

1 **Q. Please state your name, business address and position in the Company.**

2 A. My name is Barry G. Cunningham. My business address is 1407 West North
3 Temple, Suite 320, Salt Lake City, Utah. My position is Senior Vice President of
4 Generation.

5 **Qualifications**

6 **Q. Please describe your education and business experience.**

7 A. I have a Bachelor of Arts degree in Physical Science. During my career with
8 PacifiCorp, I have served as a Trainer, Training Manager, Assistant Operations
9 Superintendent, a Maintenance Superintendent, a Plant Manager and the Director
10 of Technical Support with responsibility for all of PacifiCorp's small plants. I
11 became Assistant Vice President of Generation in 1998, Vice President of
12 Generation in 1999, and Senior Vice President in 2002 with responsibility for all
13 thermal and hydro generation assets, hydro relicensing activities and the
14 construction of new resources.

15 **Summary of Testimony**

16 **Q. What is the purpose of your testimony?**

17 A. The purpose of my testimony is to explain the reason for and prudence of the
18 increased generation related overhaul and maintenance expenses for the 12-month
19 period ended September 30, 2007 (Test Period) relative to the 12-month period
20 ended September 30, 2005 (Base Period). I will discuss how these increases
21 contribute to the overall revenue requirement request supported by the testimony
22 of Mr. Ted Weston. My testimony explains these increases and the circumstances

23 that are driving them. My testimony will also demonstrate the prudence of
24 constructing a flue gas de-sulfurization system (scrubber) for Huntington Unit 2.

25 **Q. Please explain the types of generation-related adjustments discussed in your**
26 **testimony.**

27 A. My testimony discusses three adjustments that are applied to the generation
28 operation and maintenance expenses for the Test Period. First, I discuss the
29 Generation Overhaul Normalization that adjusts for increased annual overhaul
30 expenditures. This adjustment addresses changes in the number, duration, and
31 magnitude of generating unit overhauls. Second, my testimony will explain the
32 adjustment for New Plant Incremental costs. This adjustment adds operating and
33 maintenance expenses for new plants that are in service during the Test Period.
34 Third, my testimony will address the Generation Operation and Maintenance
35 (“O&M”) Normalization Adjustment that adjusts for increased expenditures in
36 contracts, materials, and special maintenance.

37 Finally, my testimony discusses the prudence of the capital expenditures
38 for the Huntington Unit 2 Flue Gas De-sulfurization project (scrubber).

39 **Adjustments to Generation Related Expenditures**

40 **Q. Why is generation related maintenance expense increasing at a rate greater**
41 **than inflation?**

42 A. The primary drivers to the increases in maintenance expenses are aging of the
43 existing fleet of generating units, the addition of new generating units, increased
44 hydro expenses caused by hydro relicensing settlements, and the addition of new
45 equipment to existing plant.

46 The PacifiCorp Generation fleet is aging. As generating units age over
47 time, new and more comprehensive maintenance is necessary to maintain the
48 capacity and reliability of the generating units. Like any physical asset that is
49 subject to aging, the cost to maintain performance and reliability increases over
50 time. The fleet ranges from the oldest unit, Gadsby Unit 1, with an age of 55
51 years to the newest resource, Currant Creek, with an age of one year. The average
52 age of the generating units is 29 years. As major components age, the magnitude
53 and scope of repairs tend to increase and maintenance expenditures increase in
54 order to maintain the capacity and reliability of the generating units. Maintenance
55 expenditure levels for these aging units will be greater than maintenance
56 expenditures for younger units.

57 New generating units are being added to the fleet to supply increasing
58 customer load. The Lakeside plant and the second phase of the Current Creek
59 plant have been added to PacifiCorp's fleet. The operating and maintenance
60 expenses associated with these new resources have been included in this rate case.

61 New hydro operation and maintenance expenses are being incurred as a
62 result of requirements imposed by the relicensing settlement process.

63 New equipment is being installed at thermal generating plants to improve
64 reliability and meet environmental requirements. The addition of this equipment
65 increases operation and maintenance expenses.

66

67 **Q. Has PacifiCorp been able to maintain its generation fleet in a way that**
68 **benefits plant performance?**

69 A. Yes. PacifiCorp has been able to maintain the fleet such that the system 5-year
70 average equivalent availability and average capacity factor are higher than the
71 industry average for an equivalent system.

72 **Q. What is the benefit to customers of increasing generation related**
73 **maintenance expenditures?**

74 A. The increased maintenance expenditures enable PacifiCorp to maintain overall
75 reliability of the aging fleet. As a result, PacifiCorp plants produce energy at a
76 lower cost than the market, enabling the Company to serve its customers at some
77 of the lowest retail electric prices in the western United States. Continued
78 reliability of existing generating units requires increased maintenance and capital
79 spending.

80 **Q. Please explain the Generation Overhaul Normalization adjustment.**

81 A. The Generation Overhaul Normalization adjustment increases the escalated Base
82 Period overhaul expenses to the level of expenditures that are forecasted for the
83 Test Period. The Generation Overhaul Normalization is \$17.3 million.
84 Calculation of this adjustment is detailed in Mr. Weston's Exhibit
85 UP&L___(JTW-1), Tab 4.11. This adjustment is related to changes in the level of
86 overhaul expenditures for contract, material, and other expenses between the Base
87 Period and the Test Period. The increase in expenditures results primarily from
88 changes in the scope of the overhaul work. Some change is also due to the
89 number of units and the size of the units being overhauled. The case better

90 reflects the forecast Test Period by adjusting the Base Period overhaul expense to
91 the sustainable level forecast in the Test Period.

92 **Q. What are the key drivers of the increases in the annual overhaul**
93 **expenditures?**

94 A. The key drivers are the age of plant equipment and, to a lesser extent, the addition
95 of more generating units to the fleet. Many of the large components in these
96 generating units need major refurbishment or replacement due to age and hours of
97 service. These large components can only be maintained or replaced during
98 planned overhauls. These components are being overhauled or replaced to
99 maintain the capacity and reliability of the plants. The magnitude of the
100 maintenance on these large components is greater than has occurred in past
101 overhauls due to the age and high capacity factors of the generating units. The
102 overhaul expenditures for the Test Period are representative of the level of
103 overhaul maintenance expenditures that are forecast for the foreseeable future.

104 **Q. Why are the escalated Base Period overhaul costs not representative of the**
105 **future overhaul costs?**

106 A. The escalated historic overhaul expenditure levels do not reflect the forecast
107 expenditure levels that will be required to maintain the generation fleet and
108 provide reliable service. Generally speaking, there are several factors that explain
109 why using escalated historic costs do not provide a realistic calculation of future
110 overhaul costs. First, the number of generating units in the fleet is increasing.
111 For example, the first overhaul of Currant Creek, at an adjusted cost of \$2.5
112 million, is included in the Test Period. Second, total overhaul costs reflect the

113 number of units that are off line during any given year and that number is
114 determined by examining the condition, the performance, and the potential risk to
115 reliability and safety for each unit. As a result, the number of units off line in any
116 given year will vary. Third, overhaul costs reflect the size of the units that are off
117 line. A large unit will require a larger contractor workforce and more materials
118 than a smaller unit. Finally, overhaul costs also reflect the amount of work
119 required to complete the necessary maintenance on the units. The increasing age
120 of plant equipment is increasing the amount of work required to maintain
121 reliability. For these reasons, historical overhaul expenses alone are not sufficient
122 to forecast future overhaul expenditures.

123 **Q. Are the higher overhaul costs in the Test Period a result of deferring**
124 **overhaul work in the Base Period?**

125 A. No, while it is possible to shift overhaul schedules and scope of overhaul work on
126 a limited basis, it is not practical to defer overhaul related work several years.
127 Some examples of shifting overhaul schedules would be moving an overhaul a
128 few months from one fiscal year to another fiscal year, or shifting an overhaul
129 from a spring outage to a fall outage. However, while these minor shifts are
130 possible, it is not practical to shift a planned unit overhaul more than one year.
131 Our coal fired unit boilers are scheduled on four and five year major overhaul
132 cycles and cannot be operated reliably for longer intervals without maintenance
133 that requires a planned major overhaul. The combustion turbine overhaul
134 schedules are dictated by the number of starts and number of operating hours and

135 cannot be arbitrarily deferred. No planned overhauls for the Base Period were
136 moved into the Test Period.

137 **Q. How does PacifiCorp determine the schedule for overhauling generating**
138 **units?**

139 A. The time interval between overhauls and duration of overhauls dictate the
140 overhaul schedule and are driven by the aging condition of each generating unit.
141 The length of the interval between major planned maintenance outages is based
142 on the equipment's design, condition and age, as well as PacifiCorp's specific
143 experience operating and maintaining the equipment, and PacifiCorp's knowledge
144 of current and past industry experience with similar equipment. Planning and
145 scheduling of unit overhauls is a continuous and detailed process. The overall
146 objective is to maintain high equivalent availability. A second objective is to
147 schedule the unit overhauls in a manner such that resources are available to meet
148 the load requirements. The length of intervals between overhauls for each unit is
149 based on the factors discussed above, as well as the condition of the generating
150 unit, performance of the generating unit, system requirements, and PacifiCorp's
151 experience with similar units. The overhaul schedule is revised from time to time
152 as new information on the condition of units and resource needs is available.

153 **Q. How accurate is the forecast of overhaul expenses for the Test Period?**

154 A. The forecast for the Test Period is a weighted average of FY2007 and FY2008
155 expenditure forecasts. Both FY2007 and FY2008 forecast overhaul expenditures
156 are based on plant budgets that are detailed to a project level. Plant personnel
157 base these forecast expenditures on operating experience, original equipment

158 manufacturer recommendations, actual equipment inspections, equipment
159 performance, and equipment operating history. Plant management teams and
160 generation management review and update the overhaul plans and budgets
161 annually as part of the overall planning and budgeting process. Accordingly, the
162 forecast overhaul expenses used in this rate case are based on the scope of work
163 that is planned for each scheduled overhaul that results from this deliberate
164 process.

165 **Q. Please explain the New Plant Incremental Cost adjustment.**

166 A. The New Plant Incremental Cost adjustment adds the operation and maintenance
167 expenses for generating units that were not in service during the Base Period but
168 are in service during the Test Period ending September 2007. The operation and
169 maintenance expenses include labor, material, contracts and other expenditures.
170 The Currant Creek combined cycle unit will be in commercial service at the
171 beginning of the Test Period. The Lakeside Unit will be in commercial operation
172 in May 2007. This adjustment adds the budgeted operation and maintenance
173 expenses for the Currant Creek and Lakeside units that were not included in the
174 Base Period. Total new operation and maintenance expenses included in the Test
175 Period are \$5.1 million. Calculation of this adjustment is detailed in Mr.
176 Weston's Exhibit UP&L____(JTW-1), Tab 4.12. This adjustment is necessary to
177 accurately capture the impact of adding new generation for the Test Period.

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179 **Q. Please explain Generation Operation and Maintenance (O&M)**
180 **Normalization adjustment.**

181 A. The Generation O&M Normalization adjusts the escalated Base Period generation
182 contracts, materials, and special maintenance expenditures to the level forecast for
183 the Test Period. This adjustment is \$16.7 million. Calculation of this adjustment
184 is detailed in Mr. Weston’s Exhibit UP&L___(JTW-1), Tab 4.13. This
185 adjustment is distinct from the Generation Overhaul Normalization adjustment in
186 that it does not include labor and does not include overhaul expenditures. The
187 O&M Normalization adjustment can be sub-divided into the following categories:

Special Maintenance	54%
Contracts	29%
Materials	16%

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189 In general, these increases can be attributed to:

- 190
- Aging equipment
 - Addition to and upgrades of environmental equipment
 - Increased operation and maintenance expenditures resulting from hydro relicensing settlements
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194 **Q. Please explain the increased expenditures related to special maintenance**
195 **projects.**

196 A. As discussed previously in my testimony, plant equipment is aging and additional
197 maintenance expense is required to maintain a high level of reliability. As with
198 overhaul expenditures, the number and size of special maintenance projects
199 increases as generating units age. The special maintenance category contains
200 expenditures for large, identifiable projects. Some typical examples are

201 rebuilding large equipment, dredging of ponds and waterways, and arc-flash
202 program related maintenance. The special maintenance category also includes
203 increased hydro operation and maintenance expenditures resulting from hydro
204 relicensing settlements.

205 **Q. Please explain the increased expenditures related to contracts.**

206 A. The increase in contract costs is due to increased material freight costs, increased
207 expenditures for environmental compliance and resource development, and
208 increased contract costs for jointly owned generating units that are not operated
209 by PacifiCorp. These joint-owned plant contract expenditures include expenses
210 for labor, materials and contracts. In general, many of the joint-owned units are
211 similar in design and age to PacifiCorp plants and are faced with the similar
212 problems of aging equipment and increasing regulatory requirements.
213 Consequently, the O&M expenses for joint-owned plants are projected to increase
214 in a manner similar to PacifiCorp plants.

215 **Q. Please explain the increased material expenditures.**

216 A. Increases in material costs are caused primarily by increased chemical
217 consumption and the increased price of required chemicals. The increased
218 consumption of chemicals is due to the installation of the Huntington Unit 2
219 scrubber, which is described in detail below.

220 **Q. What is the trend in operation and maintenance expenditures?**

221 A. The following table shows the trend in total non-labor operation and maintenance
222 expenses, excluding thermal unit labor and overhaul expenses.

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Generation Materials, Contracts, and Special Maintenance Expenditures, \$000			
FY2005	FY2006	FY2007	FY2008
120,755	124,202	136,159	143,968

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The values in the table demonstrate why historical operation and maintenance costs are not representative of the cost that the Company will incur while these new rates will be in effect. The Generation O&M Normalization adjustment brings escalated Base Period expenditures in-line with the Test Period budgeted expenditures. This level of expenditures is also reflective of forecast expenditures for the years following the Test Period.

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Q. How accurate are the forecast operation and maintenance expenditures for the Test Period?

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A. The forecast operation and maintenance expenditures for the Test Period are a weighted average of FY2007 and FY2008 forecasts. Both FY2007 and FY2008 forecast O&M expenditures are based on individual plant budgets. Plant personnel base the plant budget expenditures on operating experience, planned generation, and equipment performance. Plant management teams and generation management review and update these budgets annually as part of the overall planning and budgeting process. The forecast O&M expenditures used in this rate case are based on the generation and maintenance planned for each generating unit during the Test Period. Accordingly, the adjustment reflects the actual planned expenditures in the Test Period after this detailed review process.

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245 **Prudence of Huntington Scrubber Capital Expenditure**

246 **Q. Please describe the Huntington Unit 2 Flue Gas De-sulfurization (scrubber)**
247 **project.**

248 A. As outlined in PacifiCorp's 2004 Integrated Resource Plan, PacifiCorp approved
249 an emission control project in July 2004 that will update and improve SO₂,
250 particulate, and NO_x controls on its Huntington Unit 2. This unit is a 450-
251 megawatt coal-fired power plant located in Emery County, Utah. The total capital
252 cost for the project is forecast to be approximately \$135 million. The SO₂
253 scrubber is one part of this project and construction began in 2005 and the project
254 will be operational December 2006.

255 **Q. Please explain the emissions improvements expected from the project.**

256 A. Emission improvements, once the upgrades are complete, include the following:

- 257 • A wet-lime scrubber will reduce sulfur dioxide emissions by approximately
258 95 percent, roughly 14,000 tons per year.
- 259 • A Pulse Jet Fabric Filter, commonly called a bag house, will replace the
260 present electrostatic precipitator, and will reduce particulate emissions about
261 80 percent, or approximately 1,000 tons per year. The bag house will also
262 remove 90-95 percent of the mercury emissions.
- 263 • Low-NO_x burners will reduce nitrogen oxides by about 40 percent, or
264 approximately 2,500 tons per year.

265 **Q. Why is PacifiCorp installing the Huntington Unit 2 scrubber at this time?**

266 A. The Company chose to install the Huntington Unit 2 scrubber project at this time
267 in response to a variety of existing and emerging emission reduction

268 requirements, such as ongoing air permitting issues, New Source Review
269 requirements, ongoing compliance issues, visibility concerns and most
270 significantly, regional haze issues. The decision to install the scrubber also
271 considered the SO₂ emissions profile at this unit compared to all other similarly
272 sized units in the state of Utah. Installation of the scrubber will enable ongoing
273 compliance with existing and emerging emission reduction requirements for this
274 unit and also represents a significant step for the PacifiCorp coal-fired fleet in
275 meeting regional SO₂ reductions for Regional Haze requirements.

276 The addition of these emission controls is expected to reduce mercury
277 emissions and allow Huntington Unit 2 to meet EPA's anticipated mercury
278 regulations. This project, along with other future projects, will enable PacifiCorp
279 to achieve the SO₂ reductions recommended by the Western Regional Air
280 Partnership, approved by EPA and adopted by the State of Utah, to address
281 visibility at scenic areas. The low NO_x burners are consistent with existing
282 requirements for western plants.

283 **Q. What is the benefit to customers of the installation of the Huntington 2**
284 **scrubber?**

285 A. Customers not only benefit from the immediate environmental gains; they also
286 benefit from the continued availability of low-cost generation, and by the
287 installation of these necessary controls during a planned outage, as opposed to
288 scheduling a separate outage for this work, which reduces replacement power
289 costs. Postponement of the project to a later planned outage would increase the
290 project costs due to vendor availability issues, the possible expiration of Utah's

291 pollution control sales tax exemption, and reduced SO₂ emissions allowance
292 revenues.

293 This series of pollution control investments address risks associated with
294 emissions at the Huntington 2 unit and does so in a cost-effective manner by
295 allowing installation during a planned outage for the unit. Developing federal and
296 state air quality regulations are expected to require similar controls on other coal
297 generating units in the PacifiCorp fleet.

298 **Q. Does this conclude your testimony?**

299 A. Yes.