, but
13 they can take measures that they do with any other
facilities
14 that they own in their resource.

15 COMMISSIONER WHITE: It's my question that if gas
16 prices get so high that the Company would prefer not to run
17 that plant, don't they still have to make some payments
under
18 the contract?

19 MR. SWENSON: Yes, just as they would as a plant
in
20 rate base gets paid it's rate of return. It's exactly how
we

21 set the numbers.

is

22 MR. GIMBLE: Commissioner White, the other thing
23 the other symmetry here in terms of, I guess the alternative
24 is locking in a gas price. If you lock it in at \$6, it ends
25 up being 450, the rate payers are stuck with that.

22

1 CHAIRMAN CAMPBELL: Let me ask my question since
2 it's along these lines, and that is with this contract based
3 on the, energy price based on the OPAL index, is the
Division
4 or the Committee saying anything about the prudence of gas
5 purchasing strategies as it relates to Current Creek and
6 possibly Lakeside, that it's okay for the Company to use
spot
7 prices for their gas and that's an okay purchasing strategy?
8 Are you in any way locking yourselves into exploring what an
9 appropriate gas purchasing strategy is for those plants?

10 MR. POWELL: I would say no, we're not making any
11 comments about this. We would expect Pacificorp to take
into
12 consideration on a going forward basis that they do have
this
13 contract and make the appropriate hedging decisions. Going

part

14 back to the idea that if there is an additional risk, this
15 will go into the resource stack and will be evaluated as
16 of the IRP, and so that gas risk will be taken into account
17 as Pacificorp develops its new IRP and makes its forecast
18 about its resource needs into the future.

that

19 CHAIRMAN CAMPBELL: I just want to make sure that
20 there's not a precedent set that we automatically assume
21 it's a prudent strategy just to use spot market, whatever it
22 is, as our gas purchasing strategy for all these gas plants
23 that are coming on line.

24 MR. GIMBLE: Speaking for the Committee, we would
25 endorse that strategy that we think that the Company should

23

1 pursue the diversify.

2 CHAIRMAN CAMPBELL: Do you know what this contract
3 does, though? Does this contract do that with the way this
4 is set up and using the index in Wyoming?

5 MR. MECHAM: Well, I mean, basically we have the
6 option to call on them. And as Dr. Powell said, we would
7 look at adding them in the resource stack and determine if
8 the price of gas for the following day it was prudent to run

9 that plant as opposed to another resource. So we have the
10 optionality of running that plant based on the prudence of
11 using the gas for the following day.

12 CHAIRMAN CAMPBELL: But with your own plants you
13 actually have a greater flexibility, don't you, as far as
14 your gas hedging strategies?

15 MR. MECHAM: That's correct because we have a much
16 bigger portfolio of plants that we can look at bulk supply
of
17 gas for.

18 CHAIRMAN CAMPBELL: All right, thank you.

19 COMMISSIONER WHITE: I'm not sure I understand the
20 CPI adjustments. If the standard here is rate payer
21 indifference and the, Pacificorp's avoided costs, what's the
22 relation between those notions and that CPI adjustment? I
23 mean, Pacificorp in their own plants doesn't have automatic
24 adjustments for operation and maintenance costs, does it?

So
25 are we, well, and furthermore it's my understanding that

24

1 Schedule 37 and 38 do not have these CPI adjustments in it.

2 Are we violating a precedent here? I'd like to hear
comments

3 on whether the CPI is going to present a problem or not.

4 MR. SWENSON: Commissioner White, if I could start
5 again. I think I want to make sure that we understand one
6 thing very clearly is that the only thing that's getting
7 adjusted here is the O and M factors, the costs of keeping
8 people in the plants, and the things that you have to buy to
9 keep the plants running. It's not associated with capital
10 investment or anything like that. But in the case of
11 Pacificorp's own facilities, it does catch any kind of price
12 increases because they come in for rate increases based on
13 their costs of doing business. And if they see inflationary
14 periods, they will be in here asking for rate increases.

or

And

15 that was the intent of this, was to keep us attuned to that
16 same rate payer indifference standard in that the utility
17 will come in for rate increases if we move into inflationary
18 periods based on its costs going up.

19 COMMISSIONER WHITE: But is it going to be
20 different if it's an automatic O and M adjustment
21 periodically, as opposed to many items in a rate case; do
22 parties have a feel for that?

the

23 MR. SWENSON: Part of what we built into this is
24 quite a bit of lag. This inflation catch only occurs if
25 we're out of this bound that we're not likely to get out of

the
into
cost

1 very often, two years in a row. It doesn't kick in until
2 third year after it's really occurred. So what we built
3 this was essentially a normal regulatory lag sort of process
4 and proceeding where it takes time to get these kinds of
5 increases built into this.

Swenson

6 MR. POWELL: Just going along with what Mr.
7 has said, you're right, Commissioner White, Schedule 37
8 doesn't explicitly contemplate adjustments of this nature,
9 but Schedule 37 is redone on a periodic basis. And then in
10 that sense it would capture changes in inflation or other
11 costs. The way Schedule 37 was ordered this last time too,
12 there's actually a cap on the amount of megawatts that can
13 come in under Schedule 37. I think it was a ten megawatt
14 cap.

and

15 And so, and then the schedule has to be redone
16 automatically. So going along with what Mr. Swenson says,
17 there is kind of this automatic with the lag and where these
18 adjustments are made. As originally proposed in the
19 contract, the Division was extremely uncomfortable with this
20 inflationary adjustment. Mr. Swenson and myself did some
21 analysis, if you will, on past inflation based on the CPI
22 made the modifications that appear in the contract now. And

23 the Division is fairly comfortable with the way it is, this
24 band between the one and a quarter and four percent.

25 If you look historically, there's about an equal

26

1 probability that inflation will be greater than four
percent,
2 as there is it will be less than one and a quarter percent.
3 And that's based on removing the 1970s basically from the
4 data, that's kind of an unusually high inflation period.

5 COMMISSIONER WHITE: Does the Committee have any
6 comment on this issue?

7 MR. PROCTOR: Yes, Mr. Hayet had considered some
of
8 the issues between what this contract poses such as the
9 inflation adjustor as opposed to a typical QF, which I
10 believe is what Commissioner White is speaking about. So
he,
11 I think, can help.

12 CHAIRMAN CAMPBELL: Go ahead, Mr. Hayet.

13 MR. HAYET: There was an analysis that was
14 presented at one point that suggested that the CPI being
15 above four percent occurs for something on the order of less
16 than twelve percent of the time over the last twenty years,

17 and we were comfortable of that because there was a lower,
18 much higher probability of remaining within the band below
19 four percent, between one and a quarter and four percent.

20 That that was a sufficient band and a sufficient
21 probability that we were comfortable with allowing for this
22 adjustor. So remember for most of the time when the
23 inflation is between that band, it will remain at two and a
24 half percent. And then for a small percentage of the time
25 there's a chance that it will be above the four percent, or

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1 below the one and a quarter percent. So we were comfortable
2 with that band being implemented.

3 COMMISSIONER WHITE: Thank you. That's all I
have,
4 thanks.

5 COMMISSIONER BOYER: I have just a couple of
6 questions. Commissioner White asked, I think by way of
7 analogy on this CPI, I guess our concern or discomfort is
the
8 that the Company's costs, which are being avoided through
9 purchase of this contract, may or may not, you know, go up
or
10 down with the cost of living. And the example I had in mind

years

11 was cost, the cost of living over the last two or three

that's

12 I think has gone up between one and two percent a year and,

13 yet, state salaries only increased by one percent, but

14 an aside.

15 CHAIRMAN CAMPBELL: I was going to say get over it.

state

16 COMMISSIONER BOYER: You chose to work for the

point

17 so. The context of this case, this case was filed at a

18 in time when the parties to the agreement couldn't reach

19 agreement on some of the terms and conditions. Now that the

20 parties have, is it necessary or desirable that the

21 Commission approve the contract, I guess is a question for

22 the lawyers.

23 MR. GINSBERG: The position that we've taken

24 consistently over the years and the Commission's adopted

25 previously, is that QF contracts this large should be

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it's

1 approved by the Commission. And the rationale is simply

2 the Commission that has both the authority and the

3 responsibility to determine what avoided costs mean to this

4 utility. And so, at least in our view, we think it's

5 appropriate for the Commission to make that determination by
6 approving the contract.

7 COMMISSIONER BOYER: Mr. Mecham.

8 MR. MECHAM: I concur with that. There's
9 continuing jurisdiction as well into the contract, the
10 mediation section. So we don't want to start out with
11 something the Commission hasn't approved.

12 COMMISSIONER BOYER: Any comment?

13 MR. GINSBERG: We have no problem with large QF
14 contracts being submitted for approval. And over the course
15 of time others have been submitted for approval, and
disputes
16 that have occurred in those contracts that come back to the
17 Commission, and revisions of those contracts have come back
18 to the Commission.

19 COMMISSIONER BOYER: Okay, thank you. My last
20 questions relate to Paragraph 5.5 of the contract on avoided
21 transmission losses. And I assume this is there because the
22 generation decided adjacent to the load, or at least for the
23 most part, isn't most of this power going to U.S. Mag; is
24 that a correct understanding?

25 MR. SWENSON: Fair amount of it is.

1 COMMISSIONER BOYER: How is the 4.92 percent figure
2 derived?

3 MR. SWENSON: There's actually an example of it in
4 the appendix, one of the exhibits in the back. But
basically
5 we looked at for the avoided losses that are occurred by
this
6 plant delivering power as opposed to when a proxy plant
would
7 from using our average system losses. And then there are
8 some offsets for the actual retail load that it does not,
9 that it offsets also. So when you combine those together
you
10 come up with the average 4.92.

11 COMMISSIONER BOYER: Thank you. Those are all the
12 questions I have.

13 CHAIRMAN CAMPBELL: Along these questions related
to
14 CPI, what inflater is in there now? Is there an inflater
15 currently in the contract, and what is that percent on a
year
16 in year out basis?

17 MR. SWENSON: Two and a half percent per year.

18 CHAIRMAN CAMPBELL: So as it stands now it's two
and
19 a half percent per year. And then by putting in this CPI in
20 this range, that number can either be adjusted downward or
21 upward if there were unexpected movements in inflation; is
22 that how the contract works?

23 MR. SWENSON: Correct.

any 24 CHAIRMAN CAMPBELL: Any additional comments that
25 of the parties want to make?

30

1 MR. GINSBERG: I just have one additional
question.

2 CHAIRMAN CAMPBELL: Go ahead, Mr. Ginsberg.

3 MR. GINSBERG: I think that Pacificorp could
4 explain in maybe a little more detail what modifications
were
5 made in order to create this as an operating versus a
capital
6 lease.

7 MR. HUNTER: And I actually don't think there were
8 any modifications. As Mr. Ginsberg probably remembers, the
9 bulk of the process was providing information that was
10 requested by the auditors. And Desert Power helped in that
11 process providing their projections, what their steam
12 production was going to be, what the projected cost of that
13 steam would be. All that was provided to the auditor who
14 finally decided reluctantly that it was going to reach a
15 decision. And the decision was not recognized, but we
didn't
16 change the deal in order to reach that approval.

17 CHAIRMAN CAMPBELL: All right. We look forward to
18 the updated submission, and we'll take the matter under
19 advisement.

20 MR. MECHAM: Chairman, would it help if you had a
21 draft order, or would you prefer to write your own? I'm
just
22 trying to be helpful.

23 CHAIRMAN CAMPBELL: Thank you for that offer and as
24 they say, we'll get back to you. Thank you.

25 MR. HAYET: Commissioner Campbell?

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1 CHAIRMAN CAMPBELL: Yes.

2 MR. HAYET: Can I be permitted to ask one question
3 back on Section 5.5 regarding the losses of Pacificorp?

4 CHAIRMAN CAMPBELL: Of course, go ahead.

5 MR. HAYET: I was wondering with regard to the
sale
6 to, in the case where Pacificorp will be making sales and
7 paying the market price of .93 times the market price for
the
8 energy for which Desert Power wants to make, will Pacificorp
9 be expected to pay losses under that situation?

10 MR. MECHAM: I guess, Phil, are you asking if
we're

11 going to include the non-scheduled deliveries, is that what
12 you're asking?

13 MR. HAYET: Right. In 5.5 it says one plus losses
14 times the volume of energy of scheduled deliveries and
15 non-scheduled deliveries. Now, I'm having a difficult time
16 interpreting the non-scheduled deliveries. Is that the case
17 of where you're going to be making sales to the market for
18 which you're paying .93 times the market prices to Desert
19 Power?

20 MR. MECHAM: Those are the, where they basically
21 have the right to, as a QF, to sell to us in the unscheduled
22 hours, and we were purchasing them at 93 percent of the Palo
23 Verde firm price. And that volume of energy that's
delivered
24 will be grossed up for losses.

25 MR. HAYET: But assuming then you turn around and

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1 make it, is it to be interpreted that you turn around and
2 make those sales to the market at that point, or is it to be
3 interpreted that you serve your own customer load with that
4 energy, but yet you're paying just simply a market price
5 times .93?

6 MR. MECHAM: It's the latter, our assumption is

And 7 that we'll use that energy to serve our own retail load.

8 we use the market index as reflexion of non-firm prices.

9 MR. HAYET: Therefore that justifies the paying of
10 losses in that case as well?

11 MR. MECHAM: Correct.

12 MR. HAYET: Okay, that was my question.

13 CHAIRMAN CAMPBELL: Thank you. All right, let's
14 adjourn.

15 (Whereupon, the proceeding was concluded at 10:48 a.m.)

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2 STATE OF UTAH)

3 COUNTY OF DAVIS)

4 THIS IS TO CERTIFY that the statements made in the
5 foregoing proceeding, was taken before me, JODI SUDWEEKS, a
6 Certified Shorthand Reporter and Notary Public in and for
7 State of Utah, residing at Centerville, Utah.

the

8 That the testimony of said witnesses was reported by me in
9 Stenotype and thereafter caused by me to be transcribed into
10 typewriting, and that a full, true and correct transcription
11 of said testimony so taken and transcribed, is set forth in
12 the foregoing pages.

13 I further certify that I am not of kin or otherwise
14 associated with any of the parties to said cause of action,
15 and that I am not interested in the event thereof.

16 WITNESS MY HAND and official seal at Centerville, Utah,
17 this 29th day of July, 2004.

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