

1 **Q. Please state your name and business address.**

2 A. My name is Jeffrey K. Larsen. My business address is One Utah Center, Suite
3 2300, 201 South Main Street, Salt Lake City, Utah, 84111.

4 **Q. What is your position at Rocky Mountain Power (the Company) and briefly**
5 **describe your employment history with the Company?**

6 A. I am currently employed as Vice President of Regulatory Affairs. I joined the
7 Company in 1985, and I have held various accounting, compliance and
8 regulatory-related positions prior to my current position. I have testified on
9 various matters in the states of Utah, Idaho, Wyoming, California, Washington
10 and Oregon.

11 **QUALIFICATIONS**

12 **Q. Briefly describe your educational and professional background.**

13 A. I received a Master of Business Administration degree from Utah State University
14 in 1994 and a Bachelor of Science degree in Accounting from Brigham Young
15 University in 1985. I have also participated in the Company's Business
16 Leadership Program through the Wharton School and an Advanced Education
17 Program through the J.L. Kellogg School of Management at Northwestern
18 University. In addition to formal education, I have also attended various
19 educational, professional and electric industry-related seminars during my career
20 at the Company.

21 **PURPOSE AND SUMMARY OF TESTIMONY**

22 **Q. What is the purpose of your testimony?**

23 A. Between December 16, 2006 and March 22, 2007, Rocky Mountain Power filed

24 three separate applications for accounting orders. These applications requested
25 authority to: 1) defer the costs of loans made to Grid West (Docket No. 06-035-
26 163), 2) defer the severance costs related to the MidAmerican Energy Holdings
27 Company (MEHC) transaction (Docket No. 07-035-04), and 3) defer costs related
28 to the flooding of the Powerdale hydro facility (Docket No. 07-035-14). The
29 purpose of my testimony is to describe the essential elements of each of these
30 applications and to explain why the requested deferred accounting treatment is
31 appropriate and consistent with standard utility practice. Specifically, I will
32 address the following topics:

- 33 1. Explain what deferred accounting is.
- 34 2. The purpose for deferred accounting.
- 35 3. The generally accepted standards surrounding the establishment of
36 regulatory assets.
- 37 4. The authoritative basis for deferred accounting.
- 38 5. Why the applications are not barred by the rule against retroactive rate
39 making.
- 40 6. Deferred accounting and its relationship to test periods and rate setting
41 proceedings.
- 42 7. The background and essential details of each deferred accounting
43 application and why deferred accounting is appropriate in each case.
- 44 8. How Rocky Mountain Power's proposed treatment of the requested
45 deferrals is consistent with Public Service Commission of Utah
46 (Commission) precedent for deferring and amortizing costs.

47 9. The implications of deferred accounting and the “stay out” commitment
48 from Docket 06-035-21.

49 **PURPOSE OF DEFERRED ACCOUNTING**

50 **Q. What is deferred accounting?**

51 A. Deferred accounting is an accounting mechanism used to properly match a current
52 period expense or revenue with potential future events such as a revenue stream
53 that covers a cost in the future or the matching of a cost with units of output
54 achieved as a result of the current period expense. Deferred accounting is a well-
55 recognized regulatory tool in the utility industry for the proper matching of costs
56 and benefits and addressing cost recovery issues. Accounting for regulated
57 utilities allows for costs or revenues that would normally be booked as a current
58 period cost or revenue by an unregulated enterprise to be deferred and spread
59 (amortized) over several periods. As such, deferred accounting is simply a
60 financial accounting adjustment made by a utility that has no impact on customer
61 rates until the costs associated with the deferral are included in a general rate case
62 or other cost recovery mechanism such as a surcharge. Deferred accounting
63 allows for the recovery of prudent costs in a reasonable manner because the costs
64 are spread over several periods instead of resulting in spikes in a utility’s cost of
65 service.

66 **Q. What is a “regulatory asset”?**

67 A. The Uniform System of Accounts (USOA) provides the following definition:

68 Regulatory Assets and Liabilities are assets and liabilities
69 that result from rate actions of regulatory agencies.
70 Regulatory assets and liabilities arise from specific
71 revenues, expenses, gains, or losses that would have been

72 included in net income determination in one period under
73 the general requirements of the Uniform System of
74 Accounts but for it being probable that such items will be
75 included in a different period(s) for purposes of developing
76 the rates the utility is authorized to charge for its utility
77 services. 18 CFR 101, Uniform System of Accounts,
78 Definition No. 30.

79 **DEFERRED ACCOUNTING STANDARDS**

80 **Q. What is the authoritative basis for the deferral of expenses?**

81 A. Regulatory assets are governed by statements of financial accounting standards
82 (FAS) No. 71. Statement 71 recognizes that in many cases a regulated company
83 may have the rationale or the requirement to capitalize certain costs, while
84 generally accepted accounting principles (GAAP) may require the cost to be
85 expensed. The provision for deferred accounting is captured in the USOA, which
86 contemplates the deferral of expenses through the creation of regulatory assets, or
87 in the case of income items, regulatory liabilities.

88 FAS 71 provides for deferring costs that would otherwise be charged to
89 expense if it is probable that those specific deferred costs are subject to recovery
90 in future revenues.

91 **Q. Do deferred accounting standards require that an expense be an
92 extraordinary amount to be considered for deferral?**

93 A. No, it is more dependent upon the extraordinary nature of the event leading to the
94 cost than it is the magnitude of the cost. As indicated in general instruction no. 7
95 of the USOA, to be considered extraordinary an event or transaction must be of an
96 unusual nature and be abnormally different from the ordinary and typical
97 activities of the company, and which would not reasonably be expected to recur in

98 the foreseeable future. It is important to bear in mind that the USOA's uses the
99 term "extraordinary" in an accounting sense and not in the common sense of
100 remarkable.

101 The Commission has followed this approach in its deferred accounting
102 rulings related to the Y2K and the Noell Kempf Climate Action Project in Docket
103 No. 99-035-10, where both deferrals were less than \$4 million and \$1 million
104 (Utah allocated amounts), respectively, where the Commission did not limit the
105 application of deferred accounting to high dollar or significantly material cost
106 items.

107 **Q. Is assurance of cost recovery required before a cost can be deferred from the**
108 **income statement to the balance sheet?**

109 A. No. A deferral does not assure future cost recovery and does not bind a regulatory
110 agency to a level of recovery unless or until that agency addresses the cost
111 recovery in a rate setting process. The condition is that it is "probable that such
112 items will be included in a different period(s) for purposes of developing the rates
113 the utility is authorized to charge for its utility services".

114 Also, it is important to remember that there is a fundamental difference
115 between a case dealing with cost recovery such as a general rate case or a
116 surcharge request and a case involving only accounting procedures. An order for
117 deferred accounting is not a ratemaking decision. It is improper to assume that
118 having met the criteria for recording deferred charges that the utility is
119 automatically entitled to recovery of the deferred costs. A deferred accounting
120 order only affords the utility the opportunity to present the cost for recovery in a

121 future rate case. Such an order does not foreclose any discussion or presentation
122 of evidence that would normally occur when the commission conducts the
123 ratemaking hearing for the expense. In further recognition of the difference
124 between a deferred accounting order and a ratemaking decision, the USOA
125 provides specific accounting procedures if rate recovery of all or part of a
126 deferred amount is disallowed.

127 Consistent with the USOA, Rocky Mountain Power has only requested
128 approval for the accounting treatment of the deferrals and has not requested a
129 determination of ratemaking treatment. The ratemaking treatment of these costs
130 will be addressed in Rocky Mountain Power's next general rate case.

131 **Q. Why doesn't the rule against retroactive rate making prohibit the company**
132 **from deferring the costs that it has requested be deferred?**

133 A. The rule against retroactive ratemaking only applies to a rate setting proceeding in
134 which the utility is attempting to recover past expenses or in which it is being
135 required to refund past revenue that were contemplated in setting rates in the prior
136 proceeding. When the estimates of costs and revenues prove to be inaccurate and
137 costs are either higher or lower than predicted, the rates cannot be changed to
138 correct for the error. As such, the rule prohibits refunds when rates were set too
139 high and surcharges when rates were set too low.

140 The rule is not applicable to deferred accounting because the very purpose
141 of allowing a deferred expense is to provide an opportunity for the future recovery
142 of an expense that was not considered in the prior rate proceeding. Furthermore,
143 deferred accounting applications are not requests to reset current rates, but rather,

144 simply requests for the approval to make an accounting adjustment and preserve
145 an expense (or revenue) on the balance sheet until a future period when it can be
146 presented and addressed in the context of a rate setting proceeding.

147 **Q. Why should the Commission defer and amortize an extraordinary expense**
148 **that occurs outside of a test period?**

149 A. The criteria for deferring an expense or revenue and establishing a regulatory
150 asset or liability are the same whether the extraordinary expense is incurred
151 during a rate case test period or outside a rate case test period. As previously
152 stated, the deferral process is a mechanism used to maintain stable utility rates and
153 to allow the Company an opportunity to recover it's prudently incurred costs in
154 providing utility service. Extraordinary costs should be deferred and amortized
155 over a period of time so that when rates are set, they are set on the basis of the
156 Company's normalized cost and revenue streams. A normalized level of costs
157 includes not only the deferral of unusual expenses incurred during a given year,
158 but also the amortization of unusual costs that occurred in previous years.

159 **Q. Are the requirements for deferred accounting different when the utility uses**
160 **a forecast test period?**

161 A. No. These principles associated with deferred accounting are applicable
162 regardless of whether a historic forecast test period is being utilized. As I just
163 mentioned, extraordinary costs that are prudently incurred on behalf of customers
164 and thus legitimately recoverable from customers, are deferred and amortized
165 over a period of years. This properly reflects the ongoing normalized costs of the
166 utility. The creation of the regulatory asset has no impact on current rates.

167 Rather, the amortization expense and the remaining unamortized balance of a
168 deferred expense or revenue that carry through any test period (whether it is an
169 historic or forecast test period) to the utility's next general rate case will be
170 included in the revenue requirement filing at that time.

171 **ROCKY MOUNTAIN POWER DEFERRED ACCOUNTING POLICY**

172 **Q. What are the primary reasons the Company defers costs or revenues?**

173 A. Some of the primary reasons the Company will defers costs or revenues on its
174 books and in its regulatory filings (i.e. capitalizes or records items on the balance
175 sheet rather than recording expenses or revenues) include the following:

176 1. A deferral provides the proper matching of costs or revenues with asset
177 utilization or associated costs or benefits of providing service. An example of this
178 situation is the set up costs associated with moving longwall mining equipment.
179 For as long as the Company has operated longwall mining equipment, it has
180 deferred longwall set up costs. When a longwall coal mining machine finishes
181 mining a section of coal, known as a "panel", it is necessary to move it to a new
182 panel. The cost of setting up the longwall machine to mine the new panel is
183 capitalized and amortized based on the tons of coal produced from the new panel.
184 Thus, by deferring costs and spreading (amortizing) them over a period of time,
185 the costs are properly matched with the coal produced as a result of the longwall
186 move and the resulting accounting of these costs better reflect the ongoing
187 normalized operations of the Company.

188 2. A regulatory commission has already approved the cost or revenue for both
189 deferral and rate treatment. An example of this situation is when the Company

190 has requested approval to sell a plant and or mine, regulators have prescribed the
191 amount of gain to be recorded on the balance sheet and how that gain will be
192 amortized and returned to customers through rates. In this instance, the Company
193 records a book liability that is amortized over the specific recovery period set
194 forth in the order. Similar to the first example, this treatment of the revenue better
195 reflects the ongoing normalized revenue of the Company.

196 3. The cost or revenue is extraordinary test period expense or revenue for which
197 deferral and amortization rate treatment are sought within the context of a rate
198 case. During general rate case proceedings parties routinely identify costs within
199 a test year (whether its historic or forecast) that were prudently incurred on behalf
200 of customers but because the costs were extraordinary they should not be reflected
201 in rates as ongoing period expenses, but rather, the costs should be spread
202 (amortized) over time to better reflect the ongoing normalized cost of service of
203 the Company. In these cases the costs are deferred and amortized over a period of
204 time with only the annual amortization reflected as a period expense in new rates.
205 An example of this situation is when the Company has received approval or has
206 been directed to defer and amortize test period expenses such as computer
207 hardware costs, software costs, reengineering costs, Y2K costs, mine closure
208 costs, and pension costs. Additionally, various commissions have allowed
209 deferral and amortization of more remarkable extraordinary costs associated with
210 ice storms, flood damage, generator outages, or high winds and rain, and less
211 remarkable extraordinary items such as costs for computerized financial models,
212 special studies, acquisition adjustments, or early termination of coal supply

213 contracts. Accordingly, the accounting of these costs and any subsequent
214 recovery of the costs better reflect the ongoing normalized operations of the
215 Company.

216 4. A regulatory commission has approved a deferred accounting order for costs or
217 revenues, but has not ruled on their rate treatment. These costs or revenues
218 generally did not occur during or were not reflected in a rate case test year. These
219 costs are deferred, however, because they exhibit the same extraordinary criteria
220 as for those costs just described. An example of this situation is the deferral of
221 the reduction in the West Valley Combustion Turbine lease cost that occurred
222 prior to the test period in the last Utah general rate case. As noted above, this
223 treatment of the costs or revenue better reflects the ongoing normalized revenue
224 of the Company.

225 **PENDING DEFERRED ACCOUNTING APPLICATIONS**

226 **GRID WEST LOAN**

227 **Q. Please review the Grid West loan deferred accounting application.**

228 A. On December 19, 2006, Rocky Mountain Power filed an application to defer the
229 costs of loans made to Grid West, the Regional Transmission Organization (RTO)
230 which now appear will unlikely be repaid to Rocky Mountain Power (Docket 06-
231 035-163). Rocky Mountain Power has been involved in the development of RTO
232 for over five years. This activity was a result of meeting FERC requirements to
233 develop regional transmission entities and competitive electric markets. In
234 conjunction with other western utilities, Rocky Mountain Power, by and through
235 Grid West, has been attempting to develop an independent regional electric

236 transmission entity that would manage certain operational functions of the
237 transmission grid and plan for necessary expansion. Grid West was established as
238 a non-profit corporation to serve the public interest.

239 Rocky Mountain Power provided initial funding for the development of
240 RTO West, the predecessor to Grid West, in June of 2000. From that date to the
241 present, Rocky Mountain Power has loaned a total of \$2.7 million to Grid West.
242 All other regional utilities involved in the formation of Grid West have made
243 similar loans to the organization. Grid West planned to repay the loans through
244 surcharges to customers once it became operational. Unfortunately, Grid West is
245 unable to repay Rocky Mountain Power's loan and the Company is requesting to
246 defer the cost of these loans as of the date of this filing, so that it may account for
247 the costs in a manner that better reflects the ongoing operations of the utility, and
248 preserve an opportunity to request recovery of these costs in a subsequent rate
249 setting proceeding.

250 **Q. What is Utah's share of the \$2.7 million?**

251 A. Rocky Mountain Power estimates that the total amount of the deferred account
252 will be approximately \$1.1 million, which represents Utah's portion of Rocky
253 Mountain Power's \$2.7 million loan.

254 **Q. How does Rocky Mountain Power propose to account for these costs?**

255 A. Rocky Mountain Power proposes to account for these costs in the following
256 manner: (1) Amounts currently recorded as a loan to Grid West will be
257 transferred from Account 124, Other Investments, to Account 182.3, Other
258 Regulatory Assets; and (2) The amortization of the balance will be accomplished

259 by crediting Account 182.3 and debiting Account 560, Transmission Operation
260 Supervision and Engineering, coincident with and subsequent inclusion of the
261 amortization expense in rates.

262 **Q. Why did Rocky Mountain Power not specify an amortization period in the**
263 **application for deferred accounting?**

264 A. The Company submits that such request is not necessary because the length of an
265 amortization period and its start date can be determined by the Commission at the
266 time of the Company's next general rate case. At the time of the next general rate
267 case, in addition to determining whether the Company should be allowed to
268 recover the expense in rates - whether it is a proper expense to be included in the
269 Company's revenue requirement, the Commission would determine: (1) the
270 appropriate amortization period and (2) when the amortization period should
271 begin.

272 **Q. Should the Commission deem it necessary to establish an amortization period**
273 **for the Grid West Loan deferral in this docket, what would Rocky Mountain**
274 **Power recommend?**

275 A. Notwithstanding the above, to the extent the Commission determines that it would
276 prefer to address amortization issues at this time, Rocky Mountain Power would
277 propose a 3-year amortization period. The Company submits that a 3-year
278 amortization period is reasonable and appropriate given the dollar amount of
279 Utah's share of the defaulted loans. The 3-year period affords the Company with
280 timely recovery of costs while not unduly burdening customers with the level of
281 expense. Additionally, by the time the company receives a revenue stream to

282 cover these expenses, it will have already been a significant length of time the
283 Company has gone without a carrying charge or recovery.

284 **Q. When does the Company propose that amortization begin?**

285 A. As a general rule, as included in the description of account 182.3, the USOA
286 provides that amortization should be charged concurrently with the recovery of
287 the expense in rates. In this instance, however, the Company proposes to begin
288 amortization on January 1, 2007, which is the beginning of the calendar year
289 following the actual write-off of the defaulted loans.

290 **Q. Why was the Grid West loan write off not included in the last rate case?**

291 A. The notification of default on the Grid West loan was not received until April
292 2006, which was after the March 7, 2007, filing date (and well beyond the
293 lockdown of results to complete the case filing) and therefore too late to be
294 included in the revenue requirement in the general rate case, Docket No. 06-035-
295 21.

296 **Q. Does the request to defer the costs of the Grid West loans violate the “stay
297 out” commitment from 2006 general rate case settlement in Docket 06-035-
298 21?**

299 A. No. Rocky Mountain Power submits that the proposed applications for deferred
300 accounting do not violate the stay out commitment. As a purely technical matter,
301 the stay out provision does not preclude the Company from filing an application
302 for deferred accounting or establishing a new regulatory asset. Rather, paragraph
303 12 of the stipulation only prohibits the Company from filing a general rate case
304 before December 11, 2007, with a rate effective date prior to August 7, 2008. An

305 approval of the Company's application does not impact the rates that were agreed
306 to by the settlement parties in the stipulation because the recoverability in rates of
307 the cost of the Grid West loans will be decided in the Company's next general
308 rate case.

309 The Company is simply requesting to defer and amortize costs that would
310 normally be properly amortized over a period of time, as opposed to being
311 absorbed in a single period. This accounting treatment results in the costs being
312 accounted for in a manner that better reflects the ongoing operations of the utility,
313 and preserves the opportunity to request recovery of these costs in a subsequent
314 rate setting proceeding. Furthermore, by beginning the amortization in January
315 2007, amortization will occur while current rates are in effect so no current period
316 expenses that are being incurred by the Company are being carried forward for
317 future recovery. Only the remaining unamortized regulatory asset balance and
318 remaining amortization expense will be reflected in the next rate case filing.

319 **TRANSITION COSTS**

320 **Q. Please review the application to defer transition costs associated with the**
321 **MidAmerican Energy Holdings Company transaction.**

322 A. On January 24, 2007, Rocky Mountain Power filed an application to defer certain
323 costs related to the MEHC transaction (Docket No. 07-035-04). The application
324 specifically requests approval to defer certain costs pertaining to severance
325 payments associated with the reduction in workforce ("Transition Costs" or
326 "Severance Costs").

327 On March 21, 2006, MEHC acquired ownership of PacifiCorp. The
328 Company has experienced both savings and costs related to the MEHC
329 transaction. Among the cost savings is a reduction in labor expense reflecting
330 workforce reductions associated with MEHC's ownership of PacifiCorp.
331 However, in conjunction with the savings related to workforce reductions, the
332 Company has also incurred additional costs related to payments for employee
333 severance.

334 Pursuant to the recently completed severance program for non-union
335 employees, employees who were involuntarily terminated, or who voluntarily
336 terminated following a material alteration in their positions, were eligible for
337 enhanced severance benefits consisting of severance pay, outplacement assistance
338 and Company-subsidized health benefits. The specific severance benefits vary
339 depending upon the compensation level for the impacted employee's position and
340 the employee's length of service with the Company. As a result of the severance
341 program 270 employees have been terminated resulting in \$40 million in annual
342 labor cost savings. Severance costs for these employees is approximately \$46
343 million, of which only \$6.4 was known by the Company and included in its
344 revenue requirement filing as part of its general rate case in Docket No. 06-035-
345 21. The remaining severance costs of \$39 million have been incurred subsequent
346 to that date, and were not considered as part of the revenue requirement filing in
347 the last general rate case proceeding.

348 In order to match the benefits and costs of the severance program and to
349 provide the Company an opportunity to recover its prudently incurred costs,

350 Rocky Mountain Power requests to capitalize the costs and spread the recovery of
351 those costs over time. This accounting treatment better reflects the ongoing
352 operations of the utility, and preserve an opportunity to request recovery of these
353 costs in a subsequent rate setting proceeding.

354 **Q. What is Utah's share of the \$46 million in severance costs?**

355 A. Rocky Mountain Power estimates that the total amount of the deferred account
356 will be approximately \$18 million, which represents Utah's portion of the \$46
357 million in severance costs. This amount also includes the \$2,698,316 which is
358 Utah's allocated share of the \$6.4 that was included in Docket No. 06-035-21

359 **Q. What is the Company's reasoning for requesting authority to defer and**
360 **continue amortizing the Transition Costs that were included in Docket No.**
361 **06-035-21?**

362 A. While the Company requested the amortization of \$2,698,316 in Docket No. 06-
363 035-21, the revenue requirement portion of the case was settled by the parties
364 without reference to the specific treatment of these costs. As such, there was no
365 Commission order authorizing deferral of the Transition Costs or to establish the
366 amortization period. By including this amount in the application it does not
367 impact rates that were set in the last general rate case, and it does not provide the
368 Company with an opportunity for double recovery because the Company is
369 requesting to amortize these costs from October 1, 2006, which is consistent with
370 the Company's treatment of these costs in the rate case filing. This is also the
371 date amortization would have begun if the Commission would have ordered the
372 deferral and amortization of those costs in the last general rate case.

373 **Q. How does Rocky Mountain Power propose to account for the new Transition**
374 **Costs?**

375 A. Rocky Mountain Power proposes to account for all of the MEHC Transition
376 Costs, both the severance costs that were included in Docket No. 06-035-21 and
377 the severance costs that have been incurred subsequent to that date, by charging
378 them to Account 182.3 Other Regulatory Assets and amortizing these amounts to
379 Account 930.2 Miscellaneous General Expenses.

380 **Q. Why did Rocky Mountain Power not specify an amortization period in the**
381 **application for deferred accounting?**

382 A. Similar to the application pertaining to the Grid West loans, the Company
383 requested that the Commission issue an order authorizing the Company to defer
384 the Transition Costs, only, and did not specifically request a determination of the
385 amortization period and related start date. Instead, the Company proposed to
386 address amortization and recovery of these costs in its next general rate case.

387 **Q. Should the Commission deem it necessary to establish an amortization period**
388 **for the Transition Costs deferral in this docket, what would Rocky Mountain**
389 **Power recommend?**

390 A. To the extent the Commission determines that it would prefer to address
391 amortization periods and start dates at this time, Rocky Mountain Power would
392 propose a 3-year amortization period for Utah's share of the total severance costs.
393 This includes the \$6.4 million (\$2.7 million Utah allocated share) of severance
394 costs that were included in the last general rate case (Docket 06-035-21) and the
395 new severance costs that were not included in setting rates in the last rate case. A

396 3-year amortization period for both costs is consistent with the amortization
397 period proposed for the severance costs included in Docket 06-035-21 and
398 ensures that there are net labor savings each year during the amortization period.

399 **Q. When would the Company propose that amortization begin?**

400 A. If the Commission determines it wants to identify the amortization period, the
401 Company proposes that the amortization period begin October 1, 2006 for all of
402 the Transition Costs because October 1, 2006 is the mid-point between March 21,
403 2006 and May 23, 2007, the applicable time frame that employees were severed
404 as part of the change-in-control severance plan, and is arguably the proper time
405 period for purposes of matching costs and savings.

406 **Q. Does the request to defer the total Severance Costs violate the “stay out”**
407 **commitment from 2006 general rate case settlement in Docket 06-035-21?**

408 A. No. Similar to the Grid West application, Rocky Mountain Power submits that
409 the proposed applications for deferred accounting do not violate the stay out
410 commitment. The stay out provision does not preclude the Company from filing
411 an application for deferred accounting or establishing a new regulatory asset and
412 approval of the Company’s application does not impact the rates that were agreed
413 to by the settlement parties in the stipulation. Furthermore, by beginning the
414 amortization in October 2006, amortization will occur while current rates are in
415 effect so no current period expenses that are being incurred by the Company are
416 being carried forward for future recovery. Only the remaining unamortized
417 regulatory asset balance and remaining amortization expense will be reflected in
418 the next rate case filing.

419 **POWERDALE**

420 **Q. Please review the application for an accounting order for costs related to the**
421 **flooding of the Powerdale hydro facility.**

422 A. On March 21, 2007, Rocky Mountain Power filed an application to (1) transfer its
423 undepreciated net investment of approximately \$8.9 million in the Powerdale
424 plant from Federal Energy Regulatory Commission (FERC) Account 101, Electric
425 Plant in Service, to FERC Account 182.2, Unrecovered Plant and Regulatory
426 Study Costs, (2) to record Powerdale decommissioning costs estimated to be
427 approximately \$6.3 million to FERC Account 182.2, and (3) to establish
428 amortization periods for these amounts. Similar to the other applications, the issue
429 of rate relief will be addressed in the Company's next general rate case.

430 **Q. What were the events that lead to the filing of the Powerdale application?**

431 A. On November 7, 2006, the 6-MW Powerdale generation facility (the "Powerdale
432 Plant") was severely damaged by flooding and debris flow. The Company has
433 analyzed the relative cost-effectiveness of repairing the flood damage to the
434 Powerdale Plant or retiring the plant before its current FERC-mandated
435 decommissioning date of April 1, 2010. This analysis is based on a comparison
436 of the total costs required to retire the Powerdale Plant versus total costs to repair
437 and operate it. The analysis demonstrates that the retirement of the resource is an
438 overall lower cost-to-customers than the repair and continued operation of the
439 plant by approximately \$1.6 million. Therefore, the Company intends to retire the
440 plant assuming the Commission approves the Company's petition. (A more
441 detailed description of this analysis is contained in the application for the

442 accounting order.)

443 **Q. Please describe the Powerdale Plant and the status of the decommissioning**
444 **process?**

445 A. Powerdale is located in north-central Oregon on the Hood River, south of its
446 confluence with the Columbia River, in Hood River County. Constructed in 1922
447 and 1923, the major components of Powerdale include a small diversion dam
448 (“Powerdale Dam”) and reservoir (with less than 5 acre-ft of storage capacity), a
449 3-mile-long water conveyance system, and a single-unit, 6,000-kW powerhouse.
450 Additional components include five vertical traveling fish screens located at the
451 intake structure of the conveyance system at the west abutment of the dam And a
452 19-pool fish ladder is located at the east abutment of the dam.

453 The Company initiated the federal relicensing process for Powerdale in
454 1995. On February 27, 1998, the Company filed an application with FERC for a
455 new license to continue operating the project. In December 2001, FERC released
456 an Environmental Assessment (“EA”) discussing the effects of the project. On
457 February 1, 2002, the Company filed a Motion to Abey License Proceedings with
458 FERC, because operation of the project under terms and conditions set forth in the
459 EA would not be economical. In July 2002, the Company released a draft
460 decommissioning plan.

461 In 2003, the Company filed with the FERC a settlement agreement
462 addressing the interim operation and decommissioning of Powerdale. In
463 November 2005, FERC adopted this settlement agreement and issued a removal
464 order (“Removal Order”) for Powerdale, which (1) amended the project’s annual

465 license to permit continued generation and incorporated proposed protection,
466 mitigation, and enhancement (“PM&E”) measures for a period lasting until April
467 1, 2010; (2) required the Company to cease generation of power on April 1, 2010;
468 (3) provided for the removal of the project and implementation of associated
469 PM&E measures by February 29, 2012; and (4) dismissed the application for
470 relicensure. Copies of the Removal Order and the Settlement Agreement
471 Concerning the Interim Operation and Decommissioning of the Powerdale
472 Hydroelectric Project (the “Settlement Agreement”) are attached as Exhibit 2 to
473 the Company’s application.

474 Pursuant to the Removal Order, the Company now has a plan to
475 commence decommissioning of Powerdale in April 2010. Section 5 of the
476 Settlement Agreement approved in the Settlement Order, however, addressed the
477 possibility that a catastrophic event (such as the November 7, 2006 flood) could
478 render continued operation of the plant uneconomic before that date. Under
479 Section 5, entitled “Early Cessation of Generation; Early Decommissioning,”
480 upon the occurrence of a catastrophic event, the Company may cease generating
481 power with notice to the parties and necessary FERC approvals. Such a decision
482 limits the Company’s interim operation responsibilities under the Removal Order
483 and permits the Company to commence decommissioning prior to April 2010.
484 On February 1, 2007, the Company sent its letter to the FERC describing the
485 flooding event, requesting to cease generation immediately, and affirming that it
486 will defer consideration of beginning formal decommissioning activities prior to
487 April 2010 until it has consulted with the settlement parties identified in Exhibit 2

488 Part 2. On February 8, 2007, the FERC issued its approval letter stating, "In light
489 of the reasons stated in your letter, your request to cease generation at the
490 Powerdale Project is granted."

491 **Q. Why is an accounting order necessary?**

492 A. The Company's decision to retire the plant will result in the potential impairment
493 of the Powerdale Plant physical and intangible assets in accordance with FAS 90,
494 "Regulated Enterprises-Accounting for Abandonments and Disallowances of
495 Plant Costs." In the absence of the requested accounting treatment from the
496 Commission, this accounting treatment will require the Company to write-off its
497 undepreciated plant investment as a period expense, as opposed to spreading
498 (amortizing) the investment over a period of time.

499 **Q. How does Rocky Mountain Power propose to account for the undepreciated
500 portion of Powerdale's plant assets?**

501 A. The Company proposes to account for the costs by recording the
502 decommissioning costs and the undepreciated portion of Powerdale's plant assets
503 in FERC Account 182.2, Unrecovered plant and regulatory study costs. The net
504 book value of the tangible and intangible Powerdale Plant assets at December 31,
505 2006, equals approximately \$8.9 million. The actual amount transferred to FERC
506 Account 182.2 will be the remaining undepreciated net book value as of the date
507 of the transfer.

508 **Q. How does Rocky Mountain Power propose to amortize the undepreciated
509 plant balance?**

510 A. In the near term, the Company proposes to amortize this balance at a rate equal to

511 the present depreciation rate used for the Powerdale balance in FERC Account
512 101, or 4.2 percent. The Company anticipates requesting a change in this rate
513 with the approval of a new depreciation study to be filed in September 2007 with
514 an anticipated effective date of January 1, 2008. The Company anticipates
515 requesting a three-year amortization period for the remaining balance of the
516 unrecovered net plant balance in that study.

517 **Q. How does Rocky Mountain Power propose to account for the projected**
518 **Powerdale decommissioning costs?**

519 A. The Company requests authority to record approximately \$6.3 million of
520 decommissioning costs, with provision for final reconciliation for final actual
521 expenditures. This amount represents the Company's current best estimate of the
522 costs of complying with FERC's Removal Order in light of the Powerdale Plant
523 flood.

524 If this application is approved, Powerdale decommissioning costs will be
525 accounted for as follows (all dollar figures are approximate):

526 • An additional liability of approximately \$6.3 million will be
527 recognized on the Company's books reflecting the Company's best estimate of
528 the total costs to be incurred in complying with FERC's Removal Order in light of
529 the Powerdale Plant flood.

530 • The \$6.3 million expense associated with the recognition of the
531 liability will be deferred as a regulatory asset in FERC account 182.2, rather than
532 being recognized as a current period expense.

533 • As decommissioning occurs, the costs will be accounted for as a

534 reduction in cash and a corresponding offsetting reduction in the
535 decommissioning liability.

536 **Q. How does Rocky Mountain Power propose to amortize the Powerdale**
537 **decommissioning costs?**

538 A. The Company proposes a three-year amortization of the decommissioning cost
539 regulatory asset. By deferring the cost and requesting inclusion in rates over a
540 three-year period will better reflect the ongoing normalized cost of service of the
541 Company and will allow the Company to collect the funds necessary to pay for
542 the decommissioning of the plant when it begins in 2010.

543 **Q. How will the Powerdale costs be handled under the multi-state Revised**
544 **Protocol?**

545 A. It is the intent of Rocky Mountain Power that all costs associated with the
546 Powerdale will continue to flow through the Owned Hydro Embedded Cost
547 Differential (ECD) Adjustment. Because Powerdale related costs will be charged
548 to some accounts that are not currently included in the ECD calculation, the
549 calculation will be modified to include the necessary accounts.

550 Pursuant to the Revised Protocol, the Company's inter-jurisdictional cost
551 allocation methodology, hydro-related costs are initially allocated ratably to each
552 jurisdiction served by PacifiCorp. Under the Revised Protocol allocation method,
553 the Utah-allocated share of the undepreciated investment in the Powerdale Plant is
554 approximately \$3,549,000, and the Utah-allocated share of the decommissioning
555 costs is approximately \$2,505,000. These estimates are calculated based on
556 conditions as of the Company's March 2006 semi-annual filing and will change

557 over time as allocation factors change.

558 Under the Revised Protocol allocation method, subsequent to the initial
559 system-wide allocation, hydroelectric generation-related costs are included in the
560 calculation of the ECD, which assigns the majority of hydroelectric costs to the
561 western side of the Company's system. In order to align cost responsibility with
562 benefits received, the costs for which this Application seeks an order would be
563 included in the calculation of the ECD for future rate-making purposes based on
564 the continued use of the Revised Protocol.

565 **Q. Does the Powerdale accounting application violate the "stay out"**
566 **commitment from 2006 general rate case settlement in Docket 06-035-21?**

567 A. No. As previously discussed, the stay out provision does not preclude the
568 Company from filing an application for deferred accounting or establishing a new
569 regulatory asset, and the rates that were agreed to by the settlement parties in the
570 stipulation will not be impacted by the requested deferral.

571 **DEFERRED ACCOUNTING APPROVALS IN OTHER STATES**

572 **Q. Has the Company filed and received approval of deferred accounting**
573 **applications for these three items in other states?**

574 A. Yes. In each of the states that the company has filed an application for deferred
575 accounting for the costs related to Grid West loans and MEHC Transition Costs
576 the Company has received commission approval to defer the costs. The
577 applications for deferred accounting for the cost related to the flooding of
578 Powerdale have been approved in California and Idaho and are presently pending
579 before the Oregon, Washington and Wyoming commissions.

580 Q. Does this conclude your direct testimony?

581 A. Yes.